BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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| In re: Petition for designation as an eligible telecommunications carrier in the State of Florida, by Integrated Path Communications, LLC. | DOCKET NO. 20240150-TX  ORDER NO. PSC-2025-0059-PAA-TX  ISSUED: February 24, 2025 |

The following Commissioners participated in the disposition of this matter:

MIKE LA ROSA, Chairman

ART GRAHAM

GARY F. CLARK

ANDREW GILES FAY

GABRIELLA PASSIDOMO SMITH

NOTICE OF PROPOSED AGENCY ACTION

ORDER GRANTING DESIGNATION AS AN

ELIGIBLE TELECOMMUNICATIONS CARRIER TO

INTEGRATED PATH COMMUNICATIONS, LLC

BY THE COMMISSION:

NOTICE is hereby given by the Florida Public Service Commission that the action discussed herein is preliminary in nature and will become final unless a person whose interests are substantially affected files a petition for a formal proceeding, pursuant to Rule 25-22.029, Florida Administrative Code (F.A.C.).

Background

On October 30, 2024, Integrated Path Communications, LLC (IPC or Company) filed its petition with the Florida Public Service Commission (FPSC or Commission) seeking designation as an eligible telecommunications carrier (ETC) for the sole purpose of providing Lifeline service to qualifying consumers in its service territory. IPC is a Competitive Local Exchange Carrier (CLEC) licensed by the Commission to provide telecommunication service in Florida since 2012. The company provides local, long distance, and broadband services to consumers using its own facilities, along with resale agreements with Frontier Communications of the South (FL), LLC (Frontier) and CenturyLink Communications, LLC (CenturyLink). IPC is currently designated as an ETC providing Lifeline service in New York, Texas and Wisconsin.

IPC is a common carrier pursuant to 47 U.S.C. § 153(11). IPC is a New York Limited Liability Company (LLC) authorized to do business as a foreign LLC in the State of Florida. IPC is a company wholly owned by Brian Shepard.

IPC asserts that it meets all applicable federal requirements for designation as a Lifeline-only ETC in Florida pursuant to 47 U.S.C. § 214(e) and 47 C.F.R. § 54.201. IPC acknowledges and asserts that, if approved, it will comply with Sections 364.10 and 364.105, Florida Statutes (F.S.) and Rule 25-4.0665, Florida Administrative Code (F.A.C.), which govern Lifeline service and provide for a transitional discount for customers who no longer qualify for Lifeline.

The Commission is vested with jurisdiction in this matter pursuant to Section 214(e)(2) of the Telecommunications Act of 1996 (the Act) and Section 364.10, Florida Statutes.

Decision

1. Requirements for ETC Designation

This order addresses whether IPC qualifies for ETC designation to provide Lifeline service within the State of Florida in the areas indicated in its Appendix A attached to its Revised Amendment to its petition. ETC designation is necessary for telecommunications companies to participate in the federal Lifeline program. Section 364.10(3), F.S., allows us to approve wireline Lifeline ETC petitions by requesting carriers. Federal rules outline the requirements for ETC designation. To obtain ETC designation to provide Lifeline services, federal rules require that carriers:

1. Be a common carrier;
2. Offer the services that are supported by the federal universal support mechanisms either using its own facilities or a combination of its own facilities and resale of another carrier’s services;
3. Advertise the availability of its Lifeline service through a media of general distribution;
4. Provide voice grade access to the public switch network or its functional equivalent;
5. Offer minutes of use for local service at no additional charge to end users;
6. Provide access to the emergency services available by local government or other public safety organizations;
7. Provide Broadband Internet Access Service;[[1]](#footnote-1)
8. Demonstrate financial and technical capability to provide Lifeline service; and,
9. Not charge Lifeline customers a monthly number-portability charge.

In addition, Florida law requires the following for ETC designation:

1. Must offer discounted transitional basic telecommunications service;[[2]](#footnote-2) and,
2. Must participate in the Lifeline Promotion Process.[[3]](#footnote-3)

IPC plans to offer all of the supported services listed under Section 254(c) of the Act through a combination of its own facilities and resale agreements with other providers. Specifically, IPC will deliver these services through its Cisco brand switching network that is located and monitored at its data operations center in Miami, Florida.[[4]](#footnote-4)

1. Financial, Managerial, and Technical Capabilities

IPC has been a local telecommunications provider in Florida for 18 years without any reported interruptions in service. The Company has operated as an ETC in three states without any ETC revocation proceedings. IPC has maintained compliance with regulatory requirements and not been subject to any FCC or Universal Service Administrative Company enforcement actions related to the Lifeline program. Finally, IPC has never filed for any form of bankruptcy relief. For these reasons, IPC has demonstrated financial, managerial, and technical qualifications necessary for ETC designation.

1. Public Interest

State commissions are required to find that ETC designation is in the public interest.[[5]](#footnote-5) While wireline customers represent a smaller segment of the Lifeline market in Florida, ensuring competitive options for this group is essential to providing customer choice. Moreover, some customers with specific needs continue to rely on traditional landline services for essential communication needs. After a thorough evaluation, we have determined that IPC’s offerings are not only competitive, but also comparable to existing services. Therefore, we believe that granting IPC ETC designation will serve the public interest.

1. Conclusion

We have reviewed IPC’s petition for ETC designation in Florida for the areas specifically indicated in IPC’s Revised Amendment and its Appendix A thereto. IPC meets all the requirements for designation as an ETC. Additionally, the Company has demonstrated sufficient financial, managerial, and technical capabilities. Therefore, we will grant IPC ETC designation in the areas identified in Attachment A to this Order. If there is a future change of Company ownership, the new owners will be required to file a petition with the Commission to demonstrate that it is in the public interest to maintain the Company’s ETC designation.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that the Application of INTEGRATED PATH COMMUNICATIONS, LLC for Designation as an Eligible Telecommunications Carrier in the areas identified in Attachment A to this Order is GRANTED. It is further

ORDERED that INTEGRATED PATH COMMUNICATIONS, LLC is designated an eligible telecommunications carrier for the sole purpose of providing Lifeline service to qualifying consumers in the State of Florida. It is further

ORDERED that if there is a future change in INTEGRATED PATH COMMUNICATIONS, LLC’s ownership, the new owners shall file a petition with the Commission to demonstrate that it is in the public interest to maintain the ETC designation. It is further

ORDERED that the provisions of this Order, issued as a proposed agency action, shall become final and effective upon the issuance of a Consummating Order unless an appropriate petition, in the form provided by Rule 28-106.201, F.A.C., is received by the Commission Clerk at 2540 Shumard Oak Blvd., Tallahassee, FL 32399-0850, by the close of business on the date set forth in the “Notice of Further Proceedings or Judicial Review” attached hereto. It is further

ORDERED that in the event this Order becomes final, this docket shall be closed.

By ORDER of the Florida Public Service Commission this 24th day of February, 2025.

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|  | /s/ Adam J. Teitzman |
|  | ADAM J. TEITZMAN  Commission Clerk |

Florida Public Service Commission

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Copies furnished: A copy of this document is provided to the parties of record at the time of issuance and, if applicable, interested persons.

JLA

NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing that is available under Section 120.57, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

The action proposed herein is preliminary in nature. Any person whose substantial interests are affected by the action proposed by this order may file a petition for a formal proceeding, in the form provided by Rule 28-106.201, Florida Administrative Code. This petition must be received by the Office of Commission Clerk, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on March 17, 2025.

In the absence of such a petition, this order shall become final and effective upon the issuance of a Consummating Order.

Any objection or protest filed in this/these docket(s) before the issuance date of this order is considered abandoned unless it satisfies the foregoing conditions and is renewed within the specified protest period.

Integrated Path Communications

Requested ETC Designation Service Areas

|  |  |  |  |
| --- | --- | --- | --- |
| **Interconnected Rate Centre** | **State** | **LATA** | **IPC Switch** |
| Keys | FL | 46017 | MIASFLTTDS1 |
| Delray Beach | FL | 46018 | MIASFLTTDS1 |
| Jupiter | FL | 46018 | MIASFLTTDS1 |
| West Palm Beach | FL | 46018 | MIASFLTTDS1 |
| Boca Raton | FL | 46018 | MIASFLTTDS1 |
| Boynton Beach | FL | 46018 | MIASFLTTDS1 |
| Pahokee | FL | 46018 | MIASFLTTDS1 |
| Belle Glade | FL | 46018 | MIASFLTTDS1 |
| Fort Lauderdale | FL | 46017 | MIASFLTTDS1 |
| Deerfield Beach | FL | 46017 | MIASFLTTDS1 |
| Pompano Beach | FL | 46017 | MIASFLTTDS1 |
| Coral Springs | FL | 46017 | MIASFLTTDS1 |
| Hollywood | FL | 46017 | MIASFLTTDS1 |
| Jensen Beach | FL | 46018 | MIASFLTTDS1 |
| Hobe Sound | FL | 46018 | MIASFLTTDS1 |
| Sebastian | FL | 46018 | MIASFLTTDS1 |
| Fort Pierce | FL | 46018 | MIASFLTTDS1 |
| Vero Beach | FL | 46018 | MIASFLTTDS1 |
| Port St Lucie | FL | 46018 | MIASFLTTDS1 |
| Stuart | FL | 46018 | MIASFLTTDS1 |
| Indiantown | FL | 46018 | MIASFLTTDS1 |
| North Dade | FL | 46017 | MIASFLTTDS1 |
| Perrine | FL | 46017 | MIASFLTTDS1 |
| Miami | FL | 46017 | MIASFLTTDS1 |
| Homestead | FL | 46017 | MIASFLTTDS1 |
| Tampa Central | FL | 952 | CNSDFLXAMD9 |
| Tampa North | FL | 952 | CNSDFLXAMD9 |
| Zephyrhills | FL | 952 | CNSDFLXAMD9 |
| Plant City | FL | 952 | CNSDFLXAMD9 |
| Hudson | FL | 952 | CNSDFLXAMD9 |
| Tarpon Springs | FL | 952 | CNSDFLXAMD9 |
| New Port Richey | FL | 952 | CNSDFLXAMD9 |
| St Petersburg | FL | 952 | CNSDFLXAMD9 |
| Clearwater | FL | 952 | CNSDFLXAMD9 |
| Tampa West | FL | 952 | CNSDFLXAMD9 |
| Tampa East | FL | 952 | CNSDFLXAMD9 |
| Tampa South | FL | 952 | CNSDFLXAMD9 |
| Tallahassee | FL | 953 | CNSDFLXAMD9 |
| Perry | FL | 953 | CNSDFLXAMD9 |
| Greenville | FL | 953 | CNSDFLXAMD9 |
| Madison | FL | 953 | CNSDFLXAMD9 |
| Crawfordville | FL | 953 | CNSDFLXAMD9 |
| Monticello | FL | 953 | CNSDFLXAMD9 |
| Cherry Lake | FL | 953 | CNSDFLXAMD9 |
| Keaton Beach | FL | 953 | CNSDFLXAMD9 |
| Sopchoppy | FL | 953 | CNSDFLXAMD9 |
| Panacea | FL | 953 | CNSDFLXAMD9 |
| Saint Marks | FL | 953 | CNSDFLXAMD9 |
| Lee | FL | 953 | CNSDFLXAMD9 |

1. Broadband Internet Access Service (BIAS) is defined as a mass-market retail service that provides the capability to transmit and receive data, but excluding dial-up service. [↑](#footnote-ref-1)
2. Section 364.105, F.S., states that each ETC shall offer a residential basic local telecommunications service at 70 percent of the residential local telecommunications service rate for any Lifeline subscriber who no longer qualifies for Lifeline for a period of 1 year after the date the subscriber ceases to qualify for Lifeline . [↑](#footnote-ref-2)
3. *See* Rule25-4.0665(3), F.A.C. The Lifeline Promotion Process is an electronic system developed in collaboration with the Florida Department of Children and Families, ETCs and the FPSC. This system helps assist ETCs and the FPSC in providing information on how to apply for Lifeline assistance to eligible customers. [↑](#footnote-ref-3)
4. IPC is not required to obtain an approved FCC compliance plan in accordance with the 2012 Lifeline Reform Order because it meets the facilities requirement. [↑](#footnote-ref-4)
5. 47 U.S.C. § 214(e)(2). [↑](#footnote-ref-5)