

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Natural gas conservation cost recovery.

DOCKET NO. 20250004-GU  
ORDER NO. PSC-2025-0440-FOF-GU  
ISSUED: November 24, 2025

The following Commissioners participated in the disposition of this matter:

MIKE LA ROSA, Chairman  
ART GRAHAM  
GARY F. CLARK  
ANDREW GILES FAY  
GABRIELLA PASSIDOMO SMITH

FINAL ORDER APPROVING NATURAL GAS CONSERVATION COST RECOVERY  
AMOUNTS AND ESTABLISHING NATURAL GAS CONSERVATION COST RECOVERY  
FACTORS FOR JANUARY 2026 THROUGH DECEMBER 2026

APPEARANCES:

BETH KEATING, ESQUIRE, Gunster, Yoakley & Stewart, P.A., 215 South  
Monroe St., Suite 601, Tallahassee, Florida 32301-1804  
On behalf of FLORIDA PUBLIC UTILITIES COMPANY (FPUC), FLORIDA  
CITY GAS (FCG), and SEBRING GAS SYSTEM (SEBRING).

J. JEFFRY WAHLEN, MALCOLM N. MEANS, MATHEW J. JONES, and  
VIRGINIA PONDER, ESQUIRES, Ausley McMullen, 123 S. Calhoun St.,  
Tallahassee, Florida 32301-1517  
On behalf of PEOPLES GAS SYSTEM, INC. (PGS).

DEBBIE STITT, P.O. Box 549, Port St. Joe, Florida 32457-0549  
On behalf of ST. JOE NATURAL GAS COMPANY, INC. (SJNG).

WALT TRIERWEILER, CHARLES J. REHWINKEL, PATRICIA A.  
CHRISTENSEN, MARY A. WESSLING, and OCTAVIO PONCE, ESQUIRES,  
111 West Madison Street, Room 812, Tallahassee, Florida 32399-1400  
On behalf of OFFICE OF PUBLIC COUNSEL (OPC).

SAAD FAROOQI and TIMOTHY SPARKS, ESQUIRES, Florida Public Service  
Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850  
On behalf of the FLORIDA PUBLIC SERVICE COMMISSION (Staff).

MARY ANNE HELTON, ESQUIRE, Deputy General Counsel, Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850

Advisor to the Florida Public Service Commission.

ADRIA HARPER, ESQUIRE, General Counsel, Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850

Florida Public Service Commission General Counsel.

BY THE COMMISSION:

### BACKGROUND

As part of this Commission's continuing Natural Gas Conservation Cost Recovery Clause proceedings, a hearing was held in this docket on November 4, 2025. The clause proceedings allow natural gas companies to seek recovery of their costs for approved natural gas conservation programs on an annual basis, pursuant to Sections 366.80-366.83, Florida Statutes (F.S.), and Chapter 25-17, Florida Administrative Code (F.A.C.). Florida City Gas (FCG), Florida Public Utilities Company (FPUC), Peoples Gas System, Inc. (PGS), Sebring Gas System (Sebring), and St. Joe Natural Gas Company, Inc. (SJNG) submitted testimony and exhibits in support of their proposed final and estimated true-up amounts and their conservation cost recovery factors. Prior to the hearing, the parties reached an agreement concerning all issues identified for resolution at the hearing. OPC took no position. SJNG was excused from participating at the hearing. We have jurisdiction over this subject matter by the provisions of Chapter 366, F.S., including Sections 366.04, 366.05, and 366.06, F.S.

### DECISION

Prior to the hearing, the utilities reached Type 2 stipulations<sup>1</sup> on all issues identified for resolution at hearing, with the utilities agreeing to proposed stipulations to the final and estimated true-up amounts and purchased gas cost recovery factors appropriate for each utility, and with OPC taking no position on these proposed stipulations. The OPC position on each Type 2 stipulation is as follows:

The OPC takes no position on these issues nor do they have the burden of proof related to them. As such, the OPC represents that it will not contest or oppose the Commission taking action approving a proposed stipulation between the Company and another party or staff as a final resolution of these issues. No person is authorized to state that the OPC is a participant in, or party to, a stipulation on these issues, either in this docket, in an order of the Commission or in a representation to a Court.

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<sup>1</sup> A Type 2 stipulation occurs on an issue when the utility and staff, or the utility and at least one party adversarial to the utility, agree on the resolution of the issue and the remaining parties (including staff if they do not join in the agreement) do not object to the Commission relying on the agreed language to resolve that issue in a final order.

The proposed stipulations were presented to us for approval. We accept and approve the proposed stipulations as reasonable and supported by competent, substantial evidence of record, as set forth below.

Conservation Cost Recovery Amounts and Factors

We find the appropriate final conservation cost recovery true-up amounts for the period January 2024 through December 2024 are as follows:

FCG/FPUC	\$528,102	Under-recovery
PGS	\$130,068	Over-recovery
Sebring	\$1,772	Over-recovery
SJNG	\$62,434	Over-recovery

We find the appropriate conservation cost adjustment actual/estimated true-up amounts for the period January 2025 through December 2025 are as follows:

FCG/FPUC	\$191,587	Over-recovery
PGS	\$8,798,316	Over-recovery
Sebring	\$4,272	Under-recovery
SJNG	\$86,015	Under-recovery

We find the appropriate total conservation adjustment true-up amounts to be collected/refunded from the period January 2025 through December 2025 are as follows:

FCG/FPUC	\$336,515	Under-recovery
PGS	\$8,928,384	Over-recovery
Sebring	\$2,500	Under-recovery
SJNG	\$23,581	Under-recovery

We find the total conservation cost recovery amounts to be collected during the period January 2026 through December 2026 are as follows:

FCG/FPUC	\$13,478,965
PGS	\$18,075,710
Sebring	\$48,195
SJNG	\$118,956

We find the appropriate conservation cost recovery factors for the period January 2026 through December 2026 are as follows:

## FCG

<b>Rate Schedule</b>	<b>Conservation Recovery Factor (\$/therm)</b>
RS1	0.27092
RS-100	0.13265
RS-600	0.07705
GS-1	0.052521
GS-6K	0.03793
GS-25K	0.03541
Gas Lights	0.05109
GS-120K	0.02514
GS-1250K	0.01478
GS11M	0.00000
GS-25M	0.00000

## FPUC

<b>Rate Schedule</b>	<b>Conservation Recovery Factor (\$/therm)</b>
Residential-1; Residential Transportation-1 ( $\leq 100$ therms)	0.26994
Residential-2; Residential Transportation-2 ( $>100$ and $\leq 250$ therms)	0.16161
Residential-3; Residential Transportation-3 ( $>250$ therms)	0.08628
Residential Standby Generator	0.31997
General Service-1; GS Transportation-1 ( $\leq 1,000$ therms)	0.07538
General Service-2; GS Transportation-2 ( $> 1,000$ and $\leq 5,000$ therms)	0.06409
General Service-3; GS Transportation-3 ( $> 5,000$ and $\leq 10,000$ therms)	0.05734
General Service-4; GS Transportation-4 ( $> 10,000$ and $\leq 50,000$ therms)	0.05100
General Service-5; GS Transportation-5 ( $> 50,000$ and $\leq 250,000$ therms)	0.03856
General Service-6; GS Transportation-6 ( $> 250,000$ and $\leq 500,000$ therms)	0.03671

General Service-7; GS Transportation-7 (> 500,000 and ≤ 1,000,000 therms)	0.02983
General Service-8A; GS Transportation-8A (> 1,000,000 and ≤ 1,500,000 therms)	0.02943
General Service-8B; GS Transportation-8B (> 1,500,000 and ≤ 2,000,000 therms)	0.02578
General Service-8C; GS Transportation-8C (> 2,000,000 and ≤ 4,000,000 therms)	0.01695
General Service-8D; GS Transportation-8D (> 4,000,000 therms)	0.01211
Commercial – NGV; Commercial NGV Transportation	0.03386
Commercial Standby Generator	0.25075

## PGS

<b>Rate Schedule</b>	<b>Conservation Recovery Factor (\$/therm)</b>
RS, RS-SG, and RS-GHP	0.10374
SGS	0.08938
GS-1, CS-SG, and CS-GHIP	0.00946
GS-2	0.01656
GS-3	0.01561
GS-4	0.01319
GS-5	0.00938
CSLS	0.00558

## Sebring

<b>Rate Schedule</b>	<b>Conservation Recovery Factor (\$/therm)</b>
TS-1	0.15845
TS-2	0.07183
TS-3	0.04550
TS-4	0.04041

## SJNG

<b>Rate Schedule</b>	<b>Conservation Recovery Factor (\$/therm)</b>
RS-1	-
RS-2	0.19986
RS-3	0.14613

GS-1	0.09243
GS-2	0.06071
FTS4/GS-4	0.03308

Tariff Revisions Reflecting Natural Gas Conservation Cost Recovery Amounts and Establishing Natural Gas Conservation Cost Recovery Factors

The revised tariffs reflecting the new energy conservation cost charges determined to be appropriate in this proceeding are hereby approved. We direct our staff to verify that the revised tariffs are consistent with this Order.

Conservation Cost Recovery Effective Date for 2024 Billing Cycle

The factors we approved as reflected above shall be effective beginning with the specified conservation cost recovery cycle and thereafter for the period January 2026 through December 2026. Billing cycles may start before January 1, 2026 and the last cycle may be read after December 31, 2026, so that each customer is billed for twelve months regardless of when the adjustment factor became effective.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that the stipulations and findings set forth in the body of this order are hereby approved. It is further

ORDERED that each utility that was a party to this docket shall abide by the stipulations and findings herein which are applicable to it. It is further

ORDERED that the utilities named herein are authorized to collect the natural gas conservation cost recovery amounts and utilize the factors approved herein for the period beginning with the specified conservation cost recovery cycle and thereafter for the period January 2026 through December 2026. Billing cycles may start before January 1, 2026, and the last cycle may be read after December 31, 2026, so that each customer is billed for twelve months regardless of when the adjustment factor became effective. It is further

ORDERED that the utilities' revised tariffs, reflecting the natural gas conservation cost recovery amounts and establishing natural gas conservation cost recovery factors determined to be appropriate herein are approved. Our staff shall verify that the revised tariffs are consistent with this Order. It is further

ORDERED that the Environmental Cost Recovery Clause docket is an on-going docket and shall remain open.

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By ORDER of the Florida Public Service Commission this 24th day of November, 2025.



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ADAM J. TEITZMAN  
Commission Clerk  
Florida Public Service Commission  
2540 Shumard Oak Boulevard  
Tallahassee, Florida 32399  
(850) 413-6770  
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Copies furnished: A copy of this document is provided to the parties of record at the time of issuance and, if applicable, interested persons.

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NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing or judicial review will be granted or result in the relief sought.

Any party adversely affected by the Commission's final action in this matter may request:

- 1) reconsideration of the decision by filing a motion for reconsideration with the Office of Commission Clerk, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, within fifteen (15) days of the issuance of this order in the form prescribed by Rule 25-22.060, Florida Administrative Code; or
- 2) judicial review by the Florida Supreme Court in the case of an electric, gas or telephone utility or the First District Court of Appeal in the case of a water and/or wastewater utility by filing a notice of appeal with the Office of Commission Clerk, and filing a copy of the notice of appeal and the filing fee with the appropriate court. This filing must be completed within thirty (30) days after the issuance of this order, pursuant to Rule 9.110, Florida Rules of Appellate Procedure. The notice of appeal must be in the form specified in Rule 9.900(a), Florida Rules of Appellate Procedure.