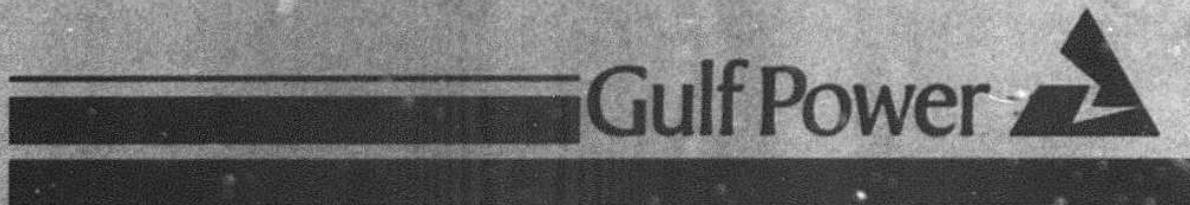


**ORIGINAL
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**BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION**

DOCKET NO 891345-EI

**TESTIMONY AND EXHIBITS
OF
E. B. PARSONS, JR.**



DOCUMENT NUMBER-DATE

12001 DEC 15 1989

FPSC-RECORDS/REPORTING

1 GULF POWER COMPANY

2 Before the Florida Public Service Commission
3 Direct Testimony of
4 Earl B. Parsons, Jr.
5 In Support of Rate Relief
6 Docket No. 891345-EI
7 Date of Filing December 15, 1989

8 Q. Please state your name, address, and occupation.

9 A. My name is Earl B. Parsons, Jr., and my business
10 address is 500 Bayfront Parkway, Pensacola, Florida
11 32501. I am Vice President-Power Generation and
12 Transmission of Gulf Power Company.

13 Q. Please describe your educational and business
14 background.

15 A. I graduated from Auburn University, Auburn, Alabama,
16 in 1960 with a Bachelor of Electrical Engineering
17 degree. I joined Georgia Power Company in January of
18 1961 as a Distribution Engineer. I held various
19 engineering positions, such as Test Engineer,
20 District Engineer, Senior Distribution Engineer,
21 Division Engineer, and Assistant Division
22 Superintendent. In 1972, I became Assistant to the
23 Executive Vice President. In 1975, I was promoted to
24 Assistant to the President. In 1977, I became
25 Division Manager-Athens and held that position until
I was elected Vice President at Gulf Power Company in

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1 April of 1978.

2

3 Q. Have you previously testified before this Commission?

4 A. Yes. I have testified in Gulf's last four retail rate
5 cases and a number of other dockets related to my
6 responsibility at Gulf Power Company.

7

8 Q. Have you prepared an exhibit that contains information
9 to which you will refer in your testimony?

10 A. Yes. Schedule 1 is an index to the subsequent
11 schedules to which I will refer. Each schedule of
12 this exhibit was prepared under my supervision and
13 direction.

14 Counsel: We ask that Mr. Parsons' Exhibit,
15 comprised of 15 Schedules, be
16 marked for identification as
17 Exhibit _____ (EBP-1).

18

19 Q. Are you the sponsor of certain Minimum Filing
20 Requirements?

21 A. Yes. Those which I am sponsoring, in part or in whole,
22 are listed on Schedule 15 at the end of my Exhibit.
23 To the best of my knowledge, the information in these
24 Minimum Filing Requirements (MFRs) is true and correct
25 as it pertains to my areas of responsibility.

1 Q. What are your areas of responsibility within Gulf
2 Power Company?

3 A. I have responsibility for the Power Generation, Fuel
4 and Environmental Affairs, and Transmission and
5 System Control functions at Gulf Power Company. This
6 includes the generation and transmission of
7 electricity; fuel supply; environmental services; and
8 intercompany interchange contract administration. I
9 also have overall responsibility for requesting and
10 directing the assistance which Southern Company
11 Services, Inc. (SCS) provides Gulf Power in these
12 areas.

13
14 Q. What is the purpose of your testimony in this
15 proceeding?

16 A. As stated by Mr. Scarbrough, the major factor
17 creating the need for rate relief is that now all of
18 Gulf's share of Plant Daniel capacity and 63 megawatts
19 (mw) of Plant Scherer Unit 3 capacity are committed
20 for territorial service. Prior to February, 1989, the
21 bulk of this capacity was committed to and supported
22 by our Unit Power Sales (UPS) contracts. In my
23 Schedule 2, I provide the Commission with a detailed
24 description of the changes in capacity commitments to
25 UPS and to territorial service between 1984 and the

1 1990 test year. Included in the amount added to rate
2 base is 44 mw of Scherer Unit No. 3 which were
3 previously committed to Gulf States Utilities until
4 July 1, 1988. It is the addition of all of this
5 generating capacity and the associated Operation and
6 Maintenance (O & M) expenses which are creating the
7 major need for immediate rate relief. Despite the
8 bargain which this capacity represents for our
9 ratepayers, a utility the size of Gulf cannot add such
10 large increments of capacity without requesting
11 revenues to cover the investment and expenses.

12 The primary emphasis of my testimony will be to
13 provide this Commission with a description of the
14 Unit Power Sales concept and associated benefits, a
15 discussion of our territorial customers' requirements
16 for the generating capacity previously sold under UPS
17 contracts, the bargain which this capacity represents
18 to our customers, and the effect of this capacity on
19 our rate base and O & M expenses.

20

21 Q. Mr. Parsons, have you reviewed the assumptions under
22 your area of responsibility as listed in MFR F-17?

23 A. Yes. I have reviewed these assumptions and am of the
24 opinion that they are reasonable. I am prepared to
25 address the primary assumptions and forecasts as they

1 pertain to my areas of responsibility. I believe
2 these assumptions have originated from the best
3 sources and fields of expertise available to Gulf.

4
5 Q. Please explain the UPS concept.

6 A. During the rapid growth period of the 1960s and early
7 1970s, Gulf and the Southern electric system began
8 construction on a number of coal-fired generating
9 units to serve their existing load as well as future
10 loads projected for the coming year. At that time,
11 these generating units were all required to serve
12 forecasted territorial load. During the 1970s,
13 actual load growth and forecasts for the future
14 dropped significantly for the entire electric utility
15 industry as well as within the Southern electric
16 system. Significant unanticipated decreases in
17 wholesale loads also impacted the forecasted load
18 growth. Because of the long lead times involved in
19 building large base load units, the entire industry
20 was facing a dilemma. Many utilities were well into
21 the construction stage for a large number of
22 generating units which would not be needed until
23 significantly later in time.

24 Some utilities simply cancelled their units,
25 resulting in hundreds of millions of dollars in losses

1 suffered by their customers and stockholders.

2 Other utilities with units further along in the
3 construction stage decided to complete the units,
4 resulting in temporary surplus capacity which again
5 resulted in significant costs to both customers and
6 stockholders.

7 The Southern system was fortunate in that it did
8 not incur the magnitude of cancellation and excess
9 capacity costs that plagued many utilities. Instead,
10 through the UPS contracts, the Southern system sold
11 capacity off its system to oil and gas burning
12 utilities. This resulted in significant benefits to
13 the customers and the stockholders of both the
14 selling and the buying companies.

15 The concept of UPS provides for the return of
16 generating capacity to the various companies on a
17 prearranged schedule as it is needed by our own
18 territorial customers. As this capacity returns to
19 the Southern system on a scheduled basis, it is
20 replaced by capacity from newer, more expensive units
21 when construction is completed. Eventually, the
22 original UPS contracts ramp down and terminate, and
23 the generation capacity will be utilized to serve our
24 territorial loads.

25 When the capacity returns for territorial use, its

1 book value on which rates are based will not only be
2 significantly depreciated, but its book value will
3 also be based on the lower construction commitment
4 costs of the 1970s as opposed to those of the 1980s.
5 Thus, our customers have the capacity available when
6 it is needed to serve territorial loads at a
7 significantly lower cost than otherwise would be
8 possible. Newer UPS contracts which cover the period
9 from 1993 to 2000 will be addressed by Mr. Howell.

10

11 Q. Were either of the units at Plant Daniel part of the
12 UPS concept?

13 A. Yes. The units committed to UPS were New Source
14 Performance Standard (NSPS) units being constructed
15 on the Southern system. NSPS units are those on
16 which construction started after 1970 when
17 Environmental Protection Agency regulations required
18 extremely low sulfur dioxide (SO₂) emissions, either
19 through the burning of low sulfur coal or the use of
20 flue gas desulfurization or scrubbers. The Daniel
21 units were the first and third NSPS units in service
22 and among the lowest in cost. Schedule 3 of my
23 exhibit is a listing of all the NSPS Southern system
24 units that became available for Unit Power Sales and
25 their respective commercial operating dates. Gulf

1 Power acquired a 50 percent interest in both of the
2 Daniel units at the time Unit 2 came on-line in 1981,
3 for a total of 500 mw of nameplate capacity. Schedule
4 4 of my exhibit shows our expected reserves with and
5 without our Daniel capacity expected on-line in 1981,
6 as forecasted in March 1979.

7 During 1979-1980, the Organization of Petroleum
8 Exporting Countries (OPEC) instituted the second
9 series of oil price increases. This increase is
10 illustrated in Schedule 5 of my exhibit, which
11 clearly shows the sharp rise in oil prices that
12 occurred starting in 1979. This caused a
13 considerable slowing of economic growth throughout
14 the United States, including the area served by the
15 Southern electric system, and triggered among
16 oil-burning utilities, such as those in Florida, a
17 strong need to replace their oil-fired generation.
18 We began negotiating UPS transactions with these
19 companies in 1980 and were able to complete the
20 contracts during 1981.

21

22 Q. Has the Florida Commission previously reviewed these
23 contracts?

24 A. Yes. At the Conclusion of Gulf's 1982 rate case, in
25 Order No. 11498 of Docket No. 820150-EU (CR), the

1 Commission stated that it had "...examined the UPS
2 contract and the associated cost and allocation from
3 all angles..." and concluded that our retail customers
4 "...will benefit handsomely from the sales, in the
5 sense that they will not have to support the capacity
6 sold in a UPS transaction for the life of the contract
7 but the capacity will be available to serve them when
8 they need it in the future, at a relatively reduced
9 price when compared with the cost of future
10 construction." Also, at the conclusion of Gulf's 1981
11 rate case in Order No. 10557 of Docket No. 810136-EU,
12 the Commission stated that "...the decisions involving
13 the expansion of Gulf Power are based on the long-term
14 best interests of Gulf's customers. The cost savings
15 associated with Gulf's participation in Plant Daniel
16 and Plant Scherer in lieu of Caryville are examples of
17 Gulf's coordination with The Southern Company."

- 18
- 19 Q. What would Gulf's and Southern's reserves be in 1990
20 with and without the Unit Power Sales?
- 21 A. Shown on my Schedule 6 are both Gulf's and Southern's
22 forecasted reserves in 1990 with and without the
23 Unit Power Sales. I need to reemphasize that all of
24 this capacity was planned and constructed to serve
25 forecasted territorial load. If we had been unable

1 to temporarily sell this capacity off our system, our
2 customers would have been called upon to support this
3 investment and would now likely be paying much higher
4 prices than the relatively low electricity cost which
5 they currently experience. As you can see, with the
6 Unit Power Sales, both Gulf and Southern are within a
7 20-25 percent reserve range used for planning purposes
8 within the Southern electric system.

9

10 Q. Was this same situation experienced in prior years?

11 A. Yes. Schedule 7 shows the planned reserves for 1983
12 through 1990 for Gulf and Southern both with and
13 without the Unit Power Sales. Also on this schedule
14 are the peak month unit power sales which Gulf made
15 in each of those years.

16

17 Q. How does Daniel's book cost compare with a new coal
18 unit brought on-line in 1990?

19 A. Schedule 8 shows this relationship. Daniel will be
20 utilized for territorial requirements during 1990 at
21 an estimated depreciated cost of \$265 per kilowatt
22 (kw). Had we been required to construct new capacity
23 with an initial in-service date of 1990, the
24 estimated cost would have been \$1120 per kw. In other
25 words, building this capacity today would have

1 resulted in costs to our customers of about four
2 times the book cost of Daniel capacity. More than
3 any other relationship, this illustrates the
4 significant value to our customers, not only of the
5 Daniel capacity, but also of our system pooling and
6 Unit Power Sales arrangements.

7

8 Q. How does Plant Scherer's Unit 3 book cost compare
9 with a new coal unit brought on-line in 1990?

10 A. Schedule 8 also shows this relationship. During 1990,
11 63 mw of Scherer Unit 3 capacity will be available
12 for territorial use at an estimated depreciated cost
13 of \$760 per kw. Once again, had we been required to
14 construct new capacity with an initial in-service
15 date of 1990, the estimated cost would have been
16 \$1120 per kw. Also, when the remainder of Plant
17 Scherer's Unit 3 capacity is required for territorial
18 use, it will be further depreciated for the same type
19 of benefit relationship described earlier for Plant
20 Daniel.

21 Once again, this illustrates the significant
22 value to our customers not only of the Plant Scherer
23 capacity, but also of our system pooling and
24 Unit Power Sales arrangements.

25

1 Q. What is the effect of the inclusion of Daniel and
2 Scherer capacity for territorial service?

3 A. The commitment of this capacity for Gulf's
4 territorial service results in the inclusion of all of
5 Gulf's portion of Daniel Units 1 and 2 and 63 mw of
6 Scherer Unit 3 in our territorial rate base. This
7 additional capacity will provide adequate reserves
8 and is available to our territorial customers on an
9 extremely economical basis. Unit Power Sales have
10 been a major factor in delaying Gulf Power Company's
11 request for rate relief since our 1984 filing.
12 Schedule 9, which I am jointly sponsoring with Mr.
13 Scarbrough, is a narrative explaining how the unit
14 power sales have delayed the need for our territorial
15 customers to support this capacity through additional
16 revenue. As reflected on my Schedule 10, Gulf has
17 been an active participant in the UPS agreements since
18 they began in 1983 and our customers have reaped the
19 benefits. In our previous rate case, Docket
20 840086-EI, we presented the Commission with the UPS
21 schedule. That schedule indicated that eventually
22 Gulf would have to return to the Commission to request
23 rate relief to cover the costs associated with the
24 capacity returning from UPS to territorial service.
25 That time is now.

1 Q. Please briefly review Gulf's generation expansion
2 planning process.

3 A. The need for generating capacity is driven by the
4 electrical requirements of our customers after due
5 consideration of demand-side alternatives. The
6 principal factor we consider in determining the need
7 for new generation facilities is the peak hour demand
8 forecast. Utilities typically consider the demand
9 forecast over a fifteen-year period or longer in
10 planning new generation.

11 Gulf's long-range goal is to have economical,
12 reliable generating capacity available for our
13 territorial customers' needs. In order to meet the
14 anticipated demand that often develops irregularly
15 and in increments much smaller than the capacity of a
16 large, efficient generating unit, and to realize the
17 economies of scale inherent in large units, most
18 electric utilities will construct "blocks" of
19 generating capacity which are temporarily in excess
20 of the requirements anticipated at the time the unit
21 is initially brought on line. If the utility were to
22 construct a block of generating capacity each year to
23 satisfy only the annual increase in demand, these
24 small blocks would be much higher in cost on a per
25 unit basis and much lower in efficiency. Further,

1 the capacity must be planned years in advance and the
2 planning must consider a multitude of technological
3 and economic factors that are constantly changing.

4 In planning generating capacity additions, Gulf
5 has certain advantages that greatly benefit its
6 customers. Gulf, Alabama, Georgia, and Mississippi
7 Power Companies, and Savannah Electric and Power
8 Company comprise the Southern electric system, which
9 operates as an integrated generation and transmission
10 network over a four-state area. Coordinated planning
11 with our Southern system affiliates along with the
12 capacity equalization process of the Intercompany
13 Interchange Contract (IIC) allows for the staggered
14 construction of larger, more efficient generating
15 units spread throughout the Southern electric system.

16

17 Q. Has the Commission previously recognized the savings
18 associated with the purchase of the Scherer capacity?

19 A. Yes. In Gulf's 1980 rate case, Docket No. 800001-EU,
20 and again in subsequent rate cases in Dockets
21 No. 810136-EU, 820150-EU, and 840086-EI, the
22 Commission allowed recovery and amortization of the
23 Caryville cancellation charges on the basis of the
24 savings to be realized through the purchase of Plant
25 Scherer generating capacity.

1 Q. Would you please summarize the events leading to the
2 cancellation of the plant at Caryville and the
3 subsequent purchase of Scherer Unit 3 capacity?

4 A. Our October 1974 load forecast indicated Caryville
5 Unit 1 could be deferred from 1979 to 1980. In
6 October 1975, Gulf deferred Caryville Unit 1 for two
7 additional years because of the availability of 500
8 mw of generating capacity at Plant Daniel. The
9 purchase of Plant Daniel capacity was an excellent
10 opportunity for Gulf Power Company to add generating
11 capacity at considerable savings for its customers as
12 was noted by the Commission in Docket No. 840086-EI.

13 Subsequently, Georgia Power Company determined
14 that, due to declining load growth, it would have
15 capacity available for sale at its Plant Scherer in
16 the mid-1980s. Plant Scherer would consist of four
17 818 mw nameplate units. After informing the
18 Commission of its intentions, Gulf Power Company began
19 discussions with Georgia in 1978 regarding the
20 possible purchase of capacity at Scherer. The
21 potential for purchase enabled Gulf to evaluate the
22 possibility of canceling Caryville Unit 1 because of
23 the significant savings to be realized. Subsequently,
24 the decision was made to cancel Caryville Unit 1 and
25 to purchase a portion of the available Scherer

1 capacity.

2

3 Q. What amount of Plant Scherer capacity did Gulf Power
4 Company originally plan to purchase from Georgia
5 Power Company?

6 A. Scherer capacity from Units 1 through 4 was
7 originally included in our budget prepared in late
8 1978. At that time, we planned to buy a total of
9 432 mw of capacity from 1985 to 1987.

10 Scherer Units 3 and 4 were subsequently deferred
11 from 1985 and 1987, to 1987 and 1989, respectively;
12 and Gulf slightly modified its planned participation
13 from 13.3 percent of all four units to 25 percent
14 each of only Scherer Units 3 and 4, representing a
15 total of 404 mw of net generating capability.

16

17 Q. Did Gulf further revise its participation in Scherer?

18 A. Yes. Gulf Power Company revised its participation in
19 Scherer in 1983 to exclude participation in Unit 4.

20 The decision not to participate in Unit 4 was a
21 result of continuing uncertainty with respect to
22 future demand and the anticipated opportunity to meet
23 demand increases through other supply options as well
24 as demand side options. Changes in estimated future
25 generation costs since that time have confirmed that

1 Gulf's next capacity needs could be better served by
2 constructing additional peaking capacity as opposed to
3 the purchase of additional base load capacity. Load
4 growth has also been met by the extension of the
5 estimated retirement dates of our existing units.
6 Based on the study completed in early 1987, Gulf
7 determined that it was more economical to extend the
8 expected retirement date of its existing units rather
9 than construct or purchase additional generation.

10

11 Q. How much Scherer capacity is Gulf requesting be
12 included in its rate base?

13 A. Gulf's share of Plant Scherer Unit 3 is 25 percent,
14 or 212 mw. Of this amount, 149 mw is presently
15 dedicated to UPS; and we request that the remaining
16 63 mw be approved by the Commission as an addition to
17 Gulf's rate base.

18

19 Q. Why should the 63 mw of Scherer capacity be included
20 in the rate base?

21 A. When Gulf first came before this Commission in 1978
22 to review its proposal to share in Plant Scherer, the
23 Commission agreed with us that there were significant
24 benefits to be gained for our customers by our
25 participation in Scherer rather than constructing

1 Caryville at that time. In addition to construction
2 costs savings, our participation in UPS benefitted
3 our own territorial customers, as well as customers
4 of other utilities in Florida purchasing
5 "coal-by-wire" as a substitute for oil-fired
6 generation. The Commission encouraged us to proceed.
7 We have reviewed with this Commission our plans to
8 share in Plant Scherer in our last four rate cases,
9 and in numerous other proceedings. Without
10 exception, the Commission has agreed with us that
11 investing in Plant Scherer was the prudent course.
12 The Commission also continued to encourage us to make
13 off-system sales to the maximum extent possible. We
14 have done this. Despite these efforts, we have been
15 unable to market 63 mw of Plant Scherer capacity that
16 we are requesting be supported by our territorial
17 customers for whom this capacity was built.

18
19 Q. Now that Plant Caryville has been cancelled, what
20 will become of the Caryville site?

21 A Caryville is certified under the Power Plant Siting
22 Act and remains one of the few suitable sites in
23 Northwest Florida for a steam electric generating
24 plant that is a viable location for future generation
25 needs for Gulf Power and the Southern electric

1 system. Even though the two 500 mw units, certified
2 in 1976 under Florida's Power Plant Siting Act, have
3 been cancelled, the site remains certified for 3000 mw
4 of capacity. With supplemental applications to state
5 environmental agencies, the site can be utilized for
6 coal-fired generation in the future. Gulf's customers
7 will benefit by having a certified site ready for use
8 when new generation is needed. The geological and
9 other site work which was previously completed will be
10 utilized when a unit is built in the future.

11 Therefore, Caryville is still a viable, certified
12 site for future base load coal capacity in the
13 Southern system. The Commission agreed with
14 Caryville's inclusion in rate base as plant held for
15 future use in Docket Nos. 800001-EI, 810136-EU,
16 820150-EU and 840086-EI. In Order No. 9628, the
17 Commission supports this decision by stating, "We
18 agree with the Company that its plans for the site are
19 sufficiently definite to warrant its inclusion, and
20 that to deny the request would be to the disadvantage
21 of ratepayers in the long run." Inclusion of the
22 Caryville site in rate base as plant held for future
23 use is still a prudent decision by the Company and
24 should be approved by this Commission. We feel that
25 it is extremely important for this Commission to

1 continue to recognize the future value of this site
2 to our customers. It is for this reason that we are
3 holding this site in plant held for future use.
4

5 Q. Is the present property owned by Gulf Power Company
6 at Caryville of a sufficient size to accommodate
7 these long-range plans?

8 A. No. Changes in environmental regulations now require
9 flue gas desulfurization (FGD) systems or scrubbers
10 to be installed on any generating units constructed
11 at the site. Additional space will be required for
12 the scrubbers and also for disposal of the scrubber
13 sludge. In addition, present plans would call for
14 more economical 800 mw units with scrubbers to be
15 utilized at the Caryville site, rather than 500 mw
16 units. Because of the increased size of future base
17 load coal units and the additional land required for
18 scrubbers and their by-products, it is necessary that
19 Gulf purchase additional land as it becomes available.
20

21 Q. Why is this additional land purchase important at
22 this time?

23 A. Since the units are not needed immediately, Gulf can
24 secure the available property as it comes on the
25 market at a much lower price. If we were to wait

1 until the commencement of construction, condemnation
2 proceedings may be necessary and the value of the
3 land will probably be significantly higher. The
4 extreme difficulty we would face in acquiring and
5 certifying sites in the future makes it prudent to
6 proceed with the purchase of additional property at
7 Caryville as it comes on the market. Without the
8 inclusion of the funds in our budget for buying the
9 additional land, our customers will be subjected to
10 expected higher costs of acquisition in the future.
11 We feel the purchase of land for this site as it
12 becomes available is a prudent action.

13
14 Q. You indicated that your areas of responsibility
15 include Production and Transmission. How do Gulf's
16 O & M expenses budgeted for 1990 in these areas
17 compare to prior year 1989?

18 A. Within the Production area, Gulf's O & M expenses are
19 projected to decrease by \$26,098, or 0.05 percent,
20 from 1989 to 1990. Transmission expenses increase by
21 \$1.0 million, or 17.0 percent, for this same period.
22 An explanation for these variances can be found on
23 Mr. Scarbrough's Schedule 1. This comparison and the
24 explanation provided indicate that the overall
25 variance for these areas for 1990 O & M expenses over

1 1989 is reasonable.

2

3 Q. Please summarize the 1990 O & M budget as it pertains
4 to your areas of responsibility.

5 A. The total 1990 O & M budget, less fuel and purchased
6 power, is \$129.7 million. Of this amount, those
7 functions under my responsibility have \$60 million
8 budgeted.

9 When Gulf came before this Commission in Docket
10 No. 840086-EI, we stated that our 1984 budgeted
11 projections were the level required for normal
12 operations. In Order No. 14030, the Commission
13 reduced the amount requested based on actual
14 expenditures through July 1984 being under the
15 budgeted level needed for normal operations, as well
16 as other adjustments made relating to benchmark
17 justifications. This further reduced the allowed
18 O & M below the level needed for normal operations.
19 Therefore, we do not believe that the level of O & M
20 allowed in Order No. 14030 is an appropriate level to
21 use for a base year. Using the more realistic 1983
22 O & M level allowed in Commission Order No. 11498 as
23 the base, the Production and Transmission functions
24 are under the benchmark by \$2.8 million. This
25 indicates that the use of the 1984 allowed O & M,

1 which we consider to be less than normal operations,
2 requires a special justification of a larger portion
3 of our 1990 O & M than would have been necessary had
4 a normal level of O & M been used as the base year.

5

6 Q. Notwithstanding your expressed concerns, please
7 compare Gulf's O & M expenses for 1990 to the
8 benchmark level for each of your areas.

9 A. Shown on my Schedule 11 is the O & M Benchmark
10 Comparison for those functions in my area of
11 responsibility. The justifications for the variances
12 are located in MFR C-57; however, I would like to
13 provide further explanation for the Environmental and
14 Southern Company Services Research and Development
15 (R&D) and fuel related expenses of those variances.
16 As noted on my Schedule 11, Mr. Colen Lee will address
17 the remaining "Steam Production" and "Other
18 Production" expenses, and Mr. Bill Howell will address
19 "Transmission" and "Other Power Supply" expenses.

20 In the Production area, we are over the benchmark
21 for research and development projects by \$210,000.
22 Each of the projects listed in MFR C-57 has been
23 undertaken in an effort to maintain the lowest cost
24 of service to our customers while striving to minimize
25 our impact on the environment and to meet increasingly

1 stringent environmental regulations in the most
2 efficient manner possible. These research and
3 development projects reflect Gulf's commitment to
4 continue developing and testing new technologies to
5 meet that goal.

6 The costs related to the Electric Power Research
7 Institute (EPRI) have also increased by \$242,000 for
8 the Production function. The 1990 budget includes
9 payments to EPRI amounting to \$1.6 million. Schedule
10 12 shows the 1990 budget for EPRI by its various
11 divisions. EPRI is a non-profit organization
12 dedicated to conducting research and development on
13 behalf of the nation's electric utility industry. It
14 is voluntarily funded by more than 600 utilities
15 throughout the U.S. and includes investor-owned and
16 publicly owned utilities and rural electric
17 cooperatives. The benefits of EPRI projects are much
18 greater at less cost from these national efforts than
19 if Gulf privately funded its own research.

20 All members of the various EPRI committees, drawn
21 from the operating companies of the Southern system,
22 represent not only the individual operating companies
23 but the entire Southern system. Gulf, if it were an
24 isolated company, would not be able to receive the
25 benefits of participation in the large number of EPRI

1 projects due to the commitment in funds and time
2 required to serve on EPRI committees. Because it is
3 a unit of the Southern electric system, Gulf receives
4 the benefit of system monetary and time commitments
5 made by the other operating companies and has its
6 views made known to EPRI in a fashion that otherwise
7 would not be possible.

8

9 Q. Is Gulf a host utility for any ongoing EPRI sponsored
10 programs?

11 A. Yes. Gulf, in conjunction with Southern Company
12 Services (SCS), is evaluating a 10 mw, high sulfur
13 coal fabric filter baghouse for ash collection at
14 Plant Scholz. The baghouse is an alternative to
15 electrostatic precipitators which may be needed to
16 comply with increasingly stringent particulate
17 emission standards. The results of this research
18 effort will be useful for future applications of
19 baghouses nationwide.

20

21 Q. Are there any projects in which EPRI and Gulf or
22 Southern are joint participants?

23 A. Yes. Gulf Power and The Southern Company have been
24 awarded co-funding by the Federal Department of
25 Energy (DOE) for demonstration projects under the

1 DOE's Innovative Clean Coal Technology Development
2 Program. This program is designed to conduct
3 research and pilot scale testing of new emission
4 control technologies and other systems to improve the
5 efficiencies of burning coal to generate electricity.
6 Two of the four projects awarded to Southern are
7 located at Gulf's facilities. These projects are
8 co-funded by DOE, Southern, and EPRI. Southern will
9 provide the technical expertise and leadership for
10 the clean coal projects through its design,
11 leadership, program development, and project
12 management. EPRI, as a partner, will provide
13 technical expertise, co-funding, and report
14 distribution. Gulf, as a sponsor, will allow the
15 projects to be implemented on existing boilers at
16 Plant Crist and Plant Smith during the 1989-1992 time
17 frame. In addition, Gulf will provide operations
18 support for both projects, and construction
19 management on the Crist project. Gulf, EPRI, and SCS
20 have a definite role to play with no duplication of
21 effort among the three partners.

22 EPRI's proposed research and development program
23 includes expenditures which are spread over
24 approximately 60 different strategic programs. Gulf
25 Power Company or Southern Company Services could not

1 duplicate either the range of expenses of EPRI or the
2 number of programs.

3

4 Q. Is there research that Gulf undertakes independent of
5 EPRI?

6 A. Yes. Gulf, through the Florida Electric Power
7 Coordinating Group (FCG) and Southern Company Services
8 (SCS), conducts or sponsors research independent of
9 EPRI that may be of more regional or local
10 significance. Also, some projects may require a
11 smaller scale than EPRI can efficiently undertake.

12 For example, Gulf Power Company, as a member of
13 the FCG, participates in the funding of an acid
14 deposition monitoring network in Florida. This
15 program continues the monitoring of the Florida Acid
16 Deposition Study which was completed in 1986. These
17 efforts are designed to continually determine the
18 impacts from acid rain, if any, on the environment of
19 Florida. The monitoring network is in operation to
20 determine any trends in the acidity of Florida's
21 rainfall. The data obtained also complements the
22 National Acid Precipitation Assessment Program
23 (NAPAP) which is an assessment of the effect of acid
24 deposition in the United States.

25 The FCG concentrates its efforts solely on the

1 State of Florida, its citizens, and its climate and
2 has projected the effect of Florida's emissions on
3 the northeastern area of the United States. The work
4 accomplished by the FCG has been instrumental in
5 demonstrating that Florida does not have an acid
6 deposition problem. These efforts were isolated to
7 Florida only, whereas, EPRI's work is nationwide.

8 Another example would be the Florida Seepage Lake
9 Study. It has been widely known since the 1960s that
10 Florida has a number of highly acidic lakes. That
11 fact was supported by a 1986 survey of lake quality by
12 the Environmental Protection Agency (EPA) that found
13 Florida had the highest number of acidic lakes in the
14 United States.

15 The FCG, EPA, and EPRI have joined with the
16 United States Geological Survey (USGS) and the
17 Florida Department of Environmental Regulation (DER)
18 to address that concern. Three lakes are being
19 studied: Lake Lucerne in Central Florida, Lake Barco
20 in North Florida and Lake Five-O in Northwest
21 Florida. Field work has begun and preliminary
22 findings should be completed in time to contribute
23 data to NAPAP.

24
25 Q. Mr. Parsons, do you feel that Gulf's level of

1 participation in research projects is appropriate and
2 prudent?

3 A. Yes.

4

5 Q. How do budgeted expenses for Southern Company
6 Services compare to the benchmark?

7 A. Southern Company Services (SCS) expenses are over the
8 benchmark by \$907,000 primarily because of new
9 environmental and research programs which have been
10 established since our 1984 filing. The Commission's
11 first adjustment was based on annualizing the 1984
12 actual expenditures through July and comparing this
13 level to the 1984 budget. The difference of
14 \$1.9 million was removed from the requested O & M
15 level. On Schedule 13, a comparison has been made of
16 the 1984 budget to the 1984 actual expenses. SCS
17 charges were under budget by \$1.1 million versus the
18 \$1.9 million reduction assessed by the Commission in
19 Order No. 14030. Thus, the actual expenses in 1984
20 were \$786,129 over the allowed amount. Approximately
21 \$339,000 of this amount was in the Production
22 function. The remaining adjustment made by the
23 Commission in Order No. 14030 was for production
24 engineering expenses. MFR C-57 provides a detailed
25 justification for the total variance in the

1 Production function.

2

3 Q. Why does Gulf utilize SCS for support services?

4 A. SCS provides Gulf with the most economical means of
5 obtaining a portion of the expertise and manpower
6 needed to fulfill our obligation of service to our
7 customers. SCS staff members are available as an
8 extension of Gulf's staff, on call as needed, and
9 responsive to our needs. SCS is an in-house service
10 organization within the Southern electric system that
11 provides, at cost, a multitude of technical,
12 scientific, financial, and advisory services to the
13 operating members of The Southern Company. SCS staff
14 members maintain complete files of work performed for
15 the operating companies and may be contacted on a
16 daily basis essentially as a part of our staff. The
17 load ratio share of much of the expertise provided
18 through SCS allows Gulf to minimize its costs through
19 fewer employments of outside consultants who would
20 require extensive briefing on the background of many
21 issues; whereas, SCS, through its daily contact with
22 Gulf, is familiar with these issues and our needs.

23

24 Q. You have stated that you utilize SCS for staff
25 functions. Do you participate in their budget

1 development?

2 A. Yes. Each area of SCS submits copies of its
3 preliminary budgets to Gulf for review and comment.
4 If there are certain items or manpower requirements
5 that do not appear reasonable, they are discussed
6 with SCS and the other operating companies for
7 clarification and adjustment to the budgets.

8

9 Q. Mr. Parsons, how do you determine and control the
10 work of SCS?

11 A. Gulf prepares a written request to SCS for specific
12 items that are needed. The Accounting Department of
13 SCS then establishes a work order number. All costs
14 of SCS relating to this work are charged to this work
15 order number. The charges are transmitted to Gulf on
16 a monthly basis and reviewed by the individual
17 responsible for initiating the first request for this
18 work. It is then reviewed and approved by the
19 Director of that department prior to returning the
20 voucher to Gulf's Accounting Department.

21 Mr. Lee and Mr. Howell will address the role of
22 SCS as it relates to each of their departments.

23

24 Q. What coal stockpile level has Gulf been maintaining
25 for its coal-fired generation?

1 A. Prior to 1984, our policy was to maintain a coal
2 inventory level equal to a 60-day burn at full
3 nameplate capacity. This meant that we planned to
4 have enough coal on hand so that, in an emergency,
5 our coal-fueled units could run the equivalent of 60
6 days loaded to full nameplate generating capacity.
7 We periodically reviewed that policy and determined
8 that 60 days nameplate burn was a prudent and
9 necessary level.

10 During the 1980s, computer technology advanced to
11 the point that coal stockpile models could be
12 utilized to predict a desired inventory level. Gulf
13 utilized an outside consultant during 1984 to perform
14 a comprehensive study using these new analytical
15 techniques. The study supported Gulf's coal
16 inventory proposal in Docket 840086-EU. The
17 Commission staff used outputs from the consultant's
18 model with different inputs to evaluate our proposal.
19 The result, which was explained in the Commission's
20 Order No. 14030, resulted in an inventory level and
21 equivalent working capital allowance for 108 days
22 projected burn or 57 days nameplate. We accepted
23 this lower inventory level as reasonable and adopted
24 it as our policy.

25

1 Q. Has Gulf Power revised its policy relative to
2 inventory level?

3 A. Yes. Gulf Power does an annual review of appropriate
4 inventory levels. This review is conducted prior to
5 beginning the budget process so that any change in
6 desired inventory levels can be factored into the
7 fuel budget.

8
9 Q. What resources were utilized in developing the
10 inventory level?

11 A. The Electric Power Research Institute (EPRI) and the
12 electric utility industry have been working on an
13 acceptable computer inventory model to utilize in
14 optimizing fuel inventories. The Utility Fuel
15 Inventory Model (UFIM) was tested by a number of
16 utilities, including Southern, and now is generally
17 accepted by both the electric utility industry and
18 many public service commissions as the
19 state-of-the-art model in determining appropriate
20 inventory levels.

21 The purpose of UFIM is to balance the cost of
22 carrying a fuel stockpile against the probabilistic
23 cost of load not being served should a utility run
24 out of fuel. The cost of carrying a particular level
25 of coal inventory is simply the carrying charges

1 associated with the investment in the coal pile. The
2 model internally compares that cost with the
3 estimated costs of running out of fuel and having to
4 purchase emergency energy from some source outside the
5 Southern electric system. The risk of running out of
6 coal is related to the probabilities of supply
7 disruptions or burn uncertainties.

8 UFIM considers such inputs as the fuel heating
9 value, the plant heat rate, territorial energy supply
10 uncertainty, supply constraints, and disruptions in
11 supply or burn. These disruptions include
12 probabilities associated with lock outages, frozen
13 rivers, drought, other transportation risks, coal
14 unloader failure, etc.

15

16 Q. Was a study of Gulf Power's coal inventory performed
17 for the 1990 Fuel Budget?

18 A. Yes. The UFIM was run using the latest available
19 burn forecast and updated assumptions. After
20 reviewing the results of the study, a decision was
21 made on a new inventory level policy.

22

23 Q. What is the new inventory level?

24 A. The new desired inventory level is 53 days at
25 nameplate capacity burn or 105 days projected burn on

1 a system weighted average basis. Schedule 14 reflects
2 the old and new inventory policy for each of Gulf's
3 generating plants for the system.

4
5 Q. Based on this new policy, what is Gulf's forecasted
6 1990 inventory?

7 A. Our 13-month average coal inventory for 1990 is
8 forecasted to be \$57.4 million, representing
9 approximately 1.0 million tons. A detailed
10 calculation of the inventory is contained in
11 MFR B-17a.

12
13 Q. What price was used to calculate the average
14 inventory level for the 1990 Fuel Budget?

15 A. The prices used were compiled by the 1990 Fuel
16 Budget. The Fuel Budget is developed using the
17 Southern electric system Fuel Optimization and
18 Evaluation System (FOES) model. The details and
19 assumptions used in this model are described in MFRs
20 F-9 and F-17. The model does an individual
21 calculation of price for each contract using the
22 actual escalation clauses and projected indexes.
23 Prices of spot market coals are forecast from
24 information developed at fuel price scenario seminars.

25

1 Q. Have you included in your request for working capital
2 an amount for in-transit coal?

3 A. Yes. Under Gulf's coal procurement program, payment
4 is required prior to receipt. Title and
5 responsibility for the coal is Gulf's once the coal
6 is loaded into the barge; therefore, Gulf has capital
7 invested in coal which it has not received and is not
8 included in its inventory. A calculation of the
9 amount requested is included in MFR B-17a. Since a
10 major portion of Gulf's coal supply is delivered by
11 barge, considerable time is involved in transporting
12 the coal to the plant sites. This investment in coal
13 that is in transit has a significant effect on the
14 Company's cash flow determination at any given time.
15 For this reason, the in-transit coal amount should be
16 included in the working capital component of Gulf's
17 rate base.

18

19 Q. Please summarize your testimony.

20 A. The commitment of the Daniel and Scherer capacity for
21 territorial service is the major factor creating
22 Gulf's need for rate relief. Participation in
23 off-system sales by Gulf provided revenues from
24 temporarily surplus energy and capacity and the
25 opportunity to purchase this low cost generation at a

1 savings to our customers. As provided by the UPS
2 contracts, this capacity is now available to support
3 our own territorial requirements. By returning this
4 capacity to our rate base, we must also return all
5 associated costs.

6 I have explained the variance between our 1989
7 and 1990 O & M expenses. I have provided additional
8 justification on the O & M Benchmark variances for
9 those areas under my responsibility.

10 Finally, I have presented to the Commission the
11 basis for our desired coal stockpile level of 53 days
12 at nameplate capacity burn or 105 days projected burn
13 on a system average basis. Before I conclude, I would
14 like to add that I am extremely proud of the effort
15 which our employees have put forth to operate our
16 system in an effective and efficient manner. We have
17 demonstrated again that we are doing a good job in
18 keeping our costs at the lowest reasonable level
19 possible in providing reliable service to our retail
20 customers. We will continue to operate our areas of
21 responsibility in this manner.

22

23 Q. Does this conclude your testimony?

24 A. Yes.

25

25% COTTON CONTENT

AFFIDAVIT

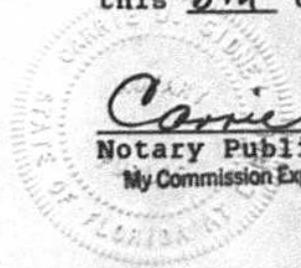
STATE OF FLORIDA)
COUNTY OF ESCAMBIA)

Before me the undersigned authority personally appeared Earl B. Parsons, Jr., who first being duly sworn, says that he is the witness named in the testimony to which the Affidavit is attached; that he prepared said testimony and any exhibits included therein on behalf of Gulf Power Company in support of its petition for an increase in rates and charges in Florida Public Service Commission Docket No. 891345-EI; and that the matters and things set forth herein are true to the best of his knowledge and belief.

Dated at Pensacola, Florida this 8 day of December, 1989.

Earl B. Parsons Jr.
Earl B. Parsons, Jr.

Sworn to and subscribed before me this 8th day of December, 1989.



Carrie W. Sidney
Notary Public
My Commission Expires September 6, 1991

25% COTTON CONTENT

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Summary of Daniel and Scherer UPS and Territorial*
Commitments 1984 - 1990
(Megawatts)

Year	Period	Daniel Rating	UPS Average	Net for Territorial	UPS End of Period
1984	Jan. - Dec.	511	241	270	239
1985	Jan. - Dec.	511	363	148	325
1986	Jan. - Dec.	511	426	85	426
1987	Jan. - Dec.	512	427	85	409
1988	Jan. - June	512	429	83	467
	July - Dec.	512	361	151	361
1989	January	514	362	152	362
	Feb. - Dec.	514	0	514	0
1990	Jan. - Dec.	515	0	515	0

Year	Period	Scherer Rating	UPS Average	Net for Territorial	UPS End of Period
1987	Jan. - Dec.	208	185	23	185
1988	Jan. - June	212	193	19	193
	July - Dec.	212	149	63	149
1989	Jan. - Dec.	212	149	63	149
1990	Jan. - Dec.	212	149	63	149

*Gulf Power's Share

UNIT POWER SALES
UNIT CAPACITY RATINGS AND COMMERCIAL OPERATION DATES

Capacity Rating (MW)

Net Dependable

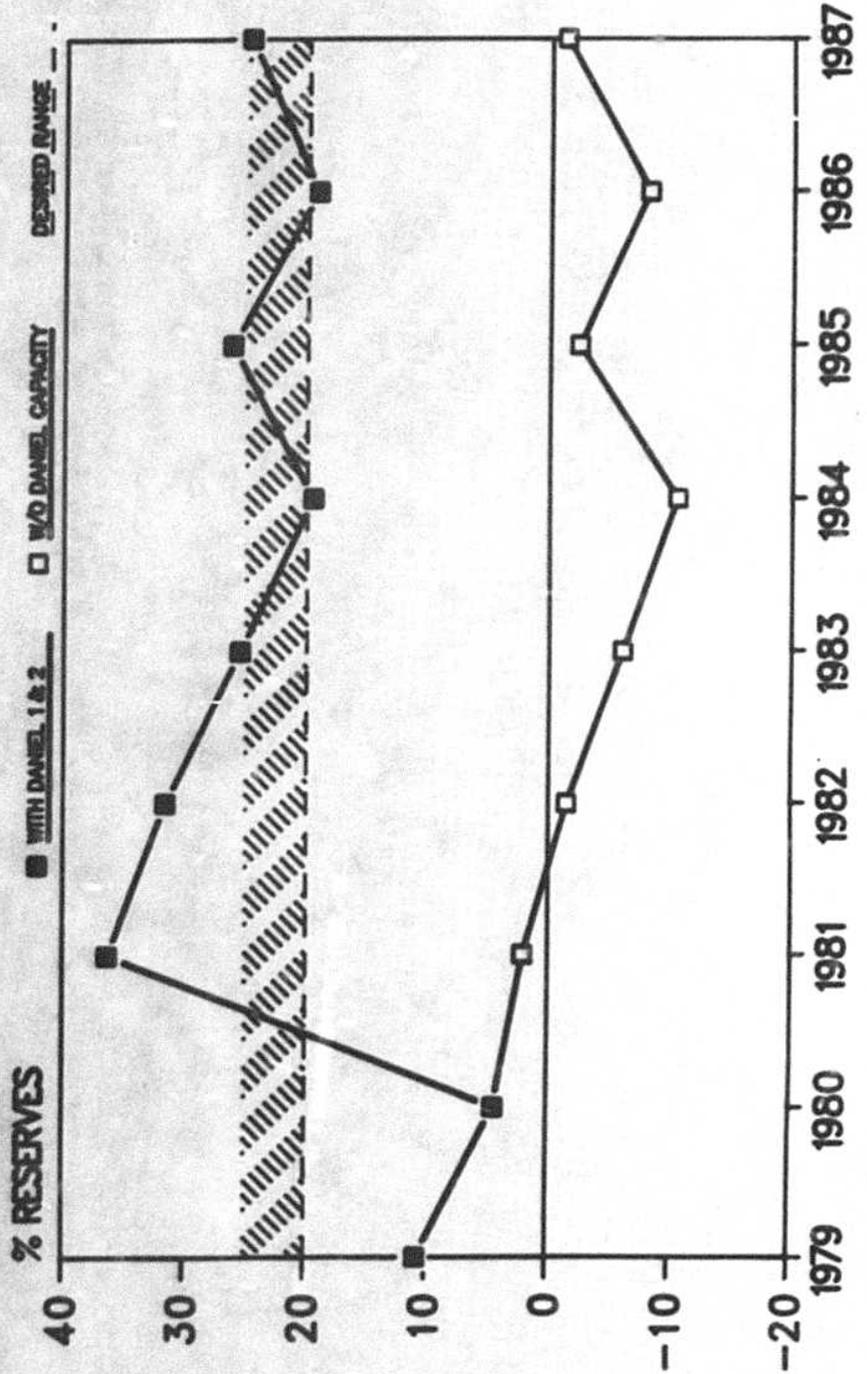
UNIT	COMMERCIAL OPERATION	EXPECTED	Net Dependable								
			1983	1984	1985	1986	1987	1988	1989	1990	
Daniel 1	Actual	09-06-77	512	510.0	510.2	510.2	510.2	510.2	510.7	514.9	515.1
Daniel 2	Actual	06-01-81	506	510.0	510.8	510.9	512.2	512.8	512.9	513.6	514.3
Miller 1	Actual	10-12-78	666	x -	666.3	666.3	666.3	666.3	667.3	668.0	668.0
Miller 2	Actual	05-01-85	666	x -	-	666.3	666.3	666.3	667.4	671.3	671.3
Miller 3	Actual	05-01-85	666	x -	-	-	-	-	-	667.3	673.8
Miller 4	Estimated	05-01-91	666	x -	-	-	-	-	-	-	-
Scherer 1	Actual	03-19-82	808	815.1	835.8	834.6	845.1	840.6	845.2	839.0	844.3
Scherer 2	Actual	02-01-84	808	-	825.4	822.3	822.3	825.3	840.0	844.4	839.8
Scherer 3	Actual	01-01-87	808	-	-	-	-	833.2	848.7	848.1	848.7
Scherer 4	Actual	02-28-89	808	-	-	-	-	-	-	848.4	846.3

*Miller 1 was not included in UPS in 1983

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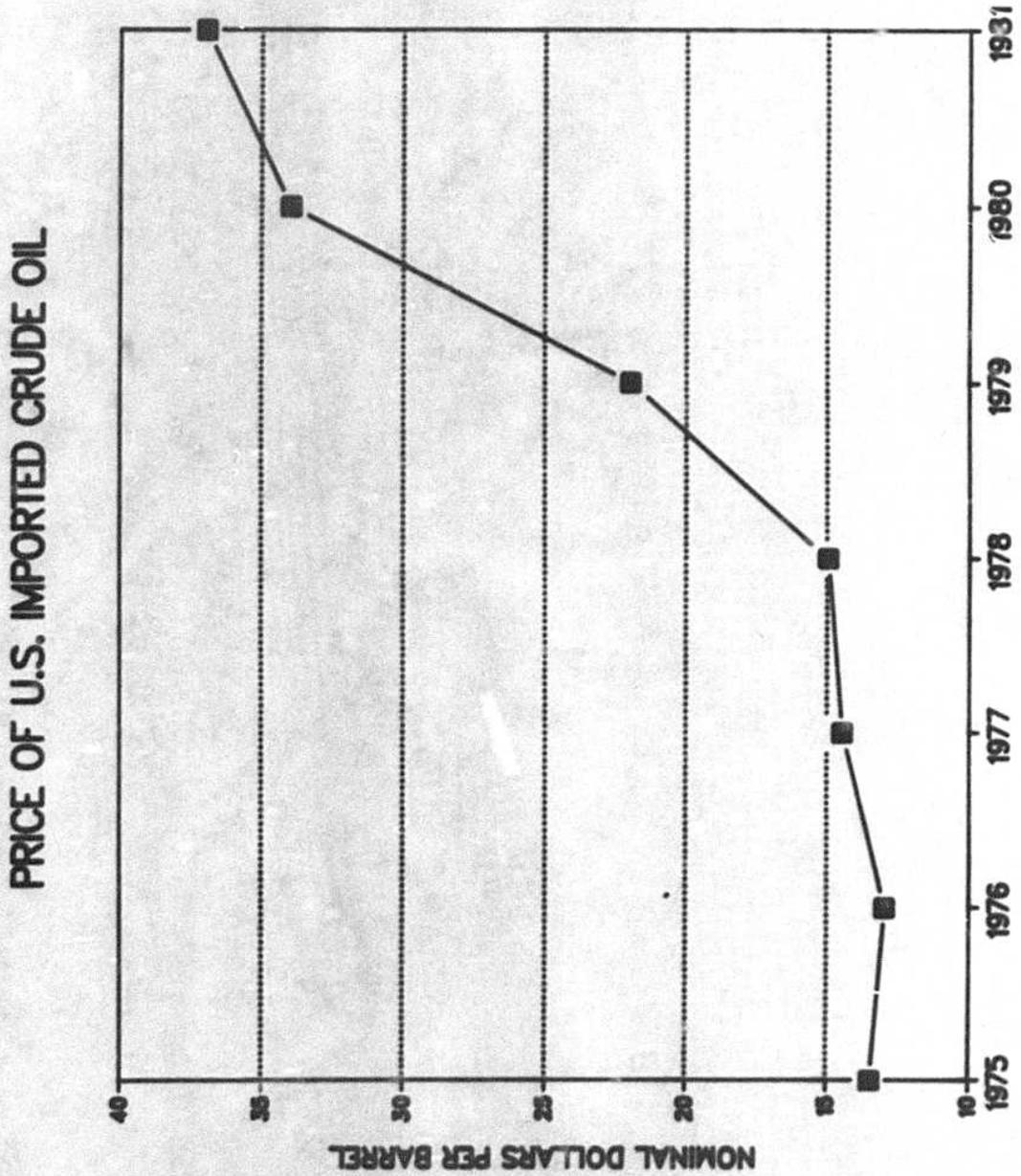
	WITH DANIEL	WITHOUT DANIEL	DESIRED RANGE
1979	10.37	10.87	20-30
1980	4.51	4.51	20-30
1981	28.44	2.18	20-30
1982	31.80	-1.38	20-30
1983	20.88	-6.88	20-30
1984	19.58	-10.48	20-30
1985	28.39	-6.33	20-30
1986	19.37	-8.88	20-30
1987	24.9	-1.14	20-30

MARCH 1979 GENERATION EXPANSION PLAN
 GULF % RESERVES
 WITH AND WITHOUT DANIEL CAPACITY*



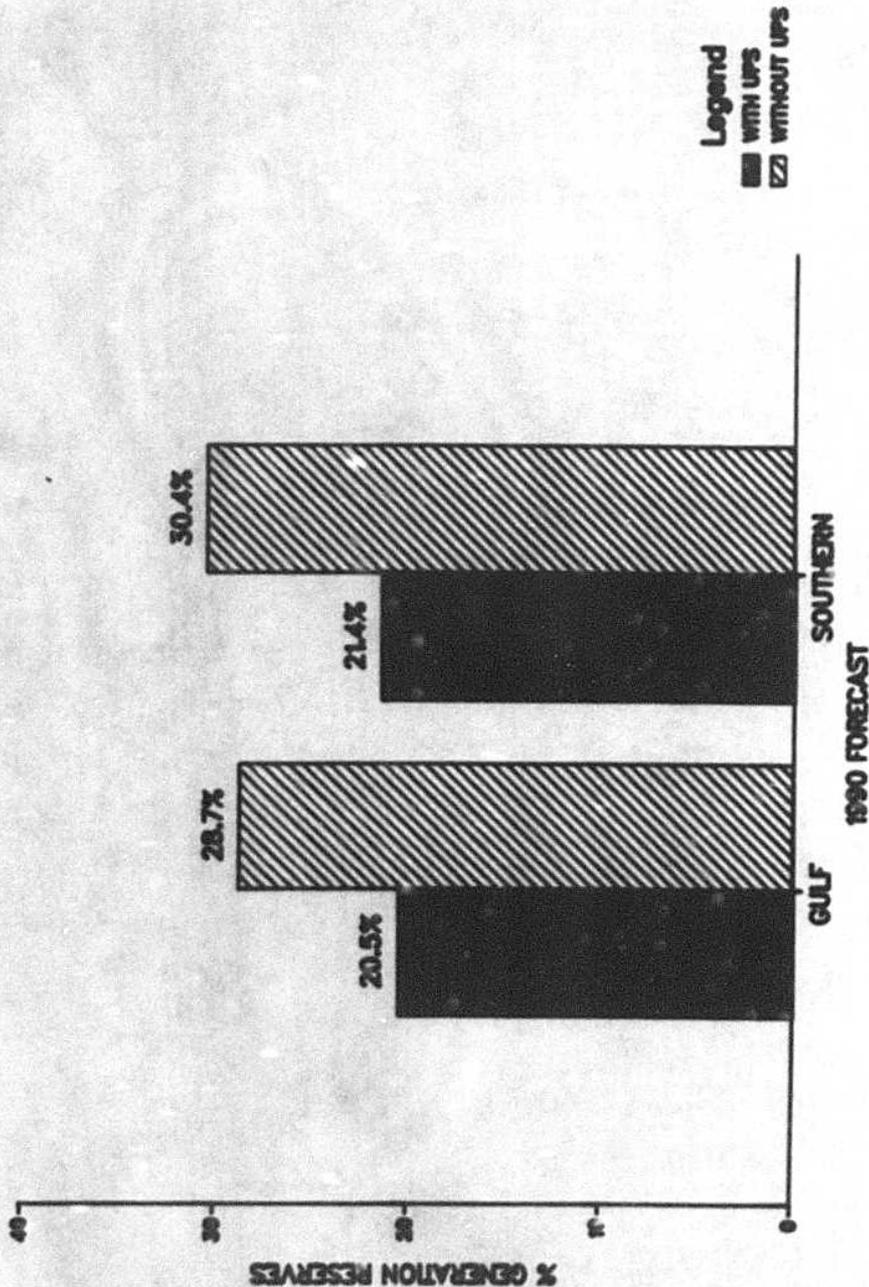
*216 MW SCHERER CAPACITY COMMON TO BOTH IN 1985 & 1987

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PERCENT GENERATION RESERVES



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**GULF AND SOUTHERN PLANNED RESERVES*
WITH AND WITHOUT UPS**

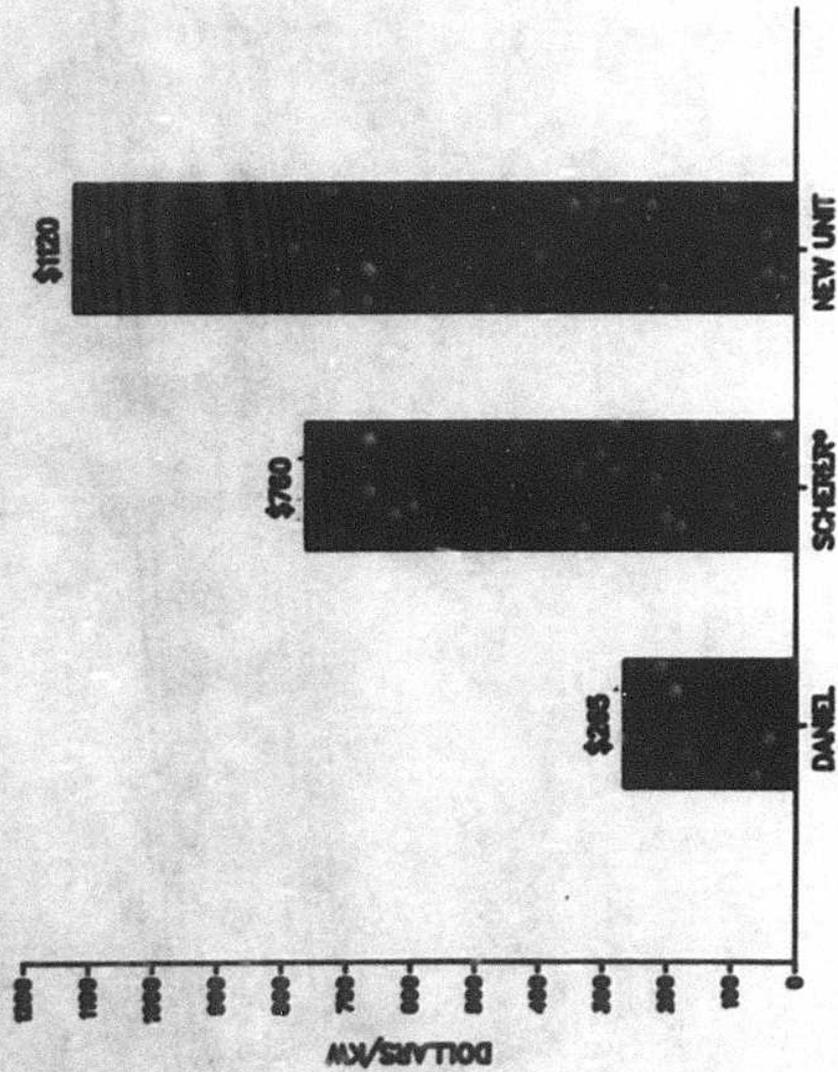
% Reserves

Year	GULF		SOUTHERN		GULF
	With UPS	Without UPS	With UPS	Without UPS	Peak Month UPS Sales, MW
1983	39.5	57.5	36.1	39.2	239
1984	21.9	48.3	34.1	41.2	366
1985	25.5	48.5	25.5	36.4	325
1986	10.3	38.2	20.5	31.5	426
1987	6.5	43.2	20.9	33.9	594
1988	(0.8)	38.4	15.4	27.9	660
1989	23.9	32.3	25.0	34.3	149
1990	20.5	28.7	21.4	30.4	149

* Excludes Purchased Power

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1990 COAL-FIRED GENERATING CAPACITY COST



GULF'S PORTION OF THE UNIT RETURNING FROM UPS

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UPS SUMMARY 1984 - 1989

Daniel and Scherer Capacity

UPS and Territorial Allocation

The key to understanding the effect of unit power sales on Gulf's need for rate relief lies in understanding the changes which occurred between 1984 and 1988, and 1988 and 1990. On the accompanying Figure 1 is shown what the original contracts envisioned for 1984, 1988, 1989, and 1990 unit power sales. Also shown for 1988 through 1990 are the sales after the Gulf States default.

In the mid 1970s, Gulf committed to purchase a 50% interest in the Daniel capacity. In 1981, upon the completion of Unit 2, the over 500 MW of Gulf's share of the Daniel capacity was committed to service. That same year, Gulf also finalized negotiations for future UPS transactions which started in 1983. Gulf's 50 percent share of Daniel in 1984 was 511 mw. The units' annual demonstrated capacities change from year-to-year and Gulf's portion has increased to 515 mw for 1990. Scherer Unit 3 came on line in 1987, and Gulf's 25 percent share

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was rated at 208 mw for 1987, and 212 mw for 1988 through 1990. Thus, the total capacity of Gulf's NSPS units began at approximately 511 mw, increased to 720 mw in 1987 with the addition of Scherer 3 (512 mw Daniel + 208 mw Scherer), and is expected to be 727 mw (515 mw Daniel + 212 mw Scherer) for 1990, based on the latest demonstrated capability of the units. Once a unit reaches commercial operation, its rating for the following year is based on demonstrated performance for the prior year, and it is normal for a unit rating to vary a few megawatts, either up or down, from year-to-year.

During Gulf's 1984 test year, Gulf's NSPS capacity committed in the peak months to unit power sales was 239 mw. The remaining 272 mw of Gulf's NSPS capacity was committed to territorial service. This information, as well as the Company's future estimates of unit power sales, was thoroughly reviewed with the Commission during the 1984 rate hearing. The 1989 commitment to territorial service of all the Daniel capacity and a small portion of the Scherer capacity was clearly presented during our 1984 rate case. In 1984, Gulf anticipated the need for

significant additional rate relief in the 1989 - 1990 time frame.

From 1984 through 1988, increasing amounts of the Daniel capacity which had been used for territorial customers was committed to unit power sales and sold at incremental cost. To replace this capacity Gulf purchased from the pool at average embedded cost. Thus, Gulf's customers still had needed capacity and associated reliability available to them, but at a much lower cost. The Unit Power Sales increased overall revenues to Gulf which along with productivity and efficiency improvements, partially offset the many cost increases that Gulf experienced in other operations of the business during this period of time. The net effect was that Gulf was able to continue providing adequate and reliable electric service during the entire period of increasing costs without any additional rate relief.

The capacity revenues Gulf received through UPS from 1984-1988 essentially were an off-set against the revenue required to support this capacity that otherwise would

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have been the responsibility of Gulf's territorial customers. UPS capacity revenues Gulf received for Plant Daniel in 1985, 1986 and 1987 were \$38,029,000, \$43,569,000 and \$40,036,000, respectively. The capacity revenues received for Plant Daniel for 1988 were \$33,249,000.

As specified in the contracts, all of the Daniel capacity was committed for territorial use beginning in February, 1989. Since this generating capacity was planned and constructed for our territorial customers the cost increases that Gulf has been able to offset since 1984 through increased unit power sale revenues must now be properly borne by those territorial customers for whose benefit these costs have been incurred.

In accordance with the original UPS contract, Gulf's portion of UPS out of Plant Daniel in June, 1988 was 467 mw. In February, 1989 Gulf had no UPS out of Plant Daniel. Therefore, Gulf's territorial capacity from Plant Daniel has increased by 467 mw during that period. When added to the 44 mw of Scherer Unit 3 capacity which was

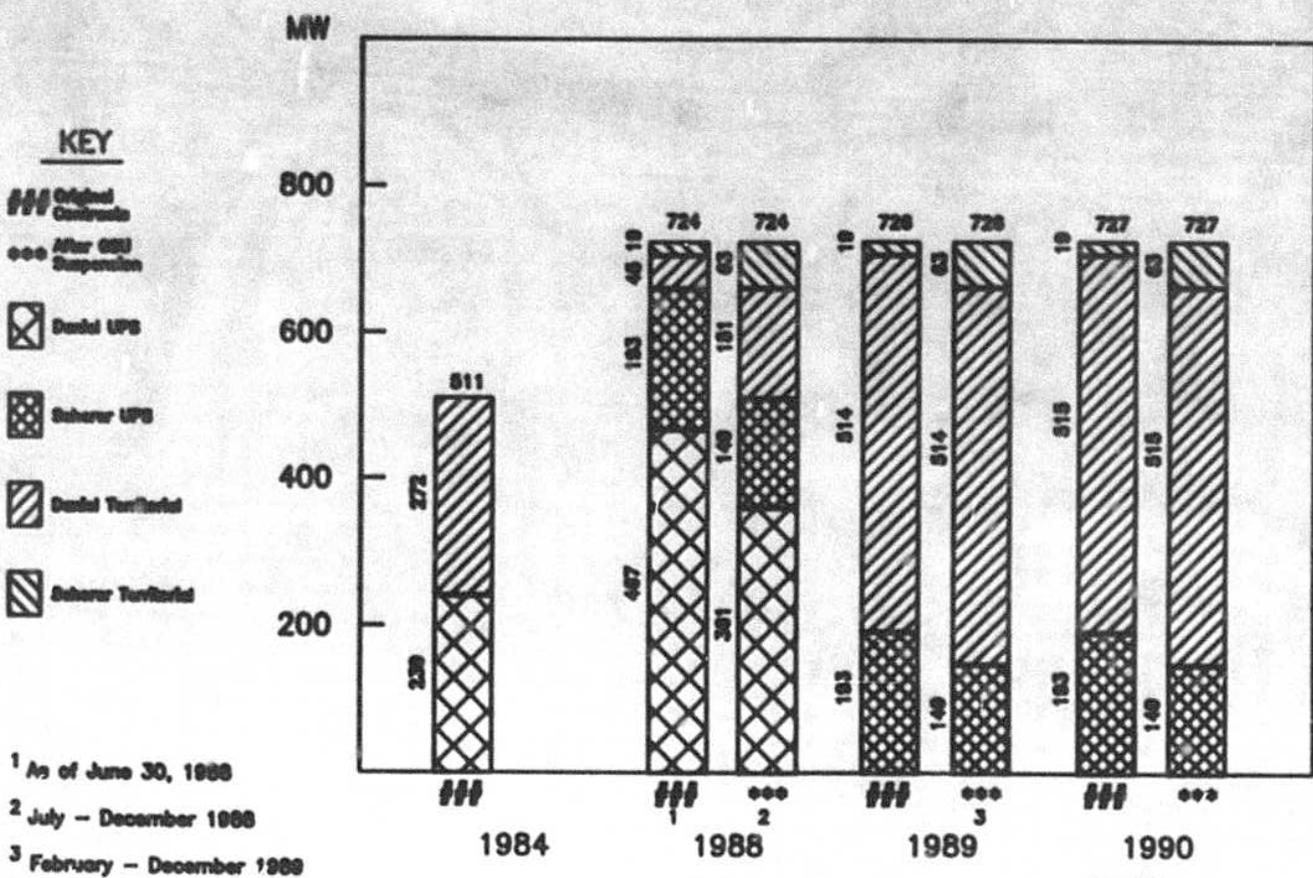
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committed to territorial service on July 1, 1988 in conjunction with the Gulf States default there is a total of 511 additional mw committed to territorial service (467 mw Daniel and 44mw Scherer) between July 1, 1988 and the beginning of the test year, January 1, 1990.

All of this capacity was planned and constructed for the long-term benefit of the territorial customer; not for the purpose of making permanent unit power sales. The customer has received tremendous benefits from this arrangement, as evidenced by no base rate increases on Gulf's system since 1984, and the fact that Gulf's rates are the lowest investor-owned utility rates in Florida and among the lowest in the nation. Since the cost for this capacity is the proper responsibility of the territorial customer, Gulf has included the associated cost in the rate base requested in this case.

UPS SUMMARY

Daniel and Scherer Capacity UPS and Territorial Allocation



¹ As of June 30, 1988
² July - December 1988
³ February - December 1989

Source:
EBP Schedules
2, 9, etc.

- Figure 1 -

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Schedule 10

SOUTHERN ELECTRIC SYSTEM
TOTAL UNIT POWER SALES ALLOCATED TO UNITS
(MB)

Year	Period	ALABAMA				MISSISSIPPI				GULF TOT	GULF DM2 SCH3 50. 50. 25.	GULF TOT	MISSISSIPPI DM1 DM2 MISS 50. 50. TOT	SYS TOT	
		MEL 1	MEL 2	MEL 3	MEL 4	MEL 1	MEL 2	MEL 3	MEL 4						
1983	Jan. - May	-	-	-	-	58	347	-	-	415	119	120	-	239	654
	June - Dec.	-	-	-	-	68	347	-	-	415	119	120	-	239	654
1984	January	100	-	-	-	70	527	-	-	597	135	138	-	273	970
	Feb. - May	100	-	-	-	100	70	197	69	295	631	117	119	-	967
	June - Dec.	129	-	-	-	129	46	176	45	244	511	118	121	-	964
1985	Jan. - Apr.	639	-	-	-	66	507	66	641	1280	209	206	-	415	2430
	May	639	-	-	-	66	507	66	641	1280	209	206	-	415	2430
	June - Dec.	490	533	-	-	1031	56	382	56	494	988	164	161	-	2423
1986	Jan. - May	487	535	-	-	962	60	380	58	582	1000	212	214	-	2539
	June - Dec.	487	535	-	-	1042	60	339	58	481	918	212	214	-	2537
1987	January	405	590	-	-	995	62	335	61	482	1474	225	227	185	3151
	Feb. - May	405	590	-	-	995	62	335	61	482	1474	225	227	185	3151
	June - Dec.	535	590	-	-	1126	62	291	61	418	1385	205	204	185	3149
1988	Jan. - May	506	686	-	-	1114	65	278	65	414	1403	211	210	193	3177
	June	547	686	-	-	1155	65	231	65	389	1311	233	234	193	3172
	July - Dec.	424	471	-	-	895	50	179	50	286	1015	180	181	149	2456
1989	January	459	474	-	-	933	50	161	50	268	450	181	181	149	2459
	Feb. - Apr.	606	474	-	-	1080	70	227	71	381	493	1242	163	163	2485
	May	282	474	-	-	756	50	151	50	270	450	599	1500	149	2483
	June - Dec.	283	471	-	-	754	50	161	50	270	450	599	1500	149	2483
	Jan. - May	389	476	-	-	865	50	109	50	213	450	598	1470	149	2484
	June - Dec.	450	476	-	-	934	50	73	50	178	450	598	1398	149	2482
1991	Jan. - Apr.	18	474	476	-	948	50	53	50	161	450	598	1362	149	2479
	May	18	474	476	470	964	50	53	50	161	450	598	1362	149	2475
	June - Dec.	87	476	470	1033	50	19	50	125	450	598	1242	149	2474	
1992	Jan. - May	121	476	470	1067	50	-	50	108	450	598	1256	149	2472	
	June - Dec.	-	-	-	666	666	71	-	70	74	601	799	1615	201	2482
1993	Jan. - May	-	-	-	666	666	-	-	-	525	698	1223	-	175	2064
	June - Dec.	101	101	101	666	968	-	-	-	164	280	444	-	196	1608
1994	Jan. - May	167	167	169	666	1169	-	-	-	164	280	444	-	195	1808
	June - Dec.	164	162	162	497	985	-	-	-	121	140	261	-	177	1423
1995	Jan. - May	213	214	214	546	1167	-	-	-	121	140	261	-	177	1625
	June - Dec.	301	302	303	300	1206	-	-	-	103	-	103	-	112	1521

All values for 1990 through 2010 have been adjusted to reflect 1990 IIC Ratings.

(1) The sales shown, 1995, June thru December, also continue unchanged through May 31, 2010.

Florida Public Service Commission
Docket No. 891345-EI
GULF POWER COMPANY
Witness: E. B. Parsons, Jr.
Exhibit No. _____ (EBP-1)
Schedule 11

O & M BENCHMARK COMPARISON BY FUNCTION
LESS DIRECT FUEL AND PURCHASED POWER
(\$000)

	1984 Allowed	1990 Benchmark	1990 Budget	Benchmark Variance	Witness
Steam Production	36,167	47,050	51,547	4,497	Parsons Lee
Other Production	81	101	47	(54)	Lee
Other Power Supply	1,020	1,272	1,143	(129)	Howell
Total Production	37,268	48,423	52,737	4,314	
Trans. Line Rentals	962	3,551	3,017	(534)	Howell
Other Transmission	2,388	3,603	4,280	677	Howell
Total Transmission	3,350	7,154	7,297	143	

EPRI TOTAL 1990 PLANNED EXPENDITURE BUDGET

	1990 (\$ Million)
Strategic Program	
Customer Systems	35.0
Environment	81.1
Generation	117.2
Delivery	40.2
Planning	15.0
Special Projects	0.5
	<hr/>
Total 1990 Budget	\$ 289.0 =====
Gulf's Contribution	\$ 1.6 =====

COMPARISON OF 1984 ACTUAL BUDGET DEVIATION FOR SCS
TO THE FPSC ADJUSTMENT IN ORDER NO. 14030

Function	1984 Actual	1984 Budget	Variance	FPSC Adjustment	Difference
Production - Steam	\$1,863,350	\$1,782,473	\$ 80,877	\$ (258,000)	\$338,877
Other Power Supply	1,002,127	1,023,535	(21,408)	---	(21,408)
Transmission	195,337	214,347	(19,010)	(29,000)	9,990
Distribution	73,700	105,043	(31,343)	(15,000)	(16,343)
Customer Accounts	2,178,670	2,121,600	57,070	---	57,070
Customer Service & Information	319,921	56,700	263,221	---	263,221
Sales	---	---	---	---	---
Administrative & General	6,623,089	8,016,367	(1,393,278)	(1,548,000)	154,722
TOTAL	\$12,256,194	\$13,320,065	\$(1,063,871)	\$(1,850,000)	\$786,129

COAL INVENTORY LEVEL POLICY

Plant	Past Policy			Present Policy		
	Inventory Tons	(1) Nameplate Burn Days	(2) Projected Burn Days	Inventory Tons	(1) Nameplate Burn Days	(2) Projected Burn Days
Crist	579,000	58	100	595,000	61	117
Smith	238,000	72	94	157,000	48	65
Scholz	43,000	47	54	36,000	41	57
Daniel	226,000	49	161	286,000	45	136
Scherer	186,000	57	207	86,000	47	133
TOTAL*	1,192,000	57	108	1,080,000	53	105

* Total Tons or Weighted Average Days

NOTES:

1. Equivalent days that the coal-fired units at that plant can generate at full manufacturer's assigned (nameplate) capacity rating, burning the policy inventory.
2. Number of days that the coal-fired units at that plant can generate based on the projected daily average burn in the 1990 Fuel Budget divided into the policy inventory.

RESPONSIBILITY FOR
MINIMUM FILING REQUIREMENTS

<u>SCHEDULE</u>	<u>TITLE</u>
A-8	Five Year Analysis - Change in Cost
A-13	Affiliated Company Relationships
B-12a	Property Held For Future Use - 13 Month Average
B-12b	Property Held For Future Use - Monthly Balances
B-12c	Property Held For Future Use - Details
B-17a	System Fuel Inventory
B-17b	Fuel Inventory by Plant
B-19	Accounts Payable -- Fuel
C-8	Report of Operation Compared to Forecast - Revenues and Expenses
C-12	Budgeted Versus Actual Operating Revenues and Expenses
C-19	Budget Operation and Maintenance Expenses - Test Year
C-20	Operation and Maintenance Expenses - Prior Year
C-21	Detail of Changes in Expenses
C-57	O & M Benchmark Variance by Function
C-61	Performance Indices
F-9	Forecasting Models
F-17	Assumptions