BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Application for Amendment of Certificate No. 187-S to Delete and Extend Territory in Lee County by Sanibel Sewer System Partners, Ltd.

Docket No.900802-SU 910476-SU

PREHEARING STATEMENT FOR CITY OF SANIBEL

(A) Names and addresses of known witnesses that may be called, and Subject Matter.

- William A. Mills, 800 Dunlop Rd. Sanibel, FL 33957
 Subject Matter-Background of city and of sewer
 systems. Current city regulations. Damage to public
 interest caused by SSS proposal. Practical
 difficulty in providing central sewer service in
 areas proposed to be deleted. Need for central sewer
 in Sanibel.
- Gerald C. Hartman, P.E., Southeast Bank Building, Suite 1000, 201 East Pine Street, Orlando, FL 32801 Subject Matter-Background of activities on behalf of City concerning sewer system. analysis of system and other sewer systems and treatment methods in Sanibel.
- Bruce A. Rogers (or Ken Pfalzer), 800 Dunlop Rd. Sanibel, FL 33957
 Subject Matter-Sanibel Comprehensive Land Use Plan and Land Development Code. Inconsistency of proposal with Plan and Code.

(B) Description of Exhibits, Contents, Whether Identified on Composite basis, Witness sponsoring.

- Map of Sanibel Island prepared by William A. Mills. Contents-Existing certificated areas, areas proposed for addition of service, areas proposed for deletion of service. Composite-yes Witness-William A. Mills
- Excerpts of Sanibel Comprehensive Land Use Plan Contents-Chapter 163 Plan; plan as to sewer service in City. Composite-yes Witness-Bruce A. Rogers
- 3. Excerpts of Sanibel Land Development Code
 Contents-Wastewater systems regulations
 Composite-yes
 Witness-Bruce A. Rogers or William A. Mills
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- 4. Resolutions/Ordinances pertaining to wastewater systems.
 Contents-Regulations for SSS and other systems.
 Composite-yes
 Witness-William A. Mills or Bruce A. Rogers
- 5. Reports of Malfunctions
 Contents-See City Answers to Interrogatories Att.C
 Composite-yes
 Witness-William A. Mills
- 6. Amended Settlemment and Mutual Realease
 Contents-See City Answers to Interrogatories Att. D
 Composite-yes
 Witness-William A. Mills
- 7. Wulfert Treatment Plant Design Criteria Review
 Contents-City plans for treatment plant to service
 west end of island. See City Answers to
 Interrogatories Att. D (cont.)
 Composite-yes
 Witness-Gerald C. Hartman
- 8. Development Potential of Vacant Land in Areas
 Proposed to be Deleted
 Contents-See City Answers to Interrogatories Att. F
 Composite-yes
 Witness-William A. Mills
- 9. Estimated Number of Existing Septic Systems in Areas Proposed to be Deleted Contents-See City Answers to Interrogatories Att.G Composite-yes Witness-William A. Mills
- 10. General Environmental Sensitivity of Areas Proposed to be Deleted
 Contents-See City Answers to Interrogatories Att.H
 Composite-yes
 Witness-William A.Mills
- 11. Malfunctioning or Inadequate Package Plants
 Contents-See City Answers to Interrogatories Att.I
 Composite-yes
 Witness: William A. Mills or Gerald C. Hartman
- 12. Engineering report-Sanibel Sewer System
 Acquisition-May 1988
 Contents-Evaluation, analysis and appraisal of SSS
 Witness-Gerald C. Hartman
- 13. Engineering report for the City of Sanibel-Update 3/8/91
 Contents-Update on evaluation, analysis and appraisal

numerous islands where there will be no service available, and little chance for there ever to be central sewer service. The Comprehensive Land Use Plan of the City will be irreparably harmed. Injury to the environment of this fragile barrier island is inevitable.

The proposal is not in the public interest. It results from SSS'own business decisions, and disregard for the jurisdiction of the Commission and the rights of the public. The utility ought not be able to escape accountability.

- (D) Statement of Questions of Fact at Issue; City's Position; Witnesses addressing
 - Cost of providing service to areas proposed for deletion.
 City Position-Cost is much lower than represented by SSS, and that service can be provided economically.
 Witness-Gerald C. Hartman
 - 2. Fact that the so-called capacity crisis was created by SSS'own business decision to refuse to invest in the system, and to fail to follow the law in adding territory without permission. City Position-SSS' need to delete area is a direct result of its policy of adding territory without permission, failing to seek rate increases when needed, and neglecting its plant and equipment. Witness-Gerald C. Hartman
 - 3. Whether additional land must be purchased for effluent disposal, in order to expand.

 City Position-Additional land is not needed. With the expansion of one of the two golf courses, there is plenty of capacity.

 Witness_Gerald C. Hartman
 - 4. Whether expansion of plant capacity is the event which would trigger Class I reliability. City Position-No, Class I reliability has already been triggered, although FDER has erroneously and negligently failed to so find, so far. Witness-Gerald C. Hartman
 - Whether the method of determining which areas to delete is unreasonable, arbitrary and discriminatory. City Position-It is unreasonable, arbitrary and discriminatory. Witness-Gerald C. Hartman
- (E) Questions of Law; City Position
 - Whether SSS' repeated addition of service area over the course of many years is a violation of Sec. 367.045 F.S.
 City Position-yes. Further, while such failure may be excusable in an isolated instance, the repeated

- 3. Whether the Commission can amend the certificate to delete territory where extension of service to persons reasonably entitled thereto can be done at a reasonable cost, under Sec. 367.111(1).

 City Position-no. The only remedies in such a case are to refuse to amend, or to revoke the entire certificate.
- 4. Whether SSS has violated Class I reliability standards.
 City Position-yes. Therefore, the cost of meeting Class I reliability is not a valid reason for claiming excessive cost to expand.
- Whether the proposed amendments are in the public interest as required by Sec. 367.045(5)(a) F.S. City Position-no
- Whether the proposed amendments are inconsistent with the Sanibel Comprehensive Land Use Plan (See Sec. 367.045 (5)(b). City Position-yes
- (F) Statement of Policy Questions Except as stated above, none.
- (G) Statement of Stipulated Issues
 None
- (H) Statement of pending motions None
- (I) Statement of other requirements
 None

Respectfully submitted,

Robert D. Pritt

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CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing has been served by ordinary mail upon Catherine Bedell, Staff Counsel Florida Public Service Commission, 101 East Gaines Street, Tallahassee, FL 32399-0850 and upon Kathryn G.W. Cowdery, Attorney for Applicant, 1709-D Mahan Drive, Tallahassee, FL 32308, by ordinary mail this 6th day of May, 1991.

Robert D. Pritt