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JOHN STEVENS KARL R. ADAMS DAVID L SWAFFORD R. BRUCE McKIBBEN, JR. \* NOT A MEMBER OF THE FLORIDA BAR

REPLY TO: P.O. BOX 10008 TALLAHASSEE, PLORIDA 32302 TELEPHONE (904) 222 - 3533 TELECOPIER (904) 222-2126

May 6, 1993

Mr. Steve Tribble, Director Division of Records and Reporting Florida Public Service Commission 101 East Gaines Street Tallahassee, Florida 32399-0850

via Hand Delivery

Application for Determination of Need for an Intrastate Natural Gas Pipeline; Docket #920807-GP

Dear Mr. Tribble:

Enclosed for filing please find an original and fifteen copies SunShine Pipeline Partners Request for Confidential Classification of information contained within Mr. Judah Rose's Late-Filed Deposition Exhibit No. 2 for the above-referenced docket.

You will also find a copy of this letter enclosed. Please date-stamp the copy of the letter to indicate that the original was filed and return a copy to me.

ACK	If you have any	questions regarding this matter, please feel
AFA	this filing.	Thank you for your assistance in processing
APP	-	
		Respectfully,
CMU		HABEN, CULPEPPER, DUNBAR
		& FRENCH, P.A.
LE3	*	( Xon I Dun Oa.
		Peter M. Dunbar
CPC	PMD/tmz	
FOH.	Enclosure	

cc: All parties of record RECEIVED & FILED

FPSC-BUREAU OF RECORDS

OTH .

DOCUMENT NUMBER-DATE

04992 MAY-68

FFSC-RECORDS/REPORTING

### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

Docket No.: 920807-GP Filed: May 6, 1993

# SUNSHINE PIPELINE PARTNERS REQUEST FOR CONFIDENTIAL CLASSIFICATION

COMES NOW, SunShine Pipeline Partners ("SunShine"), pursuant to Rule 25-22.006, Florida Administrative Code, and hereby requests confidential classification and treatment of certain documents requested by Staff of the Florida Public Service Commission ("Commission") in this docket. In support therefor, SunShine states as follows:

- 1. At the deposition of SunShine's witness, Mr. Judah Rose, taken on April 28, 1993, counsel for the Commission requested as a late-filed deposition exhibit information explaining the methodology used to determine whether existing electrical power plants in Florida were technically and economically accessible to the proposed SunShine Pipeline. The information was designated "Late-Filed Deposition Exhibit No. 2, Technical and Economic Feasibility Analyses."
- 2. SunShine prepared the late-filed exhibit and determined that it contained proprietary confidential business information, the disclosure of which would cause harm to the business operations of SunShine. Therefore, SunShine filed a Notice of Intent to Request Confidential Classification on April 30, 1993, for information contained in Attachment 1 of the Late-Filed Deposition

- Exhibit No. 2. An Amended Notice of Intent to Request Confidential Classification was filed by SunShine on May 3, 1993, to request confidential classification of other information in the exhibit.
- 3. Late-Filed Deposition Exhibit No. 2 is attached hereto as Exhibit A and is inter-corporate correspondence from Mr. E. J. Burgin to Ms. M. L. Bollinger regarding "Technical and Economic Feasibility Analysis for Accessing Existing Power Plants in Florida." It describes the method used by Mr. Burgin, and other persons under his control and supervision, to determine whether SunShine could provide natural gas transportation service to existing power plants in Florida for a cost per million cubic feet of \$0.65 or less. The method took into account certain rate derivation information which is described in the correspondence and in an attachment to the correspondence. This rate information is the proprietary confidential business information which SunShine seeks to protect from public disclosure.
- 4. Rule 25-22.006, Florida Administrative Code, provides for the protection of confidential business information which would harm the business operations of a party if it were disclosed.
- 5. Pursuant to Rule 25-22.006(3)(d), Late-Filed Deposition Exhibit No. 2 to Mr. Judah Rose's deposition of April 28, 1993, shall be exempt from Section 119.07(1), Florida Statutes, and will be accorded stringent internal procedural safeguards against public disclosure pending a ruling on this request for confidential classification.

- 6. SunShine contends that information contained in Late-Filed Deposition Exhibit No. 2 qualifies for confidential classification for the following reasons:
- On page 3 of the late-filed exhibit, under the heading "Economic Feasibility," is a sentence designated (2) that contains information about SunShine's costs per million cubic feet of natural gas transported over a specific time period and through a specified pipeline lateral size. This is proprietary business information that, if disclosed to SunShine's competitors, would give them a competitive advantage over SunShine. SunShine's competitors are not required to disclose similar information to SunShine and the information is not publicly disseminated by SunShine's competitors. Disclosure of this information would give SunShine's competitors critical information about SunShine's costs of providing services used to derive rates which SunShine's competitors could then exploit in structuring their offers to potential shippers and in other facilities planning so as to gain a competitive advantage. Furthermore, the disclosure of this information to SunShine's prospective customers could adversely affect SunShine's ability to bargain for better terms conditions with these prospective customers.
- b. On page 4 of the late-filed exhibit, in the paragraph beginning, "For the Port Everglades area," is a sentence that contains information about SunShine's costs per million cubic feet of natural gas transported over a specified time period and specified pipeline lateral size. This is proprietary business

information that, if disclosed to SunShine's competitors, would give them a competitive advantage over SunShine. SunShine's competitors are not required to disclose similar information to SunShine and the information is not publicly disseminated by SunShine's competitors. Disclosure of this information would give SunShine's competitors critical information about SunShine's costs of providing services used to derive rates which SunShine's competitors could then exploit in structuring their offers to potential shippers and in other facilities planning so as to gain a competitive advantage. Furthermore, the disclosure of this information to SunShine's prospective customers could adversely affect SunShine's ability to bargain for better terms and conditions with these prospective customers.

c. The last sentence on page 4 of the late-filed exhibit, continuing onto page 5, is a sentence is a sentence that contains information about SunShine's costs per million cubic feet of natural gas transported over a specified time period and through a specified pipeline lateral size. This is proprietary business information that, if disclosed to SunShine's competitors, would give them a competitive advantage over SunShine. SunShine's competitors are not required to disclose similar information to SunShine and the information is not publicly disseminated by SunShine's competitors. Disclosure of this information would give SunShine's competitors critical information about SunShine's costs of providing services used to derive rates which SunShine's competitors could then exploit in structuring their offers to

potential shippers and in other facilities planning so as to gain a competitive advantage. Furthermore, the disclosure of this information to SunShine's prospective customers could adversely affect SunShine's ability to bargain for better terms and conditions with these prospective customers.

- The first complete sentence on page 5 of the lated. filed exhibit contains information about SunShine's cost per million cubic feet of natural gas transported over both mainline and lateral pipelines. This is proprietary business information that, if disclosed to SunShine's competitors, would give them a competitive advantage over SunShine. SunShine's competitors are not required to disclose similar information to SunShine and the information is not publicly disseminated by SunShine's competitors. Disclosure of this information would give SunShine's competitors critical information about SunShine's costs of providing services used to derive rates which SunShine's competitors could then exploit in structuring their offers to potential shippers and in other facilities planning so as to gain a competitive advantage. Furthermore, the disclosure of this information to SunShine's prospective customers could adversely affect SunShine's ability to bargain for better terms and conditions with these prospective customers.
- e. Attachment 1 to the late-filed exhibit includes a document with the heading "Summary of Economics to Serve Various Market Areas." This document consists of tables of costs to provide service to various areas of the State and contains

information about SunShine's costs per million cubic feet of natural gas transported. This is proprietary business information that, if disclosed to SunShine's competitors, would give them a competitive advantage over SunShine. SunShine's competitors are not required to disclose similar information to SunShine and the information is not publicly disseminated by SunShine's competitors. Disclosure of this information would give SunShine's competitors critical information about SunShine's costs of providing services used to derive rates which SunShine's competitors could then exploit in structuring their offers to potential shippers and in other facilities planning so as to gain a competitive advantage. Furthermore, the disclosure of this information to SunShine's prospective customers could adversely affect SunShine's ability to bargain for better terms and conditions with these prospective customers.

f. Attachment 1 to the late-filed exhibit includes a document with the heading "SunShine Expansion Cost Support." This document consists of tables of costs to provide service and contains information about SunShine's costs per million cubic feet of natural gas transported. This is proprietary business information that, if disclosed to SunShine's competitors, would give them a competitive advantage over SunShine. SunShine's competitors are not required to disclose similar information to SunShine and the information is not publicly disseminated by SunShine's competitors. Disclosure of this information would give SunShine's competitors critical information about SunShine's costs

of providing services used to derive rates which SunShine's competitors could then exploit in structuring their offers to potential shippers and in other facilities planning so as to gain a competitive advantage. Furthermore, the disclosure of this information to SunShine's prospective customers could adversely affect SunShine's ability to bargain for better terms and conditions with these prospective customers.

- 7. Late-Filed Deposition Exhibit No. 2 was intended to be private and has not been disclosed to any person other than counsel for the Commission and Florida Gas Transmission Company with a request not to disclose the information pending resolution of this request for confidential classification.
- 8. Pursuant to Rule 25-22.006(4), Florida Administrative Code, a copy of the late-filed exhibit is attached as Exhibit A and marked to highlight the information that SunShine contends is confidential. Another copy of the late-filed exhibit is attached as Exhibit A-Edited Copy wherein the confidential information is blocked out with an opaque marker.
- 9. SunShine requests an order from the Commission that classifies the above-described information contained in Late-Filed Deposition Exhibit No. 2 as confidential and specifies the following reasonable conditions for the treatment of the document in this docket:
- a. The document shall bear on the first page the legend "PROTECTED DOCUMENTS SUBJECT TO COMMISSION ORDER IN SUNSHINE

PIPELINE PARTNERS DOCKET NO. 92-0807-GP," and on each page thereof the legend "CONFIDENTIAL - DO NOT RELEASE."

- b. The document shall only be used in this docket.
- c. The document shall be sealed and shall remain sealed to protect the information from public disclosure.
- d. The document shall be exempt from Section 119.07(1), Florida Statutes.
- e. Reasonable precautions shall be taken to segregate any confidential information that is entered in the record.
- 10. A copy of this Request for Confidential Classification will be provided to persons on the service list with the edited exhibit only.

RESPECTFULLY SUBMITTED this 6th day of May, 1993.

HABEN, CULPEPPER, DUNBAR & FRENCH, P.A. Post Office Box 10095 Tallahassee, Florida 32302 (904) 222-3533

PETER M. DUNBAR

#### CERTIFICATE OF SERVICE DOCKET NO. 920807-GP

I HEREBY CERTIFY that a true and correct copy of the foregoing has been served by U.S. Mail or hand delivery (\*) on this 6th day of May, 1993, to the following parties of record:

\*William L. Hyde, Esq. Mr. James P. rama
Peeples, Earl & Blank, P.A.
215 South Monroe Street Post Office Box 14042
Suite 350
Suite 350

Mr. James P. rama
Florida Power Corporation
Post Office Box 14042
3201 34th Street South
Street South

\*Martha Carter Brown Florida Public Service Comm. 101 East Gaines Street Tallahassee, FL 32399-0863

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Anthony V. Policastro Samuel P. Steffey, II
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> C. Everett Boyd, Jr. Ervin, Varn, Jacobs, Odom & Ervin Post Office Drawer 1170 Tallahassee, FL 32302

Mr. Jack Langer, President Assistant General Counsel City Gas Company of Florida SONAT Services, Inc. 955 East 25th Street Hialeah, FL 33013-3498

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PETER M. DUNBAR

# EXHIBIT A - EDITED COPY

#### INTER-CORPORATE CORRESPONDENCE

TO: M. L. Bollinger

FROM: E. J. Burgin

DATE: April 30, 1993

RE: Technical and Economic Feasibility Analysis

for Accessing Existing Power Plants in Florida

On or about April 12, 1993, I received a telephone call from Mr. Judah L. Rose of ICF Resources regarding the above-referenced subject. At that time, Mr. Rose was preparing supplemental work to his previously filed Direct Testimony in the SunShine Pipeline Partners Application for a Determination of Need before the Florida Public Service Commission.

informed me that he had calculated a unit Mr. Rose transportation cost level for determining the demand for capacity and assessing the economic feasibility of connecting existing power plant market to the SunShine system. The unit transportation calculated by Mr. Rose, which he characterized as a levelized annuity for a thirty year period in 1991 dollars, was \$0.65 per Mr. Rose stated that this figure represented a benchmark cost, at or below which it would be economically feasible for SunShine to access existing power plants. As a result of this call from Mr. Rose, I consulted with ANR's Facilities Planning Department to determine whether SunShine could provide service to the existing power plants in Florida for a cost equal to or less than Mr. Rose's \$0.65 per Mcf benchmark. I also determined with the assistance of the Facilities Planning Department whether it was

technically feasible to connect the plants. After consultation I allocated the plants into four categories: Economic to Serve, Proximate to the Pipeline; Potentially Economic to Serve; Less Economic to Serve and Not Economic to Serve. The Not Economic to Serve category includes only plants in the Florida Keys.

### Technical Feasibility

The criteria used to determine the technical feasibility of accessing existing power plant facilities in Florida to the SunShine system included (1) consideration of the general proximity of the power plants to SunShine's proposed corridor, (2) the physical reconnaissance of the routes from such corridor to the power plants as well as the actual plant sites; (3) a topographical map study where physical reconnaissance could not be performed; and (4) my own personal evaluation based upon my experience in connecting electric power plants to a pipeline system. Based upon this criteria, my conclusion is that it is indeed technically feasible for SunShine to access those existing power plants shown on Exhibit A to Mr. Rose's Rebuttal Testimony that are designated, "Economic to Serve, Proximate the Pipeline," "Potentially Economic to Serve," and "Less Economic to Serve."

For the area categorized as "Economic to Serve, Proximate to the Pipeline", the route of the SunShine system was chosen to give direct access to the power plants located in the Tampa/St. Petersburg area. The proposed corridor for SunShine is adjacent to or very near to the power plants located in this category.

With respect to those existing power plants designated as "Potentially Economic to Serve" on said Exhibit A, I concluded that such plants are technically feasible to serve on the basis of actual route and site reconnaissance undertaken for those power plants in the Jacksonville area (Kennedy, Northside and Southside plants) and the Martin Plant units. Topographic map analysis was performed for the Cape Canaveral Area plant locations. In the "Less Economic to Serve" category, the physical reconnaissance of the Port Everglades site was undertaken and based upon my own experience in connecting power plants to transmission systems, I came to the conclusion that both the Port Everglades and Ft. Myers sites are technically feasible to access. We did not evaluate the technical feasibility of connecting to the existing power plants in the Florida Keys.

### Economic Feasibility

For purposes of analyzing the economic feasibility of accessing the existing power plants in Florida to the SunShine system, I accepted Mr. Rose's benchmark unit transportation cost figure of \$0.65 per Mcf as a threshold cost to equal or beat. According to Mr. Rose, this \$0.65 is equivalent to an annuity of \$1.08 in nominal dollars for the 1995 to 2019, 25 year period, assuming annual inflation of 4%. In our analysis, we made the following assumptions: (1) the Aggregate Rate Cap for the SITCO and SunShine transportation rates for the initial year of service is 71.8 cents per MMBtu; and (2)

I have concluded that SunShine can access existing power plants on an economically feasible basis in the Economic to Serve Proximate to the Pipeline; and the Potentially Economic to Serve categories. This conclusion is supported by the calculations shown on the top part of Attachment 1 to this memorandum.

For the Port Everglades area, which is classified as "Less Economic to Serve (Requires greater than or equal to 200 MMcf/d)," an additional analysis which utilized a 24" lateral capable of transporting 200 MMcf/d was prepared.

Based upon these assumptions, I have concluded that SunShine can access existing power plants in the Port Everglades area, with a volume commitment of 200 MMcf/d or more.

In my opinion, this determination that I have reached regarding economic feasibility is conservative for several reasons. First, the 71.8 cents per MMBtu Aggregate Rate Cap is applicable to the proposed 1995 in-service date. I anticipate that the actual aggregate rate charged by SITCO and SunShine on the in-service date will be less than the applicable cap. Second, our calculations are based upon the presumption that SunShine's mainline system will not be expanded to provide access to these existing power plants. Should a mainline expansion be required, the rolled-in rate treatment shown on the bottom part of Attachment 1, will produce a lower unit transportation rate to all SunShine customers.

In the event the mainline expansion or construction of laterals occurs earlier, a further savings to the shipper will occur.

In regards to the category, "Less Economic to Serve (Requires greater than or equal to 200 MMcf/d)," because my economic assumptions are conservative, the power plants in the Port Everglades area are also economically accessible. Furthermore, even if my conservative assumptions are used, the economics for serving the Port Everglades power plants improve and result in the accessibility of the plants for volumes greater than 200 MMcf/d.

In conclusion, I have determined that accessing existing power plants in Florida is both technically and economically feasible, except for those plants in the Florida Keys.

Alachment 1

## Summary of Economics to Serve Various Market Arens

Existing System Aggregate Project Bate Plus In		Maintine Rate (\$/Mcf)	Miles of Haul	Rate (9/Mcf)	Total Cost (3/Mcf)
Economic to Serve/Proximate to the Pipeline		(3)(0(1.1)		(o)leici)	(47
Tallahassee		80.72	0		
Gainsville		\$0.72	35		
Potentially Economic to Serve					
Jacksonville area		\$0.72	110		
Cape Canaveral area		00.72	75		
Mortin orea		\$0.72	110		
Less Economic to Serve (Requires greater than	or equi	1 to 200 N	(Mcf/d)	S TELES	
Port Everglades area - 20" lateral (125 MMcf/d)	• 2002	\$0.72	205		<b>{</b> :
Port Everglades area - 24" lateral (200 MMcf/d)		\$0.72	205		
		\$0.72	75		
Fort Mynrs area Incremental Mainline Expansion Cost Plus Incre	enental	Lateral Co	st		
Incremental Mainline Expansion Cost Plus Incre	mental Miles of Haul	Lateral Co Malniine Rete		Lateral Rate	Total Cost
Incremental Mainline Expansion Cost Plus Incre Areas	Miles of	Lateral Co	st Miles of	The second second	
Incremental Mainline Expansion Cost Plus Incre Areas	Miles of	Lateral Co Malniine Rete	st Miles of	Rote	Cost
Incremental Mainline Expansion Cost Plus Incre Areas Economic to Serve/Proximate to the Pipeline	Houl	Lateral Co Malniine Rete	Miles of Haul	Rote	Cost
Areas  Economic to Serve/Proximate to the Pipeline Tallahassen  Gninaville	Miles of Haul 303 403	Lateral Co Malniine Rete	Miles of Haul 0	Rote	Cost
Areas  Economic to Serve/Proximate to the Pipeline Tallahassen  Gninaville	Haul 303	Lateral Co Malniine Rete	Miles of Haul	Rote	Cost
Areas  Economic to Serve/Proximate to the Pipeline Tallahassee  Gninaville  Potentially Economic to Serve	Miles of Haul 303 403	Lateral Co Malniine Rete	Miles of Haul 0	Rote	Cost
Areas  Economic to Serve/Proximate to the Pipeline Tallahassee  Galaville  Potentially Economic to Serve Jacksonville area	Miles of Hnul 303 403	Lateral Co Malniine Rete	Miles of Haul 0 35	Rote	Cost
Areas  Economic to Serve/Proximate to the Pipeline Tallahassen  Gninaville  Potentially Economic to Serve Jacksonville area  Cope Canaveral area	Miles of Haul 303 403 403 520 565	Lateral Co Mainline Rate (5/Mcf)	Miles of Hau!  0 35 110 75	Rote	Cost
Areas  Economic to Serve/Proximate to the Pipeline Tallahassee  Gninaville  Potentially Economic to Serve Jacksonville area  Cope Canaveral area  Martin area  Less Economic to Serve (Requires greater than	Miles of Haul 303 403 520 565	Lateral Co Mainline Rate (5/Mcf)	Miles of Hau!  0 35 110 75 110	Rote	Cost

# SUNSHINE EXPANSION COST SUPPORT

Mainline Expansion	Baso System As-Filod	Year 2000 <u>Proposed</u>	Increase	
SITCO				
Flow (MMcf/d)				
Investment (\$MM)	\ \			
Rate (\$/Mcf) COS (#MM)	<b>\</b>			
Lua (şmm)				
Incremental Rate (\$/Mcf)				
SunShinn				
Flow (MMcf/d)		$\mathbf{A}$		
Investment (\$MM)	<b>1</b>	( ) ( ) ( ) ( ) ( ) ( )	* * * * * * * * * * * * * * * * * * *	
Rate (\$/Mcf)	3			
COS (\$MM)				
Incremental Rate (\$/Mcf)				
Total				•
Flow (MMcf/d)				
Investment (\$MM)				
Rate (\$/Mcf)				
COS (\$MM)				
Miles of Haul				
Total Mcf Rate per 10	O Miles			
20 Inch Lateral Cos	t			
	Facilities	Invostment	Rato	
Jacksonvillo Lateral	110 Mi 20" plus 1 meter -			
Total Rate per 100 MI	los			
1010 1100 110				
24 Inch Lateral Cos	<u>t</u>			



Rebuttal Tastimony of Judah L. Rose Page 1 of 1



(Tallahasses Area)

(Jacksonville Area)

(Gainesville Area)

2.4 GW

(Cape Canaveral Area)

3 Kelly (Galhesville) - 78 MW 1.4 Largen (Lakeland) - 96 MW O Crist (GPC) - 75 MW 18 hidian River (Orfendo) - 6,18 MW 2 Southside (Jacksonville) - 255 MW Total Oil/Gas Steam Capacity = 13.7 GW 15 McMosh (Lakeland) - 86 MW Higgins (FFC) - 123 MW Anciste (FPC) - 1034 MW Bartow (FPC) - 442 MW Turner (FPC) - 145 MW Kennedy (Jacksonville) - 215 MW Suwarnee River (FPC) - 147 MW Deeinaven (Gainesville) - 51 MW King (Fort Pierce) - 88 NW Northeide (Jacksonville) - 1023 MW Tom Smith (Lake Worth) - 65 MW 30 KBy West (KBy WBSI) - 70 MW

WGas Steam Powerplants 22 Fort Mayers (FPL) - 508 MW 20 Cape Canaveral (FPL) - 740 MW 23 FL Lauderdale (FPL) - 276 MW 21 Cutier (FPL) - 208 MW 19 Hooker's Point (TECO) - 205 MAY 18 Purdom (Takahassee) - 128 MW 17 Hopkins (Talahassee) - 328 MW 24 Port Everglades (FPL) - 1148 MW RIVIER (FPL) - 548 MW

2.4 GW)

(Martin Area)

29 Martin (FPL) - 1590 MW Manetee (FPL) - 1580 MW Sanford (FPL) - 871 MW Turkey Point (FPL) - 740 MW

0.5 GW

2.4 GW

32 Yero Beach (Yero Beach) - 118 MW (Fort Meyers Avez) 31 Stock Island (Key Weet) - 37 MW

Economic to Serva/Proximate to Pipeline 0.1 GW (Port Everglades Area)

Polendary Economic to Serve Less Economic to Servel (Requires >= 200 MM/CFD to Serve)



Not Economic to Serve

addamicse/70001004mlAbita.dry

## MEMORANDUM

## May 7, 1993

TO:	DIVISION OF APPEALS DIVISION OF AUDITING AND FINANCIAL ANALYSIS DIVISION OF COMMUNICATIONS X DIVISION OF ELECTRIC AND GAS DIVISION OF RESEARCH DIVISION OF WATER AND SEWER DIVISION OF LEGAL SERVICES
FROM:	DIVISION OF RECORDS AND REPORTING (FLYNN)
RE:	CONFIDENTIALITY OF CERTAIN INFORMATION
	DOCUMENT NO.: 04993-93
	DESCRIPTION: Exhibit No. 2 to Deposition of
	Judah Rose
	SOURCE:Sunshine Pipeline Partners
	DOCKET NO.: 920807-GP
and fo memora of you	The above material was received with a request for entiality (attached). Please prepare a recommendation for torney assigned to the case by completing the section below rwarding a copy of this memorandum, together with a brief ndum supporting your recommendation, to the attorney. Copies r recommendation should also be provided to the Division of and Reporting and to the Division of Appeals.
	Please read each of the following and check if applicable.
	The document(s) is (are), in fact, what the utility asserts it (them) to be.
_	The utility has provided enough details to perform a reasoned analysis of its request.
	The material has been received incident to an inquiry