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## GULF POWER COMPANY

Before the Florida Public Service Commission

Rebuttal Testimony of

John E. Hodges, Jr.

Docket No. 930885-EU

Date of Filing June 3, 1994

DOCUMENT NUMBER-DATE

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GULF POWER COMPANY 1 Before the Florida Public Service Commission Rebuttal Testimony of 2 John E. Hodges, Jr. Docket No. 930885-EU 3 Date of Filing June 3, 1994 4 5 Please state your name and business address. 6 Ο. John E. Hodges, Jr., 500 Bayfront Parkway, Pensacola, 7 Α. 8 Florida 32501. 9 What is your occupation? 10 Ο. 11 Α. I am Vice President - Customer Operations for Gulf Power Company in Pensacola, Florida. 12 13 14 Ο. Please describe your educational background and 15 experience. I graduated from Florida State University in April 16 Α. 17 1966, with a Bachelor of Science in Management. After graduation I was employed with Gulf Power's Marketing 18 19 Department in Panama City. I have held positions of 20 increasing responsibilities, including Western Division Manager in Pensacola. My responsibilities include 21 22 marketing, distribution, warehousing, transportation, and our district offices throughout our service area. 23 24 25

Do you have an exhibit to which you will refer in your 1 0. 2 testimonv? I have one exhibit, consisting of 2 schedules. Yes. 3 Α. Counsel: We ask that Mr. Hodges's exhibit be 4 marked for identification as Exhibit 5 6 (JEH-1). 7 What is the purpose of your rebuttal testimony? 8 0. My testimony will respond to the prefiled direct 9 Α. 10 testimony of H. W. Norris, with regard to Gulf Power Company's willingness to assist in the location of the 11 correctional facility. I also address the basis on 12 13 which the customer should select an electrical supplier in this dispute. 14 15 Will you be addressing the policy issues raised in Mr. 16 Q. 17 Norris' and Mr. Gordon's testimony relating to the 18 purpose and intent of the cooperatives in general, and 19 the Coop's historical service to the area in dispute, 20 and the Coop's economic development efforts to increase its load factor. 21 As addressed in our Motion to Limit the Scope of 22 Α. Issues, or in the Alternative, to Extend Time for 23 filing Rebuttal Testimony, filed on June 3, these 24 25 issues go beyond the scope of the petition filed by

Gulf Power. Nevertheless, given a reasonable period of 1 time in which to respond, Gulf Power is prepared to 2 3 fully address these issues and believes that, given the strong movement in the electric utility industry toward 4 a competitive environment, it may be appropriate for 5 the Commission to address these issues as well. 6 7 From an historical perspective, the Coop spends an inordinate amount of time describing the construction 8 9 of its distribution facilities in the area. As Mr. Weintritt states in his testimony, Gulf Power has 10 likewise historically provided distribution service in 11 the area. What is conveniently ignored by the Coop is 12 13 that were it not for significant investment by Gulf Power in a generation and transmission system designed 14 to meet all the electrical needs of Northwest Florida, 15 the cooperatives located in the area would have been 16 unable to supply the needs of their customers. This 17 was true until the late 70's and early 80's when the 18 Coop began to build duplicative generation and 19 transmission facilities through AEC. The rural 20 cooperatives have fulfilled the purpose for which they 21 were intended; i.e., providing distribution service to 22 rural areas which the investor owned utilities could 23 not serve without subsidy from the remaining 24 25 ratepayers. Historical service at the comparatively

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low cost distribution level provides no basis upon
 which to claim an exclusive right to serve. Gulf Power
 can provide service to the prison at a lower cost from
 every perspective: generation, transmission and
 distribution.

I will address the issue of the economic development 6 7 loans and the Coop grant later in my testimony. From a policy perspective, however, the obtaining of economic 8 9 development loans and the granting of Coop member money 10 under the guise of economic development, for the express purpose of building load and competing with an 11 investor owned utility flies in the face of the whole 12 13 purpose and intent of the rural electrification effort. 14 Again, as stated in our motion, we are prepared to address these significant policy questions in detail, 15 should the Commission decide to expand the scope of 16 17 this docket.

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19 Q. Mr. Norris indicates that Gulf Power has done nothing 20 to promote economic development in the area, and 21 specifically with respect to the prison. Is this 22 correct?

A. No. Gulf Power Company has supported economic
development in the rural and urban areas of Northwest
Florida. Rather than by loans and grants, Gulf Power

has done so by the service of its employees in
 leadership roles through area Chambers of Commerce
 throughout Northwest Florida, and their committees
 regarding economic development.

5

6 Ο. Does Gulf Power have an employee in Washington County 7 whose responsibilities include economic development? Yes, John F. Dougherty, III is Gulf Power's District 8 Α. Manager for the Washington County area. His job 9 responsibilities include participation in, and 10 11 encouragement of economic development activities in the 12 area.

13

Q. What leadership roles has John Dougherty held which
promote economic development in Washington County?
A. The following are the most significant positions held
by John Dougherty to promote economic development in
Washington County:

Washington County Chamber of Commerce - Board of
Directors (14 years), President (3 years)
Washington County Committee of 100 - Chairman (11
years)

23 Chipley Area Development Corporation -

24 Secretary/Treasurer

25 Vernon Area Development Corporation - Member

Docket No. 930885-EU Witness: John E.Hodges, Jr. Page 6 Washington County Industrial Authority -1 2 Chairman Florida Economic Development Council- Member (12 3 years) 4 Chipley Redevelopment Authority - Chairman 5 Chipley Uptown Redevelopment Association -6 7 Director 8 Did Gulf Power Company offer to assist in the location 0. 9 of the correctional facility in Washington County? 10 Yes. John Dougherty, received an inquiry about 11 A. providing financial assistance for the correctional 12 facility from Washington County Commissioner, Hulan 13 Carter. Mr. Dougherty offered Gulf Power's assistance 14 in a community-wide fundraising effort, but would not 15 agree to entering into an one-on-one bidding contest 16 17 with the Coop. 18

Q. On Page 27 lines 10 and 11 of his direct testimony, Mr.
Norris describes Gulf Power as "unwilling to do
anything to help get the prison located in Washington
County". Is this portrayal accurate?
A. Absolutely not. John Dougherty, as Chairman of the
Washington County Economic Development Council, worked

for over a year in an attempt to locate a site for the

correctional facility. His efforts were made through 1 2 the Washington County Chamber of Commerce in an attempt to get community-wide support for the location of this 3 4 facility. 5 In addition to participating in a community-wide effort 6 0. 7 to locate the correctional facility, what did Gulf Power offer? 8 The basic things Gulf Power offered were the most 9 Α. 10 reliable electric service to the Department of Corrections at the lowest cost to the Department and, 11 12 ultimately, to the taxpayers of the State. 13 How would you characterize Mr. Norris's statement in 14 Ο. 15 his direct testimony on page 17, line 26 that the rural development funds "should be returned" if the 16 cooperative does not serve the prison. 17 18 Α. It sounds like the Coop is attempting to buy the 19 business with a \$45,000 grant. If the cooperative does not get the business, they want the money back. Gulf 20 Power is attempting to <u>earn</u> the business with lower 21 22 standard rates and higher reliability from existing 23 facilities. 24

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Q. On page 23, lines 3 and 4, Mr. Norris refers to "a letter from the county selecting Gulf Coast as the power supplier." Who is the customer in this dispute and on what basis should it be selecting its electrical supplier?

The Florida Department of Corrections is the customer 6 Α. 7 in this dispute. In this case, the selection leading 8 to this dispute was made by Washington County. The 9 customer should make its selection based on which supplier can provide the most reliable electric service 10 at the least cost to it. In both instances, 11 reliability and cost, that supplier is Gulf Power 12 Company. 13

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Q. Did Gulf Power correspond and meet with the Florida
Department of Corrections concerning its proposal for
electric service?

Yes. On April 9, 1993, Vic Jones, Gulf Power's General 18 Α. 19 Manager of Eastern Division, sent a letter to Marvin Moran of the DOC submitting a proposal for electric 20 service for the new prison. A copy of this letter is 21 attached as Schedule 1 of my exhibit. On July 30, 1993 22 23 Vic Jones, Bill Weintritt, Power Delivery Manager, and 24 Stan Sexton of Gulf Power Marketing met with Ron 25 Kronenberger, Assistant Secretary of the DOC, to

discuss circumstances pertaining to the provision of
 electric service.

Did Gulf Power respond to the letter of March 15, 1994 3 Ο. from the Washington County Board of County 4 Commissioners provided as Mr. Norris's Exhibit No. 5? 5 Travis J. Bowden, President of Gulf Power, sent a Yes. 6 Α. 7 letter to Jim Morris, Chairman Washington County Board 8 of County Commissioners, assuring him of our support of their efforts. A copy of this letter is attached as 9 Schedule 2 of my exhibit. John Dougherty, G. A. 10 Mallini, Customer Services General Manager, and I also 11 met with Commissioner Morris. We informed him that 12 Gulf Power would not hinder the location of the 13 correctional facility, but that likewise, items such as 14 the \$308,000 interest free loan should not be dependent 15 on the Coop providing electrical service. We explained 16 17 that the decision as to electrical supplier in this 18 dispute should be made by the DOC based on reliability of service and cost to the DOC. I felt that upon 19 completion of our meeting, Commissioner Morris had a 20 21 far better understanding of our position and the need to have this dispute determined by the Commission. 22

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- 1 Q. Does this conclude your testimony?
- 2 A. Yes, with the proviso that we have not received the
  3 Coop's responses to our discovery requests. Based on
  4 those responses, I may need to supplement my testimony.

Florida Public Service Commission Docket No. 930885-EU Witness: John E. Hodges, Jr. Exhibit No. \_\_\_\_ (JEH-1) Schedule 1 Page 1 of 2

1230 East 15th Street Post Office Box 2448 Panama City FL 32402 Teleonone 904 785-4611



April 9, 1993

Mr. Marvin Moran Florida Dept. of Corrections 2601 Blainstone Rd. Tallahasaee FL 32399-25500

Dear Mr. Moran:

After several telephone conversations between Brian Blair and my staff, Mr. Blair indicated future communications concerning the new Washington Co. correctional facility be addressed to you. According to Mr. Blair, the facility will be located at the northwest corner of Highway 77 and Highway 279 (Greenhead FL).

Gulf Power Company is pleased to submit the following proposal for electrical service for the new prison. It is Gulf's understanding this facility is similar to the Holmes correctional facility which is now being served by Gulf Power. In an effort to make realistic electrical recommendations for the Wasbington Co. prison, we have used actual metered data from the Holmes Co. facility. Since the two prisons are similar, our initial estimates (372 KN and 163,450 KWH/month) should be the most accurate information available.

The estimated monthly billing for electric service from Gulf Power is \$7,442.66; from Gulf Coast Electric it is estimated at \$9,361.58. The net result of receiving service from Gulf Power is our annual reduction of \$23,027.04 in the prison's electric bill (Attachment I).

The Washington Co. prison site is strategically located such that Gulf Power has facilities in place to provide independent alternate electrical service. Gulf's normal service will be from the Sunny Hills 115/25 KV substation. Backup power is available from Gulf's Vernon 115/25 KV substation. Since the prison site is between these substations, it is unlikely a single problem can render both inoperative. The substations are fed from multiple 115,000 volt transmission sources with the capability for switching operations, and these substations contain independent power transformers. The existing 25,000 volt distribution line between the two stations completes the system which can provide complete backup power to the prison. This electrical transmission and distribution system is similar to the one serving the Holmes correctional facility. I have enclosed an electrical single-line diagram for your review (Attachment II). Research through our computerized Distribution Trouble Reporting System above that there have been only a few outages in the past two years (Attachment III). Florida Public Service Commission Docket No. 930885-EU Witness: John E. Hodges, Jr. Exhibit No. \_\_\_\_ (JEH-1) Schedule 1 Page 2 of 2

Mr. Marvin Moran Florida Dept. of Corrections Pg. 2 - April 9, 1993

I hope that I have provided the information you need concerning Gulf Power's ability to provide reliable, low-cost electric service to the Washington Co. correctional facility. If you have additional questions, please do not hesitate to call me at 904-872-3201 or Stan Sexton at 904-872-3276.

Sincerely,

Vic L. Jones General Manager of Eastern Division

VLJ:sd

Attachments

Florida Public Service Commission Docket No. 930885-EU Witness: John E. Hodges, Jr. Exhibit No.\_\_\_ (JEH-1) Schedule 2

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Travis. J. Bourdon Provident

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March 23, 1994

Mr. Jim Morris, Chairman Mashington County Board of County Counissioners Post Office Box 647 Chipley, FL 32428-6647

Dear Mr. Morris:

Please be assured that Gulf Forer Company supports Washington County in their efforts with the new correctional facility.

I have anted John 2. Hodges, Jr., our Vice President, Contamer Operations, to contact you regarding our interest in this curtamer.

I look forward to meeting you in a future visit to Chipley.

SINCEFELY,

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os: Mr. John R. Bodgon, Jr. be: John F. Bougharty, III

## AFFIDAVIT

STATE OF FLORIDA COUNTY OF ESCAMBIA

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Docket No. 930885-EU

Before me the undersigned authority, personally appeared John E. Hodges, Jr., who being first duly sworn, deposes, and says that he is the Vice President - Customer Operations of Gulf Power Company, a Maine corporation, that the foregoing is true and correct to the best of his knowledge, information, and belief. He is personally known to me.

n E. Hodges, Jr. i¢e President Customer Operations

Sworn to and subscribed before me this  $2^{N_{a}}$  day of (

1994.

of Florida at Large Nota



JACKIE L WHIPPLE My Commission CC310237 Expires Aug. 23, 1997 Bonded by HAI 800-422-1565