

FLORIDA PUBLIC SERVICE COMMISSION  
Capital Circle Office Center, 2540 Shumard Oak Boulevard  
Tallahassee, Florida 32399-0850

M E M O R A N D U M

June 15, 1995

TO : DIRECTOR OF RECORDS AND REPORTING (BAYON) *de (BAY)*

FROM : DIVISION OF COMMUNICATIONS [CHASE, SHELFER, WIDELL] *PM*  
DIVISION OF LEGAL SERVICES [CANZANO] *2 RVE For TH*

RE : DOCKET NO. ~~84281~~ TL - EAS - PETITION BY SUBSCRIBERS OF  
THE GROVELAND EXCHANGE FOR EXTENDED AREA SERVICE (EAS) TO  
THE ORLANDO, WINTER GARDEN, AND WINDERMERE EXCHANGES.

AGENDA: JUNE 27, 1995 - PROPOSED AGENCY ACTION - INTERESTED  
PERSONS MAY PARTICIPATE

CRITICAL DATES: NONE

SPECIAL INSTRUCTIONS: I:PSC\CMU\WP\ ~~XXXXXXXXXX~~

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CASE BACKGROUND

EXCHANGE INFORMATION:

- This docket was initiated pursuant to a petition by the subscribers of the Groveland exchange requesting extended area service (EAS) to the Orlando exchange. The Winter Garden and Windermere exchanges were included because of leapfrogging. The Groveland, Windermere, and Winter Garden exchanges are served by United Telephone Company of Florida (United), and the Orlando exchange is served by BellSouth Telecommunications, Inc. d/b/a Southern Bell Telephone and Telegraph Company (Southern Bell). The Groveland exchange is located in the Gainesville LATA (local access transport area), and the Winter Garden, Windermere and Orlando exchanges are located in the Orlando LATA. Attachment A contains pertinent exchange data, and Attachment B is a map of the involved exchanges.

PERTINENT ORDERS:

- By Order No. PSC-95-0080-PCO-TL, issued January 17, 1995, the Commission ordered United and Southern Bell to conduct traffic studies on the proposed EAS routes in this docket.
- By Order No. PSC-95-0596-FOF-TL, issued May 11, 1995, the Commission granted Southern Bell's motion for modification of Order No. PSC-95-0080-PCO-TL, and relieved the Company of the

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requirements to file traffic data on its interLATA routes.

- By Order No. PSC-95-0715-CFO-TL, issued June 13, 1995, the Commission granted United's request for confidential classification.

**DEMOGRAPHIC INFORMATION:**

- **The Groveland exchange** covers approximately 160 square miles in Lake County. This exchange includes the cities of Groveland and Mascotte. All schools, emergency services and governmental agencies for the Groveland exchange are located in Lake County which can be accessed toll-free. United states that some residents in this area commute to jobs in the Orlando area.
- **The Windermere exchange** covers approximately 16 square miles in West Orange County. This exchange includes the City of Windermere which is a residential community of above average income dwellers. All schools, emergency services and governmental agencies for the Windermere exchange are located in Orange County which can be accessed toll-free. Most of the residents in this exchange work in the Orlando area.
- **The Winter Garden exchange** covers approximately 105 square miles in the western portion of Orange County, along with a very small portion of Southeastern Lake County. United states that the communities of interest for the Winter Garden exchange are Winter Garden, Ocoee, Clermont, and Orlando. All customers located in Orange County get their emergency services and governmental services within the county.

**MILEAGE DATA:**

		<b>Miles:</b>
Groveland to:	Orlando	30
	Windermere	21
	Winter Garden	18

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### DISCUSSION OF ISSUES

**ISSUE 1:** Do the calling rates on any of the routes in this docket qualify for a survey for nonoptional, flat rate, two-way extended area service (EAS)?

**RECOMMENDATION:** No. The calling rates on all of the routes do not qualify for a survey for nonoptional, flat rate, two-way EAS.

**STAFF ANALYSIS:** United has filed the calling volumes for the toll routes originating in its exchanges (Groveland, Winter Garden, and Windermere) with a request for confidential classification which has been granted (Order No. PSC-95-0715-CFO-TL, issued June 13, 1995). The calling rates have not been presented in this recommendation. The data, however, is available for review by the Commissioners.

Rule 25-4.060(3), Florida Administrative Code, requires a calling rate of at least three M/A/Ms (Messages per Access Line per Month) in cases where the petitioning exchange contains less than half the number of access lines as the exchange to which EAS is desired. This rule further requires that at least 50% of the subscribers in the petitioning exchange make two or more calls per month to the larger exchange to qualify for traditional EAS.

The routes in this docket do not qualify for flat rate, two-way nonoptional EAS. However, the Groveland/Orlando route met the M/A/M requirement, but fell short on the distribution requirement. Since the distribution was so close to qualifying, staff asked United if it could provide a partial traffic study of the route for a different month. The original traffic study was conducted in October 1994. United furnished staff with new calling volumes and distribution factors for March 1995. The additional study indicated that the M/A/Ms still met the requirements, but the number of customers making 2 or more calls per month fell short again. Even with the different month, this route does not meet the requirements for nonoptional, flat rate, two-way EAS. Based on the requirements of Rule 25-4.060(3), Florida Administrative Code, none of the routes under consideration in this docket qualify for two-way, flat rate EAS.

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**ISSUE 2:** Should any alternative plan be offered on any of the toll routes?

**RECOMMENDATION:** No. However, the Groveland/Orlando route should be reevaluated once the criteria have been established for alternative toll plans in the current EAS rulemaking docket (930220-TL). Staff notes that if the amendments to Chapter 364, Florida Statutes, become law, then the Commission needs to be aware that this route, as well as all of the other pending dockets for alternative toll plans, may be affected.

**STAFF ANALYSIS:** Although staff would have recommended an alternative toll plan on the Groveland/Orlando route in the past, staff does not believe that a determination should be made on this route at this time. Staff is currently reviewing EAS problems, including alternative toll plans, in the EAS rulemaking docket (930220-TL). It is staff's belief that no alternative toll plans should be implemented until after the conclusion of the EAS rulemaking docket. This is consistent with recent Commission action for alternative toll plan routes. Since October 1993, the Commission has decided to review the alternative toll plan dockets after the conclusion of the EAS rulemaking docket (930220-TL). Once an appropriate alternative toll plan has been developed, staff will reevaluate the Groveland/Orlando route.

In addition, if the legislation becomes law, the Commission will have to determine how to process all of the pending EAS dockets. Staff believes that the Commission should use the EAS rulemaking docket to address problems associated with pending EAS dockets.

Accordingly, staff recommends that no determination be made on the Groveland/Orlando route until an appropriate alternative toll plan has been developed.

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**ISSUE 3:** Should this docket be closed?

**RECOMMENDATION:** No. This docket should remain open until the conclusion of the EAS rulemaking docket (930220-TL), at which time staff will file a recommendation with the Commission regarding an alternative toll plan for the Groveland/Orlando route.

**STAFF ANALYSIS:** This docket should remain open until the conclusion of the EAS rulemaking docket (930220-TL), at which time staff will file a recommendation with the Commission regarding an alternative toll plan for the Groveland/Orlando route.

Attachment A

EXCHANGE DATA					
EXCHANGE	LEC	MARKET AREA	ACCESS LINES EAS LINES	EAS CALLING SCOPE	BASIC RATES
GROVELAND	UTF	GAINESVILLE	4,052* 107,361**	Astor, Clermont, Eustis, Howey- In-The-Hills, Lady Lake (All), Leesburg, Monteverde, Mount Dora, Tavares, & Umatilla	R-1 \$ 8.73 B-1 \$20.47 PBX \$40.98
ORLANDO	SBT	ORLANDO	328,854* 637,605**	Apopka, Clermont, E. Orange, Lake Buena Vista, Monteverde, Oviedo, Reedy Creek, Windermere, Winter Garden, Winter Park, [West Kissimmee, Kissimmee, St. Cloud, Sanford], & {Geneva}	R-1 \$10.45 B-1 \$28.60 PBX \$48.62
WINDERMERE	UTF	ORLANDO	6,177* 612,890**	Apopka, Clermont, E. Orange, Lake Buena Vista, Monteverde, Orlando, Reedy Creek, Winter Garden, Winter Park	R-1 \$10.23 B-1 \$24.03 PBX \$48.06
WINTER GARDEN	UTF	ORLANDO	17,277* 612,890**	Apopka, Clermont, E. Orange, Lake Buena Vista, Monteverde, Orlando, Reedy Creek, Windermere, Winter Park	R-1 \$10.23 B-1 \$24.03 PBX \$48.06

- \* HOME EXCHANGE
- \*\* TOTAL CALLING SCOPE
- { } \$ .25 PLAN
- { } \$ .25 PLAN PLUS RESIDENTIAL OPTIONAL FLAT FATE

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