THOMAS B. ALEXANDER General Attorney

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BellSouth Telecommunications, Inc. Suite 4300 675 West Peachtree Street, N.E. Atlanta, Georgia 30375-0001 (404) 335-0750

original, File copy

November 7, 1995

Mrs. Blanca S. Bayo Director, Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399

RE: Docket No. 920260-TL

Dear Mrs. Bayo:

Enclosed is an original and fifteen copies of BellSouth Telecommunications, Inc.'s Request for Confidential Classification. Please file these documents in the above-captioned docket.

A copy of this letter is enclosed. Please mark it to indicate that the original was filed and return the copy to me. Copies have been served to the parties shown on the attached Certificate of Service.

Sincerely,

Thomas B. alexander

Thomas B. Alexander  $(\mathcal{O}_{\mathcal{I}})$ 

Enclosures

- cc: All Parties of Record
  - R. G. Beatty
  - A. M. Lombardo
  - R. Douglas Lackey

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10988 HOV-7#

## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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In re: Comprehensive Review of Revenue Requirements and Rate Stabilization Plan of Southern Bell Telephone and Telegraph Company Docket No. 920260-TL Filed: November 7, 1995

## BELLSOUTH TELECOMMUNICATIONS, INC.'S REQUEST FOR CONFIDENTIAL CLASSIFICATION

COMES NOW BellSouth Telecommunications, Inc. ("BellSouth" or "Company"), and pursuant to Rule 25.22.006, Florida Administrative Code, files its Request for Confidential Classification for certain documents originally provided to the Commission for an <u>in camera</u> inspection in connection with various discovery requests by Public Counsel and by the Commission Staff. The Commission is still in possession of these documents.

1. BellSouth is filing its Request for Confidential Classification for those certain documents referenced in the Company's Notice of Intent to Request Confidential Classification filed on October 18, 1995. A more detailed explanation of the procedural history regarding these specific documents is set forth in the Company's Notice of Intent. BellSouth is seeking Classification Confidential for which the documents are specifically described in Order No. PSC-94-0672-PCO-TL as follows:

a. Audits (MOOSA, Kisri, Lmos, PSC Schedule 11, and Network Operational Review).

- b. Panel Recommendations.
- c. Human Resources Work Notes.
- d. Employee Statements.

DOCUMENT MOUDER-DATE 10988 NOV-78 FPSC-CCCCLOS/AEPORTING 2. BellSouth has appended to this Request for Confidential Classification as Attachment "A," a listing showing the location in the documents of the information designated by BellSouth as confidential as well as the required correlation with the specific justification for confidential classification.

3. Appended hereto in a package designated as Attachment "B" are two edited copies of the documents with the confidential information deleted.

4. Appended as Attachment "C" is a sealed package containing copies of the documents with the material which is confidential and proprietary highlighted. Copies of Attachments "B" and "C" are not being served on the other parties in this proceeding.

5. With respect to the documents comprising the five different Audits (MOOSA, Kisri, Lmos, PSC Schedule 11, and Network Operational Review) (listed as "a" above), these documents consist of Company-specific internal audits. Section 364.183, Florida Statutes, expressly includes internal audits as an example of the type of information that should be accorded confidential treatment. "The term [proprietary confidential business information] includes, but is not limited to: ... (b) Internal auditing controls and reports of internal auditors", Section 364.183 (b), Florida Statutes. Clearly, the above-referenced documents satisfy the statutory standard for protection. Internal audit reports have consistently been afforded confidential classification by this Commission. Consequently, these documents are entitled to confidential classification in their entirety.

6. With respect to the documents comprising the Panel Recommendations made by Human Resources Department employees concerning discipline of employees (listed as "b" above), the Work Notes also made during preparation for administering discipline by Human Resources employees (Cuthbertson, Geer, Ward, and Mower) (listed as "c" above), and the Employee Statements taken during individual interviews of Company employees by the Company's Security Department (listed as "d" above), the Company asserts that these documents must be classified as confidential, either in their entirety or with respect to certain specified sections, for a number of reasons.

First, BellSouth maintains that these documents should be afforded treatment as confidential proprietary business information in their entirety, since they constitute a vital part of an internal investigation which constituted a critical, corrective self-analysis of the Company's business operations. These documents were prepared by various Company employees in direct connection with the same Company-specific internal investigation conducted by the Company's Legal Department as were the five audits previously discussed. These documents, as an integral part of the entire internal investigation/audit conducted by the Company, contain critical, corrective self-analysis related to the Company's business operations, which, if disclosed to the public, would have a chilling effect on similar critical self-analysis in the future. Clearly, the disclosure of such critical self-analysis would hamper the gathering of similar information in the future since those who

supply the Company's investigators with this type information would be less likely to come forward with frank, candid, critical, confidential information. Likewise, the investigators could be discouraged from investigating as thoroughly and reporting as frankly. The information contained in these documents, though not specifically prepared by the internal auditing department of the Company, is still the product of the same investigation/audit as was participated in by internal auditing employees. Therefore, these documents are part and parcel of the entire internal investigation/audit and should be protected as are internal audits under Section 364.183(b). In point of fact, these documents may be observed to comprise the final steps of the audit/investigation since they involve the disciplinary activity of the Company resulting from the information contained in the audits. Succinctly stated, the Company learned of a problem within its business operations, it investigated the problem (audits and employee statements), and it took corrective action (worknotes and panel recommendations regarding discipline). Clearly, these documents are similar and interrelated to one another, and thus, all the documents are entitled to confidential treatment.

As the Commission is aware, the Court of Appeals of Florida, First District, was presented with the question of whether an exception exists for "critical self-analyses" in the case of <u>Southern Bell Telephone and Telegraph Company v. Thomas M. Beard</u>, et al., 597 So.2d 873 (1992 Fla. App.); however, the facts in this docket differ significantly from the facts before the Court in that

Southern Bell v. Beard involved a group of reports known as case. the "Benchmark Reports" that were prepared by an outside consultant in order to provide advice regarding the proposed combination of certain parts of the Company's business operations. In the instant proceeding, the "worknotes, panel recommendations, and employee statements," are clearly distinguishable from the "Benchmark Reports" for the following reasons: The "worknotes, panel recommendations, and employee statements" documents were: (1)prepared by Company employees from the Human Resources and the Security departments; (2) the documents are true internal reports; and (3) the documents were prepared as a part of the entire internal investigation/audit of the Company conducted by its Legal Department. For the reasons set forth above, these documents are indeed similar to "internal reports of auditors," and thus, are entitled to confidential classification in their entirety pursuant to Section 364.183(b), Florida Statutes.

Second, these documents contain specific information concerning Company employee-related disciplinary activities and should be treated as confidential proprietary business information in their entirety for this reason. These documents contain specific references to the individuals involved in disciplinary activities and other matters pertaining to such disciplinary activity, all of which documentation was created for internal Company purposes and was not intended for public disclosure. Clearly, the information in such documents is unrelated to any normal compensation, duties, qualifications, or responsibilities of

such employees. Consequently, pursuant to Section 364.183(f), Florida Statutes, these documents are exempt in their entirety from the inspection and review provisions of Section 119.07, Florida Statutes.

Finally, and in the alternative, since these documents contain references to specific individual employees regarding disciplinary activity of the Company, then any information which specifically identifies these employees, such as the names of the individual employees, the dates and locations of such employees' places of birth, their social security numbers, residential addresses, and residence telephone numbers, as well as the names of any other Company employees mentioned during the interviews, should all be redacted, at a minimum, in the event the Commission disagrees that the entire documents should be afforded confidential treatment. Protecting the personally identifiable information listed among the information in these documents is in the public interest since it will tend to promote the candid, forthright, voluntary disclosure of the type information that is contained in these documents in the future. Clearly, the specific personally identifiable information regarding the Company employees listed in these documents is not necessary for meaningful public inspection of these documents. The Company asserts that, at a minimum, this information is exempt from disclosure under Section 364.183 (f), Florida Statutes, since the information consists of "[e]mployee personnel information unrelated to compensation, duties, qualifications, or responsibilities." Section 364.183(f), Florida Statutes (emphasis added). Because the

Company has requested that these documents be afforded confidential treatment in their entirety, a separate redacted version deleting the personally identifiable information regarding the employees has not been furnished. However, in the event that the Commission determines that only the personally identifiable information regarding the individual employees will be protected, as opposed to the entire documents, and subject to such other legal remedies as the Company may pursue, the Company will furnish redacted copies (i.e., employee names, social security numbers, home addresses, telephone numbers, etc. deleted) of these documents to the Commission within a reasonable period of time following the Commission's final order on the Company's Request for Confidential Classification in this proceeding.

7. BellSouth has treated and intends to continue to treat the material for which confidential classification is sought as private, and this information has not generally been publicly disclosed.

WHEREFORE, based on the foregoing, BellSouth moves the Prehearing Officer to enter an order declaring the information described above and contained in the indicated portions of the attachments to be confidential proprietary business information, and thus, not subject to public disclosure.

Respectfully submitted this 7th day of November, 1995.

BELLSOUTH TELECOMMUNICATIONS, INC.

Beatt Robert M ROBERT G. BEATTY

J. PHILLIP CARVER c/o Nancy H. Sims 150 So. Monroe St., Suite 400 Tallahassee, FL 32301 (305) 347-5555

Lackley (2) R. DOUGLAS LACKEY

NANCY B. WHITE THOMAS B. ALEXANDER 4300 Southern Bell Center 675 W. Peachtree St., NE Atlanta, GA 30375 (404) 335-0750 CERTIFICATE OF SERVICE Docket No. 920260-TL Docket No. 900960-TL Docket No. 910163-TL Docket No. 910727-TL

I HEREBY CERTIFY that a copy of the foregoing has been furnished by United States Mail this 7th day of November, 1995 to:

Robin Norton Division of Communications Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Tracy Hatch Division of Legal Services Florida Public Svc. Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

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Richard D. Melson Hopping Boyd Green & Sams Post Office Box 6526 Tallahassee, Florida 32314 atty for MCI

Rick Wright Regulatory Analyst Division of Audit and Finance Florida Public Svc. Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

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Blooston, Mordkofsky, Jackson & Dickens
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Stan Greer Division of Communications Florida Public Svc. Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Thomas. B. alexander

ATTACHMENT A Page 1 of 1

FPSC DOCKETS 920260-TL & 910163-TL SOUTHERN BELL TELEPHONE AND TELEGRAPH COMPANY REQUEST FOR CONFIDENTIAL CLASSIFICATION FOR VARIOUS PUBLIC COUNSEL AND STAFF REQUESTS FOR PRODUCTION OF DOCUMENTS (ALSO, FPSC ORDER PSC-94-0672-PCO-TL)

## JUSTIFICATION FOR CONFIDENTIALITY REQUEST

- This information contains critical, corrective self-analysis of the Company's business operations, which, if disclosed to the public, would have a chilling effect on similar critical self-analysis in the future. This information was developed as an integral part of the entire internal investigation/audit conducted by the Company. Southern Bell considers this information proprietary and confidential business information. As such, this information is confidential business information pursuant to Section 364.183, Florida Statutes, and is exempt from the requirement of public disclosure of Section 119.07, Florida Statutes.
- This information is employee personnel information unrelated to compensation, duties, qualifications and responsibilities. As such, this information is confidential business information pursuant to Section 364.183, Florida Statutes, and is exempt from the requirement of public disclosure of Section 119.07, Florida Statutes.
- 3. These are Internal Audits conducted by Southern Bell's Internal Auditing Department. Southern Bell considers this information proprietary and confidential business information. As such, this information is confidential business information pursuant to Section 364.183, Florida Statutes, and is exempt from the requirement of public disclosure of Section 119.07, Florida Statutes.

The following information identified by page and line numbers is considered confidential and proprietary:

DOCUMENT/ PAGES	LINE NO.	REASON
Employee Statements Pages BST0001 - BST1679	ALL LINES	1, 2
Internal Audits Pages BST1680 - BST1751	ALL LINES	3
Panel Recommendations Pages BST1752 - BST1797	ALL LINES	1, 2
Human Resources Work Notes Pages BST1798 - BST2200	ALL LINES	1, 2