

12812

SOUTHERN BELL TELEPHONE
SURVEILLANCE AUDIT
DKT# 920260-TL
AFAL# 95-103-4-1
TPE DECEMBER 31, 1994
OCOTOBER 25, 1995



**THIS PAGE WAS A COPY OF EXTERNAL AUDITORS'
WORKPAPERS**

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TOTAL

HEADQUARTERS APPORTIONMENT FACTORS
Date 02/16/94

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COMPANY: BellSouth Telecommunications

STUDY DATE YEAR: January-December 1993
RATE USAGE YEAR: 1994
EFFECTIVE DATE: Jan 1994

PREPARED BY _____

VERIFIED BY _____

APPROVED BY _____
Operations Mgr



47-4

WORKSHEET 1

AREA	(a) ACCESS LINES -EOP AVERAGE		(b) SALARIES & WAGES		(c) CONSTRUCTION EXPENDITURES		(d) ACCESS LINE ACTIVITY		(e) CORPORATE ALLOCATOR	
	NUMBER	FACTOR	DOLLARS	FACTOR	DOLLARS	FACTOR	# IN & OUT	FACTOR	TOTAL FACTORS	FACTOR (e-4)
ALABAMA	1,843,083.42	0.0823	238,898,047.10	0.0824	278,863,512.00	0.0950	861,239.00	0.0823	0.3459 (F)	0.0865 (F)
FLORIDA	6,003,328.58	0.2626 (H)	775,855,887.88	0.2678 (H)	716,479,818.00	0.2457 (H)	2,947,499.00	0.2816 (H)	1.0578 (F)	0.2645 (H)
GEORGIA	3,137,891.87	0.1847	485,921,066.31	0.1712	532,648,838.00	0.1827	1,828,864.00	0.1747	0.6933	0.1733
KENTUCKY	1,017,898.80	0.0534	152,482,538.82	0.0526	134,712,802.00	0.0482	491,319.00	0.0469	0.1992	0.0498
LOUISIANA	1,943,743.08	0.1020	286,348,629.89	0.0968	239,108,328.00	0.0820	1,030,121.00	0.0984	0.3613	0.0953
MISSISSIPPI	1,082,089.87	0.0658	162,148,740.45	0.0560	201,580,254.00	0.0691	570,077.00	0.0545	0.2353	0.0588
N. CAROLINA	1,880,017.83	0.0878	273,249,572.15	0.0843	299,026,236.00	0.1028	960,694.00	0.0918	0.3863 (F)	0.0966 (H)
S. CAROLINA	1,187,244.00	0.0823	188,178,459.73	0.0853	173,284,938.00	0.0594	594,561.00	0.0568	0.2439	0.0610
TENNESSEE	2,194,720.42	0.1152	323,185,840.61	0.1116	342,022,803.00	0.1173	1,181,308.00	0.1129	0.4569	0.1142
COMPANY	19,049,928.17	1.0000 (F)	2,897,048,782.75 (F)	1.0000 (F)	2,815,715,030.00 (F)	1.0000	10,465,682.00	1.0000	4.0000	1.0000 (F)

Access Lines - EOP - Avg of total in service for study period. MR#7 (see worksheet 1A)
Salaries and Wages charged to final accounts excluding Construction and Cost of Removal
for the period. (see Worksheet 1B)

Construction Expenditures - MR21 (adjusted to an FR basis) (see Worksheet 1C)
Access Line Activity - Cumulative activity for study period. MR#7 (see Worksheet 1D)

(F) = Cross Foot (col)
(H) = Recalculate (e ÷ 4)
(F) = Foot

File - Dec 94

Calculation of General Allocation

*Key 10/13/95
9/20/95*

HEADQUARTERS APPORTIONMENT FACTORS
Date: 01/18/94

COMPANY: BellSouth Telecommunications

STUDY DATE YEAR: January-December 1993

RATE USAGE YEAR: 1994

EFFECTIVE DATE: Jan 1994

PREPARED BY _____

VERIFIED BY _____

APPROVED BY _____
Operations Mgr.

WORKSHEET 1

AREA	(a) ACCESS LINES - EOP AVERAGE		(b) SALARIES & WAGES		(c) CONSTRUCTION EXPENDITURES		(d) ACCESS LINE ACTIVITY		(e) GENERAL ALLOCATOR	
	NUMBER	FACTOR	DOLLARS	FACTOR	DOLLARS	FACTOR	# IN & OUT	FACTOR	TOTAL FACTORS	FACTOR
ALABAMA	1,643,083.42	0.0863	238,698,047.10	0.0811	334,254,206.62	0.1064	861,239.00	0.0823	0.3561	0.0890
FLORIDA	5,003,329.58	0.2626	821,770,887.89	0.2792	772,673,359.55	0.2460	2,947,699.00	0.2816	1.0695	0.2674
GEORGIA	3,137,991.67	0.1647	495,921,046.31	0.1685	519,369,787.24	0.1654	1,828,866.00	0.1747	0.6734	0.1683
KENTUCKY	1,017,696.50	0.0534	152,482,538.82	0.0518	145,858,017.76	0.0464	491,319.00	0.0469	0.1986	0.0497
LOUISIANA	1,943,743.08	0.1020	286,348,629.69	0.0973	255,625,299.03	0.0814	1,030,121.00	0.0984	0.3792	0.0948
MISSISSIPPI	1,062,099.67	0.0558	162,148,740.45	0.0551	240,954,133.87	0.0767	570,077.00	0.0545	0.2420	0.0605
N. CAROLINA	1,860,017.83	0.0976	273,249,572.15	0.0928	319,763,255.91	0.1018	960,694.00	0.0918	0.3841	0.0960
S. CAROLINA	1,187,244.00	0.0623	189,178,459.73	0.0643	187,567,197.95	0.0597	594,561.00	0.0568	0.2431	0.0608
TENNESSEE	2,194,720.42	0.1152	323,165,840.61	0.1098	364,480,348.58	0.1161	1,181,308.00	0.1129	0.4539	0.1135
COMPANY	19,049,926.17	1.0000	2,942,943,782.75	1.0000	3,140,545,606.49	1.0000	10,465,682.00	1.0000	4.0000	1.0000

Access Lines - EOP - Avg. of total in service for study period. *MSB7* (see worksheet 1A)
Salaries and Wages charged to final accounts excluding Construction and Cost of Removal for the period. (see Worksheet 1B)

Construction Expenditures - *MS21* (adjusted to an FR basis). (see Worksheet 1C)
Access Line Activity - Cumulative activity for study period. *MSB7* (see Worksheet 1D)

Used for January 1994 - revised in February 1994

⊕ = Cross Foot
= Recalculate
+ = Foot

Jan 94 only

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September 0.00
 October 0.00
 HEADQUARTERS APPORTIONMENT FACTORS

COMPANY: BellSouth Telecommunications
 STUDY DATE YEAR: January-December 1993
 RATE USAGE YEAR: 1994
 EFFECTIVE DATE: Jan 1994



WORKSHEET 1A - AVERAGE ACCESS LINES IN SERVICE
 GENERAL ALLOCATOR DATA SUMMARY (COL a)

AREAS	ALABAMA	FLORIDA	GEORGIA	KENTUCKY	LOUISIANA	
January		0.00	0.00	0.00	0.00	0.00
February		0.00	0.00	0.00	0.00	0.00
March		0.00	0.00	0.00	0.00	0.00
April		0.00	0.00	0.00	0.00	0.00
May		0.00	0.00	0.00	0.00	0.00
June		0.00	0.00	0.00	0.00	0.00
July		0.00	0.00	0.00	0.00	0.00
August		0.00	0.00	0.00	0.00	0.00
September		0.00	0.00	0.00	0.00	0.00
October		0.00	0.00	0.00	0.00	0.00
November		0.00	0.00	0.00	0.00	0.00
December	19,717,001.00	47-4 1-1 60,039,955.00	37,655,900.00	12,212,358.00	23,324,917.00	152,950,131.00
TOTAL	19,717,001.00	60,039,955.00	37,655,900.00	12,212,358.00	23,324,917.00	152,950,131.00
EOP-Average (Total / # of mths in study period)	1,643,083.42	5,003,329.58	3,137,991.67	1,017,696.50	1,943,743.08	12,745,844.25

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See page 1 of 4 of the RTAP Access Line Report

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September

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HEADQUARTERS APPORTIONMENT FACTORS

COMPANY: BellSouth Telecommunications

STUDY DATE YEAR: January-December 1993

RATE USAGE YEAR: 1994

EFFECTIVE DATE: Jan 1994



WORKSHEET 1B - SALARES AND WAGES CHARGED FINAL ACCOUNTS
(EXCLUDING CONSTRUCTION AND COST OF REMOVAL)
GENERAL ALLOCATOR DATA SUMMARY (COL b)

AREAS	ALABAMA	FLORIDA	GEORGIA	KENTUCKY	LOUISIANA	
January	19,988,068.67	74,360,478.95	41,398,923.38	12,563,138.83	24,311,105.21	172,621,715.04
February	17,793,601.32	67,497,443.46	37,331,740.90	11,596,489.08	21,248,491.57	155,467,766.33
March	21,984,291.38	75,977,390.05	43,505,395.36	12,993,534.07	24,696,171.34	179,156,782.20
April	20,136,704.39	71,223,505.24	41,591,150.56	12,543,463.69	23,871,780.64	169,366,604.52
May	19,509,773.14	65,478,985.53	40,635,720.14	12,363,896.59	23,287,386.79	161,275,762.19
June	20,099,545.22	67,259,564.22	41,947,081.10	13,484,881.21	24,038,584.55	166,829,656.30
July	18,208,340.55	59,158,105.95	38,623,772.87	11,821,007.85	22,904,335.74	150,715,562.96
August	20,447,228.35	66,851,294.49	43,047,936.95	13,242,745.06	24,652,815.31	168,242,020.16
September	19,881,931.30	65,726,472.19	41,264,564.88	12,682,149.22	23,612,676.37	163,167,793.96
October	20,400,528.17	68,897,543.44	43,750,031.22	12,990,539.25	24,907,939.23	170,946,581.31
November	19,246,801.91	66,969,547.46	40,251,282.99	12,479,385.17	23,307,292.25	162,254,309.78
December adjustment	21,001,232.70	72,370,556.91 (45,915,000.00)*	42,573,465.96	13,721,308.80	25,510,050.69	175,176,615.06
TOTAL	238,698,047.10	775,855,887.89(B)	495,921,066.31	152,482,538.82	286,348,629.69	1,949,306,169.81

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10/11/95

* Adjustment due to hurricane Andrew:
+ 982K - acct 8705
+ 41,933K - acct 8710

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HEADQUARTERS APPORTIONMENT FACTORS

COMPANY: BellSouth Telecommunications
STUDY DATE YEAR: January-December 1993
RATE USAGE YEAR: 1994
EFFECTIVE DATE: Jan 1994

PREPARED BY _____
VERIFIED BY _____
APPROVED BY _____
Operations Mgr.

WORKSHEET 1C - CONSTRUCTION EXPENDITURES - FR BASIS
GENERAL ALLOCATOR DATA SUMMARY (COL c)

AREAS	ALABAMA	FLORIDA	GEORGIA	KENTUCKY	LOUISIANA	
TOTAL CONSTRUCTION EXPENDITURES 12 MONTHS IN STUDY PERIOD 1993	275,062,933.00	716,479,818.00	532,646,838.00	134,712,602.00	236,558,046.00	1,895,460,237.00
FR ADJUSTMENTS	1,800,579.00	0.00	0.00	0.00	2,550,282.00	4,350,861.00
PLUS						
MINUS (enter as negative -)						0.00
CONSTRUCTION EXPENDITURES (FR BASIS)	276,863,512.00	$\frac{47-4}{1-3}$ 716,479,818.00	532,646,838.00	134,712,602.00	239,108,328.00	1,899,811,098.00

© MR 21 'Construction Expenditures and Retirements' sheet 1 of 5

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$\frac{47-4}{1-3}$

$\frac{47-4}{1}$

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Construction Expenditures

By 9/20/95
KAW
10/13/95

page 7 of 4

AREAS	MISSISSIPPI	N. CAROLINA	S. CAROLINA	TENNESSEE	TOTAL COMPANY
TOTAL CONSTRUCTION EXPENDITURES 12 MONTHS IN STUDY PERIOD 1993	201,590,254.00	297,515,812.00	173,264,939.00	342,022,503.00	2,909,853,745.00
FR ADJUSTMENTS PLUS	0.00	1,510,424.00	0.00	0.00	5,861,285.00
MINUS	*****	*****	*****	*****	0.00
(enter as negative -)					

CONSTRUCTION EXPENDITURES (FR BASIS)	201,590,254.00	299,026,236.00	173,264,939.00	342,022,503.00	2,915,715,030.00
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Source - Construction Expenditures (Year-To-Date) MR21.
FR Adjustments - (Year-To-Date)

Sh 1, Line 41, Col F.

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September 0.00
 October 0.00
 HEADQUARTERS APPORTIONMENT FACTORS

COMPANY: BellSouth Telecommunications

STUDY DATE YEAR: January-December 1993
 RATE USAGE YEAR: 1994
 EFFECTIVE DATE: Jan 1994



WORKSHEET 1D - ACCESS LINE ACTIVITY (IN/OUT)
 GENERAL ALLOCATOR DATA SUMMARY (COL d)

AREAS	ALABAMA	FLORIDA	GEORGIA	KENTUCKY	LOUISIANA	
January	0.00	0.00	0.00	0.00	0.00	
February	0.00	0.00	0.00	0.00	0.00	
March	0.00	0.00	0.00	0.00	0.00	
April	0.00	0.00	0.00	0.00	0.00	
May	0.00	0.00	0.00	0.00	0.00	
June	0.00	0.00	0.00	0.00	0.00	
July	0.00	0.00	0.00	0.00	0.00	
August	0.00	0.00	0.00	0.00	0.00	
September	0.00	0.00	0.00	0.00	0.00	
October	0.00	0.00	0.00	0.00	0.00	
November	0.00	0.00	0.00	0.00	0.00	
December	861,239.00	2,947,499.00	1,828,864.00	491,319.00	1,030,121.00	
TOTAL	861,239.00	2,947,499.00	1,828,864.00	491,319.00	1,030,121.00	
						7,159,042.00

See page 2 of 4 of the RIM Access Line Report

47-4
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AREAS	MISSISSIPPI	N. CAROLINA	S. CAROLINA	TENNESSEE	COMPANY
September					0.00
October					0.00
January	0.00	0.00	0.00	0.00	0.00
February	0.00	0.00	0.00	0.00	0.00
March	0.00	0.00	0.00	0.00	0.00
April	0.00	0.00	0.00	0.00	0.00
May	0.00	0.00	0.00	0.00	0.00
June	0.00	0.00	0.00	0.00	0.00
July	0.00	0.00	0.00	0.00	0.00
August	0.00	0.00	0.00	0.00	0.00
September	0.00	0.00	0.00	0.00	0.00
October	0.00	0.00	0.00	0.00	0.00
November	0.00	0.00	0.00	0.00	0.00
December	570,077.00	960,694.00	594,561.00	1,181,308.00	10,465,682.00
TOTAL	570,077.00	960,694.00	594,561.00	1,181,308.00	10,465,682.00

MR7, Line 03450 Total Access, Sum of "Inward Movement " columns.

NOTE: SCB MR7 contains "Year-to-Date" data. Post the Year-to-Date data in the appropriate row for the study period.

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SCB
 Access Level Authority

8/9/2015
 10/11/95

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Data obtained from 1988-1991 history files does not reflect the organizational changes that were shown in MR/IBPS
 NOTICE : NOT FOR USE/DISCLOSURE OUTSIDE BELLSOUTH EXCEPT UNDER WRITTEN AGREEMENT

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① see page 3 of 4 page 1 of 4 of this report.

Regulatory Jurisdiction	Code	Year To Date	January	February	March	April	May	June
ALABAMA	AL	861,239	63,653	62,549	68,200	68,584	67,023	84,441
FLORIDA	FL	2,947,499	216,574	226,145	250,258	253,768	226,250	260,903
GEORGIA	GA	1,828,864	128,754	136,826	151,964	147,440	142,773	170,440
KENTUCKY	KY	491,319	34,456	35,217	39,593	39,780	38,954	46,812
LOUISIANA	LA	1,030,121	76,664	77,603	86,046	83,074	81,763	98,626
MISSISSIPPI	MS	570,077	41,633	43,904	45,710	42,569	44,050	52,225
NORTH CAROLINA	NC	960,694	68,525	70,531	76,252	75,220	85,737	88,654
SOUTH CAROLINA	SC	594,561	42,323	47,397	48,683	47,895	45,706	54,543
TENNESSEE	TN	1,181,308	88,089	86,136	95,997	95,891	94,496	108,658
REPORT TOTAL		10,465,682	758,671	786,308	1,036,643	862,703	854,221	965,300

① 2,947,499

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RTAP - Resource Tracking Analysis and Planning

Actual WLI

Page: 1

WLI D WNE ACTIVITY COLUMN (D) page 3 of 4

Page 3 of 1

Report Name: AWALTO
Process Date: 01/14/94 Time: 18:07

RTAP - Resource Tracking Analysis and Planning
Actual WLI

Page: 1

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RCC : 00000000
WLI : ALTO

Rounding : U
Reorg : M

Year : 1993

RJ :

Regulatory Jurisdiction	Code	Year To Date	January July	February August	March September	April October	May November	June December
ALABAMA	AL	401,323	28,737 35,807	26,918 40,820	31,043 34,348	32,365 33,470	32,658 31,594	42,323 31,280
FLORIDA	FL	1,376,136	94,212 121,772	99,482 130,501	119,690 113,731	123,902 115,963	107,531 113,670	129,292 106,390
GEORGIA	GA	846,464	57,315 77,316	60,933 83,688	69,491 73,891	66,817 74,359	68,199 69,229	84,127 61,099
KENTUCKY	KY	231,622	15,802 21,524	15,501 23,306	17,928 19,963	18,480 19,346	19,072 19,719	23,255 17,726
LOUISIANA	LA	492,508	36,017 44,501	34,595 48,183	40,025 40,764	39,259 39,622	41,789 39,726	50,185 37,842
MISSISSIPPI	MS	267,036	18,792 22,654	18,056 26,599	20,268 22,469	20,351 27,601	22,355 21,452	26,201 20,238
NORTH CAROLINA	NC	442,206	30,599 39,907	31,056 42,997	35,293 35,576	34,577 37,160	44,912 36,226	42,086 31,817
SOUTH CAROLINA	SC	281,309	18,903 25,096	21,374 30,140	22,346 22,951	22,014 25,818	22,091 23,014	26,735 20,827
TENNESSEE	TN	548,743	39,856 50,421	37,929 52,586	43,947 45,756	45,472 45,800	45,543 44,967	53,963 42,503
REPORT TOTAL		4,887,347	340,233 438,998	345,844 478,820	400,031 409,449	403,237 419,139	404,150 399,557	478,167 369,722

② See page 3 of 13 of the MR7 report.

Pg 2 of 3

COMPANY: SBT
TITLE: GENERAL ALLOCATOR
PERIOD: YEAR END 12/31/94
DATE: SEPTEMBER 6, 1995
AUDITOR: RKY

KW
10/13/95

WP NO. 48

The audit service request asked us to determine if the methodology used in calculating the general allocator used to allocate BellSouth Corporation HQ costs to South Bell Telephone is appropriate. Re: FCC Order 95-31, Southwestern Bell.

FCC Order 95-31, Adopted: January 26, 1995, Released: March 3, 1995 orders SWBT "... to show cause why certain expenses retained by SBC as retained expenses should not be included in the computation of the general allocator used to allocate residual costs to SWBT and SWBT affiliates pursuant to Section 64.901(b)(3)(iii)."

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The order states that the FCC rules mandate that "... this general allocator is to be computed by using a ratio based upon all expenses directly assigned or attributed to regulated and nonregulated activities."

FCC auditors found that "...SBC did not include "retained expenses" (i.e. certain expenses not passed on to affiliates, but retained on the books of SBC) in the base used for calculating its general allocator."

The FCC agrees with their auditors' description of how the general allocator should be included in that calculation. "Section 64.901(b)(3)(iii) clearly provides that the general allocator must be computed by using "... the ratio of all expenses directly assigned or attributed to regulated and non regulated activities.'..."

The FCC auditors calculated that "... if the general allocator had been computed properly, SWBT's share of costs allocated through the general allocator would drop from almost 70 per cent to about 43 percent for 1992 alone."

COMPANY COMMENT:

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The Company's response to our request for information regarding this topic follows this Disclosure. PSC staff did not audit the Company's calculations.

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499625 cc: Maitland
Toble

JR

Before the
FEDERAL COMMUNICATIONS COMMISSION
Washington, D.C. 20554

FCC 95-31

In the Matter of)
Southwestern Bell)
Telephone Company)

AAD 95-32
SEARCHED
SERIALIZED
INDEXED
FILED

ORDER TO SHOW CAUSE

Adopted: January 26, 1995

Released: March 3, 1995

By the Commission:

I. Introduction

1. On May 19, 1994 we released a federal-state joint audit report ("Audit Report") that examined transactions between Southwestern Bell Telephone Company ("SWBT") and various SWBT affiliates, including its parent, Southwestern Bell Corporation ("SBC"), and Southwestern Bell Asset Management, Inc. ("AMI").¹ The audit report found various apparent violations of our rules in the accounting methodologies and practices employed by SWBT to book charges for services provided by affiliates to SWBT.² We directed the Common Carrier Bureau to review the report and propose appropriate Commission action. This Order directs SWBT to show cause why we should not find that certain SWBT and

¹ Audit Release Order, 9 FCC Rcd ____ (1994) (Audit Release Order). Besides this Commission, the members of the joint audit task force included representatives of the telecommunications regulatory commissions of Arkansas, Kansas, Missouri, Oklahoma and Texas. The Joint Audit Report consists of the the auditors' findings ("Audit Report"), a reply to these findings by SWBT ("SWBT Analysis") and the auditors' response to that reply ("Audit Team Reply").

² The joint audit was a comprehensive audit of affiliate transactions between SWBT, which provides regulated telecommunications services within its franchise areas, and numerous affiliates. The Audit Report found apparent rule violations or accounting irregularities only in certain cases involving transactions flowing from SBC and AMI to SWBT. The Audit Report further concluded that, in other transactions involving SWBT and Southwestern Bell Technology Resources, Inc. (TRJ), Southwestern Bell Telecommunications, Inc. (Telecom) and Southwestern Bell Mobile Systems, Inc. (SBMS), there was no evidence to indicate there had been Commission rule violations or that telephone ratepayers had been adversely affected by the investigated transactions.

FINANCIAL ANALYSIS DIV

55 MAR 14 11:10:00

FLORIDA PUBLIC SERVICE COMMISSION

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affiliate accounting practices, associated with the allocation of costs and recorded charges for affiliate transactions, violate Commission rules. We also order SWBT to show cause why this Commission should not, as a result of said findings, take appropriate enforcement action, including issuing a Notice of Apparent Liability for Forfeiture,³ and ordering SWBT to bring its accounting practices into conformity with Commission policies and rules governing affiliate transactions and associated cost accounting.

II. Background

2. The joint audit of SWBT is one of several joint audits undertaken, or contemplated, with state regulatory commissions that share jurisdiction with the Commission over telecommunications common carriers under the Communications Act of 1934.⁴ The SWBT joint audit constitutes a notable first in that all of the jurisdictions that regulate a local exchange carrier's provision of telecommunications services participated. For purposes of the audit, this Commission's cost allocation and affiliate transactions rules were applied. The audit covered calendar years 1989 through 1992, during which period SWBT's affiliates billed it approximately \$880 million, while SWBT billed approximately \$129 million to the affiliates.⁵ When we authorized release of the Audit Report last May, we did so without accepting or affirming any of the report's analyses or conclusions. After reviewing the Audit Report, we conclude that it identified a number of significant anomalies in the accounting methodologies and practices used by SWBT and its affiliates. We find that these anomalies warrant further investigation by the Commission and may well require corrective action.

3. The affiliate transactions rules are part of the Uniform System of Accounts ("USOA") that the Commission promulgated so that carriers will record their costs and revenues in a uniform and systematic manner.⁶ Generally, that system requires carriers to record as costs and revenues the actual amounts they pay to, or receive from, their suppliers and customers. Such an approach, however, is inadequate to protect ratepayers when the transactions involve carriers dealing with affiliates rather than third parties. In such instances, we have found that the amounts paid to or received from affiliates for goods and services are not an accurate indication of the transaction's value.⁷ The Commission developed its affiliate transactions rules to provide a valuation methodology for transactions where regulated

³ See 47 C.F.R. § 1.80.

⁴ See 47 U.S.C. § 152.

⁵ Audit Report, at C-5.

⁶ See 47 C.F.R. § 32.1.

⁷ See Amendments of Parts 32 and 64 of the Commission's Rules to Account for Transactions between Carriers and their Nonregulated Affiliates, Notice of Proposed Rulemaking, 8 FCC Rcd 8071, at 8071-8072 (1993).

carriers are not dealing at arm's length. These rules have become more important over the past few years as telecommunications carriers have diversified to offer a wide variety of regulated and nonregulated products and services.

4. The affiliate transactions rules were adopted in the Joint Cost proceeding, which also promulgated rules governing the apportionment of carriers' costs between regulated services and nonregulated activities.⁸ The carriers are required to apply these cost apportionment rules in developing their cost allocation manuals (CAMs) which describe in detail how costs are apportioned to regulated and nonregulated operations. The CAMs also identify each affiliate that engages in transactions with a carrier, and describe the nature, terms and frequency of those transactions.⁹

III. Issues Involving SWBT and SBC

5. SBC is one of seven regional Bell holding companies. SBC and its subsidiaries provide, inter alia, telephone service, customer premises equipment (CPE), yellow pages advertising, printing and distribution of telephone directories, wireless communications services, as well as various product management and support services. SBC provides management services for the corporation, including present and future subsidiaries. SBC also pursues new business opportunities and manages corporate investments.¹⁰

6. The Audit Report alleges three apparent violations of the Commission's cost allocation rules associated with SBC's accounting for transactions with SWBT: (1) lack of supporting documentation for time charged by SBC employees; (2) use of an improper marketing allocator; and (3) improper use of the general allocator.

A. Lack of Supporting Documentation for SBC Employee Time Charging

7. The amounts that SWBT records in its USOA accounts for services obtained from SBC are determined by SBC's system for allocating costs between regulated and nonregulated operations. SBC's cost allocation system, in turn, is primarily driven by costs based on time charged by employees. Such costs are allocated between regulated and nonregulated services based on the relative amounts of time an employee spends on different activities that are assigned to regulated and nonregulated operations. Therefore, the accuracy

⁸ Separation of Costs of Regulated Telephone Service from Costs of Nonregulated Activities, Report and Order, CC Docket No. 86-111, 2 FCC Rcd 1298 (Joint Cost Order), recon., 2 FCC Rcd 6283 (1987) (Joint Cost Reconsideration Order), further recon., 3 FCC Rcd 6701 (1988) (Further Reconsideration Order), aff'd sub nom. Southwestern Bell Corp. v. FCC, 896 F.2d 1378 (D.C. Cir. 1990).

⁹ 47 C.F.R. § 64.903(a). See Affiliate Transactions Notice, 8 FCC Rcd 8071, at para. 7. Only AT&T and those local exchange carriers (LECs) having annual revenues of \$100 million or more are required to file CAMs.

¹⁰ Audit Report, at D-14.

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of SBC's cost allocation system depends on whether employees are accurately recording their time spent on regulated and nonregulated activities and on whether SBC's cost assignments accurately reflect work time. The auditors discovered that, for 1989-1992, the factors that SBC used to allocate its costs could not be substantiated by any underlying documentation. For example, neither historical time studies nor any contemporaneous records exist to support SBC's cost allocations to subsidiaries.<sup>11</sup> SWBT asserts that SBC relies on annual and periodic time reviews by employees and supervisors to verify that the employee's time is being spent according to cost categories and percentages which the employee must review at the time the employee reviews his or her time card.<sup>12</sup> SWBT argues that SBC trains its employees to take their time review obligations seriously, and that its periodic reviews render time studies unnecessary. The auditors maintain that, regardless of the specific reporting and review system employed by SBC, they cannot meaningfully audit that system unless there are records such as time studies, or contemporaneous employee work records.<sup>13</sup>

8. SWBT counters that its employee time cards and explanations of its time review procedures, coupled with on-site employee interviews conducted by the auditors, should be sufficient to verify the accuracy of SBC's time charging practices.<sup>14</sup> SWBT further states that, while it does not dispute the auditors' authority to examine the survey time reports SBC used to allocate its employees' time and associated costs between regulated telephone and nonregulated activities, it does challenge the power of the auditors, or this Commission, to impose documentation requirements on nonregulated affiliates without "due process."<sup>15</sup>

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<sup>11</sup> Time studies provide a record of an employee's actual work-time spent within a defined period. The results are used to identify the work categories and the percentages of work time spent within those categories that will be the basis for allocating employee costs.

<sup>12</sup> According to verbal information provided by SWBT to Commission staff, besides annual employee/supervisor review, the employee is instructed to review his or her semi-monthly time card and is directed to consult with the appropriate supervisor if actual time spent is at variance with the cost categories and percentages. According to SWBT, the time cards also provide for exception time reporting where the employee spends time on other projects not in the assigned work categories within the two week review period. The auditors, however, dispute that this information was contained on the time cards they were shown.

<sup>13</sup> Audit Report, at D-13.

<sup>14</sup> In the absence of time studies, the task force auditors interviewed 43 SBC employees in order to ascertain whether some type of corroborative evidence existed that might assist the auditors to review the accuracy of SBC time reporting. The survey time reports were not provided to the auditors and SBC explained that they were not retained and that, at one time, a four week time study had been performed. SBC has since revised its written procedures and now apparently requires each employee to provide the documentary support used to justify cost assignments and percentages.

<sup>15</sup> SWBT Analysis, at E-5, n.5.

9. SBC's argument misses the point; the auditors are not imposing new or unlawful documentation requirements on SBC, but, rather, seeking to evaluate the costs SWBT has entered on its books for its transactions with SBC. Consequently, the auditors properly requested contemporaneous documentation to analyze the work functions SBC had developed for its time reporting system, and documentation to evaluate the accuracy of individual employee time reports. Neither could be provided to the auditors. Moreover, the SBC employees interviewed by the auditors were unable to produce contemporaneous records documenting how they spent their time. In the absence of time studies or contemporaneous records, the auditors could not conclude that SBC employees were reporting their time accurately or that SWBT was complying with our rules in accounting for its transactions with SBC.

10. Our auditing of regulated carriers like SWBT is severely compromised if we cannot evaluate the cost inputs that form the basis of cost allocations to carrier operations. Accordingly, in the Joint Cost Order, we specifically imposed on local exchange carrier nonregulated operations those marketing personnel cost documentation requirements we had earlier imposed on AT&T in authorizing that company's nonregulated provision of customer premises equipment (CPE) and enhanced services.<sup>16</sup> When the Common Carrier Bureau, acting on delegated authority, subsequently endorsed AT&T's cost allocation plan, it underscored the importance of auditing to ascertain whether AT&T's time reporting plan actually produced lawful cost allocations. Further, the Bureau explicitly concluded that only contemporaneous records, or other auditable data, could ensure an accurate audit.<sup>17</sup> We also stated clearly in the Joint Cost Order that we generally expected carriers "[to] maintain a complete audit trail of all cost allocations and affiliate transactions."<sup>18</sup>

11. In this case, it might be true that SBC's time reporting system can produce accurate time reporting, but there is no way for us to tell if the company has not performed periodic time studies or if the employees who are responsible for implementing that system do not prepare and retain contemporaneous documentation. Moreover, contrary to SWBT's assertion, an audit limited to examining the existing time reports would be useless. Although SBC's system apparently requires biweekly review by each employee of his or her work allocations as listed on time cards, it is unlikely that the employee's time would, in every two week period, exactly conform to those allocation percentages specified. Thus, it would appear to be the case that the employee must somehow "recollect" previous reports in order to verify that, over time, his or her reported time falls within the stated categories and

<sup>16</sup> Joint Cost Order, 2 FCC Rcd 1298, at paras. 190, 207-208, 242. Sections 215, 218 and 219 of the Communications Act, 47 U.S.C. §§ 215, 218 and 219, authorize us to require production of this documentation.

<sup>17</sup> Furnishing of Customer Premises Equipment and Enhanced Services by American Telephone & Telegraph Company, CC Docket 85-26, Mimeo no. 5652, at para.31, released July 11, 1986 (Common Carrier Bureau). The Commission extended the six month record retention requirement imposed on AT&T to 1 year for affected LECs in the Joint Cost Order. Joint Cost Order, 2 FCC Rcd 1298, at para. 208.

<sup>18</sup> Id., at para. 242.

at the listed percentages. If that recollection is not based on auditable, contemporaneous documentation, it is reasonable to ask how accurate it can actually be. This inquiry, however, is not driven by any desire to impose an accounting system on SBC's nonregulated operations. It is driven, rather, by a legitimate need to evaluate SBC's system in order to determine whether SWBT is lawfully accounting for its transactions with SBC.

12. For the foregoing reasons, we order SWBT to show cause why the Commission should not find a violation of section 32.12(b)<sup>19</sup> of the rules governing financial records and documentation. We also order SWBT to show cause why we should not take appropriate enforcement action, including issuing Notices of Apparent Liability for Forfeiture and ordering SWBT, pursuant to sections 215 and 218 of the Communications Act of 1934, as amended,<sup>20</sup> and section 32.12(b) of the rules to furnish contemporaneous SBC employee time charging records for the audit period, or otherwise conduct employee-specific time studies.

### B. SBC's Marketing Allocator

13. SBC incurs two kinds of marketing costs. The first are direct marketing costs which are subsidiary-specific and which SBC charges directly to the subsidiary. The second kind of marketing costs are indirect costs, including image advertising, which SBC allocates among the subsidiaries. To do this, SBC uses an allocator that reflects both the direct-charged marketing costs it incurs and the direct-incurred marketing costs of each subsidiary. The auditors found that in 1992 there were no direct-charged marketing costs to SWBT. Nonetheless, nearly 50% of \$18.6 million of indirect marketing costs (approximately \$9.2 million) was allocated to SWBT. The auditors argue that application of SBC's allocator is improper in such cases because our rules for the apportionment of joint and common costs require, to the extent feasible, the apportionment of costs on the basis of direct assignment or cost causal attribution methods. The auditors concluded that SBC has not used the marketing allocator specified in the Joint Cost Order.<sup>21</sup>

14. SWBT acknowledges that we have ordered telephone companies to reflect marketing costs on a direct assignment basis in their CAMs, but contends that this requirement only applies to telephone company-specific marketing costs.<sup>22</sup> SWBT argues that direct assignment is inappropriate here because the costs at issue are not indirect marketing costs in the usual sense. Rather, SWBT claims that SBC undertakes various projects at the

<sup>19</sup> 47 C.F.R. § 32.12(b).

<sup>20</sup> 47 U.S.C. §§ 215, 218.

<sup>21</sup> Audit Report, at D-19, D-20, and D-21. The allocator is defined as the ratio of directly assigned and attributable costs to total marketing costs. Joint Cost Order, 2 FCC Rcd 1298, at para. 190.

<sup>22</sup> SWBT Analysis, at E-8.

request of affiliates, including image advertising, which are designed to benefit the entire corporation, according to SWBT, and not just the particular affiliate.<sup>23</sup> Thus, for example, if a charity or public service organization requested SWBT or another affiliate to sponsor an activity, the request would be passed on to SBC. Sponsorship would then be handled typically as a corporation-wide activity to benefit the parent and all affiliates. The allocation approach recommended by the auditors would actually misallocate real costs in such situations, according to SWBT, because a given activity would be allocated solely to the requesting affiliate even though all affiliates benefited.<sup>24</sup> Where, on the other hand, SBC decides to handle sponsorship as an affiliate-specific "event," associated costs are directly assigned to that affiliate.

15. In the Joint Cost Order we recognized the peculiar difficulty in allocating costs associated with the joint marketing of regulated and nonregulated products and services.<sup>25</sup> We abjured a pure direct assignment approach because joint marketing benefits both regulated and nonregulated activities. We also recognized that joint marketing benefits nonregulated services to a disproportionate degree, and such benefits (and associated costs) cannot be captured by direct assignment, or direct or indirect attribution, of costs.<sup>26</sup> In spite of that difficulty, we refused to limit carriers to those marketing efforts that could be directly assigned, or directly or indirectly attributed, because we recognized that regulated activities can legitimately generate so-called residual marketing costs. We specifically identified image advertising as such a residual cost,<sup>27</sup> and prescribed use of a marketing allocator. We clearly intended that all residual marketing costs, including image advertising costs, should be allocated using this approach.<sup>28</sup>

16. Nevertheless, SWBT apparently has identified a significant problem if the marketing allocator prescribed by the Joint Cost Order were to be applied to the way SBC and its affiliates typically conduct marketing operations, including corporate-wide image advertising. SBC's allocation method is based on the advertising dollars spent by each SBC subsidiary, including advertising dollars spent on SBC subsidiary-specific advertising "as an

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<sup>23</sup> Id.

<sup>24</sup> SWBT points out that the auditors' approach would routinely misallocate costs if, for example, certain affiliates decided not to use SBC for their company-specific advertising needs but, instead, employed third parties. Notwithstanding that any SBC image advertising would benefit such affiliates, they would avoid paying for such benefits since the marketing allocator formula urged by the auditors would not recognize such advertising costs. SWBT Analysis, at E-9.

<sup>25</sup> Joint Cost Order, 2 FCC Rod 1298, at paras. 188-208.

<sup>26</sup> Id., at para. 196.

<sup>27</sup> Id., n. 321.

<sup>28</sup> Id., at para. 190.

indication of the importance of advertising to that line of business."<sup>29</sup> It is unclear to us how such an evaluation, unless modified, would take into account those predictable, disproportionate benefits which the Joint Cost Order found (and the auditors affirmed) could attach to nonregulated operations, especially start-up operations which are not otherwise well known in the marketplace.<sup>30</sup> On the other hand, the allocator devised by SBC may be generally consistent with cost causative principles insofar as it addresses the cost avoidance problem identified by SWBT.<sup>31</sup> However, before we authorize use of such an approach, we think further inquiry is necessary. We conclude that further investigation of SBC's allocator method is warranted. In particular, we require a fuller description of the development of its allocator by SBC, including how its method takes into account the disproportionate benefits that nonregulated affiliates may receive from image advertising.

17. Accordingly, pursuant to section 64.901(b)(3) of the Commission's Rules, 47 C.F.R. §64.901 we order SWBT to show cause, why it should not be ordered to modify its cost allocation methodology for image advertising and related residual marketing costs<sup>32</sup> to conform that methodology to the requirements imposed by the Commission's rules and policies.

### C. SBC's Use of the General Allocator

18. SBC's system for allocating costs to its subsidiaries follows the cost allocation hierarchy mandated by our rules in that certain "residual" costs are allocated by use of a general allocator as a last resort.<sup>33</sup> The general allocator is employed only after all costs that can be directly assigned are directly assigned and other costs are attributed by use of an appropriate direct or indirect allocator.<sup>34</sup> Our rules mandate that this general allocator is to be computed by using a ratio based upon all expenses directly assigned or attributed to regulated

<sup>29</sup> SWBT Analysis, at 9.

<sup>30</sup> Audit Team Reply, at F-7.

<sup>31</sup> See para. 14, supra.

<sup>32</sup> In conversations with Commission staff, SWBT indicated that some costs other than image advertising cost are included in those marketing costs subject to allocation by the marketing allocator. See also Audit Team Reply, at F-7. SWBT should include in its discussion a complete description of such other costs. SWBT also should include a complete description of how subsidiary-specific marketing costs are directly assigned and how these subsidiary-specific costs are identified and distinguished from corporate-wide marketing costs.

<sup>33</sup> See Joint Cost Order, 2 FCC Rcd 1298, at para. 152.

<sup>34</sup> See 47 C.F.R. § 64.901(b). Although joint marketing costs are residual costs, the Joint Cost Order mandates marketing cost allocation per application of the marketing allocator discussed in the previous section B of this Order.

and nonregulated activities.<sup>35</sup> The auditors, however, discovered that certain costs retained by SBC were not reflected in the computation of the general allocator. Specifically, the auditors found that SBC did not include "retained expenses" (i.e., certain expenses not passed on to affiliates, but retained on the books of SBC) in the base used for calculating its general allocator. The auditors calculate that if the general allocator had been computed properly, SWBT's share of costs allocated through the general allocator would drop from almost 70 per cent to about 43 per cent for 1992 alone.<sup>36</sup>

19. SWBT counters that its computation of the general allocator properly excluded expenses retained by SBC and that the auditors are incorrect in treating such expenses as "directly assigned to [SBC] stockholders."<sup>37</sup> According to SWBT, "stockholders are not billed for expenses, they are paid dividends."<sup>38</sup> SWBT argues that it would be illogical to include retained expenses in the general allocator computation. First, expenses excluded for one purpose (retention) are included for another (allocation). Second, costs that are not assigned or attributed to subsidiaries are used to determine how costs should be allocated to these subsidiaries. Finally, this can produce "absurd" results such as allocating 43 per cent of SBC's general expenses and generally allocated costs to SWBT which represents 75 per cent of SBC's investment.<sup>39</sup> SWBT also notes that if the auditors' interpretation of the general allocator is correct, that would "likely force SBC to reevaluate its conservative retention policy," and directly assign more costs to subsidiaries like SWBT.<sup>40</sup>

20. The auditors have correctly described how the general allocator should be computed. Further, we agree that the expenses retained by SBC should be included in that calculation. Section 64.901(b)(3)(iii) clearly provides that the general allocator must be computed by using "... the ratio of all expenses directly assigned or attributed to regulated and nonregulated activities."<sup>41</sup> The rules do not provide special treatment for expenses that are retained by an affiliate that happens, as a result of SBC's corporate organization, to be the parent of a telephone company subsidiary (SWBT). Stated another way, the general allocator devised in the Joint Cost proceeding was designed to specify how carriers would allocate residual costs, other than residual marketing expenses, between regulated and nonregulated activities. This same approach was adopted by the Commission to handle the

<sup>35</sup> 47 C.F.R. § 64.901(b)(3)(iii).

<sup>36</sup> Audit Report, at D-21, D-22.

<sup>37</sup> *Id.*, at D-22. SWBT Analysis, at E-10.

<sup>38</sup> *Id.*

<sup>39</sup> *Id.*, at E-10, E-11.

<sup>40</sup> *Id.*, at E-11.

<sup>41</sup> 47 C.F.R. § 64.901(b)(3)(iii) (emphasis added).

costing of services provided by affiliates to other affiliates.<sup>42</sup> For our purposes here, SBC is an affiliate like SWBT and the other affiliates, and certain costs that it has, in effect, assigned to itself as retained expenses must be included in the calculation of the general allocator.<sup>43</sup> SWBT's size within the corporation is less relevant in this context than the fact, pointed out by the auditors, that SWBT is direct-charged only 38% of total costs direct-charged to the operating subsidiaries.<sup>44</sup> As to the prospect that SBC might, as a result of our finding, reevaluate its cost retention policy, it can of course do so, subject to regulatory review of the lawfulness of any resultant cost allocations and their impact on telephone ratepayers.

21. We therefore order SWBT to show cause why certain expenses retained by SBC as retained expenses should not be included in the computation of the general allocator used to allocate residual costs to SWBT and SWBT affiliates pursuant to section 64.901(b)(3)(iii).

#### IV. Issues Involving SWBT and AMI

22. The audit of AMI activities sought to determine whether AMI properly charged for services provided to SWBT and whether SWBT properly recorded those charges. AMI is a subsidiary of SBC which provides various services to SWBT and other affiliates, including employee home relocation services, commercial real estate brokerage services, design and architectural services, and office leasing services. With the exception of home relocation services, SBC also provides all these activities to third parties. AMI also has an ownership interest in Majestic Associates which, *inter alia*, owns and operates the Hotel Majestic in St. Louis, Missouri. The audit issues that concern us here derive from the charging of reserved hotel accommodations at the Hotel Majestic to SWBT.

##### A. Reserved Rooms at the Hotel Majestic

23. Majestic Associates owns the Hotel Majestic, a 96-room hotel located near SWBT headquarters in St. Louis, Missouri. Pursuant to a contract entered into by SBC with Majestic Associates, a reserved block of rooms at the hotel (40 for four days per week, 42 weeks per year, and another 10 for 365 days per year) is made available to guests of SWBT

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<sup>42</sup> See 47 C.F.R. § 32.27(d).

<sup>43</sup> The Joint Cost Order specifically adopted a general allocator "based on total company expense," eliminating assets as a factor. Joint Cost Order, 2 FCC Rcd 1298, at paras. 156-159. If SWBT thinks that the real problem connected with its use of the general allocator is that SBC's corporate organization and operations present unique issues not addressed in our Joint Cost or Affiliate Transactions proceedings and, consequently, our rules, SWBT should file a rulemaking petition or otherwise seek appropriate remedy.

<sup>44</sup> Audit Team Reply to SWBT Analysis, at F-9.

and other affiliates. The contract rate of \$80 per room per day is paid whether the rooms are occupied or not. While the contract states that SBC shall pay the charges for unoccupied rooms, the auditors found that the hotel instead bills SWBT the contract rate. SWBT records the contract charges in Account 6720, General and Administrative Expense, and a portion of them in its regulated expenses. If a guest employed by any affiliate other than SWBT occupies the room, the hotel charges a weekday rate of \$65 and a weekend rate of \$49 to the guest's company (e.g., SBC). The difference between these rates and the \$80 contract rate was, until recently, paid by SWBT.<sup>45</sup>

24. The auditors concluded that, while a portion of the \$80 daily contract charge for unoccupied rooms could be properly allocated to SWBT, the fact that SWBT affiliates also could use these rooms means that those affiliates should also be allocated a portion of the contract charge. The hotel could furnish no invoices or other information identifying when rooms were occupied by SWBT employees or by employees of the affiliates, and the auditors therefore could not readily determine the portion allocable to SWBT. The auditors also found that, since a substantial third party market exists for room rentals, and since the hotel's regular weekend room rate was \$49 per day, the \$80 per day contract rate could not be fully allocable to SWBT under the affiliate transactions rules which only allow the prevailing company price in such cases.<sup>46</sup>

25. SWBT counters that it is the true beneficiary of contract because the hotel is located near SWBT headquarters and the rooms are frequently occupied by SWBT guests. SWBT concludes, therefore, that the contract charges should be allocated to SWBT. SWBT rejects the auditors' finding about application of a \$49 per day weekend market rate because this \$49 rate is not standard, and that actual weekend rates vary based on the hotel's anticipated occupancy rate. As a result, SWBT contends, a market price cannot be calculated and the fully distributed cost-based contract rate is authorized under our rules. SWBT says that hotel invoices are not required because, as noted in its CAM, all hotel room charges are based on (and have been established to be below) fully distributed costs, while other charges such as food and beverage are charged at prevailing price.<sup>47</sup>

26. Since SBC effectively reserves more than 50 per cent of the Hotel Majestic's capacity for 42 weeks each year, it appears that a market rate cannot be used as the allocation benchmark. The relevant market consists of blocs of rooms reserved for corporate use and there simply is not enough capacity at the hotel for additional bloc reservations of

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<sup>45</sup> Audit Report, at D-29, D-30. SWBT says this practice has been discontinued. SWBT Analysis, at E-13.

<sup>46</sup> 47 C.F.R. § 32.27(d). The auditors determined that the weekday market rate was \$135 per day, and so concluded that the rules did not prohibit allocating the lower \$80 per day contract rate for the weekday set-asides. Audit Report, at D-30.

<sup>47</sup> SWBT Analysis, at E-12, E-13, and E-14.

the order of magnitude provided to SWBT. However, this fact is not dispositive as to whether or not a market rate can be developed. Such a determination could only be made if it were shown that capacity was not available at other local hotels to support similar contracts. We order SWBT to show cause that a market rate cannot be developed.

27. We also order SWBT to show cause why it should not discontinue the practice of paying room rate differentials if this practice has not, in fact, already been discontinued. Moreover, the fact that SWBT affiliates uniformly paid the \$49 weekend rate seems to undercut SWBT's assertions that such a rate does not reflect true costs for service. This, in turn, raises doubts as to whether the \$80 reservation rate is appropriately based on fully distributed costs.<sup>48</sup> Accordingly, we also order SWBT to explain in detail the development of the \$80 contract rate and how it reflects our fully distributed costing requirements.

28. Finally, we find SWBT has not established that all of the costs of reserved, unoccupied rooms should be allocated to SWBT. Other affiliates also can use these rooms and are encouraged to do so. SWBT has not shown why other affiliates should not be allocated some of the contract-established costs. Apparently, it will be difficult to establish SWBT's relative use of the hotel given the hotel's invoice procedures, but this difficulty cannot be used to avoid an equitable allocation of cost. Accordingly, we order SWBT to show cause what its lawful allocation of the contract costs should be.

#### V. Conclusion and Ordering Clauses

29. For the reasons set forth in this Order to Show Cause, we find that the federal state joint audit of SWBT has uncovered accounting practices by SWBT and its affiliates, associated with their allocation of costs and recorded charges and revenues for affiliate transactions, that are apparently inconsistent with Commission rules.

30. Accordingly, IT IS ORDERED, pursuant to Sections 4(i), 4(j), 215, 217-219, and 220 of the Communications Act of 1934, as amended, 47 U.S.C. §§154(i), 154(j), 215, 217-19, and 220, and Sections 1.80, 1.701, 32.12, 32.27, and 64.901 of the Commission's rules, 47 C.F.R. §§ 1.80, 1.701, 32.12, 32.27, and 64.901, that Southwestern Bell Telephone Company SHALL SHOW CAUSE within sixty (60) days of the release date of this Order to Show Cause why the Commission should not conclude that those SWBT and affiliate accounting and cost allocation practices, identified in paragraphs 12, 17, 21, 26, 27 and 28 of this Order, violate Commission rules so that the Commission should take appropriate enforcement action, including but not limited to, issuing Notices of Apparent Liability for Forfeiture and ordering SWBT to improve its internal accounting and cost allocation practices so as to bring those practices into compliance with Commission rules

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<sup>48</sup> Additionally, it would seem that what a hotel charges for its rooms on any given night would be, in part, affected by anticipated occupancy rates. The risk of low occupancy rates is considerably mitigated where, as here, a large percentage of total occupancy is guaranteed.



**THIS PAGE WAS A COPY OF EXTERNAL AUDITORS'  
WORKPAPERS**

**REMOVED AS PROPRIETARY AND CONFIDENTIAL DATA**

48-2  

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p1-p15

SBT  
BSC allocations

to (10/11/95)  
10/13/95

PBC

FPSC Staff Audit  
1994 Surveillance Report  
Item No. 65 (Supplemental)  
September 6, 1995  
Page 1 of 1

~~REQUEST (1): Please explain why there are different prorates from BST HQ for the month of January 1994 and the rest of the year.~~

~~RESPONSE (1): [Provided 9/20/95]~~

~~REQUEST (2): Please explain how you calculated the BST general allocator provided in answer to request 63 (formula and numbers).~~

~~RESPONSE (2): [Provided 9/20/95]~~

REQUEST (3): See attached questions re: FCC Order 95-31 about the general allocator at BSC.  
REQUEST (3): FCC Order no. 95-31 re SWBT (attached), orders... "SWBT to show cause why certain expenses retained by SBC as retained expenses should not be included in the computation of the general allocator used to allocate residual costs to SWBT and SWBT affiliates pursuant to Section 64.901(b)(3)(iii)."

(a): What was the result of this show cause? Did BSC calculate the general allocator as prescribed by the FCC in order no. 95-31 for SBT in 1994. If not, why not? If not, please recalculate using the prescribed formula from the FCC in 95-31. Also, show formula and amounts in the methodology used by BSC in 1994. Show the differences.

(b): Also attached are workpapers obtained from C&L audit re BSC allocations. If BSC did not calculate the general allocator per FCC, show how the % on page 12 and 13 would be changed if the general allocator was calculated per the FCC.

**PROPRIETARY**

RESPONSE (3): Attached is the response furnished by BellSouth Corporation.

48-13

PBC

BellSouth Corporation  
Florida PSC Audit of 1994  
Surveillance Report  
September 11, 1995  
Item No. 65  
Page 1 of 2

REQUEST:

FCC Order No. 95-31 re. SWBT (attached) orders ..... "SWBT to show cause why certain expenses retained by SBC as retained expenses should not be included in the computation of the general allocator used to allocate residual costs to SWBT and SWBT affiliates pursuant to Section 64-901(b)(3)(iii)."

a. What was the result of this show cause?

Did BSC calculate the general allocator as prescribed by the FCC in Order No. 95-31 for SBT in 1994. If not, why not? If not, please recalculate using the prescribed formula from the FCC in 95-31. Also, show formula and amounts in the methodology used by BSC in 1994. Show the differences.

b. Also attached are workpapers obtained from C&L audit re. BSC allocations. If BSC did not calculate the general allocator per FCC, show how the % on Page 12 and 13 would be changed if the general allocator was calculated per the FCC.

RESPONSE:

BellSouth Corporation objects to the Florida Public Service Commission's request that BSC recalculate its general allocator to include retained expenses in order to comply with FCC Order No. 95-31 in the matter of Southwestern Bell Telephone Company (SWBT). The request is immaterial, irrelevant and beyond the scope of an audit of the 1994 Surveillance Report.

BSC's general allocator was calculated consistent with the existing FCC's Joint Cost Order and related rules-- section 64.901(b)(3)(iii) in allocating applicable costs to SBT in 1994. BSC's cost allocation process has been reviewed as part of the annual FCC's ARMIS Joint Cost Report 43-03 compliance audits. None of these audits has resulted in adverse findings or audit exceptions in this area.

FCC Order No. 95-31, Order to Show Cause, is neither final nor binding upon BSC. SWBT has complied with the Order by filing a response which is currently under review before the FCC. SWBT is the only party subject to the Order's authority. Furthermore, the Order is inapplicable in the immediate proceeding due to factual differences between the SWBT matter and the immediate audit.

48-3  
1 p1

887  
BSC allocations

10/13/95  
to 10/11/95

Mem #65  
Page 2 of 2

Since BSC's current method of calculating the general allocator is consistent with the existing FCC's affiliate transaction rules and FCC Order No. 95-31 is neither final nor binding upon BSC, it does not ordinarily perform the calculation prescribed within the terms of the above-referenced Order. However, notwithstanding and subject to the foregoing objection, as a matter of comity and for purposes of the immediate proceeding only, BSC has re-calculated the general allocator to include retained expenses in this computation.

In a representative month, this calculation would have resulted in a percentage change in BST's allocation factor of .41% (from 80.36% to 79.95%), a relatively insignificant change. According to BSC's re-calculation, the impact to Florida intrastate operations would have been a reduction of allocation of approximately \$34,000 for 1994. The information provided herein is the proprietary and confidential property of BellSouth Corporation. However, the nature of this information and this proceeding permits BSC to provide this data in hard copy.

p2

48  
1

1 COMPANY: SBT  
2 TITLE: BELLCORE ADJ  
3 PERIOD: YEAR END 12/31/94  
4 DATE: AUG 25, 1995  
5 AUDITOR: RKY

*KW  
9/14/95*

6 WP NO. 49

7 REQUEST 49

8 1. CAM AUDIT  
9 BINDER 7 - AFFILIATED TRANSACTIONS

10  
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9-5 (31)

20 Did BST book this adjustment? If not, why not?  
21 If so, what is the amount for FI? FI Intrastate? Provide documentation  
22 for entry. How is this handled in the surveillance report?

23 ANSWER IS ON WP NO 49-1 + 49-2  
24 ALONG WITH PSC AUDITOR CONCLUSION

49

8758  
Bellcore Demand

YW  
all 4/1/95  
7/13/95

PBC

- 1 FPSC Staff Audit
- 2 1994 Surveillance Report
- 3 Item No. 49
- 4 August 21, 1995
- 5 Page 1 of 1

6 REQUEST: Please answer the attached. RE: C&L audit workpapers.

7 REQUEST (1): CAM Audit

8 Binder 7 - Affiliated Transactions

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10

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18 Did BST book this adjustment? If not, why not?

19 Is so, what is the amount for FL? FL intrastate? Provide documentation for entry. How is this handled in  
20 the surveillance report?

21 RESPONSE (1): The C&L adjustment referenced was recorded on C&Ls summary of unadjusted  
22 differences for ARMIS report purposes. Since the aggregate total of the entries on the summary of  
23 unadjusted differences did not fall within the dollar limit requiring an adjustment, this entry was not  
24 made. In addition, this entry was not brought to the Company's attention for consideration.

25 If made, this adjustment would have minimal impact on the surveillance report. BST records BellCore  
26 dividends as a credit to income account 7380.3000, and makes an intrastate revenue adjustment on the  
27 surveillance report. Florida 1994 BellCore dividends were \$888,110 and intrastate BellCore dividends  
28 were \$671,524. An adjustment for these dividends is made on page 2A; 1 of 3; line 21 of the December  
29 1994 surveillance report.

49-1  
1-8

30 For impact of this only  
31 See 49-2

49-1



*Page*

*15-1*

- 1 FPSC Staff Audit
- 2 1994 Surveillance Report
- 3 Request No. 58 - (Revised)
- 4 August 28, 1995
- 5 Page 1 of 2

6 REQUEST: Further, to request 49, please provide the Florida amounts of the \$3,036,612 and the  
 7 Florida intrastate amounts. Show how it would impact page 2A; 1 of 3; line 21 of December  
 8 1994 Surveillance Report.

9 RESPONSE: Assuming a Bellcore dividend of \$3,036,612, the Florida amount would be  
 10 \$732,431 (using the average net investment prorate factor of 24.12%) and the Florida intrastate  
 11 amount would be \$553,811 (intrastate average net investment factor of 75.6127%). However,  
 12 these total dividends differ from our Surveillance Report adjustment as follows:

|                                  | 13 BST                | Florida             |
|----------------------------------|-----------------------|---------------------|
| 14 Per General Ledger:           | \$3,079,467.57        | \$742,911.92        |
| 15 Transposition error           | (9.00)                |                     |
| 16 Less January true-up of 3rd   |                       |                     |
| 17 quarter 1993 accrual          |                       |                     |
| 18 (on 1993 Surv. Rept)          | <u>19,483.86</u>      | <u>4,741.55</u>     |
| 19 Amount per Response No. 52    | \$3,059,974.71        | \$738,170.37        |
| 20 Less True-up of Dec 1993      |                       |                     |
| 21 accrual                       | <u>23,370.86</u>      | <u>5,677.16</u>     |
| 22 Sub-Total                     | <u>\$3,036,603.85</u> | <u>\$732,493.21</u> |
| 23                               | *****                 |                     |
| 24 Amount per Response No. 52    | \$3,059,974.71        | \$738,170.37        |
| 25 Plus Accrual for 4th Qtr 1994 | <u>41,200.00</u>      | <u>149,940.00</u>   |
| 26 (documentation attached)      | <u>630,000.00</u>     | <u>149,940.00</u>   |
| 27 Total for Proforma Adjustment | \$3,689,974.71        | \$888,110.37        |
| 28 Intrastate (75.6127%)         |                       | \$671,524           |

29 Using the amounts per C&L, the credit to Account 6724 would be \_\_\_\_\_  
 30 This does not match the dividend  
 31 reduction of \$553,411 because the Florida, regulated and intrastate percents are all different for the  
 32 expense account versus the dividend account. Furthermore, the taxability of dividends is different  
 33 than the taxability of the expenses. Only 30% of the dividend is taxable; whereas, 100% of the  
 34 expense is deductible. Therefore, to net the income against the expense and then apply a statutory  
 35 tax rate would not be appropriate. The \_\_\_\_\_ recommendation would result in \$121,178 less net  
 36 income (after tax) as illustrated below:

|                        | 37 Florida   | Florida     | Net Income  | Reduced    |
|------------------------|--------------|-------------|-------------|------------|
|                        | 38 Dividends | Expenses    | Impact      | Sharing    |
| 39 Reduced Inc/Expense | (\$553,411)  | (\$599,414) |             |            |
| 40 Net of Tax          | (\$489,368)  | (\$368,190) | (\$121,178) | (\$72,707) |

*Page 182*

PB

15/1

FPSC Staff Audit  
 1994 Surveillance Report  
 Request No. 58 - (Revised)  
 August 28, 1995  
 Page 1 of 2

REQUEST: Further, to request 49, please provide the Florida amounts of the \$3,036,612 and the Florida intrastate amounts. Show how it would impact page 2A; 1 of 3; line 21 of December, 1994 Surveillance Report.

RESPONSE: Assuming a Bellcore dividend of \$3,036,612, the Florida amount would be \$732,431 (using the average net investment prorata factor of 24.12%) and the Florida intrastate amount would be \$553,811 (intrastate average net investment factor of 75.6127%). However, these total dividends differ from our Surveillance Report adjustment as follows:

|                                                                             |                       |                     |             |
|-----------------------------------------------------------------------------|-----------------------|---------------------|-------------|
|                                                                             | BST                   | Florida             |             |
| Per General Ledger:                                                         | \$3,079,467.57        | \$742,911.92        |             |
| Transposition error                                                         | (9.00)                |                     |             |
| Less January true-up of 3rd<br>quarter 1993 accrual<br>(on 1993 Surv. Rept) | <u>19,483.86</u>      | <u>4,741.55</u>     |             |
| Amount per Response No. 52                                                  | \$3,059,974.71        | \$738,170.37        |             |
| Less True-up of Dec 1993<br>accrual                                         | <u>23,370.86</u>      | <u>5,677.16</u>     |             |
| Sub-Total                                                                   | <u>\$3,036,603.85</u> | <u>\$732,493.21</u> |             |
| Per C&L                                                                     | 3,036,612.00          |                     |             |
| *****                                                                       |                       |                     |             |
| Amount per Response No. 52                                                  | \$3,059,974.71        | \$738,170.37        | 15-1        |
| Plus Accrual for 4th Qtr 1994<br>(documentation attached)                   | <u>630,000.00</u>     | <u>149,940.00</u>   | 3-1 P1      |
| Total for Proforma Adjustment                                               | \$3,689,974.71        | \$888,110.37        |             |
| Intrastate (75.6127%)                                                       |                       | \$671,524           | 40-1<br>1-8 |

Using the amounts per C&L, the credit to Account 6724 would be 26.45% Florida (\$803,184), 94.48% regulated (\$758,848) and 78.99% intrastate (\$599,414). This does not match the dividend reduction of \$553,411 because the Florida, regulated and intrastate percents are all different for the expense account versus the dividend account. Furthermore, the taxability of dividends is different than the taxability of the expenses. Only 30% of the dividend is taxable; whereas, 100% of the expense is deductible. Therefore, to net the income against the expense and then apply a statutory tax rate would not be appropriate. The C&L recommendation would result in \$121,178 less net income (after tax) as illustrated below:

|                     | Florida<br>Dividends | Florida<br>Expenses | Net Income<br>Impact | Reduced<br>Sharing |
|---------------------|----------------------|---------------------|----------------------|--------------------|
| Reduced Inc/Expense | (\$553,411)          | (\$599,414)         |                      |                    |
| Net of Tax          | (\$489,368)          | (\$368,190)         | (\$121,178)          | (\$72,707)         |

Pg 182



and revenue requirements, including but not limited to accounting adjustments and affiliated transactions. To the extent that the FPSC shall, during the term of this STIPULATION AND AGREEMENT, change any accounting rules, practices, interpretations or procedures that could have been considered by the FPSC as a result of its having been part of an issue in the Rate Case, any such change shall have no effect on the calculation of SOUTHERN BELL's earnings nor for any other purpose including, but not limited to, the sharing and after-sharing cap points as described in Paragraph 15 below.

3. The PARTIES agree that, unless otherwise set forth in this STIPULATION AND AGREEMENT, SOUTHERN BELL shall continue to account for its financial results as ordered by the FPSC under the terms and conditions set forth and adopted by the FPSC in Order No. 20162, issued October 13, 1988, in FPSC Docket No. 880069-TL, as modified by subsequent orders issued in that same docket or in Docket No. 920260-TL, the successor docket to Docket No. 880069-TL (hereinafter collectively referred to as the "Order"). Accordingly, unless otherwise modified herein, it is the OPC's and SOUTHERN BELL's intent that SOUTHERN BELL shall continue to record its operations for regulatory purposes and to make the reports required of it by the FPSC using the same format, standards and guidelines adopted by the FPSC in the Order and subsequently used by SOUTHERN BELL in filing its surveillance reports since October of 1988.

4. The PARTIES agree that for Calendar Year 1993, SOUTHERN

By 172





AUDIT EXCEPTION NO.

10/18/95  
KW  
10/18/95

SUBJECT: OUT OF PERIOD EXPENSES

STATEMENT OF FACT: The company adjusted the Surveillance Report for out of period revenues and expenses. They increased revenues by \$5,438,428.62 and increased expenses by \$19,409,973. This had the net effect on net operating income of a decrease of \$13,971,545. \$1,724,401.14 of the revenue adjustment and \$11,973,357 of the expense adjustment relates to 1993. \$(29,903) of the expense adjustment relates to 1995.

WP 58-2  
1

\$ 3,174,390

The remaining out of period revenues of \$3,714,027 and expenses of \$4,292,129 are for periods prior to 1993 for which the surveillance reports have already been closed. The net decrease to 1994 net operating income for these periods is \$578,102.

Through the audit of the sample, staff noted the following expenses which were out of period in 1994 but not included in the company's adjustment of out of period.

1. A journal entry debiting Account 6121 in the amount of \$241,414.80. This amount was a direct state journal entry. The Company explained that this was to correct a 1990 entry that was in error.
2. A journal entry debiting Account 6121 in the amount of \$175,700.00. This amount was a direct state journal entry. The Company explained that this is a correction for a 1991 item.
3. Included in Account 6712, Planning, is an invoice from Comshare, Inc. in the amount of \$97,610 for Consultant fees for the month of October, 1993. The amount allocated to Florida is .6724, or \$26,100.94.

The company has provided a revised 1993 summary of the Surveillance report adjusting for the 1993 adjustments booked in 1994. This schedule shows a return on equity of 10.36 which is under the sharing range. The company schedule follows.

OPINION: In preparing a rate case it is necessary to remove out of period items to establish a test year that is representative of future periods. In preparing a surveillance report, the company is reporting on actual earnings for a period. Generally accepted accounting principles requires recording at the time the revenue, expense, or liability becomes known. If it is for future periods it will go to a prepaid or a deferred account. If it is for past periods net operating income which are closed it is to be recorded in the year it becomes known.

The company has already closed the surveillance reports for years prior to 1993 and therefore cannot go back and adjust them for increases to net operating income for those years. The increase may have put the company in an overearnings situation for those years. Since the effect of the adjustments is not taken into consideration in prior years, they should be recorded in the year they were discovered, 1994.

RECOMMENDATION: Increase net operating income in 1994 by \$578,102 to remove out of period adjustments or increase net operating income in 1994 by \$443,215.74 for additional out of period items not recorded in Surveillance report.

40-1  
1

Discovered an additional out of period revenue adjustment of \$5,740,000 \$1,746,000 related to 1993. This ~~increases~~ decreases 1994 NOI.

Not used - use only (A) above

BST

10/18/95

# Theory on Out of Period TPE 12/31/94

10/18/95

The company has increased expenses by \$18,152,000 in the adjustments to NOI schedule 2A p 2 of 3. <sup>519,409,973</sup> These adjustments were removed by the company because the company claims they are offset by the refunds for prior periods which have also removed from 1994 Revenues.

Example:

|           |             |             |
|-----------|-------------|-------------|
| Per Books |             |             |
| Revenue   | 543,842,862 |             |
| Acc Rec   |             | 543,842,862 |

|                            |             |  |
|----------------------------|-------------|--|
| Adjustment per Surveil Rep |             |  |
| Revenue                    | 543,842,862 |  |

(Revenues are <sup>netly</sup> stated at actual 1994 after the adjustment)

|                                |             |             |
|--------------------------------|-------------|-------------|
| Per Books:                     |             |             |
| Cont. or Acc. Dep. on Acc. Rec | 194,099,973 |             |
| Expenses                       |             | 194,099,973 |

|                             |             |  |
|-----------------------------|-------------|--|
| Adj Per Surveillance Report |             |  |
| Expenses                    | 194,099,973 |  |

(Expenses are over-stated because these expenses are never reported <sup>or old</sup> <sub>surveillance</sub> <sub>reports</sub>)  
 The reason the company's explanation is not valid is that the refund is the result of a prior period surveillance report. The credits made to expenses that the company is removing have never been considered in other years surveillance reports. For example, if the \$194,099,973 had been related to 1990 and the 1990 surveillance report had been retroactively adjusted, the company may have been over-earning an additional \$18,152,000 in 1990 that should also have been refunded.

Unless the company can identify prior <sup>or old</sup> <sub>surveillance</sub> <sub>reports</sub>, the out of period adjustments should be booked to the surveillance report in the year they become known. If this were a rate case test year, they would not be included because we would be setting rates for future periods. But, because

8/10/18/95  
lu

this is a surveillance report & the company  
is not restating prior periods, these  
adjustments should be booked when  
first discovered.

Co was underearning in 1993  
so this removes most of this adj

See pg 1

58p3



OUT OF PERIOD EXPENSES AND OTHER TAXES

NOV 94

OCT 94

SEPT 94

AUG 94

JULY 94

JUNE 94

MAY 94

APR 94

MAR 94

FEB 94

JAN 94

DEC 94

DESCRIPTION

1. To remove expenses related to non-employee travel booked in 1994  
 Incurate Expense (Pl. Spec)  
 SIT (055)  
 FIT (33075)  
 NOI (61425)

(55,970) **40-1/2-1/1-1**  
 3,045  
 18,314  
 34,011

2. Adjust for FTA fees booked 6/93 and 8/94 appl to and not appl to period  
 Incurate Expense (Corp. Ctr.)  
 SIT (055)  
 FIT (33075)  
 NOI (61425)

(5,421) **40-1/2-1/1-2**  
 298  
 1,793  
 3,330

3. To exclude write-off booked 1/94 for unreconcilable differences in Drafts audited & unpaid. Appl to 7/90 - 3/93  
 Incurate Expense (Corp.)  
 SIT (055)  
 FIT (33075)  
 NOI (61425)

(180,593) **40-1/2-1/1-3**  
 9,933  
 59,731  
 110,929

4. Depr exp booked 4/94 not applicable to report period  
 Incurate Depr Exp  
 SIT (055)  
 FIT (33075)  
 NOI (61425)

1,263,100 **40-1/2-1/1-4**  
 (69,471)  
 (417,771)  
 (775,861)

5. Depr exp booked 9/94 not applicable to period  
 Incurate Depr Exp  
 SIT (055)  
 FIT (33075)  
 NOI (61425)

10,257,110 **40-1/2-1/1-5**  
 (564,141)  
 (3,392,539)  
 (6,300,430)

6. Depr exp booked 11/94 not applicable to period  
 Incurate Depr Exp  
 SIT (055)  
 FIT (33075)  
 NOI (61425)

6,826,402 **40-1/2-1/1-6**  
 (375,452)  
 (2,257,833)  
 (4,193,117)

7. Rent Exp booked 11/94 Not appl to period  
 Incurate Plant Spec  
 SIT (055)  
 FIT (33075)  
 NOI (61425)

(2,202,336) **40-1/2-1/1-7**  
 121,128  
 728,423  
 1,352,785

8. Write-off of unresolved discrepancies in disputed customer bills booked 9/94 not appl to period  
 Incurate Corp Ctr  
 SIT (055)  
 FIT (33075)  
 NOI (61425)

(411,644) **40-1/2-1/1-8**  
 22,641  
 136,151  
 252,852

9. Depr exp booked 2/95 & 3/95 applicable to period  
 Incurate Depr Exp  
 SIT (055)  
 FIT (33075)  
 NOI (61425)

3,174,390 **40-1/2-1/1-9**  
 (174,591)  
 (1,049,930)  
 (1,949,869)

*(w/forfeit of the 40-1/2-1/1-5 section)*

*the adjustment was audited in WP. 15-1/3-1*

*not audited due to its immateriality*

58-2  
 P.



BST  
 Breakdown of Out of Period Exp  
 by Year  
 TPE 12/31/94

10/14/95  
 RW  
 10/18/95

Attachment 1

INTRASTATE EXPENSE ITEMS INCLUDED IN \$19,409,973

| Exp Item                            | 1995     | 1994      | 1993        | 1992      | 1991      | 1990      | 1989      | 1988      | 1987      | Total       |
|-------------------------------------|----------|-----------|-------------|-----------|-----------|-----------|-----------|-----------|-----------|-------------|
| 2 FTA Fees                          |          |           | 24,482      |           |           |           |           |           |           | (5,421)     |
| Bld 699 April 793-694               |          |           |             |           |           |           |           |           |           |             |
| Bld 594 April 794-695               | (29,903) |           | 24,482      |           |           |           |           |           |           | (184,599)   |
| Total                               | (29,903) |           |             |           |           |           |           |           |           |             |
| 3 Write-off Bonded 1/94             |          |           | (16,418)    | (65,678)  | (65,678)  | (32,835)  |           |           |           | 1,263,103   |
| 4 Depr Bld 494                      |          |           | 2,306,817   | (274,209) | (259,273) | (256,817) | (252,615) |           |           | 10,257,110  |
| 5 Depr Bld 994                      |          |           | 7,889,050   | 2,368,060 |           |           |           |           |           | 6,006,402   |
| 6 Depr Bld 1194                     |          |           | 2,752,108   | 2,304,942 | 303,477   | 504,116   | 493,369   | 265,350   |           | (2,302,336) |
| 7 Bond Exp Bld 1194                 |          |           | (1,239,309) | 1,061,623 | (809,515) | (680,006) | (759,577) | (405,806) | (139,835) | (411,644)   |
| 8 Unrecovered discrepancies Bld 994 |          |           | (411,644)   |           |           |           |           |           |           | 3,174,390   |
| 9 Depr Bld 2995 & 3995              |          |           |             |           |           |           |           |           |           | 688,962     |
| 12 Def Comp                         |          |           | 11,979,357  | 6,214,706 | (668,981) | (465,542) | (516,323) | (139,976) | (139,835) | 19,409,973  |
| 13 Total                            | (29,903) | 3,174,390 | 11,979,357  | 6,214,706 | (668,981) | (465,542) | (516,323) | (139,976) | (139,835) | 19,409,973  |

58-3  
/2

PRIME FINANCIAL CORPORATION

10-19-95 11:49 AM

3174

42  
13

58-2  
/2

| ADJUSTMENTS TO                        | (1)        | (2)       | (3)          | (4)        | (5)        | (6)        | (7)         |
|---------------------------------------|------------|-----------|--------------|------------|------------|------------|-------------|
| NET OPERATING INCOME                  | Plant      | Other     | Depreciation | Customer   | Corporate  | Other      | Total       |
| INTRASTATE EXPENSE                    | Operations | Non-Plant | and          | Operations | Operations | Income and | Operating   |
| (000)                                 | Expense    | Specific  | Amortization | Expense    | Expense    | Expense    | Expense     |
| 1. Total Intrastate Expense per Books | \$475,322  | \$202,944 | \$503,274    | \$381,705  | \$270,211  | (\$174)    | \$1,833,282 |

INTRASTATE ACHIEVED ADJUSTMENTS

OUT OF PERIOD ADJUSTMENTS:

|                                        |           |           |           |           |           |           |             |
|----------------------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-------------|
| 2. Rev & Sett (Ind Co)                 | 50        |           |           |           |           |           |             |
| 3. Expenses                            | 18,152    |           | 20,812    |           | (402)     |           |             |
| 4. MR & FR Taxes                       | 0         |           |           |           |           |           |             |
| 5. Other Out of Period Revenue         | 0         |           |           |           |           |           |             |
| 6.                                     | 0         |           |           |           |           |           |             |
| 7.                                     | 0         |           |           |           |           |           |             |
| 8.                                     | 0         |           |           |           |           |           |             |
| 9. Net Sharing Adjustment              | 0         |           |           |           |           |           |             |
| 10. Bond Refinancing                   | 0         |           |           |           |           |           |             |
| 11. Other Reg/Norreg Adjustments       | 30        | 0         | 69        | 12        | (150)     |           | 30          |
| 12. Yellow Page Profits                | 0         |           |           |           |           |           | 0           |
| 13. Gains on Sales of Property         | 142       | 142       |           |           |           |           | 142         |
| 14. Income Related to Temp Cash Inv    | 0         |           |           |           |           |           | 0           |
| 15. Interest Reconciliation            | 0         |           |           |           |           |           | 0           |
| 16. Interest Imputation                | 0         |           |           |           |           |           | 0           |
| 17.                                    |           |           |           |           |           |           |             |
| 18. Lobbying Expense                   | (428)     |           |           |           | (428)     |           | (428)       |
| 19. Corporate Advertising Expense      | (115)     | 705       |           |           | (115)     |           | (115)       |
| 20. Abandoned Projects                 | 705       |           |           |           |           |           | 705         |
| 21. Balloore Dividends                 | 0         |           |           |           |           |           | 0           |
| 22.                                    |           |           |           |           |           |           |             |
| 23. Other Regulatory Adjustments       | (2,624)   |           |           |           | (2,624)   |           | (2,624)     |
| 24. Total Accounting Adjustments       | (\$2,205) | 546       | \$20,881  | 512       | (\$1,095) | (\$1,777) | \$15,862    |
| 25. Total Achieved Intrastate Expenses | \$473,117 | \$202,990 | \$524,155 | \$381,717 | \$269,116 | (\$1,951) | \$1,849,144 |

Note: The casualty expense proforma is no longer included due to the FSC approval of a casualty reserve.

THE WALTER LATHAM COMPANY (708) 545-8787

|    |  |  |  |  |  |  |  |
|----|--|--|--|--|--|--|--|
| 11 |  |  |  |  |  |  |  |
| 12 |  |  |  |  |  |  |  |
| 13 |  |  |  |  |  |  |  |

5-8-95  
a

10/18/95  
Kw

BST  
Add to NOI  
Type 12/21/94



REFUNDS BOOKED - FLORIDA

Attachment 2  
Page 3

Booked Jan 94 - OVERBILLING

| <u>STATE TOTAL</u> | <u>Appl to 1993</u> |
|--------------------|---------------------|
| 5001 - 5069        | (36,175.59)         |
| 5100 - 5169        | (796.05)            |
| 5230 - 5270        | (1,937.36)          |
| TOTAL              | (38,909.00)         |

Booked Jan 94 - BRU REFUNDS

| <u>STATE TOTAL</u> |            |
|--------------------|------------|
| 5001 - 5069        | (1,143.90) |
| 5230 - 5270        | 0.00       |
| TOTAL              | (1,143.90) |

Booked Jan 94 - SERVICES REMOVED

| <u>STATE TOTAL</u> |             |
|--------------------|-------------|
| 5001 - 5069        | (23,928.02) |
| 5230 - 5270        | (14.40)     |
| TOTAL              | (23,942.42) |

Booked Jan 94 - VERTICAL SERVICES

| <u>STATE TOTAL</u> |            |
|--------------------|------------|
| 5001 - 5069        | (6,897.79) |
| 5230 - 5270        | 0.00       |
| TOTAL              | (6,897.79) |

Total Refunds Booked 1/94 Appl to 1993

| <u>STATE TOTAL</u> |             |
|--------------------|-------------|
| 5001 - 5069        | (68,145.30) |
| 5100 - 5169        | (796.05)    |
| 5230 - 5270        | (1,951.76)  |
| TOTAL              | (70,893.11) |

P2  
58-3

BST  
 Copy to NOI - Revenue  
 TPE 12/31/94

B 10/14/95  
 Kew  
 10/18/95

Attachment 2  
 Page 2

5. Overbilling (incl. BRU refunds)  
 Booked 4/93 Appl. to 92+Prior - Social (1,296.36)  
 Booked 5/93-8/93 Appl. to 92+Prior - Social (124,377.42)  
 - Sell (4,070.66)  
 - Misc. (5,087.59)  
 Booked 9/93-12/93 Appl. to 92+Prior - Social (76,538.43)  
 - Sell (6,386.49)  
 - Misc. (3,082.98)

6. COCOTS  
 Booked 3/93 Appl. to 1992+Prior - Social (124,260.00)  
 " 8/93 " " - Social (213,636.00)

7. Summary of Revenues Refunded in 1993 Appl. to Prior Year

To Exclude:  
 Increase Social 5,077,369.34  
 " Sell 12,234.49  
 " Misc 223,192.79  
 " Total 5,312,796.62

→ 8. Refunds Booked 1/94 Appl. to 1993  
 Decrease Social (68,145.30)  
 " Sell (796.05)  
 " Misc (1,951.76)  
 " Total (70,893.11) (See Attachment 2 pg 3)  
 58-4

9. Net Amount of Refunds  
 Increase Social 5,009,223.94 + 313,514.18 = 5,322,738.12  
 " Sell 11,438.44  
 " Misc 221,241.03  
 " Total 5,241,903.51 + 313,514.18 = 5,555,417.69  
 TTR-CCS

P2

|                    |  |                   |       |
|--------------------|--|-------------------|-------|
| FROM FINANCE RE... |  | 10-13-95 11:49 AM | PG 02 |
| 42                 |  |                   |       |
| 43                 |  |                   | 58-4  |

**BST**  
**1993 Revisions to Surveillance**  
**TPE 12/31/94**

*B10/18/94*  
*KW*  
*10/18/95*

10-13-95 10:45 AM FROM FINANCE REGULATORY TO 100520034600 0000 0000

Attachment 3

REVISED DECEMBER 31, 1993 SURVEILLANCE REPORT  
 CHANGES FROM PREVIOUSLY FILED REPORT

|                                                                                                                |          |             |
|----------------------------------------------------------------------------------------------------------------|----------|-------------|
| 1. Per Books Intrastate Rate Base (Original Report)                                                            |          | \$4,114,256 |
| a) Adjustment to Intrastate Cash Working Capital                                                               | (6,456)  |             |
| b) Revised Per Books Intrastate Rate Base                                                                      |          | 4,107,800   |
| 2. Adjustments to Intrastate Rate Base (Original Report)                                                       | 3,184    |             |
| a) Change in WECO for Actual 1993 Data                                                                         | (160)    |             |
| b) Change in Other Rate Base Adjustment for Additional Depreciation Booked in 1994 Applicable to 1993          | 10,432   |             |
| c) Revised Adjustments to Intrastate Rate Base                                                                 | 13,456   | 13,456      |
| 3. Revised Adjusted Achieved Intrastate Rate Base                                                              |          | \$4,121,256 |
| 4. Per Books Intrastate Net Operating Income (Original Report)                                                 |          | \$327,879   |
| 5. Adjustments to Intrastate Net Operating Income (Original Report)                                            |          | (13,499)    |
| a) Change in Out of Period Rev & Sett (Ind Co) for Additional Amounts Booked in 1994 Applicable to 1993        | (1,740)  | (1,050)     |
| b) Change in Out of Period Expenses:                                                                           |          |             |
| 1) Change in amount of expense to be removed for non-employee travel (Original amount was estimated)           | 10       |             |
| 2) Additional rent expense booked in 1994 applicable to 1993                                                   | 1,220    |             |
| 3) Additional depreciation expense booked in 1994 applicable to 1993 (Booked 4/94, 9/94 & 11/94)               | (12,927) |             |
| 4) Write-off of discrepancies in disputed customer bills booked 9/94 applicable to 1993 (Corp Opr Exp)         | 403      |             |
| 5) Write-off of unreconcilable difference in drafts audited but unpaid booked 1/94 applicable to 1993          | 16       |             |
| 6) Total changes to out of period expenses                                                                     | (11,278) |             |
| c) Change in Out of Period Taxes:                                                                              |          |             |
| 1) Change in percents used in allocating taxes (FIT & SIT)                                                     | 410      |             |
| 2) R & D Credit Booked 9/94 Applicable to 1993                                                                 | (1,306)  |             |
| 3) Annual Tax true-ups booked 11/94 Applicable to 1993                                                         | 3,744    |             |
| 4) Change in other taxes                                                                                       | (3)      |             |
| 5) Total Change in Taxes                                                                                       | 2,845    | (2,845)     |
| d) Change in Other Out of Period Revenues:                                                                     |          |             |
| 1) Moved Centel adjustment to Out of Period Rev & Sett                                                         | 825      |             |
| 2) To record revenues not billed to AT & T within prescribed time limits booked 4/94 & 5/94 applicable to 1993 | 125      |             |
| 3) Various refunds booked in 1994 applicable to 1993                                                           |          |             |
| a) Local                                                                                                       | (1,363)  |             |
| b) Toll                                                                                                        | (194)    |             |
| c) Misc                                                                                                        | (50)     |             |
| d) Total Refunds                                                                                               | (1,607)  |             |
| 4) Net of adjustments to Uncoll booked 9/94 & 11/94                                                            | (209)    |             |
| 5) Total change in Revenues                                                                                    | (866)    |             |
| e) Change in Other Reg/Nonreg Adjustment:                                                                      |          |             |
| 1) Change in amount of C & L Audit Payments for CAM                                                            | (103)    |             |
| 2) Change in separations of shift from non-reg to reg of current taxes booked 3/93                             | (46)     |             |
| 3) Additional shift from non-reg to reg of current taxes booked 4/94 applicable to 1993                        | 3,271    | (3,162)     |
| f) Change in Interest Reconciliation                                                                           | 26       | (26)        |
| g) Change in Interest Imputation                                                                               | 1        | (1)         |
| h) Change in Other Regulatory Adjustment                                                                       | (26)     | 16          |
| i) Revised Adjustments to Net Operating Income                                                                 |          | (14,172)    |
| 6. Revised Adjusted Achieved Intrastate Net Operating Income                                                   | 2195     | 313,707     |
| 7. Revised Adjusted Achieved Return on Rate Base                                                               | 2195     | 7.61%       |
| 8. Revised Adjusted Achieved Return on Equity                                                                  | 2195     | 10.36%      |

*per 58-2/1 (1172)*

*see 40-1*  
*5740 of which \$5740 to 1993*

*per 58-2/1 (1172)*

*def comp entry is difference*

*per 58-1 (1724)*

*didn't have ever y then at time prepared (525)*

FROM FINANCE REGULATORY

10-13-95 11:49 AM

**58-3**  
**2**



10/25/95  
R4

MIAMI HERALD

OCT 10 1995

# BellSouth offers calling card and credit card in one

By MIMI WHITEFIELD  
Herald Business Writer

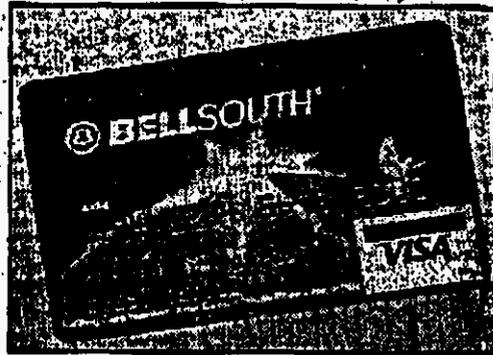
BellSouth is going plastic. The local phone company is sending out letters this month to several million of its highest volume customers, inviting them to try its new combination calling card and Visa credit card.

"There's been a lot of demand for something like this," said Spero Canton, a BellSouth spokesman. "We've had very good success with our calling cards. This takes it a step further."

BellSouth has joined forces with Prudential Bank to offer the Visa cards.

The move comes as BellSouth prepares for competition next year in the local calling market.

"In the the age of competition, we're looking for better ways to serve customers," said Canton. "As time goes by, telecommunications companies will become one-stop shops, trying to provide as many services as possible to customers.



This fits in with that process."

Customers who use the BellSouth Visa card for their calling-card calls will receive a 20 percent discount. If they transfer billing of their monthly phone bills to their BellSouth Visa accounts, they'll get an additional two percent of the total back.

Among the other inducements BellSouth is offering those who opt for the combo credit/calling card:

- One percent cash back on purchases when the card is used as a credit card, and a one percent rebate on transferred balances.
- No annual fee and a special introductory credit card rate of 7.65 percent for the first six months.

UTILITY NEWS

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