MEMORANDUM

April 2, 1996

TO : DIVISION OF RECORDS & REPORTING

FROM : CHRISTIANA T. MOORE, ASSOCIATE GENERAL COUNSEL

RE : DOCKET NO. 960045-PU, PROPOSED REVISION OF RULES 25-6.014 AND 25-7.014, F.A.C., RECORDS AND REPORTS IN GENERAL

Attached is an original and three copies of the certification of Rules 25-6.014 and 25-7.015, F.A.C. The Department of State must receive the original and two copies of the certification no later than 5:00 p.m., April 2, 1996. The Certification includes:

- An original and two certified copies of Rules 25-6.014 and 25-7.014, F.A.C.;
- (2) A summary of the rules;
- (3) A summary of the hearing on the rules; and
- (4) A written statement of the facts and circumstances justifying the rules.

Attachments

ACK ______ AFA ______ CAF ______ CAF ______ CTR ______ EAG ______ LEG ______ LEG ______ RCH _____ SEC ______ WAS _____ OTH _____

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DOCKET NO. 960045-PU

CERTIFICATION OF

PUBLIC SERVICE COMMISSION ADMINISTRATIVE RULES

FILED WITH THE

DEPARTMENT OF STATE

I do hereby certify:

 \underline{X} (1) The time limitations prescribed by paragraph 120.54(11)(a), F.S., have been complied with; and

<u>/X</u>/ (2) There is no administrative determination under section 120.54(4), F.S., pending on any rule covered by this certification; and

/X/ (3) All rules covered by this certification are filed within the prescribed time limitations of paragraph 120.54(11)(b), F.S. They are filed not less than 28 days after the notice required by subsection 120.54(1), F.S., and;

 \underline{X} (a) And are filed not more than 90 days after the notice; or

(b) Are filed not more than 90 days after the notice not including days an administrative determination was pending; or

// (c) Are filed within 21 days after the adjournment of the final public hearing on the rule; or

// (d) Are filed within 21 days after the date of receipt of all material authorized to be submitted at the hearing; or

(e) Are filed within 21 days after the date the transcript was received by this agency. Attached are the original and two copies of each rule covered by this certification. The rules are hereby adopted by the undersigned agency by and upon their filing with the Department of State.

	Rulemaking			Specific Implemented,	Law	Being	
Rule No.	Authority			Interpreted or Made Specific			
25-6.014	366.05(1),	350.127(2),	FS.	366.04(2)(a),	366.05	(1), FS.	

Under the provision of paragraph 120.54(13)(a), F.S., the rules take effect 20 days from the date filed with the Department of State or a later date as set out below:

Effective: (month)

(day) (year)

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Division of Records & Reporting

Number of Pages Certified

(SEAL)

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1 | 25-6.014 Records and Reports in General.

Except as provided in Subsection (2), Eeach 2 (1) investor-owned electric utility shall maintain its accounts and 3 records in conformity with the Federal Energy Regulatory 4 Commission's-Uniform System of Accounts (USOA) for Public Utilities 5 and Licensees as found in the Code of Federal Regulations, Title 6 18, Subchapter C, Part 101, for Major Utilities as revised April 1, 7 1995, 1987 and as modified below. All inquiries relating to 8 interpretation of the USOA Uniform System of Accounts shall be 9 submitted to the Commission's Division of Auditing and Financial 10 Analysis in writing. 11

(2) For ratemaking purposes only, each investor-owned
electric utility shall accrue unbilled base rate revenues,
excluding those base rate revenues recoverable through other cost
recovery or adjustment mechanisms.

(3) Each utility shall establish and maintain continuing 16 property records in conformity with the plant accounts prescribed 17 in the USOA Uniform System and Classification of Accounts. The 18 records Ht shall be compiled on the basis of original cost +or 19 other book cost consistent with the provisions of the USOA Uniform 20 System and Classification of Accounts). The continuing property 21 records or records supplemental thereto shall contain such detailed 22 description and classification of property record units that will 23 permit their ready identification and verification. They shall be 24 maintained in such manner as will meet the following basic objectives: 25

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(a) An inventory of property record units which may be
 readily checked for proof of physical existence;

(b) The association of costs with such property record units to assure accurate accounting for retirements; and

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5 (c) The determination of dates of installation and removal of 6 plant to provide data for use in connection with depreciation 7 studies.

8 (a) The functional use, description and location of property
 9 units in service.

10 (b) Costs associated with property units to assure accurate 11 accounting for retirements.

12 (e) The determination of the age, pervice life or other data
 13 necessary for depreciation studies.

14 (4) Each utility shall furnish to the Commission at such time and in such form as the Commission may require, the results of any 15 required tests and summaries of any required records. The Bach 16 utility shall also furnish the Commission with any information 17 concerning the utility's ite facilities or operation which the 18 Commission may request and require for determining rates and 19 20 judging the practices of the utility. All such data, unless otherwise specified, shall be consistent with and reconcilable with 21 the utility's its Annual Report to the Commission. 22

(5) Upon direction of the Commission, or in the performance
of delegated staff duties, any member of the Commission <u>staff</u> may
make at any reasonable time a personal visit to the utility's

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- 2 -

offices or other places of business, and may inspect any facility, records, accounts, books, reports, and papers of the utility which may appear necessary in the discharge of Commission duties. During such visits the utility shall provide the staff member(s) with adequate and comfortable working and filing space, consistent with prevailing conditions and climate and comparable with the accommodations provided the <u>utility's</u> company's outside auditors.

(6) The Commission has prescribegd the Federal Energy 8 Regulatory Commission's Uniform System of Accounts for Public 9 Utilities and Licensees, as found in the Code of Federal 10 Regulations, Title 18, Subchapter C, Part 101, for Major Utilities 11 as revised April 1, 1995, 1987 to be used by Rural Electric 12 Cooperative and Municipal Electric Utilities operating within the 13 State. All inquiries relating to interpretations of the Uniform 14 15 System of Accounts shall be submitted to the Commission's Division 16 of Auditing and Financial Analysis Electric and Gas in writing.

17 (7) Each investor owned cleetric utility, Rural Electric
18 Cooperative and Municipal Electric Utility shall file with the
19 Commission its chart of accounts as of the effective date of this
20 Rule showing compliance with the Uniform System and Classification
21 of Accounts as prescribed by the Commission, and shall also
22 periodically file revisions of said chart of accounts.

23 Specific Authority: 366.05(1), 350.127(2), F.S.

24 Law Implemented: 366.04(2)(a), 366.05(1), F.S.

25 History: Amended 7/29/69, 2/4/76, 8/21/79, 1/2/80, 11/18/82,

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1	formerly 25	5-6.14, Amen	ded 10/1/8	6, 11/02/87,	7/20/89,	12/27/94
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Rule 25-6.014 Docket No. 960045-PU

SUMMARY OF RULE

Rule 25-6.014 requires electric utilities to keep their records and accounts in accordance with the Uniform System of Accounts as revised through April 1, 1995.

SUMMARY OF HEARINGS ON THE RULE

No hearing was requested and none was held.

FACTS AND CIRCUMSTANCES JUSTIFYING THE RULE

Rule 25-6.014 currently requires electric utilities to maintain their records in accordance with the Uniform System of Accounts (USOA) in effect as of April 1, 1987. Several revisions to the USOA have been made since then, and utilities that are subject to the Commission's rules are already using the latest edition of the USOA. The effect of the Commission's current rule is to require electric utilities to use an outdated version of the USOA.

The requirement in section 25-6.014(6) for each utility to file a copy of its chart of accounts with the Commission is deleted because staff may inspect it at the utility's offices or request a copy if it is necessary. The remaining recommended changes to the rules are for clarity or to remove some inconsistencies between Rules 25-6.014 and 25-7.014. DOCKET NO. 960045-PU

CERTIFICATION OF

PUBLIC SERVICE COMMISSION ADMINISTRATIVE RULES

FILED WITH THE

DEPARTMENT OF STATE

I do hereby certify:

/X/ (1) The time limitations prescribed by paragraph 120.54(11)(a), F.S., have been complied with; and

 $\underline{/X}/$ (2) There is no administrative determination under section 120.54(4), F.S., pending on any rule covered by this certification; and

/X/ (3) All rules covered by this certification are filed within the prescribed time limitations of paragraph 120.54(11)(b), F.S. They are filed not less than 28 days after the notice required by subsection 120.54(1), F.S., and;

 $\underline{/X}/$ (a) And are filed not more than 90 days after the notice; or

(b) Are filed not more than 90 days after the notice not including days an administrative determination was pending; or

// (c) Are filed within 21 days after the adjournment of the final public hearing on the rule; or

(d) Are filed within 21 days after the date of receipt of all material authorized to be submitted at the hearing; or

(e) Are filed within 21 days after the date the transcript was received by this agency. Attached are the original and two copies of each rule covered by this certification. The rules are hereby adopted by the undersigned agency by and upon their filing with the Department of State.

RulemakingSpecificLawBeingRule No.AuthorityImplemented,25-7.014366.05(1), 350.127(2), FS.366.05(1), FS.

Under the provision of paragraph 120.54(13)(a), F.S., the rules take effect 20 days from the date filed with the Department of State or a later date as set out below:

Effective: ______(month)

(day) (year)

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Division of Records & Reporting

Number of Pages Certified

(SEAL)

CTM

1 | 25-7.014 Records and Reports in General.

2 (1) Except as provided in subsection (2), Eeach natural gas utility shall maintain its accounts and records in conformity with 3 th Uniform System and Classification of Accounts for Natural Gas 4 5 Companies (USOA) as found prescribed by the Federal Energy Regulatory Commission in the Code of Federal Regulations, Title 18, 6 Subchapter F, Part 201, for Major Utilities as revised, April 1, 7 1995, 1987 and as modified below. All inquiries relating to 8 interpretation of the USOA Uniform Gystem and Classification of 9 Accounts shall be submitted to the Commission's Division of 10 Auditing and Financial Analysis in writing. 11

(2) (a) Each utility shall establish and maintain continuing 12 13 property records in conformity with the plant accounts prescribed in the USOA Uniform System and Classification of Accounts. The 14 15 records It shall be compiled on the basis of original cost for 16 other book cost consistent with the provisions of the USOA Uniform 17 System and Classification of Accounts). The continuing property records or records supplemental thereto shall contain such detailed 18 19 description and classification of property record units that will permit their ready identification and verification. They shall be 20 21 maintained in such manner as will meet the following basic 22 objectives:

23 <u>(a)</u> An inventory of property record units which may be 24 readily checked for proof of physical existence.

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(b) 2. The association of costs with such property record

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1] units to assure accurate accounting for retirements; - and

2 <u>(c)</u>3. The determination of dates of installation and 3 removal of plant to provide data for use in connection with 4 depreciation studies.

5 (3)(2) For ratemaking purposes only, each investor-owned 6 natural gas utility shall accrue unbilled base rate revenues, 7 excluding those base rate revenues recoverable through other cost 8 recovery or adjustment mechanisms.

Each utility shall furnish to the Commission at such 9 (4) + 3+time and in auch form as the Commission may require, the results of 10 any required tests and summaries of any required records. The 11 utility shall also furnish the Commission with any information 12 concerning the utility's facilities or operation which the 13 Commission may request and require for determining rates and er 14 judging the practices of the utility. All such data, unless 15 16 otherwise specified, shall be consistent with and reconcilable with 17 the utility's Annual Report to the Commission.

18 (5)(4) On and after the effective date of these rules, <u>T</u>the 19 results of all tests, summaries, records and reports required <u>by</u> of 20 gas utilities by reason of these rules or other orders of the 21 Commission (including the Annual Financial Report) shall, where 22 appropriate, be reported on a therm basis rather than a volumetric 23 or MCF basis.

24 <u>(6)(5)</u> Upon direction of the Commission, or in the 25 performance of delegated staff duties, any member of the Commission

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staff may make at any reasonable time a personal visit to the 1 utility's offices or other places of business, and may inspect any 2 facility, records, accounts, books, reports, and papers of the з utility which may appear necessary in the discharge of Commission 4 duties. During such visits the utility shall provide the staff 5 member(s) with adequate and comfortable working and filing space, 6 consistent with prevailing conditions and climate and comparable 7 with the accommodations provided the utility's company's outside 8 auditors. 9

10 (6) Each natural gas utility shall file with the Commission 11 its chart of accounts as of the effective date of this rule, 12 showing compliance with the Uniform System and Classification of 13 Accounts as prescribed by the Commission, and shall also 14 periodically file revisions of said chart of accounts.

15 Specific Authority: 366.05(1), 350.127(2), F.S.

16 Law Implemented: 366.05(1), F.S.

History: Amended 7/19/72, Repromulgated 1/8/75, 5/4/75, Amended 18 12/30/75, 9/28/81, 11/18/82, formerly 25-7.14, Amended 10/1/86, 19 4/4/88, 7/20/89, 12/27/94.

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Rule 25-7.014 Docket No. 960045-PU

SUMMARY OF RULE

Rule 25-7.014 requires gas utilities to keep their records and accounts in accordance with the Uniform System of Accounts as revised through April 1, 1995.

SUMMARY OF HEARINGS ON THE RULE

No hearing was requested and none was held.

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FACTS AND CIRCUMSTANCES JUSTIFYING THE RULE

Rule 25-7.014 currently requires gas utilities to maintain their records in accordance with the Uniform System of Accounts (USOA) in effect as of April 1, 1987. Several revisions to the USOA have been made since then, and utilities that are subject to the Commission's rules are already using the latest edition of the USOA. The effect of the Commission's current rules is to require gas utilities to use an outdated version of the USOA.

The requirement in section 25-7.014(7) for each utility to file a copy of its chart of accounts with the Commission is deleted because staff may inspect it at the utility's offices or request a copy if it is necessary. The remaining recommended changes are for clarity or to remove some inconsistencies between the electric and gas rules.