State of Florida

Commissioners: SUSAN F. CLARK, CHAIRMAN J. TERRY DEASON JULIA L. JOHNSON DIANE K. KIESLING JOE GARCIA



DIVISION OF APPEALS UNIGNAL DAVID E. SMITH
DIRECTOR FILE COPY
(904) 413-6245

Public Service Commission

July 5, 1996

Mr. Carroll Webb Joint Administrative Procedures Committee 120 Holland Building Tallahassee, Florida 32399

> Re: Docket No. 960715-TL, Proposed Amendment of Rule 25-4.0174, Uniform System & Classification of Accounts-Depreciation and Rule 25-4.0175, Depreciation and Repeal of Rule 25-4.0176, Recovery Schedules

Dear Mr. Webb:

Enclosed are an original and two copies of the following materials concerning the above referenced proposed rule:

- 1. A copy of the rules.
- A copy of the F.A.W. notice.
- A statement of facts and circumstances justifying the proposed rules.
- A federal comparison statement.
- A statement of the impact of the rules on small business.
- No economic impact statement was prepared.
- A statement that the agency has chosen the regulatory alternative that imposes the lowest net cost to society.

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Mr. Carroll Webb July 5, 1996 Page -2-

If there are any questions with respect to these rules, please do not hesitate to call on me.

Sincerely,

Diana W. Caldwell

Associate General Counsel

Enclosures

cc: Division of Records & Reporting

25-4.0174 Uniform System and Classification of Accounts
Depreciation.

- (1) Depreciation rates are to be designed in accordance with the Uniform System and Classification of Accounts (USOA) and this rule. The primary accounts listed below are identical to those prescribed in the USOA. New accounts and subaccounts, as listed below, are established under these accounts. They are intended to group together items which are relatively homogeneous in their expected life and salvage characteristics, and are for the purpose of establishing uniformity among the companies in depreciation studies.
- (2) A company may further develop depreciation subaccounts within a listed account as appropriate for its plant. No company shall, however, establish a new subaccount that would represent less than ten percent 10% of the original primary account.
- (3) Notwithstanding <u>Subsection</u> <u>subsection</u> (2), a new subaccount must be established for the introduction of a new technology, or for the treatment of an obsolescent component of a current viable technology.
- (4) Depreciation reserve, plant activity data, salvage cost, and costs of removal, respectively, shall be maintained for each depreciation category for which a depreciation rate is to be developed. This shall be done on the books of the company.
- (5) The following accounts and subaccounts, where applicable, shall be used in the design of depreciation rates.

CODING: Words underlined are additions; words in struck through type are deletions from existing law.

- 1 -

(a) Support assets Assets, Account 2110. The following 1 accounts shall be used: 2 Motor vehicles Vehicles, Account 2112. The following 3 subaccounts shall be used, 4 Passenger cars and light trucks. This account shall 5 include passenger cars and trucks of one ton in capacity or less. 6 b. Light trucks. This subaccount shall include trucks of 7 one ton in capacity or less. 8 be. Heavy trucks and special purpose vehicles. This 9 subaccount shall include trucks of greater than one ton capacity. 10 cd. Tractors and trailers. 11 Special Purpose Vehicles, Account 2114. 12 Garage work equipment Work-Equipment, Account 2115. This 13 account shall include tools and equipment used to maintain 14 vehicles. It shall be used for depreciation studies only if the 15 expected life for this equipment is substantially different from 16 that expected for tools and equipment in Account 2116, Other Work 17 Equipment. 18 34. Other work equipment Work Equipment, Account 2116. This 19 account shall include power operated equipment, general purpose 20 21 tools, and other such work equipment items. 45. Buildings, Account 2121. Buildings are to be assigned to 22 oubaccounts in accordance with their potential life patterns in the 23 use of the specific company. Suggested subaccount groupings are as 24 25 follows:

a. Headquarters buildings which include primary switching 1 eenter building, and multipurpose buildings such as buildings 2 housing combinations of switching, office, and warehouse space. 3 b. Plant buildings which include work centers, garages, 4 shops, training centers, warehouses, pole yards, pre fab buildings 5 housing remote switchers, sheds, repeater huts, and leased 6 7 quarters. 56. Furniture, Account 2122. 8 67. Office equipment Squipment, Ascount 2123. The following 9 subaccounts shall be used: 10 Office support equipment Support Equipment. This 11 a. subaccount shall include office devices such as typewriters, cash 12 registers, check writers, calculating, reproducing, addressing, 13 billing, blueprinting, and other office machines. 14 communications equipment Communications 15 Company This subaccount shall include CPE and PBX equipment 16 installed for official company use. 17 78. General purpose computers Purpose Computers, Account 18 2124. 19 (b) Central office switching Office Switching, Account 2211. 20 The following accounts shall be used: 21 Analog electronic switching Electronic Switching, Account 22 This account shall be established for analog switching 23 equipment and peripheral gear. It shall include equipment serving 24 analog switchers that is used solely for recording calling 25 Words underlined are additions; words in

telephone numbers in connection with customer dialed charged traffic dial tandem switchboards and special service switchboards used in conjunction with private line service. It shall not include switchboards, and integral equipment thereof, which perform an operator assistance function.

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- Digital electronic switching Electronic Switching, This account includes investments in digital Account 2212. switches. Individual subaccounts shall be established for host, remote and digital switches, respectively. This switching account shall include equipment serving digital electronic switchers that is used solely for the recording of calling telephone numbers in connection with customer dialed charged traffic dial *andem switchboards and special service switchboards used in conjunction with private line service. It shall not include switchboards, and integral equipment thereof, which perform an operator assistance function. Major components such as hardware, processors, and line cards that are expected to live substantially different from the remaining switch investment should be considered as subcomponents in developing shall either be placed in additional individual separate subaccounts or shall be included as a subcomponent used to develop the rate for the that account or subaccount.
- 3. Electromechanical <u>switching</u> <u>Switching</u>, Account 2215.

 This switching account includes investments in <u>step-by-step</u> etep by etep or crossbar switchers. It does not include digital compatible equipment that is expected to live beyond the calculated life of

electromechanical switching. Such investment shall be in a separate subaccount or included as a subcomponent used to develop the rate for the account or subaccount. This account also does not include switchboards which perform an operator assistance function and equipment which is an integral part thereof. It shall include, however, equipment serving electromechanical switchers that is used solely for the recording of calling telephone numbers in connection with customer dialed charged traffic dial tandem switchboards and special service switchboards used in conjunction with private line service.

(c) Operator <u>systems</u> Systems, Account 2220. This account shall include such charges as directory assistance, call intercept, and other operator assisted call completion activities. The following subaccounts shall be used:

1. Analog, and

2. Digital or digital compatible.

- (d) Central office transmission Office Transmission.

 Account 2230. The following accounts shall be used:
- 1. Radio systems Systems, Account 2231. The following subaccounts shall be used.
 - a. Microwave Radio, and
 - b. Mobile Radio.
- 2. Circuit <u>equipment</u> <u>Equipment</u>, Account 2232. This investment shall be subcategorized in accord with the planning of the company, to be separated between the following:

Analog That portion planned for retirement; 1 Digital That portion considered viable within the 2 existing network; and 3 That portion associated with optic technology. C. 4 Information organization or termination Organization/ 5 Termination, Account 2310. The following accounts shall be used: 6 1. Private Line Equipment. This account shall include 7 enhanced network transmission for a private channel. 8 Telecommunication Davices for the Deaf Hearing Impaired. 9 This account shall include equipment required for communications by 10 11 or with hearing or speech impaired subscribers. 3. Network Carrier Equipment Customer Premises. This 12 account shall include network carrier equipment physically located 13 on the customer premises. 14 14. Public telephone equipment Telephone Equipment. 15 account shall include coinless, coin-operated (including public and 16 semi-public), credit card, and pay telephones. 17 25. Other regulated station equipment Regulated Station 18 This account shall include private line other 19 Equipment. miscellaneous equipment, telecommunication devices for the deaf, E-20 911 equipment, and network carrier equipment physically located on 21 the customer's premises associated with regulated service not 22 included in (1) through (4) above. 23 (f) Cable and wire facilities Wire Facilities, Account 2410... 24 The following accounts shall be used: 25

Poles, Account 2411. Aerial cable Cable, Account 2421. The following 2 subaccounts shall be used: 3 Metallic. This investment shall be further a. 4 subcategorized in accord with company planning; and 5 b. Fiber. 6 7 Underground cable Cable, Account 2422. The following subaccounts shall be used: В This investment shall be further Metallic. 9 a. subcategorized in accord with company planning; and 10 Fiber. 11 b. Buried cable Cable, Account 2423. The following 12 subaccounts shall be used: 13 shall be further This subaccount Metallic. 14 a. subcategorized in accord with company planning; and subaccounted as 15 follows: 16 (i) Nonfilled core, 17 (ii) Filled core, and 18 (iii) Further subcategorization shall be made in accord 19 with company planning; 20 b. Fiber. 21 Submarine cable Cable, Account 2424. The following 22 subaccount shall be used: 23 further a. Metallic. This investment shall be 24 subcategorized in accord with company planning. CODING: Words underlined are additions; words in

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Fiber. 1 b. Intrabuilding network cable Network Cable, Account 2426. 2 The following subaccounts shall be used: 3 Metallic. This investment shall be further 4 a. subcategorized in accord with company planning; and 5 b. Fiber 6 7 Aerial wire Wire, Account 2431. 7. 8 Conduit systems Systems, Account 2441. Depreciation rates used afte: July 1, 1996, January 1, 9 1988 shall be based on the account classifications in the USOA and 10 this rule. In implementing these rates the following procedures 11 shall be followed: 12 (a) Reserve activity data, plant activity data, salvage 13

- (a) Reserve activity data, plant activity data, salvage costs, and costs of removal are to be recorded to the new accounts for activity subsequent to <u>July 1, 1996</u> January 1, 1988.
- (b) The separation of investments and reserves under prior accounts into balances relating to new accounts and subaccounts under this rule may require estimation. Where vintaged distributions are maintained, separation into accounts and subaccounts may require synthesization.
- (c) If an existing account, in the opinion of the Commission, is essentially compatible with an account listed in this rule, that account shall be deemed to be in compliance with this rule.
- 24 Specific Authority 350.127(2) FS.

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25 Law Implemented 350.115, 364.17 FS.

History -- New 4-25-88, Amended 1 2 3 25-4.0175 Depreciation. (1) For the purposes of Part II this part, the following 4 definitions shall apply to small local exchange companies remaining 5 under rate of return regulation: 6 Category or Category of Depreciable Plant - A grouping of 7 plant for which a depreciation rate is prescribed. At a minimum it 8 should include each plant account prescribed in Rule 25-4.017, 9 F.A.C. 10 (b) Average Service Life - The period of time that the given 11 type of equipment, on average, can be expected to prudently and 12 economically serve the public. 13 Embedded Vintage - A vintage of plant in service as (c) +b) 14 of the date of study or implementation of proposed rates. 15 (c) Equal Life Group Method The method of calculating a 16 depreciation rate based on the life expectations of the units 17 constituting a vintage group. The vintage group is divided into 18 sub-groups, each of which is expected to live an equal life. The 19 required capital recovery for the vintage is then the summation of 20 the requirements for each equal life group. As an example: A 21 vintage consists of three \$100 units, A, B, and C, expected to live 22 2, 4, and 5 years. To recover each during its own scruice life 23 will require annual accruals of \$50, \$25, and \$20 respectively in 24 the following manner:

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1 Aceruals in Years
2 1 2 3 4 5
3 A \$50 \$50
4 B 25 25 \$25 \$25
5 C 20 20 20 20 \$20
6 Vintage
7 Totals \$95 \$95 \$45 \$45 \$20

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- (d) Mortality Data Historical data by study category showing plant balances, additions, adjustments and retirements, used in analyses for life indications or for calculations of realized life. Preferably, this is aged data in accord with the following:
- The number of plant items or equivalent units (usually expressed in dollars) added each calendar year.
- The number of plant items retired (usually expressed in dollars) each year and the distribution by years of placing of such retirements.
- 3. The net increase or decrease resulting from purchases, sales, or adjustments, and the distribution by years of placing of such amounts.
- 4. The number that remains in service (usually expressed in dollars) at the end of each year and the distribution by years of placing of such amounts.
- (e) Remaining Life Method The method of calculating a depreciation rate based on the unrecovered plant balance, less

1 average future net salvage and the average remaining life. The
2 formula for calculating a Remaining Life Rate (RLR) is:
3 RLR Remaining = 100% - Reserve % - Average Future Net Salvage %
4 Life Rate Average Remaining Life in Years

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- (f) Reserve Data Historical data by study category showing reserve balances, debits and credits such as booked depreciation expense, salvage and cost of removal, and adjustments to the reserve utilized in monitoring reserve activity and position.
- (g) Reserve Deficiency An inadequacy in the reserve of a category as evidenced by a comparison of that reserve indicated as necessary under current projections of life and salvage with that reserve historically accrued. The latter figure may be available from the company's records or may require retrospective calculation.
- (h) Reserve Surplus An excess in the reserve of a category as evidenced by a comparison of that reserve indicated as necessary under current projections of life and salvage with that reserve historically accrued. The latter figure may be available from the company's records or may require retrospective calculation.
- (i) Salvage Data Historical data by study category showing bookings of retirements, gross salvage and cost of removal used in analysis of trends in gross salvage and cost of removal, or for calculations of realized salvage.
- (j) Theoretical Reserve or Prospective Theoretical Reserve A calculated reserve based on components of the proposed rate,

using the formula: Theoretical Reserve = Book Investment - Future Accruals 2 3 Future Net Salvage (k) Vintage - The year of placement of a group of plant items 4 or investment under study. 5 (1) Whole Life Method - The method of calculating a 6 depreciation rate based on the Whole Life (Average Service Life) 7 and the Average Net Salvage. Both life and salvage components are 8 the estimated or calculated composite of realized experience and 9 expected activity. The formula is: 10 Whole Life Rate = 100% - Average Net Salvage % 11 Average Service Life in Years 12 Ranges for basic life and salvage values, (2) (a) 13 established by the Commission, may be used by small LECs regardless 14 of the depreciation methodology utilized. The ranges for basic 15 life and salvage values for small LECs are as follows: No utility 16 may change any existing depreciation rate or initiate any new 17 depreciation rate without prior Commission approval. 18 Ranges of Basic Life and Salvage Values for 19 Small Local Exchange Companies 20 AVERAGE SERVICE LIFE NET SALVAGE 21 (Percent) (Years) ACCOUNT 22 GENERAL SUPPORT ASSETS 23 Motor vehicles 24 10 - 20 Passenger cars & light trucks 6 - 8 25

1	Heavy trucks & special		
2	purpose vehicles	8 - 11	5 - 10
3	Buildings	32 - 36	0 - 5
4	Other work equipment	7 yr. Amortizati	on
5	Furniture	10 yr. Amortization	
6	Office machines	7 yr. Amortization	
7	Office equipment (official use)	5 yr. Amortization	
8	Computer equipment	5 yr. Amortization	
9	CENTRAL OFFICE ASSETS		
10	Digital switching	13 - 16	0 - 5
11	Operator systems	8 - 10	0 - 5
12	Radio	10 - 12	<u>(5) - Q</u>
13	Circuit		
14	Analog	8 - 10	<u>(5) - 0</u>
15	Digital	10 - 12	0 - 5
16	Fiber electronics (optics)	8 - 10	0 - 5
17	INFORMATION/ORIGINATION ASSETS		
18	Public telephone equipment	8 - 10	0 - 5
19	Other	8 - 10	0 - 5
20	CABLE/WIRE FACILITIES		
21	Poles	20 - 22	(60) - (40)
22	Aerial cable		
23	Metallic	18 - 20	(30) - (20)
24	Fiber	20 - 22	(30) - (20)
25	Underground cable		

1	Metallic	19 - 21	(10) - (5)
2	Fiber	20 - 22	(10) - (5)
3	Buried cable		
4	Metallic	17 - 19	(5) - 0
5	<u>Fiber</u>	20 - 22	(5) - 0
6	Submarine cable		
7	<u>Metallic</u>	20 - 25	(5) - 0
8	<u>Fiber</u>	20 - 22	(5) - 0
9	Underground conduit	50 - 52	(5) - 0
10	Aerial wire - Expense all future additions and amortize embedded		
11	portion over 3 years.		
12	(b) A company shall not petition the Commission to change any		
13	existing depreciation rate more than once a year No utility may		
14	reallocate accumulated depreciation reserves among any primary		
15	accounts and sub accounts without prior Commission approval.		
16	(c) A company may not reallocate accumulated depreciation		
17	reserves among any primary accounts and subaccounts without prior		
18	Commission approval.		
19	(3)(a) Each company utility shall maintain depreciation		
20	rates and accumulated depreciation reserves in accounts or		
21	subaccounts as prescribed by Rule 25-4.0174, F.A.C., and as set		
22	forth in Paragraph (2)(a) of this rule. Companies Utilities may		
23	maintain further sub-categorization.		
24	(b) Upon establishing a r	new account or	subaccount
25	classification, each <u>company</u> util:	i ty shall reques	t Commission

approval of a depreciation rate for the new plant category.

(c) A company's current average service life is that which has been approved by the Commission and in effect as of the effective date of this rule. To determine if a company's current average service life is within an established range, current average service lives not reflected as a whole number shall be rounded using traditional rounding methodology. (For example, 1.1 - 1.4 rounds to 1.0; 1.5 - 1.9 rounds to 2.0.)

(4) If the company's proposed and current average service lives for a given account are within the ranges established in Paragraph (2)(a), no additional support for those values shall be required. If the company's proposed and current net salvage values for a given account are within the ranges established in Paragraph (2)(a), no additional support for those values shall be required. The company shall submit to the Division of Records and Reporting the original, five hard copies, and a diskette of the information required by Subsection (8) of this rule.

outside of the ranges established in Paragraph (2) (a) of this rule utility filing a depreciation study, regardless if a change in rates is being requested or not, shall submit to the Division of Records and Reporting Commission Clerk's Office the original and five hard copies, and a diskette fifteen copies of the information required by Subsection (10) paragraphs (6) (a) through (6) (h) of this rule and at least three copies of the information required by

paragraph (6)(i).

(6)(5) After filing a petition for a change in depreciation rates. Upon commission approval by order establishing an effective date, the company utility may reflect on its books and records the preliminary implementation of the proposed rates as of the proposed effective date. These rates are subject to Commission approval adjustment when final depreciation rates are approved.

- (7) Any party protesting a Commission approved depreciation life or salvage value, shall carry the burden of proof in demonstrating that each protested value is unsupported by the operations and planning of each company.
 - (8) (6) A depreciation filing study shall include:
- (a) A comparison of current and proposed depreciation rates and components for each category of depreciable plant. Current rates shall be identified as to the effective date and proposed rates as to the proposed effective date.
- (b) A comparison of annual depreciation expense, as of the proposed effective date, resulting from current rates with the expense produced by the proposed rates for each category of depreciable plant. The plant balances may involve estimates. Submitted data including plant and reserve balances or company planning involving estimates shall be brought to the effective date of the proposed rates.
- (c) A comparison of annual depreciation expense resulting from current rates with the expense produced by the proposed rates

allocated to interstate toll, intrastate toll and other, based on the 12 month average plant balance coinciding with the accounting period in which proposed depreciation rates are to become effective.

(c)(d) Each recovery and amortization schedule currently in effect should be included with any new filing showing total amount amortized, effective date, length of schedule, annual amount amortized, and reason for the schedule.

(e) A comparison of the accumulated book reserve to the prospective theoretical reserve based on proposed rates and components for each category of depreciable plant to which depreciation rates are to be applied.

(d)(f) A general narrative describing the service

(d) (f) A general narrative describing the service environment of the applicant company and the factors, e.g., growth, technology, and physical conditions necessitating a revision in rates.

(9) If a company's current average service life or salvage value for any given category of depreciable plant is not within the established range, the company must file the information in Subsection (10) to justify its move into the range.

(10) For each account that the Company proposed life or salvage value is not within the established range, the depreciation filing shall include the information in Subsection (8) as well as the following:

(a) (g) An explanation and justification for each study

category of depreciable plant defining the specific factors that justify the life or and salvage components and rates being proposed. Each explanation and justification shall include substantiating factors utilized by the company in the design of the depreciation rates for the specific category, e.g., company planning, growth, technology, physical conditions, and trends. The explanation and justification shall discuss any proposed transfers of reserve between eategories or accounts intended to correct deficient or surplus reserve balances. It should also state any statistical or mathematical methods of analysis or calculation used in the design of the category rate.

(b) (h) The mortality and salvage data used by the company in the depreciation rate design must agree with activity booked by the utility. Unusual transactions not included in life or salvage studies, e.g., sales or extraordinary retirements, must be specifically enumerated and explained.

(c)(i) The filing shall contain all calculations, analysis and numerical basic data used in the design of the depreciation rate for each category of depreciable plant. Numerical data shall include plant activity (gross additions, adjustments, retirements and plant balance at end of year) as well as reserve activity (retirements, accruals for depreciation expense, salvage, cost of removal, adjustments or transfers and reclassifications, and reserve balance at end of year) for each year of activity from the date of the last submitted study to the date of the present study.

To the degree possible, data involving retirements should be aged.

(11)(7)(a) Companies Utilities shall provide calculations of depreciation rates using either both the whole life method or end the remaining life method. The use of one of these methods is required for all depreciable categories. Companies may subsite additional studies or methods for consideration by the Commission.

- (b) Companies shall file an election to remain with the remaining life methodology or move to whole life methodology with...

 90 days of the effective date of this rule. Failure to file an election shall result in the company's use of remaining life methodology. Only one election regarding depreciation methodology will be permitted.
- (12) When a company elects whole life methodology, no recovery of reserve imbalances will be considered for depreciation purposes. This methodology is not reserve sensitive.
- (13) When a company elects remaining life methodology, the following apply:
- (a) A company requiring the Commission staff's assistance in determining a remaining life based on its average service life selection, shall notify the Director of the Division of Auditing and Financial Analysis, by letter, three months prior to the company's filing date.
- (b) The possibility of corrective reserve transfers shall be investigated by the Commission prior to changing depreciation rates.

(8)(a) Each company shall file a study for each category of depreciable property for Commission review at least once every three years from the submission date of the previous study unless otherwise required by the Commission.

(c) It shall be a rebuttable presumption that in determining the average remaining life, the mortality curve shapes shall be those used by the Commission the last time it prescribed rates.

(14)(a)(b) A company utility proposing an effective date of the beginning of its fiscal year shall submit its petition for a change in depreciation rates depreciation study no later than the mid-point of that fiscal year.

(b)(e) A company utility proposing an effective date coinciding with the expected date of additional revenues initiated through a rate case proceeding shall submit its petition for a change in depreciation rates depreciation study no later than the filing date of its Minimum Filing Requirements.

(15)(9) Included as part of the annual report filed pursuant to Rule 25-4.135 25 4.018, F.A.C., each company shall provide Schedule B-3 B 5a, Analysis of Plant In Service, and Schedule B-4 B 5b, Analysis of Accumulated Depreciation. Schedule B-3 B 5a shall include booked plant activity (plant balance at the beginning of the year, additions, adjustments, transfers, reclassifications, retirements, and plant balance at year end). Schedule B-4 B 5b shall include reserve activity (reserve balance at the beginning of the year, retirements, accruals, salvage, cost of removal,

adjustments, transfers, reclassifications, and reserve balance at year end) for each category of investment for which a depreciation rate, amortization schedule, or capital recovery schedule has been approved. These schedules shall indicate for each eategory that (a) there has been no change of plans or utility experience requiring a revision of rates, amortization, or capital recovery schedules or (b) there has been a change requiring a revision of the rates, amortization, or capital recovery schedules. For each category where current conditions indicate a need for revision of depreciation rates, amortization, or capital recovery schedules and no revision is sought, the report shall explain why no revision is requested.

- approve capital recovery schedules to correct calculated deficiencies where a utility demonstrates that replacement of an installation or group of installations is prudent, and the associated investment will not be recovered by the time of retirement through the existing depreciation rate.
- (b) The Commission may approve a special capital recovery schedule when an installation is designed for a specific purpose or for a limited duration.
- (c) Associated plant and reserve activity, balances, and the annual capital recovery schedule expense must be maintained as subsidiary records.
- 25 Specific Authority 350.127(2) FS.

Law Implemented 350.115, 364.03 FS. 1 | History--New 9-8-81, Amended 4-28-83, 1-6-85, Formerly 25-4.175, 2 Amended 4-27-88, 12-12-91, 3 4 25-4.0176 Recovery Schedules to Promote an Economical and Efficient 5 Telecommunications Network. The Commission encourages an efficient 6 and economical telecommunications network. To foster this goal the 7 following policies apply: 8 (1) Prior to the date(s) of retirement, the Commission may 9 approve capital recovery schedules to correct calculated 10 deficiencies where a utility demonstrates that (a) replacement of 11 an installation or group of installations is prudent, and (b) the 12 associated investment will not be recovered by the time of 13 retirement through the normal depreciation process. 14 (2) The Commission may approve a special capital recovery 15 schedule when an installation is designed for a specific purpose or 16 for a limited duration. 17 (3) Associated plant and reserve activity, balances, and the 18 annual capital recovery schedule expense(s) must be maintained as 19 20 subsidiary records. Specific Authority 350.127(2) FS. 21 Law Implemented 350.115, 364.03 FS. 22 History--New 9-8-81, Formerly 25-4.176, Repealed 23 24

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FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 960715-TL

RULE TITLE: RULE NO.:

Uniform System and Classification of 25-4 0174

Accounts - Depreciation

Depreciation 25-4.0175

Recovery Schedules to Promote an Economical

and Efficient Telecommunications Network 25-4.0176

PURPOSE AND EFFECT: The proposed rule amendments conform the rule to the 1995 changes to S. 364.052(2)(a), TS, by establishing ranges of basic factors for lives and salvage values to be used in developing depreciation rates for certain small local exchange companies. Filing requirements are streamlined and some flexibility is allowed companies in determining their depreciation rates in order to reduce administrative costs to these regulated companies. SUMMARY: Uniform system and classification of accounts as they pertain to depreciation are listed and defined. The rules are amended to establish ranges of basic factors for lines and salvage values to be used in developing depreciation rates for small local exchange companies; reduce the number of copies required by the Commission Clerk's office; reduce the volume of information required to change depreciation rates; allow flexibility in selecting a depreciation methodology; and incorporate from Rule 25-4.0176, which is being repealed, regarding requests for capital recovery schedules.

RULEMAKING AUTHORITY: 350.127(2) FS.

LAW IMPLEMENTED: 350.115, 364.03, 364.17 FS.

WRITTEN COMMENTS OR SUGGESTIONS ON THE PROPOSED RULE MAY BE SUBMITTED TO THE FPSC, DIVISION OF RECORDS AND REPORTING, WITHIN 21 DAYS OF THE DATE OF THIS NOTICE FOR INCLUSION IN THE RECORD OF THE PROCEEDING.

HEARING: IF REQUESTED WITHIN 21 DAYS OF THE DATE OF THIS NOTICE, A HEARING WILL BE HELD AT THE DATE AND PLACE SHOWN BELOW:

TIME AND DATE: 9:30 A.M., October 11, 1996.

PLACE: Room 152, Betty Easley Conference Center, 4075 Esplanade Way, Tallahassee, Florida.

THE PERSON TO BE CONTACTED REGARDING THESE RULES AND THE ECONOMIC IMPACT STATEMENT IS: Director of Appeals, Florida Public Service Commission, 2540 Shumard Oak Blvd., Tallahassee, Florida 32399.

THE FULL TEXT OF THESE RULES ARE:

25-4.0174 Uniform System and Classification of Accounts - Depreciation.

- (1) No Change.
- (2) A company may further develop depreciation subaccounts within a listed account as appropriate for its plant. No company shall, however, establish a new subaccount that would represent less than ten percent 10% of the original primary account.
- (3) Notwithstanding <u>Subsection</u> <u>subsection</u> (2), a new subaccount must be established for the introduction of a new technology, or for the treatment of an obsolescent component of a current viable technology.
 - (4) No Change.
- (5) The following accounts and subaccounts, where applicable, shall be used in the design of depreciation rates.

- (a) Support <u>assets</u> Assets, Account 2110. The following accounts shall be used:
- Motor <u>vehicles</u> <u>Vehicles</u>, Account 2112. The following subaccounts shall be used.
- a. Passenger cars and light trucks. This account shall include passenger cars and trucks of one ton in capacity or less.
- b. Light trucks. This subaccount shall include trucks of one ton in capacity or less.
- be. Heavy trucks and special purpose vehicles. This subaccount shall include trucks of greater than one ton capacity.
 - cd. Tractors and trailers.
 - 2. Special Purpose Vehicles, Account 2114.
- 23. Garage work equipment Work Equipment, Account 2115. This account shall include tools and equipment used to maintain vehicles. It shall be used for depreciation studies only if the expected life for this equipment is substantially different from that expected for tools and equipment in Account 2116, Other Work Equipment.
- 34. Other work equipment Work Equipment, Account 2116. This account shall include power operated equipment, general purpose tools, and other such work equipment items.
- 45. Buildings, Account 2121. Buildings are to be assigned to subaccounts in accordance with their potential life patterns in the use of the specific company. Suggested subaccount groupings are as follows:
- a. Headquarters buildings which include primary switching eenter building, and multipurpose buildings such as buildings

housing combinations of switching, office, and warehouse space.

b. Plant-buildings which include work centers, garages, shops.

training centers, warehouses, pole yards, pre-fab buildings housing remote switchers, sheds, repeater buts, and leased quarters.

- 56. Furniture, Account 2122.
- 67. Office equipment Equipment, Account 2123. The following subaccounts shall be used:
- a. Office <u>support equipment</u> <u>Support Equipment</u>. This subaccount shall include office devices such as typewriters, cash registers, check writers, calculating, reproducing, addressing, billing, blueprinting, and other office machines.
- b. Company <u>communications equipment</u> <u>Communications Equipment</u>.
 This subaccount shall include CPE and PBX equipment installed for official company use.
 - 78. General purpose computers Purpose Computers, Account 2124.
- (b) Central office switching Office Switching, Account 2211.

 The following accounts shall be used.
- 1. Analog electronic switching Electronic Switching, Account 2211. This account shall be established for analog switching equipment and peripheral gear. It shall include equipment serving analog switchers that is used solely for recording calling telephone numbers in connection with customer dialed charged traffic dial tandem switchboards and special service switchboards used in conjunction with private line service. It shall not include switchboards, and integral equipment thereof, which perform an operator assistance function.
 - 2. Digital electronic switching Electronic Switching, Account

Individual subaccounts shall be established for host, remote and digital switches, respectively. This switching account shall include equipment serving digital electronic switchers that is used solely for the recording of calling telephone numbers in connection with customer dialed charged traffic dial tandem switchboards and special service switchboards used in conjunction with private line service. It shall not include switchboards, and integral equipment thereof, which perform an operator assistance function. Major components such as hardware, processors, and line cards that are expected to live substantially different from the remaining switch investment should be considered as subcomponents in developing shall either be placed in additional individual separate subaccounts or shall be included as a subcomponent used to develop the rate for the that account or subaccounts.

3. Electromechanical <u>switching</u> <u>Switching</u>, Account 2215. This switching account includes investments in <u>step-by-step</u> <u>step by step</u> or crossbar switchers. It does not include digital compatible equipment that is expected to live beyond the calculated life of electromechanical switching. Such investment shall be in a separate subaccount or included as a subcomponent used to develop the rate for the account or subaccount. This account also does not include switchboards which perform an operator assistance function and equipment which is an integral part thereof. It shall include, however, equipment serving electromechanical switchers that is used solely for the recording of calling telephone numbers in connection with customer dialed charged traffic dial tandem switchboards and

special service switchboards used in conjunction with private line service.

(c) Operator systems Systems, Account 2220. This account shall include such charges as directory assistance, call intercept, and other operator assisted call completion activities. The following subaccounts shall be used:

1. Analog, and

- 2. Digital or digital compatible.
- (d) Central office transmission Office Transmission,
 Account 2230. The following accounts shall be used:
- 1. Radio <u>systems</u> Systems, Account 2231. The <u>following</u> subaccounts shall be used:
 - a. Microwave Radio, and
 - b. Mobile Radio.
- 2. Circuit <u>equipment Equipment</u>, Account 2232. This investment shall be subcategorized in accord with the planning of the company, to be separated between the following:
 - a. Analog That portion planned for retirement;
- b. <u>Digital</u> That portion considered viable within the existing network; and
 - c. No Change.
- (e) Information <u>organization or termination</u> Organization/

 Termination, Account 2310. The following accounts shall be used:
- 1. Private Line Equipment. This account shall include enhanced network transmission for a private channel.
- 2. Telecommunication Devices for the Deaf Hearing impaired.

 This account shall include equipment required for communications by

or with hearing or speech impaired subscribers.

3. Network Carrier Equipment Customer Premises. This account shall include network carrier equipment physically 1 cated on the customer premises.

- 14. Public telephone equipment Telephone Equipment. This account shall include coinless, coin-operated (including public and semi-public), credit card, and pay telephones.
- 25. Other regulated station equipment Regulated Station Equipment. This account shall include private line other miscellaneous equipment, telecommunication devices for the deaf, E-911 equipment, and network carrier equipment physically located on the customer's premises associated with regulated service not included in (1) through (4) above.
- (f) Cable and wire facilities Wire Facilities, Account 2410.
 The following accounts shall be used:
 - 1. No Change.
- 2. Aerial <u>cable</u> Cable, Account 2421. The following subaccounts shall be used:
 - a. b. No Change.
- Underground <u>cable</u> Cable, Account 2422. The following subaccounts shall be used:
 - a. b. No Change.
- 4. Buried <u>cable</u> Cable, Account 2423. The following subaccounts shall be used:
- a. Metallic. This subaccount shall be further <u>subcategorized</u> in accord with company planning; and subaccounted as follows:
 - (i) Nonfilled core,

(ii) Filled core, and

- (iii) Further subcategorization shall be made in accord with company planning;
 - b. No Change.
- 5. Submarine <u>cable</u> Cable, Account 2424. The following subaccount shall be used:
 - a. No Change.
 - b. Fiber.
- 6. Intrabuilding <u>network cable</u> Network Cable, Account 2426.
 The following subaccounts shall be used:
 - a. b. No Change.
 - 7. Aerial wire Wire, Account 2431.
 - 8. Conduit systems Systems, Account 2441.
- (6) Depreciation rates used after <u>July 1, 1996</u>, January 1, 1988 shall be based on the account classifications in the USOA and this rule. In implementing these rates the following procedures shall be followed:
- (a) Reserve activity data, plant activity data, salvage costs, and costs of removal are to be recorded to the new accounts for activity subsequent to <u>July 1, 1996</u> <u>January 1, 1988</u>.
 - (b) (c) No Change.

Specific Authority 350.127(2) FS.

Law Implemented 350.115, 364.17 FS.

History--New 4-25-88 Amended

- 25-4.0175 Depreciation.
- (1) For the purposes of <u>Part II this part</u>, the following definitions shall apply to small local exchange companies remaining

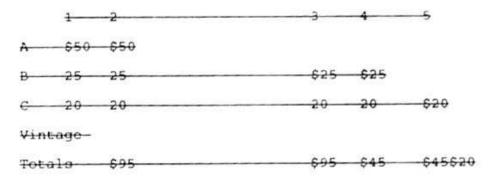
under rate of return regulation:

- (a) No Change.
- (b) Average Service Life The period of time that the given type of equipment, on average, can be expected to prudently and economically serve the public.

(c) (b) Embedded Vintage - A vintage of plant in service as of the date of study or implementation of proposed rates.

(e) Equal Life Group Method. The method of calculating a depreciation rate based on the life expectations of the units constituting a vintage group. The vintage group is divided into sub-groups, each of which is expected to live an equal life. The required capital recovery for the vintage is then the summation of the requirements for each equal life group. As an example: A vintage consists of three \$100 units, A, B, and C, expected to live 2, 4, and 5 years. To recover each during its own service life will require annual accruals of \$50, \$25, and \$20 respectively in the following manner:

Accruala in Yeara



- (d) No Change.
- 1. 2. No Change.
- 3. The net increase or decrease resulting from purchases,

sales, or adjustments, and the distribution by years of placing of such amounts.

- 4. No Change.
- (e) Remaining Life Method The method of calculating a depreciation rate based on the unrecovered plant balance, less average future net salvage and the average remaining life. The formula for calculating a Remaining Life Rate (RLR) is:

RLR Remaining = 100% - Reserve % - Average Future Net Salvage %

Life Rate Average Remaining Life in Years

- (f) Reserve Data Historical data by study category showing reserve balances, debits and credits such as booked depreciation expense, salvage and cost of removal, and adjustments to the reserve utilized in monitoring reserve activity and position.
 - (g) (1) No Change.

Passenger cars & light trucks 6 - 8

(2) (a) Ranges for basic life and salvage values, established by the Commission, may be used by small LECs regardless of the depreciation methodology utilized. The ranges for basic life and salvage values for small LECs are as follows: No utility may change any existing depreciation rate or initiate any new depreciation rate without prior Commission approval.

Ranges of Basic Life and Salvage Values for Small Local Exchange Companies

	AVERAGE SERVICE LIFE	NET SALVAGE
ACCOUNT	(Years)	(Percent)
GENERAL SUPPORT ASSETS		
Motor vehicles		

10 - 20

Heavy trucks & special

purpose vehicles	8 - 11	5 - 10		
Buildings	32 - 36	0 - 5		
Other work equipment	7 yr. Amortization			
Furniture	10 yr, Amortization			
Office machines	7 yr. Amortization			
Office equipment (official use)	5 yr. Amortization			
Computer equipment	5 yr. Amortization			
CENTRAL OFFICE ASSETS				
Digital switching	13 - 16	0 - 5		
Operator systems	8 - 10	0 - 5		
Radio	10 - 12	<u>(5) - 0</u>		
Circuit				
Analog	8 - 10	(5) - 0		
Digital	10 - 12	0 - 5		
Fiber electronics (optics)	8 - 10	0 - 5		
INFORMATION/ORIGINATION ASSETS				
Public telephone equipment	8 - 10	0 - 5		
Other	8 - 10	0 - 5		
CABLE/WIRE FACILITIES				
Poles	20 - 22	(60) - (40)		
Aerial cable				
Metallic	18 - 20	(30) - (20)		
Fiber	20 - 22	(30) - (20)		
Underground cable				
Metallic	19 - 21	(10) - (5)		
Fiber	20 - 22	(10) - (5)		

Buried cable

Aerial wire - Expense all future	additions and	amortize embedded
Underground conduit	50 - 52	(5) - 0
Fiber	20 - 22	(5) - 0
<u>Metallic</u>	20 - 25	(5) - 0
Submarine cable		
Fiber	20 - 22	(5) - 0
Metallic	17 - 19	(5) - 0

- Aerial wire Expense all future additions and amortize embedded portion over 3 years.
- (b) A company shall not petition the Commission to change any existing depreciation rate more than once a year No utility may reallocate accumulated depreciation reserves among any primary accounts and sub accounts without prior Commission approval.
- (c) A company may not reallocate accumulated depreciation reserves among any primary accounts and subaccounts without prior Commission approval.
- (3) (a) Each company utility shall maintain depreciation rates and accumulated depreciation reserves in accounts or subaccounts as prescribed by Rule 25-4.0174, F.A.C., and as set forth in Paragraph (2) (a) of this rule. Companies Utilities may maintain further sub-categorization.
- (b) Upon establishing a new account or subaccount classification, each company utility shall request Commission approval of a depreciation rate for the new plant category.
- (c) A company's current average service life is that which has been approved by the Commission and in effect as of the effective date of this rule. To determine if a company's current average

service life is within an established range, current average service lives not reflected as a whole number shall be rounded using traditional rounding methodology. (For example, 1.1 - 1.4 rounds to 1.0; 1.5 - 1.9 rounds to 2.0.)

(4) If the company's proposed and current average service lives for a given account are within the ranges established in Paragraph (2)(a), no additional support for those values shall be required. If the company's proposed and current net salvage values for a given account are within the ranges established in Paragraph (2)(a), no additional support for those values shall be required. The company shall submit to the Division of Records and Reporting the original, five hard copies, and a diskette of the information required by Subsection (8) of this rule.

(5)(4) A company proposing basic life or salvage values outside of the ranges established in Paragraph (2)(a) of this rule utility filing a depreciation study, regardless if a change in rates is being requested or not, shall submit to the Division of Records and Reporting Commission Clerk's Office the original and five hard copies, and a diskette fifteen copies of the information required by Subsection (10) paragraphs (6)(a) through (6)(h) of this rule and at least three copies of the information required by paragraph (6)(i).

(6)(5) After filing a petition for a change in depreciation rates. Upon commission approval by order establishing an effective date, the company utility may reflect on its books and records the preliminary implementation of the proposed rates as of the proposed effective date. These rates are subject to Commission approval

adjustment when final depreciation rates are approved.

(7) Any party protesting a Commission approved depreciation life or salvage value, shall carry the buiden of proof in demonstrating that each protested value is unsupported by the operations and planning of each company.

(8) (6) A depreciation filing study shall include:

(a) - (b) No Change.

(c) A comparison of annual depreciation expense resulting from current rates with the expense produced by the proposed rates allocated to interstate toll, intrastate toll and other, based on the 12 month average plant balance coinciding with the accounting period in which proposed depreciation rates are to become effective:

(c) (d) Each recovery and amortization schedule currently in effect should be included with any new filing showing total amount amortized, effective date, length of schedule, annual amount amortized, and reason for the schedule.

(c) A comparison of the accumulated book reserve to the prospective theoretical reserve based on proposed rates and components for each category of depreciable plant to which depreciation rates are to be applied.

(d)(f) A general narrative describing the service environment of the applicant company and the factors, e.g., growth, technology, and physical conditions necessitating a revision in rates.

(9) If a company's current average service life or salvage value for any given category of depreciable plant is not within the established range, the company must file the information in

Subsection (10) to justify its move into the range.

(10) For each account that the Company proposed life or salvage value is not within the established range, the depreciation filing shall include the information in Subsection (8) as well as the following:

(a)(g) An explanation and justification for each study category of depreciable plant defining the specific factors that justify the life or and salvage components and rates being proposed. Each explanation and justification shall include substantiating factors utilized by the company in the design of the depreciation rates for the specific category, e.g., company planning, growth, technology, physical conditions, and trends. The explanation and justification shall discuss any proposed transfers of reserve between categories or accounts intended to correct deficient or surplus reserve balances. It should also state any statistical or mathematical methods of analysis or calculation used in the design of the category rate.

(b)(h) The mortality and salvage data used by the company in the depreciation rate design must agree with activity booked by the utility. Unusual transactions not included in life or salvage studies, e.g., sales or extraordinary retirements, must be specifically enumerated and explained.

(c)(i) The filing shall contain all calculations, analysis and numerical basic data used in the design of the depreciation rate for each category of depreciable plant. Numerical data shall include plant activity (gross additions, adjustments, retirements and plant balance at end of year) as well as reserve activity

(retirements, accruals for depreciation expense, salvage, cost of removal, adjustments or transfers and reclassifications, and reserve balance at end of year) for each year of activity from the date of the last submitted study to the date of the present study. To the degree possible, data involving retirements should be aged.

- (11)(7)(a) Companies Utilities shall provide calculations of depreciation rates using either both the whole life method or and the remaining life method. The use of one of these methods is required for all depreciable categories. Companies may submit additional studies or methods for consideration by the Commission.
- (b) Companies shall file an election to remain with the remaining life methodology or move to whole life methodology within 90 days of the effective date of this rule. Failure to file an election shall result in the company's use of remaining life methodology. Only one election regarding depreciation methodology will be permitted.
- (12) When a company elects whole life methodology, no recovery of reserve imbalances will be considered for depreciation purposes.

 This methodology is not reserve sensitive.
- (13) When a company elects remaining life methodology, the following apply:
- (a) A company requiring the Commission staff's assistance in determining a remaining life based on its average service life selection, shall notify the Director of the Division of Auditing and Financial Analysis, by letter, three months prior to the company's filing date.
 - (b) No Change.

- (8)(a) Each company shall file a study for each category of depreciable property for Commission review at least once every three years from the submission date of the previous study unless otherwise required by the Commission.
- (c) It shall be a rebuttable presumption that in determining the average remaining life, the mortality curve shapes shall be those used by the Commission the last time it prescribed rates.
- (14)(a)(b) A company utility proporing an effective date of the beginning of its fiscal year shall submit its petition for a change in depreciation rates depreciation study no later than the mid-point of that fiscal year.
- (b) (c) A company utility proposing an effective date coinciding with the expected date of additional revenues initiated through a rate case proceeding shall submit its petition for a change in depreciation rates depreciation study no later than the filing date of its Minimum Filing Requirements.
- (15)(9) Included as part of the annual report filed pursuant to Rule 25-4.135 25 4.018, F.A.C., each company shall provide Schedule B-3 B-5a, Analysis of Plant In Service, and Schedule B-4 B-5b, Analysis of Accumulated Depreciation. Schedule B-3 B-5a shall include booked plant activity (plant balance at the beginning of the year, additions, adjustments, transfers, reclassifications, retirements, and plant balance at year end). Schedule B-4 B-5b shall include reserve activity (reserve balance at the beginning of the year, retirements, accruals, salvage, cost of removal, adjustments, transfers, reclassifications, and reserve balance at year end) for each category of investment for which a depreciation

rate, amortization schedule, or capital recovery schedule has been approved. These schedules shall indicate for each category that (a) there has been no change of plans or utility experience requiring a revision of rates, amortization, or capital recovery schedules or (b) there has been a change requiring a revision of the rates, amortization, or capital recovery schedules. For each category where current conditions indicate a need for revision of depreciation rates, amortization, or capital recovery schedules and no revision is sought, the report shall explain why no revision is requested.

(16)(a) Prior to the date of retirement, the Commission may approve capital recovery schedules to correct calculated deficiencies where a utility demonstrates that replacement of an installation or group of installations is prudent, and the associated investment will not be recovered by the time of retirement through the existing depreciation rate.

- (b) The Commission may approve a special capital recovery schedule when an installation is designed for a specific purpose or for a limited duration.
- (c) Associated plant and reserve activity, balances, and the annual capital recovery schedule expense must be maintained as subsidiary records.

Specific Authority 350.127(2) FS.

Law Implemented 350.115, 364.03 FS.

History--New 9-8-81, Amended 4-28-83, 1-6-85, Formerly 25-4.175,

Amended 4-27-88, 12-12-91,_____.

25-4.0176 Recovery Schedules to Promote an Economical and Efficient

Telecommunications Network. The Commission encourages an efficient and economical telecommunications network. To foster this goal the following policies apply:

(1) Prior to the date(s) of retirement, the Commission may approve capital recovery schedules to correct calculated deficiencies where a utility demonstrates that (a) replacement of an installation or group of installations is prudent, and (b) the associated investment will not be recovered by the time of retirement through the normal depreciation process.

(2) The Commission may approve a special capital recovery schedule when an installation is designed for a specific purpose or for a limited duration.

(3) Associated plant and reserve activity, balances, and the annual capital recovery schedule expense(s) must be maintained as subsidiary records.

Specific Authority 350.127(2) FS.

Law Implemented 350.115, 364.03 FS.

History--New 9-8-81, Formerly 25-4.176, Repealed

NAME OF PERSON ORIGINATING PROPOSED RULES: Pat Lee, Rhonda Hicks.

NAME OF SUPERVISOR OR PERSON(S) WHO APPROVED THE PROPOSED RULES:

Florida Public Service Commission.

DATE PROPOSED RULES APPROVED: June 25, 1996.

If any person decides to appeal any decision of the Commission with respect to any matter considered at the rulemaking hearing, if held, a record of the hearing is necessary. The appellant must ensure that a verbatim record, including testimony and evidence forming the basis of the appeal is made. The Commission usually

makes a verbatim record of rulemaking hearings.

Any person requiring some accommodation at this hearing because of a physical impairment should call the Division of Records and Reporting at (904) 413-6770 at least five calendar days prior to the hearing. If you are hearing or speech impaired, please contact the Florida Public Service Commission using the Florida Relay Service, which can be reached at: 1-800-955-8771 (TDD).

Rules 25-4.0174, 25-4.0175 & 25-4.0176 Docket No. 960715-TL

STATEMENT OF FACTS AND CIRCUMSTANCES JUSTIFYING RULE

Section 364.052(2)(a), Florida Statutes was revised by the Legislature to require the Commission to establish by rule, ranges of basic factors for lives and salvage values to be used in developing depreciation rates for rate base, rate of return regulated companies.

STATEMENT ON FEDERAL STANDARDS

There is no federal standard on the same subject.

STATEMENT OF IMPACT ON SMALL BUSINESS

None.

STATEMENT THAT THE AGENCY HAS CHOSEN THE REGULATORY ALTERNATIVE THAT IMPOSES THE LOWEST NET COST ALTERNATIVE TO SOCIETY

An EIS was not prepared as the Commission determined that no substantial additional costs or significant adverse impacts have been identified.

The Commission has chosen the regulatory alternative that imposes the lowest net cost to society.