

STATE OF FLORIDA OFFICE OF THE PUBLIC COUNSEL

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September 10, 1997

Ms. Blanca S. Bayó, Director Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0870

RE: Docket No. 100107EQ

Dear Ms. Beyó:

Enclosed is an original and fifteen copies of the Direct Testimony of Hugh Larkin, Jr., on behalf of the Office of Public Counsel for filing in the above referenced file.

Also Enclosed is a 3.5 inch diskette containing the Direct Testimony of Pagh Larkin, Jr., in WordPerfect for Windows 6.1 format. Please indicate reseipt of filing by date-stamping the attached copy of this letter and returning it to this office. Thank you for your assistance in this matter.

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Sincerely.

ola Roger Howe Seputy Public Counsel

> DOCUMENT NUMBER-BAFE D9-1-70-GEP ID S

> FPSC-RECORDS/REPORTING

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Petition for approval of an early termination amendment to a negotiated qualifying facility contract with Orlando Cogen Limited, Ltd. by Florida Power Corporation.

DOCKET NO. 961184-EQ

DIRECT TESTIMONY OF HUGH LARKIN, JR.

> Respectfully submitted, Jack Shreve Public Counsel

Office of Public Counsel c/o The Florida Legislature 111 West Madison Street Room 812 Tallahesses, FL 32399-1400

(904) 488-9330

Attorneys for the Citizens of the State of Florida

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PPSC-RECORDS/REPORTING

1		DIRECT TESTIMONY OF HUGH LARKIN, JR.
2		ON BEHALF OF THE CITIZENS OF FLORIDA
3		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4		DOCKET NO. 961184-EQ
5	NI	RODUCTION
6	Q.	WHAT IS YOUR NAME, OCCUPATION AND BUSINESS ADDRESS?
7	A.	My name is Hugh Larkin, Jr. I am a Cartified Public Accountant licensed in the States of
9 10		Michigan and Florida and the senior partner in the firm of Larkin & Associates, Certified
11 12		Public Accountants, with offices at 15728 Fermington Road, Livonia, Michigan 48154.
13		
14	Q.	PLEASE DESCRIBE THE FIRM LARKIN & ASSOCIATES.
15 16	A.	Larkin & Associates is a Certified Public Accounting and Regulatory Consulting firm.
17		The firm performs independent regulatory consulting primarily for public service /
18		utility commission staffs and consumer interest groups (public counsels, public
19		advocates, consumer counsels, attorneys general, etc.). Larkin & Associates has
20		extensive experience in the utility regulatory field as expert witnesses in over 400
21		regulatory proceedings including numerous cases involving water and sewer, gas,
22		electric and telephone utilities.
23		
24	Q.	HAVE YOU PREPARED AN APPENDIX WHICH DESCRIBES YOUR
25		QUALIFICATIONS AND EXPERIENCE?

1	A	Yes. I have attached Appendix I, which is a summary of my experience and
2		qualifications.
3		
4	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
5	A	The purpose of my testimony is to provide comments on the proposed Orlando Cogen
6		Limited, Lad. contract buyout by Florida Power Corporation (FPC). Additionally, I
7		am recommending that Florida Public Service Commission not approve this contract
		buyout in the format suggested by Florida Power Corporation.
9		
10	Q.	HOW WILL YOUR TESTIMONY BE ORGANIZED?
11	A	My testimony will cover five subject areas:
12		I. Cost / Benefit Analysis (purported savings to FPC customers)
13		II. Discount Rate
14		III. Intergenerational Inequities
15		IV. Stranded Cost Issue
16		V. Alternative Proposal
17		
18	LC	net/ Benefit Analysis (Purported savings to FPC Customers)
19	Q	WOULD YOU PLEASE DISCUSS THE COST / BENEFIT ANALYSIS
20		PROPOSED BY FPC AND LABELED AS SAVINGS TO FPC CUSTOMERS?
21	A.	Yes. Both the primary and alternative recommendations of the Staff and the
22		Company have concentrated on presenting to the Commission a comparison which

has been labeled as savings to FPC customers. This analysis is essentially a cost/benefit analysis. It is designed to compare the up-front payments made by ratepayers in the amount of \$9,881,000 for each of the years 1997 through the year 2001 to a projected future benefit which is projected to have a net positive present value to ratepayers of \$75,058,000 (FPC-Exhibit No. 7, Docket No. 961184-EQ).

The calculation of the proposed not present value to FPC customers is, in my view, extremely speculative. The only amount that can be determined to be fixed, known and measurable is the amount that ratepayers will be charged for this buyout. It is clear that, in each and every year, 1997 through 2001, ratepayers will give up through additional charges added to the capacity adjustment clause some \$40,411,000 net present value.

In return for these up-front payments, ratepayers are, in theory, to receive reduced fuel and capacity costs starting in the year 2014 which will compensate them for the up-front payment of \$40,411,000 nst present value. The ratepayers, in theory, are to receive net present value benefits starting in the year 2014 through the year 2023 of \$75,058,000 which, according to the Company's calculations, will provide a net present value benefit to the ratepayer of \$34,647,000.

The Company does not state how it arrived at the payment of \$49,405,000 (\$40,411,000 net present value) to OCL for the buyout of the last ten years of the

contract. But it is the only dollar amount that can be substantiated. The benefits projected to occur in the years 2014 through 2023 are projections of future costs for both capacity and energy. The Company's not present value calculations have projected both coal costs and gas costs for the years 2014 through the year 2023. It has also projected capacity costs in its replacement case for the year 2014 through the year 2023. Even though the Staff and the Company have focused on these projections, the only conclusion that one could reach about these projections are that they will not be accurate. The likelihood that someone could project even one component, say gas costs, in the year 2023 and state that they were accurate with any degree of reliability would be folly. But these projections not only project the price of gas, they also project the price of coal and capacity in the year 2023. Setting aside for the present the discount rate used by the Company, the likelihood of all three components (i.e., coal prices, capacity costs and gas prices) remaining in the relationship projected by the Company is extremely unlikely.

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WHAT DOES THIS INDICATE TO YOU?

This indicates that there is the likelihood that one or all three of these components might vary significantly from what is projected. This has the effect of increasing the risk that customers who from the money for this buyout will be harmed. Clearly from a risk reward standpoint the risk that the ratepayer takes is extremely high in that there is no guarantee that one or any of these components will turn out the way the Company has indicated.

2	Q.	ARE THERE ANY OTHER	RISKS THAT ARE INHERENT IN THIS TYPE	O

TRANSACTION?

Yes. It is clear that the Company is sware that some form or level of competition will affect the electric retail industry in the coming years. It is clear that the effect of these competitive changes will impact FPC and other regulated entities long before the year 2014. In fact, the motivation for this type of buyout is to prepare for competitive changes by reducing the cost of capacity and fuel to make the company more competitive. The Company's proposal, however, assumes that regulation will be in effect as it is today in the years 2014 through 2023, and that customers should be willing to accept higher costs today in return for lower costs under regulation in the future. One thing that is clear is that regulation will change and there can be no assurance that capacity adjustment or fael adjustment clauses will exist 26 years from today.

From the standpoint of risk, both the risk of inaccurate projections some 26 years in the future and the risk that regulation will change or no longer exist, it would be imprudent for the Commission to require ratepayers to front these costs.

II. Discount Rate

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- 2 Q. WOULD YOU PLEASE DISCUSS THE DISCOUNT RATE USED BY FPC TO
- 3 CALCULATE A PRESENT VALUE BENEFIT TO RATEPAYERS FROM THIS
- 4 BUYOUT?
- 5 A. FPC has used its marginal cost of capital rate of 9.97% less the tax deductible portion
- of the debt component of 1.3% to arrive at an after-tax rate of 8.67%. The
- 7 Company's overall rate of return is predicated upon a secure monopoly franchise to
- 8 provide energy in its service territory. The debt component, at least in part, is secured
- 9 by the physical assets of the Company. Thus, this marginal rate of return reflects a
- 10 monopoly enterprise secured in part by physical assets. It is not an appropriate
- 11 discount rate to be utilized in analyzing possible future benefits to ratepayers.

13 Even if one could get by the risk associated with the projections of fuel and capacity

in future periods, the discount rate should reflect the risk being taken by the ratepayer

and not the cost of capital that the Company receives based on its monopoly

16 enterprise. The payment that ratepayers will make over a five-year period will impose

17 a discount rate on customers more akin to an interest rate on an unsecured loan or a

credit card. The rate on these types of payments would range from 13% to as high

as 18%. On exhibit HL-1 I have shown the net present value of the Company's case

based on a 13% discount rate. As can be seen there is a net negative present value

based on a 13% discount rate of (\$4,690,550).

1	Q.	WOULDN'T RATEPAYERS ACCEPT AN 8.67% RETURN IF THEY WERE
2		INVESTING THE MONEY?
3	A.	It would be unlikely that any sophisticated investor would accept an 8.67% rate of
4		return on his investment considering both the risk and the length of time associated
5		with the Company's proposal. Industrial and commercial customers clearly would not
6		accept a rate of return on their investment as low as 8.67% since their stockholders
7		would demand higher rates of return because of the inherent risk associated with any
		business other than a monophy. Thus, for the Company to suggest that a 8.67% rate
9		of return is appropriate in calculating the net present value benefit to ratepayers is not
10		reasonable.
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2		If one uses an appropriate discount rate, one that reflects a high risk investment or the
13		rate charged for unsecured loans, clearly there is no benefit to ratepayers. The net
14		present value would be negative.
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6		FPC's argument that ratepayers are better off by making the buyout then they would
17		be otherwise cannot be justified. There is no justification in the Company's case of
8		how it arrived at the payment of \$49,405,000 or why that is fair to the ratepayers.
9		There is, however, clear indication that there is substantial risk associated with this
20		buyout and that the discount rate is not appropriate.

Also, the Commission should less in mind that FPC has no investment in the co-1 generation facility. The Company's marginal cost of capital affects none of the 2 components, either canacity or energy, of the costs passed through to ratepayers. 3 This is merely a flow through directly to the customers through the fuel adjustment clause and the canacity adjustment clause. Therefore, the use of FPC's cost of capital 5 as a discount rate is inappropriete. 6 7 III. Intergenerational Inequities 8 ARE THERE INTERGENERATIONAL INEQUITIES ASSOCIATED WITH THE 9 Q. COMPANY'S PROPOSAL? 10 Clearly there are. Customers who make payments in the first five years must remain 11 on the system for some 27 years in order to receive the benefits associated with their 12 up-front payments. It is unlikely that many, if any, customers will collect for the 13 payments that they have to make currently in order to receive some future benefit 14 which is subject to the risk of first and casecity projections and changes in regulation. 15 16 17 FPC SAYS THAT THIS IS NOT INTERGENERATIONAL INEQUITY, BUT 18 Q. SOMEWHAT MIRRORS THE OCL CONTRACT, WOULD YOU PLEASE 19 COMMENT. 20

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It appears that FPC's argument is that capacity payments to OCL are lower in the

beginning years and higher in ending years and, therefore, the customers at the

beginning of the contract receive some type of banefit because of these lower capacity payments at the beginning. The Company concludes that this is no different than ratepayers making payments at the beginning of the period to receive benefits at the end of the period, an englogy I do not believe is accurate. The capacity payments are lower in the OCL contract to ensure performance. In other words, to ensure that OCL meets its obligations to provide capacity and energy, it is not compensated upfront for the full amount of its investment in casecity. This benefit should flow to the current ratepayers because they are the cass assuming the risk of whether OCL can and will perform its contractual obligations. The higher payments at the end of the contract are justified because, historically, OCL would have performed under the contract for a significant part of the contract term and its performance for the remainder of the contract would be more or less guaranteed by the higher payments. Thus, because the risk is lower, the payment by customers would be higher. This is not comparable to the contract buyout where customers are making payments up front and may not be on the system to receive any benefits at the end of the period. They are taking the risk and receiving no banefit while in the original contract the customers at the beginning are taking the risk of nonnerformance and receiving the benefit of lower cash payment for that risk. These are not comparable situations and clearly one is interpenerational inequity (the contract buyout) and one is the payment for risk (current contract costs).

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IV. Stranded Cost

2	Q.	BOTH THE PRIMARY STAFF'S RECOMMENDATION AND FPC HAVE
3		CONCLUDED THAT THE BUYOUT HAS ADDITIONAL BENEFITS IN
4		ADDITION TO THE EXPECTED COST SAVINGS. WOULD YOU PLEASE
5		COMMENT.
6	A.	In the Staff memorandum of December 26, 1996, the primary Staff's recommendation

In the Staff memorangum of December 20, 1990, the presery Staff's recommendation states, "The buyout will mitigate potential strandable costs and increase FPC's flexibility in meeting customer needs in the future." The Company states, on page 19 of Mr. Schuster's testimony, that "In the case of the OCL transaction, the effect of reducing future costs from the level of the contract to FPC's projected avoided costs during the buyout period 2014-2023 has, for all intense and purposes, the same effect as climinating potential strandable costs of a like amount." Additionally, on page 18 of Mr. Schuster's testimony, he states, "FPC's objective is to continue to meet the electric needs of its customers at competitive prices. The Company has recognized that the rising cost of its portfolio of co-generation contracts poses a threat to this objective."

The problem with both the primary Staff's recommendation and the Company's stated objectives is that these costs, if they are strandable costs, have been segregated and placed as a burden upon the ratepayer. In other words, the Company and the Staff have concluded that the co-generation contract in question will be above the cost that the marketplace will be willing to pay for energy in the year 2014. Thus, by

eliminating these costs now, the Company can lower its future capacity and energy costs. The problem with this approach is that it burdens the ratepayer with strandable cost without examining the offsetting mitigating assets that the Company owns which should be used in mitigation of strandable cost.

Q.

WOULD YOU PLEASE EXPLAIN THAT FURTHER?

As an example, suppose that in the year 2014, the first year of the contract buyout, the OCL energy and capacity payments result in an average cost on the Florida Power Corporation System of 11¢ per KWH. Assume however, the other generating plants on the Company's system have an average capacity and fuel price of 5¢ a kilowatt hour including return and all other fixed costs. If the market clearing price on average was 8¢ a kilowatt hour, then FPC would be able to sell all of its native generation at an excess profit of 3¢ a kilowatt hour since its embedded 5¢ rate included a rate of return. The 11¢ power would, of course, only be able to sell at the same market clearing price of 8¢, thus leaving a strandable cost of 3¢ per kilowatt hour. If the Commission approves this contract buyout in the manner that it is currently structured, ratepayers will pick up the 3¢ per kilowatt hour of potential strandable cost in the contract buyout but the Company will earn an additional profit of 3¢ a kilowatt hour on it own assets because the imbedded cost of their plant and energy is cheaper than the market clearing price.

There is no justification for the Company receiving the benefit of the additional 3¢ per kilowatt hour profit on its generating assets since the ratepayer had supported the plant during its entire life. Thus, the more equitable method would be to offset the strandable cost of 3¢ by the excess profit earned by the Company at the same time. The Company would still rate a large portion of this excess profit since KWH from their native generation assets would far exceed the strandable cost from the KWH of this cogeneration contract.

By separating the two transactions, both the primary Staff's recommendation and the Company seek to place the burden of strandable cost on the shoulders of the ratepayer, while keeping any additional profits that the Company's assets might generate for the stockholders. This is inequitable, and the Commission should not embark on such a one- sided policy.

Clearly, if a transaction has the potential of affecting strandable cost, it must be considered in the light of any other positive offsets that the Company might have available to it, such as my example of plant which will generate additional profits at the market clearing price. To do otherwise would burden ratepayers with increased cost and keep increased profits for stockholders.

V. Alternative Proposal

22 O. IS THERE AN ALTERNATIVE THAT THE COMMISSION COULD CONSIDER

TO THE COMPANY'S PROPOSAL?

A. Yes, there is. If the Company believes that its proposal is beneficial than it shouldn't matter to the Company whether the ratepayer or the Company make the buyout payments in the years 1997 to 2001.

It would seem to me that, if the Company thought that its projections and its negotiation of the buyout were reasonable and the Commission should rely on them, then the Company should in the alternative be willing to make the up-front payments. Let the Company front the \$49 million plus buyout payment and if the Company's fuel and capacity projections are accurate and there is a capacity and fuel adjustment clause in existence in the year 2014, then the Company can recover its up-front payments from the retepayer through the adjustment clauses. The company will receive a rate of return equal to its current authorized rate of return and at the same time be able to reduce its flature capacity and energy costs and achieve its stated goal of offering compatitive price to its customers. Since the Company feels its projections ought to be relied on, it should be willing to make the up-front payments and receive a return plus the up-front payments in the years 2014 to 2023.

- Q. WOULD FPC SUFFER ANY HARM IF THE COMMISSION WERE TO DENY
 ITS PETITION?
- 21 A. FPC stated, at page 5 of its protest, that "the amendment (to the OCL contract) will provide set savines of over \$400 million to Florida Power and its customers and will

mitigate the exposure of Florida Power and its customers to potentially strandable costs in the fature." FPC, however, has been flowing the costs of the OCL contract through to its customers through the fuel adjustment clause, and its proposal would flow the costs of the buyout to customers. It would appear that FPC cannot be harmed from a denial of its petition because FPC's earnings are not affected under either scenario. If FPC could be harmed by the existence of strandable costs in the future, then it must be presumed that traditional ratemaking will not be applicable in the future. As I have previously explained, FPC should be required to offset strandable costs with those assets that will be able to mitigate stranded costs. If this is the case, FPC's NPV analysis, which are premised on the continuation of traditional ratemaking through 2023, are inveited as a basis for predicting future customer savings.

13 Q. DOES THAT CONCLUDE YOUR TESTIMONY?

14 A. Yes it does.

APPENDIX I

OUALIFICATIONS OF HIGH LARKIN, JR.

- Q. WHAT IS YOUR OCCUPATION?
- A. I am a certified public accountant and a partner in the firm of Larkin & Associates,

 Certified Public Accountants, with offices at 15728 Farmington Road, Livonia, Michigan.
- Q. PLEASE DESCRIBE YOUR EDUCATION AND EXPERIENCE.
- A. I graduated from Michigan State University in 1960. During 1961 and 1962, I fulfilled my military obligations as an officer in the United States Army.

In 1963 I was employed by the certified public accounting firm of Peat, Marwick, Mitchell & Co., as a junior accountant. I became a certified public accountant in 1966.

In 1968 I was promoted to the supervisory level at Peat, Marwick, Mitchell & Co.

As such, my duties included the direction and review of audits of various types of business organizations, including manufacturing, service, sales and regulated companies.

Through my education and auditing experience of manufacturing operations, I obtained an extensive background of theoretical and practical cost accounting.

I have audited companies having job cost systems and those having process cost systems, utilizing both historical and standard costs.

I have a working knowledge of cost control, budgets and reports, the accumulation of overheads and the application of same to products on the various recognized methods.

Additionally, I designed and installed a job cost system for an automotive parts manufacturer.

employed by the State Auditor General and the Attorney General the audit of the Michigan State Highway Department, for which Peat, Marwick was Central Railroad Company. In 1967, I was the supervisory senior accountant in charge of Detroit, Toledo and Ironton Railroad, the Ann Arbor Railroad, and portions of the Penn of all railroad audits for the Detroit office of Peet, Marwick, including audits of the I gained experience in the audit of regulated companies as the supervisor in charge

Annewable and a second of the second of the

Certified Public Accountants. I testified before the Michigan Public Service Commission of the Michigan Association of Certified Public Accountants and the American Institute of services, but concentrates in the area of utility regulation and ratemaking. I am a member The firm of Larkin & Associates performs a wide variety of auditing and accounting 1982 I re-organized the firm into Larkin & Associates, a certified public accounting firm form the certified public accounting firm of Larkin, Chapski & Company. In September ning firm of Tinchler & Lipson of Detroit. In April of 1970, I left the latter firm to In October of 1969, I left Past, Marwick to become a partner in the public

and in other states in	and in other states in the following cases:
U-3749	Communers Power Company - Electric Michigan Public Service Commission
U-3910	Detroit Edison Company Michigan Public Service Commission
U-331	Consumers Power Company - Gas Michigan Public Service Commission
U-4332	Communers Power Company - Electric Michigan Public Service Commission
U-4293	Michigan Bell Telaphone Company Michigan Public Service Commission
U-4498	Michigan Consolidated Gas sale to Consumers Power Company Michigan Public Service Commission

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U-4576	Consumers Power Company - Electric Michigan Public Service Commission
U-4575	Michigan Bell Telephone Company Michigan Public Service Commission
U-4331R	Consumers Power Company - Gas - Rehearing Michigan Public Service Commission
6813	Chesspeaks and Potomac Telephone Company of Maryland, Public Service Commission, State of Maryland
Formal Case No. 2090	New England Telephone and Telegraph Co. State of Maine Public Utilities Commission
Dockets 574, 575, 576	Sierra Pacific Power Company, Public Service Commission, State of Nevada
U-5131	Michigan Power Company Michigan Public Service Commission
U-5125	Michigan Bell Telephone Company Michigan Public Service Commission
R-4840 & U-4621	Consumers Power Company Michigan Public Service Commission
U-4835	Hickory Telephone Company Michigan Public Service Commission
36626	Sierra Pacific Power Company v. Public Service Commission, et al, First Judicial District Court of the State of Nevada
American Arbi- tration Assoc.	City of Wyoming v. General Electric Cable TV
760842-TP	Southern Bell Telephone and Telegraph Company, Florida Public Service Commission
U-5331	Consumers Power Company Michigan Public Service Commission
U-5125R	Michigan Bell Telephone Company Michigan Public Service Commission
770491-TP	Winter Park Telephone Company, Florida Public Service Commission

77-554-EL-AIR	Ohio Edicon Co., Public Utility Commission of Ohio
78-284-EL-AEM	Deyton Power and Light Co., Public Utility Commission of Ohio
OR78-1	Trans Alaska Pipeline, Federal Energy Regulatory Commission (FERC)
78-622-EL-FAC	Ohio Edison Co., Public Utility Commission of Ohio
U-5732	Consumers Power Company - Ges, Michigan Public Service Commission
77-1249-EL-AIR, et al	Ohio Edison Co., Public Utility Commission of Ohio
78-677-EL-AIR	Cleveland Electric Illuminating Co., Public Utility Commission of Ohio
U-5979	Consumers Power Company, Michigan Public Service Commission
790084-TP	General Telephone Company of Florida, Florida Public Service Commission
79-11-EL-AIR	Cincinnati Gas and Electric Co., Public Utilities Commission of Ohio
790316-WS	Jacksonville Suburban Utilities Corp., Floride Public Service Commission
790317-WS	Southern Utility Company, Florida Public Service Commission
U-1345	Arizone Public Service Company, Arizone Corporation Commission
79-537-EL-AIR	Cleveland Electric Illuminating Co., Public Utilities Commission of Ohio
800011-EU	Tampe Electric Company, Floride Public Service Commission

U-5979-R	Consumers Power Company, Michigan Public Service Commission
8 00119-EU	Floride Power Corporation, Floride Public Service Commission
810035-TP	Southern Bell Telephone and Telegraph Company, Florida Public Service Commission
800367-WS	General Development Utilities, Inc., Port Malabar, Florida Public Service Commission
TR-81-208**	Southwestern Bell Telephone Company, Missouri Public Service Commission **Tenues Stipulated
810095-TP	General Telephone Company of Florida, Florida Public Service Commission
U-6794	Michigan Connolidated Gas Company, 16 refunds Michigan Public Service Commission
U-6798	Cogeneration and Small Power Production -PURPA, Michigan Public Service Commission
\$10136-EU	Gulf Power Company, Florida Public Service Commission
E-002/GR-81-342	Northern State Power Company Minnesota Public Utilities Commission
\$20001-EU	General Investigation of Fuel Cost Recovery Clauses, Florida Public Service Commission
\$10210-TP	Floride Telephone Corporation, Floride Public Service Commission
810211-TP	United Telephone Co. of Florida, Florida Public Service Commission
810251-TP	Quincy Telephone Company, Florida Public Service Commission
810252-TP	Orange City Telephone Company, Florida Public Service Commission
8400	East Kentucky Power Cooperative, Inc., Kentucky Public Service Commission

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8624	Kentucky Utilities, Kentucky Public Service Commission
\$2-240-E	South Carolina Electric & Gas Company, South Carolina Public Service Commission
U-5510-R	Consumers Power Company - Energy Conservation Finance Program, Michigan Public Service Commission
82-267-EFC	Dayton Power & Light Company, Public Utility Commission of Ohio
U-6797-R	Consumers Power Company - MRCS Program, Michigan Public Service Commission
U-6633-R	Detroit Edison - MRCS Program, Michigan Public Service Commission
U-7236	Detroit Béleon-Burlington Northern Refund - Michigan Public Service Commission
820100-EU	Floride Power Corporation, Floride Public Service Commission
18416	Alabama Power Company, Public Service Commission of Alabama
820150-EU	Gulf Power Company, Florida Public Service Commission
820097-EU	Florida Power & Light Company, Florida Public Service Commission
820007-EU	Tampa Electric Company, Florida Public Service Commission
U-6949	Detroit Edison Company - Final Rate Recommendation Michigan Public Service Commission
18328	Alabama Gas Corporation, Alabama Public Service Commission
U-6949	Detroit Edison Company - Partial and Immediate Rate Increase Michigan Public Service Commission

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8648	East Kentucky Power Cooperative, Inc., Kentucky Public Service Commission
U-7065	The Detroit Edison Company (Fermi II), Michigan Public Service Commission
U-7350	Generic Working Capital Requirements, Michigan Public Service Commission
820294-TP	Southern Bell Telephone Company, Plorida Public Service Commission
Order RH-1-83	Westcoast Gas Transmission Company, Ltd., Canadian National Energy Board
8738	Columbia Gas of Kentucky, Inc., Kentucky Public Service Commission
82-168-EL-EFC	Cleveland Electric Illuminating Company, Public Utility Commission of Ohio
6714	Michigan Consolidated Gas Company Phase II, Michigan Public Service Commission
82-165-EL-EFC	Toledo Edison Company, Public Utility Commission of Ohio
830012-EU	Tampa Electric Company, Florida Public Service Commission
ER-83-206**	Arkaneas Power & Light Company, Missouri Public Service Commission **Issues Stipulated
U-4758	The Detroit Edison Company - (Refunds), Michigan Public Service Commission
8836	Kentucky American Water Company, Kentucky Public Service Commission
8839	Western Kentucky Ges Company, Kentucky Public Service Commission
83-07-15	Connecticut Light & Power Company, Department of Utility Control, State of Connecticut
81-0485-WS	Palm Coast Utility Corporation, Florida Public Service Commission

U-7650	Consumers Power Company - (Partial and Immediate), Michigan Public Service Commission
83-662**	Continental Telephone Company, Nevada Public Service Commission **Issues Stipulated
U-7650	Consumers Power Company - Final Michigan Public Service Commission
U-6488-R	Detroit Edicon Co. (FAC & PIPAC Reconciliation), Michigan Public Service Commission
Docket No. 15684	Louisiana Power & Light Company, Public Service Commission of the State of Louisiana
U-7650 Reopened	Consumers Power Company (Reopened Hearings) Michigan Public Service Commission
38-1039**	CP National Telephone Corporation Nevada Public Service Commission **Issues Stipulated
83-1226	Sierra Pacific Power Company (Re application to form holding company), Nevada Public Service Commission
U-7395 & U-7397	Campaign Bellot Proposals Michigan Public Service Commission
820013-WS	Seacoast Utilities, Florida Public Service Commission
U-7660	Detroit Edison Company Michigan Public Service Commission
U-7802	Michigan Ges Utilities Company Michigan Public Service Commission
830465-EI	Florida Power & Light Company Florida Public Service Commission
U-7777	Michigan Consolidated Gas Company Michigan Public Service Commission
U-7779	Consumers Power Company Michigan Public Service Commission

U-7480-R	Michigan Consolidated Gas Company Michigan Public Service Commission
U-7488-R	Consumers Power Company - Ges Michigan Public Service Commission
U-7484-R	Michigan Gas Utilities Company Michigan Public Service Commission
U-7550-R	Detroit Edison Company Michigan Public Service Commission
U-7477-R	Indiana & Michigan Electric Company Michigan Public Service Commission
U-7512-R	Consumers Power Company - Electric Michigan Public Service Commission
18978	Continental Telephone Company of the South - Alabama, Alabama Public Service Commission
9003	Columbia Gas of Kentucky, Inc. Kentucky Public Service Commission
R-842583	Duqueene Light Company Pennsylvania Public Utility Commission
9006*	Big Rivers Electric Corporation Kentucky Public Service Commission *Company withdrew filing
U-7830	Consumers Power Company - Electric (Partial and Immediate) Michigan Public Service Commission
7675	Consumers Power Company - Customer Refunds Michigan Public Service Commission
5779	Houston Lighting & Power Company Texas Public Utility Commission
U-7830	Consumers Power Company - Electric - "Financial Stabilization" Michigan Public Service Commission
U-4620	Mississippi Power & Light Company (Interim) Mississippi Public Service Commission

U-16091	Louisiana Public Service Commission
9163	Big Rivers Electric Corporation Kentucky Public Service Commission
U-7830	Consumers Power Company - Electric - (Final) Michigan Public Service Commission
U-4620	Mississippi Power & Light Company - (Final) Mississippi Public Service Commission
76-18788AA & 76-18793AA	Detroit Edison (Refund - Appeal of U-4807) Ingham County Circuit Court Michigan Public Service Commission
U-6633-R	Detroit Edison (MRCS Program Reconciliation) Michigan Public Service Commission
19297	Continental Telephone Company of the South - Alabama, Alabama Public Service Commission
9283	Kentucky American Water Company Kentucky Public Service Commission
850050-EI	Tampa Electric Company Florida Public Service Commission
R-850021	Duqueene Light Company Pennsylvania Public Service Commission
TR-85-179**	United Telephone Company of Missouri Missouri Public Service Commission
6350	El Paso Electric Company The Public Utility Board of the City of El Paso
6350	El Paso Electric Company Public Utility Commission of Texas
85-53476AA	Detroit Edison-refund-Appeal of U-4758 Ingham County Circuit Court
85-534855AA	Michigan Public Service Commission
U-8091/ U-8239	Consumers Power Company-Gas Michigan Public Service Commission

Leslie County Telephone Company, Inc. 9430 **Kentucky Public Service Commis Central Maine Power Company** 85-212 Maine Public Service Commi Plorida Power & Light Company 850782-EI Florida Public Service Commi B 850783-EI **New England Power Company** ER-85646001 **Federal Energy Regulatory Commission** ER-85647001 Civil Action * Allegheny & Western Energy Corporation, Plaintiff, - against No. 2:85-0652 - The Columbia Gas System, Inc., Defendant Docket No. Orange Occools Utilities, Inc. Before the Florida Public Service Commission 850031-WS **Florida Cities Water Company** Docket No. South Pt. Myers Sower Operations 840419-SU **Before the Florida Public Service Commission** R-860378 **Duqueene Light Company** Pennsylvania Public Service Commission R-850267 Pennsylvania Power Company Pennsylvania Public Service Commission **Duqueene Light Company - Surrebuttal** R-860378 - OCA Statement No. 2D Pennsylvenia Public Service Commission Merco Island Utility Company Docket No.

Before the Floride Public Service Commission 850151

Gulf States Utilities Company Docket No. Public Utility Commission of Texas 7195 (Interim)

Penasylvasia Power Company R-850267 Recogne Pennsylvania Public Service Commission

Connecticut Natural Gas Corporation Docket No. Connecticut Department of Public Utility Control 87-01-03

Hewaiian Electric Company Docket No. 5740 Hawaii Public Utilities Commission

1345-85-367 Arizona Public Service Company Arizona Corporation Commission

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The state of the s

Tax Raform Act of 1986 - California Generic, California Public Utilities Commission

No. 86-11-019

Docket 011

Case No. 29484

Long Island Lighting Company
New York Department of Public Service

El Paso Electric Company
Commission of Texas

Docket No. 7460

870092-WS* Citrus Springs Utilities

Before the Florids Public Service Commission

Docket No.

Kentucky Power Cooperative - Defendants
Before the Kentucky Public Service Commission Dickerson Lumber EP Company - Complainant vs **Rural Electric Cooperative and East**

Case No. 9892

Georgia Power Company

Before the Georgia Public Service Commission

3673-U Docket No.

U-8747 Docket No.

Anchorage Water and Wastewater Utility
Report on Management Audit

Cestury Utilities

Before the Florida Public Service Commission

Systems Energy Resources, Inc. Federal Energy Regulatory Comm nession.

FA86-19-001 Docket No. 861564-WS Docket No.

Plorida Public Service Commission AT&T Communications of the

870347-TI Docket No

St. Augustine Shores Utilities Inc. Florids Public Service Commission

North Naples Utilities, Inc. Florids Public Service Commission

Pennsylvania Gas & Water Company Passylvania Public Utility Commission

Reynolds Metals Company, Plaintiff, v

Civil Action

Docket No.

870853

Docket No.

870654-WS*

Docket No.

870980-WS

No. 87-0446-R

Gas Services, Inc., Commonwer the Gulf The Columbia Gas System, Inc., Commonwealth 2 ξ nict Court for Sia Gas ion Company, Defendants - In the Transmission Corporation, Ath Gas Pipeline the Eastern District of

Docket No. E-2, Sub 537

Carolina Power & Light Company North Carolina Utilities Commission

Case No. U-7830

Communers Power Company - Step 2 Reopened Michigan Public Service Commission

B80069-TL

Case No.

U-7830

Southern Bell Telephone & Telegraph Floride Public Service Commission

Beogss-EI

Consumers Power Company - Step 3B
Michigan Public Service Commission

Florida Power & Light Company Florida Public Service Commissio

Docket No 880360-EI

Gulf Power Company.
Florida Public Service Commission

Docket No. FA86-19-002

System Energy Resources, Inc. Federal Energy Regulatory Commission

83-0537-Remai

Docket Nos.

Commonwealth Edison Company
Illinois Commerce Commission

Doctor Nos. 83-0537-Roman

14-0555-Rem

Commonwealth Edison Company Surrebuttal Illinois Commerce Commission

B80537-SU

Key Haven Utility Corporation Florida Public Service Commission

B81167-EI***

Gulf Power Company
Florida Public Service Commission

B81503-WS Cause No.

Poinciana Utilicia, Inc.
Florida Public Service Commission
Puget Sound Power & Light Company

U-89-2688-T Docket No. gion Utilities & Transportation Committee

39.68 Central Maine Power Company Maine Public Utilities Commissi

861190-PU Docket No. Proposal to Amend Rule 25-14.003, F.A.C. Florida Public Service Commission

Docket No. 1-80-68 The United Illuminating Company
State of Connecticut, Department of Public Utility Control

Docket No. R-891364 The Philadelphia Electric Company Posseyfvesia Public Utility Commission

76. 339 Formal Case Potomac Electric Power Company Public Service Company of the District of Colum

Case No. 88/546* (In the Supreme Co State of New York) Niagara Mohawk Power Corporation, et al Plaintiffs, v Gulfv Western, Inc. et al, defendants ne Court County of Onondaga,

Case No. 87-11628* (In the Court of the Common Pleas of Allegheny County, Pennsylvania Civil Division) Dug Light Company, et al, plaintiffs, against Gulf+

Case No. 89-640-G-42T* sinear Gas Company West Virginia Public Service Commission

Docket No. 890319-EI Plorida Public Service Commission Florida Power & Light Company

EM-89110688 Docket No. Jersey Central Power & Light Company
Board of Public Utilities Commissioners

Docket No. 891345-EI Guilf Power Company Florids Public Service Commission

BPU Docket No ER 8811 0912J Sersey Central Power & Light Company
Board of Public Utilities Commissioners

Docket No. 6531 Hawaiian Electric Company Hawaii Public Utilities Comm

Docket No. 890509-WU Florida Cities Water Company, Golden Gate Division Florida Public Service Commission

Docket No. 880069-TL **Southern Bell Telephone Company** Florida Public Service Commission Docket Nos. F-3848, Northwestern Bell Telephone Company South Dakota Public Utilities Commission F-3849, and F-3850 Docket Nos. ER89-* System Energy Resources, Inc. 678-000 & FL90-16-000 **Federal Energy Regulatory Commission** Docket No. 5428 **Green Mountain Power Corporation** Vermont Department of Public Service Artesian Water Company, Inc. Docket No. 90-10 Delevere Public Service Commission Case No. 90-243-E-42T* Wheeling Power Company West Virginia Public Service Commission Docket No. 900329-WS Southern States Utilities, Inc. Morida Public Service Commission Docket Nos. ER89-* System Energy Resources, Inc. (Surrebuttal) 678-000 & EL90-16-000 **Federal Energy Regulatory Commission** Application No. Southern California Edison Company 90-12-018 Celifornia Public Utilities Commission Docket No. 90-0127 **Central Illinois Lighting Company Minois Commerce Commission** Docket No. System Energy Resources, Inc. FA-89-28-000 **Federal Energy Regulatory Commission** Docket No. **Southwest Gas Corporation** U-1551-90-322 Before the Arizona Corporation Commission Docket No. Pennsylvania Gas & Water Company R-911966 The Pennsylvania Public Utility Commission Docket No. 176-717-U **United Cities Ges Company** Kansas Corporation Commission Docket No. 860001-EI-G Plorida Power Corporation **Plorida Public Service Commission** Docket No. Wieconsin Bell, Inc. 6720-TI-102 Wisconsin Citizens' Utility Board

(No Docket No.) of the City of El Paso Southern Union Gas Company Before the Public Utility Regulation Board

Docket No. 6998 Havelien Electric Company, Inc.

Bettype the Public Utilities Commission of the State of

Docket No. TC91-040A 2 Before the Public Utilities Commission of the State of South Dakota Uniform Access Methodology In the Matter of the Investigation into the Adoption

& 911067-WS Docket Nos. 911030-WS Development Utilities, Inc.

Before the Florida Public Service Commission

Docket No. 910990-EI **Bathre the Florida Public Service Commission** Florids Power Corporation

Case No. 31-74159 Docket No. 910890-EI **Bethre the Florida Public Service Commission** Plorida Power Corporation, Supplemental

Cause No. 39353* Idaho Power Company, an Idaho Corporation in the Diatrict Court of the Fourth Judicial District of the me of Idaho, in and For the County of Ada - Magistrate

Indiana Gas Company Before the Indiana Utility Regulatory Commission

Docket No. 90-0169 presenth Edison Company **linois Commerce Commission**

Docker No. 92-06-05 The United Huminating Company S OF COM nacticut, Department of Public Utility Control

Cause No. 39498 PSI Easyly, Inc. **fore the State of Indiana - Indiana** Utility Regulatory

Cause No. 39498 PSI Energy, Inc. - Surrebuttal testimony Before the Seate of Indiana - Indiana Utility May Ca

Docket No. 7287 Examine the Gross-up of CIAC

Before the Public Utilities Commission of the State of Public Utilities Commission - Instituting a Proceeding to

Docket No. 93-02-04 Docket Nos. 920733-WS & 920734-WS Docket No. 92-227-TC 93-UA-0301* (Phase II) Cause No. 39353 Docket No. 93-057-01 Docket No. 93-02-04 Docket No. UE-92-1262 Docket Nos.EC92-21-000 Docket No. 92-11-11 Docket No. 92-47 Cause No. 39713 PU-314-92-1060 Docket No. 930405-EI & ER92-806-000 Commercions) State of Com General Development Utilities, Inc.

Before the Florida Public Service Commission US West Communications, Inc.

Before the North Dakota Public Service Commission Paget Sound Power & Light Company Before the Washington Utilities & Tran Entergy Corporation

Before the Federal Energy Regulatory Commission Commerciant Light & Power Company
State of Commerciant, Department of Public Utility Control Dismond State Telephone Company

Before the Public Service Commission of the State of Before the State Corporation Com State of New Mentas Connecticut Natural Gas Corporation -Florida Power & Light Company Belbre the Florida Public Service Comm Indiana Gas Company Bafure the Indiana Utility Regulatory Commission Mountain Fuel Supply Company Before the Utah Public Service Commission Indianapolis Water Company
Before the Indiana Utility Regulatory Commission fississippi Power & Light Company lefore the Mississippi Public Service Commission m of Com eticut Natural Gas Corporation

**Commedicat, Department of Public Utility Control necticut, Department of Public Utility Control sications, Inc. ssion of the nession portation

Docket No. 93-08-06 SNET America, Inc.

State of Connecticut, Department of Public Utility Control

Docket No. 93-057-01 nin Fuel Supply Company - Rehearing on Revenues - Before the Utah Public Service

Case No. 78-T119-0013-94 an Power Authority vs. U.S. Nevy Public Works , Q Ques - Assisting the Department of Defense in the stion of a billing dispute.

be American Arbitration Association

Application No. 93-12-025 - Phase uthern California Edison Company afore the California Public Utilides Commission)

94-0027-E-42T Case No. Potomac Edison Company

(Before the Public Service Commission of West

Docket No. 930204-WS** 94-003S-E-42T Case No Jacksonville Suburban Utilities Corporation (Belbre the Florida Public Service Commission) gahela Power Company
(Defore the Public Service Commission of West

Docket No. 5258-U Southern Bell Telephone and Telegraph Company (Before the Georgia Public Service Commission)

Case No. 95-0011-G-427* Mountaineer Gas Company
(Before the West Virginia Public Service Commission)

Case No. 95-0003-G-42T* Hope Gas, Inc.
(Before the West Virginia Public Service Commission)

Docket No. 95-02-07 Connecticut Natural Gas Corporation

State of Connecticut, Department of Public Utility Control

Docket No. 95-03-01 Southern New England Telephone Company

State of Connecticut, Department of Public Utility Control

Docket No. "Tuccon Electric Power

Before the Arizona Corporation Commission

Docket No. 950495-WS Southern States Utilities

Before the Florida Public Service Commission

*Case Settled

** Issues Stipulated

***Company withdraw cass

U-1933-95-317

Additionally, I performed an investigation and analysis of Michigan Consolidated Gas

Company and participated in the discussion which led to the settlement of Michigan Consolidated rate case which was culminated in Rate Order U-4166.

From April 28, 1975, to March 15, 1976, I was under contract to the Michigan House of Representatives as Technical Staff Director of a Special House Committee to study and evaluate the effectiveness of the Michigan Public Service Commission and the rates and service of public utilities. As Technical Staff Director, I supervised personnel loaned to the Committee from the State Auditor General's Office. The reports to that Committee prepared by myself and Allen Briggs, an attorney, to revise utility regulation, were adopted in virtually all material respects in its final report and recommendations and served as a basis of numerous bills introduced in the 1976 and 1977 sessions of the legislature. The Staff of the Committee, under my direction, investigated and reported to the Committee on numerous regulatory issues, including ratepayer participation in utility regulation, field cost adjustment clauses, purchased gas adjustment clauses, comparative electric, gas and telephone rates, treatment of subsidiaries of utilities in ratemaking, research and

planning capabilities of the Michigan Public Service Commission, utility advertising, regulatory oversight of utility management, deferred texas in retemaking and the organizational structure and functions of the Michigan Public Service Commission.

In the course of my work as a certified public accountant, I advise clients concerning the obtaining of capital funds, and have worked with banking institutions in obtaining loans. I have participated in negotiating the sale and purchase of businesses for clients, in connection with which I have valued the physical assets of various business firms, and also determined the value of present and future carnings measured by market rates of return. I have participated in acquisition audits on behalf of large national companies interested in acquiring smaller companies.

My testimony in utility rate cases has been sponsored by state Attorney Generals, groups of municipalities, a district attorney, Peoples' Counsel, Public Counsel, a ratepayers' committee, and I have also worked as a Staff Consultant to the Arizona Corporation Commission.

In November 1985, with two members of the firm, I presented a seminar on utility accounting for the Legal Services Regional Utilities Task Force in Atlanta, Georgia.

In September, 1988, with two members of the firm, I presented a seminar on utility accounting for the Office of Consumer Advocate, Attorney General's Office, State of Pennsylvania. Individuals from that division as well as Commission Staff members attended.

(1)	(2)	(3)	(4)	(5)
YEAR	CUSTOMER SAVINGS EXHIBIT NO.7	ALT RATE OF RETURN	NUMBER OF YEARS	NPV AT ALT. RATE
1997	(9,881)	13.00%	0.5	(9,295.263)
1998	(9,881)	13.00%	1.5	(8,225.896)
1999	(9,881)	13.00%	2.5	(7,279.554)
2000	(9,881)	13.00%	3.5	(6,442.083)
2001	(9,881)	13.00%	4.5	(5,700.959)
2002		13.00%	5.5	
2003		13.00%	6.5	
2004		13.00%	7.5	
2005		13.00%	8.5	
2006		13.00%	9.5	
2007		13.00%	10.5	
2008		13.00%	11.5	
2009		13.00%	12.5	
2010		13.00%	13.5	
2011		13.00%	14.5	
2012		13.00%	15.5	
2013		13.00%	16.5	
2014	36,123	13.00%	17.5	4,255.113
2015	38,275	13.00%	18.5	3,989.918
2016	40,575	13.00%	19.5	3,743.078
2017	42,887	13.00%	20.5	3,501.205
2018	45,365	13.00%	21.5	3,277.437
2019	47,985	13.00%	22.5	3,067.895
2020	50,824	13.00%	23.5	2,875.580
2021	53,645	13.00%	24.5	2,686.009
2022	56,652	13.00%	25.5	2,510.238
2023	59,847	13.00%	26.5	2,346.733

NET PRESENT VALUE AT 1/1/97:

(4,690.550)

DOCKET NO. GMGCAGO

I HEREBY CERTIFY that a true and correct copy of the foregoing DIRECT TESTIMONY

OF HUGH LARKIN, JR., has been furnished by U. S. Mail or "Hand-delivery to the following parties on this 10th day of September, 1997.

James A. McGee, Esquire Florida Power Corporation Poet Office Box 14042 St. Petersburg, Florida 33733-4042

Debra Swim, Esquire
Legal Environmental Assistance
Foundation, Inc.
1115 N. Gadaden Street
Tallahassee, Florida 32303

Matthew M. Childs, Esquire Steel Hector & Davis, L.L.P. 215 South Monroe Street, Suite 601 Tallahassee, Florida 32301-1804 Wm. Cochran Kenting, IV, Esquire Division of Legal Services Florida Public Service Commission 2540 Shumard Oak Boulevard Gunter Building, Room 370 Tallahassee, Florida 32399-0850

Mr. Roger A. Yott Manager, Power Sales Contracts Air Products & Chemicals, Inc. 7201 Hamilton Boulevard Allenton, PA 18195

John Regar Howe
Deput Public Counsel

DN 09178 -47

CERTIFICATE OF SERVICE DOCKET NO. 961184-BQ

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John Regar Howe Deput Public Counsel