# AKERMAN, SENTERFITT & EIDSON, P.A.

ORIGINAL



AND THE COMMUNITY

ATTORNEYS AT LAW

216 SOUTH MONROE STREET
SUITE 200
YALLAMASSEE, FLORIDA 323011658
(804) 222-3471
TELECOPY (804) 222-6626

January 16, 1997

Ms. Blanca S. Bayo Director, Records & Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

Re: Docket No.

Dear Ms. Bayo:

On behalf of BellSouth BSE, Inc. enclosed for filing in the above referenced docket are the original and fifteen (15) copies of the Motion to Dismiss Petition filed by Time Wather AxS of Florida, L.P. Also enclosed for your records is a diskette containing the above referenced documents formatted in Wordperfect 6.1.

If you have any questions please call me at (850) ?22-3471. Thank you.

Sincerely,

E. Gary Early

EGE/mcd

CAF

CMU

CTR

EAG

LEG

LIN

OPC

RCH

SEC

WAS

ACK

OTH \_

DOCUMENT NUMBER-DATE

00061 JUAN 16 8

ORIGINAL

### BEFORE THE FLORIDA PUBLIC SERVICE CC (MISSION

In Re: Application for certificate to provide alternative local exchange telecommunications service by BellSouth BSE, Inc.

Docket No. 971056-TX

Filed: January 16, 1998

### MOTION TO DISMISS PETITION FILED BY TIME WARNER AXS OF FLORIDA, L.P.

Pursuant to Rule 25-22.037(2) and Rule 28-106.204, Florida Administrative Code, BellSouth BSE, Inc. moves the Florida Public Service Commission (Commission) for an Order dismissing the Petition for Leave to Intervene filed by Time Warner AxS of Florida, L.P. ("Time Warner"). In support of this Motion, BellSouth BSE, Inc. states as follows:

- On January 12, 1998, Time Warner filed a Petition for Leave to Intervene directed
  to Order No. PSC-97-1347-FOF-TX. That order granted to BellSouth BSE, Inc. alternative local
  exchange telecommunications service certificate no. 5261 subject to the terms and conditions set
  forth in that order.
  - Rule 25-22.039, Florida Administrative Code, provides that

[p]ersons, other than the original parties to a pending proceeding, who have a substantial interest in the proceeding, and who desire to become parties may petition the presiding officer for leave to intervene. Petitions for leave to intervene...must conform with Commission Rule 25-22.036(7)(a), and must include allegations sufficient to demonstrate that the intervenor is entitled to participate in the proceeding as a matter of constitutional or statutory right or pursuant to Commission rule, or that the substantial interests of the intervenor are subject to determination or will be affected through the proceeding. Intervenors take the case as they find it.

In its petition, Time Warner fails to make any allegation whatsoever as to the nature

or extent of the effect, if any, of the PSC's Proposed Agency Action on its s bstantial interests. As such, Time Warner has failed to demonstrate that its substantial interests have been affected or that it has standing to participate in this proceeding, and has failed to comply with the PSC's rules governing intervention.

4. Even if Time Warner had made allegations regarding its substantial interests, it would not have standing in this proceeding. In determining whether Time Warner has standing to protest the certificate granted to BellSouth BSE, Inc., the following observation provides useful guidance:

[N]ot everyone having an interest in the outcome of a particular dispute over an agency's interpretation of the law submitted to its charge, or the agency's application of that law in determining the rights and interests of members of the public, is entitled to participate as a party in an administrative proceeding to resolve that dispute. Were that not so, each interested citizen could, merely by expressing an interest, participate in the agency's efforts to govern, a result that would unquestionably impede the ability of the agency to function efficiently and inevitably cause an increase in the number of litigated disputes well above the number that administrative and appellate judges are capable of handling.

Florida Society of Opthamology v. State Board of Optometry, 532 So.2d 1279, 1284 (Fla. 1st DCA 1988).

- 5. Time Warner's standing, if any, in this licensing preceeding must be predicated upon a finding that its substantial interests will be affected in manner that differs from the interests of the public generally in seeing that all applicants are certified in accordance with statutory requirements. Florida Society of Opthamology v. State Board of Optometry, supra at 1285.
- The applicable test for determining whether Time Warner's substantial interests are
  or will be affected was initially stated in <u>Agrico Chemical Co. v. Department of Environmental</u>
  Regulation, 405 So.2d 478, 782 (Fla. 2nd DCA 1981), rev. denied 415 So.2d 1359 (Fla. 1982) and

415 So.2d 1361 (Fla. 1982), and has been consistently applied by the courts since that time. The "Agrico test" is as follows:

We believe that before one can be considered to have a substantial interest in the outcome of the proceeding he must show 1) that he will suffer injury in fact which is of sufficient immediacy to entitle him to a Section 120.57 hearing, and 2) that his substantial injury is of a type or nature the proceeding is designed to protect.

Time Warner has failed to satisfy both prongs of the Agrico test.

- 7. First, no injury in fact has been alleged by Time Warner. Second, Time Warner has not made any allegation as to whether the type of injury that it believes it will suffer is that which the applicable statute is intended to protect.
- 8. Time Warner has not alleged that the PSC failed to comply with the standards for granting an ALEC certificate. Subsections (1) and (2) of Section 364.337, Fla. Stat., were intended to establish competition in the local exchange telecommunications market. The Commission was directed to "grant a certificate of authority to provide alternative local exchange service upon showing that the applicant has sufficient technical, financial and managerial capability to provide such service in the geographic area proposed to be served." Section 364.337(1), Fla. Stat. Time Warner has not alleged that BellSouth BSE, Inc.'s application is deficient in any of the above respects.
- 9. As a consequence, Time Warner has failed to allege any injury of a type or nature that this type of administrative proceeding was designed to protect. As provided in Section 364.377(1), Fla. Stat.:

It is the intent of the Legislature that the Commission act expeditiously to grant certificates of ruthority under this Section and that the grant of certificates not be affected by application of any criteria other than that

## specifically enumerated in this subsection. (emphasi: added).

10. Time Warner has stipulated to all the factors that an applicant must possess in order to receive a certificate of authority to provide alternative local exchange telecommunications service under Section 364.337(1) and (2), Fla. Stat. See, Section 120.80(13)(b), Fla. Stat.

THEREFORE, the Petition for Leave to Intervene filed by Time Warner in this docket should be DISMISSED.

Dated this 16 day of January, 1998.

Respectfully Submitted,

Mark Herron, Esquire

Florida Bar No. 199737

E. Gary Early, Esquire Florida Bar No. 325147

AKERMAN, SENT ERFITT & EIDSON, P.A.

216 South Monroe S reet, Suite 200

Tallahassee, Florida 32301

(850) 222-3471

Attorneys for BellScuth BSE, Inc.

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a copy of the foregoing was furnished to the following parties by United States mail or hand delivery this day of January, 1998:

By Hand Delivery to:

Martha Carter Brown Division of Legal Services Florida Public Service Commission 2540 Shumard Oak Blvd., Room 390-M Tallahassee, FL 32399-0850

Joseph A. McGlothlin
Vicki Gordon Kaufman
117 S. Gadsden Street
Tallahassee, FL 32301
Counsel for Florida Competitive Carriers Association

Richard D. Melson
Hopping Green Sams & Smith
Post Office Box 6526
Tallahassee, FL 32314
Counsel for MCI Telecommunications Corp.

Robert G. Beatty and Nancy B. White c/o Nancy H. Sims 150 S. Monroe Street, Suite 400 Tallahassee, FL 32301 Counsel for BellSouth Telecommunications, Inc.

Kenneth A. Hoffman, Esq.
Rutledge, Ecenia, Underwood,
Purnell & Hoffman, P.A.
P.O. Box 551
Tallahassee, FL 32302
Counsel for Teleport Communications Group, Inc.

Peter M. Dunbar, Esq.
Barbara D. Auger, Esq.
Pennington, Moore, Wilkinson & Dunbar, P.A.
P.O. Box 10095
Tallahassee, FL 32302
Counsel for Time Warner AxS of Florida, L.P.

By U.S. Mail to:

Thomas K. Bond MCI Telecommunications Corp. 780 Johnson Ferry Road Suite 700 Atlanta, GA 30342

Michael McRae, Esq.
Teleport Communications Group, Inc.
2 Lafayette Centre
1133 Twenty First Street, N.W.
Suite 400
Washington, D.C. 20036

Carolyn Marek Time Warner Communications Post Office Box 210706 Nashville, TN 37221

> MARK HERRON E. GARY EAPLY