

HOPPING GREEN SAMS & SMITH

PROFESSIONAL ASSOCIATION  
ATTORNEYS AND COUNSELORS

123 SOUTH CALHOUN STREET  
POST OFFICE BOX 6526  
TALLAHASSEE, FLORIDA 32314

(850) 222-7500  
FAX (850) 224-8501  
FAX (850) 425-3415

Writer's Direct Dial No.  
(904) 425-2313

August 3, 1998

JAMES S. ALVES  
BRIAN H. BIBEAU  
KATHLEEN BLIZZARD  
RICHARD S. BRIGHTMAN  
KEVIN B. COVINGTON  
PETER C. CUNNINGHAM  
RALPH A. DIMEO  
THOMAS M. DUNROSE  
RANDOLPH M. GIDDINGS  
WILLIAM H. GREEN  
KIMBERLY A. GRIPPA  
WADE L. HOPPING  
GARY K. HUNTER, JR.  
JONATHAN T. JOHNSON  
ROBERT A. MANNING  
FRANK E. MATTHEWS  
RICHARD D. MELSON

ANGELA W. MORRISON  
DARRIEL E. NIETO  
DARYL V. PERRO  
MICHAEL R. PETROVICH  
DAVID L. POWELL  
WILLIAM D. PRESTON  
CAROLYN S. WATFORD  
DOUGLAS S. ROBERTS  
DARYL P. SAMS  
TIMOTHY G. SCHENWALDEN  
ROBERT P. SMITH  
CHERYL G. STUART  
R. STEVE SYRES  
T. KENT WETHERELL, II

OF COUNSEL:  
ELIZABETH M. NORMAN  
RECEIVED  
AUG - 3 PM 2:19  
RECORDS AND REPORTING

Ms. Blanca S. Bayó  
Director, Records and Reporting  
Florida Public Service Commission  
2540 Shumard Oak Boulevard  
Tallahassee, FL 32399-0850

Re: Cost of Basic Local Service -- Docket No. 980696-TP

Dear Ms. Bayó:

Enclosed for filing on behalf of MCI Telecommunications Corporation (MCI) are:

1. The original and 15 copies of the direct testimony of James W. Wells, Jr., including exhibits. 08114-98

Enclosed for joint filing on behalf of MCI and AT&T Communications of the Southern States, Inc. are:

1. The original and 15 copies of the direct testimony of Don J. Wood. 08115-98

2. The original and 15 copies of a separate bound volume containing exhibits DJW-1 to DJW-5 to the testimony of Mr. Wood.

3. One copy of Mr. Wood's Exhibit DJW-6, which is a CD-ROM containing Version 5.0a of the HAI model. At staff's request, two copies of this CD-ROM are being provided separately to Mr. Dowds.

By copy of this letter, these documents are being provided to the parties on the attached service list. If you have any questions, please call.

ACK \_\_\_\_\_  
AFA 2 \_\_\_\_\_  
APP \_\_\_\_\_  
CAF \_\_\_\_\_  
CMU \_\_\_\_\_  
CTR \_\_\_\_\_  
EAG \_\_\_\_\_  
LEG 2 \_\_\_\_\_  
LIN Stoy \_\_\_\_\_  
OPC \_\_\_\_\_  
RCH \_\_\_\_\_  
SEC 1 \_\_\_\_\_  
WAS \_\_\_\_\_  
OTH \_\_\_\_\_

Very truly yours,  
*Richard D. Melson*  
Richard D. Melson

RDM/mee  
cc: See attached Certificate of Service  
Mr. Dowds

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a copy of the foregoing was furnished to the following parties by U.S. mail or Hand Delivery (\*) this 3rd day of August, 1998.

Will Cox (\*)  
Division of Legal Services  
Florida Public Service Commission  
2540 Shumard Oak Boulevard  
Tallahassee, FL 32399

Charles J. Beck  
Deputy Public Counsel  
Office of Public Counsel  
c/o The Florida Legislature  
111 West Madison Street  
Room 812  
Tallahassee, Fl 32399

Tracy Hatch, Esquire  
AT&T  
101 N. Monroe Street, Suite 700  
Tallahassee, Fl 32301

Joseph A. McGlothlin  
Vicki Gordon Kaugman  
McWhirter, Reeves, McGlothlin  
Davidson, Rief & Bakas, P.A.  
117 S. Gadsden Street  
Tallahassee, FL 32301

Floyd R. Self, Esq.  
Messer, Caparello & Self, P.A.  
215 S. Monroe St. Ste 701  
Tallahassee, FL 32301

Mr. Brian Sulmonetti  
WorldCom, Inc.  
1515 S. Federal Hgy, Suite 400  
Boca Raton, Florida 33432

Robert G. Beatty  
Nancy B. White  
c/o Nancy H. Sims  
150 S. Monroe St., Suite 400  
Tallahassee, FL 32301

Michael A. Gross  
Office of The Attorney General  
PL-01 The Capitol  
Tallahassee, FL 32399-1050

Kimberly Caswell  
GTE Florida Incorporated  
P.O. Box 110, FLTC0007  
Tampa, FL 33601-0110

Patrick Knight Wiggins  
Donna L. Canzano  
Wiggins & Villacorta, P.A.  
2145 Delta Boulevard  
Suite 200  
P.O. Drawer 1657  
Tallahassee, FL 32302

Steve Brown  
Intermedia Communications Inc.,  
3625 Queen Palm Drive  
Tampa, FL 33619-1309

David B. Erwin  
127 Riversink Road  
Crawfordville, FL 32327

Tom McCabe  
P.O. Box 189  
Quincy, Florida 32353-0189

Mark Ellmer  
P.O. Box 220  
502 Fifth Street  
Port St. Joe, Florida 32456

Robert M. Post, Jr.  
P.O. Box 227  
Indiantown, Florida 34956

Kelly Goodnight  
Frontier Communications  
180 South Clinton Avenue  
Rochester, NY 14646

Lynn B. Hall  
Vista-United Telecommunications  
P.O. Box 10180  
Lake Buena Vista, FL 32830

J. Jeffry Wahlen  
Ausley & McMullen  
P.O. Box 391  
Tallahassee, FL 32302

Lynne G. Brewer  
Northeast Florida Telephone Co.  
P.O. Box 485  
Macclenny, FL 32063-0485

Harriet Eudy  
ALLTEL Florida, Inc.  
P.O. Box 550  
Live Oak, FL 32060

Laura L. Gallagher  
Vice President-Regularoty Affairs  
Florida Cable Tel. Asso.  
310 N. Monroe Street  
Tallahassee, FL 32301

Kenneth A. Hoffman, Esq.  
John R. Ellis, Esq.  
Rutledge, Ecenia, Underwood,  
Purnell & Hoffman, P.A.  
P.O. Box 551  
Tallahassee, FL 32301

Paul Kouroupas  
Michael McRae, Esq.  
Teleport Com. Group, Inc.  
2 Lafayette Centre  
1133 Twenty-First Street, N.W.  
Suite 400  
Washington, DC 20036

Suzanne F. Summerlin, Esq.  
1311-B Paul Russell Rd., Ste.201  
Tallahassee, FL 32301

Charles J. Rehwinkel  
Sprint-Florida, Incorporated  
P.O. Box 2214  
MS: FLTLHO0107  
Tallahassee, FL 32316

Norman H. Horton, Jr.  
Messer, Caparello & Self, Esq.  
215 S. Monroe Street  
Suite 701  
Tallahassee, FL 32301-1876

James C. Falvey, Esq.  
e.spire(TM) Communications, Inc.  
133 National Business Parkway  
Suite 200  
Annapolis Junction, MD 20701

Peter M. Dunbar, Esq.  
Barbara D. Auger, Esq.  
Pennington, Moore, Wilkinson,  
Bell & Dunbar, P.A.  
P.O. Box 10095  
Tallahassee, FL 32302

Carolyn Marek  
Vice President of Regulatory Affairs  
P.O. Box 210706  
Time Warner Communications  
Nashville, TN 37221

*Richard O. Mc*

---

Attorney

ORIGINAL

RECEIVED-FPSC

98 AUG -3 PM 2:22

BEFORE THE

RECORDS AND  
REPORTING

FLORIDA PUBLIC SERVICE COMMISSION

DIRECT TESTIMONY OF

JAMES W. WELLS, JR.

ON BEHALF OF

MCI TELECOMMUNICATIONS CORPORATION

RECEIVED & FILED

*[Handwritten signature]*

Docket No. 980696-TP

ACK FPSC-BUREAU OF RECORDS

AFA \_\_\_\_\_

APP \_\_\_\_\_

CAF \_\_\_\_\_

CMU \_\_\_\_\_

CTR \_\_\_\_\_

EAG \_\_\_\_\_

LEG \_\_\_\_\_

LIN *ag-5* \_\_\_\_\_

OPC \_\_\_\_\_

RCH \_\_\_\_\_

SEC *1* \_\_\_\_\_

WAS \_\_\_\_\_

OTH \_\_\_\_\_

August 3, 1998

DOCUMENT NUMBER-DATE

08114 AUG-38

FPSC-RECORDS/REPORTING

1 **I. INTRODUCTION**

2 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

3 A. My name is James W. Wells, Jr., and my office address is 5280 Laithbank  
4 Lane, Alpharetta, GA 30022

5  
6 **Q. BY WHOM AND IN WHAT CAPACITY ARE YOU EMPLOYED?**

7 A. I am the President of J. W. Wells, Inc. Currently, I am providing consulting  
8 expertise in Outside Plant (OSP) infrastructure planning, design and  
9 construction, including costing aspects of the local loop.

10

11 **Q. ON WHOSE BEHALF ARE YOU TESTIFYING?**

12 A. I am testifying on behalf of MCI Telecommunications Corporation.

13

14

15 **II. PURPOSE**

16 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

17 A. The purpose of my testimony is to describe the engineering and cost aspects  
18 of telecommunications Outside Plant (OSP) and explain how they have been  
19 incorporated into the modeling methodology and input values of the local  
20 loop portion of the HAI Model, formerly known as the Hatfield Model.

1 My testimony is complemented by the testimony of Mr. Don Wood, which  
2 addresses the overall HAI Model. There are two attachments to Mr. Wood's  
3 testimony, which provide detailed explanations in support of my testimony:

- 4 • The HAI Model Release 5.0a Model Description (MD) and
- 5 • The HAI Model Release 5.0a Inputs Portfolio (IP).

6  
7 **Q. HAVE YOU PROVIDED OTHER TESTIMONY IN THIS**  
8 **PROCEEDING?**

9 A. No.

10

11

12 **III. QUALIFICATIONS AND EXPERIENCE**

13 **Q. PLEASE STATE YOUR EDUCATIONAL BACKGROUND AND OSP**  
14 **WORK EXPERIENCE.**

15 A. I have Bachelor of Engineering (Electrical Engineering) and Master of  
16 Business Administration degrees and certification as a Project Management  
17 Professional. I have gained OSP experience in the following assignments  
18 with:

- 19 • South Central Bell Telephone Company (now BellSouth) in  
20 Birmingham, AL: OSP Construction Foreman - 1 year, OSP  
21 Facilities Engineer - 4 years, OSP Planning Engineer - 2 years,
- 22 • Western Electric and AT&T Network Systems (now Lucent  
23 Technologies): Technical Representative for OSP Products - 5

- 1                    years and District Manager - OSP Engineering and Construction -  
2                    5 years,
- 3                    •     AT&T Local Infrastructure and Access Management: District  
4                    Manager OSP Engineering and Construction - 1 year,
  - 5                    •     AT&T Local Services Division: District Manager Outside Plant  
6                    Cost Engineering - 1 year, and
  - 7                    •     J. W. Wells, Inc.: OSP Consultant - 1 month.
- 8  
9

10   **IV.    OVERVIEW OF TESTIMONY**

11   **Q.    PLEASE PROVIDE AN OVERVIEW OF YOUR TESTIMONY**  
12   **REGARDING THE OSP PORTION OF THE HAI MODEL.**

13   **A.**    My testimony falls into two basic categories: (1) OSP modeling methodology  
14            and (2) OSP input values. In regards to the HAI Model OSP modeling  
15            methodology my testimony addresses the engineering assumptions used to  
16            ensure that the local loop network designed by the HAI Model meets OSP  
17            requirements and captures all the efficiencies available today to outside plant  
18            engineers. In particular, this testimony addresses significant enhancements  
19            incorporated into Release 5.0a of the HAI Model (HM 5.0a) and the least-  
20            cost, most-efficient loop design standards from the wire center to the  
21            customer's premise. My testimony with regard to the HAI Model OSP  
22            inputs addresses the costs of an efficient provider of telecommunications  
23            services building a network today, as well as the manner in which OSP  
24            engineers developed and validated these cost inputs.

25

1 Q. HOW HAVE THE OSP MODEL ASSUMPTIONS AND OSP INPUT  
2 VALUES TO THE HAI MODEL BEEN DETERMINED?

3 A. A team of experienced OSP Engineers utilized their collective expertise in  
4 determining the OSP assumptions and input values to the HAI Model. This  
5 HAI Model OSP Engineering Team, of which I am a member, has over 187  
6 years of OSP experience with Incumbent Local Exchange Carriers (ILECs).  
7 A summary of our qualifications and experience is detailed in Exhibit \_\_\_\_  
8 (JWW-1) attached hereto.

9

10 The OSP Engineering Team reviews the HAI Model based on information  
11 gathered, feedback from various sources and our own experiences as  
12 witnesses in support of the model. Our recommendations are passed to the  
13 HAI Model's sponsors and developers for implementation in subsequent  
14 releases. As a member of this team, I support each of the OSP modeling  
15 methodology assumptions and input values to the HAI Model.

16

17 Q. HOW DOES AN OUTSIDE PLANT ENGINEER GAIN  
18 KNOWLEDGE AND EXPERIENCE REGARDING THE DESIGN  
19 AND COSTS OF OUTSIDE PLANT?

20 A. The job of outside plant engineers is to design local loop networks and  
21 estimate their cost for approval within generally accepted outside plant  
22 engineering methods and procedures. In addition to this acquired  
23 fundamental level of OSP knowledge, the members of the HAI Model OSP  
24 Engineering Team have also developed a wealth of additional experience in  
25 areas such as planning, procurement, operations review, methods and

1 procedures, and management of all aspects of OSP. Application of this  
2 experience is critical to determine the efficiencies available today to a local  
3 telecommunications provider, and is what separates a true least-cost, most-  
4 efficient model from an "embedded" cost proxy model that reflects outdated,  
5 inefficient ways of doing business.

6  
7  
8 **V. OSP MODELING METHODOLOGY**

9 **Q. HOW HAS THE OSP ENGINEERING TEAM PARTICIPATED IN**  
10 **THE DEVELOPMENT OF THE OSP MODELING**  
11 **METHODOLOGY?**

12 **A.** OSP modeling entails the determination of the most appropriate methods for  
13 planning and designing the local loop and conversion of those methods into a  
14 mathematical format that can be run on a computer. In developing the OSP  
15 modeling methodology that the HAI Model uses to model the local exchange  
16 network, the OSP engineering team applied the principles set forth in  
17 paragraph 250 of the FCC's Universal Service Order along with our  
18 knowledge of and experience with local loop outside plant engineering  
19 concepts. These principles require that the OSP network design be based  
20 upon:

- 21 • the least-cost, most-efficient, reasonable technology currently  
22 available;
- 23 • existing wire center locations, wire center line counts and average  
24 loop length; and
- 25 • sound local loop transmission and design practices.

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25

A detailed explanation of the entire HAI Model's OSP modeling methodology is included in the HAI Model Release 5.0a Model Description (MD), attached to the Direct Testimony of Mr. Wood. OSP enhancements included in the HAI Model Release 5.0a are discussed below.

**Q. WHAT ARE THE OSP IMPROVEMENTS IN RELEASE 5.0a OF THE HAI MODEL AND HOW DO THEY ENHANCE THE MODEL'S ABILITY TO CAPTURE REAL-WORLD NETWORK DESIGN EFFICIENCIES?**

**A.** The following significant model enhancements have been made to the OSP portion of the HAI Model in Release 5.0a:

Dynamic Aerial and Buried Structure Selection: A substantial portion of the costs of deploying outside plant facilities is the cost of placing and maintaining those facilities (as opposed to the costs of the materials themselves). Depending on terrain features, the cost, for example, of burying telephone cable (buried plant) or placing it on poles (aerial plant) may be dramatically different. OSP engineers carefully consider these differences, in light of existing technologies and demand, in designing efficient networks. For this reason, HM 5.0a automatically adjusts buried and aerial structure percentages to account for varying maintenance costs and placement costs occasioned by local Florida soil conditions and bedrock. The amount of one type of structure substituted for another depends both on differences in placement cost and on a life-cycle analysis of maintenance and capital

1 carrying costs of the two types of structure (ref. MD 6.2.5 and IP 2.5). This  
2 enhancement (from a fixed user defined mix of plant structure by density  
3 zone) was requested by the Federal Communications Commission (FCC), and  
4 it more realistically represents the real-world decision process of an OSP  
5 Engineer.

6  
7 Carrier Serving Area (CSA) Size Limitations: Optimum Carrier Serving Area  
8 size and location are key characteristics of an efficiently designed universal  
9 service network. CSAs are the geographic customer areas that are served by  
10 a single remote site of Digital Loop Carrier (DLC) equipment. OSP  
11 engineers situate CSAs to serve clusters of customers efficiently. In addition,  
12 OSP engineers size CSAs to take advantage of the capabilities of currently  
13 available DLC equipment technologies. If a model fails to design to the  
14 capabilities of currently available DLC technologies, it may deploy too much  
15 expensive DLC equipment to too many remote terminal sites and place too  
16 much feeder cable to carry telephone signals to this equipment.

17  
18 The HAI Model 5.0a designs the universal service network consistent with  
19 the requirements of the most-efficient CSA design given the technologies  
20 available today. The HAI 5.0a, however, places two necessary and realistic  
21 limitations on CSA design to ensure the quality service Florida consumers  
22 expect and the FCC Order requires:

- 23 • First, there is a transmission requirement that no load coils be used in  
24 the design of the universal service network because they would inhibit  
25 advanced services utilizing digital signals. Additionally, the maximum

1 distance over which copper cable can carry a quality analog signal  
2 without adding load coils is 18,000 feet. Therefore, HM 5.0a ensures  
3 that no point in a CSA may be more than 18,000 feet from the centroid  
4 of the main cluster, which is the location of the DLC remote terminal.

- 5 • Secondly, the number of lines served by a single CSA cannot exceed  
6 90% utilization of the capacity of the largest currently available DLC  
7 terminal units (ref. MD 5.5.1 and 6.2).

8  
9 Digital Technology to Outlying Areas on Separate Cables: One important  
10 challenge faced by OSP engineers is the task of serving small pockets of  
11 isolated customers in a cost-effective manner. HM 5.0a addresses this by  
12 connecting these "outlier clusters" (i.e., fewer than five lines) to larger "main  
13 clusters" (ref. MD 6.3.2 and IP 2.8).

14  
15 Dynamic Selection of Copper-to-Fiber Crossover: OSP engineers designing  
16 networks also must make decisions concerning the use of fiber or copper  
17 cable in the feeder portion of the loop (the large "pipelines" carrying  
18 telephone signals from the switch to the distribution portion of the network).  
19 Copper cable is generally more expensive than fiber, but the electronics  
20 required when using fiber cable are also rather expensive. In general, an OSP  
21 engineer finds that after a certain distance (i.e., the copper-to-fiber crossover  
22 point), the cost of several thousand feet of copper is so high that use of fiber  
23 and electronics is the clear choice. HM 5.0a makes this decision on a cluster  
24 by cluster basis, as an OSP engineer should. If the model determines that use  
25 of copper feeder is a technically acceptable option, it then performs an

1 analysis of the relative life-cycle costs of copper versus fiber feeder to  
2 determine which feeder technology should be used to serve the given main  
3 cluster (ref. MD 6.3.5). This dynamic selection function of the model more  
4 accurately reflects the decision process of an OSP Engineer based on the  
5 economics of serving each particular cluster.

6  
7 Optional Cap on Distribution Investment: The HM 5.0a also incorporates an  
8 optional, user-adjustable "cap" on distribution investment per customer at the  
9 request of the Federal Communications Commission. This cap is structured  
10 to reflect the potential substitution of the most cost efficient to two types of  
11 wireless distribution technologies (point - point or broadcast) for a wireline  
12 distribution network in high cost, low customer density areas (ref. MD 6.3.4  
13 and IP 2.11).

14  
15 Other local loop models also employ such "caps" on distribution investment;  
16 however, they offer only vague references as to the alternative wireless  
17 technology. In sharp contrast, HM 5.0a provides descriptions of two  
18 alternative wireless technologies and dynamically selects the most cost  
19 efficient for each particular customer geographical area.

20  
21 Feeder Route Steering: At the user's option, the HM 5.0a "steers" feeder  
22 routes toward the preponderant location of main clusters within a given wire  
23 center quadrant. This, too, permits HAI 5.0a to model outside plant the way  
24 an OSP engineer would. Importantly, the HAI 5.0a feeder route steering  
25 algorithm exhibits two key characteristics necessary to model accurately the

1 efficiencies achievable through feeder steering in the real world. First, when  
2 this steering is invoked, the user may also apply an adjustable route-to-airline  
3 distance multiplier to the amounts of cable placed along these "steered"  
4 feeder routes (ref. MD 6.3.6). Use of a route-to-airline multiplier recognizes  
5 the fact that rarely can an OSP engineer deploy cable facilities directly from  
6 point to point. Generally, an OPS engineer will follow public rights-of-way  
7 or encounter obstacles requiring detours necessitating increased route  
8 distance. Second, HM 5.0a recognizes that the true efficiencies obtainable  
9 from feeder steering occur when the main feeder is steered to minimize the  
10 distance from the main feeder to the carrier serving areas associated with that  
11 feeder, thereby minimizing the costs of expensive subfeeder connections.

12  
13 Increased Costs for Placing Manholes in Water: HM 5.0a increases manhole  
14 placement costs by a user-specified amount whenever the local water table  
15 depth is less than the user-specified threshold to more accurately reflect the  
16 higher costs associated with such placements.

17  
18 New Indoor NID: HM 5.0a more accurately models the indoor Network  
19 Interface Device (NID) at the customer demarcation point in high rise  
20 building environments. Previous releases of the Hatfield Model provided an  
21 outdoor interface enclosure with station protection at these locations. The  
22 model now more realistically designs station protection cost at the building  
23 entrance terminal through increased cost for the indoor Serving Area  
24 Interface (SAI) (ref. IP 2.1).

1        Station Protection at the Entrance of Multi-Tenant Buildings: In HM 5.0a the  
2        station protection for multi-tenant buildings is more accurately and cost-  
3        effectively modeled as multi-station protection at the building entrance  
4        terminal (i.e., indoor SAI). In previous versions of the Hatfield Model,  
5        station protection had been costed individually for each customer location in  
6        a building (ref. MD 6.3.8 and IP 2.9).

7  
8        Increased Riser Cable Costs: The engineered, furnished and installed (EF&I)  
9        cost for riser cable has been increased by approximately 25% because  
10       ongoing validation efforts identified previous cost to be understated. In most  
11       states riser cables are the responsibility of the ILEC as the provider of last  
12       resort. If riser cable is not the responsibility of the ILEC, then the HAI  
13       Model will overstate loop cost in urban service environments and some loop  
14       cost adjustments may need to be applied (ref. IP 2.3.3).

15  
16       Defined Clusters Instead of Census Block Groups: Knowledge of customer  
17       locations is essential to an accurate, cost-efficient design of outside plant.  
18       AT&T witness Don Wood addresses in his testimony the HM 5.0a model  
19       enhancement to customer location and the modeling of distribution plant to  
20       those locations.

21  
22  
23    **VI.    OSP INPUT VALUES**

24    **Q.    WHAT ARE OSP INPUT VALUES, AND HOW ARE THEY**  
25    **DETERMINED?**

1 A. Once the OSP modeling methodology has been determined and the  
2 mathematical formulas developed, the HAI Model needs input values along  
3 with demographic data to determine local loop costs for a specific area. OSP  
4 input values include such items as material costs, labor rates, quantities, fill  
5 factors, plant mix, etc. The HM 5.0a default OSP input values have been  
6 determined by the HAI Model OSP Engineering Team based on our  
7 collective knowledge and experience and subsequent validation efforts.  
8 Descriptions of and supporting information for the OSP input values are  
9 contained in the HAI Model Release 5.0a Inputs Portfolio (IP), which is  
10 attached to the Direct Testimony of Mr. Wood. As noted above, application  
11 of engineering team expertise and judgment is critical to the formation of  
12 credible universal service cost proxy model OSP inputs.

13  
14 **Q. PLEASE EXPLAIN IN MORE DETAIL HOW THE OSP**  
15 **ENGINEERING TEAM DETERMINED APPROPRIATE INPUT**  
16 **VALUES.**

17 A. The input values to the HAI Model were derived directly from the judgment  
18 of the OSP Engineering Team. The highly experienced members of the HAI  
19 Engineering Team gave their collective expert judgment on what they  
20 perceived to be cost effective, forward-looking costs that could be reasonably  
21 achieved, and these judgments were then used to determine the default values  
22 in the model. Each of the team members then used a variety of methods to  
23 perform their own validation of the default values.

24

1 Perhaps an analogy would best illustrate how the HAI Model Outside Plant  
2 Engineering Team considers a HM 5.0a input value or modeling assumption  
3 to be "reasonable:"  
4

5 Suppose, for example, that my wife and I decide to buy a car for our  
6 teenage daughter. Based solely on our experience and knowledge of  
7 basic requirements for safe, reliable transportation and current  
8 automobile prices, we determine that \$15,000 is a reasonable amount  
9 for us to budget. Our daughter, however, says that we "just don't  
10 understand," and that \$15,000 is unreasonable because "everybody  
11 else's parents are spending more for their sons' and daughters' cars."  
12

13 First we discuss with her and come to a clear understanding of what the  
14 basic requirements are by including anti-lock brakes and airbags and  
15 eliminating the moon roof, CD player and a few other amenities. Then  
16 we say, "Let's go look around and just see what cars that meet these  
17 requirements cost these days." We find one for \$12,000, two for about  
18 \$14,000, several in the range of \$15,000 - \$18,000 and even more in  
19 the \$20,000 - \$25,000 range. The average cost comes out to be  
20 \$20,000. "See," she says, "you have underestimated the amount;" and  
21 furthermore, she claims that we have not included some of her really  
22 desirable cars, which are over \$30,000 and would raise the average  
23 amount even higher.  
24

1           We say no; that we have been "reasonable" because there are indeed  
2           three cars for less than \$15,000 that satisfy the requirements, and if she  
3           wants a nicer car, the extra costs will have to come out of her pocket.

4  
5           This illustration is intended to show how the HM 5.0a outside plant  
6           engineering assumptions and input values have been developed and validated  
7           by the HAI OSP Engineering Team. HM 5.0a input values are generally  
8           lower than average costs because the modeling criteria are to be "least-cost."  
9           However, they are certainly not the absolute lowest cost obtainable from any  
10          source.

11  
12   **Q.   WHAT HAS BEEN DONE TO VALIDATE INPUTS AND**  
13   **ASSUMPTIONS PERTAINING TO THE OSP PORTION OF THE**  
14   **HAI MODEL?**

15   **A.   A considerable amount of validation of the OSP portion of the HAI Model**  
16   **has taken place, which includes the following:**

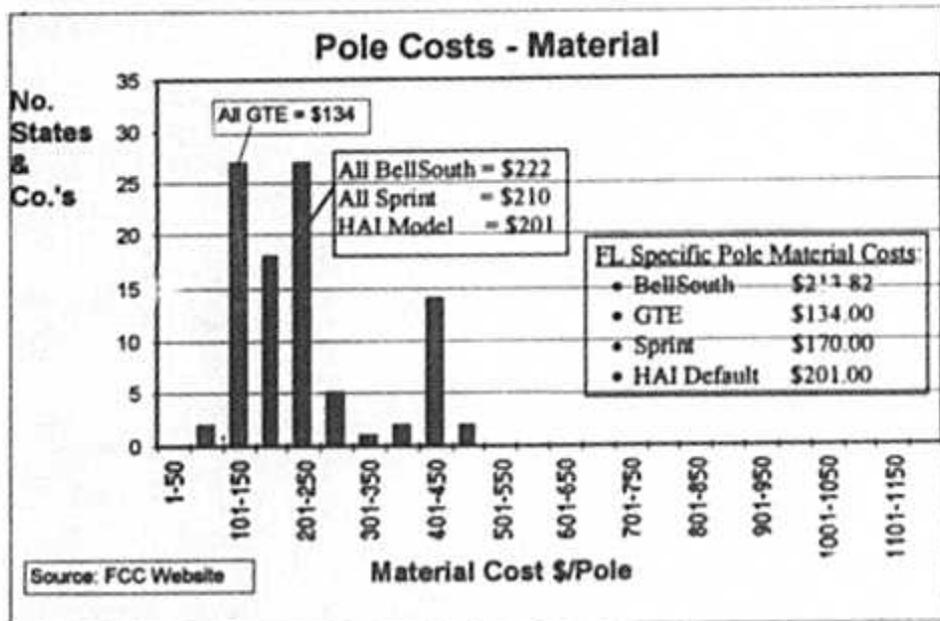
- 17           • Pole costs have been validated via comparison to ILEC pole cost data  
18           gathered by the Federal Communications Commission (FCC).
- 19           • Other input values have been validated by contacting a variety of  
20           material vendors and contractors of OSP services.
- 21           • Assumptions and input values have been compared to those of the  
22           ILECs by members of the OSP Engineering Team who have been  
23           permitted to review proprietary ILEC cost data.

24

1 Q. HOW WAS FCC DATA USED TO VALIDATE THE INPUT VALUES  
2 FOR POLE COSTS IN THE HAI MODEL?

3 A. ILEC pole cost data was obtained from the FCC's Internet Site  
4 ([http://www.fcc.gov/Bureaus/Common\\_Carrier/Comments/da971433\\_data\\_](http://www.fcc.gov/Bureaus/Common_Carrier/Comments/da971433_data_request/datareq.html)  
5 [request/datareq.html](http://www.fcc.gov/Bureaus/Common_Carrier/Comments/da971433_data_request/datareq.html)). In August 1997, the FCC issued a data request  
6 regarding pole costs to the major telephone companies. Part of the  
7 information provided in response to that data request was the material and  
8 installation cost of a 40-foot Class 4 Pole, which is included as Exhibit \_\_\_\_  
9 (JWW-2) to this testimony. A histogram appears below for pole material  
10 costs.

11



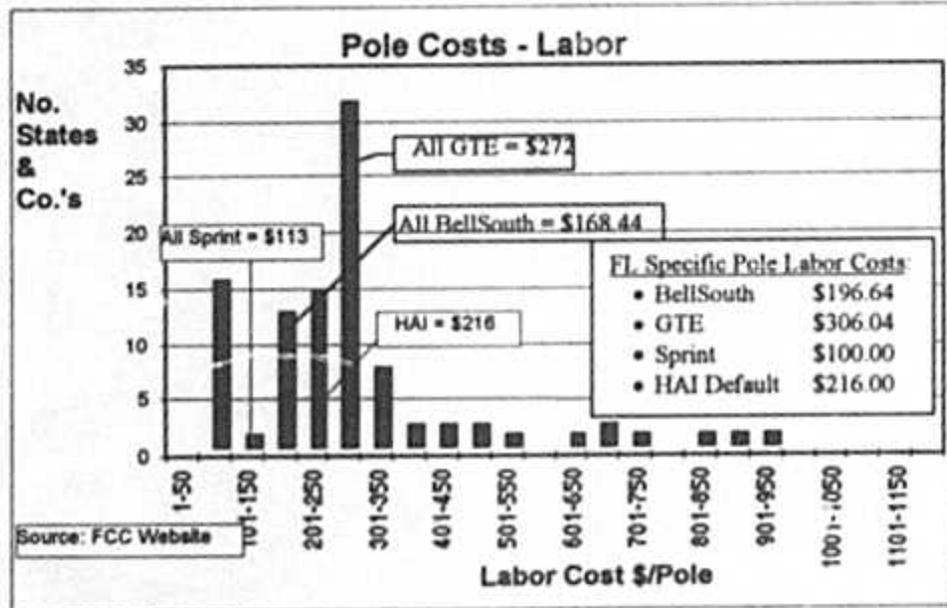
12

13

1 This information validates that the default pole material cost employed by the  
 2 HAI Model is indeed reasonable for Florida because it falls within the range  
 3 of the costs of the three ILECs. A more thorough review of the data reveals  
 4 that the costs within an individual company can vary significantly.

5  
 6 **Q. WHAT DOES THE FCC DATA REVEAL ABOUT POLE LABOR COSTS?**

7  
 8 **A.** Compared to the results observed for pole material costs, there is an even  
 9 wider range in values for pole labor costs. There is no clear productivity  
 10 advantage shown by larger companies, and geographical differences do not  
 11 correlate with the large variation. The following histogram illustrates labor  
 12 productivity.



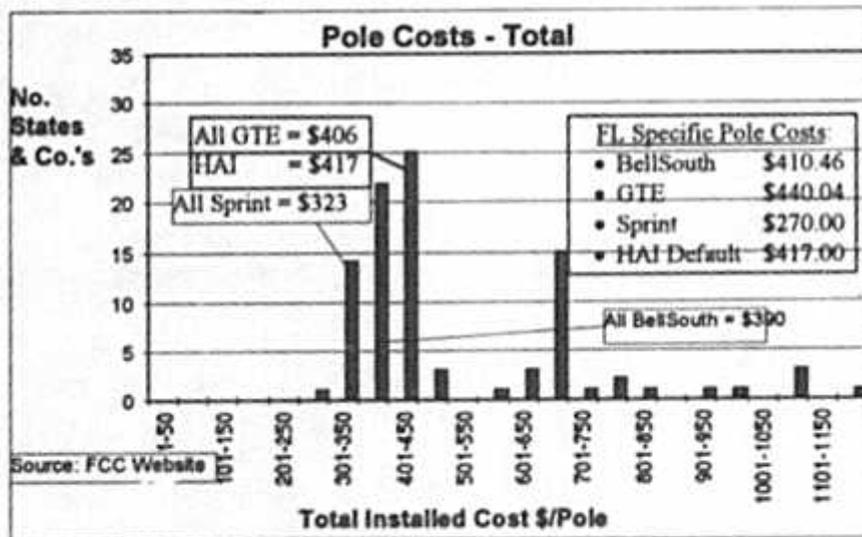
14  
 15  
 16

1 This information validates that the default pole labor cost employed by the  
 2 HAI Model is reasonable for Florida because it once again falls within the  
 3 range of values for the three ILECs.

4  
 5 **Q. WHAT DO THE INSTALLED TOTALS OF MATERIAL PLUS  
 6 LABOR REVEAL?**

7 **A.** Once again, the data reveal a very wide range of ILEC costs and confirm that  
 8 the default input value for installed pole cost employed by the HAI Model is  
 9 valid for Florida, as illustrated below:

10



11

12

13 **Q. IN YOUR OPINION, WHAT SHOULD BE DONE WITH REGARD  
 14 TO THE WIDE RANGE IN ILEC COSTS FOR THE INPUT VALUES  
 15 TO LOCAL LOOP COST MODELS?**

16 **A.** The relevant criterion for these cost models is "least-cost." Therefore, cost  
 17 modelers should employ a very common approach used in business -

1 especially large business - called "best in class" analysis, which essentially  
2 says that an organization should review performance data, and set a  
3 reasonable benchmark based on "best in class." For example, if Sprint has the  
4 lowest forward looking pole costs, then other companies should review  
5 Sprint's methods and procedures to emulate them, and even better them. The  
6 data show that the best price quoted in response to the FCC data request on  
7 pole costs was \$270 for a 40 foot Class 4 pole by Sprint-Florida, while the  
8 highest was \$1,161 for a 40 foot Class 4 pole by Bell Atlantic-Massachusetts.  
9 This rather astoundingly shows the potential for cost improvement and the  
10 fallacy of simply accepting ILEC cost data from their embedded network.

11

12 **Q. HOW DOES THIS RELATE TO THE DEFAULT VALUES FOR**  
13 **POLES IN THE HAI MODEL?**

14 **A.** Instead of using average costs, the HAI Model OSP Engineering Team has  
15 reviewed ranges of costs and recommended default values that can  
16 reasonably be expected to be realized by a cost efficient telephone company  
17 on a large project basis. The wide variance in pole values demonstrates that  
18 it is inappropriate and inaccurate to use average cost information in order to  
19 develop a least-cost, most-efficient model. The HAI Model approach  
20 produces accurate results from a least-cost, most-efficient perspective. The  
21 default values recommended in the HAI Model are not the lowest costs  
22 available, but are deemed readily achievable in practice.

23

1 Q. HOW CAN THE USE OF HAI MODEL NATIONAL DEFAULT OSP  
2 INPUT VALUES PRODUCE RESULTS APPROPRIATE FOR  
3 FLORIDA?

4 A. The way that the HAI Model utilizes the national default OSP input values  
5 produces results that are very specific to Florida at the customer geographic  
6 level for the following reasons:

- 7 • First of all, the labor content of the national default value is adjusted by  
8 a factor of .68 to reflect appropriate labor costs adjusted for Florida  
9 (ref. IP 7.0).
- 10 • Secondly, structure costs are increased as appropriate to account for  
11 the terrain characteristics of each Census Block Group in Florida.
- 12 • Next, the customer location and clustering methodologies of the HAI  
13 Model determine cable lengths and sizes specific to customers in  
14 Florida.
- 15 • Fourth, the dynamic selection algorithms of the HM 5.0a exercise sound  
16 OSP Engineering judgment in selecting copper versus fiber feeder and  
17 aerial versus buried structure.
- 18 • And finally, no one seriously could argue that material costs in today's  
19 economy are unique to a specific state, region of a state or company.  
20 All companies today buy nationally, if not internationally. Therefore,  
21 material prices clearly are national in scope.

22  
23 Q. DID THE HAI MODEL OUTSIDE PLANT ENGINEERING TEAM  
24 ALWAYS USE THE LOWEST DEFAULT INPUT VALUES?

1 A. Absolutely not. Some have wrongly accused the HAI Model OSP  
2 Engineering Team of using unrealistically low default input investment costs,  
3 but that is just not the case. The proof of the reasonableness of the team's  
4 judgment is evident by looking at the validation numbers obtained by Mr.  
5 Dean Fassett, a member of the team, who contacted a number of suppliers  
6 and contractors. The information obtained by Mr. Fassett is summarized in  
7 Exhibit \_\_\_ (JWW-3) and is also displayed in the HAI Model Release 5.0a  
8 Inputs Portfolio (IP), attached to the testimony of Mr. Wood, in the form of  
9 bar charts that show the range of values obtained in Mr. Fassett's validation  
10 efforts. As the following information shows, of the 30 charted ranges of  
11 validation values in the HAI Inputs Portfolio binder, 28, or 93% of the  
12 default values recommended by the Engineering Team for the HAI Model,  
13 are not the lowest validation number obtained. In fact, the default values in  
14 the model average 81% higher than the lowest validation numbers. Any  
15 statement that the HAI Model OSP Engineering Team routinely took the  
16 lowest number is simply contrary to the evidence.

### HAI Model OSP Input Values Validation Numbers

	Item	High	Low	Default	% High to Low
1	Residential NID Without Protector	\$11.90	\$6.85	\$10.00	46%
2	NID Protector Block per Line	\$4.80	\$3.05	\$4.00	31%
3	Business NID (6 Pair) without Protector	\$28.65	\$23.44	\$25.00	7%
4	Business NID Protector Block per Line	\$4.80	\$3.05	\$4.00	31%
5	Rural Buried Drop Excavation/ft.	\$1.75	\$0.55	\$0.60	9%
6	Suburban Buried Drop Excavation/ft.	\$2.10	\$0.63	\$0.75	19%
7	Aerial Strand Mounted Block Terminal	\$72.15	\$58.55	\$60.00	2%
8	Buried Pedestal Block Terminal *	\$93.00	\$39.61	\$90.00	127%
9	2 Pair Aerial Drop Wire Material/ft.	\$0.113	\$0.095	\$0.095	0% ←
10	3 Pair Buried Drop Wire Material/ft.	\$0.197	\$0.140	\$0.140	0% ←
11	Pole Material, 40 ft. Class 4 *	\$402	\$134	\$201	50%
12	Pole Labor: Rural *	\$902	\$150	\$216	44%
13	Pole Labor: Suburban *	\$902	\$170	\$216	27%
14	Pole Investment: Total *	\$1161	\$170	\$417	145%
15	Duct Material/ft.	\$0.648	\$0.515	\$0.600	17%
16	Rock Saw / Trenching Ratio *	4.6	1.3	3.5	169%
17	Manhole Material *	\$4,720	\$1,700	\$2,340	38%
18	MH Excavation/Backfill: Rural	\$4,000	\$850	\$2,800	229%
19	MH Excavation/Backfill: Suburban	\$4,500	\$1,250	\$3,500	180%
20	MH Excavation/Backfill: Metro	\$8,500	\$1,700	\$5,000	194%
21	Normal Trench/ft. with Backfill: Rural: 24" depth *	\$5.0a0	\$2.00	\$2.89	45%
22	Normal Trench/ft. with Backfill: Rural 36" depth *	\$6.00	\$1.50	\$2.89	45%
23	Normal Trench/ft. with Backfill: Suburban: 24" depth *	\$11.00	\$2.40	\$3.35	40%
24	Normal Trench/ft. with Backfill: Suburban: 36" depth *	\$15.0a0	\$2.00	\$3.35	75%
25	Trench/ft. in Pavement w/ Restoral: Metro: 24" depth *	\$60.00	\$7.50	\$31.22	316%
26	Trench/ft. in Pavement w/ Restoral: Metro: 36" depth *	\$63.00	\$7.40	\$31.22	322%
27	Plow Cable/ft.: Rural: 24" depth *	\$1.50	\$0.80	\$0.80	100%
28	Plow Cable/ft.: Rural: 36" depth *	\$2.00	\$0.50	\$0.80	60%
29	Plow Cable/ft.: Suburban: 24" depth *	\$3.50	\$0.85	\$1.20	41%
30	Plow Cable/ft.: Suburban: 36" depth *	\$4.00	\$0.90	\$1.20	33%
<b>Average % above lowest quote (# at lowest of 30 items)</b>					<b>81% (2)</b>

1 Q. **WHAT IS THE PURPOSE OF VALIDATION AS USED BY THE HAI**  
2 **MODEL OSP ENGINEERING TEAM?**

3 A. The primary reasons for validation by the HAI Engineering Team are to  
4 determine that the input values are reasonable and to continually review and  
5 improve the model.

6

7 Q. **DID THE HAI MODEL OSP ENGINEERING TEAM FIND ANY**  
8 **SIGNIFICANT FLAWS AS A RESULT OF ITS VALIDATION**  
9 **EFFORTS?**

10 A. No. In several cases we found that some of our assumptions used in the past  
11 were too conservative. For example, in the past, we used the common  
12 planning assumption that the installed cost of copper cable is a linear "a + bx"  
13 type of straight line. After examining a variety of validation values and  
14 listening to concerns that the model produced high costs for larger cables, the  
15 OSP Engineering team members came to realize that it did not take 42 times  
16 as long to engineer a 4200 pair cable than to engineer a 100 pair cable.  
17 Therefore, appropriate changes were made.

18

19 Q. **DID EACH MEMBER OF THE HAI MODEL OSP ENGINEERING**  
20 **TEAM PARTICIPATE IN THE VALIDATION PROCESS, AND DID**  
21 **THEY EACH DO IT THE SAME WAY?**

22 A. Yes, each member participated, but not in the same way. It is significant to  
23 note the depth and breadth of experience and knowledge of the members of  
24 this team as detailed in Exhibit \_\_\_\_ (JWW-1). Each member of the team used

1 different approaches to validate the HAI Model OSP methodology,  
2 assumptions and input values.

3

4 Mr. Fassett took the lead since he had a large number of successful contacts  
5 with vendors and contractors. The information he obtained is extensive, and  
6 is reproduced in Exhibit \_\_\_ (JWW-3).

7

8 Among his many areas of OSP expertise, Mr. Riolo is eminently qualified to  
9 address the pricing of poles and cable. For eight years he was responsible for  
10 purchasing all poles and all outside plant cable for the New York Telephone  
11 Company.

12

13 Mr. Donovan has attended trade shows, questioned exhibitors, and called  
14 vendors for detailed price and technical information. In addition, Mr.  
15 Donovan has a wide range of experience that includes negotiating contracts  
16 for millions of dollars worth of contract labor, including excavation, pole  
17 placing, electronic equipment installation, cable placing, and splicing. He is  
18 eminently qualified to address electronic costs. In his last ILEC employment,  
19 he was responsible for purchasing over one million dollars per day in  
20 electronic equipment for the entire NYNEX Company. Other work included  
21 the design of construction job pricing methods and procedures.

22

23 Besides an extensive outside plant career in Bell Canada, after retiring as a  
24 General Manager, Mr. Carter did detailed engineering design of Digital Loop  
25 Carrier Systems for a major RBOC. He has exceptional depth of knowledge

1 in detailed engineering aspects of IDLC as used in the HAI Model. He has  
2 validated prices in the HAI Model based on his recent experience, and has  
3 contacted a number of vendors to obtain detailed technical and costing  
4 information that confirms the default values in the model.

5  
6 I have had a variety of OSP experiences with BellSouth and AT&T and have  
7 extensively reviewed ILEC modeling methodology, assumptions and input  
8 values in fourteen USF and UNE dockets as detailed in Exhibit \_\_\_ (JWW-  
9 4). My contribution to the validation effort involved the detailed design of  
10 ten Census Block Groups in Georgia to validate the accuracy of the  
11 distribution plant design for Hatfield Model Releases 3.1 and 4.0.

12  
13 Perhaps the most credible form of validation has been the numerous  
14 comparisons of HAI OSP input values to those of the ILECs. The members  
15 of the HAI OSP Engineering Team have been witnesses in approximately fifty  
16 USF and UNE hearings in the past two years. We have seen (under non-  
17 disclosure agreements) literally thousands of ILEC OSP input values, often  
18 from two or more ILECs in the same docket. Comparisons have consistently  
19 shown the HAI Model input values to be "reasonable."

20  
21 The discussion above is intended to highlight the fact that there are many  
22 ways to validate expert opinion. The HAI Model OSP Engineering Team has  
23 done a more thorough job than any other model proponent in documenting  
24 assumptions and validating input values against least-cost benchmarks based  
25 on currently available technology.

1

2 **VII. CONCLUSION**

3 **Q. HOW WOULD YOU SUMMARIZE YOUR TESTIMONY**  
4 **CONCERNING HAI'S COST MODELING OF OUTSIDE PLANT**  
5 **FOR THE LOCAL LOOP?**

6 **A.** The HAI Model Release 5.0a correctly employs outside plant design  
7 methodology, assumptions and input values that reflect how an outside plant  
8 engineer should design a local loop network employing the following FCC  
9 criteria:

- 10 • a network based upon least-cost, most-efficient, reasonable technology  
11 that is currently being deployed,
- 12 • existing wire center locations, wire center line counts and average loop  
13 length, and
- 14 • local loop network transmission standards and design practices.

15

16 Therefore, I recommend the Florida Public Service Commission adopt the  
17 HAI Model Release 5.0a as the appropriate local loop cost basis for  
18 determining Universal Service Funding.

19

20 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

21 **A.** Yes.

22

23

**MEMBERS:**

Carter, Ernest M., Protocol Telecommunications Services, 104 Westwick Court, No. 4, Sterling, VA 20165  
 Donovan, John C., President of Telecom Visions, Inc., 11 Osborne Road, Garden City, NY 11530  
 Fassett, Dean R., Owner of Adirondack Telecom Associates, 141 Juniper Drive, Ballston Spa, NY 12020  
 Madden, Thomas C., Manager-OSP Cost Engineering, AT&T Local Services Division, 131 Morristown Rd, Basking Ridge, NJ, 07920  
 Riolo, Joseph P., Telecommunications Consultant, 102 Roosevelt Drive, East Norwich, New York 11732  
 Wells, James W., Jr., President of J. W. Wells, Inc., 5280 Laithbank Lane, Alpharetta, GA 30022

**QUALIFICATIONS AND EXPERIENCES:**

HAI Team Member	EMC	JCD	DRF	TCM	JPR	JWW	Total
Telecom Experience (Yr)	34	30	26	42	30	25	187
OSP Experience (Yr)	24	25	26	40	30	18	163
Local Exchange Carrier Background	Bell Canada	Nynex	Nynex & ICO	Bell-Atlantic	Nynex	Bell-South	5
Entry Level	OSP Engr.	OSP Fld Mgr	OSP Craft	OSP Craft	OSP Craft	OSP Supvr.	OSP Craft
Retirement Level	Gen. Mgr.	Gen. Mgr.	Oper. Mgr.	Design Ctr Mgr	Director		Gen. Mgr.
Post Secondary Education Degrees	BSEE	BSEM MBA			BSEE	BEEE MBA	6
Member of Team Since	1/97	5/96	10/96	10/97	10/96	2/97	5/96

**AREAS OF OUTSIDE PLANT SUBJECT MATTER EXPERTISE INCLUDE:**

Long Range Planning	Methods and Procedures	Repair Strategy	Capital Budgets
Current Planning	OSP Product Specification	OSP Construction	Expense Budget
Network Design	Installation and Repair	Digital Loop Carrier	Project Management
OSP Engineering	Fiber Optic Electronics	Procurement	Operational Reviews
Transmission	Facilities Assignment	Material Logistics	Fiber Optic Cable
Electrical Protection	Cable Entrance Facilities	OSP Records	OSP Maintenance
Conduit	Premise Distribution	Records Digitization	OSP Engr Economics
Pole Lines	Copper Cable and Wire	OSP Cost Modeling	Right-of-Way
Aerial Plant	Interoffice Trunking	Urban Outside Plant	International OSP
Buried Plant	Main Distributing Frame	Suburban OSP	
Underground Plant	Building Industry Consult	Rural Outside Plant	

<u>Company</u>	<u>State</u>	<u>Matl</u>	<u>Labor</u>	<u>Total</u>
Ameritec	IL	\$193.91	\$372.36	\$566.27
Ameritec	IN	\$189.47	\$456.12	\$645.59
Ameritec	MI	\$191.48	\$447.21	\$638.69
Ameritec	OH	\$180.16	\$633.59	\$813.75
Ameritec	WI	\$191.93	\$485.02	\$676.95
Bell Atlantic	DC	\$190.00	\$250.00	\$440.00
Bell Atlantic	DE	\$190.00	\$250.00	\$440.00
Bell Atlantic	MA	\$259.00	\$902.00	\$1,161.00
Bell Atlantic	MD	\$190.00	\$250.00	\$440.00
Bell Atlantic	ME	\$259.00	\$692.00	\$951.00
Bell Atlantic	NH	\$209.00	\$860.00	\$1,069.00
Bell Atlantic	NJ	\$190.00	\$250.00	\$440.00
Bell Atlantic	NY	\$269.00	\$658.00	\$927.00
Bell Atlantic	PA	\$190.00	\$250.00	\$440.00
Bell Atlantic	RI	\$228.00	\$544.00	\$772.00
Bell Atlantic	VA	\$190.00	\$250.00	\$440.00
Bell Atlantic	VT	\$238.00	\$837.00	\$1,075.00
Bell Atlantic	WV	\$190.00	\$250.00	\$440.00
BellSouth	AL	\$254.75	\$160.61	\$415.36
BellSouth	FL	\$213.82	\$196.64	\$410.46
BellSouth	GA	\$210.05	\$176.92	\$386.97
BellSouth	KY	\$247.82	\$172.31	\$420.13
BellSouth	LA	\$204.35	\$154.18	\$358.53
BellSouth	MS	\$209.56	\$146.05	\$355.61
BellSouth	NC	\$211.10	\$165.36	\$376.46
BellSouth	SC	\$233.68	\$151.76	\$385.44
BellSouth	TN	\$212.73	\$192.10	\$404.83
GTE	AL	\$134.00	\$251.21	\$385.21
GTE	AR	\$134.00	\$259.66	\$393.66
GTE	AZ	\$134.00	\$312.73	\$446.73
GTE	CA	\$134.00	\$312.73	\$446.73
GTE	FL	\$134.00	\$306.04	\$440.04
GTE	HI	\$134.00	\$290.14	\$424.14
GTE	IA	\$134.00	\$257.00	\$391.00
GTE	ID	\$134.00	\$266.99	\$400.99
GTE	IL	\$134.00	\$270.33	\$404.33
GTE	IN	\$134.00	\$271.26	\$405.26
GTE	KY	\$134.00	\$242.16	\$376.16
GTE	MI	\$134.00	\$249.70	\$383.70

<u>Company</u>	<u>State</u>	<u>Matl</u>	<u>Labor</u>	<u>Total</u>
GTE	MN	\$134.00	\$220.13	\$354.13
GTE	MO	\$134.00	\$262.14	\$396.14
GTE	NB	\$134.00	\$259.74	\$393.74
GTE	NC	\$134.00	\$241.08	\$375.08
GTE	NM	\$134.00	\$302.26	\$436.26
GTE	NV	\$134.00	\$312.73	\$446.73
GTE	OH	\$134.00	\$254.30	\$388.30
GTE	OK	\$134.00	\$268.96	\$402.96
GTE	OR	\$134.00	\$266.99	\$400.99
GTE	PA	\$134.00	\$249.67	\$383.67
GTE	SC	\$134.00	\$260.38	\$394.38
GTE	TX	\$134.00	\$293.74	\$427.74
GTE	VA	\$134.00	\$317.04	\$451.04
GTE	WA	\$134.00	\$266.99	\$400.99
GTE	WI	\$134.00	\$264.59	\$398.59
<b>Sprint</b>	<b>FL</b>	<b>\$170.00</b>	<b>\$100.00</b>	<b>\$270.00</b>
Sprint	IL	\$217.00	\$100.00	\$317.00
Sprint	IN	\$217.00	\$100.00	\$317.00
Sprint	KS	\$217.00	\$100.00	\$317.00
Sprint	MN	\$217.00	\$100.00	\$317.00
Sprint	MO	\$217.00	\$100.00	\$317.00
Sprint	NC	\$195.00	\$163.00	\$358.00
Sprint	NE	\$217.00	\$100.00	\$317.00
Sprint	NJ	\$217.00	\$100.00	\$317.00
Sprint	NV	\$217.00	\$100.00	\$317.00
Sprint	OH	\$217.00	\$100.00	\$317.00
Sprint	OR	\$217.00	\$100.00	\$317.00
Sprint	PA	\$217.00	\$100.00	\$317.00
Sprint	SC	\$195.00	\$163.00	\$358.00
Sprint	TN	\$195.00	\$163.00	\$358.00
Sprint	TX	\$217.00	\$100.00	\$317.00
Sprint	VA	\$195.00	\$163.00	\$358.00
Sprint	WA	\$217.00	\$100.00	\$317.00
Sprint	WY	\$217.00	\$100.00	\$317.00
SWBT	AR	\$356.00	\$383.40	\$739.40
SWBT	CA	\$277.00	\$350.00	\$627.00
SWBT	KS	\$219.91	\$244.82	\$464.73
SWBT	MO	\$327.95	\$442.79	\$770.74
SWBT	NV	\$378.33	\$716.33	\$1,094.66

<u>Company</u>	<u>State</u>	<u>Matl</u>	<u>Labor</u>	<u>Total</u>
SWBT	OK	\$198.52	\$259.78	\$458.30
SWBT	TX	\$202.20	\$228.71	\$430.91
US West	AZ	\$402.00	\$277.00	\$679.00
US West	CO	\$402.00	\$277.00	\$679.00
US West	IA	\$402.00	\$277.00	\$679.00
US West	ID	\$402.00	\$277.00	\$679.00
US West	MN	\$402.00	\$277.00	\$679.00
US West	MT	\$402.00	\$277.00	\$679.00
US West	ND	\$402.00	\$277.00	\$679.00
US West	NE	\$402.00	\$277.00	\$679.00
US West	NM	\$402.00	\$277.00	\$679.00
US West	OR	\$402.00	\$277.00	\$679.00
US West	SD	\$402.00	\$277.00	\$679.00
US West	UT	\$402.00	\$277.00	\$679.00
US West	WA	\$402.00	\$277.00	\$679.00
US West	WY	\$402.00	\$277.00	\$679.00

Residential NID w/o Protector (\$10)	Residential NID Protector Block/Line (\$4)	Business NID (8 Pair) w/o Protector (\$25)	Business NID Protector Block/Line (\$4)	Bury Service Wire (Drop)/ft. Rural (\$ .60)	Bury Service Wire (Drop)/ft. Suburban (\$ .75)
\$8.85	\$3.05	\$23.44	\$3.05	\$0.55	\$0.63
\$9.38	\$3.06	\$28.65	\$3.06	\$0.60	\$0.70
\$9.80	\$3.07		\$3.07	\$0.60	\$0.72
\$11.90	\$4.60		\$4.60	\$0.60	\$0.75
				\$0.60	\$0.75
				\$0.70	\$0.75
				\$0.74	\$0.75
				\$0.75	\$0.90
				\$0.75	\$1.00
				\$0.75	\$1.15
				\$0.90	\$1.15
				\$0.90	\$1.25
				\$0.95	\$1.50
				\$1.00	\$1.50
				\$1.30	\$1.90
				\$1.75	\$2.10

w/1 protector	v
\$9.92	y
\$12.43	x
\$14.96	w
w/3 protectors	
\$24.20	

Note: Price used is Quote for SNI-2100 w/protector(s) minus "Add a Line" kit(s).

w/o protectors	v
\$23.44	y
w/6 protectors	x
\$57.45	w

Note: Price used is Quote for SNI-4600

Block Terminal Material Cost (Aerial Strand Mounted) (\$60)	Block Terminal Material Cost Buried Pedestal (\$90)	Drop Wire Material Cost/ft. Aerial 2-Pair (\$0.095)	Drop Wire Material Cost/ft. Buried 3-Pair Filled (\$0.140)	Pole Investment Material 40' Class 4 (\$201)	Pole Investment Labor Rural 40' Class 4 (\$218)	Pole Investment Labor Suburban 40' Class 4 (\$216)
\$58.55	\$39.61	\$0.0947	\$0.140	\$150.00	\$150.00	\$205.00
\$72.15	\$54.20	\$0.1130	\$0.197	\$189.68	\$155.00	\$216.00
	\$87.00			\$201.27	\$216.00	\$350.00
	\$90.00			\$201.17	\$294.00	\$392.00
	\$93.00			\$217.49	\$300.00	\$350.00
				\$219.81	\$300.00	\$350.00
				\$248.04		
				\$240.00		
				\$262.68		
				\$392.00		

Also see FCC\*  
 data containing  
 94 entries of  
 values from  
 \$134 to \$402.

Also see FCC\*  
 data containing  
 94 entries of  
 values from  
 \$170 to \$902.

Also see FCC\*  
 data containing  
 94 entries of  
 values from  
 \$170 to \$1,161.

\*[http://www.fcc.gov/Bureaus/Common\\_Carrier/Comments/ds971433\\_data\\_request/datareq.html](http://www.fcc.gov/Bureaus/Common_Carrier/Comments/ds971433_data_request/datareq.html)

Duct Material Cost/ft. (\$0.60)	Rock Saw/Trenching Ratio (3.5)	Manhole Material (\$2,340)	Manhole Excavation & Backfill Rural (\$2,800)	Manhole Excavation & Backfill Suburban (\$3,200-\$3,500)	Manhole Excavation & Backfill Metro (\$3,500-\$5,000)
\$0.515 r	1.3 g	\$1,700 o	\$850 o	\$1,250 o	\$1,700 o
\$0.585 u	1.8 n	\$2,340 uu	\$1,500 n	\$1,630 f	\$2,650 g
\$0.648 s	1.9 l	\$3,100 n	\$1,600 p	\$2,050 g	\$3,140 f
	2.1 o	\$3,389 v v	\$1,600 q	\$2,100 n	\$3,200 l
	2.5 q	\$3,500 k	\$1,614 f	\$2,400 p	\$3,500 n
	2.8 p	\$4,720 p	\$1,750 g	\$2,400 q	\$4,000 p
	3.6 l	\$4,720 q	\$2,800 l	\$2,800 l	\$4,000 q
	4.6 k		\$3,500 l	\$4,200 l	\$5,000 k
			\$4,000 k	\$4,500 k	\$8,500 l

Normal Trenching 24"	1 Quote @ \$1665 less frame & cover +\$125 delivery
\$2.40 l	uu
\$3.00 p	Frame+Cover from "Natl Constr Estimator" @ \$350.00
\$3.18 n	Total=\$2,340
\$3.25 q	
\$3.50 k	
\$4.38 g	
\$5.00 l	
\$7.00 o	

Frost Wheel or Rock Saw Rural & Suburban 24"	1 Bid @ \$3150 plus \$239 delivery
\$4.50 l	v v
\$5.75 g	plus \$239 delivery
\$5.75 n	Total=\$3,389
\$8.00 q	
\$8.50 p	
\$15.00 o	
\$16.00 k	
\$18.00 l	

Normal Trenching in Dirt with Backfill Rural/ft. 24" depth (\$2.81-\$2.97)	Normal Trenching in Dirt with Backfill Rural/ft. 36" depth (\$2.81-\$2.97)**	Normal Trenching in Dirt with Backfill Suburban/ft. 24" depth (\$2.81-\$3.88)**	Normal Trenching in Dirt with Backfill Suburban/ft. 36" depth (\$2.81-\$3.88)**	Trenching in Pavement with Restoral Metro/ft. 24" depth (\$13.58 & \$48.85)	Trenching in Pavement with Restoral Metro/ft. 36" depth (\$13.58 & \$48.85)
\$2.00 o	\$1.50 b	\$2.40 l	\$2.00 b	\$7.50 k	\$7.40 f
\$2.00 p	\$1.87 f	\$3.00 p	\$2.48 f	\$8.85 g	\$8.50 k
\$2.15 n	\$2.10 a	\$3.25 n	\$2.50 l	\$9.80 g*	\$8.60 c
\$2.25 q	\$2.50 j	\$3.25 q	\$3.10 j	\$12.00 p	\$8.80 d
\$2.40 i	\$2.75 n	\$3.45 g	\$3.50 e	\$13.00 q	\$8.80 e
\$2.50 p*	\$2.75 j	\$3.50 k	\$3.80 n	\$13.10 j	\$9.10 g
\$2.60 n*	\$3.00 o	\$3.50 p*	\$3.80 g	\$13.50 n	\$9.80 g*
\$2.75 q*	\$3.00 p	\$3.75 n*	\$3.90 h	\$14.00 p*	\$9.87 h
\$3.00 o*	\$3.15 n*	\$3.75 q*	\$4.00 p	\$15.00 o	\$10.00 b
\$3.30 g	\$3.20 c	\$4.85 g*	\$4.10 n*	\$15.00 q*	\$10.50 a
\$3.50 k	\$3.25 q	\$5.00 i	\$4.25 c	\$16.20 n*	\$14.00 p
\$3.90 g*	\$3.30 d	\$9.00 o	\$4.25 q	\$19.00 o*	\$14.25 n
\$5.00 j	\$3.30 e	\$11.00 o*	\$4.50 d	\$42.00 j	\$15.00 q
	\$3.40 g		\$4.50 e	\$60.00 i	\$16.00 p*
	\$3.50 o*		\$4.50 k		\$17.00 o
	\$3.50 p*		\$4.50 p*		\$17.00 q*
	\$3.75 q*		\$4.75 q*		\$17.50 n*
	\$4.00 g*		\$4.90 g*		\$22.00 o*
	\$4.50 k		\$6.00 l		\$42.00 j
	\$4.93 h		\$11.00 o		\$63.00 i
	\$6.00 j		\$15.00 o*		

\*12' wide trench price as well as 6" trench price was submitted

\*\*Equivalent Default Values Excluding Flowing, Boring, and Pushing Pipe

Plow Cable Rural/ft. 24" depth (\$ .80)	Plow Cable Rural/ft. 36" depth (\$ .80)	Plow Cable Suburban/ft. 24" depth (\$1.20)	Plow Cable Suburban/ft. 36" depth (\$1.20)
Normal	Normal	Normal	Normal
\$0.40 p	\$0.50 p	\$0.85 k	\$0.90 j
\$0.50 q	\$0.60 q	\$1.15 g	\$0.95 k
\$0.75 l	\$0.80 l	\$1.15 n	\$1.05 b
\$0.80 k	\$0.90 a	\$1.20 l	\$1.20 g
\$0.85 n	\$0.90 j	\$1.50 p	\$1.25 c
\$1.10 g	\$0.90 k	\$1.60 q	\$1.30 a
\$1.50 l	\$0.92 f	\$2.00 o	\$1.30 l
\$1.50 o	\$0.95 b	\$3.50 i	\$1.35 d
	\$0.95 n		\$1.35 e
	\$1.15 g		\$1.57 f
	\$1.25 c		\$1.65 n
	\$1.35 d		\$1.90 p
	\$1.35 e		\$2.00 q
	\$1.75 l		\$2.95 o
	\$2.00 o		\$4.00 l
More Difficult	More Difficult	More Difficult	More Difficult
\$0.75 l	\$0.80 l	\$0.85 k	\$0.95 k
\$0.80 k	\$0.90 k	\$1.20 g	\$1.25 b
\$0.80 p	\$1.00 p	\$1.20 l	\$1.30 l
\$0.90 q	\$1.10 q	\$1.95 n	\$1.40 g
\$1.15 n	\$1.15 b	\$2.75 p	\$1.40 j
\$1.20 g	\$1.20 f	\$2.85 q	\$1.87 f
\$1.50 l	\$1.25 g	\$3.50 i	\$2.35 n
\$2.00 o	\$1.40 j	\$4.00 o	\$2.50 c
	\$1.40 n		\$2.70 d
	\$1.75 l		\$2.70 e
	\$2.00 a		\$2.90 a
	\$2.25 c		\$3.75 p
	\$2.50 d		\$3.85 q
	\$2.50 e		\$4.00 l
	\$2.95 o		\$6.00 o
Ratio	Ratio	Ratio	Ratio
1.00 l	1.00 l	1.00 l	1.00 l
1.00 k	1.00 k	1.00 k	1.00 k
1.00 l	1.00 l	1.00 l	1.00 l
1.09 g	1.09 g	1.04 g	1.17 g
1.33 o	1.21 b	1.70 n	1.19 b
1.35 n	1.30 f	1.78 q	1.19 f
1.80 q	1.47 n	1.83 p	1.42 n
2.00 p	1.48 o	2.00 o	1.56 j
	1.56 j		1.93 q
	1.80 c		1.97 p
	1.83 q		2.00 c
	1.85 d		2.00 d
	1.85 e		2.00 e
	2.00 p		2.03 o
	2.22 a		2.23 a

1. Louisiana, Louisiana Public Service Commission, Docket No. U-22022/U-22093 regarding Unbundled Network Elements. Analysis of the outside plant local loop portions of BellSouth Cost Study on behalf of AT&T filed on August 25, 1997. Deposed on September 5, 1997. Appeared at hearing on September 12, 1997.
2. Georgia, Georgia Public Service Commission, Docket No. 7061-U regarding Unbundled Network Elements. Analysis of the outside plant local loop portions of BellSouth Cost Study on behalf of AT&T filed on August 29, 1997. Appeared at hearing on September 19, 1997.
3. Alabama, Alabama Public Service Commission, Docket No. 26029 regarding Unbundled Network Elements. Analysis of the outside plant local loop portions of BellSouth Cost Study on behalf of AT&T filed on September 12, 1997. Appeared at hearing on September 25, 1997.
4. Maine, Maine Public Utilities Commission, Docket No. 97-505. Description of the outside plant inputs to the local loop portion of the Hatfield Model on behalf of AT&T filed on October 3, 1997. (Testimony adopted by John Donovan, and no hearing appearance was made.)
5. Tennessee, Tennessee Regulatory Authority, Docket No. 97-01262 regarding Unbundled Network Elements. Description of the outside plant inputs to the local loop portion of the Hatfield Model on behalf of AT&T filed on October 10, 1997. Analysis of the outside plant local loop portions of BellSouth Cost Study on behalf of AT&T filed on October 17, 1997 and February 12, 1998. Appeared at hearing on February 27, 1998.
6. Kentucky, Kentucky Public Service Commission, Administrative Case No. 360 regarding Universal Service Funding. Description of the outside plant inputs to the local loop portion of the Hatfield Model on behalf of AT&T filed on October 10, 1997 and February 18, 1998. Analyses of the outside plant local loop portions of the Benchmark Cost Proxy Model (proposed by BellSouth and GTE) on behalf of AT&T filed on November 4, 1997, December 2, 1997 and February 26, 1998. Appeared at hearing on November 13 and 14, 1997 and March 3 and 5, 1998.
7. South Carolina, Public Service Commission of South Carolina, Docket No. 97-239-C regarding Universal Service Funding. Description of the outside plant inputs to the local loop portion of the Hatfield Model and analysis of the outside plant local loop portions of the Benchmark Cost Proxy Model (proposed by BellSouth and GTE) on behalf of AT&T filed on November 10, 1997 and February 17, 1998. Appeared at hearing on March 10, 1998.
8. South Carolina, Public Service Commission of South Carolina, Docket No. 97-374-C regarding Unbundled Network Elements. Description of the outside plant inputs

to the local loop portion of the Hatfield Model and analysis of the outside plant local loop portions of the BellSouth Cost Study on behalf of AT&T filed on November 17, 1997. Appeared at hearing on December 17, 1997.

9. North Carolina, North Carolina Utilities Commission, Docket No. P-100, SUB 133d regarding Unbundled Network Elements. Description of the outside plant inputs to the local loop portion of the Hatfield Model on behalf of AT&T filed on December 15, 1997 and February 16, 1998. Analysis of the outside plant local loop portions of BellSouth Cost Study on behalf of AT&T filed on March 2, 1998. Appeared at hearing on March 26, 1998.
10. North Carolina, North Carolina Utilities Commission, Docket No. P-100, SUB 133b regarding Universal Service Funding. Descriptions of the outside plant inputs to the local loop portion of the Hatfield Model on behalf of AT&T filed on December 15, 1997 and January 16, 1998. Deposed on January 28, 1998, by GTE. Analyses of the outside plant local loop portions of the Benchmark Cost Proxy Model (proposed by BellSouth, Sprint and GTE) on behalf of AT&T filed on filed on January 30, 1998. Appeared at hearing on February 4, 1998.
11. Florida, Florida Public Service Commission, Docket Nos. 960757-TP, 960833-TP, 960916-TP and 971140-TP regarding Unbundled Network Elements. Analysis of the outside plant local loop portions of the BellSouth Cost Study on behalf of AT&T filed on December 12, 1997. Deposed on January 7, 1998. Appeared at hearing on January 27, 1998.
12. Mississippi, Mississippi Public Service Commission, Docket No. 97-AD-544 regarding Unbundled Network Elements. Descriptions of the outside plant inputs to the local loop portion of the Hatfield Model on behalf of AT&T filed on January 28, 1998. Analysis of the outside plant local loop portions of BellSouth Cost Study on behalf of AT&T filed on March 13, 1998. Appeared at hearing on April 2, 1998.
13. Texas, Public Utility Commission of Texas, Docket No. 18515 regarding Universal Service Funding. Descriptions of the outside plant inputs to the local loop portion of the HAI Model Release 5.0a on behalf of AT&T filed on February 17, 1998. Analyses of the outside plant local loop portions of the Benchmark Cost Proxy Model (proposed by Southwestern Bell, Sprint and GTE) on behalf of AT&T filed on filed on February 27, 1998. Deposed on March 13, 1998, by SWB. Appeared at hearing on March 19 - 20, 1998.
14. Tennessee, Tennessee Regulatory Authority, Docket No. 97-00888 regarding Universal Service Funding. Descriptions of the outside plant inputs to the local loop portion of the HAI Model Release 5.0a on behalf of AT&T filed on April 3, 1998. Analysis of the outside plant local loop portions of the Benchmark Cost Proxy

Model (proposed by BellSouth and Sprint) on behalf of AT&T filed on April 9, 1998. Appeared at hearing on April 21, 1998.