# BENE, GIRTMAN

**ORIGINAL** 

Attorney at Law

11(2) East Layfayette Stroot Suito 207 Tallahassee, Florida 32,91,4552 Tetephone: (850) 656-3232

(850) 656-3233

Facsimile: (850) 656-3233

January 26, 1999.

Ms. Blanca Bayo 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

Re: Docket No. 98)403-WS, Application for Transfer of Certificate Nos. 469-W and 358-S from Bayside Utilities, Inc. to Bayside Utility Services, Inc. in Bay County.

Deat Ms. Bayo:

Enclosed for filing are the original and fifteen copies of the following documents:

 Utilities, Inc. and Bayside Utility Services, Inc. Motion to Dismiss the Objection and Protest

Thank you for your assistance. If there are any questions, please let me know.

Sincerely yours,

Han B Girtman

ACK	
	Encl.
AFP	<u>cc</u> w/encl: Mr. Carl Wenz
ÇAF	. <u></u>
CMU	
STO	<del></del>
EAG	
LEG	
EIN	
$O!'\cap$	<del></del> .
ROH	! <del></del> <del></del>
SEJ	: <del></del>
ÃŴ)	Course(stroyaderstroits, e.g.)
<b>ό</b> τι	- 1 <u></u>

Control of Number-Date
() | 0.5.7 Jan 26.8

more production of the first of the second

ORIGINAL

# BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Application for transfer of	)
Certificate Nos. 469-W and 358-S	)
from Bayside Utilities, Inc. to	)
Bayside Utility Services, Inc. in	)
Bay County.	)
	ì

**DOCKET NO. 981403-WS** 

Submitted for Filing: January 26, 1999

# UTILITIES, INC. AND BAYSIDE UTILITY SERVICES, INC. MOTION TO DISMISS THE OBJECTION AND PROTEST

COMES NOW, Utilities, Inc. and it's wholly owned subsidiary, Bayside Utility Services, Inc., and in support of the Motion to Dismiss state that:

- 1. On or about November 12, 1998, an undated letter was filed with the Florida Public Service Commission purporting to be an objection to the transfer of the utility from Bayside Utilities, Inc. to Bayside Utility Services, Inc. The document was signed by only one person, but had the names and addresses of three individuals at the bottom of the letter. It is unclear whether the objection was filed by the three individuals in their individual capacities. A copy of that letter is attached as Exhibit A.
- 2. The objection also was purported to be made on behalf of Bayside Homeowners
  Association, although there is no indication that the Association or its Board of
  Directors represents all or even a majority of the residents in the area.

  Forthermore, there is no indication that the homeowners were notified of the
  decision of the individual(s) to file an objection or protest, and there is no indication

DOCUMENT OF PIER-DATE

U | 0.5.7 JAN 26.8 

DRESS-VERSE LANCE RETAIN

- whether the purported action was approved by a majority vote of the members of the Association or whether there was a vote of the Board of Directors of the Association, or whether the Association was even lawfully created, if it even exists.
- The letter of objection to the transfer is insufficient as a protest. Separate and apart from the deficiencies in the identification of the actual protestant(s) and his (their) representative capacity or capacities, the letter does not allege that the acquiring utility lacks the technical expertise and the financial ability to provide the required utility services. In fact, the acquiring utility has both the technical expertise and the financial ability to own and operate this utility system. It already owns and operates several utility systems in Florida subject to the jurisdiction of the Florida Public Service Commission, and has done so for many years.
- 4. The only thing which the letter (Exhibit A) does is to pose several questions regarding the acquiring utility's plans for the service area. Those are not grounds to protest the transfer.
- On November 25, 1998, Utilities, Inc. provided a written response to the Commission and to the protestants responding to the questions raised in the protestants' letter (Exhibit A). A copy of that response is attached as Exhibit B.
- 6. Furthermore, the objection to the transfer (Exhibit A) recites that:

Inasmuch as the recently approved Rate Case is currently under litigation, we believe that it would be improper to transfer ownership and management and operation of the facilities at this time.

- 7. Of the three individuals whose names appear on the objection to the transfer, two of them (and one other individual) also had filed a protest of the Commission's PAA.

  Order setting rates in the pending staff-assisted rate case. On or about January 20, 1999, these individuals and their Association filed the Notice of Voluntary Dismissal of their Protest of PAA Order in the rate case. A copy of the Notice of Voluntary Dismissal is attached as Exhibit C.
- In accordance with Section 367.071, Florida Statutes, this transfer is in the public interest, and the buyer has the experience, the technical ability, and the linancial ability to provide the utility service. The buyer also will fulfill the commitments, obligations and representations of the selling utility. The transfer also is in accordance with Rule 25-30.037, F.A.C., regarding Applications for Authority to Transfer.

WHEREFORP, Utilities, Inc. and its wholly owned subsidiary, Bayside Utility Services, Inc., file this Motion to Dismiss the objection and/or protest (of the individuals and/or of the neighborhood association) in that the objection and/or protest fails to allege appropriate or sufficient grounds to protest the transfer, and it is frivolous.

FURTHERMORE, Utilities, Inc. and Bayside Utility Services. Inc. reserve the right to seek the inclusion of any attorney fees or other costs or expenses incurred in relation to the objection or protest of this transfer, as a recovery from its utility customers in this service area, and reserve such other rights and remedies for damages, attorney fees or other costs or expenses as may be available to them under the statutes and rules governing

proceedings before the Florida Public Service Commission and before the Circuit Courts or other tribunals of this State, including but not limited to claims under Section 57.105.

Florida Statutes.

Respectfully submitted,

Ben E. Girtman FL BAR NO. 186039 1020 E. Lafayette St. Suite 207 Tallahassee, FL 32301

Attorney for Utilities, Inc. and Bayside Utility Services, Inc.

# CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a copy of the foregoing has been sent to Mrs. Dorothy J. Burton, Bayside Utilities, Inc., 6325 Big Daddy Drive, Panama City Beach, FL 32407; Mr. Traver A. Kitchens, individually and as President of Bayside Homeowners Ass'n., 1045 Bay Circle, Panama City Beach, FL 32407; Mr. Jim Wharton, 1071 Bay Circle, Panama City Beach, FL 32407; Mr. Jerry Austin, 1063 Bay Circle, Panama City Beach, FL 32407; and to Rosanne Gervasi, Esq., Division of Legal Services, Florida Public Service Commission, 2540 Shumard Oak Blvd., Tallahassee, FL 32399-0850, by U.S. Mail (or by hand delivery \* or by facsimile #) this 26 day of January 1999.

Bén El Girtman

WAW god 981403-WS

Ter Florida Public Service Commission Director, Division of Records and Reporting 2540 Shumard Oak Blvd. Tallahastee, Florida 32399-0850

From: Bayelde Homeowners Association Terver A. Kitchens, President 1945 Bay Circle Pansons City Beach, Plottels 32407-5501

Reference Mixine of Application for Transfer of Certificates Nos. 469-W and 358-S to payable Utility Services, Inc.

This letter is to advise the Public Service Commission that the Bayside Florisowners. Association objects to the referenced Application for Transfer of Certificates.

The Public Service Communication Staff has just completed a full unallysis of the Rule Structure of the current operations. The new races, approved by the full commission on September 1, are set to provide a 9.53% rate of return for the current owner. The new rates were a substantial increase but were detented necessary to ensure the profit required by startic.

We believe that Children Inc. is a holding company for a number of small utilities. We have questions as to their plans for our existing error. These are:

To improve water and sewer service
To raise or lower rates—now or in the flature
For expansion
To eliminate debt burdes—manifested in high base facility charges
To lower operation and maintenance costs—producing lower rates

Inexpression of the recently approved Rate Case is our early under trigerion, we bolieve that it would be improper to transfer ownership and annuagement and operation of the facilities at this time.

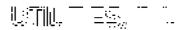
ACK				
AFA	Respectively Submitted.			
APP	Payside Homeoword	Association 786		
CAF	BEYNIDE LIGHTONIA	1/1/2/2/		
СМ: ———				
C13	Tarvet A. Kilicherty, Peta	Rm Wharton 1071 Bay Circle Parama City Beech, FL 32407	Jon y Austin 1963 Bay Chole	
EA^	1045 Bay Circle Penema City Brach, Fl. 32407		Panama City Beach, Fl.	
AEC	Establisher Control Control		•	
Llik				
OF			DOCU	
RC			12	
SEC			FPSG-	
WAS			1126	
A-11 A1 A-10 /724	Mary - Stranger			

RECEIVED

2641 NOV 12#

FPSC-RECORDS/NIPORTING





7255 Sanders Read Marchenoak, Ellinois 66:062-6196 *Telephone* 947 498-6440 *Euromia* 947 498-2466



November 25, 1998

Office of BEN E. GIRTMAN

Ms. Blanco S. Bayo, Director Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahasses, FL 32399-0850

RE: Docket No. 981403-WS

Application for Transfer of Contitionte Nos. 469-W and 358-S from Bayside Unlines, Inc. to Bayside Unliny Services, Inc. in Bay County Florida.

Dear Ms. Bayo:

This letter is in sesponse to a letter recently received from Mr. Tarver A. Kitchens, Mr. Jim Whanton and Mr. Jerry Austin, representing the Bayside Homcowners Association. In their letter, Masts, Kitchens, Wharton and Austin express concerns about several issues regarding the proposed transfer of the Bayside Utilities, Inc. ("Bayside") water and sewer system. I have outlined their concerns and our responses below:

#### Improve water and sewer service;

Water supply and waste treatment are purchased from the City of Panama City Booch. It is my understanding that DEP has no citations or corrective orders pending against the City of Panama City Beach. Earlier this year however, a public hearing was held in conjunction with Bayside's tate case (Docket No. 971401-WS). The operational concerns expressed by the customers at the hearing were investigated and the Commission concluded that the utility's quality of service was satisfactory.

However, it is our helief that the operation and maintenance of the facility will be improved by applying our ownership philosophy to the Bayside facility. The foundation of our ownership philosophy is to provide excellent utility service in the most efficient manner possible. To achieve this goal, our facilities are operated and maintained with diligent adherence to routine and preventative maintenance practices. Additionally, our certified operating personnel have hands-on experience with the varied types of Utilities. Inc. facilities. This enhances our obility to achieve economics of scale and broadens the base of knowledge of our staff.

Unlities, Inc. personnel would be pleased to meet with the Homeowners Association representatives to discuss these operational or quality of service issues in more detail.



Bayo November 25, 1998 page 2

# Raise or lower rates - above or in the future

Utilities, Inc. has no plans to file a rate case. The rates approved in Docket No. 971401-WS will decrease in approximately four years as the result of fully recovered rate case expenses.

It is our practice to utilize the PSC's annual inflation index rate adjustment rule. This practice allows rates to keep page with minor cost increases without having to incur the expense associated with a liticated rate case.

#### <u>Expansion</u>

Utilities, Inc. has no expansion plans at this time. If and when Utilities, Inc. desires to expand its service area, PSC approval is required. The approval process for expanding includes the opportunity for public input. This provides the customers with a safeguard against improcess contexpansion.

### Eliminate debt hurden - manifested in high base facility charges

Based upon a review of the PAA order in Docker No. 971403-WS, it does appear that the Boyside water and sewer system has been financed primarily by dobt. It appears that the averall cost of that dobt is just under 10%.

Historically, Utilities, Inc. has maintained a capital structure of approximately 55% debt and 45% equity. Carrently, our embedded cost of debt is under 9%.

Over time, the Bayside customers will benefit from Utilities, Inc.'s occass to lower cost capital funds.

# Lower operation and maintenance costs - producing lower rates

Under the current cost structure, approximately 45% of the operating expenses of the water and sewer system are associated with the purchase of bulk services from Pananta City Beach. Consequently, our ability to achieve efficiencies is limited to the remaining 55% of operating expenses.

Our ability to achieve greater economies of scale will result in lower rates than otherwise could be achieved under the current ownership. At this juncture, I am unable to predict if our achieved efficiencies will produce a rate reduction in the future.

Again, we would be pleased to meet with the Hoyside Homeowners Association to discuss their concerns.

If you have any questions, please contact me directly.

Respectfully submitted.

Cari J. Weaz i

Vice President, Regulatory Matters

CAR Yours

ee: Mr. Ben Garman Mr. Tarver Kitchens

Jan 22,99 16:47 Nations P.Ot.

新月月59 景勝 323編491

FLASS COME

种连 业

#### REFORE THE FLORIDA PUBLIC SERVILE COMMISSION

in a: Application for staff applying the case in Bay County. by Bayride Utilitat, Inc.

Docket No. 971401-WS Fiet

#### MOTICE OF VOLUNTARY DESMISSAL

Pelifioners Turver Kitchens, Jim Wharton and Hobby J. Pattillo, each addividually in his own neme, endurably as representatives of Boy side Housewaters' Association, voluntarity dismiss their Protest of Proposed Agency Adden filed on October 15, 1998, and subprite

- On October 27, 1997, Bayeide Culities, Inc. (Bayside) filest an application for a staffatsisted rate case. On September 24, 1998, the Public Sandet Commission landed Proposed Agency Action Order No. VSC-94-1260-FOF. WS, which grapped increased rates and charges for 3 system Utilities
- On October 15, 1998, the undersigned Publishers timely protested exclain portions of Order No. PSC-99-1269-FOF-WS, and pentioned for a hearing on the openiovened leaves. The PSC duly established the various dates for an cudetly hearing process. The Bendline for Baywide's detriments has proved. The whilly opted not to fits every character testimopy on the leaves, but rather to allow the PSC staff to defend the substance of the PAA.
- Nerwithstanding that PSC staff walt present the entire case for Royside, Petitioners have been advised that Bayaids intends to hire counsel and other counsellants, and thereby incur significant part case expense. Petitioners further have been advised that the Computation touristicly parties on this take case expense to the earlesters' bills.
- The fundamental unfairness of this predicangui seams tell-apparent, and the Politicoers believe the PSC should re-assure he approach to such thronts of rate case expense.



- Jan 22.99 15:40 Na.00€ P.02

\_\$171471499 37:89 65848454911

PU\$410 ሲሁለውናር

Part Ua

Nevertheless, the Politionary must acknowledge the book reality of the present Commission policy.

 Accordingly, in order to prevent undue rate does expense from being levict on (allow customers, the undersigned Paulicenes voluntarily withdraw their Propert.

WHEREFORE, Publicances Turvet Kinchests, June Wheaton and Bobby J. Public becady laster this Protect of PAA Order no. PSC-98-1269-FOT-WS

Respectfully submitted,

TARVER KITCHENS, PRESIDENT DAYFIDE HOMEOWNERS ASSOC.

M WHARTON

BOBBY STTILLO

PUBLIC SIRVICE COMMISSION

Jan 22.99 18:49 kg.N05 ≥ 95

nga nga katang pangangang pangang pangang

KURUM MARKE

Райы ма

#### CERTIFICATE OF SERVICE DOCKET NO. 971491-W5

I PEREBY CERTIFY that a true and correct copy of the above and foregoing MOTICE ( FAX ) OF VOLUNTARY DISMISSAL has been delivered by ("Jhans-delivery or U.S. Mailton Suc following purific this 🗟 🔾 day of Albany, 1999

Robert Catey, Sequire Plorida Public Service Complision Division of Legal Resvices 2540 Shumed Oak Beninverd Triumente, Florida 32399-0850

Beyside Clifclies, Inc. 6125 Big Daddy Drive Panisma Dity Beach, Picrids 32407-1506

BAYEIDE HOMEOWNERS ASSOC.