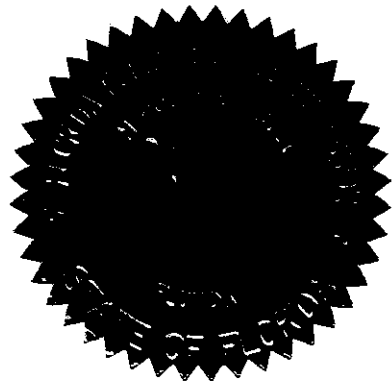


BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

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In the Matter of :
Proposed Rule 25-7.0355, :
F.A.C., Transportation :
Service :

DOCKET NO. 960725-GU



PROCEEDINGS: **WORKSHOP**

CONDUCTED BY: **WAYNE MAKIN**
 Division of Electric and Gas

DATE: **March 24, 1999**

TIME: Commenced at 9:40 a.m.
 Concluded at 12:25 p.m.

PLACE: Betty Easley Conference Center
 Room 152
 4075 Esplanade Way
 Tallahassee, Florida

REPORTED BY: **KIMBERLY K. BERENS, CSR, RPR**
 FPSC Commission Reporter
 (850) 413-6736

DOCUMENT NUMBER-DATE

04207 APR-1999

FPSC-RECORDS/REPORTING

1 **IN ATTENDANCE:**

2 **WAYNE MAKIN and CHERYL BULECZA-BANKS, FPSC**

3 Division of Electric & Gas.

4 **MARY ANNE HELTON, FPSC Division of Legal**

5 Services.

6 **HOLLY BRUBAKER, Texas Ohio Gas e'prime,**

7 teleconferencing.

8 **KEITH SAPPENFIELD, Reliant Energy, teleconferencing.**

9 **RAY DeMOINE, NUI/City Gas of Florida.**

10 **TOM GEOFFROY, Chesapeake Utilities Corporation.**

11 **MARC SCHNEIDERMANN, Florida Public Utilities**

12 Company.

13 **MARY JO PENNINO and ANSLEY WATSON, Peoples Gas.**

14 **WAYNE SCHIEFELBEIN, Chesapeake Utilities Corporation**

15 and Florida Public Utilities Company.

16 **TOM GILDERSLEEVE, PLM Technologies.**

17 **ALAN RICHARDS, End Users Natural Gas.**

18 **MYRA MCABEE and HEATHER STUBBLEFIELD, Sonat**

19 Marketing Company.

20 **CRAIG HEWITT, FPSC Division of Research & Regulatory**

21 Review.

22

23

24

25

P R O C E E D I N G S

(Workshop convened at 9:40 a.m.)

MR. MAKIN: Okay.

MS. BRUBAKER: Holly Brubaker. Texas Ohio
Gas e'prime.

MR. GOLDBERG: Paul --

MS. BULECZA-BANKS: Paul, can you possibly
turn up the mike on the phone that you're working
with? It's very hard to hear you.

MS. BRUBAKER: Did you hear me?

MS. BULECZA-BANKS: Yes. Holly?

MS. BRUBAKER: Yes.

MS. BULECZA-BANKS: Yes, Holly, I did.

MS. BRUBAKER: Paul? Paul Goldberg is here
too, but if you can't hear -- he's in Tampa, St. Pete.

MS. BULECZA-BANKS: Okay.

MS. BRUBAKER: And Keith.

MR. SAPPENFIELD: This is Keith Sappenfield
with Reliant Energy in Houston, Texas.

MS. BULECZA-BANKS: Thank you, Keith.

MS. BRUBAKER: I think that's all there is
here.

MS. BULECZA-BANKS: Okay. Thank you.

MR. MAKIN: Okay. With that --

MS. BULECZA-BANKS: Go ahead and read the

1 Notice.

2 **MS. HELTON:** Pursuant to Notice issued
3 February 19, 1999, by the Commission and published in
4 the February 26, 1999 edition of the Florida
5 Administrative Weekly, the Commission noticed a
6 proposed rule development workshop if requested.

7 One was requested by Sonat Marketing,
8 Chesapeake Utilities Corp., Florida Public Utilities
9 Company, Peoples Gas System, and Infinite Energy. The
10 purpose of the workshop is more fully set forth in the
11 Notice.

12 **MR. MAKIN:** Thank you. My name is Wayne
13 Makin with the Division of Electric & Gas for the
14 Commission. To my far left is Mary Anne Helton from
15 our legal department, Cheryl Banks from Electric &
16 Gas. And we've got Max Fulford, Shevie Brown and Paul
17 Lowery, also from the gas bureau.

18 This is really your workshop. We're here to
19 answer questions, be sympathetic with you, if we can.
20 But what I'd like to do first is just go over a few
21 things that are on the agenda, and Cheryl and I will
22 share in all of this stuff and we'll answer the
23 questions, if we can.

24 But just to kind of bring you up to speed as
25 to what we're going to do. We really want to get

1 every LDC to open up the transportation to
2 nonresidential customers, remove the barriers, remove
3 the thresholds, and get on with this opportunity for
4 customers to see some kind of savings.

5 We've been going on for, I'd say, six or
6 seven years, back when FGT unbundled. And at that
7 point in time -- well, even prior to that, FGT offered
8 all the LDCs, if you remember, an opportunity over a
9 five-year period to unbundle or provide transportation
10 to various customers.

11 We've had several workshops, three exact
12 that I know of. We tried a model tariff to implement
13 unbundling to no avail. We've gone on and on and on,
14 and in one of our workshops the question -- and I have
15 it in the agenda -- is, you know, should we unbundle
16 for everybody. Well, we said no, not to residential
17 customers, but give us an opportunity, give us time to
18 phase it in for nonresidential.

19 And I think the time has come after which
20 scenario you want to look at, whether it's the six or
21 seven years from the time FGT unbundled or from the
22 three years from our -- from the Staffs' first
23 workshop, to get ready to open up your system. I
24 think that's a sufficient amount of time to have
25 everybody aware of what's going on.

1 Now, Peoples Gas has done a very good job of
2 this. It's limited. That's fine. But it's a move in
3 the right direction. City Gas has done a good job in
4 unbundling their program. They're ready to go. Most
5 everyone is ready to go and open up like they see it.
6 I mean, all the other states are doing it. Georgia is
7 a prime example of where we need to be.

8 Personally I think it's just time, and we've
9 talked about it and I've talked to all of you
10 collectively and individually of going forward with
11 this. We get phone calls, as you know, from
12 multitudes of people. Received a lot of phone calls
13 last week about Peoples Gas FTA Program. Lot of them
14 love this thing. They want to get on. They've been
15 notified by other marketers, and say, tell me about
16 this FTA program that Peoples is offering. It's a
17 move in the right direction and it's taking off. I
18 hope everybody else shares in our dream of unbundling.

19 Now, having said that, what I would like --
20 how I would like to proceed is, the questions or
21 statements that each of you have -- we have six
22 microphones. You've got to come up to the microphone.
23 You've got to identify yourself, who you're with,
24 every time you speak. And the reason is, we have a
25 new court reporter and she's not familiar with you

1 like we are.

2 So, having said that, this is your workshop.
3 You requested this workshop. You must have questions.
4 You must have concerns. We're here to answer the best
5 that we can. If you have a position you would like to
6 take, that's fine also.

7 So whoever would like to start first, you're
8 more than welcome. Let's start with City Gas. I
9 think that's the only way we can do it. And the rest
10 of you folks, you want to come up, marketers, we
11 have -- DMS is also here, state agency. They want --
12 City of Tallahassee is here. Everybody has an
13 opportunity to speak, just let us know and we are here
14 for you.

15 **MR. DeMOINE:** Hello. My name is Ray
16 DeMoine. I'm here on behalf of NUI/City Gas of
17 Florida. We've reviewed the rule. We don't have any
18 particular problem with the rule. We have been moving
19 in the direction of making transportation service
20 available to all nonresidential customers. Just this
21 past month our small commercial transportation program
22 has been approved. We see that this is in the
23 direction that we believe the Commission was moving.
24 And we hope to be able to eliminate the volumetric
25 thresholds for all customers as soon as we have a

1 chance to realign our portfolio. So, therefore, we
2 don't have any particular problem with this rule.

3 **MS. BULECZA-BANKS:** Does the December date,
4 do you have a problem? Do you think that you'd be
5 able to realign those supply packages by that date?
6 Is that a reasonable date to you?

7 **MR. DeMOINE:** There's two things going on as
8 far as I understand with regard to our supply
9 portfolio. We were asked if we had any capacity to
10 turn back, and it's my understanding that we did
11 notify FGT with regard to FTS2 capacity. However,
12 that's contingent upon future expansion of FGT on what
13 level that they will accept being turned back.

14 We also had the opportunity this summer to
15 turn back FTS1. There's still evaluations going on
16 there because FTS1 is cheaper capacity, and we are
17 trying to balance the interest of our residential
18 customers, our captive customers, with that. So, a
19 lot depends on what happens this summer and the
20 analysis of the FTS1 capacity.

21 But as far as the December 31st, you know,
22 we feel that we're in substantial compliance with this
23 rule as it's written, you know, currently. For
24 certain customers, we have no volumetric thresholds.
25 But we would like to eliminate it for all the

1 nonresidential at this point.

2 MR. MAKIN: Okay. Good. Chesapeake.

3 MR. GEOFFROY: Tom Geoffroy, Florida
4 Regional Manager, Chesapeake Utilities. I think we
5 have a little different approach than City Gas has.
6 We certainly have a few concerns with regard to this
7 proposed rule and mandating that all nonresidential
8 customers be -- have access to transportation.

9 As you know, we support transportation.
10 Generally speaking, we have a current threshold of
11 200,000 therms in place to where customers that are
12 above that are eligible to transport. We have
13 approximately 50% of our eligible customers who can
14 transport, in fact, do transport. The other 50% do
15 not, have chosen not to. We have spent considerable
16 time educating all of those customers as to what
17 potential benefits they may derive from
18 transportation, and some of them, about half of them,
19 have chosen not to at this point in time for their own
20 reasons.

21 Unlike City Gas and unlike Peoples Gas, whom
22 I'm sure you will hear from, we are not a very large
23 utility, and we certainly have a lot of concerns about
24 what procedures and what administrative back office
25 operations we need to incorporate in order to be able

1 to accommodate the potential number of customers who
2 might be eligible to transport.

3 And I think that is the thrust of our
4 concern is what expenses would we have to incur to
5 establish those procedures, establish the resources to
6 be able to handle the potential number of customers
7 that could transport and, given that there are those
8 additional resources that we believe we would have to
9 have, what savings is there likely to be on the
10 transportation.

11 We don't have the answers to those questions
12 at this workshop. It's issues that aren't dissimilar
13 to what we discussed at previous workshops. We have,
14 however, taken some steps. We have not filed anything
15 yet. But we have taken some steps to look at and done
16 a lot of work looking at lowering our threshold down
17 to the 50,000 therms per year level, and we believe
18 that in the near future we will be in a position to be
19 able to file something to move the level to that,
20 notwithstanding this particular rulemaking process.
21 Below that I think is where we have some significant
22 difficulties.

23 **MR. MAKIN:** Okay. You say in the near
24 future. Can you give me a date?

25 **MR. GEOFFROY:** I can't give you a date

1 today, Mr. Makin. During this year I think is -- you
2 know, before your December 31, 1999, date, we would
3 certainly expect to have something filed prior to
4 that.

5 **MS. BULECZA-BANKS:** I appreciate the
6 comments. As just an aside on Staff's position, you
7 had mentioned the 50,000 therm threshold that we had
8 kicked around before. And I just want to tell you
9 then, in case there is some people in the audience
10 that weren't aware of why we switched off that 50,000
11 therm.

12 That was a kind of
13 pull-the-number-out-of-the-air type of thing, and what
14 I was fearful we'd get in, well, what happens when you
15 have the customer who has 49,500? That, just to me,
16 ended up creating a whole nother discriminatory issue.
17 And then what happens if they started out at 50 but
18 then they drop down to 45? We just got into some
19 issues that it didn't seem, after we thought about it
20 more, that specifying a numeric number like that was
21 right. Because that was some of the issues that we
22 had dealt with before that some of the customers who
23 wanted to transport were just somewhat a little bit
24 under the threshold of the utility. And that created
25 a lot of hard feelings towards those customers and the

1 company.

2 And, in fact, in one situation the company
3 offered -- not the utility, but the customer offered
4 to pay the difference as if he has -- was actually
5 using the threshold amount just to be able to have
6 that opportunity. And I just wanted to clarify that's
7 why we had moved off specifying a numeric number,
8 because it just created some -- we thought some issues
9 that would develop later on that we just thought we
10 would rather avoid.

11 **MR. DeMOINE:** I appreciate that
12 clarification because we were also one of the ones
13 that was curious as to what happened to that threshold
14 and the proposed rule. Speaking more towards that, by
15 the proposed rule, saying that it needs to be
16 established for all nonresidential customers, in
17 effect, creates a one-size-fits-all scenario, because
18 I'm not sure that it does fit for all, and I can't
19 speak for all of the other LDCs. I can only speak for
20 us. But there are many LDCs who are smaller than us,
21 have much more limited resources than we do and we,
22 quite frankly, struggled as we've looked at the 50,000
23 threshold at how can we cost-effectively provide the
24 necessary administrative services and back office
25 operations to effect any savings for -- anything below

1 50,000. And we have a relatively good staff level.
2 But compared to, say, an Indiantown or a Sebring or
3 St. Joe -- and I know they don't have the number of
4 customers we do -- but nonetheless, to mandate that it
5 be eligible for all nonresidential customers perhaps
6 sets it -- takes a one-size-fits-all type of approach
7 that I think we looked at and discussed in previous
8 workshops, that ought to be left up more to the
9 utilities to decide what works on their system for
10 their staff levels and for their customers rather than
11 just one size fits all.

12 **MS. BULECZA-BANKS:** And if I could comment
13 on that. I think that part of the reason why people
14 are timid to move forward is, obviously, the unknown
15 and they're not sure of what kind of enthusiasm
16 they're going to get from their customers.

17 Tom, you had mentioned that only 50% of your
18 customers who are eligible to transport do so at this
19 point.

20 We thoroughly believe that when you're
21 talking about these smaller consumption levels for
22 these consumers, we do not believe it's likely they
23 will do that on their own. We're going to assume that
24 for the majority of them, they will have a marketer.
25 And I think that some of the information we've gotten

1 out of some of these aggregation tariffs that have
2 been in place is that they are handled by a marketer.

3 And so in a way, in some respects if you
4 have -- you know, say you had 50 customers that now
5 are going to go through a marketer. It seems to me it
6 almost reduces some of the load because that's 50
7 that's being handled by one person. And there are
8 some -- you know, I agree. There are some additional
9 administrative costs in the beginning to get it all
10 set up. And I would agree with you on that. But my
11 gut instinct is that, again, your participation levels
12 are not going to be 100%. I mean, we see that in the
13 customers who could probably really experience some
14 savings. You only have 50% of them who are willing to
15 do that. And I think that your participation numbers
16 might even be substantially lower as you get into some
17 of the smaller consumer there.

18 That's just something that you might want
19 to, you know, take back and discuss with your company,
20 because we strongly believe that once you get over
21 that hump and all the administration and the
22 procedures and your computer system is set up, I think
23 it actually might even be a little bit easier. But it
24 will take that to get it established.

25 **MR. MAKIN:** I think you're right, Cheryl. I

1 think that, at least in my opinion, when we wrote the
2 rule, I don't think this says one size fits all,
3 because currently you have a transportation tariff, as
4 does City Gas, as does all LDCs. Maybe the smaller
5 ones don't, but that's because they don't have any
6 transportation customers.

7 But your tariff is different than Peoples
8 Gas tariff. So how you want to structure and how each
9 utility wants to structure their own tariff to
10 accomplish the unbundling to nonresidential is really
11 up to them, with us passing judgment on it.

12 But what you design is unto Chesapeake
13 Utilities. We are not going to say you have to do
14 exactly what Peoples Gas does or what City Gas has
15 already done. No. That was never our concept. The
16 only thing that was kind of like a cookie-cutter
17 approach initially was our unbundling tariff that we
18 have, transportation tariff, but even at that
19 everybody had their own input. But we are not dealing
20 with a cookie-cutter approach on this deal.

21 **MR. GEOFFROY:** I agree with you that there's
22 a lot of flexibility that's allowed in the proposed
23 rule. I was referring specifically to the -- that it
24 had to be to all nonresidential customers, and that
25 does place us all in a similar situation in that in

1 some fashion we would have to make it available to all
2 nonresidential customers even though that may or may
3 not make sense for every system.

4 **MS. BULECZA-BANKS:** Let me explain, if I
5 could, right here where I have a great concern if we
6 aren't all on the same class. I have some situations,
7 and you're familiar with them, where utilities back up
8 one to another. They could be on -- serving either
9 side of the highway.

10 And my problem is, is if I have a business
11 on one side and a similar business on the other side,
12 and one can transport and one cannot, the Commission
13 is actually skewing competition in the state for the
14 person who possibly can save money. I don't want to
15 be responsible for that because I think that
16 competition should be what it is. You have to be able
17 to compete effectively based on your business
18 strengths. But I don't want to skew it by saying,
19 yes, it's okay for you to do somebody at this level
20 and you go ahead and reduce it more.

21 That's my fear because I've heard those same
22 arguments very recently with two bakeries that were
23 like a mile from one another served by different
24 utilities. And the one person was saying, look, you
25 know, this is not fair. I can't compete with the guy

1 down the street because he's able to buy cheaper
2 supply and I'm locked in. I'm sympathetic to that
3 because I don't want to be the cause of tilting the
4 playing field even more than it might already be.

5 So that's where my concern lies if we don't
6 get something that's similar across the board. And
7 granted, you're still going to have that on the
8 municipalities and on the gas districts, and you're
9 right. And what that's going to do is force them to
10 offer that service also. I mean, there's where it
11 gets down to, and I think that a lot of the
12 municipalities are looking into it. But again,
13 talking about staffing, they're not used to any of
14 this and I know that a lot of them -- Clearwater has
15 been active. They have been at these workshops. And
16 I've had other LDCs that have called and asked for
17 copies of the transportation tariffs, and we'd be
18 happy to -- you know, to help them in any way that
19 they can.

20 But that's really my concern about when we
21 start doing that, start making -- you know, saying,
22 well, you don't have to do, you know, anybody except
23 at this level. And that's what we're experiencing
24 right now, and I think that's why I was particularly
25 concerned when I have people up, "Well, so-and-so is

1 with this utility and they're transporting and I
2 can't." And I feel like, gosh, you know, I wish I
3 could help you out and do something, because if I was
4 in that position I'd probably be even more vocal than
5 that person was to me on the phone because it's not
6 right. And I think that you can even look at it -- I
7 mean, I'm looking at it, obviously, from a Florida
8 perspective. But you can also look at it on a
9 national level where you have similar companies
10 competing around the country, and they're able to get
11 some of the benefits that we haven't seen down here in
12 the state. And I'll step off my soapbox now.

13 **MR. MAKIN:** What else there, Tom? What
14 else?

15 **MR. GEOFFROY:** I guess the other comment
16 that I would have to make at this point in time is
17 we've been watching with great interest what they're
18 doing in Georgia with Atlanta Gas Light and see what
19 successes they are experiencing and what failures
20 they're experiencing. And I think that that can shed
21 a lot of light because I see that market about as
22 similar to the Florida market as any in the country
23 with being in the south as well.

24 And some of the other programs going on up
25 in the northeast and Midwest are a little bit

1 different because of the heating value and the heating
2 loads, but I think that Georgia could give us some
3 insights as to where they've done a good job and where
4 they've not done a good job, and we could help avoid
5 some of those pitfalls in our market.

6 But I also am interested in hearing some
7 from the marketers that are here today as to what
8 interests they have in the unbundling process and how
9 they see it working and how they see their role in the
10 process, because I think that's key to the overall
11 program.

12 **MS. BULECZA-BANKS:** And with one more
13 comment on that. One of my concerns have been that
14 people may not understand in what direction we're
15 really going in here. I have not seen any
16 documentation based on Florida customers and usage
17 levels that would support forcing utilities out of the
18 market function. I haven't seen it here. I mean,
19 that was a choice that Georgia did to get the market
20 going, and I admire that. But they also have a
21 significant heating load in Georgia that we don't have
22 past north Florida. And that average consumption per
23 month changes dramatically. And that was just one
24 approach. Maybe at the end it may seem that that's
25 the best thing to did.

1 I mean, New York also has decided that, you
2 know, this is it. We need to get the LDCs out of the
3 market function. But they've been unbundled for a
4 number of years now. And they've had that experience.
5 And I'm not saying that I won't sit up here five years
6 from now and say -- or ten years from now -- I hope
7 I'm --

8 MR. MAKIN: You going to be here?

9 MS. BULECZA-BANKS: I guess so. It said on
10 my retirement I have to be 14.9 more years.

11 That I'm not saying that we need to get out
12 of the market function now. I'm not going to make
13 that promise. But right now I haven't seen any data
14 that would support that at that point. I don't see
15 any marketer who will be willing to take that, because
16 we'd have to aggregate every residential customer in
17 the state of Florida. You know, you've got that many
18 around Atlanta that are using gas just about as much
19 as we have in the entire state. So the picture is a
20 little bit different.

21 But, I mean, I agree. In any of the ones
22 that we've -- we've got volumes of stuff of activities
23 and where states have been successful and where they
24 haven't been successful. I got a six-page fax
25 yesterday on some actions another state is taking.

1 And it's an evolutionary process. And, I mean, we
2 recognize that that, you know, what we do today may
3 not be the right thing three years from now.

4 And I give you credit that, you know, we're
5 treading on new ground for a lot of this. I mean,
6 some of you have experience in other states and have
7 been doing residential pilots already. For this it's
8 like no big deal. But some who have never done this
9 at all, it is a big deal and it is new. And it's
10 difficult because those people with experience are
11 also your competitors, so it's hard to get the
12 information. And obviously Wayne and I and the Staff
13 don't run a gas company, so we can't help you out too
14 much there either.

15 **MR. MAKIN:** Talk to me a little bit, Tom, on
16 under your current transportation tariff restrictions,
17 how do you handle the State of Florida DMS
18 transportation programs to state facilities in your
19 service area?

20 **MR. GEOFFROY:** We handle them just like any
21 other customer. If they have a facility that -- a
22 single-site facility that uses that quantity of gas,
23 200,000 therms a year or more, they're eligible to
24 transport. And we have some state facilities in our
25 service territories that do meet that threshold and

1 they are transporting.

2 Other facilities do not meet that threshold
3 and they are not eligible to transport today. We do
4 not at this time offer the aggregation of similar
5 state-owned facilities into one, and that's how we
6 handle it today.

7 **MR. MAKIN:** Do you think in your mind that
8 if you did offer the State of Florida -- I'm just
9 picking on the State of Florida because they're here.
10 That's why. If you did offer some type of
11 aggregation -- which you don't have, not only for the
12 state, but you would have it for anybody else -- do
13 you think that would encourage the State and those
14 type of customers to use more gas or less gas because
15 the price is a little bit lower than what they're
16 currently paying?

17 **MR. GEOFFROY:** The State has approached us
18 and asked us about the other facilities and if they
19 could use -- if they could transport to all their
20 facilities. At no point in time have they indicated
21 one way or another whether that would lead to more or
22 less gas usage. So I don't know the answer to that.
23 I would hope that if they can get it at a lower price
24 that it would encourage them, as it would any
25 customer, to utilize more of the commodity if they

1 could get it at a lower price.

2 Now, there is obviously a threshold there.
3 Is 1% savings, can it encourage them to use more gas
4 than not? I don't know. I would doubt it. But, I
5 see it more as a competitive price issue; how is the
6 natural gas price compared to electric or other oil or
7 other fuels that they could use for their
8 applications?

9 So certainly anything that helps bring the
10 cost of gas down should, in theory, encourage or make
11 gas more competitive.

12 **MR. MAKIN:** Good. Florida Public.

13 **MR. SCHNEIDERMANN:** Good morning. I'm Marc
14 Schneidermann, manager of Gas Operations Engineering
15 and Supply, Florida Public Utilities.

16 I can go down the list that I jotted, Wayne,
17 if you want to take that approach, or I don't know if
18 you had anything.

19 The first thing, as far as transportation
20 and cost of gas, as you know, we traditionally have
21 the lowest PGA in the state, which may be one of the
22 reasons why we don't have too many marketers banging
23 on our customers' doors.

24 What we're concerned about is the effect on
25 the nonresidential customers. The -- I should say

1 residential customers. The nonresidential customers,
2 we have about 3,400 nonresidential customers. They
3 represent about 80-some percent of our load and about
4 60% of our base revenues. With transportation service
5 being offered to the nonresidential customers, we have
6 to be very concerned about the cost allocations to our
7 residential customers, who's representing about 40% of
8 the base revenues.

9 MS. BULECZA-BANKS: Let me -- I'll just
10 interrupt you for one moment. Those percentages and
11 numbers you gave me, were those nonresidential? Was
12 that 3,400 nonresidential?

13 MR. SCHNEIDERMAN: That's nonresidential,
14 yes.

15 MS. BULECZA-BANKS: Which makes up 80% of --

16 MR. SCHNEIDERMAN: The annual load.

17 MS. BULECZA-BANKS: Of the annual load?

18 MR. SCHNEIDERMAN: Yeah.

19 MS. BULECZA-BANKS: Okay.

20 MR. SCHNEIDERMAN: So the concern is, what
21 is the effect going to be on the residential
22 customers. I know there's some similarities to
23 markets in Georgia as they are in Florida. But
24 they're very different in our territory. We have
25 seasonal customers; many seasonal customers.

1 Residential customers, as we know, are very
2 difficult to obtain and also retain in our market. We
3 can't risk losing that market. If we lose the
4 residential market, eventually we're out of business.
5 So that's one of our concerns is protecting the
6 residential market. You know, you're talking about
7 40% of base revenues. We have to make sure those
8 customers are protected.

9 Right now, our current tariff reads, for
10 transportation service a customer has to consume
11 15,000 therms per month to qualify. We have
12 approximately 20 transportation customers on line or
13 in the process of turning on line. With that, we only
14 have a staff of two people in gas supply. If I look
15 at the potential of having 3,400 nonresidential
16 customers compared to 20 or 22 we're going to be
17 having -- transporting, there is a great effect on
18 administrative requirements.

19 MR. MAKIN: How many people currently
20 transport their -- eligible to transport on your
21 system?

22 MR. SCHNEIDERMAN: Right now, even the ones
23 that are transporting are in the process of signing up
24 and we're ordering RTUs, it winds up being about
25 probably 90%. 20 out of 22.

1 MR. MAKIN: Okay.

2 MR. SCHNEIDERMAN: Other concerns that we
3 have is with the timing. December 31, 1999, to have a
4 tariff in place, one of the things, if we did go over
5 to opening transportation to all nonresidential
6 customers, we'd want to, obviously, obtain the proper
7 software and hardware to conduct all the functions
8 associated with transportation. Right now with
9 everyone looking at Y2K issues I'm not too comfortable
10 with putting a new system in place before the end of
11 the year. I'd be more interested in waiting a period
12 of time so we can make sure whatever we get does
13 actually function after January 1, 2000.

14 Obviously, as I mentioned, there is
15 additional costs with transportation. We would have
16 administrative overhead. We would, obviously, have to
17 adjust staffing. There would be ongoing incremental
18 operating expenses, capital expenditures. We're still
19 looking at the possibility of still requiring RTUs for
20 transportation customers to make sure they're paying
21 the fair share of what they should be paying for the
22 services provided to them, to make sure their
23 suppliers are putting enough gas on the system, which
24 would equal the amount of gas that the customer is
25 actually consuming.

1 **MR. MAKIN:** You see, this is what I said
2 earlier. You know, "We need more time. We need to
3 figure out what it's going to cost us. We need RTUs
4 and ya-di, ya-di, ya." It's the same thing we said,
5 and everybody said, in the workshop three years ago.
6 And for three years, with the exception of some, you
7 haven't done anything. You haven't called us and
8 said, "Hey, I'd like to try this. I want to do this."
9 You haven't done anything.

10 Now we get down to the point -- and I'm on
11 my soapbox, by the way -- "give us some more time. We
12 got to figure out. You know, we got the
13 administrative cost, we got this cost, we got" -- that
14 you haven't identified. You don't know what it is.
15 None of you know what it is. You talk about it, but
16 you don't say, "Yeah, here's the dollar amount. I
17 need another 50 people. So it cost me \$3 million
18 because I've got to do this and I've got to do that."
19 You haven't shown us that. But you're saying, "Hey,
20 we need to take a look at it. We need more time."

21 I've got five more years before I retire.
22 I'd sure like to see this thing in place. And, you
23 know, I don't think we're being unreasonable. I think
24 at the time is -- you've got to make up your mind that
25 we're going to do it, see. If you say, "We're not

1 going to do it," then I guess eventually we'll go to
2 hearing and you can tell the Commissioners that this
3 is not good for the general body of ratepayers or it's
4 not good for Florida. You've heard that song before.
5 Because we think it's good for Florida. We think it's
6 the right thing to do.

7 But, having said that, tell me something I
8 hadn't heard.

9 **MR. SCHNEIDERMAN:** Sure. Well, the
10 difference is, you know, we're not really supporting
11 transportation for nonresidential customers, and
12 that's obvious. We could try to estimate the
13 additional cost. It's difficult to estimate not
14 knowing if we are going to have another 500 customers
15 signing up, another 1,500, another 3,500 customers.
16 That plays a big role. I don't expect to have all of
17 our nonresidential customers sign up for
18 transportation service where it's offered. But,
19 again, we're not in favor of opening up the market for
20 nonresidential transportation for fear of losing the
21 residential market.

22 **MS. BULECZA-BANKS:** I see -- and you've made
23 the point before and we've kicked around numbers too.
24 Your fear is -- and I'm going to paraphrase, and if
25 I'm wrong just correct me as I go along. Your fear is

1 that the cost -- your PGA costs are going to go up as
2 your better load factor customers go off line, is that
3 correct?

4 **MR. SCHNEIDERMAN:** That's true.

5 **MS. BULECZA-BANKS:** All right. And I will
6 probably give you some element that I would agree with
7 that to a very small extent. You -- I would agree
8 that -- and here again, you're going to pay a market
9 price for the gas, and you may pay a little bit more,
10 maybe an increment more, on these low load factor
11 customers. But when we have looked at it and looked
12 at the volumes, the incremental difference that would
13 befall is so minute because you're not going to pay
14 substantially more than the market price is going to
15 bear for the quantity of gas you're buying. And I
16 agree with you there. And most of the time, just like
17 anything else, when you subscribe to the capacity on
18 FGT again, you're still having that problem right now,
19 that you're going to have excess capacity probably
20 almost every single day of the year which you try to
21 sell on the secondary market. And what -- if we had a
22 better and more active secondary market, possibly
23 people could reap more benefits and draw down the PGA
24 even more for the people who are left on the system.

25 That is just my aside. Because we have

1 looked into that. We've heard that argument from the
2 get-go that this is really going to impact the
3 customers who are not transporting.

4 The other issue was, on those 3,400
5 customers that would have the possibility to
6 transport, can you tell me what classes of customers
7 those represent? I mean, I assume it's your small
8 general service?

9 MR. SCHNEIDERMAN: About --

10 MS. BULECZA-BANKS: I mean, what classes?
11 Just name.

12 MR. SCHNEIDERMAN: I believe about 850
13 would be the large volume service and the balance
14 would be the general service customers.

15 MS. BULECZA-BANKS: So the majority still
16 will be in the SGS class?

17 MR. SCHNEIDERMAN: GS we call it. Yes.

18 MS. BULECZA-BANKS: Okay. GS. Okay. All
19 right.

20 MR. SCHNEIDERMAN: But I'm more than
21 willing to estimate the cost associated with going
22 over transportation and to get with Wayne at a future
23 date and discuss it with him.

24 MR. MAKIN: You see where I'm coming from?
25 You're telling me all this stuff and I'm not picking

1 on you. But you're telling me that you can't do it
2 because of the cost. You're telling me you can't do
3 it because it may hurt the nonparticipants. And
4 you're telling me, "I'm against this." And that's
5 fine if I could see the justification that says, yes,
6 it's going to hurt the general body of ratepayers on
7 my system, I don't want to do this. That gives me
8 something, gives us something to go to the Commission
9 and say, hey, forget it. We're not going to do this
10 because it's going to hurt the state of Florida.

11 **MR. SCHNEIDERMAN:** We'll submit that
12 information to you.

13 **MS. BULECZA-BANKS:** One of the things that I
14 love is Wayne's story that he always tells me when he
15 gets on his soapbox, and I think it has a lot of
16 credibility.

17 If you can just go back in time to your
18 1990's and 1991's when other pipeline systems began to
19 open and for some reason FGT did not. And I remember
20 the LDCs wanting that choice. They wanted to purchase
21 gas supply, and guess what? The system wasn't open.
22 And just by the force of hand, finally we got -- you
23 know, FERC forced FGT to open. But prior to that
24 time, you were locked into buying supply from FGT.

25 And I will tell you -- and anybody can yell

1 and scream and jump up right now -- that your cost
2 that you're paying for your gas supply today is
3 cheaper than it was when the system was closed. And
4 these are the same -- what I hear today sometimes is
5 the same mimicking we heard before from FGT. "It
6 won't work. It's too expensive. You're going to
7 jeopardize system integrity if you do this," and the
8 same arguments we heard before, but now all the LDCs
9 and the end use customers have benefited from the open
10 system.

11 Can there anybody in the room please stand
12 up and deny that's the case? Because I would be
13 hideously surprised, because what we have seen is you
14 have benefited. The LDC has benefited by having to be
15 able to lower the price to be able to compete more,
16 and we've seen that the end-use customer has also
17 benefited by that flow-through. We're just trying to
18 get you all to open up so those customers who were in
19 your same position six, seven years ago can experience
20 those same benefits.

21 **MR. SCHNEIDERMAN:** Cheryl, I agree to the
22 extent, yes, customers have benefited by the opening
23 of FGT. But the order of magnitude of the number of
24 customers that you're dealing with between FGT and
25 their customers as opposed to and LDC and their

1 customers is very different. And there's a big
2 difference in administrative cost.

3 MS. BULECZA-BANKS: And I agree with you to
4 the extent that I do not believe that you will have 34
5 customers who will be independently calling Shell and
6 Amoco and Hadson and everybody else and buying their
7 own gas supply. I believe you're going to be working
8 with a handful of marketers who are willing to work
9 with the direct enduse customers and significantly
10 lower the potential of administrative cost that you
11 believe will be incurred. I just -- I cannot fathom
12 that there is a person who is running a Wendy's who is
13 going to go to the corporate office and say, "I'm
14 going to call up and I'm going to start arranging gas
15 supply for myself on a daily basis with Shell." I
16 just don't see it. I see the system getting much more
17 simplistic.

18 I remember when one speaker -- I'm not going
19 to say their name -- going to one conference listened
20 to a speaker say that you're going to be able to go
21 outside and run your gas card through the meter to pay
22 for it. And I laughed my head off. And if the cost
23 of that meter was cheap enough that's probably what
24 we'd see.

25 I really think -- and you're going to see a

1 lot of prepaid packages that are coming; that I'm
2 going to sit there and prepay my gas for, just like I
3 do cellular service or anything else. I'm going to be
4 able to prepay that for a year. And if I go ahead and
5 prepay it upfront I'm going to get a discount just
6 like Internet service or anything else. I really
7 believe you're going to see that.

8 But we have been so skewed through all these
9 years of working within the framework of a monopoly
10 system that we can't fathom, we can't take that first
11 step forward because we keep thinking within the box.
12 I'm trying to get -- to open you all up to a little
13 bit -- just open your minds a little bit and I don't
14 think it will be as painful as you are making it out
15 to be.

16 I remember -- I mean, FGT sitting in my
17 office saying that this is not the thing to do. "We
18 can do it better than anybody else. We can buy gas
19 just as cheap as anybody else." And that's the same
20 thing that I hear from the LDCs that they tell me.
21 "No marketer can buy it cheaper than I can buy it. I
22 can buy it just as cheaply as them." That's the same
23 argument FGT told me. But it's not true. And I've
24 seen where some marketers have gotten some excellent
25 packages of gas and the end use customer has benefited

1 and helped competition within the state.

2 But here's the bottom line. If you -- and I
3 have preached this since the beginning of time. If
4 you do not begin to start to give customers the choice
5 that they want, they will not be there. If you're
6 worried about your residential load that's 40%, I'm
7 sympathetic to that. But if you lose the other 60%
8 because they decide to leave to an area where they
9 have choice or they start closing down because they
10 can't compete with people across the street. That is
11 where you're going to feel it. And that is what I
12 truly believe. And we've seen it. Maybe not to the
13 extent right now, but it's just like anything else:
14 If I don't know what you can do, I can't be jealous of
15 it. But when it starts to get out there -- and you've
16 seen it. I mean, article after article in every
17 paper, every consumer; if it's not gas or electric or
18 water and sewer or telephone, there's something out
19 there in an article out there that's explaining to
20 people what choices are available around the country.
21 What's happening here. And they begin to raise their
22 hands out and call us and say, "Why can't I get that
23 here?"

24 And I think -- you know, it may take a
25 little bit of time, but I think what you're going --

1 by holding -- by trying to hold on to the base, you're
2 going to lose the meat. And I think we've seen that
3 in some of the utilities. It may not have been in
4 your area in West Palm, but that, you know -- strike
5 me down but I believe that to be the truth.

6 **MR. MAKIN:** So there. That's a soapbox.

7 **MR. SCHNEIDERMAN:** I hear what you're
8 saying, and yes, as far as the competition and people
9 leaving the territory, our area does not have the
10 industrial customers that are in other territories,
11 other distribution companies have. But what we'll do
12 is, we will get some cost studies together to show the
13 benefits or lack of benefits of providing the
14 transportation service.

15 **MR. MAKIN:** Good. That's what we're asking
16 for.

17 **MR. SCHNEIDERMAN:** Okay. Thank you.

18 **MR. MAKIN:** Okay. Thanks. Peoples Gas.

19 **MS. PENNINO:** Hi. My name is Mary Jo
20 Pennino with Peoples Gas.

21 Wayne, I appreciate your recognition of our
22 recent effort here to do a little bit more to advance
23 unbundling. And, frankly, it's made a lot of sense
24 for our company and that's why we've done it.

25 I also appreciate you all's frustration over

1 the pace. You know, Cheryl, as you say, it's an
2 evolutionary process and I guess the evolution has
3 been a little bit slower than you all might have liked
4 it to have been.

5 We just have a some questions that we think
6 it would benefit probably most in this room to get
7 some clarification on some points.

8 And the first one -- some of them are
9 specific to the writing of the rule, but the first one
10 is of a very general in nature. And that is -- and
11 you've touched on some of this. But very
12 specifically, you're drivers -- you stated -- Wayne,
13 as you stated, you want us to realize the dream. And
14 you're first statement was that you want to see all
15 LDCs unbundled down to the -- through the
16 nonresidential level. What specifically are the
17 drivers? Just summarize that for us.

18 **MR. MAKIN:** Well, like Cheryl said, there is
19 several customers who've called requesting
20 transportation service that just don't qualify.

21 **MS. PENNINO:** So that's a frequent
22 occurrence for you all but you're hearing from
23 customers?

24 **MR. MAKIN:** Customers bypassing, either
25 because the company doesn't offer, or will not offer,

1 the transportation, the service. Or the customer
2 itself just has given up and will move away from the
3 company. And we talked about a threshold, and we
4 said, you know, for Peoples Gas, on a stand-alone
5 basis it's half a million therms a year. However, and
6 Cheryl mentioned this earlier, that if you had a
7 customer that was 450,000, and, granted, you've got to
8 draw the line somewhere. But that particular customer
9 said, you know, "If I could get on transportation, if
10 you could kind of bend the rule just a little bit" --
11 and I'm not the one to bend rules as you know -- "But
12 if I could just bend the rule a little bit and go to
13 transportation, I will put on another boiler. I will
14 put on another something which will take me over that
15 threshold." Well, if you can't work with the utility
16 and say, "fine," I'll just bypass you. I'll just go.
17 Then you have other -- before I say this, let me look
18 around.

19 You have other individuals that their goal
20 is to come and take customers away from you; and
21 encourage them to bypass. And if you have nothing at
22 home, you're going to go with the other person that's
23 encouraging you to bypass. And we get a lot of calls
24 like that. We really do.

25 **MS. BULECZA-BANKS:** And one of the other big

1 drivers, Mary Jo, is what I had said earlier, was that
2 the issue that by allowing all these differing
3 thresholds we are skewing competition within the state
4 and I don't think that's appropriate.

5 MS. PENNINO: And let me tell you we're in
6 line perfectly with all those reasons. If this is a
7 customer-driven effort, we need it to be in place as
8 much as you desire it to be in place.

9 A couple other points of clarification.
10 You've both touched on Georgia. Wayne, you said you
11 felt like it was a fine example, but then, Cheryl, you
12 alluded to the fact that maybe that isn't what Florida
13 would need.

14 If you all could just comment on the
15 Georgia -- on the AGL. And I'm assuming we're talking
16 about AGL versus Georgia. Because the Georgia example
17 is to do this through the legislature and then have
18 the utilities come in with a plan, if they desire.
19 That's how I understand the Georgia case to be.

20 So I'm assuming we're talking about AGL
21 specifically. And AGL's unbundling includes a change
22 in rate design as well as mandated unbundling. They
23 will no longer have a -- any of the merchant function.

24 So just, if you would, comment on what you
25 like about Georgia and what you don't think makes

1 sense for Florida.

2 MS. BULECZA-BANKS: Well, I was very
3 impressed that they went ahead and did something. It
4 isn't one of the states you'd think would. Again,
5 southern usage is not as high as your New England
6 states. So that was kind of a surprise when they --
7 and they jumped both feet forward. I mean, there
8 wasn't much there before that legislation. And --
9 well, and like a lot of things, the way it transpires
10 in the utility world is because AGL came forward and
11 said they wanted to do it. I mean, that's basically
12 why it was done. And I think everybody can
13 acknowledge that. That's the reason why it was done.

14 AGL did that, obviously, because they
15 thought it was in the best interest to just get out,
16 just to get out of the market function. And the only
17 way to force customers to choose was to tell them they
18 had to and that was it.

19 If you remember years ago we had to do that
20 with phone service that you -- for your long distance
21 carrier. I don't know if anybody really remembered,
22 or even remembered to check a box, but it was actually
23 in your bill. And you had to check one of three. I
24 mean, they forced you to do this too. You had to make
25 a conscious choice. If you did not, you wouldn't be

1 with your original carrier. You may but you may not.

2 It was -- again, it was like a lottery thing.

3 I admire that and I think it's a neat step
4 forward. The customers obviously had to choose
5 somebody other than AGL. Of course, they have their
6 marketing affiliate, and I'm sure the customers knew
7 that and they knew who it was. So, I mean, if they
8 wanted to choose they can essentially stay -- I mean,
9 theoretically you're still staying with the company,
10 and probably the same individuals who bought the gas
11 before are going to be buying it now.

12 I like the idea of giving customers choice.
13 Obviously that's no big surprise to anybody who's in
14 the audience who's heard me over the last several
15 years. But I like the idea of choice. I don't like,
16 necessarily, the idea that I'm forced to leave either.
17 I mean -- and if the utility is willing to provide
18 that service, then that may be an option that I want
19 available to me.

20 But again, from the utility's point of
21 view -- and Wayne and I've talked about this a lot --
22 that if you're given the choice and you have a
23 marketing person who's basically going to do the same
24 thing you were doing, I don't see the harm in that
25 either.

1 I mean -- because you'd have the same people
2 and you think at this point now I can do this for a
3 profit. And if I have enough wisdom, and I've been
4 buying gas supply for 35, 40 years, and these
5 marketers are coming in with just, you know, seven,
6 eight years of experience, perhaps I really believe
7 that I can do it better. And if you can, you're going
8 to have all those customers for yourself. And you're
9 going to be able to make a profit on it that you
10 didn't have before.

11 Again, it's like when Tom says, you hate to
12 have a cookie-cutter approach, that what works for one
13 will work for all. And we acknowledge that that's the
14 case. And the breakout -- I mean, Tom may have 80%
15 industrial; somebody may have only 20% industrial.
16 That changes the picture quite a bit.

17 Georgia also -- their usage patterns are
18 different. They have a significant winter. Atlanta
19 has several days where they have flakes of snow and
20 yet they still have the hot humidity in the summer.
21 And it's hard to say what research they've done to
22 determine that. But when I look at articles and I see
23 the average usage up north in New England is 89 therms
24 a month, and I look down in Florida and we're at 14
25 for a residential customer, I'm really leery about who

1 would want to do it.

2 But at the same token, if I happen to strike
3 the lottery and I build Taj Mahal over there, and I've
4 got this pool heater running in my Jacuzzi, and I've
5 got three water heaters, and I'm using more than a
6 small commercial customer, and I could have a gas bill
7 of \$200, \$300 a month; you know, \$25 might not seem
8 like a bad deal to save either.

9 So that's the reason why we have in the rule
10 that if you want to serve residential load, you can.
11 If you want to give them the choice, you can. I'm not
12 going to preclude anybody from wanting to do that.
13 City Gas is sitting there with nearly 90% residential
14 customers. But yet they're willing to do it. Why?
15 Why do they, when I have Marc who's saying that 40% of
16 his load is residential and he's worried about losing
17 them?

18 All I can say is it must be because City Gas
19 has had experience up north and they're going to say,
20 well, yeah, but look at the usage values. They're so
21 much greater. But the process is still the same. And
22 if they believe that they can save that same money,
23 they must be -- must be able to if they think it will
24 work down here.

25 So, I mean, that was one of the questions

1 that I always wondered. It was, like, why do the LDCs
2 in Florida oppose this so much? They don't like it
3 and they think it won't work and it is an
4 administrative nightmare. And I look at some of the
5 smaller LDCs up north -- and granted, there's some
6 huge ones, but there's some smaller ones too. Why is
7 that not such a big deal for them and they're going
8 for of it full -- I don't understand. What is it --
9 what knowledge do they have up there that we just
10 don't? I mean, I don't know. There must be
11 something. Maybe they've got great training up there.
12 I don't know. But there's something up there that is
13 particularly appealing that's not very difficult for
14 them.

15 I never heard, in all the other papers that
16 I was reading, anything about administrative burdens.
17 That was never an issue in the proceedings up there.
18 I don't why. But that has never been an issue. Only
19 down here did I hear administrative burden was in
20 Florida. I don't know.

21 Now, I haven't given you a lot on the AGL
22 proposal because mostly I can't skew what works for
23 AGL, or what works for Georgia, and what will work for
24 Florida. I just -- I just see that the average
25 residential load down here is not strong enough to

1 support that effort. And maybe I'm wrong. And I'm
2 not sure that we're going to have a lot of marketers
3 playing. And again, maybe I'm wrong.

4 I've seen a lot of states where they
5 complain that when they start a pilot program they
6 don't have a lot of marketer interest. And I guess it
7 depends on what you consider a lot of market interest.
8 I mean, when they first had the point where you had to
9 sign up in Georgia and there was a date certain that
10 you signed up for if you wanted to be part of the
11 program, there was quite a few. And, of course, a lot
12 of them backed out after that. But is six a lot? Is
13 12 a lot? Or do you need 30?

14 I mean -- and when you start looking at
15 it -- put yourself in somebody else's shoes here.
16 Take one of your affiliate's positions. If you have
17 "x" amount of residential load and you're only going
18 to get a tenth of it, is it worth it? Probably not.
19 It seems like if you had three big boys -- which was
20 what we started out in telephone, your choice was
21 three -- was that reasonable? I mean, that's some
22 decisions.

23 But as far as just generally overall
24 speaking, I just -- I don't see it as a mandate to do
25 residential because the data doesn't support that.

1 What I've seen -- what we've been over for all these
2 years and assimilated -- and basically the only thing
3 in our storage room now is unbundling from top to
4 bottom -- doesn't support it.

5 But, again, there will be anomalies where --
6 I mean, I've seen those special housing divisions
7 outside Tampa where they have -- I mean,
8 self-contained communities with restaurants and
9 everything. And everything is self-contained. And
10 it's like, well, if you got all of them, well, that
11 would work even though you've got a mixture of
12 everything. You may end up having a program where
13 this marketer has all of that. He convinces -- he has
14 one meeting for this whole home thing -- I mean, we've
15 driven by them. I don't know the names of them. But,
16 God, they have these elaborate bridges going off as
17 you drive through the highway and they go on for three
18 miles.

19 Well, it's mostly residential load. And I
20 think, well, golly, if you aggregated that and you
21 got -- I mean, I don't know how many homes are in
22 there; it must be something really dramatic in there.
23 You got 50,000 homes in there. Heck yeah, maybe it
24 is. So I don't want to preclude that. But I just
25 don't think that you're going to go down the road, lay

1 a service line for somebody who's got a 1,500 square
2 foot home and make a profit. I agree with you. And I
3 don't think that's going to help you run the company.
4 It's not going to help the customer save much money
5 when his bill is \$20.

6 **MS. PENNINO:** Well, I think that's an
7 important clarification to make. Because the AGL
8 example -- there's a lot of precedence, perhaps, in
9 the AGL example that I know we're not necessarily
10 comfortable with. And so as you refer to Georgia,
11 what I'm hearing is that you don't want to, as you
12 say, preclude residential from the choice. And
13 frankly, I think whether it's in the rule or not in
14 the rule doesn't preclude them. Without the existence
15 of a rule, we've not been precluded from unbundling.
16 And so, whether it's in or out I would hope wouldn't
17 preclude that. But I do understand more clearly what,
18 perhaps, your intent was there.

19 **MR. MAKIN:** I don't think, Mary Jo, that
20 we're advocating doing what they're doing now, AGL. I
21 mean, they just jumped into it with both feet and
22 really had a problem. Because -- I mean, it hadn't
23 been that long since they started this. We've been
24 doing it longer in Florida than they have. Because
25 they used to call and say, you know, "What about

1 unbundling? How does this work? How does that work?"
2 And the next thing you read is, bing, they're doing
3 it. No. No. No. That's too fast. We're kind of --
4 we're a little bit slower in Florida, you know. We'll
5 wait and see; wait and see. But the "wait and see" is
6 over with, so I wouldn't worry about that.

7 **MS. PENNINO:** I appreciate as well the
8 concerns of those LDCs that have gone before us and
9 can relate to almost all the points that they've
10 shared; the effect on the captive customers,
11 additional costs, and also the discussion of one size
12 doesn't fit all. And, frankly, I believe that the
13 rule, as worded right now, dealt with that issue, as
14 opposed to the model tariff that was very specific. I
15 think that you've allowed the utilities to develop
16 something that would accommodate their needs.

17 If we could, just for a few minutes, I'd
18 like to step through some of the specifics in the rule
19 and what the thinking was behind some of that. And I
20 don't even need to lead you through that discussion.
21 If you wouldn't just mind taking us through the
22 subsections and explaining your thinking on -- we
23 really already covered the residential. I'm curious
24 to know the significance of December 31st, the
25 significance of -- well, in each of the paragraphs --

1 the requirement for notarization; what your thought
2 was behind interrupting the customer if the gas
3 doesn't show up. Would you mind just kind of stepping
4 us through some of your thinking?

5 **MR. MAKIN:** Sure. We will start with --
6 well, obviously we know what Paragraph 1 -- what
7 that's about. We've beat that to death.

8 December 31, 1999, the reason we picked that
9 date -- is correct me if I'm wrong -- was due to your
10 contract expirations with FGT. Okay. Meaning that if
11 we could open this up and have folks transporting, you
12 would not necessarily need that excess capacity; you
13 can renegotiate your contract and you wouldn't have
14 that stranded investment. So that was the reason we
15 picked December 31, 1999, because I think some of your
16 contracts expire on that date.

17 **MS. PENNINO:** The turn-back date is mid-2000
18 and we need to give notification a year in advance.
19 So that would bring us to July of this year of needing
20 to make a decision on our FTS1 capacity.

21 **MR. MAKIN:** Okay. That's correct.

22 **MS. BULECZA-BANKS:** We saw an opportunity to
23 reduce any potential -- that "s" word, that stranded
24 investment word -- if we could reduce that in any way
25 to give you notice that that was a possibility. This

1 date is not set in stone. It is something that we put
2 on the paper. I mean, if you told me, well, December
3 31st is really bad, but January 15th is great. Gee, I
4 probably wouldn't have a problem with January 15th.
5 And there is some flexibility. I just threw that out
6 there as an example.

7 However, to be perfectly frank, if somebody
8 said that, you know, "Well, we'll have it done by
9 January 2001," I don't think we'd be happy with that.

10 **MR. MAKIN:** Okay. Sub (a), Sub (2)(a),
11 deals with pretty much what the utilities do now, with
12 one exception is that you would have the right to
13 terminate service if a third party didn't provide the
14 service. I think you can do that today. You try not
15 because you go out and your tariff already speaks to
16 purchasing gas for these folks if the marketer doesn't
17 provide it with certain penalties.

18 But this just puts it right up front that,
19 yeah, the utility can terminate service if the
20 marketer doesn't provide it. So, customer, marketer,
21 you need to deal one on one. Let's work this out.
22 Because I can terminate service. So it's not really
23 new. It's something that's been around. It's
24 something that I think you would terminate service if
25 you had no choice. I'm sure you would.

1 **MS. PENNINO:** And, I guess, just one of our
2 concerns related to this paragraph, is it seems to
3 give you an either/or, when actually there is a third
4 choice, and I think you just said it, of working
5 through the marketer. In other words, we wouldn't
6 want to be in the position of disappointing our
7 customers by, number one, shutting them off or number
8 two, charging them the otherwise applicable tariff,
9 which may not be desirable to them. We would want to
10 be in a position to be able to penalize the marketer
11 for their -- for that situation, and work through the
12 marketer, and not necessarily impose all the harm upon
13 the customer.

14 So our concern is that the "either/or"
15 wording in here seems to preclude us from a third
16 choice that might be more customer friendly.

17 **MR. MAKIN:** You would suggest adding
18 additional language to (2)(a)?

19 **MS. PENNINO:** Well, that would be a choice,
20 or maybe the lack of specifics would allow the utility
21 to develop the alternate course of action that it
22 feels would be appropriate, and that would be
23 something that would be laid out in a tariff or a
24 transportation agreement or something like that.

25 **MR. MAKIN:** Sure.

1 **MS. PENNINO:** We just don't want to have the
2 language in the rule that would limit us from some of
3 the options that might make more sense.

4 **MS. HELTON:** Maybe I'm a little bit slow
5 today, but will you show me where the "either/or"
6 language is that you're talking about.

7 **MS. PENNINO:** I'm referring to the -- in the
8 bottom of Paragraph (2)(a), if the customer's marketer
9 or broker fails to provide the gas, we may disconnect
10 them, or we can provide the natural gas service at our
11 applicable tariff.

12 So it seems to say you can do one or -- you
13 can take one of these two courses of actions. And if
14 I'm misinterpreting this, I'm open to that as well. I
15 just want to make sure that there is, in fact, that
16 third choice of establishing some other course of
17 action that might actually keep the marketer motivated
18 to keep that gas flowing and not just penalize the
19 customer.

20 **MS. BULECZA-BANKS:** I agree with -- that if
21 you want, you know, an additional option, perhaps you
22 can suggest an additional sentence. Because to me
23 your choice is, if the gas isn't there, you either
24 provide it or they don't have it. I mean, those are
25 really your two choices. Now, I mean, that's it. I

1 mean, what you choose administratively to get your
2 money back from that is like an addition. But I mean,
3 if the guy doesn't supply his gas and it's not on,
4 your choice is either to give him some gas or take him
5 off. And I guess that's where we get to the
6 either/or. There is no other option. He's -- I think
7 what you're going for is that we can penalize the
8 marketer to keep the gas going, right? So that he
9 isn't inclined to not provide it. But that's seems to
10 be an additional statement.

11 **MS. PENNINO:** We're looking for a situation
12 where the customer is not necessarily penalized for
13 the actions of their agent. And the way this words --
14 the way this is worded now, it appears to us that
15 either way the customer could potentially lose,
16 depending on their price compared to your otherwise
17 applicable tariff.

18 **MS. HELTON:** Isn't the customer's
19 ramification to fire that agent and go out and get
20 another one?

21 **MS. PENNINO:** Sure. I guess what we're
22 simply looking for is maybe the lack of detail that
23 says what you charge in that instance. That would be
24 determined by the utility and approved by the
25 Commission in the tariff, but that the rule not limit

1 the choices.

2 **MS. BULECZA-BANKS:** Then I guess your tariff
3 choices -- I mean, your choices are within the tariff
4 that you would file, I guess. This says, "or provide
5 under its otherwise applicable tariff provision." And
6 if you had the "otherwise" provision in there of when
7 this happens what you would charge, then can't you get
8 in it there? Or who you would charge it to within the
9 realm of the agreement or the tariff?

10 **MR. MAKIN:** Yeah, because --

11 **MS. PENNINO:** And maybe that's the flaw in
12 my interpretation. Perhaps everything that we need to
13 say could be worded in this tariff. I've been
14 thinking about it in terms of the way we currently
15 have it right now with our transportation customers,
16 where it snaps back to their sales service tariff and
17 those provisions. And that's what -- I mean, that's
18 where, perhaps, my confusion is.

19 **MS. BULECZA-BANKS:** I think perhaps -- are
20 you, perhaps, reading this that you have to otherwise
21 provide it under the PGA rate? I mean, is that what
22 you're reading?

23 **MS. PENNINO:** That is my -- that's what I'm
24 reading. And are you suggesting that it's the
25 provisions defined in the tariff for this situation?

1 **MS. BULECZA-BANKS:** Well, that's pretty much
2 what it -- I guess, that's, you know, we worded it so
3 generally that it would be under the applicable tariff
4 provision. Otherwise, it would have probably said the
5 purchase gas adjustment.

6 **MS. PENNINO:** My confusion, I think, is
7 coming from the wording that we currently have in our
8 transportation tariffs where it says if the gas isn't
9 flowing you can flow gas to them, but it's under your
10 bundled tariff. So -- but I think we probably
11 understand. Is that -- I think we probably understand
12 your intention here.

13 **MS. BULECZA-BANKS:** It's whatever you state
14 in your tariff.

15 **MS. PENNINO:** So we can define the
16 provisions --

17 **MS. BULECZA-BANKS:** The provisions within
18 the tariff to incorporate whatever you want to charge.
19 If you want to charge the penalty, the agreement to
20 penalize the marketer or broker or this, that and the
21 other, I think that would just all be wrapped up in
22 here.

23 **MS. PENNINO:** That's clear.

24 **MS. BULECZA-BANKS:** We're trying to give you
25 enough flexibility when you do this tariff, that --

1 not saying that when you file it we're going to love
2 it, now -- but to give you enough flexibility to
3 work -- what works for your company.

4 **MR. WATSON:** I think what Mary Jo is saying,
5 though, is that --

6 **MR. MAKIN:** Would you --

7 **MR. WATSON:** Excuse me. I'm Ansley Watson,
8 Macfarlane, Ferguson and McMullen in Tampa, attorney
9 for Peoples Gas System.

10 I think what she's saying is that the way
11 that the rule is currently worded, it appears to limit
12 other options. And maybe you could say something as
13 simple as, "the utility is responsible only for the
14 transportation of natural gas, which a customer causes
15 to be delivered to the utility for transportation,
16 period." So that if it doesn't show up you can cut
17 them off; you can penalize the marketer; you can
18 provide service under your otherwise applicable tariff
19 rate. Whatever the tariff provides. But simply make
20 it clear in the rule that if the customer doesn't get
21 the gas to the utility, the utility's transportation
22 obligation ceases to exist.

23 **MS. BULECZA-BANKS:** Okay. We'll look into
24 that wording. But for us, it looked very clear. I
25 mean, honestly. I mean, we're trying to make this

1 very simplistically worded. To me it was, like --
2 it's so funny because I'm a layperson. I'm not an
3 attorney. If the customer's marketer doesn't get you
4 the gas, you can cut them off. If you don't cut them
5 off, and you're going to supply them gas, you can do
6 something else. I mean, when I was making that
7 simplistic statement is that if the marketer has not
8 put on the gas that it needs to, your choices are you
9 can disconnect them or supply them the gas. What's
10 the third choice? If the gas has not been put on,
11 what's your choice? You either deliver some or you
12 don't. That's where the either/or is.

13 Now, other provisions can be added within
14 there that explains, you know, the penalties or, you
15 know -- I mean, you have them in there now. I mean,
16 everybody's got them for nonperformance penalties;
17 what would happen if they don't put the supply on.
18 And they have penalty provisions. And a lot of times
19 the way it's worded, to me they're directed at the
20 customer. Even though a lot of times the marketer
21 pays for it. But again, I think that's something that
22 a lot of times is addressed in the agreement too.

23 But anyway, we can look into that. We are
24 going to -- and I'll jump ahead just a minute. We
25 will have comments filed after the end of this, you

1 know, if you give us some time, that if you want to
2 suggest some alternative wording we'd be happy to look
3 at it. This isn't a big sticky issue for us. It
4 seemed kind of clear to us. But I can see if you're
5 reading into it that it reads PGA and you want other
6 options or you want other penalty provisions then --
7 you know, if you want to suggest some wording, that's
8 fine.

9 MS. PENNINO: That's adequate clarification.

10 MR. MAKIN: Okay.

11 MR. GEOFFROY: Tom Geoffroy with Chesapeake
12 Utilities.

13 This is one of the -- a good example of some
14 of the operational issues to me. I'm not sure how you
15 could even consider shutting the customer off because
16 how would you know which one to shut off if the
17 marketer's gas doesn't show up? What administrative
18 burden is there in us knowing what every one of our
19 customers -- who their marketer is, number one.

20 And then number two, if only some of the gas
21 shows up, who are we to make the decision which
22 customers get shut off. And then you got the
23 additional cost of going -- actually going out there
24 and shutting them off and then getting service
25 reestablished when gas does show up again. Is that

1 the next day? Is that the -- is that an intraday
2 nomination that the marketer could make? I don't
3 really see an option of shutting off a customer if the
4 gas doesn't show up.

5 I think the option is that the utility would
6 have to -- somehow the flow of gas will occur anyway
7 because we're not going to necessarily know about it
8 to begin with. So -- but that's just one of the other
9 operational issues.

10 A good example of operational issues that I
11 referred to earlier that we're struggling with is to
12 how we are going to be -- how we're going to provide
13 these services under transportation.

14 **MS. BULECZA-BANKS:** We don't envision that
15 you would go off and shut off most of these. You
16 don't do it today. That's what's happening. And
17 ideally what we're telling, though, is that you have
18 the option -- it is stated clearly in there -- that's
19 something the customer needs to know; that he will
20 risk going to transportation; that he can be
21 disconnected if his marketer does not put the supply
22 on that needs to be on. It's providing you an option.

23 Now, whether you take advantage of that
24 option is solely up to the company, because a lot of
25 times a trip charge and doing that and the ill will

1 that would transpire because of that will obviously
2 not be worth it. But again, what we're trying to do
3 is provide you the opportunities and the tools to do
4 what you think to do.

5 If I told you -- if I wrote in this rule you
6 couldn't disconnect them, boy, you'd really jump all
7 over me because I haven't given you the opportunity to
8 do that. I'm giving you the opportunity. Whether you
9 choose to do that is truly the company's own
10 initiative of what works.

11 But if you've got -- and I mean, I've seen
12 this too. If you've got a stubborn customer who's not
13 cutting off when they're suppose to be, especially in
14 curtailment and interruptible position situations, you
15 may physically have to go out there and do that as
16 much as it may cost you.

17 But if you're going to sit there and try
18 to -- then you think, well, gosh, is this guy going to
19 pay the penalties I'm going to be assessed because
20 he's violating an OFO order that I issued? I mean, at
21 least you have the tool available regardless if you
22 can use it or not but there may be situations where
23 you need to have that available for use and that's
24 truly why we put that in there. Because, in talking
25 with all the utilities before, they said, you know,

1 there is just -- "we're not going to go shut off a
2 small commercial customer. It will cost more than
3 it's actually worth."

4 But again, on any kind of curtailment thing,
5 I mean, you're right. That if you -- when you all do
6 all your noms and FCT doesn't have enough capacity on
7 line to supply it, you're prorated. Now, those are
8 agreements that will have to be addressed. And the
9 marketer thing is something that I'm sure you do now.
10 But if you've got a marketer and he's got three guys
11 on and he can't get all the supply on, I think that
12 needs to be, obviously, stated somewhere that you go a
13 third, a third, a third, or this is my prime customer
14 with the majority supply. He gets two-thirds and
15 everybody else gets a third, or whatever the
16 arrangement is. That's something that will have to be
17 specified when you make up these things.

18 Now, it's different. I mean, it's hard -- I
19 mean, for people who have actually been working with a
20 lot of different marketers I think they're used to
21 this. If you're used to just working with one or an
22 affiliate, it's a little bit different, because you're
23 not used to -- you can make those decisions because
24 essentially they are your customers and you're going
25 to have to do that. It's when you start making

1 decisions for people who aren't your marketers that
2 you're going to have to specify that somewhere.

3 **MR. MAKIN:** We didn't think the rule was the
4 appropriate place to put all of this language. We
5 could have a gone back and dissected the model tariff
6 and made the rule just painstakingly hard to
7 administer. And we just didn't see that. We thought
8 it was more advantageous for you to put -- you do the
9 work and put it in your tariff. But this is kind of
10 like a snapshot of what we want to see.

11 **MS. PENNINO:** Well, and again, Peoples
12 appreciates that flexibility incorporated into the
13 rule. I really feel like that's the only way it could
14 possible work.

15 Point of clarification on the same
16 paragraph. The use of transportation, or the
17 statement that the utility is responsible for
18 transportation, you are referring to after it reaches
19 the city gate; that, really, it's distribution that
20 we're talking about?

21 **MR. MAKIN:** Yes.

22 **MS. PENNINO:** That there is no -- no
23 assumption of any capacity being held by the utility.
24 And what is your thinking on supplier of last resort
25 and obligation to serve as it relates to the rule?

1 **MS. BULECZA-BANKS:** You have an obligation
2 to transport.

3 **MS. PENNINO:** To distribute it our system,
4 on our distribution system?

5 **MS. BULECZA-BANKS:** If the gas arrives, you
6 have to transport that gas.

7 **MS. PENNINO:** Okay.

8 **MR. MAKIN:** Maybe we should clarify
9 transport, you know. On the distribution system, not
10 upstream. That's not your job.

11 **MS. BULECZA-BANKS:** I guess that, for us,
12 that seems intuitive because we don't have any
13 jurisdiction or anything about upstream. So I guess,
14 from our perspective we're just doing this one within
15 the rule. But if there's any points that you think
16 add clarification by doing that, you know, certainly
17 put them in your comments because, you know, those
18 are -- if it helps you, I mean, and it's a point of
19 clarification of what it represents is distribution or
20 downstream of the meter or downstream of the gate or
21 whatever you want to say, I don't -- we don't have any
22 problems with clarifying so everybody is more
23 comfortable.

24 **MR. MAKIN:** Okay. I think (b) is currently
25 what is being followed by all the utilities. I think

1 the only thing that's different there, I think we put
2 in -- I think it's phone number. I think Mary Anne
3 put that in as the phone number of the broker. But
4 that's exactly what you're doing now.

5 Let's see. Where are we? (c). Where did
6 we pick that up from?

7 **MS. BULECZA-BANKS:** That is merely because
8 that's the information that the utility has available
9 and that the customer should be entitled to. I
10 mean --

11 **MR. MAKIN:** And I think Peoples provides
12 that information.

13 **MS. PENNINO:** I think our only concern
14 related to that was just how onerous that task might
15 become as we expand this to more customers. And
16 should it necessarily be the responsibility of the
17 utility to seek out that -- that notarized statement,
18 or should it be that the customer needs to provide
19 whatever the level of -- what's the word I want?
20 Whether it's just a signature or whether, in fact, the
21 notarization is something that the utility needs, and
22 should that be up to the utility to decide or not.
23 We're just concerned about the -- how onerous that
24 might become.

25 **MS. BULECZA-BANKS:** I think we're gun shy

1 because of all the slamming and cramming and jamming
2 and everything else; that we just kind of wanted to be
3 able to have some kind of sense of comfort that the
4 person who requested it was really the person who is
5 requesting it. That was it on that one. If that's,
6 you know, we thought that would provide a level of
7 comfort.

8 One point that I do want, that when we wrote
9 the rule there's several different things that we have
10 to consider, and one of the things, if you look in
11 some of the rules, there are things that impose
12 requirements on the customer. And we can't do that.
13 All our imposition has to be on you. Some of our old
14 rules say that the customer has to provide a safe
15 place for the meter and this, that and the other.
16 Those rules really need to be revised that says the
17 company has to request of the customer, and have that
18 within your tariff.

19 Those are some of the issues that when we
20 reworded this, it appears that we're putting a burden
21 on you only because we can't do it on the side of the
22 customer of requiring. That's why it says, you know,
23 you need to obtain this. But it mostly was to cover
24 you from anybody who was making false statements over
25 the phone.

1 Now, you know, again, this is evolutionary.
2 I have calls that people do this. They allow them to
3 change over the phone. No even fax confirmations.
4 And they're asking the other states. They're saying,
5 "Well, what are you all doing?" I said, "Oh, well,
6 they have to file 50 pages worth of documents and, you
7 know, have an attorney present when they sign." I
8 mean, for them they're doing this over the phone and
9 I'm a little gun-shy about that right now. But we
10 haven't had the exposure, you know. And -- but that's
11 something that the reason why you see maybe sometimes
12 where it says the utility versus. We wish we could
13 say to the customer, you need to -- if you want it,
14 you need to do this, but we can't.

15 **MR. MAKIN:** Okay. And the last one is just
16 treat everybody the same. That's all. We're big on
17 that. But like Cheryl said, you know, when you file
18 your comments on this, we'll look at it. We'll
19 consider that maybe we're not the best rule writers in
20 the world, but your input is helpful.

21 **MS. PENNINO:** Okay. I wanted to make sure
22 that we kind of covered all the clarification points
23 in the rule.

24 Let me just make kind of a broad statement
25 that would give you a sense of where Peoples is with

1 this.

2 We, in general, question the need for a rule
3 given that we're not precluded from unbundling at this
4 point. And we see the rule as your opportunity to
5 require the utilities to move faster and understand,
6 based on some of this discussion, where you're coming
7 from as far as that goes.

8 And I guess what we would recommend is a
9 modification to the rule that would -- instead of
10 mandating a date certain for all utilities to
11 unbundle, and keeping with the "one size does not fit
12 all," we would suggest a modification of this rule
13 similar to what was done in the conservation goals
14 docket to where it simply states that the utilities
15 need to let us know what they're going to do, and by
16 this day there will be a plan filed, and the plan will
17 address unbundling through the nonresidential level.
18 And it's a plan that the Commission would need to
19 approve.

20 And I state that really as a -- more as a
21 fallback position because first and foremost, we
22 really don't think the rule is necessary. I don't
23 hold a great deal of hope that you guys are going to
24 flick on your microphones right now and say, "You're
25 right, Mary Jo. Let's all go home." And so that's

1 why we put this other middle grounds there that we
2 feel like would be -- would address, in large part,
3 many of the concerns that have been presented today.

4 But that you would have a chance to see
5 specifically what we're going to do. And there would
6 be some teeth in that because there would be a rule so
7 it's not just, you know, wait and see when your whim
8 decides to bring you in here to tell us something, it
9 would be a very specific plan. And that the
10 Commissioners would have a chance to consider as well
11 what the plan is and all the implications to all the
12 stakeholders.

13 **MR. MAKIN:** And you're absolutely right,
14 Mary Jo. We would not need a rule if, back during all
15 the workshops where everybody agreed that it was a
16 good idea, it was a bad idea and what we discussed,
17 had everybody moved forward similar to what you're
18 doing and go beyond that to open up to nonresidential,
19 we wouldn't need this rule. Because we don't have a
20 rule now that talks about your transportation or
21 anybody's transportation. So -- because the lack
22 thereof is the reason we wrote the rule.

23 **MS. BULECZA-BANKS:** Mary Jo, what I would
24 urge you and Peoples to do, if that is their fallback
25 position, is this. And here's my only concern.

1 If we had something that you had to file a
2 plan by -- and I'm not necessarily opposed to that
3 idea. What my fear was that -- is that, okay, you
4 filed the plan just as it says in the rule. And the
5 plan says I'm not going to do anything and get this
6 done until 2010. And that's my fear. Because when
7 you leave it open-ended like that, and you just have
8 to follow the plan whatever it is, and it says, "Okay,
9 well, I'm going to get there and in the first six
10 years I'm going to accept 25 customers first come,
11 first serve," and you leave it open-ended like that,
12 it doesn't get me where I want to go.

13 And I am -- I think we've dragged our feet
14 long enough. And that's my concern. And unless
15 somebody can promise me that they will have a plan
16 that will have it implemented that includes an
17 implementation date of "x" down at this level, then I
18 don't think so. Because that doesn't help me out if
19 the date is four to five years away or maybe -- I
20 mean, and I don't know in my mind what's reasonable.
21 Is 12 more months reasonable? Maybe. Then when you
22 get to 18, I really have problems with it. You know,
23 I can't -- I don't have a feel for it and I guess
24 because, unless you tell me within the rule the way it
25 says I'm going to specify a plan that says I will have

1 it implemented by "x" date that I can live with, that
2 doesn't help me. That just stalls it another six
3 years. That's my only concern.

4 MS. PENNINO: Well, and I think that
5 actually that's the beauty of requiring a plan to be
6 filed.

7 In the conservation goals docket the
8 utilities weren't allowed to come in and say, "Oh,
9 we're not going to conserve. We're not going to file
10 anything." They had to do it. And the Commission had
11 to decide whether or not that was with the intent of
12 FECA and was in line with what the rule had
13 contemplated. And -- so what I'm suggesting is that
14 you have all the opportunity to make a
15 utility-specific decision in the filing process.

16 In other words, if a utility files a plan
17 that takes it -- that doesn't have good justification
18 for its timing -- in other words, if it comes in and
19 says, "we will do it ten years from now because we're
20 not going to have our systems in place." You can get
21 a system in place in ten years and that's not a valid
22 reason.

23 If the utility comes in and says, "Oh, I
24 don't know. I've got a real concern about my captive
25 customers on my PGA, and over the first year I'm going

1 to open it up 50 % and I'm going to see what the
2 effect is, and then I'm going to open up the other" or
3 whatever. You know, whatever the plan might be. I
4 believe that that process gives you the opportunity to
5 say this isn't going to get it. And it lays the
6 arguments out in front of the Commissioners for them
7 to decide if it's an appropriate unbundling plan or
8 not.

9 My thought is that you would still have
10 significant amount of control over the outcome through
11 the process.

12 **MS. BULECZA-BANKS:** And I might agree with
13 you to some extent; but the way it's been lately, that
14 any move by the utility is thought of as a positive
15 move. So regardless of whether I thought it was far
16 enough, basically it would only harm customers to deny
17 an approval of the petition.

18 So what happens in those cases is that if
19 you offer something, and it may be something so minute
20 but in the right direction, you're ideally -- we're
21 tied to say yes, this is what we need to do. It's
22 another small step. And there is nothing out there
23 that is saying that have you to do it. And again, it
24 ends up stalling the process. And that's where my
25 concerns lie.

1 You're right. We can look through your
2 petition and we can say, "Oh, gosh, it really doesn't
3 go and it's not fast enough." And you know that when
4 we get before the Commission and we say, "Yeah, it's
5 moving but it's so slow." And say, "Well, at least
6 they're doing something." That's not good enough for
7 us. And that's my concern. Because when you leave
8 something like that open-ended, it can go -- you
9 basically have boxed us into accepting something that
10 moves in the right direction, albeit a small one. And
11 that's I don't -- I'm uncomfortable with right now.

12 **MS. PENNINO:** Well, I guess, what I'd like
13 to do is hear from some of the other folks as well on
14 their reaction to that proposal and encourage you all
15 to just think through some ways to perhaps make
16 something like that work, if it's some wording in the
17 rule that lays out a date and, you know, all
18 nonresidential by whatever date. I think that removes
19 some of the flexibility that may be needed by the
20 utilities. But, I guess, I'd just as soon see some
21 middle grounds versus the way it is right now and I'd
22 really like to hear the reactions from others on that
23 as well.

24 **MR. MAKIN:** Let's take about a five minute
25 break for our court reporter.

1 (Brief recess taken.)

2 MR. MAKIN: If we could continue with
3 Peoples Gas. Mary Jo, if we could continue on with
4 some of your comments. I think I kind of cut you
5 short on that break.

6 MS. PENNINO: I think we're probably done
7 with our comments.

8 We just -- again, I'd like to hear -- I
9 don't want to presume that what I'm suggesting from
10 Peoples is something that would be satisfactory to
11 anybody, but I would like to see if we can -- if there
12 is any consensus whatsoever with that approach,
13 recognizing you all's concerns.

14 MR. MAKIN: Okay.

15 MS. PENNINO: Short of that, we're done.

16 MR. MAKIN: All right. I would like,
17 however, to hear from the marketers that are here and
18 also from DMS that is here. If you would come up to
19 the microphone and remember to identify yourselves for
20 the court reporter. And I think I would like to start
21 to my left with DMS.

22 MR. GILDERSLEEVE: Are we going to get a
23 break for lunch? (Laughter.) That will have a
24 bearing on how much people talk, I'm sure.

25 MR. MAKIN: Well, if you talk quickly, we

1 could probably be finished by noon.

2 **MR. GILDERSLEEVE:** My name is Tom
3 Gildersleeve. I'm with PLM Technologies and do
4 consultant service for Department of Management
5 Services, and we want just a brief statement for the
6 record.

7 DMS has been working with most every LDC
8 that's represented here, and to some degree a success
9 in various places. We really do appreciate what
10 Peoples and City Gas is in the process of doing.

11 The proposal that the Commission has put
12 forth in writing we certainly agree with. It sounds
13 like there's some fine-tuning that's needed based on
14 the comments that we've heard so far this morning.
15 But there are a number of state facilities that
16 wouldn't normally have an opportunity to take natural
17 gas service through the Florida Natural Gas
18 Procurement Program if the thresholds were lowered
19 slightly in some instances, or if there was
20 aggregation in other instances. And we surely look
21 forward to whatever the outcome would be from this
22 that would move it in that direction.

23 **MR. MAKIN:** Tom, is there any idea, just
24 ballpark figure, the type of money the State is saving
25 by going to natural gas as opposed to the alternate

1 capabilities?

2 **MR. GILDERSLEEVE:** I'm having a senior
3 moment with regard to that number. It's not flowing
4 out. But let me just think a moment. And Kay might
5 want to hold up her fingers in term of millions or
6 something. I don't know.

7 Honestly, I don't have a number with me.
8 But there's a significant savings, enough that the
9 program wants to move forward. And when the number of
10 potential state facilities are added up and identified
11 that might come on the program, then the savings are
12 very dramatic.

13 **MR. MAKIN:** It's enough to cover a pay raise
14 for me? (Laughter)

15 **MR. GILDERSLEEVE:** I don't know if we can
16 spread it that far.

17 **MR. MAKIN:** How many facilities, Tom, does
18 the State have that either is under the transportation
19 program or the potential?

20 **MR. GILDERSLEEVE:** Well, let me just say the
21 ones that are under the program or they're in the
22 process of working, in the neighborhood of 100, 150.
23 But I don't want to scare people in the room, if --
24 and let me say that there's so many places that we
25 surely don't go ask anybody if they want to be a part

1 of it. They knock on the door and say, "we've read
2 what the statute says and we would like to participate
3 in the Natural Gas Procurement Program, because -- or
4 at least investigate to be sure there is savings."

5 And those rules and regulations, the
6 statutes indicate that governmental entities would be
7 eligible. And where does that take us? Of course, it
8 takes us down to a gas consumption level that's much
9 smaller than any of the thresholds, so aggregation
10 would have to come into play before those things could
11 take place, which would include schools, for example,
12 which we're working on with Peoples right now. And if
13 you add all the schools together, there could be 5,000
14 or 6,000 customers total. Many, many. If you back
15 off into the larger commercial size loads, you know,
16 there may be a thousand or two.

17 **MR. MAKIN:** That's significant. Thank you.
18 Alan?

19 **MR. RICHARDS:** Good morning. My name is
20 Alan Richards. I'm the vice-president of marketing
21 for End Users Natural Gas.

22 We're based in Houston, Texas, and we've
23 been delivering natural gas from our portfolio of
24 production since 1986. Primarily it started up in the
25 northeast due to the collapse in the oil price whereby

1 local gas companies were forced to transport to
2 industrials at a necessity for their own survival as
3 opposed to offering customer choice voluntarily.

4 I think what I'd like to say is that the
5 market has advanced to maturity in many areas. Not
6 only are we seeing customer choice on firm
7 commercials, but it's gone all the way to the
8 residentials, and with the unbundling and aggregation
9 which has occurred in natural gas, it's been the model
10 for electric. And we see legislation that's probably
11 going to be enacted on the federal level in the not to
12 distant future, which is going to put further pressure
13 on those distributors, and i.e., states that haven't
14 unbundled to allow customer choice.

15 I hear a lot of distributors that are very
16 much afraid of change. I hear administrative
17 problems. I hear capacity procurement burdens. And
18 these are very legitimate concerns that they have.
19 And I might say that if you don't look at your
20 customers' needs first and put them first and
21 foremost, then your needs eventually are going to
22 become secondary to their needs.

23 This market is screaming for choice. This
24 market is screaming for innovation, and that is going
25 to occur. Irregardless of what happens, eventually we

1 are going to see the freedom of choice by the ultimate
2 consumer to bring about terms and conditions that meet
3 their needs, and we can either answer the call of the
4 customers now, or we can have the market down the road
5 do it in a way which may be painful.

6 I think that Florida has a little bit to go
7 relative to other states, and I feel that it's because
8 of the fear of change. First off, administratively,
9 if you're not meeting GISBE standards now and you're
10 not Y2K compliant now, come January 1st, you may have
11 some real problems; legal problems, administrative
12 problems. Administrative problems that are going
13 to -- it could be a mess.

14 I think it's an opportunity with capacity
15 being rolled over or terminated, or what have you, in
16 conjunction with Y2K, that enterprise resource
17 solutions be promoted internally within the utilities
18 now rather than later for two primary reasons. One is
19 that if it is a solution which is Y2K compliant and
20 certified and implemented by the vendor to meet Y2K
21 compliance with a third-party certificate, then it
22 absolves potential liabilities if problems happen on
23 January 1st.

24 In addition, these solutions marry the
25 front-end office and the transaction intensive nature

1 of transportation and the administration of such,
2 along with the back-end procurement of the product and
3 the service, and ultimately report to the general
4 ledger.

5 This information can be assessed by the
6 customer, and a lot of them are moving now towards the
7 Internet and providing host services and so on and so
8 forth. Their costs, relative to where they were as
9 little as two years ago, have come down, and it would,
10 in my view, appear to be most reasonable.

11 So as far as being able to address the
12 administrative problem of unbundling, those solutions
13 on a network enterprise, which reports to the general
14 ledger and allows ancillary services such as hedging
15 and nominations and so on and so forth with GISBE
16 standards across the secure Internet tunnel, are there
17 now.

18 The solutions would assure customer
19 migration in a relatively efficient low cost manner,
20 and they also solve the Y2K compliance potential
21 problem and the litigation that may occur if the
22 utility systems were to fail come January 1st.

23 On another subject, and in regards to the
24 change being painful, and I address this to the
25 smaller utilities that are afraid. As long as the

1 margin for the distribution function is protected and
2 the franchise for that particular area is protected by
3 the Commission, it's my view, from experience with
4 distributors who have gone through the unbundling
5 process, that it was a win-win situation for them.

6 If they are forced, such as Connecticut did
7 when they first unbundled to small commercials, and
8 say, you will deal with the capacity issues yourself.
9 There will be no relief. You will give us a tariff in
10 complying with this rule on such-and-such date. And
11 we then, when you bring your proposed tariff to us,
12 will determine whether it is just and reasonable and
13 prudent and we will deny or disallow that. And they
14 took a firm stance in their position towards
15 unbundling and really forced the utilities to go
16 forward. I found that the New York Public Service
17 Commission gave a drop-dead date of three years on
18 their capacity; that after that period of time they
19 will have to deal with that capacity, and it comes off
20 April 1st. And it has really been a tough situation
21 for the New York utilities to be forced into
22 unbundling in certain periods of time.

23 And then you take a look at distributors
24 that said, "if I can get out of the merchant function,
25 or I can remove myself from the merchant function and

1 the prudence of PGA procurement, and if I wasn't
2 prudent in purchasing capacity or imprudent in
3 purchasing supply, then maybe this would be disallowed
4 somehow and that would fall back on me, whereby I can
5 maintain my margin and my revenues and reduce the risk
6 on an imprudent purchase for capacity and for supply
7 and maintain my franchise" -- and in some states it's
8 exclusive, in others it's not exclusive -- "then what
9 do I have to lose besides an administrative burden?"

10 If the distributor is very fearful of
11 competition cross-border between and by other
12 utilities, and they're afraid of capacity issues,
13 whereas, if we do not procure this capacity or
14 maintain or roll over this capacity in the future,
15 that maybe one of our competitors can come in there
16 and scoop up this capacity, and the reason for not
17 unbundling is because of that, there could be some
18 remedies that the Commission and the utility can --
19 the stakeholders can come together with which will
20 arrest those fears. In particular, if during a
21 certain period of time during a transition the
22 capacity was rolled over and the migrating customer
23 took that capacity with them at the cost incurred by
24 the distributor at the time of procurement, and the
25 customer were to close or come back as an on-system

1 supply under the previous tariff, then that capacity
2 would migrate back to the local distribution company,
3 may, in fact, arrest some of the fears that the
4 utility may have in offering unbundling.

5 But if the change doesn't occur and the
6 customer is not -- needs are not serviced, then the
7 market is going to find a way to service it. Whether
8 it be the Commission saying at some point in time --
9 politically if it becomes popular or whatever --
10 everybody else is unbundled. Their customers have
11 choice. We do not. There are things that can be done
12 politically to make it very palatable to actually
13 jeopardize a non-exclusive franchise. Open season.
14 Bringing new pipe in. Having a situation where in
15 addition to that interstate transportation,
16 distribution functions which could be certificated on
17 a relatively quick basis by the State. These things
18 are -- can be politically popular.

19 However, if you take a look at the situation
20 from the customer itself -- and the true monopoly
21 function is the transportation and the movement of
22 gas, and not the merchant function, and the system is
23 unbundled in such a way where the stakeholders are
24 protected, their margins are protected, and the
25 customer has ultimate choice and can reduce those

1 costs, then it can be done in a way where you are
2 lowering the system costs, the distribution costs of
3 all on-system customers, whereas opposed to if you run
4 adjacent pipe in some areas that we're seeing in the
5 country and taps being run where interstate pipelines
6 have to provide for that bypass, then the bypass
7 customer that goes off system, off transportation, or
8 off-system sale, that increases the unit cost for the
9 on-system customers. And that is a bad thing.

10 But if you can provide for a framework where
11 you can maximize the throughput and lower the unit
12 costs of all, but still provide customer choice where
13 they have the ability to marry their particular needs
14 to the products and services that are available, then
15 all parties benefit.

16 And if the distributor realizes that, yes,
17 we're going to have to change whether we like it or
18 not because the market is changing and the customer is
19 driving these changes and we can maintain our
20 franchise at the revenue neutrality and protect those
21 margins, then it means administrative burden. And if
22 it means just a small administrative burden on the
23 distributor to offer them choice, then they better do
24 it and they better do it quick, because there are some
25 big, low capital cost suppliers out there that are

1 looking for markets, and they are going to come in one
2 way or another and offer those choices.

3 So I really believe that you've got an
4 opportunity here now. You have waited and it seems
5 that there has been a lot of patience upon Staff, the
6 Commission and the distributors to forestall the
7 unbundling process. But if you look at where you are
8 now relative to other states and local distribution
9 companies, I think now is the time to go forward on
10 it.

11 **MS. BULECZA-BANKS:** Do you have any specific
12 comments on the rule itself?

13 **MR. RICHARDS:** Yeah, I do. I -- with all
14 the areas that we have involved with with customer
15 choice on the industrial and the commercial
16 unbundling, there was only one distributor where we
17 had to notarize the local distribution paperwork, and
18 it really became a burden on the customer.

19 If there are sufficient protections and
20 penalties that are placed on the marketer -- and these
21 can be incorporated in reliability. If you fail to
22 perform -- then we are going to attach your security.
23 If you slam these customers, then we are going to
24 attack your security, you will pay for this -- then I
25 think you can get the customer protection that you

1 want, that when they make that choice, it is their
2 choice and their choice only. You don't have to put
3 them through the burden of notarization.

4 MR. MAKIN: Okay. Thank you Alan.

5 MR. RICHARDS: Thank you.

6 MR. MAKIN: Sonat?

7 MS. McABEE: Is this on? I'm Myra McAbee
8 with Sonat Marketing Company.

9 For those of you not familiar with us, we've
10 been in the marketing business since 1985; started out
11 as a regional marketer in the southeast, and we've now
12 expanded to the point that we are marketing gas all
13 over the United States east of the Rockies. We didn't
14 start marketing gas in Florida until the fall of 1997.
15 And the reason we came today is we want to learn more
16 about the Florida market.

17 But having said that, we are a marketer, and
18 we are interested in competition here as well as other
19 places. We think competition is good. We think it
20 makes us more efficient and more innovative, and we
21 think it's good for the customers.

22 We support the rule generally. We think
23 the -- what's the expression -- the devil is in the
24 details, and we think the tariffs are where we will
25 really get into the details of making it workable.

1 I guess, finally, we believe it's going to
2 take a cooperative effort during those tariff
3 processes between all the parties, the LDCs, the
4 customer groups, the marketers, Staff; everybody is
5 going to have to work together for a smooth
6 transition, but we think it can happen.

7 I only have a couple of comments on the rule
8 itself, and those relate to Paragraph (2)(b). People
9 back in Birmingham may kill me for taking this
10 position, but it sort of goes along with a comment
11 Peoples made on the obtaining of the statement from
12 the customers.

13 I don't think it's unreasonable to require
14 the marketer, broker, agent, whatever, to obtain the
15 statement and to provide it to the LDC rather than
16 putting the burden on the LDC to obtain the statement.

17 Having said that, I think the fact that you
18 want it to be notarized makes it a very cumbersome
19 process that's just not practical in these days of fax
20 machines and e-mailing, and we've had a lot of
21 experience behind Atlanta Gas Light and their
22 unbundling, and it is very difficult to get all of
23 these sorts of forms from the customers, and when
24 you're relying on mail as opposed to fax machines,
25 it's difficult enough, but a lot of customers just

1 don't have notaries available. It puts a burden on
2 the customers, as well as the marketers, as well as
3 the LDC. So I prefer not having to deal with a notary
4 for the process.

5 **MS. BULECZA-BANKS:** I have one comment, that
6 you said that it would be, you know, an option for the
7 marketer to get the statement from the customer.

8 And, I really -- while it doesn't state it
9 in the rule, it doesn't matter to me if the utility
10 gets a statement from you that the customer sign or
11 directly from the customer, and maybe we can make that
12 clear. But I can't impose anything upon a marketer
13 because we have no jurisdiction over a marketer. So I
14 can't say that the marketer -- you know, but we could
15 probably change some wording in the rule such that --
16 you know, obtain from the customer or his author --
17 well, it's hard to say you're getting an authorized
18 broker if this is a statement authorizing -- but, I
19 mean, I guess some wording could be changed so that
20 they can get it from you, even though it's a customer
21 statement. But that's a good point.

22 **MS. McABEE:** You may not need to change the
23 rule, but when you start looking at the tariffs --
24 that you can't control what the marketer does, I
25 guess, except indirectly, but what the LDC requires

1 through its tariff you have control over.

2 MR. MAKIN: How many customers do you
3 currently have in Florida?

4 MS. McABEE: This is Heather Stubblefield
5 from our Florida team.

6 MS. STUBBLEFIELD: We do not have a large
7 industrial base in Florida. We deal mostly with the
8 large utilities. So probably in the neighborhood of
9 10 to 20 on a monthly basis back and forth.

10 MR. MAKIN: Did you participate in Peoples
11 Gas FTA program?

12 MS. STUBBLEFIELD: No, we did not.

13 MR. MAKIN: Okay.

14 MS. STUBBLEFIELD: But, again, we are fairly
15 new to the Florida market.

16 MR. MAKIN: Were you made aware of Peoples
17 Gas FTA program?

18 MS. STUBBLEFIELD: We did not get any
19 notification of that.

20 MR. MAKIN: Okay.

21 MS. BULECZA-BANKS: Is there anyone still
22 connected telephonically with us that would like to
23 speak?

24 MR. MAKIN: Holly Brubaker, are you there?

25 MS. BRUBAKER: Yes. Can you hear me, Wayne?

1 **MR. MAKIN:** I can hear you.

2 **MS. BRUBAKER:** Pardon?

3 **MR. MAKIN:** I can hear you.

4 **MS. BRUBAKER:** Great. I would just like
5 to -- this is Holly Brubaker with Texas Ohio Gas
6 e'prime.

7 And I would just like to concur with what
8 the other marketers said on the notary part of the
9 rule, that I think that would be very cumbersome and
10 really not -- not -- I think that should be changed
11 and not be a -- have to be implemented.

12 But -- and then we are committed to the
13 proposal, to the rule, and feel like it will just open
14 up choice and give savings to the customer and be
15 better for the state of business in Florida.
16 Generally it will be a good thing. So that's all I
17 have to say.

18 **MR. MAKIN:** Okay. Thank you. Keith, are
19 you still on the line?

20 **MR. SAPPENFIELD:** Yes, I'm still here.

21 **MR. MAKIN:** Would you like to say something?

22 **MR. SAPPENFIELD:** Well, I would also like to
23 reiterate what I think all the marketers have said
24 about the notary provision.

25 **MR. MAKIN:** Keith, would you identify

1 yourself please?

2 **MR. SAPPENFIELD:** This is Keith Sappenfield,
3 director of marketing support for Reliant Energy
4 Retail in Houston, Texas.

5 We are not participating in the Peoples Gas
6 transport program at this time. But, in other
7 jurisdictions the acknowledgement of the customer that
8 identifies or that he has signed a deal with the
9 marketer has been by written contract, by telephonic
10 enrollment where there's actually a recording made,
11 and there's even proposals in Ohio now that a customer
12 can sign up over the Internet.

13 But the notary, when we have run into this
14 requirement, has been very burdensome, and as in some
15 cases, even causes the customer just to not choose
16 because it was so burdensome for him to get a notary.

17 But I have to agree with the first speaker
18 of End User Natural Gas regarding -- we need a date
19 certain for this program to start, rather than just
20 leave it up to, you know, some future when things are
21 right.

22 Also, we endorse the model terms and
23 conditions, especially when there is statewide uniform
24 business rules. And I believe the gentleman
25 recognized that there is standards of transferring

1 information between the parties, which is actually a
2 requirement to actually make this thing work.

3 And then when we define the customers who
4 are eligible, I also think that the -- for some of the
5 reasons that I think the Staff said, that we need to
6 make them all the same, pick a threshold, whether it's
7 all nonresidential or nonresidential of a certain
8 volumetric. That just helps the program be better
9 defined and reduces confusion.

10 And that's pretty much it. We support the
11 rule and look forward to coming into Florida.

12 **MR. MAKIN:** All right. Sounds good. Paul
13 Goldberg, are you still there?

14 **MS. BRUBAKER:** He had to leave, Wayne, so
15 he's not with us.

16 **MR. MAKIN:** Okay. Thanks. Anybody else?
17 Mark Schneidermann. I knew that.

18 **MR. SCHNEIDERMAN:** Marc Schneidermann,
19 Florida Public Utilities.

20 Wayne, I would just like to get some
21 clarification on some things that aren't exactly part
22 of the rule. But what is the Staff's position on
23 utilities or LDCs maintaining capacity or leasing
24 capacity for the unbundled market?

25 **MS. BULECZA-BANKS:** That will be something

1 that you need to put in your tariff and we'll
2 evaluate. And the reason why is, again, each
3 utility's position is different.

4 What we're trying to do is do this quick
5 enough so that you can consider that, how the program
6 is out there, so you could see what the marketers were
7 going to take, so you could reduce the amount of the
8 investment you had to make in the capacity.

9 The concern is, is that -- I can turn my
10 head around 180 degrees, I can argue each side of this
11 very good, so much that I can't get a handle on --
12 it's not going to be one-fix-all.

13 I mean, I can say that I see where New York
14 said you have to take the capacity with you and then
15 nothing happened. And now they're at the point where
16 they're saying, we gave you that, you know, too bad.

17 But I'll tell you where I do have a problem.
18 When you let all -- when a lot of the LDCs let the big
19 customers go, they didn't have the obligation to take
20 any capacity with them, and they reaped those
21 benefits. And what I see now is that now we're trying
22 to change that around for all the smaller class
23 customers that says, yes, you need to take that
24 capacity with you.

25 Now, these are the people who haven't

1 benefited from any of the problem yet. They've been
2 subsidizing it. Because just like you said, there's
3 additional cost involved. Guess who's been picking
4 those up? Everybody.

5 The rates haven't been changed. When you
6 started figuring out really where the costs went and
7 what was involved in transporting, those costs have
8 incrementally been added year after year, but they're
9 spread across everybody, essentially, in developing
10 your return. And that there's a lot of costs that the
11 large customers aren't bearing, and they haven't,
12 because the rates haven't been changed to incorporate
13 those additional costs.

14 Now, at the same time when you're saying,
15 okay, well, if you're going to force me to do this,
16 which I don't want to do, that customer has to take
17 his capacity with him. And, I'll just say this. I
18 would not be opposed to some kind of realignment
19 charge that is spread to everyone. Not just the small
20 commercial -- not just anybody who's left, but
21 everybody who's benefited from this from the
22 beginning.

23 And I understand the competitive nature and
24 that one cent makes a make difference or a tenth of a
25 cent makes a big difference if somebody is going to

1 leave the system and go to some other deal they got
2 from an alternative energy provider, and I'm
3 sympathetic to that. But those customers have
4 benefited at the sake of the small ones who have been
5 left.

6 Then you can go into the argument that,
7 well, those large customers have subsidized that small
8 customer for many, many, many, many years, and that is
9 true too. And I give you that because a lot of the
10 returns those small classes make are negative. But
11 then you also have a lot who have a small commercial
12 class whose returns have been 25% and greater too.
13 And yet those are the ones who will probably be socked
14 more if you have them take it with you if they have an
15 opportunity outside.

16 So I can argue both ways. I don't -- if
17 something has to be reasonable that works for your
18 system -- and we try doing different things. Even
19 when we tried, like, figuring out, well if we did
20 some -- like an alignment charge, that basically was
21 saying everybody on the system has benefited from the
22 opportunity to transport, so, everybody should, you
23 know, share in those costs from the time that the LDC
24 began to be able to buy its gas on its own without
25 having to buy from the pipeline.

1 And I think that a very strong argument can
2 be made, as we saw at FERC, as was upheld by the
3 District Court of Appeals. I mean, they upheld that
4 argument that FERC made that everybody benefited from
5 it and everybody should pay, and that was upheld. And
6 I think there's a strong argument that could be argued
7 for that point, so that everybody is coming up to the
8 table and paying their little incremental share.

9 But when we tried to figure out, well, if we
10 did it for this company, what would be the amount and
11 what would be the difference and could they handle
12 that and -- you know, it's going to depend on the
13 company. Some of it, it was -- it wouldn't work. It
14 would not work. And some other companies it would be
15 okay.

16 So, again, we're going to be open to
17 something that you suggest. I've seen where you
18 take -- you know, you can take 50% of the capacity
19 that I currently hold for you and you can buy 50% on
20 the open market; 25, 75, all of it, none of it. I
21 mean, I've seen everything on the gamut, and it's
22 going to -- each proposal will have to be evaluated on
23 those merits, because, honestly, I -- I mean, part of
24 me says they shouldn't have to take none of it because
25 you didn't make the big guys take any of it, so why

1 should they be stuck on the end.

2 But then it's like, well, it's going to come
3 to bite them anyway, because whatever is left over
4 they're going to end up somehow footing the bill later
5 in base rates if all -- some things start to go down.
6 So, I mean, I wish there was a simple answer. If it
7 was a simple answer, I probably would have forced this
8 on you four years ago. But there isn't, and I'm
9 sympathetic to that. But, I'm sure there's a way to
10 do it because enough companies have already done it.

11 **MR. SCHNEIDERMAN:** Okay. I just wanted to
12 make sure you're open to suggestions when we -- to
13 present our proposals.

14 **MR. MAKIN:** What I'd like to see, maybe a
15 15 -- I'm just picking a number out of air -- a 15,
16 18% reserve margin and take the rest of that capacity
17 and give it back to the pipeline, because the pipeline
18 will take and use it for electric generation, and buy
19 any excess you need off the secondary market.

20 But, yeah, I can see something for growth,
21 but I don't know what that number is.

22 **MR. SCHNEIDERMAN:** We'll have to study
23 that. And also the concern I have is the timing with
24 turning back capacity to the pipeline.

25 **MS. BULECZA-BANKS:** That's why this stall is

1 so critical to us, because we wanted to do it. You
2 know, we thought, gosh, if we could tie it to there,
3 we could get stranded capacity down to minimal,
4 because you already have decided and know what the
5 playing field is, and be able to minimize that
6 greatly.

7 But the longer we stalled it and we keep
8 stalling it, the longer your arguments are going to
9 be, "Well, gosh, we've got all this capacity we had to
10 ante up for because we have an obligation to serve,
11 and so, sorry, guys." And that's when things start to
12 get sticky.

13 Wayne, did you have a comment?

14 **MR. SCHIEFELBEIN:** I had a question, but I
15 think I'll defer at this point to Mary Jo. I think
16 she might be on point.

17 **MR. MAKIN:** If you would identify yourself.
18 You're speaking.

19 **MR. SCHIEFELBEIN:** Wayne Schiefelbein. And
20 I defer to Mary Jo.

21 **MS. PENNINO:** Mary Jo Pennino with Peoples.
22 I don't know if my comment is on point, so thanks for
23 allowing me to speak.

24 Wayne, I just wanted to clarify your
25 thought. You're talking about a reserve margin based

1 on what native load, or what load left -- in other
2 words, how can you predict what captive load you'll
3 have? What are your thoughts?

4 MR. MAKIN: I don't know. I'm looking on
5 historical growth patterns, and if we're choosing
6 nonparticipants, as we are in this case, of just
7 residential, that was something you could formulate
8 based on history and based on projections, and you did
9 a pretty good job on that.

10 I don't know what it's been in the past.
11 Notwithstanding the large industrial growth, because
12 any capacity that you've bought I think you've bought,
13 like your FTS2, primarily for growth. And that growth
14 is primarily due to small commercial and residential.
15 Obviously under the transportation agreements that you
16 have the large customers are on their own. So you
17 don't have to worry about that. I'm sure it's not
18 part of your calculation.

19 But I would think that the growth of Peoples
20 Gas, residentially, may be in the 10 to 15% range. I
21 don't know for sure. I'm off the top of my head from
22 what I've read thus far and increase in customers over
23 the years.

24 Notwithstanding the purchases that you've
25 made of those utilities, but --

1 **MS. PENNINO:** Certainly one of the largest
2 challenges as it comes to capacity, and certainly as
3 it relates to decisions on turn back this year, is a
4 very difficult time predicting, even if your programs
5 are wide open, what penetration you actually might
6 realize. And so I was curious as to what your
7 thinking was as far as in anticipation of how much
8 capacity you actually might want to hold should you
9 decide to --

10 **MS. BULECZA-BANKS:** That is going to be the
11 utility's decision. I mean, we sure can't tell you
12 what is going to work for you. You've done it for
13 years and years and years. It's kind of like having
14 your reserve margin there. Whatever is going to work
15 for your company. And you know what your peak days
16 are and how the system has been operating over the
17 years. I mean, it's the same kind of thing that FGT
18 went through trying to determine, you know, what does
19 it need, you know, or can it hold anything and then
20 the arguments are, it cannot hold anything at all for
21 system integrity.

22 I mean, there is a lot of questions that, I
23 mean, you have to -- but you have to do that anyway.
24 Just like when you're doing now, going through what do
25 you have to ante up for FGT, even if the system was

1 totally closed, you still have a lot of projections
2 that you have to do for growth and who you're going to
3 get and talk with your division managers and see what
4 customers are available, what new subdivisions, what
5 growth areas and make those decisions now. I mean, I
6 don't know what the penetration rate is going to be
7 for small commercial customers. You know, you may
8 want to look around the country and see what has
9 happened there and what is the percentage. Is it 20%?
10 30%? It's also based on how aggressive the marketing
11 force is. People haven't been in Florida a lot. Why?
12 Because there's no opportunity down here for them of
13 which to work with.

14 I mean, you know, so it's a cart before the
15 horse thing too. Because, you know, if you open, they
16 will come and we know that. So then once you say,
17 once they become aggressive, are those numbers going
18 to change?

19 And it also depends on the educational
20 programs that are available, you know. I'm sure that
21 we envision making a brochure from the Commission that
22 says, you know, what is it? What is transportation?
23 What is available? And what to do. You're going to
24 have to have something like that. I assume the
25 company often will put something in there too.

1 **MS. PENNINO:** Clearly, lots of unknowns.
2 And I would throw one other out there that the outcome
3 of the FERC, NOPR and NOI also presents some
4 challenges as you try to consider what you ultimately
5 might like to do with your capacity.

6 **MS. BULECZA-BANKS:** Actually, it could lead
7 a lot more flexibility, and even depending on what the
8 outcome is, can even benefit it even more.

9 But I guess the problem is we keep standing
10 behind the unknowns. "Well, what about this?" "Well,
11 we don't know. We don't know." Well, somebody's got
12 to go forward and figure it out one day. If we keep
13 hiding behind that mentality that it won't work -- and
14 I've said this before. Whenever a new idea is
15 proposed and thrown out on the table in a meeting, you
16 can have 90% of the representatives tell you 52
17 reasons why that proposal won't work. But you have
18 very few who will sit there and evaluate the merits of
19 the proposal and see just what can be accomplished.

20 I know that the majority of you failed to
21 believe this, but I think that if you unbundle it is
22 in the best interest of your company. You're going to
23 need to do this. If you do not give the people the
24 choice, they are gonna either leave your area, leave
25 the state, close down or find some other opportunity.

1 It's when -- when you see it's available to everybody
2 around the country and you can't do it yourself?

3 I mean, we hear the pleadings from
4 Laundromats all the time. "God, if I could only run
5 all my dryers and water heaters on gas and buy my own
6 supply. I want to do that. I want to do that." I
7 mean, we hear this. We hear this time after time. I
8 hear the pleas of these people who just want to get an
9 opportunity. And you're precluding them from doing
10 that for reasons I can't really even fathom. Because
11 whatever you lose as costs can be made up if you cost
12 it properly and put the costs where they should be and
13 you should be out nothing. You should be out nothing.
14 You should only be able to reap, especially if you
15 have an affiliate who's picking these up and can make
16 the margin on that side, that is, that you can be as
17 profitable as you want.

18 **MR. SCHIEFELBEIN:** If I might interject a
19 question. It's somewhat off point. Wayne
20 Schiefelbein, Ruden McClosky here in Tallahassee.

21 I just wonder how far along Staff has come
22 as far as what their plans are for preparation of a
23 statement of estimated regulatory costs, which is --
24 generally accompanies a rulemaking.

25 **MS. HELTON:** Craig Hewitt is the economist

1 assigned to this, and looks like I don't see him in
2 the room so I can't speak for him there. We will
3 prepare -- he will prepare either a SERC or a
4 statement after we have reached what we call
5 internally a consensus draft which would be the draft
6 that will result from this workshop if we incorporate
7 any changes suggested by you. But whether -- are you
8 trying to get at whether he's going to do a data
9 request or --

10 **MR. SCHIEFELBEIN:** I'm looking at learning
11 whatever I can about what your plans are for a SERC as
12 far as timing, whether one will be done. And I
13 understand that perhaps some of those decisions
14 haven't been made yet.

15 **MS. HELTON:** No. They haven't been made
16 yet.

17 **MR. SCHIEFELBEIN:** Fair enough.

18 **MS. BULECZA-BANKS:** Yes.

19 **MR. RICHARDS:** This is Alan Richards with
20 End Users Natural Gas.

21 If I may, I'd like to make a rebuttal to
22 Keith's comment with Reliant in that they support the
23 rule but they would look at some threshold which would
24 be agreeable to the stakeholders.

25 Right now I think that there's been --

1 there's some problems in the FTA program and its
2 implementation. We are a part and a pool manager in
3 that program in that we're having discriminatory
4 access. For open access contract carriage to work
5 where we're protecting the monopoly function through
6 common carriage at a fee, it has to be on a
7 nondiscriminatory, open access basis, which is
8 available to all in a nondiscriminatory manner.

9 The way the program is being implemented now
10 and the way the expansion was approved, we have
11 limits on the amount of customer migration. Albeit,
12 there may be physical limitations to be able to handle
13 this, it puts a burden on customer choice uniformly
14 throughout the area in that some are allowed access
15 while others are denied access.

16 I think it's absolutely essential that
17 customer access for particular classes of customers be
18 offered to all in a nondiscriminatory manner at the
19 same time. It is just not fair for one customer to
20 have access and to reap the benefits of low cost
21 energy and have a competitive advantage while a
22 competitor across the street not have the same access
23 and competitive advantage that his competitor enjoys.
24 And that is just not fair. If we cannot come into the
25 market on an equal footing with e'prime or Sonat or

1 what have you, that's unfair and we need to change
2 that.

3 Likewise, on the utility system, if a bakery
4 or a cleaner, whoever -- these people have been
5 mentioned today -- do not have access to the pipe that
6 their competition has, then that's unfair and you
7 either should shut it down and shut it down now -- and
8 I'm saying this as a pool manager -- or you should
9 expand it and expand it to all.

10 So I really believe that a volumetric
11 limitation for a class of customer is not fair and
12 it's discriminatory and you're not protecting the
13 rights of the constituents that you are here to
14 protect. You must open up the system to all on an
15 equal basis or close it down.

16 **MS. BULECZA-BANKS:** Thank you. Craig, do
17 you have any comments that you might be able to
18 address some of the comments made by Mr. Schiefelbein?

19 **MR. HEWITT:** Yes. I wanted to answer him.
20 As Mary Anne said, we have the final draft rule
21 available. I will send out a data request to all the
22 interested parties. Takes about four weeks for them
23 to answer and then we will prepare a SERC at that
24 time.

25 **MR. MAKIN:** Craig, do me a favor. Identify

1 yourself.

2 **MR. HEWITT:** Craig Hewitt. Commission
3 Staff. Sorry.

4 **MS. BULECZA-BANKS:** Mary Jo Pennino had
5 asked earlier, and if you don't mind, I think we could
6 just go ahead and finish up the workshop because I
7 don't think there is much probably more than 15
8 minutes left. So might as well just go ahead, unless
9 somebody has some real lengthy comments.

10 But Mary Jo wanted to get the feedback from
11 the utilities, LDCs that are present here today on
12 what she had discussed as an option of preparing -- I
13 mean, within the rules stating a date of which you
14 would file a plan, and within that plan state, you
15 know, what you are going to do in order to implement
16 the rule instead of a date where it specifies that the
17 tariff would have to be filed.

18 So if I could have -- you know, Wayne are
19 going to speak on behalf of both Chesapeake and
20 Florida Public?

21 **MR. SCHIEFELBEIN:** Yes. And I'd also like
22 to ask Mr. Hewitt a question on the SERC. But to --
23 first to answer your question, Chesapeake and Florida
24 Public Utilities I think would like some time before
25 they arrive at a position or a response to Mary Jo's

1 proposal.

2 And my question, if I might for Mr. Hewitt
3 is, I understand a SERC will be prepared and do you
4 have any idea yet as to the time frame within which
5 the data request would be going out?

6 **MS. BULECZA-BANKS:** It's going to depend
7 because he's not going to be able to work with
8 anything until we get a final rule and we're going to
9 get comments from the parties who are interested in
10 commenting on the rule first.

11 **MS. HELTON:** Just so you know how it
12 normally works, I think probably today, it's my
13 understanding that we will give the court reporters
14 two weeks to prepare a transcript. I think that's the
15 normal deadline. And then I think normally you give
16 two weeks after transcripts come in to file post
17 workshop comments. So we're already talking about --
18 today's the 24th. Post workshop comments being due
19 April the 21st.

20 Depending on the volume of the comments --
21 there's a lot of people here in the room and whether
22 everyone is going to file comments and how long they
23 are going to be, I have no idea. But I can
24 conceivably see that taking a month for the Staff to
25 digest what gets filed, to think about the -- if

1 people agree with Mary Jo's proposal or not. So we're
2 talking about probably at least another month for us
3 to come up with a draft that we're comfortable with.

4 So, April the 21st. We're probably looking
5 at the end of May before we have a consensus draft.
6 So if we request a SERC from Craig by the end of May
7 and he does a data request -- normally that takes
8 what? Anywhere between eight and ten weeks?

9 MR. HEWITT: That's correct.

10 MS. HELTON: So does that help you,
11 Mr. Schiefelbein?

12 MR. SCHIEFELBEIN: Thank you very much.

13 MS. BULECZA-BANKS: Ray, would you like to
14 comment on Mary Jo's proposal?

15 MR. DeMOINE: Ray DeMoine, NUI City Gas of
16 Florida.

17 There's been a number of issues raised by
18 the other LDCs that are legitimate concerns. We do
19 have the advantage of operating in several other
20 states and have instituted programs that have
21 unbundled down to the residential level and we have a
22 residential program pending as well.

23 I didn't express any concern with 12-31
24 because I believe we will be ready from talking to
25 people within our company. I agree that a

1 one-size-fits-all approach is not the best, and I
2 think, you know, you have to consider each individual
3 company's circumstances and the concerns that have
4 been raised today.

5 So, you know, as far as 12-31 goes, we don't
6 have a problem with it. But I think you have to look
7 at each company individually and see what the concerns
8 are.

9 MS. BULECZA-BANKS: Thank you, Ray. Are
10 there any other people in the audience who would like
11 to make any comments on the Staffs' rule?

12 As Mary Anne said that we're going to -- we
13 ask that you submit post workshop comments. We're
14 assuming that they should be due April 21st at this
15 time, giving the court reporter two weeks to get out
16 the transcript should you wish to use those in
17 drafting your responses.

18 We ask that you -- in your comments that you
19 really look at the things that you want to see in the
20 rule that you believe need clarification. I think
21 that was pretty clear today in the discussions and
22 things that you think should be changed or modified.
23 If you would like, you can go ahead and propose the
24 exact language that you would like that would fix the
25 concern that you have. I mean, if you chose to do so,

1 that's fine too, and express your concerns. It would
2 be really good for us if you actually had some
3 supporting data to support your position that we can
4 evaluate as we go forward.

5 Other than that, it kind of, to me, today
6 reminded me basically of the same place we were in
7 1996 and the same rehash of the same arguments and the
8 benefits and I agree with Wayne that it's like, it
9 sure has been a long time and we haven't really gone
10 anywhere. And not saying that necessarily in all
11 cases that's going to be the right thing to do. We
12 think it is. But what's surprising is that we keep
13 making the same arguments but we don't see any
14 supporting data, any reasonable supporting data. No
15 one's done that.

16 We hear a lot, well, it won't work or it's
17 too costly or, you know, our customers won't save
18 money. But no one gave us -- ever submitted a sheet
19 of paper that says, "Here's why it won't work for us,"
20 or "Here's why we believe only big guys should have
21 the benefit." We haven't seen any of that. I mean,
22 everybody makes comments about why it won't work, but
23 hasn't given us any real good foundation for why it
24 wasn't. Seems like, okay, we'll just open it up for
25 the big guys because we're really fearful they'll

1 leave and we'll give them the opportunity and that's
2 it.

3 But I ask you to really think about it. Go
4 back and think of your utility and think, "What will
5 happen if we do this? What will happen if we give
6 people the choice that they want?" And then ask
7 yourself the flip side, "What will happen if we
8 don't?"

9 Because -- take this for what it's worth. I
10 believe that, and you've seen it, competition is going
11 to come to this state in all facets of every energy
12 industry and I believe that very -- because you see it
13 around the country and you see the arguments that
14 customers are making and they want to have the choice.
15 And when you're neighbors like Georgia, Alabama,
16 Louisiana, some of them that are real close by, start
17 making those choices available, then they start
18 offering tax incentives; what's going to hold these
19 customers here? There's not going to be anything.

20 I mean, you've really got to think of what's
21 in the best interest of my company. If I don't
22 provide them choice, choice is going to come. If we
23 don't do this in -- you know, in this kind of time
24 frame or by the end of next year, guess what? It's
25 going to come. It is going to be mandated at some

1 point in time that you do it. I really believe that.
2 Because what's going to happen is when finally the
3 people get to, you know, several years down the road,
4 whenever it happens, whenever retail competition comes
5 on the electric side, you're going to be right along
6 with it. And while it may be able to be pushed out,
7 it's going to come.

8 Why don't you do it now and be on the
9 forefront when you have more controls over the rules.
10 Because I'm going to tell that when we're mandated to
11 do it, they're going to say -- session is going to end
12 and they're going to say, have everything done by
13 October 1st in whatever year it is.

14 They're going to give us the six months like
15 they always generally do for this stuff whenever
16 session is and that's going to be it. Then you're
17 going to be forced in a very hurry to do what you
18 could slowly be doing now, and could have been doing
19 over six years, and really getting to the point.

20 Now, there's a lot of sceptics in the
21 audience, and that's fine. But I remember a person
22 said that there is no way a marketer would ever bring
23 on new load, and we've seen that. We've seen brand
24 new customers come on utility systems for the benefit
25 of transportation and be able to save money and

1 changing them off different fuel sources.

2 A lot of marketers are getting the same kind
3 of functions and facets that you see in the utilities
4 that say that I'm going to go out there. I'm going to
5 evaluate your complex and I'm going to find the
6 cheapest energy sources to run your business. And the
7 marketing arms are going to be doing that. And then
8 they're going to say, okay, you need to do this, this
9 and this. And they're going to have the same -- even
10 more strength than the utilities do because they're
11 going to be more aggressive about it because that is
12 their bread and butter.

13 But just start to go back and ask yourself
14 these questions. Why am I so bent that it won't work?
15 If I don't have any concrete evidence, why am I
16 pushing my heels and then I say this won't work?
17 Because, I mean, we've seen in the market that you're
18 getting a lot of competition from propane. And some
19 of the recent data that was just put out by Department
20 of Energy -- and I think it was in the January 5th
21 Federal Register, came out with the new averages of
22 what you see for different fuel sources in the market.
23 And what you're looking at is No. 2 heating oil is
24 cheaper than what the average is for natural gas.
25 Dollars per MBTU, you're looking at No. 2 heating oil

1 at \$6.42 and you're looking at natural gas at \$6.88.
2 Kerosene and propane aren't too far behind you either.

3 And the thing is, customers are going to
4 switch. If you don't start giving them the
5 opportunity, they're going to find ways to be able to
6 compete and stay and survive in their business. And I
7 just -- I fear that if you just sit back and don't do
8 anything you may not have the base you need to
9 survive. But just try to be a little bit more
10 open-minded and see what you might come up with.

11 **MR. MAKIN:** All right. With that we will
12 adjourn. Thank you. Thank you for the phone
13 call-ins, too.

14 **MS. BRUBAKER:** Thank you. It worked great.
15 (Thereupon, the workshop concluded at 12:25
16 p.m.)

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1 STATE OF FLORIDA)
2 : CERTIFICATE OF REPORTER
3 COUNTY OF LEON)

4 I, KIMBERLY K. BERENS, CSR, RPR, FPSC
5 Commission Reporter,

6 DO HEREBY CERTIFY that the Workshop in
7 Docket No. 960725-GU was heard by the Staff of the
8 Florida Public Service Commission at the time and
9 place herein stated; it is further

10 CERTIFIED that I stenographically reported
11 the said proceedings; that the same has been
12 transcribed by me; and that this transcript,
13 consisting of 115 pages, constitutes a true
14 transcription of my notes of said proceedings

15

16 DATED this March 29, 1999.

17

18

Kimberly K. Berens

19

KIMBERLY K. BERENS, CSR, RPR
20 FPSC Commission Reporter
21 (850) 413-6736

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| <p>1 26/9, 49/2 1% 22/24 1,500 28/11, 46/22 10 88/5, 98/16 100 75/18 100% 14/8 115 115/8 12 45/9, 69/17 12-31 108/19, 109/1 12:25 1/15, 114/11 14 42/20 14.9 20/6 15 96/11, 106/3 15% 98/16 15,000 25/7 150 75/18 152 1/17 15th 49/24, 49/25 18 69/18 18% 96/12 180 92/6 19 3/24 1985 85/6 1986 76/20 1990's 31/14 1991's 1996 110/3 1997 85/10 1999 1/13, 3/24, 3/25, 10/23, 25/24, 49/4, 49/11, 115/11 1st 78/6, 78/19, 79/18, 80/16, 112/9</p> | <p>80% 24/11, 42/10 80-some 23/24 850 1/20, 30/8 89 42/19</p> | |
| <p>2</p> | <p>9</p> | |
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