

LAW OFFICES
MESSER, CAPARELLO & SELF
A PROFESSIONAL ASSOCIATION

215 SOUTH MONROE STREET, SUITE 701
POST OFFICE BOX 1876
TALLAHASSEE, FLORIDA 32302-1876
TELEPHONE: (850) 222-0720
TELECOPIERS: (850) 224-4359; (850) 425-1942

April 9, 1999

RECEIVED-FPSC
99 APR -9 PM 3:37

RECORDS AND
REPORTING

BY HAND DELIVERY

Ms. Blanca Bayo, Director
Division of Records and Reporting
Room 110, Easley Building
Florida Public Service Commission
2540 Shumard Oak Blvd.
Tallahassee, Florida 32399-0850

DECLASSIFIED

Re: Docket Nos. 980948-TL and 981250-TL

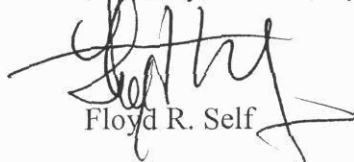
Dear Ms. Bayo:

Enclosed for filing on behalf of WorldCom Technologies, Inc. is an original of the direct testimony of Ron Martinez. Pursuant to agreement of the parties, BellSouth has filed a blanket notice of confidential classification regarding this testimony. Accordingly, the Commission should maintain this testimony as confidential until such time as BellSouth has completed its determination regarding any confidential information that may be contained in this testimony.

Please acknowledge receipt of these documents by stamping the extra copy of this letter "filed" and returning the same to me.

Thank you for your assistance with this filing.

Sincerely,


Floyd R. Self

RECEIVED & FILED


FPSC-BUREAU OF RECORDS

FRS/amb
Enclosure

cc: Mr. Brian Sulmonetti
Parties of Record

per DN 06056-99
DOCUMENT NUMBER-DATE
04629 APR-99
FPSC-RECORDS/REPORTING

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: BellSouth Telecommunications, Inc.'s Petition)
for waiver of physical collocation requirement)
set forth in the 1996 Telecommunications Act) Docket No. 980948-TL
and the FCC's First Report and Order, for the)
Miami Palmetto Central Office)

In re: BellSouth Telecommunications, Inc.'s Petition)
for waiver of physical collocation requirement)
set forth in the 1996 Telecommunications Act) Docket No. 981250-TL
Act and the FCC's First Report and Order, for the) Dated: April 9, 1999
Lake Mary Central Office)

**DIRECT TESTIMONY OF RON MARTINEZ
ON BEHALF OF WORLDCOM TECHNOLOGIES, INC.**

DOCUMENT NUMBER-DATE

04629 APR-98

FPSC-RECORDS/REPORTING

1 **Q: PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A: My name and is Ron Martinez. My address is MCI Telecommunications
3 Corporation, Concourse Corporate Center Six, Six Concourse Parkway, Suite
4 3200, Atlanta, GA 30328.

5 **Q: BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

6 A: I am employed by MCI Telecommunications Corporation in the Law and
7 Public Policy Group as an Executive Staff Member II. The responsibilities
8 of my current position include working with the MCI business units to ensure
9 timely introduction of products and services.

10 **Q: PLEASE DESCRIBE YOUR EDUCATION AND EMPLOYMENT**
11 **EXPERIENCE.**

12 A: Prior to my current position, I managed the business relationships between
13 MCI and approximately 500 independent local exchange companies in
14 twenty-one states. I have experience in network engineering, administration
15 and planning; facilities engineering, management and planning; network
16 sales; and technical sales support. Prior to joining MCI, I was the Director
17 of Labs for Contel Executone for several years. Before that, I worked for
18 sixteen years in the Bell system in numerous engineering, sales, and sales
19 support functions. I have a Master of Science degree in Operations Research
20 and a Bachelor of Science Degree in Electrical Engineering from the
21 University of New Haven.

22 **Q: HAVE YOU EVER TESTIFIED BEFORE THIS COMMISSION**

1 **BEFORE?**

2 A: Yes, I have previously appeared as a witness in several other proceedings
3 before this Commission. My most recent appearance before the Commission
4 was in Docket No. 981121-TP, regarding the UNE combinations.

5 **Q: ON WHOSE BEHALF ARE YOU APPEARING IN THESE**
6 **PROCEEDINGS?**

7 A: I am appearing on behalf of WorldCom Technologies, Inc., which since the
8 merger of WorldCom, Inc. and MCI Telecommunications, Inc. has become
9 a subsidiary of the new MCI WorldCom, Inc. WorldCom Technologies
10 includes the former operations of MFS Communications, which was one of
11 the first ALECs to begin operations in Florida and which was the entity that
12 was denied physical collocation by BellSouth.

13 **Q: WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

14 A: My testimony addresses the six issues identified by the Commission for
15 resolution in these dockets regarding BellSouth's requests for waivers from
16 its obligations to provide physical collocation. My testimony discusses the
17 importance of physical collocation, the different forms of physical collocation
18 that may be utilized, and a discussion of the space that is available. In view
19 of BellSouth's requirements to provide physical collocation and the data
20 available, I conclude that the waivers should be denied because space is
21 available.

22 **Q: IN WHICH OF THE DOCKETS HAS WORLDCOM**

1 **TECHNOLOGIES INTERVENED?**

2 A: WorldCom Technologies has intervened in Docket No. 980948-TL (the
3 Miami Palmetto central office) and Docket No. 981250-TL (the Lake Mary
4 central office).

5 **Q: WHY HAS WORLDCOM TECHNOLOGIES ONLY INTERVENED**
6 **IN THESE TWO DOCKETS?**

7 A: We have intervened in these two dockets because these are the two dockets
8 where our requests for physical collocation were denied by BellSouth.

9 **Q: DID YOU PARTICIPATE IN THE WALK THROUGH OF THESE**
10 **TWO CENTRAL OFFICES.**

11 A: No, I did not. However, I have spoken with some of the people who attended
12 the walk throughs. In addition, I have reviewed the relevant provisions of the
13 Telecommunications Act of 1996, the rules and orders of the Federal
14 Communications Commission (“FCC”) implementing the Act, the
15 photographs taken during the walk throughs of the Lake Mary and Miami
16 Palmetto central offices, BellSouth discovery responses filed in the two
17 dockets, and finally, the Commission Staff Audit Report for each office that
18 are dated March 24, 1999.

19 **Q: WHY DID WORLDCOM TECHNOLOGIES REQUEST PHYSICAL**
20 **COLLOCATION AT THESE TWO BELLSOUTH CENTRAL**
21 **OFFICES?**

22 A: Without discussing the proprietary reasons for wanting physical collocation

1 at these particular locations, physical collocation is critically important to
2 local telecommunications competition and the customers we wish to serve.
3 Physical collocation provides competitive carriers with the ability to control
4 costs, ensure customer satisfaction, speed product innovation and
5 introduction, and deliver advanced telecommunications services.

6 **Q: HOW DOES PHYSICAL COLLOCATION PROVIDE THESE**
7 **BENEFITS?**

8 A: First, physical collocation enables the ALEC to control costs through its
9 ability to Engineer, Furnish, and Install (“EF&I”) the equipment it needs to
10 provide the services its customers want. Through the use of its existing
11 vendor contracts, the ALEC can control the quality of goods, software
12 releases and updates, and services available. In addition, the ability to select
13 from a number of physical collocation options permits the ALEC to lease
14 only the physical capacity that it needs, which furthers its ability to control
15 the costs of providing service. For example, cageless or shared physical
16 collocation, versus a 100 square foot fire-wall segregated cage, can be a much
17 lower cost alternative for provisioning service while at the same time
18 conserving valuable, limited space in the ILEC central office.

19 Second, physical collocation ensures customer satisfaction. With
20 physical collocation the equipment placed in the ILEC central office can be
21 integrated into the ALEC’s maintenance and trouble handling platforms. In

1 this way, the ALEC is not dependent upon the ILEC in order to ensure that
2 trouble outages or other service quality standards and conditions are met.
3 Further, because it is the ALEC's equipment, with the ALEC being
4 responsible for its own maintenance and repair, the ALEC's employees are
5 familiar with the equipment and software and know how to use it to provide
6 superior service to its end user customers.

7 Third, physical collocation enables faster product introduction and
8 innovation. Having full control over its own the equipment placed in the
9 ILEC central office enables the ALEC to control the speed and delivery of
10 products to customers. Equally compelling is the fact that physical
11 collocation enables the ALEC to make the changes it needs to permit new
12 services to be offered over existing equipment. With physical collocation, an
13 ALEC can accomplish in weeks what might otherwise require months of
14 close coordination with an ILEC to accomplish. This delay is understandable
15 -- the ILEC's resources are not as dedicated to these projects as the ALECs
16 are, and the ILEC's resources generally must be juggled to meet the needs of
17 the entire industry verses the needs of one specific ALEC trying to deliver a
18 new product to its customers.

19 Last, and perhaps most important, physical collocation increases the
20 ALEC's availability to offer Florida customers advanced telecommunications
21 services. The FCC, in its recent First Report and Order and Notice of Further

1 Rulemaking in CC Docket No. 98-147, FCC 99-48. (Released March 31,
2 1999) (hereinafter “Advanced Services Order”) in paragraph 21 best
3 summarized the linkage between physical collocation and the offering of
4 advanced services:

5 Consumer demand for advanced services is increasing
6 exponentially, and competitive LECs and incumbent LECs
7 alike are rushing to meet that demand. Competitive LECS
8 rely on the incumbents to provision collocation space for the
9 equipment needed to provide advanced services, and these
10 new entrants cannot meet consumer demand for advanced
11 services absent reasonable and nondiscriminatory collocation
12 arrangements. For example, any xDSL-based services
13 provided over unbundled local loops would require location
14 of a DSLAM within a reasonable distance of the customer’s
15 premises, usually less than 18,000 feet. As such, competitive
16 LECs generally must collocate their DSLAMs in the
17 incumbent LEC’s premises where the customer’s unbundled
18 loop terminates. Absent viable collocation arrangements, the
19 customer will not have a choice of LECs from which to
20 purchase advanced services.

21 In many ways, therefore, physical collocation is critical to the development
22 of an advanced telecommunications infrastructure within the state of Florida.

23 **Q: CAN’T VIRTUAL COLLOCATION PROVIDE MANY OF THESE**
24 **SAME BENEFITS?**

25 A: No. Virtual, not unlike cageless common and cageless shared collocation,
26 provides a cost effective means for an ALEC to open a market to
27 competition. However, once the market has been opened by the ALEC,
28 increased demands for services will force the ALEC to either migrate to

1 physical collocation or augment virtual collocation with true physical
2 collocation. With virtual collocation, BellSouth's Collocation Handbook and
3 tariffs require that the ALEC lease equipment to BellSouth for the nominal
4 fee of one dollar. This equipment eliminates the ALEC's control and access
5 to the equipment -- BellSouth requires that it perform all maintenance and
6 repair on the equipment. These requirements mean that the ALEC's ability
7 to service the equipment is dependent upon not just the actions of a third
8 party, but the ILEC that is its competitor. This greatly restricts the ALEC's
9 ability to provide service in a timely and responsible manner to its customers.

10 Further, with virtual collocation, an ALEC is very limited as to the
11 types of equipment and vendors of equipment that can be placed in the ILEC
12 central office and what it can do with that equipment. For example, ILECs
13 are proficient with the specific vendors and the software releases they require
14 to provide end user services. Different vendors, or for that matter similar
15 vendors but different software releases, pose training problems for the ILEC.
16 That is to say that, while the ILEC's technicians undergo training on the
17 equipment, lack of day-to-day involvement with the ALEC's equipment will
18 inevitably result in problems with future upgrades or repairs that become
19 necessary over time. With respect to limiting the services available, an
20 example of this might be a customer's desire to have a Switched 56 data
21 channel ride on a channelized DS1. The virtually collocated D4 Digital

1 Channel Terminal would require a SW56 OCU DP card being inserted in the
2 channel bank. Since ILECs, such as BellSouth, do not have an associated
3 data element (NC/NCI) code for this card, it would be impossible to convey
4 this requirement to the ILEC in order to satisfy this customer request.

5 **Q: WHAT TYPES OF SERVICES WILL MCI WORLDCOM PROVIDE**
6 **TO ITS CUSTOMERS THROUGH PHYSICAL COLLOCATION**
7 **ARRANGEMENTS?**

8 A: In general terms, our business plans for physical collocation include
9 providing a wide range of basic, new, and advanced services in the local
10 markets. Without disclosing our proprietary business plans, I can tell you
11 that through physical collocation arrangements we have here in Florida and
12 in other states, we are providing or working to provide a host of local services
13 and features as well as a variety of enhanced service offerings. Without
14 physical collocation, our ability to offer many of these services, especially
15 xDSL, will be stifled.

16 **Q: WHAT ARE BELLSOUTH'S OBLIGATIONS TO MAKE SPACE**
17 **AVAILABLE FOR PHYSICAL COLLOCATION? [ISSUE 1]**

18 A: The Federal Telecommunications Act of 1996, at section 251(c)(6), requires
19 ILECS "to provide on rates, terms, and conditions that are just, reasonable,
20 and non-discriminatory, for physical collocation of equipment necessary for

1 interconnection or access to unbundled network elements at the premises of
2 the local exchange carrier.” This absolute duty to provide physical
3 collocation remains until such time as “a local exchange carrier demonstrates
4 to the State commission physical collocation is not practical for technical
5 reasons or because of space limitations.” Finally, the ILEC’s obligation to
6 provide physical collocation exists “at the premises of the local exchange
7 carrier.” Thus, in practical terms, the Act places on BellSouth the duty to
8 make space available anywhere on its premises unless and until such time as
9 BellSouth satisfactorily demonstrates to this Commission that space is
10 unavailable on the premises.

11 **Q: DO THE ACT OR THE FCC’S RULES PLACE ANY LIMITATIONS**
12 **ON HOW THE TERM “PREMISES” SHOULD BE CONSTRUED?**

13 A: No. In the FCC’s First Report and Order in CC Docket No. 96-98, FCC 96-
14 325 (Released August 8, 1996) (“FCC Rcd 15499) (hereinafter “Local
15 Competition Order”), the FCC at paragraph 573 concluded that

16 [i]n light of the 1996 Act’s procompetitive purposes, we find
17 that a broad definition of the term ‘premises’ is appropriate in
18 order to permit new entrants to locate a broad range of points
19 under the incumbent LEC’s control. A broad definition will
20 allow collocation at points other than those specified for
21 collocation under the existing Expanded Interconnection
22 requirements.

23 Thus, under the Act, in the Local Competition Order at paragraph 573 the

1 FCC specifically defined

2 the term “premises” broadly to include LEC central offices,
3 serving wire centers and tandem offices, as well as all
4 buildings or similar structures owned or leased by the
5 incumbent LEC that house LEC network facilities. We also
6 treat as incumbent LEC premises any structures that house
7 LEC network facilities on public-rights-of way, such as vaults
8 containing loop concentrators or similar structures.

9 The expansive inclusiveness of the term “premises” has been further
10 reinforced by the recent Advanced Services Order. In paragraph 39 to 45 of
11 this Order, the FCC specifically authorized collocation in any available space
12 inside or outside of the central office.

13 **Q: HOW DOES THIS DEFINITION OF PREMISES IMPACT THE**
14 **TYPES OF PHYSICAL COLLOCATION ARRANGEMENTS THAT**
15 **MUST BE MADE AVAILABLE BY BELLSOUTH?**

16 A: In practical terms, the Act and the rules implementing the Act require
17 BellSouth to make available the types of physical collocation arrangements
18 requested by the carriers, and not what BellSouth wants to provide. But this
19 is not what happens. BellSouth has required that an ALEC apply to
20 BellSouth to request space in one of its central offices. BellSouth responds
21 to the application by indicating either that space is available or unavailable.
22 However, the evaluation conducted by BellSouth has been limited to
23 “traditional physical collocation arrangements.” This means that an ALEC

1 requesting physical collocation must have space that is (1) physically separate
2 from BellSouth's equipment, (2) within an enclosure, and (3) in a minimum
3 area of 100 square feet.

4 **Q: DO THE FCC'S RULES LIMIT PHYSICAL COLLOCATION TO**
5 **THIS TYPE OF ARRANGEMENT?**

6 A: No. As I have already discussed, the FCC takes a very expansive view of the
7 premises at which an ILEC must provide physical collocation. Moreover, the
8 FCC has specifically recognized that ALECs should have access to different
9 kinds of physical collocation arrangements. As the FCC concluded in
10 paragraph 39 of its recent Advanced Services Order

11 We agree with those commenters that argue requiring such
12 alternative collocation arrangements will foster deployment
13 of advanced services by facilitating entry into the market by
14 competing carriers. By requiring incumbent LECs to provide
15 these alternative collocation arrangements, we seek to
16 optimize the space available at incumbent LEC premises,
17 thereby allowing more competitive LECs to collocate
18 equipment and provide service. Moreover, we noted in the
19 *Advanced Services Order and NPRM*, and the record reflects,
20 that more cost-effective collocation solutions may encourage
21 the deployment of advanced services to less densely
22 populated areas by reducing the cost of collocation for
23 competitive LECs.

24 **Q: WHAT TYPES OF PHYSICAL COLLOCATION ARRANGEMENTS**
25 **ARE PERMITTED UNDER THE ACT AND WHAT ARE THE BASIC**
26 **CHARACTERISTICS OF EACH?**

1 A: An ALEC may choose from several permissible physical collocation options.

2 First, there is caged physical collocation. The extreme form of caged
3 physical collocation involves the physical separation of the ALEC from the
4 BellSouth facilities by fire rated walls and, where possible, separate
5 entrances. This type of physical collocation is present today in the Miami
6 Palmetto central office that is at issue in this case, and this appears to be
7 BellSouth's preferred view of physical collocation permitted under the Act.
8 With this form of physical collocation, the ALEC's employees can enter and
9 exit the ALEC's space without ever having access to the BellSouth
10 equipment. Without question, this type of physical collocation can be
11 extremely expensive, since vapor barriers must be built to protect the central
12 office during the construction of the fire-rated walls, then the separate fire
13 rated walls must be constructed. Exhibit _____ is a photograph from the
14 Miami Palmetto office reflecting the temporary vapor barrier while the
15 separate fire-rated walls are being constructed.

16 In less severe situations, the caged physical collocation can be
17 accomplished by almost any type of barrier between the ALEC equipment
18 and the ILEC equipment, including simple fencing. Depending upon the type
19 of separation, there can be significant cost savings to the ALEC and less
20 impact on the layout of the central office. In this situation, access to the
21 space may or may not involve separate entrances; where separate entrances

1 are not provided, the ALEC may require security escorts to have access to its
2 equipment. This Commission's April 29, 1998, decision in Order No. PSC-
3 98-0604-FOF-TP, which set rates, terms, and conditions for physical
4 collocation, specifically recognized both of these forms of caged physical
5 collocation.

6 Second, there is cageless physical collocation. In the Advanced
7 Services Order at paragraph 42, the FCC said that ILECs must "make
8 cageless collocation arrangements available to requesting carriers."
9 Moreover, "[s]ubject only to technical feasibility and the permissible security
10 parameters outlined below, incumbent LECs must allow competitors to
11 collocate in any unused space in the incumbent LEC's premises, without
12 requiring the construction of a room, cage, or similar structure, and without
13 requiring the creation of a separate entrance to the competitor's collocation
14 space." In paragraph 43 the FCC said that the placement of ALEC equipment
15 shall not be subject to minimum space requirements and may constitute "only
16 one rack of equipment." For example, an ALEC can install its equipment in
17 the same areas as the BellSouth equipment. This can be significantly cheaper
18 than any form of physical caged collocation because it does not involve the
19 construction of any barriers and utilizes the existing HVAC and cabling
20 infrastructure. The ALEC's equipment can mount on an existing BellSouth
21 rack or take up an area as small as a single rack, about a 2" x 3" footprint.

1 Third, there is shared physical collocation. In this arrangement, two
2 or more ALECs will share a common space within the central office. The
3 Advanced Services Order at paragraph 41 specifically authorizes the sharing
4 of space by two or more ALECs “pursuant to terms and conditions agreed to
5 by the competitive LECs.” With the ALECs now being able to share their
6 space on a sublease or some other basis, shared collocation might be
7 attractive in offices where an ALEC has already been able to establish
8 equipment or collocation arrangements and additional space is no longer
9 available.

10 Fourth, there are the various alternatives outside the central office
11 walls. In the so called “parking lot” solution, the ALEC places its equipment
12 within a structure located in the parking lot or elsewhere on the property
13 adjacent to where the central office is located. This solution is well suited to
14 offices where there is no space at all remaining within the central office.
15 Alternatively, the adjacent structure may even involve a third party that
16 makes space available in its building. The FCC in the Advanced Services
17 Order at Paragraph 44 specifically required LECs “to permit collocation in
18 adjacent controlled equipment vaults or similar structures to the extent
19 technically feasible” when space is legitimately exhausted in a particular
20 premises.

21 Finally, there is virtual with visitation collocation. As I said before,

1 one of the disadvantages to virtual collocation is the fact that the ALEC
2 leases the equipment, in BellSouth's case typically for \$1.00, to the ILEC that
3 they want placed in the office. While the ALEC conveys possession of the
4 equipment to the ILEC, the ALEC should be permitted, which is not the case
5 in BellSouth's offering, to engineer, furnish, and install the equipment in the
6 central office adjacent to the ILECs' equipment. However, access to the
7 equipment to perform maintenance and other service functions would be
8 limited to the ILEC's technicians. Virtual with ALEC EF&I has been tariffed
9 by one ILEC outside of Florida, and while it may be a good option, it is
10 clearly inferior to any form of physical collocation.

11 **Q: IS THERE ANY REAL WORLD EXPERIENCE WITH EACH OF**
12 **THESE DIFFERENT FORMS OF PHYSICAL COLLOCATION?**

13 A: Absolutely. Each of these different forms has been employed by competitive
14 local carriers in other states, and many of these forms have been used by
15 interexchange carriers either in LEC central offices or in sharing IXC office
16 space. Indeed, in the Advanced Services Order at paragraph 45 the FCC said:
17 "we now conclude that the deployment by any incumbent LEC of a
18 collocation arrangement gives rise to a rebuttable presumption in favor of a
19 competitive LEC seeking collocation in any incumbent LEC premises that
20 such an arrangement is technically feasible."

21 **Q: WHAT FACTORS SHOULD BE CONSIDERED BY THIS**

1 **COMMISSION IN DETERMINING WHETHER BELLSOUTH'S**
2 **PETITIONS FOR WAIVER OF THE REQUIREMENT TO PROVIDE**
3 **PHYSICAL COLLOCATION SHOULD BE GRANTED?**

4 A: There are several factors that must be evaluated by the Commission before
5 it can determine whether there is no remaining space for physical collocation.

6 1. Placement of existing unused equipment. In the Advanced
7 Services Order the FCC concluded in Paragraph 60 that ILECs “must remove
8 obsolete unused equipment from their premises upon reasonable request by
9 a competitor or upon order of a state commission.”

10 2. Future growth. The FCC’s rules for physical collocation in
11 section 51.323(f)(4) state that an ILEC may retain “a limited amount of floor
12 space for its own specific uses” but that such reservation may not be on terms
13 “more favorable than those that apply to other telecommunications carriers.”
14 BellSouth requires that if a collocator request is granted that the construction
15 process proceed to buildout, and that once completed, the ALEC occupy the
16 space within 180 days unless extended due to “best efforts” to complete the
17 installation. Since from the first request to BellSouth to completed
18 construction and installation can take as long as a year or more, BellSouth
19 should not be allowed to reserve space in excess of one year. Indeed, since
20 the local carriers are forecasting that they will capture significant market
21 share, including the growth in Florida, so there is no guarantee that BellSouth

1 will need the space it is forecasting once the market really is opened to
2 ALECs.

3 3. Security arrangements. The FCC recognized in the Advanced
4 Services Order at paragraph 47 “that incumbent LECs may impose security
5 arrangements that are as stringent as the security arrangements that
6 incumbent LECs maintain at their own premises either for their own
7 employees or for authorized contractors.” However, such measures must
8 permit an ALEC to have access to its equipment “24 hours a day, seven days
9 a week, without requiring either a security escort of any kind or delaying a
10 competitors employees’ entry into the incumbent LEC’s premises by
11 requiring, for example, an incumbent LEC employee be present.”

12 4. Administrative space allocations. The Commission should
13 carefully examine the placement of BellSouth administrative equipment and
14 employees within the central office and the amount of space allocated to such
15 functions. Certainly, administrative functions unrelated to the central office
16 should be removed. As for central office related administrative support
17 space, the Commission should determine whether such space is utilized
18 efficiently.

19 5. Building codes and other local government requirements.
20 BellSouth must comply with local building codes, zoning, and other such
21 requirements. Where such regulations unreasonably appear to preclude or

1 limit physical collocation, or substantially and materially increase the cost of
2 such collocation, the Commission should examine whether reasonable efforts
3 have been undertaken to address such problems.

4 6. Space accessibility. As I have already discussed, the
5 Advanced Services Order requires in paragraph 42 that collocators be
6 allowed "to collocate in any unused space," including an area as small as a
7 rack. Quite simply, if BellSouth could use the space to put any of its
8 equipment, the same should be permitted by us.

9 7. Outside space. In view of the requirements of the Advanced
10 Services Order, the Commission must evaluate all of the property associated
11 with the BellSouth central office as opposed to just the area within the four
12 walls of the building itself that is utilized for the switch and related facilities.

13 **Q: BASED UPON YOUR ANALYSIS OF THESE FACTORS FOR THE**
14 **LAKE MARY AND MIAMI PALMETTO CENTRAL OFFICES, HOW**
15 **MUCH SPACE SHOULD BE CONSIDERED AVAILABLE IN EACH**
16 **OFFICE? [ISSUE 3]**

17 A: In view of the recent Advanced Services Order, BellSouth should be required
18 to reevaluate each of its offices and report back to the Commission and
19 parties as to the space available for the various alternative forms of physical
20 collocation. Notwithstanding this need, it appears from the currently

1 available information that the Lake Mary central office may have several
2 hundred square feet available for physical collocation, depending upon how
3 an ALEC may decide to use the space. The Miami Palmetto central office
4 may have 1,000 square feet or more of space available for physical
5 collocation within the central office and in excess of several thousand square
6 feet outside the office.

7 **Q: WHAT IS YOUR BASIS FOR THESE CONCLUSIONS?**

8 A: I have reviewed the Commission Staff Audit reports for both the Lake Mary
9 and Miami Palmetto offices, as well as reviewed the photos and maps, and
10 talked with some who toured the offices. While the Lake Mary office may
11 at first blush seem small and crowded, the Staff Audit identifies several
12 potential areas in which an ALEC may be able to place equipment based
13 upon an ALEC's needs. The same is true for the Miami Palmetto office
14 except that overall, it is a larger office, with more unoccupied areas, and with
15 additional property outside.

16 In view of the Advanced Services Order, there may now be more
17 space available than even the Staff Audits indicate. For example, the Staff
18 Audit predicates its space assessments on BellSouth's imposed limitation for
19 100 square foot areas segregated by fire rated walls. In addition, the Staff
20 Audit identifies other areas that would not support full bays, and so the Audit
21 excludes those areas as well as some other areas that would require security

1 escorts. Since the Audit, the FCC in its Advanced Services Order makes
2 clear that some of these areas may now be required to be made available for
3 one or more of the alternative forms of physical collocation. Moreover,
4 under the Advanced Services Order, the FCC made it clear that escorts were
5 not required and that badges and video equipment could be used. To the
6 extent ALEC equipment is commingled, I believe reasonable security
7 measures, which may include escorts, should be undertaken to make these
8 additional areas available to ALEC physical collocation as the FCC has
9 permitted. Thus, I would conclude that all of the potential space identified
10 by the Staff Audit be made available to be offered to the ALECs on a first
11 come, first served basis, and let us decide how we might use the space. I
12 would especially include all of the conditional space identified by the Staff
13 Audit as well as the space dismissed by the Staff Audit as too small. Finally,
14 I would make available for physical collocation any space that is outside a
15 one year planning horizon as measured from the time the first ALEC at each
16 office was denied space.

17 **Q: DO YOU HAVE SPECIFIC COMMENTS REGARDING LAKE**
18 **MARY?**

19 A: Yes. I believe further investigation of the potential for obsolete unused
20 equipment should be undertaken. Lake Mary's proximity to Heathrow and
21 some of the trials formerly offered there should be evaluated. In addition, the

1 office appears to include future growth in excess of two years that should be
2 made available to ALECs. (See, for example, Exhibit _____ photographs 99-
3 2A-05, 99-2B-04, and 99-2B-20) Finally, BellSouth may have denied
4 physical collocation requests on the basis of insufficient space to physically
5 separate the BellSouth and ALEC equipment and, possibly, insufficient space
6 to physically separate one ALEC from another. However, the Advanced
7 Services Order removes such a barrier, and it is my understanding that the
8 Seminole County building code does not require fire-rated walls separating
9 either BellSouth from an ALEC nor one ALEC from another.

10 **Q: DO YOU HAVE ANY SPECIFIC COMMENTS ABOUT THE MIAMI**
11 **PALMETTO CENTRAL OFFICE?**

12 A: Yes. In addition to my general comments about the space identified in the
13 Staff Audit, the circuit card bays, identified in Exhibit _____ (See
14 photographs 99-2Y-01 and 99-2Y-09) strike me as a senseless waste of space.
15 This data could be computerized, eliminating these large tubs of index cards.
16 Indeed there were areas devoted to storage and administrative functions that
17 appear highly suspect (see photographs 99-2X-08, 99-2Y-02, 99-2Y-10, 99-
18 2Y-14, 99-2Z-11, and 99-2Z-12).

19 At the time of the walk throughs, BellSouth advised the parties of
20 potential air conditioning problems. The Staff Audit reveals that BellSouth
21 subsequently corrected the problem without adding additional equipment.

1 Our recommendation would be to carefully evaluate any future claims for
2 space to correct such problems to be certain that the real problem is being
3 addressed. Moreover, even if the Palmetto office needs new air conditioning
4 equipment, the company should be required to consider solutions that might
5 replace the entire system with a more powerful yet energy efficient system,
6 and not merely the addition of a second system that would waste more
7 valuable floor space.

8 The Palmetto office also had space identified as future growth beyond
9 one year, and such space should be made available to ALECs. (See
10 photographs 99-2Y-19, 99-2Y-20, and 99-2Z-05). This office also had
11 additional space outside the office that should be further examined in view
12 of the Advanced Services Order requirements for adjacent collocation. (See
13 photographs 99-2Z-23 and 99-2Z-24).

14 Finally, there is the physical separation BellSouth requires between
15 BellSouth and any ALECs and between the ALECs. The South Florida
16 Building Code may require such fire-rated walls, but such a requirement
17 seems inappropriate in light of the virtual collocation arrangements and the
18 fact that our equipment provides much the same functionality as BellSouth's
19 own equipment. BellSouth should be directed to pursue every means
20 available to obtain the necessary waivers or other governmental action that
21 would eliminate such an unnecessary requirement. I'm sure all the ALECs

1 would participate and support BellSouth in this effort.

2 **Q: IS THIS SPACE SUFFICIENT FOR PHYSICAL COLLOCATION?**
3 **[ISSUE 4]**

4 A: Yes, both the Lake Mary and Miami Palmetto central offices appear capable
5 of supporting additional physical collocation based upon the needs of each
6 carrier and each carrier's place in the first come, first served line.

7 **Q: SHOULD BELLSOUTH'S PETITIONS FOR WAIVER OF THE**
8 **REQUIREMENT TO PROVIDE PHYSICAL COLLOCATION AND**
9 **IN THE LAKE MARY AND MIAMI PALMETTO CENTRAL**
10 **OFFICES BE GRANTED? [ISSUE 5]**

11 A: No. Since both offices have space available that could be used to provide
12 physical collocation through one or more of the different options that I have
13 already discussed, the waivers should be denied.

14 **Q: IF THE COMMISSION DETERMINES THAT A WAIVER REQUEST**
15 **SHOULD BE DENIED, HOW SHOULD BELLSOUTH EFFECTUATE**
16 **FCC RULE 47 C.F.R. SECTION 51.323(F)(1) IN PROCESSING**
17 **REQUESTS FOR PHYSICAL COLLOCATION IN THOSE OFFICES?**
18 **[ISSUE 6]**

19 A: BellSouth should contact the very first ALEC that was denied physical

1 collocation, irrespective of whether that ALEC was provided virtual
2 collocation, and advise the carrier of each specific block of space that is
3 available in or near the central office and whether there are any limitations on
4 the type of physical collocation that is technically feasible for such space.
5 With this information, the carrier will be able to evaluate each area of space
6 and how it might be configured to meet the ALEC's physical collocation
7 requirements. For example, an existing bay with an open rack would not be
8 able to support an entire bay of equipment, but it might support one rack of
9 equipment.

10 **Q: DO YOU HAVE ANY CONCLUDING REMARKS ABOUT**
11 **PHYSICAL COLLOCATION?**

12 **A:** Collocation should not be a requirement for competitive entry but rather a
13 step in the progression that permits the migration from UNEs to the ALEC's
14 own facilities. Ideally, collocation, in addition to being provided in a non-
15 discriminatory fashion, should foster competition, promote lower pricing to
16 consumers, encourage the introduction of new services, and provide the
17 vehicle that provides consumers with real choice. As such, the offerings
18 available to new entrants must permit them to grow from an entry level
19 competitor to a meaningful percentage of the wire center's market. To
20 accomplish this, there must be options available and the means to migrate
21 from the options as the ALEC's customer base expands.

1 There is a need for physical collocation options, which include caged,
2 cageless, shared, and adjacent, as well as virtual collocation, which should
3 include virtual - ILEC turnkey, virtual - ALEC EF&I, and all of these options
4 should be readily available to the ALEC community. In addition, these
5 options should neither impose abnormal delays nor unnecessary costs on the
6 ALEC which would create barriers to an ALEC's entry into a given market.

7 **Q: DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

8 A: Yes, it does.

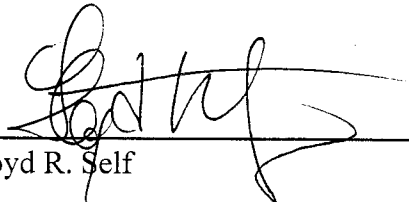
CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of Direct Testimony of Ron Martinez on behalf of WorldCom Technologies, Inc. in Docket Nos. 980948-TL and 981250-TL has been furnished by Hand Delivery (*) and/or U.S. Mail to the following parties of record this 9th day of April, 1999:

Nancy B. White*
General Counsel - Florida
BellSouth Telecommunications, Inc.
150 S. Monroe St., Suite 400
Tallahassee, FL 32301

Richard D. Melson
Gabriel E. Nieto
Hopping Green Sams & Smith, P.A.
P.O. Box 6526
Tallahassee, FL 32314

Mr. Brian Sulmonetti
MCI WorldCom, Inc.
Concours Corporate Center Six
Six Concourse Parkway, Suite 3200
Atlanta, GA 30328



Floyd R. Self

David V. Dimlich, Esq.
Supra Telecommunications & Information
Systems, Inc.
2620 SW 27th Avenue
Miami, FL 33133

Kenneth A. Hoffman, Esq.
John R. Ellis, Esq.
Rutledge, Ecenia, Underwood, Purnell &
Hoffman, P.A.
P.O. Box 551
Tallahassee, FL 32302

James D. Earl, Esq.
Covad Communications, Inc.
6849 Old Dominion Dr., Suite 220
McLean, VA 22101

Monica M. Barone
Sprint Communications Company Limited
Partnership
3100 Cumberland Circle
Mailstop GAATLN0802
Atlanta, GA 30339