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REPORTING AND
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DOCKET NO.: 990054-WU - Application for amendment of Certificate No. 106-W to add and delete territory in Lake County by Florida Water Services Corporation.

WITNESS: Direct Testimony of Charles R. Gauthier, Appearing on Behalf of Staff

DATE FILED: January 13, 2000

AFA	_____
APP	_____
CAF	_____
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FPSC-RECORDS/REPORTING

1 DIRECT TESTIMONY OF CHARLES R. GAUTHIER

2 Q. WHAT IS YOUR NAME AND BUSINESS ADDRESS?

3 A. My name is Charles R. Gauthier, and my business address is 2555 Shumard
4 Oak Boulevard, Tallahassee, Florida 32399-2100.

5 Q. BY WHOM ARE YOU EMPLOYED AND WHAT IS YOUR POSITION?

6 A. I am employed by the Florida Department of Community Affairs (DCA) as
7 Chief of the Bureau of Local Planning. My responsibilities include the review
8 of comprehensive plans and developments of regional impact throughout the
9 state including Lake County. I supervise 47 professional planners.
10 Approximately 500 comprehensive plan amendment packages are reviewed each
11 year.

12 Q. HOW LONG HAVE YOU BEEN EMPLOYED WITH DCA?

13 A. I was appointed Bureau Chief in March of 1999. From October 1994 to
14 March 1999, I served as Growth Management Administrator. During the 1980's,
15 I was employed by DCA for approximately two and one half years.

16 Q. HOW LONG HAVE YOU BEEN EMPLOYED AS A PROFESSIONAL PLANNER?

17 A. I have been employed in the planning field since 1977 in the areas of
18 environmental regulation, comprehensive planning, development review and
19 growth management. A copy of my resume is attached as CRG-1.

20 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

21 A. Pursuant to the Memorandum of Understanding between the Public Service
22 Commission (PSC) and DCA, my staff conducted an analysis of the application
23 by Florida Water Services Corporation (Florida Water) for an expansion of
24 territory, with respect to issues of concern for the DCA. The analysis was
25 provided via a cover letter dated April 15, 1999, from John E. Baker,

1 | Community Program Administrator, to Mr. Charles Hill, the former PSC Division
2 | Director of the Water and Wastewater Bureau. The purpose of my testimony is
3 | to authenticate the findings and the analysis contained in the April 2, 1999
4 | supporting documentation to the April 15, 1999 cover letter, which are
5 | attached as Exhibit CRG-2.

6 | Q. WERE THE APRIL 2ND AND 15TH LETTERS PREPARED UNDER YOUR DIRECTION AND
7 | CONTROL?

8 | A. Yes, they were prepared under my direction and control.

9 | Q. COULD YOU PLEASE SUMMARIZE YOUR COMMENTS REGARDING FLORIDA WATER'S
10 | APPLICATION?

11 | A. The proposed amendment to the service territory of Florida Water is
12 | consistent with the Lake County (County) comprehensive plan. The provision
13 | of potable water services to this area will facilitate the development of the
14 | area consistent with the County's plan and is not expected to contribute to
15 | urban sprawl. DCA staff does not recommend any objections to the application.

16 | Q. WOULD THIS RECOMMENDATION ALSO BE APPLICABLE FOR ANOTHER UTILITY
17 | REQUESTING TO SERVE IN THE SAME AREAS?

18 | A. Yes, the same recommendation would apply regardless of who the service
19 | provider might be.

20 | Q. DOES THAT CONCLUDE YOUR TESTIMONY?

21 | A. Yes, it does.

22 |

23 |

24 |

25 |

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Application for amendment
of Certificate No. 106-W to add
and delete territory in Lake
County by Florida Water Services
Corporation.

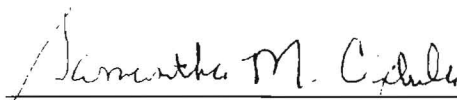
DOCKET NO. 990054-WU
ISSUED: JANUARY 13, 2000

Certificate of Service

I HEREBY CERTIFY that a true and correct copy of Direct
Testimony and Exhibits of Charles Gauthier has been furnished by
U.S. Mail this 13th day of January, 2000 to:

Matthew J. Feil, Esquire
P. O. Box 609520
Orlando, FL 32860-9520

Martin Friedman, Esquire
2548 Blairstone Pines Dr.
Tallahassee, FL 32301



Samantha Cibula, Staff Attorney
Fla. Bar No.: 0116599
FLORIDA PUBLIC SERVICE COMMISSION
2540 Shumard Oak Boulevard
Tallahassee, Florida 32399-0850
(850) 413-6202

CHARLES R. GAUTHIER, AICP

1780 COPPERFIELD CIRCLE • TALLAHASSEE, FLORIDA 32312 • 850-894-2252

EXPERIENCE

FLORIDA DEPARTMENT OF COMMUNITY AFFAIRS

Chief Bureau of Local Planning, March 1999 to Present

Responsible for compliance decisions on local comprehensive plans, sufficiency determinations on evaluation and appraisal reports and approval of developments of regional impact throughout Florida. Also responsible for area of critical state concern program. Supervise 54 employees.

FLORIDA DEPARTMENT OF COMMUNITY AFFAIRS

Growth Management Administrator, October 1994 to March 1999

Responsible for review of local governmental comprehensive plans, evaluation and appraisal reports, developments of regional impact and other planning documents within the areas of Northeast, East Central, Treasure Coast and Southwest Florida Regional Planning Councils. Responsible for drafting proposed legislation including optional sector plans and service as expert witness. Supervise 18 employees.

LEE COUNTY DIVISION OF ZONING

Zoning Manager, April 1990 to September 1994

Responsible for review of developments of regional impact, planned developments, rezonings, special exceptions and variances. Presented more than 300 cases to Hearing Examiner and Board of County Commissioners. Extensive experience with master planned communities, commercial centers, marinas and public facilities including Southwest Florida International Airport, Lee County Energy Recovery Plant and Florida Gulf Coast University. Supervised ten employees. (Position reclassified from Principal Planner in October 1993.)

WILSON, MILLER, BARTON AND PEEK, INC., NAPLES, FLORIDA

Senior Planner, June 1989 to April 1990

Responsible for land planning consulting including preparation and presentation of applications for developments of regional impact, planned developments, rezonings and site plan approval, assessments of site development potential, liaison with government and clients. Supervised one employee.

COLLEGE OF SOUTHWEST FLORIDA, NAPLES, FLORIDA

Instructor, April 1989 to June 1989

Responsible for teaching course "Familiarization with the Comprehensive Plan and Zoning Ordinance of the Unincorporated Area of Collier County."

COLLIER COUNTY GROWTH MANAGEMENT DEPARTMENT

Manager of Comprehensive Planning, December 1988 to June 1989

Responsible for formation of department and conduct of land use, transportation and technical planning. Supervised 13 employees.

COLLIER COUNTY PLANNING/ZONING DEPARTMENT

Chief of Long Range Planning, October 1985 to December 1988

Responsible for implementation of existing Collier County Comprehensive Plan and preparation of Growth Management Plan. Prepared Immokalee Area Master Plan. Supervised five employees.

FLORIDA DEPARTMENT OF COMMUNITY AFFAIRS

Planning Manager, Bureau of State Planning, August 1984 to October 1985

Assisted implementation of Resource Management Plans for Hutchinson Island, Charlotte Harbor and the Suwannee River including working closely with local governments on revisions to comprehensive plans and land development regulations. Supervised three employees.

FLORIDA DEPARTMENT OF COMMUNITY AFFAIRS

Planner II, October 1983 to August 1984

Assisted initiation of Kissimmee River Resource Planning and Management Committee and

implementation of Green Swamp and Big Cypress Areas of Critical State Concern.

FLORIDA DEPARTMENT OF ENVIRONMENTAL REGULATION

Environmental Specialist III, Office of the Secretary, October 1981 to July 1983

Assisted agency responsibilities on broad range of environmental policy issues including use of pesticides, water quality standards, outstanding Florida waters and water management district programs.

FLORIDA DEPARTMENT OF ENVIRONMENTAL REGULATION

Environmental Specialist II, Office of Director of Environmental Programs, June 1980 to October 1981

Duties related to major initiative to eliminate surface water discharges from sewage wastewater treatment plants in Orange and Osceola Counties.

FLORIDA DEPARTMENT OF ENVIRONMENTAL REGULATION

Environmental Specialist I, Bureau of Water Management, November 1977 to June 1980

Duties related to state comprehensive planning, water management district planning, water quality planning, state public works program and legislative monitoring. Emphasis on south Florida water management.

EDUCATION

FLORIDA STATE UNIVERSITY

Master of Science, Geography, June 1976 to August 1977

Achieved Master of Science with specialization in spatial analysis of land use. The program of study was interdisciplinary and emphasized applicable skills including statistics, remote sensing, computer mapping, feasibility analysis, environmental hazards, environmental policy, planning legislation, transportation planning and environmental law. Graduate level courses completed in College of Business, College of Law and Departments of Urban and Regional Planning and Geography.

UNIVERSITY OF SOUTH FLORIDA

Bachelor of Arts, Geography, August 1972 to March 1976

Achieved Bachelor of Arts degree with emphasis on physical geography. Course work included meteorology, climatology, hydrology, physiography, geology, ecology, conservation, photo interpretation and cartography.

PROFESSIONAL AFFILIATIONS

MEMBER OF AMERICAN PLANNING ASSOCIATION SINCE 1986

MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PLANNERS SINCE 1988



STATE OF FLORIDA
DEPARTMENT OF COMMUNITY AFFAIRS



"Helping Floridians create safe, vibrant, sustainable communities"

JEB BUSH
Governor

STEVEN M. SEIBERT
Secretary

MEMORANDUM

To: Mr. Charles H. Hill, Division Director
Florida Public Service Commission

FROM:  John E. Baker, Community Program Administrator 

RE: Florida Water Services Corp. Expansion Application
PSC Docket No. 990054-WU
Lake Grove Utilities, Inc.; PSC Docket No990195-WS

DATE: Thursday, April 15, 1999

RECEIVED

APR 15 1999

Florida Public Service Commission
Division of Water and Wastewater

Attached for your consideration is the Department's review of the proposed territory expansion for the above-cited utilities service providers within Lake County, Florida. The Department has reviewed the applications for consistency with the applicable local government comprehensive plan, in this case Lake County, and has found the applications to be consistent with said plan.

Thank you for the opportunity to provide input in this decision making process.

JEB/

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Internet address: <http://www.dca.state.fl.us>

FLORIDA KEYS
Area of Critical State Concern Field Office
2796 Overseas Highway, Suite 212
Marathon, Florida 33050-2227

GREEN SWAMP
Area of Critical State Concern Field Office
205 East Main Street, Suite 104
Bartow, Florida 33830-4641



STATE OF FLORIDA
DEPARTMENT OF COMMUNITY AFFAIRS

"Helping Floridians create safe, vibrant, sustainable communities"

JEB BUSH
Governor

STEVEN M. SEIBERT
Secretary

MEMORANDUM

To: Charles Gauthier, Bureau Chief

Through: Mike McDaniel, Growth Management Administrator

From: John E. Baker, Community Program Administrator *MA 4/2/99*

Date: April 2, 1999

Subject: Public Service Commission Utilities Expansion Application
Florida Water Services Corp., Lake Co.; PSC Docket No. 990054-WU

Comment due to PSC April 1, 1999

Summary

Florida Water Services Corporation has applied to the Public Service Commission to amend its current potable water service territory in Lake County, Florida. Florida Water Services currently provides potable water to an area in the northwestern part of Lake County and wishes to add an area to its territory which is currently served by its facilities but was inadvertently not filed for in previous years; to delete a small area of the territory which is currently served by Haines Creek Mobile Homesites Waterworks; and to request a territory expansion of approximately 1000 acres.

Consistency with County's Comprehensive Plan

The proposed territory expansion is located between the Cities of Tavares (southeast) and Leesburg (southwest). The area is designated by the Lake County comprehensive plan as Urban (up to 7 du/ac) and Urban Expansion (up to 4 du/ac). The provision of the potable water services to this area is consistent with the county's plan and the densities assigned to area. Staff has contacted the Lake County planning staff and the County's staff is supportive of the proposed

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amendment to the Florida Water Service Corporation service territory.

Conclusion and Recommendation

The proposed amendment to the service territory of the Florida Water Service Corporation is consistent with the Lake County comprehensive plan. The provision of potable water services to this area will facilitate the development of the area consistent with the County's plan and is not expected to contribute to urban sprawl. Staff does not recommend any objections to the application.