

ORIGINAL

1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

2 ALOHA UTILITIES, INC.

3 DOCKET NO. 991643-SU

4 REBUTTAL TESTIMONY OF DAVID W. PORTER, P.E., C.O.

5 Q. Please state your name and professional address.

6 A. David W. Porter, P.E., C.O., Water/Wastewater System
7 Consulting Engineer, 3197 Ryans Court, Green Cove Springs,
8 Florida, 32043

9 Q. Have you previously provided testimony in this proceeding?

10 A. Yes, I prefilled direct testimony.

11 Q. What is the purpose of this rebuttal testimony?

12 A. I wish to respond to a number of statements made, and
13 issues raised, by Mr. Ted L. Biddy, P.E. in his prefilled
14 direct testimony.

15 Q. Have you read the prefilled direct testimony of Mr. Ted L.
16 Biddy, P.E. which he prefilled in this proceeding?

17 A. Yes.

18 Q. Do you agree with Mr. Biddy's methodology that he developed
19 to assess the used and useful percentage for the Seven
20 Springs Wastewater Collection and Transmission System?

21 A. No.

22 Q. Please state why you do not agree.

23 A. First, with the exception of required line relocations and
24 upgrades to the occur in the test year, the vast majority of
25 the collection system is 100% contributed and therefore, is

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1 100% used and useful. Therefore, no used and useful
2 adjustment is appropriate under any scenario. Mr. Nixon has
3 discussed this aspect of the issue in his rebuttal
4 testimony. Mr. Biddy based his used and useful determination
5 on a factor derived by calculating the ratio of residential
6 lots presently occupied in the entire service area and the
7 total number of residential lots available for development.
8 It appears that Mr. Biddy believes that the collection
9 system lines and wastewater pumping stations are not 100%
10 used and useful if there were still undeveloped lots to be
11 connected in the future in the area served by the facilities
12 in question. This used and useful determination methodology
13 is totally incorrect as it assumes that one can technically
14 and cost effectively construct wastewater collection systems
15 in a piecemeal fashion by constructing a small sewer line to
16 accommodate the small number of initial customers that will
17 used the water and wastewater facilities and then, as more
18 customers are added to the system, add a parallel sewer line
19 to carry the increased flow. This method of constructing
20 sewer lines and wastewater pump stations could not be
21 accomplished in compliance with Florida Department of
22 Environmental Protection (FDEP) rules. FDPE rules prohibit
23 the construction of sewer lines smaller than eight inches in
24 diameter for wastewater collection systems. An eight inch
25 sewer line can carry the wastewater generated by many

1 hundreds of customers. The majority of Aloha's sewer lines
2 are eight inch diameter (the minimum size allowable by FDEP
3 rule) and could not have been constructed any smaller. Even
4 if the FDEP did not specify a minimum line size, it would
5 not be cost effective to install line sizes below the size
6 needed to serve the entire number of customers that may be
7 served in the subject area during the expected life of the
8 sewer itself. This is because the cost of increasing the
9 size of a new sewer line from one size to the next larger
10 size (say from eight inch diameter to 10 inch diameter) is
11 very small, approximately \$1.05, for materials. However, the
12 wastewater flow capacity of the 10 inch diameter sewer, laid
13 at minimum slope, is 1.8 times greater. The eight inch
14 diameter PVC line laid at minimum slope could carry
15 approximately 475,000 gallons of wastewater per day. The 10
16 inch diameter PVC line laid at minimum slope could carry
17 approximately 864,000 gallons of wastewater per day. At 150
18 gallons per day per connection this means that the eight
19 inch diameter line could carry the wastewater from 3,166
20 customers each day and the 10 inch diameter line could carry
21 the wastewater from 5,760 customers each day. The cost to
22 increase the size of the pipeline from 8 inch diameter to 10
23 inch diameter would not be materially different,
24 approximately \$1.00 to \$1.50 per foot of length as the only
25 real cost difference is in the cost of the materials as the

1 construction cost of installing an eight inch line is
2 essentially the same as for a 10 inch line. If however, the
3 smaller line was originally installed as Mr. Biddy suggests,
4 and a new line must be added later to carry the sewage flow
5 from the additional 2,594 customers, the cost of adding
6 another parallel sewer line to the first line would be very
7 large, perhaps in the area of \$12.00 to \$20.00 per foot plus
8 the cost of additional manholes and appurtenances. As you
9 see, since the minimum size of a gravity sewer line is eight
10 inch diameter and since the cost of up sizing to a 10 inch
11 diameter line is inconsequential, it would be imprudent to
12 attempt to build sewer lines for anything less than the
13 total expected number of customers in any given part of the
14 service area. The marginal cost of increasing the size of
15 the pipeline initially is so small as compared to the total
16 cost of installing the sewer line that it becomes
17 inconsequential. Even if a used and useful adjustment were
18 to be made for the collection system, it should be made on
19 the marginal cost of supplying larger sized piping material
20 only as the construction related costs are not affected. The
21 same situation exists for wastewater pumping stations, the
22 major costs associated with constructing a wastewater
23 pumping station is the cost of the property it resides on,
24 the cost of the concrete pump station wet well, and the cost
25 of the piping and controls. Although the pumps are costly,

1 the cost of increasing the pumping capacity of a pump from
2 one size to the next is very small, on the order of 10 to
3 15% in many cases. Here I am specifically talking about the
4 cost of the pumps alone; the cost of the remaining pump
5 station components would not vary appreciably with a one
6 size upsizing of the pumps. However, retrofitting a pump
7 station to accept larger pumps in the future is very costly
8 as modifications to the structure are frequently needed as
9 well as to the piping, controls and appurtenances. In
10 addition, the labor involved in retrofitting a pump station
11 with new pumps can be quite high. One would also loose the
12 value of the pumps first installed before the end of their
13 service life. Construction related costs, that would be
14 duplicated in future upgrades (such as site dewatering;
15 concrete wet-well framing and forming; force main
16 installation; and control system installation) far outweigh
17 the costs associated with upsizing the pumps initially. For
18 these reasons, the methodology Mr. Bidy developed to assess
19 the used and useful percentage for the Seven Springs
20 Wastewater Collection System is not correct. Even if a used
21 and useful adjustment was appropriate (which it is not), it
22 would only be made t the marginal cost of the larger pipe
23 (for lines) and the marginal cost of the pumps themselves
24 (for pump stations) which are both wholly immaterial to the
25 total cost. This system is 100% used and useful.

1 Q. Do you agree with Mr. Biddy's statement that the Seven
2 Springs Wastewater Collection and Transmission System is not
3 100% used and useful?

4 A. No, for the reasons that I have stated above.

5 Q. What used and useful percentage would you apply to the
6 Seven Springs Wastewater Collection System?

7 A. 100% for the reasons stated above.

8 Q. Mr. Biddy testifies that "the familiar FDEP rule of 200 GPD
9 per inch of pipe diameter per mile of sewer line" should be
10 the benchmark used when the Seven Springs Wastewater
11 Collection System (SSWCS) is evaluated for the presence of
12 excessive I/I. Do you agree?

13 A. No. The benchmark that Mr. Biddy applies, 200 gal/inch
14 diameter/mile, is quoted in FDEP rules that deal with
15 determining if a newly constructed sewer line has been
16 constructed properly. It is a calculation that the engineer
17 of record must perform prior to certifying that the sewer
18 line is "substantially complete" and ready for FDEP approval
19 to put it into service. The 200 gallons/inch diameter/mile
20 figure that Mr. Biddy quotes is an engineering standard used
21 to determine the integrity of newly constructed PVC lines
22 with high reliability gasket systems before the first
23 customer connection to the new sewer is made. Once the line
24 is put into service and customer connections are made, the
25 line will no longer exhibit the 200 gallon/inch

1 diameter/mile water infiltration and inflow rate. Nowhere in
2 FDEP rules is there any reference to this number being
3 applied to any existing system to determine if excessive I/I
4 is occurring. In fact, there are a number of locations in
5 the FDEP rules that require utility systems to determine if
6 their system is experiencing excessive I/I. FDEP Rule 62-
7 600.735 F.A.C. specifically states that "The collection
8 system shall not be evaluated unless treatment plant
9 problems result from the operation of collection and
10 transmission facilities (such as excessive
11 infiltration/inflow, septic wastewater, introduction of
12 toxic substances, or lack of controls on industrial
13 wastewater discharges to the collection system)." Aloha
14 submitted just such an Operation and Maintenance Performance
15 Report to FDEP in December 1997 as part of a wastewater
16 permit application package. In that report, Aloha's
17 engineer's did not evaluate the collection system because,
18 in Aloha's opinion and that of their consulting engineer,
19 excessive I/I was not present in the SSWCS. FDEP reviewed
20 and approved the report and issued the permit. Therefore,
21 assuming FDEP was not negligent in their review of the O&M
22 Performance Report, FDEP agreed that the SSWCS was not
23 experiencing excessive I/I. In addition, on March 1, 2000
24 Aloha submitted a required Capacity Analysis Report to the
25 FDEP for the wastewater treatment plant. In this report,

1 Aloha's consulting engineer did not address I/I again
2 because Aloha and its consultant both believe that excessive
3 I/I do not exist in the SSWCS. The FDEP also approved this
4 report. Again, assuming that the FDEP reviewers were
5 diligent in their duty, the FDEP also agreed that there were
6 no excessive I/I problems with the SSWCS. Contrary to what
7 Mr. Biddy stated in his prefiled testimony, Aloha's SSWCS is
8 not mainly constructed of PVC pipe with gaskets. A
9 substantial portion of the sewer lines that make up the
10 system are constructed of clay tile pipe. Also, much of the
11 PVC pipe that was constructed over 15 years ago (before the
12 newer, more reliable, PVC pipe and gasket materials that are
13 used today were developed) are prone to higher leakage
14 rates. The clay tile pipe, of the age found in Aloha's
15 system, is easily cracked and broken and often develops
16 leaks as it ages. Standard sewer system evaluation and
17 design manuals (from the USEPA and professional trade groups
18 such as the Water Environment Federation, etc.) provide a
19 wide range of allowable expected I/I values based on pipe
20 type, age and depth of bury of the pipe. Nowhere in any
21 manual of this type is it stated that one should apply a 200
22 gallon per day per inch diameter per mile I/I standard to
23 clay tile pipe or PVC pipe as soon as it is put into
24 service. The 200 gallons/inch diameter/mile figure that Mr.
25 Biddy quotes is an engineering standard used to determine

1 the integrity of newly constructed PVC lines with high
2 reliability gasket systems before the first customer
3 connection to the new sewer is made. Once the line is put
4 into service and customer connections are made, the line
5 will no longer exhibit the 200 gallon/inch diameter/mile
6 water infiltration and inflow rate. Expected I/I values
7 provided in the standard manuals of practice for this
8 industry vary between 10,000 and 40,000 gallons per day per
9 mile of sewer length for the type of pipe, age and depth of
10 bury for the SSWCS. Given that there are approximately 35
11 miles of sewer pipelines in the SSWCS, then the expected I/I
12 contribution to the total wastewater flow rate would be
13 between 350,000 and 1,400,000 gallons per day. Within the
14 last 12 months, Aloha has completed a total, sub-system by
15 sub-system, flow isolation study for the SSWCS. This study
16 was undertaken to comply with the requirements of the
17 Amended and Restated Consent Final Judgement imposed by the
18 FDEP. This study, and the resultant sewer line repair work,
19 were designed to allow Aloha to swap allowable I/I flow
20 reductions for increased new customer connection capability
21 without first further expanding the wastewater treatment
22 facilities. In effect, Aloha was required by FDEP to remove
23 I/I water from the system (even though the I/I is not
24 considered excessive) in order to make room for additional
25 new home connections at the existing wastewater treatment

1 plant. This agreement with the FDEP was prudent from the
2 Utility management standpoint not only because it allowed
3 Aloha to more efficiently service new sewer customers,
4 without constructing additional treatment facilities, but
5 because I/I analysis and reduction is a normal, necessary
6 and prudent part of operating a wastewater collection
7 system, especially as that system ages. The flow isolation
8 study showed that the majority of the I/I identified system-
9 wide could be removed by concentrating on one sub-system.
10 This sub-system, serving the Seven Springs Boulevard and
11 Veterans Village area (not surprisingly) has sewer lines
12 constructed of clay tile pipe that are some of the oldest in
13 the system and are deeply buried. The remaining sub-systems
14 showed that a potential additional 30,000 gallons per day of
15 I/I could be removed, but at a higher cost as the defects
16 would be spread out over a much larger area requiring much
17 more detailed investigation to locate them. Therefore, the
18 138,000 gallons of I/I found in the Seven Springs and
19 Veterans Village area was targeted to receive detailed
20 television inspection and defect repair work first. This
21 work has been completed and Aloha has requested that the
22 FDPE issue new connection credit for the 138,000 gallon per
23 day allowable I/I removed to date. Therefore, there is now
24 approximately 30,000 gallons per day of remaining I/I that
25 has been identified in the remainder of the system. This

1 quantity of I/I is comparatively small and well below the
2 anticipated I/I flow rates expected in a system of this age
3 and type according to the standard manuals of practice for
4 this industry.

5 However, even though the 30,000 gallons of remaining I/I
6 identified is quite small, it represents defects in the
7 piping and manhole systems that must be found and corrected
8 as part of an ongoing sewer system maintenance program.

9 These defects, if not corrected, can lead to serious damage
10 to the roadways which are located over the sewer line and
11 manhole defects. Should the sewer line defect not be
12 corrected, the soil in the area surrounding the pipeline
13 defect is gradually washed into the sewer line. This causes
14 an ever expanding soil void to open up near the defect
15 location. After enough of the soil is removed and the void
16 becomes large enough so as to no longer provide the
17 necessary support for the roadway above, the roadway will
18 collapse when a large vehicle (such as a school bus or
19 truck) pass over. The collapse of a roadway causes not only
20 damage to the vehicle and its passengers, but also causes
21 massive damage to the pipeline below. The repairs needed
22 after a roadway collapse are orders of magnitude larger than
23 the cost of repairing the pipeline and manhole defects
24 before the problems expand. This is why Aloha has, as do all
25 properly managed sewer utility systems, a program to inspect

1 and repair sewer line and manhole defects on an ongoing
2 basis.

3 Another indicator that proves that the SSWCS is not
4 receiving excessive I/I flows is that the average per
5 connection flow contribution for the system is less than 150
6 gallons per connection per day. The national average for per
7 connection wastewater generation flow rates is approximately
8 250 to 300 depending on the source of the data. This would
9 indicate that Aloha's wastewater generation rate is low
10 because its I/I flow contribution is lower than average.

11 FDEP witness MacColeman also states that the FDEP finds the
12 150 gallons per day per connection "normal." For all the
13 reasons stated herein, it is my opinion that the SSWCS does
14 not exhibit excessive I/I and is therefore 100% used and
15 useful.

16 Q. Mr. Bidy estimates that there is approximately 280,000
17 gallons per day of I/I flow entering the SSWCS. Do you
18 agree?

19 A. No. Mr. Bidy states that since approximately 140,000
20 gallons per day of I/I have been found to date by Aloha, and
21 since that I/I reduction was accomplished in a small part of
22 the total system, then a proportional amount of I/I must
23 exist in the remainder of the system. This totally ignores
24 the fact that the reason that the approximate 140,000 gallon
25 I/I reduction took place in the small sub-system is that

1 this is the sub-system that one would expect to find higher
2 I/I rates in. This part of the system was one of the first
3 areas to be added to the SSWCS and its sewers are
4 constructed of clay tile pipe buried deeply under heavily
5 traveled highways. Also, Mr. Biddy's statements totally
6 ignore the fact that total system I/I estimates based on
7 total system flow isolation studies show that a maximum of
8 approximately 30,000 gallons per day of I/I may exist in the
9 remainder of the system. Also, Mr. Biddy fails to note that
10 the 140,000 I/I flow identified has been removed from the
11 system and no longer exists. As the I/I flows have been
12 reduced over the last year, the flow of wastewater to the
13 system from new connections (and from areas with higher
14 sewer use customers) has increased making the reduction in
15 I/I less apparent. However, it must be kept in mind that had
16 the allowable I/I reductions not been realized, the actual
17 wastewater plant flows would be higher than now being
18 experienced or projected for the test year. Mr. Biddy states
19 that the Capacity Analysis report prepared by me in March of
20 this year indicated excess I/I in the collection system.
21 This is not correct. I state that in 1998, regional flooding
22 occurred in much of Florida that caused flood water inflow
23 into the sewer lines. This problem occurred all over Florida
24 and was not related to the condition of Aloha's sewer lines
25 but to street and surrounding land area flooding causing

1 water to flow into the tops of manholes and pump station
2 entrance hatches. In my Capacity Analysis Report I reported
3 that these flows were not characteristic of the SSWCS and
4 that they should be removed from the analysis for system
5 capacity as they were flood related. The FDEP agreed and
6 system flow projections were based on "normalized" 1998
7 flows and not the flows that were flood water induced inflow
8 based. This fact is clearly described in the Capacity
9 Analysis Report and I have no idea why Mr. Bidy would state
10 that my report indicated that excessive I/I was present. The
11 actual estimated quantity of I/I remaining in the SSWCS at
12 this time is 30,000 gallons per day which is far below
13 expected normal I/I values for the type, age and depth of
14 bury of the pipe located throughout the service area.

15 Q. Mr. Bidy states that the operating expenses for the
16 wastewater treatment plant should be adjusted for the
17 presence of excessive I/I. Do you agree.

18 A. No. Since no excessive I/I exists there is no basis for
19 adjusting operating expenses. In addition, Mr. Bidy states
20 that he believes that the maintenance budget amount is
21 excessive as the equipment manufacturer's of the new
22 equipment must warrantee their equipment for one year after
23 startup. Manufacturer's warrantees apply only to the repair
24 of defects in materials and workmanship, they do not apply
25 to normal operations, preventative maintenance, the purchase

1 of necessary spare parts, equipment repair due to normal
2 operation, updates to the process computer controller
3 programming, electronic control equipment service contracts,
4 master computer system software upgrades, replacement of
5 controls and equipment damaged by lightning, electric
6 generator diesel motor maintenance, electric generator power
7 system maintenance contracts, etc. This system must be 100%
8 reliable as required by FDEP Rule 62-610 and therefore,
9 requires a great deal of preventative maintenance to
10 maintain that 100% reliability. The cost estimate for
11 maintenance is appropriate; none of these costs will be
12 diminished by manufacturer's warrantee provisions.

13 Q. Mr. Bidy also states that the used and useful percentage
14 for the wastewater treatment plant should be reduced based
15 on excess I/I being present in the system. Do you agree?

16 A. No. First of all, all the process units and equipment
17 associated with this project are part of the reuse system so
18 each and every component is 100% used and useful, secondly,
19 no excessive I/I is present, therefore, any proposed
20 reduction in used and useful percentage based on the
21 assumption that excessive I/I is present is incorrect.
22 Thirdly, each and every process unit provided at the
23 wastewater treatment plant is sized to provide Class-One
24 Reliability as required by FDEP rules for systems providing
25 Part III reuse water (unrestricted access) to customers. Mr.

1 Bidly specifically states that two new plant components, the
2 headworks and the equalization tank, were sized to
3 accommodate the anticipated build-out flow rate of 2.4 MGD.
4 While these units can and will be used throughout the useful
5 life of the facility, they were designed as part of this
6 interim upgrade with Class-One Reliability features as
7 required by FDEP rule. In addition, all of the interim
8 modifications, from the master wastewater pumping station to
9 the headworks, to the flow equalization system, to the
10 intermediate pumping system upgrade, to the new reuse
11 pumping station to the plant water system to the electric
12 generator system were required to provide FDEP with
13 "reasonable assurance" that the wastewater plant would
14 produce Part III reuse water. I am not an attorney, however,
15 I have read the PSC and FDEP Rules and they state that reuse
16 projects are to be deemed 100% used and useful. The FDEP
17 required all the interim modifications prior to allowing
18 Aloha to begin selling Part III reuse water to customers.
19 Therefore, all the interim upgrades should be found to be
20 100% used and useful as they are an integral and required
21 part of the reuse system. Mr. Bidly also states that two
22 existing components, the reuse chlorine contact chamber and
23 the effluent filter, have been sized for the ultimate flow
24 rate of 2.4 MGD. This statement is also not correct, the
25 filter is not sized for the ultimate capacity and has never

1 been permitted by FDEP as such. In fact, the permit
2 application documents for the interim upgrades state that a
3 filter upgrade will be required when the next facility
4 upgrade is permitted. The chlorine contact chamber is sized
5 to provide the proper CT (concentration and time) values
6 with Class-One Reliability allowances, for the 1.6 MGD
7 interim flow rate. The chlorine contact chamber may be
8 capable of properly disinfecting a higher flow rate after
9 the filter system is upgraded as the influent fecal coliform
10 levels may be reduced allowing a lower CT value to be
11 utilized in the future. This will allow the same tank to
12 treat additional flows. However, it must be noted that a new
13 filter backwash water supply tank may be necessary if the
14 existing chlorine contact tank is used to disinfect higher
15 flow rate in the future as the chlorine contact tank now is
16 used for dual purposes. The backwash water holding capacity
17 of the existing chlorine contract tank will be needed to
18 provide CT value. A number of the process units, such as the
19 headworks are constructed of concrete. Because of land
20 availability, economy of scale and future operational
21 considerations, the large concrete structures must be
22 designed to accommodate the full anticipated flow rate of
23 the facility. The plant site is much to small to accommodate
24 two headworks structures, one large one constructed now and
25 a smaller one added to handle the future flows later. In

1 addition, the total cost of constructing two headworks
2 structures would be at least twice as expensive as building
3 one unit to handle the anticipated build out flows now.
4 Also, the cost of providing flow splitting facilities to
5 provide flow, in the proper ratios, to each unit would be
6 excessive and complicated to operate. This type of system
7 would be inherently less reliable as well requiring
8 additional reliability features be built into the system to
9 provide FDEP with "reasonable assurance" that the system
10 will function 100% of the time. The flow equalization system
11 constructed as part of the interim modifications were sized
12 to provide high level equalization for 1.6 MGD average daily
13 flow rate plus back-up units as required to meet FDEP Class-
14 One Reliability required for Part III wastewater reuse
15 systems. High level equalization (peak flow rate emanating
16 from the equalization system of 1.3:1 or less) is required
17 at this time due to the limited size of the existing
18 activated sludge reactors and clarifiers if FDEP Class-One
19 Reliability is to be met. In the future, when new larger
20 activated sludge reactors and clarifiers are added to the
21 facility that are sized to meet the FDEP Class-One
22 Reliability requirement without high-level equalization,
23 this same system will provide that lessor level of
24 equalization for a higher flow rate.

1 Q. Mr. Biddy states that he believes that a used and
2 useful adjustment should be made to the reuse system. Do you
3 agree.

4 A. No. Mr. Biddy again bases his need for an adjustment on his
5 belief that there are excessive I/I flows being experienced
6 in the SSWCS. This is a false assumption for the reasons I
7 outlined previously. In addition, Mr. Biddy states that he
8 believes that the reuse system can provide reuse water for a
9 2.5 MGD future flow rate. Mr. Biddy has based his
10 assumptions on influent average daily flow of the wastewater
11 into the treatment plant. However, reuse systems are
12 designed based on reuse water demand, much like potable
13 water systems. The influent flow rate to the wastewater
14 plant has little to do with the design of the reuse system
15 components. This is because reuse systems see a highly
16 variable demand for reuse water. The demand is based on many
17 factors such as the season of the year, the types of uses
18 the reuse water is provided for, any local regulatory
19 imposed lawn watering restrictions (limiting number of times
20 lawns can be watered each week), the lack or abundance of
21 rainfall, etc. Therefore, a reuse system must be designed
22 for the maximum demand anticipated while still maintaining
23 system pressures at useable levels. Since the purpose of a
24 reuse system is irrigation and not potable supply, the
25 pressure reserve of the system must be much greater than a

1 potable water system to insure that sufficient pressure will
2 be available for the utilization of yard sprinklers. In
3 potable water systems, minimum allowable pressures are such
4 that yard sprinklers frequently do not function well during
5 peak water use periods. Therefore, reuse system piping and
6 pumps must be sized much larger than those used in an
7 equivalent flow rate sized potable water system. The reused
8 pumping station includes four pumps. Two of the pumps were
9 existing pumps relocated to the new reuse pump station. Two
10 new pumps were provided. Each pump is capable of pumping
11 1750 GPM at 210' total dynamic head. One pump is provided
12 for back-up service to meet Class-One Reliability
13 requirements. Therefore, the station has a maximum capacity
14 of 7.5 MGD at peak reuse flow demand. Reuse water demands
15 can peak at rates much higher than the average daily reuse
16 flow use anticipated. For an average reuse demand of 1.6 MGD
17 the peak demand, assuming all residential watering is
18 completed in 6 hours each day plus the Mitchell reuse sites
19 and the Fox Hollow point demands can occur simultaneously,
20 can exceed a factor of 4 which would be 6.4 MGD. This peak
21 flow rate would require a minimum of 2.5 pumps or 3 pumps
22 plus one spare for a total of 4 pumps. The 24 inch reuse
23 mains (trunk lines to service areas) were sized to carry the
24 7.5 MGD peak reuse flow demand while maximizing energy
25 efficiency of the pumping systems. The 16 inch line was

1 sized to accommodate the peak demands of the portion of the
2 service area served by that portion of the line
3 (approximately 6.0 MGD). The 12 inch line was sized to
4 accommodate the peak demands of the service area served by
5 that portion of the distribution system (approximately 4.5
6 MGD). In addition, PSC and FDEP statutes both state that
7 reuse system components are 100% used and useful. Based on
8 all the statements that I made here, it is my opinion that
9 the reuse system is 100% used and useful and that no
10 adjustments are appropriate.

11 Q. Mr. Biddy states that he believes that Chapter 367.0817,
12 which discusses used and useful determinations for reuse
13 systems, does not apply to the elements of this project. Do
14 you agree?

15 A. No. I believe that Chapter 367.0817 specifically applies to
16 all elements of this project because all project components
17 were provided specifically to enable Aloha to provide Part
18 III reuse water to its customers. I am not an attorney,
19 however, the language in this statute is clear, reuse
20 related plant components shall be considered 100% used and
21 useful. In addition, the FDEP also has a statute that states
22 that the reuse facilities, and those plant components
23 provided to meet Class-One reliability needed to support the
24 reuse facilities, shall be considered 100% used and useful.
25 Failure to recognize all of these reuse components would be

1 plainy contrary to these statutes. If Mr. Bidy's
2 interpretation of the Statute was correct, the two new
3 statutes and their strong wording serve no purpose because
4 reuse system components would be treated like all other
5 wastewater system components, thus rendering these statutes
6 meaningless. This is not a reasonable interpretation. I do
7 not believe that the statutes could be more clear. In my
8 opinion, the elements of this project all fall under these
9 statutes and therefore, are 100% used and useful.

10 Q. Mr. Bidy prepared an exhibit, TLB-3. What are your comments
11 regarding that exhibit.

12 A. Mr. Bidy's exhibit TLB-3 is totally useless as the basis
13 for all of his calculations are that excessive I/I exist in
14 the SSWCS. There are no excessive I/I flows being
15 contributed to the SSWCS.

16 Q. Can you tell us your opinion regarding the proper amount of
17 reuse income that should be recognized for the test year
18 based on the Utility's ability to sell its reuse water.

19 A. Yes. In my opinion, the \$47,359 income from the sale of
20 reuse water reported in the MFRs is at best, a very
21 optimistic number. Due to a number of technical and
22 regulatory factors, reuse systems are not able to sell 100%
23 of the reuse water they produce on an annual basis. First,
24 in central Florida, it is not uncommon that 50 inches of
25 rainfall is experienced each year. A substantial portion of

1 this rainfall frequently occurs in a seasonal pattern.
2 During the heavy rainfall seasons, the reuse customers
3 utilize very little reuse water. Since the utilities have
4 limited ability to store reuse water, this reuse water is
5 disposed of in non-revenue generating percolation ponds or
6 by some other alternative non-revenue generating disposal
7 method. Also, FDEP rules prohibit applying reuse water to
8 areas that may "pond" or where reuse water may runoff to the
9 surface waters of the State. This rule further limits the
10 disposal of reuse water during rainy periods. The last data
11 that I have seen, related to the use of reuse water in the
12 Pasco County system, showed that their system, which is
13 quite well managed and much more mature a system than
14 Aloha's, was only able to utilize approximately 50% of the
15 annual quantity of reuse water they produced; and, much of
16 that water was provided to customers at no cost. Other
17 factors that affect the ability of a reuse system to sell
18 their reuse water include: wastewater facility breakdowns or
19 major maintenance work preventing the distribution of reuse
20 water, golf course customer maintenance of their fairways
21 and greens preventing the application of reuse water, major
22 reuse system distribution system maintenance and/or repair,
23 etc. To expect Aloha to be able to sell any major portion of
24 its reuse water at this time would not be reasonable,
25 especially since its system is still very young and many of

1 the potential reuse customers are only beginning to use
2 reuse water for the first time. The largest of the intended
3 reuse customers, Fox Hollow Golf Course, will not pay for
4 reuse water for the first 4 years. The MFRs are in error in
5 assuming that revenue will be derived from this customer.
6 Staff was made aware of this provision of the agreement with
7 this customer. Therefore, the revenue stated in the MFRs are
8 not only overly optimistic by greatly overstated as regards
9 to reuse revenue that should be anticipated. I agree with
10 Staff Witness Merchant that it imputation of revenues is not
11 the proper mechanism to be used to induce Aloha to locate
12 and sign-up new reuse customers. I also agree with witness
13 Merchant that the proper mechanism is to monitor the number
14 of customers Aloha signs-up and the revenue that generates.
15 It is my opinion that the imputation of any revenues based
16 on Aloha's lack of ability to sell its reuse water would be
17 unfair and counter productive. In my opinion, Aloha is
18 progressing at a very rapid pace in brining new reuse
19 related plant and sites on-line and has made the provision
20 of reuse service to its customers one of its highest
21 priorities.

22 Q. Have you prepared an exhibit that shows your actual rate
23 case expense and projected rate case expense to complete?

24 A. Yes. I have prepared a schedule, DWP-1, showing my actual
25 rate case expense to September 1, 2000 and my projected cost

1 to complete. These are all prudently incurred costs related
2 to this rate case.

3 Q. Does this conclude your rebuttal testimony?

4 A. yes.

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25 aloha\30\rebuttal testimony_2.doc

ENGINEERING COSTS
ALOHA UTILITIES, INC.
Docket No. 991643-SU
General Rate Increase - Seven Springs
12/31/99-08/31/00

<u>Invoice Number</u>	<u>Invoice Date</u>	<u>Fees</u>	<u>Costs</u>	<u>Total</u>
0419	01/31/00	\$ 1,050.00	\$ 0.00	\$ 1,050.00
0429	03/05/00	1,312.50	0.00	1,312.50
0437	04/05/00	300.00	0.00	300.00
0454	06/02/00	637.50	0.00	637.50
0465	07/05/00	900.00	0.00	900.00
0472	08/06/00	2,552.01	0.00	2,552.01
0478	09/06/00	<u>3,197.34</u>	<u>0.00</u>	<u>3,197.34</u>
Total		<u>9,949.35</u>	<u>0.00</u>	<u>9,949.35</u>

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ALOHA UTILITIES, INC.
PSC Docket No. 991643-SU
Seven Springs Wastewater Rate Increase Case
Engineering Services Estimate to Complete

September 1, 2000 - Prehearing

Work with Utility, accountant and attorney on responses to discovery and audit and preparation for discovery and depositions; meetings with client and attorneys and accountants; telephone conferences with representatives of attorney, client; work on discovery responses; meetings with lawyers re: depositions with other witnesses; attend depositions of staff; discussions with lawyers re: outcome of depositions and exhibits; work on preparation of testimony and exhibits; discussions and revisions of same; review deposition of Larkin and Biddy; review various sources; work on rebuttal testimony; review staff testimony and revise rebuttal testimony and exhibits; finalization of same for submission.

130 hours at \$80/hour + \$500 in costs

Hearing Preparation to Late-Filed Exhibits

Meetings with clients and attorneys in preparation for hearing; review of notes, testimony and exhibits; attendance at hearings; meetings between hearings with clients; organize additional exhibits; cross-examination notes; participate in two day hearing; correspondence with client, attorney and accountant re: late-filed exhibits and additional information needed; assist in preparation of late-filed exhibits.

80 hours at \$80/hour + \$500 in costs

Transcript to Final Order

Assist in review of transcript and exhibits; assist in preparation of brief; review of final brief; review of OPC brief; review of staff recommendation; various conversations concerning the staff recommendation and analysis and any concerns re: same; post agenda discussions with attorneys and client; review final order and discussions re: same.

70 hours at \$80/hour + \$300 in costs

Reconsideration

Review of Final Order; assist in drafting Petition for Reconsideration on relevant issues; conferences with attorney, Utility and accountant re: same; review staff recommendation re: same; correspondence and telephone calls with attorney, client and accountant; review order on reconsideration.

20 hours at \$80/hour

<u>Fees</u>	<u>Costs</u>	<u>Total</u>
\$24,000	\$1,300	\$25,300
Total Estimated to Complete:	<u>\$25,300</u>	

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