

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

In the Matter of : DOCKET NO. 000649-TP

PETITION BY MCIMETRO ACCESS :
TRANSMISSION SERVICES, LLC AND MCI :
WORLD COM COMMUNICATIONS, INC. FOR :
ARBITRATIONS OF CERTAIN TERMS AND :
CONDITIONS OF A PROPOSED AGREEMENT :
WITH BELL SOUTH TELECOMMUNICATIONS, :
INC. CONCERNING INTERCONNECTION AND :
RESALE UNDER THE TELECOMMUNICATIONS :
ACT OF 1996. :

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* *****

VOLUME 8

Pages 1178 through 1291

PROCEEDINGS: HEARING

BEFORE: COMMISSIONER E. LEON JACOBS, JR.
COMMISSIONER LILA A. JABER
COMMISSIONER BRAULIO L. BAEZ

DATE: Friday, October 6, 2000

TIME: Commenced at 9:00 a.m.

PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: JANE FAUROT, RPR
FPSC Division of Records & Reporting
Chief, Bureau of Reporting

APPEARANCES: (As heretofore noted.)

DOCUMENT NUMBER-DATE

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I N D E X

WITNESSES

NAME :

PAGE NO.

W. KEITH MILNER

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EXHIBITS

NUMBER :

I.D.

ADMTD .

33

WKM-1 and WKM-2

1183

1 P R O C E E D I N G S

2 (Transcript continues in sequence from
3 Volume 7.)

4 MR. GOGGIN: Commissioner Jacobs, BellSouth
5 calls Mr. Keith Milner.

6 COMMISSIONER JACOBS: Mr. Milner, how are you?

7 W. KEITH MILNER

8 was called as a witness on behalf of BellSouth
9 Telecommunications, Inc. and, having been duly sworn,
10 testified as follows:

11 DIRECT EXAMINATION

12 BY MR. GOGGIN:

13 Q Mr. Milner, could you please state your full
14 name and business address for the record?

15 A Yes. Good morning. My name is W. Keith Milner.
16 My business address is 675 West Peachtree Street, Atlanta,
17 Georgia.

18 Q And have you been sworn in in this proceeding?

19 A Yes, I was.

20 Q Did you cause direct and rebuttal testimony to
21 be filed on August 17, 2000, consisting of some 46 pages?

22 A Yes, I did.

23 Q Do you have any corrections or additions to that
24 testimony at this time?

25 A No, sir.

1 Q If I were to ask you all the same questions that
2 are included in that testimony today would your answers be
3 the same?

4 A Yes, they would.

5 Q And did you also submit together with your
6 direct testimony an exhibit labelled WKM-1?

7 A I did.

8 Q All right, sir. Did you cause to be filed on
9 September 7, 2000, rebuttal testimony consisting of 49
10 pages?

11 A Pardon me. Let's return to my direct testimony
12 for just a second. There were actually two exhibits,
13 WKM-1 and WKM-2.

14 Q Do you have any corrections or revisions to
15 either of those two exhibits?

16 A No, sir.

17 Q Did you also cause to be submitted rebuttal
18 testimony dated September 7th, 2000, consisting of 49
19 pages?

20 A Yes, sir.

21 Q Okay. Do you have any corrections or additions
22 to that testimony?

23 A No, sir.

24 Q If I were to ask you all the same questions
25 today that were in your testimony, would your answers be

1 the same?

2 A Yes, they would.

3 MR. GOGGIN: BellSouth would like to move to
4 have the direct and rebuttal testimony of Mr. Milner
5 admitted into the record as if read from the stand.

6 COMMISSIONER JACOBS: Without objection, show
7 the direct and rebuttal submitted as though read.

8 MR. GOGGIN: And BellSouth also would like to
9 have Exhibits WKM-1 and WKM-2, which are attached to
10 Mr. Milner's direct testimony, marked as Composite Exhibit
11 Number 33.

12 COMMISSIONER JACOBS: Show it marked.

13 (Exhibit 33 marked for identification.)
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1 BELL SOUTH TELECOMMUNICATIONS, INC.
2 DIRECT TESTIMONY OF W. KEITH MILNER
3 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4 DOCKET NO. 000649-TP
5 AUGUST 17, 2000

6
7 Q. PLEASE STATE YOUR NAME, YOUR BUSINESS ADDRESS, AND
8 YOUR POSITION WITH BELL SOUTH TELECOMMUNICATIONS,
9 INC. ("BELL SOUTH").

10
11 A. My name is W. Keith Milner. My business address is 675 West
12 Peachtree Street, Atlanta, Georgia 30375. I am Senior Director -
13 Interconnection Services for BellSouth. I have served in my present
14 role since February 1996, and have been involved with the
15 management of certain issues related to local interconnection, resale,
16 and unbundling.

17
18 Q. PLEASE SUMMARIZE YOUR BACKGROUND AND EXPERIENCE.

19
20 A. My business career spans over 30 years and includes responsibilities
21 in the areas of network planning, engineering, training, administration,
22 and operations. I have held positions of responsibility with a local
23 exchange telephone company, a long distance company, and a
24 research and development company. I have extensive experience in
25 all phases of telecommunications network planning, deployment, and

1 operations (including research and development) in both the domestic
2 and international arenas.

3

4 I graduated from Fayetteville Technical Institute in Fayetteville, North
5 Carolina, in 1970, with an Associate of Applied Science in Business
6 Administration degree. I later graduated from Georgia State University
7 in 1992 with a Master of Business Administration degree.

8

9 Q. HAVE YOU TESTIFIED PREVIOUSLY BEFORE ANY STATE PUBLIC
10 SERVICE COMMISSION, AND IF SO, BRIEFLY DESCRIBE THE
11 SUBJECT OF YOUR TESTIMONY?

12

13 A. I have previously testified before the state Public Service Commissions
14 in Alabama, Florida, Georgia, Kentucky, Louisiana, Mississippi and
15 South Carolina, the Tennessee Regulatory Authority, and the Utilities
16 Commission in North Carolina on the issues of technical capabilities of
17 the switching and facilities network regarding the introduction of new
18 service offerings, expanded calling areas, unbundling, and network
19 interconnection.

20

21 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY BEING FILED
22 TODAY?

23

24 A. In my testimony, I will address the technical aspects of certain
25 unresolved network related issues that have been raised by MCImetro

1 Access Transmission Services, LLC and MCI WorldCom
2 Communications, Inc. (collectively referred to as "MCIW") in its Petition
3 for Arbitration filed with the Florida Public Service Commission
4 ("FPSC" or "Commission") on May 26, 2000. Specifically, I will
5 respond to the following issues, in whole or in part: Issues 5, 8, 11, 15,
6 19, 29, 37, 56, 59-61, 63-66, 66D, 68, 92, 96, 97, and 99 through 103.

7
8 **Issue 5: Should BellSouth be required to provide OS/DA as a UNE?**

9
10 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

11
12 A. BellSouth is not required to provide operator services (OS) or directory
13 assistance (DA) as unbundled network elements because BellSouth
14 provides customized routing in accordance with the FCC's rules.

15
16 Q. WHAT DO THE FCC RULES SAY ABOUT THE UNBUNDLING OF
17 OS/DA?

18
19 A. The FCC's Rule 319(f) makes clear that BellSouth is not required to
20 unbundle OS/DA where it provides Alternative Local Exchange
21 Carriers (ALECs) "with customized routing or a compatible signaling
22 protocol."

23
24 Q. WHAT IS CUSTOMIZED ROUTING?

25

- 1 A. Customized routing (which has also been referred to as selective
2 routing) allows calls from ALEC customers served by a BellSouth
3 switch to reach the ALEC's choice of operator service or directory
4 assistance service platforms instead of BellSouth's operator service
5 and directory assistance service platforms. Customized routing can be
6 provided when an ALEC acquires unbundled local switching from
7 BellSouth or resells BellSouth's local exchange services.
8
- 9 Q. DOES BELLSOUTH PROVIDE CUSTOMIZED ROUTING TO
10 REQUESTING ALECS?
11
- 12 A. Yes. BellSouth has a Line Class Code (LCC) solution for customized
13 routing as well as an Advanced Intelligent Network (AIN) solution.
14 Thus, BellSouth has met the FCC's requirements and is not obligated
15 to provide operator services and directory assistance services on an
16 unbundled basis.
17
- 18 Q. BRIEFLY DESCRIBE THE METHODS AVAILABLE FOR
19 CUSTOMIZED ROUTING?
20
- 21 A. The Line Class Code solution uses end office switch translations
22 capabilities to effect customized routing for requesting ALECs.
23 BellSouth has made custom routing operationally available utilizing the
24 LCC method to an ALEC in Georgia. Availability of customized routing
25 capability using LCCs is offered on a first-come, first-served basis. To

1 date, BellSouth has not denied any request for selective routing based
2 on lack of LCC capacity.

3

4 Q. IS THERE A LIMITATION ON THE AVAILABILITY OF CUSTOMIZED
5 ROUTING FOR ALECs?

6

7 A. ALEC demand for customized routing to date suggests there is no
8 imminent risk of exhaustion of LCCs even though BellSouth had
9 previously thought this risk existed based on ALEC representations as
10 to the quantity of LCCs they would require. Under the AIN solution,
11 however, only a very limited number of LCCs would be necessary.
12 The AIN method therefore eliminates any potential exhaust concerns
13 about the LCC method of customized routing.

14

15 Q. PLEASE DESCRIBE THE SECOND METHOD YOU MENTIONED.

16

17 A. A second method for providing customized routing is through the use
18 of BellSouth's Advanced Intelligent Network (AIN) platform. A
19 technical trial of customized routing using BellSouth's AIN platform
20 commenced in Louisiana, in August 1998, and was successfully
21 completed in September 1998. BellSouth conducted a second trial of
22 its AIN method for customized routing. This trial commenced in May
23 1999 and successfully completed in August 1999. The AIN method of
24 customized routing allows the use of the AIN "hub" concept, which
25 yields several advantages. The AIN hubbing arrangement:

- 1 ● Allows the use of appropriate AIN "triggers" for all call types
2 rather than only a limited set of call types.
- 3 ● Allows even those end office switches that are not AIN-capable
4 to use the AIN customized routing solution.
- 5 ● Optimizes the use of trunk groups by allowing the carriage of
6 customized routing traffic over common trunk groups between
7 the end office and the AIN hub.

8

9 The AIN method for customized routing is available to ALECs in
10 addition to the LCC method. BellSouth is completing work on
11 enhancements to its AIN Service Management System (SMS) which
12 will facilitate ALEC's creating and updating routing information for the
13 ALEC's end user customers. BellSouth conducted end-to-end testing
14 (ETET) of this enhancement on June 5, 2000.

15

16 **Q. HOW IS THE AIN METHOD DIFFERENT THAN THE LCC METHOD?**

17

18 **A. The AIN method also allows some use of common (shared) trunk**
19 **groups for the ALECs using customized routing in a given end office.**
20 **In contrast, the LCC solution requires a separate trunk group for each**
21 **ALEC that wants custom branding of its calls. Because the AIN**
22 **method is in essence a database lookup (a function that is not**
23 **performed with the LCC method), a small amount of post dialing delay**
24 **is introduced. The additional post-dialing delay in the AIN solution as**
25 **compared to the LCC method, which results from querying the**

1 database, may be a concern for some ALECs. While the amount of
2 post dialing delay for customized routing via the AIN method is
3 negligible (between a half-second and one-second) based on the tests,
4 some ALECs may prefer the LCC method on these grounds. By
5 providing ALECs a choice of methods, BellSouth better enables
6 ALECs to compete based upon their own business plans and priorities.

7
8 BellSouth stands ready to develop contract language that will facilitate
9 MCIW's use of customized routing functionality. However, whether or
10 not MCIW is interested in doing so, BellSouth provides MCIW and
11 other ALECs with customized routing consistent with the FCC's rules.

12
13 **Issue 8: Should UNE specifications include non-industry standard**
14 **BellSouth proprietary standards?**

15
16 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

17
18 A. Although industry standards provide useful guidance for the provision
19 and maintenance of UNEs, there are no industry standards at present
20 for every UNE. BellSouth has developed standards in cases where no
21 industry standard exists which should be incorporated into the parties'
22 interconnection agreement.

23
24 Q. WHAT IS YOUR UNDERSTANDING AS TO WHAT INDUSTRY
25 STANDARDS MCIW BELIEVES BELLSOUTH SHOULD ADOPT?

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A. My understanding is that MCIW wants BellSouth to commit to an as-yet undefined set of standards for unbundled loops. In the absence of industry standards for unbundled loops, BellSouth has developed definitions of unbundled loops and has given ALECs, including MCIW, access to its technical document via BellSouth's Internet website. Specifically, BellSouth has developed Technical Requirement 73600 (TR 73600) which provides details as to what BellSouth offers and how BellSouth's unbundled loops are related to any existing industry standards where industry standards exist. I have attached a copy of TR 73600 to this testimony as Exhibit WKM-1.

The standards bodies have not yet provided standards for unbundled loops. Despite the absence of such industry standards, BellSouth still is required to make certain unbundled loops available and offer them to all ALECs. If MCIW wants a certain specification for an unbundled loop or for any other UNE, MCIW is free to request such and MCIW should bear the cost of developing the specification.

Issue 11: Should MCIW access the feeder distribution interface directly or should BellSouth be permitted to introduce an intermediate demarcation device?

Q. WHAT IS BELL SOUTH'S POSITION ON THIS ISSUE?

1 A. BellSouth will provide MCIW with unbundled access to BellSouth's
2 loop feeder and loop distribution facilities. These sub-loop elements
3 are accessible at the Feeder Distribution Interface (FDI), although not
4 in the manner proposed by MCIW. MCIW has proposed that it have
5 direct, unfettered access to BellSouth's FDI.

6
7 Allowing MCIW to have direct access to the FDI would adversely
8 impact network reliability. The impact on network reliability is a
9 legitimate consideration in determining technical feasibility pursuant to
10 47 C.F.R. §51.5. To reduce such adverse impacts, MCIW should
11 access the feeder distribution interface through an access terminal
12 established by BellSouth.

13

14 Q WHY WOULD DIRECT ACCESS ADVERSELY IMPACT NETWORK
15 RELIABILITY?

16

17 A. With direct access, MCIW could intentionally or unintentionally disrupt
18 BellSouth's end user customer's service. Also, service can be
19 disrupted that is provided by ALECs using resale, unbundled loops,
20 and unbundled sub-loop elements acquired from BellSouth.

21

22 Further, BellSouth would be at MCIW's mercy to tell BellSouth
23 how/where/when MCIW has used BellSouth's facilities. Keeping
24 inventory record databases accurate would be impossible if BellSouth
25 were at MCIW's mercy to tell BellSouth how/where/when MCIW used

1 BellSouth's facilities. As a result, provisioning of customer service
2 would be more error prone if inventories were not accurate.

3

4 **Q. IN LIEU OF DIRECT ACCESS, HOW DOES BELLSOUTH PROPOSE**
5 **TO GIVE ACCESS TO UNBUNDLED LOOP FEEDER?**

6

7 **A. To minimize adverse network reliability and security impacts, BellSouth**
8 **will establish an access terminal by which MCIW can access**
9 **BellSouth's loop feeder or loop distribution facilities. Use of an access**
10 **terminal is a reasonable measure to protect network reliability when**
11 **MCIW seeks access to loop feeder or loop distribution facilities.**

12

13 **Q. ARE YOU AWARE OF ANY STATE COMMISSION THAT HAS**
14 **ADDRESSED THE ISSUE OF DIRECT ACCESS TO LOOP FEEDER?**

15

16 **A. No. However, this Commission has considered the issue of access to**
17 **another sub-loop element referred to as Network Terminating Wire**
18 **(NTW) in the arbitration proceedings between BellSouth and**
19 **MediaOne in Docket No. 990149-TP. Also, the Georgia Public Service**
20 **Commission has considered this same issue of access to NTW in the**
21 **arbitration proceedings between BellSouth and MediaOne in Docket**
22 **No. 10418-U.**

23

24 **This Commission denied MediaOne direct access to NTW and**
25 **required an access terminal to be placed between BellSouth's network**

1 and MediaOne's network. The access terminal gives MediaOne the
2 access to NTW it desires without reducing network reliability and
3 security. BellSouth believes the underlying issues here (that is,
4 providing an ALEC unbundled access to the loop feeder while
5 preserving network reliability and security) are the same as were
6 addressed in the MediaOne arbitration cited above. This Commission
7 determined that MediaOne and others could gain access to unbundled
8 NTW without reducing network security and reliability by adopting
9 BellSouth's proposed form of access. A portion of that Order follows:

10
11 The record does not contain evidence of any case which would
12 support a proposal where one party is seeking to use its own
13 personnel to, in effect, modify the configuration of another
14 party's network without the owning party being present. We find
15 that MediaOne's proposal to physically separate BellSouth's
16 NTW cross-connect facility from BellSouth's outside distribution
17 cross-connect facilities is an unrealistic approach for meeting its
18 objectives. Therefore, BellSouth is perfectly within its rights to
19 not allow MediaOne technicians to modify BellSouth's network.

20
21 ...Based on the evidence presented at the hearing, we believe
22 that it is in the best interests of the parties that the physical
23 interconnection of MediaOne's network be achieved as
24 proposed by BellSouth.
25

1 The Georgia Public Service Commission likewise found that MediaOne
2 should gain access through the use of an access terminal and
3 BellSouth's facilities. In its Order, the Commission stated:

4
5 As stated in the prior section, to the extent there is not currently
6 a single point of interconnection that can be feasibly accessed
7 by MediaOne, consistent with the FCC's Third Report and
8 Order, BellSouth must construct a single point of
9 interconnection that will be fully accessible and suitable for use
10 by multiple carriers. Such single points of interconnection shall
11 be constructed consistent with MediaOne's proposal such that
12 MediaOne shall provide its own cross connect (CSX) facility in
13 the wiring closet to connect from the building back to its
14 network. MediaOne would then be able to connect its
15 customers within the MDU [that is, the Multiple Dwelling Unit] by
16 means of an "access CSX".

17
18 BellSouth believes the use of access terminals as ordered by the
19 Florida Commission and the Georgia Commission gives ALECs the
20 requested access to unbundled sub-loop elements while still
21 maintaining network reliability and security. Such access should apply
22 to all sub-loop elements, including access to loop feeder distribution.

23
24 Q. PLEASE SUMMARIZE WHAT IS WRONG WITH MCIW'S
25 PROPOSED FORM OF DIRECT ACCESS TO THE BELLSOUTH FDI.

1
2 A. Allowing MCIW (or any other ALEC) to have direct access to
3 BellSouth's FDI would adversely affect network reliability and security
4 in several ways. First, MCIW's proposal needlessly increases the risk
5 of customer service interruption, both to BellSouth's retail customers
6 as well as to ALECs' customers who may be using unbundled loops or
7 sub-loop elements acquired from BellSouth. Under MCIW's proposal,
8 BellSouth's facilities could be used by MCIW without consent or notice
9 and conceivably could result in service outages for the other ALECs'
10 customers. While I am in no way disparaging MCIW's or any other
11 ALEC's technicians, examination of MCIW's proposal immediately
12 reveals that MCIW's or other ALECs' technicians could, intentionally or
13 unintentionally, disrupt the service provided by BellSouth to its end
14 user customers or the end user customers of ALECs using loops or
15 unbundled sub-loop elements acquired from BellSouth.
16
17 Second, MCIW's proposal would make it impossible for BellSouth to
18 keep accurate records of which pairs are spare, working, or defective,
19 which is critical to ensuring high quality service, both in provisioning
20 new or additional customer lines and in repairing existing customers'
21 service. The loop facilities terminated at the FDI are inventoried in
22 BellSouth's mechanized systems, which are not accessible by
23 BellSouth's own field technicians. As inventoried records, individual
24 assignments of cable pairs are made as orders for service are
25 processed. Should particular cable pairs become unusable, a notation

1 is made in the records system so that the pairs are not assigned as the
2 need for additional pairs arise. Thus, a field technician has no way of
3 using particular cable pairs without risking disruption of service to
4 existing end user customers. Using a test set to determine whether
5 the cable pair is in use would disrupt an in-progress transmission.
6 Utilizing cable pairs at random may result in taking an existing end
7 user customer out of service, or in having the new end user customer's
8 service be inoperable because of a faulty cable pair. Should a
9 technician by chance choose a spare cable pair and successfully
10 install the end user customer's service, there is no means of protecting
11 that service from potential disruptions resulting from the next
12 technician entering that work area, no matter whether that technician is
13 employed by BellSouth, MCIW, or another ALEC. As subsequent
14 technicians enter the work scene, the existing cable pair records would
15 progressively deteriorate, creating an immediate and significant service
16 problem that would be extremely costly and difficult to correct.

17
18 The FCC requires that "each carrier must be able to retain
19 responsibility for the management, control, and performance of its own
20 network." (First Report and Order 96-325, ¶ 203) MCIW's proposal, if
21 allowed, would render BellSouth incapable of managing and controlling
22 its network in the provision of service to its end user customers. How
23 MCIW believes accurate records of cable inventory (that is, cable pairs
24 in use, spare, or defective) might be maintained under its proposal is a
25 mystery to me.

1

2 **Issue 15: When a MCIW customer served via the UNE-platform makes a**
3 **directory assistance or operator call, must the ANI-II digits be**
4 **transmitted to MCIW via Feature Group D signaling from the point of**
5 **origination?**

6

7 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

8

9 A. BellSouth will provide Feature Group D signaling with customized
10 routing to MCIW when MCIW acquires the so-called "unbundled
11 network element platform" (UNE-P). The UNE-P includes unbundled
12 local switching.

13

14 Q CAN BELLSOUTH PROVIDE THE SIGNALING THAT MCIW HAS
15 REQUESTED?

16

17 A. Yes. As I discussed earlier, BellSouth has an AIN based selective
18 routing offering. The database query is done via a Nortel DMS 100
19 AIN hub office rather than at BellSouth's access tandem. The ANI-II
20 digits are not passed over to the AIN hub switch from the end office
21 switch because that leg of the call uses Feature Group C signaling.
22 The AIN hub switching arrangement was adopted region wide by
23 BellSouth for two reasons:

24

25 1. The Nortel DMS 10 and Stromberg Carlson DCO (two end office

1 switch types BellSouth uses in its network) do not have the
2 capability of Offhook Delay Triggers necessary to make the AIN
3 customized routing method work.

4 2. The Offhook Delay Trigger would cause queries on calls that
5 are not included in the customized routing offering thereby
6 creating an unnecessary load on BellSouth's database.

7

8 Because of the technical limitations inherent in the switch
9 manufacturers' designs, the only way to convert from conventional
10 Feature Group C signaling to Equal Access Signaling (Feature Group
11 D) in an end office to access tandem arrangement, is in the case of a
12 Nortel DMS 100 end office switch. BellSouth has been able to convert
13 the signaling in a Lucent 5ESS end office switch, but only with direct
14 trunking to the carrier. In both of these cases, ANI-II digits are
15 provided, which is what MCIW has requested.

16

17 BellSouth has identified a number of different ways to accomplish the
18 Feature Group D signaling MCIW has stated it desires utilizing the Line
19 Class Code version of selective routing. These methods are:

20

- 21 ● For BellSouth end office switches subtending a Nortel DMS
22 Access Tandem, the end office switch will prefix a pseudo code
23 in front of the dialed digits to instruct the Nortel DMS Access
24 Tandem switch which trunk group to select. The Nortel DMS
25 Access Tandem will then convert the signaling to Equal Access

1 Signaling and route to the appropriate MCI Feature Group D
2 trunk group.

3

4 ● For all other BellSouth end office switches (that is, those
5 subtending an Access Tandem other than a Nortel Access
6 Tandem), BellSouth will designate one or more Nortel DMS
7 switches in the LATA as the Operator Services office(s) for
8 MCIW, and the end office switch will prefix the pseudo code as
9 described previously.

10

11 ● As an alternative to the second method described immediately
12 above, the end office switch will add the pseudo code, send the
13 call to its normal Access Tandem (if that tandem is a Nortel
14 tandem), then the Access Tandem will forward the call to a
15 designated Nortel DMS switch for the conversion to Equal
16 Access Signaling and routing to the appropriate MCIW FGD
17 trunk group.

18

19 BellSouth is willing to incorporate these methods in MCIW's
20 interconnection agreement that will allow MCIW to use customized
21 routing functionality with Feature Group D signaling including ANI-II
22 digits. In summary, BellSouth has met its obligation of providing
23 customized routing to MCIW. If MCIW wants Feature Group D
24 signaling in conjunction with customized routing, it need simply order it,
25 and BellSouth will provide it.

1

2 **Issue 19: How should BellSouth be required to route OS/DA traffic to**
3 **MCIW's operator services and directory assistance platforms?**

4

5 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

6

7 A. BellSouth believes it does not have an obligation to route OS/DA traffic
8 to MCIW's operator services and directory assistance platforms over
9 shared transport via a BellSouth tandem or over dedicated trunks that
10 overflow to shared transport since it does not use such arrangements
11 for itself. Nevertheless, some sharing of transport is possible where
12 MCIW uses BellSouth's AIN method of customized routing. The AIN
13 method allows for sharing among the ALECs using the AIN method of
14 customized routing the trunk groups between the end office switch and
15 the AIN "hub". Further, if MCIW elects to acquire unbundled end office
16 switching in conjunction with customized routing and requests
17 conversion to Feature Group D signaling as I described earlier, MCIW
18 can acquire unbundled tandem switching from BellSouth and route
19 MCIW's traffic as MCIW has suggested.

20

21 Q. HOW DOES BELLSOUTH ROUTE OPERATOR SERVICES AND
22 DIRECTORY ASSISTANCE TRAFFIC FOR ITS OWN END USER
23 CUSTOMERS?

24

25 A. BellSouth routes its operator services or directory assistance traffic

1 directly to a BellSouth Traffic Operator Position System (TOPS)
2 platform rather than via a tandem switch. The operator services or
3 directory assistance end office functions offered by BellSouth require
4 dedicated trunk groups from BellSouth end offices to its TOPS
5 platform.

6

7 Finally, BellSouth does not overflow its operator services or directory
8 assistance traffic. Thus, there is no requirement that BellSouth do so
9 for MCIW's operator services or directory assistance traffic using
10 transport facilities shared between BellSouth and MCIW.

11

12 Q. DO THE FCC RULES REQUIRE THAT OPERATOR SERVICES BE
13 ROUTED OVER SHARED TRANSPORT?

14

15 A. No. BellSouth will provide all of the features, functions, and
16 capabilities of tandem switching to MCIW. However, not every type of
17 operator services traffic can be handled by a tandem switch, which is
18 one reason BellSouth does not route its operator services traffic
19 through the tandem.

20

21 Q. HAS BELLSOUTH PROVIDED EFFECTIVE SELECTIVE ROUTING
22 TO MCIW's OS/DA TRAFFIC USING A COMPATIBLE SIGNALING
23 PROTOCOL FROM THE POINT OF ORIGIN?

24

1 A. BellSouth has identified a number of different ways to accomplish the
2 signaling MCIW has stated it desires. Further, the FCC's Rule 319(f)
3 makes clear that BellSouth is not required to unbundle OS/DA where it
4 provides ALECs "with customized routing or a compatible signaling
5 protocol." If MCIW wants to use the Feature Group D signaling
6 protocol in conjunction with its use of unbundled end office switching
7 and customized routing, MCIW is free to do so. MCIW need only make
8 such a request of BellSouth and BellSouth will provide it. If MCIW
9 elects to do so, it can acquire unbundled tandem switching from
10 BellSouth and route MCIW's traffic as desired.

11

12 **Issue 29: Should calls from MCIW customers to BellSouth customers**
13 **served via Uniserve, Zipconnect, or any other similar service, be**
14 **terminated by BellSouth from the point of interconnection in the same**
15 **manner as other local traffic, without a requirement for special**
16 **trunking?**

17

18 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

19

20 A. BellSouth's UniServ® service utilizes operator services switching
21 functionality, and as a result, MCIW must bring its own facilities, or
22 lease facilities from BellSouth, to BellSouth's Traffic Operator Position
23 System (TOPS) platform in order for MCIW customers to reach
24 BellSouth's UniServ® service customers. This is consistent with what
25 BellSouth and other telecommunications carriers are required to do.

1
2 Routing operator services and directory assistance traffic directly to the
3 TOPS platform is precisely the manner in which BellSouth routes such
4 traffic for its customers, and MCIW should do the same. How MCIW
5 gets such traffic to BellSouth's TOPS platform is MCIW's decision. It
6 could use direct trunking provided by itself, acquired from BellSouth on
7 an unbundled basis, or acquired from a third party.

8
9 Q. IS BELLSOUTH IN VIOLATION OF THE PROVISIONS OF THE
10 TELECOMMUNICATIONS ACT WHICH ALLOW MCI TO
11 INTERCONNECT AT ANY TECHNICALLY FEASIBLE POINT?

12
13 A. No. BellSouth has violated neither the Act nor the FCC's rules
14 regarding network interconnection by requiring that MCI gain access to
15 customers using BellSouth's UniServ® service the same way as does
16 BellSouth and other local service providers.

17
18 **Issue 37: Should BellSouth be permitted to require MCIW to fragment its**
19 **traffic by traffic type so it can interconnect with BellSouth's network?**

20
21 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

22
23 A. My understanding is that part of the dispute between BellSouth and
24 MCIW relates to the provisioning of two-way trunking. BellSouth is not
25 opposed to two-way trunking per se. Under MCIW's proposal in

1 Attachment 4, Section 2.2.6, however, BellSouth would be prohibited
2 from having separate trunks that carry local and toll traffic, even though
3 BellSouth maintains such separate trunk groups for itself. For
4 example, when enough local traffic exists between two end office
5 switches to justify a direct end office to end office trunk group
6 (approximately one DS1 or 24 voice channels), BellSouth installs a
7 direct end office local trunk group to unload the tandem switch of such
8 local traffic. This is not only sound network engineering but also
9 common industry practice. It unloads the tandem switch of local traffic
10 that can and should be carried more efficiently by a direct end office
11 trunk group. There are no valid engineering reasons to force BellSouth
12 to transport all of MCIW's local traffic via the BellSouth tandem
13 switches. To provide local traffic direct end office trunk groups
14 requires traffic fragmentation, i.e., separating the local traffic from toll
15 traffic. Although BellSouth prefers that MCIW place its local traffic on
16 direct end office trunk groups when enough traffic justifies it for
17 network efficiency reasons, BellSouth is willing to continue to switch
18 MCIW's originated local traffic via the BellSouth tandems if MCIW
19 continues to compensate BellSouth accordingly. However, BellSouth
20 should be allowed to provision its trunks for its originating traffic to be
21 terminated to MCIW in any technically feasible and nondiscriminatory
22 manner without regard to the arbitrary conditions that MCIW seeks to
23 impose.

24
25 MCIW proposes language in Attachment 4, Section 2.2.7, whereby

1 BellSouth should provision trunks without any user restrictions, such as
2 no trunk group fragmentation by traffic types. BellSouth does not
3 agree with MCIW's proposal because of both technical reasons and
4 traffic congestion concerns. For example, signaling associated with
5 platforms such as E911 and Operator Services/Directory Assistance
6 (OS/DA) would be affected if there were no trunk fragmentation.
7 Congestion could also occur that would adversely impact 911 calls if
8 the traffic group were overloaded temporarily. Also, for technical
9 reasons, there are certain two-way trunk groups that will automatically
10 fail when used with specific switches in certain instances.

11

12 Q. WHEN SHOULD TWO-WAY TRUNKING BE USED?

13

14 A. BellSouth believes that the use of one-way trunking or two-way
15 trunking is best determined by the parties on a case-by-case basis.
16 Solely from a traffic engineering perspective, two-way trunks should be
17 used when the traffic patterns in both directions will result in a
18 significant reduction of switch trunk ports over separate one-way
19 trunks.

20

21 Q. WHAT WOULD BE THE EFFECT OF MCIW'S PROPOSAL ON
22 BELLSOUTH?

23

24 A. MCIW's position is that BellSouth should be required to interconnect
25 via two-way trunks whenever MCIW so requests. The net effect is that

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5 REPORTER'S NOTE: Page 1207 was reserved for numbering

6 prefiled testimony and was not needed.

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1 MCIW would be in sole control of when and if BellSouth is able to use
2 one-way trunking or two-way trunking to interconnect BellSouth's
3 network with MCIW's network. Doubtless, MCIW would always choose
4 the method that is economically beneficial to itself regardless of the
5 effect on BellSouth.

6

7 **Issue 56: Should BellSouth be required to provide DC power to adjacent**
8 **collocation space?**

9

10 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

11

12 A. The FCC rules do not require BellSouth to provide DC power to an
13 adjacent collocation arrangement. 47 C.F.R. 51.323 (k)(3) only
14 requires that BellSouth provide a power source to an adjacent
15 arrangement. It does not specify the type of power. In making
16 adjacent collocation available, BellSouth will do so in a
17 nondiscriminatory manner (that is, all ALECs obtaining adjacent
18 collocation will be treated in the same manner) and at parity with itself.
19 At all of BellSouth's remote terminal sites, AC power runs to the site
20 and BellSouth then "converts" the AC power to DC power inside the
21 remote terminal location. BellSouth has thousands of such
22 arrangements in place across its nine-state region. Given that this is a
23 normal business practice, BellSouth sees no safety concerns if the
24 adjacent collocation construction complies with BellSouth design and
25 construction specifications that will be provided. However, approval

1 must be obtained from the appropriate local authority given that Article
2 225 of the National Electrical Safety Code does not specifically allow
3 power circuits to be run between buildings with different owners.

4

5 Q. DOES REQUIRING ALECS TO CONVERT AC POWER TO DC
6 POWER DISCRIMINATE AGAINST THEM IN ANY MANNER?

7

8 A. No. As stated above, BellSouth performs the same function at all of its
9 remote terminal sites and will likewise provision power to all adjacent
10 collocation arrangements in a nondiscriminatory manner.

11

12 **Issue 59: Should collocation space be considered complete before**
13 **BellSouth has provided MCIW with cable facility assignments ("CFAs")?**

14

15 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

16

17 A. BellSouth believes that the collocation space can be "completed" prior
18 to providing Connecting Facility Assignments (CFAs). BellSouth will
19 complete all work under its control, which includes the preparation of
20 the requested collocation space. At that point, the collocation space is
21 considered complete since it is available for use by MCIW, which can
22 then have its vendor install its equipment and cable runs. If the space
23 is not considered complete (and, hence, billing does not start) until
24 after the CFAs are provided, MCIW would be able to occupy the space
25 indefinitely without paying floor space charges until it actually gets

1 around to installing its equipment and provides BellSouth with the
2 information necessary to assign the CFAs. Such an arrangement
3 would be unreasonable, since BellSouth is entitled to be compensated
4 for collocation as soon as the collocation space is available for use by
5 MCIW, not when MCIW begins to actually use the space to provide
6 end user service.

7

8 Q. WHAT ARE CFAs?

9

10 A. Connecting Facility Assignments (CFAs) identify the collocator's
11 facilities connecting its collocation arrangement to BellSouth's
12 distributing frame. For BellSouth to connect a service, (for example,
13 an unbundled loop) to the collocator's space, the collocator must
14 provide to BellSouth the cable and pair assignments it wants used on a
15 given order.

16

17 Q. WHAT IS THE PRACTICAL EFFECT OF MCIW's PROPOSAL?

18

19 A. MCIW's proposal confuses any measure of BellSouth's performance in
20 provisioning collocation arrangements and delays BellSouth's ability to
21 bill MCIW, since it would preclude designating a collocation
22 arrangement "complete" until MCIW had finished its own work,
23 activities over which BellSouth has no control.

24

25

1 **Issue 60: Should BellSouth provide MCIW with specified collocation**
2 **information at the joint planning meeting?**

3

4 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

5

6 A. It appears to me that the area of disagreement is on what information
7 is needed by MCIW. BellSouth has committed to providing MCIW, to
8 the extent it is available, information that MCIW reasonably requires to
9 begin its design plans for collocation space. If the information is not
10 available at the joint planning meeting, BellSouth will provide such
11 information within thirty (30) calendar days thereafter.

12

13 Q. PLEASE ADDRESS MCIW'S REQUEST INCLUDED IN
14 ATTACHMENT 5, SECTION 7.17.2.

15

16 A. BellSouth assumes this request to be for cable assignment information
17 for the cables that connect the collocation space to the frame in the
18 central office. For the demarcation point at the BellSouth distributing
19 frame, BellSouth will provide the exact cable location termination
20 requirements (e.g., bay/panel and jack location) within the central
21 office that should be used. If this information is not available at the
22 joint planning meeting, BellSouth will provide it within 30 calendar days
23 of the date of the meeting. For older collocation arrangements where
24 the demarcation point is at the POT bay, BellSouth ran the cables from
25 its frame to the POT bay. Thus, MCIW would not need this information

1 since the work was done by a BellSouth certified vendor rather than by
2 MCIW.

3

4 Q. PLEASE ADDRESS MCIW'S REQUEST INCLUDED IN
5 ATTACHMENT 5, SECTION 7.17.4.

6

7 A. BellSouth does not believe that MCIW reasonably requires BellSouth
8 to provide this information to them to begin its design plans for
9 collocation space. In the same manner as BellSouth's power cabling
10 work is done, MCIW would use a certified vendor to perform all power
11 cabling work. MCIW's BellSouth certified vendor has direct access to
12 this information and would be responsible for making these
13 assignments just as the certified vendor would do for BellSouth. If
14 MCIW, out of curiosity, desires this information, they can easily request
15 it from its vendor doing the work.

16

17 Q. PLEASE ADDRESS MCIW'S REQUEST INCLUDED IN
18 ATTACHMENT 5, SECTION 7.17.10.

19

20 A. MCIW apparently believes that it should be able to designate the
21 demarcation point within BellSouth central offices at any technically
22 feasible point. There is simply no basis for this belief. Pursuant to 47
23 CFR 51.323 (d)(1), BellSouth must provide an interconnection point(s)
24 at which the fiber optic cable enters the premises, provided that
25 BellSouth must designate the interconnection point(s) as close as

1 reasonably possible to the premises. Consequently, when MCIW
2 chooses physical collocation as the technically feasible method of
3 interconnection, the point of interconnection is dictated by FCC Rule.
4 Where MCIW's collocation arrangement is located within the BellSouth
5 central office should be determined by BellSouth. The recent decision
6 by D.C. Circuit Court of Appeals held that an ALEC may not select
7 space for its collocation arrangement within an incumbent Local
8 Exchange Carrier's (ILEC's) central office. BellSouth's right to
9 designate the collocation site and where that collocation arrangement
10 terminates falls squarely within BellSouth's responsibility and is
11 essential if BellSouth is to control and manage the space within a
12 central office in the most efficient manner and to the benefit of all
13 ALECs.

14
15 **Issue 61: What rate should apply to the provision of DC power to**
16 **MCIW's collocation space?**

17
18 Q. WHAT IS BELL SOUTH'S POSITION ON THIS ISSUE?

19
20 A. The rate for DC power should be calculated on a per amp basis at the
21 rates established in BellSouth's physical collocation tariff. In addition,
22 however, the issue raised by MCIW related to DC power addresses
23 more than simply the rate. Rather, MCIW and BellSouth disagree on
24 whether the per amp charge should be applied to the fused capacity
25 which BellSouth is required to provide to MCIW or if it should be

1 applied only to the capacity used by MCIW. BellSouth maintains that
2 the per amp charge should apply to the fused capacity (rated power
3 consumption) for the equipment MCIW installs in its collocation
4 spaces.

5
6 BellSouth's Collocation Handbook states "Charges for -48V DC power
7 are assessed per ampere per month based upon the certified vendor
8 engineered and installed power feed fused ampere capacity".

9 Equipment manufacturers state the rated power consumption for its
10 equipment and the power plant is built accordingly. Rather than
11 measuring power consumption, BellSouth simply applies a factor to the
12 rated power consumption provided by the equipment manufacturer in
13 order to determine power costs. Unlike one's house, where appliances
14 and lights are regularly turned on and off, central office equipment is
15 normally turned on all the time, and BellSouth must build its power
16 plant to assure that its needs and all collocators' needs are met.

17
18 **Issue 63: Is MCIW entitled to use any technically feasible entrance**
19 **cable, including copper facilities?**

20
21 **Q. WHAT IS BELL SOUTH'S POSITION ON THIS ISSUE?**

22
23 **A. Some copper cables currently enter BellSouth central offices. These**
24 **older cables are associated with BellSouth's loop facilities. Entrance**
25 **facilities for ALEC's, on the other hand, are a form of interconnection.**

1 All of BellSouth's interconnection trunk cables entering BellSouth
2 central offices are optical fiber facilities. The rules regarding an ILEC's
3 collocation obligation under the Act established by the FCC in the First
4 Report and Order clearly state that the ILEC has no obligation to
5 accommodate non-fiber optic entrance facilities (that is, copper
6 entrance facilities) unless and until such interconnection is first ordered
7 by the state commission. This rule was not altered by the FCC's
8 decision in its Advanced Services Order and Notice of Proposed
9 Rulemaking (NPRM). Neither MCIW nor any other ALEC should be
10 permitted to place copper entrance facilities since this would
11 accelerate the exhaust of entrance facilities at BellSouth's central
12 offices at an unacceptable rate. The only exception is in conjunction
13 with adjacent space collocation arrangements as defined by the FCC
14 in 47 CFR § 51.323(k)(3). This is because if space for collocation
15 within the central office is exhausted, there would be no room for
16 placement of the electronic equipment required to make the fiber optic
17 cable functional. Thus, if a collocator uses adjacent collocation, it may
18 place copper cables between its equipment in the adjacent collocation
19 and distributing frame within the BellSouth central office.

20

21 Q. DO YOU HAVE ANY COMMENTS ON THE FLORIDA
22 COMMISSION'S RULING ON THIS MATTER?

23

24 A. Yes, it should be noted that requests for reconsideration and
25 clarification were made by several parties on this ruling by the Florida

1 Commission. The Florida Staff issued a recommendation to the
2 Florida Commission on the request dated July 20, 2000. In the
3 recommendation, the Staff writes:

4 Staff recommends that the Commission make the requested
5 clarification regarding the use of copper entrance cabling. The
6 Order could be misconstrued, as the parties have indicated. As
7 such, the Commission should clarify that the Commission's decision
8 only addresses the use of copper entrance cabling within the
9 context of collocation outside of a CO, but does not reach the issue
10 of copper cabling in other situations. In rendering this clarification,
11 the Commission should also clarify that only collocation between an
12 ALEC's CEV and an ILEC CO was considered in this decision.

13
14 As seen from the above, the Florida Staff is recommending to the
15 Florida Commission that they clarify that they were only addressing the
16 cabling from the adjacent collocation arrangement on the ILEC's
17 property to the ILEC's central office building.

18
19 **Issue 64: Is MCIW entitled to verify BellSouth's assertion, when made,**
20 **that dual entrance facilities are not available? Should BellSouth**
21 **maintain a waiting list for entrance space and notify MCIW when space**
22 **becomes available?**

23
24 Q. WHAT IS BELL SOUTH'S POSITION ON THIS ISSUE?
25

1 A. The FCC's rule requires BellSouth to provide at least two
2 interconnection points at a premises "at which there are at least two
3 entry points for the incumbent LEC's cable facilities, and at which
4 space is available for new facilities in at least two of those entry
5 points." 47 C.F.R. § 51.323(d)(2). The right to tour a premises
6 referenced in MCIW's Petition only applies when an incumbent LEC
7 "contends space for physical collocation is not available" in a given
8 central office. BellSouth is not denying physical collocation when
9 BellSouth does not have dual entrance facilities available. BellSouth
10 provides ALECs information as to whether there is more than one
11 entrance point for BellSouth's cable facilities. In the event there is only
12 one entrance point, MCIW can visually verify that another entrance
13 point does not exist, which does not require a formal tour. In the event
14 that dual entrance points exist but space for entrance facilities is not
15 available, BellSouth will provide documentation, upon request and at
16 MCIW's expense, so that MCIW can verify that no space is available
17 for new entrance facilities.

18
19 Should the fact that there is no entrance space available be the reason
20 for denying a request for collocation, BellSouth will include that central
21 office on its space exhaust list as required. However, BellSouth should
22 not be required to incur the time and expense of maintaining a waiting
23 list simply because dual entrance facilities may not be available.
24

1 **Issue 65: What information must BellSouth provide to MCIW regarding**
2 **vendor certification?**

3

4 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

5

6 A. BellSouth is permitted to approve vendors hired by an ALEC such as
7 MCIW, provided that such approval is based on the same criteria that
8 BellSouth uses in approving vendors for its own purposes. BellSouth
9 has provided MCIW with precisely the same information that BellSouth
10 provides its vendors concerning the vendor certification process. If
11 MCIW has any questions regarding this process, MCIW may contact
12 the BellSouth vendor certification group for further information.

13

14 **Issue 66: What industry guidelines or practices should govern**
15 **collocation?**

16

17 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

18

19 A. BellSouth is willing to comply with generally accepted industry
20 practices in the provision of physical collocation to the extent it has
21 control over the subject matter thereof. While BellSouth strives to
22 comply with all applicable standards, BellSouth does not have control
23 over all the acts of ALECs collocated within its central offices and
24 should not be expected to meet any standards to the extent BellSouth
25 does not have such control. For example, BellSouth relies on the

1 ALEC to identify accurately in its collocation application the equipment
2 it plans to install and specifications related thereto. If the ALEC does
3 not install equipment in accordance with the information provided in its
4 application BellSouth cannot be required to comply with any standards
5 that may be violated as a result thereof.

6
7 **Issue 66D: What provisions should apply to transitions from virtual**
8 **collocation to cageless physical collocation in cases where no physical**
9 **changes are required?**

10
11 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

12
13 A. BellSouth will authorize the conversion of virtual collocation
14 arrangements to physical collocation arrangements without requiring
15 the relocation of the virtual arrangement where there are no
16 extenuating circumstances or technical reasons that would make the
17 arrangement a safety hazard within the premises or otherwise not be in
18 conformance with the terms and conditions of the collocation
19 agreement.

20
21 BellSouth considers the following prior to authorizing a virtual to
22 physical conversion: (1) whether there is a change in the amount of
23 equipment or a change to the arrangement of the existing equipment,
24 such as re-cabling of the equipment; (2) whether the conversion of
25 virtual arrangement would cause the arrangement to be located in the

1 area of the premises reserved for BellSouth's forecast of future growth;
2 and (3) whether, due to the location of the virtual collocation
3 arrangement, the conversion of said arrangement to a physical
4 arrangement would impact BellSouth's ability to "take reasonable steps
5 to protect its own equipment, such as enclosing the equipment in its
6 own cage" (FCC 99-48, Paragraph 42).

7
8 In addition, BellSouth and the requesting collocator would need to
9 have an agreement that is in compliance with FCC Order 99-48. Other
10 considerations with respect to the placement of a collocation
11 arrangement include cabling distances between related equipment, the
12 grouping of equipment into families of equipment, the equipment's
13 electrical grounding requirements, and future growth needs. BellSouth
14 considers all these technical issues with the overall goal of making the
15 most efficient use of available space to ensure that as many ALECs as
16 possible are able to collocate in the space available.

17
18 Notwithstanding the foregoing, if the BellSouth premises is at or
19 nearing space exhaust, BellSouth may, at its option, authorize the
20 conversion of the virtual arrangement to a physical arrangement even
21 though BellSouth could not longer secure its own facilities.

22
23 **Issue 68: Should BellSouth require that payments for make-ready work**
24 **be made in advance?**

25
26 Q. WHAT IS BELL SOUTH'S POSITION ON THIS ISSUE?

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A. MCIW should be required to pay in advance for any work MCIW requests BellSouth to perform as do other ALECs that have signed BellSouth's standard license agreement. BellSouth should not be required to finance MCIW's business plans.

Q. WHAT IS WRONG WITH MCIW'S POSITION?

A. MCIW's position is that a requirement for advanced payment would create delays and is not commercially reasonable -- a position with which I do not agree. It is not unusual for contractors to require payment in advance. Furthermore there is no harm to MCIW, given MCIW's representation that it will pay BellSouth invoices promptly in any event.

Issue 92: Should the parties be required to follow the detailed guidelines proposed by MCIW with respect to LNP orders?

Q. WHAT IS BELL SOUTH'S POSITION ON THIS ISSUE?

A. MCIW's proposed language is actually the language that BellSouth proposed, except that MCIW's language contains erroneous intervals for LNP and INP. BellSouth agrees to the proposed language with the intervals set out in the BellSouth Products and Ordering Guide. MCIW's proposal is too general in nature and fails to outline both

1 parties' responsibilities for porting numbers from BellSouth to MCIW.

2

3 BellSouth proposes to use the guidelines set forth in a very detailed
4 document known as the Local Number Portability Ordering Guide for
5 CLECs that supports the process flows established in standard
6 industry fora. MCIW may participate in such fora if it so desires. This
7 document is attached as Exhibit WKM-2. This document has been
8 used by BellSouth and most ALECs to effectively port end user
9 numbers with little or no service interruption.

10

11 Q. WHAT IS YOUR UNDERSTANDING OF THE DISAGREEMENT
12 BETWEEN BELL SOUTH AND MCIW REGARDING THIS ISSUE?

13

14 A. BellSouth is unclear as to why MCIW refuses to consider BellSouth's
15 proposal to use the Local Number Portability Ordering Guide for
16 CLECs, which outlines both parties' responsibilities for porting of end
17 user numbers. BellSouth is willing to make the document an
18 attachment to the parties' interconnection agreement or to include it by
19 reference. Other ALECs have found this document sufficient and
20 some ALECs have made it an attachment to their interconnection
21 agreement with BellSouth.

22

23 **Issue 96: Should BellSouth be required to give written notice when a**
24 **central office conversion will take place before midnight or after 4 a.m.?**

25

1 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

2

3 A. BellSouth agrees to provide notification to ALECs, including MCIW,
4 concerning central office conversions via website postings. This
5 method of carrier notification is used for all ALECs and ensures that
6 BellSouth treats all ALECs in a nondiscriminatory manner. Central
7 office conversions, whether additions to existing systems or complete
8 replacements, are carefully coordinated events.

9

10 MCIW's proposal to have other forms of notification (in addition to
11 website postings) would not improve the delivery of these notifications
12 and would only drive up BellSouth's costs of making such notifications.
13 Indeed, slow paper mail delivery or malfunctioning facsimile equipment
14 could slow rather than speed up delivery of these notifications.

15

16 **Issue 97: Should BellSouth be required to provide MCIW with notice of**
17 **changes to NPA/NXXs linked to Public Safety Answering Points (PSAPs)**
18 **as soon as such changes occur?**

19

20 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

21

22 A. BellSouth provides notices to all ALECS when there is an NPA code
23 change due to an NPA code split or overlay. In these notices
24 BellSouth does not specifically address PSAPs. Further, BellSouth
25 does not use its Operator Services platform for the provisioning of 911

1 service. This means BellSouth does not default any 911 calls to an
2 Operator Services tandem. However, if an ALEC customer dials "0"
3 (Operator) with an emergency instead of dialing 911, the BellSouth
4 operator does have a list of 10-digit numbers to transfer the call to the
5 correct PSAP.

6

7 Q. AS TO TELEPHONE NUMBER INFORMATION PERTAINING TO
8 911, WHAT ARE THE ALEC'S RESPONSIBILITIES?

9

10 A. Emergency Services (E911/911) are provided on a countywide basis.
11 The owner of the 911 tandem in each county provides the trunks from
12 its 911 tandem to the PSAP and is responsible for maintaining the
13 associated database. When an ALEC interconnects to BellSouth in a
14 territory where BellSouth provides the 911 tandem, BellSouth furnishes
15 the ALEC with the E911 LOCAL EXCHANGE CARRIER GUIDE FOR
16 FACILITY BASED PROVIDERS. This Guide provides the ALEC with
17 the information necessary to submit their end user customer
18 information for inclusion in the 911 database. The ALEC is also given
19 the means to determine to which E911 tandem the ALEC needs to
20 direct its calls to and where to connect its trunks.

21

22 The ALEC is responsible for getting its end user customers' 911 calls
23 to the correct 911 tandem and for getting accurate end user customer
24 information into BellSouth's 911 database in accordance with
25 BellSouth procedures.

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11 **Issue 99: Should BellSouth be required to provide MCIW with 10 digit**
12 **PSAP numbers?**

13

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Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

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A. MCIW can and should obtain PSAP numbers directly from the local 911 or E911 authorities, as does BellSouth. The seven-digit or ten-digit "plain old telephone service" (POTS) number of each Public Safety Answering Point (PSAP) is a number that the PSAP requests through service order activity with the local exchange carrier providing local service to that PSAP (which may be a service provider other than BellSouth). These numbers are sometimes referred to as the "administrative lines". These lines may be dialed direct and would ring on a desk as opposed to being sent to the 911 or E911 operators. A PSAP may provide the ten-digit numbers to a local exchange carrier

1 for use in extraordinary situations. BellSouth gets these administrative
2 line numbers directly from each PSAP, and MCIW should do likewise.
3 Here again, BellSouth should not be required to do MCIW's work for
4 free.

5

6 **Issue 100: Should BellSouth operators be required to ask MCIW**
7 **customers for their carrier of choice when such customers request a**
8 **rate quote or time and charges?**

9

10 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

11

12 A. BellSouth's operators may respond to customer inquiries concerning
13 rates and time charges for BellSouth's retail services. However,
14 BellSouth is not obligated to inquire about a customer's carrier of
15 choice, as requested by MCIW.

16

17 Q. HOW DOES BELLSOUTH TREAT CUSTOMER REQUESTS FOR A
18 LONG DISTANCE CARRIERS RATES?

19

20 A. Customers who inquire about long distance rates are advised they
21 should seek that information from their long distance carrier. If that
22 long distance carrier is an Operator Transfer Service (OTS) customer,
23 BellSouth will offer to transfer the caller to that carrier so that the rate
24 can be quoted immediately by the long distance carrier itself.

25

1 MCIW's proposed language would purport to require BellSouth's
2 operators to inquire as to the customer's carrier of choice of long
3 distance carrier and forward the call to that carrier every time a
4 customer requests a rate quote or time and charges, regardless of
5 whether the long distance carrier subscribes to BellSouth's Operator
6 Transfer Service (OTS). BellSouth is not required to do for free as
7 MCIW's has proposed. Moreover, while MCIW has offered to pay for
8 any operator worktime on calls transferred to MCIW's long distance
9 unit, MCIW's proposal ignores the fact that BellSouth would have to
10 query the customer on every call but would be paid for only those
11 queries actually transferred to MCIW's long distance unit. Thus,
12 BellSouth would not recover its costs for queries that not result in a
13 transfer to MCIW's long distance unit.

14
15 **Issue 101: Is BellSouth required to provide shared transport in**
16 **connection with the provision of custom branding? Is MCIW required to**
17 **purchase dedicated transport in connection with the provision of**
18 **custom branding?**

19
20 **Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?**

21
22 **A. Whether shared transport is available between a BellSouth end office**
23 **from which BellSouth provides unbundled local switching to MCIW**
24 **depends upon the type of customized routing functionality requested**
25 **by MCIW. With the Line Class Code method of customized routing,**

1 dedicated trunk groups are required between BellSouth's end office
2 switch and the ALEC's choice of operator services or directory services
3 platform. With the AIN method of customized routing, trunk groups
4 shared between ALECs may be used between the BellSouth end office
5 switch and the AIN hub location. However, as I discussed earlier, if
6 MCIW acquires unbundled local switching and customized routing from
7 BellSouth and if MCIW acquires Feature Group D signaling for such
8 calls, MCIW can acquire unbundled tandem switching from BellSouth
9 and route the calls as MCIW prefers.

10

11 **Issue 102: Should the parties provide "inward operator services"**
12 **through local interconnection trunk groups using network routable**
13 **access codes BellSouth establishes through the LERG?**

14

15 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

16

17 A. Dedicated trunks are required for inward operator services between
18 the ALEC, or its operator services provider, and the BellSouth operator
19 services platform (TOPS).

20

21 Q. WHY MUST DEDICATED TRUNKS BE USED BETWEEN THE TWO
22 OPERATOR SERVICES PLATFORMS?

23

24 A. Inward operator traffic has for years been sent between operator
25 services platforms by the operator dialing a special code. While these

1 codes are commonly used in operator platforms, they are not used in
2 end office switches and tandems and there is no need to do so. MCIW
3 has suggested that inward operator traffic be re-routed and sent over
4 the interconnection trunk groups carrying voice communications
5 between end user customers in cases where the trunk group between
6 the two operator services platforms is congested or a failure condition
7 exists. However, to do so would require that new trunk groups be
8 created in each and every BellSouth end office switch and tandem
9 switch (plus the switch translations required to effect the routing).
10 Further, even if established, these trunk groups would rarely be used.
11 More importantly, the net effect would be to make operator services
12 tandem switches out of each and every BellSouth end office switch
13 and tandem switch, something BellSouth is clearly not required to do.
14 For these reasons, MCIW's proposal to route its operator services
15 traffic through BellSouth's tandem switches and end office switches
16 should be rejected.

17

18 **Issue 103: Should BellSouth operators be required to connect MCIW**
19 **subscribers dialing "0" and requesting directory assistance to any**
20 **directory assistance platform designated by MCI WorldCom?**

21

22 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

23

24 A. BellSouth's operator services platform does not have the capability to
25 connect to an ALEC's directory assistance platform and BellSouth is

1 not required to enable them to do so. If MCIW purchases unbundled
2 local switching from BellSouth, MCIW may request and be provided
3 customized routing by which MCIW can determine the operator
4 services platform to which its customers' traffic will be sent.

5

6 Q. HOW DOES BELLSOUTH HANDLE CALLS FROM SUBSCRIBERS
7 DIALING "0" AND REQUESTING DIRECTORY ASSISTANCE?

8

9 A. BellSouth can only connect the caller to BellSouth's directory
10 assistance platform via operator transfer functionality because the
11 operator services platform can have only one such trunk group and
12 that one trunk group goes to BellSouth's directory assistance platform.
13 This functionality does not allow the choice of multiple directory
14 assistance platforms. Thus, unless the ALEC has requested and been
15 provided customized routing, MCIW's customers whether served via
16 resale provisions or via unbundled local switching who dial "0" and
17 requesting directory assistance must be routed to BellSouth's directory
18 assistance platform because of this technical limitation. With
19 customized routing, MCIW is free to route its traffic to MCIW's choice
20 of operator services and directory assistance platforms.

21

22 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

23

24 A. Yes.

1 BELLSOUTH TELECOMMUNICATIONS, INC.
2 REBUTTAL TESTIMONY OF W. KEITH MILNER
3 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4 DOCKET NO. 000649-TP
5 SEPTEMBER 7, 2000
6

7 Q. PLEASE STATE YOUR NAME, YOUR BUSINESS ADDRESS, AND
8 YOUR POSITION WITH BELLSOUTH TELECOMMUNICATIONS,
9 INC. ("BELLSOUTH").
10

11 A. My name is W. Keith Milner. My business address is 675 West
12 Peachtree Street, Atlanta, Georgia 30375. I am Senior Director -
13 Interconnection Services for BellSouth. I have served in my present
14 role since February 1996, and have been involved with the
15 management of certain issues related to local interconnection, resale,
16 and unbundling.
17

18 Q. ARE YOU THE SAME W. KEITH MILNER WHO FILED DIRECT
19 TESTIMONY IN THIS PROCEEDING?
20

21 A. Yes.
22

23 Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY BEING
24 FILED TODAY?
25

1 A. I will respond to portions of the testimony of MCImetro Access
2 Transmission Services, LLC and MCI WorldCom Communications, Inc.
3 (collectively referred to as "MCIW") witnesses Olson, Messina, and
4 Price with respect to Issues, 5, 8, 11, 15, 19, 29, 37, 56, 59-61, 63-66,
5 68, 92, 97, and 99 through 103.

6

7 **Issue 5: Should BellSouth be required to provide OS/DA as a UNE?**

8

9 Q. ON PAGE 5 OF HIS TESTIMONY, MR. MESSINA SUGGESTS THAT
10 MCIW WOULD BE WILLING TO AGREE TO LANGUAGE
11 PROVIDING THAT BELL SOUTH IS NOT REQUIRED TO PROVIDE
12 OS/DA AS A UNE AS LONG AS IT IS ABLE TO ROUTE OS/DA
13 TRAFFIC SUCCESSFULLY TO MCIW'S OS/DA PLATFORM USING
14 A COMPATIBLE SIGNALING PROTOCOL. PLEASE COMMENT.

15

16 A. First of all, FCC's Rule 319(f) makes clear that BellSouth is not
17 required to unbundle OS/DA where it provides Alternative Local
18 Exchange Carriers (ALECs) "with customized routing or a compatible
19 signaling protocol," and BellSouth provides customized routing in
20 accordance with the FCC's rules.

21

22 Second, as to using a compatible signaling protocol, BellSouth has
23 tested and makes available various methods for providing Feature
24 Group D signaling in conjunction with customized routing, which is the
25 "compatible signaling protocol" to which I believe Mr. Messina is

1 referring. I described these three methods in my direct testimony on
2 pages 16 and 17. Thus, BellSouth's work in making a compatible
3 signaling protocol available to MCIW has resulted in developing
4 techniques to provide the signaling Mr. Messina states MCIW desires.

5

6 BellSouth stands ready to develop contract language that will facilitate
7 MCIW's use of customized routing functionality. However, whether or
8 not MCIW is interested in doing so, BellSouth provides MCIW and
9 other Alternative Local Exchange Carriers (ALECs) with customized
10 routing consistent with the FCC's rules.

11

12 **Issue 11: Should MCIW access the feeder distribution interface directly**
13 **or should BellSouth be permitted to introduce an intermediate**
14 **demarcation device?**

15

16 Q. MR. MESSINA INDICATES, ON PAGE 9 OF HIS TESTIMONY, THAT
17 THE FCC RULES PROVIDE THAT THE FEEDER DISTRIBUTION
18 INTERFACE (FDI) IS AN "ACCESSIBLE TERMINAL," MEANING
19 THAT IT IS A POINT WHERE TECHNICIANS CAN ACCESS THE
20 WIRE OR FIBER WITHIN THE CABLE WITHOUT REMOVING A
21 SPLICE CASE TO REACH THE WIRE OR FIBER WITHIN;
22 THEREFORE THE FDI CAN BE ACCESSED DIRECTLY BY MCIW
23 PERSONNEL. DO YOU AGREE?

24

25 A. No. The issue here is not whether the FDI is an "accessible terminal".

1 BellSouth agrees that it will provide unbundled access to its loop
2 feeder facilities or its loop distribution facilities. The issue in dispute is
3 the manner in which BellSouth must provide access to such unbundled
4 sub-loop elements. Nothing in any FCC rule requires that BellSouth
5 permit MCIW to connect to the FDI directly. Nor is there any FCC rule
6 that prohibits the insertion of an access terminal, such as that ordered
7 by this Commission in Docket No. 990149-TP and the Georgia
8 Commission in Docket No. 10418-U. BellSouth is willing to provide
9 MCIW with access to unbundled sub-loop elements *but not* in the
10 manner proposed by MCIW.

11

12 Q. ON PAGE 8 OF HIS TESTIMONY, MR. MESSINA STATES "IN
13 ADDITION, THE INTERMEDIATE DEMARCATION DEVICE
14 CREATES AN ADDITIONAL FAILURE POINT AND MAY CREATE
15 UNNECESSARY RIGHT OF WAY, ZONING, AND POWER SUPPLY
16 PROBLEMS THAT WOULD NOT OCCUR (OR WOULD BE
17 MINIMIZED) WITH DIRECT ACCESS." PLEASE RESPOND.

18

19 A. While BellSouth's form of access to unbundled loop feeder requires
20 additional cross connections (though I believe he is incorrect that
21 additional power supplies would be required), that is not the real issue.
22 The real issue is that any additional burdens created by MCIW having
23 to access loop feeder through an access terminal are outweighed by
24 the need to maintain high levels of network reliability and security.
25 Further, MCIW should not be allowed to put its own self interests

1 above those of others (including the end user customers of both
2 BellSouth and the end user customers of ALECs making use of resold
3 services, unbundled loops or unbundled sub-loop elements acquired
4 from BellSouth) by reducing the reliability and security of the network.
5

6 Q. WHAT DECISION DID THIS COMMISSION REACH REGARDING
7 BELLSOUTH'S NTW PROPOSAL?
8

9 A. This Commission found that the access terminal performs a useful
10 purpose. In its Order No. PSC-99-2009-FOF-TP issued October 14,
11 1999, the Commission stated the following:

12 "Based on the evidence presented at the hearing, we
13 believe that it is in the best interests of the parties that
14 the physical interconnection of MediaOne's network be
15 achieved as proposed by BellSouth. We find from the
16 record that at least one other ALEC in Florida and an
17 unknown number of ALECs in other states have been
18 able to provide service based on BellSouth's NTW
19 proposal."
20

21 Q. WHAT DECISION DID THE GEORGIA COMMISSION REACH
22 REGARDING ACCESS TO UNBUNDLED SUB-LOOP
23 ELEMENTS?
24

25 A. In its Order in Docket 10418-U at page 10, the Georgia Commission

1 stated:

2

3

As stated in the prior section, to the extent there is not

4

currently a single point of interconnection that can be

5

feasibly accessed by MediaOne, consistent with the

6

FCC's Third Report and Order, BellSouth must construct

7

a single point of interconnection that will be fully

8

accessible and suitable for use by multiple carriers. Such

9

single points of interconnection shall be constructed

10

consistent with MediaOne's proposal such that

11

MediaOne shall provide its own cross connect (CSX)

12

facility in the wiring closet to connect from the building

13

back to its network. MediaOne would then be able to

14

connect its customers within the MDU [that is, the

15

Multiple Dwelling Unit] by means of an "access CSX".

16

17

Q. WHAT IS YOUR UNDERSTANDING OF THE GEORGIA

18

COMMISSION'S ORDER IN THE MEDIAONE ARBITRATION

19

PROCEEDINGS?

20

21

A. This Commission decided that BellSouth will construct an "access

22

CSX" to which it will terminate all of the network terminating wire pairs.

23

MediaOne, and any other interested ALEC, will then have access to

24

any network terminating wire pair on the access CSX that is not being

25

used by BellSouth or another ALEC, pursuant to the terms of the

1 parties' interconnection agreement. What the Georgia Commission did
2 not allow was for BellSouth to require the use of its technicians to
3 perform the cross-connects between the parties' networks on a pair by
4 pair basis.

5

6 The access terminal establishes a clear demarcation point between
7 BellSouth's facilities and those of the ALEC. Thus, it is easy to
8 determine in cases of trouble conditions, whether the problem is within
9 BellSouth's facilities and thus BellSouth's responsibility to repair or
10 instead is in the ALEC's facilities and thus the responsibility of the
11 ALEC. Further, the use of the access terminal makes it clear which
12 ALEC is using BellSouth's facilities and in what quantity. Without such
13 a device, there would be no operationally feasible method by which
14 BellSouth would know which facilities are actually being used, which
15 adversely affects provisioning, maintenance and repair, and billing.

16

17 Q. MR. MESSINA STATES ON PAGE 8 OF HIS TESTIMONY THAT THE
18 USE OF THE ACCESS TERMINAL WOULD ENTAIL THE COST OF A
19 BELLSOUTH DISPATCH TO PERFORM NECESSARY CROSS
20 CONNECTION WORK. PLEASE COMMENT.

21

22 A. The installation of the access terminal does indeed cost time and
23 material, and BellSouth is entitled to recover the costs associated with
24 such work. However, to the extent Mr. Messina believes that
25 BellSouth must dispatch its technician each time MCIW wishes to

1 make use of an individual unbundled sub-loop element (for example, a
2 specific loop distribution pair), he is mistaken. BellSouth is willing to
3 pre-wire connections for MCIW's use such that BellSouth's technician
4 need not be dispatched except at the time of the initial pre-wiring.
5

6 Q. ON PAGE 9 OF HIS TESTIMONY, MR. MESSINA CITES C.F.R.
7 SECTION 319(a)(2) AND THEN CONCLUDES, "THUS, THE FDI CAN
8 BE ACCESSED DIRECTLY." DO YOU AGREE?
9

10 A. No. Mr. Messina correctly quotes the FCC's rules but reaches an
11 incorrect conclusion regarding a requirement that BellSouth provide
12 direct access. Indeed, the FCC's rules do not address the form of
13 access to the unbundled sub-loop elements served by the FDI. For the
14 reasons I stated earlier, MCIW's request that it be given direct access
15 to the FDI should be rejected.
16

17 Q. ON PAGE 9 OF HIS TESTIMONY, MR. MESSINA STATES HIS
18 BELIEF THAT ". . . BELLSOUTH MUST PROVIDE ACCESS USING
19 THE METHOD WORLDCOM REQUESTS (I.E., DIRECT ACCESS
20 WITHOUT INTERMEDIATE DEVICES) UNLESS THE REQUESTED
21 METHOD IS NOT TECHNICALLY FEASIBLE." PLEASE COMMENT.
22

23 A. The issue of technical feasibility Mr. Messina refers to has already
24 been addressed by this Commission and the Georgia Commission. I
25 believe both Commissions correctly weighed the evidence presented

1 and concluded that allowing an ALEC direct access to sub-loop
2 elements is not technically feasible because of the negative impact on
3 network reliability and security resulting from such direct access. The
4 FCC's rules embrace the notion of network reliability and security as
5 indicators of whether a given form of access is technically feasible.
6 Thus, in light of the FCC's rules cited by Mr. Messina and the decisions
7 of the Florida and Georgia Commissions, BellSouth will provide access
8 to sub-loop elements, but not using the invasive, risky method
9 proposed by MCIW.

10
11 Also, in the deposition of Mr. Messina in Georgia Docket No. 11901-U
12 (pages 37-38), Mr. Messina was asked if BellSouth's proposal would
13 have any impact on the services MCIW would be able to obtain over
14 the loop. Mr. Messina's response was that it should have no effect on
15 the services.

16
17 Q. PLEASE SUMMARIZE WHAT IS WRONG WITH MCIW'S
18 PROPOSED FORM OF DIRECT ACCESS TO THE BELL SOUTH FDI.

19
20 A. Allowing MCIW (or any other ALEC) to have direct access to
21 BellSouth's FDI would adversely affect network reliability and security
22 in several ways. First, MCIW's proposal needlessly increases the risk
23 of customer service interruption, both to BellSouth's retail customers
24 as well as to other ALECs' customers who may be using unbundled
25 loops or sub-loop elements acquired from BellSouth. Under MCIW's

1 proposal, BellSouth's facilities could be used by MCIW without consent
2 or notice and conceivably could result in service outages for the other
3 ALECs' customers. While I am in no way disparaging MCIW's
4 technicians, examination of MCIW's proposal immediately reveals that
5 MCIW's technicians could, intentionally or unintentionally, disrupt the
6 service provided by BellSouth to its end user customers or the end
7 user customers of ALECs using resold services, unbundled loops or
8 unbundled sub-loop elements acquired from BellSouth.

9
10 Second, MCIW's proposal makes it impossible for BellSouth to keep
11 accurate records of which pairs are spare, working, or defective, which
12 is critical to ensuring high quality service, both in provisioning new or
13 additional customer lines and in repairing existing customers' service.
14 The loop facilities terminated at the FDI (that is, the "loop feeder"
15 facilities and the "loop distribution" facilities) are inventoried in
16 BellSouth's mechanized systems, which are not accessible by
17 BellSouth's own field technicians. As inventoried records, individual
18 assignments of cable pairs are made as orders for service are
19 processed. Should particular cable pairs become unusable, a notation
20 is made in the records system so that the pairs are not assigned as the
21 need for additional pairs arise. Thus, a field technician (either
22 BellSouth's technician or the ALEC's technician) has no way of
23 determining the status of particular cable pairs without risking
24 disruption of service to existing end user customers. Using a test set
25 to determine whether the cable pair is in use would disrupt an in-

1 progress transmission. Utilizing cable pairs at random will result in
2 taking an existing end user customer out of service, or in having the
3 new end user customer's service be inoperable because of a faulty
4 cable pair. Should a technician by chance choose a spare cable pair
5 and successfully install the end user customer's service, there is no
6 means of protecting that service from potential disruptions resulting
7 from the next technician entering that work area, no matter whether
8 that technician is employed by BellSouth, MCIW, or another ALEC. As
9 subsequent technicians enter the work scene, the existing cable pair
10 records would progressively deteriorate, creating an immediate and
11 significant service problem that would be extremely costly and difficult
12 to correct.

13
14 The FCC requires that "each carrier must be able to retain
15 responsibility for the management, control, and performance of its own
16 network." (First Report and Order 96-325, ¶ 203) MCIW's proposal, if
17 allowed, would render BellSouth incapable of managing and controlling
18 its network in the provision of service to its end user customers or the
19 end user customers of ALECs acquiring resold services or unbundled
20 loops or unbundled sub-loop elements from BellSouth. How MCIW
21 believes accurate records of cable inventory (that is, cable pairs in use,
22 spare, or defective) might be maintained under its proposal is a
23 mystery to me. Indeed, accurate records could not be maintained
24 under MCIW's proposal and service degradation would result. Thus,
25 while BellSouth is willing to provide MCIW with access to the

1 unbundled network elements in the FDI, such access should be as
2 proposed by BellSouth.

3

4 **Issue 15: When a MCIW customer served via the UNE-platform makes a**
5 **directory assistance or operator call, must the ANI-II digits be**
6 **transmitted to MCIW via Feature Group D signaling from the point of**
7 **origination?**

8

9 Q MR. MESSINA, ON PAGE 11 OF HIS TESTIMONY, STATES THAT IF
10 BELLSOUTH'S SOLUTION TO THIS PROBLEM IS VALIDATED,
11 BELLSOUTH WILL BE ABLE TO TRANSMIT THE ANI-II DIGITS AS
12 MCIW HAS REQUESTED. PLEASE COMMENT.

13

14 A. As I discussed previously in Issue 5 in this testimony, BellSouth has
15 already performed tests of customized routing alternatives which
16 resulted in developing techniques to provide the signaling Mr. Messina
17 states MCIW desires. Further, it is my understanding that MCIW has
18 already done its own testing of BellSouth's Line Class Code method of
19 selective routing that confirms that the three methods I discussed in my
20 direct testimony on pages 16 and 17 work. Those methods provide the
21 transmission of ANI-II digits in standard Feature Group D format.

22

23 In addition, BellSouth has an AIN based customized routing offering,
24 with the database query done via a Nortel DMS 100 hub office rather
25 than at the access tandem. The ANI-II digits are not passed over to

1 the hub switch from the end office switch because that leg of the call is
2 considered Feature Group C signaling. BellSouth adopted the hub
3 switching arrangement for two reasons:

- 4
5 1. The Nortel DMS 10 and Stromberg Carlson DCO (two switch
6 types BellSouth uses in its network) do not have the capability
7 of Offhook Delay Triggers necessary to make this offer work
8 from an end office.
- 9 2. The Offhook Delay Trigger would cause queries on calls that
10 are not included in the Selective Routing offering thereby
11 creating an unnecessary load on BellSouth's database.

12
13 BellSouth is able to convert from conventional Feature Group C
14 signaling to Equal Access Signaling (that is, Feature Group D) in an
15 end office to Access Tandem arrangement, where the end office switch
16 is a Nortel DMS 100 switch. For the Lucent 5ESS end office switch,
17 BellSouth is able to convert the signaling to Feature Group D by using
18 direct trunking to the ALEC's operator services or directory assistance
19 platform. This is due to the technical limitations inherent in the Lucent
20 5ESS switch manufacturers' designs, In both of these cases, ANI-II
21 digits are successfully provided.

22
23 To summarize, BellSouth has identified a number of different ways to
24 accomplish the signaling MCIW has stated it desires. BellSouth is
25 willing to incorporate these methods in MCIW's interconnection

1 agreement that will allow MCIW to use customized routing functionality
2 with Feature Group D signaling including ANI-II digits. Thus, BellSouth
3 has met its obligation of providing customized routing to MCIW. If
4 MCIW wants Feature Group D signaling in conjunction with customized
5 routing, it need simply order it, and BellSouth will provide it.

6
7 **Issue 19: How should BellSouth be required to route OS/DA traffic to**
8 **MCIW's operator services and directory assistance platforms?**

9
10 Q. MR. MESSINA, ON PAGES 13-14 OF HIS TESTIMONY, SUGGESTS
11 THAT IN ORDER FOR MCIW TO PROVIDE ITS OWN OS/DA
12 SERVICE EFFICIENTLY FOR ITS CUSTOMERS, MCIW MUST BE
13 ABLE TO OBTAIN OS/DA TRAFFIC OVER SHARED TRANSPORT
14 VIA A BELLSOUTH TANDEM, AND OVER DEDICATED TRUNKS
15 THAT CAN OVERFLOW TO SHARED TRANSPORT AS NEEDED.
16 DO YOU AGREE?

17
18 A. No. I do not believe that BellSouth has such an obligation since it does
19 not use such trunking arrangements for its own operator services
20 traffic. Nevertheless, some sharing of transport is possible where
21 MCIW uses BellSouth's AIN method of customized routing. The AIN
22 method allows for some sharing of trunk groups between the end office
23 switch and the AIN "hub".
24

1 Further, MCIW's use of customized routing and the "pseudo code"
2 method of achieving Feature Group D signaling will allow MCIW to
3 route its traffic as it desires including via BellSouth's tandem switches if
4 desired. BellSouth is entitled to be paid for any unbundled tandem
5 switching that it provides to MCIW for the carriage of MCIW's operator
6 services or directory assistance traffic handled in such a manner.

7

8 Q. HOW DOES BELLSOUTH ROUTE OPERATOR SERVICES AND
9 DIRECTORY ASSISTANCE TRAFFIC FOR ITS OWN END USER
10 CUSTOMERS?

11

12 A. As I stated in my direct testimony, BellSouth routes its operator
13 services or directory assistance traffic directly to a BellSouth Traffic
14 Operator Position System (TOPS) platform rather than via a tandem
15 switch. The operator services or directory assistance end office
16 functions offered by BellSouth require dedicated trunk groups from
17 BellSouth end offices to the TOPS platform.

18

19 Finally, BellSouth does not overflow its operator services or directory
20 assistance traffic. Thus, there is no requirement that BellSouth do so
21 for MCIW's operator services or directory assistance traffic. However,
22 as I mentioned earlier, if MCIW elects to use customized routing and
23 the "pseudo code" method of achieving Feature Group D signaling,
24 MCIW can acquire unbundled tandem switching from BellSouth and

1 route MCIW's operator services and directory assistance traffic in the
2 manner MCIW says it prefers.

3

4 Q. MR. MESSINA CLAIMS THAT THE FCC RULES REQUIRE THAT
5 OPERATOR SERVICES BE ROUTED OVER SHARED TRANSPORT.
6 DO YOU AGREE?

7

8 A. No. BellSouth will provide all of the features, functions, and
9 capabilities of tandem switching to MCIW. However, not every type of
10 operator services traffic, such as busy line verification traffic, can be
11 handled by a tandem switch, which is one reason BellSouth does not
12 route its operator services traffic through the tandem.

13

14 Q. ON PAGE 16 OF HIS TESTIMONY, MR. MESSINA STATES THAT
15 BASED ON THE TESTING MCIW HAS DONE TO DATE, IT
16 APPEARS THAT BELLSOUTH IS CAPABLE OF ROUTING OS/DA
17 TRAFFIC AS MCIW REQUESTS. PLEASE COMMENT.

18

19 A. As I stated in Issue 15 previously, BellSouth has identified a number of
20 different ways to accomplish the signaling MCIW has stated it desires.
21 Further, the FCC's Rule 319(f) makes clear that BellSouth is not
22 required to unbundle OS/DA where it provides ALECs "with
23 customized routing or a compatible signaling protocol." If MCIW wants
24 to use this signaling protocol in conjunction with its use of customized

1 routing, MCIW is free to do so. MCIW need only make such a request
2 of BellSouth and BellSouth will provide it.

3

4 BellSouth's AIN method of providing customized routing allows for the
5 sharing of trunks among ALECs using that method of customized
6 routing on those trunk groups between BellSouth's end office switches
7 and the AIN hub switch. I believe this to be the sharing of trunk groups
8 that MCIW says it wants. If MCIW wants to use its own OS/DA
9 platform, it is free to do so and either of BellSouth's customized routing
10 methods will accommodate such. Lastly, the trunks to MCIW's own
11 OS/DA platform would not be used by BellSouth (or by another ALEC)
12 since only MCIW's traffic traverses those trunk groups. Thus,
13 dedicated trunking for that portion of the network is an appropriate
14 choice.

15

16 **Issue 29: Should calls from MCIW customers to BellSouth customers**
17 **served via Uniserve, Zipconnect, or any other similar service, be**
18 **terminated by BellSouth from the point of interconnection in the same**
19 **manner as other local traffic, without a requirement for special**
20 **trunking?**

21

22 Q. ON PAGE 38 OF HIS TESTIMONY, MR. PRICE SUGGESTS THAT IN
23 THOSE AREAS WHERE BELL SOUTH HAS DEPLOYED UNISERV®
24 SERVICE, THE DESIGN HAS REQUIRED MCIW TO INSTALL NEW
25 TRUNK GROUPS FROM MCIW'S OPERATOR SERVICES

1 PLATFORM TO THE BELLSOUTH TOPS PLATFORM THEREBY
2 INCREASING MCIW's COST OF DOING BUSINESS TO SUPPORT A
3 BELLSOUTH SERVICE FOR WHICH BELLSOUTH COLLECTS THE
4 REVENUE. PLEASE COMMENT.

5

6 A. Because BellSouth UniServ® service utilizes operator services
7 switching functionality, MCIW must bring its own facilities, or lease
8 facilities from BellSouth, to BellSouth's Traffic Operator Position
9 System (TOPS) platform in order for MCIW customers to reach
10 BellSouth's UniServ® service customers. This is consistent with what
11 BellSouth and other telecommunications carriers are required to do.

12

13 Mr. Price finds fault with service design decisions made years ago for
14 BellSouth's UniServ®. It appears that what MCIW really wants is to be
15 treated differently than the way BellSouth treats itself and other
16 carriers. For example, by purporting to relieve MCIW of establishing
17 trunks to points other than the Point of Interconnection, MCIW
18 apparently seeks to avoid having to establish a trunk group to the
19 TOPS platform for the routing of its operator services or directory
20 assistance traffic. Routing operator services and directory assistance
21 traffic directly to the TOPS platform is precisely the manner in which
22 BellSouth routes such traffic for its customers, and MCIW should do
23 the same.

24

25 Q. ON PAGES 38-39 OF HIS TESTIMONY, MR PRICE STATES THAT

1 REQUIRING MCIW TO DELIVER UNISERV® CALLS TO
2 BELLSOUTH'S OPERATOR SERVICES SWITCH IS IN VIOLATION
3 OF THE PROVISIONS OF THE TELECOMMUNICATIONS ACT
4 WHICH ALLOW MCIW TO INTERCONNECT AT ANY TECHNICALLY
5 FEASIBLE POINT. DO YOU AGREE?

6

7 A. No. What Mr. Price suggests is that MCIW be free to interconnect at
8 any point within BellSouth's network for access to any service
9 BellSouth offers anywhere. I believe one simple example is sufficient
10 to prove the fallacy of Mr. Price's position. Under Mr. Price's proposal,
11 MCIW should be able to interconnect at BellSouth's directory
12 assistance platform to acquire unbundled loops or resold services.
13 Obviously, BellSouth cannot provide to MCIW what it doesn't have.
14 So, despite Mr. Price's complaints, BellSouth has violated neither the
15 Act nor the FCC's rules regarding network interconnection by requiring
16 that MCIW gain access to customers using BellSouth's UniServ®
17 service the same way as does BellSouth and other local service
18 providers.

19

20 **Issue 37: Should BellSouth be permitted to require MCIW to fragment its**
21 **traffic by traffic type so it can interconnect with BellSouth's network?**

22

23 Q. ON PAGE 30 OF HIS TESTIMONY, MR. OLSON STATES THAT
24 WITH MCIW'S PROPOSED LANGUAGE, BELLSOUTH WOULD
25 HAVE TO PROVISION TRUNKS WITHOUT ANY USER

1 RESTRICTIONS, SUCH AS OPTION FOR TWO-WAY TRUNKING,
2 AND NO TRUNK GROUP FRAGMENTATION EXCEPT AS
3 SPECIFIED IN THE AGREEMENT. PLEASE COMMENT.
4

5 A. My understanding is that part of this dispute between BellSouth and
6 MCIW relates to the provisioning of two-way trunking. As I stated in
7 my direct testimony, BellSouth is not opposed to two-way trunking per
8 se. Under MCIW's proposal in Attachment 4, Section 2.2.6, however,
9 BellSouth would in some cases be prohibited from having separate
10 trunks that carry local and toll traffic, even though BellSouth maintains
11 such separate trunk groups for itself. For example, when enough local
12 traffic exists between two end office switches to justify a direct end
13 office to end office trunk group (approximately one DS1 or 24 voice
14 channels), BellSouth installs a direct end office local trunk group to
15 unload the tandem switch of such local traffic. This is not only sound
16 network engineering but also common industry practice. It unloads the
17 tandem switch of local traffic that can and should be carried more
18 efficiently by a direct end office trunk group. There are no valid
19 engineering reasons to force BellSouth to transport all of MCIW's local
20 traffic via the BellSouth Access Tandem switches. To put local traffic
21 on direct end office trunk groups requires that traffic be fragmented by
22 traffic type (for example, separating the local traffic from toll traffic).
23 Although BellSouth prefers that MCIW place its local traffic on direct
24 end office trunk groups when enough traffic justifies it for network
25 efficiency reasons, BellSouth is willing to continue to switch MCIW's

1 originated local traffic via the BellSouth tandems if MCIW continues to
2 compensate BellSouth accordingly. However, BellSouth should be
3 allowed to provision its trunks for its originating traffic to be terminated
4 to MCIW in any technically feasible and nondiscriminatory manner
5 without regard to the arbitrary conditions that MCIW seeks to impose.

6
7 MCIW proposes language in Attachment 4, Section 2.2.7, whereby
8 BellSouth should provision trunks without any user restrictions, such as
9 no trunk group fragmentation by traffic types. BellSouth does not
10 agree with MCIW's proposal because of both technical reasons and
11 traffic congestion concerns. For example, signaling associated with
12 platforms such as E911 and Operator Services/Directory Assistance
13 (OS/DA) would be affected if there was no trunk fragmentation.
14 Congestion could also occur that would adversely impact completion of
15 911 calls if the trunk group was overloaded temporarily.

16
17 Q. WHEN SHOULD TWO-WAY TRUNKING BE USED?

18
19 A. BellSouth believes that the use of one-way trunking or two-way
20 trunking is best determined by the parties on a case-by-case basis.
21 Solely from a traffic engineering perspective, two-way trunks should be
22 used when the traffic patterns in both directions will result in a
23 significant reduction of switch trunk ports over separate one-way
24 trunks.

25

1 Q. WHAT WOULD BE THE EFFECT OF MCIW'S PROPOSAL ON
2 BELLSOUTH?

3
4 A. MCIW's position is that BellSouth should be required to interconnect
5 via two-way trunks whenever MCIW so requests. The net effect is that
6 MCIW would be in sole control of when and if BellSouth is able to use
7 one-way trunking or two-way trunking to interconnect BellSouth's
8 network with MCIW's network. Doubtless, MCIW would always choose
9 the method that is economically beneficial to itself regardless of the
10 effect on BellSouth.

11

12 **Issue 56: Should BellSouth be required to provide DC power to adjacent**
13 **collocation space?**

14

15 Q. PLEASE COMMENT ON MR. MESSINA'S STATEMENTS ON
16 BELLSOUTH'S POSITION AS SHOWN ON PAGE 23 OF HIS
17 TESTIMONY.

18

19 A. First, as stated in my direct testimony, the FCC rules do not require
20 BellSouth to provide DC power to an adjacent collocation arrangement.
21 47 C.F.R. 51.323 (k)(3) only requires that BellSouth provide a power
22 source to an adjacent arrangement, it does not specify the type of
23 power. The National Electric Code (NEC) does not specifically state
24 that DC power cable can not be used in the outdoor environment, but it
25 does state that whatever cable (AC or DC) is to be used has to be

1 rated for the environment in which it is being used. The cable used in
2 the telecommunications industry for DC power (KS 548201) inside
3 central offices is rated for indoor use, and not for use in an outdoor
4 environment.

5
6 Second, in making adjacent collocation available, BellSouth will do so
7 in a nondiscriminatory manner (that is, all ALECs obtaining adjacent
8 collocation will be treated in the same manner) and at parity with itself.

9 At all of BellSouth's remote terminal sites (that is, sites away from
10 BellSouth's central office buildings), AC power runs to the site and
11 BellSouth then "converts" the AC power to DC power inside the remote
12 site. BellSouth has thousands of such arrangements in service today
13 across its nine-state region. Given that this is a normal business
14 practice, BellSouth believes that this method of providing power to
15 adjacent collocation arrangements is likewise appropriate.

16
17 Q. DOES REQUIRING ALECS TO CONVERT AC POWER TO DC
18 POWER DISCRIMINATE AGAINST THEM IN ANY MANNER?

19
20 A. No. As stated above, BellSouth performs the same function at all of its
21 remote sites and will provision power to all adjacent collocation
22 arrangements in a nondiscriminatory manner.

23
24 **Issue 59: Should collocation space be considered complete before**
25 **BellSouth has provided MCIW with cable facility assignments ("CFAs")?**

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Q. MR. MESSINA STATES ON PAGE 34 THAT BELL SOUTH SHOULD PROVIDE CFAs BEFORE THE SPACE IS CONSIDERED COMPLETED. PLEASE RESPOND.

A. BellSouth believes that the collocation space is complete prior to providing Connecting Facility Assignments (CFAs). Connecting facilities are those cables usually extending from BellSouth's distributing frame to the collocation arrangement. Thus, for example when BellSouth provides an unbundled loop to an ALEC, cross-connections are made on the distributing frame to connect the loop and a cable pair in the connecting facility which provides continuity to the collocation arrangement. BellSouth will complete all work under its control, which includes the preparation of the requested space. At that point, the collocation space is considered complete since it is available for use by MCIW, which can then have its vendor install its equipment and cable runs for connecting facilities. If the space were not to be considered complete once BellSouth finishes its work (and, hence, billing would not start) until after the CFAs are provided, MCIW would be able to occupy the space indefinitely without paying floor space charges until it actually gets around to installing its equipment and provides BellSouth with the information necessary to assign the CFAs. Such an arrangement would be unreasonable, since BellSouth is entitled to be compensated for collocation as soon as the collocation

1 space is available for use by MCIW, not when MCIW is actually using
2 the space.

3

4 **Issue 60: Should BellSouth provide MCIW with specified collocation**
5 **information at the joint planning meeting?**

6

7 Q. BASED ON READING MR. MESSINA'S TESTIMONY ON THIS
8 ISSUE, WHAT DO YOU SEE AS THE REAL AREA OF
9 DISAGREEMENT?

10

11 A. It would seem that the area of disagreement is on what information is
12 needed by MCIW. BellSouth has committed to providing MCIW, to the
13 extent it is available, information that MCIW reasonably requires to
14 begin its design plans for collocation space. If the information is not
15 available at the joint planning meeting, BellSouth will provide such
16 information within thirty (30) calendar days thereafter.

17

18 Q. PLEASE ADDRESS MCIW'S REQUEST INCLUDED IN
19 ATTACHMENT 5, SECTION 7.17.2.

20

21 A. BellSouth assumes this request to be for cable assignment information
22 for the cables that connect the collocation space to the frame in the
23 central office. If the demarcation point is at the distributing frame,
24 BellSouth will provide the exact cable location termination
25 requirements (e.g., bay/panel and jack location) within the central

1 office that should be used. If this information is not available at the
2 joint planning meeting, BellSouth will provide it within 30 calendar days
3 of the date of the meeting. For older collocation arrangements where
4 the demarcation point is at the Point of Termination (POT) bay,
5 BellSouth will run the cables from its distributing frame to the POT bay.
6 In such a case, MCIW would not need this information since the work
7 will be done by a BellSouth certified vendor rather than by MCIW's
8 vendor.

9
10 Q. PLEASE ADDRESS MCIW'S REQUEST INCLUDED IN
11 ATTACHMENT 5, SECTION 7.17.4.

12
13 A. BellSouth does not believe that MCIW reasonably requires BellSouth
14 to provide this information to them to begin its design plans for
15 collocation space. In the same manner as BellSouth's own power
16 cabling work is done, MCIW would use a certified vendor to perform all
17 power cabling work. MCIW's BellSouth certified vendor has direct
18 access to this information and would be responsible for making these
19 assignments just as the certified vendor would do for BellSouth. If
20 MCIW, out of curiosity, desires this information, they can easily request
21 it from their vendor doing the work.

22
23 Q. PLEASE ADDRESS MCIW'S REQUEST INCLUDED IN
24 ATTACHMENT 5, SECTION 7.17.10.

25

1 A. MCIW believes that it should be able to designate, at any technically
2 feasible point, the demarcation point between MCIW's network and
3 BellSouth's network within BellSouth's central offices. There is simply
4 no basis for this belief. Pursuant to 47 CFR 51.323 (d)(1), BellSouth
5 must provide an interconnection point(s) at which the fiber optic cable
6 can enter the premises, provided that BellSouth must designate the
7 interconnection point(s) as close as reasonably possible to the
8 premises. When MCIW chooses physical collocation as the technically
9 feasible method of interconnection, the point of interconnection is
10 dictated by FCC Rule. Where MCIW places its collocated equipment
11 within the BellSouth central office should be determined by BellSouth
12 rather than by the collocator. The D.C. Circuit Court of Appeals has
13 recognized that to permit an ALEC to pick and choose preferred space
14 within a central office is unlawful and states:

15
16 “The FCC offers no good reason to explain why a competi-
17 tor, as opposed to the LEC, should choose where to establish
18 collocation on the LEC's property; nor is there any good
19 explanation of why LECs are forbidden from requiring competi-
20 tors to use separate entrances to access their own equip-
21 ment; nor is there any reasonable justification for the rule
22 prohibiting LECs from requiring competitors to use separate
23 or isolated rooms or floors. It is one thing to say that LECs
24 are forbidden from imposing unreasonable minimum space
25 requirements on competitors; it is quite another thing, how-

1 ever, to say that competitors, over the objection of LEC
2 property owners, are free to pick and choose preferred space
3 on the LECs' premises, subject only to technical feasibility.
4 There is nothing in s 251(c)(6) that endorses this approach.
5 The statute requires only that LECs reasonably provide
6 space for "physical collocation of equipment necessary for
7 interconnection or access to unbundled network elements at
8 the premises of the local exchange carrier," nothing more."

9
10 BellSouth's right to designate the collocation site and where that
11 collocation arrangement interconnects with BellSouth's network falls
12 squarely within BellSouth's responsibility and is essential if BellSouth is
13 to control and manage the space within a central office in the most
14 efficient manner and to the benefit of all ALECs.

15

16 **Issue 61: What rate should apply to the provision of DC power to**
17 **MCIW's collocation space?**

18

19 Q. MR. MESSINA STATES THAT THE PRICE FOR POWER SHOULD
20 BE ON A PER USED AMPERE BASIS. DO YOU AGREE?

21

22 A. No, as stated in my direct testimony, the charge should be applied to
23 the fused capacity that BellSouth is required to provide to MCIW.
24 Equipment manufacturers provide the rated power consumption for
25 their equipment, and BellSouth builds its power plant accordingly.

1 Central office equipment is normally turned on all the time, unlike some
2 appliances in one's house. For example, a fiber optic terminal
3 generally pulls the same amount of power every month, regardless of
4 how much actual traffic it carries. BellSouth must build its power plant
5 to assure that the power plant actually built will meet the needs of
6 BellSouth's equipment and the sum of all collocators' equipment.

7

8 Q. MR. MESSINA SUGGESTS ON PAGE 38 OF HIS TESTIMONY THAT
9 THE COMMISSION HAS PREVIOUSLY ORDERED BELL SOUTH TO
10 MEASURE HOW MUCH POWER EACH ALEC WAS USING AND
11 BILL THE ALEC ACCORDINGLY. DO YOU AGREE?

12

13 A. No. Mr. Messina does not identify the commission order to which he is
14 referring, so it is difficult for me to respond to his argument. In order to
15 do what MCIW wants, however, BellSouth would have to install
16 monitoring equipment for each collocation arrangement in each central
17 office and would have to have someone read the monitor on each
18 collocation arrangement in each central office in order to obtain the
19 information necessary to bill power to each ALEC. This could be a
20 costly and time-consuming process. Even if such a manual monitoring
21 plan were practical, which I believe it is not, MCIW's proposal fails to
22 take into consideration that BellSouth's costs for its power plant are a
23 function of peak power loads to be handled rather than average or
24 nominal loads. This is because the power plant must be built to
25 withstand peak aggregate power demands for both BellSouth's

1 equipment and all collocators' equipment. For these reasons, MCIW's
2 proposal should be rejected.

3

4 **Issue 63: Is MCIW entitled to use any technically feasible entrance**
5 **cable, including copper facilities?**

6

7 Q. ON PAGE 40 OF HIS TESTIMONY, MR. MESSINA STATES THAT
8 BELLSOUTH "ADMITS" THAT THERE IS A SIGNIFICANT AMOUNT
9 OF COPPER CABLE OWNED BY BELLSOUTH ENTERING ITS
10 CENTRAL OFFICES? IS HE CORRECT?

11

12 A. Mr. Messina is correct only in the sense that some copper cables
13 currently enter BellSouth central offices. However, what Mr. Messina
14 fails to mention is that these older cables are associated with
15 BellSouth's loop distribution facilities rather than interoffice facilities or
16 interconnection facilities. In the context of this dispute, entrance
17 facilities are considered to be for interconnection trunks, and all of
18 BellSouth's interconnection trunk cables entering BellSouth central
19 offices are optical fiber facilities. Furthermore, the FCC rules regarding
20 an ILEC's collocation obligation under the Act established by the FCC
21 state that the ILEC should only accommodate copper entrance
22 facilities if such interconnection is first ordered by the state
23 commission. See, 47 C.F.R. 51.323 (d)(3). To my knowledge, MCIW
24 has made no such showing before this Commission or another
25 Commission in BellSouth's nine-state region. The FCC clearly

1 anticipated that this authority to place non-fiber optic entrance facilities
2 would be granted by a state commission on a location by location
3 basis. For any state commission to permit copper entrance facilities
4 universally would undermine the importance the FCC attributed to this
5 issue and would be to the detriment of other ALECs desiring to
6 collocate in an office with limited entrance space available. Neither
7 MCIW nor any other ALEC should be permitted to place copper
8 entrance facilities in a premises until this Commission has reviewed
9 the particular circumstances of the premises, the specific needs of the
10 requesting ALEC at that location, and has determined that the ALEC's
11 needs override BellSouth's and other ALEC's concerns, if any, with
12 entrance space availability in those premises.

13
14 Q. MR. MESSINA PROVIDED INFORMATION ON A FLORIDA
15 COMMISSION RULING ON PAGES 40 AND 41 OF HIS TESTIMONY.
16 DO YOU HAVE ANY COMMENTS ON THAT RULING?

17
18 A. Yes, I note that requests for reconsideration and clarification were
19 made by several parties on this ruling by the Florida Commission in the
20 Florida Collocation Docket (Docket Nos. 981834-TP/990321-TP). The
21 Florida Staff issued a recommendation to the Florida Commission on
22 the request dated July 20, 2000. In the recommendation, the Staff
23 writes:

24 Staff recommends that the Commission make the requested
25 clarification regarding the use of copper entrance cabling. The

1 Order could be misconstrued, as the parties have indicated. As
2 such, the Commission should clarify that the Commission's decision
3 only addresses the use of copper entrance cabling within the
4 context of collocation outside of a CO, but does not reach the issue
5 of copper cabling in other situations. In rendering this clarification,
6 the Commission should also clarify that only collocation between an
7 ALEC's CEV and an ILEC CO was considered in this decision.

8

9 As seen from the above, the Florida Staff is recommended to the
10 Florida Commission that they clarify that they were only addressing the
11 cabling from the adjacent collocation arrangement on the ILEC
12 property to the central office. On September 5, 2000, the Staff's
13 recommendation, as outlined above, was approved by the Florida
14 Commission.

15

16 **Issue 64: Is MCIW entitled to verify BellSouth's assertion, when made,**
17 **that dual entrance facilities are not available? Should BellSouth**
18 **maintain a waiting list for entrance space and notify MCIW when space**
19 **becomes available?**

20

21 Q. DO YOU AGREE WITH MR. MESSINA THAT MCIW SHOULD BE
22 ALLOWED TO "VERIFY BELLSOUTH'S ASSERTION THAT DUAL
23 ENTRANCES ARE NOT AVAILABLE?"

24

1 A. Yes. However, this dispute centers on the type of verification that is
2 necessary. In BellSouth's view, when there is only one entrance point,
3 MCIW can visually verify that another entrance point does not exist
4 without any "tour" by BellSouth. This could be done by a cursory
5 review of the central office building floorplan. However, I understand
6 that MCIW insists that BellSouth must provide a formal tour of the
7 premises like the tour BellSouth must conduct under the FCC rules
8 when an incumbent "contends space for physical collocation is not
9 available." BellSouth has agreed to provide documentation to MCIW
10 verifying the lack of dual entrance facilities, which is a reasonable
11 accommodation of MCIW's needs.

12
13 Q. IS MCIW'S REQUEST FOR A FORMAL TOUR WHEN DUAL
14 ENTRANCE FACILITIES ARE NOT AVAILABLE SUPPORTED BY
15 ANY FCC RULES?

16
17 A. No. As Mr. Messina admits, the FCC rules which obligate an
18 incumbent to provide a tour of its facilities in order to verify an
19 assertion that physical collocation is not available only applies to
20 physical collocation. This rule has absolutely nothing to do with the
21 situation where space is available, but dual entrance points do not
22 exist. Although Mr. Messina claims that obligating BellSouth to permit
23 such a formal tour under such circumstances "is a reasonable
24 conclusion," no FCC rule compels this result. Presumably, if the FCC
25 had wanted to require incumbents to provide formal tours of premises

1 when dual entrance facilities do not exist, it readily could have done so.
2 It did not do so, however.

3

4 Q. DO YOU AGREE WITH MR. MESSINA'S STATEMENT ON PAGE 45
5 OF HIS TESTIMONY THAT "IT IS REASONABLE TO EXPECT
6 BELLSOUTH TO MAINTAIN A WAITING LIST FOR DUAL
7 ENTRANCES FACILITIES?"

8

9 A. No. Maintaining a waiting list is not as simple a matter as Mr. Messina
10 apparently believes. There is considerable time and expense
11 associated with maintaining a waiting list for each central office in
12 which dual entrance facilities may not be available. No plausible
13 reason exists for BellSouth to engage in such an effort when BellSouth
14 does not have dual entrance facilities available, but MCIW has space
15 available for its facilities. If the FCC had wanted incumbents such as
16 BellSouth to maintain a waiting list for dual entrance facilities (as it did
17 for physical collocation space), it could have done so. However, it did
18 not do so and neither should this Commission.

19

20 **Issue 65: What information must BellSouth provide to MCIW regarding**
21 **vendor certification?**

22

23 Q. MR. MESSINA STATES THAT BELLSOUTH HAS NOT PROVIDED
24 SPECIFIC INFORMATION TO ALLOW MCIW'S CHOSEN VENDORS
25 TO BECOME CERTIFIED. DO YOU AGREE?

1

2 A. I do not. First, it is clear from the FCC rule that it is BellSouth, and not
3 MCIW, that is responsible for ensuring that a vendor has met the
4 criteria for certification. 47 C.F.R. 51.323(j) states that "An incumbent
5 LEC shall permit a collocating telecommunications carrier to
6 subcontract the construction of physical collocation arrangements with
7 contractors approved by the incumbent LEC..." [Emphasis added.]
8 Second, BellSouth has provided MCIW with precisely the same
9 information that BellSouth provides other vendors concerning the
10 vendor certification process. As stated in my direct testimony, if MCIW
11 has any questions regarding this process, MCIW may contact the
12 BellSouth vendor certification group for further information. BellSouth
13 has several vendors currently certified under this process.

14

15 **Issue 66: What industry guidelines or practices should govern**
16 **collocation?**

17

18 Q. PLEASE COMMENT ON MR. MESSINA'S DESIRE TO INCLUDE
19 EACH OF THE LISTED DOCUMENTS IN THE AGREEMENT AND AS
20 SHOWN ON PAGE 49 OF HIS TESTIMONY.

21

22 A. MCIW wants BellSouth to comply with standards that are inapplicable
23 to the relationship BellSouth has with MCIW in providing collocation
24 (vendor relations), and still others that have been deemed inapplicable
25 pursuant to the FCC's Advanced Services Order (Network Equipment-

1 Building System or "NEBS" performance standards) at paragraph 135.
2 As stated in my direct testimony, BellSouth is willing to comply with
3 generally accepted industry practices to the extent it has control over
4 the subject matter thereof. BellSouth is not the only other occupant of
5 the premises and does not have absolute control over many of the
6 issues addressed in the standards MCIW references. Moreover, these
7 standards include more than generally accepted practices that an ILEC
8 would be required to conform to, and address an array of "suggested"
9 methods, "discussions", etc. BellSouth is willing to comply with
10 generally accepted industry practices, such as the National Electric
11 Code, to the extent BellSouth controls the issue addressed therein, or
12 to discuss any specific portions of the listed documents to determine if
13 the parties can agree to the language. It is not clear to me why MCIW
14 objects to such an approach.

15

16 **Issue 68: Should BellSouth require that payments for make-ready work**
17 **be made in advance?**

18

19 Q. ON PAGE 81 OF HIS TESTIMONY, MR. PRICE SUGGESTS THAT A
20 PRE-PAYMENT REQUIREMENT WOULD DELAY THE WORK AND
21 WOULD NOT BE COMMERCIALY REASONABLE. DO YOU
22 AGREE?

23

24 A. No. MCIW should be required to pay in advance for any work MCIW
25 requests BellSouth to perform, as do other ALECs that have signed

1 BellSouth's standard license agreement. BellSouth should not be
2 required to finance MCIW's business plans. It is not unusual for
3 contractors to require payment in advance. Furthermore there is no
4 harm to MCIW, given MCIW's representation that it will pay BellSouth
5 invoices promptly in any event. MCIW should include in its planning
6 process the time required for BellSouth to perform any needed make-
7 ready work to accommodate MCIW's needs.

8
9 **Issue 92: Should the parties be required to follow the detailed guidelines**
10 **proposed by MCIW with respect to LNP orders?**

11
12 Q. ON PAGE 83 OF HIS TESTIMONY, MR. PRICE STATES THAT "IT
13 MAKES MORE SENSE TO RELY DIRECTLY ON INDUSTRY
14 STANDARDS DEVELOPED BY THE OBF THAN ON A DOCUMENT
15 INCORPORATING BELLSOUTH'S INTERPRETATION OF THOSE
16 STANDARDS." PLEASE COMMENT.

17
18 A. BellSouth's guidelines are very detailed, containing elaborate flow
19 charts and ordering procedures agreed to in industry fora. If these
20 guidelines are good enough to pass the scrutiny of industry fora (in
21 which MCIW may participate if it so chooses), I do not understand why
22 they are not good enough for MCIW.

23
24 As I stated in my direct testimony, BellSouth is unclear as to why
25 MCIW refuses to consider BellSouth's proposal to use the Local

1 Number Portability Ordering Guide for CLECs, which outlines both
2 parties' responsibilities for porting of end user numbers. This
3 document provides details of BellSouth's specific processes and
4 "vocabulary" which I believe to be useful for ALECs using number
5 porting and interconnecting their networks with BellSouth's BellSouth is
6 willing to make the document an attachment to the parties'
7 interconnection agreement. Other ALECs have found this document
8 sufficient and some ALECs have made it an attachment to their
9 interconnection agreement with BellSouth.

10
11 **Issue 97: Should BellSouth be required to provide MCIW with notice of**
12 **changes to NPA/NXXs linked to Public Safety Answering Points as soon**
13 **as such changes occur?**

14
15 Q. ON PAGE 89 OF HIS TESTIMONY, MR. PRICE DISAGREES THAT
16 CERTAIN INFORMATION SUCH AS NPA/NXX CHANGES LINKED
17 TO PSAPS IS PROPRIETARY AND THAT THE INFORMATION IS
18 INCLUDED IN THE OPERATOR SERVICES DATABASE. PLEASE
19 COMMENT.

20
21 A. BellSouth provides notices to all ALECs when there is a NPA code
22 change due to an NPA code split or overlay. In these notices
23 BellSouth does not specifically address PSAPs, but rather addresses
24 everything within the NPA code that is affected by the split or overlay.
25 Further, BellSouth does not use its Operator Services platform for the

1 provisioning of 911 service. Instead, calls are routed to the appropriate
2 municipality via the 911 tandem switch. This means BellSouth does
3 not default 911 calls to an Operator Services tandem. However, if an
4 end user customer dials "0" (Operator) in an emergency instead of
5 dialing "911", the BellSouth operator does have a list of 10-digit
6 numbers to transfer the call to the correct PSAP. If an ALEC is not
7 going to use BellSouth for its Operator Services, the 911
8 Implementation Manager will provide the ALEC with a BellSouth
9 Operator Services contact who will direct the ALEC to the
10 municipalities for acquiring such a list.

11
12 Q. ON PAGE 89 OF HIS TESTIMONY, MR. PRICE DISPUTES
13 BELL SOUTH'S CLAIM THAT TELEPHONE NUMBER INFORMATION
14 FOR PSAPs IS PROPRIETARY AND CANNOT BE DISCLOSED
15 WITHOUT THE CONSENT OF THE PSAP. PLEASE COMMENT.

16
17 A. Emergency Services (E911/911) are offered both by BellSouth and by
18 certain ALECs. The owner of the 911 tandem in each county provides
19 the trunks from its 911 tandem to the PSAP and is responsible for
20 maintaining the associated database. When an ALEC interconnects to
21 BellSouth in a territory where BellSouth provides the 911 tandem,
22 BellSouth furnishes the ALEC with the E911 LOCAL EXCHANGE
23 CARRIER GUIDE FOR FACILITY BASED PROVIDERS. This Guide
24 provides the ALEC with the information necessary to submit its
25 customers' information into the 911 database. The ALEC is also given

1 the means to determine to which E911 tandem the ALEC needs to
2 direct its calls to and where to connect its trunks.

3

4 The ALEC is responsible its customers' calls to the correct 911 tandem
5 and for getting accurate customer information into BellSouth's 911
6 database in accordance with BellSouth procedures. BellSouth is
7 responsible for the trunks between its tandem and the PSAP.

8

9 The ALEC is also responsible for making contact with the counties
10 where they will operate. The BellSouth 911 ALEC Implementation
11 Manager will provide to the ALEC a list of County Coordinators for
12 each state in the BellSouth region. It is up to the ALEC to contact the
13 County Coordinator and discuss any information that the ALEC feels it
14 may need from the PSAPs which I believe would include the telephone
15 numbers MCIW says it needs. It is up to the County, rather than
16 BellSouth, to decide what information it will disclose. Mr. Price's
17 suggestion is that it is BellSouth's responsibility to negotiate on behalf
18 of MCIW for getting information that MCIW wants or needs. This
19 suggestion should be rejected. BellSouth should not be required to do
20 MCIW's work for free.

21

22 **Issue 99: Should BellSouth be required to provide MCIW with 10 digit**
23 **PSAP numbers?**

24

25 Q. MR. PRICE STATES ON PAGE 90 OF HIS TESTIMONY THAT MCIW

1 NEEDS TO OBTAIN PSAP NUMBERS SO MCIW CAN REACH THE
2 PSAP WHEN 911 SERVICE IS NOT FUNCTIONING PROPERLY
3 AND THAT THE PSAP DATABASE IS AN OPERATOR SERVICES
4 DATABASE TO WHICH BELL SOUTH MUST PROVIDE ACCESS
5 UNDER RULE 319. PLEASE COMMENT.

6

7 A. Contrary to Mr. Price's suggestion that BellSouth should do MCIW's
8 work for free, MCIW can and should obtain PSAP numbers directly
9 from the local 911 or E911 authorities as does BellSouth. The seven-
10 digit or ten-digit "plain old telephone service" (POTS) number of each
11 Public Safety Answering Point (PSAP) is a number that the PSAP
12 requests through service order activity with the local exchange carrier
13 providing local service to that PSAP (which may be a service provider
14 other than BellSouth). A PSAP may provide the ten-digit numbers to a
15 local exchange carrier for use in overflow situations or in the rare
16 situation where there are problems in the 911 tandem. BellSouth gets
17 these telephone numbers directly from each PSAP, and MCIW should
18 do likewise. Further, BellSouth does not use the Operator Services
19 platform for the provisioning of 911 service and as such, does not fall
20 under Rule 319 as Mr. Price has indicated. As I stated before,
21 BellSouth should not be required to do MCIW's work for free.

22

23 **Issue 100: Should BellSouth operators be required to ask MCIW**
24 **customers for their carrier of choice when such customers request a**
25 **rate quote or time and charges?**

1

2 Q. ON PAGE 92 OF HIS TESTIMONY, MR.PRICE STATES THAT
3 BECAUSE MCIW IS PAYING BELLSOUTH FOR PROVIDING
4 OPERATOR SERVICES, IT IS REASONABLE THAT BELLSOUTH
5 ASK THE CUSTOMER FOR ITS CARRIER OF CHOICE, RATHER
6 THAN ASSUMING BELLSOUTH IS THE CARRIER OF CHOICE.
7 PLEASE COMMENT.

8

9 A. BellSouth's operators may respond to customer inquiries concerning
10 rates and time charges for BellSouth's retail services. However,
11 BellSouth is not obligated to inquire about a customer's carrier of
12 choice, as requested by MCIW.

13

14 Q. HOW DOES BELLSOUTH TREAT CUSTOMER REQUESTS FOR A
15 LONG DISTANCE CARRIERS RATES?

16

17 A. Customers who inquire about long distance rates are advised they
18 should seek that information from their long distance carrier. If that
19 long distance carrier is an Operator Transfer Service (OTS) customer,
20 BellSouth will offer to transfer the caller to that carrier so that the rate
21 can be quoted immediately by the long distance carrier itself.

22

23 MCIW's proposed language would purport to require BellSouth's
24 operators to inquire as to the customer's carrier of choice of long
25 distance carrier and forward the call to that carrier every time a

1 customer requests a rate quote or time and charges, regardless of
2 whether the long distance carrier subscribes to BellSouth's Operator
3 Transfer Service (OTS). BellSouth is not required to do for free what
4 MCIW has proposed.

5

6 Q. ON PAGE 92 OF HIS TESTIMONY, MR. PRICE SUGGESTS THAT
7 MCIW IS WILLING TO PAY BELLSOUTH FOR CALLS HANDLED ON
8 BEHALF OF MCIW. IS THIS PRACTICAL?

9

10 A. Despite MCIW's willingness to pay for any calls handled for MCIW, Mr.
11 Price ignores the obvious requirement for BellSouth's operators to
12 determine all end user customers' choice of long distance provider for
13 all such inquiries, not only those bound for MCIW. The cost of such
14 operator worktime for customers not choosing MCIW long distance
15 service would be borne by BellSouth rather than by MCIW.

16

17 **Issue 101: Is BellSouth required to provide shared transport in**
18 **connection with the provision of custom branding? Is MCIW required to**
19 **purchase dedicated transport in connection with the provision of**
20 **custom branding?**

21

22 Q. MR. PRICE CLAIMS ON PAGE 95 OF HIS TESTIMONY THAT "BOTH
23 BELL ATLANTIC AND SBC HAVE DEVELOPED THE CAPABILITY
24 TO PROVIDE BRANDING FROM OS/DA CALLS USING SHARED
25 TRANSPORT." WHAT IS YOUR RESPONSE?

1

2 A. While I cannot speak for Bell Atlantic and SBC, the Line Class Code
3 method for providing customized routing requires unique translations in
4 the end office switch to be made at the trunk group level. This means
5 that any one trunk group can only be assigned one unique brand and
6 all traffic received over that trunk group will first be directed to the
7 unique brand before further processing of the call by the chosen
8 operator services platform. In the alternative, a single trunk group can
9 be shared by multiple ALECs who elect their customers' calls to be
10 unbranded or to be branded in the same way. This is an inherent
11 technical requirement imposed by the switch manufacturers' design
12 decisions regarding how Line Class Code translations are made.

13

14 However, as I discussed earlier, BellSouth's AIN method of providing
15 customized routing allows the use of shared trunk groups between the
16 end office switch and the AIN hub switch. This appears to me to
17 satisfy what MCIW is asking for. As I discussed earlier, shared
18 transport from the AIN hub to MCIW's OS/DA platform is not
19 appropriate since it is only MCIW's traffic that will be sent to MCIW's
20 OS/DA platform. Thus, from BellSouth's AIN hub to MCIW's OS/DA
21 platform, transport dedicated to MCIW is entirely appropriate.

22

23 **Issue 102: Should the parties provide "inward operator services"**
24 **through local interconnection trunk groups using network routable**
25 **access codes BellSouth establishes through the LERG?**

1

2 Q. ON PAGES 96 AND 97 OF MR. PRICE'S TESTIMONY, HE STATES
3 THAT MCIW PROPOSES THAT INWARD OPERATOR SERVICES
4 SHOULD BE ORDERED IN TWO WAYS: DIRECT TRUNKS AND
5 THROUGH LOCAL INTERCONNECTION TRUNKS USING
6 NETWORK ROUTABLE CODES BELL SOUTH ESTABLISHES IN
7 THE LERG. PLEASE COMMENT.

8

9 A. Dedicated trunks are required for inward operator services between
10 the ALEC's operator services platform (or that of its operator services
11 provider) and BellSouth's operator services platform referred to as
12 TOPS. Inward operator traffic has for years been sent **between**
13 operator services platforms by the operator dialing a special code.
14 While these codes are commonly used in operator platforms, they are
15 not used in end office switches and there is no need to do so now.
16 MCIW has suggested that inward operator traffic be re-routed and sent
17 over the interconnection trunk groups carrying voice communications
18 between end user customers in cases where the trunk group between
19 the two operator services platforms is congested or a failure condition
20 exists. However, if MCIW interconnects directly with BellSouth's end
21 office switches, this would require that new trunk groups be created in
22 each and every BellSouth end office switch (plus the switch
23 translations required to effect the routing). Further, even if established,
24 these trunk groups would rarely be used. More importantly, the net
25 effect would be to make operator tandem switches out of each and

1 every BellSouth end office switch, something BellSouth is clearly not
2 required to do. For these reasons, MCIW's proposal to route its
3 operator services traffic through BellSouth's end office switches should
4 be rejected. However, to the extent that it is technically feasible to do
5 so, and subject to MCIW's willingness to acquire and pay for
6 unbundled tandem switching from BellSouth, BellSouth is willing to
7 accommodate MCIW's request to send such operator-to-operator
8 traffic via BellSouth's tandem switch.

9

10 Q. ON PAGE 97 OF HIS TESTIMONY, MR. PRICE SUGGESTS THAT
11 MCIW'S PROPOSAL WOULD NOT REQUIRE BELLSOUTH TO USE
12 OPERATOR CODES IN ANY END OFFICES AND THAT THE MCIW'S
13 ROUTING PROPOSAL HAS NOTHING TO DO WITH BELLSOUTH
14 END OFFICES. PLEASE COMMENT.

15

16 A. Mr. Price's own testimony indicates how BellSouth's local tandems and
17 end offices might be required to perform as operator services tandems.
18 On Page 97 of his testimony, Mr. Price's second proposed method is
19 "...through local interconnection trunk groups using network routable
20 access codes...." Assume that MCIW's switch is connected directly to
21 a BellSouth end office switch over a single interconnection trunk group.
22 Further assume that for some reason, MCIW decides to route requests
23 for traditional operator services such as busy line verification or
24 interruption over that trunk group. MCIW's proposal would require
25 BellSouth to handle the operator service request sent to the BellSouth

1 end office switch and the only way I know that could be accomplished
2 is for the BellSouth end office switch to select a trunk to the BellSouth
3 operator service platform and send that call to the operator services
4 platform on a tandem basis, something end office switches are not
5 arranged to do.

6

7 Likewise, were MCIW to decide to send its calls for operator services
8 via a BellSouth tandem switch, that switch would need a trunk group to
9 the BellSouth operator services platform and would have to handle that
10 call on a tandem basis, an arrangement that does not exist.

11

12 **Issue 103: Should BellSouth operators be required to connect MCIW**
13 **subscribers dialing "0" and requesting directory assistance to any**
14 **directory assistance platform designated by MCI WorldCom?**

15

16 Q. MR.PRICE, ON PAGE 99 OF HIS TESTIMONY, SUGGESTS THAT
17 BELLSOUTH SHOULD ROUTE CALLS FOR DIRECTORY
18 ASSISTANCE FOR MCIW's CUSTOMERS TO MCIW's DIRECTORY
19 ASSISTANCE PLATFORM AS A MATTER OF PARITY. PLEASE
20 COMMENT.

21

22 A. BellSouth's operator services platform does not have the technical
23 capability to connect to more than one directory assistance platform
24 (that is, BellSouth's directory assistance platform and an ALEC's
25 directory assistance platform) and BellSouth is not required to enable it

1 to do so. If MCIW purchases unbundled local switching from
2 BellSouth, MCIW may request and be provided customized routing by
3 which MCIW can determine the operator services platform to which its
4 customers' traffic will be sent.

5

6 Q. HOW DOES BELLSOUTH HANDLE CALLS FROM SUBSCRIBERS
7 DIALING "0" AND REQUESTING DIRECTORY ASSISTANCE?

8

9 A. BellSouth's operator connects the caller to BellSouth's directory
10 assistance platform via operator transfer functionality. This
11 functionality does not allow the choice of multiple directory assistance
12 platforms. Thus, unless the ALEC has requested and been provided
13 customized routing, MCIW's customers whether served via resale
14 provisions or via unbundled local switching who dial "0" and requesting
15 directory assistance will be routed to BellSouth's directory assistance
16 platform. With customized routing, however, MCIW is free to route its
17 traffic to MCIW's choice of operator services and directory assistance
18 platforms and misdirected calls such as we are discussing here may
19 be handled according to MCIW's choosing.

20

21 Q. ON PAGE 99 OF HIS TESTIMONY, MR. PRICE SUGGESTS THAT
22 MCIW IS WILLING TO PAY BELLSOUTH FOR SUCH A TRANSFER
23 FROM BELLSOUTH'S OPERATOR SERVICES PLATFORM TO
24 MCIW'S DIRECTORY ASSISTANCE PLATFORM. IS THIS
25 PROPOSAL PRACTICAL?

1

2 A. No. Despite Mr. Price's amusing spider and fly analogy, BellSouth in
3 no way attempts to "snare" traffic from MCIW's customers. However,
4 BellSouth is not required to correct the dialing mistakes of MCIW's
5 customers. As I discussed before, MCIW is only offering to pay for
6 those calls that actually get transferred to MCIW's directory assistance
7 platform. The cost of transfers to any other ALEC's directory
8 assistance platform (if technically feasible, which it is not) would be
9 borne by BellSouth rather than by MCIW. The only way to figure out
10 which calls to transfer is for the operator to query the caller. Even if it
11 were technically feasible to choose alternative paths from the
12 BellSouth operator services platform to each and every ALEC's choice
13 of directory assistance platform (which it is not), the associated cost for
14 operator worktime for determining which platform to which the call
15 should be sent would be borne by BellSouth except for those calls
16 transferred to MCIW.

17

18 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

19

20 A. Yes.

21

22

1 BY MR. GOGGIN:

2 Q Mr. Milner, have you prepared a summary of your
3 testimony?

4 A Yes, I have.

5 Q Would you please give that now?

6 A Yes. Thank you. Good morning, Commissioners.
7 I filed testimony on 23 of the remaining issues in this
8 arbitration. In the interest of time, however, I will
9 summarize my testimony for the issues related to three
10 areas, and those areas are those relating to the
11 provisioning of customized routing, this is Issues 5, 15,
12 19, and 101; operator call handling practices, which are
13 embraced in Issues 100, 102, and 103; and access to
14 subloop elements, which is Issue 11.

15 Turning to the first issue of customized
16 routing, this area is complicated from a technical
17 viewpoint, but really boils down to five interrelated
18 questions. The questions all five -- or the answer to all
19 five questions is yes. Customized routing is also
20 referred to as selective routing, and it allows calls from
21 an ALEC's end user customers, who are served by a
22 BellSouth switch, to reach the ALEC's choice of operator
23 services or directory assistance platform rather than
24 BellSouth's platforms.

25 First, MCI questions whether BellSouth has

1 provided customized routing and, according to the FCC
2 rule, is exempt from the requirement to provide unbundled
3 access to operator services and directory assistance at
4 UNE rates. And the answer to MCI's question is yes. In
5 fact, BellSouth has developed not one, but two different
6 methods.

7 The first is the so-called line class code
8 method, which relies on software and routing instructions
9 in the end office. BellSouth also has a method that we
10 refer to as the advanced intelligent network, or AIN
11 method, which uses a centralized database to look up that
12 information.

13 The second question MCI raises is whether a
14 signaling protocol referred to as Feature Group D, which
15 is also referred to as equal access signaling, can be used
16 in conjunction with BellSouth's customized routing
17 solutions. Here again, the answer to MCI's question is
18 yes.

19 MCI had previously alleged that BellSouth's
20 customized routing solutions could not pass Feature Group
21 D signaling for intraLATA toll and interLATA traffic to
22 interexchange carriers. However, BellSouth has done its
23 own testing of various methods of providing that Feature
24 Group D testing. MCI has, likewise, done its own testing
25 of those, and, likewise, found that customized routing

1 with Feature Group D signaling works.

2 The third question MCI raises is whether
3 BellSouth's customized routing allows the so-called ANI-II
4 digits to be passed along with the other information.

5 Let me explain what ANI-II digits are. These
6 are sort of industry-wide codes that denote that a given
7 caller has some sort of call restrictions placed on that
8 line. It may be that it is a coin telephone station or it
9 may be a customer that has restriction features that they
10 don't allow collect calls, let's say. Once again,
11 however, the answer to MCI's question is, yes.
12 BellSouth's methods do allow passing along these ANI-II
13 digits.

14 The fourth question MCI raises is whether MCI
15 can use BellSouth's tandem switches to aggregate MCI's
16 operator services and directory assistance traffic. Here
17 again, the answer is yes. I describe various methods in
18 my testimony that allow MCI to use BellSouth's offers in
19 conjunction with local switching, and if MCI desires to
20 send that traffic through a BellSouth tandem.

21 MCI's fifth and final question is whether
22 BellSouth's customized routing allows the use of shared
23 transport. We talked about this a little bit yesterday.
24 Just to make sure we're talking about the same thing, I
25 will use the term shared transport and common transport to

1 mean the same thing; that is, where more than one party,
2 that is BellSouth and, say, MCI use the same transport
3 facilities for our traffic. Here again, the answer to
4 MCI's question is yes. For example, BellSouth's AIN
5 method allows the sharing of those facilities between
6 BellSouth's end offices and the so-called AIN hub. The
7 hub switch is where the database query is actually
8 performed.

9 Also, for the line class code method, ALECs who
10 use the same branding of their calls can share transport.
11 For example, ALECs who decide to have their calls sent to
12 BellSouth's platforms on an unbranded basis can share the
13 transport facilities. So to summarize, BellSouth has far
14 exceeded the FCC's requirements for customized routing,
15 and, thus, is not required to provide unbundled access to
16 operator services and directory assistance services.

17 Moving to the second broad area of operator
18 call-handling issues, the first area -- or the first issue
19 in this area deals with whether BellSouth's operators
20 should be required to ask MCI's customers of their choice
21 of a long distance carrier when they request a quote of
22 rate and time charges. BellSouth's operators may respond
23 to inquiries concerning the rates and times or the charges
24 for BellSouth's own retail customers -- retail services.
25 However, BellSouth is not obligated to inquire about the

1 customer's preference for a long distance carrier.
2 Instead, customers who ask are told that they should seek
3 that information from their long distance service
4 provider. If that long distance service provider also
5 subscribes to an offer that BellSouth makes called
6 operator transfer service, then BellSouth offers to
7 transfer the call to that carrier so that the carrier
8 itself can quote the rates.

9 MCI's language, however, would require
10 BellSouth's operators to inquire each time of a customer
11 as to the customer's choice of carrier and then forward
12 that call each and every time, regardless of whether the
13 long distance customer subscribes to BellSouth's operator
14 transfer service or not. BellSouth is willing to do what
15 MCI has requested. We are not willing to do it for free
16 as they have proposed, though.

17 The second Issue in operator call-handling
18 practices addresses whether BellSouth must route special
19 operator services, such as so-called inward operators
20 calls or operator-to-operator calls, such as busy line
21 verification through BellSouth's tandems. BellSouth uses
22 dedicated facilities for handling its operator traffic,
23 and we are not sure that all types of operator-to-operator
24 traffic can be handled through a tandem. However, if MCI
25 is willing to pay us for having done so, and to the extent

1 that it is technically feasible, we are willing to do it.

2 The third issue deals with operator -- dealing
3 with operator call handling addresses whether BellSouth's
4 operators should be required to connect MCI's customers
5 who dial zero and reach an operator, but really want
6 directory assistance, whether we are required to send that
7 call on to MCI's platform. Well, first of all,
8 BellSouth's operator platforms do not have the technical
9 capability to do that. There is a single trunk group from
10 our operator platform to our directory assistance
11 platform, but that, because of the way the manufacturer
12 designed the system, there is only one route. There is
13 not an ability to choose between one of several routes:
14 One that goes to MCI's directory assistance platform and
15 one that goes to AT&T's, for example.

16 However, if MCI purchases this customized
17 routing that we talked about earlier, then MCI can send
18 those calls, its operator calls, to whatever platform it
19 wants and treat those calls in whatever manner it likes.

20 The last broad area addresses access to subloop
21 elements. And the real issue is the manner in which
22 BellSouth will be required to give MCI access to these
23 subloop elements. First of all, we are not opposed to
24 providing subloop unbundling; we do this already, so that
25 the issue is the manner. We believe that it should be

1 done in a manner such that the network reliability and
2 security are not reduced. This is a legitimate concern,
3 and it is one of the considerations that the FCC's rules
4 embrace. So to reduce any service reliability and network
5 security issues, BellSouth believes that MCI should access
6 these things that it wants at the so-called feeder
7 distribution interface. Some people refer to that as an
8 FDI or even a cross box. But we believe that the access
9 should be through this access terminal that we've talked
10 about before.

11 Under MCI's proposal, MCI's technicians could
12 inadvertently disrupt not only the service of BellSouth's
13 end users, but other ALECs who are using unbundled loops
14 or unbundled subloops from BellSouth. Further, BellSouth
15 would be at MCI's mercy to tell it how, when and where it
16 had made use of its facilities. We wouldn't even know,
17 for example, how to render a bill. Probably more
18 importantly, though, is that the service provisioning
19 process and the service maintenance processes would become
20 less and less predictable because we wouldn't know what
21 was in use, what was spare and would become more error
22 prone as the quality of the inventories is eroded. So to
23 minimize all of these bad effects, BellSouth will
24 establish an access terminal through which MCI can gain
25 access to either the loop feeder facilities or the loop

1 distribution facilities that are found within that FDI or
2 cross box. We believe this is a reasonable measure that
3 protects network reliability and security while still
4 allowing MCI the access it wants.

5 Thank you. That concludes my summary.

6 COMMISSIONER JACOBS: Mr. O'Roark.

7 MR. O'ROARK: Mr. Milner --

8 COMMISSIONER JACOBS: Before you begin, let me
9 ask a question. Mr. Milner, I may have needed to ask this
10 of Mr. Pate, but somehow you strike me as the witness who
11 would be aware. It seems to me that we are at a point of
12 demarcation, where the ALECs are developing more
13 sophisticated strategies in terms of how they are
14 implementing facilities-based competition. However, also
15 it seems to me that we are at a particularly difficult
16 time with regard to provisioning issues. And so, whereas,
17 we might be aspiring to bring this innovation into the
18 network, it seems sort of bottled up, if you will, in
19 these provisioning issues.

20 How do we -- in your best estimation, how do we
21 go beyond this? And let me be a little bit more specific.
22 It sounds as if there may be some opportunities for some
23 broader dialogue, i.e., the ALEC community -- we heard --
24 I can't remember -- I'm sorry, I can't remember who the
25 witness was that indicated there might be some

1 opportunities for the industry to come to you with some of
2 their broad overviews of these plans of these newer
3 strategies and working together on some long-term
4 provisioning solutions, as opposed to what I have heard
5 you describe as solutions pretty much that deal with
6 individual requests. What are your views on that?

7 THE WITNESS: Okay. A couple of things. First
8 of all, I agree entirely with you that ALECs come to the
9 market in a lot of different manners. They have different
10 strategies for entering the business. Some build all
11 their facilities and don't rely on BellSouth for anything.
12 Some simply do resale. Others use part of their own
13 facilities and part of our facilities as unbundled network
14 elements. So that is the complicating factor. If there
15 was sort of a one-size-fits-all approach, in other words,
16 if all ALECs came to the market with the same strategy,
17 all of our lives would be significantly less complicated,
18 but they don't.

19 Regarding industry, you know, collaboratives, we
20 are certainly willing to address those. What we think is
21 needed is some uniformity that gets beyond the ALECs'
22 entry strategy of what assets they own today versus what
23 they may even own next year. And by that I mean their
24 strategy today may be, BellSouth, I will establish a
25 customer base using unbundled loops. However, my

1 long-term strategy, whether that is next year or five
2 years from now, is to provide my own loops with my own
3 fiber facilities. So we need a solution that can
4 accommodate a lot of different things.

5 We believe that our approach has been pretty
6 much uniform. If you want to use the entire -- the entire
7 loop, then that is what collocation allows the CLEC to get
8 access to. It's sort of a partitioned access. You meet
9 at a certain point; on this side it's my responsibility,
10 on that side it's your responsibility.

11 You will recall that we talked with AT&T about
12 access to subloop elements on private property in
13 apartment buildings and that sort of thing. Our approach
14 is the same. We propose this access terminal as a point
15 of demarcation that says we will give you access, but we
16 want to -- we want to mitigate any reliability problems.
17 We think that is the way you get access. We are perfectly
18 willing to wire facilities to that ahead of time. So if
19 we are talking about on private property, like apartment
20 buildings, we propose the access terminal. That is the
21 same device that we are talking about here, which is in
22 rights-of-way, a larger device, these cross boxes, these
23 big metal boxes that you see.

24 So our belief is that ALECs having a single
25 topology, if you will, for how they will access our

1 facilities, puts everyone on the same paying field. It is
2 predictable as to what, you know, what sort of access
3 we'll offer, what we have to do is clear; what they have
4 to do is, likewise, clear.

5 What would set us back, I think, would be a very
6 situational kind of approach that says, if you are of this
7 size and your long-term plan is this -- in other words, a
8 big decision tree that says, if you get down to here, here
9 is one unique form of access. And if you come down that
10 decision tree a different way, you come up with a
11 different form of access. I think that sets us back and
12 not takes us forward. So we favor a more uniform approach
13 to giving access, but still making very clear who is
14 responsible for what on either side of that demarcation
15 point.

16 COMMISSIONER JACOBS: Thank you. Mr. O'Roark.

17 (Transcript continues in sequence in Volume 9.)

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25

1

2 STATE OF FLORIDA)

3

: CERTIFICATE OF REPORTER

4

COUNTY OF LEON)

5

6 I, JANE FAUROT, RPR, Chief, FPSC Bureau of Reporting
7 FPSC Commission Reporter, do hereby certify that the
8 Hearing in Docket No. 000649-TP was heard by the Florida
9 Public Service Commission at the time and place herein
10 stated.

8

9 It is further certified that I stenographically
10 reported the said proceedings; that the same has been
11 transcribed under my direct supervision; and that this
12 transcript, consisting of 114 pages, Volume 8 constitutes
13 a true transcription of my notes of said proceedings and
14 the and the insertion of the prescribed prefiled testimony
15 of the witnesses.

12

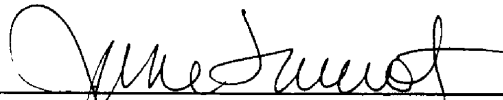
13 I FURTHER CERTIFY that I am not a relative, employee,
14 attorney or counsel of any of the parties, nor am I a
15 relative or employee of any of the parties' attorney or
16 counsel connected with the action, nor am I financially
17 interested in the action.

15

16 DATED THIS 20TH DAY OF OCTOBER, 2000.

16

17



18

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