

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

IN RE: DOCKET NO. 950379-EI - Determination of
regulated earnings of Tampa Electric Company
pursuant to stipulations for calendar years
1995 through 1999.

BEFORE: COMMISSIONER E. LEON JACOBS, JR.
COMMISSIONER LILA A. JABER
COMMISSIONER BRAULIO L. BAEZ

PROCEEDINGS: AGENDA CONFERENCE

ITEM NUMBER: 48**PAA

DATE: Tuesday, October 17, 2000

PLACE: 4075 Esplanade Way, Room 148
Tallahassee, Florida

REPORTED BY: MARY ALLEN NEEL
Registered Professional Reporter

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PARTICIPANTS:

ROBERT ELIAS, FPSC, on behalf of the Commission Staff.

THOMAS L. HERNANDEZ, Tampa Electric Company.

ROGER HOWE, Office of Public Counsel, on behalf of the Citizens of the State of Florida.

SAM MERTA, Commission Staff.

SHIRLEY MYERS, Tampa Electric Company.

JACK SHREVE, Office of Public Counsel, on behalf of the Citizens of the State of Florida.

LEE L. WILLIS, Ausley & McMullen, on behalf of Tampa Electric Company.

STAFF RECOMMENDATION

Issue 1: What is the appropriate rate base for 1999?

Recommendation: The appropriate rate base is \$2,116,831,729.

Issue 2: What is the appropriate capital structure for purposes of measuring earnings for 1999?

Recommendation: For the purpose of measuring earnings under the stipulation, the appropriate capital structure for 1999 is shown on Attachment B of staff's October 5, 2000 memorandum.

Issue 3: What is the appropriate net operating income for 1999?

Recommendation: The appropriate net operating income is \$178,865,684 for 1999.

Issue 4: What is the amount to be refunded?

Recommendation: The amount to be refunded is \$6,102,126, including interest, as of December 31, 2000. Additional interest should be accrued from December 31, 2000 to the time the actual refund is completed.

Issue 5: Should this docket be closed?

Recommendation: If no person whose substantial interests are affected by the proposed agency action files a protest within 21 days of the issuance of the order, this docket should be closed upon the issuance of a consummating order.

1 COMMISSIONER JACOBS: Item 48.

2 MS. MERTA: Commissioners, Item 48 is the
3 determination of regulated earnings of Tampa
4 Electric Company pursuant to stipulations for
5 calendar years 1995 through 1999. Before us
6 today is the earnings review for 1999. Staff is
7 recommending that \$6,102,126, including
8 interest, be refunded to the customers.

9 COMMISSIONER JACOBS: We have
10 presentations. Mr. Willis?

11 MR. WILLIS: Commissioners, I'm Lee L.
12 Willis representing Tampa Electric Company.
13 With me today is Tom Hernandez, who is Tampa
14 Electric's Vice President of Regulatory Affairs,
15 who will make a few brief remarks. We would
16 like to reserve some time to respond to any
17 points that may be raised by the Office of
18 Public Counsel.

19 COMMISSIONER JACOBS: Very well.
20 Mr. Hernandez?

21 MR. HERNANDEZ: Good afternoon,
22 Mr. Chairman and Commissioners.

23 We have finally come to the conclusion of
24 Tampa Electric's stipulation with the Office of
25 Public Counsel and the Florida Industrial Power

1 Users Group with respect to the Company's
2 earnings for 1995 through 1999. This agreement
3 has provided tremendous benefits to Tampa
4 Electric's customers by freezing our base rates
5 during the stipulation period and providing to
6 date refunds of 25.7 million beginning October
7 1, 1996, an additional 25.4 million beginning
8 October 2, 1997, and 13 million beginning
9 September 1st of this year. So before
10 considering staff's recommendation for a refund
11 of \$6.1 million for calendar year 1999, you
12 should keep in mind that the Company has already
13 made the refunds of 64 million under this
14 agreement.

15 These refunds were accomplished while the
16 Company placed into service its Polk Unit 1 in
17 September of 1996, 260 megawatts. And with the
18 consideration of reliability issues, the Company
19 accelerated its generation expansion plan to
20 improve system reliability, as well as the
21 state reliability, and incurred an additional
22 \$51 million as a result -- during the
23 stipulation period as a result of moving up Polk
24 Unit 2 from 2003 to May of this year. And we
25 are in the process of also constructing our Polk

1 Unit 2, which again we've moved up approximately
2 two and a half years and are incurring
3 additional expenses. In prior times, these
4 events by themselves would have triggered a rate
5 increase proceeding.

6 This agreement provided a win-win situation
7 for both our customers and the Company through
8 the use of deferred revenues generated in the
9 early years of the agreement, which were used in
10 the later years to offset the increased costs
11 associated with constructing these new
12 generating plants.

13 Throughout the stipulation period, the
14 Company worked very hard to reduce its expenses
15 across the board in order to increase the amount
16 of refunds paid to customers under the agreement
17 while earning a fair return on the Company's
18 investments. The Company was remarkably
19 successful in this effort.

20 We now come to the resolution of the level
21 of the Company's earnings for 1999, the last
22 year of the agreement. We have reviewed staff's
23 recommendation and realize that it carries
24 forward some of the staff's positions that we
25 have sharply disagreed with in prior

1 recommendations, and I won't belabor the
2 Commission in going through those items.
3 However, in the interest of bringing this matter
4 to a close today, and to begin making refunds
5 beginning January 2001, the Company will accept
6 the end result of this recommendation if it is
7 accepted by this Commission and no protests are
8 filed.

9 We strongly believe that at the end of the
10 day, customers have fared well under the
11 agreement. We urge you to approve the staff's
12 recommendation.

13 And I would also like to commend staff for
14 going through the last four and a half years the
15 exhaustive review of the data, the audits, and
16 the discovery that staff initiated in working
17 these issues out with the Company and with the
18 office of Public Counsel and FIPUG.

19 Thank you, Commissioners.

20 COMMISSIONER JACOBS: Mr. Shreve? I'm
21 sorry. Mr. Howe.

22 MR. SHREVE: Mr. Howe will argue, but I
23 would like to make just one remark. He's
24 absolutely correct about the benefits that have
25 been received by the customers, and these

1 benefits have been received by the customers
2 under the stipulation. so the fact that they
3 have made refunds and held the rates at this
4 point have absolutely nothing to do with the
5 decision that's going to be made today, because
6 everything that he discussed is what they were
7 obligated to do under the stipulation. And
8 that's what we are here for today, and Mr. Howe
9 will argue this. we want the stipulation
10 carried out in the way it was entered, within
11 the four corners of the stipulation, and we feel
12 that there are further benefits that are
13 deserved by the customers under this
14 stipulation.

15 TECO has also received benefits. This was
16 a two-way street when we entered this agreement.
17 And Mr. Howe will argue whether we think this
18 should be considered, and there are a few more
19 benefits that should be received by the
20 customers.

21 COMMISSIONER JACOBS: Mr. Howe?

22 MR. HOWE: Commissioners, I'm Roger Howe
23 with the Public Counsel's Office. My comments
24 and the point we're taking issue with is found
25 on your staff's recommendation at page 10.

1 Tampa Electric for 1999 booked \$12,687,671
2 of interest on tax deficiencies. Commissioners,
3 it's our position that these amounts should not
4 be counted as expenses of the Company in 1999
5 pursuant to the explicit terms of the
6 stipulation, and that by not counting them as
7 expenses, the customers are entitled to
8 approximately an additional \$8.3 million, for a
9 total refund of 14.4 million.

10 COMMISSIONER JABER: How much? Could you
11 please repeat that?

12 MR. HOWE: Sure. An additional 8.3
13 million, which would bring the total to 14.4.

14 Commissioners, we have two stipulations
15 with Tampa Electric, one signed and entered in
16 March of 1996, and the other we signed and was
17 entered by an order of the Commission in October
18 of 1996. The second stipulation essentially
19 incorporated first stipulation, except to the
20 extent it was explicitly modified.

21 In both stipulations, we provided that
22 Tampa Electric's earnings should be calculated
23 for each year on an FPSC adjusted basis using
24 the appropriate adjustments approved in Tampa
25 Electric's last full revenue requirements

1 proceeding. There was no adjustment for
2 interest on income tax deficiencies. Tampa
3 Electric, however, has included this approximate
4 \$12.7 million amount as an adjustment in its
5 December 1999 surveillance report.

6 Commissioners, we did not ignore the issue
7 of interest on income tax deficiencies in our
8 stipulations. In our first stipulation, at
9 paragraph 10, it states, "The parties agree that
10 any interest expense that might be incurred as
11 the result of a Polk Power Station related tax
12 deficiency assessment will be considered a
13 prudent expense for ratemaking purposes and will
14 support this position in any proceeding before
15 the FPSC." If this was a matter dealing with
16 interest on a tax deficiency associated with the
17 Polk Power Station, we would support the
18 Company. These tax deficiencies, however, are
19 not associated with the Polk Power Station.

20 In our second stipulation, there was
21 similar language dealing with the allowance of a
22 tax credit under section 29 of the Internal
23 Revenue Code if the Company should receive the
24 treatment that they sought under section 29.

25 So, Commissioners, what we're here for

1 today is to see what is the appropriate earnings
2 of Tampa Electric not under some just and
3 reasonable calculation of earnings, but under a
4 stipulation, two stipulations that were entered
5 and approved by this Commission. Under those
6 stipulations, the Company is not entitled to
7 claim as an expense in 1999 interest on income
8 tax deficiencies. Removal of that expense
9 increases the refunds to the customers by \$8.3
10 million and gives both the customers and Tampa
11 Electric the full benefit of the bargains they
12 entered into in those stipulations.

13 Thank you.

14 COMMISSIONER JACOBS: You had reserved
15 time. Go ahead.

16 MR. WILLIS: Yes. Shirley Myers, Tampa
17 Electric's Energy -- or TECO Energy's Vice
18 President of Accounting and Corporate Tax, will
19 join me in responding to OPC's position on the
20 interest on tax deficiencies.

21 But first let me say that we are very
22 disappointed and strongly disagree with the
23 position of OPC on the interest on tax
24 deficiency issue. Tampa Electric has taken
25 positions on outstanding tax issues and has

1 provided overall benefits to its customers, as
2 pointed out very clearly in your staff's
3 recommendations. Those benefits were derived by
4 avoiding the cost of the tax and avoiding the
5 cost of capital necessary to pay the tax which
6 would have been necessary in these prior
7 periods. These benefits accrued in each year
8 the tax issues were outstanding with the
9 Internal Revenue Service.

10 It has been the policy of this Commission
11 in several decided cases that where a
12 cost-benefit analysis shows benefits to
13 customers, that the interest on tax deficiencies
14 is considered to be an appropriate and above the
15 line expense. This was specifically held in a
16 Peoples Gas case, where the issue in that case
17 involved the appropriate amount of earnings
18 under a stipulation. And in that case, it was
19 determined that that interest would be
20 considered as an appropriate expense.

21 Now, to respond to the specific points made
22 by Mr. Howe with respect to the wording of the
23 stipulation, apparently OPC contends that to
24 consider the interest on tax deficiencies in
25 1999 would be to make an adjustment inconsistent

1 with the last rate case. Well, we disagree with
2 that. In fact, to make any adjustment here to
3 an expense that was recorded on the Company's
4 books would be to make an adjustment that was
5 inconsistent with the Company's last rate case.
6 So we specifically disagree with that.

7 But we think that the focus here is on the
8 wrong paragraph of the agreement. On paragraph
9 7 of the stipulation, it's provided that all
10 reasonable and prudent expenses and investment
11 will be allowed, and no annualization of pro
12 forma adjustments will be made. As recommended
13 by your staff in this proceeding, the interest
14 on tax deficiency most certainly is a prudent
15 expense which was incurred in 1999.

16 The language referring to the Company's
17 last rate case was never intended to be less
18 than the universe of prudent expenses for Tampa
19 Electric Company, and the mention of a specific
20 tax issue within the stipulation, as Mr. Howe
21 pointed out, we don't believe in any way
22 precludes the consideration of other prudent
23 expenses that would be incurred by the Company.
24 In fact, we believe that it underscores and
25 outlines the fact that these types of expenses

1 are appropriate.

2 So under the stipulation, we believe that
3 OPC would be precluded from even arguing about
4 certain types of tax deficiency interest with
5 respect to the Polk Power Station. But that
6 stipulation does not expressly disable the OPC
7 from taking a different position on other tax
8 deficiency interest, but it also does not
9 preclude the Company from asserting that that
10 tax deficiency is a prudent expense, which the
11 staff has agreed that it is. And that's a far
12 cry from precluding the Company from considering
13 this expense within the appropriate period.

14 I'm going to ask Shirley Myers to elaborate
15 on the Company's position very briefly.

16 MS. MYERS: Thank you. I want to first
17 address why we asked for certain tax points to
18 be specifically included in the stipulation. I
19 will then address the reason the tax deficiency
20 interest must be recognized as an expense in
21 1999.

22 First of all, I want to say these were very
23 extraordinary items related to the Polk Power
24 Station. Tampa Electric specifically disclosed
25 its position regarding the life of the Polk

1 Power Station because its position before the
2 Internal Revenue Service on this issue was at
3 the outer bounds of reasonableness, that is to
4 say, the position was very, very aggressive. We
5 take routine positions that may or may not be
6 challenged by the Internal Revenue Service.
7 Those are very prudent business practices that
8 most, if not all, utilities do. The positions
9 we were going to take on the Polk Power Station
10 went beyond some those limits of what could be
11 construed as reasonable.

12 COMMISSIONER JACOBS: Could you give me
13 some background on that, how so?

14 MS. MYERS: This was a new type of plant,
15 new technology. There was not proven ground as
16 to what some of these positions would be. So we
17 chose the positions that would be most in favor
18 of the ratepayers, which is always deferring
19 paying the tax rather than paying tax earlier.
20 It's never a matter of is the tax due. It's
21 always a matter of when is the tax due. So we
22 chose to choose lives that would be longer and
23 would make the tax be due later rather than
24 sooner.

25 COMMISSIONER JACOBS: Okay. Thank you.

1 MS. MYERS: In fact, on this particular
2 position, we had to be extremely careful in how
3 the issue was disclosed to the Internal Revenue
4 Service to avoid potential penalties for even
5 taking the position.

6 The regulatory treatment of the potential
7 Section 29 credits was addressed because of the
8 unusual nature of the credits and the amounts
9 involved.

10 OPC's contentions here are not logical nor
11 reasonable. If you assume that the specific
12 provisions in the stipulations precluded
13 consideration of interest on any other tax
14 deficiency, the Company would have been
15 encouraged, if not forced, to not pursue any
16 potential position that the IRS might later
17 challenge. That clearly was not the intent of
18 the stipulation and would not have been in the
19 best interest of any party.

20 staff correctly points out that customers
21 benefited from the tax position taken by Tampa
22 Electric that have been challenged.

23 Thank you.

24 COMMISSIONER JACOBS: You were going to
25 speak to the idea of why it was best to pay --

1 to recognize this expense in 1999.

2 MS. MYERS: well, it wasn't a matter of is
3 it best to recognize it in 1999. It was a
4 necessity to recognize it in 1999. Tampa
5 Electric cannot and is not allowed to keep its
6 books on a cash basis. It is required under
7 Generally Accepted Accounting Principles to
8 accrue for its expenses based on routine and
9 continual analysis of any contingent
10 liabilities.

11 The Company's decision to record this
12 interest expense in 1999 was triggered by audit
13 adjustment notices the Company received in 1999
14 definitively setting out the Internal Revenue
15 Service positions on the various issues which
16 give rise to the tax deficiency interest.
17 According with Generally Accepted Accounting
18 Principles and Financial Accounting Standard
19 No. 5, once you have a probable and measurable
20 liability, it must be recognized on the
21 company's books, and that result was required by
22 our outside auditors in 1999.

23 COMMISSIONER JACOBS: That's the
24 requirement for IRS that you follow that
25 practice; is that correct?

1 MS. MYERS: No, no, it's not. It's under
2 the AICPA's generally accepted accounting
3 standard of once you have an assessment and it's
4 probable that assessment is going to have to be
5 paid and you can measure, you can reasonably
6 measure that assessment, then it's a requirement
7 that it be recorded on your books.

8 COMMISSIONER JACOBS: Is it your position
9 that we -- because if I'm not mistaken, these
10 deficiencies occurred '86 through '88, '89
11 through '91, or for the years '86 through '88,
12 '89-91, '92-94, and '95 through 98. I assume
13 that there was a deficiency in each of those
14 years, and you've taken the interest on --
15 accumulated the interest on each deficiency, and
16 it was accumulated and recognized in 1999; is
17 that correct?

18 MS. MYERS: Right. When it became evident
19 that we were going to have to pay those taxes,
20 it became evident in 1999. In other words,
21 those return positions were taken in those
22 previous years, but we had every reason to
23 believe that we would prevail. It became
24 obvious to us, and we have written documentation
25 from the Internal Revenue Service that we were

1 not going to prevail or that they were going to
2 challenge or protest these items. So once that
3 liability became probable, we were required to
4 record it.

5 MR. WILLIS: Commissioners, I would --

6 COMMISSIONER JACOBS: The Commissioners
7 have questions.

8 COMMISSIONER JABER: You made reference to
9 your actions being consistent with GAAP, general
10 accounting principles.

11 MS. MYERS: Yes.

12 COMMISSIONER JABER: Does GAAP speak to
13 whether an interest tax deficiency is a
14 liability, is in fact a liability?

15 MS. MYERS: GAAP would certainly support
16 that these are liabilities of Tampa Electric
17 Company at this point in time, yes, ma'am.

18 COMMISSIONER JABER: All right. And when
19 it became apparent to you in 1999 that this was
20 a liability, was that the time in which you made
21 it a liability? In other words, did the IRS
22 give you any flexibility with respect to when
23 the amounts were due at all?

24 MS. MYERS: Well, when the actual payments
25 would be made -- again, we don't want to confuse

1 if we were a cash -- you know, that we were
2 allowed to keep our books on a cash basis, which
3 we're not.

4 We had several events occur in 1999 with
5 the Internal Revenue Service that gave rise to
6 the definitiveness of this liability. First and
7 foremost, we entered into a settlement
8 agreement, a legal settlement agreement with a
9 closing statement, et cetera, in early 1999.

10 Entering into that agreement brought
11 forward several issues that carried through
12 subsequent years' tax returns. And once the
13 settlement was reached on that issue, that issue
14 was agreed to be treated in a similar manner for
15 any future years. So maybe you only settled on
16 1986 or 1987 or that particular year, say a
17 particular item, call it repairs. But you were
18 making an agreement that that identical item
19 would be treated in a like manner on any future
20 tax return that had been filed. So then that
21 liability became known, set, measurable, and you
22 had a GAAP requirement to record it.

23 COMMISSIONER JACOBS: Being an absolute
24 novice on GAAP, it would occur to me there would
25 be some kind of a remoteness test that --

1 MS. MYERS: Absolutely, absolutely.

2 COMMISSIONER JACOBS: And it would occur to
3 me that going back to '86-88 and '89-91 would
4 begin to bridge into some kind of a remoteness
5 issue.

6 MS. MYERS: The way Financial Accounting
7 Standard No. 5 reads, you do three tests. You
8 look at a liability and say is it probable,
9 likely, or remote that you'll write a check for
10 this. If it's probable, you have to record it.
11 If it's likely, you have to disclose it. And if
12 it's remote, you can ignore it. Once we entered
13 into a settlement agreement with the Internal
14 Revenue Service, it wasn't probable. It was
15 absolute. We had no other way to do other than
16 record that liability.

17 COMMISSIONER JABER: Did you offer that up?
18 Did you offer this up to the IRS as one of the
19 things that TECO offered with the IRS as a
20 settlement?

21 MS. MYERS: Well, when you say offered up,
22 there were many different issues in these three
23 years, and we had through legal counsel sat and
24 negotiated and renegotiated and come up with
25 compromise positions in order to avoid going to

1 court and the hazards of litigation, the costs
2 and the resources that that meant. Some of them
3 may have been compromise positions that we would
4 have agreed to say, "we'll keep 50% of that, and
5 we'll give you 50% of that."

6 And let me say here that the 50% that we
7 prevailed on has not been even included in this
8 benefits analysis, which would make the benefits
9 much greater than what our analysis indicated.

10 And so those -- item by item, you do go
11 through and do a hazards of litigation analysis,
12 and you decide whether or not to settle, and we
13 did.

14 COMMISSIONER JABER: Was the treatment of
15 the amount as a liability in 1999 something that
16 you offered as a compromise position?

17 MS. MYERS: Oh, no, no, no. The treatment
18 in 1999 was a consequence and an outcome of that
19 settlement agreement.

20 COMMISSIONER JABER: Okay.

21 MR. HOWE: Commissioners, may I respond?

22 COMMISSIONER JACOBS: Sure.

23 MR. HOWE: Several things. One is that my
24 understanding is that Tampa Electric has only
25 settled their dispute with the IRS for the

1 period 1986 to 1988. what they have done is,
2 they have booked as a liability or as an expense
3 anticipated results of future negotiations with
4 the IRS.

5 But more importantly, we seem to be going a
6 little bit off track here. The way it's being
7 addressed by the Company is, for example, does
8 it satisfy Generally Accepted Accounting
9 Principles. If you look at their surveillance
10 reports and if you look at their last rate case,
11 if you look under their FPSC adjustments, you
12 see such things and solaris and waterfall being
13 excluded. You see industry association dues
14 being excluded. You see economic development
15 expenses being excluded. These expenses were
16 all recorded consistent with Generally Accepted
17 Accounting Principles.

18 The only issue is were these -- is the
19 claim of interest on tax deficiency, one, is it
20 an adjustment. I suggest that it has to be an
21 adjustment. It's listed on the Company's
22 December 31, 1999 surveillance report under
23 FPSC's adjustments.

24 Secondly, is it an adjustment consistent
25 with those allowed in the last rate case? I

1 suggest that it's clearly not.

2 COMMISSIONER JABER: Tell me why that's
3 important. This isn't a rate proceeding as we
4 would know it under the statute, so why -- or a
5 decision on interim rates.

6 MR. HOWE: That's a very good point. The
7 reason it's so important is, we aren't here in a
8 rate case. We aren't here on an academic
9 exercise to figure out what Tampa Electric's
10 reported earnings should be for 1999. We are
11 here to calculate what their earnings are
12 pursuant to the explicit provisions of a
13 stipulation. Both stipulations included
14 explicitly the provision that the calculations
15 of the actual ROE for each calendar year will be
16 on a, quote, FPSC adjusted basis, close quote,
17 using the appropriate adjustments approved in
18 Tampa Electric's full revenue requirements
19 proceeding. We are here for --

20 COMMISSIONER JABER: You're interpreting
21 that to be adjustments made consistent with the
22 last rate proceeding.

23 MR. HOWE: Yes. And what they have listed
24 on their surveillance report is those
25 adjustments made in the last rate case, like for

1 the solaris and the waterfall, for industry
2 association dues. And they have another line
3 item called interest on taxes with an amount of
4 \$12, 687,671.

5 Now, much has been said by the Company
6 that the customers receive benefits from the
7 positions that they take on tax issues. I do
8 not agree with the cost-benefit analysis. But
9 we don't even need to go there. What the
10 customers will get from acceptance of the
11 Company's position here today if staff
12 recommendation is accepted, they will get \$8.3
13 million less than the explicit terms of the
14 stipulation require. We are only here to
15 calculate what is the Company's ROE and what is
16 the revenue requirement that falls out pursuant
17 to stipulations. It does not involve Generally
18 Accepted Accounting Principles. It doesn't
19 accept policies regarding aggressive positions
20 on taxes. It's a calculation pursuant to a
21 stipulation. And under that standard, the
22 customers are entitled \$14.4 million.

23 COMMISSIONER JABER: So your position would
24 be that regardless of whether they have to
25 follow GAAP or FASB or anything else, or what

1 their requirements are with IRS, we're bound by
2 the stipulation to calculating the revenues in
3 accordance with the stipulation?

4 MR. HOWE: Yes, ma'am. In fact, all
5 expenses from a sophisticated company are going
6 to be recorded according to GAAP. As we all
7 know, many are disallowed in rate cases, and
8 many, based on the negotiation positions of the
9 parties, can be disallowed in a stipulation.

10 MR. WILLIS: The important part of the
11 stipulation --

12 COMMISSIONER JACOBS: Before you respond,
13 staff has been wanting to chip in, and then I'll
14 come and give you a last bite at the apple.

15 MR. ELIAS: Two points. The first is,
16 until this morning, shortly after the agenda
17 started, I guess, I don't think anybody on the
18 staff realized that OPC had a concern about what
19 was in the recommendation. We think their
20 concerns are worthy of further consideration.
21 This item is not time sensitive. We would like
22 an opportunity to go back, digest the comments
23 that both sides made, as well as your comments,
24 and consider them in light of the language of
25 the stipulation.

1 And the second thing is, you know, sitting
2 here, it strikes me that this might be an issue
3 that would be ripe for further discussion
4 between the parties and a possible negotiated
5 resolution. There may be some benefit to the
6 ratepayers to coming to some kind of negotiated
7 resolution rather than having to issue this as
8 proposed agency action and risk a hearing in
9 terms of getting whatever refund is appropriate
10 back sooner. So that would be the course of
11 action that I would suggest.

12 COMMISSIONER JACOBS: So I take that to be
13 a modification of the recommendation.

14 MR. ELIAS: Well, we would ask that it be
15 deferred, that we have an opportunity to
16 consider their comments. And we would also
17 expect to meet with the Company and Public
18 Counsel to discuss the matter, with one subject
19 explicitly being some kind of negotiated
20 resolution that we can bring back to you.

21 COMMISSIONER JABER: Bob, I think that's an
22 excellent idea. Let me give you a couple of
23 questions so that in the event this has to come
24 back to us, you could address them in your
25 recommendation.

1 You make reference to Peoples Gas and a
2 Florida Power & Light matter that had a similar
3 issue. State for me in your recommendation or
4 verbally whether that treatment of the tax
5 deficiency was done in a settlement or if the
6 Commission actually made the finding that that
7 was an appropriate treatment of the deficiency.

8 And then secondly, anything that OPC has
9 raised today, if you all could specifically
10 address that in the recommendation, that would
11 be helpful, because if they're correct, an
12 additional \$8.3 million I think is critical.

13 COMMISSIONER JACOBS: I think it's
14 extremely important to clarify the point raised
15 as to whether or not we're here on generic
16 standards or limited to the boundaries of the
17 settlement.

18 MR. ELIAS: Well, I think I can answer that
19 question now. I think we're bound by what the
20 stipulation says. This is a calculation
21 pursuant to the stipulation. But it almost begs
22 the question, well, in this context, what does
23 that mean? I think you've heard arguments on
24 both sides of the question today, and that's one
25 of the things that we'll have to sort out.

1 COMMISSIONER BAEZ: Bob, so part of what
2 staff is going to do is try and interpret the
3 intent of that, you know, try and interpret the
4 terms that Mr. Howe was --

5 MR. ELIAS: We're going to try and
6 understand better everybody's arguments. We're
7 going to see if there's any possibility of a
8 negotiated settlement. And to the extent that
9 those are unsuccessful, we'll give you our best
10 take, having considered the arguments, the
11 numbers, and the explicit terms of the
12 stipulation, stipulations, plural.

13 COMMISSIONER JACOBS: Mr. Willis, things
14 have changed a bit.

15 MR. WILLIS: Well, I wanted to, before you
16 leave this or go further with it, to emphasize
17 that the very next sentence in the stipulation
18 from the one that Mr. Howe read to you states
19 that all reasonable and prudent expenses and
20 investment will be allowed in the computation.
21 So the listing of one prudent expense does not
22 preclude the others. There are any number of
23 expenses that the Company has incurred within
24 1999 or within any other period. We never
25 intended to list every one of them, although we

1 did list some that were unquestionably prudent.

2 COMMISSIONER JABER: That's a good point.
3 But I think also a good point that has been
4 raised today that I need to better understand is
5 whether the interest on the tax deficiency
6 should be treated as an expense.

7 COMMISSIONER BAEZ: And, Mr. Willis --

8 MR. WILLIS: We unquestionably think so.

9 COMMISSIONER BAEZ: Mr. Willis, just so
10 that I can understand where you're coming from,
11 it seems to be you all's suggestion that but for
12 its being listed explicitly as part of the
13 stipulation, something like the tax deficiencies
14 related to the Polk Plant would never have been
15 considered reasonable.

16 MR. WILLIS: No, no. I think that they
17 unquestionably would, and under the policies of
18 this Commission would have been considered a
19 reasonable expense. The reason that that one
20 was listed that he read was, as Ms. Myers
21 indicated to you, our position on that, while
22 all of these are aggressive positions, that one
23 was at the outer bounds, and it was -- we were
24 concerned that the position would be taken later
25 that our position taken with the IRS was so

1 aggressive that it was not reasonable for us
2 having taken it in the first place. That was
3 why we put it in there.

4 COMMISSIONER BAEZ: No measure of
5 concession. I guess it wasn't meant as a
6 concession as to its reasonableness.

7 MR. WILLIS: No, not at all.

8 COMMISSIONER JACOBS: Mr. Shreve, you've
9 got to say one thing.

10 MR. SHREVE: That wasn't meant as a
11 concession in the stipulation?

12 Yes, I think Mr. Elias is correct about
13 the timing on that. I made a final decision on
14 this yesterday. We dug into it. And I
15 understand completely. I didn't notify
16 Mr. Willis until yesterday that we were going to
17 contest it. I did try and give them a heads-up
18 ahead of time, and I think Mr. Howe tried to let
19 the staff know, but they did not have much time
20 on this.

21 And Mr. Willis was talking about their
22 aggressive positions on this. Had they been a
23 little more aggressive and they didn't book it
24 until the year 2000, then the \$8 million would
25 have gone back to the customers.

1 COMMISSIONER JACOBS: Before we go there,
2 let's figure out where we are. I understand we
3 have modified --

4 MR. ELIAS: The request is to defer
5 consideration of the recommendation, with the
6 explicit understanding that we're going to do
7 basically two things. We're going to understand
8 the arguments better. We're going to talk to
9 the parties, and as part of that discussion,
10 we're going to explore the possibility of a
11 negotiated resolution.

12 COMMISSIONER JACOBS: Commissioners?

13 COMMISSIONER JABER: Deferral.

14 COMMISSIONER JACOBS: So without objection,
15 show that this item is deferred.

16 (Conclusion of consideration of Item 48.)
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CERTIFICATE OF REPORTER

STATE OF FLORIDA)

COUNTY OF LEON)

I, MARY ALLEN NEEL, do hereby certify that the foregoing proceedings were taken before me at the time and place therein designated; that my shorthand notes were thereafter transcribed under my supervision; and that the foregoing pages numbered 1 through 31 are a true and correct transcription of my stenographic notes.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, or relative or employee of such attorney or counsel, or financially interested in the action.

DATED THIS 19th day of October, 2000.


MARY ALLEN NEEL, RPR
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