

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Petition for Determination of )  
Need for the Osprey Energy Center in )  
Polk County by Seminole Electric )  
Cooperative, Inc. and Calpine )  
Construction Finance Company, L.P. )  
\_\_\_\_\_ )

DOCKET NO. 001748-EC

FILED: December 4, 2000

DIRECT TESTIMONY AND EXHIBITS

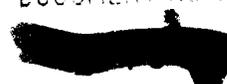
OF

GARL S. ZIMMERMAN

ON BEHALF OF

SEMINOLE ELECTRIC COOPERATIVE, INC.

DOCUMENT NUMBER-DATE

 EC-48

FPSC-RECORDS/REPORTING

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**  
2                   **DIRECT TESTIMONY AND EXHIBITS OF GARL S. ZIMMERMAN**  
3                   **ON BEHALF OF SEMINOLE ELECTRIC COOPERATIVE, INC.**  
4                   **DOCKET NO. \_\_\_\_\_-EC**  
5                   **DECEMBER 4, 2000**  
6

7   **Q.     Please state your name and business address.**

8   A.     My name is Garl S. Zimmerman. My business address is 16313 North Dale Mabry  
9           Highway, Tampa, Florida 33618.

10 **Q.    By whom are you employed and in what position?**

11 A.     I am employed by Seminole Electric Cooperative, Inc. ("Seminole"), as Manager of  
12           System Planning.

13 **Q.    Please describe your duties with Seminole.**

14 A.     In my capacity as Manager of System Planning, I am responsible for generation and  
15           transmission planning. My duties include coordination of our generation and  
16           transmission planning with other departments within Seminole and with other  
17           utilities. My responsibilities include evaluating various power supply proposals that  
18           Seminole receives and making recommendations to Seminole's management on the  
19           subjects of entering purchase contracts and/or building Seminole's own generating  
20           units.

21                   **QUALIFICATIONS AND EXPERIENCE**

22 **Q.    Please summarize your educational background.**

23 A.     I received a Bachelors degree in Electrical Engineering from the University of  
24           Florida in 1964.

1     **Q.     Please summarize your employment history and work experience.**

2     A.     I have 32 years of experience in the electric power industry. In 1965, I worked for  
3           Tampa Electric Company as a distribution engineer. From 1966 through 1969, I  
4           served as a communications officer in the U.S. Air Force and returned to Tampa  
5           Electric in 1970 where I worked as an engineer and senior engineer in power plant  
6           engineering, substation engineering and power plant construction. In 1981, I joined  
7           Seminole Electric Cooperative as System Protection Engineer. I assumed my present  
8           position as Manager of System Planning approximately 10 years ago.

9           In addition to my duties at Seminole, I am active in a number of industry  
10          activities. Within the Florida Reliability Coordinating Council ("FRCC"), I serve as  
11          the Chair of the Compliance Working Group and as Seminole's alternate member of  
12          the Engineering Committee. I also serve as the FRCC representative on the North  
13          American Electric Reliability Council's Compliance Review Working Group.

14     **Q.     Do you hold any professional certifications or memberships in any professional  
15           organizations?**

16     A.     I am a registered Professional Engineer in the State of Florida and a Senior Member  
17           of the Institute of Electrical and Electronic Engineers ("IEEE") Power Engineering  
18           Society.

19                           **SUMMARY AND PURPOSE OF TESTIMONY**

20     **Q.     What is the purpose of your testimony?**

21     A.     In my testimony I will provide an overview of Seminole's generation planning  
22           process; identify Seminole's next need for capacity; describe Seminole's all source

1 bidding process; provide a summary of the economic analysis performed in the  
2 evaluation of the proposals; and discuss the consequences that would attend a delay  
3 in the plan to meet the identified need. In doing so, I will discuss the overall  
4 methodology that Seminole uses for planning, including our reliability criteria and  
5 our review of generating technologies. I will provide information on the detailed  
6 analysis that Seminole performed to determine that the Calpine proposal is the best  
7 alternative to meet our identified need.

8 **Q Are you sponsoring any exhibits to your testimony?**

9 A. Yes. Attached are my Exhibit Nos. \_\_\_ - \_\_\_\_ (GSZ-1 - GSZ- 5). In addition, I am  
10 sponsoring the following portions of Volume I of Exhibits to the Joint Petition:  
11 Subparts 1 through 5 of Section C, including the tables and figures therein, and  
12 Appendix I-B (the RFP).

13 **Q. Please summarize Seminole's resource planning process.**

14 A. As Seminole witness Tim Woodbury describes in his testimony, Seminole provides  
15 electrical power to ten Member cooperatives. Seminole's primary long-range  
16 planning goal is to develop the most cost-effective way to meet its Members' load  
17 requirements while maintaining high system reliability. Seminole's process for  
18 optimizing the selection of resources is based primarily on a measurement of total  
19 revenue requirements. For a not-for-profit cooperative, revenue requirements  
20 translate directly into rates to our Member distribution cooperatives. The plan with  
21 the lowest revenue requirements is generally selected, assuming that other factors,  
22 such as impact on reliability, initial rate impact, and strategic considerations, do not

1 warrant a departure from an analysis based strictly on economics. Seminole also  
2 recognizes that planning assumptions change over time. Planning decisions must be  
3 robust and are, therefore, tested over a variety of sensitivities.

4 **Q. Please summarize Seminole's reliability criteria.**

5 A. Seminole presently uses a minimum 15% system peak reserve margin as its primary  
6 reliability criterion. To meet this criterion, supply plans include adequate firm  
7 resources having a total capacity at least 15% greater than Seminole's projected  
8 maximum annual peak load obligations in each year of the planning period.  
9 (Occasionally, Seminole's share of operating reserves allocated by the FRCC  
10 requires Seminole to maintain total reserves which exceed the 15% figure; in that  
11 event, the higher figure becomes the minimum criterion.) Since the mid-1980s,  
12 Seminole has also used a 1% Expected Unserved Energy ("EUE") criterion, which  
13 historically resulted in a reserve margin greater than the 15% criterion. As  
14 Seminole's system and resources have grown and diversified, the capacity values  
15 associated with meeting each of the two criteria have approached each other and have  
16 in fact crossed over, such that the 15% reserve margin criterion presently drives  
17 Seminole's need to add capacity resources.

18 **Q. Why does Seminole use two different reliability criteria?**

19 A. Each criterion views the reliability of the system from a different, but needed,  
20 perspective. The reserve margin views the system at a point in time. It measures  
21 reliability on the basis of data that is given or assumed as of the time the  
22 measurement is made. The EUE, by contrast, is a probabilistic technique. It gauges

1 the probability that certain events will occur during a given annual period and  
2 measures the extent to which the utility conducting the analysis will likely be unable  
3 to meet end users' requirements during that period. Because of the different focus  
4 of each, there are circumstances in which the use of a single criterion may not  
5 provide a complete picture of the reliability of the system.

6 **Q. Can you provide an example?**

7 A. Yes. For instance, Mr. Woodbury mentioned in his testimony that our contractual  
8 first call right to the Hardee Power Station capacity pursuant to our contract with  
9 TECO Power Services is limited to certain factual circumstances. This contract  
10 purchase makes a significant contribution to the reliability of Seminole's system that  
11 cannot be ignored. Accordingly, Seminole's practice is to include the Hardee Power  
12 Station capacity in the calculation of Seminole's installed reserves. The alternative,  
13 given the fact that with the 295 MW of first call capacity Seminole has addressed its  
14 most critical supply contingency, would be to adopt a lower reserve margin standard.  
15 The need to make this choice illustrates the limitations on the ability of an  
16 instantaneous, deterministic calculation such as reserve margin to portray and  
17 measure the effect on the system of a first call resource that is subject to certain  
18 contingencies. On the other hand, as I mentioned earlier, the measurement of EUE  
19 is a probabilistic calculation. As the term implies, the methodology deals in terms of  
20 the probability that contingencies--such as the outages or deratings that would trigger  
21 Seminole's contract rights to Hardee Power Station capacity--will occur in the future.  
22 As such, it is better suited to quantifying the contribution of a first call resource.

1 Inasmuch as Seminole has reached the point at which it has an extremely low EUE,  
2 the reserve margin criterion will likely continue to be the first to be violated.  
3 However, the EUE calculation continues to provide a different and useful  
4 perspective.

5 **Q. Please elaborate on the analysis that led Seminole to conclude it should add**  
6 **capacity.**

7 A. Utilizing the load forecasts that we developed in conjunction with the Members, we  
8 compared the available resources with the projected loads over time. We identified  
9 the point in time when, according to the comparison, the system would not be able  
10 to meet the peak load and provide a reserve margin of 15%. Our study indicated that  
11 would first occur -- absent action on Seminole's part -- in 2004. Our projections  
12 indicated that the reserve margin would fall to 11.6% in that year and decline  
13 thereafter. The situation is portrayed in Exhibit No. \_\_\_\_\_ (GSZ-1). This table  
14 is also included in Volume I of the Exhibits to the Joint Petition.

15 **Q. What factors are projected to contribute to the impact on reserve margin in**  
16 **2004?**

17 A. Principally, load growth in Seminole's Direct Service Area and in the portion of the  
18 service area that lies within FPL's transmission control area will cause the reserve  
19 margin to decrease over time. In addition, two of our power purchase agreements  
20 will terminate in 2004: a contract with OUC for 75 MW; and a contract with JEA for  
21 53 MW. (See Tim Woodbury's Exhibit No. \_\_\_\_ (TSW-2).

22 **Q. Having determined the year in which capacity would be needed to maintain a**

1           **minimum 15% reserve margin, what was the next step in the planning effort?**

2       A.     Using the PROMOD IV and PROSCREEN computer models, in which we placed  
3           unit-specific operating data and fuel costs derived from our in-house fuel forecast,  
4           we added hypothetical increments of capacity, simulated the operation of the system  
5           over time, and calculated the net present value of revenue requirements ("NPRR")  
6           associated with adding each such increment of capacity to the system.

7       **Q.     What, if any, non-generating alternatives did Seminole consider in the processes**  
8           **that led it to select the Osprey Energy Center?**

9       A.     Seminole's projections of its power supply needs include and reflect the effects of  
10           the energy conservation and demand-side management programs and activities of  
11           Seminole's Member cooperatives. In the simplest terms, our generation planning  
12           process assumes that our Member systems achieve their projected capacity and  
13           energy reductions through those programs and activities, such that the need shown  
14           is net of these conservation measures. The addition of the most desirable, cost-  
15           effective source of generation to satisfy the need that results from such a calculation  
16           becomes, by definition, cost-effective relative to other conservation measures.  
17           Nevertheless, as I will describe, we solicited demand-side proposals prior to deciding  
18           that Calpine's proposal is the solution of choice.

19       **Q.     What types of generating capacity additions did you study?**

20       A.     On a continuing basis, Seminole stays abreast of the cost and capabilities of proven,  
21           commercially viable technologies available to provide base, intermediate, or peaking  
22           capacity. These would include pulverized coal units (base); combustion turbines, oil-

1 or-gas-fired (peaking); and combined cycle units, in which a combustion turbine  
2 generator supplies exhaust heat to a heat recovery steam generator, which is coupled  
3 to a steam turbine (intermediate/base load).

4 **Q. Why do you categorize the technologies as base, intermediate, and peaking?**

5 A. Each technology is characterized by a mix of fixed costs and variable costs. As a  
6 rule, one incurs higher fixed costs only if by doing so one also reduces variable costs,  
7 such that total (fixed and variable) costs are minimized. The easy example - and one  
8 which is pertinent here - is the pulverized coal unit. The technology is proven and  
9 reliable. Coal is in ample supply and is one of the cheapest fuels available.  
10 However, the cost of installing a pulverized coal unit is very high relative to other  
11 available generating technologies. As a consequence, a coal unit would be a poor  
12 choice if indications were that it would not operate often enough to generate fuel  
13 savings sufficient to offset the high fixed costs.

14 The peaking unit is at the other end of the fixed/variable spectrum. It is  
15 comparatively inexpensive to install, but the operating costs are so high that at a  
16 relatively low level of usage another technology - the combined cycle unit - becomes  
17 more cost-effective.

18 As the term implies, the fixed costs of the intermediate technology are lower  
19 than a base load unit, but higher than a peaking unit. The efficiency of the combined  
20 cycle unit makes it attractive over a relatively wide range of capacity factors,  
21 including some that would be regarded as virtually "base-loaded" in nature.

22 **Q. Currently, what does Seminole regard to be the breakpoint capacity factors for**

1           **base loaded coal plants, intermediate combined cycle units, and combustion**  
2           **turbines used in a peaking mode?**

3       A.     As shown in my Exhibit No. \_\_\_\_\_ (GSZ-2), the breakpoint we currently use to  
4           screen the applicable technologies between peaking (combustion turbines) and  
5           intermediate (combined cycle) types of capacity is between 15% and 17%. This  
6           means that if a unit dispatches at a capacity factor greater than 15% to 17%, it should  
7           be an intermediate type of capacity rather than peaking. The screening curves for  
8           base (pulverized scrubbed coal) and intermediate (combined cycle) cross over at a  
9           capacity factor of approximately 87%, indicating that, with current capacity and fuel  
10          pricing assumptions, the combined cycle unit is the preferred technology for all  
11          applications with a capacity factor between 17% and 87%.

12       **Q.     Which types of generators did you model during the initial production costing**  
13       **simulations?**

14       A.     The simulations provided the amount of energy that would be associated with the  
15           reserve margin shortfall and the hours in which usage would occur. The economics  
16           of a pulverized coal unit are such that a much higher energy usage across more hours  
17           would be needed to overcome the high fixed costs of such a unit. Accordingly, we  
18           ruled out the pulverized coal-fired unit at an early stage. We modeled the impact of  
19           gas-fired combined cycle units and gas-fired simple cycle turbines on the system.

20       **Q.     How much generating capacity was shown to be needed by these exercises?**

21       A.     The original analysis, based on the load forecast in our 2000 Ten Year Site Plan,  
22           showed that 160 MW would be needed in 2004 to satisfy the minimum criterion of

1 a 15% reserve margin. (This amount was adjusted upward during the course of the  
2 procurement process, as I will explain.)

3 **Q. Once the need in 2004 and subsequent years had been identified, what**  
4 **happened next?**

5 A. We prepared and issued a Request for Proposals ("RFP") for purchased power and  
6 demand side offers. Simultaneously, we asked Black and Veatch to fully  
7 characterize and price a combined cycle unit and a peaking unit of the type it would  
8 build for Seminole on a turnkey basis.

9 **Q. Please describe the RFP.**

10 A. I have attached a copy of the RFP as Exhibit No. \_\_\_ (GSZ-3). Basically, we invited  
11 the full universe of interested providers—IPPs, utilities, and marketers—to present  
12 proposals designed to meet our need. As I mentioned, the RFP was an "all source"  
13 request, meaning that we would entertain demand-side proposals as well as supply-  
14 side proposals. We indicated that we would consider proposals for combined cycle  
15 and/or peaking capacity, in the range of 160 to 600 MW. The RFP specified that  
16 Seminole had a minimum need of 160 MW of intermediate type capacity, beginning  
17 May 1, 2004 and, in addition, would evaluate an additional 440 MW of capacity to  
18 displace existing power supply arrangements, beginning January 1, 2004. The RFP  
19 was posted on Seminole's website and appeared there until the conclusion of the  
20 designated response period.

21 **Q. How many proposals did Seminole receive?**

22 A. We received a total of 14 responses, all of which were supply-side proposals.

1 **Q. Please describe how you evaluated the responses to the RFP.**

2 A. First, we determined that to meet our minimum reserve criterion (given the existing  
3 inventory of resources and our recently updated load forecast) that we needed to add  
4 201 MW of capacity by January 1, 2004.

5 **Q. What was the next step in the evaluation process?**

6 A. We evaluated the peaking and intermediate categories separately. The evaluation  
7 occurred in several steps. After we identified the most cost-effective peaking  
8 proposal, we compared it to the cost of additional Partial Requirement ("PR") power  
9 from FPC, then compared it to the most economical of the combined cycle proposals,  
10 which were studied separately.

11 **Q. How did you compare the peaking proposals?**

12 A. Our production costing simulation, in which we modeled the generic parameters of  
13 a GE 7 FA combustion turbine, provided utilization characteristics that we could  
14 expect from a peaking unit. The demand costs proposed by the respondents, hours  
15 of service, the number of unit starts, and a fixed value for energy enabled us to  
16 calculate an average annual cost in dollars per megawatt hour that would be  
17 associated with each proposal. The results are shown in my Exhibit No. \_\_ (GSZ-4),  
18 which also appears in Volume I, Section C, of the Exhibits to the Joint Petition.

19 **Q. Why did you compare the lowest costing peaking proposal with the cost of  
20 additional PR purchases, and what was the result of the comparison?**

21 A. Simply put, there would be no reason to contract for the peaking capacity if we could  
22 save money by buying more PR power. And, in fact a comparison showed that the

1 peaking proposal would be more costly than additional PR power.

2 **Q. How did you determine which of the combined cycle proposals was the most**  
3 **economical?**

4 A. The initial step was similar to the first step in the comparison of peaking alternatives.  
5 Choosing a GE 7FA 2x1 combined cycle configuration as the proxy, we simulated the  
6 manner in which a generic combined cycle unit would operate in our system and  
7 developed utilization characteristics. Because the respondents had proposed differing  
8 amounts of capacity, it was necessary to calculate an average annual cost in \$/MWH  
9 so that an apples-to-apples comparison could be made. We then performed  
10 additional production costing simulations for the purpose of a more rigorous  
11 comparison of the top four combined cycle proposals.

12 **Q. How did the second phase of the evaluation of intermediate capacity proposals**  
13 **differ from the first?**

14 A. The first phase amounted to a rough first cut designed to produce a short list of the  
15 top proposals. The production costing simulation was performed with a generic  
16 proxy, and the operating characteristics were used to calculate the stand-alone contract  
17 costs for each proposal. This approach is less detailed and refined than a full-blown  
18 calculation of system costs, but serves well to screen the proposals for further study.

19 **Q. Did the results of this preliminary analysis affect the parameters of the overall**  
20 **study?**

21 A. Yes. I mentioned earlier that we had initially concluded that Seminole needed to add  
22 201 MW to existing resources. Our analysis revealed at this point that the combined

1 cycle bids were more economical than an existing 150 MW power purchase contract  
2 with FPC. In addition, this particular contract gives Seminole the right to adjust or  
3 terminate the arrangement by giving FPC advance notice of three years. To reflect  
4 the opportunity to substitute a more economical source for this contract, we revised  
5 the needed capacity from 201 to 350MW.

6 **Q. Does the fact that Seminole revised the capacity addition to 350 MW mean that**  
7 **Seminole had decided at that point to terminate the FPC contract?**

8 A. No. While that is an option that Seminole may consider in the future, the upward  
9 revision to the amount of capacity to be added did not signify a decision to terminate  
10 the FPC contract. In fact, there are reasons why Seminole could very well choose to  
11 retain the contract. Including the Calpine purchase and the 150 MW purchase from  
12 FPC, the resulting reserve margin is 23.2%, which is not excessive in any event.  
13 Seminole could decide to retain the FPC contract to provide a higher-than-minimum  
14 level of reserves, or as a hedge against future contingencies. All in all, the ability to  
15 keep or terminate the FPC contract constitutes a component of the strategic flexibility  
16 that Mr. Woodbury discusses in his testimony.

17 **Q. Please continue with your description of the second phase of the evaluation of**  
18 **intermediate proposals.**

19 In the second phase we mathematically "inserted" each specific proposal into the  
20 system individually, and performed production costing simulations to measure the  
21 overall system revenue requirements associated with each bid.

22 **Q. What were the results of this more rigorous analysis?**

1

2 A. The Calpine Osprey proposal, which was ranked No. 1 in the preliminary analysis,  
3 retained its position as the most cost-effective submittal. The more detailed  
4 simulation indicated that Seminole would employ its 350 MW commitment of  
5 Osprey capacity at an initial capacity factor of 60% and that it would increase to 70%  
6 over the period 2004-2008. Compared to the second, third, and fourth best proposals,  
7 the Calpine Osprey bid will save Seminole \$ \_\_\_\_\_, \$ \_\_\_\_\_, and  
8 \$ \_\_\_\_\_ in total revenue requirements, (net present value) over the period  
9 2004-2008 respectively. The results are shown on Exhibit No. \_\_\_\_\_ (GSZ-5). In  
10 Exhibit No. \_\_\_\_\_ (GSZ-5) we compared the bids after expressing each in terms of  
11 the equivalent 350 MW offer. The results are also shown in Volume I, Section C of  
12 the Exhibit to the Joint Petition.

13 **Q. What did Seminole do next?**

14 A. We compared the Calpine proposal with the self-build option.

15 **Q. How did you develop the cost of the self-build option?**

16 A. We began with the direct construction costs provided to us by Black and Veatch. We  
17 developed the revenue requirements by making certain assumptions regarding loan  
18 amounts, interest rates, and term of the loan. Because we have not firmed up fuel or  
19 fuel transportation arrangements for a self-build option, we assumed the fuel and fuel  
20 transportation costs would be equivalent to those of the Calpine facility, thereby  
21 enabling us to compare the self-build to Calpine on a fixed cost basis only.

22 **Q. Please elaborate on the financial assumptions you employed.**

1 A. Seminole traditionally has evaluated financing assuming a 30-year loan guaranteed  
2 by the Rural Utilities Services ("RUS"). Seminole developed the costs using this  
3 method, but also looked at an RUS-guaranteed 6% loan having a payback period of  
4 17 years. This will be the amount of time remaining on the Seminole - Member  
5 Wholesale Power Contract in 2004. As a sensitivity, Seminole also, looked at a non-  
6 RUS guaranteed loan with 7 % interest.

7 **Q. Did you make any assumptions regarding the proposed power purchase**  
8 **transaction on Seminole's cost of capital?**

9 A. We assumed there would be no impact.

10 **Q. Please explain.**

11 A. RUS is the primary source of our funding. The criterion that RUS applies to gauge  
12 risk relates to interest coverage ratings. In our experience, RUS does not regard a  
13 power purchase agreement as more risky financially than construction and  
14 ownership.

15 **Q. Once you fully developed the revenue requirements of the self-build option, how**  
16 **did it compare with the Calpine proposal?**

17 A. When viewed on a five-year basis, the Calpine proposal was more cost-effective,  
18 saving Seminole \$\_\_\_\_\_ over the initial term. This is the pertinent time frame  
19 for the analysis, in view of the reopener provision to which Calpine and Seminole  
20 have agreed.

21 **Q. What happened after Seminole determined that the Calpine proposal is its best**  
22 **alternative to meet its 2004 need for capacity?**

1 A. Seminole and Calpine successfully negotiated basic commercial terms, presently  
2 incorporated in a Memorandum of Understanding, which Seminole witness Tim  
3 Woodbury will describe.

4 **Q. What, if any, adverse effects would Seminole experience if the Osprey Project**  
5 **were not brought into service as proposed by Calpine and Seminole?**

6 A Seminole requires capacity in the 2004 time frame. If the Calpine project is delayed,  
7 Seminole would either expose its members to an unacceptably lower level of  
8 reliability or incur increased costs -- possibly including the very high cost of short-  
9 term contractual arrangements -- to provide the same measure of reliability. During  
10 the period of the delay, Seminole would also be denied the flexibility and the  
11 strategic advantages that help make the Calpine Osprey proposal Seminole's superior  
12 choice.

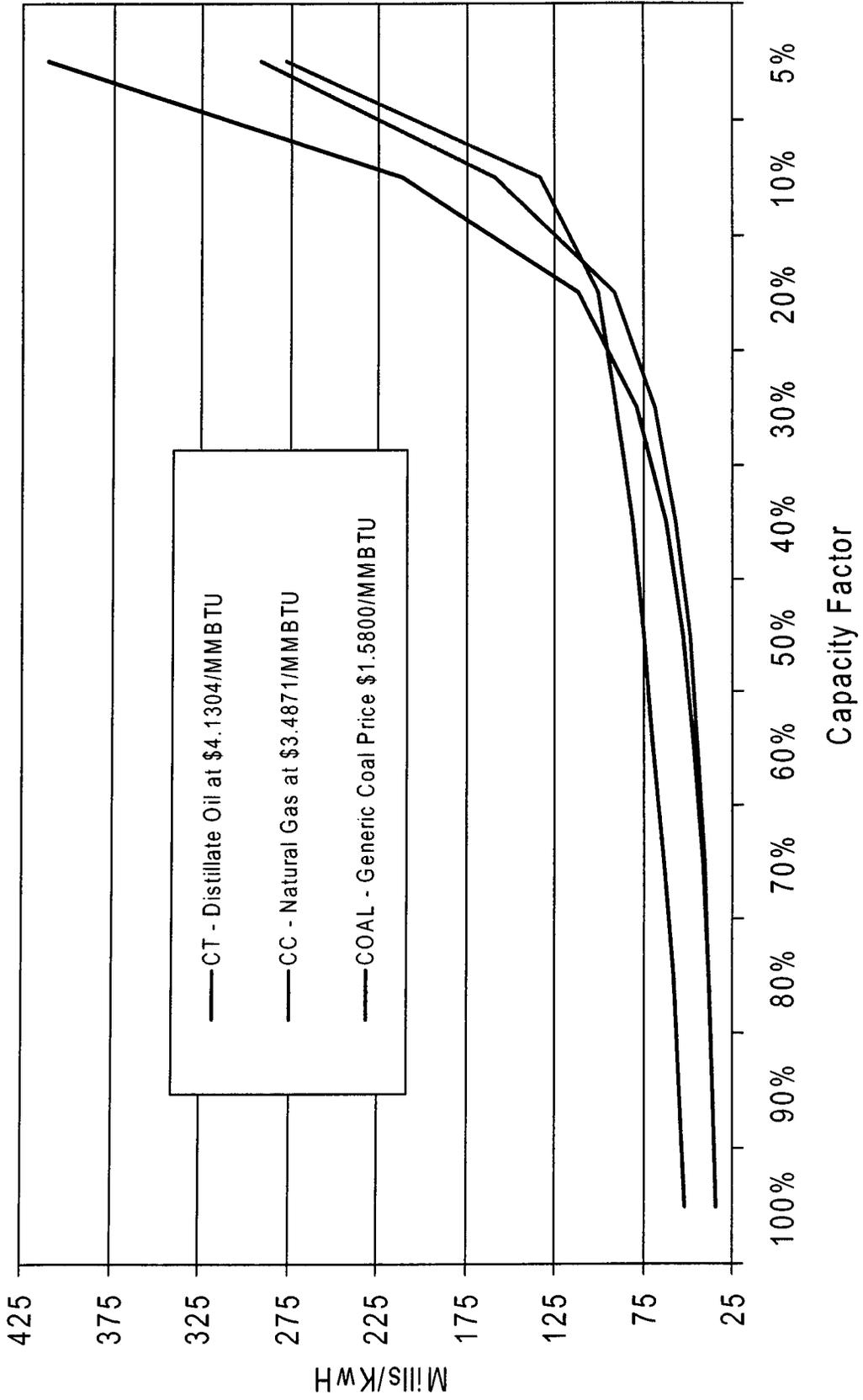
13 **Q. Does this conclude your direct testimony?**

14 A. Yes.

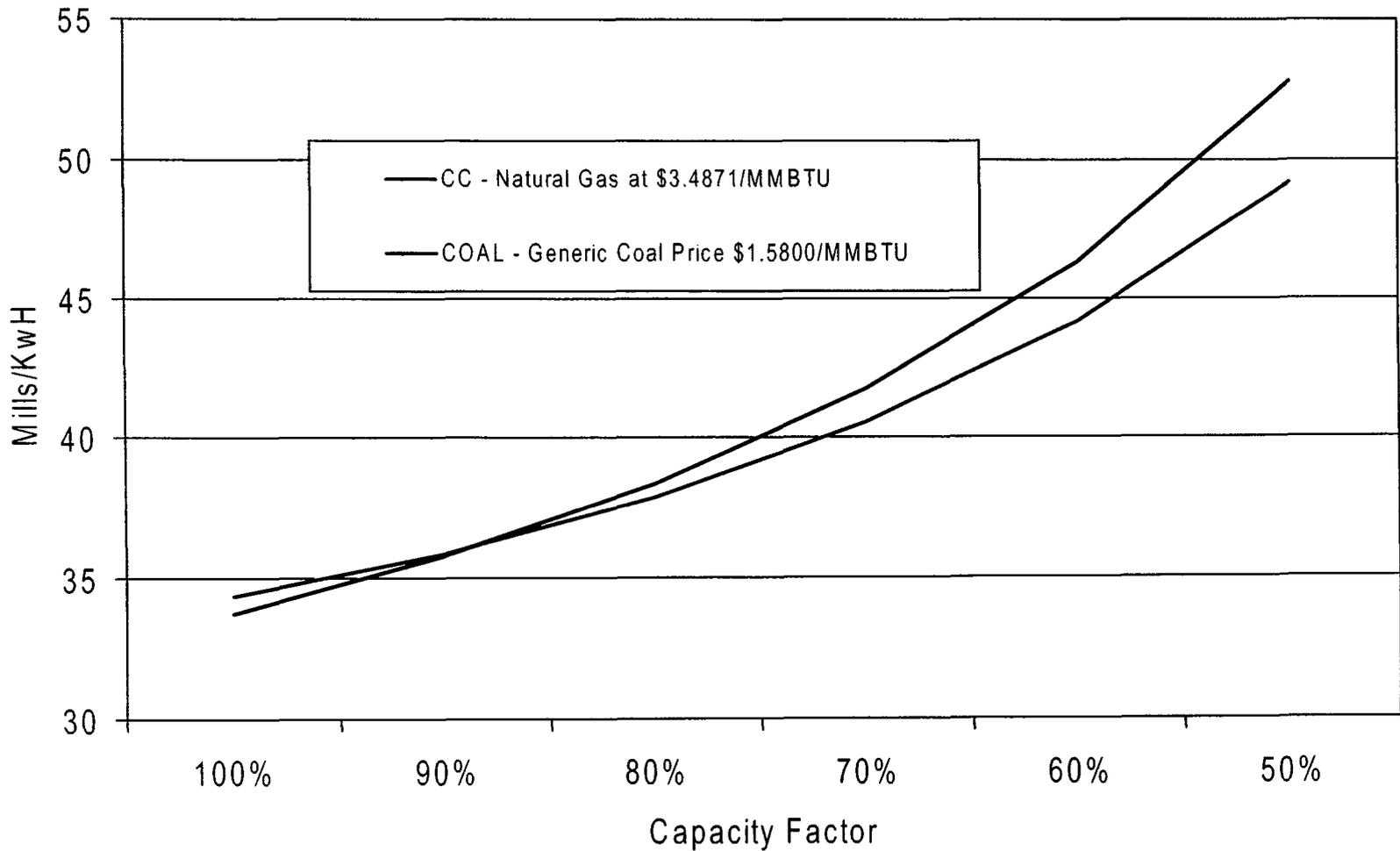
Docket No. \_\_\_\_\_  
Witness: Garl S. Zimmerman  
Exhibit No. \_\_\_ (GSZ-1)

<b>Table 2</b>			
<b>Summer Reserve Margin (No Addition)</b>			
<b>Year</b>	<b>Capacity (MW)</b>	<b>Demand (MW)</b>	<b>Reserve Margin (%)</b>
2004	2897	2596	11.6
2005	2897	2682	8.0
2006	2897	2738	5.8
2007	2591	2838	-8.7
2008	2591	2942	-11.9
2009	2591	3045	-14.9

# MILLS/KWH vs. CAPACITY FACTOR



# MILLS/KWH vs. CAPACITY FACTOR





July 6, 2000

**RFP No. IP 2004 - Request for Firm Year-Round Intermediate and Peaking Capacity**

**Purpose**

Seminole Electric Cooperative, Inc. is seeking proposals from qualified and eligible bidders to meet portions of its power supply requirements, beginning in 2004. Proposals for intermediate and peaking capacity will be considered. Proposals providing demand side options will also be considered for evaluation. Seminole favors short-term proposals in the range of two (2) to five (5) years' duration but will consider attractive longer-term proposals. Joint ownership proposals will also be considered. Seminole is primarily interested in proposals that will allow maximum control and the flexibility to use resources for any purpose.

Proposals must offer "firm" capacity from identified generating resources. This RFP is open to all parties, including, but not limited to: independent power producers, exempt wholesale generators, qualifying facilities (under PURPA), power marketers, and utilities.

**Description of Capacity Requirements**

Seminole has a **minimum** need of 160 MW of intermediate type capacity, beginning May 1, 2004. In addition, Seminole will evaluate an **additional** 440 MW of capacity to potentially displace existing power supply arrangements, beginning January 1, 2004. In total, Seminole is seeking proposals for intermediate and peaking capacity needs, in the following amounts, not to exceed a total of 600 MW:

Between 160 and 400 MW of intermediate type capacity  
Up to 350 MW of peaking type capacity.

Proposals may be for less than the amounts shown above. Offers of capacity and energy may be from one or more resources. Such resources must be suitable to meet Seminole's firm load and/or reserve obligations (i.e., Seminole must have first-call priority for shared resources).

Seminole will **not** consider proposals that describe non-firm capacity.

### Scheduling

Preference will be given to proposals that maximize scheduling flexibility, including real-time control capability, such as automatic generation control (AGC).

### Delivery to the Seminole System

Seminole currently serves portions of its load directly through its own transmission system or through the transmission systems of Florida Power Corporation (FPC) or Florida Power and Light Company (FPL). Therefore, Seminole will consider offers that deliver capacity and energy to the Seminole, FPC or FPL transmission systems. Wheeling and interconnection arrangements and costs to deliver the capacity and energy to the Seminole, FPC or FPL transmission system delivery points are the responsibility of the bidder. Prices quoted must be based upon net capacity delivered to the transmission tie. All proposals must identify any wheeling and interconnection agreements with third parties that are required to deliver the power and energy to Seminole. Seminole would expect transmission arrangements to deliver the offered capacity to be firm. If the bidder desires to achieve the equivalence of firm delivered capacity by other means, (e.g., alternative generating resources), then a thorough explanation of such alternative arrangements should be provided.

### Pricing

All price quotes must be communicated on the attached forms. Capacity prices should be quoted in the form of a flat amount per month or nominal dollars per kilowatt-month (\$/kW-month). If capacity price is quoted on the basis of \$/kW-month, the kW to which the capacity price is applied must be stated. Non-fuel energy pricing should be bid in nominal dollars or mills per kilowatt-hour. The proposal shall specify the methodology for determining fuel billings.

Prices quoted must include all costs that Seminole would be expected to pay for the capacity and energy proposed.

### Other Terms and Conditions

Each proposal must comply with all applicable federal and state laws. All permits, licenses, fees, emissions allowances, and environmental requirements are the responsibility of the bidder for the entire term of each proposal. Proposals must include detailed descriptions of guarantees and related remedies for failure to perform. Each proposal must provide guarantees for in-service dates, contract capacity, heat rates and availability. Operational characteristics such as (but not limited to) capacity limitations, ramp limitations, maximum or minimum run-times, maximum or minimum down-times, fuel limitations, etc., should also be specified. If a resource included in a proposal is not yet in service, a detailed milestone schedule describing major project activities leading up to the commencement date for commercial service should also be provided.

Seminole is currently engaged in negotiations relating to all or a portion of the needs identified in this RFP. Parties involved in those negotiations are not required to submit bids under this RFP and will receive written confirmation of such status. Those negotiations may continue on a parallel path with this bid solicitation.

**Reservation of Rights**

Seminole reserves the right, without qualification and at its sole discretion, to amend or withdraw this request for offers and to reject any or all proposals or portion of proposals received. Those who submit proposals to Seminole do so without recourse against Seminole for either rejections by Seminole or failure to execute a purchased power agreement for any reason. Seminole also reserves the right to request further information, as necessary, to complete its evaluation of the proposals received.

**Procedures for Application**

1. A copy of this Request for Proposals, together with supporting application forms, is on the Seminole Electric Cooperative, Inc. web site, "[www.seminole-electric.com](http://www.seminole-electric.com)". The link to the Request for Proposals appears on the Seminole home page. The link to the application forms is in the "**Pricing**" section of this RFP.
2. Seminole requires that each bidder pay a non-refundable application fee of five hundred dollars (\$500.00) for each proposal submitted. Respondents are requested to submit their proposals via e-mail to the e-mail address below. In addition, an **original proposal, signed by an authorized officer, plus four (4) copies** must be mailed. The mailing addresses are:

**By Courier:**

Seminole Electric Cooperative, Inc.  
Attention: Ms. Trudy Novak, Director of Pricing and Bulk Power Contracts  
16313 North Dale Mabry Highway  
Tampa, FL 33618

**By U.S. Mail:**

Seminole Electric Cooperative, Inc.  
Attention: Ms. Trudy Novak, Director of Pricing and Bulk Power Contracts  
P.O.Box 272000  
Tampa, FL 33688-2000

**By E-Mail:**

"[rfpresponse@seminole-electric.com](mailto:rfpresponse@seminole-electric.com)".

3. All proposals must arrive via e-mail by **August 31, 2000**. Paper copies must arrive at Seminole's Tampa offices by the same date. Seminole is not obliged to contact bidders concerning missing or incomplete forms. Only versions of the forms attached to this Request for Proposals may be used to submit proposals.
4. The bidder must designate a contact person with whom Seminole can communicate with questions about the proposal.

5. All offer packages should include any additional information required to support evaluation of the proposal, including a completed Credit Application, which form is included in the attached forms accompanying this RFP. Documents requested in support of the Credit Application must accompany the mailed versions of the proposals.

### Confidentiality

Seminole recognizes that certain information contained in proposals submitted may be confidential and, as permitted by applicable law, will treat each proposal in its entirety as confidential. If Seminole is formally requested by any regulatory or judicial authority, including the Rural Utilities Service (RUS), to disclose information with regard to a proposal, Seminole may disclose such information.

Seminole also reserves the right to disclose any or all of the information submitted in response to this request to any consultant(s) retained by Seminole to assist with the various aspects of this process. Seminole will take reasonable steps to ensure that its consultant(s) will also treat information received from bidders as confidential; however, Seminole will not be liable for any failure of any consultants(s) to do so.

### Communication

Seminole expects to identify a short list by **October 30, 2000**. Negotiations with those bidders on the short list are expected to be completed by **February 28, 2001**. Contracts detailing the terms and conditions of the completed capacity power purchase agreements are expected to be executed by **May 31, 2001**.

This RFP is available either on the Internet at <http://www.seminole-electric.com>, or by e-mail, fax or U.S. mail.

If interested parties have any questions or desire any additional information related to this request for offers, **such questions or requests should be made in writing and directed via fax at (813) 264-7906 or via e-mail (to the e-mail address above) to Ms. Trudy S. Novak, Director of Pricing and Bulk Power Contracts.**

**GENERAL INFORMATION**

The undersigned submits this proposal in response to Seminole's Request for Proposals for power supply in the Year 2004 (Submit separate forms for each proposal offered):

**On Forms Provided Herein, Add Additional Rows As Needed**

**Guaranteed Capacity (MW) Delivered to the Transmission Tie:**

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec

Commencement Date (mo/da/yr):  Termination Date (mo/da/yr):

Please describe remedies for failure to deliver committed capacity and/or failure to attain in-service dates:

\_\_\_\_\_

**Complete Company Name of Bidder**

Address \_\_\_\_\_  
 Telephone No. \_\_\_\_\_  
 Contact Person(s) \_\_\_\_\_  
 E-mail Address(es) \_\_\_\_\_  
 Fax Machine No. \_\_\_\_\_  
 Authorized Signature \_\_\_\_\_

**Bidder's Business Classification (IOU, OF, Power Marketer, Merchant Plant, etc):**

\_\_\_\_\_

**Type of Resource Offered:**

System Purchase(1); Unit Purchase, Existing(2); Unit Purchase, Proposed(3); Portfolio (4):

Please indicate here whether this proposal is for Seminole's Intermediate or Peaking need: \_\_\_\_\_

Please Identify the Company Responsible for Operating the Resource: \_\_\_\_\_  
 \_\_\_\_\_

**For System Purchases:**

Resources Included \_\_\_\_\_ (Entire System or Group of Units?)  
 Number of Units \_\_\_\_\_  
 Type (Base(1), Intermediate(2), Peaking(3), Combination(4))

**For Unit Purchases or Joint Ownership Proposals:**

Current Status (In Operation (1), Under Construction (2), Proposed (3)):

In-service Date (mo/da/yr) under construction/proposed:

Generating Technology: \_\_\_\_\_  
 \_\_\_\_\_

Primary and Secondary Fuel Types: \_\_\_\_\_  
 \_\_\_\_\_

**For Power Marketers:**

Please attach a summary to describe your portfolio.

\_\_\_\_\_  
 \_\_\_\_\_



**Unit Purchases or Joint Ownership Proposals: Guaranteed Capacity  
Delivered to the Transmission Tie:**

Docket No. \_\_\_\_\_  
Witness: Garl S. Zimmerr  
Exhibit No. \_\_\_\_\_ (GSZ-3)  
Page 7 of 13

*Please provide information requested below for each resource offered.*

Unit/Resource Name \_\_\_\_\_

Proposed Unit: with or without evaporative cooler? \_\_\_\_\_

**Capacity (MW):**

	<u>At 32 degrees:</u>	<u>At ISO:</u>	<u>At 95 degrees:</u>
By Fuel Type: <b><u>OIL:</u></b>			
Minimum Load	<input type="text"/>	<input type="text"/>	<input type="text"/>
First Intermediate Load	<input type="text"/>	<input type="text"/>	<input type="text"/>
Second Intermediate Load	<input type="text"/>	<input type="text"/>	<input type="text"/>
Full Load	<input type="text"/>	<input type="text"/>	<input type="text"/>
Emergency	<input type="text"/>	<input type="text"/>	<input type="text"/>
Power Augmentation	<input type="text"/>	<input type="text"/>	<input type="text"/>
By Fuel Type: <b><u>GAS:</u></b>			
Minimum Load	<input type="text"/>	<input type="text"/>	<input type="text"/>
First Intermediate Load	<input type="text"/>	<input type="text"/>	<input type="text"/>
Second Intermediate Load	<input type="text"/>	<input type="text"/>	<input type="text"/>
Full Load	<input type="text"/>	<input type="text"/>	<input type="text"/>
Emergency	<input type="text"/>	<input type="text"/>	<input type="text"/>
Power Augmentation	<input type="text"/>	<input type="text"/>	<input type="text"/>
By Fuel Type: <b><u>OTHER:</u></b>			
Minimum Load	<input type="text"/>	<input type="text"/>	<input type="text"/>
First Intermediate Load	<input type="text"/>	<input type="text"/>	<input type="text"/>
Second Intermediate Load	<input type="text"/>	<input type="text"/>	<input type="text"/>
Full Load	<input type="text"/>	<input type="text"/>	<input type="text"/>
Emergency	<input type="text"/>	<input type="text"/>	<input type="text"/>
Power Augmentation	<input type="text"/>	<input type="text"/>	<input type="text"/>

**Unit Purchases or Joint Ownership Proposals: Guaranteed Net Heat Rate (Btu/kWh HHV):**

Docket No. \_\_\_\_\_  
Witness: Garl S. Zimmer  
Exhibit No. \_\_\_\_\_ (GSZ-3)  
Page 8 of 13

*If heat rate curves and degradation data are available, please enclose.*

*Provide information requested below for each resource offered.*

Unit/Resource Name \_\_\_\_\_

At 32 degrees:

At ISO:

At 95 degrees:

By Fuel Type: OIL:

Minimum Load  
First Intermediate Load  
Second Intermediate Load  
Full Load  
Emergency  
Power Augmentation




By Fuel Type: GAS:

Minimum Load  
First Intermediate Load  
Second Intermediate Load  
Full Load  
Emergency  
Power Augmentation




By Fuel Type: OTHER:

Minimum Load  
First Intermediate Load  
Second Intermediate Load  
Full Load  
Emergency  
Power Augmentation




Discuss remedies for non-performance of heat rate guarantees:

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**Non-Fuel Variable Costs:**

Provide information requested below for SYSTEM proposed or EACH UNIT offered.  
 For information dimensioned annually, add additional rows as needed.

System OR Unit/Resource \_\_\_\_\_

**Variable O & M (Nominal \$/MWh or Nominal \$ per Machine-Hour) :**

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec

Describe Escalation \_\_\_\_\_

**Other Variable Charges (i.e., Start Charges. Please Describe. Enter as Nominal \$/MWh or \$000):**

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec

Describe Escalation \_\_\_\_\_

Description of Cost Item \_\_\_\_\_

Please separately identify estimated costs (in nominal \$000) and intervals of major maintenance items, such as hot gas path inspections and other major overhauls: \_\_\_\_\_

If proposal is for joint ownership, describe sharing of variable O&M costs:

\_\_\_\_\_

**Fuel Information (For Unit Purchases):**

Describe fuel delivery logistics and on-site fuel storage facilities: \_\_\_\_\_

Published fuel pricing index used, if applicable: \_\_\_\_\_

If fuel is gas, please provide the following information:  
 Fuel supply arrangement (firm, relinquished, interruptible) \_\_\_\_\_  
 Name of supplier \_\_\_\_\_  
 Existing contract? \_\_\_\_\_  
 If applicable, describe firm gas transportation charges \_\_\_\_\_

Fuel supply constraints that might prevent the resource from dispatching fully? \_\_\_\_\_

If facility burns oil, are there environmental restrictions on the quantity of oil consumption? \_\_\_\_\_

How many hours of full load operation of the facility will be supported with planned on-site fuel storage / inventory? \_\_\_\_\_

**Fuel Information (For SYSTEM purchases):**

Describe billing procedures and reimbursement of fuel cost:  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

**Availability, Forced Outage, Planned Outage:**

*Please provide information requested below for EACH UNIT offered.  
 For information dimensioned annually, add additional rows as needed.*

Unit/Resource Name \_\_\_\_\_

**Guaranteed Availability (%):**

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
On-peak												
Off-peak												

**Forced Outage (%):**

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
On-peak												
Off-peak												

**Planned Outage (Hours or Days):**

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
On-peak												
Off-peak												

For purposes of clarification, define on and off-peak hours or days:

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Please provide availability for the whole term of the proposal to capture major maintenance (hot gas path inspections, etc.)

Discuss remedies for non-performance of unit availability guarantees:

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*Information requested below for SYSTEM CAPACITY offered.*

**Guaranteed Availability (%):**

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec

Discuss remedies for non-performance of system availability guarantees:

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**Operational Parameters:**

Unit Name \_\_\_\_\_

Input Here

Minimum Run Time per Dispatch		Hours
Minimum Down Time Between Calls		Hours
Startup Energy, on peak		MMBtu
Startup Energy, off peak		MMBtu
Ramp Rate		MW / minute
Ramp Rate		minutes to full load
Number of Hot Starts per Year		Maximum
Number of Hot Starts per Year		Included in Bid Price
Cost of Additional Hot Starts		Dollars per Start
Number of Cold Starts per Year		Maximum
Number of Cold Starts per Year		Included in Bid Price
Cost of Additional Cold Starts		Dollars per Start
Quick Start Capability to First MW		Minutes
Quick Start Capability, # MW in Ten Minutes		MW
Start up Time from Cold Start		Minutes
Start up Cost from Cold Start		Dollars
Start up Time from Hot Start		Minutes
Start up Cost from Hot Start		Dollars
Automatic Generation Control (AGC) Capability?		Yes/No
Minimum sustained operating level (MW) of the facility (unit) when operating on each applicable fuel?		MW

SEMINOLE ELECTRIC COOPERATIVE, INC.  
CREDIT APPLICATION

Docket No. \_\_\_\_\_  
Witness: Garl S. Zimmer  
Exhibit No. \_\_\_\_\_ (GSZ-3)  
Page 13 of 13

Name of Firm \_\_\_\_\_

Contact Name \_\_\_\_\_

Street Address \_\_\_\_\_

Mailing Address \_\_\_\_\_

Federal Tax ID No. \_\_\_\_\_

YEARS firm has been in active, full time business under present business name? \_\_\_\_\_

Is your firm currently involved in any litigation, the outcome of which could adversely affect your company's financial position? If so, please describe:

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Primary Bank Name \_\_\_\_\_  
Contact Name \_\_\_\_\_  
Address \_\_\_\_\_

Phone No. \_\_\_\_\_ Fax No. \_\_\_\_\_

Account Numbers \_\_\_\_\_  
and Type of Account \_\_\_\_\_

Name of Authorized Signer of Bank Account \_\_\_\_\_

**CREDIT REFERENCES (Please provide the most recent credit information requested):**

Company Name	_____	Contact	_____
Address	_____	Fax	_____
Phone	_____		

Company Name	_____	Contact	_____
Address	_____	Fax	_____
Phone	_____		

Company Name	_____	Contact	_____
Address	_____	Fax	_____
Phone	_____		

Company Name	_____	Contact	_____
Address	_____	Fax	_____
Phone	_____		

Please clarify relationships of any associated companies (Parent, subsidiaries, etc.) that relate to the financial position of your firm or your firm's capabilities to complete the proposed contracts/agreements.

Please provide a copy of your most recent Annual Report and financial statements (including last year's and interim reports).

Please sign this release (below):

\_\_\_\_\_  
Authorized Signature

\_\_\_\_\_  
Date

Docket No. \_\_\_\_\_  
Witness: Garl S. Zimmerman  
Exhibit No. \_\_\_ (GSZ-4)

Average Annual Cost (Nominal \$/MWh)	Rank
\$ _____	1
\$ _____	2
\$ _____	3
\$ _____	4
\$ _____	5

Docket No. \_\_\_\_\_

Witness: Garl S. Zimmerman

Exhibit No. \_\_\_ (GSZ-5)

<b>Table 11</b>			
<b>Calpine Osprey : Savings (PVRR) when compared to:</b>			
<b>Bidder</b>	<b>Period of Comparison</b>	<b>MW</b>	<b>Additional Costs</b>
Bidder 2	2004 - 2008	350	\$ _____
Bidder 3	2004 - 2008	350	\$ _____
Bidder 4	2004 - 2008	350	\$ _____
Seminole self-build	2004-2008	350	\$ _____