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Ms. Blanca S. Bayo, Director
Division of Records and Reporting
Florida Public Service Commission
2540 Shumard Oak Boulevard
Tallahassee, Florida 32399-0850

Re: Docket No. 000761-TP

Dear Ms. Bayo:

Enclosed for filing in the above docket are the original and fifteen (15) copies of Sprint PCS' Rebuttal Testimony of Bridger M. Mitchell, Michael R. Hunsucker, Randy G. Farrar, and Anthony Sabatino.

Please acknowledge receipt and filing of the above by stamping the duplicate copy of this letter and returning the same to this writer.

Thank you for your assistance in this matter.

Yours truly,


John P. Fons

Enclosures

cc: All parties of record

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SABATINO


CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true copy of the foregoing has been furnished by U.S. Mail, hand delivery(*), or overnight delivery (**) this 13th day of December, 2000, to the following:

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Attorney

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **REBUTTAL TESTIMONY**

3 **OF**

4 **ANTHONY SABATINO**

5
6 **Q. Please state your name, occupation and business address.**

7 A. My name is Anthony Sabatino. I am currently employed as
8 Chief Technolgy Officer for Alamosa PCS, an affiliate of
9 Sprint Spectrum L.P. d/b/a Sprint PCS. My business
10 address is 4000 West 114th Suite 180 Leawood , Kansas
11 66211.

12
13 **Q. Are you the same Anthony Sabatino who presented direct**
14 **testimony in this case?**

15 A. Yes, I am.

16
17 **Q. What is the purpose of your rebuttal testimony?**

18 A. My rebuttal testimony will address the panel testimony of
19 Jamshed K. Madan, Michael D. Dirmeier and David C. Newton
20 (hereinafter referred to collectively as the "Panel").
21 Specifically, I will address the apparent misunderstanding
22 of the Panel with respect to the operation of wireless
23 networks and the management of capacity on such networks.

24
25 **Q. In what way does the Panel demonstrate a misunderstanding**

1 **of the operation of wireless networks and the management**
2 **of capacity on such networks?**

3 A. In numerous places the Panel incorrectly describes the
4 manner in which CMRS networks are designed and operated.
5 For example, on page 8, lines 8-11 the Panel states:

6
7 Evidently when they build a cell site, they
8 have a Base Transceiver System ("BTS") that
9 starts with only one channel. As demand
10 increases, they add more channels until they
11 reach a maximum of three, when they have to
12 split the cell site.

13
14 First, the panel confuses two terms as used by Sprint PCS:
15 "channel" and "carrier." A "channel" is the code assigned
16 to each voice conversation occurring on a BTS. A
17 "carrier" refers to the radio frequency band, or spectrum,
18 across which the voice traffic is transmitted. A single
19 carrier (2.5 MHz of spectrum) can accommodate
20 approximately 15 channels or voice conversations per
21 sector. Cell sites are generally divided into three
22 sectors and can thus handle approximately 45 simultaneous
23 conversations. The number of active voice conversations
24 is limited by, system interference, soft handoff, transmit
25 and receive power levels, and total usage. All of these

1 factors impact the capacity of the BTS. In our system,
2 the voice capacity of the BTS is typically 15
3 conversations per sector for each carrier. This is done
4 by taking the carrier signal and decoding the CDMA signal.

5
6 Second, the panel demonstrates a basic misunderstanding
7 regarding the manner in which capacity is handled. As I
8 previously described in my Direct Testimony, page 11,
9 lines 14-17, capacity constraints can be dealt with in two
10 primary ways. A CMRS provider can add additional capacity
11 by adding another carrier (use additional spectrum) or the
12 CMRS provider can add additional cell sites (cell
13 splitting). Adding carriers is rarely the first choice in
14 dealing with capacity constraints.

15

16 **Q. Why is adding a carrier not the first choice for adding**
17 **capacity?**

18 A. First, spectrum is an expensive and limited resource that
19 must not be used up any more quickly than absolutely
20 necessary. Second, there are additional costs and service
21 issues that arise when a second, third or fourth carrier
22 is added.

23

24 **Q. What are the additional costs associated with adding**
25 **carriers?**

1 A. When a carrier (additional spectrum) is added to the
2 network, it cannot be added only to the cell site whose
3 capacity is exhausted. The new frequency must also be
4 added to all of those cell sites that surround the hot
5 spot in order to permit handoffs to occur as the mobile
6 travels across the network. Accordingly, there are costs
7 associated not only with adding electronics to the
8 capacity constrained BTS (the electronics associated with
9 a cell site) but to all of the surrounding BTSs as well.
10 In addition, software must also be installed in the cell
11 sites on the edge of the new frequency to control the
12 mobile transition from one frequency to another. The
13 attached Exhibit No. AS-3 shows how a second carrier is
14 added to a network.

15

16 **Q. What are the service issues associated with adding a**
17 **second carrier?**

18 A. When two carriers are being used, a handset may be
19 required to convert from one frequency to another during a
20 call. Because the handset must literally stop
21 transmitting in the first frequency and begin transmitting
22 in the second, a "hard handoff" must occur. Hard handoffs
23 cause brief holes in the transmission and cause greater
24 radio management challenges in maintaining the call. This
25 is one of the disadvantages of the old analog "cellular"

1 technology that relies upon a division of frequency into
2 "cells." An annoying example of this effect is when a
3 cellular user attempts to leave their telephone number on
4 your voice mail, and there is a brief pause in the voice
5 transmission that inevitably cuts off one of the numbers.
6 Through the use of CDMA soft handoff techniques, Sprint
7 PCS establishes the new connection before breaking the
8 existing connection, so long as the call does not have to
9 change carriers. In a hard handoff the network controls
10 the handoff from one carrier frequency to another and
11 monitors the successful closure of this handoff.

12

13 **Q. Are the Panel members correct to conclude that a cell site**
14 **has only exceeded its initial capacity when a second**
15 **carrier has been added?**

16 A. No. As I have previously described, the first means of
17 resolving a capacity constrained BTS is generally to split
18 the cell site. Cell sites are usually split for capacity
19 reasons at least once before a second carrier is added.

20

21 **Q. Is the Panel correct when it states that there are a**
22 **maximum of three carriers?**

23 A. No. A carrier is 2.5 MHz of spectrum, 1.25 MHz for
24 the forward link and 1.25 MHz for the reverse link. Only
25 three carriers can fit within a 10 MHz license because

1 guard bands are required to protect the adjacent
2 frequencies from interference. If a licensee has reached
3 the capacity of its 10 MHz license, it must either resort
4 to cell splitting (an avenue that has probably already
5 been exhausted if three carriers are in use) or purchase
6 additional spectrum. The Panel is incorrect to assume
7 that the network itself is limited to three carriers. In
8 many of its dense urban markets, Sprint PCS has fourth and
9 fifth carriers in place. Sprint PCS is able to deploy
10 additional carriers because it has purchased more than
11 10MHz of spectrum in these markets. In the markets which
12 are the subject of this proceeding, Miami, Tampa and
13 Jacksonville, Sprint PCS owns a 30 MHz, a 10MHz and a
14 10MHz license, respectively.

15

16 The attached Exhibit AS-4 is an example of the three
17 carrier spectrum for a 10 MHz market.

18

19 In Florida, Sprint PCS has both 30 MHz and 10 MHz
20 licenses. The attached Exhibit AS-5 is a representation
21 of our channel schemes as defined in our IS-95 standards.

22

23 **Q. At page 9, line 13-14, the Panel states that "once [Sprint**
24 **PCS] has spectrum, it has it forever. It doesn't go away,**
25 **get used up or otherwise diminish." Is the panel's**

1 **description correct?**

2 A. No. First, Sprint PCS was granted a ten-year license.
3 Although Sprint PCS certainly has an expectation of
4 renewal, we do not know that we will have the spectrum for
5 more than ten years or whether additional costs will be
6 imposed to retain the spectrum. Second, as described
7 above, spectrum is a very limited resource that is "used
8 up" as minutes of use increase on the network. Once it is
9 exhausted, Sprint PCS has no option but to purchase
10 additional spectrum.

11

12 **Q. The Panel observes that Sprint PCS costs per minute of use**
13 **are decreasing over the years 2000 through 2002. They**
14 **then conclude that Sprint PCS network must not be**
15 **optimally configured. Are they correct?**

16 A. No. The Sprint PCS network has been designed to
17 accommodate expected usage in the most efficient manner
18 possible. Sprint PCS has had no regulatory incentive to
19 "gold plate" its network or to over build capacity.

20

21 **Q. On page 11, lines 21-22, the Panel suggests that the 1,035**
22 **cell sites with only one carrier and those 154 with only**
23 **two carriers "clearly . . . have considerably more**
24 **capacity than is actually needed." Are they correct?**

25 A. No. Again, the Panel demonstrates a fundamental lack of

1 understanding regarding the concept of capacity. The fact
2 that a cell site has only one carrier says nothing about
3 whether it is near or at its capacity. As I stated above,
4 Sprint PCS will attempt to limit the areas in which
5 additional frequency is used to resolve capacity problems.
6 The current distribution of first, second and third-
7 carrier base stations is a reflection of Sprint PCS'
8 efficient engineering design and its careful distribution
9 of capacity.

10

11 Consider a simple RF model that uses a cell site that
12 covers a uniform area of 25 square miles. If we then take
13 154 cells sites and consider a simple geometric spacing
14 this equates to 3,850 square miles of coverage. The
15 capacity of 154 cells sites (three sector) would be able
16 to support 6,930 customers. This is slightly under 1.8
17 customers per square mile. The key is that capacity is
18 only one limit in the picture. RF signals need to provide
19 a reliable and consistent signal in a wireless network.
20 This further complicates the needs for a complete and
21 precise system and cell site placement design
22 incorporating both in-building and terrain factors that
23 impact wireless system penetrations. Finally, each cell
24 site must be engineered to accommodate its own busy hour
25 usage.

1 Q. The Panel further suggests that most of Sprint PCS' cell
2 sites exist only for purposes of geographic coverage to
3 meet the FCC build out requirements. Are they correct?

4 A. The Panel is incorrect on several levels. First, the FCC
5 requires licensees to cover a specific percentage of the
6 population, not any particular geographic coverage area.
7 47 C.F.R. §24.203 provides:

8
9 Licensees of 30 MHz blocks must serve . . . at
10 least one-third of the population in their
11 license area within five years of being
12 licensed and two-thirds of the population in
13 their licensed area within 10 years of being
14 licensed.

15
16 47 C.F.R. §24.203(a).

17
18 Licensees of 10 MHz blocks . . . must serve . .
19 . one-quarter of the population in their
20 licensed area within five years of being
21 licensed.

22
23 47 C.F.R. §24.203(b).

24
25 Sprint PCS met both of these build out requirements well

1 in advance of the deadline and has already filed its
2 compliance report with the FCC pursuant to 47 C.F.R.
3 §24.203(c). Sprint PCS was able to meet its build out
4 requirements early, not because it was willing to waste
5 investment capital on excess capacity, but precisely
6 because there has been such a tremendous demand for
7 wireless services across the State of Florida. Sprint PCS
8 has struggled to construct capacity fast enough to meet
9 the continually expanding demand.

10

11 Second, the Panel is incorrect to assume that a cell site,
12 even in more rural areas, is designed with significant
13 excess capacity. Where usage is lower, a cell site can be
14 designed to cover larger territories, thus efficiently
15 deploying capacity. No cell site on the Sprint PCS system
16 incurs no use and exists purely for geographic coverage.
17 While some small number of cell sites may not be expected
18 to exhaust capacity in the next three years, this does not
19 mean they are not traffic sensitive, any more than
20 BellSouth's rural switches are not traffic sensitive
21 because they will not be exhausted over the near term.

22

23 Third, even if the Panel's assumption that geographic
24 coverage was an appropriate manner in which to determine
25 which cell sites should be included in a cost study was

1 correct, the number of cell sites required to cover the
2 existing Sprint PCS footprint would be a small percentage
3 of the total number now in operation. A cell site using a
4 250-foot tower, operating at maximum power, and not
5 engineered to deal with multiple callers, i.e., a
6 dedicated facility, could cover a diameter of 16 miles.
7 Sprint PCS current geographic coverage is approximately
8 26,588 square miles. Simple math shows that only 132 cell
9 sites would be "coverage" sites as defined by BellSouth.
10 No system would ever be engineered in this manner,
11 however, because it would not have sufficient capacity to
12 meet the minutes of use generated by multiple end users.

13

14 Finally, BellSouth's entire geographic argument is
15 premised on the incorrect assumption that rural cell sites
16 are not capacity constrained. Even in rural areas,
17 capacity can become an issue if a concentration of users
18 develops, for example in a traffic accident. Unlike
19 landline networks, the point of congestion on a mobile
20 network shifts constantly.

21

22 **Q. The Panel states that the BSC is not part of the Switch.**
23 **Are they correct?**

24 **A.** No. The Panel attempts to rely on a title used in a
25 Nortel document to suggest that the BSC is not part of the

1 switch, without addressing the functions the BSC serves.
2 As I described in my direct testimony, the BSC provides
3 multiple functions, many of which are traditionally part
4 of the landline switch, and many of which are unique to
5 mobile networks. In other technologies, such as Lucent,
6 the functions of the BSC are completely integrated into
7 the MTX and do not even exist in a stand-alone format.

8
9 As described more fully in my Direct Testimony, page 6,
10 line 23 through page 8, line 20, the BSC performs call
11 processing, voice coding, soft handoff functions, backhaul
12 interface and some power control. Described more simply,
13 the BSC establishes the initial resources necessary to
14 connect a call to a cell site, switches calls between cell
15 sites as a mobile unit travels across the network and
16 performs the voice coding necessary to efficiently
17 transmit data across the network. The BSC is a shared
18 facility with a limited capacity and is traffic sensitive.

19
20 **Q. Does this conclude your testimony?**

21 **A. Yes.**

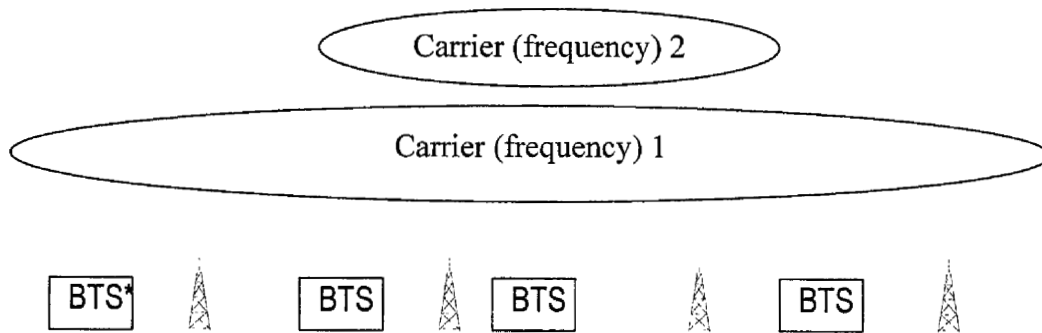
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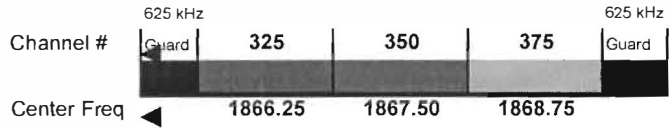
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Addition of Carriers

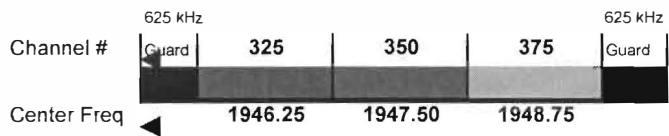


Base Station Transceiver Subsystem

D Block Mobile Frequencies

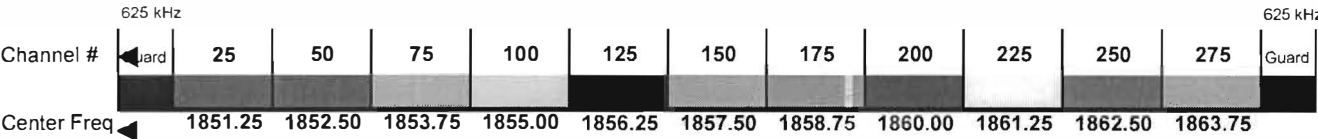


D Block Base Station Frequencies



PCS A Block

Mobile Frequencies



Base Station Frequencies

