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BEFORE THE  
FLORIDA PUBLIC SERVICE COMMISSION

IN RE: DOCKET NO. 000768-GU - Request for rate  
increase by City Gas Company of Florida.

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BEFORE: CHAIRMAN E. LEON JACOBS, JR.  
COMMISSIONER J. TERRY DEASON  
COMMISSIONER LILA A. JABER  
COMMISSIONER BRAULIO L. BAEZ

PROCEEDINGS: AGENDA CONFERENCE

ITEM NUMBER: 14

DATE: Tuesday, January 16, 2001

PLACE: 4075 Esplanade Way, Room 148  
Tallahassee, Florida

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## PARTICIPANTS:

MATT BRINKLEY, Commission Staff.  
RICK MELSON, on behalf of City Gas Company.  
JAY REVELL, Commission Staff.  
MARLENE STERN, on behalf of the Commission  
Staff.  
DAVE WHEELER, Commission Staff.

## STAFF RECOMMENDATION

Issue 1: Is City's quality of service adequate?  
Recommendation: Yes. City's quality of service is satisfactory.

Issue 2: Is City's test year request for permanent rate relief based on a historical test period ending September 30, 1999, and a projected test period ending September 30, 2001, appropriate?  
Recommendation: Yes. With the adjustments recommended by staff in the following issues, the 1999 and 2001 test years are appropriate.

Issue 3: Are the customer growth and therm forecasts by rate class appropriate?  
Recommendation: No. The test year customer and therm forecasts by rate class should be adjusted by \$1,866,852 to reflect the effect of annualizing customer and therm growth associated with the Clewiston Pipeline Expansion Project.

Issue 4: Should an adjustment be made for the Clewiston Pipeline Expansion Project?  
Recommendation: Yes. Plant in Service should be increased by \$13,355,569, Construction work in Progress (CWIP) should be reduced by \$5,232,615, Depreciation Expense should be increased by \$418,278, and Accumulated Depreciation should be increased by \$272,832. In addition, Revenues should be increased by \$1,866,852.

Issue 5: Should an adjustment be made to Plant, Accumulated Depreciation, and Depreciation Expense for canceled and delayed projects?  
Recommendation: Yes. CWIP should be reduced \$35,000; Plant in Service should be reduced \$465,675; Accumulated Depreciation should be reduced \$12,254; and Depreciation Expense should be reduced \$14,228.

Issue 6: Should the GDU acquisition adjustment be approved?

Recommendation: Yes. The GDU acquisition adjustment should be approved.

Issue 7: Should the Vero Beach lateral acquisition adjustment be approved?

Recommendation: Yes. The Vero Beach lateral acquisition adjustment should be approved.

Issue 8: Should the Homestead lateral acquisition adjustment be approved?

Recommendation: Yes. The Homestead lateral acquisition adjustment should be approved.

Issue 9: Should an adjustment be made to plant retirements for the projected test year?

Recommendation: No adjustment is necessary for the plant retirements in the projected test year.

Issue 10: Should rate base be reduced to remove inactive service lines that have been inactive for more than five years?

Recommendation: No rate base adjustment is necessary to remove service lines that have been inactive for more than five years.

Issue 11: Should an adjustment be made to Plant, Accumulated Depreciation, Depreciation Expense, and CWIP to reflect non-utility operations?

Recommendation: Yes. Plant should be increased \$112,469, Accumulated Depreciation should be increased \$98,561, Depreciation Expense should be increased \$32,651, and CWIP should be decreased \$24,635 to reflect non-utility operations.

Issue 12: Should an adjustment be made to Plant, Accumulated Depreciation and Depreciation Expense for corporate allocations by NUI Corporation to City?

Recommendation: Yes. Plant, Depreciation Reserve, and Depreciation Expense should be reduced \$243,427, \$97,107, and \$35,549, respectively for non-utility operations.

Issue 13: What is the appropriate amount of CWIP for the projected test year?

Recommendation: The appropriate amount of CWIP for the projected test year based on staff adjustments is \$1,417,684.

Issue 14: What is the appropriate projected test year Total Plant?

Recommendation: The appropriate amount of Total Plant for the projected test year is \$185,784,407.

Issue 15: What is the appropriate projected test year Depreciation Reserve?

Recommendation: The appropriate projected test year Depreciation Reserve is \$68,397,507.

Issue 16: Should an adjustment be made to allocate Working Capital to reflect non-utility operations and corporate allocations?

Recommendation: Yes. Working Capital should be decreased \$285,455 to reflect non-utility operations.

Issue 17: Should an adjustment be made to "Project Development Costs"?

Recommendation: Yes. Working Capital should be increased by \$40,584 and expenses should be reduced by \$81,167. In addition, the Company should be directed to establish specific guidelines for determining which expenses should be capitalized and for determining when a project should be considered abandoned and when the associated accumulated capitalized expenses should be charged to operating expenses.

Issue 18: What is the appropriate projected test year Working Capital Allowance?

Recommendation: The appropriate projected test year working capital is \$3,543,416.

Issue 19: What is the appropriate projected test year rate base?

Recommendation: The appropriate projected test year rate base is \$120,930,316.

Issue 20: What is the appropriate cost rate of City's common equity for the projected test year?

Recommendation: The appropriate cost rate for City's common equity for the projected test year is 11.5%, with a range of plus or minus 100 basis points.

Issue 21: What is the appropriate amount of accumulated deferred taxes to include in the capital structure?

Recommendation: The appropriate amount of accumulated deferred taxes to include in the capital structure is \$10,488,832.

Issue 22: what is the appropriate amount and cost rate of the unamortized investment tax credits to include in the capital structure?

Recommendation: The appropriate amount of unamortized investment tax credits (ITCs) to include in the capital structure is \$883,654. The appropriate cost rate is zero.

Issue 23: Has FAS 109 been appropriately reflected in the capital structure, such that it is revenue neutral?

Recommendation: Yes. FAS 109 has been appropriately reflected in the capital structure, such that it is revenue neutral.

Issue 24: what is the appropriate capital structure for City Gas?

Recommendation: The appropriate capital structure for City should be based on NUI Utilities, Inc.'s capital structure for investor sources. Amounts for customer deposits, deferred taxes, and ITCs should be specifically identified at the City level.

Issue 25: what is the appropriate weighted average cost of capital for the projected test year?

Recommendation: The appropriate weighted average cost of capital for the projected test year is 7.85%.

Issue 26: Has City properly removed PGA revenues, expenses and taxes-other from the projected test year?

Recommendation: Yes, the Company has properly removed PGA revenues, expenses, and taxes-other from the projected test year.

Issue 27: Has City properly removed conservation revenues, expenses, and taxes-other from the projected test year?

Recommendation: Yes, the Company properly removed conservation revenues, expenses, and taxes-other from the projected test year.

Issue 28: what is the appropriate amount of projected test year total Operating Revenues?

Recommendation: The appropriate level of projected test year total Operating Revenues is \$35,441,489.

Issue 29: Should an adjustment be made for the gain on sale of the Medley property?

Recommendation: Yes. Projected test year working capital should be reduced by \$48,148, and expenses should be reduced by \$36,111 to amortize the gain on the sale of the Medley property.

Issue 30: Has the Company properly allocated expenses between regulated and nonregulated operations?

Recommendation: No. Expenses should be reduced \$267,871 for non-utility operations. A non-utility adjustment for Account 923, Outside Services, in the amount of \$506,017, which includes NUI corporate services, is recommended in Issue 38.

Issue 31: Should an adjustment be made to expenses for certain memberships, dues, and charitable contributions?

Recommendation: Yes, 1999 expense should be reduced \$4,685 and projected expenses should be reduced \$4,970.

Issue 32: Should an adjustment be made to employee insurance and benefits?

Recommendation: Yes. Expenses in Account 926, Employee Pensions and Benefits, should be increased by \$357,075. Additionally, Plant in Service should be increased \$31,910.

Issue 33: What is the appropriate amount of rate case expense and what is the appropriate amortization period for that expense?

Recommendation: Based on the latest information provided by the company, the appropriate amount of rate case expense is \$199,456, amortized over four years.

Issue 34: Should an adjustment be made to bad debt expense?

Recommendation: Yes, bad debt expense should be reduced \$297,441.

Issue 35: Should an adjustment be made for late fees related to leased vehicles?

Recommendation: Yes, expenses should be reduced \$3,540 in the test year and \$3,775 in the projected test year.

Issue 36: Should meter turn ons, turn offs expenses be reduced?

Recommendation: Yes, projected test year expenses should be reduced \$217,910 for duplication of expenses.

Issue 37: Should an adjustment be made to remove duplicative O&M expenses?

Recommendation: Yes, O&M expenses should be reduced \$276,708 to eliminate duplicative expenses.

Issue 38: Should an adjustment be made to Account 923, Outside Services?

Recommendation: Yes. Account 923 should be reduced \$506,017 for non-utility operations and \$40,328 for duplicative expenses.

Issue 39: Should an adjustment be made to the various expense accounts for the Call Center?

Recommendation: Yes. An adjustment should be made to reduce expenses related to the Call Center by \$31,888.

Issue 40: Are the trend rates used by City to calculate projected O&M expenses appropriate?

Recommendation: Yes. The trend rates used by the Company are appropriate.

Issue 41: Has City used the appropriate trend basis for each O&M account?

Recommendation: Yes. The Company has used the appropriate trend basis for each account.

Issue 42: Should the projected test year O&M expense be adjusted for the effect of any changes to the trend factors?

Recommendation: No. Projected test year O&M expenses should not be adjusted for changes to the trend factors.

Issue 43: Should an adjustment be made for odorizing costs?

Recommendation: Yes, projected test year expenses should be reduced \$7,286 to amortize the prepaid odorant costs over two and one half years.

Issue 44: What is the appropriate amount of projected test year O&M expense?

Recommendation: The appropriate amount of projected test year O&M expense is \$18,142,658.

Issue 45: What is the appropriate amount of

projected test year depreciation and amortization expense?

Recommendation: The appropriate amount of projected test year depreciation and amortization expense is \$7,332,329.

Issue 46: What is the appropriate amount of Taxes Other Than Income Taxes?

Recommendation: The appropriate amount of Taxes Other is \$2,484,259.

Issue 47: What is the appropriate Income Tax Expense, including current and deferred income taxes and interest reconciliation?

Recommendation: The appropriate Income Tax Expense, including current and deferred income taxes and interest reconciliation, is \$1,069,487.

Issue 48: What is the appropriate level of Total Operating Expenses for the projected test year?

Recommendation: The appropriate level of Total Operating Expenses for the projected test year is \$29,028,732.

Issue 49: What is the appropriate amount of projected test year Net Operating Income?

Recommendation: The appropriate amount of projected test year Net Operating Income is \$6,412,757.

Issue 50: What is the appropriate projected test year revenue expansion factor to be used in calculating the revenue deficiency including the appropriate elements and rates?

Recommendation: The appropriate revenue expansion factor is 1.6269.

Issue 51: What is the appropriate projected test year revenue deficiency?

Recommendation: The appropriate projected test year revenue deficiency is \$5,011,296.

Issue 52: Should any portion of the \$1,640,777 interim increase granted by Order No. PSC-00-2102-PCO-GU, issued November 6, 2000, be refunded to customers?

Recommendation: No portion of the \$1,640,777 interim revenue increase should be refunded.

Issue 53: Should City be required to submit, within 60 days after the date of the PAA order in this



docket, a description of all entries or adjustments to its future annual reports, rate of return reports, published financial statements, and books and records that will be required as a result of the Commission's findings in this rate case?

Recommendation: Yes. The utility should be required to fully describe the entries and adjustments that will be either recorded or used in preparing reports submitted to the Commission.

Issue 54: What are the appropriate billing determinants to be used in the projected test year?

Recommendation: The appropriate billing determinants to be used in the projected test year are indicated on Attachment No. 6, page 15 of staff's January 25, 2001 memorandum.

Issue 55: What is the appropriate cost of service methodology to be used in allocating costs to the various rate classes?

Recommendation: Staff's cost of service methodology adjusted for adjustments made to rate base, operations and maintenance expense, and net operating income.

Issue 56: If any revenue increase is granted, what are the appropriate rates and charges for City resulting from the allocation of the increase among customer classes?

Recommendation: The rates and charges are detailed in Attachment No. 7 of staff's memorandum.

Issue 57: What is the appropriate effective date for any new rates and charges approved by the Commission?

Recommendation: All new rates and charges should become effective for meter readings on or after 30 days from the date of the vote approving the rates and charges.

Issue 58: Should this docket be closed?

Recommendation: Yes. This docket should be closed upon issuance of a consummating order unless a person whose substantial interests are affected by the Commission's decision files a protest within 21 days of the issuance of the proposed agency action.

1 CHAIRMAN JACOBS: So we're going to go now  
2 to Item 14, and before we begin Item 14, I  
3 believe Commissioner Palecki wants to give a  
4 statement.

5 COMMISSIONER PALECKI: Mr. Chairman, I will  
6 be recusing myself from Item 14.

7 CHAIRMAN JACOBS: Very well. Show that  
8 Commissioner Palecki is recused. Item 14.

9 MS. STERN: Item 14 is staff's  
10 recommendation in the City Gas rate case. And  
11 for the record, we would like to note that the  
12 recommendation was revised on Friday, the 12th,  
13 and that the Commission is voting on the  
14 revised recommendation.

15 We also have one minor correction to make  
16 on Issue 2. Under staff analysis, the third --  
17 second paragraph, the second sentence in the  
18 second paragraph, the dates, the years should be  
19 2001, not 2000. So the sentence should read,  
20 "New rates for City will go into effect 30 days  
21 after the January 16, 2001 agenda, or about  
22 February 15, 2001."

23 CHAIRMAN JACOBS: Very well. Did you want  
24 to introduce this at all, or do we go to the  
25 companies? Did you want to introduce this at

1 all, or we just go to the companies?

2 MR. REVELL: I think the Company probably  
3 has a couple of short comments.

4 CHAIRMAN JACOBS: Very well. Mr. Melson.

5 MR. MELSON: Chairman Jacobs and  
6 Commissioners, Rick Melson representing City  
7 Gas. We are simply here to answer questions  
8 today. While we probably would not agree 100%  
9 with the staff's methodology on every issue, I  
10 think in total it's a good recommendation. So  
11 we're prepared to answer any questions the bench  
12 may have.

13 CHAIRMAN JACOBS: Very well.  
14 Commissioners?

15 COMMISSIONER JABER: Commissioner, I have  
16 general questions about rate case expense, and  
17 this shouldn't take a lot of time. On Issue 33,  
18 staff, help me understand the analysis you do  
19 for rate case expense. Do you -- what do you  
20 require the utility to give you?

21 MR. REVELL: Basically what they provide us  
22 is a computer printout of the legal, travel,  
23 extra labor expenses that go into preparing the  
24 rate case, and we examine their documentation  
25 for accuracy and completeness and prudence as

1 far as the types of expenses incurred.

2 Now, they budgeted -- or what they actually  
3 incurred was fairly close to their budgeted  
4 amount. There was one expense of approximately  
5 \$34,000 extra that they incurred for a special  
6 mailout to customers notifying them of the  
7 customer hearing.

8 We were able to come to a -- well, the  
9 reason this is being revised is because when the  
10 recommendation was filed, we didn't have  
11 complete information of what the rate case  
12 expense would be. The filing was on the 4th,  
13 and they hadn't closed their December 31st  
14 books. The number in here is complete through  
15 today, because they were able to come up with a  
16 close number for travel and, of course, per diem  
17 expenses, since in some cases NUI and City  
18 personnel had been here on at least two other  
19 occasions, I think a couple of times. A couple  
20 of individuals have been here three times.  
21 Normally sometimes what we have to do is have a  
22 new number at the hearing or at the agenda, but  
23 we were able to have the number last Friday.

24 COMMISSIONER JABER: Is the level of detail  
25 such that you would know an actual breakdown of

1 costs associated with the specific duties  
2 performed?

3 MR. REVELL: Right. In the particular case  
4 of what we got from City, it breaks it down by  
5 individual. We were able to identify specific  
6 individuals, dates and, of course, the amount,  
7 and it was easy to tell which were  
8 transportation, which were meals, copy expenses,  
9 legal expenses, postage, consulting fees. So it  
10 was about a four- or five-page breakdown by  
11 category.

12 COMMISSIONER JABER: The consultant fees,  
13 would they include an engineer? would there be  
14 a reason for an engineer to be included, or are  
15 they in-house consultants?

16 MR. REVELL: There were consulting fees. I  
17 think the consulting fee specifically identified  
18 was not an engineer. But that's always possible  
19 that engineering fees could be included if the  
20 situation warranted it.

21 COMMISSIONER JABER: And are there  
22 deficiencies in these kinds of filings, like  
23 filing deficiencies where you would go back and  
24 request more information of the Company?

25 MR. REVELL: As far as rate case expense?

1 we could. We did not in this case. We did  
2 request updates on at least two other occasions,  
3 which the Company was able to provide. We  
4 discussed it with them on trips to Tallahassee,  
5 and they sent it up as soon as they returned  
6 home.

7 COMMISSIONER JABER: When you receive those  
8 kinds of updates, is there cost -- is the cost  
9 associated with giving staff that information  
10 included in rate case expense?

11 MR. REVELL: Probably not, because it would  
12 generally be provided by, in this particular  
13 case, personnel in Miami, and that would be  
14 considered part of their I guess day-to-day  
15 salary and benefits package during their normal  
16 workweek. And also, generally it only involves  
17 a computer printout, so it really wouldn't  
18 involve that much additional expense on the part  
19 of any Company personnel in any event.

20 COMMISSIONER JABER: As a matter of course  
21 -- this is the last question. As a matter of  
22 course, if that kind of update is provided by an  
23 outside consultant, would that be allowed in  
24 rate case expense?

25 MR. REVELL: Well, the consultants

1 generally would provide the documentation to the  
2 Company. In the documentation we received from  
3 City for this case, there was no source document  
4 from their consultants included.

5 COMMISSIONER JABER: Okay. I don't know if  
6 any other Commissioner has any questions,  
7 Chairman Jacobs, but I can move staff.

8 COMMISSIONER DEASON: I have a few  
9 questions. I have questions concerning Issues  
10 6, 7, and 8. These issues deal with the  
11 inclusion of a positive acquisition adjustment.  
12 And what I would like to do, if I could, is  
13 direct staff's attention to a previous item  
14 which the Commission has just voted upon, which  
15 was Item 13.

16 On page 17 of that recommendation, there's  
17 a discussion of some precedent which the  
18 Commission uses in analyzing positive  
19 acquisition adjustments, and I agree with that  
20 approach. And from my reading of staff's  
21 discussion on the issues in City Gas, it appears  
22 that staff is making the same points. It's just  
23 that in Item 13, those points were not met, and  
24 we disallowed the positive acquisition  
25 adjustment.

1           Staff is recommending in Item 14 that these  
2           be approved, and I just want to make sure that  
3           staff's -- they do not enumerate the criteria  
4           which are delineated in Item 13 on page 17 of  
5           the recommendation, and I just want some  
6           discussion. Did staff consider these items, and  
7           if so, which of these items meet the criteria  
8           for you to include the positive acquisition  
9           adjustment for City Gas?

10           The items are increased -- fees that the  
11           Commission can and should consider when  
12           considering a positive acquisition adjustment.  
13           There are five items. One is increased quality  
14           of service. I think that's one of the points  
15           you make. Two is a lower -- lowered operating  
16           costs. I think you make that point, in that  
17           you're saying that if these expenses were to  
18           take place, this was the most cost-effective way  
19           to facilitate these expansions and that it was  
20           beneficial to existing as well as to customers  
21           which were added to the system.

22           MR. REVELL: That's correct.

23           COMMISSIONER DEASON: Then there are three  
24           other items, increased ability to attract  
25           capital, lower overall cost of capital, and 5,



1 more professional and experienced management.

2 I don't think that the last three apply. I  
3 think that the first do apply. And I just want  
4 staff's feedback. I think these are good  
5 criteria, and I want to make sure before we ever  
6 approve a positive acquisition adjustment, this  
7 is the analysis we undertake and that we find at  
8 least one or more of these five reasons as to  
9 why we are approving a positive acquisition  
10 adjustment. And I need staff's -- as I  
11 understand your analysis, you're basically  
12 indicating -- even though you don't say it in so  
13 many words, you're saying that items 1 and 2 are  
14 being met. Now, please explain that to me.

15 MR. REVELL: I think that's a big one,  
16 particularly for City, because I think the total  
17 of the three acquisition adjustments only --  
18 these three only amount to about 1,400,000. So  
19 I don't think the increased ability to attract  
20 -- was number 3 attract financing?

21 COMMISSIONER DEASON: Yes, number 3 was the  
22 ability to attract capital, you know, on  
23 favorable terms. I don't think that applies  
24 here.

25 MR. REVELL: That wouldn't. No, that

1           wouldn't apply here.

2           COMMISSIONER DEASON: A lower overall cost  
3 of capital, I don't think that applies. And  
4 more professional and experienced management,  
5 that may be the case, but I don't think that's  
6 what you're indicating.

7           I think that you're -- you're recommending  
8 approval because of quality of service that's  
9 going to be provided to customers, particularly  
10 those customers which were present formerly  
11 under a propane system that would then be  
12 allowed to receive natural gas.

13           And lower operating costs, in the sense  
14 that this is a cost-effective way to facilitate  
15 an expansion, in that it not only benefits --  
16 and I guess this is the key question. It not  
17 only benefits those customers which are being  
18 added to the system, but it benefits customers  
19 which are already on the system because you have  
20 a larger base to spread fixed costs?

21           MR. REVELL: Correct.

22           COMMISSIONER DEASON: That is the basis for  
23 the recommendation?

24           MR. REVELL: One and 2 were the primary  
25 factors. And I would say from the standpoint of

1 City, I think as a natural gas company, with the  
2 regulation they have, I would somewhat take care  
3 of itself, the quality of service.

4 But one of the attractive features for City  
5 was the fact that they were able to purchase  
6 these systems, actually have pipe in the ground  
7 for approximately a third to a fourth of the  
8 cost of what it would have cost them to do it  
9 themselves. And even though these items were  
10 fully depreciated on the books and -- in the  
11 case of laterals, it was Florida Gas  
12 Transmission, and it was -- General Development  
13 Utilities had the propane system.

14 COMMISSIONER DEASON: Staff is convinced  
15 that --

16 MR. REVELL: They thought that the lower  
17 cost of -- the lower operating costs were  
18 probably the most attractive feature.

19 COMMISSIONER DEASON: Okay. In reading  
20 your analysis on these issues, it struck me  
21 that, of course, obviously, one of the benefits  
22 of these expansions and the cost-effective  
23 manner of providing these expansions is that the  
24 Company is going to be achieving increased  
25 revenue. And you even include revenue

1 projections to capture the growth that's going  
2 to take place.

3 Let me ask this question. Did you account  
4 for those increased revenues in your projected  
5 revenue for this rate case, or are these  
6 projections outside the scope of this rate case?

7 MR. REVELL: The 2001 projections are in  
8 the MFRs. The 2002 are outside, the large  
9 increases for --

10 COMMISSIONER DEASON: So we have a 2001  
11 projected test year. To the effect --

12 MR. REVELL: Right.

13 COMMISSIONER DEASON: To the extent that  
14 there are revenue enhancements as a result of  
15 these positive acquisition adjustments, they  
16 have been accounted for in that test year.

17 MR. REVELL: Correct.

18 COMMISSIONER DEASON: Then I have a  
19 question on -- it's really more of a  
20 clarification question. It has to do with Issue  
21 11, and these are allocations of costs. In  
22 reading your analysis, apparently there was --  
23 just let me go to the page. It's on page 14 of  
24 your recommendation. In the first full  
25 paragraph under staff analysis, you make

1 reference to a changed square footage  
2 allocation. Could you explain what that change  
3 was?

4 MR. BRINKLEY: Based on what the engineer  
5 personally reviewed on some of the different  
6 facilities, he calculated a minor change in  
7 Hialeah, one of their offices down there. The  
8 bulk of the adjustment is for a change to what  
9 -- the engineer intended to use a weighted  
10 average basis for square footage, and he used a  
11 simple average. And when I recalculated it  
12 based on a weighted average of square foot of  
13 the facilities, I came up with this adjustment.

14 COMMISSIONER DEASON: Okay. Now, how do  
15 you go about weighting the square footages based  
16 upon --

17 MR. BRINKLEY: Based upon square footage.

18 COMMISSIONER DEASON: Okay. Well, I'm  
19 trying to understand, what was the mistake that  
20 was made, and how did you correct it?

21 MR. BRINKLEY: Okay. What he did was, he  
22 took, for instance, the square footage for a  
23 particular office. He looked at the non-utility  
24 portion to the total of that particular  
25 facility, and say he came up with 20%

1 non-utility. Then he turned around and looked  
2 at the other facilities and came up with  
3 percentages, and then he added them and divided  
4 them by the number of facilities, the five, and  
5 that was a simple average.

6 I took the square footage of all of the  
7 buildings and calculated the non-utility square  
8 footage of all the buildings and applied  
9 that.

10 COMMISSIONER DEASON: Okay. I understand,  
11 and I agree with what you did. And that's the  
12 reason why there's a fairly material adjustment  
13 that had to be made.

14 Mr. Chairman, that's all the questions I  
15 have.

16 CHAIRMAN JACOBS: I have a question, going  
17 back to Item 6, 7. As I understood it, your  
18 rationale -- and I guess this is probably more  
19 appropriate to the propane system. Your  
20 rationale as to the amount of the acquisition  
21 adjustment is that the purchase amount was  
22 reasonable because it was less than the amount  
23 that would have been incurred had a similar  
24 facility been built by the Company; is that  
25 correct?

1 MR. REVELL: That's correct.

2 CHAIRMAN JACOBS: How do we confirm those  
3 estimates? Do we have any idea what the  
4 development costs would have been for the  
5 Company? Has that been done?

6 MR. REVELL: I did see an analysis that  
7 City Gas did that proved to their satisfaction  
8 it was a good purchase price. And the only  
9 other documentation I had was that it -- things  
10 like the amortization on a yearly basis over 30  
11 years. I did not see an updated chart. The  
12 only thing, there were some construction  
13 numbers, original construction costs which were  
14 -- I don't think I've got that. It's about a  
15 million something. Let me see if I can find  
16 that real quick.

17 COMMISSIONER DEASON: While staff is  
18 looking at that, let me ask one other question  
19 on the acquisition adjustment. It goes without  
20 saying, and I assume this is the case, that  
21 these transactions were arm's length, there was  
22 no affiliate transactions involved in any of  
23 these acquisitions.

24 MR. REVELL: No, they were totally arm's  
25 length. But GDU was a propane system. Issues 7

1 and 8 involved unused presently -- well, at the  
2 time, unused laterals of Florida Gas  
3 Transmission. They were I think dedicated  
4 utility plant pipelines that were no longer --  
5 or laterals that were no longer needed, and they  
6 put them up for sale, and they happened to be in  
7 a perfect geographic location for City.

8 Commissioners, that's the only  
9 documentation I've got. I don't have anything  
10 that was specifically done by our staff.

11 CHAIRMAN JACOBS: The concern for me is  
12 what we appear to be saying is that so long as a  
13 purchase is done which would not exceed any  
14 comparable construction cost, then that's a  
15 reasonable acquisition adjustment for us.

16 MR. REVELL: Well, I think the important  
17 thing is that -- I think we would look at more  
18 than that. There might be some situations where  
19 if you were going in an area that would never  
20 generate any customers, you might be able to  
21 pick up something cheaper than you could build  
22 it yourself, but I think you would still need to  
23 examine the surrounding area for potential  
24 customers and potential growth in the future.  
25 And these particular three happened to be right



1 in the middle of City Gas's present territory.  
2 And in the case of the Homestead lateral, it  
3 adds approximately 100 square miles to their  
4 territory that they can financially serve. It  
5 goes right down the U.S. 1 corridor for  
6 approximately two-thirds of the length of  
7 Homestead.

8 CHAIRMAN JACOBS: I understand. And I  
9 don't think that it's unreasonable to look at  
10 that, but when I look at issues of equity  
11 between shareholders and ratepayers, here you  
12 have a piece of property that's going to come  
13 onto the books of the Company and will probably  
14 have escalating value. And what we say -- and  
15 the Company probably didn't pay -- let me not  
16 make that statement. That's not clear. But  
17 it's arguable as to whether or not there is some  
18 actual benefit in the acquisition of the  
19 property itself to the shareholders, i.e., they  
20 may have gotten that property at a price that is  
21 lower than its actual market price, so on their  
22 books they have a premium recorded. And then  
23 what we say is that ratepayers should then allow  
24 -- should be required to give them a recovery of  
25 this value that was obtained for very little

1 cost.

2 And if that is what we're saying, I'm  
3 concerned that we be as exact as possible,  
4 because whatever we're saying ratepayers ought  
5 to provide some recovery for, in my mind, it  
6 ought to be pretty much for the ratepayers'  
7 interest. And I'm concerned that if we say so  
8 long as it's less than what the Company would  
9 have built, and we don't have real strong  
10 documentation of what the building cost would  
11 have been, we have somewhat of a fuzzy picture  
12 there, particularly in light of the idea that  
13 we've been very, very careful in water and  
14 wastewater analyses in looking at acquisition  
15 adjustments. I wouldn't want us to loosen that  
16 standard to some great degree in other  
17 industries. I think we ought to be as clear and  
18 as concise when we look at this.

19 And for today's purpose, I'm prepared to,  
20 for the reasons you stated, and for this case  
21 only, to see this as a benefit. But for future  
22 cases, I think it's really important that we not  
23 set this as the bar. The bar in my mind should  
24 be much more -- there should be a much more  
25 careful scrutiny of the amount of recovery we

1 allow in the acquisition adjustment.

2 Now, then, in the lateral purchases, it's  
3 my understanding that much of that has to do  
4 with projected future growth. Is that correct?

5 MR. REVELL: Well, the present revenue  
6 covers, or very definitely contributes to City's  
7 bottom line. Both laterals, however, do have a  
8 greater degree of potential growth simply  
9 because the GDU system was -- the majority, even  
10 though they do anticipate approximately 8-1/2%  
11 growth for 2002, that was a fairly established  
12 system, a fairly full system. That was a matter  
13 of buying out an ongoing concern, you might  
14 say. The laterals start from a base that there  
15 were -- it was a dedicated line that City now at  
16 a lower construction cost is able to add  
17 commercial, and particularly commercial and  
18 residential customers, starting from obviously a  
19 zero base.

20 CHAIRMAN JACOBS: So the revenue that will  
21 accrue from these laterals is existing revenue?

22 MR. REVELL: Yes, it is. And it's a  
23 positive contribution to the bottom line, and  
24 it's -- approximately one year past the  
25 projected test year, it's going to more than

1 double, something like 130% or more.

2 CHAIRMAN JACOBS: Okay. My concern is that  
3 when I saw that, that sounds like a discussion  
4 regarding used and useful. If these assets are  
5 pretty much going to be used for future growth,  
6 it sounds like you're going to do some kind of  
7 used and useful adjustment. What I hear you  
8 saying is that the essence of the use of that,  
9 the revenues that come from that are there now,  
10 and therefore, a used and useful adjustment  
11 wouldn't be of any real consequence or  
12 significance.

13 MR. REVELL: Well, I think in this case  
14 it's already covering all their costs. I don't  
15 deal with used and useful that much, but I think  
16 this is a situation that, like most projects,  
17 they're built into a particular area. The  
18 bigger the area grows, the more customers can go  
19 into it. So I think that's probably an argument  
20 you could make on any project. Even if it was  
21 feasible from the beginning, you would hope  
22 there would be more customers next year and more  
23 customers the year after that. And if it was  
24 fully built out to start with, then you wouldn't  
25 be able to add any additional customers at all.

1                   CHAIRMAN JACOBS: Right, right.

2                   Again, my concern is that in approving --  
3                   if that is indeed the vote, I wouldn't want this  
4                   to be the bar. In my mind, there ought to  
5                   clearly to be a used and useful analysis that  
6                   would apply to an acquisition adjustment,  
7                   especially when, as you indicated here, much of  
8                   the use of that acquisition has to do with  
9                   growth.

10                  I'm prepared -- the analysis that you give  
11                  here, i.e., that the costs are essentially  
12                  covered by existing revenues, I think is a  
13                  reasonable consideration to apply in whether or  
14                  not you would do a used and useful adjustment.  
15                  But I absolutely think that the analysis ought  
16                  to include that. I wouldn't want to rule it  
17                  out, and I didn't see it here, so that's why I  
18                  wanted to raise it.

19                  COMMISSIONER DEASON: Let me ask another  
20                  question, since we're kind of delving into this  
21                  a little bit. Issues 7 and 8, they address  
22                  acquisition of a lateral. Staff has made the  
23                  review, and it appears that it was a  
24                  cost-effective, prudent thing to do, and I'm not  
25                  really debating that. The question is: why

1 does this even come up as a question of an  
2 acquisition adjustment? Is it because Florida  
3 Gas Transmission is a regulated utility  
4 regulated by FERC?

5 MR. REVELL: We talked about that, and I  
6 think they're acquisition adjustments as far as  
7 issues in the recommendation because that's what  
8 they were included as in the MFRS. The  
9 acquisition adjustments that I'm most familiar  
10 with, indirectly or directly, are not of this  
11 type. In the case of 7 and 8, there are no  
12 customers at all. I think it's an acquisition  
13 adjustment in the sense that they paid more than  
14 book value.

15 COMMISSIONER DEASON: Well, that raises  
16 another interesting question. The book value  
17 for both of these laterals was zero, and we know  
18 that it had some value. I just assumed that for  
19 Florida Gas Transmission's purposes, apparently  
20 they were going to abandon -- they had no  
21 further use, and apparently they have some  
22 accounting flexibility from FERC, and they just  
23 basically wrote these off of their books, and  
24 for their books, they had zero value.

25 MR. REVELL: Exactly, yes. The only

1 documentation on that, there was an indication  
2 in the audit work papers that our auditors did  
3 check with Florida Gas Transmission, and they do  
4 have zero -- or were zero book value on their  
5 books. But I don't know what their accounting  
6 standards were or how many years they amortized  
7 them over. They're approximately I think  
8 35-year-old systems.

9 COMMISSIONER DEASON: Now, let me ask you  
10 this question. Let's assume -- and this is  
11 strictly assumption. I have no idea what it  
12 cost Florida Gas Transmission to build, say, the  
13 lateral which is described in Issue 8. Let's  
14 just assume that it cost them a million dollars  
15 to build it, and they still had it on their  
16 books at a million dollars, and City Gas comes  
17 in and says, "Look, we're going to buy this  
18 lateral, and City Gas is going to sell it to us  
19 for 450,000, and it's cost-effective for us to  
20 do it. But we want to put a million dollars in  
21 our rate base, because that's what was on  
22 Florida Gas Transmission's books." What would  
23 you do then?

24 MR. REVELL: My first feeling is that  
25 you're right, it would be purchase price. It

1 wouldn't be anything on FGT's books.

2 COMMISSIONER DEASON: Okay. Well, that's  
3 my position too, but maybe I'll get you to  
4 testify when we have an acquisition adjustment  
5 investigation again.

6 CHAIRMAN JACOBS: That takes care of your  
7 questions?

8 I was about to delve off into this ROE  
9 discussion, but I think I'll hold off. I think  
10 I get the point, so I don't have any further  
11 questions.

12 No further questions? Do I have a motion?  
13 You had a motion, didn't you?

14 COMMISSIONER DEASON: I can second the  
15 motion.

16 CHAIRMAN JACOBS: Moved and seconded that  
17 Item 14 be approved. Without objection -- I  
18 guess I should take a vote. All in favor say  
19 "aye."

20 COMMISSIONER JABER: Aye.

21 COMMISSIONER BAEZ: Aye.

22 COMMISSIONER DEASON: Aye.

23 CHAIRMAN JACOBS: All opposed? Show Item  
24 14 approved. I should be recorded as voting  
25 "aye" as well.



1           Now we'll revert to Item 12. We're going  
2 to take about a five-minute break to give  
3 Commissioner Palecki a moment to get back into  
4 the room.

5           (Short recess.)

6           CHAIRMAN JACOBS: We're going to go back on  
7 the record. I hear from staff that we need to  
8 revert back to Issue 11, so staff --

9           MR. WHEELER: Yes, Item 14. I just want to  
10 reiterate that as a result of the amended  
11 recommendation, the revenue requirement was  
12 changed by about \$121,000, and I just wanted to  
13 make clear that the rates that are attached to  
14 the original recommendation do not reflect that  
15 change, so that the staff will be making a minor  
16 change to the rates in order that they recover  
17 the total revenue requirement as adjusted.

18           COMMISSIONER DEASON: Mr. Chairman, I can  
19 recommend that we allow staff to make those  
20 changes consistent with the methodology, just  
21 make sure that they correct for the revisions  
22 that were made to the recommendation earlier.  
23 That's what you're asking us to let you do;  
24 correct?

25           MR. WHEELER: Yes.

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CHAIRMAN JACOBS: There's a motion. Is there a second?

COMMISSIONER BAEZ: Second.

COMMISSIONER JABER: Second.

CHAIRMAN JACOBS: It has been moved and seconded that staff be allowed to modify its recommendation with regard to the rate schedule. All in favor say "aye."

COMMISSIONER JABER: Aye.

COMMISSIONER DEASON: Aye.

COMMISSIONER BAEZ: Aye.

CHAIRMAN JACOBS: Aye. Opposed?

Item 14 as amended is approved.

(Conclusion of consideration of Item 14.)

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CERTIFICATE OF REPORTER

STATE OF FLORIDA)  
COUNTY OF LEON )

I, MARY ALLEN NEEL, do hereby certify that the foregoing proceedings were taken before me at the time and place therein designated; that my shorthand notes were thereafter transcribed under my supervision; and that the foregoing pages numbered 1 through 34 are a true and correct transcription of my stenographic notes.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, or relative or employee of such attorney or counsel, or financially interested in the action.

DATED THIS 22nd day of January, 2001.

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\_\_\_\_\_  
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