LAW OFFICES CHANDLER, LANG, HASWELL & COLE, P.A. POST OFFICE BOX 23879

Gainesville, Florida 32602-3879

JAMES ELANG JOHN H. HASWELL C. WHARTON COLE *

April 9, 2001

DRIGINA GAINESVILLE, FL 32601-5367

> WILLIAM H. CHANDLER 1920 - 1992

*ADMITTED IN FL AND TX

Blanca S. Bayo, Director Division of Records and Reporting Florida Public Service Commission Capital Circle Office Center 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850 (850) 413-6770

010441-EU

VIA FEDERAL EXPRESS

RE:

In Re: Territorial Dispute Between West Florida Electric Cooperative Association, Inc. and Gulf Power Company in Washington County,

Florida

Dear Ms. Bayo:

I am enclosing herewith an original and fifteen (15) copies of West Florida Electric Cooperative Association, Inc.'s Petition To Resolve Territorial Dispute for filing with the Florida Public Service Commission.

I am enclosing a copy of this letter as an acknowledgement copy and would appreciate it if you would file stamp it and return it to me in the enclosed self-addressed/stamped envelope as an acknowledgement of the date the Petition was filed. Please call me if you have any questions regarding this matter.

> Sew A HARMELL Very truly yours

RECEIVED & FILFD

John H. Haswell PUREAU OF RECORDS

JHH/dai **Enclosures**

CC:

Frank E. Bondurant, Esquire

Attorney for West Florida Electric Cooperative Association, Inc.

Gary Clark, Vice President, Member Services

West Florida Electric Cooperative Association, Inc.

William S. Rimes, Executive Vice President and CEO

West Florida Electric Cooperative Association, Inc.

Jeffrey A. Stone, Esquire

Attorney for Gulf Power Company

Russell A. Badders, Esquire

Attorney for Gulf Power Company

Susan D. Ritenour, Assistant Secretary and Assistant Treasurer

Gulf Power Company

DOCUMENT NUMBER-DATE

04428 APR 10 =

FPSC-RECORDS/REPORTING

BEFORE THE FLORIDA PUBLIC SERVICE COMMISISON

In Re: Territorial Dispute Between West Florida Electric Cooperative Association, Inc. and Gulf Power Company in Washington County, Florida.

Docket No. 0/0441-EU

PETITION TO RESOLVE TERRITORIAL DISPUTE

WEST FLORIDA ELECTRIC COOPERATIVE ASSOCIATION, INC., hereinafter designated "WFEC", by and through its undersigned attorneys, files this Petition to Resolve a Territorial Dispute between itself and GULF POWER COMPANY, hereinafter designated "GPC", in Washington County, Florida, and alleges:

- All notices and pleadings in this matter should be served on the following: 1.
 - A. For WFEC: John H. Haswell, Esquire Chandler, Lang. Haswell & Cole, P.A. 211 NE 1st Street Post Office Box 23879 Gainesville, Florida 32602 (352) 376-5226 telephone (352) 372-8858 facsimile

with a copy to:

Frank E. Bondurant, Esquire Post Office Box 854 Marianna, Florida 32447 (850) 526-2263 telephone (850) 526-5947 facsimile

B. For GPC: Jeffrey A. Stone, Esquire

Russell A. Badders, Esquire

Beggs & Lane

Post Office Box 12950

Pensacola, Florida 32576-2950 (850) 432-2451 telephone (850) 469-3330 facsimile

> DOCUMENT NUMBER-DATE 04428 APR 10 = FPSC-RECORDS/REPORTING

with a copy to:

Susan D. Ritenour Assistant Secretary and Assistant Treasurer Gulf Power Company 1 Energy Place Pensacola, Florida 32520-0780

2. WFEC is an electric cooperative organized and existing under Chapter 425, Florida Statutes, and subject to Chapter 31 of Title 7, United States Code (Rural Electrification Act), and is presently furnishing electric service to its customers in Calhoun, Holmes, Jackson and Washington Counties in the State of Florida. Its principal place of business is located in Graceville, Florida, and its address is:

5282 Peanut Road Post Office Box 127 Graceville, Florida 32440-0127

- 3. GPC is an investor owned electric utility subject to Chapter 366 Florida Statutes and is engaged in the business of selling electric energy to its customers within the State of Florida including certain customers in Washington County, Florida.
- 4. The Florida Public Service Commission ("PSC") has jurisdiction over both WFEC and GPC for the planning, development, and maintenance of a coordinated electric power grid to avoid uneconomic duplication of distribution, transmission and generation facilities as provided in Florida Statutes § 366.04(5), and pursuant to Section 366.04(2)(e) to resolve territorial disputes between electric cooperatives and investor owned utilities.

- 5. The Commission also has jurisdiction pursuant to § 366.055(3) "to assure efficient and reliable operation of a state energy grid...to require any electric utility to transmit electric energy over its transmission lines from one utility to another...".
- 6. WFEC is a distribution electric cooperative whose power supplier is Alabama Electric Cooperative, Inc. ("AEC"). AEC provides transmission service to WFEC over its transmission system and the transmission systems of other utilities, including the transmission system of GPC.
- 7. WFEC has access to GPC's transmission system through its power supplier, AEC, which has an agreement with the Southern Company, the corporate owner of GPC for the provision of such service on request of AEC, and such service is also provided pursuant to Southern Company's open access tariff, filed in compliance with FERC Order Number 888-A, effective July 14, 1997.
- 8. GPC intends to serve a customer in Washington County as further described in the Joint Petition for Declaratory Statement filed by GPC and ENRON Compression Services Company ("ECS") Docket Number 010265-EI, and a copy of that Petition for Declaratory Statement is attached hereto as Exhibit "7", as evidence of GPC's intent to serve the customer, ECS. The customer's site is currently served by WFEC and is in an area referred to as Hinson's Crossroads near the intersection of County Roads 280 and 284. The rural community of Hinson Crossroads is located in the extreme western edge of Washington County, Florida. It is situated at the intersection of paved county roads 280 and 284. Primary access to the community, by ground transportation, can be gained from the east on County Road 280 and from the

southwest on County Road 284. In addition, various county dirt roads traverse the area including River Road, which runs west and connects the community with the Choctawhatchee River; the distance being approximately two miles. A boat landing/launch is located at the end of River Road where it intersects with the river. The mileage distances to the surrounding towns are as follows: Vernon nine miles, Bonifay 12 miles, Caryville 10 miles and Chipley 18 miles. Approximately 200 residents live in the community all served by WFEC. Most of the dwellings occupied by these residents are either of wood frame or block construction. There are several mobile homes in the area as well.

There are very few commercial and industrial facilities. There is an active fishing bait shop on County Road 284. No other active retail stores exist. Three active Protestant Churches are located on County Road 284.

Florida Gas Transmission Company operates a natural gas facility on the disputed area located on County Road 284 called the Caryville Compressor Station. The facility is situated on several acres of land with Burns Lake Road (a dirt road) bordering the property on the northwest side and County Road 284 fronting the property on the east side. Chain link and bobbed wire fencing surrounds the property on all sides. The facility has been in operation approximately 45 years. Its primary function is to help pump natural gas on the Florida gas pipeline system to points throughout the state. Several buildings of metal construction are on the site with paved drives and parking areas around them. This facility operates 24 hours per day, seven days a week. West Florida Electric provides electric service. The Cooperative has a three-

phase line located in the front of the property adjacent to County Road 284 and another three-phase line adjacent to Burns Lake Road on the northwest side of the property. Florida Gas plans on adding more pumping equipment and infrastructure to the site in the near future. This addition will require the construction of an electric substation dedicated for the facility.

- 9. No territorial agreement exists in this area between WFEC and GPC. WFEC has historically and exclusively served the disputed area described above and claims the subject property as its exclusive service area.
- 10. WFEC currently maintains and has maintained for many years distribution lines in and about the disputed area, and as of the date of the filing of the Petition for Declaratory Statement by GPC and continuing as of the date of filing this Petition, WFEC has distribution facilities on, along, and adjacent to all sides of the customer's property. In addition to the fact that this area is the historic service area of WFEC, service to this customer by GPC will result in uneconomic duplication of distribution and transmission facilities already provided by and available to WFEC. Exhibit "1" depicts WFEC's service area and system. All facilities shown in black are WFEC's. The Exhibit does not show the location of GPC's facilities or those of Choctawhatchee Electric Cooperative, Inc. ("CHELCO"). Exhibit "2" is a closer view of the area around the disputed site. All the facilities shown in black are WFEC's. The orange coded area is served by GPC. The pink coded area is served by CHELCO. The disputed area is clearly well within and is completely surrounded by WFEC's facilities for many miles.

Exhibit "3" is an even closer view showing only WFEC's facilities around the Hinson's Crossroads area, except for the GPC transmission line running northwest/southeast at the southeastern end of the Exhibit.

- 11. WFEC can adequately and reliably serve the disputed area and has adequately and reliably served the surrounding area for over 30 years.
- 12. GPC maintains no electric facilities of any kind on or near the disputed area and maintains no electric facilities adjacent to or surrounding the disputed area.
- 13. Exhibit "4" represents WFEC's current estimate of the future system impacts for service in the area of the dispute and the new distribution equipment cost estimates, excluding a substation. WFEC estimates the new distribution requirements to be \$45,000.00.
- 14. Exhibit "5" represents WFEC's confirmation that Florida Gas Transmission is currently a customer of WFEC. The Exhibit shows the last thirteen months of kWh hour usage and demand from January 2000 through January 2001. To the best WFEC's information, common knowledge and belief, Florida Gas Transmission, ENRON Compression Service Company, and ENRON North America Corp. are all interrelated, owned by each other or are subsidiaries of each other.
- 15. Exhibit "6" is WFEC's current estimate of the cost to provide transmission service to the disputed area from a tap on GPC's transmission line.

WHEREFORE, WFEC respectfully requests that the Commission:

1. Take jurisdiction of this cause and of the parties;

2. Resolve this territorial dispute by determining that the disputed area is the historic service area of WFEC and that WFEC is entitled to serve any customer that locates its facilities in the area, specifically including ENRON Compression Services Company, and prohibiting Gulf Power Company from serving or attempting to serve the site.

Respectfully submitted:

John H. Haswell

Chandler, Lang, Haswell & Cole, P.A.

211 NE 1st Street

Post Office Box 23879

Gainesville, Florida 32602

(352) 376-5226 telephone

(352) 372-8858 facsimile

Florida Bar Number: 162536

Frank E. Bondurant, Esquire

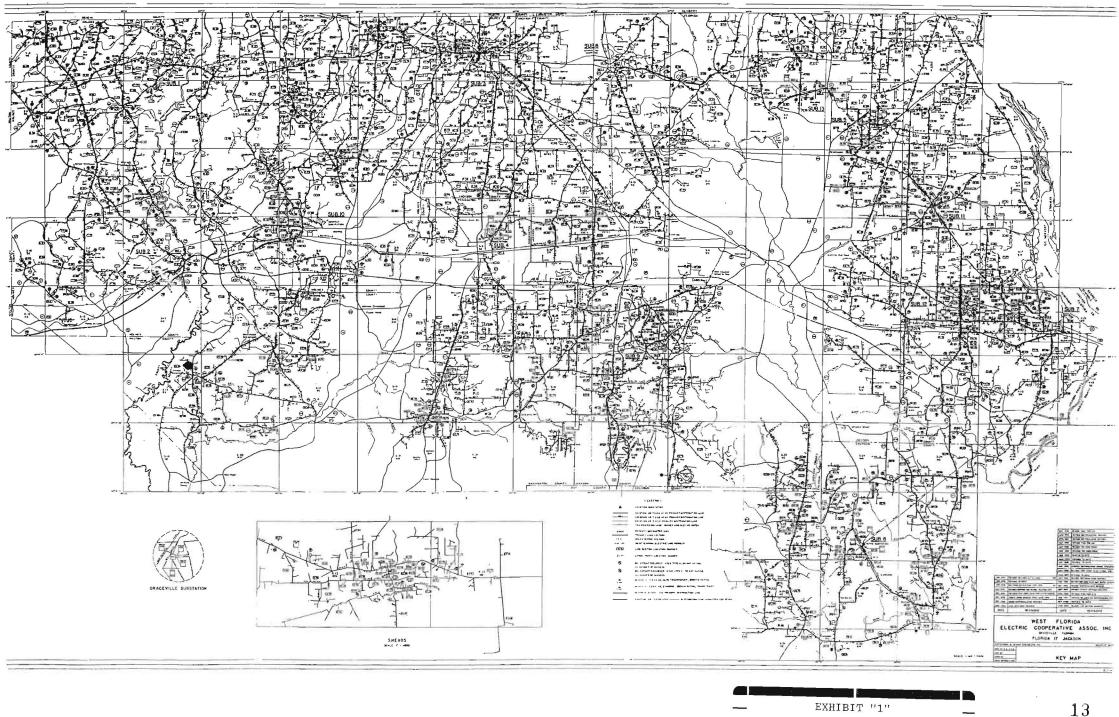
Post Office Box 854

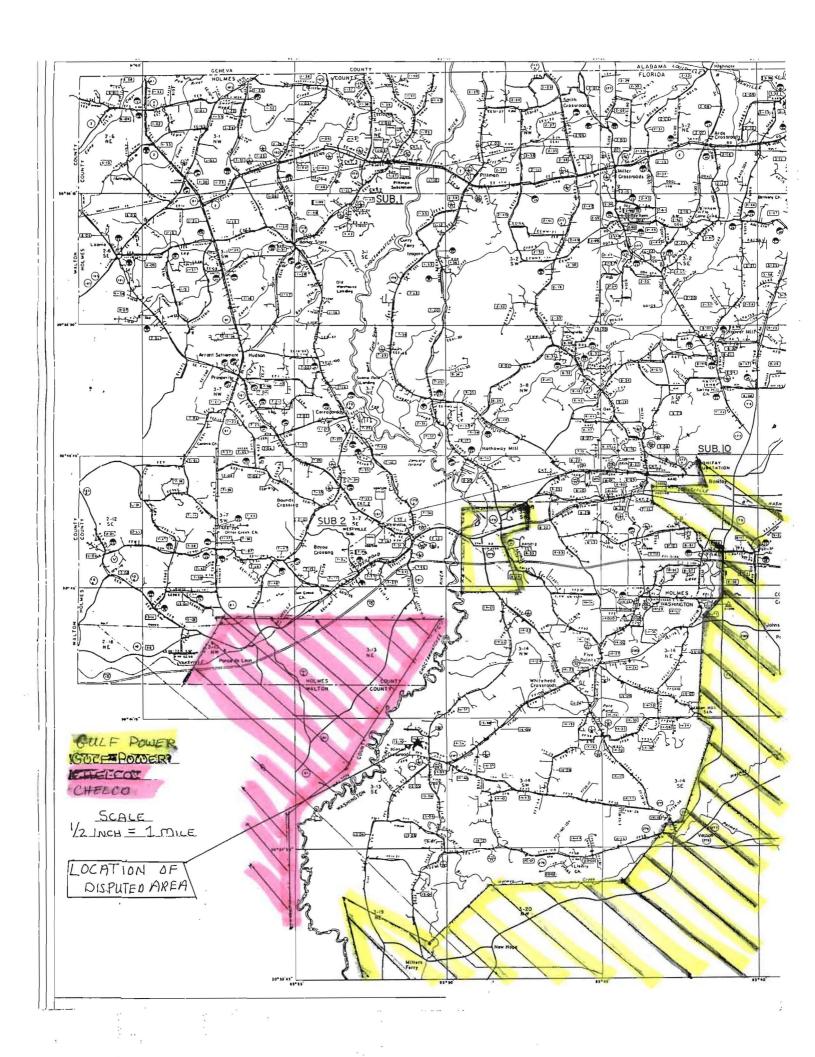
Marianna, Florida 32447

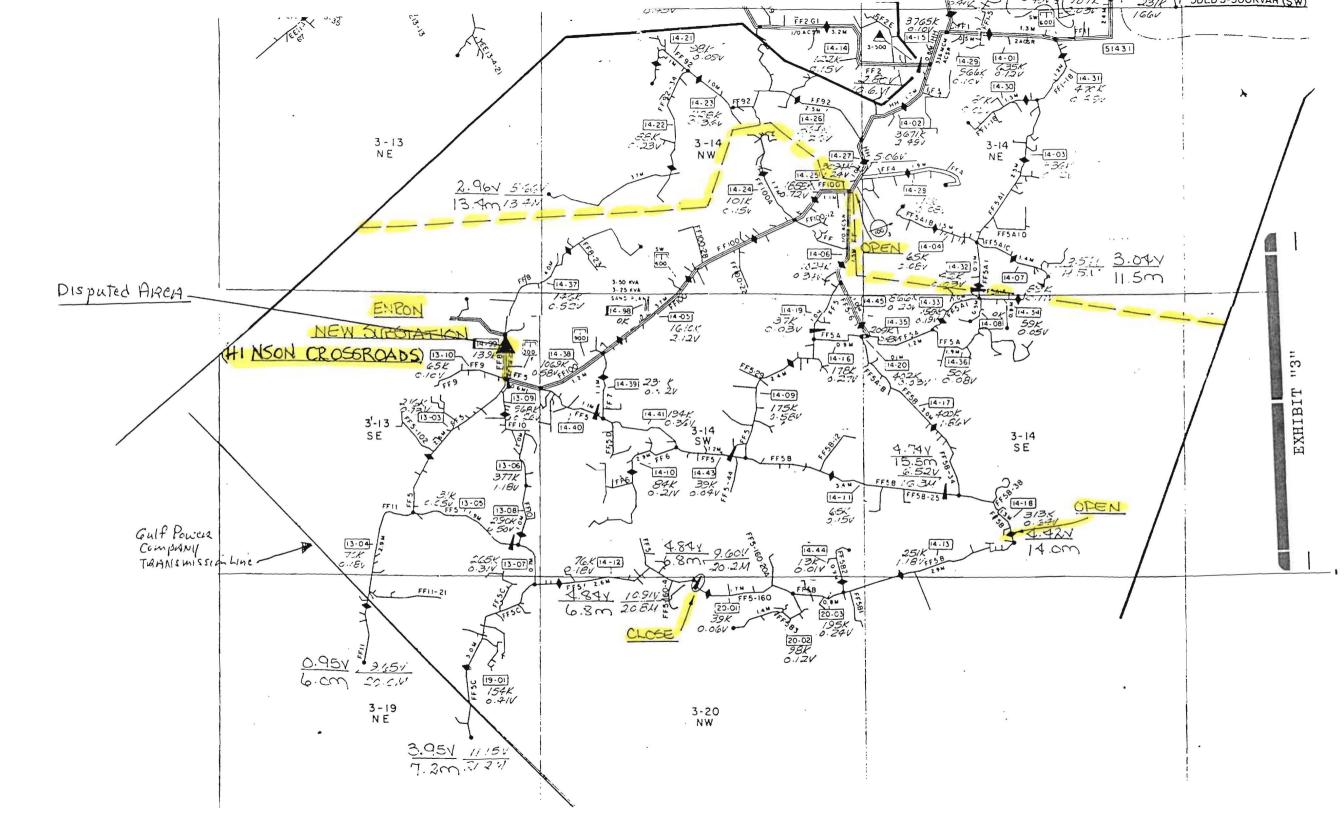
(850) 526-2263 telephone

(850) 526-5947 facsimile

Florida Bar Number: 0520330







WEST FLORIDA ELECTRIC COOPERATIVE ASSOCIATION Graceville, Florida

Future System Impacts with New Hinson Crossroads Delivery Point February 19, 2001

LINE LOSS SAVINGS: *1

Bonifay primary line losses without new delivery	point	=	\$53,294 per year
Bonifay primary line losses with new delivery point line losses		=	\$34,165 per year \$ 5,881 per year \$40,046 per year

Savings in primary line losses with new delivery point = \$13,248 per year

LINE EXPOSURE AND MAXIMUM VOLTAGE DROPS:

LINE EXPOSURE AID MAXIMUM VOLTAGE DROPS		
Bonifay maximum feeder length without new delivery point (Line section 1901)	=	20.2 miles
Bonifay maximum feeder length with new delivery point (Line section 859) New delivery point maximum feeder length (Line section 1413)	5	13.4 miles 15.5 miles
Bonifay maximum voltage drop without new delivery point (Line section 1901)	=	11.15 volts

Bonifay maximum voltage drop with new delivery point = 5.13 volts
(Line section 859)

New delivery point maximum voltage drop = 5.73 volts
(Line section 1413)

NEW DISTRIBUTION EQUIPMENT COST ESTIMATES: (Excludes substation)

Distribution line construction

0.5 miles double-circuit three-phase 336 ACSR -

@\$80,000 per mile = \$40,000

Sectionalizing Equipment = \$5,000

Total New Distribution Requirements = \$45,000.

*1 - Bases on wholesale energy costs of \$0.043 per kilowatt-hour.

P1178P.400

Florida Gas Transmission Account #2638901

Month	Reading Date	Reading	KWH	Actual Demand
1	January 21, 2001	31772	35240	148.000
2	December 22, 2000	30891	38000	158.000
3	November 22, 2000	29941	42040	159.000
4	October 25, 2000	28890	87040	136.000
5	September 26, 2000	26714	54440	134.000
6	August 24, 2000	25353	56040	150.000
7	July, 25, 2000	23952	51840	136.000
8	June 23, 2000	22656	52720	150.400
9	May 25, 2000	21338	46840	114.000
10	April 25, 2000	20167	56440	126.000
11	March 24, 2000	18756	38880	120.000
12	February 22, 2000	17784	48600	124.000
13	January 24, 2000	16569	51000	116.000

^{*}Peak KW Demand 159.000 Month 3

GEN	NERAL CONSUM	IER INQUIRY		
ST A D LM 0 LOC	4005769009	RSQ 4050	016000 MT	TR 78994488
2638901 DT 12 CYCL 405	TELEPHONE	5352340		22383 DRAFT
FLORIDA GAS TRANSMISSION	BUS PHONE	5354529	CONNDATE	22383
ATTN: J. T CARYVILLE	PAGER NBR		DISCDATE	E 0
1967 COMMONWEALTH LANE	FAX NBR		DELQ 6	BDCK 0 MBRSEP
TALLAHASSEE FL	CELL NBR		CUTF 0	ACUT 0 CD 1
	OTHER NBR		EST 0	VAC 0 2
•	SOC SEC NBF	}	KVAMIN	.00 3
SPOUSE	DRVLIC		MINAMT	75.00 4
EMAIL				
NOTE				MTR MULT 40
POLE FF8-7A-1-1L	RMG	. DE	MAND 1	DEM MULT 40
RATE 5 COUNTY 2 MAIL (CD 1 TAX	CD 0 PEN	CD 0 XI	REF 0
CLASS 4 CITY 0 NEWS (CD 1 TAXE	ST 9 CUT	CD 0 AS	SST 1 STCD 1
PS CD 2 NAT CD 1 X BIL	0 DUN	CD 0 ENER	GY 7 P/	AT 5107.87
RT TY NO KWH AMOUNT!I	REOCCURRING	CONSUMER	BUDGET	ACCOUNT
	CD AMOUNT	1	DODGE	BALANCE
i ₁			Т	2713.00
12		3: BA		LAST BILL
3		4: CD		021001

EXHIBIT "6" TO WEST FLORIDA COOPERATIVE ASSOCIATION, INC.'s PETITION TO RESOLVE A TERRITORIAL DISPUTE

Estimated cost to provide transmission service to the disputed area:

GUPCo-Hinson's Crossroads 115 kV TL (4.5 miles) GUPCo 115 kV Tap and Switch Hinson's Crossroads 115-25 kV Substation (12/16/20 MVA)	\$1,374,643 \$ 150,000 <u>\$1,500,000</u>
Total	\$3,024,643

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

IN RE: Joint petition of Enron Compression)	
Services Company and Gulf Power Company)	****
for Declaratory Statement Concerning)	Docket No.: 010265 -EI
Eligibility of Public Utility to Serve Customer)	Filed: February 26, 2001
Pursuant to Section 366.03, Florida Statutes.)	· ——
)	

JOINT PETITION FOR DECLARATORY STATEMENT

ENRON COMPRESSION SERVICES COMPANY ("ECS" or "the Customer"), by and through its undersigned counsel, and GULF POWER COMPANY ("Gulf Power"), by and through its undersigned counsel, hereby jointly petition the Florida Public Service Commission ("Commission") pursuant to Section 120.565, Florida Statutes and respectfully request the Commission's declaration that, on the facts set forth below, the Customer's request for electric service from Gulf Power is controlling in this case and, pursuant to that request, Gulf Power, the only public utility operating in the vicinity, is both obligated and entitled to furnish ECS with electric service pursuant to the rules and regulations of the Commission and the rates and other statements set forth in Gulf Power's Tariff for Retail Electric Service on file with and approved by the Commission. As grounds for the relief requested by this petition, ECS and Gulf Power (collectively "the Petitioners") respectfully show:

1. Notices and communications with respect to this petition should be addressed to:

For ECS:

Bill L. Bryant Katz, Kutter, Haigler, Alderman, Bryant & Yon, P.A. 106 E. College Avenue, Suite 1200

Tallahassee, FL 32301

with a copy to:

Gerald Nemec, Esquire Enron Compression Services Company 1400 Smith Street Houston, TX 77002-7361 with a copy to:

Beggs & Lane P. O. Box 12950

For Gulf Power:

Jeffrey A. Stone, Esquire

Russell A. Badders, Esquire

Pensacola, FL 32576-2950

Susan D. Ritenour

Assistant Secretary and Assistant Treasurer

Gulf Power Company
One Energy Place

Pensacola, FL 32520-0780

EXHIBIT "7"

DOCUMENT AT MOTER DATE

02633 FEB 265

BACKGROUND

- ECS is a wholly owned subsidiary of Enron North America Corp. with corporate 2. headquarters located at 1400 Smith Street, Houston, Texas. ECS provides compression services to natural gas pipelines. As part of a planned expansion of pipeline capacity owned and operated by Florida Gas Transmission ("FGT") scheduled to go into commercial operation in the Spring of 2002 known as the Phase V Expansion, FGT is building new pipeline segments and adding new compression capability to its pipeline system. FGT's Phase V Expansion will require a new compression support facility to be known as Station 13a that will be located adjacent to an existing compression support facility known as Station 13 already located in Washington County as a support facility for an existing mainline. The existing compression capability at Station 13 is natural gas fired. Station 13a will be installed on a mainline that is separate from the mainline that is currently served by Station 13. ECS has a contractual obligation to provide compression services to FGT at Station 13a. The compression services ECS is to provide to FGT requires ECS to operate two new electric motors to be installed at Station 13a. Prior to the development of the new electric motor compression equipment at Station 13a which ECS will be using to provide compression services to FGT, ECS has neither required nor received electric service from any electric utility within Washington County, Florida or, more generally, within any of the counties of Northwest Florida.
- 3. Gulf Power is an investor-owned electric utility with corporate headquarters located at 500 Bayfront Parkway, Pensacola, Florida. Gulf Power owns, maintains and operates an electric generation, transmission and distribution system within the state of Florida through which it provides retail electric service to customers applying therefore upon terms as required by the Commission. Gulf Power began serving customers within Washington County in January 1926 when Houston Power Company assigned its franchise rights for Chipley, Florida, the county seat of Washington County, to Gulf Power. Gulf Power also began providing electrical service to customers in the unincorporated areas of Washington County, Florida in 1926 and has

consistently provided electric service to such customers for the more than seventy-six years since.

DECLARATORY STATEMENTS SOUGHT

4. Based on the background and facts set forth in this petition, ECS and Gulf Power respectfully request the Commission's declaration that:

The Customer's request for electric service from Gulf Power is controlling in this case and, pursuant to that request, Gulf Power is both obligated and entitled to furnish ECS with electric service pursuant to the rates, rules, regulations and other statements set forth in Gulf Power's Tariff for Retail Electric Service on file with and approved by the Commission.

STATUTES, RULES AND ORDERS INVOLVED

- 5. ECS and Gulf Power seek the Commission's declaratory statement regarding the obligation and eligibility of Gulf Power to honor the Customer request for electric service from Gulf Power. The requested declaratory statement involves the following statutes, rules and orders:
 - a. Section 366.03, Florida Statutes, which provides that Gulf Power, as a public utility, shall furnish to each person applying for electric service, such service upon terms as required by the Commission.
 - b. Section 366.04(5), Florida Statutes, which provides the Commission with jurisdiction over the planning, development, and maintenance of a coordinated electric power grid throughout Florida to assure the avoidance of further uneconomic duplication of generation, transmission and distribution facilities.
 - c. Section 366.04(2)(e), Florida Statutes, which provides the Commission with authority to resolve on its own motion any territorial dispute involving service areas between and among rural electric cooperatives, and other electric utilities under the Commission's jurisdiction.
 - d. Rule 25-6.0441(2)(d), Florida Administrative Code, which allows the Commission to consider customer preference when resolving territorial disputes involving electric utilities under the Commission's jurisdiction, if all other factors are substantially equal.
 - e. Gulf Coast Electric Cooperative v. Clark, 674 So.2d 120 (Fla., 1996), in which the Florida Supreme Court ruled that a utility, which built new facilities in order to serve

a new customer based on that customer's preference as to which of two competing utilities should provide electric service, had not engaged in a race to serve the customer requesting such electric service. The court further ruled that in the absence of (1) a utility's uneconomic duplication of facilities belonging to another utility or (2) the first utility having engaged in a "race to serve" a customer, the customer's preference or choice of utilities should be considered by the Commission as a significant factor in awarding the right to serve, despite small differences in other factors that may fall in the favor of the other utility.

FACTS

- 6. FGT owns and operates a natural gas pipeline running through Florida. FGT is in the process of expanding the capacity of its natural gas pipeline facilities through the construction of new pipeline segments and adding new compression capability. Part of this pipeline capacity expansion is intended to serve new natural gas-fired electric generating facilities known as Smith Unit 3 being built at Gulf Power's Smith Plant outside Panama City, Florida. The expanded pipeline capacity and the new Smith Unit 3 are both expected to begin commercial operation in the Spring of 2002. FGT's Phase V Expansion is also a critical component in the supply of natural gas to new natural gas-fired electric generating capacity being developed elsewhere in Florida. More than 95% of the volume of natural gas to be transported through the new pipeline expansion is going to natural gas-fired electric generating plants in Florida which contributes to the critical nature of meeting the Customer's requested inservice date for the new electric service.
- 7. As part of the pipeline facilities owned and operated by FGT, there is a pumping station in Washington County, Florida known as Station 13. The new expansion of FGT's pipeline capacity requires a new pumping station for the new pipeline to be located adjacent to Station 13. The new pumping station, to be known as Station 13a, plays a critical role in maintaining the flow of natural gas into Florida through the new pipeline addition. As noted

earlier in this petition, over 95% of the natural gas volume to flow through the new pipeline and compression facilities, including Station 13a, is destined for natural gas-fired electric generating plants in Florida including Smith Unit 3 being developed at Gulf Power's Smith Plant. The expansion of FGT's pipeline capacity requires the addition of new compression equipment at the new Station 13a. As an alternative to additional compression facilities fueled by natural gas, ECS has contracted with FGT to supply the needed compression through the use of new electric motor compressor drivers to be installed at Station 13a as part of the Phase V pipeline capacity expansion. The new electric motor driver equipment will be operated by ECS in order that ECS can fulfill its contractual obligations to supply compression services to FGT. Due to the reliability requirements under its contract with FGT, ECS will require electric service from a new electric substation to be built at Station 13a which must be connected to and fed by a 230 kilovolt transmission system. Due to the critical role that Station 13a will play in maintaining the flow of natural gas into Florida and the firm commitment by ECS for compression services to FGT, ECS requires the higher degree of reliability associated with service from a networked 230 kilovolt transmission system which is generally much more reliable than a 115 kilovolt transmission system. In addition, the newly installed electric motors ECS will use to supply compression services pursuant to its contract with FGT must, in accordance with the manufacturers recommendations, be started "across the line" which causes high current in-rush at the time of starting, resulting in voltage drop on the circuit connected to the motors. Due to this reduced voltage at the motor terminals during starting, it is unlikely that the motors could be started successfully on a reliable basis if service were provided from a transmission source operating at 115 kilovolts or less. In order to meet its service obligation to FGT, ECS needs to begin receiving electric service sufficient to begin testing the electric motors on or before

February 1, 2002.

- 8. Gulf Power owns and operates the only existing 230 kilovolt transmission line that runs through Washington County, Florida. Gulf Power's existing 230 kilovolt transmission line runs approximately six miles south of Station 13a. Gulf Power's existing 230 kilovolt transmission line is the only such facility within the immediate area of Station 13a. In fact, Gulf Power owns, maintains and operates all existing 230 kilovolt transmission facilities that are located in Northwest Florida, including those in Washington County. Based on ongoing negotiations and discussions with ECS and in anticipation of ECS's formal request for electric service from Gulf Power at Station 13a which was signed on February 13, 2001, Gulf began preengineering the required line extension, planning for required acquisition of required easements and rights-of-way, and tentative procurement of long lead time equipment such as transformers. etc. in October 2000. Without such preliminary efforts, Gulf Power would have no opportunity to meet the Customer's requested in-service date of the new electric service facilities. Based on such preliminary efforts, and ECS's formal request for electric service from Gulf Power dated February 13, 2001 Gulf has begun right-of-way acquisition, project engineering and equipment procurement in a concerted effort to meet the customer's requested in-service date. Due to the critical need for ECS to meet the required in-service date of its commitment to FGT and the lead times required to design and construct the required electric service facilities, Gulf Power could not delay such efforts pending final resolution of this petition for declaratory statement.
- 9. FGT is presently an electric service customer of West Florida Electric
 Cooperative ("WFEC") at Station 13, taking such service from a three phase 25 kilovolt
 distribution line fed primarily from a substation belonging to Alabama Electric Cooperative.

 ("AEC") located near Bonifay, Florida in neighboring Holmes County, approximately 14 miles

away from Station 13. WFEC's present electric service to FGT at Station 13 will continue without change despite the new electric service ECS has requested from Gulf Power at Station 13a. The existing electric service to Station 13 is not adequate for and will not support the electric service requirements of the new electric motor compressor drivers for which ECS has requested electric service from Gulf Power. Despite the inadequacy of existing electric service facilities belonging to either WFEC or AEC to serve the anticipated electric load associated with the new electric motor compressor drivers to be installed at Station 13a, and notwithstanding any decision by ECS to request electric service from Gulf Power through an extension of facilities from Gulf Power's existing 230 kilovolt transmission system, WFEC put ECS on notice by letter dated January 29, 2001 that WFEC may dispute both ECS's right to choose electric supplier in this instance and Gulf Power's entitlement to provide electric service in response to that choice. WFEC's letter is surprising given the apparent lack of interest WFEC has previously displayed since first contacted about the possibility of serving the new electric load of Station 13a.

compression project at FGT's Station 13a in approximately December 1998. General discussions concerning the project were conducted. Shortly thereafter, ECS decided to focus its efforts on obtaining electric service from Gulf Power given those general discussions. ECS and Gulf Power have been involved in discussions and negotiations since that time. Although ECS had not made a final decision to request electric service from Gulf Power, the discussions with Gulf Power culminated in Gulf Power agreeing in October 2000 to move forward with preengineering the required line extension, planning for the acquisition of required easements and rights-of-way, and tentative procurement of long lead-time equipment such as transformers, etc. In late November 2000, Alabama Electric Cooperative (AEC) contacted ECS on behalf of

WFEC to express interest in serving the load. ECS indicated to AEC that ECS would review any proposal they wanted to send, but that the timing was late and ECS was expecting to formalize arrangements for electrical service very shortly and they would need to respond quickly with the general details of their proposal. ECS provided AEC a load profile on December 7, 2000. No proposal has been received from AEC or WFEC to date in response to the load profile sent on December 7, 2000.

DISCUSSION

- As stated earlier in this petition, in order to meet the reliability requirements associated with the compression services ECS is to supply to FGT, a new tap into Gulf Power's existing 230 kilovolt transmission line and the construction of new facilities from the new tap to a new substation to be built at Station 13a is required. The availability of Gulf Power's existing 230 kilovolt transmission line in relatively close proximity to the site and Gulf Power's willingness to work with ECS during the pre-engineering phase of this project to ensure timely delivery of reliable electric service of sufficient character for the new electric motors has been instrumental to the creation of the new electric motor driven facility in Washington County.
- Power as the utility to supply electric service to the new electric motor driven compression equipment, WFEC has threatened to delay the project through litigation that disputes both ECS's right to choose electric supplier in this instance and Gulf Power's entitlement to provide electric service in response to that choice. WFEC's threat of litigation creates uncertainty as to whether Gulf Power has the obligation and entitlement to furnish ECS with electric service as requested pursuant to the rates, rules, regulations and other statements set forth in Gulf Power's Tariff for Retail Electric Service on file with and approved by the Commission. Timely availability of the

requested electric service to ECS is critical to the ability of ECS to meet its contractual commitment to FGT which in turn is critical to the increased flow of natural gas associated with the Phase V expansion that is necessary to supply new natural gas-fired electric generating plants being built in Florida, including the new Smith Unit 3 at Gulf Power's Smith Plant. Therefore, in order to ensure that electric service is available in a timely manner consistent with the needs of ECS as the party requesting electric service, it is vitally important that the Commission resolve this uncertainty in an expedited manner as is contemplated by Section 120.565, Florida Statutes.

13. ECS's choice of Gulf Power as the electric supplier for the electric load associated with the new electric motor driven compression equipment to be located at Station 13a is consistent with the policy against further uneconomic duplication of generation, transmission and distribution facilities within Florida embodied within Section 366.04(5), Florida Statutes. Service of the new electric load from Gulf Power's existing 230 kilovolt system avoids the need for WFEC and/or AEC to construct duplicative 230 kilovolt transmission facilities in order to connect electric generation from outside of Florida to the new load in lieu of existing generation owned and operated by Gulf Power and the new generation being built at Gulf Power's Smith Plant which will itself be served by the enlarged natural gas pipeline capacity to which the new electric motor compressor drivers ECS will use to supply compression services is such an integral component. The electric service requirements of ECS cannot be met by WFEC and/o. AEC through any of their existing facilities and any cost incurred to upgrade their existing electric facilities to 230 kilovolt capability would clearly be uneconomic in light of Gulf Power's existing electric facilities already in close proximity to the Customer's site that are presently fully capable of providing the required level of electric service.

- 14. Resolution of this matter through the issuance of the requested declaratory statement is consistent with administrative efficiency. As the only public utility providing electric service in Washington County, Gulf Power does not have discretion under Section 366.03, Florida Statutes to deny ECS's request for electric service as presented in this case. Failure to honor the request for electric service pursuant to the terms and conditions approved and required by the Commission as set forth in Gulf Power Company's Tariff for Retail Electric Service would expose Gulf Power to a possible complaint by ECS regarding the public utility's failure to fulfill the statutory obligation of service. Such a filing would entail further administrative proceedings to resolve the complaint and would likely result in failure to meet the required in-service date. The need for such adversarial litigation is avoided through this joint petition. In addition, the Commission has the power to preempt time consuming and costly litigation regarding any dispute that may be raised by WFEC regarding ECS's choice of Gulf Power as its electric supplier. This power of the Commission is not only inherent to Section 366.03, Florida Statutes which requires public utilities such as Gulf Power to provide electric service to any applicant upon terms as required by the Commission, but is also contemplated by Section 366.04(2)(e), Florida Statutes, which provides the Commission with authority to resolve on its own motion any territorial dispute involving service areas between and among rural electric cooperatives, and other electric utilities under the Commission's jurisdiction.
- 15. As in the case before the court in <u>Gulf Coast Electric Cooperative v. Clark</u>, 674 So.2d 120 (Fla., .996), there has not been nor will there be any uneconomic duplication of existing facilities belonging to either WFEC or AEC if Gulf Power is allowed to honor the request of ECS that Gulf Power provide electric service to the new electric motor driven compression equipment to be located at Station 13a. There has not been any "race to serve" by

Gulf Power. As a result, the Customer's preference for electric supplier should be the controlling factor to be considered by the Commission in this case as it ultimately was in the case of the new prison built in Washington County decided by the Florida Supreme Court in Gulf Coast.

CONCLUSION

- 16. Timely resolution of any uncertainty through the issuance of the requested declaratory statement is consistent with meeting the interrelated needs of ECS for timely provision of electric service and Gulf Power's general body of customers who will be served by the new generation provided by Smith Unit 3 that will be served by the expanded natural gas pipeline capacity to which the new electric motor driven equipment operated by ECS is to be an integral component. An order by the Commission setting forth the declaration requested herein allows the pelitioners to move forward with the project in a timely manner without the financial and regulatory uncertainty that would exist if the question raised by WFEC's threat of litigation is either left unresolved or is pursued through a territorial dispute. Consistent with the policy against further uneconomic duplication of generation, transmission and distribution facilities, ECS has chosen the only electric supplier with existing facilities adequate to serve the Customer's electric load in close proximity to the Customer's site. As the only public utility providing electric service in Washington County, Gulf Power is obligated under Section 366.03, Florida Statutes to provide electric service to ECS consistent with the Customer's request for electric service to: the following reasons:
 - ECS is a new customer whose electric service requirements constitutes new electric load not currently being served in Washington County, Florida;
 - the reliability requirements of ECS are such that the most reasonable means of providing

the requested electric service is from a new substation fed from a networked 230 kilovolt electric transmission system;

- the proposed new substation and related 230 kilovolt transmission line tap would not constitute duplication of any existing electric transmission or distribution facilities in Washington County;
- in order to meet its service obligation to FGT, ECS needs to be capable of receiving the
 requested electric service for purposes of testing the new electric motors by February 1,
 2002;
- Gulf Power owns and operates the only existing 230 kilovolt transmission system in Northwest Florida, including Washington County;
- Gulf Power has worked with and continues to work with the Customer in an effort to meet its requested in-service date for the new electric service facilities.

Under the relevant case law, there has been no "race to serve" nor will there be uneconomic duplication of existing facilities; therefore, the Customer's preference of electric supplier is controlling in this case. Given the instrumental role played by Gulf Power in facilitating ECS bringing this new electric load to Washington County, and Gulf Power's 75 years of history providing electric service to customers within Washington County, the Commission should grant the joint request of the Petitioners and issue the declaration sought herein.

WHEREFORE, Enron Compression Services Company and Gulf Power Company jointly request that the Commission declare that the Customer's request for electric service from Gulf Power is controlling in this case and, pursuant to that request, Gulf Power is both obligated and entitled to furnish ECS with electric service pursuant to the rates, rules, regulations and other statements set forth in Gulf Power's Tariff for Retail Electric Service on file with and approved by the Commission, or grant similar other relief as is just and reasonable consistent with this joint petition.

Respectfully submitted this 26 day of February, 2001.

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