GRAY, HARRIS & ROBINSON

PROFESSIONAL ASSOCIATION

ATTORNEYS AT LAW **SUITE 1400**

301 EAST PINE STREET POST OFFICE BOX 3068

ORLANDO, FLORIDA 32802-3068

TELEPHONE 407-843-8880 FAX 407-244-5690 WEBSITE: www.ghrlaw.com

ORIGINAL

WRITER'S DIRECT DIAL 407-244-5624

tcloud@ghrlaw.com

September 20, 2001

VIA FEDERAL EXPRESS

Blanca S. Bayó, Director Division of Records and Reporting 2540 Shumard Oak Blvd. Tallahassee, Florida 32399-0870

> Re: Docket No. 010577-El

> > Filing of Publix Super Market Inc., Petition to Intervene

Dear Ms. Bayó:

Thomas A. Cloud

Enclosed please find the original and seven (7) copies of Publix Super Market Inc., Petition to Intervene in the above-referenced docket.

Sincerely,

MELBOURNE

Thomas A. Cloud, Esquire

GRAY, HARRIS & ROBINSON, P.A.

TAC:gcj **Enclosure**

CC:

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All individuals on docket service list

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TALLAHASSEE

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Review of Tampa Electric Company and impact of its participation in GridFlorida, a Florida Transmission Company, on TECO's retail ratepayers.

DOCKET NO. 010577-EI

Filed: September 21, 2001

PUBLIX SUPER MARKET INC., PETITION TO INTERVENE

Publix Super Market, Inc. ("Publix"), by and through its undersigned counsel hereby submits its Petition to Intervene in the instant proceeding pursuant to Rules 25-22.039, 28-106.201(2) and 28-106.205, Florida Administrative Code, and as grounds therefore states:

1. The name, address and telephone number of the Petitioner is:

Publix Super Market, Inc. c/o Thomas A. Cloud, Esquire Gray, Harris & Robinson, P.A. 301 East Pine Street, Suite 1400 P.O. Box 3068 Orlando, Florida 32802-3068 (407) 843-8880 Phone (407) 244-5690 Facsimile

2. Copies of all pleadings, notices and orders in this Docket should be provided to:

Thomas A. Cloud, Esquire Gray, Harris & Robinson, P.A. 301 East Pine Street, Suite 1400 P.O. Box 3068 Orlando, Florida 32802-3068 (407) 843-8880 Phone (407) 244-5690 Facsimile

- Statement of Substantial Interests.
 - a. Publix has a substantial interest in the outcome of this proceeding. Publix

maintains corporate offices at 1936 George Jenkins Boulevard in Lakeland, Florida 33815.

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Publix develops, owns, operates and maintains five hundred and twenty four (524) supermarket facilities throughout the State of Florida. In addition, Publix owns and operates seven distribution centers and two manufacturing facilities to service its supermarkets. The combined retail sales of Publix, as one of the ten largest supermarket chains in the United States (by volume) was fourteen billion six hundred million (\$14,600,000,000) during calendar year 2000. Publix has in excess of one hundred twentytwo thousand (122,000) employees. Publix is a large retail consumer of electricity in Florida and purchases significant amounts of electricity from Tampa Electric Company (the "Utility") and its continued business operations are directly affected by the cost and availability of reliable electric service. In this proceeding, the Florida Public Service Commission (the "Commission") will consider issues directly affecting the availability and reliability of electricity and the rates Publix will pay in its continued business operations. These will be affected by (i) any cost adjustments made to the current approved Utility tariff rates applicable to the purchase of electricity by Publix and (ii) the formation of the proposed regional transmission organization ("RTO") currently known as GridFlorida. Publix is in the unique position of owning and operating both commercial and industrial facilities. This combination makes Publix's interests unique and such interests cannot be adequately represented by any other party. Therefore, Publix has a direct and substantial interest in the outcome of this proceeding.

b. Any adjustments to the Utility's tariff rates for electricity which result from these proceedings, as well as the ultimate formation and mode of operation of any resulting RTO, will have profound effects on Publix's access to reliable and competitively priced electricity. A properly structured, independent RTO will have the ability to improve

efficiencies in transmission grid management, improve grid reliability and consequently benefit retail consumers through lower electricity rates resulting from a wider choice of services and service providers. Publix is a large retail consumer of electricity in Florida and its continued business operations are directly affected by the cost and availability of reliable and affordable electric service. For these reasons, Publix's injury is immediate and of the type which is required in order to become party in these proceedings. In re: Application of South Hutchinson Service Company, 87 FPSC 10:298 (1987); Agrico Chemical Co. v. Dept. of Envt'l. Reg., 406 So.2d 478 (Fla. 2d DCA 1981), rev. denied 415 So.2d 1359 (Fla. 1982).

4. <u>Statement of Disputed Issues of Material Fact for Phase I.</u>

The following issues of material fact have been identified for first phase of these proceedings ("Phase I"):

- a. Is participation in a regional transmission organization (RTO) pursuant to FERC Order No. 2000 voluntary?
- b. What are the benefits to Peninsular Florida associated with the utility's (FPC, FPL, or TECO) participation in GridFlorida?
- c. What are the benefits to the utility's ratepayers of its participation in GridFlorida?
- d. What are the estimated costs to the utility's ratepayers of its participation in GridFlorida?
- e. Is TECO's/FPL's decision to transfer ownership and control of its transmission facilities of 69 kV and above to GridFlorida appropriate?
 - Is FPC's decision to transfer operational control of its transmission facilities of 69 kV and above to GridFlorida while retaining ownership appropriate?
- f. Is the utility's decision to participate in GridFlorida prudent?

- g. What policy position should the Commission adopt regarding the formation of GridFlorida?
- h. Is Commission authorization required before the utility can unbundle its retail electric service?
- i. Commission authorization required before the utility can stop providing retail transmission service
- j. Is Commission authorization required before the FPC can transfer operational control of its retail transmission assets?

and

- Is Commission authorization required before FPL/TECO can sell its retail transmission assets?
- k. Is a Regional Transmission Organization for the Southeast region of the United States a better alternative for Florida than the GridFlorida RTO?
- 5. Other Issues of Material Fact.

The following are issues of material fact which are in addition to those identified for Phase I:

- a. Should all or a portion of the GridFlorida formation costs be passed on to the Utility's rate payers?
- b. Are any Utility tariff rate adjustments needed based on the outcome of the Commission's examination of the Utility's Minimum Filing Requirements?

Publix reserves the right to address other issues as its interests may arise.

6. Ultimate Facts Alleged.

Publix and other retail electric rate payers can benefit from a robustly competitive wholesale generation market. Such benefits can be realized by a properly formed, independent RTO. The realization of any such benefits can be hindered by the improper treatment of cost recovery in the tariffs of the Utility if it becomes a party to the RTO. The Commission must support the advancement of a competitive wholesale generation while

at the same time protecting the retail electric customers in the State of Florida from excessive or imprudent electricity costs.

7. Applicable Statutes and Rules

Applicable statutes and rules in this proceeding include, but are not limited

to:

Chapter 366, Florida Statutes

Florida Administrative Code Chapter 25

Florida Administrative Code Rule 28-106.

8. <u>Affected Agency</u>

The affected agency is the Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850.

WHEREFORE, Publix respectfully requests the Commission enter an Order authorizing it to intervene with full-party status.

Thomas A. Cloud, Esquire Florida Bar No. 293326

Gray, Harris & Robinson, P.A. / 301 East Pine Street, Suite 1400 Orlando, Florida 32802-3068

Ph. (407) 843-8880 Fax: (407) 244-5690

and

W. Christopher Browder, Esquire Florida Bar No. 883212 Gray, Harris & Robinson, P.A. 301 East Pine Street, Suite 1400 Orlando, Florida 32802-3068

Ph. (407) 843-8880 Fax: (407) 244-5690

Attorneys for Publix Super Market Inc.

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished by U.S. Mail to the following parties of record and interested parties, this 2011 day of September, 2001:

Parties of Record:

Office of Public Counsel Roger Howe 111 West Madison Street, # 812 Tallahassee, Florida 32399 Fax No. 850-488-4491

Marlene Stern, Esquire Florida Public Service Commission Division of Legal Services 2540 Shumard Oaks Boulevard Tallahassee, FL 32399-0850 Fax No. 850-413-6250 Tampa Electric Company Ms. Angela Llewellyn Regulatory Affairs Tampa, FL 33601-0111 Fax No. 813-228-1770

Interested Parties:

Florida Power & Light Company Mr. Bill Walker 215 S. Monroe Street, Suite 810 Tallahassee, FL 32301-1859 Fax No.: 850-224-7197

Florida Industrial Power Users Group c/o John W. McWhirter. Jr. 400 N. Tampa Street, Ste 2450 Tampa, Florida 33602 Fax No. 850-222-5606

Florida Industrial Co-generation Association c/o Richard Zambo, Esquire 598 S.W. Hidden River Ave. Palm City, FL 34990 Fax No. 561-220-9402

Ausley Law Firm James Beasley/Willis P.O. Box 391 Tallahassee, FL 32302 Fax No. 850-222-7952 Seminole Electric Cooperative, Inc. Mr. Timothy Woodbury 16313 North Dale Mabry Highway Tampa, FL 33688-2000 Phone: 813-963-0994

McWhirter Reeves Law Firm Joseph A. McGlothlin Vicki Gordon Kaufman 117 South Gadsden Street Tallahassee, Florida 32301 Fax No. 850-222-5606

Foley & Lardner Law Firm Thomas J. Maida 106 East College Ave., Suite 900 Tallahassee, FL 32301 Fax No. 850-224-3101

Black & Veach Myron Rollins P.O. Box 8405 Kansas City, MO 34114 Fax No. 913-339-2934 CPV Atlantic, Ltd. 145 NW Central Park Plaza, Ste. 101 Port St. Lucie, FL 34986 Fax No. 561-873-4540

Matthew M. Childs, Esq. Steel Hector & Davis, LLP 215 South Monroe St. #601 Tallahassee, FL 32301 Fax No. 850-222-8410

Florida Power Corporation
Paul Lewis, Jr.
106 East College Ave., Ste. 800
Tallahassee, FL 32301-7740
Fax No. 850-222-9768

Landers Law Firm Leslie J. Paugh 310 W. College Ave. Tallahassee, FL 32301 Fax No. 850-224-5595

Moyle Law Firm Jon C. Moyle/Cathy M. Sellers 118 North Gadsden Street Tallahassee, FL 32301 Fax No. 850-681-8788

Katz, Kutter Law Firm Bill Bryant, Jr./Natalie Futch 106 E. College Avenue, Suite 1200 Tallahassee, FL 32301 Fax No. 850-222-0103 Calpine Eastern Thomas W. Kaslow The Pilot House, 2nd Floor Boston, MA 02110 Fax No. 617-557-5353

Duke Energy North America Lee E. Barrett 5400 Westheimer Court Houston, TX 77056-5310 Fax No. 713-627-6566

PG&E National Energy Group Co. Melissa Lavinson 7500 Old Georgetown Road Bethesda, MD 20814 Fax No. 301-280-6913

Enron Corporation Marchris Robinson 1400 Smith Street Houston, TX 77002-7361 Fax No.: 713-646-8160

Reliant Energy Power Generation, Inc. Michael Briggs 801 Pennsylvania Ave., Ste. 620 Washington, DC 20004 Fax No.

Mirant Americas Development, Inc. John G. Trawick 1155 Perimeter Center West Atlanta, GA 30338-5416 Fax No. 678-579-5293 Rutledge Law Firm Kenneth Hoffman P.O. Box 551 Tallahassee, FL 32302-0551 Phone No. 850-681-6788

Fax: 850-681-6515

Thomas A. Cloud, Esquire Florida Bar No. 293326 Gray, Harris & Robinson, P.A. 301 East Pine Street, Suite 1400

Orlando, Florida 32802-3068

Ph. (407) 843-8880 Fax: (407) 244-5690 and

W. Christopher Browder, Esquire Florida Bar No. 883212 Gray, Harris & Robinson, P.A. 301 East Pine Street, Suite 1400 Orlando, Florida 32802-3068

Ph. (407) 843-8880 Fax: (407) 244-5690

Attorneys for Publix Super Markets Inc.