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October 26, 2001

HAND DELIVERED

Ms. Blanca S. Bayo, Director Division of Commission Clerk and Administrative Services Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

> Re: Fuel and Purchased Power Cost Recovery Clause with Generating Performance Incentive Factor; FPSC Docket No. 010001-EI

Dear Ms. Bayo:

APP ____ CAF ____ CMP ____ COM 5

CTR

ECR LEG OPC

PAI RGC

SEC

SER

JDB/pp

vr. Itr.

cc:

Enclosures

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Enclosed for filing in the above docket, on behalf of Tampa Electric Company, are the original and ten (10) copies of each of the following:

- 1. Rebuttal Testimony and Exhibit (JDJ-4) of J. Denise Jordan. 13582-01
- 2. Rebuttal Testimony of W. Lynn Brown. 13583-01

Please acknowledge receipt and filing of the above by stamping the duplicate copy of this letter and returning same to this writer.

Thank you for your assistance in connection with this matter.

Sincerely,

Kames D. Beasley

All parties of record (w/enc.)

RECEIVED & FILED

DOCUMENT NUMBER-DATE

13582 OCT 26 5

FPSC-COMMISSION CLERK

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true copy of the foregoing Rebuttal Testimony, filed on behalf

of Tampa Electric Company, has been furnished by U.S. Mail or hand delivery (*) on this 🔼 🕻

day of October, 2001 to the following:

Mr. Wm. Cochran Keating, IV* Staff Counsel Division of Legal Services Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

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BEFORE THE

FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 010001-EI

IN RE: FUEL & PURCHASED POWER COST RECOVERY

AND

CAPACITY COST RECOVERY

PROJECTIONS

JANUARY 2002 THROUGH DECEMBER 2002

REBUTTAL TESTIMONY AND EXHIBIT

OF

J. DENISE JORDAN

DOCUMENT NUMPER - DAT

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FPSC-COMMISSION CLERK

| | I | | | | | | |
|----|----|---|--|--|--|--|--|
| 1 | | BEFORE THE PUBLIC SERVICE COMMISSION | | | | | |
| 2 | | PREPARED REBUTTAL TESTIMONY | | | | | |
| 3 | | OF | | | | | |
| 4 | | J. DENISE JORDAN | | | | | |
| 5 | | | | | | | |
| 6 | Q. | Please state your name, address, occupation and employer. | | | | | |
| 7 | | | | | | | |
| 8 | A. | My name is J. Denise Jordan. My business address is 702 | | | | | |
| 9 | | North Franklin Street, Tampa, Florida 33602. I am | | | | | |
| 10 | | employed by Tampa Electric Company ("Tampa Electric" or | | | | | |
| 11 | | "Company") as Director, Rates and Planning in the | | | | | |
| 12 | | Regulatory Affairs Department. | | | | | |
| 13 | | | | | | | |
| 14 | Q. | Are you the same J. Denise Jordan who has presented | | | | | |
| 15 | | Prepared Direct Testimony in this proceeding? | | | | | |
| 16 | | | | | | | |
| 17 | A. | Yes I am. | | | | | |
| 18 | | | | | | | |
| 19 | Q. | What is the purpose of your testimony? | | | | | |
| 20 | | | | | | | |
| 21 | A. | The primary purpose of my testimony is to highlight the | | | | | |
| 22 | | deficiencies and inaccuracies of the testimony of Mr. | | | | | |
| 23 | | Jeffry Pollock, testifying on behalf of the Florida | | | | | |
| 24 | | Industrial Power Users Group ("FIPUG"). Because FIPUG's | | | | | |
| 25 | | other witness, Mr. Brian Collins, refers to Mr. Pollock's | | | | | |

1 testimony, I must occasionally refer to his testimony as well. Tampa Electric's witness, 2 however Lynn Brown, addresses most of Mr. Collins' testimony, particularly 3 the portion Mr. Collins refers to as his "audit." 4 5 Q. 6 Have you prepared any exhibits to support your testimony? 7 My Exhibit No. ____ (JDJ-4) is furnished as support 8 Α. Yes. for the calculation of the projected 2002 9 wholesale average system fuel cost adjustment. 10 11 0. Please address 12 your overall assessment of FIPUG's testimony. 13 14 A. Pollock's testimony is largely duplicative of 15 Mr. the 16 testimony submitted by Mr. Collins. Mr. Pollock makes the erroneous conclusion that Tampa Electric favors its 17 18 wholesale customers at the expense of its retail 19 customers. Like Mr. Collins, Mr. Pollock ignores the 20 fact that all of the investment and O&M expenses associated with 21 the generating capacity serving Tampa Electric's 22 long-term firm wholesale customers is 23 separated from the retail jurisdiction, meaning that the 24 company's retail rates do not include the costs associated with making these sales. 25 Therefore, retail

customers do not pay for separated wholesale sales. 1 2 Both Messrs. Pollock and Collins fail to realize or 3 acknowledge that currently with the exception of one unit 4 power sale, all other separated sales are charged average 5 system fuel costs which includes not only the fuel costs 6 for Tampa Electric's own generation, but the costs for 7 well. Exhibit purchased power as No. (JDJ-4) 8 demonstrates the calculation of the 2002 projected 9 average system fuel cost adjustment. The total system 10 fuel and net power transaction costs are the same costs 11 as shown in the 2002 retail fuel and purchased power cost 12 recovery clause calculation Schedule E-1 on page 24 of my 13 testimony filed on September 20, 2001. In addition, just 14 as with the retail fuel cost recovery, there is a true-up 15 16 mechanism for wholesale fuel and purchased power It 'appears that both Messrs. Pollock and expenses. 17 Collins have overlooked the components of the average 18 system fuel costs and the true up mechanism. As а 19 result, they have incorrectly concluded that 100 percent 20 the costs of purchased power is borne by retail of 21 ratepayers. 22

Like Mr. Collins, Mr. Pollock blurs the distinction between separated wholesale sales (for which the retail

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1 customers do not pay) and the company's non-separated sales significantly benefit 2 (which Tampa Electric's retail customers and <u>do</u> not <u>cause</u> interruptions or buy-3 through power purchases for interruptible customers). 4 Also, like Mr. Collins, Mr. Pollock ignores that this 5 Commission has specifically addressed the fuel adjustment 6 of 7 treatment long-term separated wholesale sales in 8 previous dockets.

10 Perhaps the greatest indictment of Mr. Pollock's testimony is the fact that he accepts and relies on the 11 12 "audit" prepared by Mr. Collins and the conclusions he draws therefrom. The overwhelming defects 13 of Mr. Collins' "audit" and his resulting flawed conclusions are 14 described in witness Brown's rebuttal testimony. 15

Finally, Mr. Pollock's testimony, like so many of FIPUG's 17 recent efforts in this and other dockets, 18 seeks to 19 postpone or avoid Tampa Electric's recovery of legitimate fuel and purchased power costs. Mr. Pollock does so 20 the absolutely erroneous ground based on 21 that Tampa 22 Electric has failed to provide FIPUG with information necessary for the preparation of intervenor testimony. 23

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Alleged Delays and Reluctance in Providing FIPUG Information

| 1 | Q. | What information has Tampa Electric provided to FIPUG in | | | | |
|----|----|---|--|--|--|--|
| 2 | | this docket? | | | | |
| 3 | | | | | | |
| 4 | А. | Tampa Electric has provided everything FIPUG requested | | | | |
| 5 | | with the exception of one interrogatory and two subparts | | | | |
| 6 | | of a second interrogatory regarding highly proprietary | | | | |
| 7 | 5 | coal pricing information - a topic which is not addressed | | | | |
| 8 | | in Mr. Collins' "audit" or Mr. Pollock's testimony. All | | | | |
| 9 | | information was provided in a timely manner. | | | | |
| 10 | | | | | | |
| 11 | Q. | Please describe the extent of Tampa Electric's responses | | | | |
| 12 | | to discovery requests from FIPUG. | | | | |
| 13 | | | | | | |
| 14 | А. | In this docket, the company has responded to over 85 | | | | |
| 15 | | discovery requests including some 195 subparts. Twenty- | | | | |
| 16 | | five of these items asked for hourly data and 164 of them | | | | |
| 17 | | asked for information covering multiple years. In total, | | | | |
| 18 | | Tampa Electric has provided over 1,300 pages of | | | | |
| 19 | | interrogatory responses and nearly 6,000 pages of | | | | |
| 20 | | documents requested by FIPUG. It is absurd for FIPUG's | | | | |
| 21 | | witnesses to make allegations that the company has | | | | |
| 22 | | resisted in responding and has not provided the required | | | | |
| 23 | | data in a timely manner without having all of the facts | | | | |
| 24 | | before them. | | | | |
| 25 | | | | | | |

Did Tampa Electric resist and/or delay providing Q. 1 its responses to FIPUG? 2 3 Α. Absolutely not. Tampa Electric even offered on several 4 5 occasions, beginning as early as May 8, 2001, to supply 6 FIPUG with highly confidential competitive and information the company had objected to if FIPUG would 7 sign a non-disclosure agreement. 8 These offers went 9 unanswered by FIPUG until August 20, 2001. Tampa Electric has accommodated FIPUG's 10 extensive discovery requests, and Mr. Pollock, like Mr. Collins, has stated 11 no basis for claiming otherwise. While the suggestion of 12 delay and resistance is consistent with FIPUG's standard 13 14 approach, their arguments in this regard lack merit and should be rejected. 15 16 17 Other Inaccurate Assertions and Statements Please comment on FIPUG's assertion that Tampa Electric Ο. 18 19 allocates 100 percent of it purchased power costs to retail customers. 20 21 22 Α. This assertion is categorically incorrect. Unfortunately 23 for FIPUG, it based a significant portion of its "audit" and "analysis" on this erroneous assumption. 24 Certainly the contractual terms of separated sales must be adhered 25

1 to, but for the majority of wholesale sales agreements, the fuel factor charged is the average system fuel costs, 2 which as I stated earlier consist of Tampa Electric's own ٦ generation fuel 4 expenses and purchased power costs. 5 There is also а true-up provision similar to that 6 employed in the retail jurisdiction to ensure the collection of the fuel and net power transaction costs. 7 8 FIPUG's Recommended Actions 9 10 Q. Please comment on Mr. Pollock's recommended action that 11 "separated sales should be charged average system fuel and purchased power 12 costs, while non-separated sales should be charged system incremental costs." 13 14

15 Α. I partially agree with Mr. Pollock, only because his recommendation 16 is somewhat consistent with this 17 Commission's established policies. Order No. PSC-97-0262-FOF-EI in Docket No. 970001-EI issued March 11, 1997 18 19 requires that separated sales, on a prospective basis, be credited 20 at average system fuel cost. For those 21 contracts entered before the order date, contractual terms will dictate price and cost responsibility. 22 Non-23 separated sales being charged at system incremental costs 24 is the subject of an open docket, Docket No. 010283-EI, 25 (interestingly, contested by FIPUG regarding the

definition of "incremental") and is supported by Tampa 1 Electric. 2 ٦ How do you respond to Mr. Pollock's first recommended Q. 4 action outlined on page 6 of his testimony regarding 5 allocating a portion of purchased power to wholesale б 7 sales? 8 FIPUG will be pleased to know that Tampa Electric is 9 Α. already complying with the terms they recommend. 10 The company is complying with Order No. PSC-97-0262-FOF-EI 11 for separated sales and is charging system incremental 12 costs for non-separated sales. 13 14 Please respond to FIPUG's second recommended action as 15 Q. stated on page 6 of Mr. Pollock's testimony having to do 16 with the opening of a separate docket. 17 18 As Tampa Electric's testimony has proven, along with the 19 Α. annual audits performed for the periods in question by 20 Commission's staff, the company has appropriately 21 the 22 managed its long-term wholesale contracts. Furthermore, Tampa Electric has been responsive to FIPUG's discovery 23 requests. Between the information 24 the company has provided both to FIPUG and to the Commission Staff, the 25

review of Tampa Electric's long-term separated wholesale contracts by the Commission and the FERC and the detailed audits this Commission has performed, there is simply no justification for the creation of a separate docket. Certainly FIPUG's unfounded speculation and misuse of data do not warrant such action.

Please respond to FIPUG's third recommended action to Q. hold Tampa Electric's fuel and purchased power true up in 9 abeyance.

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It is unnecessary to hold the company's under-recovery in 12 Α. abeyance pending the outcome of any separate new docket. 13 This is an on-going docket and as stated above, all of 14 FIPUG's assertions have been reviewed and will continue 15 FIPUG continues to to be reviewed by this Commission. 16 attempt to reach as far back as 1999 in an attempt to 17 FIPUG has not allege some type of inappropriate action. 18 revealed anything new and this Commission has already 19 the periods in question. The 20 exhaustively reviewed bottom line is that FIPUG has not proven anything that 21 should cause this Commission to withhold or delay Tampa 22 Electric's recovery of prudently incurred costs. 23 24

Please fourth recommended action respond to FIPUG's Q.

having to do with an investigation of Tampa Electric's affiliate transactions.

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FIPUG's fourth recommended action is perhaps the most Α. 4 unusual of them all. FIPUG asserts that "the Commission 5 should conduct a more thorough investigation of TECO's 6 affiliate transactions and its procurement of power for 7 wholesale customers." Mr. Pollock follows this statement 8 with, "[S]pecifically, Mr. Collins has observed that TECO 9 has purchased low-cost power at wholesale and directly 10 allocated purchase wholesale customers." 11 this to Finally, Mr. Pollock suggests, "[T]he issue to be 12 resolved is whether this practice and TECO's affiliate 13 transactions are both prudent and beneficial to retail 14 customers." 15

I cannot understand Mr. Pollock's demands given the lack 17 of evidence provided in his testimony. All affiliate 18 wholesale power transactions are cost-based, as required 19 Tampa Electric and its affiliates have by the FERC. 20 requested and received approval from FERC for its two 21 wholesale energy transactions: 1) the purchase of Hardee 22 power plant capacity and energy, and 2) the sale of a 23 portion of Big Bend Unit 4. In addition, these 24 transactions were reviewed and approved by this 25

| 1 | | Commission. | | | | | |
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| 2 | | | | | | | |
| 3 | Q. | Should the Commission consider Mr. Pollock's invitation | | | | | |
| 4 | | to "delay and investigate"? | | | | | |
| 5 | | | | | | | |
| 6 | A. | Absolutely not. Mr. Pollock's efforts in this regard are | | | | | |
| 7 | | groundless. FIPUG's position via Mr. Pollock's testimony | | | | | |
| 8 | | has not changed. The Commission has seen this position | | | | | |
| 9 | | served up by FIPUG in numerous recent proceedings and has | | | | | |
| 10 | | rightly rejected these tactics. FIPUG, in general, and | | | | | |
| 11 | | Messrs. Pollock and Collins, in particular, offer no | | | | | |
| 12 | | justification whatsoever for a different result here. | | | | | |
| 13 | | | | | | | |
| 14 | Q. | Does this conclude your testimony? | | | | | |
| 15 | | | | | | | |
| 16 | A. | Yes it does. | | | | | |
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EXHIBIT NO. DOCKET NO. 010001-EI TAMPA ELECTRIC COMPANY (JDJ-4)

TAMPA ELECTRIC COMPANY WHOLESALE PROJECTED AVERAGE SYSTEM FUEL COST ADJUSTMENT

FOR THE PERIOD JANUARY 2002 THROUGH DECEMBER 2002

| | DOLLARS | MWH | CENTS/ KWH |
|---|-------------|------------|---------------|
| 1. TOTAL FUEL AND NET POWER TRANSACTIONS (Schedule E-1, Line 28) | 524,987,155 | 18,930,734 | |
| 1a. LESS FERC NON-RECOV. FUEL EXPENSES | (1,437,577) | | |
| 2. PEABODY COAL CONTRACT BUY-OUT AMORT. | 3,615,631 | | |
| 3. JURISDICTIONAL SALES O & M AND GAINS | 3,349,700 | | |
| 4. FIRM EMERGENCY PURCHASE O & M | 0 | | |
| 5. TOTAL (LINES 1 THRU 4) | 530,514,909 | 18,930,734 | 2.802 |
| 6. LOSS FACTOR | | | 0.97570 |
| 7. AVERAGE SYSTEM FUEL COSTS INCL. LOSSES (Line 5 X Line 6) | | | 2.734 |
| 8. BASE AVERAGE SYSTEM FUEL COSTS (Per FERC AR-1 Tariff) | | | 2.159 |
| 9. ADJUSTMENT (Line 7 - Line 8) | | | 0.575 |