

1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

2 ALOHA UTILITIES, INC.

3 DOCKET NO. 010503-WU

4 REBUTTAL TESTIMONY OF DAVID W. PORTER, P.E., C.O.

5 Q. Please state your name and professional address.

6 A. David W. Porter, P.E., C.O., Water/Wastewater System
7 Consulting Engineer, 3197 Ryans Court, Green Cove
8 Springs, Florida, 32043

9 Q. Have you been retained by Aloha Utilities, Inc. to
10 provide testimony and assist in the preparation of
11 exhibits in this proceeding?

12 A. Yes.

13 Q. Have you previously provided direct testimony in this
14 case?

15 A. Yes.

16 Q. What is the purpose of this testimony?

17 A. To respond to the various issues raised in the direct
18 testimony of witnesses for the Office of Public Council
19 (OPC), the South West Florida Water Management District
20 (SWFWMD) and the Commission Staff.

21 Q. How is your rebuttal testimony organized?

22 A. First I have a series of comments that apply to the
23 testimony of Mr. Bidy, Mr. Stewart and Mr. Stallcup. I
24 will begin with those comments. Then I will go on to
25 provide additional testimony specifically related to each

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1 witness's testimony.

2 Comments Related to Mr. Bidby, Mr. Stewart
3 and Mr. Stallcup

4 Q. You have read the testimony provided by Mr. Bidby, Mr.
5 Stewart and Mr. Stallcup; do you have comments that
6 applies to testimony given by all three of these
7 gentlemen?

8 A. Yes. The testimony provided by each of these gentlemen
9 includes statements which I believe indicates that each
10 did not understand the basis for the argument the Utility
11 is making related to demographic shifts taking place in
12 the water system. These demographic changes required the
13 water consumption projections to be determined in a way
14 that perhaps is not familiar to these gentlemen. The
15 water consumption methodology was developed to take
16 account of the following facts:

- 17 1. In the early days, the majority of the homes
18 constructed in Aloha's service area were very
19 small retirement homes with few water use
20 fixtures, few pools, small lawns (no individual
21 lawns if they were condos or apartments) with
22 little or no irrigation, and one or two persons
23 who may only live in the unit on a seasonal
24 basis. These customers use very little water.
25 In fact, these people make up the majority of

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the number of existing customers. Later, larger, more non-seasonal units began to be constructed in the service area. These customers were more affluent retiring couples which consumed larger quantities of water. The number of these types of customers is second in overall number to the early customers. Recently (within the last 10 years), the service area gained a reputation as a desirable location for commuting professional families to relocate to from the metropolitan Tampa-St. Petersburg area. At this same time, the quantity of available developable land in the service area began to diminish because those developers with foresight had already obtained or secured options on large portions of the service area. This caused the price of building lots to increase considerably. The homes constructed during this period, and those that will be constructed in the future, are quite different from those in the past, as is the demographic of the occupants of those homes. Newly constructed homes are large with 3, 4 or more bedrooms with multiple water fixtures, many have large pools and large lawns seeded with

1 expensive turf requiring irrigation. There was
2 a time when homes in the service area sold for
3 \$40,000, however, the cost of the homes being
4 constructed today is now approaching \$400,000
5 in some of the more prestigious neighborhoods.
6 These homes are largely located in prestige
7 subdivisions with homeowner's associations that
8 require the maintenance of all turf in good
9 health (requiring water for irrigation). The
10 persons inhabiting these homes are younger and
11 are families with children, including teen-aged
12 children which consume relatively large
13 quantities of water (as any parent of teen-
14 agers will attest). The builders brochures for
15 the subdivisions with lots available in the
16 service area expound on the amenities available
17 in their subdivision for families (such as
18 parks, playgrounds, etc.) and describe the
19 large number of new schools that have recently
20 been constructed in the service area for
21 students from elementary school through
22 college. Pasco County has indeed constructed
23 new elementary, middle and high schools in the
24 area during this period of demographic change.
25 In addition a new college has been constructed,

1 as have YMCA type recreational areas. None of
2 these facilities would have been constructed if
3 it were not the opinion of the County, the YMCA
4 Board, the College Trustees and the developers
5 that a large number of new families were going
6 to be relocating to the service area.

7 2. None of the subdivisions constructed to serve
8 the early customers have any remaining lots on
9 which to build. The subdivisions with remaining
10 lots are those that have been constructed to
11 serve those new, highly affluent, family-type
12 customers. Therefore, all new Aloha customers
13 will be from those newer subdivisions.

14 3. The Utility management and staff live in the
15 general area and experience the changes first-
16 hand. In addition, the Utility management
17 interfaces with all the developers and is well
18 aware of their development plans. Aloha's
19 office and field staff interface with every new
20 customer when they sign-up for service, when
21 they pay their monthly bill and when they call
22 for assistance. Mr. Watford has been with the
23 Utility for over 25 years. Many of his staff
24 have also been with the Utility for many years.
25 Who, other than Aloha's management and staff,

1 would be in a position to see the changes
2 taking place over time to Aloha's customer
3 demographic. Certainly not someone who has been
4 to the service area only a few times, if at
5 all, as has Mr. Bidy, Mr. Stewart, the OPC
6 staff or anyone from the Commission staff.

7 4. In early April of 2001, the Commission Staff
8 and Aloha attended a meeting where they
9 discussed the parameters for a rate case
10 filing. The purpose of the meeting was to
11 determine an acceptable test year and to
12 discuss any special requirements that Staff
13 would have related to the filing. Staff
14 advised Aloha that it would expect Aloha to
15 include the impact of increased usage by new
16 customers added to Aloha's system on any water
17 consumption projections. Staff was aware of the
18 demographic shift taking place in Aloha's
19 service area and that new customers consumed
20 more water. This situation had been discussed
21 in Aloha's wastewater case, Docket No. 991643-
22 SU. The Utility was also aware of the shift in
23 customer demographics and their related water
24 consumption and agreed to comply with staff's
25 request.

1 5. The Utility was also well aware that this rate
2 case was all about being able to pay for water
3 received from a third party (Pasco County) to
4 serve its customers. This was required because
5 their existing SWFWMD Water Use Permit did not
6 allow Aloha to pump enough water from its own
7 wells to serve the existing customers, much
8 less the large number of new, higher water
9 using customers to be added to the system each
10 year. Aloha also knew that the County would
11 charge \$2.35 for every 1,000 gallons of water
12 Aloha needed to take from the County to meet
13 the demands of its customers. Therefore, Aloha
14 realized that it was imperative that an
15 accurate estimate of the number of gallons of
16 water to be purchased from the County be
17 developed. If this estimate is understated, the
18 economic damage to the utility would be
19 catastrophic due to the marginal cost of each
20 1,000 gallons of water that is provided in
21 excess of Aloha's existing SWFWMD Water Use
22 Permit. If the estimate was too low, the
23 Utility could be bankrupt before a new rate
24 case could be completed. Also, the cost of a
25 second rate case to "true-up" the rates to

1 reflect the actual water consumption values
2 would be great and place an unfair cost on the
3 ratepayers. Aloha realized that the consumption
4 estimates had to be right the first time.

5 6. Since **ALL** new customers will come from the high
6 water use subdivisions, Aloha and its
7 consultants developed a methodology that would
8 take into consideration the changing
9 demographics of its customers and their water
10 use. The water consumption per ERC per year was
11 obtained from Aloha's billing records for **EVERY**
12 subdivision in its service area. Then the
13 subdivision water consumption use records were
14 separated out based on whether the subdivision
15 was constructed prior to ten years ago
16 (representing the earlier customer type) or
17 within the last 10 years (representing the
18 later customer type and those to be constructed
19 in the future). The data set included the most
20 recent 12 monthly billing records. This time
21 period was chosen because the goal was to
22 determine what the later customer type water
23 consumption was for use in projecting test year
24 use and on a going-forward basis. This data
25 clearly showed that those customers in the

1 subdivisions constructed within the last 10
2 years used considerably more water than the
3 earlier customers or the average of the water
4 use for the system taken as a whole. These
5 recent customers demanded approximately 500
6 gallons/ERC/day of water. This value is for the
7 water sold to the customers and does not
8 include water used in the treatment process
9 itself, water used for system maintenance or
10 water lost from the system.

11 7. Aloha's records for the last ten years have
12 shown that the trend in the quantity of water
13 used in its system increases each year. This is
14 largely due to the additional water used by the
15 new customers being added to the system each
16 year. It would be foolish to believe that the
17 quantity of water to be used in the test year
18 would be less than for the year before due to
19 the fact that some 473 new customers are
20 projected to be added to the system in the test
21 year. Since we know that **ALL** these new
22 customers will come from the high water use
23 subdivisions (which use 500 gallons/ERC/day),
24 it should be a simple matter to project water
25 consumption for the test year and for each year

1 thereafter based on this water use and the
2 projected ERC growth. This is what Aloha did.
3 On its face, this seems very logical. What
4 needs to be understood here is that none of the
5 earlier customer type homes will be added to
6 the system in 2001. Also, none of the new users
7 will consume the average quantity of water used
8 by all customers in previous years because all
9 the new customers come from the new customer
10 demographic group. To apply anything but the
11 500/ERC/day consumption prediction to each of
12 the projected new ERCs is completely illogical
13 and defies reason.

14 Mr. Bidy, Mr. Stewart and Mr. Stallcup have all offered
15 alternative methodologies that they state will provide a
16 more representative estimation of the projected water
17 consumption for the test year. All claim, however, that
18 their models were not designed to project water use after
19 the test year. This is a serious flaw in all of these
20 models. As I discussed above, from this day forward,
21 Aloha must purchase water, at greatly elevated cost per
22 1,000 gallons, from Pasco County for all water quantities
23 in excess of the present quantities allowed in the SWFWMD
24 Water Use Permit. If Mr. Bidy's, Mr. Stewart's and Mr.
25 Stallcup's models produce projected water consumption

1 values that are "tuned" for the test year and do not
2 reflect the actual water consumption going forward, the
3 ramifications of adopting the values estimated from those
4 models may be profound and may seriously economically
5 damage the utility and/or cause the expenditure of a
6 great deal of the rate payers money in applying for and
7 obtaining another rate increase to correct the earlier
8 mistakes. The hearing data in this case is January 9,
9 2002, therefore, Aloha will not be charging the final
10 rates approved in this case in 2001. The goal here is to
11 set going forward rates. Mr. Biddy and Mr. Stewart all
12 claim that Aloha's consumption projections are faulty
13 because customer water use was elevated during the time
14 period Aloha chose to evaluate subdivision by subdivision
15 water use (July 2000 through June 2001) was an abnormally
16 dry period and therefore customers were irrigating their
17 lawns more due to rainfall shortages. They claim that
18 this "fact" creates an artificial increase in the water
19 sold during the period and therefore, that the future
20 consumption based on this data has also been artificially
21 increased. They each go on to claim in their testimony
22 that each other's methodology is flawed but that each is
23 more correct than Aloha's methodology. The problem with
24 each of their claims, however, is that they have each
25 ignored a very important piece of information. First,

1 during the time period in question, they are correct that
2 the SWFWMD had designated the area in drought. This has
3 been the case for about the last 10 years. This drought
4 is nothing new at this point. Mr. Bidy and Mr. Stewart
5 claim that the year 2000 was the driest year on record
6 for many years. This is also the case. However, as Mr.
7 Stewart discusses in his testimony, lack of rainfall
8 alone does not control the effect of a drought on the
9 need to irrigate. A variable, called the moisture deficit
10 variable, takes a number of variables into account which
11 together actually determine the irrigation need. Based on
12 Mr. Stallcup's analysis, the year 2000 wasn't any
13 different than previous years as far as the moisture
14 deficit variable is concerned. We agree. The factor that
15 they all missed was that during this time period (and for
16 several years now) the SWFWMD has placed water use
17 restrictions on the users of water throughout the entire
18 Aloha service area. For part of this one year water
19 consumption analysis period, all users of water were
20 restricted to watering their lawns only 2 days per week.
21 For about the last six months of the period, they were
22 restricted to watering lawns only one day per week. Also,
23 a number of other water uses were controlled such as
24 washing cars, boats, and sidewalks, etc. Therefore, the
25 fact that the drought existed during this period, and the

1 fact that 2000 was a dry year, actually had the opposite
2 effect that Mr. Biddy, Mr. Stewart and Mr. Stallcup
3 claimed. If anything, the water use projected by Aloha
4 may be found to be low if the SWFWMD district reduces or
5 removes the water use restrictions in the future. In
6 fact, within the last month, the District did just that
7 for areas not served by Tampa Bay Water.

8 One of the new subdivisions located in the Seven Springs
9 Service Area in which the customers are representative of
10 the new demographics is Thousands Oaks. For the period
11 July 2000 through June 2001 the average water consumption
12 (based on actual customer bills) for this subdivision was
13 548 gallons/ERC/day. The interesting thing to note about
14 this subdivision is that this is one of the new
15 subdivisions that receive reuse water from Aloha.
16 Therefore, the irrigation needs each of these customers
17 is provided by non-potable water and all the water
18 consumed was for home use. This fact only goes to prove
19 Aloha's claim that the new customers use much more water
20 than the customers that connected to the system earlier.
21 Another claim that each of these gentlemen make is that
22 Aloha's data set was too small, and that one years worth
23 of data was not sufficient to give them confidence that
24 the new customers were indeed consuming 500
25 gallons/ERC/day over the long term. They cite weather

1 related variables among others that could cause this
2 number to change for any one year period and they claim
3 that they have no way to know if this one year period was
4 a fluke. Aloha selected the one year data set because it
5 was important that the data selected accurately reflect
6 the demographics of the new customers that Aloha could
7 expect to be connecting to the system in the upcoming
8 years. An additional analysis of the water consumption
9 data for the period January 1, 1995 through November 30,
10 2001 (approximately 6 years data) was performed. This
11 data set was chosen because the current computer billing
12 system has data back to 1995 available to be analyzed.
13 Completing the same analysis as was completed for the one
14 year data set (which provided the consumption projections
15 in the MFRs) yielded an average consumption for the "new"
16 subdivisions of 511 gallons/ERC/day for the six year
17 period. I have provided **Exhibit DWP-5**, which presents
18 this information. This data shows that the 500
19 gallon/ERC/day consumption value has long-term validity.
20 The results of this analysis, coupled with the fact that
21 watering restrictions were in place for all of the
22 analysis period (which artificially lowered the
23 consumption) and the fact that the customers in Thousands
24 Oaks subdivisions (where customers use reuse water for
25 irrigation) demonstrates that the arguments of Mr. Bidy,

1 Mr. Stewart and Mr. Stallcup regarding the
2 inappropriateness of Aloha's methodology are incorrect
3 and must be rejected. It is important to reiterate here
4 that Aloha chose to utilize a demographically sensitive
5 model in projecting water consumption in this case
6 largely due to the requests by staff that they do so.
7 Aloha could have easily applied the same linear
8 regression analysis to historical gallons sold/ERC that
9 it and many utilities have done in the past. Aloha used
10 this type of analysis to project the number of future
11 ERCs in this case. Mr. Bidy and Mr. Stallcup have both
12 agreed in deposition that they have no objection to the
13 use of this methodology to project ERCs in this case and
14 in fact they agree that this is the Commission's
15 preferred methodology to use in projecting future
16 variables. We prepared a linear regression model of water
17 consumption/ERC, as is the standard practice in these
18 cases, which we would have used if we were not concerned
19 with demographic shift. My exhibit DWP-1 attached shows
20 this projection. Based on the Commission's preferred
21 method, liner regression over a five year period, this
22 model projects Aloha's water consumption per ERC per day
23 for the test year to be 285 gallons/ERC/day. If one takes
24 this value and multiplies it by the projected number of
25 ERCs (10,560) (which all parties have agreed to) this

1 model projects test year water use at 1,098,504,000
2 gallons. Aloha's Demographically based analysis projects
3 test year water use of 1,105,067,967 gallons. The
4 difference in these two projections is 6,563,967 gallons
5 over a one year period. The two models only disagree by
6 0.6%. Statically this is a very small variation. This
7 value also agrees with logic. It is logical to think
8 that if the 5 year trend in water use is upward, and if
9 you assume that a substantial number of new connections
10 will be added to the system, and if all these connections
11 will be located within subdivisions that show very high
12 water use relative to the average use by all customers
13 due to a demographic shift, then the projected water use
14 should continue to increase as well. The projections
15 provided by Mr. Bidy, Mr. Stewart and Mr. Stallcup all
16 propose substantial reductions in the consumption of
17 water for the system for the test year. Mr. Stewart and
18 Mr. Stallcup both provide alternative water consumption
19 per ERC values determined by their models. Mr. Stewart's
20 value is 265 gallons/ERC/day. Mr. Stallcup's value is 259
21 gallons/ERC/day. Their projections are both
22 counterintuitive. In order for either of these
23 projections to be correct, the water use per ERC would
24 have to fall from 277 gallons/ERC/day for 2000 to their
25 values. Again, my exhibit DWP-1 shows how unlikely this

1 would be. The light and dark bars for 1995, 1996, 1997,
2 1998, 1999 and 2000 show the actual water consumption per
3 ERC values for the Seven Springs Water System. The light
4 value for 2001 is the water consumption value projected
5 by Aloha when linear regression of the of the actual
6 water consumption values for the 1995 through 2000 is
7 completed. The dark value is the water consumption value
8 projected by Mr. Stallcup's model. It can readily be seen
9 that for Mr. Stallcup's projection to be correct, one
10 would have to believe that the per ERC water use for the
11 entire Seven Springs customer base would have to drop to
12 pre 1996 values. This makes no logical sense. Given that
13 Mr. Stewart and Mr. Stallcup have both agreed that the
14 projected number of customers will increase by some 473
15 ERCs for 2001, what could possibly drive the water
16 consumption per ERC value back to a value less than it
17 was 5 years earlier? I have seen nothing in any of the
18 testimony of Mr. Biddy, Mr. Stewart or Mr. Stallcup that
19 would explain how this could happen once the weather
20 argument has been shown not to be a factor (as I have
21 demonstrated above). Again, the testimony of these
22 gentlemen is incorrect and should be disregarded.

23 SWFWMD Witness John W. Parker

24 Q. In his testimony, Mr. Parker stated that District Staff
25 met with Aloha representatives to discuss measures to

1 address Aloha's alleged non-compliance with its Water Use
2 Permit (WUP). Were you involved in those discussions?

3 A. Yes, I participated in those discussions.

4 Q. Do you agree with Mr. Parker's characterization of the
5 substance of those discussions?

6 A. In general I do. However, I believe that I must elaborate
7 on Mr. Parker's statements because they have a bearing on
8 the comments made by others that have given testimony in
9 this case. As Mr. Parker states, beginning in May of 1997
10 a number of discussions related to Aloha's water supply
11 needs were undertaken with the District. Aloha's goal in
12 these discussions was to secure increased withdrawal
13 permitted capacity in its WUP if at all possible. The
14 majority of the discussions centered around this goal.
15 Aloha and the District explored a number of possible
16 scenarios which would lead to Aloha's WUP being modified
17 to allow increased withdrawals. Some of the possible
18 scenarios included: Aloha's purchase of existing wells
19 from others and transferring the WUP capacity to its
20 system; obtaining the capacity of Fox Hollow Golf
21 Course's WUP (for its irrigation wells) when Aloha began
22 supplying Fox Hollow Golf Course with reuse water;
23 increasing the permitted withdrawals of its existing
24 wells based on reuse water application in its service
25 area; and increasing the permitted withdrawals of its

1 wells utilizing the standard permit modification
2 procedures of the District. Aloha aggressively pursued
3 each of these potential solutions to the water supply
4 problem over the next year or two. Additional discussions
5 were undertaken with District Staff to further discuss
6 each of these options during that period. Aloha was very
7 hopeful that one or more of these potential solutions
8 would work out as they represented the least cost
9 solutions available and would therefore result in the
10 least rate increase to its customers. Aloha spent
11 considerable resources in having its consultants search
12 for WUPs to purchase and in having its attorneys attempt
13 to negotiate to purchase those WUPs. Also, Aloha asked
14 its consultants to look into what other alternative new
15 water supply development options were, in general,
16 available to it. Additional discussions were undertaken
17 related to possible solutions that were based on
18 obtaining new water supplies from sources not within
19 Aloha's existing system. These discussions centered
20 around obtaining supplemental water from Pasco County or
21 developing new water supplies from a brackish water
22 source. In 1997, the economic feasibility of developing a
23 brackish water supply and constructing an R/O treatment
24 facility was very doubtful. Since 1997, the current and
25 projected future cost of water from other sources (Tampa

1 Bay Water/Pasco County) has significantly changed and
2 resulted in a greatly increased potential feasibility of
3 such a program. Further discussions are now being
4 undertaken with the District related to brackish water
5 supply/treatment system development based on these
6 changes. The Pasco County supplemental supply alternative
7 presented a number of technical and financial feasibility
8 issues. Aloha had been utilizing its interconnect with
9 Pasco County's water system to supply a relatively small
10 quantity of water to assist Aloha in meeting its peak
11 demands. This water was very costly, compared to Aloha's
12 own water. Due to the relatively small quantity of Pasco
13 Water used each year, the costs were manageable. However,
14 if the quantity of water obtained from Pasco County was
15 to increase dramatically, those costs would be very
16 large. Integration of large quantities of Pasco County
17 water into the Aloha system also posed a potentially
18 significant technical and regulatory problem as well. In
19 1997 Aloha was in the early stages of implementation of
20 its USEPA/FDEP required Corrosion Control Program (part
21 of the Lead and Copper Rule). This program, which had
22 taken over two years to develop and obtain approval from
23 USEPA/FDEP, required identified and fixed water quality
24 parameters to be adhered to Aloha. The program developed
25 for Aloha was specific to that utility (as it is for

1 every utility) and was based on Aloha's water supply
2 characteristics. Pasco County's water was different from
3 Aloha's and therefore was not totally compatible with
4 Aloha's corrosion control program. So long as the
5 quantity of water taken from Pasco County was small as
6 compared to the total supply, this incompatibility could
7 be overcome by modifying Aloha's treatment program to add
8 additional corrosion control chemical to offset the
9 effect of Pasco County's water. However, it was not
10 immediately known in 1997 what the effect of adding
11 substantially more Pasco County Water to Aloha's system
12 would be. It was Aloha's concern that if sufficient
13 quantities were admitted to its system, its corrosion
14 control program may be compromised. This was of great
15 concern to Aloha for a number of reasons. The first was
16 that it might cause Aloha to fail in its compliance with
17 the USEPA/FDEP Lead and Copper Rule. This would have then
18 required Aloha to possibly completely scrap its approved
19 Corrosion Control Program and begin again at great cost
20 to the rate payers. The second concern Aloha had was that
21 if the corrosion control program was compromised and
22 rendered ineffective, the corrosion control program would
23 not be able to assist its customer's which were
24 experiencing "black water" in their home copper piping
25 systems in reducing the incidence of this problem. Aloha

1 had given assurances to the Public Service Commission and
2 its customers that the corrosion control program would
3 assist the customers in solving their "black water"
4 problems. Aloha was therefore, most anxious to find a
5 solution that would be cost effective for its customers,
6 provide the best long-term solution to its water supply
7 problems, allow it to stay in compliance with USEPA/FDEP
8 Rules, and assist those customers experiencing the "black
9 water" problem and reduce its effect.

10 Q. In testimony, Mr. Parker states that in October of 1998
11 Aloha submitted an application with the District to renew
12 its WUP. Do you have any comments regarding Mr. Parker's
13 testimony related to the WUP renewal?

14 A. Yes. Aloha did submit a WUP renewal application with the
15 District in October of 1998. In the renewal application,
16 Aloha demonstrated that its present permitted WUP
17 withdrawals were not sufficient for it to meet present as
18 well as future customer demands. Aloha requested that the
19 permitted quantities be increased to meet those customer
20 demands (it is my understanding from discussions with
21 staff at SWFWMD that Representative Fasano has recently
22 met with SWFWMD staff and attempted to persuade them to
23 increase Aloha's WUP, however, he was also unsuccessful).
24 In meetings with the District, Aloha was told that no
25 increases in existing demands would be allowed and that

1 Aloha would need to develop other means of providing the
2 water demanded by its customers that exceeded its
3 presently authorized WUP withdrawals. Some of the
4 alternatives discussed were those listed in Mr. Parker's
5 testimony. All of those alternatives with the exception
6 of attempting to increase customer conservation and
7 obtaining water from other suppliers (Pasco County) were
8 long term solutions at best (assuming that they were
9 financially feasible). However, in the end Aloha's new
10 WUP would not allow for any interim increases in water
11 use to allow Aloha to study and implement alternative
12 long-term water source additions to its system.
13 Therefore, the only alternatives left which could be
14 implemented in relatively short time was to attempt to
15 have its customers increase water conservation efforts
16 and to again consider obtaining additional water from
17 Pasco County (with all the associated cost, regulatory,
18 and technical problems outlined above). Regarding water
19 conservation, Aloha's customers overall were already
20 using water at a rate that was very low as compared to
21 that in other water systems. Aloha's water use was lower
22 than SWFWMD targeted per capita water use and, therefore,
23 only slight (perhaps 5%) reductions were possible
24 utilizing non-rate related conservation methods. These
25 issues were discussed with the District Staff during the

1 WUP renewal process. When issued, the renewed WUP stated
2 that the water withdrawals permitted would not be
3 sufficient to provide all the water demanded by Aloha's
4 existing, much less future customers.

5 Q. Mr. Parker testifies about Aloha's actions related to the
6 water supply problems since the WUP renewal was issued in
7 April of 1999. Do you have any comments related to Mr.
8 Parker's testimony?

9 A. Again, in general I agree with Mr. Parker's testimony.
10 However, I feel that additional comment is needed for his
11 testimony to be fully understood in relation to the full
12 situation that Aloha faced from a regulatory as well as
13 an economic perspective. Since April of 1999, I have
14 participated in a number of discussions with Aloha
15 management and various others (County Utility staff and
16 consultants, FDEP staff, SWFWMD staff, etc.) related to
17 the future configuration of the Seven Springs Water
18 System. This is a very complicated situation. There are a
19 number of factors, which are interrelated and
20 interdependent, that will ultimately control how water is
21 obtained, treated, and distributed to the Seven Springs
22 Water System customers. First, the cost of the water
23 provided by each potential source varies considerably.
24 Water obtained from Aloha's wells is much less costly
25 than water obtained from Pasco County. It is also much

1 less costly than the projected cost of water obtained
2 from a brackish water source after treatment. Aloha only
3 learned several months ago that Pasco County will soon be
4 modifying its water treatment processes to produce a
5 water that is disinfected using chloramine instead of
6 free chlorine. This will cause the County's water to be
7 incompatible with Aloha's water, requiring Aloha to make
8 substantial changes to its treatment systems to
9 accommodate large quantities of Pasco County water if it
10 is to be utilized. Aloha is under order from the FPSC to
11 investigate treatment methods to reduce the hydrogen
12 sulfide concentration of its raw well waters in a manner
13 different than that which is now undertaken. Assuming
14 that one of the methods being studied is implemented,
15 this will create a second source of water that will be
16 different chemically from the water now produced at the
17 Seven Springs Water System. In order to meet its water
18 quantity needs, Aloha is currently in negotiation with
19 the SWFWMD to enter into a Consent Order that will
20 require Aloha to study and, if feasible, develop an
21 additional brackish water source and provide R/O
22 treatment facilities for that water. This will introduce
23 a third type of water chemistry to the existing Seven
24 Springs Water System. The problem here is that at this
25 time, none of the potential new water source chemistries

1 (Pasco County water, MIEX treated water and brackish-R/O
2 water) are defined. They will remain undefined for the
3 time needed to complete the necessary engineering studies
4 by both Aloha and Pasco County. Until this information is
5 known, it would be imprudent to move ahead, from a
6 technical standpoint, and construct any of the support
7 facilities until a full and complete engineering analysis
8 of the combined effects of all the chosen alternatives
9 can be completed. To do otherwise may result in
10 substantial capital cost expenditures that could be found
11 to be unusable or unneeded when the final analysis is
12 complete. This would result in substantial amounts of the
13 ratepayers' money being wasted. Aloha is moving ahead
14 with the studies of all of these interrelated and
15 interdependent options as quickly as they can be
16 undertaken. However, regulatory activities and data
17 submissions by others (Pasco County), which are beyond
18 Aloha's control, set the pace for the completion of the
19 work.

20 SWFWMD Witness Lois A. Sorensen

21 Q. After having read Ms. Sorensen's testimony, do you have
22 any comments?

23 A. Yes. In general, I agree with Ms. Sorensen's testimony.
24 However, I believe that I must comment and expand on her
25 testimony in an effort to allow her statements to be

1 understood as they relate to Aloha's situation. First, it
2 is important to note that each year, Aloha must file an
3 Annual Water Use Report with the SWFWMD. Since I have
4 been associated with Aloha (1994) these reports have
5 always shown the Seven Springs Water System per capita
6 water usage to be at or below that level required by
7 SWFWMD rules. In fact, Aloha's customers generally
8 utilize less water than the maximum allowed. I believe
9 that this is because a large number of Aloha's customers
10 do practice water conservation. The purpose of the
11 District's water conservation programs is to encourage
12 water customers to conserve water. Based on Aloha's
13 Annual Water Use Reports, it would appear that Aloha's
14 water conservation efforts are appropriate and working.
15 It is important to note, however, that customer
16 demographics are changing in Aloha's Seven Springs
17 Service Area. Since the early days of the water system 30
18 years ago, the system has been maturing. Early customers
19 built small retirement homes with one or two retired
20 persons residing within. The newest customers (those
21 connecting to the system within the last 10 years) are
22 quite different demographically from the previous
23 customers. The newest homes are very large with many
24 water fixtures, swimming pools abound and large lots with
25 specialized high-end turf requiring much more irrigation.

1 The occupants of these homes are frequently younger
2 families with children. In the last 10 years, two
3 elementary schools, one large middle school, one large
4 high school and one college have all been constructed to
5 serve this area. This level of school construction is
6 indicative of an area with a large number of families
7 with children. The fact that the three of the newest
8 large schools (the middle school, high school and
9 college) serve older children indicates that the School
10 District and College Trustees believe that a substantial
11 number of older students must now be living in, or soon
12 will be living in, the Seven Springs Area. As anyone with
13 teenage children can attest, teens typically consume
14 large quantities of water, much more so than the older
15 retired persons (that previously represented Aloha's
16 typical customer). This trend is easily seen by studying
17 Aloha's average per ERC water use rates for each year for
18 the last 10 years. The trend has been increasing at a
19 steady rate indicative of a steady increase in the number
20 of new customers which fit the new demographic and
21 utilize much more water than previous customers.
22 Therefore, it would be most appropriate for Aloha to
23 target these new customers in its efforts to affect a
24 reduction in per capita water usage overall. As Ms.
25 Sorensen states, one very effective means of reducing

1 water consumption of high water users is to limit the
2 amount of water they can utilize to irrigate their lawns.
3 In fact, for a number of years, the SWFWMD has limited
4 the frequency (and therefore the quantity of water used)
5 of lawn watering in the Seven Springs Service Area. Prior
6 to 2001 lawn watering was limited by SWFWMD to twice per
7 week and since 2001 it was decreased to once per week.
8 Aloha has, on a number of occasions, sent their customers
9 water conservation related information in bill inserts.
10 These inserts also notified customers of the SWFWMD
11 watering restrictions. Pasco County provides enforcement
12 officers which patrol the Seven Springs Service Area to
13 ensure that the watering restrictions are observed. Also,
14 the bill inserts were utilized by Aloha to tell its
15 customers that it had available detailed pamphlets on
16 water conservation methods, produced by SWFWMD, for its
17 customers free pickup. Based on the new customer
18 demographic, these actions represented the most cost
19 effective measures that Aloha could take to reduce its
20 water use utilizing conservation measures.

21 OPC Witness Stephen A. Stewart

22 Q. After having read Mr. Stewart's testimony, do you have
23 any comments?

24 A. Yes I do. Mr. Stewart states in his testimony that he was
25 retained to "address the methodology used by Aloha to

1 project test year water consumption." In his testimony,
2 Mr. Stewart also stated that it was his opinion that
3 Aloha utilized a "number of competing methodologies" in
4 calculating its water use projections presented in the
5 MFRs. He further states that "this hodgepodge of
6 methodologies is inappropriate." He concluded that "the
7 hybrid methodology used by Aloha in this case failed to
8 take into consideration the abnormally dry weather in
9 2000 and has resulted in an inflated projection of water
10 consumption in 2001." Mr. Stewart was asked in deposition
11 what experience he had in developing water and wastewater
12 demographics and did he believe that differences in
13 demographics could affect water and wastewater
14 consumption levels. His response was "I don't have any
15 firsthand knowledge that those types of things would
16 affect water consumption, but I could build a model that
17 might show that." Further he was asked if it was fair to
18 say that he has never previously rendered an opinion on
19 water use projection that took into account differing
20 demographics of the groups that were likely to use the
21 water. His response was "That would be true." These
22 statements show that Mr. Stewart did not understand the
23 basic underpinnings of the methodology used by Aloha in
24 projecting test year water consumption nor did he
25 understand the unique circumstances that require a very

1 careful consideration of water consumption in this case
2 which I discussed earlier in this rebuttal testimony. Mr.
3 Stewart's statements that Aloha's methodologies were a
4 "hodgepodge" was directed at the fact that Aloha utilized
5 linear regression analysis to develop its ERC projections
6 and used the demographics based water use method to
7 project future water consumption. His statements were
8 incorrect and show his lack of understanding concerning
9 the affects that demographics can have on water
10 consumption projections and its importance in this case.
11 Mr. Stewart's claim that Aloha utilized "competing
12 methodologies" is totally false on its face. The number
13 of future ERCs is related to growth of the service area
14 and is related to past trends. Therefore, Aloha utilized
15 a liner regression model to determine projected ERCs
16 because that method would correctly project future
17 numbers of ERCs. To project water consumption of the
18 future customers, Aloha chose to use a model that
19 reflected the change in the demographics that was
20 actually occurring in the area in which ALL new customers
21 would be constructing their homes. To use any consumption
22 method that somehow averaged the existing water
23 consumption of customers that did not represent the
24 future customers to be added to the system would surely
25 cause a large error in the determination of future water

1 consumption. As I discussed earlier in this testimony,
2 Aloha did complete a linear regression analysis of water
3 consumption/ERC/day as a check against its demographics
4 based model and found that the two approaches agreed very
5 well. For all the reasons stated in my testimony, Mr.
6 Stewart's analysis is flawed, his conclusions are totally
7 incorrect and not supported by the facts and, therefore,
8 his projections should not be relied upon. The fact that
9 Aloha's linear regression model of water consumed/ERC/day
10 agrees very well with Aloha's demographics based analysis
11 must once and for all eliminate any notion that Aloha's
12 methodology was flawed due to the use of "competing
13 methodologies."

14 OPC Witness Ted L. Bidy, PE, P.L.S.

15 Q. Mr. Bidy states in his testimony that he does not agree
16 with the Utility's water consumption projections
17 presented in the MFRs for a number of reasons. Do you
18 wish to comment on the reasons he has presented?

19 A. Yes. My comments presented at the beginning of this
20 testimony apply directly to Mr. Bidy's testimony. In
21 addition, Mr. Bidy claims that one reason he does not
22 agree with the Utility's projections is because I relied
23 upon water use per ERC data provided to me by the Utility
24 to develop my projections. Mr. Bidy states "he did not
25 make any independent investigation concerning the water

1 use issue." When I read Mr. Biddy's testimony I took his
2 statements to mean that he distrusts the validity of the
3 data provided by the Utility. Why else would he claim
4 that use of the Utility's data somehow caused my analysis
5 to be invalid? At deposition, Mr. Biddy was asked
6 directly if he had any reason to believe that the data
7 provided by the Utility was incorrect or untrustworthy.
8 He responded that he did not. He was also asked if he had
9 reason to believe if the data was inaccurate. He said
10 that he did not. Data concerning customer water billing
11 information could have been obtained from no source other
12 than the utility unless each and every customer was to be
13 contacted and interviewed. Given the cost of the later
14 method, utilizing the Utility's database information was
15 the appropriate thing to do. Therefore, his statements
16 regarding this reason for his objection to my projections
17 must be dismissed. He claims that Aloha's data may have
18 been selectively chosen by stating "Mr. Watford chose the
19 12 most recent subdivisions which also happen to have
20 higher monthly uses." Here I believe that he is inferring
21 again that the data provided me by the Utility is suspect
22 as it may have been selected to skew the analysis. As I
23 discussed earlier in this testimony, the data set was
24 chosen to directly address the unique situation that
25 exists in this case and was in no way chosen to skew the

1 analysis. Mr. Biddy also takes issue with the data set
2 selection based on the length of time the data
3 represented. He states that "Using a very limited time
4 period as a data base in determining engineering
5 projections is always suspect because one must always
6 guard against unusual events skewing the results of
7 projections obtained from short period data bases." He
8 goes on to state that "Mr. Porter totally ignored the
9 fact that his data base of flows included the driest
10 weather period on record and that heavy irrigation would
11 have obviously skewed his resulting projection to the
12 high side." Mr. Biddy's statements are totally incorrect.
13 Just because my calculations did not implicitly include
14 weather variables does not mean that these variables were
15 not considered. In fact, the effects of weather on water
16 use was specifically excluded in this analysis because we
17 believed that the drought conditions being experienced in
18 the area for a number of years had the opposite effect
19 that Mr. Biddy claims. Due to the drought conditions, the
20 Water Management District had imposed outdoor water use
21 restrictions for the customers of the Seven Springs Water
22 System service area for a number of years. The use of
23 water for irrigation had been severely curtailed during
24 the June 2000 to July 2001 time period. These water use
25 restrictions actually depressed the use of water and, if

1 anything, caused Aloha's estimates to be too low. Mr.
2 Bidy also stated that he believed that irrigation of
3 "new lawns" was partially responsible for the high per
4 ERC water use exhibited by Aloha's new customers. For
5 this to be true, these lawns would have to have been
6 entirely exempt from the watering restrictions imposed by
7 the SWFWMD. This is not the case. There were water use
8 restrictions specifically directed at new lawn watering.
9 Also, the relative number of "new lawns" in the entire
10 subdivision would have had to be great for it to
11 influence the overall water usage number. It is important
12 to note that "new lawns" will continue to exist into the
13 foreseeable future and require irrigation for as long as
14 the subdivisions have vacant lots. "New lawn" watering
15 will affect the water demands of Aloha's customers the
16 same next year and in succeeding years as it did during
17 2000 and 2001. Mr. Bidy's claim is not supported by the
18 facts.

19 Q. Mr. Bidy states that one of the reasons that he does not
20 agree with Aloha's projected 500 gallons/ERC/day water
21 consumption rate is that the actual water consumption
22 rate for the first six months of 2001 do not show water
23 consumption at the rate projected. Do you have any
24 comments related to this issue?

25 A. Yes. Mr. Bidy did not take into consideration the SWFWMD

1 water use restrictions that I spoke about earlier in my
2 testimony. He also did not take into account the fact
3 that water use per month can be quite variable when a
4 utility serves seasonal customers. Also, meter reading
5 date variability can easily affect a partial year water
6 use summary. The data shown on my exhibit DWP-1 shows
7 quite clearly that the trend in water consumption for the
8 last 5 years is upward and not decreasing. Mr. Bidy is
9 incorrect.

10 Q Mr. Bidy provided testimony that 350 gallons/ERC/day is
11 "the standard design value taught in engineering schools
12 and is the standard in the engineering profession." Do
13 you have any comments regarding this statement?

14 A. Yes. The 350 gallons/ERC/day value Mr. Bidy quoted is
15 typical of many "rules of thumb" taught in engineering
16 school. It is based on data that has existed for many,
17 many years. If in fact, Mr. Bidy were to project water
18 usage based upon an average of 350 gallons/ERC/day for
19 the entire service area it would result in a much higher
20 projected test year water use (1,349,040,000 gallons)
21 then has been projected by Aloha or anyone else in the
22 case. In the engineering world, rules of thumb are only
23 to be used to give an engineer a rough idea of what the
24 solution to a particular might be. When I attended
25 engineering school, we were taught that rules of thumb

1 were only to be used for that purpose and the engineer
2 had a responsibility and duty to test the appropriateness
3 of the application of that rule of thumb number before
4 any use of it was made. As an example, it was once common
5 to assume that wastewater generation rates were 100
6 gallons/person/day. I personally have seen this number
7 range from 50 gallons per person per day to over 200
8 gallons per person per day in Florida. This is because
9 local conditions (e.g. ground water levels) have a direct
10 affect on the quantity of wastewater actually generated
11 in the system. If an engineer was to just use the rule of
12 thumb value in the design of the wastewater system with
13 200 gallons per person per day wastewater generation
14 rates the result would be a system that overflowed and
15 would not be capable of performing the job it was
16 designed to do. This water consumption value Mr. Biddy
17 quotes is no different. I worked on a project in the
18 Middle East where the cost of water was so great that
19 water use per ERC was far below 350 gallons/ERC/day. In
20 another system here in Florida, I worked on a project
21 where the water use per ERC is over 700 gallons/ERC/day
22 for the newer parts of the service area. This was due
23 largely to demographic shift as is occurring here. I
24 believe that these two systems are not the only systems
25 experiencing this change in per ERC water use as the

1 demographics of their customer base is changing. The rule
2 of thumb value will eventually change to reflect this new
3 reality as it has in the past. For now, it is what it was
4 meant to be, just a place for a responsible engineer to
5 start his evaluation.

6 Q. Mr. Biddy states that another factor that may have skewed
7 the water consumption values is the flushing of home
8 water systems by those customers experiencing "black
9 water." Do you have any comment related to this
10 statement?

11 A. Yes. The "black water" issue has been discussed in detail
12 in another case so here I will only address Mr. Biddy's
13 contention that the water volume used to flush these
14 homes somehow contributed to the high per ERC consumption
15 values. First, testimony given in the prior case showed
16 that the vast majority of the customers that reported
17 "black water" problems said they experienced it
18 infrequently. They also stated that when they did, they
19 would flush their system for 10 minutes or so to clean
20 the discoloration. If we were to assume that a customer
21 experienced that problem once per week and flushed his
22 entire home including hot water heater, the quantity of
23 water flushed would be approximately 60 gallons per week
24 (2 gpm times 10 minutes for the piping and 40 gallons for
25 the hot water tank). This would amount to about 8.5

1 gallons/day/ERC for that homeowner. This should be
2 considered a worst case scenario as few customers have
3 ever reported that they flush their entire system every
4 week. This 8.5 gallons/ERC/week is very small relative to
5 the 500 gallons/ERC/day consumption rate we used. Also,
6 since the number of customers reporting "black water" is
7 very small relative to all the customers in the 12
8 subdivisions included in the data set, the effect of the
9 home flushing becomes negligible. There is direct proof
10 of this fact. The data reported by Aloha shows that for
11 the Wyndtree Subdivision, which is one of the
12 subdivisions with the highest reported incidence of
13 "black water" problems, the water consumption was 317
14 gallons/ERC/day, which is one of the lowest consumption
15 values of the 12 subdivisions in the data set. In
16 contrast, Riviera, a subdivision which has a very low
17 incidence of "black water" problems, reported the highest
18 water consumption values of 1,084. Obviously, flushing
19 was not responsible for this value. Mr. Biddy's argument
20 is false and should not be relied upon.

21 Q. Mr. Biddy states that for the first six months of 2001,
22 water consumption decreased by 54,412,000 gallons from
23 water sold during the same period in the year 2000. He
24 uses this data to try to invalidate Aloha's consumption
25 projections. Do you have any comments?

1 A. Mr. Biddy has assumed that water use is constant
2 throughout a given year. He assumes that lower water use
3 during the first six months of 2001 will result in a
4 lower annual water use. He further assumes that this
5 lowered water use supports his claim that Aloha's earlier
6 consumption projections were inflated and incorrect. Mr.
7 Biddy is incorrect for a number of reasons. First, meter
8 reading dates can affect the number of reported gallons
9 sold during any partial year period when compared from
10 one year to the next. Meter reading dates are rarely the
11 same from year to year. If only one month metered results
12 for one year were out of sync with the previous year's
13 data the numbers would look completely different and
14 would lead one to conclude that water use was different
15 from one year to the next. In addition, Mr. Biddy has not
16 taken into account the fact that SWFWMD/Pasco Count water
17 use restrictions were made more stringent during this
18 entire period. Lawn watering was reduced from 2 days/week
19 to 1 day/week which would have further reduced water use
20 during this period over the pervious year. This fact
21 would easily explain the reported differences and further
22 support Aloha's contention that weather and the drought
23 have had the opposite affect on consumption than is
24 assumed by Mr. Biddy, Mr. Stewart and Mr. Stallcup. The
25 tightening of watering restrictions as rainfall

1 diminished and the drought intensified only served to
2 artificially depress water consumption. Again we contend
3 that this makes it more likely that Aloha's consumption
4 projections are lower than what the actual rate would
5 have been without the drought and water restrictions;
6 when the water restrictions. When the water restrictions
7 are lessened or removed in the future, the 500
8 gallons/ERC/day for the new customers may prove to be too
9 low.

10 Q. Mr. Bidy states that Aloha actually purchased
11 103,056,000 gallons of the 483,253,297 gallons of water
12 that Aloha projected would be purchased from Pasco County
13 for the year 2001. He claims that the fact that Aloha is
14 purchasing Pasco County water at a rate less than
15 projected is proof that Aloha's projected water
16 consumption rates are inflated and incorrect. Do you have
17 any comments related to this statement?

18 A. Yes. Aloha was continuing to pump water in excess of its
19 SWFWMD Water Use Permit from its own wells during this
20 period instead of purchasing water from Pasco County.
21 Until Aloha obtains rates that will allow it to pay for
22 Pasco County water it must continue pumping the water
23 from its wells. Mr. Bidy incorrectly assumes that
24 because Aloha's purchased water rates have not met
25 projected purchased water rates that the overall use of

1 water has fallen by a like amount. In addition, Mr. Bidy
2 has not taken into account the fact that SWFWMD/Pasco
3 County water use restrictions were made more stringent
4 during this entire period. Lawn watering was reduced from
5 2 days/week to 1 day/week which would have further
6 reduced water use during this period.

7 Q. Mr. Bidy states that he has calculated that the
8 percentage of unaccounted for water that is appropriate
9 for the Seven Springs Water System for the part of 2001
10 is 14%. Do you agree?

11 A. No. Mr. Bidy states in his testimony that he calculates
12 unaccounted for water by subtracting the quantity of
13 water sold to customers from the total water pumped and
14 purchased by the utility. This is an incorrect method for
15 determining unaccounted for water. The water used by the
16 utility in operating the system (such as treatment plant
17 loss and water main flushing water) is not unaccounted
18 for water. In fact it is accounted for and must be
19 subtracted from the water pumped and purchased before the
20 quantity of water sold to customers is subtracted to
21 obtain the quantity of unaccounted for water. This is not
22 only the calculation accepted by the Commission but is
23 the calculation used by utilities when determining this
24 percentage for submission in the Annual Report to the
25 commission. When the proper calculation is used, Aloha's

1 unaccounted for water is 10.2% for the first 9 months of
2 2001. Since the quantity of water pumped, sold, and used
3 for line flushing, fire fighting, and as treatment loss
4 varies from month to month we have no reason to believe
5 that the unaccounted for water percentage will exceed the
6 10% value generally accepted by the Commission as
7 appropriate.

8 Q. Mr. Bidy states that he has first-hand knowledge related
9 to the demographics of the Seven Springs Water Service
10 Area by virtue of his having visited the area on several
11 occasions and talking with several customers.

12 A. This statement is absurd on its face. The demographic
13 makeup of a major portion of the service area cannot be
14 determined by driving through the area on several
15 occasions and talking with several of the customers. As
16 I stated earlier in my testimony, the number of new
17 schools, playgrounds, and recreational facilities
18 specifically targeted at families with children and all
19 the other factors I discussed above speak more about the
20 current and future demographic make-up of the area than
21 Mr. Bidy's "visits."

22 Q. Mr. Bidy provides several pages of testimony related to
23 the status of the "black water problem" and the progress
24 that Aloha has made going forward to find a solution to
25 the problem. He also provides his opinion as to Aloha's

1 compliance with the Commission's order which directs
2 Aloha to implement a pilot project to enhance the water
3 quality and to diminish the tendency of the water to
4 produce copper sulfide. Do you have any comments
5 regarding Mr. Bidy's testimony?

6 A. Yes. Mr. Bidy's testimony is puzzling. He reports that
7 he has read the reports provided to the Commission, as
8 required in the Commission's Order, and states that they
9 were submitted each month as required. He further states
10 that they report that Aloha immediately began the pilot
11 project work when ordered by the Commission and that
12 substantial progress was shown until approximately July
13 2001 when it was reported that water supply and water
14 chemistry incompatibility issues came to the attention of
15 the Utility by the SWFWMD and Pasco County. He stated
16 that the reports discussed this new information and its
17 effect on the project. This would seem to indicate that
18 Aloha placed a high priority on compliance with the
19 Commission's Order and proceeded with all due diligence
20 to undertake the pilot project as soon as it was ordered.
21 However, Mr. Bidy states that his opinion was that Aloha
22 complied with the "letter but not the spirit of the
23 Commission's Order." Mr. Bidy bases this statement on
24 the fact that Aloha's August, September, and October
25 reports are essentially identical and provide no further

1 evidence of the progress of the project. He claims that
2 these reports show that the utility's action are
3 "disingenuous" in his opinion. He further states that in
4 his opinion "Aloha is simply stalling on this issue."
5 These statements show that Mr. Bidy has no conception of
6 what is involved in undertaking this pilot project. First
7 let me state that the goal of this project is that which
8 the Commission ordered, to implement a pilot project to
9 determine what additional treatment technology could be
10 utilized to enhance Aloha's water in such a way as to
11 lessen the tendency for copper sulfide generation in the
12 customer's home copper water system piping. The
13 background of this issue has been discussed in great
14 detail in other cases and has been the subject of a joint
15 commission made up of a number of state agencies and
16 coordinated by the Commission. The bottom line has never
17 changed. This "black water" problem occurs in the
18 customer's home water piping. The water delivered to
19 Aloha's customer's is pure, clean, color free, odorless
20 and meets all State and Federal laws, rules and
21 regulations. The problem is not unique to the customers
22 of Aloha Utilities and does occur in other areas of
23 Florida. The "black water" problem is but one
24 manifestation of a larger problem, that of copper piping
25 corrosion, that is prevalent in many parts of Florida and

1 was wide-spread enough for the Commission to sponsor and
2 act as coordinator of the interagency study group that
3 was formed to try to deal with this issue on a state-wide
4 basis. Aloha's task in the pilot project is to find a
5 cost effective way to reduce sulfate and sulfur products
6 in the finished water being distributed to its customers.
7 This is because the copper sulfide problem occurs when
8 elemental sulfur and/or sulfate in the water is converted
9 biochemically in the customer's home from harmless
10 sulfate and elemental sulfur to hydrogen sulfide which
11 can attack the home copper water piping and create copper
12 sulfide which is the black substance reported by some of
13 Aloha's customers. It is important to note that Aloha's
14 water contains very small quantities of sulfate as it is
15 delivered to the customer, varying from single digit
16 values in to the 20 to 25 mg/L level. The national
17 drinking water standards allow 250 mg/L sulfate levels so
18 you can see that Aloha's water contains at most only one
19 tenth of the national limit. For any pilot project water
20 treatment technology to be technologically capable of
21 lessening the incidence of the formation of black water
22 in the homes of the customer's the treatment process must
23 lower the level of naturally occurring hydrogen sulfide
24 at the well head to virtually non-measurable quantities.
25 In addition, the water produced by the new process must

1 be compatible with all the different water sources which
2 are combined to supply water to Aloha's customers. When
3 the pilot project was conceived, the water sources to be
4 combined were largely those of Aloha itself with
5 supplemental water provided by Pasco County. Pasco
6 County's water quality was similar to Aloha in general
7 and the disinfection methods used by both utilities were
8 compatible. Based on these facts, the pilot project
9 progressed at a rapid pace in the first seven months of
10 2001. Beginning in July 2001, complicating factors began
11 to emerge which have a major affect on the progress of
12 the pilot project. Pasco County conducted a meeting with
13 all of their bulk water customers to inform them that in
14 2002 the County would be changing its water disinfection
15 process and that its water chemistry was going to be
16 substantially different from that which had been
17 previously provided. The County stated that at that time
18 they were still conducting engineering studies and could
19 not provide the bulk water customers with the specifics
20 related to when the change would occur or the water
21 chemistry characteristics until all the engineering
22 studies were complete and evaluated. Since Aloha was
23 being required by the SWFWMD to begin taking much larger
24 quantities of Pasco County water into the Seven Springs
25 System than had previously been taken, Aloha was no

1 longer in a position to evaluate the appropriateness of
2 the MIEX treatment solution it had been investigating
3 (until the County water quality and character data could
4 be obtained). We have been told that the County's
5 engineering report was submitted by its engineers for
6 review and consideration only within the last two to
7 three weeks. The County has not yet provided its bulk
8 water customers with the data we need to allow us to
9 continue with the MIEX process evaluation. In addition,
10 during the last several months, Aloha has been in
11 negotiations with the SWFWMD related to finding solutions
12 to the long-term water supply needs of Aloha and its
13 customers. The District has provided Aloha with a Draft
14 Consent Agreement that will require Aloha to study, and
15 if feasible, implement the development of an alternative
16 brackish water source with R/O treatment system. This
17 further complicates Aloha's evaluation of the technical
18 and financial feasibility of the MIEX or any other
19 hydrogen sulfide reduction process until this issue is
20 more well defined. Because of these late-breaking
21 complicating factors, Aloha has been forced to deal with
22 these other issues before it can complete its MIEX pilot
23 project report. The monthly status reports submitted to
24 the Commission clearly discussed each of these problems
25 and the situation as I have described it here. It is

1 clear that Aloha's reports do not report "no progress,"
2 they report that progress on the MIEX pilot project
3 completion has been delayed while the unknowns which
4 affect the evaluation of the MIEX project are resolved.
5 There has been no attempt on Aloha's part to stall the
6 continued progress of the pilot project.

7 Q. Mr. Bidy testifies that he had interviews with SWFWMD
8 staff and states, "The District's personnel have serious
9 doubts as to the technical feasibility of an R/O facility
10 in the Aloha Service Area." He further states, "One
11 professional Geologist in the District's Water Use
12 Section states in a memorandum that the R/O system
13 proposal by Aloha "contain this Utility's typical
14 delaying tactic and wait and see approach."" Do you have
15 any comments regarding Mr. Bidy's statements.

16 A. Yes. What Mr. Bidy did not say in his testimony was that
17 the response that this Geologist received from his
18 supervisor related to his comments quoted by Mr. Bidy
19 was that the supervisor did not agree with his underling
20 and that the District believes that the R/O project may
21 indeed be feasible and that the District believes a
22 feasibility study of that option was warranted and would
23 be required by the District. In deposition, Mr. Bidy was
24 asked about the meetings he attended with both the
25 Geologist and his supervisor. Mr. Bidy admitted that in

1 those conversations the supervisor, Mr. Parker, told him
2 that he believed the District would support Aloha going
3 forward with an R/O feasibility study. Mr. Bidy was
4 asked in deposition "... you believe they [SWFWMD] would
5 support the feasibility study?" His answer was "Yes."
6 Based on Mr. Bidy's testimony related to his
7 conversations with SWFWMD at deposition, I believe that
8 Mr. Bidy received confirmation that the SWFWMD believed
9 that Aloha should move ahead with an R/O feasibility
10 study and that action is likely to be required by the
11 District in any consent order entered into with Aloha.

12 OPC Witness Hugh Larkin, Jr.

13 Q. Mr. Larkin states that he believes Aloha failed to meet a
14 competitive standard and is therefore, should not receive
15 a rate increase. He sites the testimony of Mr. Bidy
16 related to the "black water" problem as one example where
17 Aloha has failed to meet this standard. Do you wish to
18 comment?

19 A. Yes. Mr. Larkin is mistaken when he sites the "black
20 water" problem as one which in some way is the result of
21 some wrongful action on Aloha's part. I discussed the
22 "black water" issue earlier in my testimony in great
23 detail so I will not go into it again here. However, I
24 will repeat that Aloha's water meets all regulatory
25 standards. The FDEP witnesses in this case stated this in

1 their testimony. In addition, Aloha's water has always
2 been shown to be clean, clear, odor free, and colorless
3 as it is delivered to the customer at the water meter.
4 Based on my 29 years experience in the water industry
5 with facilities around the world, this description of a
6 water supply is characteristic of a superior product, not
7 an poor one.

8 OPC Witness Donna Deronne

9 Q. Ms. Deronne states in her testimony that she recommends a
10 reduction in the chemical and purchased power expense
11 should be made based on the testimony of Steven Stewart
12 and his statements that test year water consumption will
13 be reduced according to his projection model. Do you have
14 any comments?

15 A. Yes. Ms. Deronne incorrectly based her testimony on the
16 assumption that Mr. Stewart's projections are correct. As
17 I have shown in great detail earlier in this testimony,
18 Mr. Stewart's model is seriously flawed and produces
19 inaccurate projections. If anything, the chemical and
20 power cost projections provided by Aloha are potentially
21 understated due to the following facts:

- 22 1. Once Pasco County changes it's water
23 disinfection treatment system, Aloha's chemical
24 costs will rise significantly when they
25 implement similar changes in their treatment

1 systems to make their water compatible with the
2 County water.

3 2. Power costs will increase when Aloha begins
4 using substantially more Pasco County water
5 because it will need to add and operate
6 pressure boosting pumping equipment to enable
7 the County supply to meet the peak flow water
8 demands of Aloha's customers.

9 The water use and chemical cost projections of Aloha are
10 correct, and therefore, no adjustment is necessary.

11 Q. Ms. Deronne states that one of the reasons she believes
12 an adjustment to working capital is necessary is that the
13 pilot project has been "put on hold and delayed by the
14 Company." Do you wish to comment?

15 A. Yes. Ms. Deronne is incorrectly characterizing the status
16 of the Pilot Project. She based her statements on the
17 testimony of Mr. Bidy. I have addressed Mr. Bidy's
18 comments earlier in the testimony. The pilot project is
19 moving ahead and has not been but on hold in any way. I
20 am still working with the MIEX representatives in
21 developing the next stage in the pilot process, the
22 demonstration scale facility. Within the last 30 days I
23 have received a proposal from the MIEX representatives
24 related to this phase of the project and have completed
25 my review of their draft plan. I have within the last

1 week discussed my comments with the MIEX representatives
2 and have begun discussions with Aloha related to moving
3 ahead with the demonstration facility early next year if
4 everything is able to be arranged by that time. No
5 working capital adjustment is justified.

6 Staff Witness Gerald Foster

7 Q. You have read Mr. Foster's testimony. Do you have any
8 comments?

9 A. Yes. In general I agree with Mr. Foster's comments. There
10 is only one correction to his testimony that I believe
11 needs to be made. He describes the substance found in
12 "black water" as copper sulfate. I am sure Mr. Foster
13 meant to say "copper sulfide" and that the use of sulfate
14 was a typographical error. I also wish to state that Mr.
15 Foster's testimony directly states for the record that
16 Aloha's water meets all drinking water standards. I
17 believe that his statements impeach Mr. Larkin's
18 testimony as it relates to Aloha's water quality being
19 the cause of Aloha not meeting a competitive standard.

20 Staff Witness Van Hoofnagle

21 Q. You have read Mr. Hoofnagle's testimony. Do you have any
22 comments?

23 A. Yes. In general I agree with the comments of Mr.
24 Hoofnagle except in a few areas. Mr. Hoofnagle refers to
25 the water treatment process MIOX in his testimony. Where

1 this is reported I believe that he meant MIEX. Also, the
2 list of options that Mr. Hoofnagle provides related to
3 methods and practices that Aloha could implement to
4 eliminate the "black water" problem is similar to those
5 methods and practices addressed in a report produced by
6 Aloha in a previous water docket. Mr. Hoofnagle states in
7 his testimony that "a centralized treatment system would
8 not be cost effective." In the earlier docket Aloha also
9 concluded that a single centralized treatment system
10 would not be cost effective. Aloha proposed three
11 dispersed regional treatment facilities that would
12 provide for maximum cost effectiveness and reliability.
13 However, since that time, new processes (such as the
14 MIEX process) have been developed that may change the
15 desirability of providing a certain number of treatment
16 facilities. Only after the engineering studies are
17 completed will this question be answered with any
18 certainty.

19 Staff Witness Paul W. Stallcup

20 Q. You have read the testimony of Mr. Stallcup. Do you have
21 any comments?

22 A. Yes. All of the comments I made at the beginning of this
23 testimony related to Mr. Biddy, Mr. Stewart and Mr.
24 Stallcup will not be repeated in detail here, however,
25 those comments form the basis of my belief that Mr.

1 Stallcup's testimony related to water consumption
2 projections is totally incorrect and must be disregarded.
3 Mr. Stallcup's testimony is based on the assumption that
4 weather, the drought, and therefore the moisture deficit
5 variable, somehow has a direct influence on the quantity
6 of water that will be demanded by Aloha's customer's for
7 the test year and beyond. It is Mr. Stallcup's contention
8 that Aloha's water consumption projection is overstated
9 because the method that Aloha used to project water
10 consumption did not take this moisture deficit variable
11 into account. He goes on, through elaborate statistical
12 manipulation of a number of variables, to purport to show
13 that he has developed a model that more accurately
14 projects water consumption. I have read his testimony,
15 listened to a multi-hour deposition, read the transcript
16 of the deposition and reviewed his workpapers and
17 electronic spreadsheets. I have come to the conclusion
18 that, in my opinion, Mr. Stallcup's methodology is
19 seriously flawed. First, he has relied heavily on "binary
20 variables" and "lag factors" to manipulate the raw data
21 in such a way as to adjust the fit of the data to his
22 model so that the statistical summary output will show
23 good correlation values. In deposition, he stated that he
24 applied the binary variables to the data to allow for a
25 statistically better fit between his model and the data

1 set. The lag coefficient he applied was designed to again
2 adjust the data set to better fit the data to the model.
3 Mr. Stallcup was asked to provided a late filed exhibit
4 to his deposition showing the output of his model without
5 the influence of adding the binary variables to the data
6 set. This output showed that without the influence of the
7 binary variables, the correlation coefficient for this
8 model dropped to 0.526 which shows a very poor fit of his
9 model to the data. One can clearly see from my exhibit
10 DWP-1, that the outcome of plain linear regression of the
11 water consumption/ERC/day for the last five years
12 produces a prediction that is consistent with the actual
13 data set with nothing removed or adjusted. The outcome
14 predicted by Mr. Stallcup's model produces an outcome
15 that is obviously flawed. His outcome is not consistent
16 with the data set in any way. In fact, as I described
17 earlier, for his model to be correct one would have to
18 believe that some major change in the water consumption
19 of Aloha's customers will take place to cause them to use
20 less water then they did in 1996. The actual water use
21 data Aloha has provided has shown that this is not the
22 case. In actuality, the new customers being added to
23 Aloha's water system for the last ten years have
24 consistently consumed 500 gallons/ERC/day due to changing
25 demographics. One way to test the credibility of both Mr.

1 Stallcup's and Aloha's models is to assume that the water
2 predictions of Aloha and Mr. Stallcup actually occur in
3 2001 and produce the 2001 data point predicted. Then,
4 conduct a standard linear regression analysis on the 6
5 year data set and each prediction and see how the data
6 fits (correlates). We conducted such an analysis. Exhibit
7 DWP-2 shows the data sets for the two scenarios. Aloha's
8 (Aloha's Position) data set includes the actual water
9 consumption system wide for 1995 through 2000 (from MFR
10 Schedule F-9, Column (6) x 1,000 divided by 365 days) and
11 a prediction of water consumption based on linear
12 regression of the first five years data. Mr. Stallcup's
13 (Staff's Position) includes the actual water consumption
14 data for the years 1995 through 2000 (from MFR Schedule
15 F-9, Column (6) x 1,000 divided by 365 days) plus Mr.
16 Stallcup's water consumption prediction for 2001 from his
17 model. DWP-3 shows the summary of output of the liner
18 regression model of Mr. Stallcup's prediction with the
19 actual water consumption data set for 1995 though 2000
20 (shown as Staff Position). DWP-4 shows the summary output
21 for the linear regression model of Aloha's prediction and
22 the actual water consumption data set for 1995 though
23 2000 (shown as Aloha's position). The summary outputs
24 show that the liner regression of Aloha's data set (which
25 includes Aloha's projected 2001 water consumption) has a

1 correlation coefficient (R^2) value of 0.913 which
2 indicates a very good correlation between all the data
3 points (including Aloha's prediction). Also, note that
4 the standard error for this analysis is 4.11
5 gallons/ERC/day. When the same data is reviewed for the
6 Stallcup data set, the coefficient (R^2) value is only
7 0.351 showing a poor correlation between the all the data
8 points (and Mr. Stallcup's prediction). The standard
9 error is 9.33 gallons/ERC/day for this data set which is
10 twice the error shown for the Aloha data set analysis.
11 What this says is that if Mr. Stallcup's projected 2001
12 water consumption is accepted, the chances of it being
13 accurate are very small because his projection has a poor
14 fit with the actual data for the last 5 years. However,
15 the Aloha projection has a high chance of being very
16 accurate because it agrees very well with the last five
17 years actual water consumption data. I believe this
18 analysis shows why Mr. Stallcup needed to apply a number
19 of "binary coefficients" and "lag factors" to the data
20 sets he used in this model. The truth is that his model
21 just doesn't work without them and with them they produce
22 projections that do not agree with the actual historical
23 data. Mr. Stallcup's testimony related to water
24 consumption must be disregarded in its entirety.

25 Q. Please summarize your rate case expense to date and your

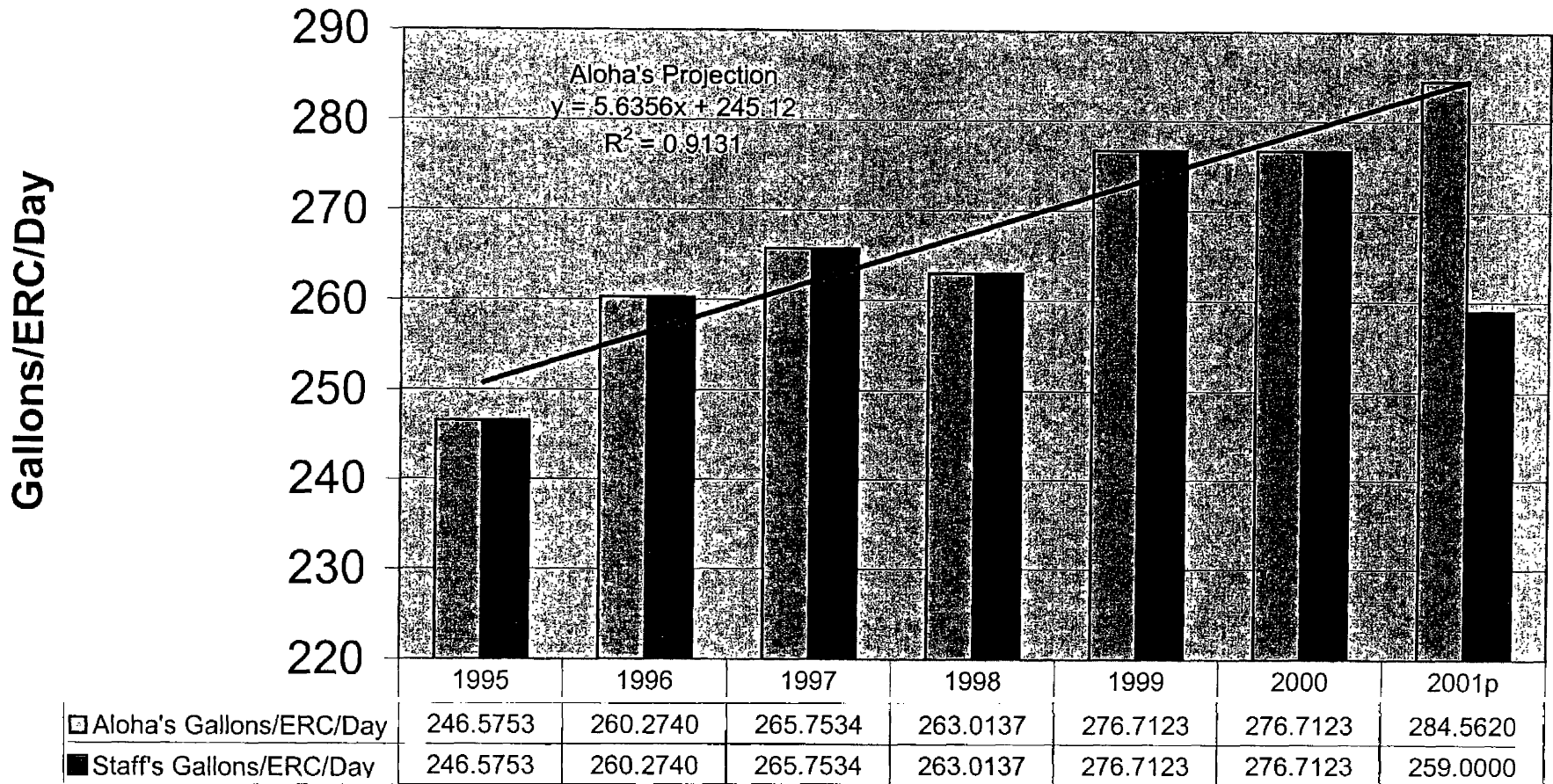
1 estimate of cost to complete these proceedings and your
2 total rate case expense.

3 A. To date I have billed \$8,005 for my work on this case
4 through November 5, 2001. I have earned an additional
5 \$7,750 for the period November 6, 2001 through December
6 7, 2001 that has not as yet been billed. I estimate that
7 my cost to complete my work on this docket will be
8 \$16,160. Therefore, my total estimated rate case expense
9 is #31,915. Mr. Nixon has provided an exhibit in his
10 testimony which provides a detailed breakdown of my
11 estimated costs.

12 Q. Do you have anything else to offer at this time?

13 A. No.

Gallons per ERC per Day



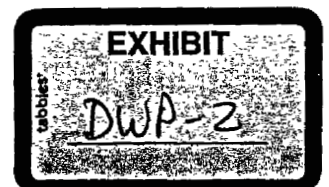
□ Aloha's Gallons/ERC/Day

■ Staff's Gallons/ERC/Day

— Linear (Aloha's Gallons/ERC/Day)

Data Table for Linear Regression analysis of Aloha vs. Staff position

Datapoint		Aloha Position GPD/ERC	Staff Position GPD/ERC
1	1995	246.5753	246.5753
2	1996	260.2740	260.2740
3	1997	265.7534	265.7534
4	1998	263.0137	263.0137
5	1999	276.7123	276.7123
6	2000	276.7123	276.7123
7	2001	284.5620	259.0000



Staff Position Linear Regression Analysis of Daily Gallons/ERC
SUMMARY OUTPUT

<i>Regression Statistics</i>	
Multiple R	0.592291021
R Square	0.350808654
Adjusted R Square	0.220970384
Standard Error	9.325227889
Observations	7

ANOVA

	<i>df</i>	<i>SS</i>	<i>MS</i>	<i>F</i>	<i>Significance F</i>
Regression	1	234.9559719	234.9559719	2.70188948	0.161150382
Residual	5	434.7993759	86.95987518		
Total	6	669.7553478			

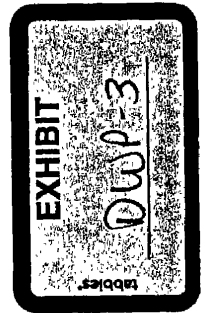
	<i>Coefficients</i>	<i>Standard Error</i>	<i>t Stat</i>	<i>P-value</i>	<i>Lower 95%</i>	<i>Upper 95%</i>	<i>Lower 95.0%</i>	<i>Upper 95.0%</i>
Intercept	252.4187714	7.881256027	32.02773398	5.5737E-07	232.1593909	272.6781519	232.159391	272.6781519
X Variable 1	2.896771429	1.762302422	1.643742522	0.16115038	-1.633363765	7.426906622	-1.6333638	7.426906622

RESIDUAL OUTPUT

<i>Observation</i>	<i>Predicted Y</i>	<i>Residuals</i>	<i>Standard Residuals</i>
1	255.3155429	-8.740242857	-1.026726259
2	258.2123143	2.061685714	0.242188563
3	261.1090857	4.644314286	0.545572876
4	264.0058571	-0.992157143	-0.116549827
5	266.9026286	9.809671429	1.152353248
6	269.7994	6.9129	0.812066217
7	272.6961714	-13.69617143	-1.608904819

PROBABILITY OUTPUT

<i>Percentile</i>	<i>Y</i>
7.142857143	246.5753
21.42857143	259
35.71428571	260.274
50	263.0137
64.28571429	265.7534
78.57142857	276.7123
92.85714286	276.7123





Aloha Position Linear Regression Analysis of Daily Gallons/ERC
SUMMARY OUTPUT

<i>Regression Statistics</i>	
Multiple R	0.955558351
R Square	0.913091761
Adjusted R Square	0.895710114
Standard Error	4.114377473
Observations	7

ANOVA					
	<i>df</i>	<i>SS</i>	<i>MS</i>	<i>F</i>	<i>Significance F</i>
Regression	1	889.2661207	889.2661207	52.53194	0.000780747
Residual	5	84.64050994	16.92810199		
Total	6	973.9066306			

	<i>Coefficients</i>	<i>Standard Error</i>	<i>t Stat</i>	<i>P-value</i>	<i>Lower 95%</i>	<i>Upper 95%</i>	<i>Lower 95.0%</i>	<i>Upper 95.0%</i>
Intercept	245.1153429	3.477283627	70.49046588	1.09E-08	236.1767153	254.054	236.176715	254.05397
X Variable 1	5.635557143	0.777544257	7.247892444	0.000781	3.636819266	7.634295	3.63681927	7.63429502

RESIDUAL OUTPUT

<i>Observation</i>	<i>Predicted Y</i>	<i>Residuals</i>	<i>Standard Residuals</i>
1	250.7509	-4.1756	-1.111745496
2	256.3864571	3.887542857	1.035050833
3	262.0220143	3.731385714	0.993474293
4	267.6575714	-4.643871429	-1.236421866
5	273.2931286	3.419171429	0.910347838
6	278.9286857	-2.216385714	-0.590108448
7	284.5642429	-0.002242857	-0.000597156

PROBABILITY OUTPUT

<i>Percentile</i>	<i>Y</i>
7.142857143	246.5753
21.42857143	260.274
35.71428571	263.0137
50	265.7534
64.28571429	276.7123
78.57142857	276.7123
92.85714286	284.562

**Water Consumption Data for Subdivisions Constructed Within Last 10 Years
Six Year Data Set - January 1, 2001 through November 30, 2001**

Subdivision	Gal/ERC/Day
Chelsea Place	575
Cypress Lakes	455
Fox Hollow	701
Foxwood	580
Millpond	221
Natura	400
Natures Hideaway	334
Plantation	491
Riviera	1021
Thousand Oaks	414
Trinity Oaks	584
Wyndtree	358
Average	511

Exhibit DWP-5