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January 18, 2002

FEDERAL EXPRESS

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Blanca S. Bayó, Director Division of Records and Reporting 2540 Shumard Oak Blvd. Tallahassee, Florida 32399-0870

> Re: Docket No.: 000824-EI Publix Super Market Inc., Direct Testimony of Sheree L. Brown and Theodore Kury

Dear Ms. Bayó:

Enclosed please find fifteen (15) copies of the redacted version of the Direct Testimony of Sheree L. Brown and fifteen (15) copies of the testimony of Theodore J. Kury filed by Publix Super Markets, Inc. in the above-referenced docket. A copy of these filings have been provided on a 1.44MB floppy disc in Word.

Sincérely, homas A. Cloud

GRAY, HARRIS & ROBINSON, P.A.



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FPSC-COMMISSION CLERK

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Review of Florida Power Corporation's earnings, including effects of proposed acquisition of Florida Power Corporation by Carolina Power & Light. DOCKET NO. 000824-EI

Filed: January 18, 2002

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the redacted direct testimony of

Sheree L. Brown and the direct testimony of Theodore J. Kury filed by Publix Super Markets,

Inc. in the above-referenced docket has been furnished by U.S. Mail to the following parties of

record and interested parties, this 18th day of January 2002:

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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In re: Review of Florida Power Corporation's Earnings, Including Effects of Proposed Acquisition of Florida Power Corporation by Carolina Power & Light DOCKET NO. 000824-EI

Submitted for Filing:

January 18, 2002

DIRECT TESTIMONY OF THEODORE J. KURY ON BEHALF OF PUBLIX SUPER MARKETS, INC.

> DOCUMENT NUMBER-DATE 00686 JAN 188 FPSC-COMMISSION CLERK

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DIRECT TESTIMONY OF THEODORE J. KURY ON BEHALF OF PUBLIX SUPER MARKETS, INC.

1	Q:	PLEASE STATE YOUR NAME AND OCCUPATION.
2	A:	My name is Theodore J. Kury and I am a Senior Economist with SVBK Consulting Group,
3		Inc., a subsidiary of Alliant Energy Integrated Services, located at 37 N. Orange Ave, Suite
4		710, Orlando, Florida 32801.
5	Q:	PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND EXPERIENCE.
6	A:	A detailed description of my education and experience is included in my resume attached as
7		Exhibit No(TJK-2).
8	Q:	ON WHOSE BEHALF ARE YOU SPONSORING THIS TESTIMONY?
9	A:	I am sponsoring this testimony on behalf of Publix Super Markets, Inc. ("Publix").
10	Q:	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
11	A:	I was retained by Publix to provide a critical review of the financial analysis and associated
12		rates of return and common equity capital sponsored by Dr. Charles J. Cicchetti and Dr.
13		James H. Vander Weide for Florida Power Corporation ("FPC" or "the Company"). In the
14		event that I disagreed with their financial analyses and return proposals, I was charged to
15		develop and present a more realistic return proposal.
16		In addition, I have some concerns regarding real time pricing and time of use rates for
17		commercial customers. These are addressed at the end of my testimony.
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1 RATE OF RETURN

2 Q: HAVE YOU HAD AN OPPORTUNITY TO REVIEW THE COMPANY'S FINANCIAL 3 ANALYSIS AND RETURN PROPOSALS?

Yes, I have. My analysis of FPC's filing has led me to conclude that the return proposal 4 A: propounded by Dr. Vander Weide is excessive, and therefore inequitable. If granted in this 5 6 proceeding, this rate of return would unfairly enrich Progress Energy, the parent and sole 7 common equity holder of FPC, at the expense of the Florida customers. In keeping with my charge from Publix, I performed a market-based financial analysis that produced common 8 9 equity cost estimates and fair rate of return recommendations which, in my judgement, more 10 accurately reflect the current and prospective financial circumstances of FPC and the capital 11 market.

12 Q: PLEASE IDENTIFY THE FOUR EXHIBITS THAT ACCOMPANY YOUR TESTIMONY.

- A: I have prepared four exhibits, attached herein, numbered TJK-3 through TJK-6 to
 supplement my testimony. Exhibit No. (TJK-3) shows my recommended rate of return for
 FPC, Exhibit No. (TJK-4) shows the results of my Discounted Cash Flow analysis,
 Exhibit No. (TJK-5) is a restated version of Dr. Vander Weide's Schedule 1, and Exhibit
- 17 No.___(TJK-6) is a restated version of FPC Schedule D-1, Page 1 of 17.
- 18 Q: WHAT CONCLUSIONS HAVE YOU DRAWN REGARDING THE RATE OF RETURN
 19 FOR FPC IN THIS CASE?
- A: My recommended return on common equity for FPC is 10.66%, resulting in an overall rate of
 return of 8.45%, as shown in Exhibit No.___(TJK-3). The effect of this rate of return is

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1		approximately \$81.3 million to the FPC retail customer, and has been incorporated into the
2		revised cost of service study prepared by Publix Witness Brown in Exhibit SLB-4.
3	Q:	WHAT CONSTITUTES A COMPANY'S RATE OF RETURN?
4	A:	The rate of return is also known as a weighted average cost of capital. This is the average
5		cost of long-term debt, short-term debt, accumulated deferred income taxes, other deferred
6		balances, preferred stock, and common equity weighted by the percentage of each component
7		in the company's capital structure.
8	Q:	WHAT IS FPC'S CAPITAL STRUCTURE?
9	A:	FPC's capital structure, shown in Exhibit No(TJK-3), was reported in Schedule D-1 of
10		the Minimum Filing Requirements filed by FPC in this docket. This reflects FPC's 13 month
11		average capital structure for the test year ended 12/31/2002.
12	Q:	WHAT IS THE COST OF FPC'S LONG TERM DEBT?
13	A:	FPC's cost of long-term debt is 7.14%, shown in Exhibit No(TJK-3). This is the average
14		annualized contractual cost of all outstanding long-term debt contained in the capital
15		structure. It includes annual interest charges and amortization of premiums, discounts, and
16		expenses, expressed as a percentage.
17	Q:	WHAT IS THE COST OF FPC'S SHORT TERM DEBT?
18	A:	FPC's cost of short-term debt is 4.92%, shown in Exhibit No(TJK-3). This is the average
19		annualized contractual cost of all outstanding short-term debt contained in the capital
20		structure. It includes annual interest charges and amortization of premiums, discounts, and
21		expenses, expressed as a percentage.

Q: 2 FPC's cost of preferred stock is 4.51%, shown in Exhibit No.____(TJK-3). This is the average A: annualized contractual cost of all outstanding preferred stock contained in the capital 3 4 structure, expressed as a percentage. 5 WHAT IS THE COST OF FPC'S COMMON EQUITY? Q: FPC's witness, Dr. Vander Weide, proposes a cost of common equity of 13.20%. As I 6 **A**: explain later in my testimony, this proposed cost of equity is excessive due to the improper 7 application of a growth rate, a comparable group that is too broad, and the improper inclusion 8 of a flotation cost adjustment. I am proposing a cost of common equity of 10.66%, as shown 9 10 in Exhibit No. (TJK-3). This represents a fair and reasonable rate of return on FPC's 11 common equity. 12 WHAT CONSTITUTES A FAIR AND REASONABLE RATE OF RETURN ON Q: 13 COMMON EQUITY? The concept of a fair and reasonable rate of return on common equity is a relatively 14 A: 15 straightforward deduction from modern economic and finance theory. It is based on the 16 economic principle of risk-adjusted, investor opportunity costs. At this conceptual level, the fair rate of return is normally not the subject of great dispute. By contrast, its estimation in 17 18 regulatory proceedings is typically controversial. Fortunately, there are sensible and useful economic and financial guidelines or standards 19 established by the Supreme Court in the Bluefield and Hope opinions which may be 20

WHAT IS THE COST OF FPC'S PREFERRED STOCK?

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1	employed in the estimation of this all-important common equity cost measure. ¹ These Court-
2	established economic guidelines serve as the underpinnings of both my financial analysis and
3	final estimates of the fair and reasonable rate of return on FPC's common equity.
4	In the Hope opinion, for example, the Court provided the basic standards and tests of a fair
5	rate of return on equity as:
6	1 the return to the equity owner should be commensurate with returns on
7	investments in other enterprises having corresponding risks.
8	2. The return, moreover, should be sufficient to assure confidence in the
9	financial integrity of the enterprise, so as to maintain its credit and attract
10	capital.
11	The Court has thus established two standards a standard of risk-adjusted, comparable
12	return to investors and a standard of capital attraction as essential characteristics of a fair
13	rate of return on common equity.
14	These standards are precise analogues of the generally recognized operational principles of a
15	free market, viz., that a firm, in order to maintain its ability to attract capital at reasonable
16	rates, must be able to earn a rate of return on common equity which is at least equal to the
17	risk-adjusted opportunity costs of investors in the market. The risk-adjusted opportunity costs
18	of investors in the market, in turn, may be defined as the rate that investors could earn by
19	placing their capital in other enterprises entailing comparable measures of risk exposure. In

¹<u>Bluefield Water Works and Improvement Company v. Public Service Commission of</u> <u>West Virginia</u>, 262 U.S. 879, 893 (1923). <u>Federal Power Commission v. Hope Natural Gas</u> <u>Company</u>, 320 U.S. 591 (1944).

terms of regulatory principles, the Court-established standards of regulation mandate that
 regulated firms be granted the opportunity to earn a rate of return on common equity which is
 equal to the risk-adjusted opportunity costs of investors in the market.

The Court-established regulatory concept of a fair rate of return on common equity 4 incorporates considerations of both equity and economic efficiency. The rate will be 5 6 equitable to investors in that it just compensates them for the risk to which they are exposed 7 in purchasing and/or holding the common stock of a specific firm. At the same time, that rate will be equitable to customers in that it is the minimum supply price required to assure a 8 9 continuing supply of equity capital to the company. The fair rate of return thus achieves the 10 primary objective of regulation -- a balancing of the competing interests of customers and 11 stockholders. The fair rate of return, being the market-established minimum supply price of 12 equity capital, is that rate which is both necessary and sufficient to maintain the financial 13 integrity and capital attracting ability of the firm.

14 A rate of return greater than that which is necessary and sufficient would serve to both enrich 15 investors at the expense of customers and to encourage an excessive rate of investment 16 spending, resulting in a misallocation of resources coupled with a larger-than-necessary 17 future revenue requirement and level of rates. A rate of return which is less than sufficient 18 would result in inadequate profits, thus penalizing investors and inhibiting the firm's ability 19 to meet its public service responsibility. The fair rate of return, therefore, is not only 20 equitable, but is also economically efficient in that it is the level that is sufficient to guarantee 21 the firm's access to necessary capital, while assuring its ability to serve customers at the

1		market-established minimum, necessary cost.
2	Q:	WOULD YOU EXPLAIN THE METHOD YOU USE TO DEVELOP YOUR RATE OF
3		RETURN RECOMMENDATION?
4	A:	My primary analysis is based upon the traditional specifications of the Two-Stage
5		Discounted Cash Flow ("DCF") stock valuation model.
6	Q:	PLEASE EXPLAIN WHY YOU PLACE PRIMARY RELIANCE UPON THE DCF
7		MODEL.
8	A :	The DCF method is analytically sound in that it is: rooted in observable economic behavior;
9		relatively explicit in terms of method, assumptions, data requirements, and calculations; and,
10		when reasonably applied, produces estimates consistent with the regulatory standards
11		established in the <u>Bluefield</u> and <u>Hope</u> decisions. Moreover, because of its explicit nature, it is
12		a method by which the results may be tested or replicated.
13		The logic of the DCF model derives from the sensible and widely applied notion that the
14		value or market price of any asset is a direct reflection of the prospective holder's perception
15		of the ability of that asset to yield a flow of services or income over time. This concept is
16		illustrated in the equation below:
17		

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D	$\frac{D_t}{(1+r)}$ +	$\underline{D_t(1+g_{t+1})}$	$D_{t}(1+g_{t+n}) + P_{t+n}$
$P_t =$		$(1+r)^2$	++ $(1+r)^{n+1}$

1

2	
3	Where:
4	P_t = Market price at time t;
5	$D_t = Expected dividend payment at time t;$
6	r = Investors' discount rate;
7	g_t = Investors' expected dividend growth rate at time t.
8	The discount rate represents investors' risk-adjusted opportunity costs and is equal to the
9	investor-perceived rate of return on comparable risk alternatives available in the market. This
10	variable (r) is frequently referred to as the investor capitalization rate, i.e., the rate at which
11	investors capitalize a prospective flow of income payments.
12	This stock valuation model simply says that, given the market price of a stock at a point in
13	time, investors will make buy-sell decisions with respect to that particular stock, and thus
14	alter its price, by comparing its potential to yield a rate of return (an expected flow of
15	dividends and capital gains) with the rate of return currently being earned on comparable risk
16	stocks. If the rate of return on the stock of a given company is either greater or less than is
17	being earned on comparable risk stocks, then investors will alter their buy-sell decisions in
18	such a way as to change the market price of the stock so as to equalize rates of return among
19	assets with similar risks.

1 If it is assumed that the market evaluates the income potential of a stock over a long period 2 of time and that the prospective growth rate of dividends can be reasonably described by a 3 compound rate, then the DCF equation above can be simplified mathematically into the more 4 familiar DCF equation:

$$P_t = \frac{D_t}{r - g}$$

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7

8

This equation simply says that the observed market price of a share of stock is equal to the current nominal dividend divided by the difference between the investor capitalization rate and the rate of growth expected by investors.

9 Consider, for example, a common stock which is currently paying a \$2.00 per annum 10 dividend (D) which is expected to grow in the foreseeable future at a 3.0 percent annual compound rate (g) for a company which has an investors' risk-adjusted opportunity cost or 11 12 capitalization rate (r) of 11.0 percent. Under these circumstances, the stock in question would 13 necessarily have an equilibrium, or market-clearing, price (P) of \$25.00 per share. If the actual market price were either higher or lower than \$25.00 per share, supply and demand 14 15 forces would operate to drive the price to the \$25.00 figure. Given the dividend yield and 16 expected rate of growth, this is the only price which allows investors to receive a rate of return equal to the 11.0 percent posited as currently available on comparable risk alternatives 17 18 in the market, i.e., a rate of return which is just equal to investors' risk-adjusted opportunity 19 costs.

1		The use of this DCF stock valuation model for estimating the market-determined cost of
2		common equity (r) is based on the presumption that meaningful measures of P, D, and g can
3		be estimated. If such measures can be established, then the cost of common equity can be
4		estimated by solving for r in the following equation:
		$r = \frac{D_t}{P_t} + g$
5		
6		In order to allow for the real world fact that dividends are most commonly paid on a quarterly
7		basis, the above equation can be respecified as:
		$r = \frac{D_t(1+0.5g)}{P_t} + g$
8		
9	Q:	ARE FPC'S DIVIDEND YIELDS AND GROWTH FACTORS READILY AVAILABLE?
10	A:	No, FPC's common equity is not publicly traded. All of the common equity of FPC is held by
11		its parent company, Progress Energy. FPC-specific information is thus not available. The
12		theory of efficient markets relies on a large number of buyers and sellers and thousands of
13		transactions to determine the fair market value of a commodity. These conditions are not met
14		in the case of FPC's common equity.
15	Q:	HOW WOULD THE COST OF FPC'S COMMON EQUITY BE DETERMINED?
16	A:	FPC is a wholly-owned subsidiary of Progress Energy, and, as such, has no market presence
17		for its common equity. All FPC common equity comes through the parent company, Progress
18		Energy. This means that the cost of common equity capital to FPC can be no greater than the
19		cost of common equity capital to Progress Energy. It follows, then, that in this proceeding it

1		is appropriate for the analysis to focus on Progress Energy, to estimate the cost of common
2		equity capital on Progress Energy, and to impute this equity cost rate to FPC.
3	Q:	HOW CAN THE COST OF PROGRESS ENERGY'S COMMON EQUITY BE
4		DETERMINED WITH A MARKET-BASED METHODOLOGY?
5	A:	The DCF method can be applied to a group of utilities that are similar to Progress Energy.
6		Because investors should require the same return from companies with similar risks, the
7		required return on a group of comparable companies can be used to infer the required return
8		on Progress Energy.
9	Q:	PLEASE EXPLAIN YOUR COMPARABLE GROUP DCF RESULTS.
10	A:	I prepared DCF analyses using the data available in the Value Line Investment Survey
11		("Value Line"). Value Line rates the relative Safety and Financial Strength for each company
12		it evaluates. Progress Energy is rated 1 for Safety and B++ for Financial Strength. For my
13		comparable group, I chose companies that sell electricity and natural gas, but are classified
14		within the Electric Utility industry group, and are rated either 1 for Safety or B++ for
15		Financial Strength. There are 18 such companies.
16		For the dividend yield component of the DCF model, I used the average dividend yield for
17		the previous three months ending December 31, 2001, the most recent quarter as of the date
18		of writing. For the growth component, I implemented a "two-stage" DCF model, consisting
19		of the average of a short-term and a long-term growth rate.
20		For the short-term growth rate, I used the average of Value Line's three-to-five year projected
21		growth rates of earnings and dividends. However, an assumption of the DCF model is that

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1		investors have a long-term investment horizon, and these growth estimates are only valid for
2		the short term. It is reasonable to assume that investors will base long-term expectations on
3		the rate at which the economy is expected to grow. For a long-term growth rate, therefore, I
4		have used the long-term nominal GDP forecast of 6.1% from the 2002 Annual Energy
5		Outlook published by the Department of Energy's Energy Information Administration. I then
6		averaged these short-term and long-term growth rates to determine the growth rate used in
7		the DCF model. I performed the DCF calculation for each company in the comparable group
8		for Progress Energy, and averaged these DCF results to determine a fair rate of return on
9		Progress Energy's common equity.
10	Q:	WHY DO YOU RELY ON VALUE LINE'S DATA AND RANKINGS?
11	A:	When dealing with the expectations of investors, it is best to get information from a source
12		on which investors rely. Value Line is a widely disseminated investment advisory letter,
13		available in public libraries across the country. Value Line's Safety and Financial Strength
14		ratings encompass a broad spectrum of financial data, leading to Value Line's assessment of
15		a company's business and financial risk. Further, while interest coverage ratios, common
16		equity ratios, and other traditional measures of financial strength could be individually
17		examined, the Value Line ratings provide a non-biased opinion based on significant market
18		research.
19	Q:	WHAT ARE THE RESULTS OF YOUR COMPARABLE GROUP ANALYSIS OF DCF
20		MODELS?

21 A: I chose two distinct comparable groups for my analysis. The first group consisted of the

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1		companies that received the Value Line Safety rating of 1. The average cost of common
2		equity for these companies, as determined by the DCF model, would be 10.38%. The second
3		group consisted of the companies that are rated B++ by Value Line for Financial Strength.
4		The average cost of common equity for these companies, as determined by the DCF model,
5		would be 10.95%. A cost of common equity of 10.66% would be the midpoint of this range.
6		These calculations are shown in the attached Exhibit No(TJK-4).
7	Q:	HOW DO YOU RECONCILE YOUR RECOMMENDED RETURN ON COMMON
8		EQUITY WITH DR. VANDER WEIDE'S RECOMMENDED RETURN OF 13.20%?
9	A:	Dr. Vander Weide's analysis differs from mine on three major points. First, Dr. Vander
10		Weide uses an improper growth rate. Second, Dr. Vander Weide uses a comparable group for
11		FPC that is too large. Third, Dr. Vander Weide improperly employs a flotation cost
12		adjustment to his cost of common equity.
13	Q:	WHY DO YOU BELIEVE THAT DR. VANDER WEIDE HAS USED AN IMPROPER
14		GROWTH RATE?
15	A:	Dr. Vander Weide has used the I/B/E/S earnings growth rates in his DCF model. These
16		growth rates are analysts' projections of short-term earnings growth only, typically the next
17		five years. The DCF model assumes a constant, infinite growth rate, and it is inappropriate to
18		assume that investors expect such a short-term rate to continue indefinitely. This is why I
19		chose a two-stage growth rate, a combination of a short-term rate and a long-term rate. This
20		two-stage growth rate better reflects investor expectations over the time horizon of the DCF
21		model.

Q: WHY DO YOU BELIEVE THAT DR. VANDER WEIDE'S COMPARABLE GROUP IS TOO BROAD?

A: Dr. Vander Weide selected two comparable groups for his DCF analysis. The first consisted
of electric utilities in the Value Line universe, and the second consisted of natural gas
distribution companies in the Value Line universe.

6 Dr. Vander Weide selected all of the electric utilities with a Value Line Safety rating of 1, 2, 7 or 3 for his first comparable group. Progress Energy's Safety rating is 1. There are currently 63 companies classified as electric utilities in the Value Line universe, and of those 63, only 8 9 7 receive the 4 or 5 rating for Safety. Dr. Vander Weide is therefore suggesting that, absent any other criteria, 55 of the 62 other electric utility companies in the Value Line universe are 10 comparable in risk to Progress Energy -- yet Progress Energy was one of only 11 companies 11 to receive the top Value Line Safety rating of 1. Because we would expect companies that 12 13 receive a lower Safety rating to be inherently riskier, and therefore require higher rates of 14 return, the inclusion of these companies rated 2 or 3 would be expected to skew the results of 15 his DCF analysis upward.

Dr. Vander Weide selected all of the natural gas distribution companies with a Value Line Safety rating of 1, 2, or 3 for his second comparable group. Progress Energy is a diversified electric and gas utility that derives the majority of its revenues from the sale of electricity. It is comparable in business risk to other electric utilities that derive a portion of their revenues from natural gas distribution, not to companies for whom gas is their sole business interest. Progress Energy is no more comparable to a natural gas distribution company than it is to a

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1 telecommunications, mining, or rail transportation firm. Further, if the existence of the Progress Energy subsidiary North Carolina Natural Gas skews 2 the required rate of return for Florida Power, the associated higher costs of equity should not 3 be subsidized by customers of Florida Power. 4 5 WHAT ARE FLOTATION COSTS? Q: Flotation costs are the costs associated with new issues of debt or equity. They include 6 A: expenses such as underwriting expenses, the printing of stock certificates or bonds, and any 7 associated administrative expenses. Dr. Vander Weide has included a flotation cost 8 adjustment by dividing the dividend yield in his DCF model by 0.95. 9 DO YOU AGREE WITH DR. VANDER WEIDE'S FLOTATION COST ADJUSTMENT 10 Q: 11 TO HIS COST OF COMMON EQUITY? No. Dr. Vander Weide's proposed flotation cost adjustment significantly overstates the 12 A: required return on equity for FPC, and, if implemented, would result in unfairly enriching 13 Progress Energy at the expense of the Florida customer. I have modified Dr. Vander Weide's 14 Schedule 1 as Exhibit No. (TJK-5) to illustrate this point. 15 HOW DID YOU MODIFY DR. VANDER WEIDE'S SCHEDULE 1? 16 Q: I isolated the adjusted dividend yield from Dr. Vander Weide's DCF result by subtracting the 17 A: I/B/E/S growth factor from his DCF result for each company. The adjusted dividend yield 18 was then multiplied by 0.95 to remove the effects of Dr. Vander Weide's flotation cost 19 adjustment. This dividend yield without the flotation cost adjustment was then added back to 20 21 the I/B/E/S growth factor to determine the DCF results without the effects of the flotation

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1		cost adjustment. The market weighted DCF result for Dr. Vander Weide's comparable group
2		is decreased by 26 basis points when the flotation cost adjustment is removed.
3	Q:	WHAT IS THE EFFECT OF THIS FLOTATION COST ADJUSTMENT ON FPC'S
4		RETAIL CUSTOMERS?
5	A:	If the 26 basis points is subtracted from Dr. Vander Weide's recommended return on equity
6		the return on equity is decreased to 12.94% and FPC's overall rate of return falls to 9.67%
7		after taxes, or 14.03% before taxes. If the equity portion of Dr. Vander Weide's requested
8		rate of return is grossed-up for taxes, the overall rate of return is 14.25% with a return on
9		equity of 13.20%. Applying these before-tax rates of return to FPC's adjusted rate base of
10		\$3,665,497,000 results in a revenue requirement of \$522,333,323 at a return on equity of
11		13.20%, and a revenue requirement of \$514,269,229 at a return on equity of 12.94%. Dr.
12		Vander Weide's flotation cost adjustment, therefore, will cost the Florida customer more
13		than \$8 million annually.
14		Dr. Vander Weide is proposing that this flotation cost adjustment be applied in part because
15		Progress Energy incurred \$18,460,000 in flotation costs for its August 2001 equity issue. As
16		he states in his testimony, "An adjustment for flotation costs on equity is not meant to
17		recover any cost that is properly assigned to prior years. In fact, the adjustment allows Florida
18		Power to recover only the current carrying costs associated with flotation expenses incurred
19		at the time stock sales were made. The original flotation costs themselves will never be
20		recovered, because the stock is assumed to have an infinite life." (Vander Weide, p. 24)
21		Under this theory, the adjustment he proposes results in an annual "carrying cost" of

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1 approximately 43%.

Even if the Commission decides that a flotation cost adjustment is necessary, the adjustment should not be applied to the portion of common equity financed by retained earnings. There are no costs of underwriting, printing stock certificates, or program administration associated with retained earnings; therefore, it is inappropriate to subject the Florida customer to a charge designed to recover a carrying charge on costs that do not exist.

7 Q: DID YOU PERFORM A RISK-PREMIUM ANALYSIS SUCH AS THE ONES
8 PERFORMED BY DR. VANDER WEIDE?

A: I did not. Risk premium analyses, like the ones performed by Dr. Vander Weide, are
backward looking analyses. Dr. Vander Weide himself has demonstrated that it is more
appropriate to use forward-looking estimates in these analyses. The instant issue is the
equitable rate of return for FPC on a going forward basis. Dr. Vander Weide's risk premium
analyses rely on backward looking data and make the implicit assumption that these
historical relationships will continue indefinitely into the future without presenting any
supporting evidence, statistical or otherwise, for this conclusion.

Dr. Vander Weide's Ex-Ante Risk Premium Approach measures the difference between the DCF measured cost of equity for a group of natural gas distribution companies and the yield to maturity for an investment in 20 year Treasury bonds for the past 36 months. He maintains that this represents the risk premium for Florida Power despite the fact that Florida Power is not a natural gas distribution company. Natural gas distribution companies are not appropriate proxies for Florida Power. Further, he has not demonstrated that any relationship

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1		that may have existed in the past 36 months is statistically significant, or can be reasonably
2		expected to continue into the future.
3		Dr. Vander Weide's Ex Post Risk Premium Study simply calculated the difference between
4		the average of the relative returns of the S&P Utility stocks and the Moody's A-rated Utility
5		Bonds over a 63 year period. As with the Ex-Ante Risk Premium Study, he has not
6		demonstrated that any relationship that may have existed between these indices is statistically
7		significant, or that this relationship can be reasonably expected to continue into the future.
8	Q:	DO YOU BELIEVE THAT YOUR RECOMMENDED RATE OF RETURN IS
9		EQUITABLE FOR FPC AND THE FLORIDA CUSTOMER?
10	A:	Yes, I do. My recommended rate of return is fair for FPC, and to the Florida customer.
11	Q:	WHAT SHARING PROVISION HAS DR. CICCHETTI PROPOSED?
12	A:	Dr. Cicchetti has proposed a 100 basis point dead band about the return on equity of 13.20%
13		proposed by Dr. Vander Weide. Then, he proposes and earning sharing mechanism ("ESM")
14		by which customers receive a portion of any earnings over the 14.20% dead band. He
15		proposes that the customer receive 80% of the excess earnings between 14.21% and 14.70%,
16		50% of the excess earnings between 14.71% and 15.20%, and 20% of the excess earnings
17		over 15.20%.
18	Q:	DO YOU AGREE WITH THE SHARING MECHANISM PROPOSED BY DR.
1 9		CICCHETTI?
20	A:	No, I do not. He seeks to encourage the Company to maximize its cost cutting and other
21		efficiency improvements, but the Company's return on equity may increase for many reasons,

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1		many out of its control. The Company's rate of return may increase if sales increase due to
2		extreme weather, if customers act to shift load to off peak hours, or if the Company were to
3		implement imprudent reductions in operation and maintenance costs. The Company has done
4		nothing positive in any of these instances, yet would be rewarded. Dr. Cichetti's proposed
5		bands are not equitable, and assign a majority of the benefits of an increased return on equity
6		to the Company.
7	Q:	DO YOU HAVE A SHARING PROPOSAL?
8	A:	Yes. Excess earnings above the recommended return on equity of 10.66% should be shared
9		equally between the Company and the FPC's customers. However, as explained by Witness
10		Brown, the Company's portion of any excess earnings should be used to accelerate recovery
11		of the Transition and Transaction Costs of the merger. Witness Brown proposes that the
12		Transition Costs be amortized over a 20 year period and the Transaction Costs be amortized
13		over a 40 year period, with no guaranteed recovery once retail competition begins in Florida.
14		The desire of Florida Power to recover the Transition and Transaction Costs of the merger
15		before retail competition begins will provide the necessary incentive to implement efficiency
16		improvements. A 50/50 sharing of these excess earnings is a more equitable proposal than
17		Dr. Cicchetti's, as the Company's return on equity may be increased through actions of the
18		Company, actions of the customers, or actions under the control of neither party.
19		

1	RATE	DESIGN
2	Q:	DOES PUBLIX HAVE ANY CONCERNS WITH FPC'S CURRENT RATE
3		STRUCTURES?
4	A:	Yes. As explained by Witness Brown, Publix stores operate at an average load factor of 75%
5		with approximately 72% of their energy usage during Off-Peak hours. Publix is thus
6		penalized by the payment of average system fuel costs through the fuel adjustment clause.
7		Publix is interested in the development of a high-load factor rate, a true Real Time Pricing
8		("RTP") rate, and Time-of-Use ("TOU") rates to recognize the lower-cost structure of the
9		high load factor customers like Publix.
10	Q:	DOES FPC CURRENTLY HAVE AN RTP RATE?
11	A:	FPC does not currently have a RTP rate, however, we have been advised that FPC is
12		planning to implement a RTP rate similar to the rates currently in existence for Carolina
13		Power & Light Company ("CP&L").
14	Q:	DO YOU HAVE ANY CONCERNS WITH THE CP&L RTP RATE DESIGN?
15	A:	Yes. The CP&L rates are "two-part", with the first part a firm tariff baseline (the Customer
16		Baseline Load pattern, or "CBL"), and any load deviating from the CBL (both incremental
17		and decremental) as RTP. Under this type of rate design, the only way to increase the portion

of load under the RTP rate is through load growth. This is generally not possible for 18 customers like Publix because load growth is developed through the addition of stores, not 19 through expansion of existing load at specific stores. This basically renders the CBL based 20 21 RTP rate useless for customers like Publix. Publix is interested in the developed of a "true"

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1		RTP rate, such as that offered by Gulf Power, where the entire load of a particular account is
2		subject to real time pricing at the utility's incremental energy cost. However, the Gulf Power
3		rate is also restricted to customers with 2000 kW billing demand. There do not appear to be
4		any reasons for this limitation; therefore, Publix would like to see a true RTP rate applicable
5		to customers with over 250 kW of billing demand.
6	Q:	WHY WOULD THE COMPANY NEED TO ESTABLISH A RATE WITH A CBL?
7	A:	The use of a CBL would allow the Company to remain revenue neutral with respect to
8		existing load on the system by only allowing RTP for load growth.
9	Q:	IS THIS NECESSARY AT THIS TIME?
10	A:	No. The RTP rate could be designed in the context of this rate proceeding, thereby allowing
11		the Company to recover its total cost of providing service while recognizing the lower costs
12		imposed by high load factor customers such as Publix.
13	Q:	DOES THE COMPANY CURRENTLY HAVE A TOU RATE?
14	A:	Yes. However, for customers with an annual consumption of 24,000 kWh or greater, FPC
15		offers only one TOU rate. This rate does not recognize the value of high load factor
16		customers to the system.
17	Q:	WHAT TYPE OF RATE DESIGN CHANGES WOULD PUBLIX LIKE TO SEE IN THE
18		TOU RATE?
19	A:	Publix would like to see better recognition of load factor differentials in the development of
20		the TOU rate. This could be accomplished by establishing rates for different load factor
21		levels. While many TOU rates recognize varying levels of demand, this type of rate design

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1		simply rewards customers for placing more demand on the system, rather than for better
2		utilization of the capacity required to serve the customer's loads. A load factor differential
3		would establish better incentives to increase effective utilization of FPC's generating
4		capacity.
5	Q:	DOES THE CURRENT GENERAL SERVICE DEMAND RATE RECOGNIZE LOAD
6		FACTOR DIFFERENCES?
7	Α	The current General Service Demand rate applies to all customers with an annual
8		consumption of 24,000 kWh or greater and charges a flat demand and energy rate. Since the
9		high load factor customers are less expensive to serve than low load factor customers within
10		the same rate class, the rates charged to these customers should reflect that difference
11		through implementation of load factor differentials.
12	Q:	DOES THIS CONCLUDE YOUR TESTIMONY AT THIS TIME?
13	A:	Yes, it does.

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THEODORE J. (TED) KURY

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Position	Senior Economist, SVBK Consulting Group					
Education	B. A. in Economics State University of New York at Buffalo Buffalo, New York					
	M.A. in Economics State University of New York at Buffalo Buffalo, New York					
	[45 credit hours post MA graduate work]					
Professional and Business History	SVBK CONSULTING GROUP University of Central Florida Adjunct Faculty in the School of Business A Department of Economics University of Central Florida State University of New York at Buffalo	1996 - Present 1997 - Present Idministration, 1996 1993 - 1995				
Professional Experience	Mr. Kury is a Senior Economist in the extensively involved in assisting clients restructuring is sues. He has presented expect to issues relating to stranded cost calculation pricing, and public policy concerns before Public Utilities Commission and has assisted expert testimony on restructuring issues before Regulatory Commission and various state participated in technical conferences and get to set policy issues associated with restru- been instrumental in developing stranded co- for mediation and settlement negotiation involved with helping clients value electric analyze alternate rate structures, as tradition to the advent of competition. Mr. Kury has assisted clients with resource has been instrumental in developing ch- computer models and market price fore effects of a competitive electric market on its decisions. He has also aided utilities in e options in the marketing of capacity and energy	e Firm and has been with electric industry ert testimony pertaining n and recovery, market e the New Hampshire ed in the preparation of ore the Federal Energy commissions. He has eneric proceedings held cturing. Mr. Kury has set recovery alternatives. Mr. Kury has been e generation assets and al regulation gives way management issues. He ronological generation casting to explore the the way a utility makes xpanding their business rgy.				

Mr. Kury has been involved in a variety of electric, water and wastewater utility projects. He has represented clients in rate proceedings, including review of company filings, and assistance in the development of testimony, cross-examination of witnesses, and legal briefs and pleadings. Mr. Kury has prepared retail rate and cost-of-service studies, including the preparation and development of allocated cost-of-service computer models, determination of net revenue requirements, forecasting and development of billing determinants, rate design, rate comparisons, and the development of rate/tariff sheets. In addition, Mr. Kury has been responsible for developing computerized models for numerous financial and economic analyses for a variety of projects nationwide.

Mr. Kury has been involved in the development of consulting engineers' or financial feasibility reports for use in revenue bond official statements supporting the issuance of utility revenue bonds. These letter reports include historical and projected operating results, debt service coverage calculations, water use projections, and rate determination.

Mr. Kury also teaches economic theory at the University of Central Florida, and is a frequent speaker there on transitions from a regulated monopoly to a competitive industry.

Prior to joining SVBK, Mr. Kury was employed as an instructor at the State University of New York at Buffalo where he taught micro- and macro-economics. He has also worked for the University of Central Florida under a research grant in the field of industrial organization and technological change.

Papers and Publications

"The Use of Voluntary Export Restrictions as a Weapon in International Trade" - Presented for Dr. Winston Chang's graduate seminar on international trade.

"A Probit Analysis of Rehiring Decisions in Major League Baseball" - Presented for Dr. In-Moo Kim's graduate seminar on the econometrics of limited-dependent variables.

Publix Super Markets Exhibit No.___(TJK-3) FPC Cost of Capital - 13 Month Average (in \$000)

	FPSC Adjusted Retail	Ratio	Cost Rate	Weighted Cost
Common Equity	1,966,206	53.64%	10.66%	5.72%
Preferred Stock	30,245	0.83%	4.51%	0.04%
Long-Term Debt				
Fixed Rate Debt	1,210,276	33.02%	7.14%	2.36%
Variable Rate Debt	6,220	0.17%	4.92%	0.01%
Short Term Debt	2,268	0.06%	4.92%	0.00%
Customer Deposits				
Active	112,388	3.07%	6.13%	0.19%
Inactive	387	0.01%	0.00%	0.00%
Investment Tax Credit				
Post '70-Equity	28,053	0.77%	13.07%	0.10%
Post '70- Debt	17,092	0.47%	7.13%	0.03%
Deferred Income Taxes	321,038	8.76%	0.00%	0.00%
FAS 109 Liabiltiy - Net	(28,675)	-0.78%	0.00%	<u>0.00%</u>
Total Capital Structure	3,665,498			8.45%

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Publix Super Markets Exhibit No.___(TJK-4)

DCF Results

Company	Ticker Symbol	Value Line Safety	Value Line Financial Strength	3 Month Dividend Yield	Value Line Earnings	Value Line Dividends	ST Growth Rate ¹	LT AEO Growth Rate	2 Stage Growth Rate ²	DCF ³
Progress Energy	PGN	1	B++							10.66%
Con Edison	ED	1	A++	5.58%	2.50%	1.00%	1.75%	6.10%	3.93%	9.62%
Ameren	AEE	1	A+	6.33%	4.00%	0.50%	2.25%	6.10%	4.18%	10.63%
CH Energy Group	CHG	1	A+	5.18%	3.00%	0.00%	1.50%	6.10%	3.80%	9.07%
Duke Energy	DUK	1	A+	2.91%	15.00%	0.00%	7.50%	6.10%	6.80%	9.81%
MDU Resources	MDU	1	A+	3.65%	8.00%	4.50%	6.25%	6.10%	6.18%	9.94%
Allegheny Energy	AYE	1	Α	4.78%	14.00%	1.50%	7.75%	6.10%	6.93%	11.87%
NStar	NST	1	Α	4.82%	6.50%	3.00%	4.75%	6.10%	5,43%	10.38%
WPS Resources	WPS	1	Α	6.11%	7.50%	2.00%	4.75%	6.10%	5.43%	11.70%
Average										10.38%
Dominion Resources	D	2	B++	4.34%	19.00%	0.00%	9.50%	6.10%	7.80%	12.31%
Entergy	ETR	2	B++	3.35%	7.00%	2.50%	4.75%	6.10%	5.43%	8.87%
Great Plains Energy	GXP	2	B++	6.78%	4.50%	0.00%	2.25%	6.10%	4.18%	11.09%
Idacorp	IDA	2	B++	4.95%	2.50%	0.00%	1.25%	6.10%	3.68%	8.71%
NiSource	NI	2	B++	5.26%	16.00%	9.50%	12.75%	6.10%	9.43%	14.93%
OGE Energy	OGE	2	B++	6.00%	2.50%	0.00%	1.25%	6.10%	3.68%	9.78%
Public Service Enterprise Grou	PEG	2	B++	5.30%	6.50%	0.50%	3.50%	6.10%	4.80%	10.22%
Reliant Energy	REI	2	B++	5.61%	9.50%	0.00%	4.75%	6.10%	5.43%	11.19%
Sempra Energy	SRE	2	B++	4.21%	12.00%	-5.00%	3.50%	6.10%	4.80%	9.11%
Xcel Energy	XEL	2	B++	5.38%	15.00%	3.50%	9.25%	6.10%	7.68%	13.26%

Average

10.95%

Notes:

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¹Average of Value Line Earnings and Dividends Growth Rates

²Average of Short Term and Long Term Growth Rate

³Dividend Yield multiplied by 1 plus 0.5 times the Growth Rate plus the Growth Rate

Publix Super Markets Exhibit No.__(TJK-5) Restated Vander Weide Schedule 1

Company	Dividend	Average Price	IBES	Market Value	DCF	Adjusted Yield ¹	Yield without FC ²	DCF without FC ³
Allegheny Energy	0.430	48.940	9.69%	6,103	13.95%	4.26%	4.05%	13.74%
ALLETE	0.268	23.347	8.42%	1,767	13.92%	5.50%	5.23%	13.65%
Ameren Corp.	0.635	42.097	4.50%	5,776	11.41%	6.91%	6.56%	11.06%
American Electric Power	0.600	47.310	5.85%	15,241	11.75%	5.90%	5.61%	11.46%
Cinergy Corp.	0.450	33.530	5.71%	5,332	11.94%	6.23%	5.92%	11.63%
Cleco Corp.	0.218	22.808	10.03%	1,028	14.63%	4.60%	4.37%	14.40%
CMS Energy Corp.	0.365	28.478	8.69%	3,759	14.87%	6.18%	5.87%	14.56%
Dominion Resources	0.645	63.025	9.86%	15,592	14.85%	4.99%	4.74%	14.60%
DPL Inc.	0.235	27.967	9.54%	3,541	13.61%	4.07%	3.87%	13.41%
DQE	0.420	22.118	5.67%	1,236	14.45%	8.78%	8.34%	14.01%
DTE	0.515	44.574	6.60%	6,053	12.01%	5.41%	5.14%	11.74%
Duke Energy	0.275	42.335	11.66%	31,413	14.88%	3.22%	3.06%	14.72%
FPL Group	0.560	58.643	6.75%	10,313	11.14%	4.39%	4.17%	10.92%
Hawaiian Elec.	0.620	37.358	2.50%	1,246	9.92%	7.42%	7.05%	9.55%
IDACORP Inc.	0.465	37.303	6.40%	1,403	12.23%	5.83%	5.54%	11.94%
Kansas City Power & Lt.	0.415	25.080	5.67%	1,553	13.39%	7.72%	7.33%	13.00%
MDU Resources	0.220	34.252	10.82%	2,251	13.97%	3.15%	2.99%	13.81%
NiSource Inc.	0.290	28.412	9.36%	5,868	14.13%	4.77%	4.53%	13.89%
NSTAR	0.515	41.908	6.80%	2,223	12.54%	5.74%	5.45%	12.25%
Pinnacle West Capital	0.375	47.310	7.80%	4,013	11.48%	3.68%	3.50%	11.30%
Progress Energy	0.530	42.810	6.79%	8,822	12.57%	5.78%	5.49%	12.28%
Public Serv. Enterprise	0.540	47.582	6.47%	9,896	11.78%	5.31%	5.04%	11.51%
Reliant Energy	0.375	38.553	7.76%	11,173	12.37%	4.61%	4.38%	12.14%
Southern Co.	0.335	22.963	6.82%	15,730	13.71%	6.89%	6.55%	13.37%
TECO Energy	0.345	30.798	7.99%	4,179	13.25%	5.26%	5.00%	12.99%
TXU Corp.	0.600	46.895	8.21%	12,047	14.34%	6.13%	5.82%	14.03%
UIL Holdings	0.720	47.498	2.33%	669	9.08%	6.75%	6.41%	8.74%
Vectren Corp.	0.255	21.660	7.75%	1,467	13.28%	5.53%	5.25%	13.00%
Xcel Energy Inc.	0.375	28.875	6.64%	9,888	12.74%	6.10%	5.80%	12.44%

Market Weighted Average

13.24%

12.98%

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Notes:

¹DCF Result minus IBES Growth Rate

²Adjusted Yield times 0.95

³Yield without FC plus IBES Growth Rate

Publix Super Markets Exhibit No.___(TJK-6) Restated Schedule D-1 Page 1 of 17

	FPSC Adjusted Retail	Ratio	Cost Rate	Weighted Cost
Common Equity	1,966,206	53.64%	12.94%	6.94%
Preferred Stock	30,245	0.83%	4.51%	0.04%
Long-Term Debt				
Fixed Rate Debt	1,210,276	33.02%	7.14%	2.36%
Variable Rate Debt	6,220	0.17%	4.92%	0.01%
Short Term Debt	2,268	0.06%	4.92%	0.00%
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Inactive	387	0.01%	0.00%	0.00%
Investment Tax Credit				
Post 70-Equity	28,053	0.77%	13.07%	0.10%
Post '70- Debt	17,092	0.47%	7.13%	0.03%
Deferred Income Taxes	321,038	8.76%	0.00%	0.00%
FAS 109 Liabiltiy - Net	(28,675)	-0.78%	0.00%	<u>0.00%</u>
Total Capital Structure	3,665,498			9.67%

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