Tel 850.444.6111



DNS 00774-02 thru

00785-07,

January 22, 2002

Ms. Blanca S. Bayo, Director Division of the Commission Clerk and Administrative Services Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee FL 32399-0870

Dear Ms. Bayo:

RE: Docket No. 010949-EI

Enclosed are an original and fifteen copies of Gulf Power Company's Rebuttal Testimony to be filed in the above docket consisting of the following witnesses:

Robert A. Bell Charles A. Benore Francis M. Fisher, Jr. M. W. Howell J. Thomas Kilgore, Jr. Ronnie R. Labrato Richard J. McMillan Robert G. Moore Margaret D. Neyman Donald S. Roff

R. Michael Saxon

Tony A. Silva and Scott C. Twery

Sincerely,

Susan D. Ritenour

Assistant Secretary and Assistant Treasurer

lw

**Enclosure** 

cc: Beggs and Lane

Jeffrey A. Stone, Esquire

### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Request for rate increase by Gulf Power Company	) )

#### Certificate of Service

I HEREBY CERTIFY that a copy of the foregoing has been furnished this and day of January 2002 by U.S. Mail to the following:

Marlene Stern, Esquire Staff Counsel FL Public Service Commission 2540 Shumard Oak Boulevard Tallahassee FL 32399-0863

Stephen Burgess, Esquire
Office of Public Counsel
c/o The Florida Legislature
111 W. Madison St., Room 812
Tallahassee FL 32399-1400

Vicki Kaufman, Esquire McWhirter Reeves, P.A. 117 S. Gadsden Street Tallahassee FL 32301 Douglas A. Shropshire, Lt. Col. USAFR AFCESA/Utility Litigation Team 6608 War Admiral Trail Tallahassee FL 32309

Michael A. Gross Vice President Florida Cable Telecommunications Assn 246 East 6<sup>th</sup> Avenue, Suite 100 Tallahassee FL 32303

JEFFREY A. STONE
Florida Bar No. 325953
RUSSELL A. BADDERS
Florida Bar No. 0007455
Beggs & Lane
P. O. Box 12950
Pensacola FL 32576
850 432-2451
Attorneys for Gulf Power Company

## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

### **DOCKET NO. 010949-EI**

# REBUTTAL TESTIMONY AND EXHIBIT OF RONNIE R. LABRATO



A SOUTHERN COMPANY

DOCUMENT NUMBER COATE
00779 JAN 22 8

FPSC-COMMISSION CLERK

1		GULF POWER COMPANY
2		Before the Florida Public Service Commission Rebuttal Testimony and Exhibit of
3		Ronnie R. Labrato
4		Docket No. 010949-El In Support of Rate Relief
5		Date of Filing: January 22, 2002
6	Q.	Please state your name, business address, and occupation.
7	A.	My name is Ronnie R. Labrato. My business address is One Energy
8		Place, Pensacola, Florida, 32520. I am Vice President, Chief Financial
9		Officer and Comptroller of Gulf Power Company.
10		
11	Q.	Are you the same Ronnie R. Labrato who provided direct testimony on
12		Gulf Power's behalf in this docket?
13	A.	Yes.
14		
15	Q.	What is the purpose of your rebuttal testimony?
16	A.	The purpose of my testimony is to respond to the testimony of Helmuth
17		W. Schultz, III, and James E. Breman on certain issues raised in this
18		proceeding. I will also quantify some adjustments to depreciation and
19		dismantlement as a result of Mr. Roff's rebuttal to witnesses Majoros and
20		Zaetz.
21		
22	Q.	Have you prepared an exhibit that contains information to which you will
23		refer in your testimony?
24	A.	Yes. Exhibit (RRL-2) was prepared under my supervision and direction.

1		Counsel: we ask that wir. Labrato's Exhibit (hht-2), comprised of
2		three schedules, be marked as Exhibit No
3		
4	Q.	On Mr. Schultz's Schedule A-1, he calculates that the Company's revenue
5		deficiency is \$15,014,000. Please comment on his recommendation.
6	Α.	A major driver in this case is the construction of Smith Unit 3, for which
7		the Florida Public Service Commission (FPSC) certified the need in
8		Docket No. 990325-EI. The projected capital expenditures for the project
9		total \$220.5 million. The total annual revenue requirement for the new
10		unit is approximately \$48 million. Clearly the \$15 million suggested by
11		Mr. Schultz does not come close to covering the revenue requirements of
12		Smith Unit 3, much less the other increases in operation and maintenance
13		expenses and capital additions that are anticipated for the test year.
14		Obviously, if Mr. Schultz's recommendations were adopted, the
15		Company's financial position would be severely weakened. A weakened
16		financial position would prevent the Company from being able to attract
17		capital on reasonable terms and make it difficult for the Company to
18		maintain an adequate level of financial integrity in order to continue to
19		provide reliable service at reasonable costs to our customers.
20		
21	Q.	On page 10 of Mr. Schultz's testimony related to the amortization of the
22		deferred return on the third floor of the corporate office, he states that
23		"Gulf did not make such an election in the time frame established by the
24		stipulated revenue sharing, or as part of the revenue sharing." Is this
25		true?

A. No, Mr. Schultz's statement is not true. Gulf <u>did</u> record amortization of the accumulated balance of the deferred return of \$1 million in each of the years 2000 and 2001 as provided for in the stipulation approved by Order No. PSC-99-2131-S-EI. Our requested amortization of the remaining balance over a period of three years is consistent with the approved stipulation.

Α.

Q. Should there be an adjustment to the amortization requested?

Yes. In developing the Company's forecast for the test year, the amortization booked in the year 2000 was taken into account. However, the 2001 amortization had not yet been booked at the time of the filing and the third floor investment was still not in rate base; therefore, the Company continued to defer a return and no additional amortization was assumed in the periods prior to the test year. To take into account the 2001 amortization, the Company is revising its request related to the amortization of the deferred return in the test year from \$1,157,000 to \$815,000. An adjustment should also be made to reduce total company rate base in the amount of \$855,000 to take into account the change in the accumulated balance of the deferred return. Schedule 1 of my rebuttal exhibit provides a detailed calculation of these adjustments.

Q. Mr. Schultz is recommending the removal of the third floor investment and accumulated depreciation reserve from rate base. Please comment on his recommendation.

A. The third floor investment should be included as part of the rate base and should begin to be depreciated. This space is extensively used for records retention, spare office furniture, miscellaneous supplies, and other storage for the print shop, safety and health, and power delivery functions. It also contains a workshop for building maintenance. The investment made in the third floor was a prudent investment decision, which has allowed for convenient, secure, and humidity-controlled storage space for items that are used in the corporate office. Also, the Commission has allowed the Company to earn a deferred return on the third floor investment in anticipation of future recovery. The conclusion reached by an FPSC auditor in 1999 that over 90 percent of the square feet of space is being utilized was reaffirmed by the audit staff conducting the rate case audit in this proceeding. As described in the rate case audit report Disclosure No. 2, which is attached as Exhibit EDB-1 to the direct testimony of Edward Bass, after the audit staff toured the third floor of the corporate office, they concurred with the Company's statement made in 1999 that over 90 percent of the 52,000 square feet of office space is utilized. The Company currently utilizes 100 percent of the square feet of space. If this space were not available for storage, the Company would be required to build or lease additional space for storage. Gulf's ratepayers receive a benefit from the Company's use of the third floor for storage and maintenance.

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Q. Please discuss Mr. Schultz's proposed adjustment to legal expenses related to Gulf's rate case.

Mr. Schultz used data from MFR C-24 related to Gulf's last rate case to calculate a revised estimate for legal expenses related to the current rate case. In reviewing MFR C-24, an error was discovered in the breakdown of costs for Gulf's last rate case by category. Gulf's actual legal fees associated with its last rate case in Docket No. 891345-El were \$448,054 instead of the \$188,953 shown on MFR C-24. I have prepared a revision to MFR C-24 to correct the information regarding Gulf's last rate case, which I have attached as Schedule 2 of my rebuttal exhibit. To estimate legal fees for the current rate case, Gulf escalated the actual amount of legal fees from the last rate case of \$448,054 by a CPI inflation factor to derive the projected legal fees of \$603,000 shown on MFR C-24. The escalation factor used by Mr. Schultz in his calculation includes both inflation and customer growth. Using the correct amount for actual legal fees in Gulf's last rate case, Mr. Schultz's recommended methodology would yield an estimate of \$820,409 for legal fees in Gulf's current rate case. Gulf's estimate is much lower than this, and no reduction in the estimate for legal fees is appropriate.

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Α.

Q. What is the appropriate amortization period for rate case expense?

A. Gulf's filing reflects the Company's position that the appropriate amortization period for rate case expense is four years. This is consistent with the amortization period approved by the Commission in Gulf's last rate case.

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25

- 1 Q. Have you quantified the adjustment to depreciation and dismantlement 2 discussed in Mr. Roff's rebuttal testimony?
- A. Yes. While Gulf made adjustments to net operating income and rate base in its MFR filing to reflect the proposed rates in its 2001 Depreciation

  Study, the FPSC Staff Report on Gulf's Study as discussed in Mr. Roff's rebuttal testimony require that additional adjustments be made.

7

- What are the additional adjustments that should be made as a result of the Staff Report on Gulf's Depreciation Study as discussed in Mr. Roff's rebuttal testimony?
- An additional adjustment to expense in the amount of \$1,257,000 is required to reflect an increase in depreciation expense and dismantlement costs based on the Staff Report. An adjustment should also be made to reduce total company rate base in the amount of \$1,122,000 to take into account the change in the 13-month average accumulated depreciation balance. Schedule 3 of my rebuttal exhibit shows the calculation of these adjustments.

18

- Q. Please comment on Mr. Breman's proposal to provide an incentive to Gulf
   Power Company to maintain reliable service.
- A. I agree that the Company should be rewarded if it provides superior service. However, as Mr. Fisher discusses in his rebuttal testimony,

  Mr. Breman's proposal actually penalizes the Company for not meeting one particular standard with no opportunity for reward.

25

1	Q.	What would be a more appropriate way to establish an incentive?
2	A.	If the Commission were to adopt an incentive program, it should look at
3		the overall quality of service instead of looking only at one particular
4		standard.
5		
6	Q.	How should the Commission address this issue in this case?
7	A.	Gulf Power Company has demonstrated that it has provided high quality
8		service to its customers at low rates with excellent customer satisfaction
9		ratings through the testimony of several witnesses in this case, including
0		customer testimony at Gulf's service hearings. I believe it would be
1		appropriate for the Commission to reward the Company for its high level
12		of service by increasing the return on equity for purposes of setting rates
13		and/or expanding the allowed return on equity range.
14		
15	Q.	Does this conclude your testimony?
16	A.	Yes.
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Florida Public Service Commission Docket No. 010949-EI GULF POWER COMPANY Witness: R. R. Labrato Exhibit No. \_\_\_\_\_ (RRL-2) Schedule 1 Page 1 of 1

## Gulf Power Company Adjustments Related to Regulatory Assets Corporate Office Third Floor

### **Amortization of Regulatory Asset**

	Adjusted Amortization	Amortization As Filed	Difference
Jun-02	67,915.50	96,405.42	(28,489.92)
Jul-02	67,915.50	96,405.42	(28,489.92)
Aug-02	67,915.50	96,405.42	(28,489.92)
Sep-02	67,915.50	96,405.42	(28,489.92)
Oct-02	67,915.50	96,405.42	(28,489.92)
Nov-02	67,915.50	96,405.42	(28,489.92)
Dec-02	67,915.50	96,405.42	(28,489.92)
Jan-03	67,915.50	96,405.42	(28,489.92)
Feb-03	67,915.50	96,405.42	(28,489.92)
Mar-03	67,915.50	96,405.42	(28,489.92)
Apr-03	67,915.50	96,405.42	(28,489.92)
May-03	67,915.50	96,405.42	(28,489.92)
	814,986.00	1,156,865.04	(341,879.04)

### **Balance of Regulatory Asset**

		Balance	
	Adjusted	As	
	Balance	Filed	Difference
May-02	2,444,958.00	3,470,595.00	(1,025,637.00)
Jun-02	2,377,042.50	3,374,189.58	(997,147.08)
Jul-02	2,309,127.00	3,277,784.16	(968,657.16)
Aug-02	2,241,211.50	3,181,378.74	(940,167.24)
Sep-02	2,173,296.00	3,084,973.32	(911,677.32)
Oct-02	2,105,380.50	2,988,567.90	(883,187.40)
Nov-02	2,037,465.00	2,892,162.48	(854,697.48)
Dec-02	1,969,549.50	2,795,757.06	(826,207.56)
Jan-03	1,901,634.00	2,699,351.64	(797,717.64)
Feb-03	1,833,718.50	2,602,946.22	(769,227.72)
Mar-03	1,765,803.00	2,506,540.80	(740,737.80)
Apr-03	1,697,887.50	2,410,135.38	(712,247.88)
May-03	1,629,972.00	2,313,729.96	(683,757.96)
13-Month Average	2,037,465.00	2,892,162.48	(854,697.48)

FLORIDA PUBLIC SERVICE COMMISSION EXPLANATION:  COMPANY: GULF POWER COMPANY  DOCKET NO.: 010949-EI				DETAIL OF RATE CASE EXPENSES FOR OUTSIDE CONSULTANTS			REVISED 1/22/01 Page 1 of 1		
			Provide a comparison of rate case expenses incurred or anticipated for the current and most recent prior case with explanation of any changes which exceed 10% on an individual item basis. Also provide an amortization schedule of rate case expense amounts and rate case expense as a percentage of rate base and operating revenues and the dollar amount per average customer.			Type of Data Shown:  XX Projected Test Year Ended 05/31/03  Prior Year Ended 05/31/02  Historical Test Year Ended 12/31/00  Witness: R. R. Labrato			
			CC	MPARISON OF	CURRENT RATE (	CASE EXPENSES WITH PRIOR (	CASE		
LINE	ITEM	CU	RRENT CASE	PRIOR CASE PERCENT CHANGE		EXPLANAT	EXPLANATION		
1 2 3 4 5	Outside Consultants       \$ 200,000         Legal Services       \$ 603,000         Meals and Travel       \$ 125,000         Paid Overtime       \$ 40,000         Other Expenses *       \$ 415,500         Total       \$ 1,383,500		\$ 257,692 \$ 448,054 \$ 77,499 \$ 18,706 \$ 234,250		-22.39% 34.58% 61.29% 113.84% 77.37%	Increase du	Increase due to greater billable hours and inflation over 12 years Increase due to inflation over 12 years Increase due to inflation over 12 years		
			TOTAL	SCHEDU	RATE	EXPENSE AMORTIZATION			
LINE	E RATE CASE EXPENSES (C-39)			ORDER DATE				EST YEAR ORTIZATION	
1	Current Docket No. 010949-El	\$	1,383,500			2002 - 2006	\$	345,875	
2	Prior Docket No. 891345-EI	\$	1,036,201		10/3/1990	1990 - 1994	\$	-	
				Curr	ent Rate Case	Prior Rate Case	·		
	Rate Case Expense Allowed as a Per Jurisdictional Rate Base	rcentag	e of		0.12%	0.13%			
	Rate Case Expense Allowed as a Percentage of Jurisdictional Revenues			0.37%	0.48%				
	Rate Case Expense Allowed per Ave	rage C	ustomer		7.5¢ (1)	8.3¢ (1)			
	(1) Average Customer per month for	4 year	5						

Supporting Schedules:

Recap Schedules:

Florida Public Service Commission Docket No. 010949-EI GULF POWER COMPANY Witness: R. R. Labrato Exhibit No. \_\_\_\_\_ (RRL-2) Schedule 3 Page 1 of 1

## Adjustments Needed For Staff's Recommended Changes in Depreciation Rates/Dismantlement For the Test Year Ending May 31, 2003

Depreciation	With Staff Proposal	Rate Filing	Inc/(Dec)
Steam	31,384	21 204	•
Other Production	7,547	31,384 7,547	0
Transmission	6,078	6,078	0
Distribution	25,677	25,047	630
Other	2,860	2,852	8
JDIC/FPSC	0	0	Ö
Total Depr. Exp. to Income Statement	73,546	72,908	638
Amortization			
Steam	289	289	0
Daniel Cooling Lake	387	387	Ö
Other	2,684	2,684	Ö
Total Amort. Exp. to Income Statement	3,360	3,360	0
Total Depr. & Amort. Expense	76,906	76,268	638
Transportation (Recovered thru O&M)	2,099	2,099	0
Dismantlement			
Steam	5,911	5,352	559
Other production	347	287	60
·	6,258	5,639	619
Adjustment to Expense	85,263	84,006	1,257
Rate Base Adjustment Calculation			Accumulated Depreciation
		l 0000	Balance
		January 2002	99
		February March	199 297
		April	396
		May 2002	496
		June	601
		July	706
		August	811
		September	916
		October	1,021
		November	1,127
		December	1,217
		January 2003	1,324
		February	1,431
		March	1,538
		April	1,645
		May	1,753
Adjustment to Accumulated Depreciation	13-Month Average	1,122	