DOCKET NO: 000824-EI [Review of Florida Power Corporation's earnings, including effects of proposed acquisition of Florida Power Corporation by Carolina Power & Light]

WITNESS: Direct Testimony of Richard Durbin, appearing on Behalf of Staff

DATE FILED: January 28, 2002

- 1 | DIRECT TESTIMONY OF RICHARD DURBIN
- 2 Q. Would you please state your name and address.
- 3 A. My name is Richard Durbin; 2540 Shumard Oak Boulevard, Tallahassee,
- 4 Florida, 32399-0850.
- 5 | Q. By whom are you employed and in what capacity?
- A. I am employed by the Florida Public Service Commission as a Regulatory
 Consultant in the Division of Consumer Affairs.
- 8 Q. Please give a brief description of your educational background and 9 professional experience.
- 10 A. I graduated from the University of Louisville in 1975 with a Bachelor of Science in Commerce degree.
- I have worked at the Florida Public Service Commission since 1992 and have held various positions within the Division of Consumer Affairs since that time.
- 15 Q. What are your present responsibilities with the Commission?
- A. I work in the Bureau of Complaint Resolution where I am primarily responsible for both initial and continuing education and training of the analysts. I identify, develop, and maintain training resources including the Division's Intranet (on line resource manual). I also serve as the first point of contact when a customer requires a higher level of staff member intervention.
- 22 Q. What is the purpose of your testimony?
- A. The purpose of my testimony is to advise the Commission of the number of customer complaints filed through the Commission's Division of Consumer Affairs against Florida Power Corporation, the nature of the complaints, and

- $1\mid$ the adequacy of the company's response to those complaints.
- 2 Q. What do your records indicate concerning the number of complaints

3 | filed against Florida Power Corporation?

- A. Exhibit RD-1 is a chart showing the number of complaints filed by the Division of Consumer Affairs against Florida Power Corporation from 1991 through 2001. The numbers are divided between complaints concerning the company's service and billing problems. Exhibit RD-2 is a chart containing the same complaint numbers as Exhibit RD-1 plus a new classification of cases, 9 GI-72, which are designated as complaints.
- 10 Q. Would you explain the GI-72 classification of complaints?
- A. Effective June 22, 2000, the Customer Complaint Rule, 25-22.032, Florida Administrative Code (FAC), was revised. This rule revision reflects the Commission's intent to resolve disputes between regulated companies and their customers as efficiently, effectively, and inexpensively as possible. The two main complaint handling process improvements are: (1) the Transfer-Connect Program; and (2) the 72-hour response process.

Q. What is the Transfer Connect Program?

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18 The Transfer Connect Program allows a customer the option of having Α. 19 his/her call to the the Commission's toll-free complaint line transferred 20 directly to the designated customer assistance personnel at the participating 21 utility. When a customer is transferred, an informal complaint is not filed: 22 however, the company is required by Rule 25-22.032 (11)(b), FAC, to submit a 23 monthly report to the Commission's Division of Consumer Affairs which includes 24 the customer's name, a brief description of the complaint, and how the company handled the complaint. Prior to transferring the call to the company, the PSC's analyst advises the customer to contact the Commission if the customer is not satisfied with the company's handling of his concern. Exhibit RD-3 is a chart showing the number of Transfer-Connect calls as reported each month by Florida Power Corporation since the reporting requirement was established.

The Transfer-Connect Program began as a pilot project in 1996. Florida Power & Light was the first electric company to participate in the program. Florida Power Corporation and Tampa Electric Company began participating in the program in July 1997. Gulf Power began participating in the program on December 3, 2001.

Q. What is the 72-hour response process?

A. When an informal complaint is filed against a company that subscribes to the Transfer-Connect Program, the utility company can utilize the 72-hour (3 day resolution) option by resolving the complaint and reporting the resolution to the PSC within 72 hours of receipt. If the company resolves the complaint satisfactorily, the company will notify the Public Service Commission of the resolution. Upon receipt of the company's response to the customer's complaint indicating that the problem has been resolved, the Commission will contact the customer to confirm that the complaint has been resolved. If the customer confirms that the complaint has been resolved, the complaint will not be reported in the total number of complaints shown for that company in the Commission's monthly Consumer Complaint Activity Report. However, the Commission will retain the information for use in enforcement proceedings, or for any other purpose necessary to perform its regulatory obligation. If the customer informs the Commission staff that the complaint has not been resolved, the Commission will notify the company and require a

full report. The company is also required by Rule 25-22.032 (11)(b),FAC, to file a monthly report identifying the number of complaints handled under the three-day complaint resolution process and indicate whether the complaint was resolved.

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- Q. Are there any other procedures The Division of Consumer Affairs uses to handle complaints?
- 7 Α. In addition to the above rule procedure, the Commission has launched the E-transfer Pilot Program which is similar to the Transfer-Connect Program. 8 9 The difference between the Transfer-Connect Program and the E-transfer Pilot Program is that in the E-transfer program the cases are filed by customers via 10 the Commission's website. While on the website, customers are given the 11 option to E-mail a complaint to the PSC via the online complaint form, or send 12 13 the E-mail directly to the company. If the customer chooses to send the E-14 Mail to the company, a copy of the E-Mail is also sent to the Commission's 15 Division of Consumer Affairs. When the company receives the customer's E-Mail, the company is required to contact the customer within 24 hours and 16 17 provide assistance. The eleven participating companies are required to send monthly reports to the PSC, listing the number of E-Mails received and a brief 18 summary of the issues. 19
- Q. Can we assume that a Transfer-Connect call would have been a complaint had the Transfer-Connect Program not been in place?
 - A. No, not necessarily. A call that is transferred to the utility may involve a situation in which the customer called the PSC in error, thinking he or she was calling the utility. It could be a customer who is requesting a payment arrangement or one who could not get through to the company when

- 1 | calling directly.
- Q. What have been the most common types of complaints filed by Florida Power Corporation customers?
- A. Exhibit RD-4 is a chart showing the major complaint types for Commission complaints filed between July 1, 1999, and January 15, 2002. The most commonly filed complaints are those having to do with high bills, followed closely by service outage complaints.
- Q. How many of the complaints referenced in your testimony has the Division of Consumer Affairs determined to be apparent violations of Commission rules or the company's tariffs?
- 11 A. I found seven (7) apparent rule or tariff infractions among complaints 12 filed between July 1, 1999, and December 31, 2001.
- Q. Has Florida Power Corporation responded to Commission complaints in timely manner?
- A. Rule 25-22.032(5)(a), FAC, requires a company to respond to a complaint filed by the Commission's Division of Consumer Affairs within fifteen (15) working days. Since July 1, 1999, I found only three complaints in which Florida Power Corporation responded in an untimely manner.
- 19 Q. Does this conclude your testimony?
- 20 A. Yes, it does.

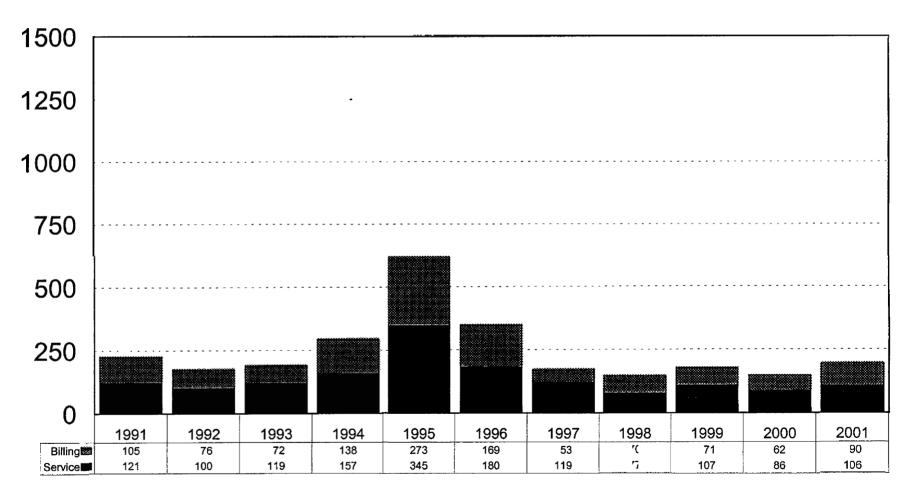
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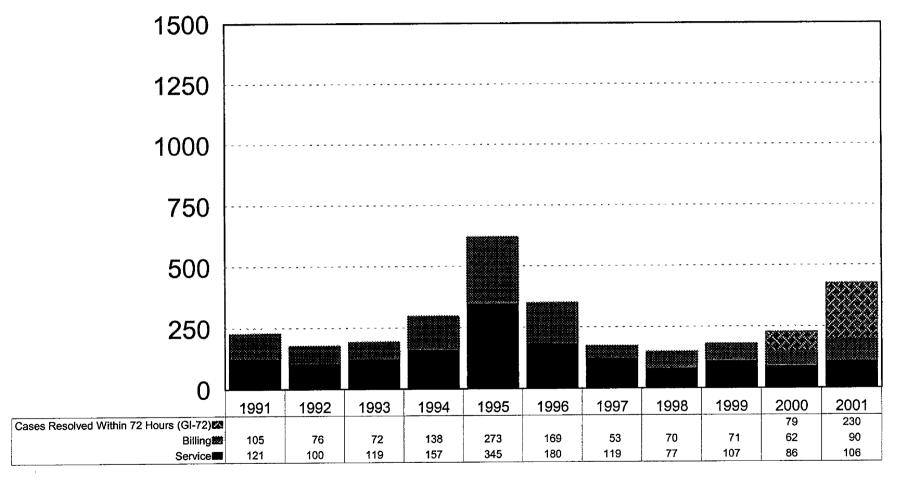
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Total Complaints Received - Florida Power Corporation



Source: Florida Public Service Commission Annual Reports Florida Public Service Commission Consumer Activity Tracking System

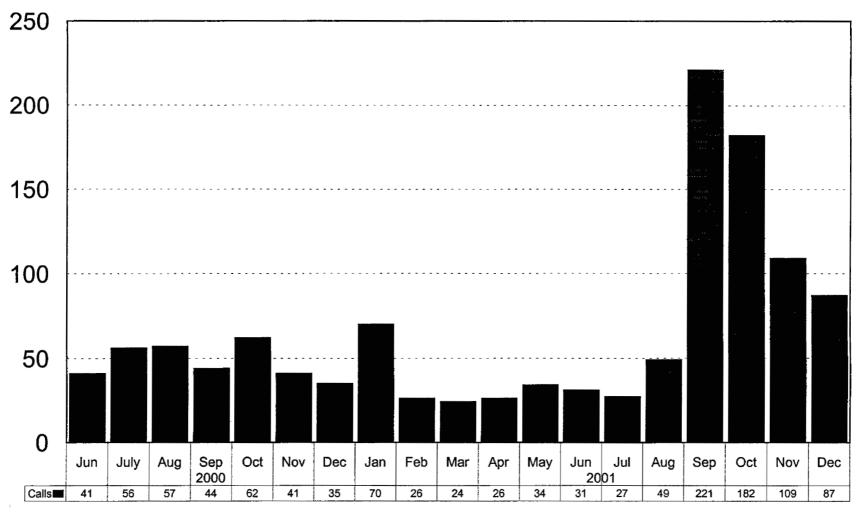
Total Cases Received - Florida Power Corporation 1991 - 2001



Source: Florida Public Service Commission Annual Reports
Florida Public Service Commission Consumer Activity Tracking System

Calls Warm Transferred to Florida Power Corporation

June 2000 - December 2001



Source: Required monthly reports supplied to the Pubic Service Commission by the Company.

The following is a list of the major types of complaint filed by consumers against Florida Power Corporation between July 1, 1999 and January 15, 2002.

Preliminary Complaint Type	Number of Complaints
High Bills	141
Electric Outages	129
Improper Bills	70
Improper Disconnect	39
Damage Claims	35
Delay in Connection	24
Repair	24
Deposit	16
Estimated Bills	13
Failure to Respond	10
Billing Wrong Customer	7