1	FLOD	BEFORE THE IDA PUBLIC SERVICE COMMISSION	
2	In the Matter of	IDA FODEIC SERVICE COMMISSION	
3		LI COUTU DOCKET NO OCOZOCE TO	
4	CONSIDERATION OF BE TELECOMMUNICATIONS,	INC.'S	
5	PURSUANT TO SECTION	= · = · · · · · · · · · ·	
6	FEDERAL TELECOMMUNI OF 1996. (THIRD PAR	CATIONS ACT TY OSS TESTING)	
7	PETITION OF COMPETI	TIVE CARRIERS DOCKET NO. 981834-TP	
8	FOR COMMISSION ACTION INTO THE PROPERTY OF THE	ON TO SUPPORT N BELLSOUTH	
9	TELECOMMUNICATIONS, SERVICE TERRITORY.	INC.'S	
10		/	
11		IC VERSIONS OF THIS TRANSCRIPT ARE VENIENCE COPY ONLY AND ARE NOT	
12	THE OFF THE .PDF V	ICIAL TRANSCRIPT OF THE HEARING, ERSION INCLUDES PREFILED TESTIMONY	
13		VOLUME 1	X
14	PROCEEDINGS:	WORKSHOP	
15	BEFORE:	CHAIRMAN LILA A. JABER	. /
16		COMMISSIONER J. TERRY DEASON COMMISSIONER BRAULIO L. BAEZ	*
17		COMMISSIONER MICHAEL A. PALECKI COMMISSIONER RUDOLPH "RUDY" BRADLEY	
18	DATE:	Monday, February 18, 2002	
19	TIME:	Commenced at 9:30 a.m.	
20	DI ACE	Concluded at 6:02 p.m.	
21	PLACE:	Betty Easley Conference Center Room 148	
22		4075 Esplanade Way Tallahassee, Florida	2
23	REPORTED BY:	TAME FALIROT DDD	į. 7
24		Chief, Office of Hearing Reporter Services FPSC Division of Commission Clerk and	
25		Administrative Services	
		(850) 413-6732 <u>S</u>	

FLORIDA PUBLIC SERVICE COMMISSION

1	IN ATTENDANCE:	
2	BETH KEATING and FELICIA BANKS, FPSC Division of	
3	Legal Services, representing the Florida Public Service	
4	Commission.	
5	NANCY B. WHITE, JIM MEZA, KEN AINSWORTH, CINDY COX,	
6	RON PATE, AL VARNER, DAVID SCOLLARD and LISA FOSHEE,	
7	representing BellSouth Telecommunications.	
8	MARY CONQUEST, representing ITC DeltaCom.	
9	CATHERINE BOONE and COLETTE DAVIS, representing Covad	
10	Communications.	
11	DONNA McNULTY, DEAN O'ROARK and SHERRY LICHTENBERG	
12	representing MCI WorldCom.	
13	KYLE KOPYTCHAK and VERN McMAHAN (phonetic),	
14	representing Network Telephone.	
15	JAY BRADBURY, DENISE BERGER, K. C. TIMMINS,	
16	BERNADETTE SEIGLER, TRACY HATCH and SHARON NORRIS, representing	
17	AT&T communications of the Southern States.	
18	JOHN McLAUGLIN, MATTHEW FEIL and KEVIN MONROE,	
19	representing Florida Digital Network.	
20	BRIAN MURDOCK and ANDREW KLEIN, representing KMC	
21	Telecom.	
22	CHERYL HAINES (phonetic), representing NuVOX	
23	Communications.	
24	PEGGY RAVINA, (phonetic) representing Z-Tel	
25	Communications.	

PROCEEDINGS 1 2 CHAIRMAN JABER: Ms. Keating, is there a notice to be 3 read for this workshop? 4 MS. KEATING: Yes. Madam Chairman. Pursuant to 5 notice issued January 18th, 2002, this time and place have been 6 set for a Commission Workshop in Dockets Numbers 960786B and 7 981834. The purpose is as set forth in the notice. 8 CHAIRMAN JABER: Thank you, Ms. Keating. Now we 9 should take appearances? 10 MS. KEATING: I guess, Madam Chair, I believe that would be appropriate. 11 CHAIRMAN JABER: Let's start over here with my left. 12 13 State your name and address. 14 MR. AINSWORTH: Ken Ainsworth. 675 West Peachtree, Atlanta, Georgia, and I am a Director for Local Operations. 15 16 MS. COX: I am Cindy Cox. My business address is 675 17 West Peachtree Street in Atlanta, Georgia. Senior Director in 18 the State Regulatory Department for BellSouth. 19 MR. PATE: Good morning. I am Ron Pate with 20 BellSouth. My address is 675 West Peachtree in Atlanta. 21 Georgia. I am also a Director with BellSouth 22 Telecommunications in their Network and Interconnection Services. 23

MR. VARNER: Al Varner, at 675 West Peachtree Street, Senior Director, Interconnection Services.

24

25

1	MR. SCOLLARD: David Scollard, 600 North 19th			
2	Street, Birmingham, Alabama, and I am Manager of Wholesale			
3	Billing with BellSouth.			
4	MR. MEZA: Jim Meza, Attorney, BellSouth, 150 West			
5	Flagler, Miami, Florida. Nancy White is also at that address.			
6	MS. FOSHEE: Lisa Foshee on behalf of BellSouth			
7	Telecommunications.			
8	CHAIRMAN JABER: Thank you.			
9	MR. BRADBURY: Jay Bradbury, AT&T. My business			
10	address is 1200 Peachtree Street, Atlanta, Georgia. I am a			
11	District Manager in AT&T's Law and Government Affairs			
12	Department.			
13	MS. CONQUEST: I'm Mary Conquest from ITC DeltaCom.			
14	I am based in Huntsville, Alabama, 700 South Boulevard. I			
15	currently serve both the regulatory arena and the IT arena and			
16	I am charged with OSS integrations.			
17	COMMISSIONER DEASON: Excuse me, could I have your			
18	name again, please.			
19	MS. CONQUEST: Yes. Mary Conquest.			
20	MS. BOONE: Catherine Boone. I am the Vice-President			
21	of External Affairs for Covad Communications. My business			
22	address is 10 Glenlake Parkway, Suite 130, Atlanta, Georgia			
23	30328.			
24	MS. LICHTENBERG: I am Sherry Lichtenberg. I am the			

25 | Senior Manager for Operational Support System Interfaces and

1	Facilities Development for MCI WorldCom. My business address
2	is 701 South 12th Street, Arlington, Virginia 22202.
3	MR. KOPYTCHAK: Kyle Kopytchak, 815 South Palafox,
4	Pensacola, Florida. I am operational SME for network
5	telephone.
6	CHAIRMAN JABER: Are there any other competitive
7	providers in the audience that need to make an appearance?
8	MS. BERGER: Denise Berger, District Manager for
9	Local Network Services for AT&T.
10	MR. MONROE: Kevin Monroe, Vice-president of Customer
11	Services and Service Delivery with Florida Digital Network, 390
12	North Orange Avenue, Orlando, Florida.
13	CHAIRMAN JABER: Repeat your name for us.
14	MR. MONROE: Kevin Monroe.
15	MR. TIMMINS: My name is K.C. Timmins. I'm
16	Performance Measures Manager for AT&T. My address is 1200
17	Peachtree Street, Atlanta, Georgia 30309.
18	MS. SEIGLER: Good morning. My name is Bernadette
19	Seigler with AT&T. I am a Director for Operational Support
20	Systems. I'm in Atlanta, Georgia, 1200 Peachtree Street.
21	CHAIRMAN JABER: Your last name?
22	MS. SEIGLER: Seigler, S-E-I-G-L-E-R.
23	MR. McLAUGHLIN: Good morning. My name is John
24	McLaughlin with KMC Telecom. I am the Director of Government
25	Affairs. I guess I will give my business address, 755 North

1	Brown Road, Laurenceville, Georgia 30034.
2	MR. HATCH: Tracy Hatch of the law firm of Messer
3	Caparello & Self appearing on behalf of AT&T Communications of
4	the Southern States, Inc., 215 South Monroe Street,
5	Tallahassee, Florida.
6	Ms. McNULTY: Donna McNulty with WorldCom, Inc. My
7	address is 325 John Knox Road, Suite 105, Tallahassee, Florida.
8	And joining me today is Dean O'Roark, and his business address
9	is 6 Concourse Parkway, Suite 3200, Atlanta, Georgia.
10	MR. MURDOCK: I am Brian Murdock with KMC Telecom. I
11	am the Director of Carrier Management. My business address is
12	1755 North Brown Road, Laurenceville, Georgia.
13	MR. KLEIN: Good morning. Andrew Klein of Kelly Dry
14	and Warren, 1200 19th Street Northwest, Washington, D.C. 20036,
15	and I am appearing on behalf of KMC Telecom.
16	MR. FEIL: Matthew Feil, in-house counsel for Florida
17	Digital Network, the same address as Mr. Monroe's.
18	MR. McMAHAN: Vern McMahan (phonetic),
19	Vice-president, Regulatory Governmental Affairs with Network
20	Telephone, 815 South Palafox, Pensacola, Florida.
21	MS. HAINES: I'm Cheryl Haines (phonetic) with NuVox
22	Communications, Executive Director, LEC Carrier Relations;
23	Address 6600 Peachtree Dunwoody Road, Building 600, Suite 200,
24	Atlanta.
25	MS. NORRIS: I'm Sharon Norris with SCN Consulting

appearing on behalf of AT&T. My business address is 2419 Piney Grove Road, Loganville, Georgia 30052.

MR. RAVINA: I'm Peggy Ravina (phonetic), Regional Vice-president with Z-Tel Communications. My business address is 601 South Harbor Island Boulevard, Suite 220, Tampa, Florida 33602.

MS. KEATING: And Beth Keating and Felicia Banks appearing on behalf of the Florida Public Service Commission.

CHAIRMAN JABER: Thank you, Ms. Keating.

MS. BOONE: Madam Chairperson, also appearing on behalf of Covad will be Colette Davis, same address as mine. Thank you.

CHAIRMAN JABER: Thank you. And, Ms. Keating, this is an opportunity, as I recall, for the ALECs to comment on their commercial experiences regarding the BellSouth OSS system. And as I understand it, the parties and staff have reached an agreement on the order of comments and the time period associated with that.

I would ask the commenters to please make sure you are speaking into the microphone, that we all speak one at a time. That we try not to duplicate each other because we really do want to stay on track today. There is a lot to do. And the Commissioners will be here as long as it takes, but please note that we are currently scheduled to conclude at 5:00 p.m. today with a very short lunch break. So let's try to stay

on track.

2

1

3 4

5

6

7

8

9

10

11

12

13 14

15

16

17

18

19

20 21

22

23

24

25

Ms. Keating, get us started.

MS. KEATING: The first domain that we are talking about this morning is preordering, and first up is the ALEC panel.

MS. BOONE: Good morning, Commissioners. My name is Catherine Boone. I work for Covad Communications Company. And the staff asked us to try to organize in the form of domains as you see here, and we have done exactly that. Each panel member will talk briefly about his or her company's personal experience in that domain and will be available to answer any questions you may have.

I would like every panel member to tell you just briefly about their company and their role in Florida, so that you will get a sense of what it is like to be in the commercial world here in Florida as an ALEC. Covad Communications is a DSL provider. We have been in Florida since August of 1999.

And the first panel is going to talk about preordering functionalities. Now, these are the kinds of functionalities that we use to, for example, validate an address. A DSL provider will use preordering functionalities to look at loop makeup information to see if there are, for example, load coils or some other impediment on the loop that would prevent us from being able to provide digital services on that loop.

Other CLECs will use preordering, for example, to check billing records, check other things from the CSR. I'm sorry, the customer service record. You may hear from time to time some overlap. It is very difficult to limit yourself in preordering. There are things about preordering that affect provisioning, and so you may hear about some topics a couple of times. We are not being redundant, it's just that they may touch on a few different issues.

Covad has had a series of problems with BellSouth's preordering functionalities, largely through the LENS process. LENS is the GUI that Covad has used to obtain information from LFACS, which is the loop facility and assignment and control system, I believe. Mr. Pate may correct me. That is the database essentially that houses all the information that BellSouth has on loops. One of the things that Covad needs to do, for example, is to look at that information and see if there are load coils on the loop. We have found numerous instances in which the data is simply wrong or not in LFACS.

What that means from our perspective is that we submit an order, we do not request conditioning up front, but later on down the provisioning process we find that we have to request conditioning, which is a process of basically removing these impediments from the loop.

You may remember from the very exciting cost docket of last year that this Commission recognized that a

forward-looking network would not have load coils on loops under 18,000 feet. Therefore, there is no charge associated with the removal of those load coils. As soon as this Commission ruled that way, Covad began instantly ordering loops with conditioning. As a result, we have encountered these problems with preordering. And our solution is simple. What we have asked BellSouth to do is allow us to prequalify and preauthorize conditioning. What that would mean is that on the initial LSR, we submit it, and we say we have already looked at the loop makeup information and we don't see any load coils, but if you find some down the road, we would like you to go ahead and remove them. This is the same process that Covad uses in Qwest and in SBC. And it is very efficient for both the ILEC and the CLEC. Because what happens is right now we have to cancel the order and pay the cancellation charge and then resubmit an order with a request for conditioning. That is our primary preordering difficulty.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

I would like to pass the baton now. AT&T is going to talk about some of the preordering issues they have encountered.

MR. BRADBURY: Thank you. Jay Bradbury with AT&T. I'm going to spend a few minutes today talking about BellSouth's failure at this point in time to deliver a fully functioning parsed customer service record. First, why is a parsed customer service record from BellSouth to the CLECs

important? It's important because it is the only way the CLECs can be certain that the information they use in their integration process is accurate from BellSouth's point of view. It is possible for a CLEC to build its own parsing engine to some extent. We have no guarantees when we do that that what we are doing is accurate because we don't --COMMISSIONER DEASON: I'm sorry, build your own what? MR. BRADBURY: Parsing engine, P-A-R-S-I-N-G. COMMISSIONER DEASON: What is that? MR. BRADBURY: It's possible for a CLEC to take information from BellSouth, divide it up into fields and use

MR. BRADBURY: It's possible for a CLEC to take information from BellSouth, divide it up into fields and use it, but I don't know whether I have done that the way BellSouth does it, okay? There are some people here who will talk about their experience doing that later.

COMMISSIONER DEASON: Okay.

MR. BRADBURY: Without a parsed CSR from BellSouth, anytime BellSouth makes a change then, and individual CLECs have built their own parsers, those parsers become instantly useless and you have to start again. So the value of a parsed CSR --

COMMISSIONER DEASON: Can you give me an example? What would BellSouth change that would cause problems with the software?

MR. BRADBURY: They have changed the number of characters in the field, the definition of the characters in

the field, where it falls within the document. They move it within the document that they are sending to you. Any of those things would cause your parsing engine no longer to be accurate. When that happens --

COMMISSIONER DEASON: You're talking about not information, but the format of the information.

MR. BRADBURY: It could be the information or the format, either way. Anytime that happens, the work that you have done individually is no longer of any value, you have to start again. If you have a common source from BellSouth of a parsed CSR, then you will be in sync at all times going forward. So that's the importance of it.

The existing process for BellSouth's parsed CSR, the specifications were delivered late. BellSouth will indicate to you that AT&T and some of the other members of this panel have not yet built to those specifications or tested, and that is accurate. Because they were late we have missed our opportunity to build on our side of the interfaces to meet them. When we reviewed those specifications we had a number of problems with them. We still have a number of problems with them. We have an open inquiry to BellSouth for clarification. We were expecting a response last Friday, we have not received it.

Since BellSouth implemented the parsed CSR on January 5th, they themselves have indicated that there are at least 24

defects in the implementation. Many of them have been
corrected beginning back in January, some of them on February
2nd, but there are still others that will not be corrected
until April or May. If you use BellSouth's parsed CSR as it is
today without implementing additional coding and work around
changes on your side of the interface, a number of your inputs
will reject when you send them in. This is a high impact to
CLECs using the parsed CSR. Again, at this point in time we do
not have the revised specifications that we would need to
operate with the corrections that BellSouth has made and plans
to make in the future. And with that, I would move to network
telephone.
MR. KOPYTCHAK: Good morning, Commissioners. My name
is Kyle Kopytchak with Network Telephone. While there are

numerous issues with the preordering function, we are going to come --

15

16

17

18

19

20

21

22

23

24

25

COMMISSIONER DEASON: Sorry, you're going to have to speak a little bit louder.

MR. KOPYTCHAK: I apologize. Is that better? COMMISSIONER DEASON: Yes. Get real, real close to the microphone. It's not going to bite you.

MR. KOPYTCHAK: Great. Thank you. Again, while there are numerous issues with respect to preordering, we are going to come address some of the issues today with respect to FRN, or facilities reservation number. Network Telephone, like Covad has had problems with the LENS database in obtaining accurate data in order to reserve the loop. And as you can see from our slides, the BellSouth internal data is flawed or incomplete. As a result of that, Network Telephone is forced to pay higher end order cost and back office cost and BellSouth

has refused to work with Network Telephone on these ends.

When Network Telephone goes in and tries to preorder a loop, and the data is incomplete in LENS, we need what is called a reservation ID. When the reservation ID is not provided, the process is then to go to CRSG, the complex resale sales group, and request what is call an FRN, a facilities reservation number. Network Telephone has addressed BellSouth for many, many, many months with respect to the incomplete data.

BellSouth then came to us with what they called a test, and they aligned us with a process to deliver the FRN. Within delivering the FRN, we were forced to submit manual orders at higher costs and longer service due dates. When Network Telephone found that we had the ability to take the FRN and send it via EDI, which is mechanized, BellSouth immediately deemed the test unsuccessful and we lost complete back office alignment. For many more months we went without back office alignment.

Recently I held a meeting with BellSouth, a conference call that consisted of all of my back office. I got

on the call with Cathy Compton, who is a manager with NCRSG, and I said the reason for this call is to align our back office. While I don't agree with the process, I need back office alignment. We aligned back office. My provisioners went back to work, and the very next day we got an E-mail from BellSouth saying they reneged on their commitment and that they sent the issue to the external response team. To date we don't have alignment, and we don't have a process, and we have not heard from BellSouth.

CHAIRMAN JABER: What was the reason they gave you for reneging?

MR. KOPYTCHAK: They told us on the call that because we were able to utilize the FRN and EDI that they were unable to recoup the costs -- that they were recouping the costs as we sent the manual order. So, in essence, they were forcing us to pay higher costs to correct their flawed data. And as soon as they found out that we were able to send it mechanized, the cost factor was reduced and they deemed it unsuccessful and stopped the process. No documentation, just completely stopped the process.

CHAIRMAN JABER: Let me make sure I understand. To get back office alignment you thought you had to go through a manual process, no one told you that you could use the EDI system?

MR. KOPYTCHAK: Well, BellSouth came to us with what

they deemed was a test, and they explained to us how we would then go forward if we could not get what was called a reservation ID in LENS. And we followed that process. That was to send the order manual at higher cost and longer interval dates. When we figured out as we continued to mechanize our services via EDI that we could actually request the loop via EDI with the FRN, BellSouth then found that the manual charges would not apply and they would not be able to redeem the costs.

CHAIRMAN JABER: How did you find out you could use the EDI system?

MR. KOPYTCHAK: Basically, we tested it. Basically, we sent it through as we continued to interface through EDI and were successful.

CHAIRMAN JABER: Thank you.

MR. KOPYTCHAK: That's all. Thank you.

COMMISSIONER DEASON: If you were successful, then what was BellSouth's problem?

MR. KOPYTCHAK: We don't know. BellSouth deemed the test unsuccessful and we lost complete back office alignment, but we felt that it was successful. We needed to continue. And when I held a meeting with BellSouth in my back office, we requested continuation, and they didn't agree. And at that point I wasn't concerned with the inability to send it mechanized, I was concerned with back office alignment so I could get my orders through. The point is that after we had

5

the conference call and agreed to the process, the very next day they then reneged on the process and we lost all ability again.

CHAIRMAN JABER: Is the success measured by the technical ability for the systems to be compatible, or was success measured on the costs you were willing to pay?

MR. KOPYTCHAK: At that point success was measured on just my back office having a process that they all understood and could get our orders out. I then was going to take the issue and address it with BellSouth with respect to flow-through and mechanized orders.

CHAIRMAN JABER: That's it?

MR. KOPYTCHAK: That's it, thank you.

CHAIRMAN JABER: Thank you, Mr. Kopytchak.

MS. CONQUEST: Good morning. I'm Mary Conquest from ITC DeltaCom. I think it is important that I tell you a little bit about myself, and I'm probably the most famous preorder person sitting at the panel this morning because I am the company who has parsed, and I do have a parsing engine. And that is on record with everyone in my testimony and with the FCC.

The thing that I think is important for you guys to understand is what does parsing mean. And I have a little short handout in front of you. To each of us parsing is critical in that we need data that is isolated and fielded in a

manner that we can use it in our own back office systems. Now at ITC DeltaCom we have been in Florida about three years now, we have about 25,000 lines. We serve a mixed market in that I have resale accounts, UNE-P accounts, and facility-based services, as well. So our needs are a little bit unusual, I guess, because of that.

We also in our own billing systems, we don't use things called FIDs or USOCs, which is the backbone of the Bell process. So as an ALEC, we would have expected to see data that was fielded and given TAGS like a manual ordering form that I would be able to take a chunk of data from one place and move it to another place. Another conception might have been -- for parsing would be that I saw it in EDI format. In my case I do preordering on a TAG interface, but I do ordering on an EDI platform. These are very different tools. And in those tools if I had been doing EDI preordering, I would have expected to see segments, different parsing rules, those kinds of things.

So for us to have built a parsing engine was quite an achievement, and we did it for a specific reason and that was we needed to convert in a very fast manner some resale accounts that were currently our own and we were going to take them to UNE-P for pricing breaks. So in order to do that we expected to execute what we thought would be a transparent conversion. We would take a fixed set of rules, build a few tables, create

some orders, and wha-la, we would get the bill and the customer would never know what happened. And later today I will talk about what really happened in that scenario, but the result is that the parsing that we do on our end is very limited. And for BellSouth to imply that we can just parse their CSR and do wonderful things with it is really inaccurate. I have tables that have to be maintained. It was a large coding effort for us. In our very best of controlled circumstances I may achieve something like 70 percent success rate. And we have worked really hard at doing this. It gives us an advantage as far as our people, our head count, our ability to flow orders faster, and it was something that we felt we needed to do and we couldn't wait for BellSouth to do.

Now, I will tell you that I am interested in BellSouth's parsed CSR. I, too, like AT&T and some of the other CLECs, were not able to take advantage immediately out of the window because I had other coding efforts that had to be addressed for me to stay in business with BellSouth. The thing about BellSouth's parsed CSR that frightens me is the number of defects that are posted on the website. If I go out and look at their website, I see 25 change requests that are currently logged out there, and that raises a red flag to me. It says that as an ALEC that I can expect the TAG APIs that I run my on to be changing from BellSouth. It means that I would have to do test plans with BellSouth. I would have to certify with

BellSouth.

I do have to migrate to these new TAG APIs, but in doing this I need to be sure that I am moving to a stable environment. I don't want to create issues in my back office. I don't want to create issues with my contact reps. I basically run on English language. And I would note to you in my handout I have sort of an interesting situation. The BellSouth English language is appended to their USOCs. Occasionally I get things such as unknown, yet if I go out to the website and I call up the USOC manual, I can find those USOC codes and I can see a description.

I also can go into LENS from time to time and pull CSRs that I cannot pull via TAG. BellSouth acknowledges that this is a defect. So to say that I have a perfect environment because I have created a parsing engine is a misnomer, and it was an effort that DeltaCom felt that we had to move forward and do. The one thing that I would say to you is that we had the privilege of showing our parsing to some of the staff members from Alabama. I would extend that invitation to you and be happy for you to come to Arab, Alabama and actually see first hand what we have done.

Do you have any questions that I might ask or answer for you?

CHAIRMAN JABER: We may later.

MS. CONQUEST: That will be fine. Thank you for your

FLORIDA PUBLIC SERVICE COMMISSION

time.

2 CHAIRMAN JABER: Thank you.

MR. MONROE: Good morning. Kevin Monroe with Florida Digital Network. In addition to these issues that have been brought before you this morning, one of the things I would like to discuss in regards to preordering with BellSouth is the issue of pending orders, pending service orders on customer's CSRs, or customer service records. What that does when we are attempting to place an order for our customer to move them from the BellSouth network over to our network and there are pending service orders on the customer's account, it delays the actual conversion process that we have in moving the customer over to our network.

In many instances there are issues where the customer will have a pending service order that was done weeks ahead of time. In some cases months ahead of time where they may have changed a feature, added a feature, and that CSR, or customer service record, has not been updated to actually show that that has been added to the customer's account at BellSouth. When we are actually provisioning our order or looking to push our order through to the LCSC at BellSouth, requesting to move that customer to our network, we are rejected or clarified back stating that there are pending service orders against the customer's account.

We will then attempt to call the customer and find

out what orders there are pending against their account or what they have actually added to their account so that we can process the order. BellSouth will not allow us to process any type of order if there are pending service orders on that customer's account. So, conversely what happens that order is kicked back to us, we are left to tell the customer that until BellSouth cleans their record or clears their CSR we cannot move that customer to our network.

And, again, in many instances we have given a customer a commitment time of two weeks or three weeks to actually move that service over to us and we are left with nothing to do but wait for that CSR to be upgraded or customer service record to be upgraded with BellSouth so that we can then begin the process to move that customer to our network.

CHAIRMAN JABER: Mr. Monroe, if you are in the process of moving the BellSouth customer onto the FDN network, what would -- give me an example of a pending service order that that customer would still have with BellSouth?

MR. MONROE: Madam Chairman, there can be numerous pending service orders against that customer's account. One example is a customer may have added a feature such as hunting to their account, and they may have added that feature a month prior to us even beginning conversation about that customer becoming a Florida Digital customer. So the actual event which added that feature to the customer's account would have been,

1

3

4 5

6

7

8

9 10

11

12

13

14

15

16

17

18

19

20 21

22

23

24

25

or would have happened two weeks, three weeks, sometime in the future. But the actual update of the record does not happen for another month or so down the road.

CHAIRMAN JABER: Okay. So the customer. the BellSouth customer may have received the service he or she requested, but the computer system hasn't been updated, is that what you are saying?

MR. MONROE: You're absolutely correct. And what it shows when we present our order to the provisioning group that we deal with, the LCSC, all it shows is that there is a pending service order against that account. It doesn't state in many times what it is.

CHAIRMAN JABER: Do you call BellSouth and request that someone verify with the customer whether, number one, the service has been completed, and then, number two, just have them update -- request that they update their computer system to reflect that the service has been completed?

MR. MONROE: Madam Chairman, yes. Not only do we do that, but we also have the customer call back to the retail side of the house of BellSouth. That is the group that actually handles that particular customer and request that they get the service order that actually converted that or added that feature to their account. Then we go back to the division at BellSouth that we deal with, the LCSC, and give them that service order number stating that this is the order that added

the hunting, if it was hunting to the customer's account, and this is when it actually completed out. You're still showing it as a pending order, though.

COMMISSIONER DEASON: Well, maybe you are the wrong person, and I may put BellSouth on notice and maybe they can answer it if you can't. If a customer of BellSouth makes an order to add hunting or something else, obviously BellSouth wants to comply with that because they want to charge that customer. Do they go ahead and charge customers for services if on their CSR it still says pending?

MR. MONROE: Absolutely.

COMMISSIONER DEASON: So if they are charging the customer, why can't they update their CSR to show that they are now billing for it and the service order is complete?

MR. MONROE: That is the question.

COMMISSIONER DEASON: So you don't have the answer, BellSouth needs to answer that?

MR. MONROE: Correct.

COMMISSIONER DEASON: BellSouth, I need that question answered when your time comes.

MS. CONQUEST: Madam Chairman, if I might speak in support of Florida Digital. DeltaCom submitted to BellSouth on August 4th of 2000 a request to have the TAG interface enhanced to add a pending service order indicator. I might also point out that prior the LENS system did have a pending service order

indicator, but it is not something that you can use to parse with in preorder.

And in Release 9.4 on July 28th, 2001, BellSouth actually broke that indicator and it remained out of service until February the 2nd, 2002. Thank you.

CHAIRMAN JABER: Mr. Monroe, did you have any other comments?

MR. MONROE: No, ma'am.

CHAIRMAN JABER: Ms. Lichtenberg.

MS. LICHTENBERG: As this Commission is aware, MCI WorldCom is selling UNE-P service here in Florida and in eight other states throughout the country. We have a lot of experience with a number of operating companies. Preorder is potentially the most critical piece of the entire OSS process. Surprisingly enough, customers really don't know where they live in terms of the BellSouth records. They don't know which of the flavors of caller ID they have, or call waiting, or various other features. So a complete and accurate record kept by the operating company is critical to that customer to know what it is he wants to buy from the new company.

One of the key problems in BellSouth, as has been explained by the other parties here, is that those records are not updated regularly. That the customer service record that we obtain doesn't match what BellSouth has done with the customer. And that is not just for pending orders placed on

the retail side, but for orders that we have placed where we have received service order completion and now the customer would like to add a feature. Yet because those records aren't updated, and because we don't see a pending order in preorder, that customer has to wait to add that feature because my orders reject over and over again.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

BellSouth has not done anything to bring their street address guide and their customer records into alignment, and those two databases are still not matching each other. That causes preorder questions, that causes customer rejects. These are issues that ALECs brought to BellSouth sometime ago. And rather than fixing the problem itself. BellSouth has decided not to edit against some of those fields. That is fine the first time I issue the order. But when I issue it again to add something and that CSR isn't updated, or those records are out of sync, then you see other problems down the line. And those problems impact customers, and those customers call the ALEC and the ALEC then spends hours on the phone with BellSouth attempting to help them to understand what problem their own systems have created.

We hope that this Commission as part of this third party test will continue to work with BellSouth to attempt to bring this information into alignment so that we can have a smooth preorder process and the other processes that we are going to talk about today.

5

CHAIRMAN JABER: Thank you. Are we done with the ALEC panel? Okay, Ms. Boone. We are done with the ALEC panel?

MS. BOONE: Yes. Commissioner.

CHAIRMAN JABER: All right. The BellSouth panel.

MS. COX: Good morning. I'm Cindy Cox. I'm just going to give a very brief introduction and description, if you will, of how we hope to approach the day. What I would like to start with is the message that local competition is strong and growing in Florida and there are a number of indications one from a report issued by this Commission. Why is that important to what we are here to discuss today? It's an indication that the systems we are going to talk about are working and are allowing the ALECs to compete here in Florida.

The FCC has in previous 271 decisions recognized, in fact, the importance of actual commercial usage as being really the first indication to look to for system readiness. They recognize that absent such commercial usage you could look at third-party tests, carrier-to-carrier testing, those types of indicators. In Florida we fully expect to have both. You have a third-party test underway, and there will be a lot of commercial usage and performance data for you to evaluate to determine our commercial readiness.

And, finally, just one indication of the type of CLEC customer care that we offer. We have a variety of what we call user groups. They are divided really along the interests of

the ALEC. We have facility-based user groups; we have about 16 ALECs participating in that. We have a UNE-P user group; we have got 58 ALECs participating in that. We have a collocation user group; we have 22 ALECs that participate in that. And we have a resale user group; and we have 11 ALECs participating in that.

In addition, we have put extensive documentation on the website, and have a forum, we have conferences every so often to discuss issues with our ALEC customers. As far as today, you will hear from BellSouth on each of the panels a general intro into the topic we are discussing, whether it is preordering, ordering, billing, so on and so forth. And you will hear a response to the concerns that have been raised by the ALEC. You won't hear from each of us on every panel, it will just be the people who need to respond to the particular issues. And we will start off with Mr. Pate.

MR. PATE: Good morning, Commissioners. I'm Ron Pate with BellSouth. The first thing that I wanted to just spend a few minutes is giving you some basic information to put this in context when we talk about all of our operational support systems and their operations today. First, as you are well aware of, there is really a two \-step test that the FCC has in place, and that is employing the necessary systems and personnel adequately to assist the competing ALECs to use OSS, and second that demonstrating their operational readiness.

From the next slides what I would like to do is just show you some of the commercial volumes that shows that we have employed these systems, and this drives to their operational readiness and performance measures that Mr. Varner may speak to later on. But we have today over 2.5 million preordering transactions on a monthly basis is what we are averaging. As you can see from the slides that I'm presenting, we have a rounded off 1,800 manual loop makeup inquiries that we received last year along with almost 50,000 loop makeup inquiries from an electronic standpoint.

When you look at it from an ordering volume on the next slide you will see that we have over 4.6 million LSRs submitted in 2001. This is an increase of approximately 24 percent over the prior year. And of those 4.6 million, 4.1 million, or roughly 89 percent were submitted electronically. Now, this represents an increase rounded off of 38 percent. So notice that the electronic submission increase is growing at a higher rate than the overall submissions. And the percent of the LSRs submitted electronically was 93 percent for December 2001. That was an all-time high. If you look at the fourth quarter as a whole to try to get a perspective you would see that on average 91 percent of the LSRs were submitted electronically.

Take a look at the number of ALECs that are using the various systems that we are here talking about today for

submission of the preordering and ordering. We have approximately 35 ALECs using TAG, 30 using EDI, and approximately 250 using LENS.

The next is just a graphic to show you the growth of the LSR submissions over time, and you can see from this pictorial that the 93.2 percent that we hit, which was a high percentage in December, but you can see overall that you have seen a tremendous growth, a very positive trend in the number of electronic LSRs. This is represented on this chart by that green section. And then the lighter yellow are the manual submissions. The ordering commercial volumes, take a look at it by interface so you can get a perspective of that. In 2001, TAG had over 640,000 LSRs submitted; for EDI 834,000; and if you can see over 2.6 million via LENS.

Take a look at the volume of the manual and partially mechanized LSRs, that you may hear a little bit about manual intervention, these are those that end up being processed in the local carrier's service centering, having to be touched there. And on an average month we are seeing about 110,000 LSRs based on last year's results.

When you look at the mechanized LSRs for UNE-P and xDSL regionwide, that's a growing area of interest. For UNE-P, if you look at all of last year, we had over a million LSRs submitted electronically in some type of transaction associated with UNE-P. For the xDSL you can see that we are having

rounded off, 9,400 LSRs submitted electronically. And that is from April, because April was the first month when those could be processed for the year 2001.

And just general information on the maintenance and repair. We do offer two systems for the CLECs on maintenance and repair. One is the trouble analysis facilitation interface, that is TAFI, that is the same interface that we use for our retail operations. And then we have an industry standard electronic communications trouble administration, or ECTA. And for general information, 84 ALECs have used TAFI and more than 325,000 trouble reports were submitted via that interface in 2001. We have three ALECs that have established the ECTA interface.

Some of the issues raised that I would like to address from the CLECs. Nate, next slide. The CLECs didn't present this to you, but they did have it in their filing, and so I will just quickly go over it. It was the issue that AT&T had raised about getting CFA access or getting the information back on the connecting facility assignments for CFA with use of an access to LFACS. The bottom line to this, the last bullet is the thing we will just point out here that that is scheduled for May 18th, 2002. That is the main thing I would like for the Commission to take away from this. We recognize that we have agreed to do this and we do have it scheduled in Release 10.5 for May 18th.

Facility reservation number and manual loop makeup. 1 2 You heard some issues raised here --3 CHAIRMAN JABER: Can we go back to that previous 4 slide? 5 MR. PATE: Certainly. 6 CHAIRMAN JABER: May 18th, the access to CFA 7 information will not be ready until May 18th, or have you 8 actually started testing it? 9 MR. PATE: They are working on that now, Commissioner, and I don't know the exact phases of their 10 testing, but the release for May is in the works now and 11 12 obviously has been. CHAIRMAN JABER: If an ALEC was willing to 13 14 participate in the testing process before May 18th, knowing 15 that the risks -- knowing that the risk would be that perhaps 16 there would be problems, is that something BellSouth would 17 agree to? 18 MR. PATE: Yes, ma'am. We do offer beta testing and do so many times. And if there is a particular ALEC here, for 19 20 example, AT&T, we would welcome that proposal from them. Plus, 21 I will point out to you that using the CAVE, the CLEC 22 application and verification environment, using that they do

23

24

25

needs.

FLORIDA PUBLIC SERVICE COMMISSION

have the opportunity to test prior to that release. So that's

a tool that at the CLECs request was developed for those very

On our next slide it deals with the FRN, or the facility reservation number. You heard some issues raised here. This is a process that goes with manual loop makeup. It is a result of that process by putting the inquiry in for manual loop makeup, that if you get a loop that you find qualifies for your needs, you can get -- you can reserve that loop. And you get an FRN as a result of that. There has been issues discussed about how that process works and what do we need to do. Network Telephone particularly has raised an issue saying they have struggled with this process.

I would just like to point out to the Commission that we have conducted five training sessions, free training sessions. We travelled at our expense. One was held here in Florida in Orlando. We also had sessions in New Orleans, Atlanta, and Charlotte, and one at a CLEC forum that we have in Atlanta periodically back last July, and that we offered training to go over this process. How do you use these systems, how do you get this information. We also did two additional training sessions via a conference call on September 13th and September 28th, and each of those sessions had a followup call just to give the opportunity to discuss further.

Network Telephone raised this issue. They did have seven participants on that very last session on September 28th. And when we came back for their follow-up call on 10/11, they indicated that they had an understanding and that there were no

new issues from their perspective. So we deemed that to be successful from their feedback based on that. Plus we had other feedback from other ALECs that essentially said that this training was good, and they found a lot of benefit and improvement in their operations as a result of this.

And since November of 2000, just a point for Network Telephone, we have seen one manual loop makeup service inquiry submitted associated with this process. So on the facility reservation number process we feel like we have put a process in place and given thorough training and documentation associated with that. The issue I heard raised from some of the comments was that some of the information they find is not complete or inaccurate in the loops. Well, the information is stored in the LFACS database, loop facility assignment control system.

And that information is the same information that would be used for assignment of loops and facilities with BellSouth retail organizations. That information is current and it is accurate as much as our records have it, and we have had major, major efforts to ensure they are current based on using the actual plats which is the main engineering record for the information stored in that.

As we have new requests for particular areas where if something is not correct, when that comes to our attention we get that information corrected and we get it in that database

so future queries will be receiving that information. But it is the best of the information we have, the records the way it is defined, and that is what will be used for provisioning purposes at the point in time when they actually reserve the facility and submit the order. And from our standpoint we have gone way out of -- our efforts have gone extensive to make sure this database is as accurate as we can get it at this point in time using even for the State of Florida electronic access to the plats records when the information is not in LFACS itself. And we have made tremendous strides here and feel like that process is correcting very well.

The CLECs also -- ALECs also raised in their filings, though not mentioned here, some issues with due date calculator. I just want to point out, I have here a little bit of a historic due date calculator just to put it in some perspective so you can see all the way over time and particularly over about the past year the efforts on this particular functionality. The bottom line point is down at the bottom. As of February 9th, which was the last release that we put in that had due date calculator impacts, we are not aware of any known system defects on the due date calculator, so they didn't raise it here as the issue in their comments thus far this morning, so I will just bring that for the Commission's information.

Let's spend some time and talk next about parsed CSR.

A lot of the information was shared with respect to that from the community. BellSouth has been under a major effort to develop this system to deliver parsed CSR. Now we have always given them the stream of data for the customer service record, and if they so deemed even as they commented here this morning, they have the ability to develop a parsing engine on their side of the interface. ITC DeltaCom has undertaken some of those efforts. But what was requested and what we worked here is to give and deliver to them a parsed CSR. There has been comment made with respect to this, but let's talk about from a historic standpoint a little bit here first some information and maybe I can address some of those comments.

The first thing I would like to point out is that from BellSouth's perspective, this effort was successfully implemented on January 25th. We gave a parsed CSR and we were quite pleased with the result. We do acknowledge that at that point in time there were some defects. To be exact, there were 23 defects. And those 23 defects, 16 of them were fixed on February 4th, so just a matter of a short period of time later. There still remains open today seven defects. Three of these deal with directory listings, two deal with directory delivery. We have one that deals with the customer code. This is a situation where actually a code shows that the CLECs are really not authorized to look at that account and it's a return of that information. One deals with a trunk group USOC, this is

for DID service. And this is dealing with that USOC and feature being deleted for DID service on the blocked numbers all but the first numbers. A little bit of detail there for you.

What we do have that we can hand out now or later is I do have detailed information available to the Commission on these seven defects that we will provide to you. I will point out to you that these are based on the change control process criteria. These are qualified as a low impact defect. And what that means is the failure caused inconvenience or annoyance. There are workarounds in place for all of these. We consider these, once again, low. And for these directory listings, for example, if you are submitting a request for a change as is, or switch as is, conversion as is, you have all heard those terms from me before, these aren't even impacted because you are not changing your directory. So it depends on whether there is even an impact at all based on what you have actually submitted.

The comment was made that BellSouth delivered the business rules essentially late for parsed CSRs and that impacted the ALECs' ability to actually get their interface working and to test that. And BellSouth has acknowledged that they were late with respect to the criteria as laid out in the change control process. However, at the same time that information was provided in other forums in other documents

sufficient for an ALEC to really have developed their system and to be ready to test it. It was provided in a largely -- the business rules here was just a restatement. What was provided was some detailed technical requirements that were set forth particularly in the TAG API that was published back in November 19th of 2001.

The defects, when you have a chance to look at that -- I'm not going to in the interest of time go into detail -- you will see that they are quite simple, those remaining ones. And that we have targeted those and we have those that are expected to be in the late March time frame, March 23rd at the moment to have those defects fixed, as well.

CHAIRMAN JABER: Mr. Pate, there is something I want to make sure I understand. BellSouth acknowledges you were late with respect to providing the criteria to the ALECs, but that information was provided in other formats. What other formats? Did the ALECs know the information was provided in other formats? And then the final question on that point is if it was provided in other formats, then why did you need to establish criteria in yet another format? Help me understand what this information is and --

MR. PATE: Certainly. What the ALECs will talk from in their statement, and they are correct, is that we had an obligation to provide them with what is referred to as the business rules is the final document that

they should be utilizing to develop their programming. And that is the one that we have acknowledged it was late beyond the criteria established by CCP, and we have acknowledged that. The other forums I'm talking about, though, this has been an extensive undertaking as you are well aware of. You have heard it talked about in some other proceedings here. This effort has taken months. Actually it has gone into the years category. So there has been extensive meetings in the change control process discussing this, and information delivered.

But specifically the technical document that I think that they would have utilized, has given this information, is the TAG API that was published on the website back on November 19th. That was the document that from my viewpoint was the one that had the most detailed information that would have given them what they needed in advance of those business rules to really be developing the interface.

CHAIRMAN JABER: Well, if you already had the business rules in some form or fashion on the TAG or EDI system, then why wasn't it as simple as compiling it into one specific area and providing that access to the ALECs? Why was it so hard for you?

MR. PATE: I'm not sure that it wasn't so hard, nor was it the overall project and that one particular thing that got delayed, and when it was brought to the individual's attention then they got it developed and put it out there.

They should have met it. They didn't, and we are acknowledging that. And that is something that we continue to look at for our efforts because we are committed to that process and the change control to get these business rules out in a time needed for the ALECs to use that information.

CHAIRMAN JABER: Okay. And I think you are the right

CHAIRMAN JABER: Okay. And I think you are the right person to ask this as a followup from something Mr. Bradbury said. He said, I think on the same topic, that there was clarification that they needed from you all by last Friday on the parsing CSRs.

MR. PATE: Yes, ma'am.

CHAIRMAN JABER: And that information that they sought was not provided by last Friday.

MR. PATE: I'm not sure specifically what he is referring to. I will be glad to get with Mr. Bradbury and anyone to find out those details, but I'm not specifically familiar with that particular reference he has made.

CHAIRMAN JABER: Okay. Well, during a break maybe the two of you can find out a little bit more about that and report back to us.

MR. PATE: Certainly.

CHAIRMAN JABER: And then with Mr. Kopytchak, he indicated that through their own testing of EDI they found out that electronically they could align their back office systems and BellSouth deemed that unsuccessful and stopped the process.

Can you give us some more information on that?

MR. PATE: Commissioner, unfortunately I'm not familiar with that situation. He didn't provide any of that that I picked up on his filing with this Commission, so I don't know particularly what he is referring to in that testing. What I do know, and I can only speculate at this point in time, is he is referring to a process that we agreed to, a manual process to do loop makeup and the cost associated with that, as this Commission is well familiar with, is going to be more than if you used the electronic processes. EDI does not have preordering functionality. So there is no way to submit a loop makeup request and, therefore, get a facility reservation number via the EDI process.

So somehow they were getting that information through this manual service inquiry process, but then using that, if I heard him correctly, to submit the order via EDI. That is what we have in place for functionality used in that interface. And if I understand him correctly his concern was now we can submit the order electronically so we would be charged an electronic rate and not be charged any rate associated with the manual processing. And while I acknowledge maybe to submit the order electronically based on what he discussed there was still a manual process involved for getting that loop makeup information. And that is probably what is at issue here, and that is me saying that without knowingly any further details.

1 2

3

4 5

6

7

8

9

10 11

12

13

14

15 16

17

18

19

20

21

22

23

24

25

CHAIRMAN JABER: But just your speculation is that they would have had to use the manual process first and put that data into the EDI?

MR. PATE: Yes. ma'am. That's what I understood him to say.

CHAIRMAN JABER: Well, perhaps you could discuss that during the break, too, and report back to us.

MR. PATE: Sure. Certainly. We have a little bit more information that I wanted to share with you on the parsed There has been one issue that has been raised primarily by MCI to refute 19 fields that we are not providing the parsed format. And I have a handout also on this to give you all the details in the interest of time, but in summation these 14 fields, there are -- excuse me. 19 fields -- there are 14 that are not defined in what is referred to as an LSOC format.

What I mean by the LSOC format, that is the format, the industry format how that information has to be populated on the local service request. And right now the 14 fields are not defined in the LSOC format on our customer service record or that information that is associated with that does not consistently appear somewhere on the customer service record that we can provide and deliver that in a parsed format. are also two fields in that customer service record dealing with these 19 that they are used only for transaction validation type purposes, and those we don't retain on the

customer service record to provide. There are also two other fields that just aren't on the customer service record, they are just not there. There is one here that is really not a valid field at all on the LSOC. But the information with the details of this we will provide in the form of a handout to the Commission here this morning, as well.

That is the information I had from here down to talk with on the preordering standpoint. I think some of my other teammates are going to respond to some other issues raised, and I'm also available to answer any other questions for something we have not addressed.

CHAIRMAN JABER: Thank you, Mr. Pate.

MR. SCOLLARD: Commissioner Deason, in response to your question that you had earlier about what we do or do not bill for on pending service orders, the answer to the question is no, we do not bill a customer for any services being added prior to that service order being updated to the customer service record. So your assumption is true that we do have every incentive to make sure that those service orders are -- any errors that are hanging them up are corrected in an expeditious manner so we can begin billing the customer.

COMMISSIONER DEASON: Well, it was alleged that there are matters pending for months on a customer service record, some type of a pending order that has not been closed. And my question -- you are representing to me that as long as that is

pending on the customer service record that customer is not charged for that service.

MR. SCOLLARD: That is true. The billing systems are built to take the CSR as the base for what we bill any customer.

CHAIRMAN JABER: So the customer might be receiving free service on a particular feature for quite sometime because you all haven't updated the customer records. That doesn't strike me as being very efficient.

MR. SCOLLARD: Well, I'm not sure of all the reasons for why a service order would be pending. It may be that the customer hasn't received that service yet, so I'm not sure who could answer all of those cases on why they are pending. I do know that if there is an error that is being maintained or being generated because the billing system sees a problems with the order, then we are trying to get those completed as fast as possible, generally within one business day, but sometimes referrals back to the center who is handling the order. The LCSC, for example, takes additional time.

CHAIRMAN JABER: Well, let's say -- I don't know, give me an example of what might be pending. I think you said hunting, is that right? Hunting? What does that mean?

MS. LICHTENBERG: If I may, I can explain hunting to you. If you are a small business you may have two or three telephone lines, when you're busy on line one and the customer

calls you, it hunts for the next available line, which could be line two. So clearly a small business would want to have that feature as they begin to grow and add additional lines.

CHAIRMAN JABER: Okay. Mr. Scollard, right? MR. SCOLLARD: Yes.

CHAIRMAN JABER: Let's say that a BellSouth customer has asked for a service order on hunting. And a week, two weeks after that you have been notified that Covad has received a request from that same customer to have his service switched to Covad. Why would you not immediately put aside the order for hunting because it has been preempted by the customer's request to change service to a different local provider? Is there something I'm missing?

MR. SCOLLARD: I really can't answer that because it's not a billing function. Maybe Mr. Ainsworth.

MR. AINSWORTH: Let me give that a try. In some of the investigations through the process that we looked at today, even though there is a pending order there, some of the details that the SMEs looked at where there were still process requests going on from a retail customer, even in the process they were negotiating with a CLEC customer. So it is very difficult for us to make that determination of exactly what the situation is, and that's why we don't process that order at least in that circumstance until that order is purged or that pending order is released. So that is one indication of what we have seen at

least on the analysis that we have performed at this time.

COMMISSIONER DEASON: Well, how do you go about purging it? Do you have to have some type of -- from the customer indicating that he is or she is cancelling that order?

MR. AINSWORTH: Normally, the process today, if there is a pending order there, that is correct, we will go back and clarify that so that the CLEC will get with their end user and they will contact the business office and resolve whatever situation is there. And that is the current process, and that is the process as it stands today. So that they will clear that and then we can process this order through the system. That way there is no question that the end user is, in fact, has been processed through whatever retail process is there and they are ready for that migration.

CHAIRMAN JABER: In terms of efficiency, isn't there a benefit -- when you are made aware of those situations where there is a pending service order, isn't it more efficient to just put the customer on a conference call with the ALEC with the BellSouth representative and the customer and address it all right then and there?

MR. AINSWORTH: There is a three-party call process, but that actually takes place with retail, also. The CLEC retail and the end user. But, again, that is a retail order in that place, not a wholesale order. So we are the recipient of a downstream process. So we are looking for that to be cleared

up on the front end.

CHAIRMAN JABER: But that retail order from the customer to the BellSouth representative is affecting the CLEC wholesale operations.

MR. AINSWORTH: That is correct. But as a business unit, that is something that would be looked at from their standpoint at least at this particular time from their standpoint to resolve that issue up front.

CHAIRMAN JABER: Their standpoint; who is their?

MR. AINSWORTH: The CLEC, the retail, and the end
user. Because the end user is their perspective customer in
that situation.

COMMISSIONER DEASON: I guess I'm still at a loss. We have the hunting example, and it is probably a good one to stick with. If a customer, a BellSouth customer contacts you and requests some type of implementation of a hunting service, and that order is pending, it has not yet been completed, and sometime subsequent to submitting that order to BellSouth they negotiate with a CLEC and determine that they want to change providers, and the CLEC contacts you on a preordering basis. Is it because it is preordering and not ordering itself, is that why it is held up because there is something pending on the CSR?

MR. AINSWORTH: There is an order pending against that CSR, against that service, yes.

COMMISSIONER DEASON: But I guess my concern is is that if the customer, the end use customer, and I'm trying to look at it from his or her perspective, if they have placed an order with you and for whatever reason that service has not been implemented, they subsequently negotiate with the CLEC and want their service switched, why doesn't that -- it gets back to the Chairman's question, why doesn't that take precedence? If that is the latest information on what this end use customer desires, why doesn't that take precedence over anything that is pending from a previous discussion with the customer?

MR. AINSWORTH: Well, I guess you're talking about whether or not that CLEC would be authorized to take that process in effect. And the fact is that we are looking for that from the retail customer to resolve that issue up front. It may be --

COMMISSIONER DEASON: Let me interrupt. Looking for that from the -- you're looking for the retail customer to contact you to cancel an order before they can switch providers?

MR. AINSWORTH: I'm looking for the retail customer to contact a retail, not wholesale. I represent the wholesale entity. I want to make sure that they are satisfied that they are being moved properly and that is their desire. So when that process is handled, then we will process that order.

COMMISSIONER DEASON: Well, it may be that they are

1 upset with you because it's taking them three weeks or four 2 weeks to get hunting and they want to change providers.

MR. AINSWORTH: I agree with that. That could be the case.

MR. PATE: Commissioner Deason, if I may offer also, one of the issues here is we have to be very concerned with what is it that they are actually switching, where are they migrating from. In this pending order we are not sure whether that is supposed to be a part of that or not. That's why that issue has to be cleared up. And when in the preordering mode they get the customer service record, they can tell now by an indicator on that record whether there is a pending service order on there.

Now it has already been acknowledged by someone that we had an issue in time for just on the TAG I think it was where that wasn't available. But that has been corrected. So getting that information they should now be able to recognize there is a pending service order. Getting that cleared up so that we really understand, particularly if they are doing a migration as is, what exactly is migrating. And we have to ask them to get that cleared up back through our business office on the retail side so we understand what that new account is going to be on behalf of the ALEC.

CHAIRMAN JABER: And you are using they to be the ALECs, so the ALECs have to get that cleared up with your --

MR. PATE: Well, the ALEC doesn't, it's that end user. They are going to have to go back to the end user. Because the ALEC doesn't contact our business office, our retail business office. But that end user for the particular customer they are representing at that point in time trying to switch would have to make that contact and get that cleared up.

CHAIRMAN JABER: Okay. So the end user needs to contact your retail office and clarify for you what service they want switched and to cancel any orders that are pending. Now, how is it the retail end user knows all of that?

MR. PATE: They are going to look at the customer service record and the pending orders themselves at that point in time and make sure they have an understanding with that end user what specifically do you want on this account, are you supposed to have this account at this point in time and get that corrected.

CHAIRMAN JABER: Now, how does the end user -- my mother. How does my mother know that she needs to contact the BellSouth retail office to cancel pending service orders?

MR. PATE: Well, at that point in time the ALEC talking with that end user would advise them of that, to get back in touch with our retail office, our business office as Mr. Ainsworth referred to.

CHAIRMAN JABER: Let me tell you how all of that sounds. Covad gets a call from a customer who wants to switch

to Covad. Covad calls your wholesale operations and says I'm ready to switch Lila's mom. Your wholesale office says, oh, we can't do that yet because there are pending retail service offerings that this lady has asked for. Call the customer back. So there is some communication between your retail side and your wholesale side. The wholesale knows that there are pending service offers on the retail side. So Covad goes back to my mother and says, I would love to help you, I can't until you call the BellSouth retail office and cancel those pending service offerings that you requested.

MR. PATE: Yes, ma'am.

CHAIRMAN JABER: So then my mother calls your retail office and says, you can cancel the hunting service that I asked for. And then does your retail office contact the wholesale side and give the okay to migrate that customer on over to Covad?

MR. PATE: They would be able to see -- first, let me answer the question. The answer is no. They don't call back to the wholesale. Instead they take the action necessary to clean up that account so that it is in the proper status for that migration. By initiating the cancellation of those orders or whatever they have to do, then you will be able to see when that activity is taken care of, and the business office, the retail business office would tell that end user approximately when that should take place and be done. Then the ALEC could

go back, pull that customer service record again and they would see there is no pending service order at that point in time and they can process their transaction for that migration.

CHAIRMAN JABER: That sounds completely bureaucratic, inefficient, and lengthy just to put you all on notice.

COMMISSIONER PALECKI: Mr. Pate, if you had a situation where when you received the preorder that even if there is a pending service order, you would transfer the service to the CLEC, but also transfer the service order to the CLEC, if that was the case, could the CLEC then do whatever service is necessary? And using the hunting example, could they then provide that customer with the hunting feature?

MR. PATE: If I understood your question correct, once that transfer takes place they could do it in addition to providing the hunting for that.

COMMISSIONER PALECKI: So a possible solution for this problem might that be if BellSouth receives the order that they simply transfer the customer to the CLEC, and also transfer the request for whatever service they have made a request of BellSouth. And that way it is up to the CLEC to provide whatever additional services that customer would want.

MR. PATE: In that scenario you described, if I am understanding correctly, the ALEC would be accepting responsibility for that conversion. And we won't know nor will they know without that input from that individual end user if

that is appropriate. That's what I hear you proposing.

COMMISSIONER PALECKI: Well, we are looking for solutions here. Can you think of any other possible solution that would allow for the transfer of the customer in a timely manner to the CLEC?

MR. PATE: I think that is something we will have to take a look at for alternative solutions. I hear the solution you proposed as being one. Of course, we have discussed our solution, which is to -- the one person that really knows what should be taking place on that account is the end user. That's why we were asking for their involvement for that end user to help us get this straightened out.

COMMISSIONER PALECKI: What if the problem is that your customer service record is just not updated? You have already provided the hunting feature, but it's not in your database.

MR. PATE: And that's one of the things that we would be trying to determine right up front with the end user. It's not supposed to be on there through that discussion, then we are going to get that straight, get that canceled or whatever the appropriate action. That's what we are trying to have occur so we can get that right. And, unfortunately, we don't know, we really don't know without talking to the end user.

COMMISSIONER PALECKI: Well, if you can glean any other additional possible solutions, I don't know if we're

2

1

3

4 5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20 21

22

23

24

25

going to have written briefs or anything after this?

CHAIRMAN JABER: Commissioner, that's one of the things I wanted to talk to all of you about at the very end of this, so how about we play it by ear. Let's see how many questions we have outstanding and reevaluate where we are at the end of the workshop. It may be during the break that a lot of these questions can be answered.

COMMISSIONER PALECKI: Because this seems as if it would be a solvable problem. And obviously at least two CLECs have raised this as something that has been a difficulty they have been having. And it just seems as if there should be a way it can be fixed.

MR. AINSWORTH: If I could comment, I think we are open for discussion. I think, too, again, I want to make sure that we cover all the bases here. Because even on a pending order situation, I know in conversation listening to CLECs they are looking for a good CSR, they want that CSR updated. And, again, that process in trying to get whatever pending orders are out there completed could impact that.

So let's say we are adding the hunting. Let's say it's not there, but the end user wants it. And if that order were to get canceled and not put on there, how do we assure that that end user ultimately gets the service that they want. Now, if we can process that order, if that is the process to complete that, then the CSR gets updated. And if they do a

switch as is, it will be there. If they are not interested in carrying that service over, then that order can be canceled and we can process that order. So there is some logic behind the concept of what we're doing, but we will be glad to discuss anything in that process.

COMMISSIONER PALECKI: Well, Mr. Ainsworth, would it be logical to say that if this customer has requested to be switched to a CLEC, that that would absolve BellSouth of the responsibility of providing that service?

MR. AINSWORTH: It would. And that statement, that would be a true statement up to the point that it may absolve BellSouth. But, in fact, if the end user doesn't get what they ultimately want then it could be perceived that we didn't process that transfer properly and that could come back in the form of a complaint to us, even though the CLEC were involved. And I guess the whole idea is we are trying to get that process and that order as clean as we possibly can before we process it. It's not just a black and white issue. We are really trying to process it efficiently and effectively.

CHAIRMAN JABER: That goes back to my question of if you are trying to get that confirmation, which I understand that, if you are trying to get that confirmation from the end user, you get on the phone with the end user with the CLEC and you make sure that there is a meeting of the minds. And you document that the consumer said, I have canceled my order on

hunting or I did receive the feature I requested.

COMMISSIONER BAEZ: Madam Chairman, I just have a couple of questions, and I guess it is to anyone. One question from the CLECs. This may go back to something that Commissioner Palecki was mentioning earlier, and I just want to understand the process. When a CLEC is speaking to an end user, do they have the customer service record before them realtime?

MS. LICHTENBERG: Let me speak for MCI WorldCom, since we deal primarily with residential consumers. We attempt to pull up the CSR to our desktop so that we can see it. Until the parsed CSR was available, we had no way to really do that and to see it, and with the outstanding defects we are still looking at how to do that. We order what is called migrate as specified, and in that case we review with the customer what they want. The pending order that is being discussed here is generally, in our experience, and I have an example here, very often an order that we issued for that customer and that BellSouth has not completed the migration. And the reason for that is that they haven't updated their billing system.

We know it is our customer, yet our order gets rejected. If that customer calls back to BellSouth retail, one of two things is going to happen. Either BellSouth retail will say, no, I'm sorry, we cannot help you here. You are an MCI customer and we will look very stupid, or BellSouth will use

2 3

1

4

6

5

7

8

9 10

11

12

13 14

15

16

17

18 19

20

21

22

23

24

25

that opportunity to say if this is a problem, why don't you come back to us.

MCI has proposed a solution to this called a billing completion notification. We requested it through change control and BellSouth turned us down. It exists in other operating companies. Verizon and SBC to name two. It would tell us, at least on the orders that we placed, when that customer has migrated to us and the billing change has completed. Without a billing completion notifier we would know the order was pending and we would be able to deal with it.

We see as CLECs on both our own wholesale side where BellSouth has some database mismatch that we cannot identify a significant number of rejects for these pending orders. With the BCN at least we would know our own orders were completed.

COMMISSIONER BAEZ: You are creating a whole different scenario than the example we have been talking about here.

MS. LICHTENBERG: Well. I think this is the scenario of your mother. She migrated to me, and for all intents and purposes, the migration is done. I've got a completion notice. But BellSouth didn't finish the work in their billing system.

COMMISSIONER BAEZ: No, now you are tripping over your -- now you are just tripping over your own order. Your own order is keeping you from being able to migrate.

MS. LICHTENBERG: Right. But just as your previous

1 order when you ordered from BellSouth, my order is getting the 2 same issue from BellSouth and there is no way I can fix that 3 one. 4 COMMISSIONER BAEZ: Okay. But back up a second. 5 Hang on. Back up a second. My original question was 6 when you're talking to the end customer, can you see -- do you 7 have any information before you that says there is a pending 8 service order against this record? 9 MS. LICHTENBERG: No. And in this particular case. 10 if we were to say to the customer do you have any pending orders. they would say no. And we have seen that a number of 11 12 times. because --13 14

COMMISSIONER BAEZ: So the only point at which a pending order against a customer account arises is after you place an order for migration?

15

16

17

18

19

20

21

22

23

24

25

MS. LICHTENBERG: That is correct. And the order rejects and the reject code says pending order.

COMMISSIONER BAEZ: Now a question for BellSouth. And maybe I'm oversimplifying here, but when I want to change my long distance carrier, I give the new long distance carrier permission to talk to the local company in order to switch my PIC. Why does that kind of system -- why does that kind of process not work in this instance?

MR. PATE: Commissioner, to answer your question, that hasn't been the process we have put in place because we at that point in time are not going to be talking to that end user because we don't view them, since it is being switched to an ALEC, as our customer. We view them -- the customer from our perspective is the ALEC and their customer is that end user. And I would be willing to say that really the ALECs don't want us talking to their customer, at least not without them being on that phone with us at that point in time.

COMMISSIONER BAEZ: But the process that exists now, or the different hoops a customer has to jump in right now as you all have described, you do have to come in contact with that customer. The end use has to call you and say, you know what, I am migrating; it's okay to take that pending order off. So, I mean, that's the way it exists now, and I guess I'm asking why can't the process be that once I am sold on a new service, I'm switching service, I can hand over authority. In essence, however they verify it. I mean, again, going back to the long distance scenario.

Why can't I just as a customer say, yes, I like you, I will switch to you, you guys handle it and here is whatever authority you need in order for you to deal with it. And part of it can be you have authority to cancel whatever pending orders I have with my current provider or you have authority to inherit those pending orders from my existing provider. Why can't that solution -- you know, why can't it be as simple as that for a customer instead of my having to mediate between the

two providers involved?

MR. PATE: Well, as Mr. Ainsworth already said, we are welcome to look at different approaches like that. Our interest frankly is in protecting that consumer, that end user to make sure that what is on their account is what they are authorized.

COMMISSIONER BAEZ: No, and I appreciate that. I guess I'm trying to think of how do we simplify it, because I have counted at least three different volleys back and forth in order to change a customer over based solely on the fact that I may have changed my mind, as a customer I may have changed my mind two weeks later that maybe I don't want BellSouth's service.

MR. PATE: Certainly.

COMMISSIONER BAEZ: Whether it includes hunting or not. I don't want it, I have made a decision to switch. Why can't that be my end decision? Now, all of a sudden I've got to follow it. It can't be as simple as changing your mind or accepting that there is a better deal or another preference out there.

MR. PATE: And, once again, we will be welcome to sit down with the community and look at such other options. I've got to make one point here to make sure that it is clear. I heard what Ms. Lichtenberg said about she did not have any means to look at a customer service record prior to BellSouth

having the parsed CSR in place and that is just not an accurate statement. They could use the LENS as it was and actually call that up using the LENS system and see it right there while they are talking to their end user if they so desired. So that is available to look at so that it can be recognized up front that there is a pending service order and start to deal with it right then and there so it doesn't become an issue.

COMMISSIONER BAEZ: So what you are saying is that there is an opportunity for the ALEC to have information on pending orders, meaning something that would be a barrier right now to be able to switch cleanly, that that information is available now and you are suggesting that they are looking at the wrong -- they are accessing the wrong database?

MR. PATE: Well, I'm not suggesting they are accessing the wrong database, I'm just suggesting that Ms. Lichtenberg said she did not have the ability to do that until BellSouth delivered the parsed CSR, and I'm saying that is not an accurate statement. What I did also point out earlier, there was a point where we had a defect and the pending service order was not appearing. That defect is corrected today and working properly, as well, also. So to say that you don't have it is not an accurate statement. It is available and it is available now. And whether you used a parsed CSR format or you query via LENS getting the unparsed format, or even using TAG getting the unparsed format, it's there.

I also want to point out, too, that I'm hearing two things getting mixed up here. I'm hearing one dealing with migration of a customer from the retail side to the wholesale, and that's how this conversation initially started. But there also is the issue here recently raised where they say, I think Ms. Lichtenberg was describing it, if she already had a migration in place and then there was a pending service order.

We're talking about that we had those transactions go to our local carrier service center where there is a pending service order account and you submit another order. It's to look at it to make sure we don't have duplicate orders, we are trying to process properly here. To me that is a whole different scenario, and I didn't want to get that confused here. Actually, an ALEC should know what their pending service orders are in those cases and should be on top of that.

CHAIRMAN JABER: Mr. Pate, I think the Commissioners recognize that that was a whole different scenario.

MR. PATE: All right.

CHAIRMAN JABER: Then in an effort to move this along, let me just say, though, that whether the ALEC can pull up the information on the LENS system or not doesn't take away from the fact that the Commissioners have counted at least three volleys in the steps. So even if the ALEC pulls up the information on the LENS, it doesn't eliminate the delay in

switching that customer. And, again, in an effort to move it along, I think, Commissioners, Mr. Criser is sitting in the audience and I'm sure he senses the Commission's desire to solve this problem that we have identified.

Ordering.

MR. AINSWORTH: Commissioners, could I take just one quick second? I'm sorry. There is two issues that were covered in Mr. Pate's I would just like to comment on briefly, if I could.

CHAIRMAN JABER: Quickly.

MR. AINSWORTH: Quickly. One is Covad mentioned on the preconditioning. I just wanted to make note that we will be meeting with them and discussing that issue further. And I believe that was in the process of conditioning the line once the order had taken place, and we are going to be listening to more or having more conversation in that particular area.

And the other one was on the CFA that Mr. Pate presented about being able to utilize a release that was going in for that. I also wanted to make you aware there is a CFA website out there that CLECs can use now to identify their facility assignments into the collocation. So briefly I just wanted to add those two comments.

MS. BOONE: Network Telephone will actually be leading the ordering plan for the CLECs, ALECs.

CHAIRMAN JABER: Thank you, Ms. Boone.

MR. KOPYTCHAK: Thank you, Commissioner. Before I get started, I would just like to say that Network Telephone is based in Florida. We have 65,000 lines serving small and mid-sized businesses in eight of BellSouth's states, and we are doing that with a voice over DSL platform.

I will quickly at a high level go through what you see on the screen as flowthrough, total system fallout, BellSouth internal system errors, invalid clarifications, and ADSL USOCs. What you are seeing before you here is the disparate flowthrough treatment that BellSouth has against Network Telephone. And I won't belabor this, but if you just look at April and then drop all the way down to December's repost, you will see that BellSouth's flowthrough is 88 percent while Network Telephone is 58 percent. And if you go all the way down to the December repost, you will see that it is the same, 87 to 72 percent. You have from 30 percent to 15 percent disparate treatment for the last seven, eight, or nine months.

COMMISSIONER PALECKI: Could you explain real world what that disparity results in?

MR. KOPYTCHAK: Yes, Commissioner. Sure. This is with respect to the electronic flowthrough of mechanized LSRs that we send in, and we have requested BellSouth identify and assist us in clearing up some of this flowthrough for the rejected orders once they flowthrough if they for some reason get kicked out and they do not flowthrough the system without

manual handling. So, the bottom numbers that you see with BellSouth is actual BellSouth aggregates, and the top numbers that you see in yellow are Network Telephone's numbers. And BellSouth has been unable to address with us exactly why our flowthrough is the way it is.

Is it clear for you? The next slide here -- and, again, I won't belabor the busy slide -- but what we are seeing here is the total mechanized LSRs from April to December, and then the fourth column from the left, the total system fallout. As you can see for Network Telephone, and we will start with April and then we will just go all the way down to December. But in April there was 444 orders that fell out; 357 were BellSouth's fault, or 79 percent, and then 90 were Network Telephone's fault.

So, while BellSouth is affecting 26 percent of our total LSRs, they are affecting 79 percent of the overall fallout. And that has been since April since I started tracking. This is PMAP data. Any questions there?

What this next slide shows is that in April of 2001, BellSouth identified the six following area codes as BellSouth internal errors. To date those errors have remained or actually gotten worse. And what the next slide shows is that those are the -- to the far left those are the six area codes that I have identified. And if you see when the April task force took them over, two of the errors that affect us mostly

1 are the 8820s and the 8825s, which are the bottom, in April 2 there was 156 errors. To date there is 10,758. The 8825s, in 3 April there was 12,000. To date there is 17,592, just down from 22,000. So, in essence, the flowthrough task force has 4 5 not improved these internal system errors that BellSouth has 6 identified and that are affecting our orders. 7 COMMISSIONER PALECKI: Whose numbers are these? 8

MR. KOPYTCHAK: These are out of the PMAP system website.

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

COMMISSIONER PALECKI: So would these be BellSouth? MR. KOPYTCHAK: BellSouth. These are BellSouth numbers, yes. And the next slide is the actual errors that are affecting our orders. So combining the error codes that BellSouth has identified as internal system errors with respect to our total mechanized LSRs, you can see that the last three months, October, November, and December from 30 percent to 25 percent of BellSouth's errors are affecting our orders.

One of the problems that we are having is invalid clarifications. And invalid clarifications are when BellSouth queries questionable entries on the local service requests. So when we send in an order, the order has to be valid or correct. If it is incorrect for whatever reason it is sent back to us. As a result of the Fleming island and the Birmingham LCSC centers we believe BellSouth is sending the orders back with invalid clarifications. To address these issues our back

office has to spend hours and hours, sometimes days on the phone trying to get these aligned.

The effort that is involved in clearing up invalid clarifications are tremendous. And what we have noticed is that about 30 percent -- and I only have January's data before you, but about 30 percent of total overall clarifications are actually invalid. So when BellSouth comes to you and deals with the actual error codes, notwithstanding the six that they have identified as internal, these will be clearly affected by the 1,000 error codes with respect to -- and in the PMAP database they will suggest that 97 and 99 percent of the 1,000 error codes are the cause of the CLEC. But if you adjust for the invalid clarifications that number with respect to CLEC responsibility will far decrease, so your overall flowthrough will actually even be lower.

And just to let you know exactly how some of these invalid clarifications have affected some of our back office, I will introduce you to Chubby. And Chubby had a little problem with some of our back office clarifications, so as you can see he took up smoking and we had to kind of move on around in invalid clarifications.

With respect to the ADSL USOC, the ADSL USOC is almost an issue that we were just speaking about with pending service orders. It is almost in alignment with that. There is several different matrixes of scenarios with respect to the

ADSL USOC and pending service orders. When the ADSL USOC or AD111 is on the CSR, the CLEC is blocked from transferring the service. We have tried to deal with BellSouth on several occasions and, again, don't have back office alignment in this area.

Removing the ADSL USOC, at some points the customer does not have ADSL, but the pending service order is on the CSR which prohibits us from transferring the service. Other times when we want to transfer the entire service the customer has to call and request that the ADSL be brought down, so they lose that window or that time period that they have to bring it down because they have to contact BellSouth to bring it down, then we have to bring the loop up. So whatever transfer time is involved, the customer will actually lose their ADSL service and that has been a large issue.

Those are just some of the areas within the specifics that we have dealt with. And I just threw those in there to give you some of the specifics in all of the states on the service that has affected our transfer. And that's all I have for that area.

CHAIRMAN JABER: Thank you.

MS. BOONE: Commissioners, I would like to take a moment -- my name is Cathy Boone with COVAD Communications -- just to step back and tell you a little bit what it's like to be Covad here in Florida. If you will turn to slide six of the

Covad handout you will see a pie chart that represents how many of our orders -- we order three types of loops. We order line sharing, which is analogous to what the BellSouth retail service is; we order ADSL loops, which are a plain copper second line for customers; and then we order the IDSL loop.

Now, as you will see from this pie chart, over the past six months 43 percent of our orders in Florida were IDSL, and BellSouth has no electronic interface for ordering those and that means we have to fax the orders to BellSouth. Once they get to BellSouth, they are retyped into the BellSouth systems. Then they flow through the BellSouth systems and then, for example, any notification we get telling us when they are going to deliver the loop, or telling us that there is a problem, a pending facilities problem, or jeopardy, all of that has to come back in a manual format. We think of it as like the ghetto of manual processing, because once you're in it, you can't ever get out of it.

Now, I understand from BellSouth today that there was a release last week which may address our IDSL problem. It is going to allow us to put in an order on the front end that then falls out manually in the LCSC and then later on sometime in September we may get a full flowthrough. But, as of today with Covad this is a huge issue.

Now, I would like to also tell you that if you look at the line sharing percentage, BellSouth estimates that about

20 percent of its loops will require conditioning. You have heard me talk about conditioning. It's one of my favorite topics. So 20 percent of these line share orders we are going to ask BellSouth to do some conditioning on. Now, when we request that, that order cannot be submitted manually. So, it is another piece of that line sharing pie that has to go through the fax machine.

Then you look over here at the ADSL loop. That is about 30 percent of our orders. Again, when we request conditioning on those loops, about 20 percent of them, we will have to submit that order via facsimile, as well, because BellSouth does not have an electronic interface to accept any conditioning orders.

I also want to add that BellSouth has a new nondesigned loop product called the unbundled copper loop nondesigned. That is the UCL-ND. That is a product that we are moving to for the second line service which is basically just, you know, we wanted a copper loop without the bells and whistles, and this is the copper loop without the bells and whistles. The difference in Florida in price is the ADSL loop is \$112 nonrecurring, and the UCL-ND is 44. So that is a big improvement for Covad. The downside is there is no electronic means to order it. So if we want to go for the cheaper loop, then we are going to incur higher manual ordering costs and we are going to lose efficiency that way. It's kind of like one

step forward and two steps back.

If you turn to the next page, I just want to highlight some of the difficulties we have found with the manual processing. First of all, the ordering charge is different. It's 3.50 versus \$10 here. In other states, like North Carolina, the difference is 3.50 to \$26, so you can see that right off the bat a manual process is very, very difficult, making it very difficult for us to compete here.

As I said, once you start with the manual process, everything down the road is manual. The FOCs, the changes, the jeopardies, disconnects, everything. And also a manual process BellSouth has allowed a longer period of time to return the FOC, that results in a longer delivery interval for our customer. And manual processes are just labor intensive on both sides.

The next slide, Slide 8 lists the different types of loop products that there is no electronic ordering for. And I just want to be clear that BellSouth is the outlier, they are the only incumbent carrier in the country that does not allow us to order the IDSL loop electronically, conditioned loops electronically. Also BellSouth has a retail product that is a business DSL product on which they do condition loops. And that, according to my understanding, is also able to be ordered electronically on the retail side.

I just want to say that I don't believe BellSouth got

600,000 DSL customers in this region last year by faxing orders. So we are in a position where we are competing with a company that has a full flowthrough electronic ordering system and we simply do not.

The next page, Slide 9 is a quote from the KPMG report in Georgia. When KPMG first evaluated DSL ordering in Georgia, it looked at just this plain old xDSL loop, the ADSL loop, for example. And what they concluded at the time they did the evaluation was that if we had to order via facsimile while BellSouth could order mechanically, that was discriminatory, period. That was all there was to it.

Now, they later closed that exception because BellSouth rolled out electronic ordering for the ADSL loop. They didn't do any testing on how that works in the Georgia test, but I just think it's important to note that their initial analysis of a retail process that was electronic versus a wholesale process that was manual concluded that that was discriminatory. And KPMG in Florida has opened a number of exceptions on manual problems, everything from problems with the LCSC to volume responses. Slide 10 talks about the different exceptions that are currently open in this test that have to do with the inherent difficulties and the inherent discrimination when there are manual processes versus electronic.

CHAIRMAN JABER: How did Georgia address Exception

108?

MS. BOONE: Well, as I mentioned, the exception was closed on the basis of the presentation of documentation from BellSouth that electronic ordering for that loop type was available. That was it. It was based on documentation and nothing else. So they did not -- actually it's kind of a long story, but the Georgia test, the scope did not include electronic ordering of DSL because at the time they wrote the scope there wasn't any electronic ordering. So basically they were looking at just the process evaluation.

You know, that is by far our largest ordering problem is the manual versus mechanized, but I also have a slide in here, Slide 11 that details what we experienced last summer when we moved into the LENS viewing (phonetic) system for the two types that we could order electronically, and that is line sharing and ADSL. You know, there was no test environment at that time so we were submitting live orders. What we found was a series of defects, some of which were known to BellSouth. That we couldn't supplement orders, for example, in a certain status. That was a known defect. And there were other defects that BellSouth wasn't aware of which leads us to question what kind of testing had been done on line sharing and ADSL orders prior to saying it was ready for CLEC ordering.

One thing we are concerned about is that we have not seen exceptions from KPMG that revealed this. This went on for

1 a period of the entire summer last year. Trial and error. 2 Sending in changes, BellSouth making changes with business 3 rules and other things. We filed in this docket a huge set of E-mails and a big chart chronicling the problems that we have 4 5 had with LENS. And I believe at that time KPMG was supposedly 6 submitting orders for line sharing and ADSL through all the 7 interfaces and we did not see these come up. So that sort of 8 raises the question to us, you know, because in that sense the 9 test did not reflect the commercial experience that we had. 10 That's all I have unless you have some questions. Thank you. 11 12 CHAIRMAN JABER: Thank you, Ms. Boone. Who is next on your panel? 13 14 15 16 17 18

19

20

21

22

23

24

25

MR. BRADBURY: Jay Bradbury, AT&T. Our portion has two parts. I'm going to talk first about BellSouth's continued reliance on manual processing and that impact on the industry. Bernadette Seigler will follow me with the impact on AT&T. You should have a 13-page set of comments from me. There are a few charts in there that I will refer to briefly. presentation -- both of the folks in front me have touched on some of this, so I will try to present only new information.

CHAIRMAN JABER: You know, Mr. Bradbury, I was looking for your comments earlier. Maybe the Commissioners do have copies, but I don't. Do you have an extra one?

MR. BRADBURY: We will make sure that you get one.

CHAIRMAN JABER: Wait, I take it back. That would be the cover page that has your symbol clearly marked on the right-hand side.

MR. BRADBURY: Okay. The overall percentage of ALEC LSRs that actually result in the creation of a fully mechanized service order by BellSouth hasn't changed significantly since March of 2000. It was 55 percent then, it is 57 percent now. I've got what I call pie charts at Pages 4 to 6 that depict that information in more detail.

BellSouth will tell you, well, that's not quite fair because there is CLEC contribution to that, and that's true. So the other information that we will show you later will take that out. The percentage of ALEC electronically submitted orders has also not changed. The November results are typical, and I've got a chart we will show you. In November, the combination of BellSouth's designed fallout where they have made the conscious decision to have an order submitted electronically but not processed electronically, and BellSouth system errors where the system is designed to process it, but fails to do so was 19 percent for non-LNP orders and about 38 percent for LNP orders.

In total today one-third of all ALEC orders still receive manual processing at the LCSC whether we submit them manually or electronically. The flowthrough task force really has not had any impact on this this year, and is unlikely to do

so in the future. I've got what I call snake charts on Pages 7 to 10 that depict this. On Page 7, you will see a chart. This is the non-LNP data. And, again, all of this data is directly from BellSouth's reports. You can see -- and if I start, you know, beginning of the year and look at the end of the year, there has been no improvement in any of the three methods by which you might measure BellSouth's performance.

On the bottom actual percentage of service orders, which is the real customer impact, it's what the customer sees regardless of who is responsible. In the middle you see the line for achieved flowthrough. This is a measurement that takes out the CLEC's errors. It does not penalize BellSouth for the CLEC's errors. Then on the top is a measure that BellSouth produces that they now call flowthrough. They used to call it CLEC error excluded. The big thing it does is it takes out BellSouth's unilateral design decisions not to allow things to flowthrough. There was no improvement this year.

Page 8. The primary reason there was no improvement, there was no improvement in the two components that BellSouth is totally responsible for, their design decisions and their operation of the system. The next two pages simply show you the same data for the LNP type orders. You have got a much broader spread because BellSouth's design decisions here cause a much larger percentage of LNP orders to fall out for manual processing.

COMMISSIONER PALECKI: On the charts on Pages 7 and 8, what happened in July?

MR. BRADBURY: In June, July, and August of last year, BellSouth went through a series of changes to the methodology they used to report the data. I don't consider the data for June, July, and August to be accurate. However, I have reported it as they reported it in their revised filings to the FCC.

Again, the flowthrough task force manager for BellSouth has indicated on two occasions recently that the CLECs can simply expect to see more of the same as we grow our market share and use portions of BellSouth software that apparently have not been tested or subjected to high usage in the past. What happens? All of this stuff goes to the LCSC. The load on the LCSC remains high and most of that load is from the fallout from electronic ordering. In fact, 69 percent of the load at the LCSC is fallout from electronic ordering, and BellSouth is responsible for 82 percent of that 69 percent.

What happens? We get longer intervals. We now have an order that we submitted electronically, it has arrived at the LCSC. It is now called a partially mechanized order. Whereas on a fully mechanized order I will get a FOC or a rejection on average within 15 minutes, on a partially mechanized order that average is 18 actual clock hours. BellSouth now reports that in business hours, and they take

exception with how I arrive at the current average. But I will tell you they have the data for the actual, but they have never presented it since they stopped reporting it last year. And at that point I will tell the rest of the presentation over to Bernadette Seigler.

MS. SIEGLER: Hello. My name is Bernadette Seigler, and I haven't spoken to you before, so just to give you a brief history, I am responsible for operating support systems with AT&T, making sure that we can order and interconnect with BellSouth. And so I am very involved in preordering, ordering. I also participate in change control and some user groups.

Some of the additional issues that AT&T has been impacted by with these manual processes, they definitely impact and increase our operating expenses in conducting work with BellSouth. For example, in October and November of last year, we received invalid clarifications, we had 619 customer lines that were negatively impacted because there was a wrong entry in a table at BellSouth that caused these orders to fall out, and it delayed our ability to bring the customer to AT&T.

When these orders get to the LCSC, they have the opportunity to introduce errors to the orders. They manually type the orders in, but they do not always match what we sent on our order. So creating customer problems, they don't get the features they requested or they don't work right, and can even end of delaying the service to the customer.

BellSouth provides manual clarification -- excuse me, incomplete manual clarifications, and we call it serial clarifications whereby you get an order clarified, only one error is mentioned. You correct that, send it back to BellSouth, and then you get another error. And that error existed on the previous version of the order. And so it is a serial clarification. I believe BellSouth has even used that term in our last visit to the LCSC to describe that experience. It just absolutely increases the operating costs and delays the customer's desire to get to AT&T.

AT&T has experienced the challenge that Kyle Kopytchak talked about with Network Telephone about the ADSL, the USOC appearing on customer records. We have participated in the UNE-P user group forum, and have brought that issue up there. We have got -- a process was provided to us, a number to call at BellSouth, the DSL services group. We are supposed to call them to find out who the DSL provider is to that customer, even though the customer tells us he doesn't have DSL. When we go through this process, the people that answer the phone there at BellSouth, they don't have any of the answers to the questions that we were told they would have. And so this is something that is currently open and we are waiting additional explanation from BellSouth as to how do we handle the circumstance when the USOC is on the account, but the customer says they don't have it.

BellSouth has provided some tools that are supposed to help improve the ordering process, but when they are delivered in a poor manner when it is defective code, we don't get the benefit of what that tool was supposed to bring in the beginning. Migration by TN and name. It was implemented, but there were problems. The reject rate was about 30 percent. You know, BellSouth stated up front that that was going to cause problems and it wasn't going to work. 64 percent to 99 percent were going to run into problems and it did. I'm just looking to make sure I don't repeat other issues.

CHAIRMAN JABER: Ms. Seigler, there are situations I would hope in a true competitive market where you are migrating a customer from Covad, Florida Digital Network, whoever to AT&T. What do you do in the situation where there might be pending service orders there and also when a customer account shows something on it that the customer says they don't have?

MS. SIEGLER: That's a really good question and I don't have a direct answer for that. There is another person at AT&T that has responsibility for that interaction, so I'm sorry, that's outside of my scope.

CHAIRMAN JABER: Well, the ALECs collectively, if you will after lunch tell me how you address those sorts of concerns with each other in migrating customers. Because it occurs to me that we are not just changing the customer from BellSouth to your company, but you are also changing the

2

3 4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

customer from ALEC-to-ALEC, so I would like to know how those processes work.

MS. SIEGLER: Okay. BellSouth had had a problem with the Dudek calculator (phonetic), and as I had stated that code was finally delivered on February 9th, but there are still some issues with that. UNE-P was affected, but there are some issues related to resale orders, so that issue still exists.

And, in general, BellSouth has system outages and they are reported. In January, for example, there were nine system outages in LENS, TAG had four, EDI had two, and CSOTs had five, the different systems that we use to interact with BellSouth. And stability and dependability are critical factors for us to be successful, and these challenges are just additional obstacles for us to overcome.

Do you have any other questions?

CHAIRMAN JABER: Thank you.

MS. LICHTENBERG: Let me tie this up by talking a bit about the customer experience. And, Madam Chairman, I will try to answer your CLEC-to-CLEC migration question, as well.

CHAIRMAN JABER: Thank you.

MS. LICHTENBERG: MCI sends all its orders via electronic data interchange. That's what we call EDI. We don't send orders manually, we do not use LENS because that would require our sales reps to have multiple terminals on their desk. Type over here, type over here, and get confused in between. So, we use the TAG system to try to do address validation, and we don't use LENS unless we are going back in to try to figure out what happened with one of our clarifications.

BellSouth uses the term clarification to mean what other ILECs call rejects. I send an order and BellSouth says no, that one is no good, you can't have it. Try again later. We see that a significant number of what we have said -- of orders that we have sent manually -- I'm sorry, sent electronically fall to manual in the local service center and we receive what we call invalid clarifications. That is, even though BellSouth has finally agreed to do migrate by telephone number and house number, we get a clarification back because we spelled Sherrie with an I-E instead of a Y. It's not something they are supposed to edit on. Or because the community name is missing. It is not something they are supposed to edit on. Getting that clarification back requires that I redo and resend the order. Of course, if it falls to manual again, these untrained reps will probably reject it one more time.

We had been sending every week a list of these incorrect clarifications to our account team, but we then discovered that they weren't getting to the LCSC, so we couldn't help the LCSC do their training. We are now sending them directly to the operations assistant vice-president in Atlanta and she is putting additional representatives on to try

to correct a problem that we have seen since we launched in Georgia in May.

I'm afraid, though, that she said she wasn't hiring additional staff, so I do apologize to my ALEC colleagues. They will be focussing on me, and your invalid clarifications may go up. The point here is that the orders fall to manual, and manual processes are very difficult. Because in the BellSouth world, my EDI transmission turns into two separate service orders in the BellSouth system. A problem we expect to see fixed in the April time frame. And one of them apparently may be correct and the other may not be. And you have representatives who have no idea what EDI is attempting to make correct orders that will result in the customer migrating.

But what happens is either the migration doesn't happen because we get in an endless loop, or the customer does migrate, but one order doesn't catch up with the other and there are problems, or the wrong features are put on the order. Important features like blocking of calls to 900 and 976 numbers.

When there is a pending order past migration, the situation I was talking of before, a CLEC is only aware that we have received a service order completion. But that is only a completion of the physical migration, it is not the completion of the change to that CSR. When a CLEC migrates to another CLEC, if we are talking about UNE-P or about resale, then

1 BellSouth is in the middle and BellSouth is responsible for 2

updating the CSR on both sides of the equation.

3 4 from Z-Tel, when I pull the customer service record and get the 5 information and send it in. if there is an order that BellSouth 6 has not completed for Z-Tel, my order will reject. But I need 7 8 9 BellSouth via a line loss report that the customer has left me,

to go to BellSouth to resolve that issue. If a customer is leaving me and going to another ALEC, and I am not informed by

If I, for instance, have a customer that I am taking

10

then I generate additional problems because I don't know the customer isn't mine anymore.

11

12

13

14

15

16

These are problems that other ILECs have worked through and worked through with the ALEC community. And worked through I must say much faster than we have seen here. continuing manual fallout isn't improving. And there may be some reasons indeed why orders ought to fall out for manual processing, but the LCSC needs to be trained not to reject back to me orders that I sent correctly in the first place.

17 18

19

20

21

22

23

One more issue that we are seeing, we know that there is manual fallout, and early in our launch we asked BellSouth to work through to take a random sample of 100 orders that we had sent in and to tell us why did they fall to manual. We learned a great deal from that sample both in terms of system flaws on the BellSouth side and on errors we were making. Since this problem has not gotten better, we have asked our

24

25

FLORIDA PUBLIC SERVICE COMMISSION

account team again to give us 100 random orders, or even 50 if 100 were too much work, that fell to manual and to explain why. Last week on our account team conference call they absolutely refused. I don't know why. But only when I can identify what is causing these orders to fall to manual can I attempt to fix the problems.

CHAIRMAN JABER: Mr. Monroe.

MR. MONROE: Thank you. Kevin Monroe again with Florida Digital Network. BellSouth is going to tell you that they have made interfaces available or that they will soon be making new ordering interfaces available to us. The issue that I have is not so much the order interfaces that they do or do not have, but more importantly the lack of communication, the lack of updates and lack of correct databases on the BellSouth side. We have issues that range anywhere from freezes that are put on accounts to the ADSL USOCs being on accounts. We have got -- excuse me.

CHAIRMAN JABER: You know, this may be a good opportunity actually to go ahead and break.

MR. MONROE: Okay. Just a quick follow-up.

CHAIRMAN JABER: Sure. Finish your thought. I was just trying to give you an opportunity to get some water and give us an opportunity for a break.

MR. MONROE: Okay. That's what I was worried about. That's fine if you are ready to break.

2

3

4

6

5

7

8

10

11

12

13

14

15

16

1718

19

20

21

22

23

24

25

CHAIRMAN JABER: I think we are. Commissioners, how about we come back at 12:20. We are going to count this as the lunch break, you all. Thank you.

(Lunch recess.)

CHAIRMAN JABER: Let's go ahead and get started. Mr. Monroe, where we left off you were coughing. Are you ready to get started?

MR. MONROE: Yes. Madam Chairman, thank you for allowing me the opportunity to find my speaking voice there. Ι will be brief. The point I was trying to make or wanted to make before the break there was that regardless or irregardless, I guess, of the changes that BellSouth makes in their ordering interfaces with the ALECs, or already implemented changes that they may have made, the point still remains that unless they continue to focus or put more focus on their internal processes and fixing those, then we are still going to have customers -- customers like George Gonzalez here who has had an ADSL USOC on his BTN which prevents us from migrating that particular telephone number over to our account, over to the Florida Digital side. Mr. Gonzalez from Home Finders says actually tried to move his service over to us back in the November time frame, and to this date there is still no movement on getting the ADSL USOC or ADSL taken off of his BTN. so we are unable to migrate him at this particular point.

In addition to that, moving the ADSL USOC off of

customers BTNs and customers actual service, we also have issues where customers are being clarified in error based on having the ADSL USOC on there. And what I mean by the ADSL USOC, it is a digital subscriber line that basically says that this particular customer has a digital subscriber line on their particular main telephone number, which is their BTN, or on a fax number, or on a number of different telephone numbers that they have on their actual account.

And in attempting to get that removed it is very difficult in dealing with BellSouth. This particular customer has actually filed a complaint with the PSC against BellSouth to actually have this removed. And that is CATS Number (phonetic) 422818T, like Texas, where they have gone as far as attempting to resolve the issue with BellSouth by calling directly to the retail side of the house, which is a process that they mentioned earlier that the customer should do, to no avail. The USOC was not removed from the customer's account. In addition to that, again, I mentioned that they did actually file with the state a complaint to have it removed, and as of the 8th of January that still had not been removed from the customer's account.

COMMISSIONER DEASON: Mr. Monroe, why is it there to begin with?

MR. MONROE: To be honest with you, I'm not certain in this particular instance, because the customer states that

they have never actually had DSL service on that account.

COMMISSIONER DEASON: Was the customer billed for the service?

MR. MONROE: No, the customer was not billed for it. Now, how it actually got put on there, again, anybody's guess is as good as mine. But in trying to get it removed through the different departments of BellSouth and the different hoops that they have to jump through, it has just been ridiculous for the customer to say the least. And to the point where the customer has decided not to even migrate that telephone number over to Florida Digital Network. They felt that they were not getting anywhere in contacting BellSouth, so they just decided to go ahead and keep it there.

In addition to migrating ADSL type services which we spoke about, and I won't belabor that point, customers also have what are called local freezes that are on their accounts, as well. Local freezes works in much the same way as a PIC freeze or a freeze to change your long distance service over. It's a freeze that prohibits anyone from converting local service over. And, again, we have numerous examples of customers that have attempted to port their service over to Florida Digital Network only to find that we are being clarified or our orders are being rejected because there is a local freeze standing on the actual account with BellSouth.

And, again, the process that we have gone through

with the customer, the end user was -- conferenced them up with the retail side at BellSouth in attempts to get that local freeze removed off of there. The customer is given an actual order number to remove that local freeze off of there. We, in turn, go back to the LCSC, our ordering department within Bell, give them the service order number that removes that so that they can see that the customer has done what BellSouth has requested them do, and again it is to no avail. The freeze is still remaining on the account in many situations.

COMMISSIONER DEASON: Let me ask a question. Are you indicating that there are freezes being placed without the customer's request, or is your concern that there is a legitimate freeze in place and it will not be removed promptly at the customer's request?

MR. MONROE: It is actually both, Commissioner. In some instances there is a legitimate request to freeze the account so that no one can actually move it over except the end user with an LOA from whatever company he is porting over to. And then in other instances the customer or consumer is not at all aware that there is a freeze on the actual account. In either instance, with the proper LOA and proper documentation any ALEC should be afforded the opportunity to move that customer over if that customer is requesting that they switch to that particular ALEC. Again, the LOA process should provide for that so that there is not any type of clarification against

the account or any type of delay in moving that account over to the requesting ALEC. Thank you.

MS. CONQUEST: Okay. I am Mary Conquest with ITC DeltaCom. My market is really business predominately, small to medium-sized business. I would like to begin by answering your question about the CLEC-to-CLEC experience, if you don't mind. In our scenario, BellSouth in their billing system they have a repository of all of our CSRs, but I'm not authorized to see my friend Covad's, or Network Telephone, or any of the other CLEC's CSRs.

For that reason typically when I assume a customer, I choose to return them back to BellSouth. Simply it makes the experience more streamlined and safer for my customer. I have lots of concerns about directory listings. I don't want my business customers omitted from the directory, and I need to insure that doesn't have. So one of my safety nets in doing that is sending the customer back to BellSouth and then I use my usual standard process for migrating them into me. In doing that I do assume some financial responsibility. I do have to pay a month's minimum service and compensate the charges for doing that. But yet it gives me a safer, better customer service, so I am willing to do that.

There was some dialogue at one time in the change control group about whether it would be appropriate for us to exchange records with one another, and we were never able to

resolve that. There are issues among us about protecting our customer base and what we are marketing and those kinds of issues, so I'm not sure that if I saw a CSR from my friends on the other end of the table that I would even be able to read it or translate it in the manner I need to. So for that reason I choose to send them back to BellSouth and then assume them.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

CHAIRMAN JABER: Wait. You can't read them and process them because of a technical difference, a system-to-system difference. or --

MS. CONQUEST: I don't know what is on their back end systems. As long as I'm picking them up from BellSouth and they are a resale customer and I have a standard format for that record. then I am better able to serve the customer. BellSouth has their documentation about what the data fields are, what the USOC stand for, those kinds of things. Were a CLEC to come to me, let's turn it around and say my friends came to me and asked for a CSR. They would not see anything at all familiar to them. I have no FIDs, I have nothing that flows to the provisioning systems. Instead of USOCs, I have four numerics that flow to my billing system. They would have to understand all of those components of data and it is just too complex to exchange all of that with one another. So since in the resale arena that data already exists in a standard format, it's just a business decision that we choose to send them back to Bell and then assume them.

2

3 4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

CHAIRMAN JABER: Recognizing that there may be delay in that process.

MS. CONQUEST: Right. Exactly. And, of course, you know, we go back to in the ordering scenario there are a lot of issues that can really occur, and you have to be very careful. So you do try to do what is very best for your customer because one of the biggest challenges we have is not only establishing a footprint, but it is establishing our credibility because we are not known. We haven't been around for all of these hundreds of years. So if we can, you know, show to our customers, demonstrate our good faith, then we do have a chance of keeping that customer and doing good service for that customer.

COMMISSIONER DEASON: Do you see any irony in that? I mean, you are here complaining about the BellSouth system, but you're saying it's the best system out there.

MS. CONQUEST: Well, no, I'm saying it's not the best; I'm saying it's -- what I am geared to you, as I go to other ILECs --

COMMISSIONER DEASON: Well, you just said that the system is in place, you are more -- even though you have to pay a month's service charge to do that, it is worth it to you because you have more confidence that it is going to be successful.

MS. CONQUEST: No, I can parse it. There is a little

different rule there. And I probably misstated that. I can bring it in electronically and work with it is what I'm saying. I can apply business rules that I currently have developed and support and I don't have those business rules and those records available to do that with other carriers' records.

CHAIRMAN JABER: So what you are saying is recognizing that the BellSouth system may have faults --

MS. CONQUEST: Correct.

CHAIRMAN JABER: -- that is still better as a process than competitor-to-competitor switching?

MS. CONQUEST: Given today's environment, yes. If we were to ever grow up to be, I think, like more of an access arena and we were consistent in how we tagged our data, and we were consistent in our record format, then I think it would be a doable thing for us to exchange with one another. But given today's standards or lack of standards, it makes it very difficult.

CHAIRMAN JABER: Well, what are we going to do like seven years from now when more and more companies become facilities-based, or the dependency on the BellSouth system is weaned away? What is it we do as a state to help you facilitate the migration from competitor-to-competitor?

MS. CONQUEST: I think we adopt a standard set of operating or ordering procedures like we have done in the access arena and that we tag those clearly with the data tag

1

3

4

5

6 7

8

9 10

11

12

14

13

15

16

17 18

19

20

21

22

23

24

25

and we exchange that information based on those fielded data tags. And then at that point I think we have something that is apples-to-apples.

CHAIRMAN JABER: That concludes the ALEC panel on ordering.

MS. CONQUEST: No. wait. I have one more thing. Sorry, I have one more thing to talk to you about. If you turn to the second sheet of your handout on the ordering issues. I wanted to -- and I will do this very briefly. I apologize for taking so much time. We have had, I guess, a chronic problem with hunting at ITC DeltaCom. It is something that has been documented and we have been working on for like 11 months.

We continue to see that is one of our highest rejects in our ordering scenario, and I was kind of interested when we were talking about your mother in the hunting pending order. We basically continue to have changes in this arena. Most of our programming and support changes have been as a result of things that have been done to hunting. In fact, I will note the second bullet there, if you look BellSouth has recently expedited a feature because negatively impacting the CLECs end users and the bill. This is something that has been going on. We pointed out issues with hunting as early as March in the UNE-P user group, and we are just now getting some resolution to this.

It is so bad that we have actually been calling our

service manager and giving them lists of orders that had
hunting for them to manually walk them into the LCSC to have
changes made. So we are just concerned that there are things
about hunting that we don't seem to find clearly documented
that are difficult for us to work with. And we look forward to
BellSouth putting in these changes and improving that
relationship.

We also are victims on the CSRs in that we frequently see things on the CSR that have either been omitted or added that were not on our original orders. And as a result of the workshop in Louisiana, we had entered into a work-around agreement where each week on Wednesday we sent a list of CSRs that had BellSouth errors over and they actually corrected those for us. Again, we need those CSRs corrected in order to do business with our customers accurately. We were told with the new account team structure that that process was no longer valid, that we would have to call those corrections in to the center, we would no longer be able to send them on a list and we could only call in five at a time. Extremely resource intensive. We have since escalated that and BellSouth has agreed to continue taking our lists, but we have approximately 30 percent of our list on CSR corrections or hunting issues.

Do you have any questions?

CHAIRMAN JABER: I am just really fascinated with what you just said about migrating the customer to BellSouth

when you are transferring from ALEC-to-ALEC. You are actually creating an opportunity for the customer to have a conversation with BellSouth in that process, aren't you?

MS. CONQUEST: Yes, we are.

COMMISSIONER PALECKI: Is the consistency that you mentioned something that you believe this Commission should strive for? Should we put rules in place to -- you mentioned in answer to an earlier question that you would like to see consistent business processes, consistent data tags, is that something that we should strive for through this Commission?

MS. CONQUEST: In my opinion it is. It is something the industry needs to strive for. It's one method by which small companies like mine can help control business expenses and maximize our productivity. Otherwise, I mean, it's very difficult.

CHAIRMAN JABER: But why would you not start an ALEC collaborative? You know, on the left-hand you're saying it is bad to create opportunities for the customer to talk to BellSouth because of whatever alleged mischief might happen in that conversation, why would the ALECs not band together and find a process that allows you freely to migrate customers amongst each other?

MS. CONQUEST: Well, I think most important is in the past there has been a very, very small number of CLEC-to-CLEC migrations. As a rule if the customer becomes disgruntled they

have a tendency to go back to the old faithful footprint that they are familiar with. So the volumes are small at this point in time. That's not to say that ten years from now that would be the scenario, but I think it is very important that the service offerings as we go forward I think become more sophisticated. One of the biggest marketing tools that you have as an ALEC is packaging your services. It's how you market to your customers. And so different packaging and different pricing arenas that are going on with one set of services in one CLEC and another set in another, as you go forward they do become very complex to understand. And the customer frequently is really just interested in what you can

do for the bottom line, particularly in the economy.

CHAIRMAN JABER: I would imagine though the customer would even get more frustrated if all he knows is he is switching from Covad to ITC, we have got to at some point deal with BellSouth. That would just create more confusion for the customer, I would imagine.

MS. CONQUEST: We discuss that in our transition with the customer and we try to explain to our customers why we are doing that and the fact that we compensate them for this change and that it is a transparent thing. And we tell them up front, you know, the time frame that we will be doing that is a short time frame. It gives us a chance to do the things we need to do with our systems. You know, in the access side of the house

there is a forum called the ordering and billing forum, or the OBF. I think that has probably brought a great deal of consistency to the table. At least that seems to be a good exchange of how to do things. And I think as we mature we will probably find ourselves having if not an ALEC OBF, an OBF of some type that will help us grow to this consistency.

MS. LICHTENBERG: Commissioner Palecki, if I could respond to that. This is a problem primarily that we see in the world of true facilities in the world of loop. As I said before, with UNE-P and with resale it is less of an issue because the customer still resides on the BellSouth switch. I think your suggestion is very well taken. And in other markets, such as the Verizon markets, CLECs have worked together to create a CLEC-to-CLEC migration process and have also worked with the local company to put that process into effect because certain things do have to take place, for instance, in terms of the local number portability when you use a loop.

It would be very helpful, I think, if this Commission could help the CLECs to put together a forum amongst ourselves where, as we have done in New York, we have contacts to get CSRs from each other and we put them together, not necessarily electronically, because a number of CLECs do not do electronic business, but we are able in New York and we are working on it now in the SBC region to create a format that allows us to

share information with each other. We have been so concentrated on trying to get the customer to us in the first place that we do need to start growing up and moving towards that sort of a collaborative world.

COMMISSIONER PALECKI: Thank you.

MR. MONROE: Just a quick followup, if I may.

Representing the facilities-based CLECs, one of the reasons that we do not actually have to migrate the customer back to Bell as some do is because one of the things that we do when you are porting a customer, a facilities-based customer from one facilities-based CLEC to another, one of things that we try to do is reuse the facilities that are out there.

The problem we have in doing so, the Bell technician when he goes out there typically goes out there and sees that those particular circuit IDs and facilities are already being used out there, so they just complete their ordering and don't do anything with actually porting the customer over to our service. So the way we get around doing that as opposed to migrating the customer back to BellSouth, what we typically do is go ahead and order brand new loops out there. So if the customer has we will say five telephone number out there and five circuit IDs that are associated with those, or five loops, let's say, we actually go ahead and order five additional loops so that we can actually put the customer -- start the customer out brand new on our service, on our circuit ID so that we

don't have to worry about passing the customer back and forth between BellSouth out there. Thank you.

CHAIRMAN JABER: Who is doing the BellSouth panel?

MR. SCOLLARD: Commissioners, what I would like to propose is since MCI has raised the question of delayed CSR posting in both the preordering and ordering comments, I would like to address that now, although we had planned to do it in the billing section, if that's okay.

CHAIRMAN JABER: Go ahead and address it now.

MR. SCOLLARD: Okay. And this is the case -- there were a couple of scenarios being discussed in the prior conversations, and this is the case where a service order has completed the physical steps to move the customer from one entity, BellSouth, to a CLEC. And then what happens to that service order and information prior to the time that it actually does post the CSR.

I guess the first comment I would like to make is the processes for updating the CSRs for retail and wholesale are the same. The billing systems, CRIS and CABs, take the information that is handed to it from the ordering systems and then formats that information onto the databases and the billing systems, and that serves as the underlying information for the CSR.

Generally, an order that has completed the physical processes, it is also error free at the time, will post in the

CSR generally within one cycle, and one cycle I mean a business day. Monday through Friday, not including the six holidays that we have. There are a couple of situations that can cause extra time to be taken in posting the CSR. First of all, the systems themselves are batch systems, and by that whatever service orders are ready to be extracted to go into the billing system on the cutoff time on each business day, which is generally in the evening, 5:00 o'clock, 6:00 o'clock, actually come down into the billing systems themselves.

The first situation that might cause extra time is those databases underlying the CSR data are also actively involved in pulling the bills for all of our customers, whether they are retail or wholesale. So there are time frames immediately before the bill period activity and immediately after, one day before the bill period day and one day after.

And by bill period, let's say an account is in the 19th bill period, which would be tomorrow. Well, the activity to produce the bills that are in the 19th bill period are actually starting today using the CSR draining off the information, and extend through Wednesday to finish up all of that processing. So those service orders that are issued in that time frame are going to hold up waiting on all the bill period activities to complete. So it could take as many at three days based on the bill period timing on posting the CSR.

The second thing is that the billing system itself

could detect an error on that service order for a number of reasons, and there is a group within our organization working on those errors and correcting them as they happen. Generally, those errors happen about a percent to a percent and a half of all the service orders we see in the CLEC world, and that is comparable to what we see in our business customers, because the accounts are large and complex and there is a lot of transactions going on all at one time. So those two situations can add some additional time.

If a service order comes down and is not updated on the CSR prior to the accounts bill period, then automatic adjustments are made to generally in this case the retail customer, or the CLEC if it is going CLEC-to-CLEC to take into consideration on the bill the fact that the order is coming through and posting a day or several days later to make sure that the billing is actually effective on the date that the physical work to move that customer was performed.

MCI has brought up an issue about a billing completion notice which would be information back to the CLEC on the status or when that order actually is updated to the CSR. One of the concerns BellSouth has is that that issue has not been addressed by OBF to make it more of a standard type of process, although BellSouth is willing to reconsider, you know, the BCN as part of the change control status that we have now. So that is just some information on the CSR posting within the

1	billing systems.	
2	COMMISSIONER DEASON: You mentioned change control	
3	status. What is that?	
4	MR. SCOLLARD: Yes. That request is in the BellSouth	
5	change control process.	
6	COMMISSIONER DEASON: The request to have billing	
7	completion notices?	
8	MR. SCOLLARD: Yes.	
9	COMMISSIONER DEASON: Okay. So you are reviewing	
10	that at the present time?	
11	MR. SCOLLARD: Yes.	
12	CHAIRMAN JABER: Do you want to pick up from your	
13	presentation and go back to some comments that were made on	
14	ordering?	
15	MR. PATE: Yes, Commissioner. Ron Pate. I would	
16	like to add some comments, please.	
17	CHAIRMAN JABER: Go ahead.	
18	MR. PATE: I'm going to first address it from a	
19	presentation approach as we were responding to some of the	
20	filed comments by the ALECs, and I think that will also deal	
21	with some of their comments today, as well as I will have some	
22	additional comments in response to other things that they have	
23	brought to our attention.	
24	One thing I did want to just share with the	
25	Commission is telephone number migration. This is an issue	

that MCI as well as AT&T had commented on in their prefiled material here, and I wanted to bring just to your attention that the telephone number migration process was successfully implemented on November 3rd of 2001. And with that implementation there was a minor defect and that was fixed on November 17th, just a couple of weeks later. And that defect impacted we estimated about 30 percent of transactions.

This is a request where WorldCom was one of the main initiators behind this. They wanted to be able to migrate or switch as is an account just based on the telephone number. They didn't want to have to enter the address information and go through an address validation. So we processed this and accommodated that request and the whole effort was to impact, reduce errors as a result of migration. That benefitted obviously the end user customer and MCI and the other ALECs and it impacted and benefitted our operations, as well.

And from what we can tell, the last point I have on this slide is there appears to be having an impact here, as you can see about one-third of decline has resulted in the total reject not of clarification rates. Now, I understand that there are other things in that rate that could impact it besides TN migration, however we think having this in place has had a very positive impact based on these results. So we wanted to share that with the Commission.

Another item on the next slide that we have here

deals with interactive agent. And I didn't hear any of the ALECs comment on that today, but it was in their prefilings, particularly WorldCom. And they were asking for consideration to have this in place. Interactive agent is a preordering form for EDI, which is what WorldCom uses for their ordering and BellSouth does not have it for preordering today. Just a little bit of historics.

Back in 1998 we started working on the development of this with WorldCom, and in February 16th of '99 they asked us to postpone that development of this functionality at that time based on their business reasons and needs. And, of course, we so obliged. And then they reopened this request through the change control process in September of 2000. And the change control process through its process and detail prioritized that as 21 of 36 preordering and ordering change requests at that point in time. That is the reason why today our resources are not working on the development of that. So it's in the change control process. And when the CLEC community as a whole gets it prioritized at the level where it is high we will be working on this. That's just why the response or comments that we haven't put it in place today, that is the logic and where it stands, but it is in the change control process.

Next let's talk about manual processing. There has been a lot of statements made about the volume of manual processing and that its excessive is essentially the message

being delivered by the ALECs. First off, I want to say that overall from BellSouth's perspective the ALEC orders enter BellSouth's systems, they flow through at a very high rate, and we think that there is actually a minimization of the actual manual handling involved in today's environment. You have seen this issue before. It was dealt with very extensively in arbitration here, and I pointed it out in one of the points here on this slide that particular docket and what you ordered, and essentially you said the change control process, you need to work through this and work as a team on these efforts. And that's where a lot of this -- not a lot of this -- where all of this resides today, through that CCP process. And, of course, there is also the debate on the issue of nondiscriminatory access and what is that right volume of flowthrough, what is that right volume of manual.

But as you look at the next slide we have here, I want to point out where it is today. And you have heard me comment earlier that 91 percent of all the local service requests are submitted electronically based on fourth quarter results. Actually if you remember I pointed out in the slide in December we saw our highest rate, it was 93.2 percent. But that 91 percent is a fair way to look at it over a whole quarter. If you look at it just from what that has been submitted electronically, 10.9 percent of these LSRs in the fourth quarter fell out for manual handling. Now, that is by

107 our systems design. So the system is working properly. We 1 2 were able to submit these, it has identified these as either 3 complex transactions or a transaction -- for example, we talked 4 about pending service orders. Those fall out for review by the 5 representatives in the local carrier service center and further 6 processing. Also, 9.9 percent of the LSRs submitted 7 electronically did incur BellSouth OSS system errors. That is 8 the essence of flowthrough. 9 CHAIRMAN JABER: Mr. Pate, who approves the requests 10 that come into the change control process? 11 MR. PATE: I'm not guite understanding. When you say 12 approves, if you could help me. 13 CHAIRMAN JABER: Well, you were making the point 14

CHAIRMAN JABER: Well, you were making the point earlier and as a lead into this screen that some of these issues, i.e., that being able to use the BellSouth system electronically is really more appropriate for the CCP, the change control process.

MR. PATE: Yes. ma'am.

CHAIRMAN JABER: So I guess that would be a request from the ALEC to BellSouth, right? Is that what a CCP is?

MR. PATE: Correct. And actually BellSouth can initiate requests themselves. So it could be coming from the ALEC community or it could be coming from BellSouth.

CHAIRMAN JABER: Okay. Well, where does the request qo?

15

16

17

18

19

20

21

22

23

24

:	
1	
2	wo
3	is
4	СО
5	
6	
7	pr
8	Bu
9	at
10	do
11	wo
12	pr
13	re
14	ex
15	th
16	
17	уо
18	yo e1
19	
20	

22

23

24

25

н

MR. PATE: Well, there is several individuals that would get involved with the validation of that request. There is a whole process that is well documented in the change control process.

CHAIRMAN JABER: That is governed by BellSouth?

MR. PATE: It is governed by BellSouth. It is a process, of course, that the CLECs participate in, as well. But when you say govern, the BellSouth individuals would look at it from a resource or IP standpoint; it's feasible, we can do it. We have three criteria that we would reject one. One would be based on an industry standard, or it's cost prohibitive, or it has a technical infeasibility. And when we reject those we have an obligation to come back and thoroughly explain that to the community, and as a whole specifically to that ALEC that submitted it.

CHAIRMAN JABER: Okay. So let's say Covad says to you, I think I should be able to process that order electronically.

MR. PATE: Yes.

CHAIRMAN JABER: And they make a formal request through the CCP process. You have people in the IP area that look at that request through the CCP process and determine whether the request is technically feasible?

MR. PATE: Correct.

CHAIRMAN JABER: Those are just BellSouth people?

FLORIDA PUBLIC SERVICE COMMISSION

1 MR. PATE: That's correct, because they are looking 2 at our systems to process it. So obviously it's the people 3 working with our systems. CHAIRMAN JABER: Right. And the CCP people contact 4 5 Covad back and say we believe based on our experience that that 6 is not -- that's not a request that is technically feasible. 7 MR. PATE: That is correct. 8 CHAIRMAN JABER: What recourse does an ALEC have 9 through that CCP process? 10 MR. PATE: The recourse is to -- first off, they can go internally. There is an internal process for escalation for 11 12 review. If they are not satisfied with that, documented in the 13 change control process is a dispute resolution process that 14 leads all the way up to taking it before a public service 15 commission or some sort of mediation approach or a ruling 16 through that. CHAIRMAN JABER: So can we go back to the previous 17 18 slide. then? 19 MR. PATE: Certainly. Nate, if you can go back to the previous slide. 20 21 22 23 24 25

1	STATE OF FLORIDA)		
2	: CERTIFICATE OF REPORTER		
, 3	COUNTY OF LEON)		
4	T JAME FALIDOT DDD Ching Office of Housing Depositor		
5	I, JANE FAUROT, RPR, Chief, Office of Hearing Reporter Services, FPSC Division of Commission Clerk and Administrative Services, do hereby certify that the foregoing proceeding was		
6	heard at the time and place herein stated.		
7 8	IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this		
9	transcript constitutes a true transcription of my notes of said proceedings.		
10	I FURTHER CERTIFY that I am not a relative, employee,		
11	attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in the action.		
12			
13	DATED THIS 25TH DAY OF FEBRUARy, 2002.		
14			
15	ene Jaurel		
16	Chief, Office of Hearing Reporter Services FPSC Division of Commission Clerk and		
17	Administrative Services (850) 413-6732		
18	(850) 413-0732		
19			
20			
21			
22			
23			
24			
25			