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2	FLUK.	IDA PUBLIC SERVICE COMMISSION	
3		DOCKET NO. 001148-EI	
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5	In the Matter	of Contract of Con	
6	REVIEW OF THE RETAI	L RATES	•
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11	THE OFF	ICIAL TRANSCRIPT OF THE HEARING, ERSION INCLUDES PREFILED TESTIMONY.	
12		SPECIAL AGENDA CONFERENCE	
13	PROCEEDINGS: BEFORE:	CHAIRMAN LILA A. JABER	
14 15	DEFORE:	COMMISSIONER J. TERRY DEASON COMMISSIONER BRAULIO L. BAEZ	
16		COMMISSIONER MICHAEL A. PALECKI COMMISSIONER RUDOLPH "RUDY" BRADLEY	
17	DATE:	Friday, March 22, 2002	
18	TIME:	Commenced at 8:35 a.m. Concluded at 10:05 a.m.	
19	PLACE:	Betty Easley Conference Center	
20		Room 148	
21		4075 Esplanade Way Tallahassee, Florida	
22	REPORTED BY:	LINDA BOLES, RPR Official FPSC Reporter (850) 413-6734	
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	FLOR	RIDA PUBLIC SERVICE COMMISSION 03473	
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1	APPEARANCES:
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3	& Light Company, 700 Universe Boulevard, Juno Beach, Florida
4	33408-0420, appearing on behalf of Florida Power & Light
5	Company.
6	KENNETH L. WISEMAN, Andrews & Kurth, L.L.P., 1701
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9	Health Care Association.
10	ROBERT SCHEFFEL WRIGHT, Landers & Parsons, P.A., 310
11	West College Avenue, Tallahassee, Florida 32302, appearing on
12	behalf of Lee County.
13	MICHAEL B. TWOMEY, Post Office Box 5256, Tallahassee,
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15	Genevieve Twomey.
16	SEANN FRAZIER, Greenberg, Traurig, P.A., 101 East
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18	behalf of Florida Retail Federation.
19	VICKI GORDON KAUFMAN, McWhirter, Reeves, McGlothlin,
20	Davidson, Decker, Kaufman, Arnold and Steen, P.A., 117 South
21	Gadsden Street, Tallahassee, Florida 32301, appearing on
22	behalf of Florida Industrial Power Users Group.
23	
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25	
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1	APPEARANCES CONTINUED:
2	JACK SHREVE, Public Counsel, Office of the Public
3	Counsel, c/o The Florida Legislature, 111 W. Madison Street,
4	Suite 812, Tallahassee, Florida 32399, appearing on behalf of
5	the Citizens of the State of Florida.
6	ED PASCHALL, 200 West College Avenue, Tallahassee,
7	Florida 32301, appearing on behalf of AARP.
8	ROBERT V. ELIAS, FPSC Division of Legal Services, 2540
9	Shumard Oak Boulevard, Tallahassee, Florida 32399-0850,
10	appearing on behalf of the Commission Staff.
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1	PROCEEDINGS
2	CHAIRMAN JABER: Good morning. We're going to go
3	ahead and get started with the Agenda. This is a special
4	agenda. There's no notice to be read or anything like that.
5	MR. ELIAS: No.
6	CHAIRMAN JABER: I suppose it would be appropriate to
7	say that we are here to consider the proposed settlement that
8	was filed by FP&L, et al. We are going to allow some time for
9	parties to make presentations. I have to tell you that I'm
10	going to allow you up to five minutes. We'll start with
11	Mr. Evanson over here and move this way. Feel free to take up
12	to five minutes, but we will be brief in the presentations.
13	Go ahead, Mr. Evanson.
14	MR. LITCHFIELD: Commissioner Jaber, if it would be
15	acceptable to you, we'd defer initially to Mr. Shreve, if
16	that's all right.
17	CHAIRMAN JABER: Absolutely.
18	MR. LITCHFIELD: Thank you.
19	CHAIRMAN JABER: Good morning.
20	MR. SHREVE: Good morning. We do appreciate the
21	Commission taking this matter up as early as you have so that
22	we can get these benefits to the customers. And I will be
23	brief. We have several Intervenors here that would like to
24	speak this morning.
25	I think you've all seen the settlement and I'm sure

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the Staff has thoroughly reviewed it. It calls for a
 \$250 million decrease in rates, which brings the total decrease
 to \$600 million.

4 In addition to that, we have some protections in 5 there allowed to Florida Power & Light in case there are 6 anymore downturns which have to be covered. We have protection 7 for the customers in the way of a rebate and a sharing program 8 such as we did last time with what we feel very comfortable 9 with on the sharing points. The last agreement has produced or 10 will have produced when the agreement is up in April over 11 \$200 million in refunds. We feel this agreement will do just 12 as much, if not much more, as far as refunds go.

It's been a pleasure to work with all of the parties in this case. And after Mr. Evanson completes his remarks, I would like for the Commission, if we could, to give the parties that are here an opportunity to speak and say what their thoughts are on the agreement.

Here again, it's been a team effort. We've all
worked together on this and feel that we've produced a
settlement that is beneficial to the ratepayers in the State of
Florida. Thank you.

CHAIRMAN JABER: Thank you, Mr. Shreve. Mr. Evanson?
MR. EVANSON: Okay. Good morning. I'm delighted to
be here to seek your final order of approval of this settlement
agreement which I believe is in the best interest of all the

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parties, including especially the FPL customers.

I'd first like to express our appreciation to the Commission for encouraging the settlement and to end this protracted, costly rate review proceeding. And I'd also like to express my appreciation to Jack Shreve, the Office of Public Counsel, and all the Intervenors for their constructive approach in negotiating this agreement with us, sometimes negotiating it too well, perhaps.

9 Reaching this agreement, reaching this settlement 10 agreement came after a very thorough and complete review of 11 FPL's operations by your Staff as well as all the Intervenors 12 in the case.

FPL filed or produced over 1,300 pages of minimum filing requirements, 4,100 responses to discovery, 750 pages of direct testimony from 13 expert witnesses with over 100,000 pages of documents attached. So the record, the record demonstrates this was a comprehensive and exhaustive review of our operations.

Now, as Mr. Shreve said, this agreement provides for
an annual permanent base rate reduction of \$250 million or
seven percent for all of our customers, and in addition a
midcourse fuel correction of \$200 million. This will put FPL's
rates about 18 to 20 percent below national averages.

The new agreement is patterned after the existing agreement, which was entered into in 1999 and which cut base

rates by \$350 million. With the approval of this agreement, base rates will then be \$600 million below the level of only three years ago. And, frankly, we know of no company that has 4 ever cut rates by that order of magnitude.

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5 Like its predecessor, the new agreement also provides 6 for future revenue sharing. And under the existing agreement, 7 we estimate that over \$200 million in special one-time refunds to customers will be paid over the term of that agreement. 8

9 The agreement also continues the innovative incentive-based regulatory structure championed by FPL, the 10 11 Office of Public Counsel and this Commission. The approach 12 offers FPL the opportunity to be rewarded to the extent that. 13 and really only to the extent that it improves operational 14 efficiencies and drives costs out of the system.

The FPL incentive during the term of the agreement 15 becomes the benefit to customers at the end of the agreement 16 17 through permanent rate cuts, which is exactly what this new 18 agreement is all about.

19 I believe the State of Florida and this Commission 20 are leading the nation in enlightened and progressive utility 21 regulation.

22 So in summary, I think this settlement is really a 23 win. win. win. I think it's a win for our customers, it's a 24 win for our shareholders and I think it's a win for the State 25 of Florida, and I urge your prompt, final order of approval of

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it so that our customers may begin to enjoy these lower rates
 beginning April 15th. Thank you very much.

3 CHAIRMAN JABER: Thank you, Mr. Evanson. Any other 4 parties to the settlement?

MR. SHREVE: Commissioner, if I might. We do have 5 6 several of the parties represented here, and I'll call on all that I know that are represented here. And, once again, I 7 would like to point out that this is a docket that the 8 9 Commission opened. You elected to have this rate review. And 10 if the Commission had not opened it, then there's probably a 11 very good chance that we wouldn't be at the tables now with 12 this rate reduction. So I'd like to thank the Commission and congratulate you on opening this docket. It is a different 13 14 situation than we normally have as far as a full-blown rate case petitioned by the parties, but that's where we are. 15

I'd like to call, mention that we have had good cooperation, excellent cooperation with everyone, and a few people would like to make a few brief remarks. I'd like to first call on Scheff Wright, if I could, who represents Lee County. And this is one of the first times we've actually had a county involved, and I think it's excellent that we have a local government involved like this.

CHAIRMAN JABER: Mr. Wright.

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24 MR. WRIGHT: Thank you, Madam Chairman. Scheff 25 Wright appearing on behalf of Lee County, Florida.

Lee County supports the stipulation and settlement. I'd like to echo the comments of Mr. Shreve and Mr. Evanson; thank the Commission very much for undertaking to hear the settlement this quickly so that we can get the benefits of the settlement in place for all of FPL's customers as soon as possible.

7 This settlement is fair, reasonable and appropriate. 8 It provides a good incentive-based regulatory structure. It's 9 specifically beneficial to Lee County government as well as to 10 all FPL's residential, commercial, industrial and institutional 11 customers in Lee County and everywhere else in FPL's service 12 territory. We support the settlement. We thank you for your 13 prompt consideration of the settlement and we urge you to 14 approve it. Thanks.

MR. SHREVE: Publix Super Market is represented by Tom Cloud. Mr. Cloud was on the road and I think unable to be here. I'm not sure if anyone else had come in for Tom, but he was, worked hard on all aspects of this case and the settlement.

20 Ron LaFace representing the Florida Retail Federation 21 has worked diligently with us on this, and Seann Frazier, I 22 know, is here from the firm. I think Mr. LaFace is tied up in 23 the Legislature probably since this is the last day of the 24 session. So if, Seann, if you had any comments you wanted to 25 make.

MR. FRAZIER: We just want to echo the sentiments and 1 2 express our appreciation for this settlement. Thank you. 3 CHAIRMAN JABER: Thank you. 4 MR. SHREVE: Mr. McWhirter has worked diligently with 5 us in this, he is back in Tampa today, representing the Florida 6 Industrial Power Users Group. This is a group that we have in. 7 I guess, every single case and it's always good to have them in 8 here. They're real stalwart in their representation and work in all of the cases. And although John is not here, Vicki 9 10 Kaufman is here representing FIPUG. 11 MS. KAUFMAN: Thank you, Madam Chairman, Mr. Shreve. Vicki Gordon Kaufman on behalf of the Florida Industrial Power 12 Users Group. We echo all the comments that you have heard. 13 14 As Mr. Shreve said, FIPUG has a long history of participation before this Commission in rate cases and other 15 16 matters that affect large consumers. We wish that all our cases would have such a happy conclusion as this one. 17 18 We're very appreciative of the hard work of the Commission Staff, the Commissioners and all the parties, and we 19 20 echo the comments that this is a settlement that's in the 21 interest of all the ratepayers of Florida. Not only does it 22 have tremendous benefits to all of the ratepayers, but it also 23 has resulted in the elimination of some protracted litigation that has saved my clients and others as well a lot of costs. 24 25 We'd rather see that money coming back to the customers than

being expended on litigation before the Commission. So we
 wholeheartedly support the settlement and also ask for your
 final approval of it today. Thank you.

CHAIRMAN JABER: Ms. Kaufman, I just wanted you to
know that all your cases can conclude like this, if you want.
I couldn't let that go.

7 MR. SHREVE: Madam Chairman, one of our larger 8 clients we're going to have appear here today and make some 9 comments: Mr. Ed Paschall of AARP. Ed has come back from 10 Israel specifically for this hearing. I appreciate Ed coming out. Ed always works with us, and we're happy to be able to 11 12 converse with them throughout these proceedings and have worked 13 with them and tried to cooperate with our, really with our 14 largest single consumer group in the state. And they've worked 15 with us on every case that we've had and it's always a 16 pleasure, and I appreciate Ed coming out.

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CHAIRMAN JABER: Good morning.

MR. PASCHALL: Good morning, Madam Chairman, members of the Commission. It's always a pleasure for us to have the opportunity to come over here and speak to the Public Service Commission, and especially in this case since it appears pretty much that the deal has been done and it looks like a good deal for everybody who is involved in it.

We would like to extend our compliments to all of the parties who were involved in the deliberations that led to this

negotiated settlement, which does appear to be a very good one 1 2 for, as was mentioned a few minutes ago, a win, win, win 3 situation, that it should be a great benefit to everybody, 4 especially to a lot of the older people whom we represent and who can certainly use every dollar that they can save as far as 5 6 their utilities are concerned because that's one of their 7 highest costs when it comes to their continuing their existence 8 either in the summer or in the winter. So we think this is 9 good, a good agreement and we hope that you will speedily 10 approve it. Thank you very much.

CHAIRMAN JABER: Thank you, Mr. Paschall.

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MR. SHREVE: And of the parties that signed on the agreement, last and by far from least, Mr. Mike Twomey. We were wondering about Mike, but he did receive his fee from his mother and dad last night, as I understand it. And I'd like to ask if Mike would, if he has any comments he'd like to make. Mike has worked with us hard on this and he's a hard man to please, but he's up here.

19 CHAIRMAN JABER: Are you saying you saved Mr. Twomey20 for last, is that what you're saying?

MR. TWOMEY: Not the best for last necessarily.
Madam Chairman, Commissioners, Mike Twomey on behalf
of Thomas and Genevieve Twomey. I'd like to just briefly
recognize some folks probably or chronologically, I guess, in
the order of this case.

First, I'd like to commend your Staff for bringing this case to you and urging the filing that brings us to this point. They deserve a lot of credit for that.

Next, y'all deserve credit for accepting the
recommendation and ordering the filing in this case and
sticking to that throughout.

7 Next, of course, would be the parties and Staff for 8 engaging in the very thorough discovery they engaged in, which gave us reams of data Mr. Evanson spoke to moments ago, which 9 10 should have given confidence to all the parties that this 11 settlement is in the best interest of the consumers and the 12 company and give y'all confidence and your Staff confidence as well that we had all the information we needed to make a 13 14 reasonable judgment of what the reduction should be.

Next, of course, I'd like to compliment Jack Shreve and the management of the company for engaging in these settlement negotiations and the other parties that played a role in that, but particularly Jack Shreve for doing such a great job for the consumers and for the company, being as reasonable as they have been.

As one advocate in this case, I think the settlement is excellent for the consumers of Florida, I assume it's good for the company as well, and would urge your acceptance of it. Thanks.

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CHAIRMAN JABER: Thank you, Mr. Twomey.

1 MR. SHREVE: Okay. Madam Chairman, I think it's good 2 that Mr. Twomey pointed out the one thing that this Commission 3 did want and that everyone wanted was all the information that 4 was needed to review, and I think that has been thoroughly 5 reviewed, particularly by your Staff and all the parties and 6 the discovery that we've had in it. 7 South Florida Hospital Association is also a party. 8 Mr. Wiseman or the association has not signed on the agreement, but I'd like to call on him, if he has any remarks at this 9 10 time. 11 CHAIRMAN JABER: Give me your name one more time. 12 MR. WISEMAN: Kenneth Wiseman for the South Florida 13 Hospital Health Care Association. 14 First of all, I want to express our appreciation to Jack Shreve for the hard work that he's done in trying to craft 15 16 what would be a universal settlement of any support in the 17 concept of attempting to reach a settlement. Unfortunately, we 18 cannot support the settlement in this case and I guess I'm 19 feeling a little bit lonely over here, given the other 20 comments.

21 But that being said, let me also say at the outset. 22 and I say this with no disrespect whatsoever to the Commission, 23 but I'm somewhat chagrined that we have but five minutes to 24 present our position because we thought at least that we'd be 25 given the opportunity to present a thorough analysis to show

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1 why this settlement should not be approved.

2 CHAIRMAN JABER: How much time do you need, 3 Mr. Wiseman?

MR. WISEMAN: I would need at least a half an hour.
CHAIRMAN JABER: Okay. Commissioners, what's your
pleasure? I mean, we've read the settlement. We really are
here to discuss the proposed settlement. It was a proceeding
that the Commission initiated. How about you do the best you
can with 15 minutes.

10 MR. WISEMAN: All right. I'll take a shot at that.11 Thank you very much.

12 The first item that I'd like to point out that we 13 disagree with strenuously is the proposition that the 14 \$250 million cost-of-service reduction is adequate. We believe 15 that if we were given the opportunity to present evidence in 16 this case, we could show that a cost-of-service reduction more 17 along the lines of a minimum of \$500 million is what's needed 18 in this case, and we think the evidence would support that.

Now I don't have time, I don't believe, to go through the items individually as I had intended. But we have presented testimony concerning specific items that are included in FPL's test year, projected test year cost-of-service that are inappropriate. And when you compile those items together, it amounts to, I believe it's approximately \$475 million in cost-of-service reductions.

1 On top of that, certain items that we can quantify at 2 this time, but which were, we intended to develop through cross-examination and on brief, relate to FPL's requested 3 4 return on equity, which we believed the evidence that's in the 5 case right now, if you simply look at the evidence presented by 6 Dr. Olivera, FPL's witness on return on equity, would support a 7 100 to 200 basis point reduction in the midpoint return on 8 equity that he's proposed. And that produces an additional 9 \$47 million reduction to FPL's test year cost-of-service.

10 On top of that, there are, there's an issue related 11 to the Sanford repowering project. Based upon the evidence 12 that is available to us right now, we know that there's a cost 13 overrun of approximately \$100 million on that project. FPL's 14 ratepayers shouldn't be required to pay for a cost overrun 15 that's caused by FPL's inefficient process of constructing the 16 repowering project. That would produce another \$13 million per 17 year reduction to the test year cost-of-service.

So when you add those items up together, and these are items that we can quantify right now, we come up with \$535 million in cost-of-service reductions. And to be honest, when we compare that to the \$250 million reduction that's called for in the settlement, the \$250 million reduction does not seem adequate and we don't believe that it's, it will result in just and reasonable rates.

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One particular item that I want to talk about in the

1 cost-of-service reductions relates to FPL's capital structure. 2 FPL has an extraordinarily thick equity component in its 3 capital structure. It's 64 percent. That's excessive for an 4 A-rated utility. If you look at Standard & Poor's, Standard & 5 Poor's suggests that an A-rated utility facing, having a risk 6 profile similar to FPL's should have a capital structure of 7 approximately 50 percent common equity. That's, in fact -- by 8 the way, the 50 percent common equity is directly consistent 9 with a comparison group that Mr., I'm sorry, Dr. Olivera used 10 in his testimony on behalf of FPL.

Standard & Poor's and Moody's have both said that FPL Group is engaged in high-risk business activities by its nonregulated affiliates. Those nonregulated affiliates are involved in building independent power projects in other states. And it's because of those unregulated activities in the high business risk that FPL Group has to have a very thick equity component in order to provide credit protection.

Now the effect of having that equity component, that thick equity component is FPL's ratepayers are subsidizing the activities of unregulated affiliates. And, again, those activities are the construction of power plants in other states that in no way serve the ratepayers in Florida.

The effect of that item alone is approximately
\$173 million in the test year cost-of-service. So you take
that item alone and you're bumping right up against the

\$250 million reduction that the settlement provides without
 even getting into the other items that I would include in our
 quantification of \$500 million in cost-of-service reductions.

Now those are the items -- so far I've referred to
items that we can quantify, but I want to stress that there are
a lot of items that we can't quantify at this time. And,
frankly, that's because FPL has been stonewalling on discovery
in this case.

9 There's no question but that FPL has been engaged in 10 numerous transactions with unregulated business affiliates. 11 The law is clear that we have the right in discovery to obtain 12 information about those activities to find out whether they're 13 impacting rates or not.

In fact, as we're sitting here today, there's an order from Commissioner Baez acting as presiding officer requiring FPL to produce that information, but FPL hasn't done it. Instead what it did is it filed what we regard as a frivolous motion for reconsideration, which was a way of FPL stonewalling and not providing the information to which we're entitled.

Now what are those activities? First of all, there is a -- FPL Group's 2000 annual report indicated that the FPL Group owned interest in an entity called Adelphia Communications Corp. It sold that at a \$150 million gain. The annual report also indicated that FPL Group redeemed interest

1 in a cable TV partnership for a \$108 million gain. We know for 2 sure that FPL's been engaged in activities at least with 3 Adelphia, and we were trying to find out whether it was engaged 4 in activities, business activities with this other organization 5 as well.

6 The business activities with Adelphia, FPL admits 7 that Adelphia uses FPL property in conducting Adelphia's 8 business. Now FPL does get rentals, rent revenues from 9 Adelphia, but the question is are those adequate or not? Are 10 they covering the costs or are FPL's ratepayers subsidizing 11 Adelphia's investors?

We'd like to get discovery about that, but we have been denied discovery at this point because FPL just hasn't turned it over, notwithstanding the order from Commissioner Baez.

16 FPL also sold property in 2000 to an affiliate called FiberNet. Now those assets, and FPL admits this, those assets, 17 it was a fiber optic network, originally were constructed to 18 19 support FPL's utility operations. Since the transfer to 20 FiberNet, FPL's rental revenues have dropped precipitously. Ι 21 think that creates a clear question: What is going on with 22 this affiliate? Again, we've sought information about this and 23 FPL has stonewalled. We haven't gotten the information.

There's another affiliate named Land Resource
Investment Company. FPL surveillance reports clearly disclose

1 that millions of dollars of FPL property have been shed and 2 provided to that entity. But, again, we don't know what the 3 purpose of that is and whether that's resulting in a transfer 4 of ratepayer value over to the investors in the unregulated 5 business activities.

6 COMMISSIONER JABER: Mr. Wiseman, I just want to give 7 you a heads-up that you have just two or three minutes left.

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MR. WISEMAN: All right. Thank you.

9 The point is that there's an inadequate record in 10 this proceeding. Neither the Commission nor really any members 11 that signed onto the stipulation have any knowledge of what the 12 impact is of the unregulated business activities on FPL's 13 rates.

14 Since I only have a couple of minutes, I'll cut to 15 The bottom line is that we think there's inadequate the end. 16 information about FPL's dealings with affiliates. We believe 17 that if you look at FPL's resource planning process, that also 18 is a matter that's not been disclosed on this record because FPL stonewalled on providing discovery concerning it. And we 19 20 know at a minimum that it's resulted in a \$100 million overrun 21 in at least one case.

FPL's rates haven't been examined on a comprehensive basis in 18 years. And, again, I don't say this -- well, I say this with no disrespect to the Commission, but that has got to be a record for a regulated public utility in this, in this

country.

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2 It's time that FPL's rates be examined 3 comprehensively. What we would ask is that you defer ruling on 4 this stipulation: that what you do is you allow the discovery 5 process to be completed so that we obtain the information 6 concerning FPL's affiliate dealings and concerning its resource 7 planning process; that after obtaining that discovery, you hold 8 a hearing on the merits of the settlement proposal to find out 9 whether the settlement proposal, in fact, results in just and 10 reasonable rates. And that's a determination that we submit 11 can only be based upon a full and adequate administrative 12 record, and that's not something that the Commission has 13 currently before it. Thank you very much.

14 CHAIRMAN JABER: Thank you, Mr. Wiseman. Staff, I've 15 got -- and, parties, I know you probably want to respond, but 16 let's allow you to respond after the Commissioners ask 17 questions as well.

18 Staff, I have a series of questions. Some go to the 19 points raised by Mr. Wiseman, some go to your recommendation 20 and some really serve to clarify for me the terms of the 21 settlement.

I was trying to understand the revenue sharing mechanism, first of all. And, Dale, I'm sorry to skip around on you like this, but the revenue sharing mechanism, if I understood it correctly, for the Year 2002, all revenues

1 between \$3,580,000 and \$3,740,000 would be shared one-third to 2 the shareholders and two-thirds to retail customers. Now 3 because we're, we've already started 2002, there's a cap, if I 4 understand it correctly, for the Year 2002 to 71.5 percent of 5 the revenues exceeding the cap. 6 MR. MAILHOT: That's correct. 7 CHAIRMAN JABER: For the Year 2003. revenues between 8 \$3,680,000 and \$3,840,000 are shared, again, one-third to 9 shareholders. two-thirds to the retail consumer. 10 MR. MAILHOT: That's right. 11 CHAIRMAN JABER: All -- and this is critical. I want 12 to make sure I'm doing this right. All revenue over \$3.840.000 13 will be refunded entirely to the retail customer. Is that your 14 understanding of this settlement? 15 MR. MAILHOT: Yes. CHAIRMAN JABER: For the Year 2004, all revenues 16 17 between \$3,780,000 and \$3,940,000 are shared, again, one-third to the shareholders, two-thirds to the retail customers, and 18 19 all revenue over the \$3,940,000 will be refunded entirely to 20 the consumers. 21 MR. MAILHOT: Yes. 22 CHAIRMAN JABER: In the Year 2005, which, if we 23 accept the settlement, will be the last year of the settlement: 24 right? That's all revenues between \$3,880,000 and \$4,040,000 25 will be shared one-third to shareholders and two-thirds to

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23 retail consumers. All, all revenue over \$4,040,000 will be 1 2 refunded entirely to the retail consumer. 3 MR. MAILHOT: That's correct. But all those amounts 4 are billions. yes. 5 CHAIRMAN JABER: All right. Now I want to 6 understand -- what did you say? 7 MR. MAILHOT: They're all billions. 8 CHAIRMAN JABER: Oh, thank you. See. MR. LITCHFIELD: We appreciate that clarification 9 10 from Staff. 11 CHAIRMAN JABER: So do I. So do I. So do I. 12 Now I want to understand the cost-of-service study. 13 It's my understanding that the cost-of-service study filed by 14 FP&L shows that some groups are below parity and some are above 15 parity. 16 MS. KUMMER: Yes. ma'am. 17 CHAIRMAN JABER: For the hospital group, it's your 18 representation that the Hospital Association is currently below 19 parity. 20 MS. KUMMER: I would assume without first-hand 21 knowledge that they would be served under one of the general 22 service demand classes, and those are all below parity to some 23 Yes. ma'am. degree. 24 CHAIRMAN JABER: What do you mean by parity? 25 MS. KUMMER: Parity is a bit of a short-hand term in

cost-of-service. The purpose of a cost-of-service study is to
 determine if a class's revenue recovers the costs necessary to
 serve that class.

A benchmark we use is to compare the rate of return within a class to the system rate of return. That's what we call a parity ratio. If the system, if the class rate of return is higher than the system rate of return, it's above parity. If it's below the system rate of return, it's below parity.

CHAIRMAN JABER: And through the rate case 10 11 proceeding, as I recall when we initiated the proceeding, one 12 of the discussions we had was let's make sure that the rate 13 classes are at parity, they're where they need to be in terms of contribution levels. And had -- if this Commission decides 14 15 to go forward with the rate proceeding, what that means for the 16 Hospital Association is we take them to parity, which in 17 dollars, and, again, correct me if I'm wrong, but in dollars 18 that equates to a rate increase.

MS. KUMMER: In a theoretical sense, that's correct, that we do try to bring classes as close to parity as possible in a rate case. In a case where we have a revenue reduction across the board, what would likely happen is they would get less of an increase perhaps than other classes are above parity if -- for classes which are already below parity. And that, in fact, is what happened with the lighting classes, as stated in

1 the stipulation, that they did not get a decrease for those 2 classes because they're already so far below parity, we didn't 3 feel that it was necessary.

CHAIRMAN JABER: Now how does the stipulation address
that? If I understand the stipulation correctly, it actually
keeps the classes right where they are and allows the rate
reduction to be shared with all classes regardless of the fact
that they're not at parity.

9 MS. KUMMER: That's the proposal. It is an 10 across-the-board reduction. This is different from what has 11 been proposed and accepted in the other stipulations offered by 12 the company and the parties in that those were allocated on 13 energy. If you allocate the decrease on energy, more of the 14 decrease goes to large customers simply because they have more 15 kilowatt hours to allocate it on.

16 This method of allocating on a percentage across the 17 board does not help parity, but it does not make it worse the 18 way an energy allocation would tend to do.

19 CHAIRMAN JABER: Now from the recommendation, just a 20 couple of things I need to understand, on Page 4 you make the 21 comparison of a percentage reduction in base rates to, in the 22 fashion that the stipulation sets forth, to sort of a base rate 23 reduction based on an energy allocation. And Staff's 24 recommendation is the settlement actually does it better, that 25 an allocation based on energy usage is, is, and I'm reading

26 1 into your sentence. is almost unfair. 2 MS. KUMMER: It tends --3 CHAIRMAN JABER: Can you elaborate? 4 MS. KUMMER: That is correct. An energy allocation, 5 again, tends to give a larger percentage of the decrease to the 6 larger customer classes, the commercial classes which are 7 already below parity. The across-the-board increase gives 8 everybody a fairer shot at the pot of dollars to decrease 9 those. yes. 10 CHAIRMAN JABER: In the last stipulation was the rate reduction done based on an energy allocation? 11 12 MS. KUMMER: Yes, ma'am. And we much prefer the 13 across-the-board. 14 CHAIRMAN JABER: On Page 5 of your recommendation, when you're going through the individual items of the 15 16 stipulation, you make reference to the fact that Item 10 17 probably should be clarified. 18 MR. SLEMKEWICZ: Yes. That the -- that -- they can 19 take that credit of up to \$125 million against depreciation 20 expense, but it would be on a calendar year basis. So for 2002 21 it would just be over the rest of the year and then it would be 22 on an annual calendar year basis for the rest of the agreement. 23 CHAIRMAN JABER: But the purpose of your statement, 24 is that something we, if we accept the settlement, we should 25 clarify in the order or should we seek clarification from the

27 1 parties? What is it you need to accomplish this clarification? 2 MR. SLEMKEWICZ: Well, we've been looking at the, you 3 know, the plan -- the existing plan ends this April. And we 4 just wanted to make sure that it did not keep going from April 5 to April on an annual basis for their proposal. And we just 6 wanted to make sure they're doing it on a calendar year basis 7 rather than April to April. 8 COMMISSIONER DEASON: Under your proposal or the way 9 that you view this, what would be the maximum amount of credit which could be taken in the Year 2002? 10 11 MR. SLEMKEWICZ: They could take the entire \$125 million, if they decided to do that. 12 13 COMMISSIONER DEASON: But it would be from April to December 31, and then after, every subsequent year it would be 14 15 a calendar year basis until the termination of the agreement. 16 which is in 2005. 17 MR. SLEMKEWICZ: That's correct. 18 COMMISSIONER DEASON: Okay. Is that the parties' 19 understanding as well? 20 MR. LITCHFIELD: That's correct. 21 CHAIRMAN JABER: Mr. Shreve? 22 MR. SHREVE: Yes. 23 CHAIRMAN JABER: All right. Finally, Staff, we heard 24 Mr. Wiseman's remarks. Do you have any concern that you didn't 25 have responses to your discovery or that there was stonewalling FLORIDA PUBLIC SERVICE COMMISSION

1 on your discovery? The parties have represented that actually 2 there's adequate discovery and adequate information in the case. I want to make sure that Staff agrees with that. 3 MR. MAILHOT: I believe the company has provided 4 5 responses to all of our questions so far. 6 CHAIRMAN JABER: And, Staff, if I've done my math 7 correctly and understand the revenue sharing mechanism, it's 8 actually a continuation of the revenue sharing plan that has 9 been existence, in existence that will expire April 15th of 10 this year. And do you have any idea of what that equates to in 11 dollars at the end of 2005? How big of a revenue refund, rate refund are we talking about for the consumers of the State of 12 13 Florida at the end of 2005? 14 MR. MAILHOT: Beginning in April of 2002? 15 CHAIRMAN JABER: Yes. 16 MR. MAILHOT: Roughly, if you add in the midcourse 17 correction, it's probably to a billion dollars over three and 18 three-quarters years. 19 CHAIRMAN JABER: Dale, I can't hear you. MR. MAILHOT: It's probably close to a billion 20 21 dollars over three and three-quarters years in total. 22 CHAIRMAN JABER: Commissioners. those are all the 23 questions I have right now. Any questions? 24 COMMISSIONER DEASON: Madam Chairman, I have just a 25 few questions concerning the agreement and Staff's

29 recommendation, more, I think, clarification than anything 1 2 else. If now is the appropriate time, I can ask those 3 questions. 4 CHAIRMAN JABER: Absolutely. 5 COMMISSIONER DEASON: Okay. I'll direct this at 6 Staff and then, if I need further amplification, I'll address 7 it to the parties. But I'm looking at the agreement itself, 8 which is Page 14 of the recommendation. and I'm looking at 9 Paragraph 12. And this is, this concerns amortization expense 10 that's recorded as an offset to the investment tax credit 11 interest synchronization adjustment. 12 I just need further understanding. Exactly what. 13 what does this accomplish and what's the reason for it? 14 MR. MAILHOT: Items 11 and 12 actually are very old 15 items from the company's last rate case, and they should have 16 been or they should be addressed at the time of the company's 17 next rate case. And this is really, it's somewhat of a cleanup 18 item for something that they've been recording for the last 19 probably 15 years at least. 20 COMMISSIONER DEASON: So this is something that if we 21 had actually taken this matter to hearing, this would have been 22 something that would have been accomplished, at least it would have been Staff's recommendation to have accomplished this in 23 24 the final order? 25 MR. MAILHOT: That's correct.

1 COMMISSIONER DEASON: Okay. The, the other question 2 I have, I guess this is probably more appropriately addressed 3 to the company, and it has to do with the ability of the 4 company to, to book credit amounts to the depreciation expense 5 up to \$125 million per year. And we got, just got 6 clarification as to how that would work during the, during the 7 duration of this agreement.

I, I can understand the necessity for this. It gives
the company some, some flexibility. This agreement is over a
number of years and you cannot look into a crystal ball and
know exactly what's going to transpire during that period of
time. I guess it gives the company some ability to have some
consistency and stabilize earnings, if necessary.

14 I guess my question. I guess I'm looking for some 15 assurance from the company, is that this provision will not be 16 utilized unnecessarily. I think that I'm looking for a 17 commitment that the company will continue its. its stellar 18 track record in the past of being efficient in managing their 19 company effectively to the benefit of its stockholders and its 20 customers and that these amounts will not be utilized unless 21 necessary, and that's the kind of comfort I'm looking for. And 22 if someone can address that, I certainly would appreciate it.

23 MR. EVANSON: Well, Commissioner Deason, we certainly 24 intend to continue to operate the company in the same efficient 25 manner we have in the past and we certainly will be making

every effort to improve operational efficiency and
 productivity. And I think that's also inherent in the
 agreement that's giving us that incentive to continue to do it,
 number one.

5 Number two, on the depreciation side, I think it's 6 likely that we would avail ourselves of that provision probably 7 to the fullest extent probably in every year. And I say that for not, not primarily because of the earnings impact, but also 8 9 because when we actually compare ourselves, our depreciation rates to all of our various peers in the industry, it's very 10 clear that our rates are far higher than most. In fact, they 11 12 may be the highest in the industry in terms of the depreciation rate that we're taking. 13

So we've done a lot to do that, we've changed a lot 14 of policies, and I think perhaps we've gone too far in that 15 16 area. We did, as you know, in the '90s under the depreciation. special depreciation program approved by the Commission take 17 18 perhaps an additional billion dollars of special depreciation 19 secondly. And then when we go back and look at the remaining 20 book value of our assets, they are extremely low and extremely 21 low compared to industry averages. The fossil is about. I think it's almost a fourth of what the industry average is; the 22 23 nuclear is about the same order of magnitude. So in a sense 24 we've significantly -- it appeared to me relative to industry and also relative to market value, those assets have been very 25

1 | highly depreciated.

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And indeed, as you know, when the 2020 Study Commission was looking at issues of transferring assets out of rate base unlike almost every jurisdiction in the country that had a concern about stranded costs, the issue that, that raised in the Commission was really stranded benefit because the assets are depreciated to that degree.

8 So, frankly, we think it's appropriate to look at 9 that depreciation and that, and that this reduction is probably 10 bringing depreciation to an appropriate level. And since we 11 will not be having, I believe, not having a full review of 12 depreciation by the Staff during that period, we think the 13 review probably would have shown that we were overdepreciating.

So it serves a few purposes, but I think it certainly would serve the purpose of bringing our depreciation more in-line. And I think after we've taken that, to the extent that we take the full \$125 million, we actually will be in-line with peer groups.

So, first, I think we probably will be taking it but,
secondly and most importantly, it will have no impact
whatsoever on our intense effort to continue to improve
operations.

COMMISSIONER DEASON: When is, when is the next depreciation study due to be filed?

MR. EVANSON: Depreciation study?

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1	COMMISSIONER DEASON: Depreciation study, yes.
2	MR. EVANSON: I think it otherwise would have been
3	filed in 2003. And I believe, the attorneys can correct me, I
4	believe under this agreement that'll be postponed until
5	CHAIRMAN JABER: Ms. Lee, you have the date?
6	MS. LEE: Yes. The company was granted a waiver to
7	file their depreciation study April 30th, 2003, unless there
8	was a settlement in the rate case, at which time it would come
9	forth that they would come forward.
10	CHAIRMAN JABER: Come forth when?
11	MS. LEE: That date would be relooked at, come
12	forward, it would be a lot sooner than the April 2003 date.
13	COMMISSIONER DEASON: So when do we anticipate that
14	the next study will be due?
15	MS. LEE: It is my understanding talking with the
16	company, they can file a study by October the 30th of this
17	year, recognizing the settlement goes through.
18	MR. ELIAS: And, Commissioners, if I might add, we
19	recognize that one of the explicit terms of the settlement is
20	that depreciation rates will not change during the term of the
21	settlement, but we still see validity to the study and getting
22	the information and keeping tabs on it on a regular basis.
23	COMMISSIONER DEASON: Well, I'm glad we're having
24	this discussion because it's clarifying to me the purpose of
25	this latitude which is given to the company that it's really

not a cushion to be able to absorb earnings or unforeseen circumstances. This is really an effort to get depreciation, at least in the view of the company, to a level to where it needs to be. That's what I understand the explanation. Am I oversimplifying it, Mr. Evanson?

MR. EVANSON: Well, I think there are two aspects.
That's clearly one, and I think one that otherwise is
overlooked. But the second is certainly it helps, it does
cushion the earnings impact to the company on, from a
\$250 million rate cut.

11 COMMISSIONER DEASON: I guess what I'm, I'm hopeful 12 that we can avoid, and it gives me some comfort in your 13 representation that this is really an effort to get 14 depreciation reserves, not the rates, the rates stay the same, 15 get the depreciation reserves in the long-term where they, they 16 need to be.

17 We know that if, if we underdepreciate or 18 overdepreciate, there has to be corrective measures taken after 19 the next study. And my effort, I mean, my concern is try -- I 20 want the depreciation reserves to be as accurate as possible. 21 I want to hopefully avoid though erratic changes in 22 depreciation rates. And I know that this agreement keeps rates 23 frozen, depreciation rates frozen during the entire period. I would hope that after the conclusion of this settlement, if it 24 is approved, that we would not find ourselves in a situation 25

1 where depreciation reserves are way out of balance from where 2 they should, theoretically should be. And you've given me the 3 indication that you think this is a step in the right direction 4 to get those, actually to get those, as a positive thing to get 5 the reserves where they should be.

MR. EVANSON: Right.

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7 COMMISSIONER DEASON: I'm looking for some feedback 8 from Staff. Does Staff share that view or does Staff feel like 9 that it's just too unpredictable at this point to forecast that 10 far ahead as to where depreciation reserves should be?

11MS. LEE: Commissioner, I think it's too early to12tell, as the story goes.

13 I am concerned with the company's statement that all 14 of the sudden their plant is, quote, overdepreciated. My 15 personal opinion is this reversal of depreciation expense, if 16 you will, is a cushion, a management of, to help them manage 17 earning. And it's interesting, at least to me, that the prior 18 stipulation where the company was recording additional 19 depreciation expense, and I think it was in the magnitude of up 20 to \$100 million a year in discretionary amortization expense, 21 and the caveat was that that accelerated amount would not be 22 carried forward in the design of depreciation rates. Follow me 23 through, you're booking additional depreciation expense, which 24 would, if it was included in the reserve, would lower your 25 depreciation rate. That stipulation did not allow us to

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1	include it in the depreciation rate design.
2	Now when it's going the other way, they're going to
3	credit the, the expense, they want that included in the
4	depreciation, depreciation rate design next time, which will
5	lower depreciation rates even further.
6	COMMISSIONER DEASON: We have under the previous
7	stipulation though we have accumulated some \$170 million in
8	recognition of that additional, additional depreciation.
9	MS. LEE: Right.
10	COMMISSIONER DEASON: And that that's going to be the
11	first item which is going to be addressed in the flexibility of
12	the company to book \$125 million per year; correct?
13	MS. LEE: Exactly. Essentially reversing that out.
14	Uh-huh.
15	COMMISSIONER DEASON: Okay.
16	CHAIRMAN JABER: Commissioners, any other questions?
17	COMMISSIONER BRADLEY: Yes, I have a question.
18	Item 13, and by no means am I encouraging an
19	increase, but I just need some explanation of Item 13. You
20	know, one of your service areas is Dade County, and I'm just
21	curious as to what the impact of Item 13 is going to be upon
22	your quality of service if, in fact, we have another no-name
23	storm come through South Florida. What are your plans to, to
24	deal with that, if we have another catastrophic event such as
25	what we had a couple of years ago?

MR. LITCHFIELD: We do have reserves. This is Wade Litchfield on behalf of FPL. We do have a storm fund reserve which would be used as well as insurance proceeds to finance reconstruction of any portion of the system that happened to be taken down by a major storm. We would hope that would be sufficient.

To the extent that it wasn't and we needed additional
funds, we would make that request of the Commission at that
time. But that is our plan.

We had asked to increase the accrual in the reserve in the storm fund, but as part of the give and take in the course of reaching a settlement we had agreed to withdraw a request in that regard. We feel, however, though that we have the good faith of the Commission backing us, as well as, to some extent, the reserves and the insurance proceeds to back us in those instances.

COMMISSIONER BRADLEY: One other question.

CHAIRMAN JABER: Uh-huh. Go ahead.

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19 COMMISSIONER BRADLEY: Now this is not going to 20 result in any layoffs within your labor force, is it? I'm 21 thinking about the crews that need to be available.

22 MR. LITCHFIELD: The agreement of the -- the 23 settlement agreement will not result in layoffs, is that your 24 question, Commissioner Bradley?

COMMISSIONER BRADLEY: Yes. Will it?

MR. LITCHFIELD: Will it?

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COMMISSIONER BRADLEY: Yes.

MR. EVANSON: Well, I wouldn't say the settlement as such would, but we continually and regularly look at improving our operations and our productivity. And I'd say over the whole decade of the '90s we have regularly perhaps made reductions of one kind or another in personnel; some years greater, some years not.

So this, this in and of itself doesn't change that,
although it certainly makes it more challenging to achieve what
people might consider satisfactory return because there will be
a lot of pressure on the company to try to make those
satisfactory returns. But we're not going to do it. We're not
going to jeopardize service in any way as a result of that.
COMMISSIONER BRADLEY: Okay.

16 CHAIRMAN JABER: Just to follow-up, just to drive 17 this point home, one of the things, frankly, I was impressed 18 with as I went to your service hearings in particular was the 19 amount of customers that came out in support of FP&L's service. And only a handful in terms of -- you know, it's all relative, 20 21 I'm sure. But in terms of how many customers you serve, it was 22 just a handful of people that were not pleased with your quality of service. And as I recall, those concerns were 23 24 immediately addressed by your staff, and there were a lot of 25 concerns with respect to the rate levels.

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But similar to Commissioner Deason, I guess I'm
 looking for your assurance that if we accept this settlement at
 the end of the discussion, that the good quality of service
 that you do provide will not be jeopardized in any manner.

5 MR. EVANSON: That's absolutely so. And the 6 agreement that we're entering into is really very similar and 7 analogous to the agreement that we entered into three years 8 ago. And I think, as you noted, the quality of service has 9 actually improved significantly during that three-year period. So our intention is clearly to try to continue that going 10 11 forward, and this will in no way, signing this, approving this agreement would in no way jeopardize that. 12

13 CHAIRMAN JABER: Commissioners, any other questions?
 14 COMMISSIONER PALECKI: I'd just like to ask a
 15 follow-up question to Commissioner Bradley's inquiry, inquiry
 16 regarding the storm damage reserve.

I recollect that this reserve fund was created after
Hurricane Andrew because it was impossible to get reasonable,
reasonably-priced insurance after that disaster.

Has that situation changed in Florida Power & Light's territory and do you have a situation now where you can purchase insurance at a more reasonable rate?

MR. EVANSON: The insurance has improved a little
bit. Certainly right after Hurricane Andrew you could not get
any insurance coverage at almost any reasonable price. It has

improved, but I think the, the economics is such that to the extent you can reasonably build the fund, it's more economic to do that than to purchase insurance. And what we've tried to do is get a mix of the two because the insurance gives you a big benefit day one, big coverage day one; whereas, the fund builds up over time.

7 COMMISSIONER PALECKI: What is the level of the fund? 8 MR. EVANSON: So we don't, we still don't have 9 insurance more, the levels necessarily that we'd like or the rates the way they are. I think now it's about \$100 million of 10 insurance coverage. At the time of Hurricane Andrew it was 11 12 \$350 million with a premium of about, I believe it was \$3 million, maybe even less. It was like a one percent. 13 So since then the percentage premiums have increased 14 15 significantly.

16 COMMISSIONER PALECKI: So your situation now is that 17 you're insured in the amount of \$100 million?

18 MR. EVANSON: \$100 million, \$100 million at certain19 levels.

COMMISSIONER PALECKI: And that's in addition --

21 MR. EVANSON: It's kind of complicated because there 22 are deductibles and then it goes in certain levels.

COMMISSIONER PALECKI: And that's in addition to the storm fund?

MR. EVANSON: Yes.

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COMMISSIONER PALECKI: Thank you.

CHAIRMAN JABER: Commissioner Baez?

COMMISSIONER BAEZ: Just one follow-up on that because this Section 13 of the -- is Section 13 creating a right of recovery that didn't exist before? Does the agreement, is the agreement offering you the ability to come back and, and recover prudently incurred costs in excess of whatever the storm reserve was that didn't exist before?

9 MR. EVANSON: Well, no, it doesn't change. I think. 10 what was there before. Actually what, what makes the most 11 economic sense, and I think what we came in and requested some 12 time ago from the Commission after Hurricane Andrew was, was an 13 agreement or a rule from the Commission that to the extent that 14 there were losses, significant losses from the storm, that we 15 would have the ability to recover them via a clause over a three-to-five year period. That's probably -- that's more 16 17 economic, makes more economic sense, you might say, using that 18 word generally, than it is even to set up a fund.

But the Commission at that time said that that logic made a lot of sense and, to the extent you are short, why don't you come in and we'll talk about it then? And I think what this is doing is continuing that same logic. So there's not a change in my mind in the substance of where we were before that provision.

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COMMISSIONER BAEZ: Thank you.

CHAIRMAN JABER: Commissioner Bradley?

2 COMMISSIONER BRADLEY: Yes. Just to, not to belabor 3 the point, but so then the Commission should assume then that 4 you have sufficient funds to cover a catastrophic event at this 5 time in this particular reserve fund?

6 MR. EVANSON: No. We, we have, we have what we think 7 is adequate for most occurrences. But I could tell you surely 8 if a storm like Hurricane Andrew hit Miami and came right up 9 the east coast through Palm Beach, there would not be nearly 10 enough assets in that fund in insurance and it would be a 11 significant impact to the company, and there's no doubt I would 12 be here before you asking for some kind of special relief on it 13 because you could be talking about billions of dollars in that 14 case.

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COMMISSIONER BRADLEY: Okay.

16 CHAIRMAN JABER: Mr. Shreve, we've had some 17 discussion this morning. Is there anything that you've heard 18 this morning that changes your opinion or your involvement in 19 this settlement being, in your opinion, a good settlement?

20 MR. SHREVE: No, Commissioner, there's not. And I do 21 have a couple of comments, if I may.

I don't really have any argument or disagreement with Mr. Wiseman's statements on the issues that he made. As you know, we come in with what we consider a strong case and put forth every issue before this Commission that we feel is

justified and credible. I will have to say we have not always won on the issues that we have, even though they're totally justified, and we always intend to put on that strong case, knowing we won't necessarily win on every issue and certainly the company will not win on every issue. So we take that into consideration.

Our case actually issue by issue would have called
for larger cuts in some issues than Mr. Wiseman's would, and I
think he did a good job in putting those issues together.

10 Some of the parties filed for less of a rate 11 reduction than we have in the settlement. So I think you have 12 to take it in perspective. If we could get some type of 13 assurance from the Commission that we could have our way on all 14 the issues, you'd be surprised what we'd have.

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CHAIRMAN JABER: We'll see what we can do. MR. SHREVE: But we don't have that assurance.

CHAIRMAN JABER: We'll see what we can do for you.

18 MR. SHREVE: Well, I appreciate that, and y'all have 19 done well. You've provided us an opportunity here to file and 20 get the discovery. And on the discovery, we, of course, have 21 had some arguments with Florida Power & Light, as we do with 22 all the utilities on the discovery, sometimes they're things 23 that we think we might be entitled to that they might disagree 24 and we come to you and have those straightened out. And I think we have, we've certainly had arguments in this case. I 25

1 think we've availed ourselves of the procedures and done well 2 and had good cooperation with some disagreement on what we 3 should have.

Back to the point about the issues. We understand
that and we'll always continue to put forth the strongest
credible issues we can.

7 The Commission is not, does not lose any authority in 8 this. As you know, and the parties have discussed this, we do 9 not take away any of your authority to bring Florida Power & 10 Light back, if you deem to at some time in the future, just 11 like you did this last time. And Mr. Wiseman may have done the 12 wise thing -- that's a bad pun -- the correct thing here. I 13 mean, the other parties are bound by this that have signed on 14 the stipulation. Mr. Wiseman has not, so the Hospital 15 Association, I think if they decided they wanted to pursue 16 something in addition at a later time, they could. I don't 17 think they're bound in some ways the same way the other parties 18 are.

Just to go into a little of the logic or background of this agreement and possibly some other agreements. And, you know, we've had quite a few stipulations that have come out. I guess the first really -- now we started having stipulations with some refunds in cases before basically on overearnings. Then we moved into really an incentive-type stipulation with Bell was the first really large one where we had a \$300 million

rate cut with refunds that amounted to over, over \$300 million
 during the four-year term of that agreement.

3 We then tailored things differently with Florida 4 Power & Light and with Gulf in the last one because I think 5 using the revenue as a measurement rather than ROE, it puts the customers in a position to benefit from the funds while putting 6 7 the company, of revenues, while putting the company in a 8 position to go ahead and take advantage of whatever 9 efficiencies that they can. And even though they do that, 10 where in the past we might have had an argument about ROE, we 11 don't have that argument because we're dealing with revenues.

Some of the reasons that we're able to get the decrease in the last case was because of the write down of the assets which you had going on for several years. We were able to take advantage of that and that's the reason we were able, a large part of the reason we were able to get the decreases we were last time.

18 I think that the settlement last time where we 19 received all the benefits on a revenue basis put the company in 20 a position to better manage, to be more efficient, while not 21 taking away any of the service oversight that you have, they 22 still have to tow the mark on that and everyone expects that, 23 but they had to be more efficient, cut costs. And by tailoring 24 the agreement the way we did, we now are able to take advantage 25 again at this point of those same efficiencies that were caused

by the last agreement. And I would look forward to this
 happening in the future.

The Commission does not have the authority to order refunds except in a situation where we have an interim rate decrease, we come in and put the order in and get the stake in the grounds. If you could come in here and order that the company refund everything above the top of the range, I would accept it in a minute and it would be great, but you don't have that.

In this situation we have what I consider a very large justified rate cut. The company's filing after 9/11, which really impacted this case and Florida Power's case, we had to take that into consideration because revenues dropped and their estimates dropped by over \$100 million. We had to take that into consideration.

16 Now what we've done is got a large increase here with a safety net for the customers because if the, if we've left 17 18 money on the table, those sales come back, then we are going to 19 share in that two-thirds or a certain part of it and then get everything back above that. This is one reason to tailor 20 21 agreements because you don't have that authority, and we can do 22 that, give the company some comfort and certainly give the 23 customers and all of our parties some comfort there. And that's one of the reasons that I feel to go forward with a 24 25 settlement because we're in a position to go ahead and work

1 things both ways, where in your situation you could come out. 2 have a rate cut ordered, we'd have a bottom of the range, top 3 of the range, and the only way we'd get any money out of them 4 later is to bring them back in, bring them down to the top of 5 the range with another rate case. This way we're going to be 6 able to participate in that so that the rate cut is not the end 7 of it. If it is the end of it, then it means we probably got 8 as much as we possibly could have gotten under the 9 circumstances and they didn't bring anything else, didn't have anything else fall out on the table and we didn't leave 10 11 anything there. 12 CHAIRMAN JABER: Mr. Shreve, also just on that point. 13 in terms of the rate case expense to go forward with a 14 proceeding, what was the company asking for in terms of 15 recovery for rate case expense? Do you recall? 16 MR. SHREVE: I don't recall and it had not been 17 completed, as I understand it. 18 CHAIRMAN JABER: FP&L, can you give me a number? 19 MR. SHREVE: \$10 to \$11 million. which --CHAIRMAN JABER: \$10 to \$11 million in rate case 20 21 expense. 22 MR. SHREVE: Yes. Right. 23 CHAIRMAN JABER: So in terms of going forward with a 24 proceeding, it's the retail customers that pay the cost of 25 litigation.

MR. SHREVE: That's correct in all of the cases, not just the power case. But that's right. And that would have continued to increase. And, of course, that's something the company is going to have to eat at this point.

5 So like I say, I understand Mr. Wiseman's positions. 6 We had positions that would be comparable, not less in any 7 situation. Some of the other parties accepted our position, 8 some of the other parties came in actually with lower than we 9 have in the final settlement.

10 So I'm very pleased with the settlement. I 11 understand where Mr. Wiseman is coming from. I don't think he 12 is precluded from bringing any actions in the future, as 13 certainly the Public Service Commission is not precluded and 14 you can do whatever you feel is necessary at any time. And we 15 feel -- I feel that this is a good result.

16 CHAIRMAN JABER: Staff, I want to ask you the same 17 question I asked Mr. Shreve. Is there anything you heard today 18 that changes your recommendation?

19 MR. MAILHOT: No, there's not.

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20 CHAIRMAN JABER: Okay. Thank you. Commissioner 21 Bradley, did you have a question?

22 COMMISSIONER BRADLEY: I'd like to make a motion.

CHAIRMAN JABER: Okay. Let me set the stage for themotion, if you don't mind.

COMMISSIONER BRADLEY: Okay.

1 CHAIRMAN JABER: Commissioners, I don't know what the 2 motion will be and I certainly don't know what the vote will be 3 at the end of the day, but I want to bring us back to how we 4 started this proceeding and have that be part of your 5 consideration and just sort of make a bare statement before we 6 conclude.

When we initiated the proceeding, I want to take you back to what the circumstances had been, there was an interim report coming out of the Energy Commission that made certain recommendations and asked the Commission certain questions that, frankly, we could not answer because it had been a number of years since anyone looked at FPL's base rates and their earnings levels. That's one factor.

There was the discussion of a Transco, original 14 15 transmission organization, but a broader RTO, and we couldn't 16 with comfort understand what the cost of transmission would be 17 and the impact on the retail ratepayers. There was the discussion of a merger that subsequently failed, but we wanted 18 19 to understand where the efficiencies were to be gained by the retail ratepayers and what benefits should be flowed through to 20 21 the retail ratepayers.

And finally I know as one Commissioner I had heard many, many complaints and received many, many E-mails related to what FP&L's rates were. And you may recall, we just felt like that had gone on too long and it was time for the PSC to

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1 take action and we did. And we set the course of initiating a 2 proceeding and our Staff has done a tremendous job in gathering 3 the data and giving me personally a comfort level that we have 4 thoroughly reviewed where the base rates are now and are 5 comfortable with the settlement.

6 The merger has failed and I know that we've looked at 7 where those efficiencies are and where the benefits to the 8 retail ratepayers belong and how incentive-based approaches can 9 accomplish what we were trying to accomplish from day one. 10 That's sort of the historical perspective that I've had to come 11 back to in analyzing this settlement. It's easy to get excited about a settlement because it closes out a proceeding. 12 It's 13 very, very easy for me to get excited about a good settlement 14 that I know benefits Florida citizens at the end of the day 15 because not only does it put money back in their pocket, especially after September 11th and tough economic times, but 16 17 it gives us comfort in answering their questions, it gives us 18 comfort in saying to them quality of service at FP&L is good. 19 and it gives me comfort in saying all the parties, but for one, 20 and that's okay, have come to the table, the consumer advocates 21 have come to the table and represented that this is a good 22 settlement on the behalf of the citizens of the State of 23 Florida.

24 Commissioner, you have a motion? 25 COMMISSIONER DEASON: Madam Chairman, if you could

indulge me for just a moment before the motion and, please,
 Commissioner Bradley, if I may.

3 I'm not going to make a motion but I just want to say 4 something. And I, I think that -- and like you, Madam 5 Chairman, I don't know what the motion is going to be or what 6 the vote is going to be at the end of today. But I think 7 that -- I think this Commission -- to some extent, the 8 Commission and obviously the Staff should recognize that in 9 order for a settlement to be brought forward, regardless of 10 whether this is voted up or down, but for a settlement to be brought forward, I think it speaks volumes on the effectiveness 11 12 of regulation in this state because I do not think that unless regulation is strong and effective, yet fair, you've got to 13 14 have those, that's a prerequisite for the parties to feel 15 comfortable coming forward with even proposing a stipulation. 16 And if this Commission was predisposed to favor one side or 17 another, I don't think we would ever see a settlement. We'd 18 always be in a hearing mode and we'd be making decisions that 19 way. And that's not a bad thing, but I think settlements offer 20 a lot. I think they offer parties the ability to be 21 innovative, look at things in a different light and provide 22 flexibilities that in a very strict regulatory role sometimes we're prohibited from doing. 23

24 So I think the fact that the parties have brought 25 forth a settlement is a very positive thing. I think it speaks

1 well of the regulation that exists in this state and has 2 existed for a period of time, for a long period of time. I 3 think this Commission has been cognizant of the changes that 4 have been happening in the industry. We have tried to be 5 forward looking.

6 Florida Power & Light approached this Commission 7 years ago with the idea that there were a number of assets on 8 their books which really did not belong there as we approached 9 a more competitive environment, and I think this Commission 10 took action to try to recognize that and eliminate those 11 regulatory assets off the books. We also looked at their, 12 their depreciation levels and determined that the amount of 13 depreciation and the reserves needed to be looked at and to be 14 more reflective of companies that may be entering into a 15 competitive environment.

To some extent I'm comforted by the fact that apparently we've reached our goals because the company now is saying that, if anything, they may be in an overly depreciated state, and I guess that's where the flexibility comes in to, to address that.

I think Mr. Shreve has indicated that we certainly retain our full ability to, to maintain our jurisdiction over the quality of service of this company. And I, I recognize the, the improvements that have been made, that Mr. Evanson identified, and that we as a Commission, I think, would expect

that that high quality of service continue. And I think we've
 gotten an indication from the management that it is their
 desire to not only maintain but to constantly strive to improve
 the quality of service that's provided to their customers.

5 So I, I also want to reiterate something that you 6 said, Madam Chairman, and it's something that is identified in 7 the, in the "whereases" to the stipulation, and that is the 8 fact that there has been a full set of minimum filing 9 requirements filed in this proceeding, there has been 10 comprehensive testimony filed. there's been extensive discovery. I think that this, if this settlement is approved, 11 12 that it is consistent with the idea that we have conducted a 13 thorough rate review for this company. And I think it would be 14 unfair to say that this Commission has not conducted a thorough 15 rate review for this company because we would have. I think 16 that all of the information is there.

17 There's one other thing that I would like to mention. 18 too, and that is that parties, when they present their, their 19 positions to the Commission, I think that they, they take firm 20 positions and they do a very credible job advocating for their 21 particular clients and their positions, but it's advocacy. And 22 I don't think anyone really fully expects that when they file 23 testimony, that they're going to win on 100 percent of every 24 position that they filed. And that goes for intervenors as 25 well as the company. And I think that what we as a Commission

need to do, we need to balance what we have here in front of
 us, the certainty that it brings and the immediate benefits
 that it brings with the uncertainty that may be the result of a
 full, a full hearing. So those are my comments.

5 CHAIRMAN JABER: I think we better take statements 6 before we take up the motion. So, Commissioner Baez, let me 7 defer to you for the next statement. But let me also recognize 8 that you are the prehearing officer on this case and, absent 9 your leadership, not to take away from the efforts of the 10 parties, the tremendous efforts of all the parties, but if it 11 wasn't for your leadership in bringing this case forward in the 12 time scheduling that you have and with the insistence that you 13 have that the issues be clearly defined and that all parties 14 have an opportunity to present their prefiled testimony in the 15 fashion that they did, I don't think we would have gotten that 16 far. So I'd take an opportunity to commend you and also 17 recognize you for comments.

18 COMMISSIONER BAEZ: Thank you, Madam Chairman. On
19 time and under budget, I guess.

CHAIRMAN JABER: Overworked and underpaid.

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21 COMMISSIONER BAEZ: Overworked and underpaid. We 22 don't even have to talk about that.

You know, last night I was thinking about, you know,
how all this was going to happen and what I might have to say
about it. And I think when we opened the docket, I guess it

1 was back in July, June or July, I, I thought I might have 2 detected a tinge of nostalgia over the opening of some kind of 3 rate review. And I realized that that was just a cold chill 4 that -- I think back about Scrooge, you know, the ghosts of 5 rate cases past and so on.

6 Going back to something that Commissioner Deason had 7 said, which I think really expresses how I feel about this, I 8 think, you know, he makes the point that we do have a complete 9 record, and I think that in and of itself sort of expresses 10 what, what kind of role this Commission, this new Commission, 11 as the Chairman likes to say, has tried to carve out for 12 itself. And I think that's, that's a shining example of it.

And at this point I want to compliment the Staff. I'm not given to do this, I'm not given to doing this publicly, but I have a lot of residual guilt, so I want to, I want to say it out loud.

Y'all have been terrific with this. Whatever nice things the Chairman said about me I owe all to you because you've kind of, you've always been there to answer my questions and, and to tell me, tell me your, your reason, thoughts on, on certain issues, and I think that in large part has been a reason why this thing, you know, this, we've gotten to this point today.

Again, going back to what Commissioner Deason said, we don't get negotiated agreements if we don't have complete

1 records, if our Staff and the Commission hasn't sought out to 2 let's lay the issues bare and let's give everyone a, a 3 well-leveraged position to negotiate with. I think that's, I 4 think that's crucial to this, to this part. And what it really 5 all adds up to is a light touch of, of regulation, and I 6 commend the Staff and I commend the rest of the Commissioners 7 for that as well.

8 Let's not forget this lesson. Let's not forget this 9 feeling, because I think it can do us all some good. This is 10 the way, certainly from my perspective this is the way that I would like things to proceed. And obviously nothing --11 12 everything didn't go perfectly and there's always some, some 13 aspects of processes and aspects of dockets and how, how the 14 parties work together that we can always look to improve, but I 15 think we can all be proud of ourselves to this result. And I 16 guess everybody has been disclaiming the result of a vote and 17 so on, and I'll join them in that as well. But I think the 18 fact that we have a product that certainly a majority of the 19 participants have stood up and said they're proud of, that they 20 think is a good result certainly comforts me.

For one, I know how hard Mr. Shreve goes at it, so, so the fact that, that his -- simply put, his opinion means a lot on this because he does such a good job of representing the ratepayers. And certainly the company coming forward in a reasonable manner and also endorsing this agreement gives great

comfort as well. And I'd like to get a motion on the floor to
 join. I want to thank you all.

CHAIRMAN JABER: I think Commissioner Palecki wanted
to make a statement.

5 COMMISSIONER PALECKI: I have just a very brief 6 statement. First, I'd like to thank all of the parties and our Staff for the hard work that they've done in this docket. This 7 has been a very thorough, comprehensive and exhaustive review 8 9 of Florida Power & Light's operations. And I believe as a 10 result of the thoroughness of the discovery that was done in 11 this docket the parties were able to negotiate from a position 12 of strength. And I believe that's why we're here today with 13 what I think is a very favorable settlement.

14 I'd like to reiterate something that Chairman Jaber 15 pointed out earlier. We went to seven customer service 16 hearings in seven different communities and heard from the 17 customers of Florida Power & Light in those communities, and we heard very few negative comments. Most customers who attended 18 19 those customer service hearings testified as to the high 20 quality of service they were receiving from Florida Power & 21 Light. I know that what we heard at the customer service 22 hearings is also borne out in the level of customer complaints 23 that we receive from Florida Power & Light. They have been 24 very low. And this is something that hasn't always been the 25 case. Five, seven years ago the quality of service was not

1 what we see today, and Florida Power & Light is to be commended 2 for showing tremendous improvements in the quality of service 3 in their territory. I know our own data that we collect from 4 the utility shows that the level of outages and interruptions 5 to Florida Power & Light's customers have decreased over the last five years. 6 7 I believe that Florida Power & Light has shown that 8 they are an efficient, well-run company providing low cost, 9 high quality service, and I believe that the ratepayers of the State of Florida will benefit from this settlement. 10 11 CHAIRMAN JABER: Thank you, Commissioner Palecki. 12 Commissioner Bradley, we're going to let you make the 13 motion. I hope you make the right one. 14 MR. LITCHFIELD: Madam Chairman, if I might before that happens. 15 16 CHAIRMAN JABER: Go ahead, Mr. Litchfield. 17 MR. LITCHFIELD: For purposes of clarification, we 18 have two requests before the Commission today. One, to ask 19 that you accept and approve the, the stipulation and settlement 20 agreement, and the other, to implement the midcourse correction 21 in the fuel adjustment clause. 22 CHAIRMAN JABER: Right. Those are Issue 1 and 23 Issue 2 respectively, if I'm not mistaken. Yes. 24 MR. LITCHFIELD: Yes. Thank you. 25 CHAIRMAN JABER: We're voting out the recommendation.

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1	Commissioner Palecki, would you like to make a motion on each
2	issue or do you want to do it in one?
3	COMMISSIONER DEASON: Commissioner Bradley.
4	CHAIRMAN JABER: What did I say?
5	COMMISSIONER DEASON: Palecki.
6	CHAIRMAN JABER: Okay. Commissioner Bradley, do you
7	want to make a motion on everything?
8	COMMISSIONER BRADLEY: I'd like to make a motion on
9	everything in block.
10	But, first of all, let me say this, with all due
11	respect to the Florida Hospital Association, it's very unusual
12	to have nine parties come together and to have everyone agree.
13	It's exceptional when you have eight of nine agree to the
14	proposed stipulation and agreement and to come in here today
15	and to be willing to sign that document.
16	Having served in the Florida Legislature for many
17	years and having dealt with many issues that were very, very
18	contentious and in some instances debated for long periods of
19	time, I grew to have a vast amount of respect for Mr. Paschall
20	and, and Mike Twomey. And believe you me, if they agree to the
21	settlement, it must be good for, for the ratepayers and the
22	consumers of Florida because I don't think I've ever had them
23	agree to, to anything that I've listened to debate about
24	because they were dead set against some things that were
25	involved in the process and they let it be known. So that in

1 itself sends a strong message to me.

2 Mr. Shreve, I can tell you that your reputation 3 preceded my first meeting with you and me getting acquainted 4 with you. You have a reputation for working to ensure that the 5 ratepayers of Florida get a fair shake in every proceeding.

6 That's, these -- just to have these three people here 7 today saying that this is a good agreement or a good situation 8 for the ratepayers of Florida sends a strong message to me and 9 hopefully it sends the same message to my counterparts on this 10 Commission.

11 Therefore, what I would like to do is this. I would 12 like to support Staff's recommendation, and that is to have the 13 Commission enter a final order today in block taking in both 14 issues. And I would urge my fellow Commissioners to vote with 15 me to, to, in support of that final order.

16 CHAIRMAN JABER: Thank you, Commissioner Bradley. We 17 have a motion to accept Staff's recommendation to approve the 18 proposed stipulation and settlement in Issue 1, and a motion to 19 accept Staff's recommendation to approve FP&L's petition for 20 adjustment to its fuel adjustment factors as contained in Issue 21 2, and a motion to close this docket by final agency action in 22 Issue 3. Need a second.

COMMISSIONER PALECKI: I would second the motion.
 CHAIRMAN JABER: The motion and a second. All those
 in favor, say aye.

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1	(Simultaneous affirmative vote.)
2	CHAIRMAN JABER: Show Item 12A, Staff, approved
3	unanimously. That concludes this agenda conference.
4	MR. ELIAS: There is a fourth issue with respect to
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6	CHAIRMAN JABER: Oh. After close the docket?
7	MR. ELIAS: It's a fuel docket.
8	CHAIRMAN JABER: And, Commissioner Bradley, your
9	motion included keeping the fuel docket open?
10	COMMISSIONER BRADLEY: Yes.
11	CHAIRMAN JABER: And we had a second to that and we
12	voted unanimously, Mr. Elias. Thank you.
13	I want to take an opportunity to congratulate all the
14	parties and to thank you for your cooperation in bringing this
15	all together.
16	Mr. Shreve, I wanted to close in particular with you
17	by telling you you are far too humble in your efforts. You are
18	an outstanding public servant and I congratulate you in
19	particular.
20	FP&L, I hope other companies take your lead. And,
21	also, now that I know that you are capable of coming to the
22	table, guess what? I'll expect it over and over again. Mr.
23	Shreve?
24	MR. SHREVE: Commissioners, if I may, and now that
25	the vote has been taken, this certainly can't be intended to
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sway anyone. I wanted to tell you that I think this 1 2 Commission, all of you, thank you for your remarks. Mr. Bradley 3 and everyone, this result is in large. large part to your 4 credit. And the Staff of the Public Service Commission has 5 worked very hard on this. All of the parties without exception 6 have been a pleasure to work with and worked diligently. Paul Evanson, Bill Walker and Bill Feaster (PHONETIC) have been 7 8 great to try and, although we didn't always agree, negotiate a 9 settlement with.

And I would like to last, we have a relatively small staff, but Roger Howell and Billy Dee Smith, you couldn't believe the work they put in and what they accomplished. Thank you.

14 MR. EVANSON: Could I add my -- could I echo Mr. Shreve's comments? I think it was, this is a fair settlement, 15 16 give and take on all sides, but I'm especially pleased that it 17 continues incentive-based regulation in the state that Jack and 18 FPL and the Commission and the Staff have really supported. I think it makes Florida a model for how states ought to regulate 19 wires companies and I think it's a giant step forward. And I 20 21 thank the Commission and I thank the Staff for all its 22 constructive work and being part of this process, and we really 23 have enjoyed working with you, with all of you. Thank you. 24 CHAIRMAN JABER: Thank you, Mr. Evanson. 25 MR. SHREVE: And although I would like to have had

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1	him have the last word
2	CHAIRMAN JABER: I think Mr. Twomey should have the
3	last word.
4	MR. SHREVE: He usually does.
5	I would like to say that one thing I had wanted to
6	mention. This is a \$600 million rate reduction since '99 with
7	hundreds of millions of dollars of refunds and more to come,
8	and I don't know of any utility in the country that has
9	accomplished this and I don't know of any Public Service
10	Commission in the country that has accomplished this and you're
11	to be congratulated.
12	CHAIRMAN JABER: Thank you, sir. We're done. Go
13	home.
14	(Concluded at 10:05 a.m.)
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	FLORIDA PUBLIC SERVICE COMMISSION

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1	STATE OF FLORIDA)
2	: CERTIFICATE OF REPORTER
3	COUNTY OF LEON)
4	
5	I, LINDA BOLES, RPR, Official Commission Reporter, do hereby certify that the foregoing proceeding was
6	heard at the time and place herein stated.
7	IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been
8	transcribed under my direct supervision; and that this transcript, constitutes a true transcription of my notes of
9	said proceedings.
10	I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties'_attorneys_or counsel
11	or employee of any of the parties' attorneys or counsel connected with the action, nor am I financially interested in
12	the action.
13	DATED THIS 27TH DAY OF MARCH, 2002.
14	
15	LINDA BOLES, RPR
16	FPSC Official Commissioner Reporter (850) 413-6734
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	FLORIDA PUBLIC SERVICE COMMISSION