JAMES S. ALVES BRIAN H. BIBEAU RICHARD S. BRIGHTMAN DIANE W. CARR KEVIN B. COVINGTON T. SPENCER CROWLEY, III BRIAN A. CRUMBAKER PETER C. CUNNINGHAM RALPH A. DEMEO WILLIAM H. GREEN MATTHEW L. HICKS WADE L. HOPPING GARY K. HUNTER, JR. JONATHAN T. JOHNSON ROBERT A. MANNING FRANK E. MATTHEWS RICHARD D. MELSON KYLE V. MITCHELL

PROFESSIONAL ASSOCIATION ATTORNEYS AND COUNSELORS 123 SOUTH CALHOUN STREET POST OFFICE BOX 6526 TALLAHASSEE, FLORIDA 32314 (850) 222-7500 FAX (850) 224-8551 www.hgss.com

HOPPING GREEN & SAMS

ANGELA R. MORRISON ERIC T. OLSEN GARY V. PERKO MICHAEL P. PETROVICH DAVID L. POWELL CAROLYN S. RAEPPLE DOUGLAS S. ROBERTS D. KENT SAFRIET GARY P. SAMS TIMOTHY G. SCHOENWALDER DAN R. STENGLE CHERYL G. STUART JENNIFER A. TSCHETTER VICTORIA L. WEBER

OF COUNSEL ELIZABETH C. BOWMAN REX D. WARE

Writer's Direct Dial No. (850) 425-2313

April 26, 2002

BY HAND DELIVERY

Blanca Bayó Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399

Re: Docket No. 990649B-TP

Dear Ms. Bayó:

Enclosed for filing on behalf AT&T Communications of the Southern States, Inc., MCI WorldCom, Inc. and Florida Digital Network(collectively the "ALEC Coalition") are the original and fifteen copies of ALEC Coalition's Response to Verizon's Request For Reconsideration of Order No. PSC-02-0510-PCO-TP.

By copy of this letter, copies have been furnished to the parties shown on the attached certificate of service. If you have any questions regarding this filing, please give me a call at 425-2359.

Very truly yours - Gary V. Perko

GVP/jlm Enclosures cc: Certificate of Service

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# **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

In re: Investigation into pricing of unbundled network elements (Sprint-Verizon track) Docket No. 990649B-TP

Filed: April 26, 2002

# ALEC COALITION'S RESPONSE TO VERIZON'S REQUEST FOR RECONSIDERATION OF ORDER NO. PSC-02-0510-PCO-TP

AT&T Communications of the Southern States, LLC ("AT&T"), MCI WorldCom, Inc.

("WorldCom"), and Florida Digital Network ("FDN") (collectively the "ALEC Coalition") hereby

file their response in opposition to Verizon's Motion for Reconsideration ("Motion") of Order No.

PSC-02-0510-PCO-TP ("Discovery Order"). In opposition to Verizon's Motion, the ALEC

Coalition states:

# BACKGROUND

## The Discovery Request

1. Verizon's Interrogatory No. 25 to the ALEC Coalition asked:

What cost of capital does each member of the ALEC Coalition use to evaluate local exchange projects. As to each member of the ALEC Coalition, please specify whether this cost of capital is after-tax or before tax. Please fully describe the cost of equity models that each member of the ALEC Coalition uses to develop the cost of capital and specify all model assumptions and inputs.

## The Discovery Standard

2. The scope of permissible discovery is governed by Rule 1.280(b), Florida Rules of

Civil Procedure, which provides in pertinent part:

Parties may obtain discovery regarding any matter, not privileged, that is *relevant to the subject matter of the pending action*, . . . It is not ground for objection that the information sought will be inadmissible at trial, if the

information sought appears reasonably calculated to lead to the discovery of admissible evidence. (Emphasis added)

## **ALEC Coalition's Response and Objections**

3. In its February 25 preliminary objections and its March 5 response to Verizon's interrogatories, the ALEC Coalition objected to Interrogatory No. 25 on the grounds that the information sought "is not relevant or reasonably calculated to lead to the discovery of admissible evidence." The ALEC Coalition's objection thus invoked both tests in Rule 1.280(b): relevancy to the subject matter of the proceeding and the likelihood of leading to the discovery of admissible evidence.

## Verizon's Motion to Compel

4. On March 20, Verizon moved to compel a response to Interrogatory No. 25, arguing that information on the ALEC's cost of capital was relevant to the subject matter of the proceeding because (a) similar information had been produced in proceedings in other states and (b) an AT&T witness had made a statement in a hearing in another jurisdiction suggesting that all information should be used and considered so that the full spectrum is looked at. While Verizon's motion argued that the information requested by Interrogatory No. 25 was relevant to the subject matter of the proceeding, it did not respond to the ALEC Coalition's objection that the information was not reasonably calculated to lead to the discovery of admissible evidence.

# **ALEC Coalition's Motion for Protective Order**

5. The ALEC Coalition filed a response to Verizon's motion to compel and a motion for protective order on March 27, seeking to protect the cost of capital information from discovery. In that pleading, the ALEC Coalition submitted that the production of similar information in other jurisdictions did not speak to the issue under Florida rules as to whether the

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information is relevant to the subject matter of this proceeding, and that the out-of-context statement by an AT&T witness did not demonstrate such relevancy. The ALEC Coalition also pointed out that Verizon had made no effort to show how the requested information was reasonably calculated to lead to the discovery of admissible evidence.

### Verizon's Response to Motion for Protective Order

6. In a second bite at the apple, Verizon on April 3, 2002 filed a response to the ALEC Coalition's motion for protective order in which it again argued that information about ALEC cost of capital was relevant because it had been produced in similar proceedings in other states and because it would provide a benchmark against which to measure the appropriate cost of capital for Verizon.

### The Discovery Order

7. On April 12, 2002, the Commission entered its Discovery Order in which it denied Verizon's motion to compel as to Interrogatory 25 and a parallel motion to compel the production of similar cost of capital information by Z-Tel, another ALEC participating in this docket. In that order, the Commission set forth the arguments made by all parties in their respective pleadings, then ruled with respect to Z-Tel that:

> Z-Tel correctly points out that the issue in this proceeding is the forward looking cost of capital for Verizon. Any CLECs' cost of capital information is irrelevant to establishing the appropriate cost of capital for Verizon, nor is the information reasonably calculated to lead to the discovery of admissible evidence.

The Commission then ruled with respect to Interrogatory No. 25 that:

As stated above [in the Z-Tel ruling] any CLEC's cost of capital information is irrelevant to establishing the appropriate cost of capital for Verizon, nor is the information reasonably calculated to lead to the discovery of admissible evidence. 8. By these rulings, the Commission clearly and specifically ruled in the ALEC Coalitions' favor on both prongs of its objection: that the information sought is not relevant to the subject matter of the proceeding (i.e. the determination of cost of capital for Verizon as part of establishing cost based rates for UNEs) and that the information sought is not reasonably calculated to lead to the discovery of admissible evidence.

## Verizon's Motion for Reconsideration

9. On April 23, Verizon filed its Motion for Reconsideration, arguing that the order "overlooked or failed to consider key facts and the relevant law. In addition, the Order is arbitrary and capricious for its failure to explain or justify its ruling." (Motion at 2-3)

### **STANDARD OF REVIEW**

10. The standard of review for a motion for reconsideration is whether the motion identifies a point of fact or law which the Commission overlooked or failed to consider in rendering its order. *Diamond Cab Co. v. King*, 146 So.2d 889 (Fla. 1962). As demonstrated below, Verizon's Motion fails to meet that standard. Even if the Commission were to ignore the standard for reconsideration, and consider the discovery issue *de novo*, the Discovery Order is correct and should not be disturbed.

### ARGUMENT

11. Verizon has not shown that the Commission overlooked or failed to consider any matter raised by Verizon's pleadings. First, Verizon claims that the Commission "failed to employ the correct standard of discoverability" by finding that the cost of capital information was "irrelevant." (Motion at 5) Verizon is simply wrong. The scope of discovery is expressly limited by the first sentence of Rule 1.280 to information that is "relevant to the subject matter of the

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pending action." The Commission's order was clear: information on CLEC cost of capital is not relevant to the establishment of UNE rates for an ILEC such as Verizon.

12. Second, Verizon alleges that the order fails to account for Verizon's arguments supporting the discoverability of the ALEC Coalitions' cost of capital information because it does not contain a detailed discussion or analysis of the arguments for and against relevance. (Motion at 6) Verizon then reiterates the same arguments regarding relevancy that were contained in its original motion to compel and in its response to the ALEC Coalitions' motion for protective order. (Motion at 6-9) None of this discussion supports Verizon's claim that the Commission overlooked or failed to consider Verizon's prior arguments regarding relevancy. The Order clearly reflects that the Commission considered both Verizon's original Motion to Compel (Order at 2) and Verizon's subsequent Response to the ALEC Coalition's Motion for Protective Order (Order at 3). Verizon cannot claim that the Commission failed to consider the set pleadings -- at most it can claim that it is not satisfied with the level of detail with which the Commission recited and disposed of its arguments. That, however, is not a valid basis for reconsideration. To hold otherwise would subject any Commission order to reconsideration if the Commission failed to recite, analyze, and dispose of every specific argument raised by any party.

13. In summary, it is Verizon's Motion for Reconsideration, not the Commission's order, which applies the wrong legal standard for discovery by seeking to write out of the discovery rule the requirement that the information requested must be "relevant to the subject matter of the pending action." Further, the Motion does little more than express Verizon's dissatisfaction with the Commission's ruling, and reiterate arguments that were previously considered and rejected by the Commission. Such reargument is not the proper subject of a motion for reconsideration. The motion should therefore be denied.

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WHEREFORE, the ALEC Coalition urges the Commission to deny Verizon's Motion for

Reconsideration of the Discovery Order.

RESPECTFULLY SUBMITTED this 2/2 day of April, 2002.

HOPPING GREEN & SAMS, P.A.

Richard D./Melson Gary V. Perko P.O. Box 6526 Tallahassee, FL 32314 (850) 225-7500

and

Donna C. McNulty MCI WorldCom, Inc. 325 John Knox Road The Atrium, Suite 105 Tallahassee, FL 32303

Attorneys for MCI WorldCom, Inc.

Tracy Hatch Floyd R. Self Messer Caparello & Self 215 South Monroe Street, Suite 701 Tallahassee, FL 32301 (850) 222-0720

Attorneys for AT&T Communications of the Southern States, LLC

Matthew Feil Florida Digital Network, Inc. 390 North Orange Avenue, Suite 2000 Orlando, Florida 32801

Attorney for Florida Digital Network, Inc.

#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a copy of the foregoing was furnished to the following parties by U.S. Mail, and/or e-mail (\*) this // th day of April, 2002.

AT&T Communications of the Southern States, Inc. (GA) Virginia Tate\* 1200 Peachtree St., Suite 8068 Atlanta, GA 30309

Ausley Law Firm Jeffrey Wahlen/John Fons\* P.O. Box 391 Tallahassee, FL 32302

BellSouth Telecommunications, Inc. Ms. Nancy B. White\* c/o Nancy H. Sims 150 South Monroe Street, Suite 400 Tallahassee, FL 32301-1556

Covad Communications Company Ms. Catherine F. Boone\* 10 Glenlake Parkway, Suite 650 Altanta, GA 30328-3495

Development Specialists, Inc. Norton Cutler\* c/o Steve Victor 70 West Madison Street, Suite 2300 Chicago, IL 60602-4250

Florida Cable Telecommunications Ass'n Michael A. Gross\* 246 E. 6th Avenue, Suite 100 Tallahassee, FL 32303

Florida Competitive Carriers Assoc. c/o McWhirter Law Firm Joseph McGlothlin\*/Vicki Kaufman\* 117 S. Gadsden St. Tallahassee, FL 32301 Florida Digital Network, Inc.\* 390 North Orange Ave., Suite 2000 Orlando, FL 32801

KMC Telecom Inc. Mr. John D. McLaughlin, Jr. 1755 North Brown Road Lawrenceville, GA 30034-8119

Katz, Kutter Law Firm Charles Pellegrini/Patrick Wiggins\* 12th Floor 106 East College Avenue Tallahassee, FL 32301

Kelley Law Firm Genevieve Morelli/Eric Jenkins 1200 19th St. NW, Suite 500 Washington, DC 20036

Kelley Law Firm Jonathan Canis\*/Michael Hazzard 1200 19th St. NW, Fifth Floor Washington, DC 20036

MCI WorldCom Ms. Donna C. McNulty\* 325 John Knox Road, Suite 105 Tallahassee, FL 32303-4131

MCI WorldCom, Inc. Mr. Brian Sulmonetti Concourse Corporate Center Six Six Concourse Parkway, Suite 3200 Atlanta, GA 30328 Messer Law Firm Norman Horton\*/Floyd Self\*/Tracy Hatch\* 215 South Monroe Street, Suite 710 Tallahassee, FL 32302

Network Access Solutions Corporation Mr. Don Sussman Three Dulles Tech Center 13650 Dulles Technology Drive Herndon, VA 20171-4602

Pennington Law Firm Marc W. Dunbar P.O. Box 10095 Tallahassee, FL 32302

SBC Telecom, Inc. Mr. Kevin Chapman 13th Floor 300 Convent Street San Antonio, TX 78205-3702

Shook, Hardy & Bacon LLP Rodney L. Joyce\* 600 14th Street, N.W., Suite 800 Washington, DC 20005-2004

Sprint-Florida, Incorporated Charles J. Rehwinkel\* 1313 Blairstone Road Tallahassee, FL 32301-3021

Supra Telecommunications and Information Systems, Inc. Mark E. Buechele Koger Center - Ellis Bldg. 1311 Executive Center Dr., Suite 200 Tallahassee, FL 32301-5027

Swidler Berlin Friedman, LLP Michael Sloan\* 3000 K St. NW, #300 Washington, DC 20007-5116 Time Warner Telecom of Florida, L.P. Carolyn Marek\* 233 Bramerton Court Franklin, TN 37069

Verizon Select Services Inc. Kimberly Caswell\* P.O. Box 110, FLTC0007 Tampa, FL 33601-0110

Z-Tel Communications, Inc. George S. Ford\* 601 S. Harbour Island Blvd. Tampa, FL 33602-5706

Nanette Edwards Director-Regulatory, Sr. Attorney ITC^DeltaCom 4092 S. Memorial Parkway Huntsville, AL 35802

William H. Weber\* Covad Communications Company 19<sup>th</sup> Floor, Promenade II 1230 Peachtree Street, NE Atlanta, GA 30309

Jason Fudge\* FL Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

Attorney