BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

IN RE: Review of GridFlorida Regional Transmission Organization (RTO) proposal.

DOCKET NO. 020233-EI

JEA'S PETITION FOR LEAVE TO INTERVENE

Pursuant to Rules 25-22.039 and 28-106.205, Florida Administrative Code, JEA, through its undersigned counsel, submits its Petition For Leave to Intervene and in support thereof states as follows:

- I. Intervenor information
- 1. The name and address of the Petitioner is:

JEA 21 West Church Street Jacksonville, Florida 32202

2. Copies of all correspondence, pleadings, notices and orders in this docket should be provided to:

Suzanne Brownless
Suzanne Brownless, P.A.
1311-B Paul Russell Road
Suite 201
Tallahassee, Florida 32301
Phone: (850) 877-5200
FAX: (850) 878-0090
E-Mail: sbrownless@nettally.com

Michael B. Wedner
Assistant General Counsel
117 West Duval Street
Suite 480
Jacksonville, Florida 32202
Phone: (904) 630-1834
FAX: (904) 630-1316
E-Mail: mwedner@coj.net

P.G. Para
Director of Legislative Affairs
JEA
21 West Church Street
Jacksonville, Florida 32202
Phone: (904) 665-6208
E-Mail: parapg@jea.com



Dick Basford, President
Dick Basford & Associates, Inc.
5616 Fort Sumter Road
Jacksonville, Florida 32210
Phone: (904) 771-3575
E-Mail: dbasford@attbi.com

II. Substantial interest

- 3. JEA is a vertically integrated municipal electric utility operating in northeastern Florida since 1895. JEA has installed generating capacity of 2,981 MW and will exceed 3,400 MW by 2004. JEA owns 634 circuit miles of transmission lines at voltage levels of 69kV, 115 kV, 138 kV and 500 kV. JEA currently has in excess of 360,000 electric customers on its system.
- 4. On March 20, 2002, Florida Power Corporation (FPC), Florida Power & Light Company (FPL) and Tampa Electric Company (FPL) filed their revised GridFlorida RTO proposal in response to Order No. PSC-01-2489-FOF-EI. This proposal calls for the establishment of an Independent System Operator (ISO) to serve as the RTO and become the primary transmission provider within the state. All utilities within the Florida Reliability Coordinating Council (FRCC) will be permitted to join and turn operational control of their transmission facilities over to the RTO. The RTO would also serve as the security coordinator for the FRCC.
- 5. Actions taken in this docket will affect the nature of the state's transmission facilities, transmission service, and transmission system governance in a market in which JEA has significant investments. As an owner of substantial transmission facilities in the state, JEA may elect to join GridFlorida. A key

element affecting its decision to do so will be the structure of the organization. Also, whether JEA joins GridFlorida or not, its substantial interests will be affected to the extent that it is required to contract with GridFlorida for transmission service. In sum, JEA's ability to deliver and receive power via Florida's bulk power system is directly affected by the formation and operating parameters of GridFlorida. Efficient and economical access to the state's bulk electrical power grid and a reliable RTO to accomplish those objectives are essential to JEA's continued success in providing electricity to its retail customers at one of the lowest rates in the state. Thus, JEA's substantial interests will be directly affected by the decision rendered in this docket.

6. That being the case, the two prong test of Agrico Chemical Company v. Department of Environmental Regulation, 406 So.2d 478 (Fla. 2d DCA 1981), for proving substantial interest has been met by JEA. JEA will, as demonstrated above, sustain an injury in fact of sufficient immediacy and JEA's interest is of the type this proceeding is designed to protect: formation of an efficient and reliable RTO for the delivery of bulk electric power throughout Peninsular Florida.

III. Disputed Issues of Fact and Law

- 10. The following broad issues have been identified by JEA as disputed issues of material fact in this proceeding:
 - Issue 1: What are the appropriate structure and governance mechanisms for GridFlorida?
 - Issue 2: What are the appropriate planning and operational mechanisms for GridFlorida?

a. What cost recovery mechanism will be most appropriate for GridFlorida?

b. Should transmission dependent utility (TDU) costs be included in zonal rates?

c. What is the appropriate treatment for revenue shifts which result from the de-pancaking of rates?

IV. <u>Ultimate Facts Alleged</u>

11. In order to economically and efficiently participate in the newly evolving national energy market, Florida must develop an efficient and reliable RTO in Peninsular Florida. This market must facilitate the creation of a competitive wholesale generation market while maintaining the economic stability of existing transmission owners.

WHEREFORE, JEA respectfully requests that the Commission issue an order granting its Petition For Leave To Intervene and authorizing its participation as a full party in this proceeding.

Respectfully submitted this 18 day of May, 2002 by:

Suzanne Brownless

1311-B Paul Russell Road

Suite 201

Tallahassee, FL 32301 Phone: (850) 877-5200 FAX: (850) 878-0090

Michael B. Wedner
Assistant General Counsel
117 West Duval Street
Suite 480
Jacksonville, Florida 32202
Phone: (904) 630-1834
FAX: (904) 630-1316

Attorneys for JEA

c: 3576

CERTIFICATE OF SERVICE DOCKET 020233

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished by Hand-delivery(*), or U.S. Mail, to the following parties on this /s+ day of May, 2002.

William Keating, Esq. Florida Public Service Comm. 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

Mark Sundback, Esq. Andrews & Kurth Law Firm 1701 Pennsylvania Ave., N.W. Suite 300 Washington, D.C. 20006

Lee L. Willis, Esq.
James D. Beasley, Esq.
Ausley & McMullen Law Firm
227 South Calhoun Street
Tallahassee, FL 32301

Calpine Corporation Thomas W. Kaslow The Pilot House, 2d Floor Lewis Wharf Boston, MA 02110

John W. McWhirter, Esq. McWhirter, Reeves Law Firm 400 North Tampa Street Suite 2450 Tampa, FL 33601-3350

Frederick M. Bryant, Esq. FMPA 2061-2 Delta Way Tallahassee, FL 32303

Joseph A. McGlothlin, Esq. McWhirter, Reeves Law Firm 117 South Gadsden St. Tallahassee, FL 32301 Duke Energy North America Lee E. Barrett 5400 Westheimer Court Houston, TX 77056-5310

David L. Cruthrids, Esq. 1000 Louisiana Street Suite 5800 Houston, TX 77002-5050

Michelle Hershel Florida Electric Cooperatives Association, Inc. 2916 Apalachee Parkway Tallahassee, FL 32301

Peter Antonacci, Esq. Gordon H. Harris, Esq. Gray, Harris Law Firm 301 South Bronough Street Tallahassee, FL 32302-3189

Bruce May, Esq. Holland & Knight Law Firm Bank of America 315 South Calhoun Street Tallahassee, FL 32302-0810

David Owen, Esq. Assistant County Attorney Lee County P.O. Box 398 Ft. Myers, FL 33902

Michael B. Twomey, Esq. P.O. Box 5256 Tallahassee, FL 32314-5256 R. Wade Litchfield, Esq. Office of General Counsel 700 Universe Blvd. Juno Beach, FL 33408-0420

Paul Lewis, Jr. Florida Power Corp. 106 East College Ave. Suite 900 Tallahassee, FL 32301-7740

Thomas J. Maida, Esq. Foley & Lardner Law Firm 106 East College Ave. Suite 900 Tallahassee, FL 32301

Ms. Angela Llewellyn TECO P.O. Box 111 Tampa, FL 33601

Michael Briggs Reliant Energy Power Generation, Inc. 801 Pennsylvania Ave. Suite 620 Washington, D.C. 20004

Timothy Woodbury SEC 16313 North Dale Mabry Highway Tampa, FL 33688-2000

Linda Quick South Florida Hospital and Healthcare 6363 Taft Street Hollywood, FL 33024

John T. Butler, Esq.
Steel Hector & Davis
200 South Biscayne Blvd.
Suite 400
Miami, Florida 33131-2398

Mirant Corporation Beth Bradley 1155 Perimeter Center West Atlanta, GA 30338-5416

Jon C. Moyle, Jr., Esq. 118 North Gadsden Street Tallahassee, FL 32301

Jack Shreve, Public Counsel Office of Public Counsel c/o Florida Legislature 111 West Madison Street, #812 Tallahassee, FL 32399-1400

James A. McGee, Esq. Florida Power Corp. P.O. Box 14042 St. Petersburg, FL 33733-4042

James P. Fama, Esq. LeBoeuf, Lamb Law Firm 1875 Connecticut Ave, N.W. Suite 1200 Washington, D.C. 20009

Matthew M. Childs, Esq. Steel Hector & Davis 215 South Monroe Street Suite 601 Tallahassee, FL 32301

Kenneth Hoffman Rutledge Law Firm P.O. Box 551 Tallahassee, FL 32302

Steven H. McElhaney 2448 Tommy's Turn Oviedo, FL 32766 John Attaway Publix Supermarkets, Inc. P.O. Box 32105 Lakeland, FL 33802-2018

Marchis Robinson Manager, State Government Affairs Enron Corp. 1400 Smith Street Houston, TX 77002-7361

Florida Retail Federation 100 East Jefferson Street Tallahassee, FL 32301

Daniel Frank Sutherland Asbill & Brennan 1275 Pennsylvania Ave., N.W. Washington, D.C. 2004-2415

Kissimmee Utility Authority Mr. Robert Miller 1701 West Carroll Street Kissimmee, FL 32746

Paul Elwing Lakeland Electric 501 East Lemon Street Lakeland, FL 33801-5079

Trans-Elect, Inc. c/o Alan J. Statman, General Counsel 1200 G Street, N.W. Suite 600 Washington, D.C. 20005 Bill Bryant, Jr., Esq. Katz, Kutter Law Firm 106 East College Ave. 12th Floor Tallahassee, FL 32301

Pete Koikos City of Tallahassee 100 West Virginia Street Fifth Floor Tallahassee, FL 32301

Mr. Ed Regan Gainesville Regional Utility Authority P.O. Box 147117, Station A136 Gainesville, FL 32614-7117

Douglas John Matthew Rick 1200 17th Street, N.W. Suite 600 Washington, D.C. 20036-3013

Reedy Creek Improvement District P.O. Box 10000 Lake Buena Vista, FL 32830

Leslie J. Paugh, Esq. P.O. Box 16069 Tallahassee, FL

Suzanne Brownless, Esq.

c: 3578