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July 1, 2002

Mrs. Blanca S. Bayó Director Division of the Commission Clerk and Administrative Services Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Re: Docket No. 020129-TP (CCS7 Tariff)

Dear Ms. Bayó:

AUS

CMP

Enclosed is an original and fifteen copies of BellSouth Telecommunications, Inc.'s Direct Testimony of W. Keith Milner and John A. Ruscilli, which we ask that you file in the captioned docket.

A copy of this letter is enclosed. Please mark it to indicate that the original was filed and return the copy to me. Copies have been served to the parties shown on the attached Certificate of Service.

Sincerely,

Patrick W. Turner
(14)

: All Parties of Record Marshall M. Criser III R. Douglas Lackey Nancy B. White DOCUMENT NUMBER -DATE

DOCUMENT NUMBER

CERTIFICATE OF SERVICE DOCKET NO. 020129-TP

I HEREBY CERTIFY that a true and correct copy of the foregoing was served via (*) Hand Delivery, Electronic Mail and First Class U.S. Mail this 1st day of July 2002 to the following:

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Patrick W. Turner (KA)

1		BELLSOUTH TELECOMMUNICATIONS, INC.
2		DIRECT TESTIMONY OF JOHN A. RUSCILLI
3		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4		DOCKET NO. 020129-TP
5		JULY 1, 200?
6		
7	Q.	PLEASE STATE YOUR NAME, YOUR POSITION WITH BELLSOUTH
8		TELECOMMUNICATIONS, INC. ("BELLSOUTH") AND YOUR
9		BUSINESS ADDRESS.
10		
11	A.	My name is John A. Ruscilli. I am employed by BellSouth as Senior Director
12		for State Regulatory for the nine-state BellSouth region. My business address
13		is 675 West Peachtree Street, Atlanta, Georgia 30375.
14		
15	Q.	PLEASE PROVIDE A BRIEF DESCRIPTION OF YOUR BACKGROUND
16		AND EXPERIENCE.
17		
18	A.	I attended the University of Alabama in Birmingham where I earned a
19		Bachelor of Science Degree in 1979 and a Master of Business Administration
20		in 1982. After graduation I began employment with South Central Bell as an
21		Account Executive in Marketing, transferring to AT&T in 1983. I joined
22		BellSouth in late 1984 as an analyst in Market Research, and in late 1985
23		moved into the Pricing and Economics organization with various
24		responsibilities for business case analysis, tariffing, demand analysis and price
25		regulation. I served as a subject matter expert on ISDN tariffing in various

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1		commission and public service commission (1 SC) start meetings in
2		Tennessee, Florida, North Carolina and Georgia. I later moved into the State
3		Regulatory and External Affairs organization with responsibility for
4		implementing both state price regulation requirements and the provisions of the
5		Telecommunications Act of 1996 (the "Act"), through arbitration and 271
6		hearing support. In July 1997, I became Director of Regulatory and Legislative
7		Affairs for BellSouth Long Distance, Inc., with responsibilities that included
8		obtaining the necessary certificates of public convenience and necessity,
9		testifying, Federal Communications Commission ("FCC") and PSC support,
10		federal and state compliance reporting and tariffing for all 50 states and the
11		FCC. I assumed my current position in July 2000.
12		
13	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
14		
15	A.	The purpose of my testimony is to present BellSouth's position on several
16		policy issues set forth in the Florida Public Service Commission's
17		("Commission's") Order Establishing Procedure dated June 21, 2002
18		pertaining to the Joint Petition of US LEC of Florida, Inc., Time Warner
19		Telecom of Florida, LP and ITC^DeltaCom Communications' ("Petitioners'")
20		Objection to and Requesting Suspension of Proposed CCS7 Access
21		Arrangement Tariff ("Petition") filed on February 15, 2002. In my testimony, I
22		respond to the following issues: 1, 3, 4, 5, 8, 10, and 11. The wording of these
23		issues in my testimony are the same as contained in the Commission's June 21,
24		2002 Order Establishing Procedure (Order No. PSC-02-0853-PCO-TP).

1		BellSouth's witness Mr. Keith Milner is also filing direct testimony in this
2		case.
3		
4	Q.	PLEASE DESCRIBE CCS7 SERVICE, GENERALLY, AND BELLSOUTH'S
5		CCS7 ACCESS ARRANGEMENT SERVICE, SPECIFICALLY.
6		
7	A.	Generally, CCS7 provides signaling functionality for call routing and
8		completion as well as access to various databases. BellSouth's CCS7 Access
9		Arrangement service offering allows for customers to interconnect to
10		BellSouth at designated Signal Transfer Points ("STPs") for use with services
11		that require receiving and terminating signaling information using the common
12		channel signaling protocol. Mr. Milner provides additional information in his
13		testimony regarding the technical aspects of BellSouth's CCS7 Access
14		Arrangement Tariff ("CCS7 Tariff") offering.
15		
16	Q.	PLEASE DESCRIBE THE CURRENT CCS7 SERVICE OPTIONS
17		AVAILABLE TO CARRIERS LIKE THE PETITIONERS.
18		
19	A.	Alternative Local Exchange Carriers ("ALECs"), wireless carriers,
20		Interexchange Carriers ("IXCs"), and other Incumbent Local Exchange
21		Carriers ("ILECs") in Florida have at least three options for obtaining this
22		functionality in relation to calls placed by their end users. These options are:
23		1. Provide their own CCS7 functionality

ı		2. Obtain CCS/ from various third-party hubbing vendors
2		such as Illuminet, Southern New England Telephone
3		Corp., or Telecommunications Services Inc.; or
4		3. Obtain CCS7 service from BellSouth.
5		
6	Issue	1: To what kind of traffic does BellSouth's CCS7 Access Arrangement tariff
7	apply	?
8		
9	Q.	IN GENERAL, IN RELATION TO WHAT KINDS OF TRAFFIC CAN
10		CARRIERS USE CCS7 SERVICES THAT THEY CHOOSE TO OBTAIN
11		FROM BELLSOUTH?
12		
13	A.	Generally, carriers choosing to obtain CCS7 service from BellSouth can use the
14		service in relation to three types of calls: (1) interexchange calls between
15		locations in the state of Florida and locations in other states ("interstate calls");
16		(2) local calls; and (3) interexchange calls between locations within the state of
17		Florida ("non-local intrastate calls").
8		
19	Q.	DOES THE CCS7 TARIFF THAT IS THE SUBJECT OF THIS
20		PROCEEDING APPLY TO MESSAGES THAT ARE USED IN RELATION
21		TO INTERSTATE CALLS?
22		
23	A.	No. When carriers like the Petitioners use BellSouth's CCS7 service in
24		relation to interstate calls, they pay the CCS7 rates set forth in
>5		BellSouth's F.C.C. Tariff No. 1 BellSouth's Federal Tariff sets forth a

1		per message Transaction Capabilities Application Part ("TCAP") rate
2		and a per message Integrated Switched Digital Network User Part
3		("ISUP") rate that applies to messages associated with interstate calls.
4		See BellSouth's FCC Tariff No. 1, §6.8.1(I)(3). Mr. Milner's direct
5		testimony in this proceeding discusses the use of these message types
6		during call processing. BellSouth's Federal Tariff also sets forth
7		monthly recurring charges for connections and terminations for CCS7
8		facilities associated with interstate calls, Id., §6.8.1.(I)(1),(2). The
9		TCAP rates, the ISUP rates, and the monthly nonrecurring charges for
10		connections and terminations are the same in the Federal Tariff as they
11		are in the CCS7 Tariff that is the subject of this proceeding.
12		
13	Q.	DOES THE CCS7 TARIFF THAT IS THE SUBJECT OF THIS
14		PROCEEDING APPLY TO MESSAGES THAT ARE USED IN RELATION
15		TO LOCAL CALLS?
16		
17	A.	It does, but only to the extent that a carrier that uses BellSouth's CCS7 in
18		relation to local calls is not a party to an approved interconnection agreement
19		with BellSouth.
20		
21		BellSouth's interconnection agreements with various competitive local
22		exchange companies contain per message TCAP rates for messages associated
23		with local calls, per message ISUP rates for messages associated with local
24		calls, and monthly recurring charges for connections and terminations for
25		CCS7 facilities associated with local calls. When carriers that are parties to

1		such an interconnection agreement use BellSouth's CCS7 service in relation to
2		local calls, they pay the CCS7 rates set forth in their approved local
3		interconnection agreements with BellSouth, and BellSouth's tariff does not
4		apply in those situations.
5		
6		If an entity that does not have an approved interconnection agreement with
7		BellSouth uses BellSouth's CCS7 services in relation to local calls, the CCS7
8		tariff that is the subject of this proceeding applies to that entities use of such
9		services. 1
10		
11	Q.	DOES THE CCS7 TARIFF THAT IS THE SUBJECT OF THIS
12		PROCEEDING APPLY TO MESSAGES THAT ARE USED IN RELATION
13		TO NON-LOCAL, INTRASTATE CALLS?
14		
15	A.	Yes. Now that BellSouth is able to monitor the messages it provides in
16		relation to a particular carrier's traffic and has implemented its CCS7
17		Tariff, when carriers like the Petitioners use BellSouth's CCS7 service
18		in relation to non-local intrastate calls, they pay the rates set forth in the
19		CCS7 Tariff that is the subject of this proceeding. The Florida CCS7
20		Tariff that is the subject of these proceedings sets forth a per-message
21		TCAP rate and a per message ISUP rate that applies to messages

Under the CCS7 Tariff, when third party hubbing vendors that are *not* ALECs (and thus do not have local interconnection agreements with BellSouth) use BellSouth's CCS7 service in relation to local calls, they pay the CCS7 rates set forth in the CCS7 Tariff. When third party hubbing vendors that *are* ALECs with local interconnection agreements with BellSouth use BellSouth's CCS7 service in relation to local calls, they continue to pay the CCS7 rates set forth in their approved local interconnection agreements.

Ī		associated with non-local, intrastate calls. ² See Tariff E6.8.1.J.3(a), (b).
2		It also sets forth monthly recurring charges for connections (i.e., links)
3		and terminations (i.e. ports) for CCS7 facilities associated with non-
4		local, intrastate calls. See Tariff E6.8.1.J.1(a); E6.8.1.J.2(a).
5		
6	Q.	HOW DOES BELLSOUTH DETERMINE WHETHER USAGE FOR CCS7
7		SIGNALING MESSAGES SHOULD BE BILLED UNDER THE FEDERAL
8		TARIFF, THE STATE TARIFF, OR AN APPLICABLE LOCAL
9		INTERCONNECTION AGREEMENT?
10		
11	A.	With regard to CCS7 signaling messages, the percent interstate usage factor
12		("PIU") and the percent local usage factor ("PLU") that a carrier provides to
13		BellSouth are applied to that carrier's total number of TCAP and ISUP
14		messages to determine the number of such messages that are interstate, non-
15		locarastate, and local. Once this determination is made, the rates from the
16		Federal Tariff are applied to the interstate messages, the rates from the CCS7
17		tariff are applied to the non-local intrastate messages, and the rates from any
18		applicable interconnection agreement are applied to the local messages. If no
19		interconnection agreement applies (i.e., if the carrier is a third-party hubbing

messages as well.

20

21

vendor that is not an ALEC), the rates from the CCS7 Tariff apply to the local

² As noted throughout this testimony, the rates set forth in the CCS7 Tariff also will apply when a third party hubbing vendor that does not have an interconnection agreement with BellSouth uses BellSouth's CCS7 services in relation to local calls.

The recurring charges for connections and terminations are calculated in a similar manner. Any given connection and termination can carry messages associated with interstate, non-local intrastate, and local calls. BellSouth uses the PIU and PLU factors that a carrier provides to BellSouth to pro-rate the connection and termination charges set forth in the Federal Tariff, the CCS7 Tariff, and any applicable interconnection agreement in order to determine the amount the carrier pays for connections and terminations. Assume, for instance, that a carrier provides BellSouth with a PIU of 40% (which means that 40% of the messages carried over the connections and terminations purchased by that carrier are associated with interstate calls) and a PLU of 30% (which means that of the 60% of the messages carried over the connections and terminations purchased by that carrier that are not associated with interstate calls, 30% are associated with local calls and 70% are associated with nonlocal intrastate calls).³ The rate the carrier will pay for a connection and a termination is the sum of 40% of the connection and termination rates set forth in the Federal Tariff, 42% of the connection and termination rates set forth in the CCS7 Tariff,⁵ and 18% of the connection and termination rates set forth in any applicable interconnection agreement.⁶

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³ This means that 18% (60% X 30%) of the of the total messages carried over the onnections and terminations purchased by the carrier are associated with local calls and that 42% (60% X 70%) of the messages carried over the connections and terminations purchased by that carrier are associated with non-local intrastate calls. When the 18% of the messages associated with local calls and the 42% of the messages associated with non-local intrastate calls are added to the 40% of the messages that are associated with interstate calls, this adds up to 100% of the messages.

⁴ This is because 40% of the messages carried over that connection and termination are associated with interstate calls.

⁵ This is because, as explained in footnote 3 above, 42% of the messages carried over that connection and termination are associated with non-local, intrastate calls.

⁶ This is because, as explained in footnote 3 above, 18% of the messages carried over that connection and termination are associated with interstate calls. If no interconnection agreement is applicable, the

1		
2	Issue	3: Is BellSouth's CCS7 Access Arrangement Tariff revenue neutral? Why or
3	why	not?
4		
5	Q.	WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?
6		
7	A.	BellSouth's CCS7 Tariff is revenue neutral. Revenues projected for
8		BellSouth's CCS7 Tariff have been offset by the reductions BellSouth made to
9		the Local Switching rates reflected in Section E6.8.2 of BellSouth's Intrastate
10		Access Tariff, as well as reductions made in BellSouth's interco. Letion for
11		mobile service provider offering reflected in Section A35.1 of BellSouth's
12		Florida General Subscriber Service Tariff. A copy of the price out package
13		demonstrating revenue neutrality is attached as Exhibit JAR-1. This
14		information is proprietary.
15		
16	Issue	e 4: Does BellSouth's CCS7 Access Arrangement Tariff violate Section
17	364.	163 or any other provisions of Chapter 364, Florida Statutes?
18		
19	Q.	WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?
20		
21	A.	BellSouth's tariff is consistent with Section 364.163 of the Florida Statutes,
22		concerning network access services.
23		

carrier would pay the sum of 40% of the connection and termination rates set forth in the Federal Tariff and 60% of the connection and termination rates set forth in the CCS7 Tariff.

1	Q.	HAS THE TEXT OF SECTION 364.163 CHANGED OVER TIME?
2		.•
3	A.	Yes, it has.
4		
5	Q.	HAS THE RELATIONSHIP BETWEEN INTRASTATE SWITCHED
6		ACCESS RATES AND INTERSTATE SWITCHED ACCESS RATES
7		CHANGED OVER TIME?
8		
9	A.	Yes.
10		
11	Q.	COULD YOU EXPLAIN HOW THE TEXT OF SECTION 364.163 HAS
12		CHANGED OVER TIME IN CONJUNCTIONS WITH HOW THE
13		RELATIONSHIP BETWEEN INTRASTATE SWITCHED ACCESS RATES
14		AND INTERSTATE SWITCHED ACCESS RATES HAVE CHANGED
15		OVER TIME?
16		
17	A.	Yes. The following is a brief history of how the statute has changed over time
18		in relation to when the intrastate switched access rates of BellSouth and some
19		other LECs reached parity with their respective interstate switched access rates
20		
21		• Section 364.163(1), effective July1, 1995, stated that effective January
22		1, 1996, the rates of network access services would be capped at the
23		rates in effect on July 1, 1995.
24		

1	• Subsection (2) stated that after termination of the rate caps and after a
2	Local Exchange Carrier's ("LEC's") intrastate switched access rates
3	reached parity with its interstate switched access rates, that rates d
4	be adjusted by no more than 3% annually of the then current prices.
5	
6	• Section (6) stated that if a LEC's intrastate switched access rates were
7	higher than interstate rates in effect on December 31, 1994, the LEC
8	must reduce intrastate rates by 5% annually beginning October 1, 1996
9	to reach parity. Upon reaching parity no further reductions should be
10	required.
11	
12	BellSouth's intrastate switched access rates reached parity with its December
13	31, 1994 interstate switched access rates in 1997, along with one other LEC.
14	The Commission Staff affirmed this in a memo to the Commission dated
15	October 1, 1997 (see Exhibit JAR-2). The Staff also noted that the remaining
16	LECs would achieve parity from 2000 - 2010. Further, in its Competition in
17	Telecommunications Market dated December 1997 at page 37, the Commission
18	reported to the Florida Legislature, "BellSouth's March 1, 1997, intrastate
19	switched access rate reductions filed pursuant to Order No. PSC-97-0128-FOF-
20	TL, in Docket No. 920260-TL, brought BellSouth's intrastate composite
21	switched access rate below its December 31, 1994, interstate composite
22	switched access rate, thus achieving parity." The relevant portion of the

23

24

Exhibit JAR-3.

Commission's report containing the information cited above is attached as

1	Effective May 28, 1998, the statute was changed to read as follows:
2	:
3	• Subsection (1) – effective 1/1/00, rates for network access are capped at
4	rates in effect on 1/1/99 and remain capped until 1/1/01.
5	
6	• Subsection (2) – after termination of caps and after a LEC reaches
7	parity with interstate rates, rates can be adjusted. (Note that there is no
8	specific date listed to achieve parity.)
9	
10	• Subsection (6) – mandated a reduction of 5% then 10% for LECs with
11	more than 100,000 but less than 3 million lines. (Subsection (6)
12	escalated the access reduction amounts so that companies rated by the
13	Commission as unable to achieve parity earlier than 2000 would do so
14	sooner. Also, the category of LECs referenced by the Commission did
15	not include BellSouth, which has more than 3 million access lines. As
16	noted above, BellSouth had already reached parity in 1997.
17	
18	In general, parity between interstate and intrastate switched access charges is a
19	moving target. The 1995 version of Section 364.163 of the Florida Statute,
20	however, used interstate rates in effect on December 31, 1994 as a target to
21	enable the LECs to know what the intrastate access rates would have to reach
22	in order to achieve parity. As the Commission's Staff indicated, BellSouth has
23	reached that parity. BellSouth, therefore, should be allowed to introduce
24	charges for a technical capability that it previously had been unable to bill.
25	

2	Issue	5: What does BellSouth charge subscribers under the CCS7 Access
3	Arra	ngement Tariff for the types of traffic identified in Issue 1?
4		
5	Q.	PLEASE DESCRIBE HOW SUBSCRIBERS TO BELLSOUTH'S CCS7
6		TARIFF ARE CHARGED.
7		
8	A.	There are three types of rates and charges that apply to BellSouth's CCS7
9		offering: monthly rates (recurring), one-time charges (nonrecurring) and usag
0		charges (per signaling message). For each connection, subscribers to
l		BellSouth's CCS7 Tariff must order a CCS7 Access Connection and CCS7
2		Access Termination. The CCS7 Access Arrangement is provided via the
3		CCS7 Signaling Connection and the CCS7 Signaling Termination. The CCS
4		Signaling Connection provides a 2-way digital 56 kilobits per second ("kbps'
5		facility, dedicated to a single customer, which originates at the customer's
6		signaling point of interconnection in a LATA and terminates at a BellSouth
7		Signal Transfer Point ("STP") selected by BellSouth. The CCS7 Signaling
8		Termination provides a dedicated point of interface at a BellSouth STP for th
9		customer's CCS7 Signaling Connection. Usage of BellSouth's CCS7 Access
0.0		Arrangement provides for the use of BellSouth's network for the transmission
!1		of call set-up and non-call set-up traffic.
22		
13		The rate elements associated with BellSouth's CCS7 Tariff are as follows:
:4		Monthly Charges (recurring):
5		CCS7 Signaling Connection per 56 khns facility \$155.00

1		CCS7 Signaling Termination, per STP port	\$3	377.05		
2		One-time Charges (nonrecurring):				
3		CCS7 Signaling Connection, per 56 kbps faci	lity \$	150.00		
4 5 6		CCS7 Point Code Establishment or Change: Originating Point code Per Destination Point Code	\$\frac{1^{st}}{\$40.00} 8.00	<u>Add'l</u> \$ 8.00 8.00		
7		Usage Charges (per signaling message):				
8	Call Set-Up, per message (ISUP) \$.000035					
9		TCAP, per message	\$	5.000123		
10						
11	Issue	8: What is the impact, if any, of BellSouth's CCS7 A	.ccess Arı	rangement		
12	Tariff	on subscribers? Does such impact, if any, affect who	ether Bel	lSouth's CCS7		
13	Access Arrangement Tariff should remain in effect?					
14						
15	Q.	WHAT IS YOUR UNDERSTANDING OF THIS IS	SUE?			
16						
17	A.	BellSouth is not sure what the ALECs intended to ad	dress by v	way of this issue,		
18		and BellSouth reserves the right to more fully address	s this issu	e by way of		
19	rebuttal testimony. In similar proceedings before the Tennessee Regulatory					
20	Authority, however, ALECs objected that BellSouth's CCS7 tariff will require					
21		ILECs and ALECs to "recover this 'new' per message	charge fo	or SS7" from		
22		their end users and that the tariff will "have an impact on all non-BellSouth				
23	ILECs and all CLECs resulting in all affected carriers raising their traffic					
24		sensitive rates." ⁷ If these were valid objections to the	tariff, th	en every rate		

⁷ Tennessee Regulatory Authority Docket No. 02-00024, Petitioners' Motion to Dismiss at pp. 6-7.

1		increase proposed by every regulated carrier would be defined because any rate
2		increase "will have an impact on" all business customers who purchase the
3		service. Thus, the possibility always exists that business customers who pay
4		the increased rates may raise the prices of the goods and services they sell to
5		others. This unremarkable fact simply is a characteristic of a free market
6		economy and is not a valid basis for denying a proposed rate change.
7		
8	Issue	9: Does BellSouth bill ILECs for the signaling associated with the types of
9	traffi	c identified in Issue 1? (a) If not, why not? (b) Has BellSouth offered ILECs
10	a bill	and keep arrangement for local and/or intrastate CCS7 messages and B-links
11		
12	Q.	DOES BELLSOUTH CHARGE ILECS FOR THE SIGNALING
13		ASSOCIATED WITH TRAFFIC THE COMPANIES EXCHANGE?
14		
15	A.	Yes. Many ILECs purchase A-links from BellSouth to get signaling on calls
16		originated by or terminated to an end user of the ILEC. The A-links connect
17		end offices or databases (Signal Control Points or "SCPs") to STPs. The types
18		of calls are either local or intraLATA toll calls, which would include Extended
19		Area Service traffic ordered by this Commission.
20		
21	Q.	HAS BELLSOUTH OFFERED ILECS A BILL-AND-KEEP
22		ARRANGEMENT FOR CCS7 MESSAGES AND B-LINKS (WHICH
23		CONNECT STPs TO STPs) IN FLORIDA?
24		

25

A.

No.

2 Issue 10: Should BellSouth's CCS7 Access Arrangement Tariff remain in effect?

3 If not, what action(s) should the Florida Public Service Commission take?

Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

A.

BellSouth's CCS7 Tariff should remain in effect. BellSouth is providing a service of value, and is entitled to compensation. BellSouth should be compensated for the ALECs' use of BellSouth's CCS7 network. I non-local intrastate calls. The CCS7 Tariff will also enable BellSouth to be properly compensated for use of its CCS7 capability in relation to local calls by third party hubbing vendors that do not have local interconnection agreements with BellSouth.

BellSouth should not be prohibited from amending its tariffs to require the cost causer of a network access service to pay for the network access service it receives from BellSouth merely because BellSouth's tariffs had not previously set forth a charge for that network access service. Instead, under such circumstances, BellSouth should be allowed to do what it has done in this tariff filing: introduce a charge for a network access service by making a filing that is revenue neutral (meaning that in the aggregate, BellSouth will be receiving the same amount of revenue after the charge is introduced as it was receiving before the charge was introduced). Once the charge is introduced in this fashion, BellSouth should be allowed to adjust the charge annually in compliance with Section 364.163.

1					
2	Issue	11: If the tariff is to be withdrawn, what alternatives, if any, are available to			
3	BellS	South to establish a charge for non-local CCS7 access service pursuant to			
4	Florida law?				
5					
6	Q.	WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?			
7					
8	A.	The tariff should not be withdrawn. If, however, the Commission decides to			
9		the contrary, the Commission should establish appropriate procedures to be			
10		followed when introducing a charge for a network access service that is being			
11		provided but for which there is no tariffed rate. As I stated earlier, BellSouth			
12		should not be prohibited from amending its tariffs to require the cost causer of			
13		a network access service to pay for the network access service it receives from			
14		BellSouth merely because BellSouth's tariffs had not previously set forth a			
15		charge for that network access service.			
16					
17		Another alternative, should the Commission decide that the tariff be			
18		withdrawn, which BellSouth believes it should not, would be for BellSouth to			
19		continue offering non-local, intrastate CCS7 services without charge,			
20		necessitating the increase of rates for other services. This method, however,			
21		would be contrary to assessing cost to the cost-causer.			
22					
23	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?			
24					

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25

A.

Yes.

BellSouth Telecommunications, Inc. FPSC Docket No. 020129-TP July 1, 2002 Exhibit JAR-1

ENTIRE DOCUMENT REDACTED FOR PUBLIC DISCLOSURE

State of Florida -M-E-M-O-R-A-N-D-U-M-



Public Service Commission

DATE: October 1, 1997

TO: Chairman Julia L. Johnson

Commissioner J. Terry Deason Commissioner Susan F. Clark Commissioner Diane K. Kiesling

Commissioner Joe Garcia

FROM: Suzanne Ollila, Division of Communications A.O.

RE: 1997 Flow-Through of LEC Switched Access Reductions by IXCs, pursuant to

Section 364.163(6), Florida Statutes

The 1997 LEC switched access rate reductions, and the resulting IXC flow-throughs are complete. All rate reductions are effective no later than October 1, 1997, as required by statute.

Six LECs were required to reduce their intrastate switched access rates in 1997. In 1997, two LECs, BellSouth and Frontier, achieved parity with their December 31, 1994 interstate switched access rates. BellSouth only needed a 2.7 percent rate reduction on March 1, 1997 to achieve parity, although its total rate reduction (as a part of its settlement agreement) was 18.7 percent. Frontier achieved parity with a 3.5 percent reduction. ALLTEL, GTE Florida, Sprint-Florida, and Vista-United implemented intrastate switched access rate reductions of 5.3 percent, 5 percent, 5.2 percent, and 6.3 percent, respectively. Staff anticipates that with annual 5 percent rate reductions, the remaining four LECs will achieve parity beginning in 2000. Staff estimates that ALLTEL, GTE Florida, Sprint-Florida, and Vista-United will achieve parity on October 1, 2001, October 1, 2010, October 1, 2008, and October 1, 2000, respectively.

At the May 6, 1997 commission agenda conference you requested that staff provide you with the dollar amount of the switched access rate reductions flowed through by the IXCs to their customers, including any amount flowed through in excess of the statutory requirement. The dollar amount flowed through associated with the access reductions required by Section 364.163(6), F.S. is \$21.2 million annualized (October 1, 1997 through September 30, 1998). Only one facility-based IXC had an expense reduction of less than \$100 per month, and thus was exempt from the flow-through requirement.

This year, there was also a significant opportunity for IXCs to flow through more than the required amount, and to flow it through prior to October 1. A number of IXCs did take advantage of this opportunity. Pursuant to Order No. PSC-97-0128-FOF-TL in Docket No. 920260-TL (settlement agreement), BellSouth reduced its intrastate switched access rates by

more than the amount necessary to reach parity with its December 31, 1994 interstate switched access rate, and made the rate reduction effective March 1, 1997. MCI flowed through BellSouth's rate reduction effective March 1, 1997, seven months earlier than the required October reduction. The dollar impact of MCI's reduction from March 1, 1997 through September 30, 1997 is not included in the following number because MCI filed for confidential treatment of its supporting documentation. The additional amount flowed through by IXCs primarily reflects the difference in BellSouth's 2.7 percent rate reduction to reach parity with its December 31, 1994 interstate rate and the 18.7 percent total rate reduction in access associated with the settlement agreement amount. This additional amount is \$29.5 million annualized (October 1, 1997 through September 30, 1998).

The annualized total dollar amount the IXCs flowed through is \$50.7 million.

If you have any questions, please call me at 3-6540.

Bill Talbott
 Mary Bane
 Walter D'Haeseleer

Richard Tudor Sally Simmons David Dowds Stan Greer Robin Norton Beth Culpepper

BellSouth Telecommunications, Inc. FPSC Docket No. 020129-TP July 1, 2002 Exhibit JAR-3

TELECOMMUNICATIONS MARKETS

DECEMBER 1997

Florida Public Service Commission's
Division of Communications

			Table 3-3			
POTENTIAL DISCOUNTS FOR SCHOOLS AND LIBRARIES IN FLORIDA						
County	% of Public School Students Eligible for Free/Reduced Lunch!	% Discount 1				
		Urban	Rural			
NASSAC	31.33	50	60			
OKALOOSA	29.84	50	60			
OKEECHOBEE	53.95	80	80			
ORANGE	38.20	60	70			
OSCEOLA	000	NO FIGURES AVAILABLE				
PALM BEACH	29.37	50	60			
PASCO	44.10	60	70			
PINELLAS	37.81	50	70			
POLK	52.99	80	80			
PUTNAM	61.86	80	80			
21. 10HN2	26.44	50	60			
SI. LUCIE	53.17	80	80			
SANTA ROSA	30.98	50	60			
SARASOTA	33.49	50	60			
SEMINOLE	25.32	50	60			
SUMTER	62.86	80	80			
SUWANNEE	44.92	60	70			
TAYLOR	46.74	60	70			
UNION	42.21	60	70			
VOLUSIA	39.70	60	70			
WAKULLA	36.14	60	70			
WALTON	50.83	80	80			
WASHINGTON	51.99	80	80			

The number of students that qualify for the free/reduced tunch program is collected from each school district by the Department of Education. The figures represent the average for all schools in each district.

SWITCHED ACCESS

Section 364.163(6), Florida Statutes, requires any LEC whose current intrastate switched access rates are higher than its December 31, 1994, interstate switched access rates to reduce its intrastate switched access rates by 5% annually, beginning October 1, 1996. Once parity between the intrastate and 1994 interstate rates is reached, no further reductions are required.

On October 8, 1996, Order No. PSC-96-1265-FOF-TP, was issued. This was the first

² Depending upon whether Florida schools file individually or on a county wide basis, individual schools may receive greater or lesser discounts than for the county as a whole.

SOURCE: Free/Reduced Lunch Program information provided by Florida Department of Education.

Order issued to implement the mandatory access reductions. It accomplished two things: 1) it ensured that the LECs reduced their intrastate switched access rates by 5%, and 2) ensured that the facilities-based IXCs passed the reductions through to their customers.

The LECs who were required to reduce their rates by 5% effective October 1, 1996, were ALLTEL Florida, Inc., Frontier Communications of the South, Inc., GTE Florida, Inc., Sprint-Florida, Inc., and Vista-United Telecommunications. BellSouth was not required to reduce its intrastate rates by 5%. Instead, a different percentage (16.2%) was applied to BellSouth based on the stipulation in Docket No. 920260-TL resolving BellSouth's last earnings review. The stipulation called for a series of annual switched access rate reductions. BellSouth's March 1, 1997, intrastate switched access rate reductions filed pursuant to Order No. PSC-97-0128-FOF-TL, in Docket No. 920260-TL, brought BellSouth's intrastate composite switched access rate below its December 31, 1994, interstate composite switched access rate, thus achieving parity.

Per Order No. PSC-97-0604-FOF-TP, issued May 27, 1997, tariffs were filed on August 1, 1997, for the 1997 reductions. The LECs who were required to reduce their rates by 5%, effective October 1, 1997, were ALLTEL Florida, Inc., Frontier Communications of the South, Inc., GTE Florida, Inc., Sprint-Florida, Inc., and Vista-United Telecommunications. With this filing Frontier's intrastate switched access rates reached parity with its December 31, 1994, interstate switched access rates.

PAY TELEPHONE PROCEEDING

There have been several significant regulatory changes recently in the pay telephone industry. The most significant changes have come about as a result of Section 276 of the