JAMES S. ALVES BRIAN H. BIBEAU RICHARD S. BRIGHTMAN DIANE W. CARR KEVIN B. COVINGTON T. SPENCER CROWLEY, III BRIAN A. CRUMBAKER PETER C. CUNNINGHAM RALPH A. DEMEO WILLIAM H. GREEN MATTHEW L. HICKS WADE L. HOPPING GARY K. HUNTER, JR. JONATHAN T. JOHNSON ROBERT A. MANNING FRANK E. MATTHEWS RICHARD D. MELSON KYLE V. MITCHELL

HOPPING GREEN & SAMS

PROFESSIONAL ASSOCIATION ATTORNEYS AND COUNSELORS 123 SOUTH CALHOUN STREET POST OFFICE BOX 6526 TALLAHASSEE, FLORIDA 32314 (850) 222-7500 FAX (850) 224-8551 www.hgss.com

> Writer's Direct Dial No. (850) 425-2359

> > July 24, 2002

ANGELA R. MORRISON ERIC T. OLSEN GARY V. PERKO MICHAEL P. PETROVICH DAVID L. POWELL CAROLYN S. RAEPPLE DOUGLAS S. ROBERTS D. KENT SAFRIET GARY P. SAMS TIMOTHY G. SCHOENWALDER DAN R. STENGLE CHERYL G. STUART JENNIFER A. TSCHETTER VICTORIA L. WEBER

OF COUNSEL ELIZABETH C. BOWMAN REX D. WARE

BY HAND DELIVERY

Blanca S. Bayó Director, Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Re: Docket No. 960786B

Dear Ms. Bayó:

Enclosed for filing on behalf of WORLDCOM Inc., are the original and fifteen copies of Post - Workshop Comments of WORLDCOM, Inc. on KPMG's Draft Final Report.

By copy of this letter, this document has been provided to the parties on the attached service list.

Please call if you have any questions.

Very truly yours, New V. M Gary V. Perko

GVP/jlm Enclosures cc: Parties of Record

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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In re: Petition of Competitive Carriers for Commission action to support local competition in BellSouth Telecommunications, Inc.'s service territory.

In re: Consideration of BellSouth Telecommunications, Inc.'s entry into interLATA services pursuant to Section 271 of the Federal Telecommunications Act of 1996. Docket No. 981834-TP

Docket No. 960786-TL

Filed: July 24, 2002.

POST-WORKSHOP COMMENTS OF WORLDCOM, INC. ON KPMG'S DRAFT FINAL REPORT

WorldCom, Inc. ("WorldCom") hereby files its Post-workshop Comments on KPMG's Draft Final Report.

A. Introduction

ALECs first came to the Commission and requested third-party testing in December 1998. ALECs asserted that BellSouth's operations support systems ("OSS") were woefully inadequate and were incapable of supporting the kind of full-scale entry they wished to provide. Now, 173 exceptions and 206 observations later, there is no question that ALECs were right about the state of BellSouth's OSS; that ALECs desperately needed the Commission's help in addressing the serious flaws in BellSouth's OSS; and that the Commission, in deciding to proceed with a thorough and probing test, clearly made the right call. Under Staff's direction, KPMG has rooted out problem after problem, unmasking BellSouth's claims that its OSS, change control process and performance metrics provided ALECs with a level playing field.

Although much progress has been made, key deficiencies remain, as evidenced by KPMG's draft report, which details several areas where BellSouth has failed to satisfy the test's criteria. KPMG has not passed judgment on whether these deficiencies merit rejection of BellSouth's request for a recommendation in support of its 271 application, but rather appropriately has left that decision to the Commission. T.59-60. As discussed below, the deficiencies in BellSouth's OSS have a negative impact on Florida consumers and should be addressed before BellSouth is given in-region long distance authority. Moreover, the Draft "Final" Report is final in name only, because the metrics portion of the test is not scheduled for completion until October 31. That portion of the test is critical, because neither KPMG nor the Commission truly can assess BellSouth's commercial performance until BellSouth's metrics have been determined to be trustworthy.

The purpose of these comments is to highlight a few of the OSS testing issues that are especially critical to WorldCom: change management, provisioning accuracy and performance metrics validity. Other parties with different business plans may focus on different issues. In the final analysis, however, WorldCom respectfully submits there are three steps the Commission should take in response to the draft "Final" Report: (1) require BellSouth to prepare and implement corrective action plans for the test criteria found not satisfied; (2) ensure that BellSouth corrects any flaws that KPMG finds with BellSouth's performance measurement system; and (3) suspend its consideration of BellSouth's 271 petition until the first two steps have been completed.

B. BellSouth's Change Management Process Delivers Flawed OSS Releases

KPMG opened Exception 157 because "BellSouth did not completely test code changes for Releases 10.2 and 10.3 prior to these releases going into production." KPMG identified thirty-one defect change requests for Release 10.3, finding that "BellSouth's incomplete internal software testing may affect a CLEC's ability to efficiently execute transactions with BellSouth, resulting in CLEC customer dissatisfaction." Release 10.5 also contained a high number of defects. BellSouth delayed Release 10.5 almost two weeks until May 31, 2002 because it found there were too many software errors to implement the release on the intended date. Even after the delay, the release still contained at least seventeen software defects, many of which were not announced to ALECs until well after the release was in place. KPMG found that for Release 10.5, "there were significant defects in the software when releases were placed into the production environment." Exception 157 remains open.

The defects in Release 10.5 affected ALECs' ability to prepare and submit orders and, most importantly, their ability to provide service to their customers. For instance, immediately after implementation of Release 10.5, BellSouth began rejecting all ALECto-ALEC migration orders. BellSouth rejected *all* orders through its TAG interface for versions 7.6 or below. BellSouth also rejected orders for new lines at locations where there is QuickService (working service on the premises or warm dial tone). And BellSouth rejected all supplemental orders with a building, pier or wing as part of the address. Such orders are quite common because many addresses (for example in apartment complexes) contain a building number. The fact that such critical defects appeared in a release that was delayed to improve its quality shows that BellSouth is still

unable to properly develop, test, and implement releases. BellSouth also continues to mischaracterize defects as not ALEC-impacting and to postpone their correction. Although a number of these defects in Release 10.5 were corrected within the first week after the release, these defects still caused significant problems in the interim. A number of other defects in Release 10.5 are not even scheduled to be fixed until August 25 or even later. For example, there is no date yet planned for fixing the invalid rejection of supplemental orders that contain building, pier, or wing information.

Such flawed releases are not the norm in the telecommunications industry. In the Verizon region, for example, a typical release has at most one or two systems defects. WorldCom understands there were no tickets opened with respect to recent Verizon releases. Internally, WorldCom considers its own releases to be unacceptable if there are more than ten errors. BellSouth's recent releases have not met even this low standard, which shows that BellSouth's change management process continues to be fatally flawed. BellSouth should be required to prepare and implement a corrective action plan to deal with this major, consumer-affecting, deficiency. Because this issue is so fundamental to ALECs' ability to offer service, the Commission should not recommend 271 approval until BellSouth takes this action and demonstrates compliance by deploying a major software release that meets standards set by the Commission.¹

C. Provisioning Inaccuracy Still Infects BellSouth's OSS

Consumers reasonably expect that when they request certain features, they will be provisioned correctly. But KPMG has determined in Exception 84 that BellSouth has failed to use the proper codes when provisioning switch translations, falling short of the 95% provisioning accuracy standard. The customer impact is clear. According to

¹ The next software release is Release 10.6, which is scheduled for August 24, 2002.

KPMG, "BellSouth's inability to accurately provision or remove services and/or features may result in decreased customer satisfaction." Switch translation errors can result, for example, in consumers not receiving the 900 number blocking they requested; not obtaining call waiting or caller ID; or not receiving long distance service from their carrier of choice. T.60. These errors obviously have a direct affect on consumers' experience and satisfaction with their new local provider.

Likewise, it is critical to customers' experience that their directory information be updated. In Exception 171, however, KPMG found that "BellSouth's systems or representatives have not consistently updated the directory databases as specified in orders submitted by KPMG Consulting." BellSouth failed the 95% standard by a wide margin, accurately updating its records only 85.5% of the time. Again, the customer impact is significant, as stated by KPMG: "BellSouth's inability to accurately update the information in directory listing databases may result in the mishandling of customer requests and cause a decrease in CLEC customer satisfaction." Indeed, in some cases, the failure to update the customer's number could raise issues of personal safety, as when someone attempts to obtain directory listing information to call an emergency service when stranded on the highway. T.58.

Exceptions 84 and 171 remain open. BellSouth should be directed to prepare and implement action plans to address both of these deficiencies that have such a direct impact on consumers' experience. Because of that impact, the Commission should not recommend approval of BellSouth's request for in-region long-distance authority until this problem has been remedied.

D. <u>Because BellSouth's Metrics Have Not Been Validated, the Commission</u> Lacks the Ability to Assess BellSouth's Commercial Performance

KPMG acknowledged at the July 12 workshop that it could not comment on the accuracy of the commercial data presented in Appendix G of its report until it has completed its metrics analysis, currently scheduled for October 31. T.175, 180. Performance metrics testing has revealed numerous problems to date, with BellSouth satisfying only 68% of the evaluation criteria in the PMAP 2.6 environment. Now that BellSouth has moved to PMAP 4.0, "[a]ll 542 evaluation criteria remain testing in progress" Draft Final Report, p. EX – 12. This gaping hole in the test prevents KPMG or the Commission from being able to reach any valid conclusions about BellSouth's commercial performance. Only after BellSouth's performance measurement system has been validated can the Commission review confidently BellSouth's performance data and determine whether it is providing nondiscriminatory access to its OSS and providing ALECs a meaningful opportunity to compete. Accordingly, the Commission should refrain from making a 271 recommendation until metrics testing has been completed successfully.

E. <u>Conclusion</u>

WorldCom respectfully requests that the Commission require BellSouth to prepare and implement corrective action plans for the test criteria found not satisfied; ensure that BellSouth corrects any flaws that KPMG finds with BellSouth's performance measurement system during the ongoing metrics testing; and suspend its consideration of BellSouth's 271 petition until these steps have been taken.

Respectfully submitted, this 24th day of July, 2002.

Donna Cauzano McMulty Donna Canzano McNulty

Donna Canzano McNulty WorldCom, Inc. 325 John Knox Road The Atrium, Suite 105 Tallahassee, FL 32303 (850) 422-1254

Dulaney L. O'Roark III WorldCom, Inc. Six Concourse Parkway Suite 3200 Atlanta, Georgia 30328 (770) 284-5498

Attorneys for WorldCom, Inc.

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a copy of the foregoing was furnished by U.S. Mail, or hand delivery (*) to the following parties this 24th day of July, 2002.

Beth Keating* Division of Legal Services Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399

Nancy White * c/o Nancy Sims BellSouth Telecommunications 150 S. Monroe Street, Suite 400 Tallahassee, FL 32301

Lisa Foshee BellSouth Telecommunications 675 W. Peachtree St., # 4300 Atlanta, GA 30375

John R. Marks, III Knowles, Marks & Randolph 215 S. Monroe Street Tallahassee, FL 32301

Floyd R. Self Messer, Caparello & Self P.O. Box 1876 Tallahassee, FL 32302-1876

Vicki Kaufman/Joseph McGlothlin McWhirter, Reeves, McGlothlin Davidson, Rief & Bakas, P.A. 117 S. Gadsden Street Tallahassee, FL 32301

Patrick K. Wiggins Charles Pellegrini Katz, Kutter Law Firm, 12th Floor 106 E. College Ave. Tallahassee, FL 32301 Rhonda Merritt AT&T Communications 101 N. Monroe St., Ste. 700 Tallahassee, FL 32301

Susan Masterton Sprint P.O. Box 2214 Tallahassee, FL 32316

Peter M. Dunbar Karen Camechis Pennington, Culpepper, Moore Wilkinson, Dunbar & Dunlap Post Office Box 10095 Tallahassee, FL 32302

James C. Falvey American Communications Services Suite 100 131 National Business Parkway Annapolis Junction, MD 20701

Marilyn H. Ash Associate Legal Counsel MGC Communications, Inc. 3301 N. Buffalo Drive Las Vegas, NV 89129

Rodney L. Joyce Shook, Hardy & Bacon, L.L.P. 600 14th Street, N.W. Suite 800 Washington, DC 20005-2004 Matthew Feil Florida Digital Network, Inc. 390 North Orange Ave. Suite 2000 Orlando, FL 32801

Michael Sloan Eric Branfman Swindler Berlin Shereff Friedmann 3000 K Street, NW Suite 300 Washington, DC 20007

Nanette Edwards Director of Regulatory Advocacy ITC^Delta Com 4092 S. Memorial Parkway Huntsville, AL 35802

Kenneth Ruth CWA 2180 West State Road 434 Longwood, FL 32779

Michael Gross Florida Cable Telecommunications Assoc., Inc. 246 E. 6th Avenue, Suite 100 Tallahassee, FL 32303

Donna McNulty MCI WorldCom, Inc. 325 John Knox Road, Suite 105 Tallahassee, FL 32303

Brian Sulmonetti MCI WorldCom, Inc. Concourse Corporate Center Six Six Concourse Parkway Suite 3200 Atlanta, GA 30328 Carolyn Marek Time Warner Telecom 233 Bramerton Court Franklin, TN 37069

Lori Reese Vice Pres. of Governmental Affairs NewSouth Communications Two Main Street Greenville, SC 29609

Suzanne F. Summerlin, Esq. 1311-B Paul Russell Road Suite 201 Tallahassee, FL 32301

Henry C. Campen, Jr. Esq, Parker, Poe, Adams & Bernstein, LLP P.O. Box 389 First Union Capital Center 150 Fayetteville Street Mall Suite 1400 Raleigh, NC 27602-0389

Kenneth A. Hoffman, Esq. John R. Ellis, Esq. Rutledge, Ecenia, Purnell & Hoffman, P.A. P.O. Box 551 Tallahassee, FL 32302

Genevieve Morelli Andrew M. Klein Kelley Drye & Warren LLP 1200 19th Street, NW, Suite 500 Washington, DC 20036

John D. McLaughlin, Jr. KMC Telecom 1755 North Brown Road Lawrenceville, GA 30043

IDS Telcom L.L.C. 1525 Northwest 167th Street Second Floor

164613.1

Miami, FL 33169

Catherine F. Boone Covad Communications Company 10 Glenlake Parkway, Suite 650 Atlanta, GA 30328-3495

Virginia C. Tate AT&T Communications 1200 Peachtree St., Suite 8100 Atlanta, GA 30309

Dana Shaffer XO Communications, Inc. 105 Molloy Street, Suite 300 Nashville, TN 37201-2315

Mark D. Baxter Stone & Baxter, LLP 557 Mulberry Street, Suite 1111 Macon, GA 31201-8256

John Kerkorian Mpower Communications Two Premier Plaza 5607 Glenridge Drive, N.E. Suite 310 Atlanta, Ga 30342

Terry Monroe Vice President, State Affairs Competitive Telecomm. Assoc. 1900 M Street, N.W.,Suite 800 Washington, D.C. 20036

Kimberly Caswell Verison Select Services One Tampa City Center 201 North Franklin Street Tampa, FL 33602

John P. Fons J. Jeffry Wahlen Ausley & McMullen 227 South Calhoun Street Tallahassee, FL 32301

Charles J. Beck Deputy Public Counsel Office of the Public Counsel 111 West Madison Street Room 812 Tallahassee, FL 32399-1400

Bettye Willis Alltell Comm. Services. Inc. One Allied Drive Little Rock, AR 72203-2188

Jonathan E. Canis Michael B. Hazzard Kelley Drye & Warren, LLP 1200 19th Street, NW Fifth Floor Washington, DC 20036

Peggy Rubino Z-Tel Communications, Inc. 601 South Harbor Island Blvd. Suite 220 Tampa, FL 33602

Man if Attorney

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