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Charles A. Guyton 850.222.3423

October 11, 2002

VIA HAND DELIVERY

Blanca Bayó, Director Division of the Commission Clerk & Administrative Services Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Re: Docket Nos. 020262-EI, 020263-EI Staff-Requested Late Filed Hearing Exhibit 18 Projected Costs of Manatee Unit 3 and Martin Unit 8 Presented on Supplemental RFP Pricing Forms (Forms # 5)

Dear Ms. Bayó:

At the October 3, 2002 hearing of dockets 020262-EI and 020263-EI, Dr. Steven Sim, a witness presented by Florida Power & Light Company ("FPL"), was requested by the Staff of the Florida Public Service Commission to submit a late filed exhibit, Late Filed Exhibit 18. See Tr. 460-68. Attached to this letter is that requested exhibit.

By means of this letter, FPL is not only transmitting the late-filed exhibit, but also raising an objection regarding the exhibit. Staff has requested that FPL restate <u>costs</u> associated with the utility's self build options onto forms designed for bidders to submit <u>pricing</u> information related to their proposals. The forms that FPL has been asked to complete are not intended to show costs, so the cost data requested is not properly reflected on a form designed to showing pricing information rather than cost information. Moreover, Staff has indicated that it needs this information so that it can compare FPL's cost information with bidder price information. Such an apples to oranges comparison is not a meaningful comparison, as Dr. Sim explained when this information was requested. Tr. 488-489. Finally, FPL objects to having to prepare meaningless information for Staff when Staff had the information available to it to prepare the information. In support of its objection, FPL offers the following information.

AUS CAF CMP COM 5 CTR ECR GCL OPC MMS SEC 1 OTH

Miami

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EPSC-BUREAU OF RECORDS

West Palm Beach

London

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Pages 1 of 4 through 4 of 4 present the projected costs of Manatee Unit 3 and Martin Unit 8 on the Supplemental RFP pricing forms (Form # 5). These data input forms were designed solely for presenting input data for evaluating the offer of either purchased power bids or turnkey bids with a separate version of Form # 5 for both types of bids. The proposed <u>prices</u> that bidders wanted to be paid for each bid were to be filled in on these forms.

Staff's request was to put the projected <u>costs</u> of the utility's self-build options on these forms. FPL believes that the forms are <u>not</u> designed to present utility self-build costs, particularly annual capital revenue requirements, in a meaningful way.

Of the two types of Form # 5, the form designed for turnkey bid prices is the more appropriate for presenting utility self-build costs. The projected costs for Manatee Unit 3 and Martin Unit 8 are presented on the turnkey bid form on pages 1 of 4 and 2 of 4, respectively. FPL believes that the form for power purchase bid prices is particularly poorly suited for presenting utility self-build annual revenue requirement costs. The "Total Capacity Cost (\$/kW-mo)" values shown for the two FPL self-build options were developed by dividing the annual revenue requirements for capital, fixed O&M, and capital replacement costs by the incremental capacity and divided by 12 months. Nevertheless, the projected costs for Manatee Unit 3 and Martin Unit 8 are presented on the power purchase bid form on pages 3 of 4 and 4 of 4.

Important Considerations:

- The pricing forms for the Supplemental RFP are designed solely for <u>capturing data</u> <u>input</u> for an economic evaluation using a resource optimization tool; they are not designed, nor can they be used in a meaningful way, for comparing bids by merely inspecting the data on two bid forms.
- 2) The reason this is true is that the data on the forms, being merely input data, does not allow calculation of resource plan total costs including, but not limited to:
 - unit annual and total NPV fuel commodity and variable O&M costs based on annual dispatch of the option;
 - system annual and total NPV fuel costs that include the impact of the option on the dispatch of the other existing and future units on FPL's system;
 - unit annual and total NPV firm gas transportation costs of the option;
 - the total plan costs that depend on what an individual option is "combined with" to create a plan that meets FPL's 2005 and 2006 capacity needs;
 - the total plan costs that depend on what these combined group of 2005 and 2006 options will require in the way of "filler" units starting in 2007 through the end of the analysis period;
 - transmission integration costs for this combined group of 2005 and 2006 options; and,

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- equity penalty adjustment costs for this combined group of 2005 and 2006 options.
- 3) For these reasons, even an attempt to compare "similar" resources (such as two power purchase bids) by simply comparing the data on the respective two Form # 5's will not yield meaningful results. A meaningful comparison can only be made <u>after</u> the input data found on these forms is evaluated using a resource optimization tool.
- 4) Furthermore, an attempt to compare "dissimilar" resources (such as one power purchase bid and one utility self-build option) will also yield results that are not meaningful. In fact, such an effort to perform a visual comparison of the input forms will be even more difficult given the general escalating nature of power purchase capacity costs and the general declining nature of utility self-build capital costs.

In closing, FPL is transmitting Late-filed exhibit 18 as requested, but it is also raising an objection as to its admissibility. It is an improper use of a form designed to report pricing rather than costs, and the comparison Staff suggests that it will undertake is not meaningful and could be misleading. Dr. Sim was instructed not to explain his exhibit, so he cannot explain on the exhibit how the use of the exhibit may be misleading, so FPL has raised an objection as to this exhibit and its use.

Respectfully submitted,

Charles A Sugn

Charles A. Guyton Attorney for Florida Power & Light Company

CAG/gc Enclosures cc: Counsel for Parties of Record (w/enclosures) NOTE: FPL objects to the provision of the Late Filed Hearing Exhibit in that FPL does not feel it allows for a meaningful comparison. Please see Ur. Sim's testimony on pages 488-489, and FPL's transmittal letter which accompanys this exhibit.

Pro	posal Code Number: bustion Turbine, etc.):	Manatee 3 - FPL Self-Bu Combine Cycle	uild			Ex Late Filed Hearing	hibit No Exhibit SRS-1 Page 1 of 4
-)F- 0. 0000000g(Start-up Cost
Operational Mode	Summer Capacity at 95 deg.F (MW)	Winter Capacity at 35 deg.F (MW)	Heat Rate at 75° F 100% Load, HHV (BTU/kwh)	Fuel Information: Primary Type of Fuel; <u>Natural Gas</u>		Year	(\$)
						2001	
Base Operation	984	1074	6850	Date (month/day/year) of Capacity	6/1/2005	2002	
			Incremental	Total price (total dollars)	\$551,148,000	2003 2004	
Additional Operational Mode	Incremental Summer Capacity at 95 deg F (MW)	Incremental Winter Capacity at 35 deg.F (MW)	Heat Rate at 95° F 100% Load, HHV (BTU/kwh)	Projected average annual fixed O&M cost (\$/ total Summer kW)	\$3.16	2005 2006 2007	
Duct Firing	96	95	8770	Projected average annual variable O&M costs (\$/mWh)	\$0 041	2008 2009 2010	
Peak Firing	27	28	5600	Projected average annual capital replacement cost (total dollars/year)	\$13,216,389	2010 2011 2012	<u> </u>
Other (specify)						2013	
0 (- (- (- (- (- (- (- (- (- (- (- (······································				2014	
Total Capacity=	1107	1197		So2 emission rate (lbs/mmBtu)	0.0055	2015	
Availability and Outage Inform	nation: Equivalent	Equivalent		Start-up Costs (\$/Startup)	16,000	2016 2017 2018	

Factor (%) 97* 97* 97*	Rate (%)	Hours * (hrs/yr) 168
97* 97* 97*	<u> </u>	168
97* 97*	1	
97*	4	168
	1	168
97*	1	168
97*	1	168
97*	1	168
97*	1	168
97*		168
97*	1	168
97*	1	168
97*	1	168
97*	1	168
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97*	1	168
	97* 97* 97* 97* 97* 97* 97* 97* 97* 97*	$\begin{array}{c c c c c c c c c c c c c c c c c c c $

6/1/2005

* Availability of base and duct firing operational modes is 97% while availability of peak firing modes is 1%.

Proposed Capacity and/or Energy Delivery Date.

Contract End Date:

Yrs. Difference

<u>N.</u>A.

2019 2020

NOTE: FPL objects to the provision of the Late Filed Hearing Exhibit in that FPL does not feel it allows for a meaningful comparison. Please see Dr. Sim's testimony on pages 488-489, and FPL's transmittal letter which accompanys this exhibit.

Pro	oposal Code Number:	Martin 8 - FPL Self-Buil	ld			Ex Late Filed Hearing	hibit No Exhibit SRS-1 Page 2 of 4
Type of Generating Unit (Com	ibustion Turbine, etc.):	Combine Cycle					04 A 0
Operational Mode	Summer Capacity at 95 deg F (MW)	Winter Capacity at 35 deg.F (MW)	Heat Rate at 75° F 100% Load, HHV (BTU/kwh)	Fuel Information: Primary Type of Fuel: <u>Natural Gas</u>		Year	(\$)
Base Operation	984	1074	6850	Date (month/day/year) of Capacity:	6/1/2005	2001 2002	
			Incremental	Total price (total dollars) [.]	\$438,815,000	2003 2004	
Additional Operational Mode	Incremental Summer Capacity at 95 deg.F (MW)	Incremental Winter Capacity at 35 deg.F (MW)	Heat Rate at 95° F 100% Load, HHV (BTU/kwh)	Projected average annual fixed O&M cost (\$/ total Summer kW)	\$2.18	2005 2006 2007	
Duct Firing	96	95	8770	Projected average annual variable O&M costs (\$/mWh)	\$0.041	2008	
Peak Firing Other (specify)	27	28	5600	Projected average annual capital replacement cost (total dollars/year)	\$6,614,017	2010 2011 2012 2013	
Total Capacity=	1107	1197		So2 emission rate (lbs/mmBtu)	0 0055	2014 2015	
Availability and Outage Inform	mation: Equivalent	Equivalent		Start-up Costs (\$/Startup)	16,000	2016 2017 2018	
Contract	Availability	Forced Outage	PlannedOutage			2019	
2005	97*	1	168			2020	
2006	97*	1	168			2022	
2007	97*	1	168			2023	
2008	97*	1	168			2024	
2009	97*	1	168			2025	
2010	97•	<u> </u>	168			2026	
2011	97*	1	168			2027	
2012	07*	1	120			2020	

Contract	Availability	Forced Outage	PlannedOutage
Year	Factor (%)	Rate (%)	Hours * (hrs/yr)
2005	97*	1	168
2006	97*	1	168
2007	97*	1	168
2008	97*	1	168
2009	97*	1	168
2010	97•	1	168
2011	97*	1	168
2012	97*	1	168
2013	97*	1	168
2014	97*	1	168
2015	97*	I	168
2016	97*	1	168
2017	97*	1	168
2018	97*	1	168
2019	97*	I	168
2020	97*	1	168
2021	97*	I	168
2022	97*	1	168
2023	97*	1	168
2024	97*	1	168
2025	97*	1	168
2026	97*	1	168
2027	97*	1	168
2028	97*	1	168
2029	97*	1	168
2030	97*	1	168

Proposed Capacity and/or Energy Delivery Date	6/1/2005	Contract End Date.	
* Availability of base and duct firing operational mod	es is 97% while availab	oility of peak firing modes	is 1%.

Contract End Date.

6/1/2005

Yrs. Difference

N.A

2028 2029 2030

NOTE: FPL objects to the provision of the Late Filed Hearing Exhibit in that FPL does not feel it allows for a meaningful comparison. Please see Dr. Sim's testimony on pages 488-489, and HPL's transmittal letter which accompanys this exhibit

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Proposal Code Number:	Manatee 3	County:	Manatee	Conscity Cost:				Late Fu	Exhibit No led Hearing Exhibit SRS-1 Page 3 of 4
Type of Generating Unit (Comb	ustion Turbin e, e tc.):	Combined Cycle		Capacity Cost	for Base Operational	for Duct-Finng Operational	for Power Augmentation Operational	for Other (specify) Operational	Start-up Cost
Type of Project:	Self-Build			-	Mode	Mode	Mode	Mode	<u>rear (3)</u>
Guaranteed Firm Capacity (Net	MW) and Heat Rates :								
					Total	Total	Total	Total	2001
Operational Mode	Summer Capacity at 95 deg F (MW)	Winter Capacity at 35 deg F (MW)	Heat Rate at 75° F 100% Load, HHV (BTU/kwh)	Contract Year	Capacity Cost (\$/kw-month)	Capacity Cost (S/kw-month)	Capacity Cost (\$/kw-month)	Capacity Cost (S/kw-month)	2002 2003 2004 2005
Base Operation	984	1074	6850	2005	937 930 900				2006
A dilition of	Incremental	Incremental	Incremental Heat Rate at 95° F	2008	8 72 8 45 8 20				2009
Operational Mode	Summer Capacity at 95 deg F (MW)	Winter Capacity at 35 deg F (MW)	100% Load, HHV (BTU/kwh)	2011	7 97 7 75 7 54				2011 2012 2013
Duct Finng	96	95	8770	2013	7 33				2014
Peak Finng	27	28	5600	2015	<u>6 93</u> 6 74	······			2016
Other (specify)		 		2018	6 54				2018
Total Capacity≓	1107	1197		2020	<u>6 17</u> 5 99	<u></u>			2020
Fuel Information:				2022 2023	5 82 5 65				2022 2023
Primary Type of Fuel	Natural Gas			2024	<u>5 49</u> <u>5 36</u>	·····			2024
Guaranteed Startup Prices	16000	\$/Startup (Cold Starts)		2026	<u>5 29</u> <u>5 26</u>	,			2020
Combined Cycle Unit Combustion Turbine System Sale				2028	<u>5 24</u> <u>5 22</u> <u>3 63</u>				2029

Availability and Outage Information:

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Energy Pricing:

						Fuel		
Contract	Equivalent Availability Factor (%)	Equivalent Forced Outage Bate (%)	PlannedOutage Hours * (hrs/yr)	Contract Year	Fuel Commodity Price (if applicable) * (S/mmBTU)	Transportation Cost (if applicable) * * (S/mmBTU)	(for Base Operational Mode) Vanable O&M (S/MWH)	(for all Other Operational Modes) Variable O&M (\$/MWH)
2005	97*	1	168	2005	FPL Fuel Forecast	Gulfstream	0 041	0 041
2005	97*		168	2006	FPL Fuel Forecast	Gulfstream	0 042	0 042
2000	97*	i	168	2007	FPL Fuel Forecast	Gulfstream	0 043	0 043
2007	97*	1	168	2008	FPL Fuel Forecast	Gulfstream	0 044	0 044
2008	97*		168	2009	FPL Fuel Forecast	Gulfstream	0 046	0 046
2009	97*		168	2010	FPL Fuel Forecast	Gulfstream	0 047	0 047
2010	97*		168	2011	FPL Fuel Forecast	Gulfstream	0 048	0 048
2011	97*	1	168	2012	FPL Fuel Forecast	Gulfstream	0 049	0.049
2012	97*		168	2013	FPL Fuel Forecast	Gulfstream	0 050	0 050
2013	97*	1	168	2014	FPL Fuel Forecast	Gulfstream	0 052	0 052
2014	97*	1	168	2015	FPL Fuel Forecast	Gulfstream	0 053	0 053
2015	97*	1	168	2016	FPL Fuel Forecast	Gulfstream	0 054	0 054
2017	97*	1	168	2017	FPL Fuel Forecast	Gulfstream	0 056	0 056
2018	97*	1	168	2018	FPL Fuel Forecast	Gulfstream	0 057	0 057
2019	97*	1	168	2019	FPL Fuel Forecast	Gulfstream	0 058	0 058
2019	97*	1	168	2020	FPL Fuel Forecast	Gulfstream	0 060	0 060
2020	97*		168	2021	FPL Fuel Forecast	Gulfstream	0 061	0 061
2022	97*	1	168	2022	FPL Fuel Forecast	Gulfstream	0 063	0 063
2022	97*	1	168	2023	FPL Fuel Forecast	Gulfstream	0 064	0 064
2024	97*	1	168	2024	FPL Fuel Forecast	Gulfstream	0 066	0 066
2025	97*	1	168	2025	FPL Fuel Forecast	Gulfstream	0 068	0 068
2025	97*	1	168	2026	FPL Fuel Forecast	Gulfstream	0 069	0 069
2027	97*	1	168	2027	FPL Fuel Forecast	Gulfstream	0 071	0 071
2027	97*	1	168	2028	FPL Fuel Forecast	Gulfstream	0 073	0 073
2029	97*		168	2029	FPL Fuel Forecast	Gulfstream	0 075	0 075
2030	97*	1	168	2030	FPL Fuel Forecast	Gulfstream	0 077	0 077
2000		test test test test test test test test						

Proposed Capacity and/or Energy Delivery Date <u>6/1/2005</u> Contract End Date[.] • Availability of base and duct firing operational modes is 97% while availability of peak firing modes is 1%. NA Yrs Difference

NOTE FPL objects to the provision of the Late Filed Hearing Exhibit in that FPL does not feel it allows for a meaningful comparison. Please see Dr. Sim's testimony on pages 488-489, and FPL's transmittal letter which accompanys this exhibit.

Proposal Code Number:	Martin 8	County:	Martin	Capacity Cost:				Late Fi	Exhibit No led Hearing Exhibit SRS-1 Page 4 of 4
Type of Generating Unit (Comb	ustion Turbine, etc.):	Combined Cycle			for Base Operational	for Duct-Firing Operational	for Power Augmentation Operational	for Other (specify) Operational	Start-up Cost
Type of Project:	Self-Build			-	Mode	Mode	Mode	Mode	Year (\$)
Guaranteed Firm Capacity (Net	MW) and Heat Rates :								
					Total	Total	Total	Total	2001
Operational Mode	Summer Capacity at 95 deg F (MW)	Winter Capacity at 35 deg F (MW)	Heat Rate at 75° F 100% Load, HHV (BTU/kwh)	Contract Year	Capacity Cost (\$/kw-month)	Capacity Cost (S/kw-month)	Capacity Cost (\$/kw-month)	Capacity Cost (S/kw-month)	2002 2003 2004
Base Operation	984	1074	6850	2005	9.93	· · · · · · · · · · · · · · · · · · ·		····	2005
				2007	9 57				2007
				2008	9 24				2008
			Incremental	2009	8 92	<u></u>			2009
Additional	Incremental	Incremental	Heat Rate at 95° F	2010	8 62				2010
Operational	Summer Capacity	Winter Capacity	100% Load, HHV	2011	8 34				2011
Mode	at 95 deg F (MW)	at 35 deg F (MW)	(BTU/kwh)	2012	8 06				2012
Du at France	06	05	9770	2013	7 80				2013
Duct Fing	90	95	8770	2014	7.20				2014
Peak Firing	27	28	5600	2015	7 04				2015
				2017	6 79				2017
Other (specify)				2018	6 54				2018
				2019	6 29				2019
Total Capacity=	1107	1197		2020	6 05				2020
				2021	5 82				2021
					5 58				2022
Fuel Information:				2023	5 35				2023
Primary Type of Fuel	Natural Gas			2024	5 13				2024
Commented Starton Drives	16000	E/Etastan (Cold Starts)		2025	4 94				
Guaranteed Startup Prices	10000	s/startup (Cold Starts)		2020	4 82				2026
Combined Cuels Unit				2027	4 / 5				2027
Combined Cycle Unit X				2028	4 65	···	<u> </u>		2020
System Sale				2030	2 75		······································		2029
				2350		<u>. </u>			

Availability and Outage Information:

Energy Pricing:

						Fuel		
					Fuel Commodity	Transportation	(for Base	(for all Other
	Equivalent	Equivalent			Price	Cost	Operational Mode)	Operational Modes)
Contract	Availability	Forced Outage	PlannedOutage	Contract	(If applicable) •	(if applicable) * •	Variable O&M	Vanable O&M
Year	Factor (%)	Rate (%)	Hours • (hrs/yr)	Year	<u>(\$/mmBTU)</u>	(S/mmBTU)	(S/MWH)	(\$/MWH)
2005	97*	1	168	2005	FPL Fuel Forecast	Gulfstream	0 041	0 041
2006	97*	1	168	2006	FPL Fuel Forecast	Gulfstream	0 042	0 042
2007	97*	1	168	2007	FPL Fuel Forecast	Gulfstream	0 043	0 043
2008	97*	1	168	2008	FPL Fuel Forecast	Gulfstream	0 044	0 044
2009	97*	1	168	2009	FPL Fuel Forecast	Gulfstream	0 046	0 046
2010	97*	1	168	2010	FPL Fuel Forecast	Gulfstream	0 047	0 047
2011	97*	1	168	2011	FPL Fuel Forecast	Gulfstream	0.048	0 048
2012	97*	1	168	2012	FPL Fuel Forecast	Gulfstream	0 049	0 049
2013	97*	1	168	2013	FPL Fuel Forecast	Gulfstream	0 050	0 050
2014	97*	1	168	2014	FPL Fuel Forecast	Gulfstream	0 052	0 052
2015	97*	1	168	2015	FPL Fuel Forecast	Gulfstream	0 053	0 053
2016	97*	1	168	2016	FPL Fuel Forecast	Gulfstream	0 054	0 054
2017	97*	1	168	2017	FPL Fuel Forecast	Gulfstream	0 056	0 056
2018	97*	1	168	2018	FPL Fuel Forecast	Gulfstream	0 057	0 057
2019	97*	1	168	2019	FPL Fuel Forecast	Gulfstream	0.058	0 058
2020	97*	1	168	2020	FPL Fuel Forecast	Gulfstream	0 060	0 060
2021	97*	1	168	2021	FPL Fuel Forecast	Gulfstream	0 061	0 061
2022	97*	1	168	2022	FPL Fuel Forecast	Gulfstream	0 063	0 063
2023	97*	1	168	2023	FPL Fuel Forecast	Gulfstream	0 064	0 064
2024	97*	1	168	2024	FPL Fuel Forecast	Gulfstream	0 066	0 066
2025	97*	1	168	2025	FPL Fuel Forecast	Gulfstream	0.068	0 068
2026	97*	1	168	2026	FPL Fuel Forecast	Gulfstream	0 069	0 069
2027	97*	i	168	2027	FPL Fuel Forecast	Gulfstream	0 071	0 071
2028	97*	1	168	2028	FPL Fuel Forecast	Gulfstream	0 073	0 073
2029	97*	1	168	2029	FPL Fuel Forecast	Gulfstream	0 075	0 075
2030	97*	1	168	2030	FPL Fuel Forecast	Gulfstream	0 077	0 077

Proposed Capacity and/or Energy Delivery Date 6/1/2005 Contract End Date Availability of base and duct firing operational modes is 97% while availability of peak firing modes is 1%. NA Yrs Difference