

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 020001-EI

In the Matter of

FUEL AND PURCHASED POWER COST
RECOVERY CLAUSE WITH GENERATING
PERFORMANCE INCENTIVE FACTOR.

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VOLUME 3

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PROCEEDINGS: HEARING

BEFORE: CHAIRMAN LILA A. JABER
COMMISSIONER J. TERRY DEASON
COMMISSIONER BRAULIO L. BAEZ
COMMISSIONER MICHAEL A. PALECKI
COMMISSIONER RUDOLPH "RUDY" BRADLEY

DATE: Wednesday, November 20, 2002

TIME: Commenced at 9:30 a.m.
Adjourned at 4:20 p.m.

PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: TRICIA DeMARTE
Official FPSC Reporter
(850) 413-6736

APPEARANCES: (As heretofore noted.)

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P R O C E E D I N G S

(Transcript continues in sequence from Volume 2.)

JAVIER PORTUONDO

continues his testimony under oath from Volume 2:

CONTINUED CROSS EXAMINATION

BY MR. VANDIVER:

Q And I have that in front of me, but unfortunately, I didn't make enough copies for the benefit of the Commissioners. And I'd just like to walk down this list very briefly with you and briefly give you a rationale for what's in and what's out, and maybe we can put into English what some of these things are. And I know that I visited the plant very recently, and the nuclear access control point, that's the guard shack, isn't it?

A That's the new facility, yes.

Q And where does that fall on the O&M versus capital continuum?

A Under normal circumstances where the likelihood of that facility being used and useful till the end of the license of the plant, that would be considered capital.

Q Very well. The passive vehicle barrier, is that the gate that comes down?

A That's -- pardon me, that's -- those are cable systems around the perimeter. There's a -- the cross arm system at the gate, yes.

1 Q And you classified that as --

2 A O&M.

3 Q O&M. The next one is closed circuit TV cameras,
4 capital or O&M?

5 A Capital.

6 Q The concrete barriers and speed bumps?

7 A O&M.

8 Q Security equipment?

9 A Capital.

10 Q Relocation of the security computer?

11 A O&M.

12 Q Project management and engineering?

13 A Capital.

14 Q The elevated boat resistance security, I think that
15 was a sniper tower, wasn't it?

16 A Yes.

17 Q Okay. What was that one?

18 A Capital.

19 Q Okay. Very well. And then we have them totaled
20 there, and I think I have them totaled somewhere. What's the
21 total on those two? Do you have that in front of you?

22 A Adjusted -- oh, no, pardon me, that's not it. The
23 total for '02 is 1.7 million, total for '03 is about 2.4.

24 Q My math, that comes to \$5,074,000. I see
25 Commissioner Deason up there figuring it out. I'd probably

1 trust his math more than I would mine. But that would be
2 5 million of capital at normal times. Is that your testimony?

3 A Subject to adding it up because I think it's about 4.

4 Q Again, I trust Commissioner Deason's math. Now --

5 CHAIRMAN JABER: No, but -- we appreciate that, but
6 that's not in the record. So let me make sure that we know
7 what the total amount -- Mr. Portuondo, let me ask you, what is
8 the total amount of capital expenditures for '02 and '03?

9 THE WITNESS: For '02 under normal circumstances the
10 capital costs would be 1,719,000. For 2003, 2,350,000.

11 CHAIRMAN JABER: Okay. Thank you.

12 BY MR. VANDIVER:

13 Q And, of course, the vehicle gates, the concrete
14 barriers, the relocation of the security things, I guess the
15 accountants could argue about till the cows come home as to
16 what was in or what was out, but that was your professional
17 opinion as to the O&M versus the capital; correct?

18 A Yes.

19 Q Now, each one of these expenditures, as I understand
20 it, were required by the Nuclear Regulatory Commission's order
21 of February 2002; is that correct?

22 A Yes.

23 Q And each of these things that were required by the
24 Nuclear Regulatory Commission's order of February of 2002 were
25 required to be completed by the NRC no later than August of

1 2002; is that correct?

2 A Subject to check, I believe that's correct.

3 Q So when you signed the stipulation with the Office of
4 Public Counsel, FIPUG and all the other parties to settle your
5 rate case in May, many of these improvements were well underway
6 at the plant, weren't they?

7 A Yes, they were.

8 Q And so you were well aware that many of these
9 improvements would require the expenditure of capital items?

10 A Like I indicated earlier, in our view, these were
11 current period O&M expenses given the nature of the
12 circumstances that brought about the expenditure.

13 Q And when were your MFRs filed for the rate case that
14 you undertook?

15 A September of 2001.

16 Q September 14th, I believe, 2001; is that correct?

17 A Correct.

18 Q And all of these type expenditures that you filed
19 September 14th, 2001 were located in base rates, weren't they?

20 A No, not all of these costs were in base rates.

21 Q Where --

22 A We identified 900,000 as the level of O&M that was
23 included in the MFRs, and it has been adjusted such that only
24 the incremental cost is being asked for recovery in this
25 proceeding.

1 Q Were they in the September 14th MFRs?

2 A They were in an amendment to Mr. Myers' testimony.

3 Q They were an amendment. Were they in the MFRs filed
4 September 14th?

5 A The original MFRs did not include any of the
6 September 11th events. That was originally filed after
7 the initial MFR package was submitted as an amendment to
8 Mr. Myers' testimony.

9 Q I guess it kind of turns on when you start
10 traditionally and historically, wouldn't it?

11 A No. I think it's in the way you account for the
12 costs. And what we're saying is that given the nature of these
13 costs, their temporary nature, we aren't sure that they will
14 have a useful life as if we had been in other times where we
15 were making a conscious decision to increase permanently the
16 nature of our security forces at the power plants where we knew
17 that it would last the remaining life of each of these
18 facilities.

19 In this case, the useful life is unclear. It's
20 unknown. The degree of future security requirements is
21 unknown, and ultimately, given their temporary nature, if they
22 were to be capitalized, then the net book value at the time
23 they were abandoned in place would go to expense. So that is
24 the rationale and the thought process that we went through
25 before submitting our request, knowing that we had an

1 obligation to meet the settlement requirements.

2 MR. VANDIVER: That's all the questions I have.

3 Thank you very much.

4 CHAIRMAN JABER: Thank you, Mr. Vandiver.

5 COMMISSIONER DEASON: May I follow up on that?

6 CHAIRMAN JABER: Commission Deason, go ahead.

7 COMMISSIONER DEASON: I apologize, I was distracted
8 momentarily. Your last answer to the last question, could you
9 repeat that? The basic --

10 THE WITNESS: The --

11 COMMISSIONER DEASON: I'm trying to understand your
12 rationale for your assumption, as I understood your answer,
13 that these expenditures would be classified as O&M as opposed
14 to capital.

15 THE WITNESS: Yes. When reviewing the requirements
16 to take these measures and the temporary nature of the measures
17 that have been ordered, we couldn't feel comfortable that these
18 assets would live out their normal useful lives because of the
19 potential that given the temporary nature we would retreat back
20 to our original perimeter and be required to abandon these
21 facilities in place because we couldn't continue the level of
22 guard force that would be required to man such a larger
23 perimeter as we have today.

24 COMMISSIONER DEASON: So it was your opinion that the
25 NRC ordered these things but that they were just temporary and

1 that you would not have to maintain them longer than one year?

2 THE WITNESS: The language of the NRC order is -- has
3 indicated that these were temporary measures, and that's kind
4 of all I had to go by. There's always a potential, and you
5 know, I'd hope that they are truly temporary measures, and we
6 don't have to continue under this level of threat for a long --

7 COMMISSIONER DEASON: Is the term "temporary" in any
8 way, in your opinion, a legality in the sense that they had to
9 get these things ordered quickly, and they couldn't give you
10 due process to make -- I'm just trying to understand the NRC
11 process.

12 THE WITNESS: I don't believe so. I think the NRC
13 for safeguard purposes can pretty much -- pretty much demands
14 anything they want. I'm not an expert on the legal side of the
15 NRC powers, but based on how every document that I was shown
16 was phrased in the terms of temporary, I had to go on that
17 basis to make my determination.

18 COMMISSIONER DEASON: Has the NRC eased any of these
19 requirements?

20 THE WITNESS: No, and there's speculation that they
21 may get worse.

22 CHAIRMAN JABER: Ms. Kaufman.

23 MS. KAUFMAN: Thank you, Chairman Jaber.

24 CROSS EXAMINATION

25 BY MS. KAUFMAN:

1 Q Hello, Mr. Portuondo. I just want to follow up on
2 this rationale that you gave for these measures, in your view,
3 being temporary, and just help me with this. For example, just
4 looking on Mr. Vandiver's exhibit, the closed circuit TV,
5 that's an item that -- is what you're telling us, if next year
6 security requirements of the NRC are eased, that equipment is
7 going to be ripped out and not utilized any longer?

8 A Not necessarily ripped out because that costs money
9 to do, but there is a definite potential that it would be
10 abandoned in place, because for every camera system that you
11 put into the facility, you have to have a human body monitoring
12 it, and that's demonstrated in the additional guard force that
13 we've had to acquire. So if the guard force is reduced,
14 therefore, there won't be enough eyes to monitor all the
15 cameras, additional cameras that have been put in place as a
16 result of these measures.

17 Q So what you're saying is, if I'm understanding you,
18 that that equipment would be there, but it's your opinion it
19 would not be used at all by Florida Power Corporation?

20 A The potential is it would not be used at all, not
21 used and useful because we would retreat to the original system
22 that has been in place and used and useful for many years.

23 Q And you're asking to recover all of these costs that
24 you have identified as capital costs because it's your best
25 estimate that next year you are going to essentially abandon

1 all of these capital items?

2 A I have to go on the assumption that given the
3 language of the orders requiring us to implement these
4 measures, the phraseology that they used is that it is a
5 temporary measure, and at some point, maybe it won't be one
6 year, maybe it will be a year and a half, but given that
7 they're phrased as temporary, I wouldn't want to burden the
8 customer as far as having a capital cost in which they're
9 paying a return that eventually will be expensed because it
10 will be abandoned in place. Given the fact that today's
11 customers are the primary beneficiary of these systems and
12 again the circumstances I have indicated, I felt it was the
13 proper accounting and the proper cost recovery to take them as
14 a current period expenditure.

15 Q And as I said, take them all in the one-year period,
16 it's your view that, and I think you've told or responded to
17 Commissioner Deason that, in your view, security is going to
18 perhaps tighten rather than decrease?

19 A These are volatile costs. I don't know whether the
20 NRC will come up with new measures that may have to be
21 implemented if -- I mean, 2003 could be the pivotal year given
22 the Iraqi situation. There may be additional temporary
23 measures if there were to be an invasion throughout the
24 duration of that invasion, and once everything is resolved, we
25 may be able to get back to normal. But again, it's volatile,

1 we're unsure, it's unclear. Everything that I've looked at
2 points to a great deal of uncertainty on the longevity of these
3 particular assets.

4 Q If I can interpret what you're saying, and if you
5 disagree, obviously you will say, you don't really know what
6 the security requirements are going to be. You don't know
7 whether you're going to abandon this capital equipment or
8 whether it is going to be in place for the useful life of the
9 plant; right?

10 A That is correct. I can only go based on what I read
11 in the NRC order and my accounting judgment.

12 Q Would you agree with me, Mr. Portuondo, that
13 traditionally, putting aside the events of September 11th for
14 the moment, that security costs have historically been
15 recovered through base rates? They have never been recovered
16 through any of the adjustment clauses.

17 A That is correct. And --

18 Q And -- excuse me.

19 A I was going to elaborate that in this situation,
20 given the rationale for the security measures to protect fuel
21 savings, that the Commission has seen to approve the recovery
22 of items that traditionally would have been recovered through
23 base rates through the fuel adjustment clause to the degree
24 that it does protect or produce fuel savings.

25 Q I understand. The expenses that you're seeking to

1 recover that are detailed in Exhibit 13, am I correct that
2 these relate solely to your nuclear plant?

3 A No, ma'am, they do not solely --

4 Q Okay. Can you identify which of these relate to
5 nonnuclear plants?

6 A The only one at the moment that has got a component
7 of fossil generation would be the security guards. We have had
8 to place some additional security guards at some of our other
9 facilities. Again, it's a minor amount.

10 Q Was that required by the NRC?

11 A Not by the NRC but just kind of good judgment.

12 Q Well, let me ask you this. I'm looking at Exhibit 13
13 and your response -- well, the question is related to your
14 Crystal River nuclear unit, and your response is, you have
15 calculated the incremental security costs due to the
16 uncertainty of future NRC requirements. Are you saying,
17 however, there are costs in here that are not related to these
18 NRC requirements?

19 A There is a small amount in security guard that is
20 related to the fossil plants. We had one figure.

21 Q Do you know what the amount is?

22 A I believe it's less than \$100,000.

23 Q Did you increase security or take any heighten
24 security measures at your nonnuclear plants after
25 September 11th?

1 A Yes. That's the additional guards that we were just
2 speaking about.

3 Q Is that the only additional security that you
4 implemented at your nonnuclear plants?

5 A At this point, yes.

6 MS. KAUFMAN: That's all I have. Thank you.

7 CHAIRMAN JABER: Thank you, Ms. Kaufman. Staff.
8 Commissioner Palecki, did you want to ask now or when staff --

9 COMMISSIONER PALECKI: I'll wait for staff.

10 CHAIRMAN JABER: Okay. Staff.

11 CROSS EXAMINATION

12 BY MR. KEATING:

13 Q Mr. Portuondo, staff is going to hand out an exhibit
14 that consists of interrogatories -- or Florida Power
15 Corporation's responses to staff interrogatories 28, 30, 31,
16 and 36. I'm not going to go through Number 28 since Public
17 Counsel has gone through that one already, but before you get a
18 chance to look at those, let me follow up on some of the
19 discussion that was had regarding the temporary nature of the
20 NRC mandate. And it's correct that you have characterized that
21 NRC mandate as temporary in nature; is that right?

22 A Based on the language in the order, yes.

23 Q Isn't the NRC's mandate essentially a change to the
24 terms of Florida Power's operating license?

25 A I don't believe so. I'm not sure.

1 Q I've got the order in front of me, and I'm just
2 looking at the title and going by that, but it says, "Order
3 Modifying Licenses."

4 A I would agree with you then that it is a
5 modification, but it appears to be of a temporary nature. I
6 didn't focus on that part of it.

7 Q There's no specific time period that's set forth in
8 that order for the security measures that are required to be
9 taken at Crystal River 3; is that correct?

10 A That's correct.

11 Q Okay. So essentially until the NRC modifies or
12 changes the terms of -- changes the mandate in that order or
13 rescinds that mandate, Florida Power must continue to abide by
14 those terms; correct?

15 A That is correct.

16 Q Isn't it more accurate to describe the NRC mandate
17 instead of temporary as indefinite in nature then?

18 A Those aren't the words they used.

19 Q Do you have the order with you?

20 A No, I do not. I believe they did use the word
21 "temporary."

22 Q But there is no time period associated with that
23 temporary --

24 A Not that I recollect, no.

25 Q -- mandate?

1 Okay. Let me have you take a look at the staff
2 exhibit that was handed out.

3 MR. KEATING: And if I can get that marked for
4 identification.

5 CHAIRMAN JABER: Sure. Composite exhibit responses
6 to staff's interrogatory Numbers 28, 30, 31, and 36 will be
7 identified as Exhibit 14.

8 (Exhibit 14 marked for identification.)

9 BY MR. KEATING:

10 Q And actually, for this exhibit, I just want to
11 confirm a few things for the record of the proceeding. I don't
12 have any probing questions on this exhibit. I did for Number
13 28, but Mr. Vandiver has addressed those.

14 Looking at your response to Interrogatory Number 30,
15 you indicate there that the NRC's order requires each nuclear
16 site to provide sufficient defensive capability to withstand a
17 design basis threat, and the details of that design basis
18 threat are safeguards information; is that correct?

19 A That is correct.

20 Q And that safeguards information is protected from
21 public disclosure; correct?

22 A That is correct.

23 Q Looking at your response to Interrogatory 31, you
24 indicate that Florida Power by letter dated August 29th, 2002
25 informed the NRC that it had complied with the requirements of

1 the NRC's order; is that correct?

2 A That is correct.

3 Q Has Florida Power received any feedback from the NRC
4 concerning its compliance with this order?

5 A I am not aware of any. That doesn't mean that it
6 hasn't been received at the nuclear plant.

7 Q And let me have you take a look at the response to
8 Interrogatory Number 36, which is the fourth page. That
9 interrogatory asked Florida Power to provide a breakdown of the
10 incremental hedging expenses that it seeks to recover through
11 the fuel clause in this proceeding; is that correct?

12 A Yes, it does.

13 Q Okay. Are the numbers that are presented there in
14 that interrogatory response still accurate, to the best of your
15 knowledge?

16 A Yes, they are.

17 Q And just a few more questions. Florida Power has
18 requested recovery through the fuel clause for the amounts
19 identified in your response to Interrogatory 28; correct?

20 A That is correct.

21 Q And those are the security costs?

22 A Yes.

23 Q Is Florida Power & Light -- is Florida Power willing,
24 for the sake of providing a consistent allocation method for
25 those security costs and security costs recovered through base

1 rates, to recover those costs through the capacity cost
2 recovery clause?

3 A Yes, we are.

4 Q And they would be allocated on a demand basis through
5 the capacity clause?

6 A Yes.

7 Q As they are through base rates?

8 A Correct.

9 MR. KEATING: Thank you. That's all the questions I
10 have.

11 CHAIRMAN JABER: Thank you, Mr. Keating.
12 Commissioners. Commissioner Palecki.

13 COMMISSIONER PALECKI: Just one -- well, two
14 questions. The first is Exhibit 12 which was the stipulation
15 that Florida Power & Light entered into in its rate case. What
16 was the date of the signature on the stipulation?

17 THE WITNESS: I don't recollect the exact date. It
18 was in May of 2002, I believe.

19 COMMISSIONER PALECKI: I think that's good enough.
20 The question I have is, in May 2002 when you entered into this
21 stipulation and you put in this provision about not using the
22 various cost recovery clauses to recover new capital items, did
23 you bring any of these security capital expenditures to the
24 attention of the parties at that time?

25 THE WITNESS: I don't believe that they came up in

1 discussions. What I recollect the focus of this particular
2 sentence was to assure that projects such as Hines 2 would not
3 also be requested in the future through the fuel clause since
4 that is the exception that is referred to in that sentence.

5 COMMISSIONER PALECKI: But at that time, you would
6 have been putting plans in place and would have had cost
7 numbers for some of these capital security measures, would you
8 not?

9 THE WITNESS: We had preliminary estimates which we
10 used in our amended -- our exhibit to the amendment to Mark
11 Myers' testimony. That's the 900,000 figure that we are
12 adjusting, because it was in agreement that if we had included
13 it in the MFRs, we should adjust it out as not being
14 incremental. But they were very preliminary estimates. We
15 tried to assess the situation as quickly as we could, but by
16 this time frame, the order had come out in February from the
17 NRC, not a whole lot of time had passed for us to assess
18 everything that would be required.

19 COMMISSIONER PALECKI: What I'm trying to figure out
20 is whether this is something that would have been foreseeable
21 in May as an area that would be perhaps fraught with dispute
22 that should have been brought forward at the time of the
23 stipulation so that we didn't have this dispute here today.

24 THE WITNESS: I don't think any of the parties were
25 thinking about the security costs at that time as it relates to

1 the settlement.

2 COMMISSIONER PALECKI: Thank you.

3 CHAIRMAN JABER: Commissioners, any other questions?
4 Okay. Redirect, Mr. McGee.

5 MR. MCGEE: Just a couple of quick questions; one for
6 clarification purposes.

7 REDIRECT EXAMINATION

8 BY MR. MCGEE:

9 Q Mr. Portuondo, you were asked some questions by
10 Mr. Vandiver concerning Exhibit 13 and breaking down the total
11 amount of dollars that are reflected on that exhibit into the
12 component that represents what would have otherwise been
13 capital costs. I seem to recall hearing those amounts totaled
14 as -- in the vicinity of \$5 million. And my addition of those
15 two numbers didn't come up to that amount. Could you confirm
16 for the record what the total amount of the costs that would
17 otherwise have been capital are on that Exhibit 13?

18 A Well, if my math is correct, it's about 4,069,000.

19 Q Fine. Thank you. Just one other question.

20 Ms. Kaufman asked you a question that you concurred with
21 indicating that security costs traditionally are recovered
22 through base rates. And what I wanted to ask you is whether
23 you considered the particular security costs that are before us
24 now to be traditional?

25 A No.

1 MR. MCGEE: That's all I have.

2 CHAIRMAN JABER: Thank you, Mr. McGee.

3 MR. MCGEE: We would move the admission of
4 Exhibit 11.

5 CHAIRMAN JABER: Without objection -- is there an
6 objection to Exhibit 11? Okay. Without objection,
7 Exhibit 11 is admitted into the record.

8 (Exhibit 11 admitted into the record.)

9 CHAIRMAN JABER: Public Counsel, you have Exhibits 12
10 and 13.

11 MR. VANDIVER: Yes, move those.

12 CHAIRMAN JABER: Without objection, Exhibits 12 and
13 13 are admitted into the record.

14 (Exhibits 12 and 13 admitted into the record.)

15 CHAIRMAN JABER: Staff, Exhibit 14. Without
16 objection, Exhibit 14 is admitted into the record.

17 (Exhibit 14 admitted into the record.)

18 CHAIRMAN JABER: Thank you, Mr. -- pronounce your
19 name for me.

20 THE WITNESS: Portuondo.

21 CHAIRMAN JABER: Thank you. Portuondo. Thank you.
22 (Witness excused.)

23 CHAIRMAN JABER: Next witness.

24 MR. BUTLER: I believe that would be Mr. Yupp.

25 GERARD YUPP

1 was called as a witness on behalf of Florida Power & Light
2 Company and, having been duly sworn, testified as follows:

3 DIRECT EXAMINATION

4 BY MR. BUTLER:

5 Q Would you please state your name and address for the
6 record.

7 A My name is Gerard Yupp. My business address is 11770
8 U.S. Highway One, North Palm Beach, Florida 33408.

9 Q And by whom are you employed and in what capacity?

10 A I'm employed by Florida Power & Light as the manager
11 of regulated wholesale power trading in the energy marketing
12 and trading division.

13 Q Do you have before you the following two prefiled
14 direct testimonies: Projections January 2003 through
15 December 2003, dated September 20, 2002, consisting of 23 pages
16 and attached exhibit designated GY-1; and projections
17 January 2003 through December 2003 supplemental, dated
18 November 4, 2002, consisting of 6 pages and attached
19 exhibit designated GY-2?

20 A I currently only have the second one in front of me,
21 but the first one is at my chair.

22 Q Will you acknowledge that you prepared the first one?

23 A Yes, I did.

24 Q Were those testimonies and exhibits prepared under
25 your direction, supervision, or control?

1 A Yes, they were.

2 Q Do you have any corrections to make to them?

3 A No, I do not.

4 MR. BUTLER: I'd ask that Mr. Yupp's prefiled direct
5 testimony be inserted into the record as though read.

6 CHAIRMAN JABER: Prefiled testimony of Gerard Yupp
7 shall be inserted into the record as though read.

8 MR. BUTLER: And I ask that you assign Exhibit 15 as
9 a composite exhibit to his Exhibits GY-1 and GY-2.

10 CHAIRMAN JABER: GY-1 and GY-2 are identified as
11 composite Exhibit 15.

12 (Exhibit 15 marked for identification.)

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1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**
2 **FLORIDA POWER & LIGHT COMPANY**
3 **TESTIMONY OF GERARD YUPP**
4 **DOCKET NO. 020001-EI**
5 **SEPTEMBER 20, 2002**

6 **Q. Please state your name and address.**

7 A. My name is Gerard Yupp. My business address is 11770 U. S.
8 Highway One, North Palm Beach, Florida, 33408.

9
10 **Q. By whom are you employed and what is your position?**

11 A. I am employed by Florida Power & Light Company (FPL) as
12 Manager of Regulated Wholesale Power Trading in the Energy
13 Marketing and Trading Division.

14
15 **Q. Have you previously testified in this docket?**

16 A. Yes.

17
18 **Q. What is the purpose of your testimony?**

19 A. The purpose of my testimony is to present and explain FPL's
20 projections for (1) the dispatch costs of heavy fuel oil, light fuel oil,
21 coal, petroleum coke, and natural gas, (2) the availability of natural
22 gas to FPL, (3) generating unit heat rates and availabilities, (4) the

1 quantities and costs of wholesale (off-system) power and purchased
2 power transactions, and (5) FPL's Risk Management Plan for fuel
3 procurement for 2003. The projected values for items (1) through (4)
4 were used as input values to the POWRSYM model that FPL uses
5 to calculate the fuel costs to be included in the proposed fuel cost
6 recovery factors for the period of January through December, 2003.

7

8 **Q. How is your testimony organized?**

9 A. My testimony first describes the basis for the "Base Case" fuel price
10 forecast for oil, coal and petroleum coke, and natural gas, as well
11 as, the projection for natural gas availability. The second part of the
12 testimony describes the "Low" and "High" price forecasts for fuel oil
13 and natural gas. Next, my testimony addresses plant heat rates,
14 outage factors, planned outages, and changes in generation
15 capacity followed by projected wholesale (off-system) power and
16 purchased power transactions. The testimony concludes with a
17 presentation of FPL's Risk Management Plan for fuel procurement
18 for 2003, as outlined in Component No. 2 of Staff's Resolution of
19 Issues in Docket No. 011605-EI, as approved by the Commission at
20 the August 12, 2002 Hearing. This presentation also includes a
21 description of FPL's fuel hedging objectives and an itemization of
22 projected, prudently-incurred, incremental operating and
23 maintenance expenses for enhancing and maintaining FPL's non-

1 speculative financial and physical hedging program for the projected
2 period.

3

4 **Q. Are you sponsoring and/or co-sponsoring any portion of the**
5 **appendices for this proceeding?**

6 A. Yes. I sponsor all exhibits in Appendix I and Schedules E7, E8 and
7 E9 of Appendix II. Additionally, I co-sponsor Schedules E2, E3, E4
8 E5 and E6 of Appendix II.

9

10 **“BASE CASE” FUEL PRICE FORECAST**

11 **Q. What are the key factors that could affect FPL's price for heavy**
12 **fuel oil during the January through December, 2003 period?**

13 A. The key factors are (1) demand for crude oil and petroleum products
14 (including heavy fuel oil), (2) non-OPEC crude oil production, (3) the
15 extent to which OPEC production matches actual demand for OPEC
16 crude oil, (4) the price relationship between heavy fuel oil and crude
17 oil, and (5) the terms of FPL's heavy fuel oil supply and
18 transportation contracts.

19

20 In the “Base Case”, world demand for crude oil and petroleum
21 products is projected to be somewhat stronger in 2003 than in 2002
22 due to an assumed economic recovery starting in early 2003,
23 especially in Asia, and continued strong petroleum product demand

1 in the United States and Europe. Although crude oil production
2 capacity will be more than adequate to meet the projected strong
3 crude oil and petroleum product demand, general adherence by
4 OPEC members to its most recent production accord should prevent
5 significant overproduction, and keep the supply of crude oil and
6 petroleum products somewhat tight during most of 2003.

7

8 **Q. What is the projected relationship between heavy fuel oil and**
9 **crude oil prices during the January through December, 2003**
10 **period?**

11 A. The price of heavy fuel oil on the U. S. Gulf Coast (1.0% sulfur) is
12 projected to be approximately 86% of the price of West Texas
13 Intermediate (WTI) crude oil during this period.

14

15 **Q. Please provide FPL's projection for the dispatch cost of heavy**
16 **fuel oil for the January through December, 2003 period.**

17 A. FPL's "Base Case" projection for the system average dispatch cost
18 of heavy fuel oil, by sulfur grade, by month, is provided on page 3 of
19 Appendix I.

20

21 **Q. What are the key factors that could affect the price of light fuel**
22 **oil?**

23 A. The key factors that affect the price of light fuel oil are similar to

1 those described above for heavy fuel oil.

2

3 **Q. Please provide FPL's projection for the dispatch cost of light**
4 **fuel oil for the period from January through December, 2003.**

5 A. FPL's "Base" Case projection for the system average dispatch cost
6 of light oil, by sulfur grade, by month, is shown on page 4 of
7 Appendix I.

8

9 **Q. What is the basis for FPL's projections of the dispatch cost for**
10 **St. Johns' River Power Park (SJRPP) and Scherer Plant?**

11 A. FPL's projected dispatch cost for SJRPP is based on FPL's price
12 projection for spot coal and petroleum coke delivered to SJRPP.
13 The dispatch cost for Scherer is based on FPL's price projection for
14 spot coal delivered to Scherer Plant.

15

16 For SJRPP, annual coal volumes delivered under long-term
17 contracts are fixed on October 1st of the previous year. For Scherer
18 Plant, the annual volume of coal delivered under long-term contracts
19 is set by the terms of the contracts. Therefore, the price of coal
20 delivered under long-term contracts does not affect the daily
21 dispatch decision.

22

23 In the case of SJRPP, FPL will continue to blend petroleum coke

1 with coal in order to reduce fuel costs. It is anticipated that
2 petroleum coke will represent 19% of the fuel blend at SJRPP
3 during 2003. The lower price of petroleum coke is reflected in the
4 projected dispatch cost for SJRPP, which is based on this projected
5 fuel blend.

6

7 **Q. Please provide FPL's projection for the dispatch cost of SJRPP**
8 **and Scherer Plant for the January through December, 2003**
9 **period.**

10 A. FPL's projected system weighted average dispatch cost of "solid
11 fuel" for this period, by month, is shown on page 5 of Appendix I.

12

13 **Q. What are the factors that can affect FPL's natural gas supply**
14 **prices during the January through December, 2003 period?**

15 A. In general, the key factors are (1) North American natural gas
16 demand and domestic production, (2) LNG and Canadian natural
17 gas imports, (3) heavy fuel oil prices, and (4) the terms of FPL's
18 natural gas supply and transportation contracts. The dominant
19 factors influencing the projected price of natural gas in 2003 are: (1)
20 projected natural gas demand in North America will continue to grow
21 moderately in 2003, primarily in the electric generation sector; and
22 (2) while domestic natural gas production in 2003 is projected to be
23 essentially unchanged from average 2002 levels, increased imports

1 of natural gas from Canada, as well as, imports of LNG on the U.S.
2 Gulf and East coasts will be available to meet these projected
3 modest increases in demand.
4

5 **Q. What are the factors that affect the availability of natural gas to**
6 **FPL during the January through December, 2003 period?**

7 A. The key factors are (1) the existing capacity of the Florida Gas
8 Transmission (FGT) pipeline system into Florida, (2) the existing
9 capacity of the Gulfstream natural gas pipeline system into Florida,
10 (3) the portion of FGT capacity that is contractually allocated to FPL
11 on a firm, "guaranteed" basis each month, (4) the assumed volume
12 of natural gas which can move from the Gulfstream pipeline into
13 FGT at the Hardee and Osceola interconnects, and (5) the natural
14 gas demand in the State of Florida.
15

16 The current capacity of FGT into the State of Florida is about
17 2,030,000 million BTU per day and the current capacity of
18 Gulfstream is about 1,100,000 million BTU per day. FPL currently
19 only has firm natural gas transportation capacity on FGT ranging
20 from 750,000 to 874,000 million BTU per day, depending on the
21 month. Total demand for natural gas in the state during the January
22 through December, 2003 period (including FPL's firm allocation) is
23 projected to be between 700,000 and 900,000 million BTU per day

1 below the total pipeline capacity into the state. FPL estimates that
2 based on the capability of the two interconnections between
3 Gulfstream and FGT pipeline systems, and the availability of
4 capacity on each pipeline, FPL could acquire, if economic, about
5 425,000 to 650,000 million BTU per day of natural gas
6 transportation capability beyond FPL's 750,000 to 874,000 million
7 BTU per day of firm, "guaranteed" allocation.

8

9 **Q. Please provide FPL's projections for the dispatch cost and**
10 **availability (to FPL) of natural gas for the January through**
11 **December, 2003 period.**

12 A. FPL's "Base Case" projections of the system average dispatch cost
13 and availability of natural gas, by month, are provided on page 6 of
14 Appendix I.

15

16 **"LOW" and "HIGH" PRICE FORECASTS FOR FUEL OIL AND**
17 **NATURAL GAS SUPPLY**

18 **Q. In addition to the "Base Case" fuel price forecast, has FPL**
19 **prepared alternative fuel price forecasts?**

20 A. Yes. In addition to the "Base Case" fuel price forecast, FPL has
21 prepared a "Low" and a "High" price forecast for fuel oil and natural
22 gas supply.

23

1 **Q. Why does FPL prepare “Low” and “High” price forecasts for**
2 **fuel oil and natural gas supply?**

3 A. The factors that impact fuel oil and natural gas prices can change
4 significantly between the time the forecast is developed and the date
5 of the filing in September. While FPL revises its short-term fuel
6 price forecast monthly, and more often if needed, in order to support
7 fuel purchase decisions, it is not possible to wait until the early
8 August or early September fuel price forecast update to rerun the
9 POWRSYM model and meet the September filing date.
10 Furthermore, while FPL has, in the past, rerun its projections and re-
11 filed its fuel cost recovery factor after its initial filing, to reflect late
12 changes in fuel market conditions, this approach does not provide
13 the same flexibility as the use of a banded forecast. Trying to
14 incorporate such “last minute” changes puts FPL at risk of not
15 having adequate time to produce new computer simulations and all
16 of the associated documentation required for filing.

17
18 Therefore, in addition to the “Base Case” forecast of fuel prices, FPL
19 prepared “Low” and “High” fuel price forecasts to define a
20 reasonable range of fuel oil and natural gas prices for the upcoming
21 recovery period. FPL then used these alternate forecasts as inputs
22 to the POWRSYM model to determine a Fuel Factor at each end of
23 the range. This gives flexibility to propose the Fuel Factor that most

1 appropriately reflects FPL's view of future fuel oil and natural gas
2 prices at the time of the projection filing.

3

4 **Q. Why are alternate price forecasts prepared for fuel oil and
5 natural gas supply only?**

6 A. FPL only prepares a "Low" and "High" price forecast for fuel oil and
7 natural gas supply because coal and petroleum coke prices have
8 been, and are expected to continue to be steady, and natural gas
9 transportation costs are well defined.

10

11 **Q. What is the basis for the "Low" price forecast for fuel oil and
12 natural gas supply?**

13 A. The "Low" price forecasts for fuel oil and natural gas supply were set
14 such that based on the consensus among FPL's fuel traders and
15 energy market analysts, there is less than a 5% likelihood that the
16 actual monthly average price of each fuel for each month in the
17 January through December, 2003 period will be below the "Low"
18 price forecast.

19

20 **Q. Please provide the "Low" price forecasts for fuel oil and
21 natural gas supply.**

22 A. FPL's projection for the average dispatch cost of heavy fuel oil, by
23 sulfur grade, by month, based on the "Low" price forecast is

1 provided on page 7 of Appendix I. FPL's projection for the average
2 dispatch cost of light fuel oil, by sulfur grade, by month, based on
3 the "Low" price forecast is shown on page 8 of Appendix I. FPL's
4 projection of the system average dispatch cost of natural gas, by
5 month, based on the "Low" price forecast is provided on page 9 of
6 Appendix I.

7
8 **Q. What is the basis for the "High" price forecast for fuel oil and**
9 **natural gas supply?**

10 A. The "High" price forecasts for fuel oil and natural gas supply were
11 set such that based on the consensus among FPL's fuel traders and
12 energy market analysts, there is less than a 5% likelihood that the
13 actual average monthly price of each fuel for each month in the
14 January through December, 2003 period will be above the "High"
15 price forecast.

16
17 **Q. Please provide the "High" price forecasts for fuel oil and**
18 **natural gas.**

19 A. FPL's projection for the average dispatch cost of heavy fuel oil, by
20 sulfur grade, by month, based on the "High" price forecast is
21 provided on page 10 of Appendix I. FPL's projection for the average
22 dispatch cost of light fuel oil, by sulfur grade, by month, based on
23 the "High" price forecast is shown on page 11 of Appendix I. FPL's

1 projection of the system average dispatch cost of natural gas, by
2 month, based on the "High" price forecast is provided on page 12 of
3 Appendix I.

4
5 **Q. Based on FPL's current (September, 2002) view of the fuel oil
6 and natural gas markets, at what level do you now project
7 prices will be during the January through December, 2003
8 period?**

9 A. Based on current market conditions, and consistent with our
10 September, 2002 forecast update, FPL now projects that actual fuel
11 oil and natural gas prices during the January through December,
12 2003 period will be closest to those projected in the "Base Case"
13 price forecast. Therefore, the projected fuel costs calculated by the
14 POWRSYM model using the "Base Case" fuel oil and natural gas
15 supply price forecast are the most appropriate projected costs for
16 the January through December, 2003 period. As stated in the
17 testimony of Korel M. Dubin, the "Base Case" fuel oil and natural
18 gas supply price forecast was used to calculate the proposed Fuel
19 Factor for the period January through December, 2003.

20

21 **PLANT HEAT RATES, OUTAGE FACTORS, PLANNED
22 OUTAGES, and CHANGES IN GENERATING CAPACITY**

23 **Q. Please describe how FPL developed the projected Average Net**

1 **Operating Heat Rates shown on Schedule E4 of Appendix II.**

2 A. The projected Average Net Operating Heat Rates were calculated
3 by the POWRSYM model. The current heat rate equations and
4 efficiency factors for FPL's generating units, which present heat rate
5 as a function of unit power level, were used as inputs to POWRSYM
6 for this calculation. The heat rate equations and efficiency factors
7 are updated as appropriate, based on historical unit performance
8 and projected changes due to plant upgrades, fuel grade changes,
9 and/or from the results of performance tests.

10

11 **Q. Are you providing the outage factors projected for the period**
12 **January through December, 2003?**

13 A. Yes. This data is shown on page 13 of Appendix I.

14

15 **Q. How were the outage factors for this period developed?**

16 A. The unplanned outage factors were developed using the actual
17 historical full and partial outage event data for each of the units.
18 The historical unplanned outage factor of each generating unit was
19 adjusted, as necessary, to eliminate non-recurring events and
20 recognize the effect of planned outages to arrive at the projected
21 factor for the January through December, 2003 period.

22

23 **Q. Please describe significant planned outages for the January**

1 **through December, 2003 period.**

2 A. Planned outages at our nuclear units are the most significant in
3 relation to Fuel Cost Recovery. Turkey Point Unit No. 3 is scheduled
4 to be out of service for refueling from March 3, 2003, until April 2,
5 2003, or thirty days during the projected period. Turkey Point Unit
6 No. 4 is scheduled to be out of service for refueling from October 6,
7 2003, until November 5, 2003, or thirty days during the projected
8 period. St. Lucie Unit No. 2 will be out of service for refueling from
9 April 21, 2003, until May 21, 2003, or thirty days during the projected
10 period. There are no other significant planned outages during the
11 projected period.

12

13 **Q. Please list any changes to FPL's generation capacity projected**
14 **to take place during the January through December, 2003**
15 **period.**

16 A. The repowering of Sanford Unit No. 4 will increase both the Net
17 Winter Continuous Capability (NWCC) and the Net Summer
18 Continuous Capability (NSCC) by 612 MW and 586 MW
19 respectively. Also, the addition of two combustion turbines at the
20 Ft. Myers plant will increase both the Net Winter Continuous
21 Capability (NWCC) and the Net Summer Continuous Capability
22 (NSCC) by 326 MW and 314 MW respectively.

23

1 **WHOLESALE (OFF-SYSTEM) POWER AND PURCHASED**
2 **POWER TRANSACTIONS**

3 **Q. Are you providing the projected wholesale (off-system) power**
4 **and purchased power transactions forecasted for January**
5 **through December, 2003?**

6 A. Yes. This data is shown on Schedules E6, E7, E8, and E9 of
7 Appendix II of this filing.

8
9 **Q. What fuel price forecast for fuel oil and natural gas supply was**
10 **used to project wholesale (off-system) power and purchased**
11 **power transactions?**

12 A. The wholesale (off-system) power and purchased power
13 transactions presented on Schedules E6, E7, E8 and E9 of
14 Appendix II of this filing were developed using the "Base Case" fuel
15 price forecast for fuel oil and natural gas supply.

16
17 **Q. In what types of wholesale (off-system) power transactions**
18 **does FPL engage?**

19 A. FPL purchases power from the wholesale market when it can
20 displace higher cost generation with lower cost power from the
21 market. FPL will also sell excess power into the market when its
22 cost of generation is lower than the market. Purchasing and selling
23 power in the wholesale market allows FPL to lower fuel costs for its

1 customers as all savings and gains are flowed back to the customer
2 through the Fuel Cost Recovery Clause. Power purchases and
3 sales are executed under specific tariffs that allow FPL to transact
4 with a given entity. Although FPL primarily transacts on a short-term
5 basis, hourly and daily transactions, FPL continuously searches for
6 all opportunities to lower fuel costs through purchasing and selling
7 wholesale power, regardless of the duration of the transaction. FPL
8 can also purchase and sell power during emergency conditions
9 under several types of Emergency Interchange agreements that are
10 in place with other utilities within Florida.

11

12 **Q. Does FPL have additional agreements for the purchase of**
13 **electric power and energy that are included in your**
14 **projections?**

15 A. Yes. FPL purchases coal-by-wire electrical energy under the 1988
16 Unit Power Sales Agreement (UPS) with the Southern Companies.
17 FPL has contracts to purchase nuclear energy under the St. Lucie
18 Plant Nuclear Reliability Exchange Agreements with Orlando
19 Utilities Commission (OUC) and Florida Municipal Power Agency
20 (FMPA). FPL also purchases energy from JEA's portion of the
21 SJRPP Units. Additionally, FPL has a 50 MW purchase of firm
22 capacity and energy from Florida Power Corporation for 2003. FPL
23 has also purchased exclusive dispatch rights for the output from

1 seven combustion turbines (this is reduced to six beginning on May
2 1, 2003) totaling approximately 1,000 MW. The agreements for the
3 combustion turbines are with Progress Energy Ventures, Reliant
4 Energy Services, and Oleander Power Project L.P. FPL provides
5 fuel for the operation of each of these facilities. Lastly, FPL
6 purchases energy and capacity from Qualifying Facilities under
7 existing tariffs and contracts.

8

9 **Q. Please provide the projected energy costs to be recovered**
10 **through the Fuel Cost Recovery Clause for the power**
11 **purchases referred to above during the January through**
12 **December, 2003 period.**

13 A. Under the UPS agreement, FPL's capacity entitlement during the
14 projected period is 929 MW from January through December, 2003.
15 Based upon the alternate and supplemental energy provisions of
16 UPS, an availability factor of 100% is applied to these capacity
17 entitlements to project energy purchases. The projected UPS
18 energy (unit) cost for this period, used as an input to POWRSYM, is
19 based on data provided by the Southern Companies. For the
20 period, FPL projects the purchase of 7,325,154 MWH of UPS
21 Energy at a cost of \$121,594,000. The total UPS Energy
22 projections are presented on Schedule E7 of Appendix II.

23

1 Energy purchases from the JEA-owned portion of the St. Johns
2 River Power Park generation are projected to be 3,015,542 MWH
3 for the period at an energy cost of \$40,629,000. FPL's cost for
4 energy purchases under the St. Lucie Plant Reliability Exchange
5 Agreements is a function of the operation of St. Lucie Unit 2 and the
6 fuel costs to the owners. For the period, FPL projects purchases of
7 493,511 MWH at a cost of \$1,615,843. These projections are
8 shown on Schedule E7 of Appendix II.

9 Energy purchases from Florida Power Corporation, under the 50
10 MW purchase agreement, are projected to be 438,000 MWH at a
11 cost of \$8,599,800. These projections are shown on Schedule E7
12 of Appendix II.

13
14 FPL projects to dispatch 96,487 MWH from its combustion turbine
15 agreements at a cost of \$5,609,892. These projections are shown
16 on Schedule E7 of Appendix II.

17
18 In addition, as shown on Schedule E8 of Appendix II, FPL projects
19 that purchases from Qualifying Facilities for the period will provide
20 6,394,616 MWH at a cost to FPL of \$118,177,160.

21

22 **Q. How were energy costs related to purchases from Qualifying**
23 **Facilities developed?**

1 A. For those contracts that entitle FPL to purchase "as-available"
2 energy, FPL used its fuel price forecasts as inputs to the
3 POWRSYM model to project FPL's avoided energy cost that is used
4 to set the price of these energy purchases each month. For those
5 contracts that enable FPL to purchase firm capacity and energy, the
6 applicable Unit Energy Cost mechanism prescribed in the contract is
7 used to project monthly energy costs.

8

9 **Q. Please describe the method used to forecast wholesale (off-
10 system) power purchases and sales.**

11 A. The quantity of wholesale (off-system) power purchases and sales
12 are projected based upon estimated generation costs and expected
13 market conditions.

14

15 **Q. What are the forecasted amounts and costs of wholesale (off-
16 system) power sales?**

17 A. FPL has projected 1,250,000 MWH of wholesale (off-system) power
18 sales for the period of January through December, 2003. The
19 projected fuel cost related to these sales is \$44,788,550. The
20 projected transaction revenue from these sales is \$54,867,500. The
21 projected gain for these sales is \$6,014,524 and is credited to our
22 customers.

23

1 **Q. In what document are the fuel costs for wholesale (off-system)**
2 **power sales transactions reported?**

3 A. Schedule E6 of Appendix II provides the total MWH of energy, total
4 dollars for fuel adjustment, total cost and total gain for wholesale
5 (off-system) power sales.

6

7 **Q. What are the forecasted amounts and cost of energy being**
8 **sold under the St. Lucie Plant Reliability Exchange Agreement?**

9 A. FPL projects the sale of 537,378 MWH of energy at a cost of
10 \$1,038,192. These projections are shown on Schedule E6 of
11 Appendix II.

12

13 **Q. What are the forecasted amounts and costs of wholesale (off-**
14 **system) power purchases for the January to December, 2003**
15 **period?**

16 A. The costs of these purchases are shown on Schedule E9 of
17 Appendix II. For the period, FPL projects it will purchase a total of
18 1,550,000 MWH at a cost of \$51,036,250. If generated, FPL
19 estimates that this energy would cost \$55,890,250. Therefore,
20 these purchases are projected to result in savings of \$4,854,000.

21

22 **2003 RISK MANAGEMENT PLAN**

23 **Q. Has FPL completed its risk management plan as outlined in**

1 **Component No. 2 of Staff's Resolution of Issues in Docket No.**
2 **011605-EI, as approved by the Commission at the August 12,**
3 **2002 Hearing?**

4 A. Yes. FPL's 2003 Risk Management Plan is provided on pages 14
5 and 15 of Appendix I.

6

7 **Q. Please describe FPL's hedging objectives.**

8 A. FPL's fuel hedging objectives are to effectively execute a well-
9 disciplined and independently controlled fuel procurement strategy
10 to manage fuel price stability (volatility minimization), to potentially
11 achieve fuel cost minimization and to achieve asset optimization.
12 FPL's fuel procurement strategy aims to mitigate fuel price
13 increases and reduce fuel price volatility, while maintaining the
14 opportunity to benefit from price decreases in the marketplace for
15 FPL's customers.

16

17 **Q. Does FPL project to have prudently-incurred, incremental**
18 **operating and maintenance expenses with respect to**
19 **maintaining and/or initiating a non-speculative financial and/or**
20 **physical hedging program for which it is seeking recovery for**
21 **the projected period, January through December, 2003?**

22 A. Yes. As outlined in Component No. 4 of Staff's Resolution of Issues
23 in Docket No. 011605-EI, which was approved by the Commission

1 at the August 12, 2002 Hearing, FPL projects it will incur \$1,000,000
2 of incremental operating and maintenance expenses as a result of
3 enhancing and maintaining a non-speculative financial and physical
4 hedging program for the 2003 recovery period. FPL projects to
5 incur incremental expenses of \$500,000 for its Trading and
6 Operations group, \$100,000 for its Accounting group, \$150,000 for
7 its Risk Management group and \$250,000 for the enhancement and
8 maintenance of its trading and reporting systems. The expenses
9 projected for the Trading and Operations, Accounting and Risk
10 Management groups are for the addition of personnel. The expense
11 projected for systems is for modifications and upgrades to make
12 deal capture, reporting and evaluation more comprehensive.

13

14 **SUMMARY**

15 **Q. Would you please summarize your testimony?**

16 **A.** Yes. In my testimony I have presented FPL's fuel price projections
17 for the fuel cost recovery period of January through December,
18 2003, including FPL's "Base Case" and "Low" and "High" price
19 forecasts for fuel oil and natural gas supply. I have explained why
20 the projected fuel costs developed using the "Base Case" fuel price
21 forecast are the most appropriate for the January through
22 December, 2003 period. In addition, I have presented FPL's
23 projections for generating unit heat rates and availabilities, the

1 quantities and costs of wholesale (off-system) power and other
2 power transactions for the same period. These projections were
3 based on the best information available to FPL and they were used
4 as inputs to the POWRSYM model in developing the projected Fuel
5 Cost Recovery Factors for the January through December, 2003
6 period. I have also presented FPL's Risk Management Plan for fuel
7 procurement for 2003. As part of this presentation, I have provided
8 a description of FPL's hedging objectives, as well as, an itemization
9 of projected, prudently-incurred operating and maintenance
10 expenses for enhancing and maintaining FPL's non-speculative
11 financial and physical hedging program for the projected period.

12

13 **Q. Does this conclude your testimony?**

14 **A.** Yes, it does.

15

16

17

18

19

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **FLORIDA POWER & LIGHT COMPANY**

3 **SUPPLEMENTAL TESTIMONY OF GERARD YUPP**

4 **DOCKET NO. 020001-EI**

5 **NOVEMBER 4, 2002**

6 **Q.** **Please state your name and address.**

7 A. My name is Gerard Yupp. My business address is 11770 U. S.
8 Highway One, North Palm Beach, Florida, 33408.

9
10 **Q.** **By whom are you employed and what is your position?**

11 A. I am employed by Florida Power & Light Company (FPL) as
12 Manager of Regulated Wholesale Power Trading in the Energy
13 Marketing and Trading Division.

14
15 **Q.** **Have you previously testified in this docket?**

16 A. Yes.

17
18 **Q.** **What is the purpose of your testimony?**

19 A. The purpose of my testimony is to present and explain FPL's
20 revised projections for the dispatch costs of heavy fuel oil, light fuel
21 oil and natural gas from those included in my testimony filed on
22 September 20, 2002 filing in this Docket. These updated projections

1 were used as input values to the POWRSYM model that FPL used
2 to calculate the fuel costs to be included in the proposed revised fuel
3 cost recovery factors for the period of January through December,
4 2003.

5

6 **Q. Have you prepared or caused to be prepared under your**
7 **supervision, direction and control an Exhibit in this**
8 **proceeding?**

9 A. Yes, I have. It consists of pages 1 through 5 of Appendix I of this
10 supplemental filing.

11

12 **Q. Why has the dispatch cost of heavy oil changed since the**
13 **September 20, 2002 filing for the January through December,**
14 **2003 period?**

15 A. Worldwide concerns about a potential war in the Middle East have
16 become much more pronounced since FPL prepared the fuel
17 forecasts (July 2002) that are reflected in the September 20, 2002
18 filing. FPL currently expects that the concerns over a potential
19 Middle East war will continue to impact, the price of oil through the
20 first half of 2003. FPL has updated its projection of the dispatch
21 cost of heavy oil to reflect two impacts in the marketplace resulting
22 from these concerns.

23

1 First, the projection of the dispatch cost of heavy oil has changed to
2 reflect both (i) a higher "war premium" in the marketplace, since the
3 middle of the third quarter of 2002, than FPL assumed in the
4 September 20, 2002 filing, and (ii) an assumption that the "war
5 premium" will now continue through the second quarter of 2003.
6 FPL has now assumed that the "war premium" will range from \$1.00
7 per barrel to \$3.00 per barrel. The "war premium" represents the
8 market's view on the potential price impact of a disruption in crude
9 oil supply should a war occur in the Middle East and the uncertainty
10 of how soon the supply would be made up from the excess
11 production capacity of other producing countries.

12
13 Second, in order to ensure adequate supplies of heavy fuel oil to
14 meet the projected needs of FPL's customers, FPL has decided to
15 carry a higher than normal level of heavy fuel oil in inventory during
16 the fourth quarter of 2002 through the second quarter of 2003. On
17 average, FPL will now be carrying an additional 15 to 25 days of
18 projected burn in inventory. This increased inventory will serve as
19 insurance for FPL's customers against any potential supply
20 disruption from a war in the Middle East. The projected increase in
21 heavy fuel oil purchases to meet these target inventory levels affects
22 the unit cost of heavy oil in two ways. The increased purchases are
23 expected to increase the dispatch cost of heavy oil for this period.

1 Moreover, buying more heavy oil at higher prices increases the
2 weighted average cost of the oil in inventory, which is used to
3 determine the burn cost.

4

5 **Q. Please provide FPL's revised projection for the dispatch cost of**
6 **heavy fuel oil for the January through December, 2003 period.**

7 A. FPL's revised Base Case projection for the system average dispatch
8 cost of heavy fuel oil, by sulfur grade, by month, is provided on page
9 3 of Appendix I. This projection results in a revised 2003 average
10 heavy oil unit cost of \$3.85 per MMBtu as shown on Schedule E3,
11 line 35, page 15 of Appendix II, a 4.9% increase from the 2003
12 average unit cost for heavy oil of \$3.67 per MMBtu included in our
13 September 20, 2002 filing.

14

15 **Q. Why has the dispatch cost for light oil changed since the**
16 **September 20, 2002 filing for the January through December,**
17 **2003 period?**

18 A. The projection of the dispatch cost of light oil has changed for the
19 same reasons as the dispatch price of heavy fuel oil.

20

21 **Q. Please provide FPL's revised projection for the dispatch cost of**
22 **light fuel oil for the period from January through December,**
23 **2003.**

1 A. FPL's revised Base projection for the system average dispatch cost
2 of light oil, by sulfur grade, by month, is shown on page 4 of
3 Appendix I. This projection results in a revised 2003 average light
4 oil unit cost of \$6.00 per MMBtu as shown on Schedule E3, line 36,
5 page 15 of Appendix II, a 10.3% increase from the 2003 average
6 unit cost of light oil of \$5.44 per MMBtu included in our September
7 20, 2002 filing.

8

9 **Q. Why has the dispatch cost of natural gas changed since the**
10 **September 20, 2002 filing for the January through December,**
11 **2003 period?**

12 A. The projection for the dispatch cost of natural gas has increased
13 slightly primarily due to a slower than previously expected rebound
14 in domestic natural gas production since April of 2002. Although
15 there has been about a 20% increase in the number of active
16 domestic natural gas directed rigs following the dramatic decline
17 from July of 2001 through March of 2002, the impact to date of this
18 increase in the number of rigs on the level of production has not
19 been as positive as anticipated when the September 20, 2002 filing
20 was made.

21

22 **Q. Please provide FPL's revised projection for the dispatch cost of**
23 **natural gas for the period from January through December,**

1 **2003.**

2 A. FPL's revised Base Case projection for the system average dispatch
3 cost of natural gas, by month, is shown on page 4 of Appendix I.
4 This projection results in a revised 2003 average natural gas unit
5 cost of \$4.81 per MMBtu as shown on Schedule E3, line 38, page
6 15 of Appendix II, a 0.2% decrease from the 2003 average unit cost
7 of natural gas of \$4.82 per MMBtu included in our September 20,
8 2002 filing. Although the commodity cost of natural gas has
9 increased, the total fixed transportation charges have remained
10 unchanged. When coupled with higher projected natural gas
11 purchases than assumed in the September 20, 2002 filing, the
12 system average cost of natural gas has declined slightly.

13

14 **Q. Does this conclude your supplemental testimony?**

15 A. Yes, it does.

1 BY MR. BUTLER:

2 Q Mr. Yupp, would you please summarize your testimony.

3 A My testimony in these proceedings addresses FPL's
4 fuel price forecast, natural gas availability, generation unit
5 parameters, wholesale power transactions, and FPL's 2003 risk
6 management plan for fuel procurement. In brief, that is a
7 summary of what my testimony covers, and I would be happy to
8 answer any questions anyone may have on that testimony.

9 MR. BUTLER: Thank you. I tender Mr. Yupp for
10 cross-examination.

11 COMMISSIONER DEASON: Mr. Vandiver.

12 MR. VANDIVER: No questions.

13 COMMISSIONER DEASON: Do you know if Ms. Kaufman has
14 questions? You have no idea.

15 MR. VANDIVER: I have no idea.

16 COMMISSIONER DEASON: Okay. We will proceed with
17 staff, and then if Ms. Kaufman has questions, we will give her
18 that opportunity.

19 MR. KEATING: Staff just has a few questions for
20 Mr. Yupp.

21 CROSS EXAMINATION

22 BY MR. KEATING:

23 Q Mr. Yupp, in your supplemental direct testimony that
24 was filed on November 4th, you indicate that FPL expects a war
25 premium of \$1 to \$3 per barrel of oil to continue through the

1 second quarter of 2003; is that correct?

2 A Yes, that is correct.

3 Q And in that supplemental direct testimony, you
4 provided a forecast of heavy and light oil prices that are on
5 average about 5 or 10 percent higher than the forecast that was
6 included in FPL's September 20th testimony filing in this
7 docket?

8 A Yes, I believe 5 percent for heavy oil and 10 percent
9 for light oil.

10 Q What is your basis for determining that that war
11 premium exists?

12 A At the time of our revised filing, the war premium --
13 I'll give you two reasons. We were seeing it in the market in
14 relation to what our original filing was back in July when we
15 forecasted fuel prices back in July. As we moved into the
16 fall, we began to see significant war premium as was -- as we
17 viewed it and as most industry experts viewed it and other
18 energy consultants. So we actually did see that premium in
19 prices.

20 Q And what's the basis for determining that that war
21 premium will continue through the second quarter of 2003?

22 A The basis for that right now is the high degree of
23 uncertainty in what is happening in the Middle East. Fuel oil
24 prices have trended downward in the last couple of weeks;
25 obviously, due to UN inspectors or Iraq agreeing to let UN

1 inspectors into the country, some perceived overproduction, if
2 you will, against OPEC's latest production quarter or
3 production quota. So we have seen prices begin to trend
4 downward. However, I think it's safe to say in this case by no
5 means given the recent developments is this over, so to speak.

6 It's a very tense situation in the Middle East. It's
7 a high degree of uncertainty. We have seen prices trend down,
8 but yet tomorrow they could trend back up, and that uncertainty
9 is creating a highly volatile fuel oil market. And so again, I
10 think that we will see for an extended period of time here
11 while this is still going on in the Middle East prices move
12 in -- prices may move up, down, back up again depending on what
13 type of information comes out on a day-to-day basis.

14 Q Staff has handed out a copy of a Platts Oilgram Price
15 Report dated Thursday, November 14th, 2002. Have you seen that
16 report?

17 A Yes, I have.

18 MR. KEATING: And if we could get that marked for
19 identification. I believe the next number is 16.

20 CHAIRMAN JABER: Platts Oilgram Price Report is
21 identified as Exhibit 16.

22 (Exhibit 16 marked for identification.)

23 BY MR. KEATING:

24 Q And have you had a chance to review the article in
25 that report that starts on the first page titled, "Iraq Accepts

1 UN Resolution; Crude Takes A Dive"?

2 A Yes, I have.

3 Q Okay. Is there any information or analysis in that
4 article that you believe casts uncertainty over the forecast
5 that you've included in your supplemental direct testimony?

6 A No, I do not. And solely for this reason: Again, I
7 go back to the uncertainty that exists in the Middle East is
8 not going away even given the UN resolution, and that is going
9 to create volatile fuel markets. Yes, prices have trended
10 downward as this article points out.

11 I will point out that just seven days before this
12 article was released, November 7th, I believe, roughly
13 thereabouts, I read another article that said oil prices in --
14 or crude oil prices given a war situation could reach \$100 a
15 barrel. So there's a lot of information out there, a lot of
16 different information being published each day as information
17 changes on what's going on in the Middle East, but again, the
18 degree of uncertainty that exists around that entire situation
19 is going -- or has created a very volatile fuel market. And
20 prices can be down today but may be up tomorrow. And so,
21 ultimately, I would say FPL is still very comfortable with its
22 fuel price forecast. It's conservative. We feel good about it
23 in light of the uncertainty that exists, and we think that in
24 the end it will end up having a high degree of accuracy.

25 MR. KEATING: Thank you. That's all the questions I

1 have.

2 CHAIRMAN JABER: Commissioners. Okay. Redirect.

3 MR. BUTLER: I have no redirect.

4 CHAIRMAN JABER: Thank you.

5 THE WITNESS: Thank you.

6 (Witness excused.)

7 CHAIRMAN JABER: FPL, Exhibit 15.

8 MR. BUTLER: Yes, we'd move admission of Exhibit 15.

9 CHAIRMAN JABER: Without objection, Exhibit 15 is
10 admitted into the record.

11 (Exhibit 15 admitted into the record.)

12 CHAIRMAN JABER: Staff, Exhibit 16.

13 MR. KEATING: I don't think we need to 16. Thank
14 you.

15 CHAIRMAN JABER: Thank you. And that takes us to the
16 next witness.

17 MR. BUTLER: It should be Mr. Hartzog.

18 CHAIRMAN JABER: Go ahead, Mr. Butler.

19 JOHN HARTZOG

20 was called as a witness on behalf of Florida Power & Light
21 Company and, having been duly sworn, testified as follows:

22 DIRECT EXAMINATION

23 BY MR. BUTLER:

24 Q Mr. Hartzog, would you please state your name and
25 address for the record.

1 A John Hartzog, 700 Universe Boulevard, Juno Beach,
2 Florida 33408.

3 Q By whom are you employed and in what capacity?

4 A I'm the manager of nuclear financial and information
5 services at Florida Power & Light.

6 Q Do you have before you prefiled direct testimony
7 entitled, "Projections January 2003 through December 2003,"
8 dated September 20, 2002, consisting of 15 pages?

9 A Yes, I do.

10 Q Was this testimony prepared under your direction,
11 supervision, or control?

12 A Yes, it was.

13 Q Do you have any corrections to make to it?

14 A No, I do not.

15 MR. BUTLER: I'd ask that Mr. Hartzog's prefiled
16 direct testimony be inserted into the record as though read.

17 CHAIRMAN JABER: The prefiled testimony of J.R.
18 Hartzog shall be inserted into the record as though read.

19 MR. BUTLER: And there is no exhibit with his
20 testimony.

21

22

23

24

25

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **FLORIDA POWER & LIGHT COMPANY**

3 **TESTIMONY OF J. R. HARTZOG**

4 **DOCKET NO. 020001-EI**

5 **SEPTEMBER 20, 2002**

6

7 **Q. Please state your name and address.**

8 A. My name is John R. Hartzog. My business address is 700 Universe
9 Boulevard, Juno Beach, Florida 33408.

10

11 **Q. By whom are you employed and what is your position?**

12 A. I am employed by Florida Power & Light Company (FPL) as Manager,
13 Nuclear Financial & Information Services in the Nuclear Business Unit.

14

15 **Q. Have you previously testified in this docket?**

16 A. Yes, I have.

17

18 **Q. What is the purpose of your testimony?**

19 A. The purpose of my testimony is to present and explain FPL's projections
20 of nuclear fuel costs for the thermal energy (MMBTU) to be produced by
21 our nuclear units, costs of disposal of spent nuclear fuel, costs of
22 decontamination and decommissioning (D&D), additional plant security
23 costs resulting from the events on 9/11, and costs for repairs to the

1 reactor pressure vessel head in light of NRC Bulletin (IEB) 2002-02. Both
2 nuclear fuel and disposal of spent nuclear fuel costs were input values to
3 POWERSYM used to calculate the costs to be included in the proposed
4 fuel cost recovery factors for the period January 2003 through December
5 2003.

6

7 **Q. What is the basis for FPL's projections of nuclear fuel costs?**

8 A. FPL's nuclear fuel cost projections are developed using energy
9 production at our nuclear units and their operating schedules, for the
10 period January 2003 through December 2003.

11

12 **Q. Please provide FPL's projection for nuclear fuel unit costs and
13 energy for the period January 2003 through December 2003.**

14 A. FPL projects the nuclear units will produce 250,846,392 MMBTU of
15 energy at a cost of \$0.3053 per MMBTU, excluding spent fuel disposal
16 costs for the period January 2003 through December 2003. Projections
17 by nuclear unit and by month are in Appendix II, on Schedule E-3,
18 starting on page 12.

19

20 **Q. Please provide FPL's projections for spent nuclear fuel disposal
21 costs for the period January 2003 through December 2003 and
22 explain the basis for FPL's projections.**

1 A. FPL's projections for spent nuclear fuel disposal costs of approximately
2 \$22.2 million are provided in Appendix II, on Schedule E-2, starting on
3 page 10. These projections are based on FPL's contract with the U.S.
4 Department of Energy (DOE), which sets the spent fuel disposal fee at
5 0.9291 mills per net Kwh generated, which includes transmission and
6 distribution line losses.

7
8 **Q. Please provide FPL's projection for Decontamination and**
9 **Decommissioning (D&D) costs to be paid in the period January**
10 **2003 through December 2003 explain the basis for FPL's projection.**

11 A. FPL's projection of \$6.48 million for D&D costs is based on the amount to
12 be paid during the Period January 2003 through December 2003 and is
13 included in Appendix II, on Schedule E-2 starting on page 10.

14
15 **Q. Please provide FPL's projection for heightened security costs to be**
16 **paid in the period January 2003 through December 2003 and**
17 **explain the basis for FPL's projection.**

18 A. FPL's projection of \$4.7 million for heightened security costs is based on
19 the amount to be paid during the period January 2003 through
20 December 2003. These costs are necessary to ensure FPL is in
21 compliance with NRC Order No. EA-02-26 dated February 25, 2002.
22 They relate to additional security personnel and equipment. Detail on

1 these security measures cannot be disclosed due to the security
2 safeguards imposed by the NRC.

3

4 **Q. Please describe the background and issue regarding the Reactor
5 Pressure Vessel Head (RPVH) penetration cracking.**

6 A. Pressurized Water Reactor (PWR) control rod drive mechanism (CRDM)
7 nozzles and other vessel head penetration nozzles fabricated from Alloy
8 600 are susceptible to primary water stress corrosion cracking
9 (PWSCC). French plants of the early Westinghouse design had
10 discovered Control Rod Drive Mechanism head penetrations cracking
11 since the early 1990s. Prior to 2001, all the cracking had been axial in
12 orientation and, as such, did not present a significant safety issue,
13 because the crack would leak and be detected prior to a complete
14 failure. The NRC issued General Letter (GL) 97-01, "Degradation of
15 Control Rod Drive Mechanism Nozzle and other Vessel Closure Head
16 Penetrations (VHP)", and the industry responded with a ranking matrix
17 of plant susceptibility and an integrated industry wide inspection
18 program. FPL's units were ranked relatively low in the susceptibility
19 matrix, and therefore, FPL was not required to perform inspections as
20 a result of GL 97-01.

21

22 In early 2001, inspections of the reactor nozzles at Duke Power's
23 Oconee Nuclear Station identified circumferential cracking of the

1 nozzles. This type of cracking is considered a safety concern because
2 of the possibility of a failure and nozzle ejection, should the cracking
3 not be detected and corrected. Additionally, boron deposits were
4 found on the Reactor Pressure Vessel Head (RPVH) of Oconee Unit
5 3. After investigation, it was found that nine head penetrations were
6 leaking, which required weld repair. Duke expended approximately
7 \$20 million in repairs in order to restart the reactor. Duke has ordered
8 replacement RPVHs for Oconee.

9
10 In response, the NRC issued Bulletin (IEB) 2001-01 on August 3,
11 2001, requesting that utilities inspect RPVH penetrations for potential
12 cracking and leakage.

13
14 FPL was required by IEB 2001-01 to perform visual inspections of the
15 top of the reactor head to look for boric acid deposits. The presence
16 of boric acid could indicate a leak, which would require additional
17 actions by FPL. FPL committed to perform these inspections during
18 the next refueling outage at each unit. Visual inspections of both
19 Turkey Point Units and St. Lucie Unit 2 have been completed with no
20 boric acid leakage detected. The St. Lucie Unit 1 visual inspection
21 was planned for the October 2002 outage.

22

1 In early March 2002, while conducting RPVH nozzle inspections that
2 were prompted by NRC Bulletin 2001-01, the Davis-Besse Nuclear
3 Power Station identified a large cavity in the RPVH near the top of the
4 dome. The cavity was adjacent to a nozzle which was leaking as a
5 result of through-wall cracking, and was located in an area of the
6 RPVH that First Energy Nuclear operations personnel had left covered
7 with boric acid deposits. As a result, the NRC lost confidence in the
8 susceptibility - determination process that was being utilized and the
9 ability of visual inspections to identify all RPVH damage mechanisms.
10 The NRC issued IEB 2002-02 on August 9, 2002 to address its
11 concerns.

12
13 IEB 2002-02 has resulted in all four FPL units being categorized as
14 high susceptibility. This will require FPL to perform 100% Non
15 Destructive Examination (NDE) including Ultrasonic (UT) and
16 Penetrant Dye Testing (PT) of the penetrations in addition to the visual
17 inspections. FPL's RPVHs have never been examined utilizing UT or
18 PT. In addition, repair crews and equipment will be staged and ready
19 for repairs should volumetric results identify flaws or cracking. Repair
20 crews will be deployed since, of the 11 units with higher susceptibility
21 than Turkey Point Units 3 and 4, nine have performed volumetric
22 examinations and all nine required repairs. Based on this prior
23 industry experience, there is clearly a high probability that the units will

1 have NDE indicators and require repairs to correct the problem. It
2 should be noted that, if code-rejectable indications were found and not
3 eliminated or reduced to code-acceptable levels at a unit, FPL would
4 not be permitted to restart the unit without prior NRC approval. The
5 100% NDE must be performed during every outage until the RPVHs
6 are replaced.

7

8 **Q. When does FPL anticipate that it will be able to replace the**
9 **RPVHs?**

10 A. The RPVH replacement is planned for Turkey Point Units 3 & 4 in
11 2004 and 2005 and St. Lucie Units 1 & 2 in 2005 and 2006. FPL
12 cannot schedule the RPVH replacements earlier than these dates
13 because of the long lead-time for procuring the new RPVHs and
14 associated equipment and services. Therefore, in the meantime it is
15 essential to the continued operation of FPL's nuclear plants that FPL
16 perform the inspections required by IEB 2002-02 and make whatever
17 repairs are indicated by those inspections.

18

19 **Q. How much does FPL anticipate that it will have to spend in order**
20 **to comply with IEB 2002-02 and keep its nuclear units in service?**

21 A. FPL currently projects that it will spend the following amounts in 2002,
22 2003, and 2004 for inspections and repairs in compliance with IEB
23 2002-02: approximately \$13.5 million in 2002, \$39.1 million in 2003,

1 and \$14.7 million in 2004. Of course, due to the uncertainty of the
2 inspection findings, costs may be higher than these estimates.

3

4 **Q. Is FPL presently recovering these expenses in its base rates?**

5 A. FPL is recovering only a small fraction of these expenses through
6 base rates, based on completely different assumptions about the
7 inspection and repair work that might be required. FPL's 2002 MFRs
8 in Docket No. 001148-EI included \$5 million per outage for visual
9 inspections and for possible additional inspections and/or repairs that
10 might have been necessitated by the visual inspections. FPL
11 originally planned for 2 outages in 2002, therefore a total of \$10 million
12 was included in the 2002 MFRs (\$5 million per outage times 2
13 outages). This was the anticipated scope of work to comply with the
14 NRC's IEB 2001-01. As I just explained, the scope of work required
15 under the NRC's IEB 2002-02 is completely different. FPL currently
16 projects \$13.5 million per outage for work required under the NRC's
17 IEB 2002-02, almost three times the cost of the scope of work
18 originally projected to comply with NRC's IEB 2001-01.

19

20 **Q. Would it be fair to FPL not to allow recovery of the costs it will**
21 **spend complying with IEB 2002-02 based on the fact that FPL's**
22 **2002 MFRs included costs to comply with IEB 2001-01?**

1 A. No, it would not. The event at Davis-Besse was an extraordinary
2 discovery that prompted the NRC to take extreme measures. It is an
3 unprecedented event that FPL could not anticipate or plan for. As
4 such, FPL believes it is appropriate to recover the costs through the
5 fuel cost recovery clause on the basis described in the testimony of
6 Korel M. Dubin.

7

8 **Q. Is it possible that the NRC will require even further actions to be**
9 **taken in the future concerning the problem with the RPVHs?**

10 A. Yes. NRC IEB 82-02 states that additional regulatory action will be
11 taken on this issue when appropriate.

12

13 **Q. Are there currently any unresolved disputes under FPL's nuclear**
14 **fuel contracts?**

15 A. Yes.

16

17 1. Spent Fuel Disposal Dispute. The first dispute is under FPL's
18 contract with the Department of Energy (DOE) for final disposal of spent
19 nuclear fuel. In 1995, FPL along with a number of electric utilities, states,
20 and state regulatory agencies filed suit against DOE over DOE's denial
21 of its obligation to accept spent nuclear fuel beginning in 1998. On July
22 23, 1996, the U.S. Court of Appeals for the District of Columbia Circuit
23 (D.C. Circuit) held that DOE is required by the Nuclear Waste Policy Act

1 (NWPA) to take title and dispose of spent nuclear fuel from nuclear
2 power plants beginning on January 31, 1998.

3
4 Since our last testimony filed with the Commission, the following events
5 related to spent fuel have occurred: On January 11, 2002, based on the
6 Federal Circuit's ruling, the Court of Federal Claims granted FPL's
7 motion for partial summary judgement in favor of FPL on contract
8 liability.

9
10 All of the spent fuel damages cases have been referred to a judge for
11 administration of discovery. The case is currently in discovery and there
12 is no trial date scheduled at this time for the FPL damages claim.

13
14 2(a). Uranium Enrichment Pricing Disputes – FY 1993 Overcharges.
15 FPL is currently seeking to resolve a pricing dispute concerning uranium
16 enrichment services purchased from the United States (U.S.)
17 Government, prior to July 1, 1993.

18
19 Since our last testimony filed with the Commission, the following events
20 related to Uranium Enrichment pricing have occurred: On August 20,
21 2001, the Court entered judgment for FPL for \$6.075 million. DOE has
22 appealed the judgement to the Federal Circuit. FPL and the other utility
23 plaintiffs have cross-appealed, arguing that the Court erred in not ruling

1 for the utilities on all of their claims (the additional claims are discussed in
2 further detail below) and in not awarding prejudgment interest on the
3 amount awarded. Briefing in the appeal has been completed, and the
4 case was argued to the Court on August 7, 2002. A decision is expected
5 by the end of 2002.

6
7 2(b). Uranium Enrichment Pricing Disputes – Challenge to D&D
8 Assessment. Yankee Atomic Electric Company had challenged the
9 authority of the United States to impose the D&D fees. On May 6,
10 1997, a panel of the U.S. Court of Appeals for the Federal Circuit held
11 that the D&D special assessment was lawful under the Energy Policy
12 Act. Since our last testimony filed with the Commission, the following
13 events related to D&D Assessment have occurred: On November 21,
14 2001, a panel of the Federal Circuit held that such claims filed by
15 Commonwealth Edison Company were properly dismissed by the
16 Court of Federal Claims. On May 28, 2002, the U.S. Supreme Court
17 denied review of that decision.

18
19 Since FPL's protective complaint filed in the Court of Federal Claims is
20 virtually identical to the complaint filed by Commonwealth Edison
21 Company and complaints filed by more than 20 other utilities, it is certain
22 that the Court of Federal Claims would follow the law of the Federal
23 Circuit set forth in the Commonwealth Edison and Yankee Atomic cases

1 and dismiss FPL's challenge to the D&D assessment as well as the
2 challenges filed by the other utilities. Given the inevitability of this result,
3 and in order to conserve further resources, FPL filed a notice of voluntary
4 dismissal of its protective complaint with the Court of Federal Claims on
5 August 2, 2002, thus bringing FPL's challenge to the D&D assessment to
6 a close.

7

8 **Q. Is there a new dispute involving FPL's fuel contracts?**

9 A. Yes. DOE was required under FPL's uranium enrichment services
10 contract with DOE to establish a price for enrichment services pursuant
11 to DOE's established pricing policy, based on recovery of DOE's
12 appropriate costs over a reasonable period of time. In the course of
13 discovery in the FY1993 overcharge case discussed above, FPL and the
14 other utility plaintiffs uncovered two other cost components that DOE
15 improperly included in its cost recovery calculation. At trial in the FY1993
16 case, FPL and the other plaintiffs asserted that these additional costs
17 had been improperly included in DOE's cost recovery calculation for its
18 FY1993 SWU price. The Court denied recovery on these issues,
19 concluding that ruling on the merits of these issues would prejudice DOE
20 in the particular chronology of the FY1993 litigation.

21

22 On October 10, 2001, FPL and 21 other U.S. and foreign utility plaintiffs
23 filed new lawsuits in the U.S. Court of Federal Claims alleging that DOE

1 breached the uranium enrichment services contract by inappropriately
2 including two amounts in its cost recovery calculation in violation of the
3 pricing provisions of the contracts: Imputed interest on the Gas
4 Centrifuge Enrichment Project (GCEP) for FY1986 through FY1993, and
5 costs relating to the production of high assay uranium (i.e., uranium
6 produced primarily for military customers) (High Assay Costs) for
7 FY1992 through FY1993.

8
9 GCEP Claim. In 1976, Congress first authorized the construction of
10 GCEP as additional Government uranium enrichment capacity to meet
11 the then-projected future demand. This future demand never
12 materialized and, by 1985, DOE found itself in a plant over capacity
13 position and the highest cost worldwide producer of enrichment services.
14 In 1985, DOE cancelled the GCEP and wrote-off the entire \$3.6 billion
15 from the DOE Uranium Enrichment Activity's 1986 financial statements
16 relating to accumulated costs of plant construction, termination costs,
17 and imputed interest associated with GCEP. DOE failed to exclude the
18 entire \$3.6 billion from its calculation in setting the uranium enrichment
19 services price. Beginning in FY1986, DOE improperly left approximately
20 \$773 million of imputed interest in its cost recovery calculations and price
21 determination. This amount is reflected in the calculation of the
22 Contract's SWU price for FY1986 through FY1993. DOE determined
23 that none of the capital costs of GCEP were used to provide enrichment

1 services to customers. Additionally, Under well-recognized economic
2 and accounting principles, imputed interest should have been treated as
3 inseparable from the underlying GCEP costs. Therefore, none of the
4 capital investment in GCEP – neither the underlying principal nor the
5 imputed interest - should have been included in the cost recovery
6 calculation for the contract prices.

7
8 High Assay Costs. In 1991, DOE adjusted the financial statements of
9 the Uranium Enrichment Activity by removing approximately \$1.14 billion
10 in accumulated losses and other costs relating to the production of High
11 Assay uranium. DOE made this adjustment based on its conclusion that
12 the Uranium Enrichment Activity no longer had any responsibility for the
13 High Assay program, which produced uranium for military purposes.
14 Despite removing such costs from the financial statements, DOE
15 improperly included approximately \$394 million of High Assay costs in
16 calculating the price for uranium enrichment services for FY1992 through
17 FY1993.

18
19 FPL's lawsuit alleges that DOE breached the contract by including these
20 costs in the uranium enrichment services price charged to FPL. FPL is
21 claiming that it is owed a refund of \$16,086,328.91 plus interest. FPL's
22 lawsuit has been stayed by the Court of Federal Claims pending the

1 outcome of the appeal of the judgment concerning the FY93 uranium
2 enrichment claims, discussed in item 2(a) above.

3

4 **Q. Does this conclude your testimony?**

5 **A. Yes, it does.**

1 BY MR. BUTLER:

2 Q Would you please summarize your testimony,
3 Mr. Hartzog.

4 A The purpose of my testimony is to present and explain
5 FPL's projection of nuclear fuel costs for the thermal energy
6 to be produced for our nuclear units, the cost of disposal of
7 spent nuclear fuel, the cost of decontamination and
8 decommissioning, certain legal matters associated with the
9 Department of Energy relating to nuclear fuel, and additional
10 plant security costs resulting from the events of 9/11.

11 FPL's projection of \$13.5 million for heightened
12 security costs is based on actual and forecast incremental
13 plant security costs for 2002 and 2003. The increase in plant
14 security costs are attributable to additional security
15 requirements for nuclear plants issued by the Nuclear
16 Regulatory Commission in February of 2002.

17 Q Does that conclude your summary?

18 A That concludes my summary.

19 MR. BUTLER: Thank you. I tender Mr. Hartzog for
20 cross-examination.

21 MR. VANDIVER: No questions.

22 CHAIRMAN JABER: Ms. Kaufman.

23 CROSS EXAMINATION

24 BY MS. KAUFMAN:

25 Q Mr. Hartzog, I just have a couple of questions for

1 you. All of the security costs that you are seeking recovery
2 for, are they all related to security at your nuclear
3 facilities?

4 A There is a small portion that is attributable to
5 fossil units. The majority of that is attributable to the
6 Turkey Point fossil units which are physically adjacent to the
7 Turkey Point nuclear units.

8 CHAIRMAN JABER: Mr. Hartzog, I need you to speak
9 right into that microphone for me.

10 Q Other than those costs that you've just identified,
11 did you take any additional security measures or heighten
12 security at your nonnuclear plants?

13 A Not that I'm aware of.

14 MS. KAUFMAN: Thank you. That's all I have.

15 CHAIRMAN JABER: Staff.

16 CROSS EXAMINATION

17 BY MR. KEATING:

18 Q Mr. Hartzog, in your direct testimony that was filed
19 September 20th in this docket, you provide information about
20 the incremental costs that FPL has incurred or will incur to
21 comply with the NRC's February 25th order; is that correct?

22 A That is correct.

23 Q And is it correct that FPL is requesting
24 \$13.5 million for incremental plant security costs for 2002 and
25 2003 to comply with the NRC order?

1 A That is correct.

2 Q Staff is handing out an exhibit that's comprised of
3 FPL's responses to staff Interrogatories 21 and 99. And did
4 you prepare those responses or have them prepared under your
5 supervision or control?

6 A Yes, I did.

7 Q Interrogatory Number 21 asks for a breakdown of the
8 total amount that Florida Power & Light is seeking for security
9 costs in this docket; is that correct?

10 A That is correct.

11 Q And to the best of your knowledge, are those
12 estimates and amounts included in that response still accurate?

13 A There was an exhibit to my deposition which updated
14 the values of some of these numbers.

15 Q I'm sorry, could you repeat that?

16 A No. The numbers for 2002 were updated as a portion
17 of a late-filed exhibit as a result of deposition. There were
18 some changes to these numbers.

19 Q And do you recall what that update was?

20 A It was primarily the relocation of the -- or the
21 security system physical modifications for Turkey Point.

22 Q And how much was that amount modified by?

23 A The security system modifications for Turkey Point
24 were reestimated at \$2.871 million.

25 Q With that modification, is it correct still that

1 Florida Power & Light is requesting 13.5 million in security
2 costs?

3 A That is correct.

4 Q Okay. Thank you. In the NRC's February 25th order,
5 it prescribes certain interim compensatory measures to address
6 a generalized high-level threat environment in Attachment 2 to
7 that order which is not made public; is that correct?

8 A That is correct.

9 Q And in its order, the NRC required FPL to implement
10 those measures by August 31st, 2002; correct?

11 A Yes, that is correct.

12 Q And has FPL complied with that requirement?

13 A Yes, FPL did comply.

14 Q Has the NRC notified Florida Power & Light that its
15 measures comply with the requirements set forth by its order?

16 A No. The NRC has an ongoing inspection process that
17 will be ongoing. The first inspection -- there was an
18 inspection at Turkey Point, and no issues were raised, but
19 that's an ongoing process. The NRC doesn't simply say, okay,
20 you did everything you said you were going to.

21 Q Is it correct that each of the items that are
22 identified in response to staff's Interrogatory Number 21 were
23 required to comply with the NRC's February 25th order?

24 A Yes.

25 Q Do you believe it's fair to characterize the NRC's

1 requirement as a modification to Florida Power & Light's
2 operating license for Turkey Point and St. Lucie?

3 A Yes, it is.

4 Q And do you believe it's fair to characterize those
5 requirements as interim in nature?

6 A Yes, they are considered interim in nature.

7 Q Would you agree that there is no fixed point set by
8 that order at which those requirements will cease?

9 A Yes, that is correct. The order contemplates
10 additional regulatory action. And the NRC has -- the
11 Commission has announced that the design basis threat, which is
12 the basis of the entire security program for nuclear plants,
13 essentially the threat against which we have to be able to
14 protect, will be revised. And in addition to the design basis
15 threat revision, they have also announced that a final order or
16 additional interim compensatory orders will be forthcoming. So
17 we know there will be additional requirements imposed on us.
18 We do not know what those requirements are or will be.

19 Q To the best of your knowledge, do you expect those
20 additional requirements to supersede any of the existing
21 requirements or to essentially be supplemental to the existing
22 requirements?

23 A We hope that the work we have done to meet the
24 interim compensatory measures will be useful to meet the final,
25 if there is such thing as a final, set of requirements. We

1 have no way of knowing that since the NRC has not provided us
2 any information regarding what those final requirements would
3 be. And so we really have no way of directly answering the
4 question of whether any or all of what we have done will
5 continue to be useful in the future.

6 Q I have a few questions regarding the Attachment 2 to
7 the NRC's order. That's the attachment that is not made
8 public; correct?

9 A That is correct.

10 Q And obviously that's something that I don't know
11 what's in it, and if you know what's in it, I don't want you to
12 reveal it inappropriately, but is it fair to say that that
13 attachment sets forth what the interim compensatory measures
14 that FPL is required to take are?

15 A The attachment describes changes to the threat that
16 nuclear facilities have to be able to protect themselves against
17 and, in some cases, some very specific but generally speaking
18 fairly general requirements of what we have to be able to
19 protect the plant against.

20 Q And what individuals are permitted to review that
21 Attachment 2?

22 A Attachment 2 is very limited in terms of the
23 distribution or who can view that under the NRC safeguards
24 rule. Essentially you have to have a need to know which
25 basically means members of senior management, members of

1 security management, and then also people who have to know
2 specific pieces in order to implement their specific parts.
3 For instance, an engineer who is working on a barrier would
4 have to understand what the requirements were in the order in
5 order to engineer that barrier. But generally speaking,
6 information is limited as much as possible to who can see it
7 since obviously the availability of that information is in and
8 of and by itself a potential weakness in the security barriers.

9 Q And even within Florida Power & Light's security
10 personnel and management, is it correct that only certain
11 people can see certain portions of that order as depending on
12 whether they have a need to know that information?

13 A Yes, only a very limited number of people at FPL can
14 see that information.

15 Q And would you expect that the -- that a Commission
16 staff member of the Commission could prove that it had a need
17 to know that information?

18 A The Code of Federal Regulations has a provision that
19 allows members of commissions to get access to safeguards
20 information. And I'm not an expert on that piece, but I
21 believe it requires the Governor to petition the Nuclear
22 Regulatory Commission and enters a process to follow for doing
23 that.

24 Q And it's my understanding of that rule, and I don't
25 want to get too much into legal discussions here, but it's my

1 understanding of the rule that it requires a need to know -- it
2 requires that a person who wishes to review that information
3 have a need to know and fall within a certain class of persons?

4 A Yes, that is correct.

5 Q And a Governor of a state is a person that would fall
6 within that class of persons if it was shown that he or she had
7 a need to know?

8 A I would have to have to actually read what the rule
9 says. Again, that's not really my area of expertise, but I
10 know there is a provision that requires the Governor to
11 petition the NRC.

12 Q Is it fair to say that the NRC's primary concern is
13 safety in and around nuclear power plants rather than
14 cost-effectiveness of any safety measures it might require?

15 A The NRC's charter is clearly the health and safety of
16 the public, and economics is by definition excluded from their
17 charter.

18 Q So to the best of your knowledge, the NRC doesn't --
19 would you agree that the NRC doesn't consider cost issues when
20 it mandates particular security measures?

21 A Yes. To the extent something would be considered a
22 safety issue, the NRC is not by their charter allowed to
23 consider safety -- or not allowed to consider cost or
24 economics.

25 Q Would you agree that the Public Service Commission as

1 an economic regulator is responsible for determining the
2 reasonableness of costs for purposes of cost recovery and for
3 setting fair rates?

4 A Yes.

5 Q Given that the Commission is not privy to the
6 specific requirements of Attachment 2 to the NRC's order, how
7 can the Commission assure itself that in this instance the
8 measures taken by Florida Power & Light in response to the NRC
9 order were the most cost-effective measures available?

10 A Well, we at FPL have attempted to take whatever
11 measures we could within the restrictions that are imposed on
12 us as well through the NRC's safeguards rule, including a tour
13 for members of the staff and other interested parties where we
14 could show them within what was allowable by the safeguards
15 rule the physical modifications that have been made to the
16 plant, the additional security officers that we've had to hire
17 and what they're doing, the additional equipment the security
18 officers have to have as a result of the rule changes, and also
19 where there are facilities and equipment that we have to
20 relocate because of the changes in requirements for the
21 proximity of how close we allow a vehicle to a given facility.

22 And the change is rather dramatic for anybody who'd
23 previously been to the nuclear plant and saw what it looks like
24 today because of the magnitude of the changes we've had to
25 make. But beyond that, the only other solution I would see

1 would be having access to the safeguards information to be able
2 to go into more detail.

3 Q Are you aware if any authority has made a
4 determination that Florida Power & Light's measures taken in
5 response to the NRC's order were the most cost-effective
6 available?

7 A Could you repeat the question, please.

8 Q Sure. Do you know if any authority has made the
9 determination that the measures taken by Florida Power & Light
10 to comply with the NRC's order, the NRC's February 25th order
11 were the most cost-effective measures available?

12 A No. There's -- other than the Nuclear Regulatory
13 Commission and Public Service Commission, I don't believe
14 there's any other governmental authority. We will make those
15 decisions internally.

16 Q I had asked you to turn to FPL's response to
17 Interrogatory 99 that's provided in the staff exhibit. Was
18 that response prepared by you or under your supervision or
19 control?

20 A Yes, it was.

21 Q And are the responses provided here accurate, to the
22 best of your knowledge?

23 A Yes, they are.

24 Q Or still accurate?

25 A Yes. The -- again, with the exception of the

1 15.5 versus the 11.6.

2 MR. BUTLER: 13.5.

3 Q I'm referring to staff's Interrogatory 99.

4 A Yes.

5 Q Oh, I see, you're referring back to the question --

6 A Yes.

7 Q -- the dollar amount.

8 A In the question, right.

9 MR. KEATING: Thank you. That's all the questions I
10 have.

11 CHAIRMAN JABER: Commissioners. Redirect.

12 REDIRECT EXAMINATION

13 BY MR. BUTLER:

14 Q Mr. Hartzog, does FPL have any processes as part of
15 its budgeting system for evaluating and attempting to control
16 the cost of complying with the NRC security requirements?

17 A Yes, we do. We have a process whereby as
18 requirements come out and we start getting far enough into the
19 analysis phase to determine what actions we will have to take,
20 we roll that into a business case which also examines the
21 various alternatives that were examined at a nonsafeguards
22 level. We keep it at a high enough level.

23 At which point, once that business case goes through
24 a review process, which goes through the site vice president at
25 each of the sites, it then comes to myself, and I go over those

1 business cases with our chief nuclear officer to verify that
2 we've examined all the alternatives and that what we're doing
3 is actually required by the requirement that's been imposed by
4 the NRC and also that we're doing the right thing.

5 I mean, it's very important to us that we're doing
6 the right thing at a security area, not just because the NRC
7 says so, but because it's the right thing to do in terms of
8 protecting the health and safety of the public and our
9 employees.

10 CHAIRMAN JABER: Mr. Butler, before you finish your
11 redirect, staff, we didn't identify the exhibit you passed out
12 last, the responses to staff's Interrogatory Numbers 21 and 99.
13 Did you want that identified?

14 MR. KEATING: We did want to have that marked for
15 identification, yes.

16 CHAIRMAN JABER: That will be marked as Exhibit 17.
17 (Exhibit 17 marked for identification.)

18 CHAIRMAN JABER: Mr. Butler, I just wanted to do that
19 before you completed redirect in case you wanted to refer to
20 this.

21 MR. BUTLER: Thank you.

22 CHAIRMAN JABER: Go ahead.

23 BY MR. BUTLER:

24 Q Mr. Hartzog, as part of the budget process you just
25 described, would FPL attempt to identify alternatives and to

1 pick among those a least-cost alternative for meeting
2 particular security requirements?

3 A Yes, we do. And I'll give you an example. When the
4 order first came out, one of the requirements was that certain
5 pieces of equipment were located in facilities that due to
6 their geographical location did not meet the requirements
7 anymore, and so we had to relocate that equipment. The initial
8 attempt was to make sure that we could use an existing
9 facility. So we did an exhaustive evaluation of available
10 facilities to figure out where we could move this equipment,
11 and it's only after we did that and all the engineering came
12 back saying that none of our existing facilities met the new
13 requirements, we then concluded that we would have to build a
14 new facility. But we went through a several month process
15 before we really came to the conclusion that the only
16 alternative was to build a new building. So we put a great
17 deal of time and effort into minimizing the costs associated
18 with this.

19 MR. BUTLER: Thank you, Mr. Hartzog. That's all the
20 redirect that I have.

21 CHAIRMAN JABER: Okay. Without objection, staff's
22 Exhibit 17 is admitted into the record.

23 (Exhibit 17 admitted into the record.)

24 CHAIRMAN JABER: And, Mr. Hartzog, thank you for your
25 testimony.

1 (Witness excused.)

2 CHAIRMAN JABER: Okay, Folks. We're going to stop
3 right here for today. We've got two witnesses for tomorrow,
4 correct, Ms. Dubin and Ms. Jordan and the resolution of the
5 issues that remain outstanding? Okay.

6 Thank you for a good day, and we'll see you tomorrow
7 at -- my preference is to start early. Commissioners, what --
8 is there any objections to starting at 8:30 tomorrow morning?
9 Okay. See you tomorrow morning at 8:30.

10 (The hearing adjourned at 4:20 p.m. to reconvene at
11 8:30 a.m. on November 21, 2002, at the same address.)

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13 (Transcript continues in sequence with Volume 4.)

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1 STATE OF FLORIDA)
2 : CERTIFICATE OF REPORTER
3 COUNTY OF LEON)

4
5 I, TRICIA DeMARTE, Official Commission Reporter, do hereby
6 certify that the foregoing proceeding was heard at the time and
7 place herein stated.

8 IT IS FURTHER CERTIFIED that I stenographically
9 reported the said proceedings; that the same has been
10 transcribed under my direct supervision; and that this
11 transcript constitutes a true transcription of my notes of said
12 proceedings.

13 I FURTHER CERTIFY that I am not a relative, employee,
14 attorney or counsel of any of the parties, nor am I a relative
15 or employee of any of the parties' attorneys or counsel
16 connected with the action, nor am I financially interested in
17 the action.

18 DATED THIS 27th DAY OF NOVEMBER, 2002.

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TRICIA DeMARTE
FPSC Official Commission Reporter
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