

ORIGINAL

DOCKET NO.: 981834-TP - Petition of Competitive Carriers for Commission action to support local competition in BellSouth's Telecommunications, Inc. service territory

DOCKET NO.: 990321-TP - Petition of ACI Corp. d/b/a Accelerated Connections, Inc. for generic investigation to ensure that BellSouth Telecommunications, Incorporated, Sprint-Florida, Incorporated, and GTE Florida, Incorporated, comply with obligation to provide alternative local exchange carriers with flexible, timely, and cost-efficient physical collocation.

WITNESS: **Rebuttal Testimony of Rowland L. Curry**  
Appearing on Behalf of Staff

DATE FILED: April 18, 2003  
Revised July 5, 2003

[Confidential information in this version has been redacted.]

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DOCUMENT NUMBER-DATE

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1 REBUTTAL TESTIMONY OF ROWLAND L. CURRY

2 Q. Please state your name and business address.

3 A. My name is Rowland L. Curry. My business address is  
4 1509 Mearns Meadow Blvd., Austin, Texas 78758.

5 Q. By whom are you employed and in what capacity?

6 A. I am self-employed as the Principal of Curry &  
7 Associates, an independent telecommunications consulting firm.  
8 For the purposes of this proceeding, I am working in partnership  
9 with Gabel Communications, having been retained by the staff of  
10 the Florida Public Service Commission. Dr. Gabel and I are  
11 providing expert analysis of the costs of collocation elements  
12 filed by BellSouth, Verizon, and Sprint in this proceeding.

13 Q. Please provide us with information regarding your  
14 relevant experience.

15 A. Prior to beginning my consulting career in 2001, I  
16 worked on the staff of the Public Utility Commission of Texas for  
17 almost 25 years. In total, I have over 30 years experience in the  
18 telecommunications industry, with work activities ranging from  
19 technical circuit design to national telecommunications policy.  
20 My vita is attached to this testimony as Exhibit RLC-1.

21 Q. Have you ever participated in proceedings before the  
22 Florida Public Service Commission or other regulatory bodies?

23 A. I have not previously testified before the Florida  
24 Public Service Commission. While employed on the staff of the

1 Texas PUC, I testified in, or was otherwise involved in hundreds  
2 of proceedings. In addition, I have been involved as a consultant  
3 in proceedings in Nevada, Texas, and Pennsylvania, as shown in my  
4 vita.

5 Q. Which specific issues do you intend to address in this  
6 testimony?

7 A. I have analyzed the cost studies filed by BellSouth  
8 Telecommunications, Inc. ("BellSouth"), Verizon Florida Inc.  
9 ("Verizon"), and Sprint-Florida, Inc. ("Sprint") in these  
10 proceedings, specifically with regard to the provision of DC power  
11 elements and related issues.

12 ~~Q. Have you reviewed the general issue of charging for~~  
13 ~~power on a per-amp used basis rather than a fused capacity basis,~~  
14 ~~and do you have observations on the issue?~~

15 ~~A. Yes. The Procedural Order<sup>1</sup> in this proceeding identified~~  
16 ~~a specific issue that should be addressed by the parties: "(6A)~~  
17 ~~Should an ILEC's per ampere (amp) rate for the provisioning of DC~~  
18 ~~power to an ALEC's collocation space apply to amps used or fused~~  
19 ~~capacity?" I have reviewed the testimony of the witnesses in this~~  
20 ~~proceeding, as well as Florida PSC rulings and discussions on the~~  
21 ~~issue in other jurisdictions. Parties have raised significant~~  
22 ~~arguments on both sides of the fused-amp issue. The "lumpy"~~  
23 ~~nature of fuse increments will tend to overstate the load current~~

<sup>1</sup> Order Establishing Procedure, Order No. PSC 02-1513-PCO-TP, Dockets Nos. 981834-TP and 990321-TP, Attachment A, Nov. 4, 2002.

1 ~~requirements in many instances, and will result in higher charges~~  
2 ~~for ALECs. However, there does not appear to be a effective means~~  
3 ~~by which actual usage can be precisely metered or monitored. The~~  
4 ~~Florida PSC and others have, in previous decisions, found the~~  
5 ~~fused capacity method to be preferable.~~

6 ~~I believe the methodology set out by Verizon witness Mr. Ries~~  
7 ~~represents a workable solution to the concerns of both the~~  
8 ~~incumbent carriers and the ALECs. Mr. Ries indicates that Verizon~~  
9 ~~engineers provision power based on ALEC load and fuse~~  
10 ~~specifications.<sup>2</sup> That is, Verizon allows ALECs to order power at~~  
11 ~~whatever load they desire, according to the drain specifications~~  
12 ~~of their equipment. He indicates that Verizon should also have~~  
13 ~~the ability to audit power usage, in the case of ALEC abuse, in~~  
14 ~~accordance with the terms of the tariff. It should be noted that~~  
15 ~~the Commission should closely review any provisions that involve~~  
16 ~~such audits and any penalties that may be assessed. I believe~~  
17 ~~that this approach is a good one, and the Commission should make~~  
18 ~~it available, at least as an alternative, for all three of the~~  
19 ~~carriers in this proceeding.~~

20 ~~Q. Are there other issues identified by the Procedural~~  
21 ~~Order that you will address?~~

22 ~~A. The remainder of my testimony will be focused on the~~  
23 ~~issue generally described by Issue 6B in the Procedural Order.~~

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<sup>2</sup> Direct Testimony of Mr. John Ries, pp. 10-12.

1 ~~"If power is charged on a per-amp-used basis or on a fused~~  
2 ~~capacity basis, how should the charge be calculated and applied?"~~

3 I will address the calculation and application of recurring and  
4 non-recurring power charges by the three applicants in the  
5 following sections. ~~I will not address issues 6C and 7,<sup>3</sup> as these~~  
6 ~~would best be addressed by the incumbent and competitive carriers~~  
7 ~~who are more closely involved in the administration and payment of~~  
8 ~~such charges.~~

9 Q. How does BellSouth propose to charge for DC power  
10 elements?

11 A. BellSouth proposes to charge a monthly recurring rate  
12 for power; they have computed a cost of \$7.28 rate per fused amp.<sup>4</sup>  
13 The cost, designated as H.1.8 in the BellSouth study, is designed  
14 to recover the investment associated with BellSouth's DC power  
15 plant (e.g., batteries and rectifiers) and monthly commercial AC  
16 charges.<sup>5</sup> The costs and rates are identical for physical  
17 collocation and virtual collocation; there are no discrete DC  
18 power costs for adjacent or remote applications. BellSouth does  
19 not propose to apply non-recurring charges for recovery of DC  
20 power costs.

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<sup>3</sup> Procedural Order, "(6C) When should an ILEC be allowed to begin billing an ALEC for power?"; "(7) Should an ALEC have the option of an AC power feed to its collocation space?"

<sup>4</sup> It should be noted that BellSouth has also developed a cost for DC power per used ampere, designated H.1.71.

<sup>5</sup> Direct Testimony of W. Bernard Shell, Exhibit WBS-3, Feb. 4, 2003.

1 Q. How has BellSouth calculated the cost per fused amp?

2 A. BellSouth begins by entering a number of inputs or  
3 assumptions into its BellSouth Cost Calculation (BSCC) Model,  
4 including the average investment per amp requested, the average  
5 monthly cost per kilowatt hour, the rectifier efficiency, and so  
6 forth. The BSCC model then establishes a cost for this rate  
7 element per ampere per month.

8 Q. What are your observations regarding the reasonableness  
9 of the inputs and calculations?

10 A. I have concerns regarding the reasonableness of  
11 BellSouth's input for "Average Investment per Fused Amp" used in  
12 the cost study for H.1.8; which is the most critical of the inputs  
13 in the cost calculations. I did not perform an in-depth review of  
14 the BSCC model. I have not discovered significant irregularities  
15 in other inputs and assumptions that go into the model.

16 Q. Can you be more specific about your concerns regarding  
17 the average investment per fused amp?

18 A. Yes, I can. BellSouth's work papers contain a Florida-  
19 specific "Sample of Power Construction for Collocation"<sup>6</sup>  
20 spreadsheet that shows power plant construction additions, ALEC-  
21 dedicated cable costs, and DC amps requested for central offices  
22 in which ALECs ordered collocation. On a separate work sheet in  
23 the same data file, BellSouth shows "Regional Plant Construction

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<sup>6</sup> File name: "H.1.8, H.1.71 & H.2.4.xls"



1 \$\$\$ / Amp", showing a total of \$\*\*\*\*\* per amp. BellSouth's  
2 primary inputs are derived from this regional computation, by  
3 multiplying the regional construction amount per amp by the  
4 "Protection Device Adjustment" of \*\*% for the H.1.8 study,  
5 resulting in a construction cost per fused amp of \$\*\*\*\*. The  
6 latter adjustment accounts for the fact that protective devices  
7 (fuses and circuit breakers) are normally sized at 150% of the  
8 maximum amperage requested.

9 BellSouth has provided no sound basis for the regional  
10 construction cost per ampere for this study. The adjacent,  
11 Florida-specific work sheet in the same data file displays the  
12 costs for power plant additions resulting from collocations in  
13 Florida central offices, along with the additional ampere capacity  
14 enabled by the construction. The construction costs vary widely,  
15 and must be assumed to reflect the cost of construction additions  
16 or augmentation of existing power facilities.

17 Q. Is there a clear pattern that emerges with regard to the  
18 power facility costs?

19 A. No, there is no clear pattern or trend. Using the  
20 BellSouth data, I calculated the construction cost per ampere for  
21 each of the central office entities shown on the worksheet. The  
22 results, shown on Exhibit RLC-2, range from zero (no construction  
23 cost of power facilities for additional collocation amps) to  
24 infinity (construction costs shown, but no collocation amps

1 requested). Discarding those obvious outliers, the costs per  
2 ampere for 93 Florida central offices range from \$\*\* to \$\*\*\*\*\*  
3 per ampere.

4 Q. What is the reason for the extreme variation?

5 A. It is impossible to know for certain without examining  
6 each of the projects and determining the specific reasons in each  
7 case. However, it is intuitive that these construction costs  
8 represent augmentation (rather than new placement) of power  
9 facilities, and that some of the projects clearly go beyond the  
10 isolated requirements for collocation. In one Miami central  
11 office, for example, BellSouth reports that they spent more than  
12 \$\*\*\*\*\* for power equipment on a request for collocation  
13 involving less than \*\* amperes. For comparative purposes (using  
14 Verizon and Sprint data provided in this proceeding<sup>7</sup>), that type of  
15 power plant expenditure should produce approximately 1,000 amperes  
16 of additional power capacity. In another instance, BellSouth was  
17 able to provide a collocation request for \*\*\* amperes with no  
18 construction expenditures shown. Power plant investments are  
19 often characterized as "lumpy" investments, as are buildings and  
20 central offices in general. Additions generally exceed the  
21 immediate, incremental need and as a result provide for future  
22 utilization.

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<sup>7</sup> See Verizon Exhibit BKE-1, sheet "DC Power Fac3-CS", Sprint Exhibit JRD-2, sheet "DC Power Plant Investment WP".



1 Q. Do you have other concerns regarding this input in the  
2 BellSouth studies?

3 A. Yes, I do. Since BellSouth apparently developed this  
4 input based on a sample of regional office power augmentations,  
5 there is no singular relationship between specific power needs and  
6 the cost of meeting those needs. Costs for collocation elements  
7 should be established on TELRIC principles, not a sample of  
8 embedded costs. The FCC's interconnection pricing order requires  
9 that TELRIC cost estimates be obtained "by dividing the total cost  
10 associated with the element by a reasonable projection of the  
11 actual total usage of the element."<sup>8</sup> By basing their primary cost  
12 input for both of these studies on their augmentation sampling  
13 methodology, BellSouth has not established an appropriate TELRIC  
14 cost for actual usage.

15 The additional, obvious concern is that BellSouth used a  
16 regional, rather than Florida-specific, average investment per  
17 fused amp. Even if one were to accept the methodology of  
18 averaging recent power projects, the company provided no back-up  
19 data for the derivation of the regional investment.

20 Q. What is your recommendation with respect to the  
21 BellSouth calculation?

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<sup>8</sup> *Implementation of the Local Competition Provisions in the Telecommunications Act of 1996*, Report and Order, CC Docket No. 96-98, 11 FCC Rcd 15499 (1996), ¶682.

1 A. The Commission should require BellSouth to recalculate  
2 their cost per fused ampere using a more accurate average  
3 investment per fused amp. I recommend that BellSouth be  
4 instructed to recalculate their average investment using an  
5 incremental, building-block-of-capacity approach, using BellSouth-  
6 specific investment data and Florida-specific weightings.<sup>9</sup> The  
7 result should be provided to the Commission for analysis and  
8 approval. That critical input can then be loaded into the BSCC to  
9 develop the resultant cost per fused amp.

10 Q. In your earlier response regarding Issue 6A, you  
11 indicated that BellSouth and Sprint should be required to allow  
12 their collocating customers the option to purchase power based on  
13 the collocator's calculation of equipment power drain. What  
14 impact will that have on BellSouth's calculations?

15 A. BellSouth already performed the calculation of DC power  
16 cost per used ampere, as shown in cost element H.1.71. The  
17 computations are identical to those used for cost element H.1.8,  
18 with the exception that the \*\*\*\* multiplier is not used for  
19 H.1.71. To the extent that BellSouth provides more suitable  
20 support for the investment per ampere as an input to the BSCC  
21 model, the revised cost should be easily derived.

22 Q. How does Verizon structure its tariff charges for DC  
23 power for collocation?

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<sup>9</sup> It should be noted that Sprint uses an incremental methodology in the development of its power facility cost per amp in this proceeding.

1 A. Verizon uses a combination of non-recurring charges and  
2 monthly recurring charges for the recovery of costs associated  
3 with DC power facilities. The non-recurring charges are designed  
4 to recover costs of engineering as well as the wire and cable to  
5 the battery distribution fuse bay (BDFB). The monthly recurring  
6 charge recovers the cost of the installed power plant  
7 infrastructure, cabling from the main power board to the BDFB,  
8 fuses and panels, and an allocated cost of commercial utility  
9 service. As previously discussed, Verizon prices its power for  
10 collocation on a per-amp-used basis, for each load amp ordered by  
11 the ALEC.

12 Q. How are Verizon's monthly recurring costs calculated?

13 A. The recurring cost element, DC Power Facility, includes  
14 the cost of materials and installation to provide DC power to the  
15 collocator's area. Costs include power cables that deliver power  
16 from the power plant to the BDFB, fuse panels, relay racks,  
17 distribution bays, and a portion of the existing power plant  
18 (batteries, rectifiers, backup generator, main fuse panel, etc.).

19 In its studies, Verizon used current estimates for power  
20 plant equipment investments for central offices of varying sizes.  
21 Verizon weights the cost of power plant equipment according to the  
22 distribution of exchanges, by line size, within Florida. The  
23 company also develops a cost of providing power cable from the  
24 main power distribution board to a battery distribution fuse bay

1 (BDFB) in the collocator's area. Verizon's study is contained in  
2 standard spreadsheets, and the process is reasonably easy to  
3 follow. Many of the inputs and estimated costs of equipment and  
4 labor are provided by Verizon's GTEAMS, a company-wide accounting  
5 system.

6 Q. Have you reviewed Verizon's methodology and calculations  
7 for their recurring costs and rates, and have you formed general  
8 opinions regarding their study?

9 A. The company's methodology uses largely embedded  
10 investments and data to compute costs. Although the model is  
11 "open", in that it can be easily followed on standard  
12 spreadsheets, much of the supporting information, inputs, and  
13 assumptions are obtained from Verizon's GTEAMS system. As I  
14 discuss in this testimony, there are outputs from the GTEAMS  
15 system that do not appear reasonable, but a comprehensive  
16 examination of GTEAMS has not been possible within the scope of  
17 this project.

18 Q. Have you identified specific issues in Verizon's  
19 recurring cost studies that should be addressed?

20 A. Yes, I would highlight the following specific power cost  
21 development elements within Verizon's recurring cost studies that  
22 I have identified as being in error or overstated:

- 23 • The EF&I cost of power per ampere.
- 24 • The installation charge ratios for power cables.

1           •     The annual cost factor for power equipment.

2   Q.           Please discuss your concerns with respect to the EF&I  
3   cost of power per ampere.

4   A.           The EF&I (Engineered, Furnished, & Installed) cost of  
5   power per ampere appears to be overstated, and Verizon's  
6   computations contain a number of unsubstantiated assumptions and  
7   inputs. Because of the confidential nature of these studies, I  
8   will describe my concerns in general terms, but with enough  
9   specificity that the reader may follow the description within the  
10  confidential worksheets.

11           •     Referring to Verizon's cost calculations on Sheet DC Power  
12   Fac 4-CS, the company uses an installation ratio to  
13   calculate the cost of installing power facilities up to an  
14   office line size of approximately 20,000 lines. Rather  
15   than continue the use of the same installation ratio for  
16   larger offices, the calculation inexplicably shifts to a  
17   larger multiplier, doubling, and then tripling the  
18   installation cost of power facilities for larger offices  
19   (see cells D38 and D39). The company provides no support  
20   for the larger multiplier, but the effect is to  
21   significantly increase the installed cost of power  
22   facilities for larger offices, which should benefit from  
23   the economy of scale in providing a larger number of  
24   amperes for service to a larger number of customer lines.

1 In addition, since the company's weighted (per line)  
2 average cost per ampere is heavily weighted toward the  
3 larger central offices, overstated costs in those larger  
4 offices will skew the overall company cost upward. Unless  
5 the company can provide persuasive arguments for the  
6 expanding installation costs, the computations should be  
7 recalculated using the same installation ratio as used for  
8 medium-sized offices.

- 9 • Referring to Verizon's cost calculations on Sheet DC Power  
10 Fac 3-CS, the company inserts amperage assumptions into  
11 cells B11 through B14 that purport to represent the amount  
12 of amperage capacity produced by the power plant investment  
13 shown. In order for the calculations to be correct, the  
14 amperage capacity must be the *highest* amount that can be  
15 produced from the power plant that costs the amount shown.  
16 Verizon has provided no information on the source of that  
17 data. The data are critical, as they are used to derive  
18 the installed cost per ampere of the power plant. By way  
19 of comparison, the amperage capacities used by Verizon are  
20 not consistent with those used by Sprint in their  
21 worksheets, and Verizon's installed cost per ampere of its  
22 larger power facilities is approximately 1.7 times the cost  
23 per ampere calculated by Sprint in its studies. The  
24 Commission should require Verizon to provide additional

1 support for the maximum amperage capacity of the power  
2 facilities for which it has developed plant investment in  
3 this study.

4 Q. Can you describe what is involved in pulling power  
5 cable, and how Verizon has calculated the cost of that activity?

6 A. This activity basically consists of pulling a large  
7 power cable (up to approximately 1 inch in diameter) from its  
8 shipping reel up into the appropriate cable rack location, and  
9 securing it to the cable rack. Power cables are pulled in pairs  
10 or quads, as there must be two conductors for the power circuit,  
11 and there should be two power feeds for redundancy.

12 Verizon splits the cost of providing power cable into two  
13 components. The cost of cabling from the main power board to the  
14 BDFB is included in the recurring monthly rate for DC Power  
15 Facilities. The cost of cabling from the BDFB to the collocator's  
16 area is included in the non-recurring charge for DC Power - Cable  
17 Pull & Termination.

18 Verizon uses two different methods to calculate the  
19 installation labor charges for installing the power cables. For  
20 the recurring cost study, Verizon has used an installation charge  
21 ratio that is applied to the cable material cost to calculate the  
22 cost of installation. For the non-recurring cost study, Verizon  
23 proposes a labor-hour-per-foot method to calculate the cost of



1 installing the same type of cable. As I will discuss below, I  
2 believe both methods provide erroneous results.

3 Q Please discuss your concerns with respect to the  
4 installation charge ratios for power cables in this study.

5 A. The cost of power cables from the main power board to  
6 the BDFB is included in Verizon's monthly recurring charges for DC  
7 Power Facilities, and their underlying cost studies. While the  
8 cost of the cables themselves appears reasonable, the ratios used  
9 to calculate the cost of installation are overstated. Using the  
10 company's installation ratio of \*\*\*\*\*, the cost for pulling 20  
11 power cables for a distance of \*\*\*\*\* feet would be \$\*\*\*\*\*,  
12 which - using a \$50 loaded labor rate - equates to over \*\*\*\*\*  
13 hours.

14 Q. How are the company's installation ratios calculated,  
15 and are they based on objective or quantitative information?

16 A. Verizon relies on estimates provided by subject matter  
17 experts (SMEs) who are typically requested to provide an average  
18 time estimate associated with a task. As discussed in more depth  
19 in Dr. Gabel's testimony, cost estimates by SMEs have been found  
20 to be subjective or biased by state regulators and the FCC. In my  
21 opinion, the Commission should review SME estimates closely,  
22 comparing those estimates to known, objective data sources if  
23 available, and to the basic test of reasonableness.

1 Q. Is there a more reasonable estimate available for the  
2 installation charge ratio?

3 A. By way of comparison, the RS Means database indicates  
4 that a three-person crew should be able to install 100 feet of 750  
5 MCM power cable in 5 labor-hours, or 1.66 hours per cable.<sup>10</sup> Thus,  
6 to install 20 cables at \*\*\* feet in length would require  
7 approximately \*\*\* labor-hours, according to the Means data, at a  
8 cost of approximately half of the installation cost (using  
9 Verizon's loaded labor rate) estimated by Verizon.

10 Q. Please discuss your concerns with respect to the annual  
11 cost factor for power equipment in Verizon's cost study

12 A. The annual cost factor for power equipment appears high,  
13 in part as a result of the revised depreciation rates proposed by  
14 Verizon witness Mr. Sovereign. The annual cost factors should be  
15 adjusted to reflect the current plant life and salvage decisions  
16 of the Florida PSC. The annual cost factor should also be revised  
17 to reflect other adjustments, such as the cost of capital, which  
18 will be addressed in other portions of staff testimony.

19 Q. What non-recurring rate elements for power facilities  
20 are proposed by Verizon, and how are their costs calculated?

21 A. Verizon proposes three elements for non-recurring costs  
22 and rates with respect to DC power: Engineering, Cable Pulls &  
23 Terminations, and Ground Wire. According to Verizon witness Ms.

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<sup>10</sup> *Building Construction Cost Data, 61<sup>st</sup> Annual Edition* (2003), R.S. Means Company, ("Means 2003 Data"), p. 459, 16120-900-0900.

1 Ellis, the engineering time associated with the provisioning of  
2 power is based on Verizon's experience, and includes checking  
3 power requirements for available power, drafting a work order,  
4 ordering equipment and materials, updating records, and closing  
5 the work order once the work activity has been completed.

6 The second non-recurring cost element, Cable Pulls &  
7 Terminations, includes the material and labor involved in pulling  
8 the power cable from the Battery Distribution Fuse Bay (BDFB) to  
9 the collocator's specific location. It should be noted that the  
10 collocator may purchase the power cable from Verizon or provide  
11 the cable for Verizon to install. (Separate power cable rates are  
12 available if the cable is purchased from Verizon.) The Verizon  
13 cost study relies on GTEAMS data and estimates of work activity  
14 times by subject matter experts.

15 In order to terminate the power cable, a connector tap must  
16 be placed on each end of the cable. The termination cost includes  
17 the cost of the connector tap and the time to place the tap. The  
18 placement of the tap is based on the Central Office Equipment  
19 Installer's estimated hours per unit (HPUs).

20 The third non-recurring rate and cost calculation is for the  
21 ground wire - #6 American Wire Gauge (AWG) - that is used in  
22 grounding the relay rack or cabinet to the floor ground bar. The  
23 source of the cost per linear foot, according to Verizon witness  
24 Ms. Ellis, is the GTEAMS database.

1 Q. Have you reviewed the cost studies for the non-recurring  
2 power elements, and if so, what opinions have you formed with  
3 respect to those studies?

4 A. I have briefly reviewed the rates and costs for the  
5 engineering and ground wire elements. These charges are  
6 relatively low when compared to other Verizon non-recurring  
7 charges, and as a result, my review of these elements has been  
8 cursory. I found no significant errors in my examination of the  
9 cost calculation for these two elements.

10 Q. Have you reviewed the calculations involved in the third  
11 element, Cable Pulls & Terminations, and if so, what are your  
12 findings?

13 A. Yes, I have. In a number of instances, the costs or  
14 time estimates appear high, and should be modified. Specifically,  
15 I am concerned about the estimated time for pulling the power  
16 cables from the BDFB to the collocation area, and the cost of the  
17 fittings used to terminate or connect the cables at their ends.

18 Q. You have previously described cable installations, and  
19 the differences in the methodologies proposed by Verizon for  
20 calculating their installation cost. What specific concerns do  
21 you have regarding the calculation of non-recurring costs?

22 A. As I mentioned previously, for the purpose of  
23 calculating non-recurring costs, Verizon uses an estimate of the  
24 time required per foot to install power cable. Verizon's

1 estimated time for an installer to pull power cable is \*\*\*\*  
2 minutes per foot, per cable. The company has determined that the  
3 appropriate length of a "typical" cable pull from the BDFB to the  
4 collocation area is \*\*\*\* feet for the purpose of calculating non-  
5 recurring costs and rates for the activity. For the two cables  
6 needed for the typical installation (\*\*\*\* feet) Verizon's  
7 estimates would allow the installer \*\*\*\*\* hours, which is simply  
8 not credible. It is neither plausible nor defensible that even  
9 the slowest of workers would be allowed almost a week to pull two  
10 cables that distance.

11 Q. What is a more reasonable estimate of the cost or time  
12 required to install this power cable?

13 A. The estimate should be adjusted downward such that the  
14 installation time is 3 minutes per foot per cable. RS Means data  
15 indicate, as discussed earlier, that a crew of three installers  
16 should be able to install a 750 MCM power cable over a distance of  
17 100 feet in 5 labor-hours. The resulting time requirement per  
18 foot is 3 minutes. The use of this lower input value will result  
19 in a more reasonable expectation that the placement of two \*\*\*\*  
20 foot cables would take \*\*\*\*\* labor-hours. For a crew of three  
21 persons, then, this task should take a little over \*\*\*\*\* hours.

22 Q. What are your concerns about Verizon's estimate of the  
23 cost of connector taps for the power cables?

1 A. The cost of a 750 MCM connector tap - used as an element  
2 to develop cable costs on worksheet DC Power Fac 5-CS - is  
3 \*\*\*\*\*, based on Verizon's GTEAMS data base. The cost of that  
4 simple piece part is clearly exaggerated, and should be reduced to  
5 a more reasonable amount. For comparative purposes, R. S. Means  
6 estimates the cost of a 500 MCM connector tap at \$17.40.<sup>11</sup> Verizon  
7 should be instructed to obtain price quotes from at least two  
8 unaffiliated vendors for this component, and adjust their studies  
9 accordingly.

10 Q. Are there other non-recurring rate and cost elements  
11 that are related to the provision of DC power that you have  
12 reviewed?

13 A. Yes, my review of Verizon's other non-recurring cost  
14 studies reveals a number of estimates that I do not believe are  
15 reasonable. The Commission should instruct Verizon to adjust  
16 these elements and recompute the results.

17 • Verizon's calculation of costs for a cage grounding bar  
18 (including the mounting and cabling costs) are extremely  
19 high.

20 o As discussed in a previous section, Verizon's time  
21 estimates for placing power cable are very high, at  
22 \*\*\*\* minutes per foot, which results in an estimate of  
23 \*\*\*\*\* hours to run the \*\*\*\* foot cable for this

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<sup>11</sup> Means 2003 Data, p.457, 16120-230-3800.

1 activity. A more reasonable estimate would be 3  
2 minutes per foot, as calculated previously from the RS  
3 Means data, resulting in an estimate of \*\*\*\*\* 'hours  
4 to place this cable. It should be noted that Verizon  
5 elsewhere states that the R.S. Means cost of pulling  
6 \*\*\*\*\* feet of ground cable for the floor ground bar is  
7 only \$\*\*\*,<sup>12</sup> while the amount proposed by Verizon for  
8 this component is \$\*\*\*.

- 9 o In another estimate within the same cage grounding bar  
10 element, Verizon estimates the time required to mount  
11 the ground bar to the cage to be \*\*\*\*\* hours. That  
12 estimate appears excessive. The company should be  
13 required to provide additional documentation in the  
14 form of time-and-motion study on this activity;  
15 otherwise the time allocated to this operation, for  
16 the purpose of cost calculations, should be set to one  
17 hour.

18 Q. Do you have additional issues to address regarding  
19 Verizon's power cost calculations?

20 A. Yes. Because of Verizon's flat-rated non-recurring  
21 charge for DC Power-Cable Pull & Termination, the company has made  
22 certain assumptions as to the lengths of cable to be used to  
23 connect the collocator's equipment to the Verizon power plant.

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<sup>12</sup> See worksheet "Floor Ground Bar-CS", Exhibit BKE-1, P 156 of 235.



1 Verizon has not addressed any separate calculations or rates to be  
2 applied in a remote office application. To the extent that  
3 Verizon uses the same assumed power cable length, and other  
4 factors, for remote office applications, the costs may not be  
5 accurate. The Commission should require Verizon to provide  
6 substantiation of costs for any rates that may be applicable in a  
7 remote office scenario.

8 Q. How does Sprint structure its tariff charges for DC  
9 power for collocation?

10 A. According to Sprint witness Mr. Davis, the DC Power  
11 category includes monthly recurring charges for use of the DC  
12 power plant along with the commercial AC power that is converted  
13 to DC power. In addition, a monthly recurring charge is assessed  
14 for "recurring expenses related to the power cable connection."  
15 Further, The DC power category also includes non-recurring charges  
16 for DC power cable connections from the main power board or BDFB  
17 to the ALEC's collocation space. The rate structure for DC power  
18 cable connections of 100 and 200-amps includes a base charge for  
19 connections up to a 110 linear feet and a per foot additive cable  
20 runs in excess of 110 feet. Power costs and charges apply to both  
21 physical and virtual collocation.

22 Q. How are Sprint's costs developed for the power rate  
23 elements?

1 A. According to Sprint Witness Mr. Davis, the cost of the  
2 DC power plant is determined on a TELRIC basis. That is, it is a  
3 forward-looking cost, determined using current technology,  
4 equipment prices, installation costs and assumes that the power  
5 plant is built all at one time. This allows for economies of  
6 scale as it relates to labor charges.

7 Sprint used vendor quotes to establish investment data for  
8 six sizes of power facilities. The investment per ampere was then  
9 weighted according to Sprint's Florida deployment.

10 For the purpose of determining the cost for non-recurring  
11 cable elements, the study indicates that the components of power  
12 cable connection cost were determined based on recent actual work  
13 activities and contractor quote data. A miscellaneous materials  
14 additive was also determined from a study of recent work  
15 activities for power installations. Standard power cable  
16 distances from the power source to the collocation arrangement  
17 were determined from a study of actual distances from a sample of  
18 central offices.

19 Q. Have you reviewed Sprint's cost methodology and  
20 calculations, and have you formed opinions on their study?

21 A. For the most part, Sprint's costing methodologies and  
22 explanations appear reasonable. As with the other carriers'  
23 studies, I am concerned primarily with specific assumptions and

1 inputs that go into the studies. The following elements should be  
2 modified within Sprint's studies:

3 • The cost of company engineering is estimated at a  
4 minimum of \*\*\*\* hours, or almost two weeks. This  
5 estimate appears high, especially when the actual power  
6 plant engineering has already been included as a  
7 contract expense. The company should be instructed to  
8 provide additional justification for the power  
9 engineering estimate.

10 • Sprint has developed cost estimates for DC power  
11 connections of varying capacities. The principal  
12 concern I have with respect to all of these studies is  
13 the company's material price of power cables. In the  
14 table below, I show a comparison of power cable material  
15 costs:

16

Type	Sprint	R.S. Means	Verizon	Southwire
1/0 AWG	****	\$0.75	-	\$0.78
4/0 AWG	****	\$1.43	-	\$0.96
250 MCM	****	\$1.72	-	\$1.84
750 MCM	****	-	\$4.35	\$5.66

17

18 As can be seen from this table, Sprint's material costs  
19 appear to range from 60% to over 200% above comparable cable

<sup>13</sup> Sources of comparative data: Sprint, JRD-2, pp84-87; RS Means - Means 2003 Data, 16120-900; Verizon, BKE-1, Page 156 of 235, Floor Ground Bar-CS; Southwire Building Wire Products-Price Sheet, [www.southwire.com](http://www.southwire.com), March 3, 2003.

1 prices. The Commission should instruct Sprint to obtain fresh  
2 material quotes from at least two unaffiliated vendors and  
3 recalculate all costs that involve power cabling.

4 Q. Are there other rate and cost elements that are related  
5 to the provision of electrical power that you have reviewed?

6 A. Yes, Sprint has included the cost of a ground bar in the  
7 worksheets for the calculation of floor space. The cost appears  
8 excessive at \*\*\*\*\*, and is not backed up with underlying  
9 support, but is presented as an input. The Commission should  
10 instruct Sprint to obtain fresh quotes from at least two  
11 unaffiliated vendors and recalculate the costs that rely on the  
12 ground bar estimate.

13 Q. Does this conclude your direct testimony in this  
14 proceeding?

15 A. Yes, it does.

**Attachment RLC-1  
Vita - Rowland L. Curry**

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**Personal Information**

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E-mail Address: rcurry @ austin.rr.com

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**Education, Registration**

Bachelor of Science in Electrical Engineering  
Texas Tech University, 1969

Assorted short courses, post-graduate, management courses 1969 - 2001

Registered Professional Engineer in Texas (#37301)

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**Professional Experience**

Rowland L. Curry Consulting (dba Curry & Associates) August 2001 – Present

*Client Listing*

Regulatory Commission of Alaska  
Pennsylvania Office of Consumer Advocate  
Rhoads & Sinon Group, Universal Service Administrative Company  
Patricia Pinto (federal litigation)  
City of Plano  
Las Vegas Metropolitan Police Department, Clark County, Nevada

**Public Utility Commission of Texas; November 1976 – July 2001**

Chief Engineer, Office of Policy Development; October 1995 – July 2001

Monitored FCC proceedings; prepared filings on behalf of PUC

Served as senior advisor to PUC Commissioners on telecommunications issues

Acted as Co-Arbitrator in significant DSL interconnection proceeding, Docket No. 20226

Appointed as representative on Federal-State Joint Board on Universal Service

Elected as Chairman of NARUC Staff Subcommittee on Telecommunications

Division Director, Telephone Division; October 1988 – October 1995

Managed staff of up to 40 professional and clerical staff; accountants, engineers, economists  
in analysis of telecommunications issues and rate cases

Primary role on senior management team of advising Commissioners, Legislative staff

Involved in Implementation of Relay Texas program for deaf and hearing-impaired

Part of senior team in negotiation of large rate cases, including SWBell's last rate case

Division Director, Operations Review Division; October 1986 - October 1988

Managed staff of 15 professional and clerical staff

Responsibility for management audits, financial analysis, telephone service quality

Developed earnings monitoring program for regulated utilities

Appointed to Federal-State Joint Boards on Separations, Alaska Rate Integration

Assistant Director, Telephone Division; February 1983 – October 1986

Supervised staff in evaluation of telephone cases

Testified as expert witness in formal proceedings

Case coordinator on Southwestern Bell rate case in 1985

Engineer, Engineering & Enforcement Division; November 1976 – February 1983

Developed and implemented program for telephone service quality evaluation

Testified as expert witness in cases involving service quality, depreciation, costs, tariffs

Served as Chairman, NARUC Staff Subcommittee on Telephone Service Quality

**General Telephone Company (now Verizon); January 1971 – October 1976**

Transmission and Protection Engineer; San Angelo, Brownwood, TX

Designed EAS and toll trunk transmission systems

Designed, tested new systems and special circuits in Texas and Oklahoma

Instructor, system-wide training program on Protection Engineering

Served on two performance improvement task forces

**Southwestern Bell Telephone Company; January 1970 – January 1971**

PBX Engineer, Area Plug-In Equipment Coordinator; Dallas, TX

Designed PBX equipment additions and modifications

Area-wide coordination of plug-in channel equipment distribution network

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**Committees and Professional Membership**

- Staff Subcommittee on Telecommunications; National Association of Regulatory Utility Commissioners (NARUC); Member, 1980 – 2001; Committee Chair 1997 – 2000.
  - Staff Subcommittee on Telephone Service Quality; NARUC; Member, 1978 – 2001; Committee Chair 1980 – 1988.
  - Federal-State Joint Board on Separations; CC Docket No. 80-286; Staff 1984 – 1995.
  - Federal-State Joint Board on Universal Service; CC Docket No. 96-45; Staff 1996 – 2001; State Staff Chair 1998 – 2001.
  - National Society of Professional Engineers; Texas Society of Professional Engineers.
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**Attachment RLC-2 (Redacted)**  
**BellSouth Power Construction for Collocation; Cost per Ampere**  
Source: BellSouth Worksheet "H.1.8, H.1.71 & H.2.4.xls"

CLLI Code	Amps	\$ / Amp
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CLLI Code	Amps	\$ / Amp
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CLLI Code	Amps	\$ / Amp
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CLLI Code	Amps	\$ / Amp
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