

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 030001-EI

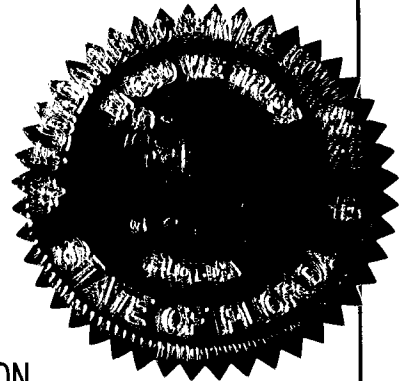
In the Matter of

FUEL AND PURCHASED POWER COST
RECOVERY CLAUSE WITH GENERATING
PERFORMANCE INCENTIVE FACTOR.

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VOLUME 1

Pages 1 through 200a



PROCEEDINGS: HEARING

BEFORE: CHAIRMAN LILA A. JABER
COMMISSIONER J. TERRY DEASON
COMMISSIONER BRAULIO L. BAEZ
COMMISSIONER RUDOLPH BRADLEY
COMMISSIONER CHARLES M. DAVIDSON

DATE: Wednesday, November 12, 2003

TIME: Commenced at 9:30 a.m.
Adjourned at 5:34 p.m.

PLACE: Betty Easley Conference Center
Room 148
4075 Esplanade Way
Tallahassee, Florida

REPORTED BY: JANE FAUROT, RPR
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FPSC Division of Commission Clerk and
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DOCUMENT NUMBER-DATE

FLORIDA PUBLIC SERVICE COMMISSION

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1 APPEARANCES CONTINUED:

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CHAIRMAN JABER: And that takes us to Docket 01. Mr. Keating, are you ready to get started on the 01 docket?

MR. KEATING: Yes, Chairman.

CHAIRMAN JABER: Go right ahead. Are there any preliminary matters?

MR. KEATING: There are a few preliminary matters to go through. First, I would point out that all of the pending motions and confidentiality requests that are listed in the prehearing order have been addressed by order of the prehearing officer.

CHAIRMAN JABER: So acknowledged.

MR. KEATING: Second, and I believe the Commissioners got a copy of a document, a two-page document that showed four additional stipulated issues that have been stipulated since the time the prehearing order was issued. Those issues are 13F, 13G, 14A, and 16A. And if the parties need a copy of that, I have additional copies with me. That simply reflects some stipulations that occurred on Monday.

CHAIRMAN JABER: Okay. Mr. Keating, will we -- at the beginning of the witnesses coming onto the stand, do you want us to go ahead and rule on the issues that have proposed stipulations, or are you proposing we leave that to the end? I can't remember what we have done in the past. It seems more

1 efficient to get those done first.

2 MR. KEATING: We have two companies whose issues are
3 entirely stipulated. And I think for those two, it would make
4 sense to go ahead and vote those out, so that they don't have
5 to stick around if they don't want to. The other three
6 companies involved are going to have some disputed issues on
7 the table, as well, and it may make sense just to wait and do
8 those three companies at the end of the close of evidence in
9 the hearing. There are both stipulated and disputed issues.

10 CHAIRMAN JABER: Let's come back to that, then. Just
11 remind me, parties. Keep us straight on what we can go ahead
12 and get out of the way this morning, I would very much
13 appreciate. What else?

14 MR. KEATING: I also wanted to point out on Issue 13E
15 we provided to the Commissioners and the parties a position, an
16 agreed position of Progress Energy and staff. And to be clear,
17 this issue still remains in dispute. Public Counsel, FIPUG,
18 and perhaps Mr. Twomey, who has recently intervened, do not
19 agree with that position, but I wanted to provide it to
20 everybody to make sure that was clear what the parties'
21 positions were.

22 CHAIRMAN JABER: Now, that is a change to the
23 position in the prehearing order?

24 MR. KEATING: It is. The position in the prehearing
25 order indicated that staff and the company were continuing to

1 work towards some sort of agreed position, and that if we had
2 one before the hearing we would provide that.

3 CHAIRMAN JABER: Okay. So do I need to acknowledge a
4 change to staff's position in Issue 13E, is that what you need
5 me to do?

6 MR. KEATING: I think so.

7 CHAIRMAN JABER: Okay.

8 MR. KEATING: It is mostly just informational, I
9 think.

10 CHAIRMAN JABER: Page 24 of the prehearing order,
11 Issue 13E, your position has changed and you have given a copy
12 of your revised position to all the parties, is that correct?

13 MR. KEATING: Correct.

14 CHAIRMAN JABER: So acknowledged. Now, who else?
15 Does this also affect Progress' position?

16 MR. KEATING: Right. That would be Progress'
17 position, as well.

18 CHAIRMAN JABER: Okay. And the position originally
19 taken in the prehearing order by Progress has also been
20 modified to reflect what is in the handout today. What else?

21 MR. KEATING: With the stipulation of Issue 16A that
22 I mentioned earlier, there should be no Gulf Power issues still
23 in dispute. And I have received some confirmation from staff
24 that staff can agree to Gulf Power's position as stated on
25 Issues 1 through 8 in the prehearing order that are not yet

1 shown as stipulated. With that, I believe that Gulf Power's
2 remaining witness, Terry Davis, could be excused if no other
3 parties have questions.

4 CHAIRMAN JABER: Okay. See, I keep coming back to --
5 I think it would be more efficient for us to go ahead and
6 insert the prefiled testimony of the witnesses where there has
7 been some stipulation, and then to go ahead and resolve those
8 proposed stipulated issues.

9 MR. KEATING: Okay.

10 CHAIRMAN JABER: Do you have a list of who those
11 witnesses are, Mr. Keating?

12 MR. KEATING: I do. And that would start on Page 7
13 of the prehearing order.

14 CHAIRMAN JABER: And, parties, I'm going to depend on
15 you to speak up if you have objections to inserting any
16 testimony into the record as we go through the list. Go ahead,
17 Mr. Keating.

18 MR. KEATING: And to be clear, Chairman, would you
19 like to include all the witnesses who could be excused today,
20 or just the witnesses for those companies whose issues can be
21 entirely stipulated today?

22 CHAIRMAN JABER: Both. Let's do it all.

23 MR. KEATING: Okay. Starting on Page 7 of the
24 prehearing order, F. Irizarry, FPL witness could be excused and
25 have his prefiled testimony moved into the record.

1 CHAIRMAN JABER: The prefiled testimony of F.
2 Irizarry shall be inserted into the record as though read and
3 his testimony?

4 MR. KEATING: Correct. His testimony includes one
5 Exhibit FI-1, that could be marked for identification and
6 moved.

7 CHAIRMAN JABER: FI-1 is identified as Exhibit 1, and
8 Mr. Irizarry can be excused. We will admit all the exhibits
9 into the record at the end.

10 MR. KEATING: Okay.

11 CHAIRMAN JABER: Go ahead.

12 MR. KEATING: I will go ahead and read through the
13 rest of the remaining witnesses that could be excused. George
14 Bachman, FPUC.

15 CHAIRMAN JABER: Mr. Bachman's testimony shall be
16 inserted into the record as though read.

17 MR. KEATING: H.R. Ball for Gulf Power.

18 CHAIRMAN JABER: Wait. Does he have any exhibits?

19 MR. KEATING: I'm sorry, Mr. Bachman, yes, he does
20 have Exhibit GMB-1 and GMB-2.

21 CHAIRMAN JABER: GMB-1 and GMB-2 are identified as
22 Composite Exhibit 2. And Mr. Bachman may be excused from the
23 hearing.

24 MR. KEATING: H.R. Ball, Gulf Power Company.

25 CHAIRMAN JABER: H.R. Ball's testimony shall be

1 inserted into the record as though read. Exhibits?

2 MR. KEATING: Exhibits HRB-1 and HRB-2.

3 CHAIRMAN JABER: Are identified as Composite Exhibit
4 3, and Mr. Ball may be excused from the hearing.

5 MR. KEATING: L.S. Noack, Gulf Power.

6 CHAIRMAN JABER: Is that Mr. or Ms.? Ms. Noack's
7 testimony shall be inserted into the record as though read.
8 She may be excused. Are there exhibits?

9 MR. KEATING: Exhibits LSN-1 and LSN-2.

10 CHAIRMAN JABER: Are identified as Composite Exhibit
11 4.

12 MR. KEATING: H. Homer Bell, III, Gulf Power.

13 CHAIRMAN JABER: Mr. Bell's testimony shall be
14 inserted into the record as though read. Exhibits?

15 MR. KEATING: Exhibits HHB-1, and that is Mr. Bell's
16 only exhibit.

17 CHAIRMAN JABER: Will be identified as Exhibit 5, and
18 Mr. Bell may be excused from the hearing.

19 MR. KEATING: Pamela R. Murphy, Progress Energy.

20 CHAIRMAN JABER: The prefiled testimony of Pamela R.
21 Murphy shall be inserted into the record as though read. She
22 may be excused from the hearing. Are there exhibits?

23 MR. KEATING: Exhibits PRM-1 and PRM-2.

24 CHAIRMAN JABER: Will be identified as Composite
25 Exhibit 6.

1 MR. KEATING: Michael F. Jacob, Progress Energy.

2 CHAIRMAN JABER: The prefiled testimony of Michael F.
3 Jacob shall be inserted into the record as though read. He may
4 be excused from the hearing. Are there exhibits?

5 MR. KEATING: Exhibits MFJ-1 and MFJ-2.

6 CHAIRMAN JABER: Will be identified as Composite
7 Exhibit 7.

8 MR. BEASLEY: Madam Chairman, if I could at this
9 juncture, Tampa Electric's witness, William A. Smotherman, is
10 not listed as a stipulated witness because we had listed him as
11 a witness for the company on Issue 17I and 23A. 23A has been
12 withdrawn, and 17I he no longer needs to be listed as a witness
13 for that issue, so that only leaves him with Issues 18 and 19,
14 which are the GPIF issues, which I think are stipulated. So we
15 would ask that he be excused if that is agreeable.

16 CHAIRMAN JABER: Well, you haven't had an opportunity
17 to check with the parties to see if his testimony could be
18 inserted into the record?

19 MR. BEASLEY: I have not, but I will be glad to do
20 that.

21 CHAIRMAN JABER: Let me just ask. Parties, have you
22 had an opportunity to evaluate whether Mr. Smotherman testimony
23 can be inserted into the record without cross?

24 MS. KAUFMAN: Madam Chairman, we have no objection to
25 that.

1 MR. VANDIVER: No objection.

2 MR. LAFACE: No objection.

3 CHAIRMAN JABER: Thank you. Staff?

4 MR. KEATING: Staff has no questions for Mr.

5 Smotherman, so we have no objection.

6 CHAIRMAN JABER: Okay. Recognizing that Issue 23A
7 has been withdrawn, and Mr. Smotherman is no longer a witness
8 for Issue 17I, the prefiled testimony of William A. Smotherman
9 will be inserted into the record as though read, and he may be
10 excused from the hearing. Are there exhibits?

11 MR. KEATING: Yes. Exhibits WAS-1 and WAS-2.

12 CHAIRMAN JABER: Are identified as Composite Exhibit
13 8.

14 Thank you, Mr. Beasley.

15 MR. BEASLEY: Thank you.

16 MR. BUTLER: Madam Chairman, I apologize. I thought
17 probably we would be coming to this after we had gotten through
18 all the people with asterisks, but there is at least one
19 witness for FPL that I think may be excusable and is not
20 identified, if that is the right term, on the list with an
21 asterisk that --

22 CHAIRMAN JABER: I suppose it depends on who you ask.

23 MR. BUTLER: That's right. That being Mr. Hartzog.

24 I don't believe there are any questions or any issues that
25 remain open, disputed among the parties that he testifies to,

1 and so I would like to see if he could be excused.

2 CHAIRMAN JABER: Oh, I skipped a page. Well, now
3 keep up, Mr. Butler, that is taking us backwards. But, hey.

4 MR. BUTLER: It is. I'm sorry. That's why I
5 apologized for raising it at this point. I just thought
6 perhaps Mr. Keating was going to go through all the ones that
7 had already been identified and come back to them. But now
8 that Mr. Beasley has broken the ice, I'm following in his
9 footsteps.

10 CHAIRMAN JABER: Well, we appreciate you bringing it
11 to our attention. So is it correct that no one has any
12 objection to inserting Mr. Hartzog's testimony into the record?

13 MS. KAUFMAN: We have no objection.

14 MR. VANDIVER: No objection.

15 CHAIRMAN JABER: Staff?

16 MR. KEATING: Staff has no objection.

17 MR. BADDERS: Gulf Power actually has a witness in a
18 similar position, but I believe you were going to address 16,
19 13F, 13G, and these other stipulations at another time.

20 CHAIRMAN JABER: Okay. Hold onto that thought, Mr.
21 Badders.

22 MR. BADDERS: Okay.

23 CHAIRMAN JABER: All right. The prefiled testimony
24 of J.R. Hartzog shall be inserted into the record as though
25 read and he may be excused from the hearing. And, Mr. Keating,

1 what exhibits does he have?

2 MR. KEATING: I do not show any exhibits for Mr.
3 Hartzog.

4 CHAIRMAN JABER: Mr. Butler, is that correct?

5 MR. BUTLER: That's correct.

6 CHAIRMAN JABER: Okay, great.

7 MR. KEATING: And let me make one correction. I just
8 realized that for Mr. Irizarry, the first witness that we went
9 through, for exhibits we identified as Exhibit 1 his FI-1, he
10 also has an Exhibit FI-2 that we could include in that
11 Composite Exhibit 1.

12 CHAIRMAN JABER: Okay. Let the record reflect that
13 Mr. Irizarry actually had two exhibits, FI-1 and FI-2, and they
14 will be identified as Composite Exhibit 1 rather than Exhibit
15 1. Okay. Mr. Keating, let's get back to -- we have dealt with
16 Mr. Smotherman. Who was next on your list?

17 What we will do is we will play clean-up at the end,
18 but let's let Mr. Keating go through his list.

19 MR. KEATING: I'm just going to go through the --
20 there are only two more with an asterisk next to them. I think
21 we can go back through perhaps a couple more after that.

22 CHAIRMAN JABER: Great.

23 MR. KEATING: The two remaining with an asterisk,
24 first, Michael E. Buckley testifying on behalf of staff.

25 CHAIRMAN JABER: The prefiled testimony of Michael E.

1 Buckley shall be inserted into the record as if read. He may
2 be excused from the hearing. Does he have exhibits?

3 MR. KEATING: He has Exhibits MEB-1 and MEB-2.

4 CHAIRMAN JABER: MEB-1 and MEB-2 are identified as
5 Composite Exhibit 9.

6 MR. KEATING: And Jocelyn Y. Stephens on behalf of
7 staff.

8 CHAIRMAN JABER: The prefiled testimony of Jocelyn Y.
9 Stephens shall be inserted into the record as though read. She
10 may be excused from the hearing. Are there exhibits?

11 MR. KEATING: She has Exhibits JYS-1 and JYS-2.

12 CHAIRMAN JABER: Her exhibits will be identified as
13 Composite Exhibit 10. Okay. Let's go back to the parties.
14 Mr. Beasley, did you have any other witnesses?

15 MR. BEASLEY: Yes, I did, Madam Chairman. Owing to
16 the deferral of Issues 17E, F, and H, Mr. Brent Dibner will not
17 be having his testimony moved into the record and I ask that he
18 be excused from this hearing.

19 CHAIRMAN JABER: It is just asking that he be
20 excused, his testimony won't be inserted into the record?

21 MR. BEASLEY: That is correct.

22 CHAIRMAN JABER: Okay. And give me his name one more
23 time?

24 MR. BEASLEY: Brent Dibner, D-I-B-N-E-R.

25 CHAIRMAN JABER: Okay. Mr. Dibner shall be excused

1 from the hearing.

2 MR. BEASLEY: It is my understanding, as well,
3 Chairman, that Mr. McNulty's testimony will not be inserted
4 into this record because of the deferral of those three issues.

5 MR. KEATING: Correct. But to be clear, Mr. McNulty
6 has two sets of testimony, one addressing the TECO issues and
7 one addressing Progress Energy issues. We will not be moving
8 his testimony related to the deferred Tampa Electric issues in
9 this proceeding.

10 CHAIRMAN JABER: But he does testify with regard to
11 other issues?

12 MR. KEATING: That is correct.

13 CHAIRMAN JABER: Okay. So when he gets up on the
14 stand, we will just make clear what part of his testimony will
15 be inserted.

16 MR. KEATING: Yes.

17 CHAIRMAN JABER: Anything else, Mr. Beasley?

18 MR. BEASLEY: That should do it on witnesses.

19 MR. KEATING: At this point, before we leave Tampa
20 Electric, I would ask Mr. Beasley if Joann Wehle's rebuttal
21 testimony also is something that would not be moved into the
22 record.

23 MR. BEASLEY: That is correct.

24 MR. KEATING: I believe that relates only to those
25 deferred issues.

1 MR. BEASLEY: Good catch. That will not be moved
2 into the record of this hearing.

3 CHAIRMAN JABER: So she needs to be excused?

4 MR. BEASLEY: Yes, please. Just with respect to the
5 rebuttal testimony. She does have direct testimony.

6 CHAIRMAN JABER: Okay. Well, then there is no need
7 to take any action at all. She has to be here anyway is what
8 you are saying.

9 MR. BEASLEY: Right.

10 CHAIRMAN JABER: Okay. Mr. Butler.

11 MR. BUTLER: I think that staff and FPL have reached
12 agreement on the hedging expenses that FPL is seeking to
13 recover, which would be -- well, that and other existing
14 stipulations, but if the last part of that is true, then I
15 don't think that Mr. Yupp would need to testify, and I believe
16 staff has indicated they have no questions for him. Sort of a
17 similar point applies to Ms. Dubin's testimony, except she does
18 have rebuttal testimony, and so by the rule you just outlined
19 she would not get excused. But I think for Mr. Yupp that I
20 would at least propose that he could be excused from
21 testifying.

22 CHAIRMAN JABER: And that his testimony be inserted
23 into the record without cross?

24 MR. BUTLER: That's right.

25 CHAIRMAN JABER: Parties, do you have any objections

1 to that?

2 MS. KAUFMAN: We have no objection, Madam Chair.

3 MR. VANDIVER: No objection.

4 MR. KEATING: And staff has no objection.

5 CHAIRMAN JABER: The prefiled testimony of -- it is
6 Gordon, isn't it? What's his first name?

7 MR. BUTLER: Gerard.

8 CHAIRMAN JABER: Gerard Yupp shall be inserted into
9 the record as though read. He may be excused from the hearing.
10 Does he have exhibits?

11 MR. KEATING: He has, sorry, Exhibits JY-1 and JY-2.
12 I'm sorry, GY-1 and GY-2.

13 CHAIRMAN JABER: GY-1 and GY-2 are identified as
14 Composite Exhibit 11. Okay. Who is next on the list here?

15 Mr. Badders, let's go ahead and take up your
16 witnesses.

17 MR. BADDERS: We have one more witness who could be
18 excused, that is T.A. Davis. As a result of a stipulation that
19 we have reached on Issue 16A, she would not need to take the
20 stand. And that would also leave us with stipulated issues on
21 Issue 1, 2, 3, 5, 6, and 8, which are the fallout issues from
22 that.

23 CHAIRMAN JABER: Okay. Without objection the
24 prefiled testimony of T.A. Davis shall be inserted into the
25 record as though read. And what exhibits does she have?

1 MR. KEATING: Exhibits TAD-1, TAD-2, and TAD-3.

2 CHAIRMAN JABER: Will be identified as Composite
3 Exhibit 12. Okay. Progress.

4 MR. McGEE: The remaining witness of Progress Energy,
5 Mr. Portuondo, has several remaining issues, and the other two
6 Progress Energy witnesses have already been excused, so I think
7 we are set.

8 CHAIRMAN JABER: Okay. Thank you. FIPUG, you are
9 set?

10 MS. KAUFMAN: Yes, ma'am.

11 CHAIRMAN JABER: OPC?

12 MR. VANDIVER: I think we are set.

13 CHAIRMAN JABER: Okay. Staff?

14 MR. KEATING: I believe with the agreement that we
15 have on the remaining issues with FPL, that the testimony of
16 Kathy Welch may be moved into the record, that she may be -- to
17 used Mr. Butler's term -- excusable today, but I would like for
18 Mr. Butler and the other parties to confirm that.

19 CHAIRMAN JABER: Parties, do you have any objection
20 to inserting Ms. Welch's testimony into the record as though
21 read and inserting her exhibits into the record?

22 MR. BUTLER: With the understanding that there is the
23 stipulation as to FPL's position on the hedging cost issue and
24 then its fallouts in the other dollar issues, we would have no
25 objection to that.

1 MS. KAUFMAN: Commissioner, I'm confused. I'm
2 unaware of what the stipulation is that involves Ms. Welch, so
3 at this time I don't think I can agree to that. Maybe when we
4 have a break we can discuss it.

5 CHAIRMAN JABER: Okay. Or in taking up the issue,
6 which we are going to get to next. So let's leave that an open
7 question for now. We will come back to it. Don't let me
8 forget, though.

9 MR. KEATING: Okay.

10 CHAIRMAN JABER: Okay. Any other staff witnesses,
11 Mr. Keating, that can be excused?

12 MR. KEATING: I don't believe so.

13 CHAIRMAN JABER: Okay. With that, let the record
14 reflect that Composite Exhibits 1 through 12 are admitted into
15 the record.

16 (Composite Exhibits 1 through 12 marked for
17 identification and admitted into the record.)

18 (Transcript continues in sequence with
19 Volume 2.)

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1 **BEFORE THE PUBLIC SERVICE COMMISSION**

2 **FLORIDA POWER & LIGHT COMPANY**

3 **TESTIMONY OF F. IRIZARRY**

4 **DOCKET NO. 030001-EI**

5 **APRIL 1, 2003**

6
7 **Q. Please state your name and business address.**

8 A. My name is Frank Irizarry and my business address is 700 Universe
9 Boulevard, Juno Beach, Florida 33408.

10
11 **Q. Mr. Irizarry, would you please state your present position with**
12 **Florida Power and Light Company (FPL).**

13 A. I am the Manager of Business Services in the Power Generation
14 Division of FPL.

15
16 **Q. Mr. Irizarry, have you previously testified in the predecessor to**
17 **this Docket?**

18 A. Yes, I have

19
20 **Q. Mr. Irizarry, what is the purpose of your testimony?**

21 A. The purpose of my testimony is to report the actual performance for
22 the Equivalent Availability Factor (EAF) and Average Net Operating
23 Heat Rate (ANOHR) for the twenty-two (22) generating units used to
24 determine the Generating Performance Incentive Factor (GPIF). I
25 have compared the actual performance of each unit to the targets that

1 were approved in Commission Order No. PSC-01-2516-FOF-EI
2 issued December 26, 2001, for the period January through December
3 2002, and have performed the calculations prescribed by the GPIF
4 Rule based on this comparison. My testimony presents the result of
5 my calculations, which is an incentive reward for the period.

6
7 **Q. Have you prepared, or caused to have prepared under your**
8 **direction, supervision or control, an exhibit in this proceeding?**

9 A. Yes, I have. It consists of one document. Page 1 of that document is
10 an index to the contents of the document.

11
12 **Q. What is the incentive amount you have calculated for the period**
13 **January through December, 2002?**

14 A. I have calculated a GPIF incentive reward of \$7,449,429.

15
16 **Q. Please explain how the reward amount is calculated.**

17 A. The steps involved in making this calculation are provided in
18 Document No. 1. Page 2 of Document No. 1 provides the GPIF
19 Reward/Penalty Table (Actual) which shows an overall GPIF
20 performance point value of +3.43 corresponding to a GPIF reward of
21 \$7,449,429. Page 3 provides the calculation of the maximum allowed
22 incentive dollars. The calculation of the system actual GPIF
23 performance points is shown on page 4. This page lists each unit, the
24 unit's performance indicators (ANOHR and EAF), the weighting
25 factors and the associated GPIF points.

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Page 5 is the actual EAF and adjustments summary. This page lists each of the twenty-two (22) units, the actual outage factors and the actual EAF, in columns 1 through 5. Column 6 is the target EAF. Column 7 is the adjustment for planned outage variation and Column 8 is the adjusted actual EAF, which is calculated on page 6. Column 9 contains the Generating Performance Incentive Points for availability as determined from the tables submitted to, and approved by, the Commission prior to the start of the period. These tables are shown on pages 8 through 29.

Page 7 shows the adjustments to ANOHR. For each of the twenty-two (22) units, it shows the target heat rate formula, the actual Net Output Factor (NOF) and the actual ANOHR in columns 1 through 4. Since heat rate varies with NOF, it is necessary to determine both the target and actual heat rates at the same NOF. This adjustment is to provide a common basis for comparison purposes and is shown numerically for each GPIF unit in columns 5 through 8. Column 9 contains the Generating Performance Incentive Points that have been determined from the table submitted for each unit and approved by the Commission prior to the beginning of the period. These tables are also shown on pages 8 through 29.

Q. Are there any changes to the targets approved through Commission Order No. PSC-01-2516-FOF-EI?

1 A. No, the approved targets have not changed.

2

3 **Q. Please explain the primary reason or reasons why FPL will be**
4 **rewarded under the GPIF for the January through December,**
5 **2002 period?**

6 A. The primary reason that FPL will receive a reward for the period was
7 that Turkey Point Nuclear Units 3 and 4 and St. Lucie Nuclear Units 1
8 and 2 achieved better availability than was targeted.

9

10 **Q. Please summarize the effect of FPL's nuclear unit availability on**
11 **the GPIF reward.**

12 A. Turkey Point Unit 3 operated at an adjusted actual EAF of 100%
13 compared to its target of 93.6%. This results in a +10.00 point
14 reward, which corresponds to a GPIF reward of \$1,833,417.

15

16 Turkey Point Unit 4 operated at an adjusted actual EAF of 91.6%
17 compared to its target of 86.0%. This results in a +10.00 point
18 reward, which corresponds to a GPIF reward of \$1,680,753.

19

20 St. Lucie Unit 1 operated at an adjusted actual EAF of 91.7%
21 compared to its target of 86.0%. This results in a +10.00 point
22 reward, which corresponds to a GPIF reward of \$2,047,846.

23

1 St. Lucie Unit 2 operated at an adjusted actual EAF of 100%
2 compared to its target of 93.6%. This results in a +10.00 point
3 reward, which corresponds to a GPIF reward of \$1,885,094.

4
5 The total GPIF reward due to the nuclear units' actual availability
6 performance is \$7,447,111.

7
8 **Q. Please summarize each nuclear unit's performance as it relates to**
9 **the ANOHR of the units.**

10 A. Turkey Point Unit 3 operated with an adjusted actual ANOHR of
11 11,193 Btu/kWh. This ANOHR is within the ± 75 Btu/kWh
12 deadband around the projected target; therefore, there is no GPIF
13 reward or penalty.

14
15 Turkey Point Unit 4 operated with an adjusted actual ANOHR of
16 11,117 Btu/kWh. This ANOHR is within the ± 75 Btu/kWh
17 deadband around the projected target; therefore, there is no GPIF
18 reward or penalty.

19
20 St. Lucie Unit 1 operated with an adjusted actual ANOHR of 10,811
21 Btu/kWh. This ANOHR is within the ± 75 Btu/kWh deadband
22 around the projected target; therefore, there is no GPIF reward or
23 penalty.

24

1 St. Lucie Unit 2 operated with an adjusted actual ANOHR of 10,850
2 Btu/kWh. This ANOHR is within the ± 75 Btu/kWh deadband around
3 the projected target; therefore, there is no GPIF reward or penalty.

4
5 In total, the nuclear units' heat rate performance results in no GPIF
6 reward or penalty.

7

8 **Q. What is the total GPIF incentive reward for FPL's nuclear units?**

9 A. \$7,447,111

10

11 **Q. Mr. Irizarry, would you summarize the performance of FPL's**
12 **fossil units?**

13 A. Yes, fourteen (14) of the eighteen (18) fossil generating units
14 performed better than their availability targets, while the remaining
15 units performed worse than their targets. The combined fossil unit
16 availability performance results in a GPIF reward of \$1,145,301.

17

18 Four (4) of the eighteen (18) fossil units operated with ANOHR that
19 were better than their projected target and six (6) units operated with
20 ANOHRs that were worse than their projected targets. The remaining
21 eight (8) units operated with ANOHRs that were within the ± 75
22 Btu/kWh deadband around the projected targets and they will receive
23 no incentive reward or penalty. In total, the combined fossil units heat
24 rate performance results in a GPIF penalty of \$1,142,983.

25

1 In total, the GPIF reward for FPL's fossil units for the period of
2 January through December 2002 is \$2,318.

3

4 **Q. Does this conclude your testimony?**

5 **A. Yes, it does.**

6

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
FLORIDA POWER & LIGHT COMPANY
TESTIMONY OF F. IRIZARRY
DOCKET NO. 030001-EI
SEPTEMBER 12, 2003

1 **Q. Please state your name and business address.**

2 A. My name is Frank Irizarry and my business address is 700
3 Universe Boulevard, Juno Beach, Florida 33408.

4

5 **Q. Mr. Irizarry, would you please state your present position**
6 **with Florida Power and Light Company (FPL).**

7 A. I am the Manager of Business Services in the Power
8 Generation Division of FPL.

9

10 **Q. Mr. Irizarry, have you previously had testimony presented**
11 **in this docket?**

12 A. Yes, I have.

13

14 **Q. Mr. Irizarry, what is the purpose of your testimony?**

15 A. The purpose of my testimony is to present the target unit
16 equivalent availability factors (EAF) and the target unit average
17 net operating heat rates (ANOHR) for the period of January
18 through December, 2004, for use in determining the Generating
19 Performance Incentive Factor (GPIF).

20

1 **Q. Mr. Irizarry, please summarize the 2004 system targets for**
2 **EAF and ANOHR for the units to be considered in**
3 **establishing the GPIF for FPL.**

4 A. For the period of January through December, 2004, FPL
5 projects a weighted system equivalent planned outage factor of
6 7.8% and a weighted system equivalent unplanned outage
7 factor of 6.2%, which yield a weighted system equivalent
8 availability target of 86.0%. The targets for this period reflect
9 planned refueling outages for three nuclear units. FPL also
10 projects a weighted system average net operating heat rate
11 target of 9,087 btu/kwh for the period January through
12 December, 2004. As discussed later in this testimony, these
13 targets represent fair and reasonable values when compared to
14 historical data. Therefore, FPL requests that the targets for
15 these performance indicators be approved by the Commission.

16

17 **Q. Have you prepared, or caused to have prepared under your**
18 **direction, supervision or control, an exhibit in this**
19 **proceeding?**

20 A. Yes, I have. It consists of one document. The first page of this
21 document is an index to the contents of the document. All
22 other pages are numbered according to the latest revisions of
23 the GPIF Manual as approved by the Commission.

1 **Q. Have you established target levels of performance for the**
2 **units to be considered in establishing the GPIF for FPL?**

3 A. Yes, I have. Document No.1, pages 6 and 7, contains the
4 information summarizing the targets and ranges for EAF and
5 ANOHR for the 16 generating units which FPL proposes to be
6 considered as GPIF units for the period of January through
7 December, 2004. The Sheets presented in these pages were
8 prepared in accordance with the latest revisions of the GPIF
9 Manual. All of these targets have been derived utilizing
10 methodologies as adopted in the GPIF Manual.

11

12 **Q. Please summarize FPL's methodology for determining**
13 **equivalent availability targets?**

14 A. The GPIF Manual requires that the EAF target for each unit be
15 determined as the difference between 100% and the sum of the
16 planned outage factor (POF) and the unplanned outage factor
17 (UOF). The POF for each unit is determined by the length of
18 the planned outage during the projected period. The UOF is
19 determined by the sum of the historical average forced outage
20 factor (FOF) and maintenance outage factor (MOF). The UOF
21 is then adjusted to reflect recent unit performance and known
22 unit modifications or equipment changes. This adjustment is
23 applied to units, which have had, during the historical period, or
24 are forecasted to have, during the projection period, planned
25 outages.

1 **Q. Mr. Irizarry, were the EAF targets for the GPIF units**
2 **determined using the methodology as described in the**
3 **GPIF Operating Manual?**

4 A. Yes, they were.

5

6 **Q. How did you select the units to be considered when**
7 **establishing the GPIF for FPL?**

8 A. The GPIF units were selected in accordance with the GPIF
9 Manual using the estimated net generation for each unit taken
10 from the production costing simulation program, POWRSYM,
11 which forms the basis for the projected levelized fuel cost
12 recovery factor for the period. The 16 units which FPL
13 proposes to use for the period of January through December,
14 2004, represent the top 81.8% of the total forecasted system
15 net generation for this period. This excludes three units: the Ft.
16 Myers repowered unit and the Sanford repowered units 4 and
17 5. The repowering of these units from conventional steam units
18 to combined cycle units constitute a major design change
19 affecting both their generation capacity and their performance.
20 As a result, the future performance of these units will not be
21 comparable to their historical performance. Therefore,
22 consistent with the GPIF Manual, these units should be
23 excluded from the GPIF calculations until we establish a
24 minimal history to use in projecting future performance.

1 **Q. Mr. Irizarry, from the heat rate targets and equivalent**
2 **availability range projections, do FPL's generation**
3 **performance targets represent a reasonable level of**
4 **efficiency?**

5 **A. Yes, they do.**

6

7 **Q. Does this conclude your testimony?**

8 **A. Yes, it does.**

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

Docket No. 030001-EI
Fuel and Purchased Power Cost Recovery Clause

Direct Testimony of
George M. Bachman
on behalf of
Florida Public Utilities Company

1 Q. Please state your name and business address.

2 A. George M. Bachman, 401 South Dixie Highway, West Palm Beach, Florida
3 33401.

4 Q. By whom are you employed?

5 A. I am employed by Florida Public Utilities Company.

6 Q. Could you give a brief description of your background and business experience?

7 A. I have a Bachelor of Science Degree in Business Administration from Indiana
8 University in 1981, with a concentration in Accounting. I subsequently joined
9 Southeastern Public Service Company, and served as the Assistant controller at
10 the time of my departure in January 1985, when I joined Florida Public Utilities
11 Company. My positions through 1998 included General Accounting Office
12 Manager, Accounting Manager, and Controller.

13 In 1999 I was appointed to my current position, Chief Financial Officer
14 and Treasurer of Florida Public Utilities Company. As the senior financial and

1 accounting official of the Company I have overall fiduciary responsibility and
2 oversee the accounting and finance department with all related functions.

3 Q. What is the purpose of your testimony?

4 A. The purpose of my testimony is to present the calculation of the Jan. 2003
5 through Dec. 2003 purchased power costs for recovery in the Jan. - Dec. 2004
6 period. These calculations are based on six months of actual data and six
7 months of estimated data.

8 Q. Have you prepared any exhibits to support your testimony?

9 A. Yes. Exhibit _____ (GMB-1) consists of Schedules E1-A, E1-B, and E1-B1
10 for the Marianna and Fernandina Beach Divisions. These schedules were
11 prepared from the records of the company.

12 Q. What has FPUC calculated as the net true-up amount to be applied in the Jan. -
13 Dec. 2004?

14 A. For Marianna the net true-up amount to be recovered is an underrecovery of
15 \$343,777. For Fernandina Beach the calculation is an overrecovery of
16 \$1,302,700.

17 Q. How were these amounts calculated?

18 A. They are the sum of the final true-up amount for the Jan. - Dec. 2002 period and
19 the actual/estimated amount for the Jan. - Dec. 2003 period.

20 Q. What was the final true-up amount for Jan. - Dec. 2002?

21 A. For Marianna it was \$78,631 underrecovery and for Fernandina Beach it was
22 \$1,167,570.

1 Q. What have you calculated to be the true-up amount for the Jan. - Dec. 2003
2 period?

3 A. Using six months actual and six months estimated amounts, we calculate an
4 underrecovery for Marianna of \$265,146 and an overrecovery of \$135,130 for
5 Fernandina Beach.

6 Q. Does this conclude your direct testimony?

7 A. Yes, it does.

BEFORE THE
FLORIDA PUBLIC SERVICE COMMISSION
DOCKET NO. 030001-EI
CONTINUING SURVEILLANCE AND REVIEW OF
FUEL COST RECOVERY CLAUSES OF ELECTRIC UTILITIES

Direct Testimony of
George M. Bachman
On Behalf of
Florida Public Utilities Company

- 1 Q. Please state your name and business address.
- 2 A. George M. Bachman, 401 South Dixie Highway, West Palm Beach, FL
3 33401.
- 4 Q. By whom are you employed?
- 5 A. I am employed by Florida Public Utilities Company.
- 6 Q. Have you previously testified in this Docket?
- 7 A. Yes.
- 8 Q. What is the purpose of your testimony at this time?
- 9 A. I will briefly describe the basis for the computations that were
10 made in the preparation of the various Schedules that we have
11 submitted in support of the January 2004 - December 2004 fuel cost
12 recovery adjustments for our two electric divisions. In addition,
13 I will advise the Commission of the projected differences between
14 the revenues collected under the levelized fuel adjustment and the
15 purchased power costs allowed in developing the levelized fuel
16 adjustment for the period January 2003 - December 2003 and to
17 establish a "true-up" amount to be collected or refunded during
18 January 2004 - December 2004.
- 19 Q. Were the schedules filed by your Company completed under your
20 direction?
- 21 A. Yes.
- 22 Q. Which of the Staff's set of schedules has your company completed
23 and filed?
- 24 A. We have filed Schedules E1, E1A, E2, E7, and E10 for Marianna and

DOCUMENT NUMBER 030001-EI

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1 E1, E1A, E2, E7, E8, and E10 for Fernandina Beach. They are
2 included in Composite Prehearing Identification Number GMB-2.
3 Schedule E1-B and E1-B1 for both Marianna and Fernandina Beach were
4 filed last month in Composite Prehearing Identification Number GMB-
5 1.

6 These schedules support the calculation of the levelized fuel
7 adjustment factor for January 2004 - December 2004. Schedule E1-B
8 shows the Calculation of Purchased Power Costs and Calculation of
9 True-Up and Interest Provision for the period January 2003 -
10 December 2003 based on 6 Months Actual and 6 Months Estimated data.

11 Q. In derivation of the projected cost factor for the January 2004 -
12 December 2004, period, did you follow the same procedures that were
13 used in the prior period filings?

14 A. Yes.

15 Q Why has the GSLD1 rate class for Fernandina Beach been excluded
16 from these computations?

17 A. Demand and other purchased power costs are assigned to the GSLD1
18 rate class directly based on their actual CP KW and their actual
19 KWH consumption. That procedure for the GSLD1 class has been in
20 use for several years and has not been changed herein. Costs to be
21 recovered from all other classes are determined after deducting
22 from total purchased power costs those costs directly assigned to
23 GSLD1.

24 Q. How will the demand cost recovery factors for the other rate
25 classes be used?

26 A. The demand cost recovery factors for each of the RS, GS, GSD, GSLD,
27 GSLD1 and OL-SL rate classes will become one element of the total
28 cost recovery factor for those classes. All other costs of
29 purchased power will be recovered by the use of the levelized

1 factor that is the same for all those rate classes. Thus the total
2 factor for each class will be the sum of the respective demand cost
3 factor and the levelized factor for all other costs.

4 Q. Please address the calculation of the total true-up amount to be
5 collected or refunded during the January 2004 - December 2004.

6 A. We have determined that at the end of December 2002 based on six
7 months actual and six months estimated, we will have under-
8 recovered \$343,777 in purchased power costs in our Marianna
9 division. Based on estimated sales for the period January 2004 -
10 December 2004, it will be necessary to add .11373¢ per KWH to
11 collect this under-recovery.

12 In Fernandina Beach we will have over-recovered \$1,302,700 in
13 purchased power costs. This amount will be refunded at .38363¢ per
14 KWH during the January 2004 - December 2004 period (excludes GSLD
15 customers). Page 3 and 10 of Composite Prehearing Identification
16 Number GMB-2 provides a detail of the calculation of the true-up
17 amounts.

18 Q. Looking back upon the January 2002 - December 2002 period, what
19 were the actual End of Period - True-Up amounts for Marianna and
20 Fernandina Beach, and their significance, if any?

21 A. The Marianna Division experienced an under-recovery of \$74,421 and
22 Fernandina Beach Division over-recovered \$1,168,835. The amounts
23 both represent fluctuations of less than 10% from the total fuel
24 charges for the period and are not considered significant variances
25 from projections.

26 Q. What are the final remaining true-up amounts for the period January
27 2002 - December 2002 for both divisions?

28 A. In Marianna the final remaining true-up amount was an under-
29 recovery of \$78,631. The final remaining true-up amount for

- 1 Fernandina Beach was over-recovery of \$1,167,570.
- 2 Q. What are the estimated true-up amounts for the period of January
- 3 2003 - December 2003?
- 4 A. In Marianna, there is an estimated under-recovery of \$265,146.
- 5 Fernandina Beach has an estimated over-recovery of \$135,130.
- 6 Q. What will the total fuel adjustment factor, excluding demand cost
- 7 recovery, be for both divisions for the period?
- 8 A. In Marianna the total fuel adjustment factor as shown on Line 33,
- 9 Schedule E1, is 2.430¢ per KWH. In Fernandina Beach the total fuel
- 10 adjustment factor for "other classes", as shown on Line 43,
- 11 Schedule E1, amounts to 1.569¢ per KWH.
- 12 Q. Please advise what a residential customer using 1,000 KWH will pay
- 13 for the period January 2003 - December 2003 including base rates,
- 14 conservation cost recovery factors, and fuel adjustment factor and
- 15 after application of a line loss multiplier.
- 16 A. In Marianna a residential customer using 1,000 KWH will pay \$63.36,
- 17 an increase of 2.11 from the previous period. In Fernandina Beach
- 18 a customer will pay \$49.88, a decrease of \$7.94 from the previous
- 19 period.
- 20 Q. Does the company want to implement consolidated electric fuel rates
- 21 for their Marianna and Fernandina Beach Division?
- 22 A. Yes, the company requests that the fuel rates be consolidated
- 23 effective with the date of the revised consolidated base rates
- 24 associated with our current rate proceeding filed with the PSC on
- 25 August 14, 2003, Docket No. 030438-EI. The company expects these
- 26 rates to be effective on or before June 1, 2004 and would like to
- 27 coincide the implementation of consolidated fuel rates on the
- 28 same effective date of the new base rates. The company feels
- 29 this is appropriate based on the consolidation of electric

1 rates between the two divisions, which will match methodologies
2 used by most electric utilities that have standard rates for
3 all customers. At most other electric utilities, fuel rates
4 are consolidated even though costs from production capacity or
5 off-system purchases vary based on many factors. This fuel
6 rate consolidation will allow FPUC to standardize fuel costs as
7 is done by other utilities and will assist in stabilizing fuel
8 rate charges to all customers in the future.

9 Q. Does this conclude your testimony?

10 A. Yes.

1 GULF POWER COMPANY

2 Before the Florida Public Service Commission

3 Prepared Direct Testimony and Exhibit of

4 H. R. Ball

5 Docket No. 030001-EI

6 Date of Filing: April 1, 2003

7 Q. Please state your name, business address and occupation.

8 A. My name is H. R. Ball. My business address is One Energy Place,
9 Pensacola, Florida 32520-0780. I am the Fuel Manager for Gulf Power
10 Company.11 Q. Please briefly describe your educational background and business
12 experience.13 A. I graduated from the University of Southern Mississippi in Hattiesburg,
14 Mississippi in 1978 with a Bachelor of Science Degree in Chemistry and
15 graduated from the University of Southern Mississippi in Long Beach,
16 Mississippi in 1988 with a Masters of Business Administration. In 1978, I
17 began my employment with the Southern Company at Mississippi Power
18 Company (MPC) as a Plant Chemist at Plant Daniel. In 1982, I
19 transferred to MPC's Fuel Services Department as a Fuel Business
20 Analyst. In 1987, I was promoted to Supervisor of Chemistry and
21 Regulatory Compliance at Plant Daniel. In 1998, I was promoted to
22 Supervisor of Coal Logistics with Southern Company Services Fuel
23 Services Department located in Birmingham, Alabama. My
24 responsibilities in this position included administering coal supply and
25 transportation agreements and managing the coal inventory program for
the Southern Electric System. In March, 2003, I was promoted to my

1 current position as Fuel Manager for Gulf Power Company

2

3 Q. What are your duties as Fuel Manager for Gulf Power Company?

4 A. I manage the Company's fuel procurement, inventory, transportation,
5 budgeting, contract administration, and quality assurance programs to
6 ensure that the generating plants operated by Gulf Power are supplied
7 with an adequate quantity of fuel in a timely manner and at the lowest
8 practical cost.

9

10 Q. What is the purpose of your testimony in this docket?

11 A. The purpose of my testimony is to summarize Gulf Power Company's fuel
12 expenses and to certify that these expenses were properly incurred during
13 the period January, 2002 through December, 2002. Also, it is my intent to
14 be available to answer questions that may arise among the parties to this
15 docket concerning Gulf Power Company's fuel expenses.

16

17 Q. Have you prepared an exhibit that contains information to which you will
18 refer in your testimony?

19 A. Yes, I have.

20 Counsel: We ask that Mr. Ball's Exhibit consisting of two schedules be
21 marked as Exhibit No. _____(HRB-1).

22

23 Q. During the period January, 2002 through December, 2002 how did Gulf
24 Power Company's recoverable fuel expenses compare with the projected
25 expenses?

1 A. Gulf's recoverable fuel expense was \$269,468,985 or 11.29% below the
2 projected amount of \$303,747,744. Actual generation was 13,141,724
3 MWH compared to the projected generation of 15,005,870 or 12.42%
4 below projections. The resulting actual average fuel cost was \$2.0505 per
5 MWH or 1.3% above the projected amount of \$2.0242 per MWH. The
6 lower total fuel expense is attributed to the lower total net generation for
7 the period. The higher average per unit fuel cost is attributed to a higher
8 percentage of generation from natural gas fired units than projected. A
9 portion of this increase is due to Plant Smith Unit 3 beginning commercial
10 operation on April 22, 2002 which was several weeks ahead of schedule.

11
12 Q. How much spot coal did Gulf Power Company purchase during the
13 period?

14 A. Excluding Plant Scherer Unit 3, Gulf purchased 984,200 tons of coal on
15 the spot market. Schedule 1 of my exhibit consists of a list of contract
16 and spot coal purchases for the period.

17
18 Q. How did the total projected cost of coal purchased compare with the
19 actual cost?

20 A. The total actual cost of coal purchased was \$174,717,576 compared to
21 the projected cost of \$220,280,250 or 20.7% less than projected. The
22 lower purchases were primarily due to lower than expected coal fired
23 generation.

1 Q How did the total projected cost of coal burned compared to the actual
2 cost?

3 A. The total cost of coal burned was \$189,236,088 which is the sum of lines
4 3 and 3A on Schedule A-3. This is 16.04% lower than our projection of
5 \$225,401,546. On a fuel cost per MMBTU basis, the actual cost was
6 \$1.69 per MMBTU which is 1.2% greater than the projected cost of \$1.67
7 per MMBTU. The higher per unit cost of coal is attributed to higher than
8 anticipated costs for Powder River Basin coal burned at Plant Scherer.
9

10 Q. How did the total projected cost of natural gas burned compare to the
11 actual cost?

12 A. The total cost of natural gas burned for generation was \$80,154,832
13 which is from line 60 on Schedule A-5. This is 4.86% higher than our
14 projection of \$76,439,814. The increase can be attributed to Gulf's new
15 combined cycle unit, Smith 3, being placed in commercial operation on
16 April 22, 2002 which is earlier than the projected date of June 1, 2002 and
17 the additional cost of natural gas used for unit start-up testing during
18 January through April. On a natural gas cost per unit basis, the actual
19 cost was \$4.63 per MMBTU which is 11.64% less than the projected cost
20 of \$5.24 per MMBTU.
21

22 Q. For the period in question, what volume of natural gas was actual hedged
23 using a fixed price contract or instrument?

24 A. Gulf Power's hedging program was not approved until the fall of 2002.
25 The company hedged 1,050,000 MMBTU of natural gas for the months of

1 November and December of 2002 using fixed price financial swaps.

2

3 Q. What types of hedging instruments were used by Gulf Power Company
4 and what type and volume of fuel was hedged by each type of
5 instrument?

6 A. Natural gas was hedged using financial swaps that fixed the price of gas
7 to a certain price. These swaps settled against either a NYMEX Last Day
8 price or Gas Daily price. The entire amount (1,050,000 MMBTU) of gas
9 hedged was hedged using these financial instruments as reflected on
10 Schedule 2 of my exhibit.

11

12 Q. What was the average period of each hedge?

13 A. One month.

14

15 Q. What was the actual total cost (e.g., fees, commissions, option premiums,
16 futures gains and losses, swap settlements) associated with each type of
17 hedging instrument?

18 A. Schedule 2 in my exhibit consists of a table of all natural gas hedge
19 transactions and associated costs. No fees, commissions, or option
20 premiums were paid. Gulf's 2002 hedging program resulted in a net
21 financial gain of \$238,750.

22

23 Q. Were there any other significant developments in Gulf's fuel procurement
24 program during the period?

25 A. No.

1 Q. Should Gulf's fuel purchases for the period be accepted as reasonable
2 and prudent?

3 A. Yes, Gulf's coal supply program is based on a mixture of long term
4 contracts and spot purchases at market prices. Coal suppliers are
5 selected using procedures that assure reliable coal supply, consistent
6 quality, and competitive delivered pricing. The terms and conditions of
7 coal supply agreements have been administered appropriately. Natural
8 gas is purchased using agreements that tie price to published market
9 index schedules and is transported using a combination of firm and
10 interruptible gas transportation agreements. Natural gas storage is
11 utilized to assure that supply is available during times when gas supply is
12 curtailed or unavailable. Gulf's fuel oil purchases were made from
13 qualified vendors using an open bid process to assure competitive pricing
14 and reliable supply.

15
16 Q. Mr. Ball, does this complete your testimony?

17 A. Yes.

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1 GULF POWER COMPANY

2 Before the Florida Public Service Commission

3 Prepared Direct Testimony of

4 H. R. Ball

5 Docket No. 030001-EI

6 Date of Filing: August 12, 2003

7 Q. Please state your name and business address.

8 A. My name is H. R. Ball. My business address is One Energy Place,
9 Pensacola, Florida 32520-0335. I am the Fuel Manager for Gulf Power
10 Company.11 Q. Please briefly describe your educational background and business
12 experience.13 A. I graduated from the University of Southern Mississippi in Hattiesburg,
14 Mississippi in 1978 with a Bachelor of Science Degree in Chemistry and
15 graduated from the University of Southern Mississippi in Long Beach,
16 Mississippi in 1988 with a Masters of Business Administration. In 1978, I
17 began my employment with the Southern Company at Mississippi Power
18 Company (MPC) as a Plant Chemist at Plant Daniel. In 1982, I
19 transferred to MPC's Fuel Services Department as a Fuel Business
20 Analyst. In 1987, I was promoted to Supervisor of Chemistry and
21 Regulatory Compliance at Plant Daniel. In 1998, I was promoted to
22 Supervisor of Coal Logistics with Southern Company Services Fuel
23 Services Department located in Birmingham, Alabama. My
24 responsibilities in this position included administering coal supply and
25 transportation agreements and managing the coal inventory program for
the Southern Electric System. In March, 2003, I was promoted to my

1 current position as Fuel Manager for Gulf Power Company.

2

3 Q. What are your duties as Fuel Manager for Gulf Power Company?

4 A. I manage the Company's fuel procurement, inventory, transportation,
5 budgeting, contract administration, and quality assurance programs to
6 ensure that the generating plants operated by Gulf Power are supplied
7 with an adequate quantity of fuel in a timely manner and at the lowest
8 practical cost.

9

10 Q. What is the purpose of your testimony in this docket?

11 A. The purpose of my testimony is to compare Gulf Power Company's
12 projected fuel expenses with estimated/actual costs for the period
13 January, 2003 through December, 2003 and to summarize any
14 noteworthy developments in Gulf's fuel program. Also, it is my intent to be
15 available to answer questions that may arise among the parties to this
16 docket concerning Gulf Power Company's fuel expenses.

17

18 Q. During the period January, 2003 through December, 2003 how will Gulf
19 Power Company's recoverable fuel expenses compare with the original
20 projection of expenses?

21 A. Gulf's projected recoverable fuel expense for the period is currently
22 \$317,899,005 or 1.62% above the original projected amount of
23 \$312,843,836. Total net system generation is expected to be 15,509,942
24 MWH compared to the original projected generation of 15,926,090 MWH or
25 2.61% below projections. The resulting average fuel cost is expected to be

1 2.05 cents per KWH or 4.59% above the original projected amount of 1.96
2 cents per KWH. The higher total fuel expense and average per unit fuel
3 cost is attributed to higher than projected coal and natural gas prices for the
4 period.

5
6 Q. How did the total projected cost of coal burned compare to the actual cost
7 for the first seven months of 2003?

8 A. The total cost of coal burned was \$120,468,390 which is 2.46% greater
9 than our projection of \$117,573,324. On a fuel cost per KWH basis, the
10 actual cost was 1.68 cents per KWH which is 2.44% greater than the
11 projected cost of 1.64 cents per KWH.

12
13 Q. How did the total projected cost of natural gas burned compare to the actual
14 cost during the first seven months of 2003?

15 A. The total cost of natural gas burned for generation was \$53,639,623 which
16 is 12.68% lower than our projection of \$61,426,211. On a natural gas cost
17 per unit basis, the actual cost was 5.32 cents per KWH which is 53.76%
18 greater than the projected cost of 3.46 cents per KWH. Gas fired
19 generation and associated total cost is lower than projected due to higher
20 than projected natural gas prices making these units less economical to
21 operate than alternative sources of generation on the system,

22
23 Q. For the period in question, what volume of natural gas was actually hedged
24 using a fixed price contract or instrument?

25 A. Gulf Power hedged 4,000,000 MMBTU of natural gas, for the period

1 January through July of 2003 using fixed price financial swaps.

2

3 Q. What types of hedging instruments were used by Gulf Power Company
4 and what type and volume of fuel was hedged by each type of
5 instrument?

6 A. Natural gas was hedged using financial swaps that fixed the price of gas
7 to a certain price. These swaps settled against either a NYMEX Last Day
8 price or Gas Daily price. The entire amount (4,000,000 MMBTU) of gas
9 hedged was hedged using these financial instruments.

10

11 Q. What was the actual total cost (e.g., fees, commission, option premiums,
12 futures gains and losses, swap settlements) associated with each type of
13 hedging instrument?

14 A. No fees, commission, or option premiums were paid. Gulf's gas hedging
15 program has resulted in a net financial gain of \$5,562,005.00 for the
16 period January through July 2003.

17

18 Q. Were Gulf Power's actions through July 31, 2003 to mitigate fuel and
19 purchased power price volatility through implementation of its non-
20 speculative financial and/or physical hedging programs prudent?

21 A. Yes, Gulf's physical and financial fuel hedging programs have resulted in
22 more stable fuel prices and lower fuel costs than would have otherwise
23 occurred if these programs had not been utilized.

24

25

1 Q. Are Gulf Power's actual and projected operation and maintenance
2 expenses for 2003 for its non-speculative financial hedging programs to
3 mitigate fuel and purchased power price volatility reasonable for cost
4 recovery purposes?

5 A. Yes, the O&M costs associated with managing the fuel hedging programs
6 are a small percentage of the total benefit received from these programs.
7 As an example, the budgeted recoverable O&M cost of managing the gas
8 hedging program for the period January through December, 2003 is
9 \$79,240 while the total financial gain credited to fuel expense from the
10 gas hedging program through July 2003 was \$5,562,005.

11
12 Q. Were there any other significant developments in Gulf's fuel procurement
13 program during the period?

14 A. No.

15
16 Q. Should Gulf's fuel purchases for the period be accepted as reasonable
17 and prudent?

18 Q. Yes, Gulf's coal supply program is based on a mixture of long term
19 contracts and spot purchases at market prices. Coal suppliers are
20 selected using procedures that assure reliable coal supply, consistent
21 quality, and competitive delivered pricing. The terms and conditions of
22 coal supply agreements have been administered appropriately. Natural
23 gas is purchased using agreements that tie price to published market
24 index schedules and is transported using a combination of firm and
25 interruptible gas transportation agreements. Natural gas storage is

1 utilized to assure that supply is available during times when gas supply is
2 curtailed or unavailable. Gulf's fuel oil purchases were made from
3 qualified vendors using an open bid process to assure competitive pricing
4 and reliable supply.

5

6 Q. Mr. Ball, does this complete your testimony?

7 A. Yes, it does.

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1 GULF POWER COMPANY

2 Before the Florida Public Service Commission
3 Prepared Direct Testimony and Exhibit of H. R. Ball
4 Docket No. 030001-EI
5 Fuel and Purchased Power Capacity Cost Recovery
6 Date of Filing: September 12, 2003

7 Q. Please state your name and business address and occupation.

8 A. My name is H. R. Ball. My business address is One Energy Place,
9 Pensacola, Florida 32520-0335. I am the Fuel Manager for Gulf Power
10 Company.

11 Q. Please briefly describe your educational background and business
12 experience.

13 A. I graduated from the University of Southern Mississippi in Hattiesburg,
14 Mississippi in 1978 with a Bachelor of Science Degree in Chemistry and
15 graduated from the University of Southern Mississippi in Long Beach,
16 Mississippi in 1988 with a Masters of Business Administration. In 1978, I
17 began my employment with the Southern Company at Mississippi Power
18 Company (MPC) as a Plant Chemist at Plant Daniel. In 1982, I
19 transferred to MPC's Fuel Services Department as a Fuel Business
20 Analyst. In 1987, I was promoted to Supervisor of Chemistry and
21 Regulatory Compliance at MPC Plant Daniel. In 1998, I was promoted to
22 Supervisor of Coal Logistics with Southern Company Fuel Services
23 Department located in Birmingham, Alabama. My responsibilities in this
24 position included administering coal supply and transportation agreements
25 and managing the coal inventory program for the Southern Electric
System. In March, 2003, I was promoted to my current position as Fuel

1 Manager for Gulf Power Company.

2

3 Q. What are your duties as Fuel Manager for Gulf Power Company?

4 A. I manage the Company's fuel procurement, inventory, transportation,
5 budgeting, contract administration, and quality assurance programs to
6 ensure that the generating plants operated by Gulf Power are supplied
7 with an adequate quantity of fuel in a timely manner and at the lowest
8 practical cost.

9

10 Q. What is the purpose of your testimony in this docket?

11 A. The purpose of my testimony is to support Gulf Power Company's
12 projection of fuel expenses for the period January 1, 2004 through
13 December 31, 2004. Also, it is my intent to be available to answer
14 questions that may arise among the parties to this docket concerning Gulf
15 Power Company's fuel expense projections.

16

17 Q. Have you prepared an exhibit that contains information to which you will
18 refer in your testimony?

19 A. Yes, I have prepared an exhibit that compares actual and projected fuel
20 costs for the past ten years. The purpose of this exhibit is to indicate the
21 accuracy of Gulf's short term fuel expense projections.

22

23 Counsel: We ask that Mr. Ball's Exhibit consisting of one schedule
24 be marked as Exhibit No. _____ (HRB-1).

25

1 Q. Has Gulf Power Company made any changes to its methods for projecting
2 fuel expenses for this period?

3 A. No.

4
5 Q. Does the 2004 projection of fuel expenses reflect any major changes in
6 Gulf's fuel procurement program for this period?

7 A. No. Gulf will receive 1.9 million tons of coal under an existing
8 contract with Peabody Coal Sales. The remaining coal requirements will
9 be purchased in the market through the Request for Proposal (RFP)
10 process that has been used by Southern Company Services Fuel as
11 agent for Gulf for many years. Coal will be delivered under existing coal
12 transportation contracts. Natural gas requirements will be purchased from
13 various suppliers using firm quantity agreements with market pricing for
14 base needs and on the daily spot market for peak needs when necessary.
15 Natural gas transportation will be secured using a combination of firm and
16 spot transportation agreements.

17

18 Q. What fuel price hedging programs will be utilized by Gulf to protect the
19 customer from fuel price spikes?

20 A. Natural gas prices will be hedged financially using instruments that
21 conform to Gulf's established guidelines for hedging activity. Coal supply
22 and transportation prices will be hedged physically using term agreements
23 with either fixed pricing or pricing tied to various published market price
24 indexes. This is consistent with Gulf's Risk Management Plan previously
25 filed in this docket.

1 Q. How does the total projected fuel cost for the 2004 period compare to the
2 projected fuel cost for the same period in 2003?

3 A. The total cost of fuel to meet system net generation needs was projected
4 to be \$312,747,000 in 2003. The projected total cost of fuel to meet
5 system net generation needs in 2004 is \$340,227,000. This is an
6 increase of \$27,480,000 or 8.79%. On a fuel cost per MWH basis, the
7 2003 projected cost was \$19.64 per MWH and the 2004 projected fuel
8 cost is \$20.93 per MWH. This is an increase of \$1.29 per MWH or
9 6.57%. The higher fuel costs reflect a significant increase in the projected
10 market price of natural gas and a modest increase in the projected market
11 price of coal.

12
13 Q. Mr. Ball, does this complete your testimony?

14 A. Yes, it does.
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1 GULF POWER COMPANY
2 Before the Florida Public Service Commission
3 Direct Testimony and Exhibit of
4 L. S. Noack
5 Docket No. 030001-EI
6 Date of Filing April 1, 2003
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12 Q. Please state your name, address, and occupation.

13 A. My name is Lonzelle S. Noack. My business address is
14 One Energy Place, Pensacola, Florida 32520-0335. My
15 current job position is Power Generation Specialist,
16 Senior for Gulf Power Company.
17

18 Q. Please describe your educational and business
19 background.

20 A. I received my Bachelor of Science degree in
21 Environmental Engineering from the University of
22 Florida in 1995 and received my Master of Business
23 Administration degree from the University of West
24 Florida in 2000. I joined Gulf Power in 1995 as an
25 Environmental Engineer and served in that role with
increasing levels of responsibility for over six years.
Major responsibilities included coordination of federal
and state air-related compliance testing for all Gulf
Power generating units, management of the Continuous
Emission Monitoring (CEM) System program at each of the
Company's generating facilities, and coordination of

1 the Company's air compliance reporting to state and
2 federal regulatory agencies. I was also responsible
3 for serving as Gulf's Environmental Subject Matter
4 Expert on Company and system-wide compliance teams. As
5 previously mentioned in my testimony, my current job
6 position is Power Generation Specialist, Senior at Gulf
7 Power Company. In this position, I am responsible for
8 preparing all GPIF filings as well as other generating
9 plant reliability and heat rate performance reporting.
10

11 Q. Ms. Noack, what is the purpose of your testimony in
12 this proceeding?

13 A. The purpose of my testimony is to present GPIF results
14 for Gulf Power Company for the period of January 1,
15 2002, through December 31, 2002.
16

17 Q. Ms. Noack, have you prepared an exhibit that contains
18 information to which you will refer in your testimony?

19 A. Yes. I have prepared an exhibit consisting of five
20 schedules.
21

22 Q. Ms. Noack, was this exhibit prepared by you or under
23 your direction and supervision?

24 A. Yes. It was.
25

1 Counsel: We ask that Ms. Noack's exhibit,
2 consisting of five schedules, be marked for
3 identification as exhibit____(LSN-1).
4

5 Q. Ms. Noack, were average net operating heat rate (ANOHR)
6 targets that included the new BTU/LB independent
7 variable used for plant Daniel Units 1 & 2 in this
8 period?

9 A. No. As mentioned in the Direct Testimony of J. R.
10 Douglass, Docket No. 010001-EI, filed September 20,
11 2001, use of the BTU/LB independent variable in the
12 heat rate regression equations has been discontinued.
13 This is due to regression analysis, which determined
14 that this variable is not significant to a 90%
15 confidence interval for either unit. It is anticipated
16 that high-BTU coal, with a reasonably consistent
17 average heat content, will be used at Plant Daniel for
18 the foreseeable future, and the resulting heat rate
19 equations are valid for those conditions.
20

21 Q. Ms. Noack, is there any other information which has
22 been supplied to the Commission pertaining to this GPIF
23 period which requires amendment?

24 A. No. There is not.
25

1 Q. Ms. Noack, would you now review the Company's
2 equivalent availability results for the period?

3 A. Actual equivalent availability and adjusted actual
4 equivalent availability figures for each of the
5 Company's GPIF units are shown on page 14 of
6 Schedule 5. Pages 3 through 9 of Schedule 2 contain
7 the calculations for the adjusted actual equivalent
8 availabilities.

9

10 A calculation of GPIF availability points based on
11 these availabilities and the targets established by
12 Commission Order PSC-01-2516-FOF-EI is on page 10 of
13 Schedule 2. The results are: Crist 4, +10.00;
14 Crist 6, +4.76 points; Crist 7, +10.00 points; Smith 1,
15 +10.00 points; Smith 2, -10.00 points; Daniel 1, +10.00
16 points; and Daniel 2, +10.00 points.

17

18 Q. Ms. Noack, what were the heat rate results for the
19 period?

20 A. The detailed calculations of the actual average net
21 operating heat rates for the Company's GPIF units are
22 on pages 2 through 8 of Schedule 3.

23

24 As was done for the prior GPIF periods, and as
25 indicated on pages 9 through 15 of Schedule 3, the

1 target equations were used to adjust actual results to
2 the target bases. These equations, submitted in
3 September 2001, are shown on page 17 of Schedule 3.

4
5 As calculated on page 18 of Schedule 3, the adjusted
6 actual average net operating heat rates correspond to
7 the following GPIF unit heat rate points: -10.00 for
8 Crist 4, -1.16 for Crist 6, 0.00 for Crist 7; -3.39 for
9 Smith 1, -8.14 for Smith 2; +5.41 for Daniel 1; and
10 0.00 for Daniel 2.

11
12 Q. Ms. Noack, what number of Company points was achieved
13 during the period, and what reward or penalty is
14 indicated by these points according to the GPIF
15 procedure?

16 A. Using the unit equivalent availability and heat rate
17 points previously mentioned, along with the appropriate
18 weighting factors, the number of Company points
19 achieved is +2.02, as indicated on page 2 of Schedule
20 4. This calculated to a reward in the amount of
21 \$431,920.

22
23 Q. Ms. Noack, would you please summarize your testimony?

24 A. Yes. In view of the adjusted actual equivalent
25 availabilities, as shown on page 10 of Schedule 2, and

1 the adjusted actual average net operating heat rates
2 achieved, as shown on page 18 of Schedule 3, evidencing
3 the Company's performance for the period, Gulf
4 calculates a reward in the amount of \$431,920 as
5 provided for by the GPIF plan.

6

7 Q. Ms. Noack, does this conclude your testimony?

8 A. Yes.

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1 GULF POWER COMPANY
2 Before the Florida Public Service Commission
3 Direct Testimony of
4 L. S. Noack
5 Docket No. 030001-EI
6 Date of Filing September 12, 2003
7

8 Q. Please state your name, address and occupation.

9 A. My name is Lonzele S. Noack. My business address is
10 One Energy Place, Pensacola, Florida 32520-0335. My
11 current job position is Power Generation Specialist,
12 Senior for Gulf Power Company.

13 Q. Please describe your educational and business
14 background.

15 A. I received my Bachelor of Science degree in
16 Environmental Engineering from the University of
17 Florida in 1995 and received my Master of Business
18 Administration degree from the University of West
19 Florida in 2000. I joined Gulf Power in 1995 as an
20 Environmental Engineer and served in that role with
21 increasing levels of responsibility for over six years.
22 Major responsibilities included coordination of federal
23 and state air-related compliance testing for all Gulf
24 Power generating units, management of the Continuous
25 Emission Monitoring (CEM) System program at each of the
Company's generating facilities, and coordination of

1 the Company's air compliance reporting to state and
2 federal regulatory agencies. I was also responsible
3 for serving as Gulf's Environmental Subject Matter
4 Expert on Company and system-wide compliance teams. As
5 previously mentioned in my testimony, my current job
6 position is Power Generation Specialist, Senior at Gulf
7 Power Company. In this position, I am responsible for
8 preparing all GPIF filings as well as other generating
9 plant reliability and heat rate performance reporting.

10

11 Q. What is the purpose of your testimony in this
12 proceeding?

13 A. The purpose of my testimony is to present GPIF targets for
14 Gulf Power Company for the period of January 1, 2004 through
15 December 31, 2004.

16

17 Q. Have you prepared an exhibit that contains information
18 to which you will refer in your testimony?

19 A. Yes. I have prepared one exhibit consisting of three
20 schedules.

21

22 Q. Was this exhibit prepared by you or under your
23 direction and supervision?

24 A. Yes, it was.

25

1 Counsel: We ask that Ms. Noack's exhibit be
2 marked for identification as Exhibit__(LSN-2).
3

4 Q. Which units does Gulf propose to include under the GPIF
5 for the subject period?

6 A. We propose that Crist Units 4, 5, 6, and 7, Smith Units
7 1 and 2, and Daniel Units 1 and 2 continue to be the
8 Company's GPIF units. The projected net generation
9 from these units is approximately 82% of Gulf's
10 projected net generation for 2004.
11

12 Q. What are the target heat rates Gulf proposes to use in
13 the GPIF for these units for the performance period
14 January 1, 2004 through December 31, 2004?

15 A. I would like to refer you to Page 43 of Schedule 1 of
16 my Exhibit__(LSN-2) where these targets are listed.
17

18 Q. How were these proposed target heat rates determined?

19 A. They were determined according to the GPIF
20 implementation manual procedures for Gulf.
21

22 Q. Describe how the targets were determined for Gulf's
23 proposed GPIF units.

24 A. Page 2 of Schedule 1 of Exhibit__(LSN-2) shows the
25 target average net operating heat rate equations for

1 the proposed GPIF units, and pages 4 through 39 of
2 Schedule 1 contain the weekly historical data used for
3 the statistical development of these equations.
4 Pages 40 through 42 of Schedule 1 present the
5 calculations that provide the unit target heat rates
6 from the target equations.

7
8 Q. Were the maximum and minimum attainable heat rates for
9 each proposed GPIF unit, indicated on page 43 of
10 Schedule 1 of Exhibit___(LSN-2), calculated according
11 to the appropriate GPIF implementation manual
12 procedures?

13 A. Yes.

14
15 Q. What are the proposed target, maximum, and minimum
16 equivalent availabilities for Gulf's units?

17 A. The target, maximum, and minimum equivalent
18 availabilities are listed on page 4 of Schedule 2 of
19 Exhibit___(LSN-2).

20
21 Q. How are the target equivalent availabilities
22 determined?

23 A. The target equivalent availabilities were determined
24 according to the standard GPIF implementation manual
25 procedures for Gulf and are presented on page 2 of

1 Schedule 2 of Exhibit____(LSN-2).

2

3 Q. How were the maximum and minimum attainable equivalent
4 availabilities determined for each unit?

5 A. The maximum and minimum attainable equivalent
6 availabilities, which are presented along with their
7 respective target availabilities on page 4 of Schedule
8 2 of Exhibit____(LSN-2), were determined per GPIF manual
9 procedures for Gulf.

10

11 Q. Ms. Noack, has Gulf completed the GPIF minimum filing
12 requirements data package?

13 A. Yes, we have completed the minimum filing requirements
14 data package. Schedule 3 of my Exhibit____(LSN-2)
15 contains this information.

16

17 Q. Ms. Noack, would you please summarize your testimony?

18 A. Yes. Gulf asks that the Commission accept:

19 1. Crist Units 4, 5, 6 and 7, Smith Units 1 and 2, and
20 Daniel Units 1 and 2 for inclusion under the GPIF for
21 the period of January 1, 2004 through December 31,
22 2004.

23

24 2. The target, maximum attainable, and minimum
25 attainable average net operating heat rates, as

1 proposed by the Company and as shown on page 43 of
2 Schedule 1 and also page 5 of Schedule 3 of my
3 Exhibit____(LSN-2).

4

5 3. The target, maximum attainable, and minimum
6 attainable equivalent availabilities, as proposed
7 by the Company and as shown on Page 4 of Schedule
8 2 and also page 5 of Schedule 3 of my
9 Exhibit____(LSN-2).

10

11 4. The weekly average net operating heat rate least
12 squares regression equations, shown on page 2 of
13 Schedule 1 and also pages 20 through 35 of
14 Schedule 3 of my Exhibit____(LSN-2), for use in
15 adjusting the annual actual unit heat rates to
16 target conditions.

17

18 Q. Ms. Noack, does this conclude your testimony?

19 A. Yes.

20

21

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25

1 to my current position as Senior Engineer in the Generation Services
2 Department in 2002. I am primarily responsible for the administration of
3 Gulf's Intercompany Interchange Contract (IIC) and coordination of Gulf's
4 generation planning activities.

5 During my years of service with the Company, I have gained
6 experience in the areas of distribution operation, maintenance, and
7 construction; retail and wholesale electric service tariff administration;
8 wholesale transmission service tariff administration; IIC and bulk power
9 sales contract administration; and transmission and control center
10 operations.

11

12 Q. What is the purpose of your testimony in this proceeding?

13 A. The purpose of my testimony is to summarize Gulf Power Company's
14 (Gulf) purchased power recoverable costs for energy purchases and sales
15 that were incurred during the January 2002 through December 2002
16 recovery period. I will then compare these actual costs to the amounts
17 originally projected in Gulf's September 2001 fuel filing for the period and
18 discuss the reasons for the differences.

19 I will also summarize the actual capacity expenses that were
20 incurred during the January 2002 through December 2002 recovery
21 period. I will compare this figure to the amount originally projected in
22 Gulf's September 2001 fuel filing and discuss the reason for the
23 difference.

24

25

1 Q. During the period January 2002 through December 2002, what was Gulf's
2 actual purchased power recoverable cost for energy purchases and how
3 did it compare with the projected amount?

4 A. Gulf's actual total purchased power recoverable cost for energy
5 purchases, as shown on line 12 of the December 2002 Period-to-Date
6 Schedule A-1 was \$43,473,017 for 2,449,554,670 KWH as compared to
7 the originally projected amount of \$21,710,832 for 755,649,000 KWH that
8 was filed September 20, 2001. The actual cost per KWH purchased was
9 1.7747 ¢/KWH as compared to the projected amount of 2.8731 ¢/KWH, or
10 38% under the projection.

11

12 Q. What were the events that influenced Gulf's purchase of energy?

13 A. During the January 2002 through December 2002 recovery period, a
14 slowdown in economic activity in the Southeast United States combined
15 with slightly milder regional weather to produce lower than forecasted
16 loads across most of the Southern electric system (SES). These factors
17 led to an increased availability of lower priced energy from the SES.
18 While SES territorial loads were 1.4% lower than projected, the above
19 mentioned conditions did not directly affect Gulf's load. Gulf's actual load
20 was 5.2% over budget. Gulf's greater energy needs in 2002 required the
21 Company to purchase more energy to meet its load requirements. Gulf
22 was able to purchase this energy at a lower unit cost because lower cost
23 SES pool resources were not needed to serve the other operating
24 companies' system loads. Therefore, Gulf purchased more energy at a
25 lower price than was forecasted during the January 2002 through

1 December 2002 recovery period in order to meet its higher load
2 obligations.

3

4 Q. During the 2002 recovery period, what was the fuel cost effect of Gulf's
5 increased purchases?

6 A. Although Gulf was able to purchase energy at a lower unit cost, the
7 significant increase in the volume of purchases to serve Gulf's higher
8 actual load requirements resulted in a net cost increase that contributed to
9 Gulf's higher 2002 recoverable fuel costs.

10

11 Q. During the period January 2002 through December 2002, what was Gulf's
12 actual purchased power fuel cost for energy sales and how did it compare
13 with the projected amount?

14 A. Gulf's actual total purchased power fuel cost for energy sales, as shown
15 on line 18 of the December 2002 Period-to-Date Schedule A-1 was
16 \$62,984,977 for 3,693,633,668 KWH as compared to the projected
17 amount of \$105,918,000 for 4,456,170,000 KWH. The actual fuel cost
18 per KWH sold was 1.7052 ¢/KWH, or 28% under the projected amount of
19 2.3769 ¢/KWH.

20

21 Q. What were the events that influenced Gulf's sale of energy?

22 A. The same unfavorable economic conditions and milder weather that
23 influenced Gulf's level of purchases significantly reduced Gulf's actual
24 sales during the 2002 recovery period. Because of the lower loads
25 experienced by other SES operating companies, Gulf did not have as

1 many opportunities to sell its energy to SES pool members as anticipated
2 in the forecast. Therefore, during the January 2002 through December
3 2002 recovery period, Gulf sold less energy to the pool at a lower than
4 projected unit cost.

5

6 Q. During the 2002 recovery period, what was the fuel cost effect of Gulf's
7 lower sales?

8 A. Because the volume of actual sales was lower than projected, and the unit
9 cost for actual sales was also lower, Gulf's fuel and purchased power
10 costs were not reduced as much as forecasted by the recoverable
11 revenue produced by these sales.

12

13 Q. During the period January 2002 through December 2002, how did Gulf's
14 actual net purchased power capacity cost compare with the net projected
15 cost?

16 A. The actual net capacity cost for the January 2002 through December
17 2002 recovery period, shown on line 4 of Schedule CCA-2, was
18 \$3,185,812. Gulf's projected net purchased power capacity cost for the
19 same period was \$3,584,605, as indicated on Line 5 of Schedule CCE-1
20 that was filed September 21, 2001 in Docket No. 010001-EI. The
21 difference between the actual net capacity cost and the projected net
22 capacity cost for the recovery period is \$398,793, or a decrease of 11%.

23

24 Q. Please explain the reason for the decrease in Gulf's capacity cost.

25 A. The total net capacity cost decrease for the January 2002 through

1 December 2002 recovery period is attributable to Gulf's lower than
2 projected net market capacity purchase costs and higher transmission
3 revenues. Gulf's actual net market capacity costs decreased by \$230,113
4 due to higher sales revenues, while actual transmission revenues
5 associated with energy sales were \$223,367 above the September 2001
6 projection. These increased revenues more than offset the slight IIC
7 reserve sharing cost increase of \$54,687 to produce an overall \$398,793
8 capacity cost decrease for the January 2002 through December 2002 cost
9 recovery period.

10

11 Q. Does this conclude your testimony?

12 A. Yes.

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GULF POWER COMPANY

Before the Florida Public Service Commission
Direct Testimony of
H. Homer Bell
Docket No. 030001-EI
Date of Filing: August 12, 2003

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5

6 Q. Please state your name, business address and occupation.

7 A. My name is H. Homer Bell, and my business address is One Energy
8 Place, Pensacola, Florida 32520. I am a Senior Engineer in the
9 Generation Services Department of Gulf Power Company.

10

11 Q. Have you previously filed testimony in this Docket?

12 A. Yes.

13

14 Q. Please summarize your educational and professional background.

15 A. I received my Bachelor of Science Degree in Electrical Engineering from
16 Mississippi State University in 1980 and I received my Master of Business
17 Administration Degree from the University of Southern Mississippi in
18 1982. I joined Gulf Power Company (Gulf) as an associate engineer in
19 Gulf's Pensacola District Engineering Department, and have since held
20 engineering positions in the Rates and Regulatory Matters Department
21 and the Transmission and System Control Department. I was promoted
22 to my current position as Senior Engineer in the Generation Services
23 Department in 2002. I am primarily responsible for the administration of
24 Gulf's Intercompany Interchange Contract (IIC) and coordination of Gulf's
25 generation planning activities.

1 During my years of service with the company, I have gained
2 experience in the areas of distribution operation, maintenance, and
3 construction; retail and wholesale electric service tariff administration;
4 wholesale transmission service tariff administration; IIC and bulk power
5 sales contract administration; and transmission and control center
6 operations.

7
8 Q. What is the purpose of your testimony in this proceeding?

9 A. The purpose of my testimony is to summarize Gulf 's actual / estimated
10 true-up projections of purchased power recoverable energy purchases
11 and sales for the January 2003 through December 2003 recovery period.
12 I will compare these January 2003 through December 2003 estimated
13 true-up amounts to the amounts originally projected in Gulf's September
14 2002 fuel filing for the period and discuss the reason for the difference.

15 I will also summarize the actual / estimated true-up projection of net
16 capacity expenses for the January 2003 through December 2003 recovery
17 period. I will compare these figures to the amounts projected in Gulf's
18 October 2002 revised capacity filing for the period and discuss the reason
19 for the difference.

20
21 Q. During the period January 2003 through December 2003, what is Gulf's
22 actual / estimated purchased power recoverable cost for energy
23 purchases and how does it compare with the September 2002 projected
24 amount?

25 A. Using actual data for January through July 2003 and a revised projection

1 for August through December 2003, Gulf's total estimated purchased
2 power recoverable cost for energy purchases, shown on line 12 of the
3 January 2003 - December 2003 Schedule E-1B-1 is \$24,781,930. The
4 estimated amount of purchased energy is 1,090,939,811 KWH. The
5 September 2002 projected cost of energy purchases was \$6,912,775 for
6 285,605,000 KWH. The estimated true-up cost per KWH purchased is
7 2.2716 ¢/KWH as compared to the originally projected cost of
8 2.4204 ¢/KWH, or 6% under the projection made last fall.

9
10 Q. What are the primary reasons for the difference between Gulf's original
11 projection and the current projection of Gulf's energy purchases?

12 A. During the period January through July 2003, Gulf purchased a higher
13 than projected volume of energy due to the combination of January's cold
14 weather, a planned outage for Smith Unit 3 in March that was not yet
15 scheduled at the time of the September 2002 projection, and the
16 availability of lower cost energy from the resources of the Southern
17 electric system (SES). With the exception of January and March, when
18 Gulf experienced higher average unit costs for its energy purchases, Gulf
19 purchased this additional energy from the SES power pool at a lower cost
20 per KWH due to lower than projected SES loads and greater availability of
21 SES nuclear and hydro generation. As a result, Gulf's overall purchase
22 activity for January through July 2003 produced an increased amount of
23 energy purchases at a lower cost per KWH.

24 Gulf has revised its purchased power projection for August through
25 December 2003 to incorporate updates to the SES generating unit

1 marginal fuel prices and system loads. This revised projection indicates
2 that Gulf will purchase more energy at a lower average cost than was
3 originally projected for August through December 2003. Therefore, the
4 actual energy purchase results through July 2003, combined with the new
5 projection for August through December 2003, produce a higher projected
6 volume of energy purchases at a lower cost per KWH for the January
7 2003 through December 2003 recovery period.

8
9 Q. During the period January 2003 through December 2003, what is Gulf's
10 actual / estimated purchased power fuel cost for energy sales and how
11 does it compare with the amount projected in September 2002?

12 A. Using actual data for January through July 2003 and a revised projection
13 for August through December 2003, Gulf's total estimated purchased
14 power fuel cost for energy sales for January through December 2003,
15 shown on line 18 of the January 2003 - December 2003 Schedule E-1B-1,
16 is \$94,399,317. The estimated amount of energy sales is
17 4,942,065,794 KWH. The originally projected amount was \$98,584,000
18 for 4,822,911,000 KWH. The estimated / actual true-up cost per KWH
19 sold is 1.9101 ¢/KWH as compared to 2.0441 ¢/KWH, or 7% lower than
20 originally projected.

21
22 Q. What is the primary reason for the difference between Gulf's original
23 projection and the current projection of Gulf's energy sales?

24 A. During January through July of the current recovery period, Gulf sold less
25 energy at a lower average cost than was projected in September 2002

1 due to lower loads experienced by other SES operating companies for
2 most of the months through July 2003. These lower loads, caused by
3 milder than anticipated weather in the months following January and
4 unfavorable regional economic conditions, caused Gulf's units to generate
5 a lower than anticipated amount of energy for SES companies' needs.
6 Therefore, during the first seven months of 2003, Gulf sold less energy to
7 the pool at a lower than projected average unit cost.

8 Gulf's revised energy sales projection for August through
9 December 2003, that reflects SES marginal fuel price and system load
10 updates, indicates a slightly higher amount of energy sales at a lower
11 average unit cost than originally projected. Therefore, the lower actual
12 energy sales through July 2003, combined with the new projection for
13 August through December 2003, produce a higher projected volume of
14 energy sales at a lower cost per KWH for the entire 2003 recovery period.

15
16 Q. During the period January 2003 through December 2003, what is Gulf's
17 projection of actual / estimated net purchased power capacity transactions
18 and how does it compare with the October 2002 revised projection of net
19 capacity transactions?

20 A. As shown on Line 5 of Schedule CCE-1b, Gulf's total estimated net
21 capacity cost for the January 2003 through December 2003 recovery
22 period, consisting of January through July actual amounts and the
23 previously projected amounts for August through December, is
24 \$7,356,844. Gulf's projected net capacity cost of \$8,210,882 for the
25 recovery period is shown on Line 4 of Schedule CCE-1 that was revised in

1 October 2002. The difference between these projections is a cost
2 decrease of \$854,038, or 10% lower than the cost that was filed in
3 October 2002.

4

5 Q. Please explain the reason for the decrease in capacity cost.

6 A. The overall capacity cost decrease projected for the January 2003
7 through December 2003 period is primarily due to Gulf's lower
8 Intercompany Interchange Contract (IIC) reserve sharing cost. Through
9 July 2003, the actual megawatts of owned capacity for other SES
10 companies that was included in the IIC reserve sharing calculation was
11 lower than originally projected. At the same time, Gulf's owned capacity
12 remained near the originally projected level. Therefore, other SES
13 companies were responsible for sharing a greater percentage of system
14 reserves, and Gulf became a lower net purchaser of capacity reserves
15 through the IIC during the January through July 2003 period.

16 Gulf's IIC reserve sharing cost in August through December 2003 is
17 not expected to differ significantly from those included in the October
18 2003 projection for these months. Therefore, Gulf's lower reserve
19 requirement as compared to other SES operating companies'
20 requirements during January through July is the primary reason for Gulf's
21 \$854,038 capacity cost decrease during the January 2003 through
22 December 2003 cost recovery period.

23

24 Q. Does this conclude your testimony?

25 A. Yes.

GULF POWER COMPANY

Before the Florida Public Service Commission
Direct Testimony of
H. Homer Bell
Docket No. 030001-EI
Date of Filing: September 12, 2003

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Q. Please state your name, business address and occupation.

A. My name is H. Homer Bell, and my business address is One Energy Place, Pensacola, Florida 32520. I am a Senior Engineer in the Generation Services Department of Gulf Power Company.

Q. Have you previously filed testimony with this Commission?

A. Yes. I have filed testimony in support of Gulf Power Company's projection and true-up of capacity and energy costs in this docket.

Q. Please summarize your educational and professional background.

A. I received my Bachelor of Science Degree in Electrical Engineering from Mississippi State University in 1980 and I received my Master of Business Administration Degree from the University of Southern Mississippi in 1982. That year I joined Gulf Power Company (Gulf) as an associate engineer in Gulf's Pensacola District Engineering Department, and have since held engineering positions in the Rates and Regulatory Matters Department and the Transmission and System Control Department. I was promoted to my current position as Senior Engineer in the Generation Services Department in 2002. I am primarily responsible for the administration of Gulf's Intercompany Interchange Contract (IIC) and

1 coordination of Gulf's generation planning activities.

2 During my years of service with the company, I have gained
3 experience in the areas of distribution operation, maintenance, and
4 construction; retail and wholesale electric service tariff administration;
5 wholesale transmission service tariff administration; IIC and bulk power
6 sales contract administration; and transmission and control center
7 operations.

8

9 Q. What is the purpose of your testimony in this proceeding?

10 A. The purpose of my testimony is to support Gulf Power Company's (Gulf)
11 projection of purchased power recoverable costs for energy purchases
12 and sales for the period January 2004 - December 2004. I will also
13 support Gulf's projection of purchased power capacity costs for the
14 January 2004 - December 2004 recovery period.

15

16 Q. Have you prepared an exhibit that contains information to which you will
17 refer in your testimony?

18 A. Yes. I have one exhibit to which I will refer.

19

20 Counsel: We ask that Mr. Bell's Exhibit HHB-1 be
21 marked for identification as
22 Exhibit_____(HHB-1).

23

24

25

1 Q. What is Gulf's projected purchased power recoverable cost for energy
2 purchases for the January 2004 - December 2004 recovery period?

3 A. Gulf's projected recoverable cost for energy purchases, shown on line 13
4 of Schedule E-1 of the fuel filing, is \$12,776,000. These purchases result
5 from Gulf's participation in the coordinated operation of the Southern
6 electric system (SES) power pool. This amount is used by Gulf's witness
7 Ms. Davis as an input in the calculation of the fuel and purchased power
8 cost adjustment factor.

9

10 Q. What is Gulf's projected purchased power fuel cost for energy sales for
11 the January 2004 - December 2004 recovery period?

12 A. The projected fuel cost for energy sales, shown on line 19 of Schedule
13 E-1, is \$108,525,000. These sales are a product of Gulf's participation in
14 the coordinated operation of the SES power pool. This amount is used by
15 Gulf's witness Ms. Davis as an input in the calculation of the fuel and
16 purchased power cost adjustment factor.

17

18 Q. Please compare Gulf's projected purchased power recoverable costs for
19 energy purchases and sales for the January 2004 - December 2004
20 recovery period to those projected costs for January 2003 - December
21 2003 recovery period and explain the reasons the differences.

22 A. Gulf's projected purchased power recoverable cost for energy purchases
23 for the 2004 recovery period is \$12,776,000, or \$5,863,225 more than
24 projected for the 2003 recovery period. This increase in energy purchase
25 cost results from an increase in Gulf's projected customer loads that will

1 require the company to purchase more SES pool energy in 2004.

2 Gulf's projected purchased power fuel cost for energy sales in 2004
3 is \$108,525,000, or \$9,941,000 more than projected for the 2003 recovery
4 period. This increase is primarily driven by an increase in the volume of
5 Unit Power Sales to off-system customers and higher expected average
6 prices for sales to other SES operating companies. Of course, the
7 increased cost related to these sales is fully paid by the purchasing utility.
8 Gulf's customers thus receive credit for the cost of energy generation, as
9 well as the vast majority of any mark-up on opportunity sales.

10

11 Q. What information is contained in your exhibit?

12 A. My exhibit lists the long-term power contracts that are included for
13 capacity cost recovery, their associated megawatt amounts, and the
14 resulting capacity dollar amounts. Also listed on my exhibit are the
15 revenues produced by the same non-firm market capacity sales
16 agreements between the SES operating companies and utilities outside
17 the system that were included in Gulf's 2003 projection.

18

19 Q. Which power contracts produce capacity transactions that are recovered
20 through Gulf's purchased power capacity cost adjustment factor?

21 A. Two power contracts that produce recoverable capacity transactions
22 through Gulf's purchased power capacity adjustment factor are the SES
23 Intercompany Interchange Contract (IIC), under which Gulf participates in
24 the SES reserve equalization process, and Gulf's cogeneration purchased
25 power contract with Solutia. The Commission has authorized the

1 Company to include capacity transactions under the IIC for recovery
2 through the purchased power capacity cost adjustment factor. Gulf will
3 continue to have IIC capacity transactions during the January 2004 -
4 December 2004 recovery period. The energy transactions under this
5 contract are recovered through the fuel cost adjustment factor.

6 The Gulf/Solutia cogeneration purchased power contract enables
7 Gulf to purchase 19 megawatts of firm capacity until June 1, 2005. Gulf
8 has included the contract's annual cost for the January 2004 - December
9 2004 recovery period in this projection. The energy transactions under
10 this contract have also been approved by the Commission for recovery,
11 and these costs are included for cost recovery purposes through the fuel
12 cost adjustment factor.

13
14 Q. Are there any other arrangements that produce capacity transactions that
15 are recovered through Gulf's purchased power capacity cost adjustment
16 factor?

17 A. Yes. Gulf, as a member of the SES, continues to participate in the same
18 two agreements to sell non-firm market capacity to non-associated utilities
19 that were included in Gulf's capacity cost projections for the January 2003
20 - December 2003 recovery period. During the 2004 recovery period, Gulf
21 will continue to receive capacity revenues associated with these contracts.
22 The revenues from these non-firm sales will produce credits that will lower
23 the overall 2004 projected capacity costs. Any scheduled energy
24 transactions associated with these capacity sales are handled for cost
25 recovery purposes through the fuel cost adjustment factor.

1 Q. What are Gulf's IIC capacity transactions that are projected for the
2 January 2004 - December 2004 recovery period?

3 A. As shown on my Exhibit HHB-1, IIC capacity purchases in the amount of
4 \$19,027,487 are projected for the 2004 recovery period.

5

6 Q. What is the cost of Gulf's capacity purchase from Solutia that is projected
7 for the January 2004 - December 2004 recovery period?

8 A. As shown on my Exhibit HHB-1, Gulf is projected to pay \$746,424, or
9 \$62,202 per month, to Solutia for the firm capacity purchase made
10 pursuant to the Commission approved contract. This amount has not
11 changed from the amount that was projected for recovery in 2003.

12

13 Q. What amount of revenues associated with Gulf's market capacity sales is
14 projected for the January 2004 - December 2004 recovery period?

15 A. As shown on my Exhibit HHB-1, Gulf is projected to receive a total of
16 \$119,004 from the sale of non-firm capacity to non-associated utilities.

17

18 Q. Are there other projected revenues that Gulf has included in its capacity
19 cost recovery clause for the 2004 recovery period?

20 A. Yes. In accordance with Florida Public Service Commission Order No.
21 PSC-99-2512-FOF-EI, issued December 22, 1999, Gulf will continue to
22 include an estimate of transmission revenues in its capacity cost recovery
23 clause. For the 2004 recovery period, Gulf expects to receive
24 transmission revenues in the amount of \$112,000. This amount is shown
25 on Schedule CCE-1 of Gulf's witness Ms. Davis' testimony.

1 Q. What are Gulf's total projected net capacity transactions for the January
2 2004 - December 2004 recovery period?

3 A. As shown on my Exhibit HHB-1, the IIC capacity purchases, the Solutia
4 contract purchases, and the non-firm market capacity sales will result in a
5 projected net capacity cost of \$19,654,907. Including the estimated
6 transmission revenues that are shown on Schedule CCE-1, Gulf's total
7 projected net capacity cost for the 2004 recovery period is \$19,542,907.
8 This figure is used by Gulf's witness Ms. Davis as an input into the
9 calculation of the total capacity transactions to be recovered through the
10 purchased power capacity cost adjustment factor for this annual recovery
11 period.

12
13 Q. Please compare Gulf's January 2004 - December 2004 total projected net
14 capacity cost to those projected costs for January 2003 - December 2003
15 recovery period and explain the reason for the difference.

16 A. Gulf's 2004 net capacity cost is projected to be \$11,332,025 higher than
17 its October 2003 estimate of \$8,210,882 due primarily to Gulf's higher IIC
18 capacity reserve sharing cost that is produced by Gulf's higher purchases
19 of SES capacity reserves under the provisions of the IIC.

20
21 Q. What factors contribute to Gulf's increased purchases of SES capacity
22 reserves during the January 2004 - December 2004 recovery period?

23 A. The primary factor is that Gulf's load is actually increasing, whereas most
24 other utilities in the SES are seeing declines in their loads. Therefore,
25 Gulf must purchase more capacity to serve its increasing load.

1 The continued slowdown in economic activity in areas of the
2 Southeastern United States has caused several SES operating
3 companies to lower their load forecasts for 2004. Also, improved SES
4 generating unit availability factors have resulted in more SES generating
5 capacity available to serve projected system load which increases the bulk
6 power reliability of the grid. This produces a higher level of system
7 capacity reserves to be shared, or equalized, by all SES operating
8 companies.

9 In conjunction with these factors that produce higher system
10 reserves, Gulf is projected to be responsible for a higher load ratio share
11 of these reserves because of Gulf's higher historical loads that are used to
12 calculate its reserve responsibility ratio. The fact that Gulf's load is
13 growing relatively faster than the other companies' loads means more
14 generation must be available to maintain reliability on the grid. Therefore,
15 Gulf will need to purchase more system capacity, and its IIC capacity cost
16 will be correspondingly higher during the January 2004 - December 2004
17 recovery period.

18
19 Q. Does this conclude your testimony?

20 A. Yes.

21

22

23

24

25

**PROGRESS ENERGY FLORIDA
DOCKET No. 030001-EI**

**Fuel and Capacity Cost Recovery
Final True-Up for the Period
January through December, 2002**

**DIRECT TESTIMONY OF
PAMELA R. MURPHY**

1 **Q. Please state your name and business address.**

2 A. My name is Pamela R. Murphy. My business address is P. O. Box 1551,
3 Raleigh, North Carolina 27602.

4

5 **Q. By whom are you employed and in what capacity?**

6 A. I am employed by Progress Energy Carolinas in the capacity of Director,
7 Gas & Oil Trading.

8

9 **Q. Have your duties and responsibilities remained the same since you**
10 **last submitted testimony in this proceeding?**

11 A. Yes, my responsibilities for the procurement and trading of natural gas and
12 oil on behalf of Progress Energy Florida (Progress Energy or the Company)
13 have remained the same.

14

15 **Q. What is the purpose of your testimony?**

16 A. The purpose of my testimony is to present and address Progress Energy's
17 Risk Management Plan for fuel procurement in 2004. In addition, I will
18 address Staff's preliminary Issues 13F, regarding the Company's actions to

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1 mitigate price volatility through hedging programs, and 13G, regarding the
2 Company's operation and maintenance expenses for its hedging programs.
3

4 **Q. Has Progress Energy developed its Risk Management Plan for fuel**
5 **procurement in 2004 in accordance with the Resolution of Issues**
6 **proposed by Staff and approved by the Commission in Docket No.**
7 **011605-EI?**

8 A. Yes. Progress Energy's Risk Management Plan was prepared in
9 accordance with paragraph 2 of the Resolution of Issues and is attached to
10 my prepared testimony as Exhibit No. ____ (PRM-1). Certain information in
11 the exhibit has been redacted, consistent with the Company's request for
12 confidential classification of this information.
13

14 **Q. In what types of hedging activities does Progress Energy expect to**
15 **engage during 2004?**

16 A. Progress Energy has been conducting and will continue to conduct physical
17 hedging while in the process of implementing Phase 1 and 2 of a new
18 energy trading software system for both power and natural gas. Phase 2 of
19 this new system will consist of the testing and implementation of
20 specialized natural gas software (the Gas Management System) that will be
21 used for physical and financial transactions, and is expected to be
22 operational in mid-2004. Additionally, in August 2003, management
23 approval was given to an expansion of the Company's hedging strategy
24 under which its forecasted 2004 minimum monthly natural gas
25 requirements will be hedged as a base level. The objective of this

1 expanded hedging strategy is to provide greater fuel price stability to
2 customers and thereby reduce the likelihood of future mid-course
3 corrections, while attempting to capture savings if and when market
4 opportunities present themselves. The newly approved strategy has
5 already been implemented and, to date, Progress Energy has hedged a
6 significant portion of its forecasted annual natural gas requirements for
7 2004.

8
9 **Q. What are Progress Energy's plans for hedging residual oil in 2004?**

10 A. Consistent with its hedging strategy for natural gas described above,
11 Progress Energy is in the process of finalizing the adoption of a more active
12 strategy for hedging residual (No. 6) oil. Under the revised strategy, the
13 Company will physically hedge its forecasted 2004 minimum monthly No. 6
14 oil requirements as a base level, which represents nearly 70% of its
15 forecasted annual requirements. This strategy has the same objective as
16 the Company's natural gas hedging strategy described above.

17
18 **Q. What is Progress Energy's time frame for hedging forward prices of
19 natural gas and residual oil?**

20 A. The Company's current hedging strategy extends for a two-year rolling
21 period. For example, in the summer of 2003, Progress Energy will consider
22 hedges forward through the summer of 2005 under a phased hedging
23 approach.

24
25 **Q. What is meant by the term "phased hedging approach"?**

1 A. Progress Energy reviews its market view on forward pricing on a weekly
2 basis. The Company's strategy is to enter into multiple transactions over
3 time so that its hedging portfolio will be representative of the changing
4 market dynamics, as opposed to hedging its requirements all at one time.

5
6 **Q. Were Progress Energy's actions through July 2003 to mitigate fuel
7 and purchased power price volatility through implementation of its
8 non-speculative hedging programs prudent? (Staff Issue 13F)**

9 A. Yes. For the seven-month period from January through July 2003,
10 Progress Energy hedged approximately 29% of its natural gas purchases,
11 which was the appropriate level for the period. Market conditions did not, in
12 the Company's judgment, warrant hedging additional purchases, since
13 natural gas prices during this period were already at high levels. This
14 posed an unacceptable risk that additional hedges would have locked in
15 above-market prices at the time delivery was to be taken.

16
17 **Q. What were the results of Progress Energy's hedging activities during
18 the January through July period?**

19 A. The Company's hedging activities for the period produced customer
20 savings of approximately \$14 million. In addition, in May 2003, the
21 Company renegotiated a long-term contract for residual (No. 6) oil that is
22 expected to save its customers approximately \$13.8 million through the end
23 of 2007.

24

1 **Q. Are Progress Energy's actual and projected operation and**
2 **maintenance expenses for 2002 through 2004 for its non-speculative**
3 **financial and/or physical hedging programs to mitigate fuel and**
4 **purchased power price volatility reasonable for cost recovery**
5 **purposes? (Staff Issue 13G)**

6 A. Progress Energy will not incur any charges for the implementation of its
7 new financial hedging program until Phase 2 of the program's software
8 system becomes operational, which, as I described earlier, is expected to
9 be mid-2004. At this time, the Company's allocated share of these charges
10 has not been finalized. Therefore, the Company proposes to book the
11 charges when they are incurred and address their reasonableness in
12 subsequent true-up testimony.

13
14 **Q. Does this conclude your testimony?**

15 A. Yes, it does.

PROGRESS ENERGY FLORIDA**DOCKET No. 030001-EI****Levelized Fuel and Capacity Cost Recovery Factors
January through December 2004****DIRECT TESTIMONY OF
JAVIER PORTUONDO**

1 **Q. Please state your name and business address.**

2 A. My name is Javier Portuondo. My business address is Post Office Box
3 14042, St. Petersburg, Florida 33733.

4

5 **Q. By whom are you employed and in what capacity?**

6 A. I am employed by Progress Energy Service Company, LLC, in the capacity
7 of Director, Regulatory Services - Florida.

8

9 **Q. Have your duties and responsibilities remained the same since your
10 testimony was last filed in this docket?**

11 A. Yes.

12

13 **Q. What is the purpose of your testimony?**

14 A. The purpose of my testimony is to present for Commission approval the
15 levelized fuel and capacity cost factors of Progress Energy Florida
16 (Progress Energy or the Company) for the period of January through
17 December 2004. In addition, I will address Staff preliminary Issue 13D

1 regarding the Company's market price proxy for waterborne coal
2 transportation, including a detailed discussion of the circumstances that led
3 to the Commission's adoption of the market proxy mechanism. I will then
4 address Staff Issues 13A, 13B and 13C regarding ongoing Commission
5 practices for the treatment of certain costs related to Progress Fuels
6 Corporation, Issue 13E regarding Progress Energy's purchase of synthetic
7 coal in 2002, and a new matter of which Staff has recently advised the
8 Company regarding the treatment of Progress Fuel's FOB Barge coal
9 purchases in 2002. Finally, I will address an issue raised by the Company
10 in an attempt to resolve any uncertainty that may exists regarding the
11 appropriate baseline O&M expenses to be used in determining recoverable
12 incremental costs in this proceeding.

13
14 **Q. Do you have an exhibit to your testimony?**

15 A. Yes. I have prepared an exhibit attached to my prepared testimony
16 consisting of Parts A through F and the Commission's minimum filing
17 requirements for these proceedings, Schedules E1 through E10 and H1,
18 which contain the Company's levelized fuel cost factors and the supporting
19 data. Parts A through C contain the assumptions which support the
20 Company's cost projections, Part D contains the Company's capacity cost
21 recovery factors and supporting data, Part E contains the calculation of
22 recoverable depreciation expense and return on capital associated with
23 Progress Energy's new Hines Unit 2 in accordance with the rate case
24 stipulation and settlement approved by the Commission in April 2002, and

1 Part F contains a graphic depiction of the Company's incremental cost
2 evaluation process.

4 FUEL COST RECOVERY

5 **Q. Please describe the levelized fuel cost factors calculated by the**
6 **Company for the upcoming projection period.**

7 A. Schedule E1, page 1 of the "E" Schedules in my exhibit, shows the
8 calculation of the Company's basic fuel cost factor of 3.453 ¢/kWh (before
9 metering voltage adjustments). The basic factor consists of a fuel cost for
10 the projection period of 2.90246 ¢/kWh (adjusted for jurisdictional losses), a
11 GPIF reward of 0.00714 ¢/kWh, and an estimated prior period true-up of
12 0.54052 ¢/kWh.

13 Utilizing this basic factor, Schedule E1-D shows the calculation and
14 supporting data for the Company's final levelized fuel cost factors for
15 service received at secondary, primary, and transmission metering voltage
16 levels. To perform this calculation, effective jurisdictional sales at the
17 secondary level are calculated by applying 1% and 2% metering reduction
18 factors to primary and transmission sales, respectively (forecasted at meter
19 level). This is consistent with the methodology used in the development of
20 the capacity cost recovery factors. The final fuel cost factor for residential
21 service is 3.458 ¢/kWh.

22 Schedule E1-E develops the Time Of Use (TOU) multipliers of 1.310
23 On-peak and 0.865 Off-peak. The multipliers are then applied to the
24 levelized fuel cost factors for each metering voltage level, which results in

1 the final TOU fuel factors for application to customer bills during the
2 projection period.

3
4 **Q. What is the change in the fuel factor for the projection period from the**
5 **fuel factor currently in effect?**

6 A. The projected average fuel factor for 2004 of 3.453 ¢/kWh is an increase of
7 0.717 ¢/kWh, or 26.2%, from the 2003 midcourse fuel factor of 2.736
8 ¢/kWh.

9
10 **Q. Please explain the reasons for the increase.**

11 A. The increase is primarily driven by the recovery of the projected 2003 true-
12 up balance of \$210.4 million. Also contributing to the higher fuel factor is
13 an increase in the projected fuel cost of oil and natural gas, as well as a
14 slight increase due to recovery of actual energy costs, since the regulatory
15 asset associated with the 1997 buyout of the Tiger Bay purchase power
16 agreements (PPAs) has been fully amortized. In 2004, Tiger Bay will be
17 treated as a company owned generating facility rather than a contractual
18 cogenerator. Partially offsetting this increase is a reduction in coal prices
19 and higher nuclear generation due to no refueling outage scheduled for
20 2004.

21
22 **Q. What is included in Schedule E1, line 4, "Adjustments to Fuel Cost"?**

23 A. Line 4 shows the recovery of the costs associated with conversion of
24 combustion turbine units to burn natural gas instead of distillate oil
25 (\$124,000), the annual payment to the Department of Energy for the

1 decommissioning and decontamination of their enrichment facilities
2 (\$1,743,831), and the recovery of the depreciation and return associated
3 with Hines Unit 2 (\$42,589,716). These fuel cost adjustments total
4 \$44,457,547.

5
6 **Q. Is the cost of purchasing emission allowances still included in**
7 **Schedule E1, line 4, "Adjustments to Fuel Cost"?**

8 A. No. Beginning in 2004, the cost of emission allowances will be recovered
9 through the Environmental Cost Recovery Clause (ECRC). Order No.
10 PSC-95-0450-FOF-EI in Docket No. 950001-EI allowed emission
11 allowances to be recovered through the Fuel and Purchased Power Cost
12 Recovery Clause if a utility was not participating in an ECRC. Progress
13 Energy began utilizing the ECRC on January 1, 2003 and received
14 Commission approval to move emission allowances to that clause in 2004.

15
16 **Q. What is included in Schedule E1, line 6, "Energy Cost of Purchased**
17 **Power"?**

18 A. Line 6 includes energy costs for the purchase of 60 MWs from Tampa
19 Electric Company and the purchase of 414 MWs under a Unit Power Sales
20 (UPS) agreement with the Southern Company. The capacity payments
21 associated with the UPS contract are based on the original contract of 400
22 MWs. The additional 14 MWs are the result of revised SERC ratings for
23 the five units involved in the unit power purchase, providing a benefit to
24 Progress Energy in the form of reduced costs per kW. Both of these
25 contracts have been approved for cost recovery by the Commission. The

1 capacity costs associated with these purchases are included in the capacity
2 cost recovery factor.

3
4 **Q. What is included in Schedule E1, line 8, "Energy Cost of Economy
5 Purchases"?**

6 A. Line 8 consists primarily of economy purchases from within or outside the
7 state. Line 8 also includes energy costs for purchases from Seminole
8 Electric Cooperative, Inc. (SECI) for load following, and off-peak hydroelectric
9 purchases from the Southeast Electric Power Agency (SEPA). The SECI
10 contract is an ongoing contract under which the Company purchases energy
11 from SECI at 95% of its avoided fuel cost. Purchases from SEPA are on an
12 as-available basis. There are no capacity payments associated with either of
13 these purchases. Other purchases may have non-fuel charges, but since
14 such purchases are made only if the total cost of the purchase is lower than
15 the Company's cost to generate the energy, it is appropriate to recover the
16 associated non-fuel costs through the fuel adjustment clause rather than the
17 capacity cost recovery clause. Such non-fuel charges, if any, are reported on
18 line 10.

19
20 **Q. How was the Gain on Other Power Sales, shown on Schedule E-1,
21 Line 15a, developed?**

22 A. Progress Energy estimates the total gain on non-separated sales during
23 2004 to be \$4,584,880, which is below the three-year rolling average for such
24 sales of \$8,239,266 by \$3,654,386. Based on the sharing mechanism

1 approved by the Commission in Docket No. 991779-EI, the total gain will be
2 distributed to customers.

3
4 **Q. How was Progress Energy's three-year rolling average gain on
5 economy sales determined?**

6 A. The three-year rolling average of \$8,239,266 is based on calendar years
7 2001 through 2003, and was calculated in accordance with Order No. PSC-
8 00-1744-PAA-EI, issued September 26, 2000 in Docket 991779-EI.

9
10 **Q. Why has the depreciation expense and return on capital associated
11 with Hines Unit 2 been included in the Adjustments to Fuel Cost entry
12 you described earlier?**

13 A. The stipulation approved by the Commission in April 2002 for Progress
14 Energy's base rate review proceeding (Docket No. 000824-EI) provides that
15 the Company will be allowed the opportunity to recover the depreciation
16 expenses and return on capital for its new Hines Unit 2 through the fuel
17 clause beginning with the unit's commercial operation through the end of
18 2005, subject to the limitation that the costs of Hines Unit 2 recovered over
19 this period may not exceed the cumulative fuel savings provided by the unit
20 over the same period. Because Hines Unit 2 is scheduled to begin
21 commercial operation in December 2003, these two cost components of
22 the unit for 2004 have been included in the projection period for recovery in
23 accordance with the stipulation. Part E of my exhibit shows the calculation
24 of the depreciation expense and return on capital associated with Hines
25 Unit 2.

1 **Q. Please explain the entry on Schedule E1, line 17, "Fuel Cost of**
2 **Stratified Sales."**

3 A. Progress Energy has several wholesale contracts with Seminole, some of
4 which represent Seminole's own firm resources, and others that provide for
5 the sale of supplemental energy to supply the portion of their load in excess
6 of Seminole's own resources, 1528 MW in 2004. The fuel costs charged to
7 Seminole for supplemental sales are calculated on a "stratified" basis, in a
8 manner which recovers the higher cost of intermediate/peaking generation
9 used to provide the energy. New contracts for fixed amounts of
10 intermediate and peaking capacity began in January of 2000. While those
11 sales are not necessarily priced at average cost, Progress Energy is
12 crediting average fuel cost of the appropriate stratification (intermediate or
13 peaking) in accordance with Order No. PSC-97-0262-FOF-EI. The fuel
14 costs of wholesale sales are normally included in the total cost of fuel and
15 net power transactions used to calculate the average system cost per kWh
16 for fuel adjustment purposes. However, since the fuel costs of the stratified
17 sales are not recovered on an average system cost basis, an adjustment
18 has been made to remove these costs and the related kWh sales from the
19 fuel adjustment calculation in the same manner that interchange sales are
20 removed from the calculation. This adjustment is necessary to avoid an
21 over-recovery by the Company which would result from the treatment of
22 these fuel costs on an average system cost basis in this proceeding, while
23 actually recovering the costs from these customers on a higher, stratified
24 cost basis.

1 Line 17 also includes the fuel cost of sales made to the City of
2 Tallahassee in accordance with Order No. PSC-99-1741-PAA-EI. The
3 stratified sales shown on Schedule E6 include 100,140 MWh, of which 93%
4 is priced at average nuclear fuel cost, the balance at an estimated
5 incremental cost of \$25 per MWh. Other transactions included on Line 17
6 are the 50 MW sale to Florida Power & Light and a 15 MW sale to the City
7 of Homestead.

8
9 **Q. Please explain the procedure for forecasting the unit cost of nuclear**
10 **fuel.**

11 A. The cost per million BTU of the nuclear fuel which will be in the reactor
12 during the projection period (Cycle 14) was developed from the
13 unamortized investment cost of the fuel in the reactor. Cycle 14 consists of
14 several "batches" of fuel assemblies which are separately accounted for
15 throughout their life in several fuel cycles. The cost for each batch is
16 determined from the actual cost incurred by the Company, which is audited
17 and reviewed by the Commission's field auditors. The expected available
18 energy from each batch over its life is developed from an evaluation of
19 various fuel management schemes and estimated fuel cycle lengths. From
20 this information, a cost per unit of energy (cents per million BTU) is
21 calculated for each batch. However, since the rate of energy consumption
22 is not uniform among the individual fuel assemblies and batches within the
23 reactor core, an estimate of consumption within each batch must be made
24 to properly weigh the batch unit costs in calculating a composite unit cost
25 for the overall fuel cycle.

1 **Q. How was the rate of energy consumption for each batch within Cycle**
2 **14 estimated for the upcoming projection period?**

3 A. The consumption rate of each batch has been estimated by utilizing a core
4 physics computer program which simulates reactor operations over the
5 projection period. When this consumption pattern is applied to the
6 individual batch costs, the resultant composite cost of Cycle 14 is \$.35 per
7 million BTU.

8
9 **Q. Please give a brief overview of the procedure used in developing the**
10 **projected fuel cost data from which the Company's basic fuel cost**
11 **recovery factor was calculated.**

12 A. The process begins with the fuel price forecast and the system sales
13 forecast. These forecasts are input into the Company's production cost
14 model, PROSYM, along with purchased power information, generating unit
15 operating characteristics, maintenance schedules, and other pertinent data.
16 PROSYM then computes system fuel consumption, replacement fuel costs,
17 and energy purchases and costs. This information is the basis for the
18 calculation of the Company's levelized fuel cost factors and supporting
19 schedules.

20
21 **Q. What is the source of the system sales forecast?**

22 A. The system sales forecast is made by the forecasting section of the
23 Financial Planning & Regulatory Services Department using the most
24 recent data available. The forecast used for this projection period was
25 prepared in June 2003.

1 **Q. Is the methodology used to produce the sales forecast for this**
2 **projection period the same as previously used by the Company in**
3 **these proceedings?**

4 A. Yes. The methodology employed to produce the forecast for the projection
5 period is the same as used in the Company's most recent filings, and was
6 developed with an econometric forecasting model. The forecast
7 assumptions are shown in Part A of my exhibit.

8
9 **Q. What is the source of the Company's fuel price forecast?**

10 A. The fuel price forecast was made by the Regulated Commercial Operations
11 Department based on forecast assumptions for residual (#6) oil, distillate
12 (#2) oil, natural gas, and coal. The assumptions for the projection period
13 are shown in Part B of my exhibit. The forecasted prices for each fuel type
14 are shown in Part C.

15 16 **CAPACITY COST RECOVERY**

17 **Q. How was the Capacity Cost Recovery factor developed?**

18 A. The calculation of the capacity cost recovery (CCR) factor is shown in Part
19 D of my exhibit. The factor allocates capacity costs to rate classes in the
20 same manner that they would be allocated if they were recovered in base
21 rates. A brief explanation of the schedules in the exhibit follows.

22 Sheet 1: Projected Capacity Payments. This schedule contains
23 system capacity payments for UPS, TECO and QF purchases. The retail
24 portion of the capacity payments is calculated using separation factors from

1 the Company's most recent Jurisdictional Separation Study available at the
2 time this filing was prepared.

3 Sheet 2: Estimated/Actual True-Up. This schedule presents the actual
4 ending true-up balance as of July, 2003 and re-forecasts the over/(under)
5 recovery balances for the next five months to obtain an ending balance for
6 the current period. This estimated/actual balance of \$3,309,148 is then
7 carried forward to Sheet 1, to be refunded during the January through
8 December, 2004 period.

9 Sheet 3: Development of Jurisdictional Loss Multipliers. The same
10 delivery efficiencies and loss multipliers presented on Schedule E1-F.

11 Sheet 4: Calculation of 12 CP and Annual Average Demand. The
12 calculation of average 12 CP and annual average demand is based on
13 2003 load research data and the delivery efficiencies on Sheet 3.

14 Sheet 5: Calculation of Capacity Cost Recovery Factors. The total
15 demand allocators in column (7) are computed by adding 12/13 of the 12
16 CP demand allocators to 1/13 of the annual average demand allocators.
17 The CCR factor for each secondary delivery rate class in cents per kWh is
18 the product of total jurisdictional capacity costs (including revenue taxes)
19 from Sheet 1, times the class demand allocation factor, divided by
20 projected effective sales at the secondary level. The CCR factor for
21 primary and transmission rate classes reflects the application of metering
22 reduction factors of 1% and 2% from the secondary CCR factor.

23
24 **Q. Please explain the decrease in the CCR factor for the projection**
25 **period compared to the CCR factor currently in effect.**

1 A. The projected average retail CCR factor of 0.77482 ¢/kWh is 13.6% lower
2 than the 2003 mid-course factor of 0.89702 ¢/kWh. The decrease is
3 primarily due to the elimination of the capacity payments associated with
4 the buyout of the Tiger Bay PPAs, since the regulatory asset has been fully
5 amortized. Partially offsetting this decrease is the annual contractual
6 escalation in capacity payments.

7
8 **Q. Has Progress Energy included incremental security charges in the**
9 **2004 projected capacity amount?**

10 A. Yes. The Company has included \$4,644,108 related to incremental
11 security charges for 2004.

12
13 **Q. What additional internal and/or external security initiatives have taken**
14 **place or are anticipated to take place that will impact Progress**
15 **Energy's request for recovery through the Capacity Cost Recovery**
16 **Clause in 2004?**

17 A. On April 29, 2003, the U.S. Nuclear Regulatory Commission (NRC) issued
18 three orders intended to strengthen protection requirements for nuclear
19 reactors (Design Basis Threat or DBT), limit working hours for security
20 personnel, and improve training for guards. Licensees must submit revised
21 DBT plans to the Commission for review and approval by April 29, 2004 and
22 implement by October 29, 2004. Progress Energy is currently assessing
23 this risk. The Company is also assessing the impact of limiting guard
24 working hours and enhancing training. Licensees must start implementation
25 immediately and must complete by October 29, 2004. The estimated cost

1 of these NRC requirements is included in the total recoverable amount
2 above. The NRC has also increased its annual license fee partly to cover
3 the costs of making plants safe from terror attacks.

4 In addition to the NRC orders, the Coast Guard, Department of
5 Homeland Security (DHS) issued on July 1, 2003 a series of interim rules to
6 promulgate maritime security requirements mandated by the Maritime
7 Transportation Security Act of 2002. The six interim rules consist of:
8 Implementation of National Maritime Security Initiatives, Area Maritime
9 Security, Vessel Security, Facility Security, Outer Continental Shelf Facility
10 Security, and Automatic Identification System. The final rule is expected to
11 be issued before November 25, 2003. The rule is expected to impact the
12 following sites: Bartow Plant, Anclote Plant, Crystal River Complex, Higgins
13 Plant, and Bayboro Station. These sites are expected to require such
14 things as additional security officers, additional gates, and closed circuit
15 television (CCTV) systems. The timing of this rule's issuance has not
16 allowed Progress Energy enough time to thoroughly quantify the financial
17 impact of its implementation. Therefore we have not included an estimate
18 of the implementation cost but rather will include the actual cost incurred as
19 part of the Company's Actual True-up filing. The costs will be accounted for
20 in accordance with Order PSC-02-1761-FOF-EI, which states on page 10
21 that:

22 "(B)ecause of the extraordinary nature of the costs in question and the
23 unique circumstances under which they arose, we find that these
24 costs do not clearly fall within the classification of 'items which
25 traditionally and historically would be recovered through base rates'."

1 . . . Because these costs are extraordinary, these costs shall be
2 treated as current year expenses. Further, we require that these
3 expenses be separately accounted to enhance our staff's ability to
4 audit them."

6 WATERBORNE COAL TRANSPORTATION

7 **Q. Before addressing Staff Issue 13D regarding Progress Energy's**
8 **market price proxy, please describe the background of waterborne**
9 **coal transportation to the Company's Crystal River plant site and its**
10 **regulation by the Commission?**

11 A. The origin of the current arrangement for waterborne transportation of coal
12 to the Crystal River plant site took place in 1976. At that time the
13 Company, then Florida Power Corporation (FPC), had two units at the
14 Crystal River site that had been previously converted from coal to oil and
15 were then in the process of being converted back to coal. These units,
16 Crystal River 1 and 2, had a combined capacity of approximately 750 MW
17 and would require about 2 million tons of coal annually. At the same time,
18 FPC was in the design and pre-construction stages of two new coal-fired
19 units, Crystal River 4 and 5, with a combined capacity of approximately
20 1,450 MW and annual coal requirements of nearly 4 million tons per year.

21 Faced with the need to arrange for the procurement and delivery of up
22 to 6 million tons of coal a year starting almost from scratch, the Company
23 elected a strategy aimed at securing a greater degree of control over the
24 costs and reliability of its long-term coal supply and transportation needs
25 than it could obtain as simply a purchaser of these services subject to the

1 vagaries of an uncertain market. Under this strategy, the Company would
2 acquire business expertise and ownership leverage through capital
3 investment in partnerships with organizations experienced in the various
4 segments of the coal supply and transportation business, particularly those
5 segments lacking a competitive market. However, it would have been
6 problematic for FPC to engage in such a business venture itself due to
7 serious legal and tax impediments associated with multi-state operations
8 and asset ownership and other key aspects of the strategy's business plan.

9 As a result, Electric Fuels Corporation (EFC), the predecessor of
10 Progress Fuels Corporation (PFC), was formed in March 1976 as a wholly-
11 owned subsidiary of FPC to carry out this long-term strategy for supplying
12 the coal requirements of the Crystal River plant site.

13
14 **Q. How did EFC implement this strategy with respect to waterborne coal**
15 **transportation?**

16 A. The most critical implementation issues were the absence of competitive
17 markets in two key segments of the waterborne transportation route; (1) the
18 storage and transloading of coal from river barges to Gulf barges at the
19 mouth of the Mississippi River, and (2) the trans-Gulf transportation of coal
20 to the Crystal River plant site. Neither segment had facilities with sufficient
21 capacity to handle the approximately 2 million tons of waterborne coal
22 annually that EFC needed to deliver to the Crystal River site (the
23 requirements of the site remaining after maximum rail deliveries). This
24 meant that a long-term commitment would have to be made for the
25 construction of additional facilities to increase tonnage capacity in both

1 segments. EFC chose to make that commitment through an ownership
2 interest in the facilities, rather than entering into long-term contracts with
3 third-party owners of the new facilities.

4 With respect to the river-to-Gulf transloading segment, EFC acquired a
5 one-third ownership interest with two other experienced partners in
6 International Marine Terminals (IMT), which began the construction of a
7 new transloading and storage terminal on the Mississippi River
8 approximately 60 miles south of New Orleans. In a similar vein, EFC
9 acquired a 65% ownership interest in a partnership with Dixie Carriers, an
10 experienced operator of ocean-going carrier vessels, for the transportation
11 of coal to the Crystal River plant site. Since no carrier vessels capable of
12 navigating the site's shallow, narrow channel were available, specially
13 designed ocean-going tug-barge units had to be constructed by the
14 partnership, Dixie Fuels Limited (DFL).

15 In addition to its investment in these two major undertakings, EFC also
16 acquired ownership interests in several smaller upriver terminals, where
17 coal delivered from the mines is loaded onto river barges. Due to the
18 limited availability of upriver terminal capacity, these investments allowed
19 EFC to obtain priority at existing terminals and to develop additional
20 capacity by constructing new terminals. Since sufficient capacity existed at
21 the time in the upriver mine-to-river (or "short-haul") transportation segment
22 and the river barge transportation segment, EFC contracted with third-party
23 suppliers of those services.

1 **Q. What was the regulatory response of the Commission to the coal**
2 **procurement and transportation responsibilities the Company placed**
3 **with EFC?**

4 A. As I indicated earlier, but for the legal and tax consequences it faced in
5 1976 (and still faces), the Company could have implemented its coal
6 procurement and transportation strategy itself, through an internal operating
7 division or department. Functionally, however, EFC served in much the
8 same capacity and was indirectly regulated by the Commission in a similar
9 manner. I use the term "indirectly regulated" because even though the
10 Commission had no regulatory authority over EFC itself, the Commission
11 had more than ample authority over the coal procurement and
12 transportation costs the Company was allowed to recover through its fuel
13 clause. And since FPC chose to pursue its strategy through an affiliate
14 solely for business considerations, it supported the Commission's treatment
15 of EFC in a utility-like manner.

16 Under this regulatory treatment, FPC was allowed to recover EFC's
17 prudently incurred costs to procure and deliver coal to the Company,
18 including a utility rate of return on its capital investment IMT and DFL. In
19 return, any profits EFC earned from these investments would be returned to
20 the Company and credited to the cost of coal charged to its customers. For
21 example, because of its ownership interest in DFL, EFC receives 65% of
22 DFL's profits. However, under the Commission's regulatory treatment, EFC
23 would also earn a rate of return on its capital investment in DFL.
24 Therefore, EFC would credit its DFL profits dollar-for-dollar against the cost
25 of coal charged to the Company and, ultimately, its customers.

1 **Q. How did this regulatory treatment of EFC work over time?**

2 A. Initially, quite well. By 1986, however, several concerns about the
3 continued use of this regulatory treatment, then referred to as "cost-plus"
4 pricing, led the Commission to initiate an investigation into the matter
5 (Docket No. 860001-EI-G). The investigation continued for nearly three
6 years and included several hearings covering various aspects of EFC's
7 operation. The following quotation from the Commission's final order
8 concluding the investigation, although somewhat lengthy, best summarizes
9 its findings and policy determinations, and also sets the stage for the
10 currently pending issue regarding PFC's waterborne transportation market
11 proxy mechanism:

12 "[W]e believe and find that a change from cost-plus pricing is
13 warranted. While we believe that the current system has been
14 generally successful in allowing only reasonable and prudent cost to
15 be passed through the utilities' fuel adjustment clauses, we believe
16 that it has been administratively costly, caused unnecessary
17 regulatory tension, and left the lingering suspicion that it has resulted
18 in higher costs to the utility's customers. Implicit in cost-plus pricing is
19 the requirement that one is capable of conducting a cost-of-service
20 analysis of a business to determine that its expenses are both
21 necessary and reasonable. This is a methodology that is demanded
22 for monopoly utility services, and which usually proves to be complex,
23 expensive and time consuming. It is a methodology which requires a
24 high degree of familiarity with the capital requirements and expenses
25 necessitated by the operation of the business being reviewed. Cost-

1 of-service analysis of affiliated operations places additional demands
2 upon the regulatory agency in terms of time, expense and acquiring
3 additional expertise. All come at some additional cost that must
4 eventually be borne by the ratepayer, either in his role as customer or
5 as a taxpayer. Furthermore, there seems to be no end to the types of
6 affiliate business that we are expected to become sufficiently familiar
7 with so that we might judge that reasonableness of their cost on a
8 cost-of-services basis.

9 "Considering the many advantages offered by a market pricing
10 system, we, as a policy matter, shall require its adoption for all affiliate
11 fuel transactions for which a comparable market price may be found
12 or constructed.

13 "In concluding, we note the following: (1) from the record in this
14 case, we are convinced that market prices can be established for the
15 affiliate coal; (2) market prices for the transportation-related services
16 should be established if possible, but if not, methodologies for
17 reasonably allocating the cost should be suggested; [and] (3) cost-of-
18 service methodologies should be avoided, if possible;" (Order No.
19 20604, issued January 13, 1989 in Docket No. 860001-EI-G.)
20

21 **Q. With respect to the Commission's finding that "market prices for the**
22 **transportation-related services should be established if possible,"**
23 **was a market price for EFC's waterborne transportation service**
24 **eventually established pursuant to this finding?**

1 A. In a strict sense, no. Unlike the situation with coal purchased by EFC from
2 an affiliated supplier for which a market pricing mechanism was approved,
3 the Commission recognized that comparable prices could not be found for
4 some of the waterborne transportation services purchased by EFC from
5 affiliates. In fact, this is the very reason EFC purchased these services
6 from affiliates. As I described earlier, a market for river-to-Gulf
7 transloading services and trans-Gulf transportation services to the Crystal
8 River plant site did not exist at the time EFC was formed. That remained
9 the situation when Order No. 20604 was issued, as it does today. This is
10 particularly problematic with respect to the trans-Gulf transportation
11 services provided by DFL's tug-barge units, which had to be custom made
12 because of the unique and hazardous channel to the Crystal River plant
13 site. There simply are no other vessels with the capacity to meet the
14 waterborne coal requirements of the site that are capable of safely
15 traversing the site's shallow, narrow channel.

16 Nonetheless, it was clear to the Company that the Commission
17 expected an alternative to cost-plus pricing for EFC's waterborne
18 transportation, even if a true market pricing mechanism could not be
19 established. To this end, the Company began a series of negotiations with
20 Staff, Public Counsel and FIPUG which ultimately led to the development of
21 a pricing mechanism that the parties considered to be a reasonable
22 alternative, or proxy, for a true market pricing mechanism. This alternative,
23 referred to as a "market price proxy", was presented to the Commission at
24 the August 1993 fuel adjustment hearing as a stipulated issue and was

1 approved by Order No. PSC-93-1331-FOF-EI, issued September 13, 1993
2 in Docket No. 930001-EI.

3
4 **Q. Please describe the market price proxy approved by the Commission?**

5 The market price proxy became effective as of January 1993, and consists
6 of a base price and a composite index used to escalate or de-escalate the
7 base price annually. The base price of \$23.00 per ton was derived from
8 EFC's actual 1992 costs incurred for waterborne transportation services in
9 delivering coal to the Crystal River plant site. The base price would then
10 be adjusted as of January 1st each subsequent year using a composite
11 index that consists of five individually weighted indices commonly used to
12 adjust contract prices in the transportation services business. The total
13 weighting of these indices is set at 90%, with 10% of the base price
14 remaining fixed. In addition, the market proxy price may be adjusted for
15 increases or decreases in EFC's waterborne transportation costs which
16 result from governmental impositions on its transportation suppliers not in
17 effect as of December 31, 1992.

18 Established and adjusted in this manner, the market proxy price is
19 then paid to EFC in lieu of any payment for the costs it incurs to obtain
20 waterborne transportation services in any of the five waterborne
21 transportation segments; *i.e.*, short haul transportation to the upriver
22 terminal, upriver storage and loading onto river barges, river barge
23 transportation, storage and transloading from river barges to Gulf barges,
24 and trans-Gulf transportation to the Crystal River plant site. In addition,
25 EFC will no longer receive a return on its investment in IMT or DFL. In

1 other words, compared to the price it will be paid under the market proxy
2 mechanism, EFC will receive the benefit of any cost reductions it can
3 achieve in providing waterborne transportation services to the Company,
4 and it will incur the risk of any cost increases beyond its control, including
5 the risk of catastrophic loss such as the loss of a DFL vessel at sea.

6
7 **Q. With that background, please address Staff Issue 13D: Should the**
8 **Commission modify or eliminate the method for calculating Progress**
9 **Energy Florida's market price proxy for waterborne coal**
10 **transportation that was established in Order No. PSC-93-1331-FOF-EI,**
11 **issued September 13, 1993, in Docket No. 930001-EI?**

12 A. I am not aware of any reason put forward by Staff or a party regarding a
13 flaw or deficiency in the market proxy mechanism or a change of
14 circumstances since the mechanism was approved by the Commission that
15 would suggest it should be modified or eliminated. Nor am I aware of any
16 reason to believe the mechanism has not performed reasonably in
17 approximating the market price of waterborne coal transportation to the
18 Crystal River plant site. To the contrary, when the market price proxy is
19 measured against the benefits and objectives of market pricing articulated
20 by the Commission in Order No. 20604 and quoted earlier in my testimony,
21 I believe this consensus proposal developed jointly by the Company, Staff
22 and other parties has served its intended purpose well. Moreover, the
23 basis for the market price proxy remains conceptually sound. According to
24 the Bureau of Labor Statistics (BLS), indices of the kind used in the market
25 proxy mechanism are typically the basis for contract escalation. The

1 indices used to escalate the market proxy base price are focused on the
2 economic conditions that would reasonably and logically result in increases
3 to the base price over time; and therefore result in an escalated price that
4 fairly tracks these economic conditions, which the BLS quantified in the
5 development of these indices.

6 In short, absent compelling reasons for change that have not yet been
7 provided, the market price proxy developed to comply with the policy
8 requirements of Order No. 20604, and which met the satisfaction of the
9 Commission, Staff, the parties, and the Company, should remain in effect.

11 OTHER ISSUES

12 **Q. Has Progress Energy confirmed the validity of the methodology used**
13 **to determine the equity component of Progress Fuels Corporation's**
14 **capital structure for calendar year 2002? (Staff Issue 13A)**

15 A. Yes. Progress Energy's Audit Services department has reviewed the
16 analysis performed by PFC. The revenue requirements under a full utility-
17 type regulatory treatment methodology using the actual average cost of
18 debt and equity required to support the Company's regulated business was
19 compared to revenues billed using an equity component based on 55% of
20 net long-term assets (the "short cut method"). The analysis showed that for
21 2002, the short cut method resulted in revenue requirements which were
22 \$47,749, or 0.01%, higher than revenue requirements under the full utility-
23 type regulatory treatment methodology. Progress Energy submits that this
24 analysis confirms again the appropriateness and continued validity of the
25 short cut method.

1 **Q. Has Progress Energy properly calculated the market price true-up for**
2 **coal purchases from Powell Mountain? (Staff Issue 13B)**

3 A. Yes. The calculation has been made in accordance with the market pricing
4 methodology approved by the Commission in Docket No. 860001-EI-G.
5

6 **Q. Has Progress Energy properly calculated the 2002 price for**
7 **waterborne transportation services provided by Progress Fuels**
8 **Corporation? (Staff Issue 13C)**

9 A. Yes. Progress Energy has performed its calculation of the 2002
10 waterborne transportation price under the same methodology as the
11 previous calculations that have been approved by the Commission.
12

13 **Q. Were Progress Energy Florida's purchases of synthetic coal during**
14 **2002 cost effective? (Staff Issue 13E)**

15 A. Yes. Progress Energy's purchases of synthetic coal (synfuel) in 2002 were
16 made under an arrangement that allowed these purchases to substitute for
17 purchases that would have been required under a contract for regular
18 compliance coal at a price \$2.00 per ton higher than was paid for the
19 synfuel purchases. This resulted in fuel savings of over \$1.3 million.
20

21 **Q. In consideration of Order No. PSC-93-1331-FOF-EI, in Docket No.**
22 **930001-EI, issued September 13, 1993, should the Commission make**
23 **an adjustment to Progress Energy Florida's 2002 waterborne coal**
24 **transportation costs to account for upriver costs from mine to barge**

1 **for coal commodity contracts which are quoted FOB Barge? (New**
2 **Staff Issue)**

3 A. No adjustment is needed, since the Company and PFC have scrupulously
4 followed the letter and spirit of the waterborne market proxy with respect to
5 FOB Barge coal purchases. The market proxy's base price was
6 determined from the waterborne transportation costs of PFC (then Electric
7 Fuels Corporation, or EFC) in 1992. In that year, 27.8% of EFC's upriver
8 waterborne coal was purchased at an FOB Barge price. This means that
9 for these purchases the upriver "short-haul" transportation costs were
10 included in the commodity purchase price, and were not included in the
11 market proxy's waterborne transportations costs.

12 To avoid any significant over or under-recovery of these short-haul
13 costs under the market proxy, PFC has attempted to maintain
14 approximately the same ratio of purchases at an FOB Barge price since
15 the inception of the market proxy in 1993. Over the ten-year period
16 through 2002, PFC's purchases at the FOB Barge price have averaged
17 24.5%, meaning PFC has under-recovered the short-haul costs reflected in
18 the market proxy through 2002. In 2002 itself, PFC's upriver waterborne
19 coal purchases were 1,774,617 tons, of which 504,288 tons were
20 purchased at an FOB Barge price, or 28.4% of its total upriver purchases.
21 This slight imprecision in the 2002 ratio compared to the 27.8% base year
22 guideline is not only small compared to the 24.5% 10-year average or the
23 2001 ratio of 19.0%, but is particularly small considering the complexities of
24 optimizing individual purchase quantities, scheduling constraints, and

1 periodic adjustments to the Company's coal requirements that PFC must
2 take into account throughout the course of any given year.

3
4 **Q. At the outset of your testimony you indicated a desire on Progress**
5 **Energy's part to resolve any uncertainty that currently exists**
6 **regarding the appropriate baseline expenses to be used in**
7 **determining recoverable incremental costs. Please explain what you**
8 **mean by the term "baseline expenses" as it is used in the**
9 **determination of incremental costs.**

10 A. The need to determine incremental costs in this proceeding arises because
11 from time to time the Commission, under long-established policy,
12 authorizes the recovery of certain O&M expenses through the fuel
13 adjustment clause rather than base rates. Typically, this occurs when O&M
14 expenses for an activity related to the adjustment clause are in excess of
15 those that existed when the utility's base rates were last set. A recent
16 example of this is the Commission's decision to authorize recovery of post-
17 9/11 power plant security costs. Before actual recovery can begin,
18 however, the Commission must assure itself that any portion of these
19 expenses which may be included in base rates is not recovered twice –
20 once through base rates and again through the clause. Therefore, to
21 determine the level of incremental O&M expenses recoverable through the
22 clause, the necessary first step is to establish the amount, if any, of these
23 expenses included in the utility's base rates. This amount is sometimes
24 referred to as the utility's "baseline expenses."

1 Q. Why has Progress Energy raised an issue regarding the appropriate
2 baseline expenses to be used in determining recoverable incremental
3 costs?

4 A. In each instance where the recovery of incremental costs has been
5 requested by the Company and approved by the Commission since the
6 2002 rate case settlement went into effect, the baseline O&M expenses
7 used to determine the recoverable amount of the incremental costs have
8 been derived from the MFRs in that proceeding. Progress Energy believes
9 that using the 2002 MFRs for that purpose is entirely appropriate.
10 However, the continued use of these MFRs to establish the Company's
11 baseline expenses has surfaced as a potential issue in pending matters.

12 To the extent any uncertainty exists as to the appropriateness of using
13 the 2002 MFRs as source of baseline expenses, Progress Energy desires
14 to have it resolved, since the need to establish baseline expenses is an
15 ongoing one. Dealing with this issue on a case-by-case basis each time
16 the recovery of incremental costs is sought appears unwise and inefficient.
17 This is particularly so when the underlying question is the same in each
18 instance: What baseline expenses best reflect the level of O&M expenses
19 included in base rates? If the Company's base rates are unchanged, the
20 answer to this question should be the same each time it arises.

21 For this reason, I believe that all concerned would benefit from the
22 establishment of a uniform approach for setting the baseline level of O&M
23 expenses when determining recoverable incremental costs. Doing so will
24 allow everyone to know in advance how incremental costs are to be

1 treated, and thus avoid the need to continually deal with this question on a
2 case-by-case basis.

3
4 **Q. Does Progress Energy seek to recover any incremental costs in this**
5 **proceeding today that have been calculated using baseline O&M**
6 **expenses from the Company's 2002 MFRs?**

7 A. Yes. Based on the Commissions decision authorizing recovery of post-
8 9/11 power plant security costs, these costs have been included in
9 Progress Energy's true-up balance and in its projections for 2004 submitted
10 for Commission approval in this proceeding. The Company has calculated
11 the amount of its recoverable incremental power plant security costs using
12 baseline expenses derived from the 2002 MFRs, as I will explain in greater
13 detail latter in my testimony.

14
15 **Q. Why is the use of baseline expenses derived from the Company's**
16 **2002 rate case MFRs the appropriate way to determine recoverable**
17 **incremental costs?**

18 A. The 2002 MFRs have been and should continue to be used by Progress
19 Energy to establish baseline O&M expenses when determining recoverable
20 incremental costs because they most accurately reflect the level of
21 expenses included in the Company's current base rates. Based on long
22 standing practice, I think it is clear that the MFRs would have been used for
23 this purposes had the 2002 rate case been resolved in the traditional
24 manner, *i.e.*, by a Commission decision based on the evidentiary record
25 from a lengthy adversarial hearing. However, the fact that the 2002 rate

1 case was resolved through settlement – a resolution that all agree is far
2 superior to contentious, inefficient and costly litigation – provides no basis
3 for a different conclusion about the appropriateness of using fully
4 developed, rate case quality expense data in subsequent incremental cost
5 determinations.

6 The 2002 MFRs were extensively reviewed and evaluated through
7 discovery and testimony by Staff and the parties to the settlement
8 negotiations. As has been previously noted, the Commission conducted a
9 full rate case in every sense, except for the final hearing that was
10 superceded by a negotiated settlement. The MFRs were a product of that
11 fully developed rate case process and, as such, they and the related
12 discovery and testimony served as a foundation for negotiations that led to
13 the settlement and for Staff and Commission review and approval of the
14 settlement. The use of the MFRs for incremental cost purpose is not only
15 appropriate for this reason, but also because there simply is no other
16 credible alternative for establishing baseline O&M expenses that reflects
17 the level of expenses in current rates.

18 To summarize, by establishing a uniform treatment for the way in
19 which baseline O&M expenses are determined, the Commission will
20 resolve any uncertainty that now exist, avoid the need to address the issue
21 on an inefficient and potentially inconsistent case-by-case basis, and allow
22 all concerned to know the rules of the game in advance. By establishing
23 the use of the Company's 2002 MFRs as that uniform treatment, the
24 Commission will have selected the best, if not only, source of baseline
25 O&M expenses that reflects the level included in the Company's currently

1 approved base rates, as it must to ensure against double recovery of these
2 expenses.

3
4 **Q. Please describe the evaluation process used by Progress Energy to**
5 **determine the incremental costs it submits for recovery through the**
6 **adjustment clauses.**

7 A. The evaluation process used by Progress Energy incorporates the
8 Commission's long standing practice for determining recoverable
9 incremental costs by removing any O&M expenses associated with the
10 project that were included in the MFRs from the rate proceeding that
11 established the Company's current base rates. Therefore, from the time
12 Progress Energy's current rates were approved at the conclusion of its
13 2002 rate proceeding, the Company has evaluated the incremental costs
14 associated with all projects submitted for adjustment clause recovery,
15 including the incremental costs currently before the Commission, by first
16 examining the 2002 rate case MFRs to determine whether any of the
17 project's costs have been included. If none are found, all project costs are
18 eligible for further evaluation. Any costs that are found to have been
19 included in the MFRs are excluded from the project's recoverable costs at
20 that point.

21 After this initial review, the second step is to identify any specific
22 project costs that, although not associated directly with the project in the
23 MFRs, are reflected elsewhere in base rates,. This step is performed by
24 determining whether the cost would be incurred regardless of the new

1 project. The following list provides an example of how several project cost
2 component are broken down for analysis in this step.

- 3 ● Labor from positions that were part of the last set of MFRs:
 - 4 ▶ Regular labor is not considered incremental since it would be
5 incurred regardless of the new project or task.
 - 6 ▶ Overtime labor is considered incremental as it results only
7 from the need to complete this new project or task.
 - 8 ▶ Regular and Overtime labor for net new positions are
9 considered incremental if it results only from the need to
10 complete this new project or task.
- 11 ● Outside Contract Labor is considered incremental since the
12 expenditure would not have been incurred were it not for the new
13 project or task.
- 14 ● Outside Professional Services are considered incremental since
15 the expenditure would not have been incurred were it not for the
16 new project or task.
- 17 ● Materials and Supplies are considered incremental since the
18 expenditure would not have been incurred were it not for the new
19 project or task.
- 20 ● Travel is considered incremental since the expenditure would not
21 have been incurred were it not for the new project or task.

22 The third step is to determine whether the new project will create any
23 offsetting O&M savings associated with related activities, in which case the
24 savings are credited to the project or task to reduce its total cost. Part F of
25 my exhibit is a decision tree that graphically depicts the Company's

1 incremental cost evaluation process using its post-9/11 power plant security
2 project as an example.

3

4 **Q. Does this conclude your testimony?**

5 A. Yes, it does.

PROGRESS ENERGY FLORIDA**DOCKET NO. 030001-EI****Fuel and Capacity Cost Recovery
Final True-Up for the Period
January through December, 2002****DIRECT TESTIMONY OF
PAMELA R. MURPHY**

1 **Q. Please state your name and business address.**

2 A. My name is Pamela R. Murphy. My business address is P. O. Box 1551,
3 Raleigh, North Carolina 27602.

4

5 **Q. By whom are you employed and in what capacity?**

6 A. I am employed by Progress Energy Carolinas in the capacity of Director,
7 Gas & Oil Trading.

8

9 **Q. Have your duties and responsibilities remained the same since you**
10 **last testified in this proceeding?**

11 A. Yes, my responsibilities for the procurement and trading of natural gas and
12 oil on behalf of Progress Energy Florida (Progress Energy or the Company)
13 have remained the same.

14

15 **Q. What is the purpose of your testimony?**

16 A. The purpose of my testimony is to (1) summarize the success of Progress
17 Energy's Risk Management Plan for 2002, and (2) provide the hedging-

1 related information required by Order No. PSC-02-1484-FOF-EI, issued in
2 Docket No. 011605-EI.

3
4 **Q. Have you prepared exhibits to your testimony?**

5 A. Yes, I have prepared a three-page summary of the success of the Risk
6 Management Plan, which is attached to my testimony as Exhibit No. ____
7 (PRM-1) and a one-page summary of hedging information attached as
8 Exhibit No. ____ (PRM-2).

9
10 **Q. Did Progress Energy encounter any force majeure events in 2002?**

11 A. Yes, Progress Energy encountered four force majeure events. Two of
12 those occurred on Florida Gas Transmission pipeline system. The other
13 two events were the result of a tropical storm and hurricane in the Gulf of
14 Mexico that disrupted a portion of our contracted natural gas supplies.

15
16 **Q. What measures did Progress Energy take during these force majeure
17 events to maintain the load of its customers?**

18 A. Progress Energy continued to serve customer load through the increased
19 use of residual (No. 6) and distillate (No. 2) oil during the force majeure
20 events that occurred on Florida Gas Transmission pipeline system. During
21 the tropical storm and hurricane force majeure events, the Company again
22 used No. 2 fuel oil to the extent necessary, and worked with Gulfstream
23 Natural Gas to use a portion of the excess gas in their pipeline until
24 production resumed. When necessary, the Company also initiated

1 demand-side management and voltage reductions during the force majeure
2 periods.

3 **Q. What measures did Progress Energy undertake to minimize other**
4 **risks identified in its Risk Management Plan?**

5 A. Progress Energy continued to perform its daily management activities
6 outlined in the Plan to monitor and, to the extent possible, mitigate risks to
7 customers.

8
9 **Q. Did Progress Energy follow the processes and guidelines outlined in**
10 **the Plan?**

11 A. Yes, all processes and guidelines were followed.

12
13 **Q. What actions, including hedging activities, did Progress Energy take**
14 **in 2002 to control the cost of fuel and wholesale power transactions?**

15 A. With respect to natural gas, Progress Energy elected to enter into a zero-
16 cost collar (a price floor and ceiling obtained at no cost) for 20,000 mmbtu
17 per day supply of gas for the three-month period of December 2002
18 through February 2003. Although prices were within the collar in
19 December and therefore had no effect on 2002 fuel costs, it provided
20 savings of \$198,800 over the remaining two months in 2003. Progress
21 Energy also has one fixed price contract it acquired with the purchase of its
22 Tiger Bay generating unit that resulted in an additional cost to the
23 ratepayers of \$2,098,791 in 2002. However, this contract has now turned
24 around relative to the market, and currently has a projected net savings to
25 customers through 2010 of approximately \$33 million.

1 With respect to residual oil, the Company continued to utilize a option
2 under one of its contracts to fix the price on selected shipments. Although
3 this resulted in a net additional cost to customers of \$1,533,222 in 2002, it
4 has produced additional savings in the first two months of 2003 of
5 \$356,333.

6 In addition, the Company made economic off-system wholesale power
7 purchases, as well as wholesale power sales to third parties, that resulted
8 in reduced fuel costs to its customers of \$12,641,859.

9 Overall, the total net value created for customers in 2002 by these fuel
10 and wholesale power activities was a savings of over \$9 million.

11
12 **Q. Does this conclude your testimony?**

13 A. Yes, it does.

PROGRESS ENERGY FLORIDA**Docket No. 030001-EI****GPIF Reward/Penalty Amount for
January through December 2002****DIRECT TESTIMONY OF
MICHAEL F. JACOB**

1 **Q. Please state your name and business address.**

2 A. My name is Michael F. Jacob. My business address is 410 South Wilmington
3 Street, Raleigh, North Carolina, 27601.

4

5 **Q. By whom are you employed and in what capacity?**

6 A. I am employed by Progress Energy Carolinas as Manager of Generation
7 Modeling and Analysis.

8

9 **Q. Have your responsibilities as Manager of Generation Modeling and
10 Analysis remained the same since you last testified in this proceeding?**

11 A. Yes, my responsibilities regarding the preparation of the Generation
12 Performance Incentive Factor (GPIF) filing requirements for Progress Energy
13 Florida (the Company) have remained the same.

14

15 **Q. What is the purpose of your testimony?**

1 A. The purpose of my testimony is to describe the calculation of the Company's
2 GPIF reward/penalty amount for the period of January through December
3 2002. This calculation was based on a comparison of 2002 actual
4 performance data for the Company's nine GPIF generating units with the
5 approved performance targets set for these units prior to the period.

6

7 **Q. Do you have an exhibit to your testimony in this proceeding?**

8 A. Yes, I am sponsoring Exhibit No. _____ (MFJ-1), which consists of the
9 schedules required by the GPIF Implementation Manual to support the
10 development of the incentive amount. This 28-page exhibit is attached to my
11 prepared testimony and includes as its first page an index to the contents of
12 the exhibit.

13

14 **Q. What GPIF incentive amount have you calculated for this period?**

15 A. I have calculated the Company's GPIF incentive amount to be a reward of
16 \$2,781,223. This amount was developed in a manner consistent with the
17 GPIF Implementation Manual. Page 2 of my exhibit shows the calculation of
18 system GPIF points and the corresponding reward. The summary of
19 weighted incentive points earned by each individual unit can be found on
20 page 4 of my exhibit.

21

22 **Q. How were the incentive points for equivalent availability and heat rate**
23 **calculated for the individual GPIF units?**

1 A. The calculation of incentive points is made by comparing the adjusted actual
2 performance data for equivalent availability and heat rate to the target
3 performance indicators for each unit. This comparison is shown on each
4 unit's Generating Performance Incentive Points Table found on pages 9
5 through 17 of my exhibit.

6

7 **Q. Why is it necessary to make adjustments to the actual performance data**
8 **for comparison with the targets?**

9 A. Adjustments to the actual equivalent availability and heat rate data are
10 necessary to allow their comparison with the "target" Point Tables exactly as
11 approved by the Commission prior to the period. These adjustments are
12 described in the Implementation Manual and are further explained by a Staff
13 memorandum, dated October 23, 1981, directed to the GPIF utilities. The
14 adjustments to actual equivalent availability concern primarily the differences
15 between target and actual planned outage hours, and are shown on page 7
16 of my exhibit. The heat rate adjustments concern the differences between the
17 target and actual Net Output Factor (NOF), and are shown on page 8. The
18 methodology for both the equivalent availability and heat rate adjustments
19 are explained in the Staff memorandum.

20

21 **Q. Have you provided the as-worked planned outage schedules for the**
22 **Company's GPIF units to support your adjustments to actual equivalent**
23 **availability?**

1 A. Yes. Page 27 of my exhibit summarizes the planned outages experienced by
2 the Company's GPIF units during the period. Page 28 presents an as-worked
3 schedule for each individual planned outage.

4

5 **Q. Does this conclude your testimony?**

6 A. Yes.

PROGRESS ENERGY FLORIDA**DOCKET No. 030001-EI****GPIF Targets and Ranges for
January through December 2004****DIRECT TESTIMONY OF
MICHAEL F. JACOB**

1 **Q. Please state your name and business address.**

2 A. My name is Michael F. Jacob. My business address is 410 South
3 Wilmington Street, Raleigh, North Carolina, 27601.

4

5 **Q. By whom are you employed and in what capacity?**

6 A. I am employed by Progress Energy Carolinas as Manager of Generation
7 Modeling and Analysis.

8

9 **Q. Have your responsibilities as Manager of Generation Modeling and**
10 **Analysis remained the same since you last filed testimony in this**
11 **proceeding?**

12 A. Yes, my responsibilities regarding the preparation of the Generation
13 Performance Incentive Factor (GPIF) filing requirements for Progress
14 Energy Florida (the Company) have remained the same.

15

16 **Q. What is the purpose of your testimony?**

1 A. The purpose of my testimony is to present the development of the
2 Company's GPIF targets and ranges for the period of January through
3 December 2004. These GPIF targets and ranges have been developed
4 from individual unit equivalent availability and average net operating heat
5 rate targets and improvement/degradation ranges for each of the
6 Company's GPIF generating units, in accordance with the Commission's
7 GPIF Implementation Manual.

8
9 **Q. Do you have an exhibit to your testimony in this proceeding?**

10 A. Yes, I am sponsoring Exhibit No. ____ (MFJ-1) which consists of the GPIF
11 standard form schedules prescribed in the GPIF Implementation Manual
12 and supporting data, including unplanned outage rates, net operating heat
13 rates, and computer analyses and graphs for each of the individual GPIF
14 units. This 95-page exhibit is attached to my prepared testimony and
15 includes as its first page an index to the contents of the exhibit.

16
17 **Q. Which of the Company's generating units have you included in the
18 GPIF program for the upcoming projection period?**

19 A. For the 2004 projection period, the GPIF units are the same as for the
20 current period, Anclote Unit 2, Crystal River Units 1 through 5, and Hines
21 Unit 1, plus two additional units, Anclote Unit 1 and Tiger Bay. Combined,
22 these units account for 81.7% of the estimated total system net generation
23 for the period.

1 The Company's Hines Unit 2, which is expected to achieve
2 commercial operation in late 2003, was not included for the upcoming
3 projection period since there is no performance history on which to set
4 targets for the unit. However, the additional generation the unit is
5 expected to provide required the inclusion of Anclole Unit 1 and Tiger Bay
6 to satisfy the requirement that GPIF units account for at least 80% of total
7 system net generation.

8
9 **Q. Have you determined the equivalent availability targets and**
10 **improvement/degradation ranges for the Company's GPIF units?**

11 A. Yes. This information is included in the GPIF Target and Range Summary
12 on page 4 of my exhibit.

13
14 **Q. How were the equivalent availability targets developed?**

15 A. The equivalent availability targets were developed using the methodology
16 established for the Company's GPIF units, as set forth in Section 4 of the
17 GPIF Implementation Manual. This includes the formulation of graphs
18 based on each unit's historic performance data for the four individual
19 unplanned outage rates (i.e., forced, partial forced, maintenance and
20 partial maintenance outage rates), which in combination constitute the
21 unit's equivalent unplanned outage rate (EUOR). From operational data
22 and these graphs, the individual target rates are determined by inspecting
23 two years of twelve-month rolling averages and the scatter of monthly data
24 points during the two-year period. The unit's four target rates are then

1 used to calculate its unplanned outage hours for the projection period.
2 When the unit's projected planned outage hours are taken into account,
3 the hours calculated from these individual unplanned outage rates can
4 then be converted into an overall equivalent unplanned outage factor
5 (EUOF). Because factors are additive (unlike rates), the unplanned and
6 planned outage factors (EUOF and POF) when added to the equivalent
7 availability factor (EAF) will always equal 100%. For example, an EUOF of
8 15% and POF of 10% results in an EAF of 75%.

9 The supporting tables and graphs for the target and range rates are
10 contained in pages 49-95 of my exhibit in the section entitled "Unplanned
11 Outage Rate Tables and Graphs."

12
13 **Q. Please describe the methodology utilized to develop the**
14 **improvement/degradation ranges for each GPIF unit's availability**
15 **targets?**

16 A. The methodology described in the GPIF Implementation Manual was used.
17 Ranges were first established for each of the four unplanned outage rates
18 associated with each unit. From an analysis of the unplanned outage
19 graphs, units with small historical variations in outage rates were assigned
20 narrow ranges and units with large variations were assigned wider ranges.
21 These individual ranges, expressed in term of rates, were then converted
22 into a single unit availability range, expressed in terms of a factor, using
23 the same procedure described above for converting the availability targets
24 from rates to factors.

1

2 **Q. Have you determined the net operating heat rate targets and ranges**
3 **for the Company's GPIF units?**

4 A. Yes. This information is included in the Target and Range Summary on
5 page 4 of my exhibit.

6

7 **Q. How were these heat rate targets and ranges developed?**

8 A. The development of the heat rate targets and ranges for the upcoming
9 period utilized historical data from the past three years, as described in the
10 GPIF Implementation Manual. A "least squares" procedure was used to
11 curve-fit the heat rate data within ranges having a 90% confidence level of
12 including all data. The analyses and data plots used to develop the heat
13 rate targets and ranges for each of the GPIF units are contained in pages
14 30-48 of my exhibit in the section entitled "Average Net Operating Heat
15 Rate Curves."

16

17 **Q. How were the GPIF incentive points developed for the unit availability**
18 **and heat rate ranges?**

19 A. GPIF incentive points for availability and heat rate were developed by
20 evenly spreading the positive and negative point values from the target to
21 the maximum and minimum values in case of availability, and from the
22 neutral band to the maximum and minimum values in the case of heat
23 rate. The fuel savings (loss) dollars were evenly spread over the range in
24 the same manner as described for incentive points. The maximum

1 savings (loss) dollars are the same as those used in the calculation of the
2 weighting factors.

3

4 **Q. How were the GPIF weighting factors determined?**

5 A. To determine the weighting factors for availability, a series of PROSYM
6 simulations were made in which each unit's maximum equivalent
7 availability was substituted for the target value to obtain a new system fuel
8 cost. The differences in fuel costs between these cases and the target
9 case determines the contribution of each unit's availability to fuel savings.
10 The heat rate contribution of each unit to fuel savings was determined by
11 multiplying the BTU savings between the minimum and target heat rates
12 (at constant generation) by the average cost per BTU for that unit.
13 Weighting factors were then calculated by dividing each individual unit's
14 fuel savings by total system fuel savings.

15

16 **Q. What was the basis for determining the estimated maximum incentive
17 amount?**

18 A. The determination of the maximum reward or penalty was based upon
19 monthly common equity projections obtained from a detailed financial
20 simulation performed by the Company's Corporate Model.

21

22 **Q. What is the Company's estimated maximum incentive amount for
23 2004?**

1 A. The estimated maximum incentive for the Company is \$8,552,779. The
2 calculation of the estimated maximum incentive is shown on page 3 of my
3 exhibit.

4

5 **Q. Does this conclude your testimony?**

6 A. Yes, it does.

1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

2 PREPARED DIRECT TESTIMONY

3 OF

4 WILLIAM A. SMOTHERMAN

5
6 Q. Please state your name, business address, occupation and
7 employer.

8
9 A. My name is William A. Smotherman. My mailing and business
10 address is Post Office Box 111, Tampa, Florida 33601. I am
11 employed by Tampa Electric Company ("Tampa Electric" or
12 "company") in the position of Director, Resource Planning in
13 the Resource Planning Department.

14
15 Q. Please provide a brief outline of your educational background
16 and business experience.

17
18 A. I received a Bachelor of Electrical Engineering degree in 1986
19 from University of South Florida in Tampa, Florida. In May
20 1986, I joined Tampa Electric as an associate engineer. I
21 have been employed by Tampa Electric for 15 years working in
22 the areas of system planning, commercial/ industrial account
23 management and wholesale power marketing. In February 2001, I
24 was promoted to Director, Resource Planning. My present
25 responsibilities include the areas of system reliability,

1 generation expansion and system fuel and purchased power
2 forecasting and related economic analyses.
3

4 Q. What is the purpose of your testimony?

5
6 A. My testimony presents Tampa Electric's actual performance
7 results from unit equivalent availability and station heat rate
8 used to determine the Generating Performance Incentive Factor
9 (GPIF) for the period January 2002 through December 2002. I
10 will also compare these results to the targets established
11 prior to the beginning of the period.
12

13 Q. Have you prepared any exhibits to support your testimony?

14
15 A. Yes, Exhibit No. _____ (WAS-1), consisting of two documents,
16 was prepared under my direction and supervision. Document No.
17 1, entitled "Tampa Electric Company, Generating Performance
18 Incentive Factor, January 2002 - December 2002, True-up" is
19 consistent with the GPIF Implementation Manual previously
20 approved by the Commission. In addition, Document No. 2,
21 provides the company's Actual Unit Performance Data for the
22 January 2002 - December 2002 period.
23

24 Q. Which generating units on Tampa Electric's system are included
25 in the determination of the GPIF?

- 1 A. Seven of the company's units are included. These are Big Bend
2 Station Units 1, 2, 3, and 4, Gannon Station Units 5 and 6, and
3 Polk Station Unit 1.
4
- 5 Q. Have you calculated the results of Tampa Electric's performance
6 under the GPIF during this period?
7
- 8 A. Yes, this is shown on Document No. 1, page 4 of 32. Based upon
9 -4.385 GPIF points, the result is a penalty amount of
10 \$2,496,021 for the period.
11
- 12 Q. Please proceed with your review of the actual results for the
13 January 2002 - December 2002 period.
14
- 15 A. On Document No. 1, page 3 of 32, the actual average common
16 equity for the period is shown on line 14 as \$1,452,018,692.
17 This produces the maximum penalty or reward figure of
18 \$5,691,728 as shown on line 21.
19
- 20 Q. Will you please explain how you arrived at the actual
21 equivalent availability results for the seven included within
22 the GPIF?
23
- 24 A. Yes, operating data on each of our units is filed monthly with
25 the Florida Public Service Commission on the Actual Unit

1 Performance Data form. Additionally, outage information is
2 reported to the Commission on a monthly basis. A summary of
3 this data for the twelve months provides the basis for the
4 GPIF.

5
6 Q. Are the equivalent availability results shown on Document No.
7 1, page 6 of 32, column 2, directly applicable to the GPIF
8 table?

9
10 A. Not exactly. Adjustments to equivalent availability may be
11 required as noted in section 4.3.3 of the GPIF Manual. The
12 actual equivalent availability including the required
13 adjustment is shown on Document No. 1, page 6 of 32. The
14 necessary adjustments as prescribed in the GPIF Manual are
15 further defined by a letter dated October 23, 1981, from Mr.
16 J.H. Hoffsis of the Commission's Staff. The adjustments for
17 each unit are as follows:

18
19 **Big Bend Unit No. 1**

20 On this unit, 336 planned outage hours were originally
21 scheduled for 2002. Actual outage activities required 372.6
22 planned outage hours. Consequently, the actual equivalent
23 availability of 70.7% is adjusted to 71.1% as shown on Document
24 No. 1, page 7 of 32.

Big Bend Unit No. 2

On this unit, 1,681 planned outage hours were originally scheduled for 2002. Actual outage activities required 2,038.5 planned outage hours. Consequently, the actual equivalent availability of 49.6% is adjusted to 52.4% as shown on Document No. 1, page 8 of 32.

Big Bend Unit No. 3

On this unit, 1,344 planned outage hours were originally scheduled for 2002. Actual outage activities required 1,420.6 planned outage hours. Consequently, the actual equivalent availability of 53.2% is adjusted to 53.8% as shown on Document No. 1, page 9 of 32.

Big Bend Unit No. 4

On this unit, 504 planned outage hours were originally scheduled for 2002. Actual outage activities required 537.8 planned outage hours. Consequently, the actual equivalent availability of 84.0% is adjusted to 84.3% as shown on Document No. 1, page 10 of 32.

Gannon Unit No. 5

On this unit, 1,344 planned outage hours were originally scheduled for 2002. Actual outage activities required 1,824.2 planned outage hours. Consequently, the actual equivalent

1 availability of 61.0% is adjusted to 65.2% as shown on Document
2 No. 1, page 11 of 32.

3
4 **Gannon Unit No. 6**

5 On this unit, 1,584 planned outage hours were originally
6 scheduled for 2002. Actual outage activities required 1,803.5
7 planned outage hours. Consequently, the actual equivalent
8 availability of 59.8% is adjusted to 61.6%, as shown on
9 Document No. 1, page 12 of 32.

10
11 **Polk Unit No. 1**

12 On this unit, 672 planned outage hours were originally
13 scheduled for 2002. Actual outage activities required 199.1
14 planned outage hours. Consequently, the actual equivalent
15 availability of 89.5% is adjusted to 84.6%, as shown on
16 Document No. 1, page 13 of 32.

17
18 **Q.** How did you arrive at the applicable equivalent availability
19 points for each unit?

20
21 **A.** The final adjusted equivalent availabilities for each unit are
22 shown on Document No. 1, page 6 of 32, column 4. This number
23 is entered into the respective Generating Performance Incentive
24 Point (GPIP) Table for each particular unit on pages 24 of 32
25 through 30 of 32. Page 4 of 32 summarizes the equivalent

1 availability points to be awarded or penalized.

2
3 Q. Will you please explain the heat rate results relative to the
4 GPIF?

5
6 A. The actual heat rate and adjusted actual heat rate for Big Bend
7 Units 1, 2, 3, and 4, Gannon Units 5 and 6 and Polk Unit 1 are
8 shown on page Document No. 1, page 6 of 32. The adjustment was
9 developed based on the guidelines of section 4.3.16 of the GPIF
10 Manual. This procedure is further defined by a letter dated
11 October 23, 1981, from Mr. J.H. Hoffsis of the FPSC Staff. The
12 final adjusted actual heat rates are also shown on page 5 of
13 32. This heat rate number is entered into the respective GPIF
14 table for the particular unit, shown on pages 24 of 32 through
15 30 of 32. Page 4 of 32 summarizes the weighted heat rate and
16 equivalent availability points to be awarded.

17
18 Q. What is the overall GPIF for Tampa Electric Company during this
19 twelve month period?

20
21 A. This is shown on Document No. 1, page 32 of 32. Essentially,
22 the weighting factors shown on page 4 of 32, column 3, plus the
23 equivalent availability points and the heat rate points shown
24 on page 4 of 32, column 4, are substituted within the equation.
25 This resultant value, -4.385, is then entered into the GPIF

1 table on page 2 of 32. Using linear interpolation, a penalty
2 amount of \$2,496,021 is calculated.
3

4 Q. Does this conclude your testimony?

5
6 A. Yes, it does.
7
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1 BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

2 PREPARED DIRECT TESTIMONY

3 OF

4 WILLIAM A. SMOTHERMAN

5
6 Q. Please state your name, business address, occupation and
7 employer.

8
9 A. My name is William A. Smotherman. My mailing and business
10 address is 702 N. Franklin Street, Tampa, Florida 33602.
11 I am employed by Tampa Electric Company ("Tampa Electric"
12 or "company") as the Director of the Resource Planning
13 Department.

14
15 Q. Please provide a brief outline of your educational
16 background and business experience.

17
18 A. I received a Bachelor of Electrical Engineering degree in
19 1986 from the University of South Florida. In May 1986,
20 I joined Tampa Electric as an associate engineer, and I
21 have worked in the areas of system planning, commercial/
22 industrial account management and wholesale power
23 marketing. In February 2001, I was promoted to Director,
24 Resource Planning. My present responsibilities include
25 the areas of system reliability, generation expansion and

1 system fuel and purchased power forecasting and related
2 economic analyses.

3
4 **Q.** What is the purpose of your testimony?

5
6 **A.** My testimony presents Tampa Electric's methodology for
7 determining the various factors required to compute the
8 Generating Performance Incentive Factor (GPIF) as ordered
9 by the Commission.

10
11 **Q.** Have you prepared any exhibits to support your testimony?

12
13 **A.** Yes, Exhibit No. _____ (WAS-2), consisting of two
14 documents, was prepared under my direction and
15 supervision. Document No. 1 is titled "Generating
16 Performance Incentive Factor January 2004 - December
17 2004." Document No. 2 is a summary of the GPIF targets
18 for the 2004 period.

19
20 **Q.** Which generating units on Tampa Electric's system are
21 included in the determination of the GPIF?

22
23 **A.** Four of the company's coal-fired units and one integrated
24 gasification combined cycle unit are included. These are
25 Big Bend Station Units 1, 2, 3, and 4, and Polk Power

1 Station Unit 1.

2

3 Q. Do the exhibits you have prepared comply with Commission-
4 approved GPIF methodology?

5

6 A. Yes, the documents are consistent with the GPIF
7 Implementation Manual previously approved by the
8 Commission, with the exception of the criterion that the
9 company shall include generating units that will represent
10 not less than 80 percent of projected system net
11 generation.

12

13 Q. Please explain.

14

15 A. Due to the repowering of Gannon Units 5 and 6 to Bayside
16 Units 1 and 2, the remaining GPIF units do not represent
17 80 percent of projected system net generation. Although
18 Bayside Unit 1 began operation in 2003, the repowered unit
19 is not included in the GPIF calculations because the
20 company does not have the historical operational data
21 required by the GPIF Implementation manual to set GPIF
22 targets. For the same reason, Bayside Unit 2, which is
23 expected to be in service in January 2004, is not included
24 in the GPIF calculations. Tampa Electric has no other
25 base load generating units to substitute for Gannon Units

1 5 and 6. Therefore, Tampa Electric requests approval of
2 its 2004 GPIF calculation excluding the repowered units,
3 as provided for by Section 3.2 of the GPIF Implementation
4 Manual, which states that the Commission will approve
5 exclusion of units from the calculation of the GPIF on a
6 case-by-case basis.

7
8 **Q.** Did the shutdown of Gannon Units 1 through 4 in 2003
9 affect the calculation of Tampa Electric's GPIF targets
10 and ranges?

11
12 **A.** No. First, these Gannon Units have never been included in
13 the GPIF calculation. Second, the GPIF units are base load
14 units that are all economically dispatched prior to Gannon
15 Units 1 through 4. Therefore, as the GPIF units'
16 availabilities vary, the absolute system fuel cost
17 numerical value may be different, but the relative penalty
18 or savings for each of the GPIF units is not affected.

19
20 **Q.** Please describe how Tampa Electric developed the various
21 factors associated with the GPIF.

22
23 **A.** Targets were established for equivalent availability and
24 heat rate for each unit considered for the 2004 period. A
25 range of potential improvements and degradations was

1 determined for each of these parameters.

2

3 **Q.** How were the target values for unit availability
4 determined?

5

6 **A.** The Planned Outage Factor ("POF") and the Equivalent
7 Unplanned Outage Factor ("EUOF") were subtracted from 100%
8 to determine the target Equivalent Availability Factor
9 ("EAF"). The factors for each of the five units included
10 within the GPIF are shown on page 5 of Document No. 1.

11 To give an example for the 2004 period, the projected
12 Equivalent Unplanned Outage Factor for Big Bend Unit 1 is
13 27.11% and the Planned Outage Factor is 5.74%. Therefore,
14 the target equivalent availability factor for Big Bend
15 Unit 1 equals 67.15% or:

16

$$17 \quad 100\% - [(27.11\% + 5.74\%)] = 67.15\%$$

18

19 This is shown on page 4, column 3 of Document No. 1.

20

21 **Q.** How was the potential for unit availability improvement
22 determined?

23

24 **A.** Maximum equivalent availability is derived by using the
25 following formula:

1 $EAF_{MAX} = 100\% - [0.8 (EUOF_T) + 0.95 (POF_T)]$

2

3 The factors included in the above equations are the same
4 factors that determine the target equivalent availability.
5 To determine the maximum incentive points, a 20% reduction
6 in Equivalent Forced Outage Factor ("EUOF") and Equivalent
7 Maintenance Outage Factor ("EMOF"), plus a 5% reduction in
8 the Planned Outage Factor are necessary. Continuing with
9 the Big Bend Unit 1 example:

10

11 $EAF_{MAX} = 100\% - [0.8 (27.11\%) + 0.95 (5.74\%)] = 72.90\%$

12

13 This is shown on page 4, column 4 of Document No. 1.

14

15 **Q.** How was the potential for unit availability degradation
16 determined?

17

18 **A.** The potential for unit availability degradation is
19 significantly greater than the potential for unit
20 availability improvement. This concept was discussed
21 extensively and approved in earlier hearings before the
22 Commission. To incorporate this biased effect into the
23 unit availability tables, Tampa Electric uses a potential
24 degradation range equal to twice the potential
25 improvement. Consequently, minimum equivalent availability

1 is calculated using the following formula:

$$2 \quad \text{EAF}_{\text{MIN}} = 100\% - [1.4 (\text{EUOF}_T) + 1.10 (\text{POF}_T)]$$

3
4
5 Again, continuing with the Big Bend Unit 1 example,

$$6 \quad \text{EAF}_{\text{MIN}} = 100\% - [1.4 (27.11\%) + 1.1 (5.74\%)] = 55.73\%$$

7
8
9 The equivalent availability MAX and MIN for the other four
10 units is computed in a similar manner.

11
12 **Q.** How did Tampa Electric determine the Planned Outage,
13 Maintenance Outage, and Forced Outage Factors?

14
15 **A.** The company's planned outages for January 2004 through
16 December 2004 are shown on page 17 of Document No. 1.
17 Since no GPIF units have a major outage (greater than 28
18 days) in 2004 no Critical Path Method diagrams are
19 provided in this testimony. Planned Outage Factors are
20 calculated for each unit. For example, Big Bend Unit 1 is
21 scheduled for a planned outage November 13, 2004 through
22 December 3, 2004. There are 504 planned outage hours
23 scheduled for the 2004 period, and a total of 8,784 hours
24 during this 12-month period. Consequently, the Planned
25 Outage Factor for Unit 1 at Big Bend is 5.74% or:

$$\frac{504}{8,784} \times 100\% = 5.74\%$$

3

4 The factor for each unit is shown on pages 5 and 12
5 through 16 of Document No. 1. Big Bend Unit 2 has a
6 Planned Outage Factor of 5.74%. Big Bend Unit 3 has a
7 Planned Outage Factor of 5.74%. Big Bend 4 has a Planned
8 Outage Factor of 5.74%. Polk Unit 1 has a Planned Outage
9 Factor of 4.37%.

10

11 Q. How did you determine the Forced Outage and Maintenance
12 Outage Factors for each unit?

13

14 A. Graphs for both factors (adjusted for planned outages)
15 versus time were prepared. Monthly data and 12-month
16 rolling average data were recorded. For each unit the
17 most current 12-month ending value, June 2003, was used as
18 a basis for the projection. This value was adjusted by
19 analyzing trends and causes for recent forced and
20 maintenance outages. All projected factors are based upon
21 historical unit performance, engineering judgment, time
22 since last planned outage, and equipment performance
23 resulting in a forced or maintenance outage. These target
24 factors are additive and result in an Equivalent Unplanned
25 Outage Factor of 27.11% for Big Bend Unit 1. The

1 Equivalent Unplanned Outage Factor for Big Bend Unit 1 is
 2 verified by the data shown on page 12, lines 3, 5, 10 and
 3 11 of Document No. 1 and calculated using the following
 4 formula:

$$5 \quad \text{EUOF} = \frac{(\text{FOH} + \text{EFOH} + \text{MOH} + \text{EMOH})}{\text{Period Hours}} \times 100$$

6
 7
 8 Or

$$9 \quad \text{EUOF} = \frac{(1,875.1 + 506.4)}{8,784} \times 100 = 27.11\%$$

10
 11
 12 Relative to Big Bend Unit 1, the EUOF of 27.11% forms the
 13 basis of the equivalent availability target development as
 14 shown on pages 4 and 5 of Document No. 1.

15
 16 Big Bend Unit 1

17 The projected Equivalent Unplanned Outage Factor for this
 18 unit is 27.11%. This unit will have a planned outage in
 19 2004 and the Planned Outage Factor is 5.74%. Therefore,
 20 the target equivalent availability for this unit is
 21 67.15%.

22
 23 Big Bend Unit 2

24 The projected Equivalent Unplanned Outage Factor for this
 25 unit is 27.57%. This unit will have a planned outage in

1 2004 and the Planned Outage Factor is 5.74%. Therefore,
2 the target equivalent availability for this unit is
3 66.69%.

4
5 Big Bend Unit 3

6 The projected Equivalent Unplanned Outage Factor for this
7 unit is 26.66%. This unit will have a planned outage in
8 2004 and the Planned Outage Factor is 5.74%. Therefore,
9 the target equivalent availability for this unit is
10 67.60%.

11
12 Big Bend Unit 4

13 The projected Equivalent Unplanned Outage Factor for this
14 unit is 16.09%. This unit will have a planned outage in
15 2004 and the Planned Outage Factor is 5.74%. Therefore,
16 the target equivalent availability for this unit is
17 78.18%.

18
19 Polk Unit 1

20 The projected Equivalent Unplanned Outage Factor for this
21 unit is 10.03%. This unit will have a planned outage in
22 2004 and the Planned Outage Factor is 4.37%. Therefore,
23 the target equivalent availability for this unit is
24 85.60%.

25

1 Q. Please summarize your testimony regarding Equivalent
2 Availability Factor.

3

4 A. The GPIF system weighted Equivalent Availability Factor of
5 69.8% is shown on Page 5 of Document No. 1. This target
6 compares favorably to the July 2002 - June 2003 GPIF
7 period.

8

9 Q. When graphing and monitoring Forced and Maintenance Outage
10 Factors, why are they adjusted for planned outage hours?

11

12 A. The adjustment makes the factors more accurate and
13 comparable. Obviously, a unit in a planned outage stage
14 or reserve shutdown stage will not incur a forced or
15 maintenance outage. Since the units in the GPIF are
16 usually base loaded, reserve shutdown is generally not a
17 factor.

18

19 To demonstrate the effects of a planned outage, note the
20 Equivalent Unplanned Outage Rate and Equivalent Unplanned
21 Outage Factor for Big Bend Unit 1 on page 12 of Document
22 No. 1. During the months of January through October, the
23 Equivalent Unplanned Outage Rate and the Equivalent
24 Unplanned Outage Factor are equal. This is due to the
25 fact that no planned outages are scheduled during these

1 months. During the months of November and December,
2 Equivalent Unplanned Outage Rate exceeds Equivalent
3 Unplanned Outage Factor due to the scheduling of a planned
4 outage. Therefore, the adjusted factors apply to the
5 period hours after the planned outage hours have been
6 extracted.

7
8 Q. Does this mean that both rate and factor data are used in
9 calculated data?

10
11 A. Yes. Rates provide a proper and accurate method of
12 determining the unit parameters, which are subsequently
13 converted to factors. Therefore,

$$14 \qquad \qquad \qquad \text{FOF} + \text{MOF} + \text{POF} + \text{EAF} = 100\%$$

15
16
17 Since factors are additive, they are easier to work with
18 and to understand.

19
20 Q. Has Tampa Electric prepared the necessary heat rate data
21 required for the determination of the GPIF?

22
23 A. Yes. Target heat rates as well as ranges of potential
24 operation have been developed as required.

25

1 Q. How were these targets determined?

2

3 A. Net heat rate data for the three most recent July through
4 June annual periods formed the basis of the target
5 development. The historical data and the target values
6 are analyzed to assure applicability to current conditions
7 of operation. This provides assurance that any periods of
8 abnormal operations or equipment modifications having
9 material effect on heat rate can be taken into
10 consideration.

11

12 Q. The accomplishment of scrubbing the flue gas from Big Bend
13 Units 1 and 2 requires an additional amount of station
14 service power. How did you address the associated effect
15 to net heat rate for GPIF purposes?

16

17 A. The change in heat rate for these units resulting from
18 utilization of the new scrubber can be quantified. In
19 past filings, the operational history with the scrubber
20 was short of GPIF guidelines; and therefore, targets for
21 Big Bend Units 1 and 2 were developed using data without
22 scrubber power. This method was approved by the
23 Commission for Big Bend Unit 3 when it began scrubbing
24 operation. Tampa Electric has previously stated that it
25 would utilize the aforementioned method until there was

1 sufficient history to meet target preparation guidelines.
2 There now exists sufficient history with the scrubber
3 operating to meet the GPIF target preparation guidelines.
4 Therefore, Tampa Electric calculated the 2004 heat rate
5 targets for these units with scrubber power included and
6 will calculate it in the same way for the 2004 period
7 true-up filing to ensure compatibility of data for all
8 GPIF calculations.

9
10 **Q.** Have you developed the heat rate targets in accordance
11 with GPIF guidelines?

12
13 **A.** Yes.

14
15 **Q.** How were the ranges of heat rate improvement and heat rate
16 degradation determined?

17
18 **A.** The ranges were determined through analysis of historical
19 net heat rate and net output factor data. This is the
20 same data from which the net heat rate versus net output
21 factor curves have been developed for each unit. This
22 information is shown on pages 24 through 28 of Document
23 No. 1.

24
25 **Q.** Please elaborate on the analysis used in the determination

1 of the ranges.

2

3 **A.** The net heat rate versus net output factor curves are the
4 result of a first order curve fit to historical data. The
5 standard error of the estimate of this data was
6 determined, and a factor was applied to produce a band of
7 potential improvement and degradation. Both the curve fit
8 and the standard error of the estimate were performed by
9 computer program for each unit. These curves are also
10 used in post period adjustments to actual heat rates to
11 account for unanticipated changes in unit dispatch.

12

13 **Q.** Please summarize your heat rate projection (Btu/Net kWh)
14 and the range about each target to allow for potential
15 improvement or degradation for the 2004 period.

16

17 **A.** The heat rate target for Big Bend Unit 1 is 10,708 Btu/Net
18 kWh. The range about this value, to allow for potential
19 improvement or degradation, is ± 504 Btu/Net kWh. The heat
20 rate target for Big Bend Unit 2 is 10,384 Btu/Net kWh with
21 a range of ± 563 Btu/Net kWh. The heat rate target for Big
22 Bend Unit 3 is 10,278 Btu/Net kWh, with a range of ± 656
23 Btu/Net kWh. The heat rate target for Big Bend Unit 4 is
24 10,272 Btu/Net kWh with a range of ± 505 Btu/Net kWh. The
25 heat rate target for Polk Unit 1 is 10,569 Btu/Net kWh

1 with a range of ± 434 Btu/Net kWh. A zone of tolerance of
2 ± 75 Btu/Net kWh is included within the range for each
3 target. This is shown on page 4, and pages 7 through 11
4 of Document No. 1.

5
6 **Q.** Do the heat rate targets and ranges in Tampa Electric's
7 projection meet the criteria of the GPIF and the
8 philosophy of the Commission?

9
10 **A.** Yes.

11
12 **Q.** After determining the target values and ranges for average
13 net operating heat rate and equivalent availability, what
14 is the next step in the GPIF?

15
16 **A.** The next step is to calculate the savings and weighting
17 factor to be used for both average net operating heat rate
18 and equivalent availability. This is shown on pages 7
19 through 11. The a baseline production costing analysis
20 was performed to calculate the total system fuel cost if
21 all units operated at target heat rate and target
22 availability for the period. This total system fuel cost
23 of \$665,093 is shown on page 6, column 2.

24
25 Multiple production costing simulations were then

1 performed to calculate total system fuel cost with each
2 unit individually operating at maximum improvement in
3 equivalent availability and each station operating at
4 maximum improvement in average net operating heat rate.
5 The respective savings are shown on page 6, column 4 of
6 Document No. 1.

7
8 After all of the individual savings are calculated column
9 4 totals \$27,344,800, which reflects the savings if all of
10 the units operated at maximum improvement. A weighting
11 factor for each parameter is then calculated by dividing
12 individual savings by the total. For Big Bend Unit 1, the
13 weighting factor for equivalent availability is 14.90% as
14 shown in the right-hand column on page 6. Pages 7 through
15 11 of Document No. 1 show the point table, the Fuel
16 Savings/(Loss) and the equivalent availability or heat
17 rate value. The individual weighting factor is also
18 shown. For example, on Big Bend Unit 1, page 7, if the
19 unit operates at 72.9% equivalent availability, fuel
20 savings would equal \$4,074,500 and ten equivalent
21 availability points would be awarded.

22
23 The GPIF Reward/Penalty Table on page 2 is a summary of
24 the tables on pages 7 through 11. The left-hand column of
25 this document shows the incentive points for Tampa

1 Electric. The center column shows the total fuel savings
2 and is the same amount as shown on page 6, column 4,
3 \$27,344,800. The right hand column of page 2 is the
4 estimated reward or penalty based upon performance.

5
6 **Q.** How were the maximum allowed incentive dollars determined?

7
8 **A.** Referring to page 3, line 14, the estimated average common
9 equity for the period January through December 2004 is
10 \$1,450,831,850. This produces the maximum allowed
11 jurisdictional incentive dollars of \$5,752,609 shown on
12 line 21.

13
14 **Q.** Are there any other constraints set forth by the
15 Commission regarding the magnitude of incentive dollars?

16
17 **A.** Yes. Incentive dollars are not to exceed 50 percent of
18 fuel savings. Page 2 of Document No. 1 demonstrates that
19 this constraint is met.

20
21 **Q.** Please summarize your testimony on the GPIF.

22
23 **A.** Tampa Electric has complied with the Commission's
24 directions, philosophy, and methodology in our
25 determination of GPIF. The GPIF is determined by the

1 following formula for calculating Generating Performance
2 Incentive Points (GPIP):

$$\begin{aligned}
 \text{GPIP:} = & (0.1490 \text{ EAP}_{\text{BB1}} + 0.1604 \text{ EAP}_{\text{BB2}} \\
 & + 0.1398 \text{ EAP}_{\text{BB3}} + 0.1047 \text{ EAP}_{\text{BB4}} \\
 & + 0.0209 \text{ EAP}_{\text{PK1}} + 0.0758 \text{ HRP}_{\text{BB1}} \\
 & + 0.0885 \text{ HRP}_{\text{BB2}} + 0.1033 \text{ HRP}_{\text{BB3}} \\
 & + 0.1030 \text{ HRP}_{\text{BB4}} + 0.0546 \text{ HRP}_{\text{PK1}})
 \end{aligned}$$

9
10 Where:

11 GPIP = Generating Performance Incentive Points.

12 EAP = Equivalent Availability Points awarded/deducted for
13 Big Bend Units 1, 2, 3 and 4 and Polk Unit 1.

14 HRP = Average Net Heat Rate Points awarded/deducted for
15 Big Bend Units 1, 2, 3 and 4 and Polk Unit 1.

16
17 **Q.** Have you prepared a document summarizing the GPIF targets
18 for the January 2004 - December 2004 period?

19
20 **A.** Yes. Document No. 2 entitled "Tampa Electric Company,
21 Summary of GPIF Targets, January 2004 - December 2004"
22 provides the availability and heat rate targets for each
23 unit.

24
25 **Q.** Does this conclude your testimony?

1 A. Yes.

2

3

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**FLORIDA POWER & LIGHT COMPANY****TESTIMONY OF J. R. HARTZOG****DOCKET NO. 030001-EI****September 12, 2003**

1 **Q. Please state your name and address.**

2 A. My name is John R. Hartzog. My business address is 700 Universe
3 Boulevard, Juno Beach, Florida 33408.

4

5 **Q. By whom are you employed and what is your position?**

6 A. I am employed by Florida Power & Light Company (FPL) as
7 Manager, Nuclear Financial & Information Services in the Nuclear
8 Business Unit.

9

10 **Q. Have you previously testified in this docket?**

11 A. Yes, I have.

12

13 **Q. What is the purpose of your testimony?**

14 A. The purpose of my testimony is to present and explain FPL's
15 projections of nuclear fuel costs for the thermal energy (MMBTU) to
16 be produced by our nuclear units, costs of disposal of spent nuclear

1 fuel, costs of decontamination and decommissioning (D&D),
2 additional plant security costs, the St. Lucie Unit 2 steam generator
3 replacement, to update the inspections and repairs to the reactor
4 pressure vessel heads since the issuance of NRC Bulletin (IEB)
5 2002-02, and to update the status of certain litigation that affects
6 FPL's nuclear fuel costs. Both nuclear fuel and disposal of spent
7 nuclear fuel costs were input values to POWERSYM used to
8 calculate the costs to be included in the proposed fuel cost recovery
9 factors for the period January 2004 through December 2004.

10

11 **Nuclear Fuel Costs**

12 **Q. What is the basis for FPL's projections of nuclear fuel costs?**

13 A. FPL's nuclear fuel cost projections are developed using energy
14 production at our nuclear units and their operating schedules, for the
15 period January 2004 through December 2004.

16

17 **Spent Nuclear Fuel Disposal Costs**

18 **Q. Please provide FPL's projection for nuclear fuel unit costs and**
19 **energy for the period January 2004 through December 2004.**

20 A. FPL projects the nuclear units will produce 255,783,364 MMBTU of
21 energy at a cost of \$0.2699 per MMBTU, excluding spent fuel
22 disposal costs, for the period January 2004 through December 2004.

1 Projections by nuclear unit and by month are in Appendix II, on
2 Schedule E-3, starting on page 12.

3

4 **Q. Please provide FPL's projections for spent nuclear fuel disposal**
5 **costs for the period January 2004 through December 2004 and**
6 **explain the basis for FPL's projections.**

7 A. FPL's projections for spent nuclear fuel disposal costs of
8 approximately \$21.7 million are provided in Appendix II, on Schedule
9 E-2, starting on page 10. These projections are based on FPL's
10 contract with the U.S. Department of Energy (DOE), which sets the
11 spent fuel disposal fee at 0.9303 mills per net kWh generated, which
12 includes transmission and distribution line losses.

13

14 **Decontamination and Decommissioning Costs**

15 **Q. Please provide FPL's projection for Decontamination and**
16 **Decommissioning (D&D) costs to be paid in the period January**
17 **2004 through December 2004 and explain the basis for FPL's**
18 **projection.**

19 A. FPL's projection of \$6.67 million for D&D costs is based on the
20 amount to be paid during the Period January 2004 through
21 December 2004 and is included in Appendix II, on Schedule E-2
22 starting on page 10.

1

2 Nuclear Plant Security Costs

3 **Q. Please provide FPL's projection for heightened security costs to**
4 **be paid in the period January 2004 through December 2004 and**
5 **explain the basis for FPL's projection.**

6 A. FPL's projection of \$12 million for heightened security costs is based
7 on the amount to be paid during the period January 2004 through
8 December 2004. These costs are necessary to ensure FPL is in
9 compliance with Nuclear Regulatory Commission (NRC) Order No.
10 EA-02-26 dated February 25, 2002 and NRC Order Nos. EA-03-038,
11 EA-03-039 and EA-03-086 dated April 29, 2003. Costs relate to
12 additional security personnel, training, and equipment. Details on
13 these security measures cannot be disclosed because such details
14 have been determined to be "Safeguards Information" by the NRC,
15 thereby prohibiting public disclosure.

16

17 **Q. Please provide a summary of NRC Orders No. EA-03-038, EA-03-**
18 **039 & EA-03-086 issued on April 29, 2003.**

19 A. The NRC approved changes to the Design Basis Threat (DBT) and
20 issued three Orders for Nuclear Power Plants to further enhance
21 security. These Orders build on the changes made by Order EA-02-
22 026 issued on February 25, 2002.

1

2 EA-03-086 requires power plants to implement additional protective
3 actions to protect against sabotage by terrorist and other
4 adversaries. Under NRC regulations, power reactor licensees must
5 ensure that the physical protection plan for each site is designed and
6 implemented to provide high assurance in defending against the
7 DBT to ensure adequate protection of public health and safety and
8 common defense security. This Order will result in extensive
9 changes in those physical protection plans and will be subject to
10 NRC approval. The details of the DBT are Safeguards Information
11 and cannot be released to the public.

12

13 EA-03-038 describes additional measures related to security force
14 personnel fitness for duty and security work hours. It is to ensure
15 that excessive work hours do not compromise the ability of nuclear
16 power plant security forces to remain vigilant and effectively
17 perform their duties in protecting the plants.

18

19 EA-03-037 describes additional requirements related to the
20 development and application of an enhanced training and
21 qualification program for armed security personnel at power reactor
22 facilities. These additional measures include security drills and

1 exercises appropriate for the protective strategies and capabilities
2 required to protect the nuclear power plants against sabotage by an
3 assaulting force. This Order requires more frequent firearms
4 training and qualification under a broader range of conditions
5 consistent with site-specific protective strategies. The details of the
6 enhanced training requirements are Safeguards Information, which
7 cannot be released to the public.

8

9 **Q. When are the NRC Orders issued on April 29, 2003 required to**
10 **be implemented?**

11 A. NRC Orders EA-03-086 and EA-03-039 must be fully implemented
12 by October 29, 2004. EA-03-038 must be fully implemented by
13 October 29, 2003. Of course, the process of implementing these
14 orders takes a considerable period of time, so FPL's implementation
15 efforts are already well underway.

16

17 **Q. Provide a brief description of new items requested for clause**
18 **recovery as a result of the NRC Orders issued on April 29, 2003.**

19 A. Items requested include additional security personnel resulting
20 from implementation of the fatigue order; increase in frequency of
21 firearms training, drills, tactical training and increased physical
22 agility criteria resulting from the training order; and addition of delay

1 barriers, bullet resistant positions, additional weapons, vehicle
2 barrier evaluations/modifications, strengthening of security plans,
3 cyber security evaluations, & developing of a human reliability
4 program resulting from the DBT order.

5
6 **Q. Why is the Nuclear Regulatory Commission increasing the**
7 **Part 171 Fees?**

8 A. The NRC is amending its regulations for the licensing, inspection
9 and annual fees it charges applicants and licensees for fiscal year
10 (FY) 2003.

11 By law, the NRC must recover 94 percent of its budget for FY 2003
12 (October 1, 2002 - September 30, 2003). The amount to be
13 recovered in FY 2003 includes \$29 million appropriated for NRC
14 activities related to homeland security. Homeland security costs
15 were not included in the agency's fee base for FY 2002, and were
16 appropriated from the Treasury's General Fund. The total amount
17 to be recovered is about \$47 million more than last year. \$29
18 million or 62% of the \$47 million increase is attributable to
19 homeland security. FPL's projection for its portion of the NRC fees
20 associated with homeland security is \$1.5 million for 2004.

21

1 **St. Lucie Unit 2 Steam Generator Replacement**

2 **Q. Please describe the results of the steam generator inspections**
3 **during the Cycle 14 refueling outage at St. Lucie Unit 2.**

4 A. During the scheduled refueling outage, the steam generators were
5 inspected and more tubes had to be plugged than anticipated. The
6 inspection results were evaluated and revised tube plugging
7 projections were developed.

8
9 **Q. What impact has this evaluation had on FPL's decision on**
10 **whether to replace the St. Lucie Unit 2 steam generators?**

11 A. As a result of this evaluation, FPL management anticipates replacing
12 the steam generators at St. Lucie Unit 2 in 2007.

13
14 **Q. What is the estimated cost to replace the steam generators at**
15 **St. Lucie Unit 2?**

16 A. The estimated cost for the steam generator replacement is
17 approximately \$224 million.

18
19 **Q. How does the steam generator replacement project affect the**
20 **reactor head replacement for St. Lucie Unit 2?**

21 A. Unit 2 will have its reactor vessel head replaced during the 2007
22 outage. This project was previously planned for 2006, but will now

1 be coordinated with the steam generator replacement project. The
2 combined steam generator and reactor vessel head replacement
3 effort will reduce total costs and the overall impact on Unit 2
4 operations.

5

6 **Reactor Pressure Vessel Head Inspection Status**

7 **Q. What is the status of the reactor head inspections for the St.**
8 **Lucie and Turkey Point Units since IEB 2002-02 has been**
9 **issued?**

10 A. The NRC issued IEB 2002-02 on August 9, 2002 to address
11 concerns related to visual inspections of the reactor head. This
12 bulletin resulted in all four FPL units being categorized as high
13 susceptibility that will require ultrasonic testing in addition to visual
14 inspections.

15 St. Lucie Unit 1 performed ultrasonic inspections during the refueling
16 outage beginning on September 30, 2002. The total duration for the
17 refueling outage was approximately 25 days. The inspections
18 detected no indications and no repairs to the reactor head were
19 necessary. The total cost of the inspections was approximately \$6.15
20 million.

21 St. Lucie Unit 2 performed ultrasonic inspections during the refueling
22 outage beginning on April 21, 2003. The total duration of the

1 refueling outage was approximately 49 days. Indications were
2 detected that resulted in repairs on 2 Control Element Drive
3 Mechanism (CEDM) nozzles and additional inspections on 9
4 nozzles. The repairs resulted in an additional 14 days to the outage.
5 The total cost of the inspections and repairs was approximately
6 \$11.1 million. Turkey Point Unit 3 performed ultrasonic inspections of
7 the reactor vessel head during the refueling outage beginning on
8 March 1, 2003. The total duration for the refueling outage was
9 approximately 28 days. The inspections detected no indications and
10 no repairs to the reactor head were necessary. The total cost of the
11 inspections was approximately \$5.25 million. Turkey Point Unit 4 is
12 scheduled to perform ultrasonic inspections of the reactor head
13 during the refueling outage scheduled in October 2003.

14
15 **Litigation Status Update**

16 **Q. Are there currently any unresolved disputes under FPL's**
17 **nuclear fuel contracts?**

18 **A. Yes.**

19
20 1. **Spent Fuel Disposal Dispute.** The first dispute is under FPL's
21 contract with the Department of Energy (DOE) for final
22 disposal of spent nuclear fuel. In 1995, FPL along with a

1 number of electric utilities, states, and state regulatory
2 agencies filed suit against DOE over DOE's denial of its
3 obligation to accept spent nuclear fuel beginning in 1998. On
4 July 23, 1996, the U.S. Court of Appeals for the District of
5 Columbia Circuit (D.C. Circuit) held that DOE is required by
6 the Nuclear Waste Policy Act (NWPA) to take title and
7 dispose of spent nuclear fuel from nuclear power plants
8 beginning on January 31, 1998.

9
10 On January 11, 2002, based on the Federal Circuit's ruling,
11 the Court of Federal Claims granted FPL's motion for partial
12 summary judgement in favor of FPL on contract liability.

13
14 All of the spent fuel damages cases are currently in discovery.
15 There is no trial date scheduled at this time for the FPL
16 damages claim.

17
18 2(a). Uranium Enrichment Pricing Disputes – FY 1993
19 Overcharges. FPL is currently seeking to resolve a pricing dispute
20 concerning uranium enrichment services purchased from the United
21 States (U.S.) Government, prior to July 1, 1993.

22

1 On August 20, 2001, the Court entered judgment for FPL for \$6.075
2 million. DOE appealed the judgement to the Federal Circuit. On
3 October 4, 2002, the Federal Circuit reversed the judgment and
4 remanded the case back to the Court of Federal Claims for further
5 consideration. The Federal Circuit directed the Court of Federal
6 Claims to determine whether DOE had other appropriate, but
7 unrecovered, costs sufficient to justify its FY 1993 SWU price. On
8 May 28, 2003, the Court of Federal Claims granted the
9 Government's motion for judgment on the record and dismissed
10 FPL's claims, finding that DOE had other costs sufficient to justify its
11 FY 1993 SWU price. FPL and the other utility plaintiffs have
12 appealed the May 28 judgment to the Federal Circuit. That appeal is
13 pending.

14
15 2(b). Uranium Enrichment Services Contract. DOE was required
16 under FPL's uranium enrichment services contract with DOE to
17 establish a price for enrichment services pursuant to DOE's
18 established pricing policy, based on recovery of DOE's appropriate
19 costs over a reasonable period of time. In the course of discovery in
20 the FY1993 overcharge case discussed above, FPL and the other
21 utility plaintiffs uncovered two other cost components that DOE
22 improperly included in its cost recovery calculation. At trial in the

1 FY1993 case, FPL and the other plaintiffs asserted that these
2 additional costs had been improperly included in DOE's cost
3 recovery calculation for its FY1993 SWU price. The Court denied
4 recovery on these issues, concluding that ruling on the merits of
5 these issues would prejudice DOE in the particular chronology of the
6 FY1993 litigation.

7
8 On October 10, 2001, FPL and 21 other U.S. and foreign utility
9 plaintiffs filed new lawsuits in the U.S. Court of Federal Claims
10 alleging that DOE breached the uranium enrichment services
11 contract by inappropriately including two amounts in its cost recovery
12 calculation in violation of the pricing provisions of the contracts:
13 Imputed interest on the Gas Centrifuge Enrichment Project (GCEP)
14 for FY1986 through FY1993, and costs relating to the production of
15 high assay uranium (i.e., uranium produced primarily for military
16 customers) (High Assay Costs) for FY1992 through FY1993.

17
18 3. GCEP Claim. In 1976, Congress first authorized the construction
19 of GCEP as additional Government uranium enrichment capacity to
20 meet the then-projected future demand. This future demand never
21 materialized and, by 1985, DOE found itself in a plant over capacity
22 position and the highest cost worldwide producer of enrichment

1 services. In 1985, DOE cancelled the GCEP and wrote-off the entire
2 \$3.6 billion from the DOE Uranium Enrichment Activity's 1986
3 financial statements relating to accumulated costs of plant
4 construction, termination costs, and imputed interest associated with
5 GCEP. DOE failed to exclude the entire \$3.6 billion from its
6 calculation in setting the uranium enrichment services price.
7 Beginning in FY1986, DOE improperly left approximately \$773
8 million of imputed interest in its cost recovery calculations and price
9 determination. This amount is reflected in the calculation of the
10 Contract's SWU price for FY1986 through FY1993. DOE
11 determined that none of the capital costs of GCEP were used to
12 provide enrichment services to customers. Additionally, under well-
13 recognized economic and accounting principles, imputed interest
14 should have been treated as inseparable from the underlying GCEP
15 costs. Therefore, none of the capital investment in GCEP – neither
16 the underlying principal nor the imputed interest - should have been
17 included in the cost recovery calculation for the contract prices.

18
19 4. High Assay Costs. In 1991, DOE adjusted the financial
20 statements of the Uranium Enrichment Activity by removing
21 approximately \$1.14 billion in accumulated losses and other costs
22 relating to the production of High Assay uranium. DOE made this

1 adjustment based on its conclusion that the Uranium Enrichment
2 Activity no longer had any responsibility for the High Assay program,
3 which produced uranium for military purposes. Despite removing
4 such costs from the financial statements, DOE improperly included
5 approximately \$394 million of High Assay costs in calculating the
6 price for uranium enrichment services for FY1992 through FY1993.

7
8 FPL's lawsuit alleges that DOE breached the contract by including
9 these costs in the uranium enrichment services price charged to
10 FPL. FPL is claiming that it is owed a refund of \$16,086,328.91 plus
11 interest. FPL's lawsuit has been stayed by the Court of Federal
12 Claims pending the outcome of the appeal of the judgment
13 concerning the FY 1993 uranium enrichment claims, discussed in
14 item 2(a) above.

15

16 **Q. Does this conclude your testimony?**

17 **A. Yes, it does.**

18

DIRECT TESTIMONY OF MICHAEL E. BUCKLEY

- 1
- 2 Q. Please state your name and business address.
- 3 A. My name is Michael E. Buckley and my business address is 2540 Shumard
4 Oak Blvd., Tallahassee, Florida, 32399.
- 5 Q. By whom are you presently employed and in what capacity?
- 6 A. I am employed by the Florida Public Service Commission as a Professional
7 Accountant Specialist in the Division of Auditing and Safety.
- 8 Q. How long have you been employed by the Commission?
- 9 A. I have been employed by the Florida Public Service Commission since
10 July, 1989.
- 11 Q. Briefly review your educational and professional background.
- 12 A. I have a Bachelor of Business Administration with a major in accounting
13 from Oklahoma University. I was hired as a Regulatory Analyst I by the
14 Florida Public Service Commission on July 10, 1989 and was promoted to a
15 Professional Accountant Specialist on June 1, 2000.
- 16 Q. Please describe your current responsibilities.
- 17 A. Currently, I am a Professional Accountant Specialist with the
18 responsibilities of planning and directing the most complex investigative
19 audits, including audits of cross-subsidization issues, anti-competitive
20 behavior, and predatory pricing. I also am responsible for creating audit
21 work programs to meet a specific audit purpose and integrating EDP
22 applications into these programs. In addition, I serve as the acting
23 supervisor in the absence of the district office supervisor.
- 24 Q. Have you presented expert testimony before this Commission or any other
25 regulatory agency?

1 A. Yes. I have testified in the United Water Florida Inc. rate case,
2 Docket No. 960451-WS.

3 Q. What is the purpose of your testimony today?

4 A. The purpose of my testimony is to sponsor two staff audit reports:

5 • Gulf Power Company: Base Year costs for hedging; Docket Number 030001-
6 EI; Audit Control Number 02-340-1-1. A copy of the audit report is filed with
7 my testimony and is identified as MEB-1.

8 • Gulf Power Company: Fuel Adjustment Audit; Docket No. 030001-EI; Audit
9 Control Number 03-034-1-1. A copy of the audit report is filed with my
10 testimony and is identified as MEB-2.

11 Q. Let's begin by discussing the first audit report, the Base Year audit.
12 Did you prepare this audit report?

13 A. Yes, I was the audit manager in charge of the audit.

14 Q. Could you summarize the work you performed in this audit?

15 A. Yes. I obtained organization charts of Southern Company Services, Inc.
16 to show what departments are involved in the physical and financial hedging
17 process for the time period 1999 to 2003. I also obtained an employee count
18 and charges and percentage allocations for these departments from 1999 to 2003
19 and compared actual costs for FERC Account #501 (Fuel Handling Expense) and
20 FERC Account #547 (Other Fuel Handling Expense) to the estimated costs for the
21 year 2002. I further compared the actual costs for FERC Account #501 (Fuel
22 Handling Expense) and FERC Account #547 (Other Fuel Handling Expense) to the
23 estimated costs for the first three months of 2003.

24 Q. Could you summarize your findings in this audit?

25 A. Yes, this report has one audit disclosure that summarizes our work and

1 findings regarding the hedging costs at Gulf Power Company. Southern Company
2 Services, Inc. (SCS), a subsidiary of Southern Company, charges its Fuel
3 Services and Risk Management groups for financial hedging and other gas
4 related activities. The Gas Procurement section in the SCS Fuel Services
5 Organization procures physical gas, gas transportation, and gas storage,
6 develops gas financial hedging strategy and executes financial hedging deals
7 with counter parties. The Fuel Accounting group in the SCS Fuel Services
8 Organization provides accounting services for gas procurement and gas
9 financial hedging deals. The SCS Risk Management group confirms financial
10 hedging deals with the counter parties, performs credit analysis on counter
11 parties, performs overall risk analysis on financial hedging deals, and
12 produces daily gas financial hedging reports. These charges are then
13 allocated to affiliates. In 1999, 2000, 2001, and 2002, the methodology for
14 allocations were determined by each affiliates' percent ownership of total
15 installed fossil fuel fired capacity. For 2003, the methodology for
16 allocations were determined by each affiliates' percent ownership of gas fired
17 capacity for charges related to gas supply activities and each affiliates'
18 percent ownership of coal fired capacity for charges related to coal supply
19 activities. The estimated monthly administrative financial hedging charge for
20 2003 is \$6,600. Gulf Power Company did not include any administrative
21 financial hedging costs for the projected test year ended May 31, 2003, as
22 filed in Docket No. 010949-EI.

23 Q. Now, in regard to the second audit report regarding the Gulf fuel
24 adjustment audit, did you prepare this audit report?

25 A. Yes, I was involved in the preparation of ths audit report.

1 Q. Could you discuss the work performed in this audit?

2 A. Yes, the audit staff and I compiled the fuel cost of system net
3 generation, and scanned and recomputed energy payments and fuel cost purchased
4 power. As part of the audit, we verified prior year accounts to determine the
5 accounting methodologies and procedures used by the company to account for
6 incremental hedging costs and determined that the hedging program is
7 consistent with the Company's risk management plan for 2002.

8 Q. Could you summarize your findings in this audit?

9 A. Audit Disclosure No. 1 discusses gains and losses on hedging
10 settlements. Gulf Power Company recorded settlement costs of \$38,750 to FERC
11 Account 547-4 for November 2002. No administrative costs were charged for
12 hedging in November or December 2002.

13 Q. Does this conclude your testimony?

14 A. Yes, it does.

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DIRECT TESTIMONY OF JOCELYN Y. STEPHENS

1 |
2 | Q. Please state your name and business address.

3 | A. My name is Jocelyn Y. Stephens and my business address is 4950 West
4 | Kennedy Blvd., Suite 310, Tampa, Florida, 33609.

5 | Q. By whom are you presently employed and in what capacity?

6 | A. I am employed by the Florida Public Service Commission as a Regulatory
7 | Analyst IV in the Division of Auditing and Safety.

8 | Q. How long have you been employed by the Commission?

9 | A. I have been employed by the Florida Public Service Commission since
10 | January, 1977.

11 | Q. Briefly review your educational background.

12 | A. In 1972, I received a Bachelor of Science degree from Florida State
13 | University with a major in accounting. I am also a Certified Public
14 | Accountant licensed in the State of Florida.

15 | Q. Please describe your current responsibilities.

16 | A. Currently, I am a Regulatory Analyst IV with the responsibilities of
17 | planning and directing audits of regulated companies, and assisting in audits
18 | of affiliated transactions. I am also responsible for creating audit work
19 | programs to meet a specific audit purpose.

20 | Q. Have you presented expert testimony before this Commission or any other
21 | regulatory agency?

22 | A. Yes. I testified in the Florida Cities Water Co., (S. Ft. M.), transfer
23 | of certificate, Docket No. 910447-SU.

24 | Q. What is the purpose of your testimony today?

25 | A. The purpose of my testimony is to sponsor two staff audit reports:

1 • Tampa Electric Company (TECO): Base Year costs for security and hedging;
2 Docket Number 030001-EI; Audit Control Number 02-340-2-1. A copy of the audit
3 report is filed with my testimony and is identified as JYS-1.

4 • Tampa Electric Company: Capacity Cost Recovery Clause Audit; Docket No.
5 030001-EI; Audit Control Number 03-036-2-1. A copy of the audit report is
6 filed with my testimony and is identified as JYS-2.

7 Q. Let's begin by discussing the first audit report, the TECO base year
8 audit. Did you prepare or cause to be prepared under your supervision,
9 direction, and control this audit report?

10 A. Yes, I was the audit manager for this audit.

11 Q. Could you summarize the work you performed in this audit?

12 A. Yes. For security costs, the audit staff and I obtained total security
13 costs for the years 2000 through 2003 (projected) and determined that total
14 recorded security costs (including incremental costs), for calendar years
15 2000, 2001 and 2002 totaled \$2,731,227, \$3,508,664, and \$3,619,633,
16 respectively. We determined that projected 2003 security costs totaled
17 \$3,283,370. We tested a randomly selected sample of security charges to
18 supporting documentation. For hedging, we obtained total and incremental
19 hedging costs for the years 2001, 2002 and for the projected year 2003 and
20 determined the company's distinction between financial hedging and physical
21 hedging. We also obtained the percentage of time employees devoted to hedging
22 activities and recomputed hedging expense using the employees' annual
23 salaries.

24 Q. Could you summarize your findings in this audit?

25 A. Yes. Disclosure No. 1 discusses security costs. We requested plant

1 security costs by function (generation, transmission and distribution).
2 However, the company stated that it did not track security costs by function,
3 when incurred. However, the Company was able to provide security by function
4 for incremental costs incurred as a result of the 9/11 event. Base year
5 security costs per the company calculation for 2001 totals \$3,108,013 and, for
6 2002 totals \$3,225,684. We prepared schedules for the years 2001, 2002 and
7 projected 2003, by account, by month, for security costs recorded in the
8 general ledger. In order to determine the amount of normal and recurring
9 security costs, we removed those costs identified by the company as
10 incremental. The resulting amount equals actual security costs on a
11 consistent basis. We then calculated an average security cost using 2001 and
12 2002 security costs. The average costs, per our calculation, totaled
13 \$3,166,848. I believe that the average amount better represents a base amount
14 for security costs when determining incremental security costs to be used in
15 future years.

16 Disclosure No. 2 discusses hedging costs. For the year ended December
17 31, 2001, TECO determined that it had incurred total hedging expense of
18 \$169,153. This total consisted of \$159,723 of payroll and related fringe
19 benefits, \$2,500 for travel costs to the coal mine for contract negotiations,
20 and \$6,930 for training on hedging.

21 Effective in May 2002, the Fuels department and the Wholesale Marketing
22 department merged to create the Wholesale Marketing and Fuels Department. In
23 addition to physical and financial hedging activities, this department also
24 performs daily activities, planning, and regulatory activities. The company
25 cannot provide a breakdown between physical and financial hedging. This

1 department currently consists of five positions that devote time to hedging
2 (risk management): Director, Fuels Strategist, Forecast Analysis, Contract
3 Administrator, and Manager of Natural Gas. Prior to May 2002, the procurement
4 of natural gas for Tampa Electric's use was performed by Peoples Gas System
5 (PGS). PGS arranged for the purchase and delivery of the gas and billed Tampa
6 Electric its actual cost plus a small administration fee based on the time
7 spent arranging the purchase. The total amount paid was included as cost of
8 gas and recovered in the fuel clause.

9 For the calendar year 2002, TECO determined total hedging costs to be
10 \$252,939 with the incremental portion being \$83,786. The percentage of time
11 employees spent on hedging activities ranged from 30% to 80%. Any gains or
12 losses on hedging activities are included in fuel costs and are recovered in
13 the fuel clause.

14 Q. Now, in regard to the second audit report regarding the TECO capacity
15 cost recovery clause audit, did you prepare this audit report?

16 A. Yes, I was involved in the preparation of this audit report.

17 Q. Could you discuss the work performed in this audit?

18 A. Yes, we compiled the capacity cost recovery clause revenue and agreed
19 it to the filing and recomputed revenues using the approved rate factors and
20 company KWH sales. We also recomputed the capacity costs and agreed these
21 costs to the TECO billing statements. We identified costs by vendor and
22 performed audit test work of payments to verify that vendors were paid
23 according to contract terms. We also verified that incremental security costs
24 were included.

25 Q. Could you summarize your findings in this audit?

1 | A. Yes. Disclosure No. 1 discusses incremental security costs. The
2 | company recorded \$794,598 in its capacity cost recovery filing for 2002. This
3 | equals incremental costs of \$400,650 for 2001 and \$393,948 for 2002. As
4 | discussed in the previous audit, I believe that a two-year average of net
5 | security costs is the most appropriate amount to be used in calculating a base
6 | year for incremental security costs. Using the two-year average for 2001 and
7 | 2002, the company's request for \$393,948 for 2002 is reasonable.

8 | Disclosure No. 2 discusses a capacity price adjustment. The company
9 | included an adjustment for \$170,300 increasing its capacity charges from
10 | Hardee Power Partners (HPP) in December 2002. The company states that the
11 | adjustment was the net effect of several omissions to the filings occurring
12 | during 1993 and 1994. This adjustment is for activity that occurred eight and
13 | nine years ago. We did not verify whether or not these amounts had been
14 | included in any of the prior filings, but we did review the adjusting entry
15 | crediting the liability and debiting the capacity expense accounts in December
16 | 2002.

17 | Disclosure No. 3 discusses an erroneous billing for optional provision
18 | customers. The company made refunds associated with the 1999 earnings
19 | settlement totaling \$6.1 million plus interest over the period June through
20 | August 2002. During the process, the company erroneously calculated and made
21 | refunds to its optional provision customers. This error results in
22 | differences of approximately \$7,500 between the revenues per the filing and
23 | the revenues on the general ledger. The company is working to resolve this
24 | error. Because of the overall immateriality of the refund amounts, I believe
25 | the company should be allowed to correct the error and we can audit the

1 | correction in a later year.

2 | Q. Does this conclude your testimony?

3 | A. Yes, it does.

4 |

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1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**
2 **FLORIDA POWER & LIGHT COMPANY**
3 **TESTIMONY OF GERARD YUPP**
4 **DOCKET NO. 030001-EI**
5 **APRIL 1, 2003**

6 **Q. Please state your name and address.**

7 A. My name is Gerard Yupp. My business address is 700 Universe
8 Blvd., North Palm Beach, Florida, 33408.

9
10 **Q. By whom are you employed and what is your position?**

11 A. I am employed by Florida Power & Light Company (FPL) as
12 Manager of Regulated Wholesale Power Trading in the Energy
13 Marketing and Trading Division.

14
15 **Q. Have you previously testified in the predecessors to this**
16 **docket?**

17 A. Yes.

18
19 **Q. What is the purpose of your testimony?**

20
21 A. The purpose of my testimony is to provide a review of FPL's 2002
22 hedging activity, including the detail required by Item 5 of the

1 Resolution of Issues in Docket 011605-EI approved by the
2 Commission per Order No. PSC-02-1484-FOF-EI, which states:

3 "5. Each investor-owned utility shall provide, as part of its
4 final true-up filing in the fuel and purchased power cost
5 recovery docket, the following information: (1) the volumes of
6 each fuel the utility actually hedged using a fixed price
7 contract or instrument; (2) the types of hedging instruments
8 the utility used, and the volume and type of fuel associated
9 with each type of instrument; (3) the average period of each
10 hedge; and (4) the actual total cost (e.g. fees, commissions,
11 options premiums, futures gains and losses, swaps
12 settlements) associated with using each type of hedging
13 instrument".

14

15 **Q. Are you sponsoring an exhibit for this proceeding?**

16

17 A. Yes. It consists of the following document:

18 GJY-1: 2002 Hedging Activity

19

20 **Q. Please describe FPL's hedging objectives and summarize**
21 **FPL's 2002 hedging activity.**

22

23 A. FPL's fuel procurement strategy aims to benefit FPL's customers by

1 reducing fuel price volatility, and to the extent possible, mitigating
2 fuel price increases, while maintaining the opportunity to take
3 advantage of price decreases in the marketplace. During 2002, FPL
4 primarily relied upon fixed price transactions to hedge its fuel
5 portfolio. Financial swaps were utilized as a method of improving
6 and/or protecting FPL's fixed price positions. FPL also engaged in
7 option hedges to help mitigate the risk of fuel price increases.
8 Additionally, FPL utilized natural gas storage to ensure the reliable
9 delivery of fuel during significant storm events in the latter half of the
10 year. FPL's 2002 hedging activities were successful in delivering
11 greater price certainty, as well as \$47 million in fuel savings for
12 FPL's customers. This total includes \$14.5 million in natural gas
13 savings, \$31.8 million in fuel oil savings and \$.7 million in power
14 option premiums. The savings and gains associated with the
15 energy component of the power options are included in FPL's
16 monthly filing of A-Schedules. The fixed price positions generated
17 the largest percentage of savings due to the fact that the overall
18 trend of the fuel markets was up after the positions were taken. FPL
19 is pleased that its 2002 hedging activities resulted in these savings.
20 However, it is important to recognize that generating savings is not
21 the only objective of hedging. The primary objective of hedging is to
22 reduce fuel price volatility. FPL engages in hedging to protect its
23 customers from significant exposure to volatility in the fuel and

1 power markets. FPL considers its hedging activities to be a success
2 if they result in volatility control even if this occasionally means
3 higher prices to customers than would have been the case without
4 hedging.

5 As an additional note, FPL engaged in residual fuel oil hedging in
6 November and December of 2002 by building fuel oil inventories to
7 ensure adequate supply to meet the projected needs of FPL's
8 customers, as well as, price protection given the heightening
9 tensions in the Middle East. The results of this decision have
10 proven to be very positive, however the data is not shown in Exhibit
11 GJY-1 because the savings are realized in 2003. These results will
12 be shown in FPL's 2003 filing.

13

14 **Q. Does your Document GJY-1 provide the detail on FPL's 2002**
15 **hedging activities required by Item 5 of the Resolution of**
16 **Issues?**

17

18 A. Yes.

19

20 **Q. Does this conclude your testimony?**

21

22 A. Yes, it does.

1 STATE OF FLORIDA)

2 : CERTIFICATE OF REPORTER

3 COUNTY OF LEON)

4
5 I, JANE FAUROT, RPR, Chief, Office of Hearing Reporter
6 Services, FPSC Division of Commission Clerk and Administrative
7 Services, do hereby certify that the foregoing proceeding was
8 heard at the time and place herein stated.

9 IT IS FURTHER CERTIFIED that I stenographically
10 reported the said proceedings; that the same has been
11 transcribed under my direct supervision; and that this
12 transcript constitutes a true transcription of my notes of said
13 proceedings.

14 I FURTHER CERTIFY that I am not a relative, employee,
15 attorney or counsel of any of the parties, nor am I a relative
16 or employee of any of the parties' attorney or counsel
17 connected with the action, nor am I financially interested in
18 the action.

19 DATED THIS 24th day of November, 2003.

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JANE FAUROT, RPR
Chief, Office of Hearing Reporter Services
FPSC Division of Commission Clerk and
Administrative Services
(850) 413-6732