

**BEFORE THE FLORIDA
PUBLIC SERVICE COMMISSION**

**DOCKET NO. 040206-EI
FLORIDA POWER & LIGHT COMPANY**

**IN RE: FLORIDA POWER & LIGHT COMPANY'S
PETITION TO DETERMINE NEED FOR
TURKEY POINT UNIT 5
ELECTRICAL POWER PLANT**

DIRECT TESTIMONY & EXHIBIT OF:

N. DAG REPPEN

DOCUMENT NUMBER-DATE

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FPSC-COMMISSION CLERK

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4 **DOCKET NO. 04 ____-EI**

5 **March 8, 2004**

6
7 **Q. Please state your name and business address.**

8 A. My name is N. Dag Reppen, and my address is 19 Crimson Oak Ct.,
9 Niskayuna, NY 12309.

10
11 **Q. By whom are you employed and what is your position?**

12 A. I am the manager and sole member of the consulting firm Niskayuna Power
13 Consultants, LLC organized in the State of New York. I am an independent
14 consultant on matters relating to transmission systems.

15
16 **Q. For what purposes have you been engaged by Florida Power & Light
17 Company (“FPL”)?**

18 A. I have been engaged to work for FPL on transmission impact issues, including
19 the supervision and oversight of FPL’s analysis and development of
20 transmission integration requirements, transmission losses and estimates of
21 increased operating costs in Southeast Florida, as they relate to FPL’s
22 Request for Proposals for a resource need for 2007 (“RFP”).

1 **Q. Please state your educational background, business and professional**
2 **association experiences.**

3 A. I hold a Power Engineering Degree from the Technical University of Norway.
4 I am a licensed professional engineer in the State of New York. I am a fellow
5 of the Institute of Electrical and Electronics Engineers (“IEEE”) with a
6 citation reflecting work in power system reliability and security assessment. I
7 have been chairman of the power system reliability subcommittee of IEEE
8 and have written numerous publications in the area of power system reliability
9 applied to operation and planning.

10

11 I began my career in the electric power industry by conducting statistical
12 transmission line design studies for General Electric Co. In 1969, I co-
13 founded Power Technologies, Inc. (“PTI”), a consulting company providing
14 leading edge power system analysis to electric utilities, power system
15 equipment manufacturers and utility organizations.

16

17 During my time at PTI, I served as a senior consultant on grid issues, manager
18 of PTI’s Power System Reliability unit, and as a senior consultant in PTI’s
19 Competitive Power Market Solutions Group. I also managed a power system
20 study group in Brazil from 1973-1974 and was the coordinator of a power
21 system reliability research portfolio in Norway in 1982-1983. In November
22 1999, I formed Niskayuna Power Consultants, LLC.

1 In my more than 35 years as a consultant in the power system industry, I have
2 developed a number of areas of expertise including:

- 3 i. Power system reliability and security assessment;
- 4 ii. Development of methods and software for power system
5 planning and operation, and,
- 6 iii. Transmission planning studies.

7
8 I have over 30 years of experience in various facets of transmission planning
9 with emphasis on reliability issues and reliability/economic analyses. I have
10 conducted numerous transmission planning projects for many different
11 utilities that have varied from specific facility reinforcements to long-term
12 strategic transmission expansion plans. I have developed leading edge study
13 methodologies for transmission planning and coordinated the development of
14 PTI software programs supporting these methodologies. One of these
15 programs, TPLAN, is applied by FPL and other United States and foreign
16 utilities for transmission planning and probabilistic and deterministic
17 reliability assessment. During the 1980s, I coordinated the development of
18 many of the methods and algorithms presently used in the Electric Power
19 Research Institute's transmission reliability assessment software package.

20
21 I have reviewed and designed transmission planning and operating criteria for
22 several utility organizations and developed methodologies for reliability
23 assessment and economic ranking of projects accounting for impacts arising

1 from transmission losses and out-of-merit dispatch caused by congestion. I
2 have also been the project manager for numerous power system planning
3 studies and created methodologies for developing transmission expansion
4 plans that are robust with respect to uncertainties in load forecasts, possible
5 future interconnections with neighboring utilities, and location of future
6 generating resources.

7
8 I have recently performed congestion analysis for the New England
9 Independent System Operator and others, including evaluation of congested
10 transmission paths, calculation of locational marginal prices, and assessment
11 of the severity of transmission constraints. I also participated in rulemaking
12 procedures for interconnection impact studies and interconnection cost
13 allocation in New York.

14
15 **Q. What is the purpose of your testimony?**

16 **A.** The purpose of my testimony is to describe the overall evaluation process and
17 the results of transmission system related cost studies for the various
18 portfolios of capacity options as defined by the FPL Resource Assessment and
19 Planning (“RAP”) department. I will additionally review the results of the
20 integration studies as they pertain specifically to FPL’s proposed 1,144 MW
21 combined cycle plant at Turkey Point.

22

23

1 **Q. Are you sponsoring an exhibit in this case?**

2 A. Yes. I am sponsoring Composite Exhibit ____, which consists of the following
3 documents:

4 Document NDR-1, Summary of Requirements and Cost for Upgrades
5 or New Construction

6 Document NDR-2, Transmission Loss Estimates

7 Document NDR-3, Increased Operating Cost Estimates in Southeast
8 Florida

9

10 **Q. Are you sponsoring any sections in the Need Study document?**

11 A. Yes, I sponsor the portions of Section III addressing transmission integration
12 and co-sponsor portions of Section VI.B.5 addressing the economic evaluation
13 of the various portfolios. In addition, I sponsor Appendices K, L and N of the
14 Need Study document.

15

16 **Evaluation Process for Determining FPL Transmission System Related Costs**

17

18 **Q. Please describe FPL's process for determining the transmission system
19 related costs for the various portfolios and your participation in that
20 process.**

21 A. In its evaluation of capacity proposals, FPL considered four categories of
22 costs that arise from the proposed delivery of additional power over FPL's
23 transmission system. Each of these categories of costs was evaluated for 8

1 portfolios of capacity options defined by the FPL RAP department. I worked
2 with and supervised FPL's transmission planning engineers in the evaluation
3 of three of these four categories of costs. These four categories of costs can
4 be summarized as follows:

5
6 First, we analyzed transmission integration costs that capture the cost of
7 upgrades of existing transmission facilities and the cost of new facilities
8 required for reliable operation of the generation capacity additions included in
9 each portfolio as an FPL Network Resource.

10
11 Second, we analyzed and calculated the incremental costs associated with
12 changes in FPL transmission losses resulting from the generation capacity
13 additions comprising each portfolio. This cost aspect has two components: the
14 new generation capacity required to compensate for the additional losses
15 during peak load conditions and the cost of energy losses throughout the year.

16
17 Third, we calculated the incremental operating costs resulting from increases
18 in the hours more expensive peaking plants may be required to be
19 uneconomically dispatched in Southeast Florida in order to maintain reliable
20 operation. In this context, Southeast Florida is generally defined as the
21 portion of the eastern FPL system located south and east of and including
22 FPL's Corbett Substation. During high load conditions or during planned or
23 forced outages of generation in Southeast Florida, the transmission system

1 may limit the amount of power that can be imported into Southeast Florida.
2 This may necessitate the operation of more expensive gas turbines at Fort
3 Lauderdale and Port Everglades plants at times when less expensive
4 generation is available outside of Southeast Florida. Such occurrences result
5 in increased operating cost.

6
7 The fourth component concerns the cost of interconnecting proposed new
8 generation to the FPL transmission system. Interconnection costs were
9 reviewed for reasonableness by FPL engineers and all were found to be
10 acceptable as provided by the bidders. FPL's substation and transmission
11 engineers prepared interconnection cost estimates for the capacity additions
12 proposed by FPL.

13
14 Prior to the issuance of the RFP, I worked with FPL's transmission planning
15 engineers to define the study methodologies and procedures to be used in
16 estimating the transmission related costs. After the capacity proposals had
17 been received by FPL, FPL's RAP department defined the set of portfolios for
18 which transmission related costs were to be evaluated. I received these
19 portfolio definitions from RAP, worked with FPL's transmission planning
20 engineers to evaluate the transmission related costs, and transmitted the results
21 of the analysis to RAP. For each portfolio, these results included transmission
22 integration costs, transmission loss components to be used by RAP to estimate
23 the cost of additional capacity required to compensate for losses as well as the

1 cost of energy losses, and estimates of increased costs associated with
2 uneconomic dispatch of gas turbines in Southeast Florida.

3
4 **I. Transmission Integration Costs**

5
6 **Q. Please describe FPL's transmission integration evaluation process.**

7 **A.** The evaluation process consisted of three steps.

8
9 The first step was to perform load flow screening studies to identify new
10 facilities and facility upgrades that would be needed to integrate the capacity
11 resources in each portfolio into the transmission system as a network resource
12 for FPL while meeting reliability criteria. I worked with FPL transmission
13 planning engineers to develop the methodology that was used to perform these
14 load flow screening studies and participated in the identification of possible
15 cost-effective transmission reinforcements. I was in constant communication
16 with the FPL transmission planning engineers who performed the load flow
17 screening studies. In parallel with the system studies performed by FPL, I
18 personally performed load flow screening studies to better understand system
19 requirements and independently propose alternative possible transmission
20 upgrades and new facility additions. Finally, I reviewed and approved the
21 results of the load flow screening studies and prepared a list of new facilities
22 and facility upgrades required to integrate the capacity resources in each
23 portfolio into the transmission system as a network resource for FPL.

1 Once a list of new facilities and facility upgrades required to integrate the
2 portfolio was identified, I directed the second step of the evaluation process,
3 which consisted of developing cost estimates for the new and upgraded
4 transmission facilities. FPL substation and transmission engineers prepared
5 the cost estimates based on portfolio-specific lists of upgrades and new
6 facilities that I forwarded to them. Before the cost evaluation, I reviewed the
7 procedures and assumptions to be applied in the cost evaluation process and
8 developed the work sheets to be used in documenting the basis for the cost
9 estimates. During this step I worked with the substation and transmission
10 engineers to ascertain to my satisfaction that the assumptions and cost
11 estimates were reasonable and that assumptions were applied consistently to
12 all portfolios.

13
14 The final step in the process involved compiling (i) a total transmission
15 integration cost for each portfolio and (ii) an estimated monthly cash flow of
16 the costs for the transmission projects. The cash flow projections were also
17 performed by FPL substation and transmission engineers. After I reviewed
18 the transmission integration cost information and cash flow projections and
19 satisfied myself that the results were reasonable and that the cost assumptions
20 were consistently applied across all portfolios, I prepared summary sheets of
21 the transmission integration costs for the eight portfolios and transmitted the
22 information to the FPL RAP department. Document NDR-1 contains a list of
23 the 8 portfolios and their associated transmission integration costs.

1 **Q. Please describe the load flow analyses performed.**

2 **A. Of the 8 portfolios defined, only 6 were distinctly different from the**
3 standpoint of transmission integration requirements in the year 2007. For each
4 of these 6 portfolios, load flow studies were performed to assess necessary
5 transmission system upgrades. All studies were performed using the latest
6 available Florida Reliability Coordinating Council 2007 load flow case
7 representing 2007 summer peak load conditions. The case was updated to
8 include the most up-to-date information on the FPL system. These studies
9 were considered screening type studies but are adequate to identify the
10 facilities that may become overloaded because of the integration of the
11 capacity options in each portfolio as well as the incremental transmission
12 facilities required to mitigate such overload(s). Voltage problems violating
13 reliability criteria were also considered, leading to the addition of shunt
14 capacitor banks for some of the portfolios.

15
16 For each portfolio, the 2007 load flow case was subjected to a contingency
17 screening of all transmission elements in accordance with reliability criteria.
18 In this process, hundreds of load flow calculations are performed, each with
19 one transmission element or generator out of service. Any violation of
20 reliability criteria detected on any of FPL's transmission elements for one or
21 more of these single contingency load flow solutions indicates the need for
22 transmission reinforcements unless the overload problems can be safely
23 handled by an obvious switching action immediately after the contingency has

1 occurred. When transmission reinforcement is needed, the most cost-effective
2 alternative available, whether by facility upgrades or by new facilities that
3 could be integrated into a feasible and practical system reinforcement process,
4 is selected. All proposed transmission reinforcements were represented in the
5 load flow case and tested with another full contingency screen in order to
6 verify that the set of remedies proposed were sufficient to satisfy reliability
7 criteria.

8
9 **Q. Do you have a general observation regarding the results of the analysis?**

10 A. Yes. Generally, the results of the load flow analysis indicated that a limited
11 amount of capability exists to transfer power from the west coast to the east
12 coast load centers of FPL. Therefore, if a substantial amount of additional
13 capacity resources is located in the west coast of Florida, upgrades of the west
14 to east interconnections may be required. Also, to meet reliability criteria, the
15 import capabilities into Southeast Florida will need to be increased by 2007 in
16 order to support portfolios where most of the new capacity is located to the
17 north or to the west of Southeast Florida. In addition, local transmission
18 reinforcements of the 138 kV or 230 kV systems may be required in all
19 regions in the proximity of substantial capacity additions.

1 **Q. Once the need for incremental transmission facilities was determined for**
2 **each portfolio, how were the costs of such incremental transmission**
3 **facilities estimated?**

4 A. Based on the need for incremental transmission facilities identified in each
5 portfolio, a cost estimate for the facilities necessary for integration was
6 developed in a consistent manner for each portfolio. These were budget grade
7 estimates based on sound engineering judgment, readily available data and
8 existing estimates, and records of facility limitations and equipment ratings.
9 The estimates did not involve any field inspections, or the type of detailed
10 analysis that would be performed in response to a specific request for
11 interconnection or transmission service, but they are adequate for their
12 intended purpose. That is, they provide all the necessary information to make
13 effective comparisons of the relative transmission integration costs associated
14 with the portfolios. The estimated costs of the facilities for each portfolio were
15 summed, and the total estimated portfolio integration costs determined.
16 Exhibit NDR-1 summarizes the estimated costs of individual transmission
17 facilities and total integration cost for each portfolio. The costs are “overnight
18 construction costs” in 2007 dollars.

19
20
21
22

1 **Q. Please summarize the cost estimates associated with integration for the 8**
2 **capacity portfolios.**

3 **A. Of the 8 portfolios defined, only 6 were distinctly different from the**
4 standpoint of transmission integration requirements in the year 2007. These 6
5 portfolios can be further divided into three groups as follows:

6
7 Portfolio 1 has a single 1,144 MW combined cycle plant at Turkey Point. This
8 plan requires the upgrades of several 230 kV lines out of Turkey Point. The
9 total upgrade cost for this portfolio was estimated as \$4.5 million.

10
11 Portfolios 2, 6, and 10 all include 4 CTs totaling 648 MW at Turkey Point and
12 4 CTs totaling 447 MW on the west coast of Florida. All three portfolios
13 require a new 230 kV line in the west and an upgrade of one of the existing
14 230 kV connections between the west and east coasts. The transmission
15 integration costs for each of these portfolios were estimated at approximately
16 \$23 million for the new 230 kV circuit and about \$22 million for the upgraded
17 230 kV west to east connection, yielding a total estimated cost of
18 approximately \$45 million.

19
20 This leaves Portfolios 3, 4, 7, and 8. For the year 2007, portfolios 3 and 4 are
21 identical from the standpoint of transmission integration costs. They consist of
22 a single 1,220 MW combined cycle plant located on the 500 kV system
23 between Martin and Midway. Portfolios 7 and 8 are similar to Portfolios 3 and

1 4, but each has a 50 MW capacity resource in Southeast Florida in addition to
2 the 1,220 MW plant included in Portfolios 3 and 4. These portfolios all
3 require upgrades of 138 kV lines immediately south of the Riviera Substation.
4 In addition, a substantial amount of shunt capacitors are needed in Southeast
5 Florida in order to accommodate the higher import into this area without
6 violating voltage and voltage collapse criteria. The transmission integration
7 cost for each of these portfolios was estimated at approximately \$5 million.

8
9 **II. Costs Associated with Transmission Losses**

10
11 **Q. Please describe how transmission loss effects were included in the**
12 **economic comparison of portfolios and how the loss calculations were**
13 **performed.**

14 A. Each of the portfolios assessed results in a transmission loss impact when
15 incorporated into the existing FPL generation portfolio and integrated into the
16 FPL transmission system. A calculation procedure was developed to capture
17 the difference in the cost impact of transmission losses between the portfolios.
18 The economic impact of transmission losses for each portfolio was determined
19 as the present value of the estimated cost of transmission loss impacts for
20 2007 and for the following 25 years. For each year losses were calculated to
21 support the estimation of two cost components: a capacity component
22 reflecting the cost of new generation capacity required to compensate for the
23 additional losses during peak load conditions and the cost of energy losses

1 throughout the year. The necessary loss calculations for each portfolio were
2 performed by FPL transmission planning engineers under my direction. The
3 loss results were then forwarded to FPL's RAP department, which calculated
4 cost differentials between portfolios by applying appropriate capacity and
5 energy costs to the loss values provided.

6

7 **Q. Please describe the methodology applied in the evaluation of transmission**
8 **loss costs.**

9 A. Before the publication of the RFP, I worked with FPL transmission planning
10 engineers and personnel in FPL's RAP department to define a calculation
11 process that could fairly evaluate the differences in economic impact of
12 portfolios caused by transmission loss effects. Let me briefly address some of
13 the key issues of this calculation process.

14

15 When a new power source is integrated into the system, the power flows and
16 the losses in the transmission system will be impacted whenever this resource
17 is dispatched. Therefore, the impact on losses of a capacity addition, and more
18 generally a portfolio of capacity additions, will depend both on where the new
19 capacity resources are located and the characteristics of the resources. While
20 low cost resources may be operating and impacting transmission losses most
21 of the time, more expensive resources tend to operate and impact losses only
22 at higher load levels.

23

1 Given the load pattern throughout the year and the availability and operating
2 cost of resources, the impact of losses can be evaluated by load flow
3 calculations assuming that generation resources will be dispatched
4 economically. This evaluation can be performed with reasonable precision for
5 the year 2007. However, for 2008 and beyond, increasing load will require
6 additional capacity resources, the location and composition of which are
7 unknown at this time. The expansion of the transmission system beyond 2008
8 is also unknown. Therefore, the impact of a particular portfolio on losses
9 becomes progressively more uncertain with time.

10

11 To deal with this uncertainty in a consistent fashion, it was assumed that the
12 loss impacts for the year 2008 and beyond would be identical to the loss
13 impacts calculated for the year 2007. For portfolios where a capacity option
14 terminated prior to the study period (25 years after 2007), that capacity was
15 presumed replaced by a combined cycle plant located such that the
16 incremental loss impact of this plant would equal the average year-round
17 losses on the FPL transmission system. A combined cycle plant was used as a
18 replacement for a terminating capacity option whether the terminating option
19 was base load generation or peaking capacity so as not to bias the results
20 toward a particular type of capacity option.

21

22 While the accuracy of the losses applied in this analysis can only be
23 ascertained in retrospect after the actual resource and transmission system

1 expansions over the 25 year period is known, I believe that the methodology
2 developed is reasonable and that it produces a fair assessment of the
3 differences in the cost of transmission losses between portfolios. In this
4 context it is important to note that the contribution to the present value of the
5 cost of the loss impacts is greatest for the initial years when the uncertainties
6 in future capacity resource and transmission expansion are the lowest.

7
8 **Q. Please describe how the load flow analysis was applied to calculate losses.**

9 **A.** For each portfolio, transmission losses were calculated for the year 2007. In
10 addition, with respect to portfolios with one or more capacity options
11 terminating prior to 2031, losses were recalculated assuming that the
12 terminated capacity options were replaced by a generic combined cycle plant
13 of equal capacity. Losses were calculated for summer peak load conditions
14 and for average system load conditions. Losses calculated for summer peak
15 load conditions were used to estimate the cost of additional capacity required
16 each year to compensate for transmission losses. Energy losses for each year
17 were calculated as 10% of the summer peak losses plus 90% of the losses at a
18 load level representing FPL's average load.

19
20 Peak load losses for the year 2007 were determined using the same load flow
21 representation applied in the transmission integration studies. That is, the
22 system model included the representation of the transmission upgrade
23 facilities and new facilities required by the portfolio. Also, all FPL resources,

1 other firm resources and the capacity options in the portfolio were assumed to
2 be dispatched economically. The losses calculated under this methodology
3 reflected the transmission losses only on FPL transmission equipment.

4
5 Peak losses for a future year after a capacity option was terminated used the
6 same 2007 load flow model but with dispatches adjusted to reflect the
7 replacement of the terminated capacity option with a generic combined cycle
8 unit as discussed earlier.

9
10 Losses for average load conditions used the same system model as for peak
11 load conditions but with resources dispatched economically to the lower load
12 level. CTs included as a capacity option in a portfolio were dispatched at the
13 peak load level but not at the average load level.

14
15 This consistently applied procedure allowed efficient calculation of key loss
16 parameters. I believe the results fairly capture the basic differences in
17 transmission loss impacts between portfolios. Also, I believe the level of
18 precision is appropriate considering the uncertainties associated with
19 expansion of capacity resources and the transmission system over a 25-year
20 period.

21
22

1 **Q. Please indicate in general terms how the portfolios compare in terms of**
2 **transmission losses.**

3 A. Comparison of the cost impacts of transmission losses can only be made based
4 on the final cost estimates for capacity additions required to compensate for
5 losses during peak conditions and the cost estimates for energy losses, the
6 latter being a function of the calculated losses at both peak and average load
7 conditions. The FPL RAP department calculated these costs. Aggregate
8 energy losses are not a meaningful quantity by itself since the cost of energy
9 varies as a function of load level. However, some indication of the loss
10 impacts can be observed in Document NDR-3 in Exhibit_____, which lists the
11 peak load level losses and average load level losses for portfolios relative to
12 Portfolio 1 for the year 2007.

13
14 The 2007 peak load losses are highest for Portfolios 3, 4, 7, and 8, which all
15 include the 1,220 MW combined cycle plant between Martin and Midway.
16 During average load level conditions, the losses are highest for portfolios 2, 6,
17 and 10, which all include the 4 CTs at Turkey Point totaling 648 MW and the
18 4 CTs on the west coast totaling 447 MW. While the ranking of portfolios by
19 losses after termination of one or more capacity options is different, the 2007
20 losses displayed in Document NDR-2 are the dominating contributors to the
21 present value cost estimates of transmission loss impacts.

22

1 **III. Costs Associated with Increased Operation of Peaking Units in Southeast**
2 **Florida**

3
4 **Q. What was the rationale for including the operating costs arising from the**
5 **uneconomic dispatch of peaking units in Southeast Florida as a**
6 **transmission related cost?**

7 A. If no capacity resources are added in Southeast Florida, economic dispatch of
8 the FPL system will result in a gradual increase of power import into
9 Southeast Florida from the north and west. For certain hours of the year,
10 particularly during planned and forced outages of generation in Southeast
11 Florida, economic operation will be restricted by the maximum amount of
12 power that can be imported over the transmission system into Southeast
13 Florida without violating reliability criteria. When this occurs, in order to
14 maintain reliable operation, it is necessary to run more expensive gas turbines
15 located at Fort Lauderdale and at Port Everglades even though less expensive
16 resources are available outside of Southeast Florida. The uneconomic dispatch
17 and operation of gas turbines under these conditions increases the cost of
18 operation of the FPL system.

19
20 The amount of energy that has to be generated by more expensive gas turbines
21 in Southeast Florida when less expensive generation is available elsewhere in
22 FPL's system is reduced if new resources are located in Southeast Florida or if
23 the transmission system is strengthened to allow greater imports. Because the

1 portfolios differ in these attributes, there is a definite and real cost impact
2 associated with each portfolio that needs to be accounted for and included in
3 the economic evaluation of the portfolio.
4

5 **Q. Please describe the methodology used to determine the cost of increased**
6 **operation of gas turbines in Southeast Florida.**

7 A. Calculations were performed using a relatively simple, custom-made
8 spreadsheet model. This model addresses the essential aspects of the problem,
9 and reflects actual operating practice and operating experience. For each
10 portfolio, the model estimates the annual energy (MWh) of gas turbine
11 operation in Southeast Florida that would occur at times when less expensive
12 resources are available elsewhere in the FPL system. The most important
13 characteristics and assumptions are as follows:
14

15 The likelihood of gas turbine operation increases with planned generation
16 outages and forced outages in Southeast Florida. The planned outage
17 schedules assumed were representative of FPL practices. Forced outages were
18 simulated recognizing the statistical nature of forced outages of individual
19 generating units as represented by their forced outage rates. Based on past
20 operating experience, it was assumed that uneconomic dispatch of gas
21 turbines because of import limitations would most often occur during periods
22 of the year that are subject to planned generation outages. Thus, increased
23 operating costs arising from gas turbine operation during the peak load

1 periods January 1 to February 28 and June 1 to September 30 were not
2 considered.

3
4 The transmission import limit, calculated by load flow analysis for each
5 portfolio, is an input to the model. In all cases, the limiting condition was the
6 requirement to avoid voltage collapse in Southeast Florida for a sudden outage
7 of one of the Turkey Point nuclear units. In addition, import limits were
8 reduced to account for expected operational outages of transmission facilities
9 in Southeast Florida. Conforming to operating experience, this reduction in
10 import limit was assumed to vary with the amount of generation on planned
11 outages and other generation maintenance outages.

12
13 The estimated annual cost of uneconomic gas turbine operation in Southeast
14 Florida because of the import limitation into this area was determined by
15 multiplying the MWh of gas turbine operation by a representative differential
16 cost. This differential cost is representative of the difference in cost of
17 operating gas turbines at Fort Lauderdale and Port Everglades plants and the
18 marginal cost of resources outside of Southeast Florida at times when the
19 import into Southeast Florida is limited. The differential costs, supplied by
20 FPL's RAP department, varied from \$44.71/MWh in 2007 to \$5.59/MWh in
21 2031.

22

1 The cost impacts of portfolios were expressed as the present value over the 25
2 years from 2007 to 2031 of the increased cost of uneconomic dispatch of gas
3 turbines in Southeast Florida because of the import limitation into the area.
4 Since the expansion of resource capacity and the transmission system is
5 uncertain beyond the defined condition for 2007, the increased MWh of gas
6 turbine operation from 2012 and the years beyond were assumed equal to the
7 value calculated for 2011. This allowed application of 5 years of different but
8 representative planned outage schedules while avoiding speculations as to
9 future capacity additions and transmission reinforcements.

10
11 **Q. Please summarize the results of the analysis.**

12 A. The present value of uneconomic dispatch of gas turbines in Southeast Florida
13 because of import limitations into this area is listed in Document NDR-3. The
14 costs are given for each portfolio relative to Portfolio 1, which has one 1,144
15 MW combined cycle unit in Southeast Florida. The import limit for each
16 portfolio is also displayed. Note that Portfolios 3, 4, 7, and 8, all with a 1,220
17 MW generating plant outside of Southeast Florida, have significantly higher
18 import capabilities than the other portfolios. This is caused by transmission
19 reinforcements required to meet reliability criteria when integrating these
20 portfolios into the FPL system. Because of the increased import capabilities,
21 these portfolios have expected costs of uneconomic operation of gas turbines
22 in Southeast Florida that are comparable to Portfolios 2 and 10, which both
23 have substantial generation additions in Southeast Florida. The costs of

1 uneconomic dispatch of gas turbines in Southeast Florida for these portfolios
2 are all approximately \$15 million higher than for Portfolio 1. Portfolio 6,
3 consisting of 4 CTs and a small coal fired unit in Southeast Florida and 4 CTs
4 on the west coast, has the lowest present value of uneconomic dispatch cost
5 (\$11.4 million) relative to Portfolio 1.

6
7 **IV. Transmission-Related Costs for Portfolio 1**

8
9 **Q. Please describe the transmission system integration requirements for the
10 proposed combined cycle plant at Turkey Point in Portfolio 1.**

11 **A.** Several existing 230 kV transmission line segments in the Turkey Point area
12 in Southeast Florida need to be upgraded to accommodate the proposed plant.
13 These upgrades and the estimated cost of each upgrade are listed in Document
14 NDR-1 under Portfolio 1. The total direct cost of the upgrades is estimated at
15 \$4.5 million. All upgrades are necessitated because of thermal overloads for
16 single contingencies.

17
18 The major portion of the upgrades involves the partial rebuild of transmission
19 facilities on the two parallel 230 kV lines from Turkey Point to the Flagami
20 Substation. Here, rebuilds are required on the Turkey Point to Galloway Tap
21 and the Turkey Point to Killian line segments. The rebuilds are necessary to
22 meet National Electric Safety Code clearance requirements at the higher

1 conductor currents resulting for the additional generating capacity at Turkey
2 Point.

3
4 Thermal upgrades are also required on the Killian to Miller line segment on
5 the 230 kV line from Turkey Point to Flagami and on the 230 kV line from
6 Turkey Point to the Florida City substation via McGregor. These line
7 segments can be upgraded without major construction work.

8
9 **Q. Please summarize the transmission impacts of the Turkey Point plant in**
10 **Portfolio 1 relative to the other portfolios.**

11 A. The estimated cost of transmission upgrades and new transmission facilities
12 required of Portfolio 1 (about \$4.5 million) is approximately the same as for
13 Portfolios 3, 4, 7, and 8, which all have a 1220 MW combined cycle plant on
14 the 500 kV line between Midway and Martin. However, the integration cost
15 for Portfolio 1 is only one tenth of the integration costs for Portfolios 2, 6, and
16 10. The reason for this cost differential is the new 230 kV line on the west
17 coast and the upgrade of the 230 kV west-east connection, which both are
18 required to accommodate the 447 MW CT plant on the west coast.

19
20 Because Turkey Point Unit 5 is located relatively near the load centers in
21 Southeast Florida, transmission losses are significantly lower for Portfolio 1
22 than for any of the other portfolios. Also, because the Turkey Point plant is
23 located in the Southeast Florida load pocket, the need to run gas turbines

1 uneconomically in the area at times when less expensive units are available
2 elsewhere in the FPL system is greatly reduced. This results in an estimated
3 operating cost saving relative to the other portfolios in the range of \$11.4 to
4 \$15.5 million.

5
6 **Q. Do you have an opinion as to whether each and every one of these**
7 **analyses is necessary and appropriate in performing an economic**
8 **evaluation of the transmission-related costs for competing resources?**

9 A. Yes, I do. It is my opinion that these analyses provide reasonable estimates of
10 the real transmission-related costs arising from each portfolio and that all such
11 costs should be captured in performing an economic evaluation of competing
12 capacity options under the RFP. These analyses and costs should be relied
13 upon by the Commission, as they were by FPL and the independent evaluator,
14 Mr. Taylor, in the analysis and comparison of which portfolio provides the
15 most cost-effective alternative to meet FPL's 2007 generation need
16 requirement.

17
18 **Q. Please summarize your testimony.**

19 A. My testimony provides a description of the evaluation of transmission related
20 costs associated with 8 portfolios of capacity options defined by the FPL RAP
21 department. The following three aspects of transmission related costs were
22 evaluated:

- 1 • The cost of new transmission facilities and upgrades of existing
2 transmission facilities required to integrate the capacity options in each
3 portfolio into the FPL system.
- 4 • Transmission losses during peak load and average load conditions
5 considering the transmission improvements required for each portfolio
6 and the operating characteristics of the capacity options within the
7 portfolio.
- 8 • Increased operating costs with each portfolio associated with the need
9 to run more expensive gas turbines in Southeast Florida when
10 transmission capabilities limit import of power from less expensive
11 generator units outside the area.

12
13 Each of these transmission related cost impacts were included in the economic
14 comparison of proposed capacity options. Inclusion of these costs is
15 necessary and appropriate to capture a reasonable estimate of the
16 transmission-related costs arising from the competing capacity options.

17
18 Finally, I compared the transmission related costs of Portfolio 1, which
19 consists of the Turkey Point 1,144 MW combined cycle plant proposed by
20 FPL, to the other portfolios. Based on the evaluation performed, Portfolio 1
21 has the lowest transmission losses and the lowest operating cost because of
22 uneconomic dispatch of gas turbines in Southeast Florida of any of the

1 portfolios evaluated. The transmission integration cost for Portfolio 1 was
2 either equal to or lower than the integration cost of the other portfolios.

3

4 **Q. Does this conclude your testimony?**

5 **A. Yes.**

6

**Summary of Requirements and Cost for Upgrades or New
 Construction
 (Overnight construction cost, 2007 dollars)**

Project Description			Summer capability by capacity option in portfolio (MW)				
			Portfolio	Portfolio	Portfolio	Portfolio	Portfolio
Turkey Point 230 kV substation	1144		1144				
Turkey Point 230 kV substation	648			648		648	648
HST Lucy 230 kV substation	50				50	50	
Midway-Martin 500 kV line	1220			1220		1220	
230 kV substation in Southwest Florida	447		447		447		447
Malabar-Midway/Emerson 230 kV lines	252						252
Total summer capability for portfolio (MW)			1144	1095	1220	1145	1270
			Integration cost by capacity option in portfolio (\$,000)				
Turkey Pt - Galloway Tap	230	Upgrade	2,196				
Turkey Pt - McGregor - Fla City	230	Upgrade	101	101			101
Turkey Pt-Killian	230	Upgrade	2,178				
Killian - Miller	230	Upgrade	59				
Charlotte - Orange Rv	230	New Line		22,963		22,963	22,963
Orange Rv - Alva - Corbett	230	Upgrade		21,554		21,554	21,554
Riviera - Roebuck	138	Upgrade			1,436		1,436
W. Palm Bch-Westward	138	Upgrade			74		74
Westward-Roebuck	138	Upgrade			263		263
Laudania-Pt. Everglades	230	Upgrade			14		14
55 MVAR Cap at Arch Creek	138	Cap. Bank			751		751
55 MVAR Cap at Biscayne	138	Cap. Bank			751		751
55 MVAR Cap at Miami Shores	138	Cap. Bank			707		707
55 MVAR Cap at Opa Locka	138	Cap. Bank			697		697
55 MVAR Cap at Hallandale	138	Cap. Bank			697		
Total Integration Cost (\$,000)			4,534	44,618	5,390	44,517	4,693

Transmission Loss Estimates

Portfolio	Transmission losses for the year 2007 relative to Portfolio 1 (MW)	
	2007 Peak load level	2007 average load level
Portfolio 2	27	19
Portfolio 3/4	32	6
Portfolio 6	17	15
Portfolio 7/8	29	2
Portfolio 10	21	10

Increased Operating Cost Estimates in Southeast Florida

Portfolio	Import Limit (MW)	Present value of increased operating cost of gas turbines because of import limitations into Southeast Florida, relative to Portfolio 1 (Millions of 2003 dollars)
1	7307	0
2	7174	15.5
3/4	7827	15.4
6	7225	11.4
7/8	7798	14.8
10	7184	15.3