ORIGINAL

040509-SU

JAMES E. "JIM" KING, JR. President



Harold McLean Public Counsel

STATE OF FLORIDA OFFICE OF PUBLIC COUNSEL

C/O THE FLORIDA LEGISLATURE
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JOHNNIE BYRD Speaker



Stephen C. Reilly Associate Public Counsel

May 25, 2004

Ms. Blanca S. Bayó, Director Division of the Commission Clerk and Administrative Services Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0870

RE: Docket No. 981079-SU

Dear Ms. Bayó:

OTH + cover Itr.

Enclosed are an original and fifteen copies of Citizens' Motion to Initiate a Show Cause Proceeding Against Hudson Utilities, Inc. for filing in the above-referenced docket.

Please indicate receipt of filing by date-stamping the attached copy of this letter and returning it to this office. Thank you for your assistance in this matter.

Sincerely.

CMP ____
COM ___
CTR __
ECR SCR/dsb
GCL ___
OPC ___
MMS ___
RCA ___
SCR __
SEC __
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STephen C. Reilly
Associate Public Counsel

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Application for amendment)	04.0509-80
of Certificate No. 104-S to extend)	DOCKET NO. 981079-SU
service territory in Pasco County by)	Filed: May 25, 2004
Hudson Utilities, Inc., and request for)	
limited proceeding.)	

CITIZENS' MOTION TO INITIATE A SHOW CAUSE PROCEEDING AGAINST HUDSON UTILITIES, INC.

The Citizens of the State of Florida ("Citizens"), by and through their undersigned attorney, pursuant to Rule 28-106.204, Florida Administrative Code, file this motion for the Commission to initiate a show cause proceeding against Hudson Utilities, Inc. ("Hudson," "Utility" or "Company") because of the Company's continued failure to provide service to the Sea Pines Community located within its service territory. The Citizens allege the following:

- 1. On August 26, 1998, Hudson filed an application with the Commission for an amendment of Certificate No. 104-S to extend its service territory. Included in this extended area is the Sea Pines Community. The Sea Pines area is located north of Hudson's preexpanded territory.
- 2. The Sea Pines residents in the Hudson service territory are currently served by septic tanks. The area has been federally designated as a flood plain area unsuitable for the efficient use of septic tanks and drain fields. The comprehensive land use plan adopted by the County calls for coastal areas, including Sea Pines, to be provided with sanitary sewer collection and treatment systems. However, the County generally does not construct gravity sewer collection systems.

- 3. To serve Sea Pines, Hudson must construct a collection system including lift stations and force mains to connect the Sea Pines area with its other collection mains, that transport wastewater to Pasco County's treatment plant.
- In its application Hudson represented to the Commission that it had the financial and technical ability to provide wastewater collection service to the additional territory. Hudson also claimed that the proposed extension was not expected to impact its monthly rates or service availability charges.
- 5. By Order No. PSC-99-1916-PAA-SU, issued September 27, 1999, in this docket, which was made final and effective by Order No. PSC-99-2082-CO-SU, issued on October 21, 1999, the Commission approved Hudson's application to amend its certificate, including the addition of the subject Sea Pines area. In the over 4 ½ years since the Commission granted Hudson's request to include the Sea Pines area in its service territory Hudson has failed to even begin constructing any collection system to serve the area. During this time many Sea Pines customers have requested service from Hudson, but to no avail. Hudson's failure to provide service to the Sea Pines area continues to cause severe health and environmental problems to this area of Pasco County. Copies of two letters sent to Representative Fiorentino's office complaining about Hudson's failure to provide service are attached hereto as Exhibit "A." These letters help document the health, environmental and financial problems directly caused by Hudson's failure to provide service to Citizens located within its certificated territory.
- 6. As previously stated, Hudson originally assured the Commission that it could provide service to the expanded area without impacting its monthly service rates or service availability charges. However, on March 19, 2002 Hudson sought permission

from the Commission to increase its service availability charges from \$1,000.00 to \$2,400.00 per equivalent residential connection (ERC) or \$13.87 per gallon for all non-residential connections. On November 25, 2002 by Order No. PSC-02-1626-SU, the Commission granted Hudson's request for this substantial increase in its service availability charges.

- 7. The same Order No. PSC-02-1626-PAA-SU that authorized this substantial increase in Hudson's service availability charges also expressly acknowledged Hudson's assurance that it would begin constructing the Sea Pines collection system on or before August, 2003, with the project to be completed by January, 2004.
- 8. The Commission is well aware of the 4 ½ year saga that had to be endured by the Citizens of Signal Cove before they were finally served by Hudson. OPC and the Commission were assured that the financing for the Sea Pines collection system was in place and that construction would begin immediately after the completion of the Signal Cove project. For this reason OPC was in continuous contact with Hudson's attorney to verify that the construction was actually begun for the Sea Pines area. Over a several week period OPC was assured that construction would soon begin, first after a county performance bond requirement was waived and then after drawings were submitted to receive the necessary permits to work on the County's right-of-way. However, on May 7, 2004 OPC received a letter that appears to suggest that Hudson no longer has a binding commitment from its lenders to provide the funds necessary to construct the Sea Pines collection system. See copy of the May 7, 2004 letter attached as Exhibit "B."
- 9. The meaning and significance of the May 7, 2004 letter can not be fully known at this time. However, it could be the opening salvo to another arduous and protracted

process to force this Utility to serve its customers. At minimum it is confirmation that Hudson no longer has a binding commitment from its lenders to finance the construction of a collection system to serve the Sea Pines Community.

- In light of the above revelation, and the fact that the Sea Pines Citizens have 10. already been waiting 4 ½ years for service, the Commission should be very proactive in taking all steps necessary to assure that service is provided to Sea'Pines as quickly as possible. Under Florida law, Hudson is required to ". . . provide service to the area described in its certificate of authorization within a reasonable time" (Section 367.111(1), Florida Statutes). This section further provides that the certificate of authorization may be amended or revoked, ". . . whether or not there has been a demand for such service, within 5 years after the date of authorization for service to such part. . . Amendment or revocation of authorization is not the exclusive remedy for failure to provide service." Section 367.161(1), Florida Statutes, provides that if any utility "... knowingly refuses to comply with, or willfully violates any provision of this chapter or any lawful rule or order of the commission, such utility shall incur a penalty for each such offense of not more than \$5,000 ... Each day that such refusal or violation continues constitutes a separate offense." Section 367.161(2), Florida Statutes, provides for a daily penalty of "... not more than \$5,000 ... or the Commission may, for any such violation, amend, suspend, or revoke any certificate of authorization issued by it."
- 11. OPC has conferred with the parties to this proceeding to determine if they object to this motion. Counsel for Hudson does not support OPC's motion and counsel for the Commission expressed no position at this time.

WHEREFORE, the Citizens respectfully request the Commission to initiate a show cause proceeding against Hudson because of the Company's continued failure to provide service to the Sea Pines area. The Commission should impose such penalties upon Hudson and provide such other relief it deems necessary to cause Hudson to serve this area as quickly as possible.

Respectfully submitted,

HAROLD MCLEAN
Public Counsel

Stephen C. Reilly

Associate Public Counsel

Office of the Public Counsel c/o The Florida Legislature 111 West Madison Street, Room 812 Tallahassee, FL 32399-1400

Attorney for the Citizens of the State of Florida

CERTIFICATE OF SERVICE DOCKET NO. 981079-SU

I HEREBY CERTIFY that a true and correct copy of the foregoing Citizens' Motion to Initiate a Show Cause Proceeding Against Hudson Utilities, Inc. has been furnished by hand-delivery to the following parties this 25th day of May, 2004.

Rosanne Gervasi, Esquire Florida Public Service Commission Division of Legal Services 2540 Shumard Oak Boulevard Room 370 Tallahassee, FL 32399-0850 Martin P. McDonnell, Esquire Rutledge, Ecenia, Purnel & Hoffman, P.A. Post Office Box 551 Tallahassee, FL 32302

Stephen C. Reilly

Associate Public Counsel

Docket No. 981079-SU Exhibit "A" Page 1 of 1

RUTLEDGE, ECENIA, PURNELL & HOFFMAN

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R. DAVID PRESCOTT
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RECEIVED

MAY 1 8 2004

Public Counse.

GOVERNMENTAL CONSULTANTS
MARGARET A. MENDUNI
M. LANE STEPHENS

Stephen Reilly Office of Public Counsel 111 West Madison Street Room 812 Tallahassee, Florida 32399-1400

RE: Hudson Utilities

Dear Mr. Reilly:

As we discussed, I have been advised by Hudson Utilities ("Hudson") that the construction of Phase III (Sea Pines Subdivision) has been delayed due to the recent dramatic increases in construction costs. Nearly every facet of sewer line construction and street resurfacing has been impacted by the increases in oil prices. Hudson's construction contractor is presently finalizing the projected construction costs, adjusted for the recent cost increases. Hudson must then run feasibility tests to satisfy the three lenders involved, and gain their approval to go forward with further construction.

We greatly regret this unavoidable delay and hope to gain approval to move forward in a matter of a few weeks. I will, of course, keep you abreast of the situation.

Should you have questions please feel free to contact me.

Sincerely,

Martin P. McDonnell

MPM/tls

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8127 quiFWay Hudson, 71. July, 14 2003 Dear ms Neather Florentino I Live in Sea pines. I am having sever Cost problems as. I have to have my septic pumped Lucy 4 months. We know when the tides are up as our tolicts Will not flush. 1his Causes Contamination of the guy. We are a flood zone We Have To have sewers en our area to prevent Contamination of fish scholl Fish oysters our food supplies. Hudson Beach would not. have to be closed as after. people would not Be ell * with 6kin infections, ear infecti gastro intestinal problems. Please help me. Force Thum on the Nou Ruling Toget Sewer Sincerly; Constance R Chare Ipn. Korald Chase

I am very dissatisefied with the Service or no service that is promised by Hulson Utilities to put sewer inte ore community, I have lived here for 11 years. I have 4. children. My husbard and I have called over over requesting sever, since 1993! We have received a run-around from Hudson Utilities since they took ouch our service amon! We have replaced our dramfield 3 times, we have had now sewage back up into our showers, bathtube and toilets more often than not! We have had the health dept. on our Sheet citing houses because of water 'and sengle standing on our properties This is unsanitary for my kills and we pets, etc. Buils cary the diseases and it attracts flies and pats! I can't believe in this day and age ive have to lue like this! we can't have suesto and/or relatives over my kills can't have friends over we + Reighbors can smell the surage! It's disgusting! we also can't use known Beach and never have because it's always clivel-

due to now Surage @ The beackhibit "B"
Page 3 of 3

This also affects Tourism. tension - the sever should not set the extension in already - Either the want to do it ey andon't! The PS.C. Should fine day as originally agreed ey can't get the funding then we will go on to another company that win do it immediately