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July 2, 2004

Ms. Blanca S. Bayo, Director Commission Clerk and Administrative Services Florida Public Service Commission 2540 Shumard Oak Boulevard Betty Easley Conference Center, Room 110 Tallahassee, Florida 32399-0850

Re: Docket No. 040086-EI

Dear Ms. Bayo:

HAND DELIVERY



Enclosed herewith for filing on behalf of Allied Universal Corporation and Chemical Formulators, Inc. ("Allied/CFI") are the following documents:

Onsolve Original and fifteen copies of Allied/CFI's Motion for Leave to File Amended Petition and Amended Petition; and

7304-04 2. Original and fifteen copies of Allied/CFI's Notice of Intent to Request Specified Confidential Classification.
Please acknowledge receipt of these documents by stamping the extra copy of this letter
— "filed" and returning the same to me. Thank you for your assistance with this filing.
Sincerely,
Kenneth A. Hoffman
<u>K</u> AH/rl
Enclosures  FAUSERS/ROXANNERDIA FILED
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FPSC-BUREAU OF RECORDS

# BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

Allied Universal Corporation and	)	
Chemical Formulators, Inc.'s Petition to	)	Docket No. 040086-EI
Vacate Order No. PSC-01-1003-AS-EI	)	
Approving, as Modified and Clarified, the	)	Filed: July 2, 2004
Settlement Ägreement between Allied	)	
Universal Corporation and Chemical	)	
Formulators, Inc. and Tampa Electric	)	
Company and Request for Additional	)	
Relief.	)	

# ALLIED UNIVERSAL CORPORATION AND CHEMICAL FORMULATORS, INC.'S MOTION FOR LEAVE TO FILE AMENDED PETITION

Allied Universal Corporation and Chemical Formulators, Inc. (hereinafter referred to collectively as "Allied/CFI"), by and through its undersigned counsel, and pursuant to Rule 28-106.202, Florida Administrative Code, hereby files this Motion for Leave to File its Amended Petition to Vacate Order No. PSC-01-1003-AS-EI Approving, as Modified and Clarified, the Settlement Agreement between Allied Universal Corporation and Chemical Formulators, Inc. and Tampa Electric Company ("TECO") and Request for Additional Relief ("Amended Petition"), a copy of which is attached hereto as Exhibit "1." In support of this Motion, Allied/CFI states the following:

1. On January 30, 2004, Allied/CFI filed its Petition to Vacate Order No. PSC-01-1003-AS-EI Approving, as Modified and Clarified, the Settlement Agreement between Allied Universal Corporation and Chemical Formulators, Inc. and Tampa Electric Company and Request for Additional Relief. On February 19, 2004, Odyssey Manufacturing Company ("Odyssey") and TECO each filed a Motion to Dismiss Allied/CFI's Petition. Allied/CFI responded to Odyssey's and

TECO's Motions to Dismiss on March 12, 2004.

DOCUMENT NUMBER-DATE

07303 JUL-2 \$

- 2. Rule 28-106.202, Florida Administrative Code, states that "a petitioner may amend its petition after the designation of the presiding officer only upon the order of the presiding officer." Accordingly, Allied/CFI hereby respectfully requests that the Prehearing Officer issue an order granting Allied/CFI leave to file its Amended Petition.
- 3. It is well-established in Florida that amendments of pleadings should be liberally granted to ensure that cases are resolved on their merits. The only recognized caveat to this judicial policy is if a party has abused its right to amend. The 1<sup>st</sup> District Court of Appeal has held:

[o]n the issue of the trial court's dismissal of appellant's first amended complaint, we find that the trial court abused its discretion in not granting leave to amend. Leave to amend should not be denied unless the privilege to amend has been abused or the complaint is clearly not amendable. Although granting leave to amend rests within sound discretion of the trial court, all doubts should be resolved in favor of allowing the amendment. It is the public policy of this state to freely allow amendments to pleadings so that cases may be resolved upon their merits.

Adams v. Knabb Turpentine Co., 435 So.944, 946 (Fla. 1st DCA 1983), citing Wiggins v. Tart, 407 So.2d 1094 (Fla. 1st DCA 1982); Affordable Homes, Inc. v. Devil's Run, Ltd., 408 So.2d 679 (Fla. 1st DCA 1982); Enstrom v. Dixon, 354 So.2d 1251 (Fla. 4th DCA 1978); Weich v. Cook, 250 So.2d 281 (Fla. 1st DCA 1971).

4. In granting requests of parties for leave to amend petitions, the Commission has followed the principles established by Florida Appellate Courts. See Order No. PSC-03-1305-PCO-TP, Order Granting Motion to Amend Arbitration Petition, issued November 14, 2003, in Docket No. 030746-TP, where the Prehearing Officer, citing to the Adams case, stated that "[t]he longstanding policy in Florida, and of the Commission in particular, is to allow pleadings to be freely amended so that disputes may be resolved on their merits." See also Order No. PSC-01-1168-

PCO-TP, Order Granting Motion to Amend Arbitration Petition, issued May 22, 2001, in Docket No. 010098-TP (where the Prehearing Officer held that "[t]he Commission has broad discretion to allow amendment of pleadings and that the Commission should follow a policy of allowing pleadings to be freely amended, if the privilege to amend has not been abused, in order that disputes may be resolved on the merits."); and Order No. 970730-TP, Order Granting Motion to Accept Amended Request for Relief, issued February 26, 1998, in Docket No. 970730-TP.

- 5. The primary purpose of Allied/CFI's Amended Petition is to allege additional facts obtained through recent discovery in the pending circuit court proceeding, <u>Allied Universal Corporation and Chemical Formulators</u>, Inc. v. Odyssey Manufacturing Company and Sentry Industries, Inc., Miami-Dade County Circuit Court Case No. 01-27699 CA 25 (Eleventh Judicial Circuit), to remedy the purported deficiencies in Allied/CFI's original Petition, as set forth in the motions to dismiss and in the Commission Staff's June 24, 2004 Memorandum issued in this docket, and to amend the relief sought by Allied/CFI from the Commission.
- 6. This is Allied/CFI's first request for leave to amend its Petition. Allied/CFI has not previously amended its Petition and clearly has not abused the privilege to amend its Petition. The

<sup>&</sup>lt;sup>1</sup>By letter dated June 30, 2004 to the Chairman, Odyssey disingenuously contends that this is Allied/CFI's fourth attempt to amend its Petition. The record in this docket will confirm that this is Allied's first request to amend its Petition filed January 30, 2004. Odyssey is evidently referring to a Motion filed by Allied/CFI on January 13, 2004 in Docket No. 000061-EI and a Petition filed by Allied/CFI on January 16, 2004 in Docket No. 040050-EI which were voluntarily withdrawn by Allied/CFI prior to the filing of any motion or responsive pleading by TECO or Odyssey, after discussions with counsel for Odyssey and TECO, to avoid a public filing of information which might be viewed by TECO and/or Odyssey to be confidential. Allied/CFI's January 30, 2004 Petition filed in this docket essentially mirrors the prior Motion and Petition and contains the same substantive allegations and arguments set forth in the prior Motion and Petition.

legal grounds for relief, and the amended prayer for relief will allow for a full hearing and resolution of all issues on the merits. The pleadings and staff recommendation filed in this docket to date acknowledge the complex, technical and detailed nature of the facts and issues raised in Allied/CFI's initial Petition (and expanded on in Allied/CFI's Amended Petition). In Odyssey's Request for Oral Argument on its Motion to Dismiss filed February 19, 2004, Odyssey argued that its Motion to Dismiss and Allied/CFI's Petition "address legal and factual issues which are complex, technical and detailed." The Staff memorandum issued June 24, 2004, at page 3, notes that Allied/CFI's Petition "is contentious and complicated and ... implicates important Commission policies...." The proposed Amended Petition will assist the Staff and the Commission in clarifying the complex and technical factual and legal issues to be addressed and resolved by the Commission in a lawful manner in this proceeding.

- 7. Finally, this case remains in its initial stage. The Order Establishing Procedure setting forth deadlines for the submission of testimony and the establishment of a final hearing date has not been issued. Discovery has not yet commenced. Clearly, the parties will not be prejudiced or harmed in any way if Allied/CFI's request is granted.
- 8. On June 29, 2004, the undersigned counsel for Allied/CFI hand delivered a memorandum to counsel for the parties to this proceeding inquiring as to their respective positions on this Motion. The Office of Public Counsel advised that it does not object to this Motion. Odyssey advised that it opposes this Motion. TECO did not respond and provide a position on this Motion.

WHEREFORE, in consideration of the above, Allied/CFI respectfully requests that it be granted leave to file its Amended Petition to Vacate Order No. PSC-01-1003-AS-EI Approving, as Modified and Clarified, the Settlement Agreement between Allied Universal Corporation and Chemical Formulators, Inc. and Tampa Electric Company and Request for Additional Relief, attached hereto as Exhibit "1."

Respectfully submitted,

Kenneth A. Hoffman, Esq.

J. Stephen Menton, Esq.

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Attorneys for Allied Universal Corporation and Chemical Formulators, Inc.

# **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that a copy of the foregoing has been furnished by U.S. Mail this 2<sup>nd</sup> day of July, 2004, to the following:

James D. Beasley, Esquire Ausley & McMullen 227 South Calhoun Street Tallahassee, FL 32301

Wayne Schiefelbein, Esquire Rose, Sundstrom & Bentley 2548 Blairstone Pines Drive Tallahassee, FL 32301

Martha Carter-Brown, Esquire Marlene Stern, Esquire Florida Public Service Commission Office of the General Counsel 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Harry W. Long, Jr., Esquire Assistant General Counsel Tampa Electric Company Post Office Box 111 Tampa, FL 33601

Harold McLean, Public Counsel Stephen C. Burgess, Deputy Public Counsel Office of Public Counsel 111 West Madison Street Room 812 Tallahassee, Florida 32399-1400

Kenneth A. H**U**fman, Esq

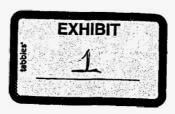
# BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

Allied Universal Corporation and	)	
Chemical Formulators, Inc.'s Petition to	)	Docket No. 040086-EI
Vacate Order No. PSC-01-1003-AS-EI	)	
Approving, as Modified and Clarified, th	e )	Filed: July 2, 2004
Settlement Agreement between Allied	)	
Universal Corporation and Chemical	)	
Formulators, Inc. and Tampa Electric	)	
Company and Request for Additional	)	
Relief.	)	

ALLIED UNIVERSAL CORPORATION AND CHEMICAL FORMULATORS, INC.'S AMENDED PETITION TO VACATE ORDER
NO. PSC-01-1003-AS-EI APPROVING, AS MODIFIED AND CLARIFIED, THE SETTLEMENT AGREEMENT BETWEEN ALLIED UNIVERSAL CORPORATION AND CHEMICAL FORMULATORS, INC. AND TAMPA ELECTRIC COMPANY AND REQUEST FOR ADDITIONAL RELIEF

Allied Universal Corporation and Chemical Formulators, Inc. ("Allied/CFI"), by and through their undersigned counsel, hereby file this Amended Petition requesting the Florida Public Service Commission ("Commission") to enter a final order:

- (1) Vacating Order No. PSC-01-1003-AS-EI issued April 24, 2001 approving, as modified and clarified, a Settlement Agreement between Allied/CFI and Tampa Electric Company ("TECO") (the Order Approving Settlement Agreement);
- (2) Determining that the Settlement Agreement between Allied/CFI and TECO, approved as modified and clarified in the <u>Order Approving Settlement Agreement</u>, is unenforceable;
- (3) Terminating, or alternatively, modifying, the existing Contract Service Agreement ("CSA") between TECO and Odyssey Manufacturing Company ("Odyssey");



- (4) Requiring Odyssey to refund to TECO for the benefit of TECO's general body of ratepayers the difference between the CSA rate currently in effect for Odyssey and the new rate that the Commission approves for TECO's provision of electric service to Odyssey pursuant to this proceeding, plus fuel charges and other adjustment clause charges, for the period of time beginning with the effective date of Odyssey's current CSA and terminating on the date of a new Commission approved rate for Odyssey; or, alternatively, requiring TECO to provide electricity to Allied/CFI upon the same rates, terms and conditions as Odyssey, pursuant to the "force majeure" provision of the TECO/Allied/CFI Settlement Agreement and Contract Service Agreement.
- to determine whether it comports with the requirements of the filed tariff and/or Order No. PSC-98-1081-FOF-EI and whether the agreement serves the interests of the TECO's aggregate customer base. The examination should include, without limitation, determinations as to: (a) whether Odyssey met the criteria for a CISR rate; (b) whether the CISR Order and the TECO/Odyssey CSA authorized TECO to enter into a discount rate contract that (c) whether the TECO/Odyssey CSA violates Commission policy and practice and/or TECO's tariffs (d) whether the TECO/Odyssey CSA rate allows TECO to recover its incremental costs plus a contribution towards TECO's fixed costs and is otherwise in the best interests of the general body of ratepayers; and (e) whether Odyssey's CISR rate requires TECO's other ratepayers to subsidize the cost of providing service to Odyssey.

In support of this Amended Petition, Allied/CFI states as follows:

# **PARTIES**

1. The names and addresses of the Petitioners are:

Allied Universal Corporation 3901 NW 115<sup>th</sup> Avenue Miami, FL 33178 Chemical Formulators, Inc. 5215 West Tyson Avenue Tampa, FL 32611-3223

2. All notices, orders, pleadings, discovery and correspondence regarding this Petition should be provided to the following on behalf of Allied/CFI:

Kenneth A. Hoffman, Esq.
J. Stephen Menton, Esq.
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3. The names and addresses of parties affected by this Petition are:

Odyssey Manufacturing Company 5687 N.W. 36<sup>th</sup> Avenue Miami, Florida 33142

Tampa Electric Company 702 North Franklin Street Tampa, Florida 33602

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The Citizens of the State of Florida Office of Public Counsel c/o The Florida Legislature Harold McLean, Public Counsel Stephen Burgess, Deputy Public Counsel 111 West Madison, Room 812 Tallahassee, FL 32399-1400

- 4. CFI is a corporation organized and existing under the laws of the State of Florida. CFI is engaged in the business of manufacturing and selling sodium hypochlorite ("chlorine bleach"), at its manufacturing facility in Tampa, Florida. CFI distributes and sells chlorine bleach in Florida. CFI is a current TECO ratepayer.
- 5. Allied is a corporation organized and existing under the laws of the State of Florida. Its principal place of business is Miami, Florida. Allied is engaged in the business of manufacturing and selling chlorine bleach and other chemicals, as well as selling chemicals manufactured by others, throughout the Southeastern United States. Allied is CFI's consultant with respect to the management and operation of CFI's Tampa manufacturing facility pursuant to a consulting agreement. Allied also operates manufacturing facilities in Miami, Florida; Fort Pierce, Florida; Ranger, Georgia; and Brunswick, Georgia.
- 6. Odyssey is a corporation organized and existing under the laws of the State of Delaware. Its principal place of business is in Tampa, Florida. Odyssey is engaged in the business of manufacturing and selling chlorine bleach. Since about April, 2000, Odyssey has manufactured chlorine bleach at a newly-constructed facility in Tampa, Florida.
- 7. TECO is an electric utility which owns and operates an electric generation, transmission, and distribution system serving a population of over 1 million persons in areas of Hillsborough, Pasco, Pinellas and Polk Counties in the State of Florida. TECO's retail operations are subject to the jurisdiction of the Commission pursuant to Chapter 366, Florida Statutes.

# **BACKGROUND FACTS**

# A. THE MANUFACTURE, SALE AND DISTRIBUTION OF CHLORINE BLEACH

- 8. Chlorine bleach is principally used for four purposes: (1) water and wastewater treatment; (2) swimming pool maintenance; (3) laundry and cleaning; and (4) as a general disinfectant. Chlorine bleach is produced by combining two raw materials, chlorine, usually stored in a super-cooled liquid form, and caustic soda.
- 9. Chlorine bleach is currently produced by three different manufacturing processes.

  The oldest and technically simplest process is the "batch process" in which bulk chlorine and bulk caustic soda are combined to produce a batch of bleach. This process does not involve the use of proprietary technology or equipment.
- 10. A second process, the "Powell process," utilizes proprietary equipment to combine chlorine and caustic soda on a controlled, continuous basis. The Powell process is presently the most widely used process to produce chlorine bleach and is presently used by both Allied/CFI and Sentry.
- 11. Since 1995, CFI has operated in Tampa, Florida, a chlorine bleach manufacturing plant which utilizes the Powell process.
- 12. The cost of raw materials - chlorine and caustic soda - is the most significant cost of manufacturing chlorine bleach by the batch process and the Powell process. Because the supply of these raw materials is uncertain and because the prices of these raw materials are subject to frequent and dramatic fluctuations, chlorine bleach manufacturers who use either the batch process or the Powell process cannot obtain from their raw materials suppliers long-term contracts to purchase these raw materials at fixed prices. These chlorine bleach manufacturers are, accordingly,

unable to estimate with reasonable certainty their costs to produce chlorine bleach for periods longer than the contractual commitments provided by their raw materials suppliers.

- 13. The third process used to manufacture chlorine bleach is the "cell process," which involves electrolysis of salt and water to produce chlorine and caustic soda, which are then combined to produce chlorine bleach.
- 14. The cell process requires significant electric power to electrolyze salt and water. The most important variable cost of the cell process is the cost of electric power, which accounts for approximately fifty percent (50%) of the cost to manufacture chlorine bleach by the cell process.
- 15. Because the cell process produces the raw materials for chlorine bleach - chlorine and caustic soda - from cheap and readily available raw materials - salt and water - manufacturers who use the cell process are immune from the supply uncertainties and the dramatic price fluctuations which manufacturers who use the Powell process confront. This immunity from supply uncertainties and dramatic fluctuations in the price of raw materials enables chlorine bleach manufacturers who use the cell process to estimate their production costs accurately for periods of years into the future.

#### B. TECO'S CISR TARIFF

16. On August 10, 1998, the Commission issued Order No. PSC-98-1081-FOF-EI approving a Commercial Industrial Service Rider ("CISR") and Pilot Study Implementation Plan for TECO (the "CISR Order"). The CISR Tariff authorized TECO to negotiate a discount, but only on base energy and/or base demand charges, with commercial/industrial customers who could demonstrate that they had viable alternatives to taking electric service from TECO (so-called "at-risk load"). The CISR Order states, in pertinent part:

The negotiated discount will apply only to base energy and/or base demand charges. The customer will pay all otherwise applicable adjustment clauses.

CISR Order, 98 F.P.S.C. 8:153 at 154. The CISR Order does not authorize TECO to negotiate a discounted rate or rate guarantee for variable fuel charges and other adjustment clause costs which are not fixed and are directly passed through to and recovered from all TECO customers pursuant to the Commission's annual true-up adjustment clause proceedings.

- 17. Under the order approving TECO's CISR Tariff and pursuant to TECO's implementing Tariff Sheet No. 6.710, a commercial/industrial service customer desiring service under the CISR Tariff is required to provide TECO, inter alia:
- a. A legal attestation or affidavit stating that, but for the application of the CISR Tariff
  Rider, the load would not be served by TECO; and
- b. Documentation demonstrating that the applicant has a viable lower cost alternative to taking service from TECO.
- 18. The CISR Order emphasized that the proposed CISR Tariff was approved to authorize TECO to attempt to negotiate discounted rates that would retain or attract the load of the CISR customer "in the interest of the general body of ratepayers" so long as the negotiated discount allowed TECO to recover its incremental costs of service plus a contribution to fixed costs. CISR Order, 98 F.P.S.C. 8:153, 154-155.
- 19. The Commission's concern that a CISR rate not adversely affect TECO's general body of ratepayers triggered a requirement under the CISR Order that:

TECO... conduct specific analyses for each CISR customer to calculate the net benefits to the general body of ratepayers. TECO will compare, on a cumulative net present value basis over the life of

the CSA, the revenues received under the CISR to the incremental costs to serve the customer. As long as the revenues exceed the costs, the general body of ratepayers will benefit.

CISR Order, 98 F.P.S.C. 8:153 at 156.

- 20. Conversely, if the revenues from the CISR rate are lower than the incremental costs, including all adjustment clause costs, to serve the CISR customer, the general body of TECO ratepayers would be harmed.
- 21. TECO had an obligation to negotiate a CISR discounted base demand and/or energy rate that was as high as possible to its standard tariffed rate so as to mitigate the financial impact of the discounted rate on TECO's general body of ratepayers.
- 22. An applicant that met the eligibility criteria under the CISR Order, as determined by TECO, would then enter into a Contract Service Agreement ("CSA") for a discounted rate. TECO carried the burden of proof that its "decision to enter into a particular CSA was made in the interest of the general body of ratepayers."

#### C. THE TECO/ODYSSEY CONTRACT SERVICE AGREEMENT

23. In the summer of 1998, Odyssey's affiliate, Sentry Industries, Inc. ("Sentry"), pursued negotiations with TECO for the purpose of securing a discounted rate under the CISR Tariff. During the discussions between TECO and Sentry/Odyssey and as required under the CISR Order, Odyssey provided the affidavit of its president, Stephen W. Sidelko, which attested to the purported fact that:

If Odyssey is unable to obtain a rate of the per kilowatt hour or less from Tampa Electric Company, Odyssey will have no alternative but to locate its manufacturing facility in a different

<sup>&</sup>lt;sup>1</sup>CISR Order, 98 F.P.S.C. 8:153, 155.

electric service area where it can obtain such a rate.

See, Affidavit of Stephen W. Sidelko dated August 5, 1998, and internal memo written by TECO general manager Patrick Allman dated August 6, 1998, attached hereto as Composite Exhibit A. In October 1998, pursuant to the CISR Order, Odyssey and TECO entered into a CSA. Under the TECO/Odyssey CSA, Odyssey was required to pay a base rate of per kwh, a rate well below TECO's applicable standard tariffed rate.

- 24. After securing the per kwh discounted CISR rate from TECO, Odyssey built a cell process chlorine bleach manufacturing plant in Tampa that placed Odyssey in direct competition with Allied's existing chlorine bleach manufacturing plant in Tampa which utilizes the Powell process.<sup>2</sup>
- 25. In late 1998, to effectively compete with Odyssey's new plant, Allied/CFI undertook planning and preparations to construct a proposed chlorine bleach manufacturing facility in Tampa which used the cell process technology. In furtherance of this plan, in early April 1999, Allied/CFI approached TECO to negotiate a discounted CISR rate for electrical power for its proposed new cell process manufacturing plant in Tampa. Allied/CFI advised TECO's representatives that Allied/CFI required the same rate for electrical power that Odyssey obtained, in order to effectively compete with Odyssey in the Tampa chlorine bleach market.
- 26. Between May and August of 1999, Allied/CFI submitted to TECO all of the documentation necessary to establish that Allied/CFI met the eligibility requirements for discounted

<sup>&</sup>lt;sup>2</sup> It is noteworthy that shortly after TECO entered into the CSA with Odyssey, the TECO employee primarily responsible for negotiating the CSA, Patrick Allman, left TECO to accept a management position at Odyssey, where his compensation package includes a percentage of Odysseys's net profits.

rates under the CISR Tariff.

- 27. On October 18, 1999, TECO advised Allied/CFI that TECO would consider entering a CSA with Allied/CFI, but at a rate after protracted delays, which Allied determined to be significantly higher than Odyssey's rate.
- 28. The rates and terms that TECO proposed to Allied/CFI were far less favorable than Odyssey's rates and terms. Allied/CFI estimates that the rates and terms proposed by TECO would have required Allied/CFI to pay approximately more for electricity than Odyssey would pay over the ten-year term of the CSA. TECO's proposal was also less favorable than terms received by Odyssey with respect to several other items, including, but not limited to, site preparation costs, power management systems, escalation rates, curtailability and off peak/on peak usage rates.
- 29. On January 20, 2000, Allied/CFI filed a Complaint against TECO with the Commission, asserting, among other things, that TECO's actions in granting preferential rates and terms to Odyssey, while refusing to make the same rates and terms available to Allied/CFI, constituted unlawful rate discrimination in violation of Sections 366.03, 366.06(2) and 366.07, Florida Statutes. Allied/CFI's Complaint was assigned Docket No. 000061-EI.
- 30. During the formal administrative hearing process before the Commission, Odyssey filed the prefiled direct testimony of Mr. Sidelko who addressed his sworn affidavit submitted to TECO for the purpose of securing a specific CISR rate of per kwh. Mr. Sidelko testified as follows:
  - Q. Were you required to furnish a sworn affidavit to TECO?
  - A. I was, and I did. The affidavit confirmed that our choice of a site for our manufacturing facility was largely dependent upon the electric service rate for that location, because electricity

comprises half of Odyssey's variable manufacturing costs. Further, the affidavit provided that if we were unable to obtain a certain rate, Odyssey would have no alternative but to locate its plant in a different electric service area where it could obtain a satisfactory rate.

- ¿ Q. Did Odyssey and TECO reach an agreement?
  - A. Yes. On September 4, 1998, Odyssey executed a Contract Service Agreement. We received the Contract as executed by TECO in late September, 1998. I will sponsor the executed contract as Exhibit SWS-1. An easement in the substation site was later conveyed by Odyssey to TECO.
  - Q. Would Odyssey have agreed to receive service from TECO at a rate higher than that provided under the CISR?
  - A. No.
  - Q. Why is that?
  - A. It would not have made good business sense. Odyssey is a for profit company, and, as its CEO, my job is to ensure that our investors achieve an acceptable return on investment. Further, the condition regarding the electric rate ser forth in our lender's loan commitment would not have been satisfied.

See, pages 19-20, copy of prefiled direct testimony of Stephen W. Sidelko filed June 28, 2000, in Docket No. 000061-EI, attached hereto as Exhibit B.

31. In February 2001, nearly two years after Allied/CFI first sought to obtain a CSA that would enable Allied/CFI to compete with Odyssey in the Tampa chlorine bleach market, TECO and Allied/CFI entered into a settlement of the Commission action. Allied/CFI justifiably relied on the sworn affidavit and testimony of Mr. Sidelko that Odyssey required a per kwh rate, without which Odyssey would have no alternative other than to locate its plant in an area where it could obtain a per kwh rate, and that Odyssey's lender required said rate, in making its

ultimate decision to settle the Complaint filed by Allied/CFI in Docket No. 000061-EI.

- 32. Under the settlement, TECO agreed to enter a CSA with Allied/CFI which provided essentially the same terms as those given to Odyssey. The Commission approved the Settlement Agreement, as modified and clarified, in the <u>Order Approving Settlement Agreement</u>, a copy of which is attached hereto as Exhibit C.
- 33. In order for Allied to receive the same rates as Odyssey under the TECO/Allied Settlement Agreement, TECO required that Allied "begin commercial operations (of its new cell process plant) within 24 months from the date of the PSC's Order approving this settlement agreement," i.e., by April 23, 2003. Despite Allied's best efforts, and through no fault on the part of Allied, Odyssey prevented Allied from meeting this 24 month requirement. Specifically, Odyssey refused to release Kvaerner Chemetics ("Chemetics"), the only builder that is qualified and experienced in the construction of similar plants in the United States, from an illegal restrictive covenant that Odyssey imposed upon Chemetics, which precluded Chemetics from building such plants within 150 miles of Odyssey's plant, for a period of ten years. Allied timely notified TECO that although Allied had filed suit in the Dade County Circuit Court to have the restrictive covenant declared invalid, the restrictive covenant constituted a force majeure event under the TECO/Allied CSA, and Allied requested that TECO extend the time within which Allied was required to construct its plant and commence commercial operations in order to get the benefit of the CSA rate. TECO unjustifiably denied Allied's request for an extension and terminated the TECO/Allied CSA on April

<sup>&</sup>lt;sup>3</sup>Odyssey belatedly released Chemetics from the restrictive covenant in June or July, 2003, a fact which Odyssey first disclosed to Allied/CFI in August 2003. By that time, with only approximately eight months remaining until the expiration of the 24 month "commercial operations" requirement of the TECO/Allied CSA, it was impossible for Allied to construct Allied's cell process plant, as the construction requires 15 to 18 months, at a minimum.

24, 2003.

- 34. After TECO terminated Allied/CFI's CSA, Allied reapplied for a CISR rate. On November 25, 2003, TECO offered Allied another CSA, but with a significantly higher rate of The significant increase over the rate TECO previously extended to Allied/CFI and Odyssey (an initial rate of per mwh, to increases in TECO's costs.
- 35. Upon information and belief, if the lowest rate at which TECO can serve Allied/CFI is then it is readily apparent that the rate that TECO is charging Odyssey is insufficient to cover TECO's incremental costs and provide a contribution to TECO's fixed costs,

# D. ALLIED/CFI'S CIRCUIT COURT ACTION AGAINST ODYSSEY AND SENTRY

36. On November 19, 2001, Allied and CFI filed a civil action against Odyssey and Sentry in the Circuit Court of the Eleventh Judicial Circuit, In and For Miami-Dade County, Florida, Case No. 01-27699-CA-25. The Amended Complaint states causes of action against Odyssey and/or Sentry for Contract, Combination and Conspiracy in Restraint of Trade (Count I); Attempt to Monopolize the Tampa Chlorine Bleach Market (Count II); Conspiracy to Monopolize (Count III); Intentional Interference with Business Relationships (Count IV) and Unfair Competition (Count V).

<sup>&</sup>lt;sup>4</sup>TECO recovers fuel and certain other costs through Commission approved adjustment clauses. Specifically, such costs are recovered through the fuel cost recovery clause (fuel, purchased power and generation performance incentive factor), capacity cost recovery clause, environment cost recovery clause and energy conservation cost recovery clause.

- 37. In the circuit court proceeding, Mr. Sidelko contradicted the sworn affidavit he furnished to TECO and his direct testimony filed with the Commission by stating under oath in a deposition that:
- (a) Odyssey would have built its plant in Tampa and taken service from TECO even if TECO had offered Odyssey a rate higher than the per mwh (TECO had offered Doys) and the per mwh (TECO had offered Doys)
- (b) At the time Sidelko submitted his affidavit to TECO, he had not identified a specific electric rate that was necessary to make Odyssey's proposed plant economically feasible;
  - (c) It was TECO, not Odyssey, that proposed a per kwh electric rate;
- (d) The per kwh rate specified in his affidavit and in his Commission testimony was not important to Mr. Sidelko;<sup>5</sup> and
- (e) Odyssey could operate its Tampa plant profitably even if it had an electric rate of per megawatt hour.

See, copy of pages 187, 192, 205-06, 245, 248-50 and 252 of deposition of Stephen Sidelko taken in Dade County Circuit Court Case No. 01-27699-CA-25, attached hereto as Exhibit D.

- 38. Recent depositions of former TECO employee Patrick Allman (depositions taken November 25, 2003 and April 19, 2004) and current TECO employees Robert Jennings (deposition taken May 11, 2004) and William Ashburn (deposition taken May 12, 2004) in the circuit court case confirm that:
  - a. TECO has interpreted and applied

<sup>&</sup>lt;sup>5</sup>Mr. Sidelko subsequently attempted to recant his deposition testimony by filing an Errata Sheet dated January 23, 2004, where he states that obtaining the CISR tariff rate was what was important to him and the CISR rate offered by TECO was Sidelko's deposition attached hereto as Exhibit E.

b. a fact that is not reflected in the TECO/Odyssey CSA and, upon information and belief, was not considered by this Commission when it approved Odyssey's CSA and the TECO/Allied/CFI Settlement Agreement;

c. Odyssey is the only customer of TECO

- d. TECO's cost of fuel has increased over the period of 2001 through December 31,
   2003;
  - e. TECO has not performed an analysis to
- f. Extension of the TECO/Allied CSA
- g. TECO had an obligation to negotiate as high a rate as possible yet still secure the customer load and be a benefit to ratepayers;
- h. TECO breached this obligation by summarily offering a CISR rate to Odyssey that mirrored the rate requested by Sidelko;
- i. TECO entered into the CSA with Odyssey because it believed the Odyssey deal would serve as a prototype that would enable TECO to avoid scrutiny by this Commission and the Office of Public Counsel of similar, but far more significant contracts that TECO was attempting to negotiate with and a decomposition and a second and

j. TECO refused to extend Allied's CSA on the putative ground that there are builders (other than Chemetics) that are qualified to build Allied's cell process plant, even though TECO had no knowledge of or basis for this contention.

#### E. STANDING

- As a TECO ratepayer, CFI's interests are directly and substantially affected by 39. TECO's actions as alleged herein, since CFI, like other ratepayers, is adversely affected by the revenue shortfall created by Odyssey's "discount" contract, under which TECO is providing electricity to Odyssey at a rate that fails to enable TECO to sufficiently recover its incremental costs and a portion of its fixed costs. In short, CFI and other ratepayers are being forced to subsidize Odyssey's discounted electric rate. Allied/CFI would not have entered into the Settlement Agreement had they known that Odyssey's CSA essentially forced a subsidy upon CFI and other ratepayers. A proceeding such as this that focuses on the purpose and intent of the CISR Order, compliance with the CISR Order and Odyssey's eligibility for a discounted rate and the specific discounted rate that it was granted pursuant to the CISR Order, is designed to protect the interests of CFI, a TECO ratepayer, in light of the underlying goal and requirement of the CISR Order to ensure that TECO's general body of ratepayers are not harmed by CSAs reached pursuant to the CISR Order. Moreover, Allied/CFI, as a competitor/ratepayer, has standing to challenge TECO's post-settlement interpretation and application of Odyssey's CSA in a manner which essentially exempts Odyssey from payment of fuel charges, an issue which this Commission has not previously considered, and which directly and substantially affects Allied/CFI and other ratepayers.
- 40. Allied/CFI's interests are also directly and substantially affected as a direct competitor of Odyssey in the liquid chlorine bleach manufacturing industry. Allied/CFI has a direct and

substantial interest in enforcing its statutory right to an electric service rate that is not unduly prejudicial, disadvantageous and discriminatory under Sections 366.03 and 366.06(2), Florida Statutes. As a result of TECO and Odyssey's actions as alleged herein, Allied/CFI cannot build and operate a cell-membrane plant to compete with Odyssey. Electricity comprises approximately 50% of the variable cost to operate a cell membrane plant. In view of this, Odyssey's preferential rate gives Odyssey a significant cost advantage over Allied/CFI's proposed plant. In essence, Odyssey's CSA, which by TECO's own admission gives Odyssey a "one of a kind" discount electric rate, prevents Allied/CFI (and others) from building and operating cell process plants in the Tampa area, because Odyssey's CSA has created a grossly "uneven playing field."

41. Allied/CFI's interests are directly and substantially affected as a party to the Settlement Agreement approved, as modified, by the Commission and at issue in this Amended Petition. As the Florida Supreme Court has held:

Nor can there be any doubt that the commission may withdraw or modify its approval of a(n) ... agreement, or other order, in proper proceedings initiated by it, a party to the agreement, or even an interested member of the public.

Peoples Gas System, Inc. v. Mason, 187 So.2d 335, 339 (Fla. 1966) (emphasis supplied).

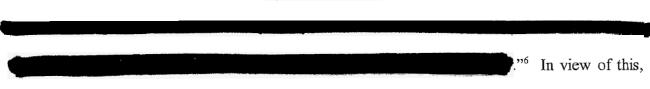
42. Indeed, in justifiable and detrimental reliance on Odyssey's representations in Docket No. 000061-EI, Allied/CFI entered into the Settlement Agreement with TECO and the TECO/Allied CSA based upon Odyssey's false representations that Odyssey and the Odyssey CSA met the CISR Order and CISR tariff criteria. New evidence adduced in the circuit court case confirms that Odyssey did not meet the CISR Tariff/Order criteria, and that subsequent to the Order Approving Settlement Agreement, TECO implemented an interpretation/application of Odyssey's CSA in a manner that

exempts Odyssey from paying increased fuel costs. Allied/CFI has been deprived of the relief sought in its original Complaint filed in Docket No. 000061-EI. Further, TECO's arbitrary and capricious refusal to extend the TECO/Allied CSA violates Allied's right under Sections 366.03 and 366.06(2), Florida Statutes, to an electric service rate that is not unduly prejudicial and disadvantageous and unjustly discriminatory to Allied.

- F. THE COMMISSION'S AUTHORITY TO MODIFY OR VACATE THE ORDER APPROVING SETTLEMENT AGREEMENT AND TERMINATE THE TECO/ODYSSEY CSA
- 43. The TECO/Odyssey CSA specifically provides:



44. Moreover, an examination of the TECO/Odyssey CSA by this Commission, and any resulting order terminating that CSA or adjusting Odyssey's electric rate to a level sufficient to enable TECO to recover its costs and still provide a benefit to ratepayers will have no adverse impact upon TECO and the general body of ratepayers and, indeed, would benefit TECO. Exhibit "D" to the CSA, paragraph 1, provides TECO



<sup>&</sup>lt;sup>6</sup>The Commission's authority to modify or terminate the TECO/Odyssey CSA is consistent with the Commission's broad police power and authority to modify contracts between a regulated utility and its customer in the interest of the public welfare. <u>H. Miller & Sons, Inc. v. Hawkins</u>, 373 So.2d 913, 914 (Fla. 1979).

TECO's opposition to an examination of the CSA, and potential upward adjustments to Odyssey's electric rate, is inexplicable and defies logic.

45. In addition, Florida courts and this Commission have long recognized specific exceptions to the doctrine of administrative finality. Generally speaking, the Commission has inherent authority to modify its prior orders where there is a demonstration by an injured party that the Commission's prior order was predicated on fraud, deceit, surprise, mistake, or inadvertence; where there is a demonstrated public need or interest; or, where there is otherwise a substantial change in circumstances. Russell v. Department of Business and Professional Regulation, 645 So.2d 117, 119 (Fla. 1st DCA 1994); Reedy Creek Utilities v. Florida Public Service Commission, 418 So.2d 249 (Fla. 1982); Richter v. Florida Power Corp., 366 So.2d 798, 800 (Fla. 2nd DCA 1979); Order No. 25668, 98 F.P.S.C. 2:24, 37 (February 3, 1992).

# G. DISPUTED ISSUES OF MATERIAL FACT AND LAW

- 46. Subject to discovery in this proceeding, known material issues of disputed fact and law in this proceeding include, but are not limited to:
- a. Whether TECO has applied so as to exempt Odyssey from payment of Odyssey's CISR rate
  - b. Whether Odyssey has paid and continues to pay
  - c. Whether the TECO/Odyssey CSA exempts Odyssey from

<sup>&</sup>lt;sup>7</sup> As a practical matter, to the extent that Petitioners' claims relate to TECO's post-settlement interpretation/application of Odyssey's CSA in a manner that exempts Odyssey from payment of increased fuel charges, the doctrine of administrative finality is inapplicable, as the Commission has not previously considered this issue.

- d. Whether TECO's failure to bill and Odyssey's failure to pay violate applicable TECO tariffs and/or Commission orders.
- e. Whether the CISR Order authorizes TECO to grant a discount off of any rate or charge other than base demand and/or base energy charges.
- f. Whether the TECO/Odyssey CISR rate negotiations and the TECO/Odyssey CSA should be treated as confidential in view of the termination of TECO's CISR Tariff program.
- g. Whether TECO's cost of fuel and other fixed or variable costs to provide electric service to Odyssey have increased from the inception of the TECO/Odyssey CSA through the present time.
- h. Whether TECO is recovering all of its incremental costs of service under the TECO/Odyssey CSA, plus a contribution to its fixed costs, as required by the CISR Order.
- i. Whether TECO breached its obligation to negotiate as high a rate as possible under its tariffed rate pursuant to the purpose and intent of the CISR Order.
- j. Whether TECO arbitrarily and capriciously refused to extend its CSA with Allied/CFI.
  - k. Whether Odyssey met the CISR Tariff/Order criteria and was eligible for a CISR rate.
- 1. Whether Odyssey improperly procured the CSA and settlement of Docket No. 000061-EI by falsely representing that: (a) Odyssey would not build its Tampa plant and take service from TECO unless TECO offered Odyssey a rate of per mwh; and (b) Odyssey had viable offers for service elsewhere at that rate.

- m. Whether the terms of Odyssey's CSA as implemented by TECO post-settlement, violate this Commission's Order No. PSC-98-1081-FOF-EI and/or adversely affect the general body of ratepayers;
- n. Whether Odyssey's specific rate under the TECO/Odyssey CSA complies with the CISR Order.
- O. Whether TECO's conduct as alleged herein violates Section 366.03 and/or 366.06(2), Florida Statutes, including whether TECO's refusal to extend the TECO/Allied CSA violates Sections 366.03 and/or 366.06(2), Florida Statutes.
- p. Whether the facts as alleged herein constitute fraud, deceit, surprise, mistake or inadvertence that resulted in the <u>Order Approving Settlement Agreement</u>.
- q. Whether there is a demonstrated public need and/or interest or a substantial change in circumstances supporting the relief sought by Allied/CFI through this Amended Petition.
- r. Whether Allied, CFI and/or TECO's general body of ratepayers are harmed by the TECO/Odyssey CSA.
- S. Whether the general public at large is harmed by the TECO/Odyssey CSA as a result of reduced competition in the liquid chlorine bleach manufacturing industry.
- t. Whether the Commission may order Odyssey to refund to TECO's general body of ratepayers the difference between TECO's standard tariffed rate and Odyssey's CISR rate from the inception of the TECO/Odyssey CSA through the date of a final order in this proceeding.
- u. Whether, and the extent to which, Odyssey's electric rate must be adjusted to avoid a forced subsidy upon other TECO ratepayers, while still enabling TECO to recover its costs in

compliance with the CISR Order.

#### H. ULTIMATE FACTS ENTITLING ALLIED/CFI TO RELIEF

- Allied/CFI is entitled to the relief sought in this proceeding under applicable statutes, case law and Commission precedent including Sections 366.03, 366.06(2) and/or 366.07, Florida Statutes, the CISR Order, and case law applying exceptions to the doctrine of administrative finality.
- A8. The facts as alleged herein demonstrate that TECO was misled by Odyssey in granting Odyssey a CISR rate of per kwh; that Mr. Sidelko's sworn affidavit submitted to TECO and sworn testimony filed in Docket No. 000061-EI falsely portrayed a requirement on the part of Odyssey of a need to secure a per kwh rate failing which Odyssey would locate its proposed plant in a service area of another utility where it could secure such a rate; and that a per kwh rate was required to make Odyssey's proposed plant financially feasible. Allied/CFI relied on these sworn statements to its detriment in accepting the above-referenced Settlement Agreement and dismissing its Complaint in Docket No. 000061-EI. As confirmed by recent testimony in the circuit court case, Odyssey would have built its plant in Tampa without the rate it obtained from TECO or, at minimum, at a rate higher than the rate reflected in the TECO/Odyssey CSA.
- 49. Based on the foregoing, Allied/CFI submits that TECO was falsely or fraudulently induced to enter into a CSA with Odyssey at a rate of per kwh and that Allied/CFI was falsely or fraudulently induced to dismiss its Complaint in Docket No. 000061-EI and enter into the Settlement Agreement approved, as modified and clarified, by the Order Approving Settlement Agreement. The Settlement Agreement includes a provision in which Allied/CFI agreed to "assert no further challenge, before the PSC, to the rates, terms and conditions for electric service provided

by TECO to Odyssey and set forth in the TECO/Odyssey CSA." However, Allied/CFI and TECO cannot, by contract, derogate or undermine the Commission's authority to vacate the <u>Order Approving Settlement Agreement</u> and to amend, modify or terminate the TECO/Odyssey CSA. Allied/CFI respectfully submits that the false, misleading and/or fraudulent sworn statements of Odyssey's President, Mr. Sidelko, demonstrate and justify a determination by the Commission that TECO, Allied/CFI and the Commission were misled by the false, misleading and/or sworn statements of Odyssey's President, Mr. Sidelko.

- the sworn affidavit provided by Mr. Sidelko to TECO and the prefiled direct testimony filed in Docket No. 000061-EI, and the facts and circumstances surrounding Odyssey's subsequent refusal to timely release Chemetics from the illegal restrictive covenant imposed upon it by Odyssey, and TECO's arbitrary and capricious refusal to extend the time within which Allied/CFI could built its plant and commence commercial operations so as to obtain the benefit of the CISR rate under the TECO/Allied CSA, constitute substantial changes in circumstances that warrant the relief requested herein. Further, TECO and its general body of ratepayers (including CFI) have been harmed by Odyssey's false, misleading and/or fraudulent sworn statements which resulted in TECO's decision to grant Odyssey a CISR rate of per kwh, even though Odyssey did not meet the criteria for such a rate, Odyssey did not even propose such a rate, and the rate was not even proposed by Odyssey, and was not required to prevent Odyssey from locating its proposed plant in the service area of another utility.
- 51. In addition, recent deposition testimony in the circuit court case confirms the development of substantial changes in circumstances and a demonstrated public interest served by

granting the relief sought by Allied/CFI in this Amended Petition, to wit:

- a. That TECO's post-settlement implementation/interpretation of Odyssey's CISR rate essentially and that Odyssey has not paid such charges under the TECO/Odyssey CSA, in violation of the CISR Order.
- b. That TECO's fuel costs have substantially increased over the last few years and that TECO has not conducted an analysis to determine whether it is recovering its incremental costs to provide service to Odyssey under the TECO/Odyssey CSA, as well as whether Odyssey's CISR rate provides a contribution to fixed costs as required by the CISR Order.
- c. That TECO breached its obligations under the CISR Order to negotiate as high a rate as possible to TECO's tariffed rate to the detriment of TECO's general body of ratepayers.
- d. That Odyssey deliberately failed and refused to timely release Chemetics from the illegal 10 year, 150 mile restrictive covenant, thus preventing Allied/CFI from meeting the 24 month requirement under the TECO/Allied CSA.
- e. That TECO arbitrarily and capriciously refused to extend the TECO/Allied CSA, in violation of Allied's statutory right under Sections 366.03 and 366.06(2), Florida Statutes, to an electric service rate that is not unduly prejudicial and disadvantageous and unjustly discriminatory to Allied.
- Allied/CFI on November 25, 2003, i.e., per mwh, and the rate at which TECO provides electricity to Odyssey, i.e., an initial base rate of mwh as of January 1, 2000, together with TECO's refusal to extend the TECO/Allied CSA, it is apparent that Odyssey's rate is insufficient to recover

TECO's incremental costs plus a contribution to fixed costs to provide service to Odyssey and, therefore, imposes a forced subsidy upon other TECO ratepayers.

WHEREFORE, based on the foregoing facts and exhibits, Allied/CFI respectfully requests that the Confinission conduct such administrative proceedings as may be necessary and appropriate and enter a Final Order:

- (1) Vacating Order No. PSC-01-1003-AS-EI approving, as modified and clarified, the Settlement Agreement between Allied/CFI and TECO;
- (2) Determining that the Settlement Agreement between Allied/CFI and TECO, approved as modified and clarified in Order No. PSC-01-1003-AS-EI, is unenforceable;
- (3) Terminating, or alternatively, modifying, the existing Contract Service Agreement between TECO and Odyssey;
- (4) Requiring Odyssey to refund to TECO for the benefit of TECO's general body of ratepayers the difference between the CSA rate currently in effect for Odyssey and the new rate that the Commission approves for TECO's provision of electric service to Odyssey pursuant to this proceeding, including but not limited to TECO's applicable tariffed rate, plus fuel and other adjustment clause charges, for the period of time beginning with the effective date of Odyssey's current CSA and terminating on the date of a new Commission approved rate for Odyssey;
- (5) Alternatively, requiring TECO to extend to Allied/CFI the same electric rates, terms and conditions at least as favorable as those extended to Odyssey, in order to "level the playing field," subject to a determination as to whether such rates, terms and conditions comply with the CISR Tariff/Order and subject to a further determination as to whether such rate, terms and conditions benefit the general body of ratepayers; and

(6) Granting any and all such further relief as deemed just and appropriate by the Commission.

Respectfully submitted,

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Attorneys for Allied Universal Corporation and Chemical Formulators, Inc.

# **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that a copy of the foregoing has been furnished by U.S. Mail, this 2<sup>nd</sup> day of July, 2004, to the following:

James D. Beasley, Esquire Ausley & McMullen 227 South Calhoun Street Tallahassee, FL 32301

Wayne Schiefelbein, Esquire Rose, Sundstrom & Bentley 2548 Blairstone Pines Drive Tallahassee, FL 32301

Martha Carter-Brown, Esquire Florida Public Service Commission Division of Legal Services 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Harry W. Long, Jr., Esquire Assistant General Counsel Tampa Electric Company Post Office Box 111 Tampa, FL 33601

Harold McLean, Public Counsel Stephen C. Burgess, Deputy Public Counsel Office of Public Counsel 111 West Madison Street Room 812 Tallahassee, Florida 32399-1400

Kenneth A. Hoffman, Esq.

allied\july1amendedpetition



#### AFFIDAVIT OF STEPHEN W. SIDELK

STATE OF FLORIDA )		:	`.
		)	SS
COUNTY OF BROWARD	٠	. )	

Before me, the undersigned authority, personally appeared Stephen W. Sidelko, who after being duly sworn, deposes and says:

- 1. My name is Stephen W. Sidelko, and I am the President and a member of the Board of Directors of Odyssey Manufacturing Co. ("Odyssey").
- 2. As of July 27, 1998, I have been in the process of determining where to construct Odyssey's chlorine manufacturing facility:
- 3. Odyssey's choice of a site for its chlorine manufacturing facility is largely dependent upon the electric service rate for the particular location because electricity comprises half of Odyssey's variable manufacturing costs.
- 4. If Odyssey is unable to obtain a rate of cents per kilowatt hour or less from Tampa Electric Company, Odyssey will have no alternative but to locate its manufacturing facility in a different electric service area where it can obtain such a rate.

FURTHER, AFFIANT SAITH NAUGHT.

STATE OF FLORIDA )

COUNTY OF BROWARD )

I HEREBY CERTIFY that on this day, before me, an officer duly authorized in the State aforesaid and in the County aforesaid to take oaths, the foregoing instrument was swom to before me by STEPHEN W. SIDELKO, who is personally known to me or who has produced FL. Della. as identification.

WITNESS my hand and official seal in the County and State last aforesaid this 5th day of August,

Notary Public

Dorothy P. Cassidy

My Commission Expires: 3/11/02

PHA-25 NU 12/4/00

FTL:344314:1'





DOROTEN P CASSIDY

My Comm Exp 3/11/2002 No. CC 719206 Memorandum of Patrick H. Allman dated August 31, 1998

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(Separately filed on a Confidential Basis with a Notice of Intent to Seek Confidential Classification)

# BEFORE THE FLORIDA PUBLIC SERVICE COMMISION

In re: Complaint by Allied Universal )
Corporation and Chemical Formulators, Inc. )
against Tampa Electric Company.

DOCKET NO. 000061-E1

Filed: June 28, 2000

# PREFILED DIRECT TESTIMONY OF STEPHEN W. SIDELKO

Wayne L. Schiefelbein Wiggins & Villacorta, P.A. 2145 Delta Boulevard (32303) Suite 200 Post Office Drawer 1657 Tallahassee, Florida 32302 (850) 385-6007 Telephone (850) 385-6008 Facsimile

Counsel for Odyssey Manufacturing Company



expended on providing TECO with information to assure that the site was suitable for the utility's use as a substation.

We agreed to a long term contract for electric power, which benefited TECO, and Odyssey as well, since such rate stability would help Odyssey offer price stability. We also agreed to pay a penalty for periods during which our power consumption did not meet a certain minimum threshold.

8 Q. Were you required to furnish a sworn affidavit to TECO?

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- A. I was, and I did. The affidavit confirmed that our choice of a site for our manufacturing facility was largely dependent upon the electric service rate for that location, because electricity comprises half of Odyssey's variable manufacturing costs. Further, the affidavit provided that if we were unable to obtain a certain rate, Odyssey would have no alternative but to locate its plant in a different electric service area where it could obtain a satisfactory rate.
- 16 Q. Did Odyssey and TECO reach an agreement?
- 17 A. Yes. On September 4, 1998, Odyssey executed a Contract Service

  18 Agreement. We received the Contract as executed by TECO in late

  19 September, 1998. I will sponsor the executed contract as Exhibit SWS-1.

  20 An easement in the substation site was later conveyed by Odyssey to

  TECO.
- Q. Would Odyssey have agreed to receive service from TECO at a rate higher than that provided under the CISR?

- 1 A. No.
- 2 Q. Why is that?
- 3 A. It would not have made good business sense. Odyssey is a for profit
- company, and, as its CEO, my job is to ensure that our investors achieve
- an acceptable return on investment. Further, the condition regarding the
- 6 electric rate set forth in our lender's loan commitment would not have been
- 7 satisfied.
- 8 Q. When did you first approach Mr. Allman about employing him?
- 9 A. The subject of his potential employment by Odyssey never arose in any
- 10 communication whatsoever between Mr. Allman and me or any other
- representative of Odyssey prior to the September 4, 1998 execution of the
- 12 Contract Service Agreement. We first offered the General Manager
- position to a former Occidental Chemical employee in the fall of 1998.
- Our first candidate rejected our offer around Thanksgiving, 1998. Our first
- 15 contact with Mr. Allman regarding his possible employment was around
- 16 Christmas, 1998, when I telephoned Mr. Allman and asked if he would be
- interested in the position of General Manager for Odyssey. He expressed
  - interest, and I made a formal employment offer to him shortly thereafter. It
  - 19 took about two weeks to negotiate a mutually acceptable employment
  - agreement. Mr. Allman then gave three weeks notice to TECO, and his
  - last day of employment with the utility was January 31, 1999.
  - 22 Q. Did you ever offer any personal reward to Mr. Allman for his efforts during
- ... 23 the CISR negotiations?

#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Complaint by Allied
Universal Corporation and
Chemical Formulators, Inc.
against Tampa Electric Company
for violation of Sections
366.03, 366.06(2), and 366.07,
F.S., with respect to rates
offered under
commercial/industrial service
rider tariff; petition to
examine and inspect confidential
information; and request for
expedited relief.

DOCKET NO. 000061-EI
ORDER NO. PSC-01-1003-AS-EI
ISSUED: April 24, 2001

The following Commissioners participated in the disposition of this matter:

E. LEON JACOBS, JR., Chairman LILA A. JABER BRAULIO L. BAEZ

#### ORDER APPROVING SETTLEMENT AGREEMENT

BY THE COMMISSION:

On January 20, 2000, Allied Universal Corporation and Chemical Formulators, Inc. (Allied) filed a formal complaint against Tampa Electric Company (TECO). The complaint alleges that: 1) TECO violated Sections 366.03, 366.06(2), and 366.07, Florida Statutes, by offering discriminatory rates under its Commercial/Industrial Service Rider (CISR) tariff; and, 2) TECO breached its obligation of good faith under Order No. PSC-98-1081A-FOF-EI. Odyssey Manufacturing Company (Odyssey) and Sentry Industries (Sentry) are intervenors. They are separate companies but have the same president. Allied, Odyssey and Sentry manufacture bleach.

On March 22, 2001, Allied and TECO filed a Settlement Agreement, which is attached to this Order as Attachment A and is incorporated herein by reference. Odyssey and Sentry are not parties to the Agreement.



DECUMENT WHITE DATE

05115 APR 24 =

The Commission has jurisdiction under Sections 366.04, 366.06, and 366.07, Florida Statutes.

#### I. Summary of the Settlement Agreement

Each paragraph of the Settlement Agreement is summarized below.

#### Paragraph 1

All prefiled testimony and deposition testimony shall be moved into evidence to serve as a basis for the Commission's prudence review. The testimony and depositions shall remain subject to previously issued orders on confidential classification. Nothing shall limit or abridge the right of any party to petition the Commission to unseal or declassify the evidence.

#### Paragraph 2

TECO and Allied shall execute a Contract Service Agreement (CSA) in accordance with TECO's CISR tariff. The rates, terms and conditions of the CSA shall be substantially the same as those in Odyssey's CSA, provided Allied opens a plant within two years of the date the Settlement Agreement is approved by the Commission. The CSA shall include a force majeure clause for which confidentiality, pursuant to Section 366.093, Florida Statutes, will be requested.

#### Paragraph 3

Allied shall assert no further challenge against Odyssey's CSA before the Commission.

#### Paragraph 4.

Order No. PSC-98-1081-FOF-EI, issued August 10, 1998 in Docket No. 980706-EI, allows TECO to request a prudence review of its CSA from the Commission. In light of this provision, TECO requests that the Commission make the following findings of fact:

PAGE 3

A. Odyssey's CSA and Allied's CSA provide benefits to TECO's ratepayers and therefore both CSAs are in the best interests of ratepayers.

B. TECO's decision to enter a CSA with Odyssey and the CSA itself are prudent, within the meaning of Order No. PSC-98-1081-FOF-EI, in so

far as they provide benefits to the ratepayers.

C. TECO's decision to enter a CSA with Allied and the CSA itself are prudent, within the meaning of Order No. PSC-98-1081-FOF-EI, in so far as they provide benefits to the ratepayers.

#### Paragraph 5

Allied agrees not to contest the findings of fact requested in ¶4, above, and the rulings requested in ¶7, below, provided that no findings of fact or conclusions of law shall be made with respect to the allegations of Allied's Complaint.

#### Paragraph 6

Allied's Complaint shall be deemed withdrawn, with prejudice, upon execution of the Settlement Agreement and issuance of an order approving the Agreement by the Commission.

#### Paragraph 7

The following rulings shall be included in the Commission's order approving the Settlement Agreement:

- A. The Commission shall not entertain any further challenge to Odyssey's existing CSA and Allied's proposed CSA.
- B. In light of the findings that both CSAs are prudent, TECO shall not have to report the

. .

potential effect of the two CSAs on revenues in its monthly surveillance reports.

- C. The order approving the Settlement will have no precedential value.
- D. The parties shall abide by the General Release Agreements executed among them.

#### Paragraph 8

Allied shall execute the General Release Agreement attached to the Settlement. Except as provided in ¶3, above, the Settlement Agreement shall not impair any claims that Allied may have against Odyssey and Sentry.

#### Paragraph 9

In any subsequent litigation against Odyssey or Sentry, Allied will attempt to avoid imposing unduly burdensome discovery requests on TECO.

#### Paragraph 10

TECO will not disclose the force majeure provision of the Settlement to Odyssey or Sentry unless the Commission authorizes or Allied approves of such disclosure.

#### Paragraph 11

The Settlement Agreement, and the attachments (Allied's CSA, the force majeure provision, and the General Release Agreements) constitute the entire Settlement Agreement and may only be modified in writing.

#### General Release

The General Release states that, as an inducement to TECO, Allied releases TECO from any claims, liabilities, promises, damages, attorney's fees, debts (and a long list of similar items), related to the CISR tariff, and TECO's dealings with Odyssey, Sentry and Allied. The

Frelease also covers all as yet unforeseen liabilities. The release applies for all time up until the date it is signed.

#### II. <u>Intervenors' Comments</u>

Odyssey and Sentry filed comments on the Settlement Agreement on March 20, 2001. The Intervenors note that they were excluded from the settlement negotiations, and have not been permitted to see the CSA or force majeure provision. Their comments on the Settlement Agreement are provided below.

#### Paragraph 2

This paragraph states that Allied's CSA will be "substantially identical" to Odyssey's. The phrase "substantially identical" is imprecise and therefore inappropriate. The Intervenors state that the Commission should not have to determine what the phrase means.

#### Paragraph 5

The Intervenors note that this paragraph provides that Allied agrees not to contest certain findings of fact, rulings and determinations, "provided that no findings of fact or conclusions of law shall be made with respect to the allegations of Allied/CFI's Complaint in this proceeding." The Intervenors maintain that more precision as to what allegations are being referred to is needed for this paragraph to have any coherence.

#### Paragraph 7(b)

The Intervenors object to the requirement that the Settlement Agreement shall have no precedential value. They argue that this requirement cannot be reconciled with the provisions requiring substantive findings of fact, conclusions of law and other assurances intended to bind the parties and the Commission. The Intervenors claim that ¶7(b) "is an effort to accord some sort of second-rate status to a Commission order in this case, which would not be fairly applied to other comparable

Commission orders." Given the possibility of litigation related to this docket in courts, the Intervenors believe that ¶7(b) will complicate litigation because judges will not know what significance to assign to the order.

#### Paragraph 10

The Intervenors object to the nondisclosure of the force majeure clause. They state that they suspect the clause may deviate substantially in scope from the traditional type of force majeure clause. The Intervenors state that they object to providing greater protection to Allied's CSA than that which was provided to Odyssey's CSA.

The Intervenors state that if the Commission determines that the force majeure clause should not be disclosed to them, then they will oppose the provisions listed below.

- A. Paragraph 1 The provision that an evidentiary record be created is objectionable because denies Intervenors the right to cross-examine witnesses and to object on other relevant grounds.
  - B. Subparagraphs 4(a) and (c) These subparagraphs allow for findings of fact favorable to Allied's CSA.
    - C. Subparagraph 7(a) This subparagraph attempts to foreclose further challenges to Allied's CSA.

Between the filing of these comments and the April 3, 2001, Agenda Conference, the Intervenors were able to see redacted copies of Allied's CSA and the force majeure provision. At the Agenda Conference, the Intervenors had additional comments, some of which related to these documents.

First, the Intervenors claim that the Settlement Agreement forecloses their ability to challenge Allied's CSA. The Intervenors claim that such foreclosure denies them a point of entry. They note, however, that if they were to challenge the CSA,

it would only be to those portions which they have not yet been able to see.

Second, with respect to creation of the evidentiary record, the Intervenors object to admission into the record of "scandalous, irrelevant, and defamatory allegations" against Odyssey made by Mr. Namoff and Mr. Palmer in their depositions.

#### III. <u>Decision</u>

In accordance with discussions at the Agenda Conference and meetings with the parties prior to the Agenda Conference, our approval of the Settlement Agreement is contingent on acceptance by the parties of the clarifications and modifications discussed below. TECO and Allied agreed to accept these clarifications and modifications. Odyssey objected but agreed to accept them.

Paragraph 1 of the Agreement requires that an evidentiary record be created from the prefiled testimony, depositions and the exhibits referenced in each of those documents. The Agreement shall be modified to include all of TECO's discovery responses in the evidentiary record, because those responses are needed to support a finding that Allied's and Odyssey's CSA's are prudent. Paragraph 11 of the Settlement Agreement requires that all modifications to the Agreement be in writing, however, Allied and TECO waived the writing requirement with respect to the inclusion of all of TECO's discovery responses in the evidentiary record.

Also, with respect to the evidentiary record, TECO, Allied and the Intervenors shall each submit requests for confidential clarification of the information in the evidentiary record which each party seeks to protect. This includes deposition transcripts. The requests shall be filed within 21 days of April 3, 2001, the date of our vote on the Settlement Agreement. Consistent with Rule 25-22.006, Florida Administrative Code, all parties will have an opportunity to respond to or supplement any request for confidential treatment.

Finally, the parties shall have the opportunity to file motions to strike information in the evidentiary record that they believe violates the rules of evidence.

Paragraph 4 of the Settlement Agreement requires this Commission to find that Allied's and Odyssey's CSAs are prudent and provide benefits to the general body of ratepayers. Subparagraph 4(a) appears duplicative in light of subparagraphs (b) and (c). TECO believes that each subparagraph demonstrates that this Commission has actively supervised TECO's implementation of the CISR tariff. With that clarification, the paragraph is acceptable. With the inclusion in the evidentiary record of all of TECO's discovery responses, there is sufficient information to conclude that both Odyssey and Allied are "at risk" within the meaning of Order No. PSC-98-1081-FOF-EI, issued August 10, 1998, in Docket No. 980706-EI. Further, based on the RIM analyses provided by TECO, there is sufficient information to conclude that the rates offered to Odyssey and Allied exceed the incremental cost to serve those customers. Accordingly, the requested findings are supported by competent substantial evidence and are approved. Further, the parties agree that the correct order number in the first line of paragraph 4 is PSC-98-1081-FOF-EI.

Paragraph 5 seems internally contradictory. The first clause requires Allied to agree not to contest the factual findings contained in paragraph 4 and paragraph 7 (a determination that the Commission will not entertain any further challenge to either CSA). The second clause says Allied is only required to agree to the findings of fact and rulings listed in the first clause as long as those findings of fact and conclusions of law do not pertain to Allied. Allied explains that it believes the findings and rulings in paragraphs 4 and 7 do not address the allegations of Allied's Complaint. We take no position on whether the findings and rulings in paragraphs 4 and 7 address the allegations in Allied's Complaint, but with Allied's clarification we find that the paragraph is acceptable.

With respect to subparagraph 7(a), TECO and Allied clarified that the importance of this paragraph is to settle, for all time, the prudence of Allied's and Odyssey's CSAs with respect to matters within our jurisdiction. We agree that, based on the findings in this Order, this is appropriate. This is consistent with our past decisions concerning prudence and the doctrine of administrative finality. This does not foreclose any other party from asserting any right it may have concerning the CISR tariff.

With respect to subparagraph 7(b), the provision is consistent with previous Commission actions and is acceptable. We recently accepted a similar provision for Gulf Power Company's two executed CSAs pursuant to its CISR tariff. We found that Gulf adequately demonstrated that its two CSAs were prudent, and it is therefore no longer necessary for Gulf to report the revenue shortfall for the existing CSAs in the monthly surveillance reports. See Order No. PSC-01-0390-TRF-EI, issued February 15, 2001. We reference this Order only to illustrate that we made a similar determination with respect to reporting the revenue shortfall for Gulf's CSAs. TECO is still required to provide the revenue shortfall associated with any subsequently executed CSAs until such time as they have been subject to a prudence review by the Commission.

Subparagraph 7(c) deals with the precedential value of the Settlement Agreement. The parties state that under this subparagraph, the Settlement Agreement itself, not the Order approving the Settlement Agreement, has no precedential value. With this clarification, we find the Settlement Agreement to be acceptable.

Subparagraph 7(d) concerns the General Release provision of the Settlement Agreement. The parties agree that we can only enforce the General Release to the extent that a party brings claims before the Commission which the Commission determines are within the Commission's jurisdiction. With this clarification, we find the Settlement Agreement to be acceptable.

In paragraph 10, TECO promises to Allied that it will not disclose the force majeure provision to Odyssey or Sentry unless Allied approves disclosure or we approve disclosure. Since the filing of the Settlement Agreement, Allied provided a redacted copy of the force majeure provision to the Intervenors.

Because the force majeure provision is part of the Settlement Agreement, it was filed with our Division of Records and Reporting but with a Notice of Intent to Seek Confidential Classification. As required by Rule 25-22.006, Florida Administrative Code, TECO must file a Request for Confidential Classification that explains how the force majeure provisions meets the criteria in Section 366.093, Florida Statutes. Further, the parties recognize that confidential treatment is only available after the requisite

showing pursuant to Section 366.093, Florida Statutes, and Rule 25-22.006, Florida Administrative Code.

Paragraph 11 requires that any modifications to the Settlement Agreement be written. With respect to the addition of TECO's discovery responses to the evidentiary record and the correction to the Order Number referenced in Paragraph 4, the parties waive the requirement of Paragraph 11 that all modifications to the Settlement Agreement must be in writing. With this modification, we find the Settlement Agreement is acceptable.

The Intervenors argue that the Settlement Agreement prevents them from ever challenging Allied's CSA. The Intervenors have consistently argued that Allied has no standing to challenge Odyssey's CSA. If this is true, then based on their own legal arguments, Odyssey has no standing to challenge Allied's CSA. Our findings in this Order that the Odyssey and Allied CSAs are prudent are consistent with those typically made in a prudence review. Moreover, the finding that Allied's CSA is prudent does not affect Odyssey's substantial interests.

The Settlement Agreement appears to be a reasonable resolution of the issues raised in Allied's Complaint. Further, the findings of prudence with respect to these CSAs are supported by the record evidence in this proceeding. For these reasons, and consistent with the discussion in this Order, we find that the Settlement Agreement should be approved.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that the Settlement Agreement between Tampa Electric Company and Allied Universal Corporation and Chemical Formulators, Inc. is approved as modified and clarified in the body of this Order. It is further

ORDERED that all prefiled testimony and exhibits filed in this docket, all depositions and associated exhibits taken in this docket, and all discovery responses provided by Tampa Electric Company shall be admitted as evidence. It is further

ORDERED that any Requests for Confidential Classification of material in the evidentiary record created in this Order shall be filed no later than April 24, 2001. It is further

ORDERED that this docket shall remain open.

By ORDER of the Florida Public Service Commission this 24th day of April, 2001.

BLANCA S. BAYÓ, Director

Division of Records and Reporting

(SEAL)

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#### NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing or judicial review will be granted or result in the relief sought.

Any party adversely affected by the Commission's final action in this matter may request: 1) reconsideration of the decision by filing a motion for reconsideration with the Director, Division of Records and Reporting, 2540 Shumard Oak Boulevard, Tallahassee,

Florida \$2399-0850, within fifteen (15) days of the issuance of this order in the form prescribed by Rule 25-22.060, Florida Administrative Code; or 2) judicial review by the Florida Supreme Court in the case of an electric, gas or telephone utility or the First District Court of Appeal in the case of a water and/or wastewater utility by filing a notice of appeal with the Director, Division of Records and reporting and filing a copy of the notice of appeal and the filing fee with the appropriate court. This filing must be completed within thirty (30) days after the issuance of this order, pursuant to Rule 9.110, Florida Rules of Appellate Procedure. The notice of appeal must be in the form specified in Rule 9.900(a), Florida Rules of Appellate Procedure.

#### SETTLEMENT AGREEMENT

This agreement is made between Allied Universal Corporation, a Florida corporation ("Allied"), Chemical Formulators, Inc., a Florida corporation ("CFI"), (hereinafter jointly referred to as "Allied/CFI"), and Tampa Electric Company ("TECO"), a Florida public utility corporation, effective March 2, 2001.

WHEREAS, Allied/CFI and TECO are parties to that certain matter pending before the Florida Public Service Commission ("PSC"), styled "In Re: Complaint by Allied Universal Corporation and Chemical Formulators, Inc. against Tampa Electric Company, etc.," Docket No. 000061-EI ("the PSC Litigation"); and

WHEREAS, as part of the relief it has sought in the PSC litigation,
Allied/CFI has requested that the PSC suspend the rates for electric service
provided by TECO to Allied/CFI's business competitor, Odyssey
Manufacturing Company ("Odyssey"); and

WHEREAS, Odyssey and its affiliate, Sentry Industries, Inc. ("Sentry"), have intervened in the PSC litigation to request that the PSC

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uphold or otherwise approve Odyssey's rates, terms and conditions for electric service from TECO; and

WHEREAS, Allied/CFI and TECO desire to resolve their differences and conclude the PSC litigation on terms which do not affect Odyssey's rates, terms and conditions for electric service from TECO;

NOW, THEREFORE, Allied/CFI and TECO hereby agree to conclude the PSC litigation on the following terms:

1. All prefiled testimony, deposition testimony, and exhibits thereto, which have been filed in the PSC litigation to date, shall be moved into evidence in this docket and shall remain subject to orders previously issued concerning confidential classification of information in the PSC litigation. This evidence shall be permanently retained as a part of the record in Docket No. 000061-EI, to serve, among other things, as a record basis for the PSC's prudence review in this docket. Nothing herein shall limit or abridge the right of any party to petition the Commission to unseal or declassify portions of this evidence.

- 2. Pursuant to its Commercial Industrial Service Rider ("CISR") tariff, TECO and Allied/CFI shall execute a Contract Service Agreement ("CSA") for electric service to a new sodium hypochlorite manufacturing facility to be constructed and operated by Allied/CFI and/or their affiliate(s) in TECO's service territory, upon the same rates, terms and conditions as those contained in the existing CSA between TECO and Odyssey, provided that the new sodium hypochlorite manufacturing facility must begin commercial operations within 24 months from the date of the PSC's order approving this settlement agreement. The TECO-Allied/CFI CSA shall be in a form substantially identical to the CSA attached hereto as Exhibit "A", and shall include the force majeure clause attached to this settlement agreement as Exhibit "B".
  - Allied/CFI shall assert no further challenge, before the PSC, to the rates, terms and conditions for electric service provided by

TECO to Odyssey and set forth in the TECO/Odyssey CSA.

- 4. Order No. PSC-98-1181-FOF-EI, issued August 10, 1998 in Docket No. 980706-EI, approving TECO's CISR tariff, provides in part that: (1) TECO may request a prudence review subsequent to signing a CSA; (2) TECO will have the burden of proof that the company's decision to enter into a particular CSA was made in the interest of the general body of ratepayers; and (3) if the Commission finds that a particular CSA was not a prudent decision, then the revenue difference between the standard rate and the CISR rate could be inputed to TECO. Accordingly, TECO requests that the PSC make the following findings of fact:
  - a. Both the existing Odyssey CSA and the proposed Allied/CFI CSA provide benefits to Tampa Electric's general body of ratepayers and, therefore, the Commission finds that both CSAs are in the best interests of ratepayers.
    - b. The Commission finds that Tampa Electric's decision to

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- enter into the Odyssey CSA, and the CSA itself, were prudent within the meaning of Order No. 98-1081-FOF-EI in so far as they provide benefits to Tampa Electrics general body of ratepayers.
- c. The Commission finds that Tampa Electric's decision to enter into the Allied/CFI CSA, and the CSA itself, were prudent within the meaning of Order No. 98-1081-FOF-EI in so far as they provide benefits to Tampa Electric's general body of ratepayers.
- 5. Allied/CFI agrees not to contest the findings of fact, rulings and determinations requested in paragraphs 4 and 7 of this Settlement Agreement, provided that no findings of fact or conclusions of law shall be made with respect to the allegations of Allied/CFI's Complaint in this proceeding.
- 6. Allied/CFI's Complaint in the PSC litigation shall be deemed withdrawn, with prejudice, upon: (a) the execution of this settlement agreement by TECO and Allied/CFI; and (b) the

issuance of an order by the PSC approving this settlement agreement, as proposed.

- 7. Allied/CFI and TECO request that the PSC include in its order approving this Settlement Agreement the following rulings and determinations:
  - a. The Commission shall not entertain any further challenge to the existing Odyssey or the proposed Allied/CFI CSA or the rates, terms or conditions contained therein.
  - b. In light of the above findings that both CSAs are prudent and in the best interests of ratepayers, Tampa Electric shall be relieved of any further obligation to report on its surveillance report the potential impact on revenues of these two CSAs.
  - c. The Commission order approving the settlement proposed herein shall have no precedential value.
  - d. The parties shall abide by the various General Release agreements executed among them.
  - 8. Allied/CFI shall execute the General Release attached as Exhibit

- "C" hereto. Except as stated in paragraph 3 above, this Settlement Agreement shall not in any way waive, release, discharge, limit or impair any claims that Allied/CFI may have against Odyssey and Sentry, as provided in the General Release.
- 9. In any subsequent litigation against Odyssey, Sentry, and related parties, Allied/CFI will make good faith efforts to avoid imposing unduly burdensome discovery requests on Tampa Electric and its related parties as set forth in the General Release which is Exhibit "C" hereto, without unreasonably restricting the ability of Allied/CFI's counsel to conduct appropriate discovery necessarily involving Tampa Electric and its related parties in such litigation.
  - 10. Tampa Electric has agreed not to disclose to Odyssey or Sentry, absent Commission authorization or Allied/CFI's express written approval, the force majeure provision attached hereto as Exhibit "B" in light of Allied/CFI's position that this provision constitutes confidential, proprietary business information. To the

extent it may be deemed necessary to file Exhibit "B" with the PSC in connection with the PSC's approval of this settlement agreement, it shall be filed under seal and protected against disclosure to Odyssey, Sentry and others.

11. This settlement agreement and the exhibits hereto constitute the entire agreement between the parties and may not be modified except by a writing, signed by all parties.

AGREED TO AND ACCEPTED this \_\_\_\_\_ day of \_\_\_\_\_, 2001.

TAMPA ELECTRIC COMPANY
By: Weller Cuty
Title: UP Cis tomer Vervices & MKH
ALLIED UNIVERSAL CORPORATION
By: Ku/ff
Title: CEO
CHEMICAL FORMULATORS, INC.
By:
Title: $C \in O$

. . .

Revised 03/01/01

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## EXHIBIT "A"

Contract Service Agreement

(Separately filed on a confidential basis with a Notice of Intent to Seek Confidential Classification)

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#### Exhibit "B"

## Force Majeure Clause

(Separately filed on a confidential basis with a Notice of Intent to Seek Confidential Classification)

#### RELEASE

#### KNOW ALL PERSONS BY THESE PRESENTS:

That, as of March 2, 2001, Allied Universal Corporation and Chemical Formulators, Inc. ("Allied/CFI") and Tampa Electric Company ("Tampa Electric"), for good and valuable considerations the receipt and adequacy of which is hereby acknowledged, including the mutual covenants and agreements the parties hereto have made in effecting the settlement of their disputes in Allied/CFI's complaint proceeding in Docket No. 000061-EI before the Florida Public Service Commission, AGREE AS FOLLOWS:

As a material inducement to Tampa Electric to enter into this Settlement Agreement and General Release, Allied/CFI and their respective officers, directors, employees, affiliates, subsidiaries, general or limited partners, successors, predecessors, assigns, agents, representatives, and attorneys hereby irrevocably and unconditionally release, acquit and forever discharge Tampa Electric and each of Tampa Electric's predecessors, successors, assigns, agents, officers, directors, employees, representatives, attorneys, divisions, subsidiaries, affiliates, parent company, general and limited partners (and agents, officers, directors, employees, representatives and attorneys of such divisions, subsidiaries, affiliates, parent company and general and limited partners) and all persons acting by, through, under or in concert with them or any of them [except: Odyssey Manufacturing Company ("Odyssey"), Sentry Industries, Inc. ("Sentry"), and each of Odyssey's and Sentry's predecessors, successors, assigns, agents, officers, directors, employees, representatives, attorneys, divisions, subsidiaries, affiliates, parent company, general and limited partners, including but not limited to Stephen W. Sidelko and Patrick H. Allman], from any and all charges, complaints, claims, liabilities, obligations, promises, agreements, controversies, damages, actions, causes of

actually incurred) of any nature whatsoever for, upon or by reason of any matter, cause or thing whatsoever, from the beginning of the world to the date of this agreement from or in any manner related to Tampa Electric's Commercial Industrial Service Rider (CISR) Tariff, Tampa Electric's dealings with Odyssey Manufacturing Company, Sentry Industries, Allied Universal, Chemical Formulators or their respective officers, directors, agents, employees, affiliates, subdivisions, successors or assigns, which Allied/CFI or any of its officers, directors, employees, affiliates, subsidiaries, general or limited partners, successors, predecessors, assigns, agents, representatives, and attorneys have, own or hold, or which at any time heretofore had, owned or held, or claimed to have had, owned or held, whether known or unknown, vested or contingent.

This release extends and applies to, and also covers and includes, all unknown, unforeseen, unanticipated and unsuspected injuries, damages, loss and liability, and the consequences thereof, as well as those now disclosed and known to exist. The provisions of any state, federal, local or territorial law or statute providing in substance that releases shall not extend to claims, demands, injuries or damages which are unknown or unsuspected to exist at the time, to the person executing such release, are hereby expressly waived.

Signed, sealed and delivered

ALLIED UNIVERSAL CORPORATION

in the presence of:

and

CHEMICAL FORMULATORS, INC.

Protes of

By:

Robert M. Namoff

	146			
1	IN THE CIRCUIT COURT OF THE ELEVENTH JUDICIAL CIRCUIT IN AND FOR MIAMI-DADE COUNTY, FLORIDA			
2 ,	,			
3	CASE NO.: 01-27699 CA 25			
4	. •			
5 .				
6 7	ALLIED UNIVERSAL CORPORATION, a Florida Corporation; and CHEMICAL FORMULATORS, INC., a Florida Corporation,			
8	Plaintiffs,			
9	vs.			
10	ODYSSEY MANUFACTURING COMPANY, a			
11	Delaware Corporation; and SENTRY INDUSTRIES, INC., a Florida Corporation,			
12				
13	Defendants.			
14	100 S.E. Second Street			
15.	Miami, Florida Thursday, December 18, 2003			
16	10:00 a.m 3:50 p.m.			
17				
18	DEPOSITION OF STEPHEN SIDELKO			
19				
20	Taken on behalf of the Plaintiff, Allied,			
21	before JAMIE TAYLOR, Registered Professional			
22	Reporter and Notary Public for the State of Florida			
23	at Large, pursuant to a Notice of Taking Deposition			
24	filed in the above cause.			
25				



```
time when you told Pat Allman you needed to have a
1
                                            in order for
        rate of about
        the plant to be feasible?
-3
             Α
                    No.
 4
                    That never happened?
 5
                    No.
             Α
                    What about per kilowatt hour or
 7
                   Am I mixing up decimal points here?
 8
 9
             Α
                          The answer is still no.
10
                                           translates to
11
        what,
12
                        that is correct.
13
                  The initial rate, base rate that
- 14
         Odyssey got under its contract with TECO was just
15
         that, wasn't it?
 16
 17
              Α
                     Yes.
 18
 19
                      That is correct.
              Α
 20
                     Would this plant have been feasible if
 21
          TECO had provided Odyssey an initial base rate of
 22
                         -- I should say
 23
  24
                      I don't know.
```

25

1	A That the particular lot where we were
. 2	for the particular year when we were going to start
3	up, and I don't know whether it was because of the
4	
5	
6 <sup>2</sup> .	
7	Q And is that ultimately what happened,
8	that Odyssey did not have to pay
9	A That's exactly what happened, and the
10	rate I recall that Allman offered me
11	don't recall going to him and saying if I don't get
12	I'm going to quit, but I'm not saying it didn't
13	happen. I'm saying that's my recollection of
14	something that took place five or six years ago
15	now.
16	Q Is it your recollection then that the
17	number came from him rather than from you?
18	A That's my recollection.
19	Q Well, what number did you feel you
20	needed in terms of an electric rate prospectively
21	in order to make the plant economically feasible?
22	A I don't think we had a specific number
23	in mind.
24	Q Why then did you include the number

in your business plan back at that time?

. .

e to a contract of

25

1	build it.
2	Q Well, I mean
3	A I don't know that was in that
4 . 5	document. I don't believe that it was. If you have a copy, I'd be happy to look at it.
6	Q We'll probably do that before the end
7	of the day.
8	You don't recall what number was in the
9	affidavit, if any?
10	A The number was not important to me, . I
11	was signing that I need conceptually that I
12	needed the CISR tariff offer and not the rate that
13	people pay in their houses and not the
14	interruptible rate because there was a waiting
15	list.
16	Q Well, how did you know when you signed
17	the affidavit what rate you needed?
18	A I don't understand the question.
19	Q You say that you signed an affidavit
20	saying that you needed the CISR rate to build the
21	plant. What rate were you referring to in terms o
2 <b>2</b>	numbers?
23	A I had in my mind . That was the
24	number that Allman had come up with from the first
25	time he discussed the CISR rate with me. He said

	-	206
1.		the CISR rate will be higher than the interruptible
· 2		rate. Approximately . It was his number.
3	•	Q When you signed the affidavit, the
4		number that you had in mind in signing that
5		affidavit was , right?
6		A That's what I had been told.
7		Q How did you know that would make
8		the plant feasible if you had never done any
9		calculations?
10		A You asked if I we had done
ii		calculations at
12		Q I thought earlier, ten minutes ago, you
1.3		told me that you had not done any calculations.
14		A I saw calculations at
14 15		A I saw calculations at and . I believe that you asked me for other
. * *		A STATE OF THE STA
15		and . I believe that you asked me for other
15 16		and . I believe that you asked me for other numbers higher than .
15 16 17		and . I believe that you asked me for other numbers higher than . Q Who did those calculations?
15 16 17 18		and I believe that you asked me for other numbers higher than Q Who did those calculations?  A DeAngelis.
15 16 17 18 19		and I believe that you asked me for other numbers higher than Q Who did those calculations?  A DeAngelis.  Q And they were at and and?
15 16 17 18 19 20		and I believe that you asked me for other numbers higher than  Q Who did those calculations?  A DeAngelis.  Q And they were at A and ??
15 16 17 18 19 20 21		and . I believe that you asked me for other numbers higher than .  Q Who did those calculations?  A DeAngelis.  Q And they were at and ??  A  Q And . Let me make sure I have that
15 16 17 18 19 20 21 22		and . I believe that you asked me for other numbers higher than .  Q Who did those calculations?  A DeAngelis.  Q And they were at and ??  A  Q And . Let me make sure I have that right on record. The calculations were done at

.

10	half percent on or about March 27 of '03?
11	A I believe so.
12	Q So the rate now is
13	
14.	right?
15.	A Sounds correct.
16	Q
17	
18	megawatt hours? I don't know the exact number, but
19	you probably do. Do you?
20	A I don't know the exact number.
21	Q All right. Well, if that plant had to
22	operate today with an electric rate of
23	could it do so profitably?
24	MR. SMITH: Let's take a break.
25	(Thereupon, a recess was taken.)
. 🛛	
1 .	245 THE WITNESS: Ask the question again.
2	Q (BY MR. BANDKLAYDER) Could Odyssey
3	operate profitably if today it had an electric rate
4	of per megawatt hour?
5	A Yes.
6	Q How do you determine that?
7	(Thereupon, there was a discussion off
8	the record.)
9.	THE WITNESS: We're presently paying
10	The increase to that you
11	asked me to hypothesize over would increase
12	the cost per gallon by a little over a penny. Page 90

Page 93

L9	A But my point was I'm using it today in
20	December of 2003 and Allied's offer wasn't until
21	July of 2006, June of 2006, 18 months from today.
22	Qs So if you're saying that the difference
23	in the electric rate means between \$250,000 and
24	\$350,000 in increased cost for 25 million gallons,
25	then the increase in costs for 50 million gallons
•	
п	
1.	248 would be \$500,000 to \$700,000 per year, right?
2	A I don't know.
3	Q It would be double?
4	A well, I don't know. There are too many
5	assumptions to say that. Odyssey cannot produce
6	that amount, and Allied had better cells, and if
7 _	Allied were to buy the cells today, they would be
8	much better. So too many complications for me to
9	even answer that question.
10	Q If the cells that are now available are
11	so much better than the ones that were available
12	when Odyssey was initially built, why doesn't
13	Odyssey use those new cells in its expansion?
14	A You can't mix the kind of cell. All
15	the cells have to be the same.
16	Q well, if Odyssey can operate profitably
17	at per megawatt, then what was the basis of
18	your saying that if it couldn't obtain 📂 per
19	megawatt, it would have no alternative but to
20	locate its manufacturing facility elsewhere when
21	you signed your affidavit?

22	A This document came from TECO. The			
23	language was suggested to me by TECO. Since I			
24	didn't know how to apply for CISR and didn't know			
25	the wofkings of the regulated utility industry, I			
1.	249 used the language they suggested, and what I was			
2	signing in my mind is what I just told you an hour			
3	ago, that if I didn't get the CISR, I would not			
4	build my plant in TECO's territory. And the			
5	language they suggested included their proposed			
6	rate of			
7	Q Well, you swore in this affidavit that			
8	the things you said were true, didn't you?			
9	A Yes.			
10	Q Was it true that without a			
11	strike			
12	that.			
13	Is it true that absent a			
14	rate you			
15	would have had no alternative but to locate the			
16	plant somewhere other than Tampa where it could			
17	obtain a december of the control of			
18	?			
19	A I told you what I assumed I			
20	had three choices;			
21				
22	so unless I got this			
23	one, I wouldn't build.			
24	O Well. but			

	<b>&amp;</b> · .
1	together.
2.	Q Well, what was tied together was the
3	and Odyssey's new plant because you say if you
4	can't get in your affidavit, you say if you
5	can't get the per kilowatt hour rate from
6	Tampa, you will build this somewhere else where you
7	can get that rate, so my question is why was that
8	rate of so important to you if you're
9	telling us today that per megawatt hour
10	would still enable you to be profitable?
11	MR. SMITH: Argumentative, asked and
12	answered. Has your testimony changed?
13	THE WITNESS: NO.
14	MR. BANDKLAYDER: Has what testimony
15	changed, from the affidavit? Clearly it has.
16	MR. SMITH: Has your testimony changed
17	you previously gave him on this issue?
18	THE WITNESS: No.
19	Q (BY MR. BANDKLAYDER) Well, your sworn
20	testimony in your affidavit is clearly different
21	than what you're telling me today, isn't it?
22	A Not in my mind.
23	Q Well, I mean in the affidavit you say
24	if Odyssey can't obtain per kilowatt
25	hour, it will have no alternative but to locate it

A The CISR and the were tied

- 25

	251
1	facility elsewhere where it can obtain
2	per kilowatt hour. Does it not say that?
3	A <sub>s</sub> . Yes.
4	Q <b>Why</b> was per kilowatt hour
5	the threshold that you referred to in your
6	affidavit?
7	MR. SMITH: Object to the form.
8	Argumentative, asked and answered.
9	THE WITNESS: TECO put it in there
10	because that was the rate they were going to
11	offer me if the CISR was approved, and being
1.2	an individual trying to start a company that
13	had a lot of complicated work to do, I had no
14	reason not to trust them filing, doing the
15	paper work to file for the CISR. I did
16	whatever they told me. This paper came, and I
17	signed it. I read it and I believed it and I
18	signed it, and in my mind the 🚂 was the
19	CISR. If I got the CISR, it would be
20	I didn't get the CISR, I wasn't going to build
21	the plant. It's not contradictory in my mind.
22	Q (BY MR. BANDKLAYDER) If back at the
23	time that you were offered your rate by TECO, TECO
24	had offered you \$ per megawatt hour, would
25	Odyssey have built the plant in Tampa?

1 A I don't know. If they had offered me
Page 96

	7 3 7 0 0 7 3 = -			
2	12180355 \$, we would have built the plant.			
3	Q But that's not my question. My			
4	question is if they had offered you \$ per			
5	megawatt hour, would you have built the plant in			
6	Tampa?💰			
7	A I don't know.			
8	Q Well, what would you need to know in			
9	order to answer that question?			
10	A I wouldn't need to know anything. I			
11	would have had to have been presented with that			
12	situation at the time and decided to go forward or			
13	to abandon Tampa and try to build the plant			
14	somewhere else.			
15	Q Now, is it your testimony that if TECO			
16	was under the impression at the time that you would			
17	only build your plant in Tampa if you had a rate or			
18	per megawatt hour or less, that TECO was			
19	mistaken?			
20	A TECO knew that if I didn't get the CIS			
21	that I wasn't going to build the plant. We all			
22	knew \$ was not a very good rate.			
23	Q Who knew that it wasn't a very good			
24	rate?			
25	A DeAngelis told me that \$ is not a			
1	very good rate.			
2	Q Compared to what?			
3	A Compared to what chloralki companies			

paid in his experience.

## **ERRATA SHEET**

## CERTIFICATE

I, STEPHEN SIDELKO, do hereby certify that I have read the transcript of my deposition taken on December 18, 2003 and that to the best of my knowledge, said transcription is true and accurate (with the exception of the following corrections listed below).

If I make changes in form or substance to the deposition, I understand that I must give a reason for the change (pursuant to Florida Rule 1.310-e).

PAGE LINE	CHANGE	REASON
202 20	Add "including" before "tax"	Missed word
203 8	In the first sentence, delete "was" and substitute "may have been some". After "leeway", add "subject to what the Bank would have allowed as a condition of financing".	Incomplete answer
	indicing.	
205 10	Delete "The number was not important to me". Substitute "I'm not sure at this point. As I said before, what was important to me was obtaining a CISR tariff rate, which had been offered to me at the substitute of the substitute o	Misunderstood question and clarification
	Delete "built the plant" and substitute "considered that rate, subject once again to what the Bank would have allowed as a condition of financing.	Incomplete answer and clarification
283 4	Delete "He made that up". Substitute "I didn't get that information".	Misunderstood question
	Delete "yes". Substitute "I believed that at least some existing plants would be replaced by Odyssey-type cell plants and may have communicated that to Pat".	Mistake

Dated: JAN. 23, 2004

Stephen Sidelko

