BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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BEFORE: 16

PROCEEDINGS:

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COMPLAINT OF SUPRA TELECOMMUNICATIONS AND INFORMATION SYSTEMS, INC. AGAINST

BELLSOUTH TELECOMMUNICATIONS, INC.

In the Matter of

FOR VIOLATION OF THE TELECOMMUNICATIONS ACT OF 1996; PETITION FOR RESOLUTION OF DISPUTES AS TO IMPLEMENTATION AND INTERPRETATION OF INTERCONNECTION, RESALE AND COLLOCATION AGREEMENTS;

AND PETITION FOR EMERGENCY RELIEF.



DOCKET NO. 980119-TP

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PREHEARING CONFERENCE

J. TERRY DEASON

Prehearing Officer

Monday, July 19, 2004

Commenced at 1:30 p.m.

Concluded at 2:05 p.m.

Betty Easley Conference Center

Room 152

4075 Esplanade Way Tallahassee, Florida

REPORTED BY: JANE FAUROT, RPR

Chief, Office of Hearing Reporter Services

FPSC Division of Commission Clerk and

Administrative Services

FLORIDA PUBLIC SERVICE COMMISSION

(850) 413-6732

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APPEARANCES:

JAMES MEZA, III, ESQUIRE, BellSouth

Telecommunications, Inc., 150 South Monroe Street, Suite 400,

Tallahassee, Florida 32301-1556, appearing on behalf of

BellSouth Telecommunications, Inc.

STEVE CHAIKEN, Supra Telecommunications & Information Systems, Inc., 2620 S.W. 27th Avenue, Miami, Florida 33133, appearing on behalf of Supra Telecommunications & Information Systems, Inc.

PATTY CHRISTENSEN, ESQUIRE, FPSC General Counsel's Office, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, appearing on behalf of the Commission Staff.

PROCEEDINGS

Could I have the notice read, please?

in Docket Number 980119, in re: Complaint of Supra

Telecommunications and Information Systems, Inc. against

BellSouth Telecommunications, Inc. for violation of the

this time and place have been set for a prehearing conference

COMMISSIONER DEASON: Call the prehearing conference

MS. CHRISTENSEN: By notice issued July 7th, 2004,

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to order.

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Telecommunications Act of 1996; the petition for resolution of

disputes as to implementation and interpretation of

interconnection, resale, and collocation agreements; and

petition for emergency relief.

forth in the notice.

the Commission.

COMMISSIONER DEASON: Thank you. Take appearances.

MR. MEZA: Jim Meza on behalf of BellSouth.

MR. CHAIKEN: Steve Chaiken on behalf of Supra.

MS. CHRISTENSEN: Patricia Christensen on behalf of

The purpose of this prehearing conference is as set

COMMISSIONER DEASON: Thank you.

Ms. Christensen, do we have any preliminary matters?

MS. CHRISTENSEN: Yes, Commissioner, we have several

pending motions that at the Commissioner's discretion we can address at this time. The first motion that staff would like

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to address is Supra's motion for leave to amend its prehearing statement. My understanding is that there is no objection from the parties. Essentially, Supra reworked its prehearing statement to address some fact, law, and policy questions that it had listed in the original version separately to be incorporated under the enumerated issues, and these have been reflected in the draft prehearing order that has been provided to the parties and the Commissioner.

COMMISSIONER DEASON: I take it there is no objection, Mr. Meza?

MR. MEZA: Correct.

COMMISSIONER DEASON: Show then that motion is granted.

MS. CHRISTENSEN: Commissioner, the second motion that staff would like to address is Supra's motion to shorten time to provide discovery responses, and in the alternative, motion for continuance. I believe there is disagreement between the parties on this motion, and at the Commissioner's discretion you can hear argument on that or we can --

COMMISSIONER DEASON: Yes, I will allow the moving party to discuss that motion at this time. And understand I have read the motion, but you may summarize it and present what you think is relevant at this point. And then, Mr. Meza, I will let you address that, as well.

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MR. MEZA: Thank you.

MR. CHAIKEN: There are two outstanding motions which 1 I think could be resolved hand-in-hand, Commissioner. 2 COMMISSIONER DEASON: Very well. 3 MR. CHAIKEN: And it is our alternative suggestion, 4 which would be to find the next available date for hearing. 5 Supra would make available Mr. Nilson for deposition and has 6 offered that to BellSouth, should they like to take his 7 deposition. The discovery Supra has propounded was issued on 8 July 13th. Supra believes if BellSouth is not required to 9 10 respond within a sufficient period of time prior to the hearing, Supra will be prejudiced in not being able to compel 11 better answers, if need be, prior to the hearing. 12 COMMISSIONER DEASON: Well, I have a question. 13 the extensive history in this proceeding, why is it that you 14 filed this discovery in what appears to be late in the process? 15 MR. CHAIKEN: It was filed after the deposition of 16 Mr. Pate was taken, and as a result of questions and answers that were provided during that deposition. COMMISSIONER DEASON: And when was the deposition of 19 Mr. Pate? 20 I believe it was July 7th. 21 MR. CHAIKEN: COMMISSIONER DEASON: July the 7th, 2004? 22 MR. CHAIKEN: That's correct. 23

scheduled so late in this proceeding?

COMMISSIONER DEASON: Why was that deposition

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MR. CHAIKEN: The parties attempted to provide mutual dates for deposition so we could conduct the deposition of both Mr. Stahly and Mr. Pate on the same date. That was the mutually acceptable date to both parties.

COMMISSIONER DEASON: Okay. Mr. Meza, you may address the motion.

MR. MEZA: Yes. Thank you, sir. First, BellSouth opposes this late attempt to seek additional discovery. This actual protest has been pending since November of 2003. This case has been continued once already. And if you take a cursory review of the discovery that Supra is seeking to propound, there isn't any evidence that is directly related to any statement made by Mr. Pate in his deposition. It doesn't even refer to the deposition in any single question.

All of these questions could have been asked in the eight months that this proceeding has been pending, or the six years that the entire proceeding has been pending, but Supra for some reason has chosen to wait until approximately two and a half or three weeks before the hearing to ask this discovery.

None of the facts have changed. This case is about whether or not BellSouth complied with the 1998 order about providing on-line edit checking capability, and there just simply isn't any reason for the delay or for BellSouth to use it resources on the eve of a hearing responding to discovery that should have been asked a long time ago.

And I will refer you to Exhibit B, Interrogatories 47 and 48, as an example of the types of questions that Supra is now asking. Please identify if and how TAG works with LENS.

Which is Interrogatory 47. Similarly, Interrogatory 48 reads,

"Please identify if and how TAG works with EDI."

Those are generic questions that have nothing to do with Mr. Pates' deposition, that Supra should have asked before, has asked in some fashion before, and is also apparent from Mr. Pates' testimony. But I highlight these interrogatories to show you that there is nothing unique about them. There is no reason to either continue the hearing or to force BellSouth to otherwise respond to discovery that is dilatory.

COMMISSIONER DEASON: Okay. Supra, do you wish to close on the argument?

MR. CHAIKEN: Yes. Are we talking about both motions here?

COMMISSIONER DEASON: Yes.

MR. CHAIKEN: Sure.

COMMISSIONER DEASON: Now, you are talking about your motion to shorten the time for discovery and, in the alternative, to extend the hearing date.

MR. CHAIKEN: Okay. If I can wait to respond on the substitution issue?

MR. MEZA: I'm sorry, I would like to present my

argument. I have not addressed that.

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MR. CHAIKEN: I won't address that issue, then.

COMMISSIONER DEASON: We're not on the question of substituting witness. This is strictly on the motion concerning discovery response and, in the alternative, to delay the hearing.

MR. CHAIKEN: Yes. My only response would be that it is either issues that BellSouth has already responded to as counsel has just alluded to, which wouldn't be any prejudice to BellSouth in responding in a shortened period of time, or a continuance would be available if it did require such, so Supra has no other response to that.

COMMISSIONER DEASON: Very well. Staff, do you have anything to add at this point?

MS. CHRISTENSEN: Commissioners, I believe that this is solely within the prehearing officer's discretion. We would just note that the order establishing procedure does state that the hearing in this docket is set for August 4th, 2004, and unless authorized by the prehearing officer for good cause shown, all discovery shall be completed by July 28th, 2004. And, further, this order is issued pursuant to the authority granted by Rule 28-106.211, Florida Administrative Code, which provides that the presiding officer before whom a case is pending may issue any orders necessary to effectuate discovery, to prevent delay, and to promote the just, speedy, and

inexpensive determination of all aspects of the case.

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COMMISSIONER DEASON: Thank you. I would note that both parties have known the procedural schedule for this case for sometime and that this case is going to go to hearing as scheduled. Parties should have acted accordingly when they made their plans for discovery in this case. So, therefore, the motion is denied in terms of shortening discovery responses, and, in the alternative, it is denied for the request to extend the hearing date.

Okay. We have another preliminary matter concerning substitution, is that correct?

MS. CHRISTENSEN: That is correct. Supra has filed a notice of substitution of witness and adoption of testimony.

Staff would recommend that that be treated as a motion and be argued as such.

COMMISSIONER DEASON: Supra, it is your motion, you may proceed.

MR. CHAIKEN: Mr. Nilson is the witness we intend to have substitute and adopt the testimony of Mr. Stahly. Mr. Nilson has been involved in this docket since its inception. Due to Supra's limited resources at the time pursuant to the procedural order in this docket, Mr. Nilson was allocated to other matters involving Supra. Since that time he has become available as those matters have been resolved.

Supra would note that a notice of substitution of

witnesses is not uncommon, and, in fact, I have copies here which I can provide to staff and the Commissioner if he is so inclined. One, in fact, filed by BellSouth, a notice of substitution of witness in a prior case.

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COMMISSIONER DEASON: Yes, you may provide that.

MR. CHAIKEN: And I will also provide a copy of a notice of substitution done by Sprint in another matter BellSouth has already been provided a copy of these, Commissioner.

Mr. Nilson is intricately involved in this docket.

He knows the facts of this case, and it is not uncommon to substitute witnesses. Additionally, Mr. Nilson resides in Miami-Dade County where counsel for Supra is, whereas Mr. Stahly resides in Kansas. For convenience and expense purposes, obviously Mr. Nilson is a better witness for Supra.

COMMISSIONER DEASON: Okay. Thank you. Mr. Meza, you may respond.

MR. MEZA: Yes, sir. As I have previously stated, this case has been pending since November of 2003, and this is Supra's protest. They have initiated the proceeding. They selected Mr. Stahly to file direct testimony in April 2004 wherein he talks about Supra's position and provides his background and experience, which he says consists of testifying in over 60 proceedings over the region. He is qualified, apparently, to talk about telecommunications issues.

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Supra subsequently filed rebuttal testimony of Mr. Stahly, again opining about Supra's position on the issues in May of 2001, and made Mr. Stahly available for deposition on July 7th of 2004 in this case wherein BellSouth's counsel was able to understand the basis for Mr. Stahly's testimony, written testimony, which he admitted that he drafted, and which allowed BellSouth's counsel to understand the scope of his knowledge regarding Mr. Stahly's written testimony.

Two business days after I took his deposition, Supra seeks to replace Mr. Stahly with Mr. Nilson and provides no reason to. And I do agree with counsel that this Commission has allowed for the substitution of witnesses in the past, but only for cause, or theoretically only for cause. And I will note that the notice of substitution of witness that counsel has provided to you from BellSouth makes it clear that the original BellSouth witness was unavailable for the hearing, thereby requiring the need of adoption of witness testimony.

There is no allegation made here that Mr. Stahly is unavailable for the hearing. He made no indication in his deposition a week ago that that was the case, and BellSouth would be prejudiced by having to cross another witness about what Mr. Stahly admits that he drafted.

And if I may approach, I would like to explain to you a little bit further by giving you an example, an excerpt from the deposition testimony to sort of put this into context.

COMMISSIONER DEASON: Very well.

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MR. MEZA: Thank you. I refer you to Page 13 where Mr. Stahly unequivocally states on Line 5 that he wrote his testimony and that two other people reviewed it, Mr. Bustillo and Mr. Chaiken, and he didn't know about Mr. Nilson. So there is no doubt that Mr. Stahly wrote his testimony.

If you go to the second page attached, you will see colloquy between Mr. Stahly and I over whether or not the contract from 1997 is really at issue in this case or whether we are just interpreting the Commission's order. And Mr. Stahly admitted that the underlying contract is not at issue in this proceeding, and that we are debating what the Commission meant in its orders, and that he has never even read the contract.

I have a strong belief that at this hearing you are going to hear not what Mr. Stahly said. You are going to hear Mr. Nilson testify that this case is really about what the contract required. And that to me is patently unfair and prejudices BellSouth. They chose Mr. Stahly to represent them in this case. He filed two sets of testimony, was made available for deposition approximately three weeks before the hearing, took a position in this deposition where he said he never even read the contract, and now through the substitution of a witness without identifying any cost for the substitution they are going to try to rehabilitate their case and impeach

their own witness.

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BellSouth is ready to go to trial. They are ready to go to trial on what Witness Stahly wrote about, what Mr. Stahly was deposed about, but BellSouth should not be required to have to interpret or to ask Mr. Nilson how he interprets Mr. Stahly's testimony.

COMMISSIONER DEASON: Mr. Chaiken, you may close on your argument.

MR. CHAIKEN: Sure. First, I would like to point the court, the Commission to the Sprint notice of substitution which similarly provides no explanation for the reason for substitution.

COMMISSIONER DEASON: Do you know if there was any objection filed to this notice in this docket?

MR. CHAIKEN: I'm not aware if there was an objection filed. Furthermore, Supra at the time they filed the notice of adoption requested or inquired as to BellSouth if they would like to take Mr. Nilson's deposition, and we said we would make him available for them for such purposes. Again, adopting someone's testimony is not an uncommon practice in front of the Commission. It has been done on numerous occasions. And I see no reason why we should not be allowed to do so here.

COMMISSIONER DEASON: Well, Mr. Chaiken, I'm little bit perplexed. In your previous motion you indicated that there was a deposition held of a witness and that you had

engaged in further discovery, and that you were seeking to have that discovery responded to out of time, or in the alternative to delay the hearing. And now you are indicating that you would graciously provide Mr. Nilson for depo this late in the proceeding.

Do you believe that then that deposition, if Mr.

Nilson was made available, would then result in the need for further discovery and the need to delay this hearing?

MR. CHAIKEN: I can't speak on behalf of BellSouth of whether additional discovery would be required. Again, my proposal in the beginning was that an extension on the hearing would resolve both matters in case such was necessary.

COMMISSIONER DEASON: Staff, do we know if this notice of substitution of witness filed by Sprint in Docket 000075 was -- there was any objection filed to that?

MS. CHRISTENSEN: Commissioner, I have not had the opportunity to look up that specific notice of substitution.

COMMISSIONER DEASON: Can you explain Commission practice in the past in regards to substitution of witnesses?

MS. CHRISTENSEN: Certainly. It has been inconsistent as between whether or not it has been filed as a motion or a notice of substitution of counsel. BellSouth's usual practice has been to file them as motions; other companies have done them as notice of substitution of witnesses. Generally speaking, however, if they are done as a

notice of substitution of witnesses, all the parties are in agreement, there is no opposition to the substitution of the witness as we have in this matter. There is not a consistency in practice. I can provide, if the Commissioner would like, staff's opinion as to the appropriateness of substitution versus a motion for substitution.

COMMISSIONER DEASON: Please do so.

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MS. CHRISTENSEN: It is staff's opinion that this Commission, and particularly the Commissioner as prehearing officer, has issued an order establishing procedure which sets forth the procedure for this matter, one being that the witnesses will be identified and that prehearing testimony will be filed by those witnesses. Since that is incorporated into an order, and once the parties have committed to that witness and it being part of an order, they must seek relief from that order.

Therefore, we feel it is appropriate that they do so by a motion. Although this has not been previously addressed squarely on its face before the Commission, we feel that that is the best practice since it is a requirement of a prehearing order, and that it is within the prehearing officer's sound discretion for good cause shown to allow such substitution. If the parties agree to it, or if the parties disagree to it, then it is within the prehearing officer's discretion to make a determination of whether or not the prehearing officer feels

that it is appropriate to allow the substitution.

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COMMISSIONER DEASON: Very well.

Mr. Chaiken, is Mr. Stahly available for the hearing on the 4th?

MR. CHAIKEN: I believe he can be. I have not discussed it with him since we talked about having the notice filed.

COMMISSIONER DEASON: Very well. Well, I suggest you discuss that with him. And my decision is going to be to deny the notice of substitution and rely upon staff's recitation of the practice that we have followed. I would note that there has been no cause shown for the need for substitution, and that I believe it would be prejudicial against BellSouth's case to make such a substitution without good cause so late in the proceeding.

Any other preliminary matters?

MS. CHRISTENSEN: Commissioner, at this time staff is not aware of any other preliminary matters, and we would suggest then proceeding through the draft prehearing order section-by-section.

COMMISSIONER DEASON: Okay. Do the parties have any preliminary parties that have not yet been addressed?

Mr. Meza.

MR. MEZA: I don't know if this is the appropriate time, but I would like to suggest that opening statements be

1 allowed.

COMMISSIONER DEASON: Okay. I think we will get to that in due course. Well, we can go ahead and discuss that now since you have raised it. You wish to have opening statements, is that correct?

MR. MEZA: Yes, sir. I believe in this type of case with the limited number of witnesses that will be present that it won't unnecessarily delay the hearing to allow counsel to have opening statements lasting no longer than ten minutes to frame the issues for your consideration.

COMMISSIONER DEASON: Ten minutes is sufficient in your estimation?

MR. MEZA: Yes, sir.

COMMISSIONER DEASON: Mr. Chaiken, do you have a position on opening statements?

MR. CHAIKEN: Supra has no objection to that.

COMMISSIONER DEASON: Okay. Staff, then make an indication in the prehearing order that opening statements will be allowed, a limitation of ten minutes per side.

MS. CHRISTENSEN: Yes, sir.

COMMISSIONER DEASON: Very well.

Mr. Chaiken, do you have any other preliminary matters?

MR. CHAIKEN: No, Commissioner.

COMMISSIONER DEASON: Okay. Thank you.

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We will then proceed through the draft prehearing order. It is my practice to proceed through the draft in rapid fashion, and as we proceed if any party has any question or concern, correction, deletion or addition, or whatever that needs to be discussed, please indicate and we will spend whatever time is necessary to get that matter addressed.

Having said that, we will begin with Section I, conduct of proceedings.

Section II, case background.

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MS. CHRISTENSEN: Commissioner, staff notes that Mr. Chaiken had some suggested language that he would like to see go into the case background. There was an earlier e-mail that I had passed around to the parties that indicates the language that would be included at the top specifically referring to the federal court grants BellSouth's motion seeking an abatement to allow this Commission to determine its compliance with the orders issued in this docket, et cetera, that staff would insert into the case background at the appropriate section in the second paragraph.

COMMISSIONER DEASON: Okay. So you are amenable to making this change, correct?

MS. CHRISTENSEN: I'm amenable to making that change, and have provided the language to both parties, and neither party has an objection to the suggested language change.

COMMISSIONER DEASON: Very well. Given that there is

no objection, and staff is amenable to doing so, please insert the additional language as you have indicated.

MS. CHRISTENSEN: Yes, sir.

commissioner deason: Section III, confidential information. Section IV, post-hearing procedures. Section V, prefiled testimony and exhibits. Section VI, order of witnesses. It is the intent of the parties and staff to have direct followed by rebuttal, is that correct?

MS. CHRISTENSEN: That is my understanding, and I believe that would be on the same witnesses. There is only two witnesses in this, so I understand that it would be direct followed immediately by rebuttal.

COMMISSIONER DEASON: Very well.

MS. CHRISTENSEN: And I would also note that initially we had indicated in here the adoption, but based on the prehearing officer's ruling today we would change that back to Mr. Stahly's testimony.

COMMISSIONER DEASON: Yes, please do. Okay.

Section VII, basic positions. Section VIII, issues and positions. We will begin with Issue 1. Issue 2. Issue 3.

Issue 4. Section IX, exhibit list. Section X, proposed stipulations.

Staff, is there anything here that we need to address at this time in the proposed stipulations?

MS. CHRISTENSEN: I believe all the stipulations are

unaffected by the ruling today. I believe those all are still valid stipulations.

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COMMISSIONER DEASON: Okay. Do the parties have any comments on proposed stipulations? Hearing none, we will proceed then to Section XI, pending motions. I believe we have addressed all pending motions at this time, is that correct?

MS. CHRISTENSEN: That is correct, and we would suggest leaving the pending motion section blank and moving those to the appropriate rulings.

COMMISSIONER DEASON: Very well. I think that would be appropriate. Okay. We do have one -- under Section XII we have one matter under pending confidentiality matters, is that correct?

MS. CHRISTENSEN: That is correct. There is a pending claim of confidentiality that has been filed by Supra. We note that since this involves some of the discovery that will be subject to the stipulations, we would like to forewarn the parties that since those will be used at a hearing that a request for confidential treatment must be filed within 21 days of the hearing. At this point there is nothing to rule on, but we would like to make sure that the parties are aware of that so that they don't miss their deadline for that.

COMMISSIONER DEASON: And this information will remain confidential until it is ruled upon or until the information is returned, is that correct?

MS. CHRISTENSEN: That is correct.

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COMMISSIONER DEASON: Okay. So if any of this information is to be utilized at the hearing, it must treated as confidential, correct?

MS. CHRISTENSEN: Yes, Commissioner, it should be treated as confidential during the hearing and until a ruling can be made. However, we would caution that if no request is filed within 21 days, it may then become subject to public disclosure.

COMMISSIONER DEASON: Very well. Do the parties understand that?

MR. MEZA: Yes, sir.

COMMISSIONER DEASON: Mr. Chaiken, do you understand that?

MR. CHAIKEN: Yes, Commissioner.

COMMISSIONER DEASON: Very well. Okay. We will proceed then to Section XIII, decisions that may impact resolution of issues. Section XIV, rulings will be amended consistent with the rulings made here today.

MS. CHRISTENSEN: Yes, sir.

COMMISSIONER DEASON: Okay. And I believe that brings us to the end of the draft prehearing order. Is there anything else to be brought before the prehearing officer at this time. *Mr. Meza?

MR. MEZA: No, sir.

1	COMMISSIONER DEASON: Mr. Chaiken?
2	MR. CHAIKEN: Nothing from Supra.
3	COMMISSIONER DEASON: Staff, do you have anything?
4	MS. CHRISTENSEN: No further matters.
5	COMMISSIONER DEASON: Okay. Staff, I would like to
6	compliment you on a very well-written draft prehearing order.
7	And we have already indicated that there will be opening
8	statements limited to ten minutes per side, and we are going to
9	take direct testimony followed by rebuttal. And we have at
10	this point a total of two witnesses that each will be appearing
11	on direct and then rebuttal.
12	MS. CHRISTENSEN: That is correct.
13	COMMISSIONER DEASON: And this matter is scheduled
14	for one day of hearing, and I trust that all parties agree one
15	day is sufficient to hear this matter.
16	MR. MEZA: Yes, sir.
17	MR. CHAIKEN: More than sufficient.
18	COMMISSIONER DEASON: Very well. Staff agrees with
19	that, as well?
20	MS. CHRISTENSEN: Yes, sir.
21	COMMISSIONER DEASON: Okay. Thank you all for your
22	participation in this prehearing conference. This prehearing
23	conference is adjourned. Thank you.
24	MR. MEZA: Thank you, sir.
25	(The prehearing conference concluded at 2:05 p.m.)

1 STATE OF FLORIDA 2 CERTIFICATE OF REPORTER 3 4 COUNTY OF LEON 5 I, JANE FAUROT, RPR, Chief, Office of Hearing Reporter Services, FPSC Division of Commission Clerk and 6 Administrative Services, do hereby certify that the foregoing proceeding was heard at the time and place herein stated. 7 8 IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this 9 transcript constitutes a true transcription of my notes of said 10 proceedings. I FURTHER CERTIFY that I am not a relative, employee, 11 attorney or counsel of any of the parties, nor am I a relative 12 or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in the action. 13 DATED THIS 21st day of June, 2004. 14 15 16 JANE FAUROT, RPR Chief, Office of Hearing Reporter Services 17 FPSC Division of Commission Clerk and Administrative Services 18 (850) 413-6732 19 2.0 21 22

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