

**BEFORE THE FLORIDA
PUBLIC SERVICE COMMISSION**

**DOCKET NO. 050045-EI
FLORIDA POWER & LIGHT COMPANY**

MARCH 22, 2005

**IN RE: PETITION FOR RATE INCREASE BY
FLORIDA POWER & LIGHT COMPANY**

TESTIMONY & EXHIBITS OF:

C. MARTIN MENNES

DOCUMENT NUMBER-DATE

02769 MAR 22 05

FPSC-COMMISSION CLERK

1 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2 **FLORIDA POWER & LIGHT COMPANY**

3 **DIRECT TESTIMONY OF C. MARTIN MENNES**

4 **DOCKET NO. 050045-EI**

5 **MARCH 22, 2005**

6

7 **Q. Please state your name and business address.**

8 A. My name is C. Martin Mennes. My business address is 9250 West Flagler Street,
9 Miami, FL 33174.

10 **Q. By whom are you employed and what is your position?**

11 A. I am employed by Florida Power & Light Company (FPL) as Vice President of
12 Transmission and Substation.

13 **Q. Please describe your duties and responsibilities in that position.**

14 A. I am responsible for FPL's bulk and regional transmission planning, operations,
15 maintenance, engineering and construction. These responsibilities include
16 ensuring the reliability and security of the FPL transmission and substation
17 facilities. FPL plans, operates and maintains its transmission and substation
18 system to meet the needs of its customers in a safe and effective manner
19 consistent with reliability standards set by the North American Electric Reliability
20 Council (NERC), Florida Reliability Coordinating Council (FRCC) and other
21 applicable reliability standards.

1 **Q. Please describe your educational background and professional experience.**

2 A. I graduated with honors from the University of Florida in 1968 with a Bachelor of
3 Science degree in Electrical Engineering. I earned a Post-Graduate Certificate of
4 Proficiency in Electrical Engineering from the University of Miami in 1974, and
5 completed the Program for Management Development from the Harvard
6 University Graduate School of Business in 1981. I am a registered Professional
7 Engineer in the State of Florida.

8

9 I began working at FPL in 1968 in the area of protective relay and control
10 systems. Since then I have held the positions of Manager of System Protection,
11 Manager of System Operations, Manager of Bulk Power Markets, Director of
12 Power Supply, Vice President, Transmission Operations and Planning, and Vice
13 President, Transmission and Substation. On July 1, 2003, I assumed my present
14 position.

15

16 My industry-related activities include serving as the chair of the following
17 organizations: NERC Performance Subcommittee, NERC Security Coordinator
18 Subcommittee, and Southeastern Electric Reliability Council (SERC) Operating
19 Committee (OC). I have represented the transmission owners in my service as
20 vice chair of the Industry Commercial Practices Working Group and of the NERC
21 Market Interface Committee. Presently, I am the Investor Owned Utility
22 representative to the NERC-OC and chair of the FRCC-OC. I also have worked
23 on numerous NERC committees and task forces including the Technical Steering

1 Committee, Transmission Transfer Capability Taskforce and the Electronic
2 Information Network Taskforce.

3 **Q. Are you sponsoring an exhibit in this case?**

4 A. Yes. I am sponsoring an exhibit consisting of 11 documents, CMM-1 through
5 CMM-11, which are attached to my direct testimony.

6 **Q. Are you sponsoring or co-sponsoring any MFRs in this case?**

7 A. Yes. I am co-sponsoring the following MFRs:

- 8 • B-13, Construction Work In Progress;
- 9 • C-8, Detail Of Changes In Expenses;
- 10 • C-34, Statistical Information; and
- 11 • C-41, O&M Benchmark Variance by Function.

12 **Q. What is the purpose of your testimony?**

13 A. The purpose of my testimony is to describe how the Power Systems Transmission
14 and Substation business unit is providing and will continue to provide FPL
15 customers a high level of reliable service in a cost effective manner. I will also
16 address the ongoing need for substantial capital investments to meet customer
17 growth and maintain FPL's high level of reliability and the factors giving rise to
18 Operations & Maintenance (O&M) expense levels over the next few years.

19 **Q. Please describe FPL's transmission and substation system.**

20 A. The FPL transmission and substation system is comprised of 6,410 circuit miles
21 of transmission lines and 537 substations. The FPL transmission system is
22 designed to integrate all of FPL's generation resources in a reliable and cost
23 effective manner to serve FPL's customers. The transmission and substation

1 system is designed and operated to meet NERC, FRCC and other applicable
2 reliability standards.

3 **Q. Please provide a summary of the performance of FPL's transmission and**
4 **substation system.**

5 A. Since FPL's last rate increase in 1985, FPL's summer peak MW load has
6 increased approximately two fold. During this period of sustained growth, FPL's
7 transmission and substation system has provided FPL's customers reliable service
8 in a cost-effective manner. Looking at the more recent seven year period
9 beginning in 1998 and continuing through 2004, reliability has improved over
10 60% as illustrated in the graph provided in Document No. CMM-1 which shows
11 the System Average Interruption Duration Index (SAIDI), a standard industry
12 measurement, for FPL's Transmission and Substation operations.

13
14 These reliability improvements and enhancements to customer service have been
15 achieved while still effectively managing costs. As discussed later in my
16 testimony, the 2006 transmission and substation capital costs will increase.
17 However, O&M expenses, excluding Regional Transmission Organization (RTO)
18 expenses, are forecasted to be relatively flat, despite an increase in the amount of
19 generation resources to be integrated and the increased load that FPL must
20 reliably serve.

21

1 This excellent overall performance is a direct result of the commitment of FPL's
2 management and employees to providing superior reliability and service at a
3 reasonable cost.

4 **Q. Please describe FPL's transmission and substation reliability programs and**
5 **the results achieved.**

6 A. The reliability programs are comprised of multiple processes and initiatives
7 designed in a cost effective manner to avoid generator trips, maintain grid
8 stability and reduce the average time a customer is without electricity due to
9 transmission and substation events. The two main processes are the Condition
10 Assessment Process and Event Response Process. The Condition Assessment
11 Process' theme is "Prevention through Prediction." This process has four main
12 components: 1) Transmission Line Assessments, 2) Substation Assessments, 3)
13 Contingency Planning and 4) End of Life Determination. The Event Response
14 Process is designed to determine the root cause for every unplanned outage of
15 transmission and substation equipment. Each event is recorded, classified and
16 analyzed. Subsequently, the results of the analysis are used in the condition
17 assessment process and incorporated in the design and engineering of future
18 facilities. The goal of the Event Response Process is to prevent and mitigate
19 future events (i. e., reduce outage time) as measured and reported by indices such
20 as SAIDI. SAIDI provides a comprehensive and useful indication of the level of
21 reliability FPL provides to its customers. I address the SAIDI Index for
22 transmission and substation in Document No. CMM-1. Ms. Williams will address
23 the Distribution SAIDI index.

1 **Q. Please provide several examples of the major transmission reliability**
2 **initiatives that focus on the efficient design, utilization and operation of**
3 **transmission facilities.**

4 **A. The following are some examples:**

5

6 **End of Life and Predictive Replacements** – This initiative involves replacing
7 major equipment and facilities using predictive models and the outputs from the
8 Condition Assessment Process to minimize customer impact and cost while
9 maximizing asset utilization.

10

11 **Life Extension Maintenance** – This initiative consists of rejuvenation activities
12 for equipment and facilities that extend the useful life of the equipment. This
13 initiative, together with other programs such as the Equipment and System
14 Surveillance and Design Improvements Programs which are discussed below,
15 comprise the “Prevention of Reoccurrence” programs.

16

17 **Equipment and System Surveillance** – This program is part of the Condition
18 Assessment activity which includes oil sampling and testing, equipment and
19 protective system testing, thermovision, climbing inspections and station
20 assessments which provide information used to preempt equipment or facility
21 failures.

22

1 **Design Improvements** – Technological improvements are developed and
2 deployed which reduce the likelihood of interruptions and mitigate the effects on
3 customers when interruptions do occur.

4 **Q. Please describe some of the major initiatives implemented by FPL for**
5 **improving the reliability of service associated with transmission lines and the**
6 **results that have been achieved.**

7 **A.** The following are some of the major initiatives:

8
9 **Vegetation Management** – The growth of vegetation into overhead power lines
10 represents a major challenge to electric utilities. This is particularly true in much
11 of Florida with the year-round growing season. Transmission and Substation’s
12 vegetation management program involves trimming and right-of-way clearance
13 and has two main focuses: System Stability and Customer Impact Reliability.
14 From the perspective of System Stability, this work focuses on preserving right-
15 of-way requirements for higher voltage transmission lines (500 and 230kV) that
16 can affect the entire system. Whereas, the Customer Impact Reliability work
17 includes condition assessments of the remaining transmission lines, in order to
18 determine appropriate maintenance trimming requirements. The results, as
19 reflected in Document No. CMM-2, indicate that FPL has reduced the level of
20 vegetation events over the last six years, and thereby improved reliability.

21
22 **Lightning** – FPL’s service territory is one of the highest lightning density
23 (strikes/square-mile/year) areas in the United States. In order to minimize the

1 impact to FPL's customers as a result of lightning strikes on the transmission and
2 substation systems, FPL has placed in service a variety of innovative
3 countermeasures. Document No. CMM-3 depicts the effectiveness of the
4 countermeasures deployed by FPL. These countermeasures include new design
5 standards, grounding improvements and better lightning arrestors.

6
7 **Birds** – Transmission and substation equipment outages as a result of bird related
8 events present a significant challenge. As a result, FPL instituted several
9 environmentally friendly initiatives to improve this situation. These initiatives
10 involved design modifications to structures to make them less prone to bird
11 related events, customized bird discouragers specific to the types of birds in a
12 particular area and countermeasures that encourage birds to roost on less
13 vulnerable areas of a structure. As shown in Document No. CMM-4, the
14 implementation of these initiatives in 2000 has reduced outages related to birds.

15 **Q. Are there other factors that have contributed to FPL's success in the area of**
16 **reliability?**

17 **A** Yes. In addition to continuing to aggressively seek ways to further build upon the
18 reliability initiatives discussed above, there are various other factors that
19 contribute to the excellent reliability of service FPL's customers receive in a cost
20 effective manner. The efficient operation of FPL's transmission and substation
21 systems plays a key role. The performance of FPL's transmission and substation
22 operation was recently assessed through an audit conducted by NERC. As a
23 result of the August 2003 blackout in the Northeastern United States, NERC

1 initiated nationwide operational audits. A team that included representatives from
2 NERC, the Federal Energy Regulatory Commission and the FRCC participated in
3 FPL's audit. The team's findings were very positive. As reported by The Energy
4 Daily on May 27, 2004, Mr. Michel Gent, NERC's President and Chief Executive
5 Officer, stated that Florida Power & Light had "a nearly perfect" audit. "We were
6 pleasantly surprised at how well they have taken into account all the issues we
7 had called attention to." The findings of the NERC audit including a
8 recommendation that several FPL practices be adopted as "best practices" for
9 other NERC members. Among FPL's recommended "best practices" are:

- 10 • The high quality and availability of tools and information on the status of our
11 system and its generating plants. As stated in the NERC audit report "The
12 tools that FPL has provided to the system operators are the latest off-the-shelf
13 SCADA EMS tools with further customization done in-house to add
14 additional functionality";
- 15 • Information access and coordination among FPL and the other members of the
16 FRCC to help mitigate contingencies and improve system management; and
- 17 • The effectiveness of our proactive equipment maintenance and testing and
18 vegetation management programs.

19
20 The NERC audit team also found the transmission and substation system group's
21 organizational structure is "an advantage to ensure reliability," allowing "FPL to

1 put reliability functions, including transmission planning, system studies and
2 operations, and even after-the-fact analysis under one management team.”

3
4 From an operational standpoint, FPL has had no cascading outages, congestion
5 overloads requiring implementation of transmission line loading relief procedures
6 (except in one limited circumstance involving restoration of the transmission and
7 substation systems following Hurricane Frances), or for that matter, any major
8 operational event (excluding those due to storms) resulting in customer
9 interruptions during the past five years.

10 **Q. Are there other factors that have contributed to FPL’s operational**
11 **excellence?**

12 **A.** Yes. FPL’s operational excellence is also a result of the planning that takes place
13 years ahead of the operation of the transmission and substation system. FPL plans
14 the transmission and substation system to integrate FPL’s current and future
15 planned generation resources with FPL’s forecasted load. The transmission
16 system must be planned, consistent with NERC, FRCC and other applicable
17 reliability standards. The system is planned to meet all of these objectives in a
18 cost effective manner, while at the same time being conscientious about
19 environmental impacts and the communities in which these facilities are located.

20
21 Over the years, FPL has met these planning and operational challenges very
22 successfully, and has in place an organization and management team with the
23 experience and expertise to successfully meet these challenges in the future.

1 **Q. Restoration of service after hurricanes is an important issue in Florida.**
2 **Please briefly comment on your emergency preparedness.**

3 A. Extensive plans for rapid and safe restoration of FPL customers' service have
4 been developed. These plans undergo continuous testing and refinement based on
5 critiques following "Dry Runs" conducted each year, as well as analysis of
6 performance after each event. This has resulted in the development of processes
7 that facilitate rapid mobilization of resources during these events. The rapid
8 mobilization capabilities enable FPL to maintain a high state of readiness.

9
10 FPL's effectiveness in restoring transmission and substation facilities following a
11 hurricane is also due to the restoration preparedness and processes that go into
12 action from the period beginning several days prior to landfall, to the time that
13 landfall occurs. During the period prior to landfall, FPL monitors the track and
14 intensity of the hurricane. Based on this information FPL forecasts potential
15 damage assessments, mobilizes crews and prepares materials that may be needed
16 for repairs. Prior to and during the landfall, FPL personnel are positioned at a
17 hardened command center to monitor and operate the transmission and substation
18 system in order to minimize the impact to customers and develop a damage
19 assessment and restoration plan for transmission and substation equipment. This
20 provides management the information to prioritize transmission and substation
21 facility restoration, and allows for field crews to immediately mobilize and begin
22 restoration efforts once working conditions are safe.

23

1 These capabilities were particularly important in 2004 during the six week period
2 in which Hurricanes Charley, Frances and Jeanne struck FPL's service territory.
3 The effectiveness of our organization and capabilities is evidenced by the fact that
4 within approximately two days after each of the three hurricanes struck FPL's
5 service area, all affected substations were energized from the transmission system
6 and ready for service.

7 **Q. What has been FPL's approach for managing the cost of operating,**
8 **maintaining and expanding the FPL transmission and substation system, and**
9 **what successes have been achieved in these areas?**

10 A. As I have discussed previously, Transmission and Substation has been very
11 successful in continuing to provide reliable service while at the same time
12 effectively managing O&M costs. FPL's transmission system expansion process
13 is designed to continue to meet the needs of load growth in a cost effective
14 manner consistent with NERC, FRCC and other applicable reliability standards.
15 This process has in-turn helped FPL reduce the rates charged to its customers.

16
17 With respect to Transmission and Substation O&M (excluding costs associated
18 with the establishment of a RTO), FPL expects a continuation of its history of
19 effective cost containment as shown in Document No. CMM-5.

20
21 With respect to capital costs, FPL's achievement in keeping costs down while at
22 the same time serving more customers, integrating greater amounts of generation
23 and improving reliability is attributable to a number of factors such as:

- 1 • Transmission and generation expansion through cost effective integrated
- 2 planning;
- 3 • The ability to maximize the use of existing facilities through cost efficient
- 4 upgrades;
- 5 • **Excellent operational and maintenance implementation.**

6 **Q. What is required to continue to provide reliable service to FPL's customers**
7 **in the future?**

8 A. The levels of reliability that FPL has been able to achieve are a result of
9 significant transmission projects and improvements constructed over the past
10 three decades, upgrades of existing facilities, reliability initiatives and effective
11 operations. However, transmission capability is becoming exhausted because of
12 the increasing load, as well as the commitment to integrate an additional five
13 percent (5%) of generation reserve margin. Therefore, substantial capital
14 expenditures have become necessary to expand the transmission and substation
15 system to continue to meet these increased demands and service obligations. As
16 demonstrated in Document No. CMM-5, FPL invested a total of approximately
17 \$414 million in the transmission and substation system in 2003 and 2004 and
18 anticipates additional transmission capital expenditures totaling approximately
19 \$534 million in 2005 and 2006. At the same time, to continue to preserve and
20 upgrade aging facilities, continued O&M expenditures will be required. FPL's
21 requested rate increase addresses the costs associated with transmission and
22 substation facilities necessary to continue to provide reliable service to its

1 customers consistent with NERC, FRCC and other applicable reliability
2 standards.

3 **Q. Please provide some examples of FPL projects requiring significant capital**
4 **expenditures to expand or refurbish its transmission and substation system**
5 **and the need for such projects.**

6 A. The following are examples of projects requiring significant capital expenditures:

7 **Dade - Overtown 230kV Line:** Load in the downtown Miami area continues to
8 increase. The increased load exceeds the capacity of the transmission network
9 serving the downtown Miami area. As a result, under certain single contingencies
10 of a cable failure, a large portion of the Miami downtown area could experience
11 rotating outages for a period of up to several months until repairs or replacement
12 of the damaged cable can be completed. The total cost of this project is estimated
13 at \$16.2 million and it is scheduled to be completed by the summer of 2005.

14
15 **Conservation – Oakland Park 230kV Line:** Load in the Oakland Park area of
16 Broward County continues to increase. This area is in large part served from two
17 138kV lines from the Sistrunk substation, which in-turn is sourced from a 230kV
18 cable from the Port Everglades switchyard. In the case of a single contingency
19 failure, overload conditions on the remaining transmission lines in the adjacent
20 area and low voltage conditions could occur, resulting in the need to interrupt
21 electrical service to customers. The total cost of this project is estimated at \$17.7
22 million and is scheduled to be completed by the winter of 2005/2006.

23

1 **Cortez - Johnson 230kV Line:** Load continues to increase in the Manatee
2 County area of southwest Florida. This increase in load causes the capacity of the
3 transmission network serving this area to be exceeded. Under single contingency
4 conditions, overloads on the remaining transmission lines in the adjacent area and
5 low voltage conditions could occur, resulting in the need to interrupt electrical
6 service to customers. The total cost of this project is \$7.1 million and it was
7 completed in the summer of 2003.

8
9 **Collier – Orange River #3 230kV Line:** Load continues to grow in the Collier
10 County area. If this project is not constructed or is deferred, several contingencies
11 could cause overloads and low voltages in the Collier – Alico – Orange River
12 area. The total cost of this project is estimated at \$23.4 million and it is scheduled
13 to be completed by winter of 2005/2006.

14
15 **Capacitor Banks:** The installation of capacitor banks provide for voltage
16 reliability at various locations throughout the system. The total cost of projects
17 associated with capacitor banks between 2003 and 2005 is estimated at \$20.9
18 million.

19
20 **Southern Palm Beach 230kV Injection:** Tremendous load growth continues in
21 the south Palm Beach County area. This load growth is driven by the planned
22 commercial and residential growth. Additional transmission capability will be
23 required to reliably serve the increasing load. This project will increase the

1 transmission capability in the southern Palm Beach County area by building a
2 new 230 kV transmission line from the Corbett to Germantown to Yamato
3 Substations. FPL plans to complete this project by the summer of 2006. If this
4 project is not built or is deferred, there are several instances in which a single
5 contingency may cause significant overloads and low voltages in the Germantown
6 area that could affect service to customers in this area. The total cost of this
7 project is estimated at \$27.3 million.

8
9 **Bunnell – Pringle 230kV line:** As a result of new commercial buildings and
10 residential communities the load growth in the Flagler and St. Johns Counties will
11 require the addition of new substations. The construction of a new Bunnell –
12 Pringle 230kV transmission line by the winter of 2006 is required to provide
13 transmission service for these new future substations. The total cost of this
14 project is estimated at \$6.3 million.

15
16 **Transmission Infrastructure Refurbishment:** Inspection of transmission
17 facilities identified through reliability programs or following an outage event has
18 identified follow-up refurbishment work required to keep these facilities
19 serviceable. These refurbishments involve all types of components associated
20 with the transmission system such as cross arms, insulators, overhead ground
21 wires, poles and splices. For the 2003 through 2006 time frame, FPL plans to
22 spend a total of approximately \$34.4 million on this refurbishment and
23 replacement work.

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22

500 kV Line Re-insulation: Major sections of the 500 kV line insulation systems associated with the first 500 kV facilities constructed in the late 1970s to early 1980s are approaching the end of their useful life.

Failure of any of these insulators could be critical to the reliability of the system; therefore, preemptive replacements are required. As shown in Document No. CMM-6, the total cost of replacing insulators associated with the 500 kV lines is estimated at \$52.1 million. From 2003 through 2006, FPL expects to have incurred a total of \$15.6 million in replacing these insulators.

Capital Equipment and Facility Replacement: As the aging fleet of transmission and substation equipment such as transformers, breakers, capacitor banks and transmission lines approach the end of their useful life FPL optimizes the replacement process with respect to interruption avoidance, resource allocation, and asset utilization. The graphical representations in Document Nos. CMM-7 and CMM-8 provide data regarding the age of FPL's fleet of transformers and transmission lines.

Typically, failures associated with transformers occur either initially (i.e., first two years of life) or after about thirty years of use. Based on the information contained in Document No. CMM-7, FPL currently has 536 transformers that are

1 thirty years or older in age, and thus are near the end of their useful lives and will
2 need to be replaced.

3
4 With respect to transmission lines, many were installed over three decades ago as
5 reflected in Document CMM-8. Many of the older poles associated with these
6 lines, although still having various degrees of useful life, have begun to
7 deteriorate because of weathering and will require replacement in the coming
8 years.

9
10 Replacement and refurbishment of aging transmission and substation equipment
11 minimizes service interruptions to customers. The total cost of replacement of
12 aging transmission and substation equipment for the period from 2003 through
13 2006 is projected to be \$173.3 million.

14 **Q. Previously, you mentioned that in planning for the expansion of the**
15 **transmission and substation systems, FPL needed to be conscientious about**
16 **environmental impacts and the communities in which these facilities are**
17 **located. Are these requirements resulting in increased costs?**

18 A. Yes. Issues associated with environmental impacts and acceptance by
19 communities in which new facilities will be located are becoming more
20 contentious and time consuming, and are resulting in some cases in increased
21 costs of transmission and substation facilities. For example, the total typical cost
22 of a distribution substation has increased substantially from 1997 to 2006. While
23 the structural and electrical cost increases associated with distribution substations

1 have been minimal over this period, the site preparation costs have been
2 increasing rapidly. The average cost associated with preparation of new
3 distribution substation sites has more than doubled from 1997 to 2006, because of
4 added difficulty in obtaining permits, pressure to upgrade existing sites that are
5 being expanded, and the increased resistance to siting substations,. Document
6 No. CMM-9 shows the increasing trend in the cost of preparation of distribution
7 substations sites during the 1997 to 2006 period.

8 **Q. What are some of the major components associated with transmission and**
9 **substation O&M costs, and what is the principle driver of the increase in**
10 **O&M costs in 2006?**

11 A. There are a handful of major components associated with O&M in year 2006 that
12 account for approximately three quarters of the total O&M costs, absent RTO
13 costs. First, in order to maximize the life of major transmission and substation
14 equipment, proper and timely maintenance is required. As the average age of our
15 facilities and equipment increases, the O&M challenges increase. FPL addresses
16 these challenges through the Condition Assessment Process, which was
17 previously discussed, and follow-up component repair or replacement and life
18 extension maintenance. Also contributing to O&M cost is the Event Response
19 and Restoration Process. Additionally, extensive inspection, maintenance and
20 filing requirements imposed on FPL by agencies result in O&M costs. Other
21 significant drivers for O&M are relay maintenance, 500KV line projects and
22 vegetation management.

23

1 The Transmission and Substation O&M budget also includes approximately \$59
2 million in 2006 for costs associated with incremental GridFlorida RTO charges to
3 FPL. The GridFlorida charges are the principle driver of the increase in
4 forecasted O&M cost in 2006. As can be seen in Document No. CMM-5, absent
5 RTO costs; O&M levels are forecasted to be relatively flat.

6 **Q. What is GridFlorida and how will FPL incur charges from GridFlorida?**

7 A. GridFlorida is the proposed RTO for Peninsular Florida. As stated in the Florida
8 Public Service Commission's (FPSC) Order Finding Proactive Formation of
9 GridFlorida Prudent and Requiring the Filing of a Modified GridFlorida Proposal,
10 Order No. PSC-01-2489-FOF-EI issued December 20, 2001, GridFlorida will be
11 an independent entity that will operate the transmission system and serve as the
12 Security Coordinator for the FRCC in peninsular Florida. GridFlorida will also
13 operate the wholesale energy markets in peninsular Florida and manage
14 transmission congestion. FPL will be required to buy transmission service from
15 GridFlorida to serve our customers and GridFlorida will charge FPL for this
16 transmission service. These charges will be only partially offset by GridFlorida's
17 payment to FPL for the use of FPL's transmission system. The remaining charges
18 will be incremental transmission costs to FPL.

19 **Q. What are the costs components that make up these incremental GridFlorida**
20 **charges to FPL?**

21 A. As shown in Document No. CMM-10, there are three primary cost components
22 that comprise the incremental GridFlorida charges to FPL: start-up costs, annual
23 operating costs, and cost shifts. The amounts included in the start-up and

1 operating cost components represent an estimate of FPL's share of GridFlorida's
2 annual revenue requirements for these activities.

3
4 The start-up costs represent the estimated costs associated with starting such a
5 large organization. These costs include infrastructure development and
6 purchasing equipment and software. The second set of costs is the estimate for
7 the operation of the GridFlorida RTO. These costs involve salaries and benefits
8 of employees, and other annual variable costs.

9
10 The third cost component is cost shifting. The major cost component affecting
11 the estimated cost shifts to FPL is the five year phase-in of revenue requirements
12 associated with the Florida Municipal Power Authority and Seminole Electric
13 Cooperative's existing transmission facilities located in FPL's zone into the rates
14 charged to FPL. Also, the inclusion in GridFlorida rates of 100% of the revenue
15 requirements of all new transmission capital additions results in cost shifts. As a
16 result, FPL's customers will be responsible for a portion of the revenue
17 requirements associated with the transmission facilities of all the other
18 transmission owners participating in the RTO.

19 **Q. What is the basis for the estimate of these costs?**

20 A. The GridFlorida start-up and operating costs for the first year are developed from
21 estimates provided by the Accenture Group that were filed with the Commission
22 in Docket No. 020233-EI on March 20, 2002. The subsequent years' estimates
23 are based on an escalation of the first year cost using cost information from other

1 RTOs. The cost shift estimates were prepared by the GridFlorida pricing
2 workgroup from data provided by the stakeholders during 2004.

3 **Q. Does FPL expect the incremental RTO costs to increase over time?**

4 A. Yes. They are forecasted to increase from \$59 million in 2006 to \$148 million in
5 2010 for an average annual cost of \$104 million over that five year period.
6 Therefore, FPL is requesting \$45 million as a company adjustment to account for
7 the difference between the \$59 million and the \$104 million average. Mr. Davis
8 has included the \$45 million as a company adjustment in his testimony.

9 **Q. How do these start-up and operating cost estimates compare to other RTOs?**

10 A. It is somewhat difficult to make such a comparison because of issues such as on-
11 going capital expenditures that are in addition to start-up costs, debt acquired by
12 the RTOs from time-to-time to pay for both capital and operating costs, and the
13 RTOs annual revenue requirement recovery mechanisms. However, based on a
14 review of available information, GridFlorida's 2010 annual operating costs,
15 totaling \$160 million, are estimated to be in line with the 2004 operating costs of
16 RTOs such as the ERCOT ISO, ISO New England, New York ISO and Midwest
17 ISO, as shown in Document No. CMM-11. As can be seen, all four of the RTOs'
18 costs increased materially from 2003 to 2004. It is also important to note that the
19 costs of the RTOs discussed above were initially estimated to be much less. Also,
20 the GridFlorida market approach to congestion management could result in
21 additional costs to FPL's customers. As such, there is the potential that
22 GridFlorida costs may increase over time significantly above those estimated
23 above.

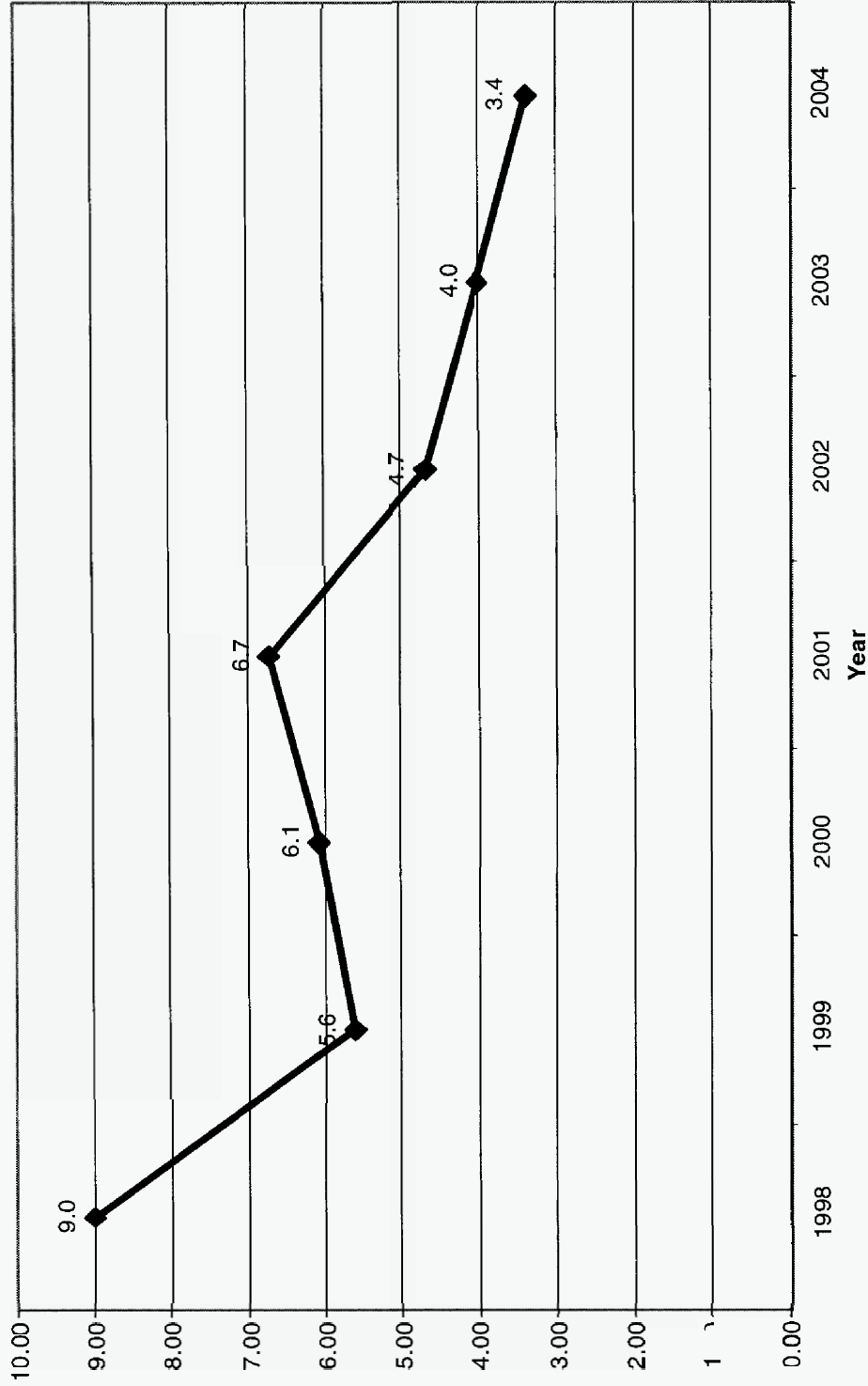
1 **Q. Please summarize your testimony.**

2 A. FPL's performance in providing superior levels of reliability for its transmission
3 and substation systems in a cost effective manner has been commendable. The
4 multiple initiatives undertaken as part of FPL's transmission and substation
5 reliability plan coupled with FPL's operational implementation have resulted in
6 achieving high levels of performance. This level of performance has been
7 achieved without significant cost increases. However, FPL has in many
8 circumstances exhausted the potential to increase transmission and substation
9 capability from the existing system, and load growth requires FPL to continue to
10 expand the transmission and substation system. Also, aging facilities require
11 refurbishment and replacement. Finally, due to the RTO costs, Transmission and
12 Substation O&M costs will increase in 2006. The requested rate increase is
13 needed to maintain FPL's current high level of reliability in accordance with
14 national and regional reliability standards.

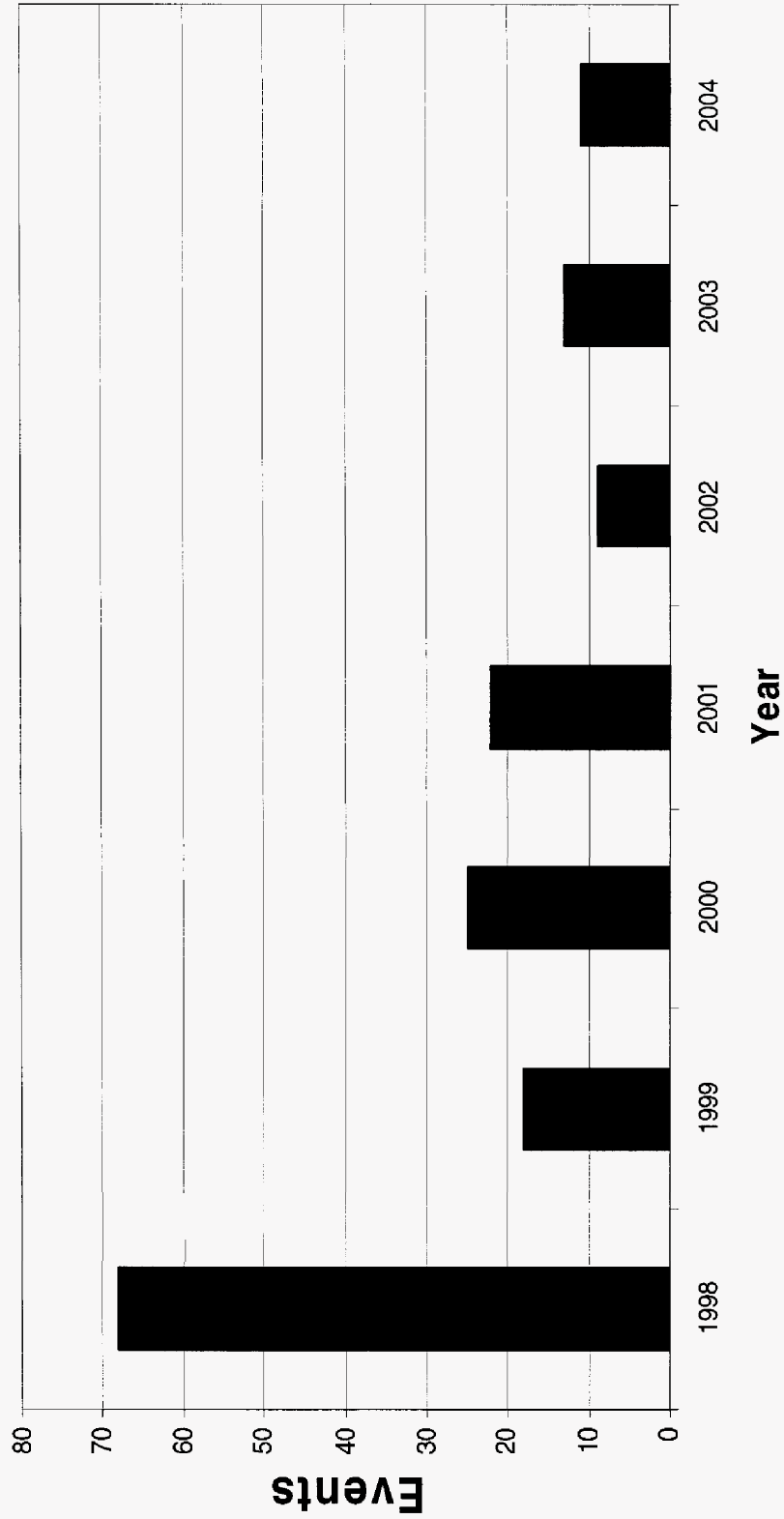
15 **Q. Does this conclude your direct testimony?**

16 A. Yes.

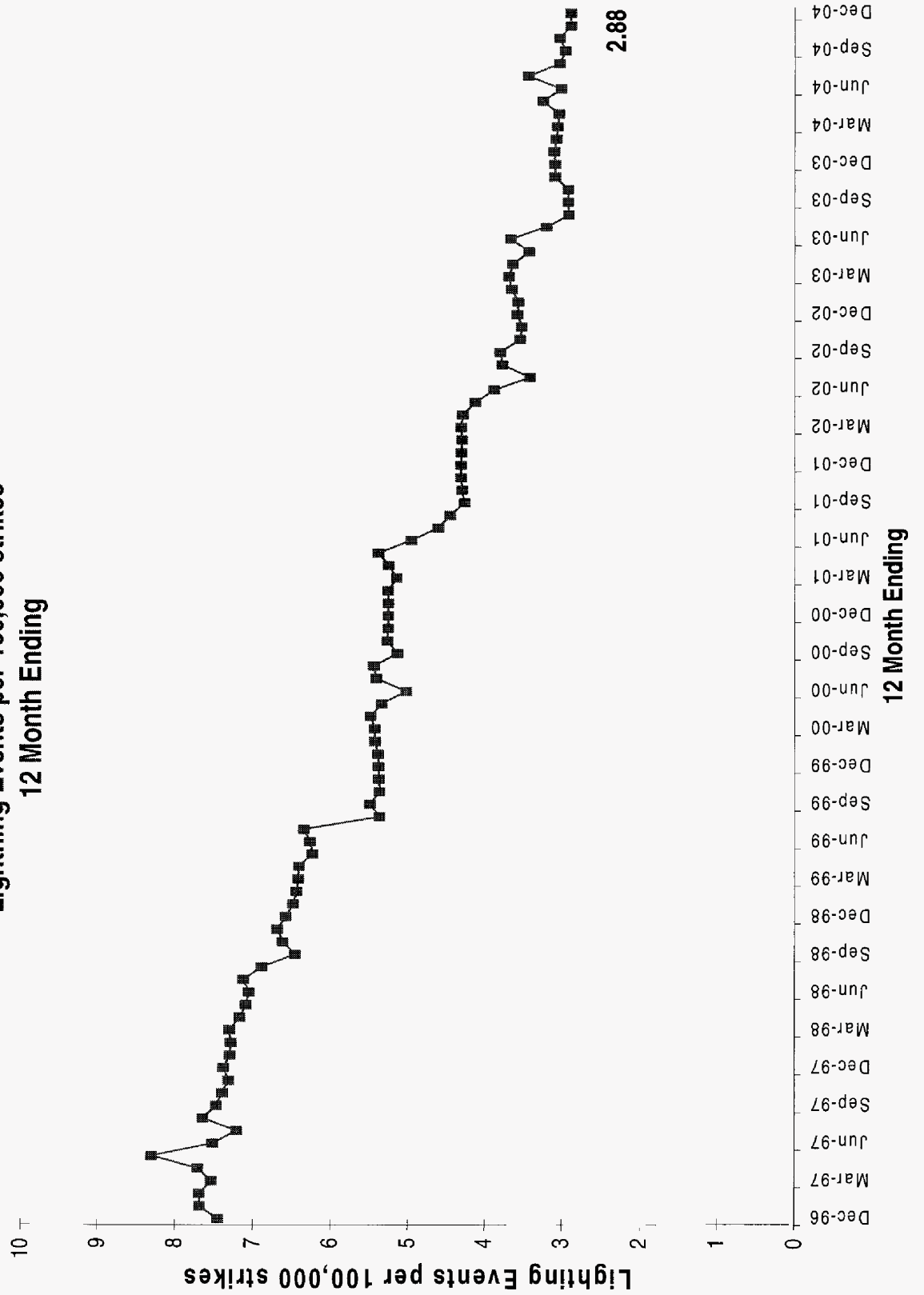
Power Systems – Transmission & Substation SAIDI

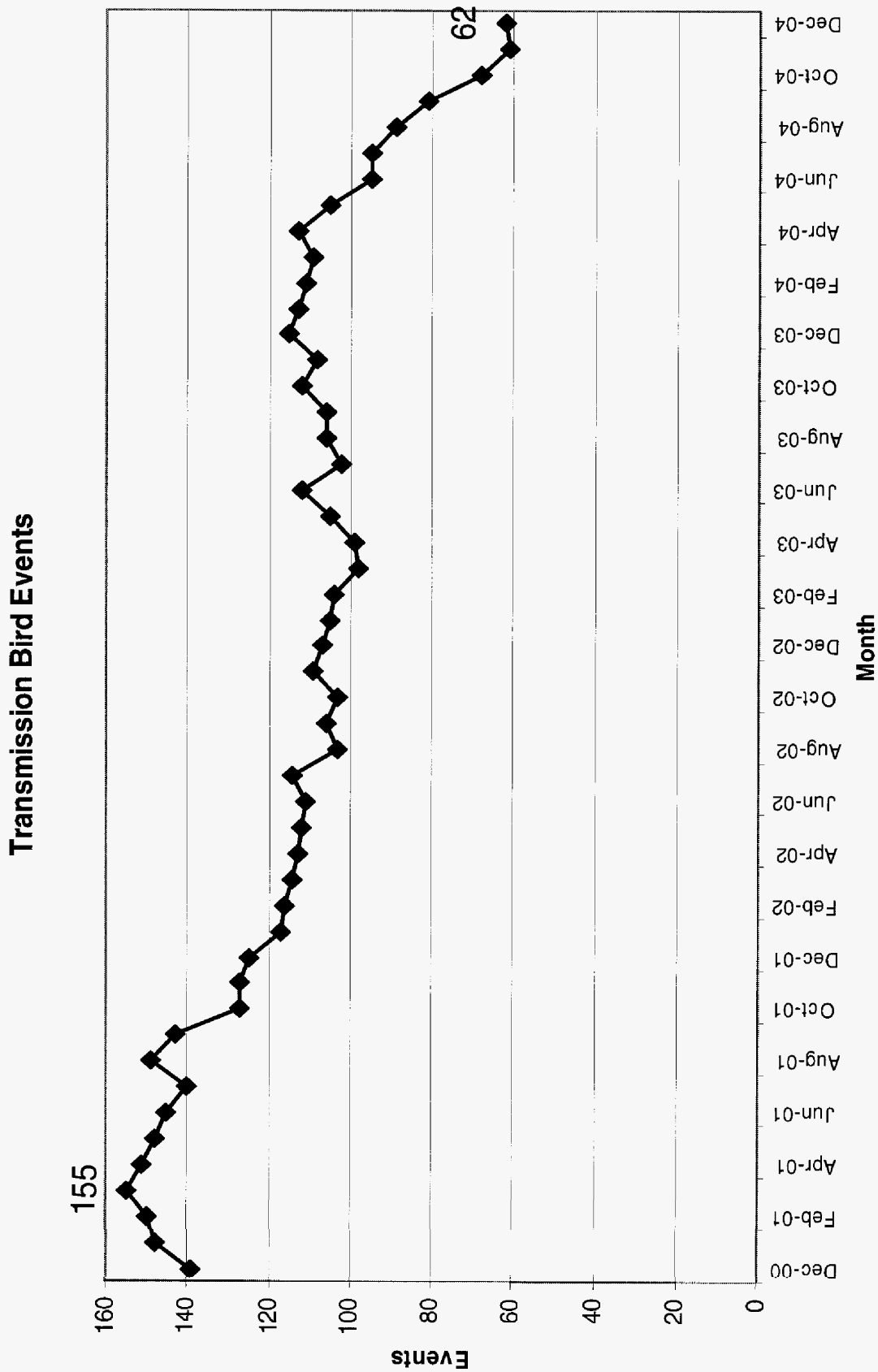


Vegetation Events

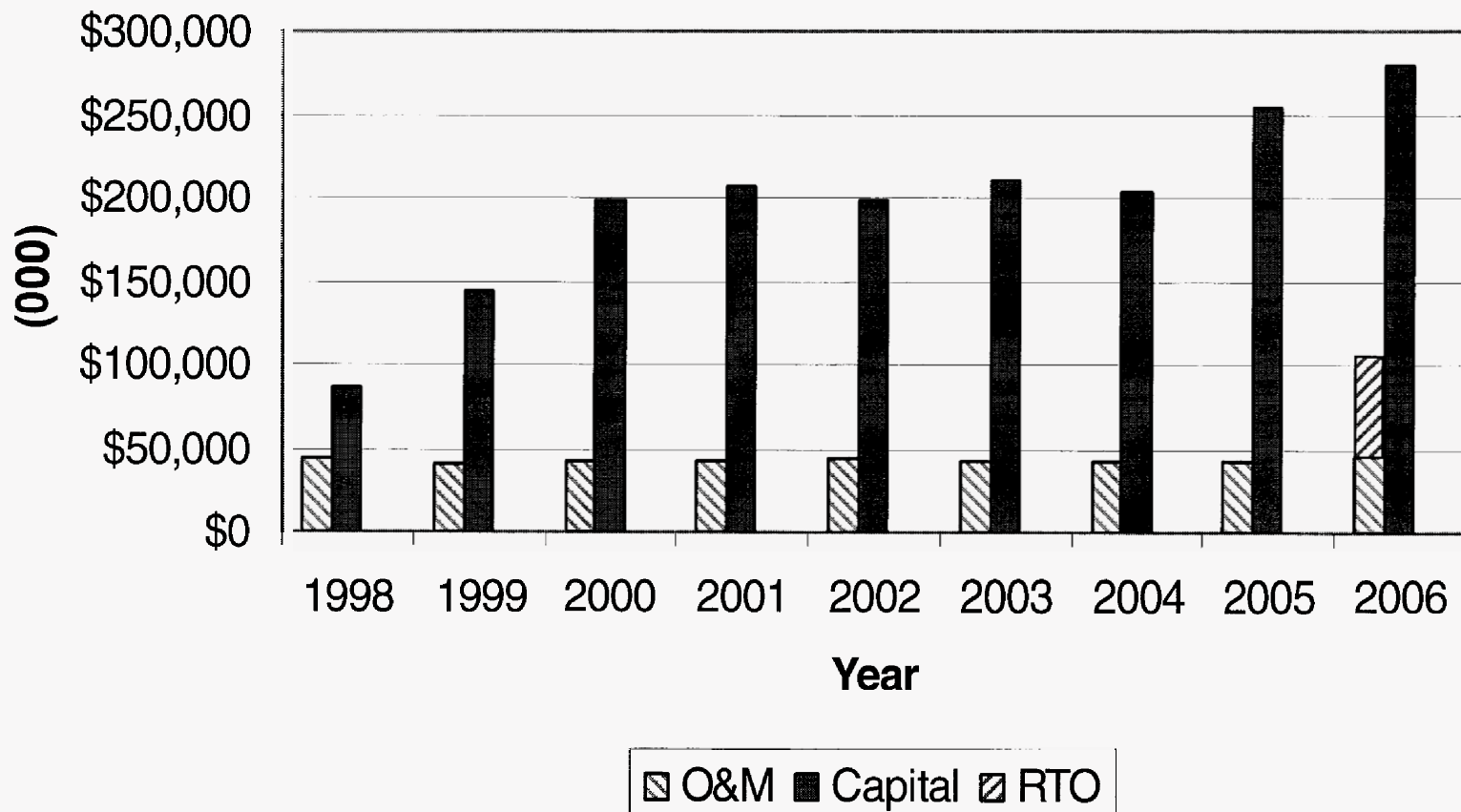


FPL Transmission Lines
Lightning Events per 100,000 strikes
12 Month Ending



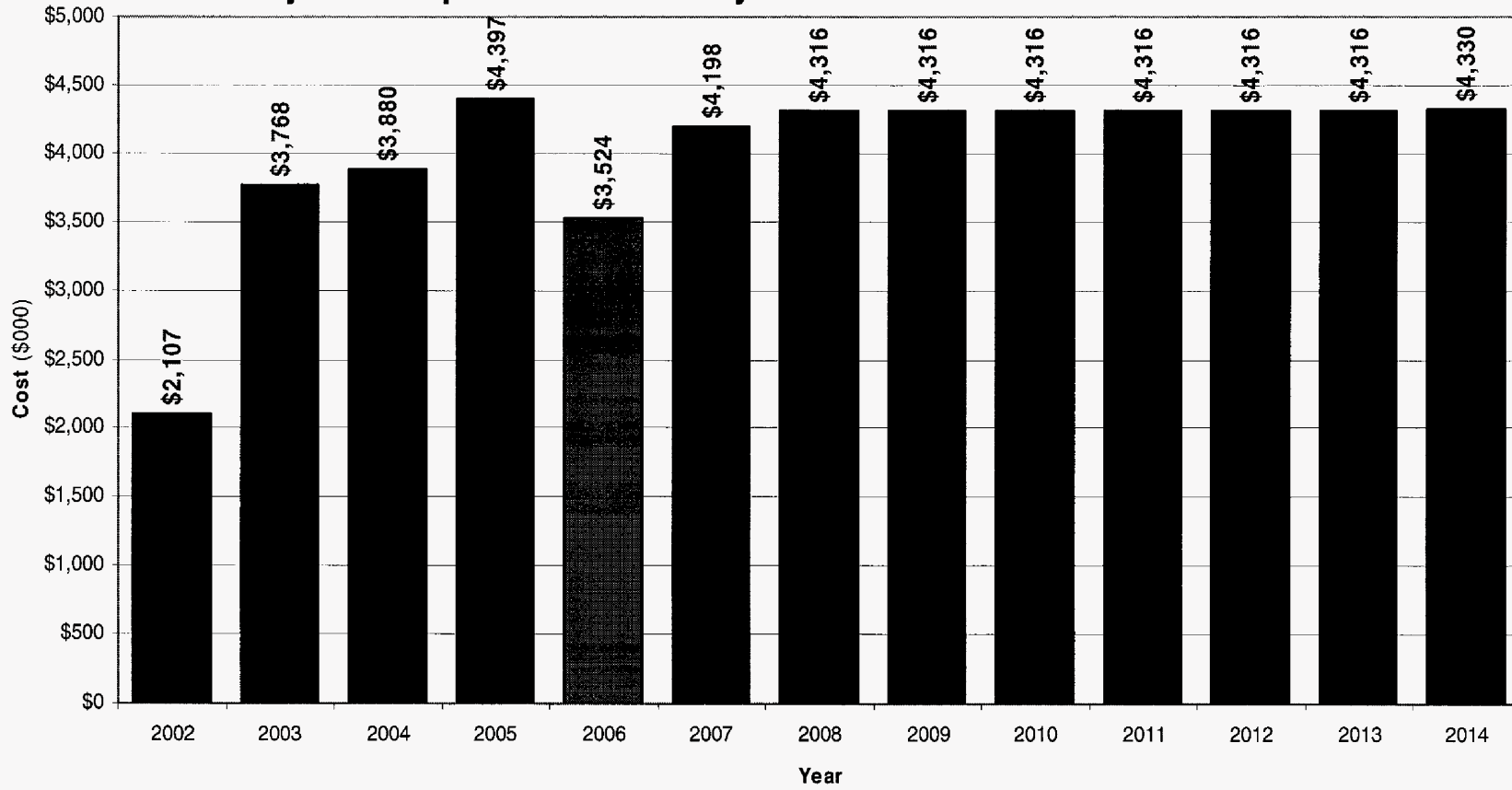


Transmission & Substation Capital and O&M Expenditures

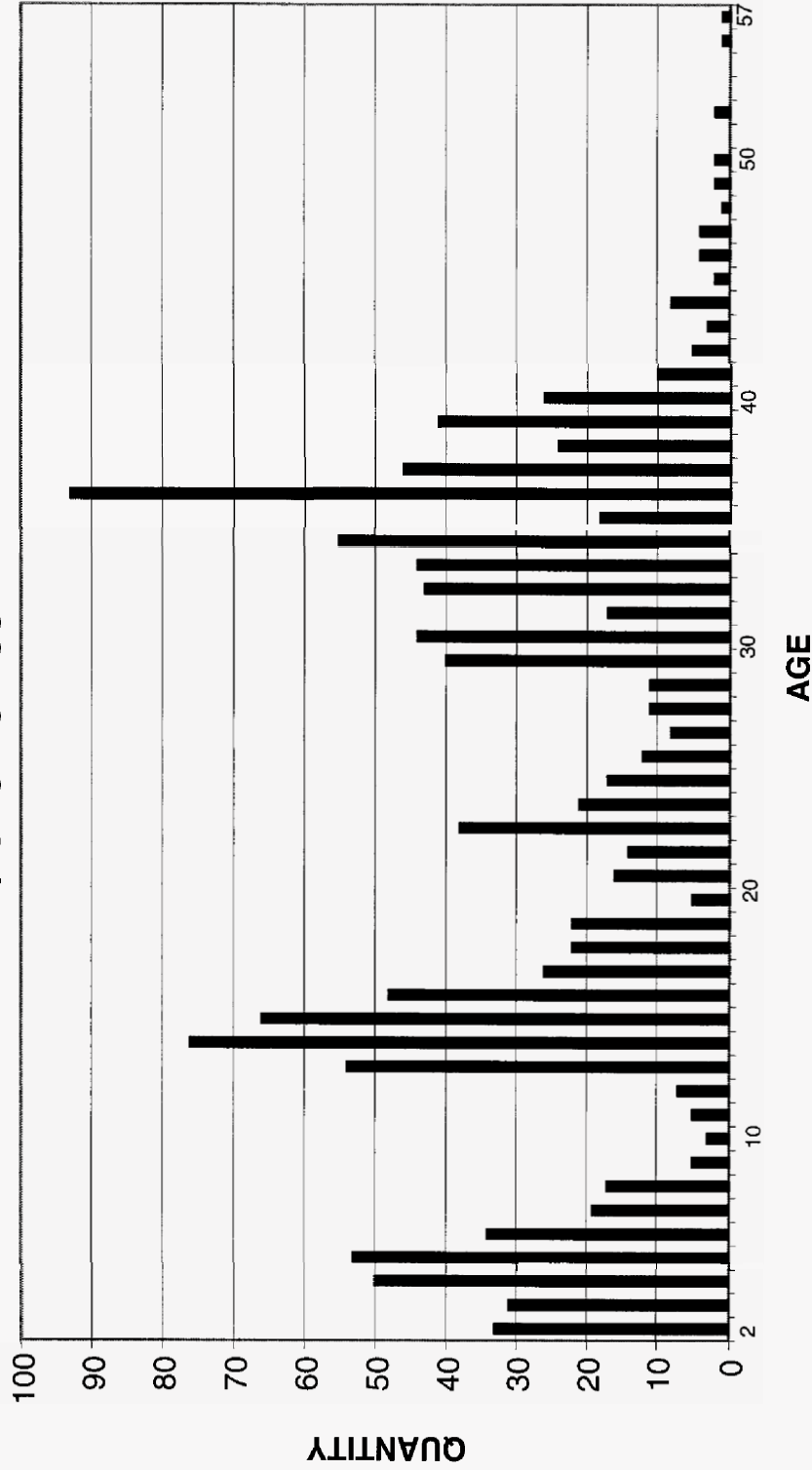


Total Cost = \$52,102,087
2002-2004 are Actuals

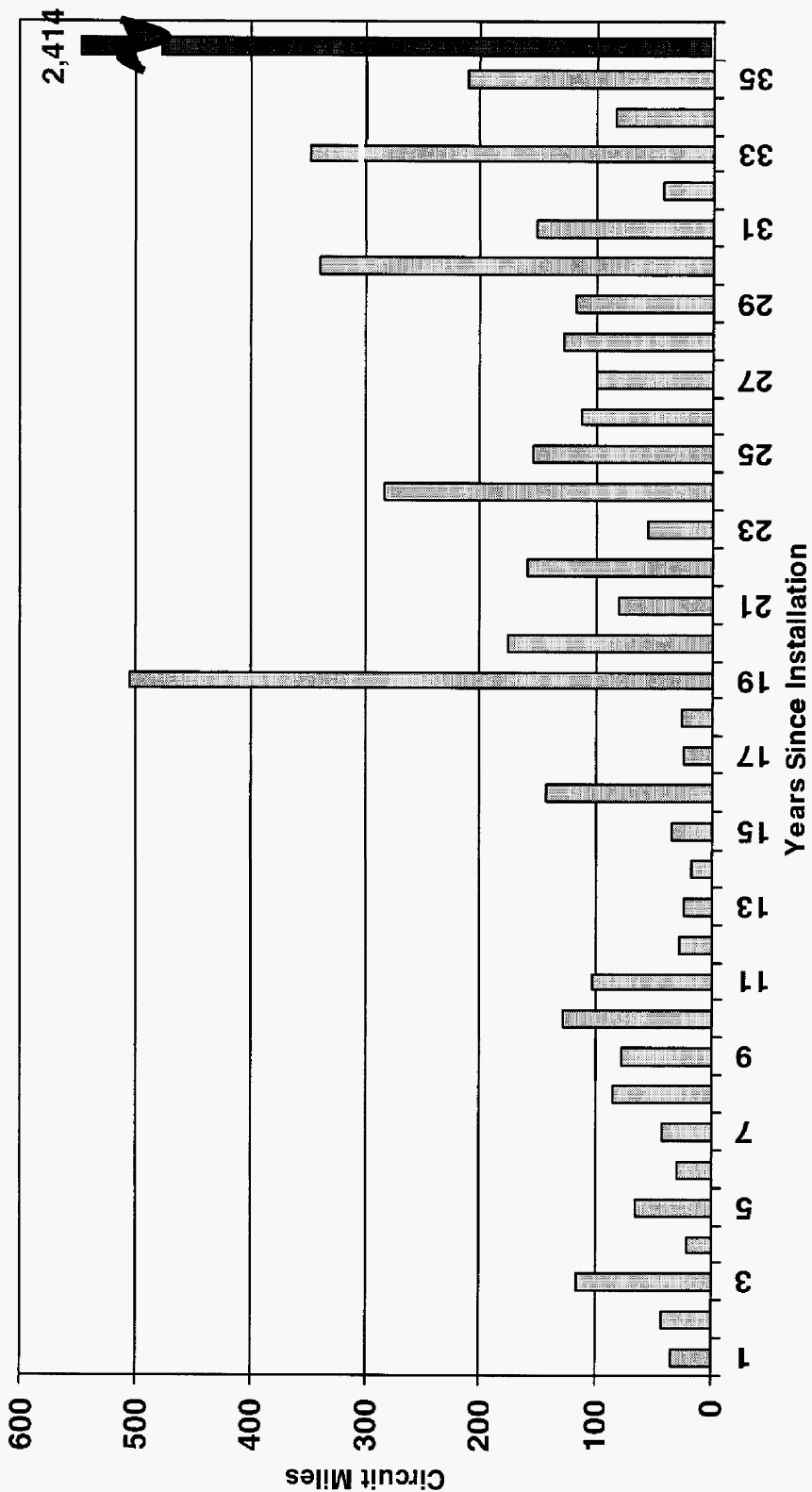
Projected Replacement Cost by Year for 500kV Ceramic Insulators



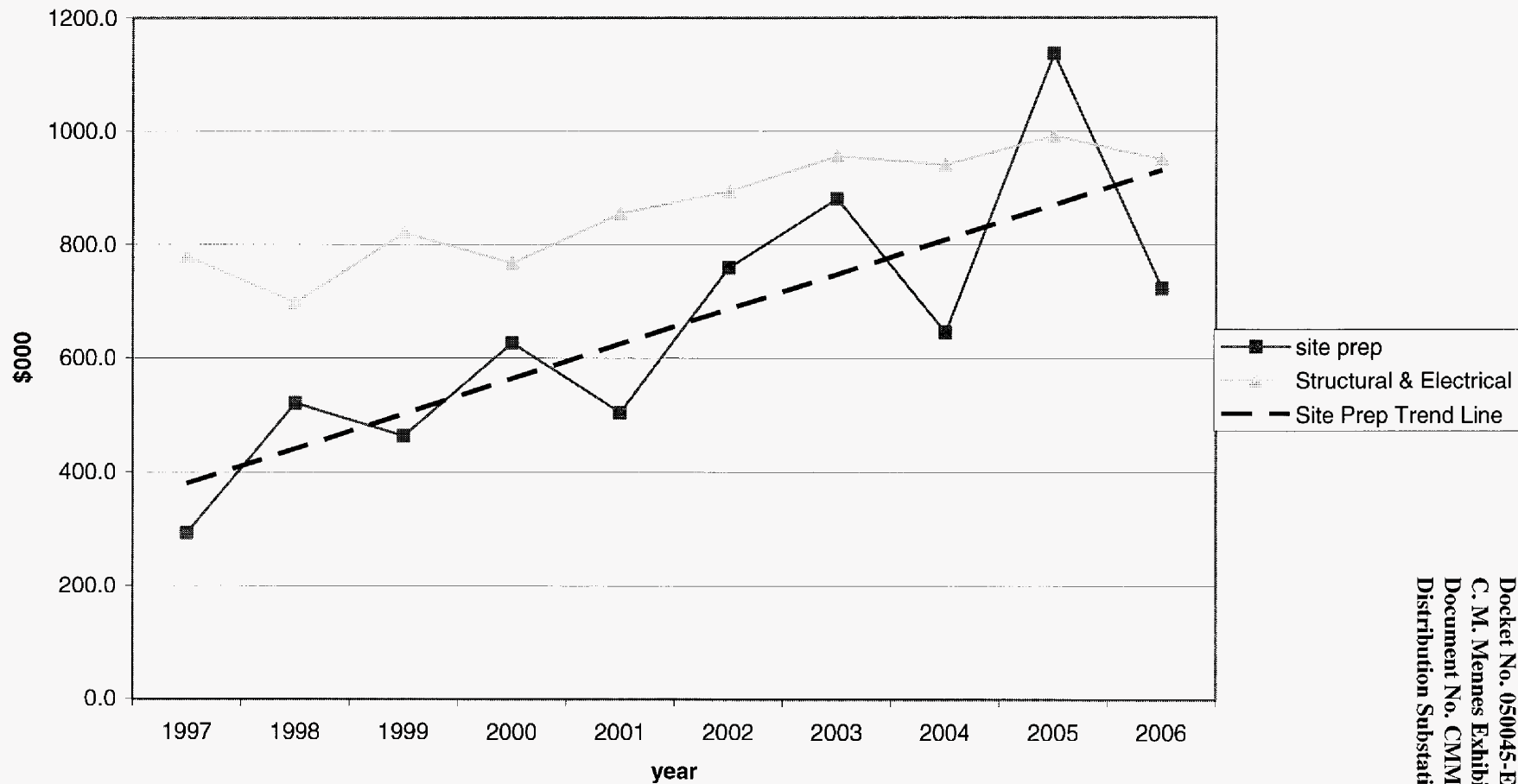
**Transformer Age
As of 01-01-05**



Transmission Circuit Miles - Years Since Installation



Average Site Prep/Structural & Electrical Cost of New Distribution Substation by in-service year



- Notes: 1. Non standard & metalclad substations not included in S&E averages.
 2. S&E average includes various voltages, ampacities and capacities.
 3. Two substations in buildings in 2005 are driving increasing site prep

Incremental GridFlorida Charges to FPL	(\$million)					Average
	2006	2007	2008	2009	2010	2006-2010
RTO Start-up Costs	\$24	\$23	\$22	\$21	\$20	\$22
RTO Annual Operating Costs	27	40	55	70	85	\$55
Cost Shifts	<u>\$8</u>	<u>\$19</u>	<u>\$28</u>	<u>\$35</u>	<u>\$43</u>	<u>\$27</u>
Total Incremental	<u>\$59</u>	<u>\$82</u>	<u>\$105</u>	<u>\$126</u>	<u>\$148</u>	<u>\$104</u>

RTO/ISO ANNUAL OPERATING COSTS (\$million)

	Year 2003	Year 2004
New York ISO	\$117.8	\$134.5
ISO New England	\$102.9	\$118.9
Midwest ISO	\$131.6	\$204.5
ERCOT ISO	\$114.4	\$138.5