		1
1		BEFORE THE
2	FL	ORIDA PUBLIC SERVICE COMMISSION
3		DOCKET NO. 041291-EI
4	n the Matter o	E:
5		THORITY TO RECOVER
6	OSTS RELATED TO 2	D 2004 STORM RESTORATION RM RESERVE BALANCE,
7		R & LIGHT COMPANY.
8 9		
10	ROCEEDINGS:	FT. MYERS SERVICE HEARING
11	EFORE:	CHAIRMAN BRAULIO L. BAEZ
12		COMMISSIONER J. TERRY DEASON COMMISSIONER RUDOLPH "RUDY" BRADLEY
13		COMMISSIONER CHARLES M. DAVIDSON COMMISSIONER LISA POLAK EDGAR
14)ATE:	April 6, 2005
15 16	'IME:	Commenced at 10:00 a.m. Concluded at 11:50 a.m.
17		
18	, I'ACE :	School Board of Lee County - Board Room Dr. James A. Adams Public Education Center
19		2055 Central Avenue Ft. Myers, Florida
20		
21	{EPORTED BY:	JANE FAUROT, RPR Chief, Office of Hearing Reporter Services FPSC Division of Commission Clerk and
22		Administrative Services (850) 413-6732
23		
2.4		
25		
		DOCUMENT NUMBER-DATE
		FLORIDA PUBLIC SERVICE COMMISSION 03552 APR 12 %
	1	FPSC-COMMISSION CLEF

	PARTICIPATING:
--	----------------

KENNETH A. HOFFMAN, ESQUIRE, and PATRICK BRIAN, SSQUIRE, Rutledge, Ecenia, Purnell & Hoffman, 215 South Monroe Street, Tallahassee, Florida 32301, representing Florida Power & Light Company.

JOE McGLOTHLIN, ESQUIRE, and HAROLD MCLEAN, ESQUIRE,
Office of Public Counsel, c/o The Florida Legislature, 111 West
Madison Street, Room 812, Tallahassee, Florida 32399-1400,
appearing on behalf of the Office of Public Counsel.

10 COCHRAN KEATING, ESQUIRE, FPSC General Counsel's
 11 Dffice, 2540 Shumard Oak Boulevard, Tallahassee, Florida
 12 32399-0850, appearing on behalf of the Florida Public Service
 13 Commission Staff.

İ		
1		
2	INDEX	
3	FRESENTATIONS BY: PAGE	NO.
4	COCHRAN KEATING	7
5	KENNETH A. HOFFMAN	12
6	GEISHA WILLIAMS	13
7	JOSEPH McGLOTHLIN	19
8	MAYOR JIM HUMPHREY	24
9	WITNESSES	
10	ITAME :	
11	HOWARD RYNEARSON	29
12	JERROD ROUBY	30
13	JIM VON RINTELN	32
14	LEE FORD	37
15	STEVE TIREY	38
16	MICHAEL MCNALLY	42
17	HERB DORSETT	45
18	PATRICIA HOWELL	48
19	ERIC FLUSCHE	49
20	BOB JANES	50
21	JOHN D. WILSON	55
22	JIM BROWARD	57
23		
24		
25	CERTIFICATE OF REPORTER	61
	FLORIDA PUBLIC SERVICE COMMISSION	

			4
1	EXHIBITS		
2	NUMBER:	ID.	ΑDΜΤD.
3	(No exhibits identified.)		
4			
5			
6			
7			
8			
9			
10			
11			
12			
13			
14			
15			
16			
17			
18			
19			
20			
21			
22			
23			
24			
25			
	FLORIDA PUBLIC SERVICE COMMISSIO	N	

1	PROCEEDINGS
2	CHAIRMAN BAEZ: Good morning, I would like to call
3	his service hearing to order.
4	Mr. Keating, will you read the notice, please?
5	MR. KEATING: Pursuant to notice, this time and place
6	ave been set for a customer service hearing in Docket Number
7)41291-EI, Florida Power and Light Company's petition for
8	authority to recover prudently incurred storm restoration cost
9	celated to the 2004 storm season that exceed storm reserve
10	balance.
11	CHAIRMAN BAEZ: Once again, good morning. I want to
12	chank all of you for taking the time to come out this morning
13	to the customer hearing. My name is Braulio Baez. I have the
14	nonor of serving as Chairman of the Public Service Commission,
15	and with me are my colleagues. To my extreme left is
16	Commissioner Lisa Edgar, Commissioner Rudy Bradley next to her,
17	to my right Commissioner Terry Deason and Commissioner Charles
18	Davidson, all the way to the right.
19	Again, thank you for coming out. This is a very
20	important part of our process. It is one of those precious few
21	opportunities, as part of our process, that we get to take to
22	the road, actually get to go into the different communities in
23	the particular service territories and really hear from the
24	customers. And in this case, in particular, the customers who

25 have been most impacted by the recent storm season. That is,

FLORIDA PUBLIC SERVICE COMMISSION

1

in fact, the reason that we are here.

As you heard counsel partially state in the notice, this docket concerns the storm recovery issues. And we will be hearing presentations at the start of this that will further explain exactly what our process is and what kind of issues we are looking to hear from the public at large.

7 Briefly, if I can lay it out, this is in the form of 8 an official hearing. What that means is that those members of 9 the public that have already signed up or will sign up to speak 10 and give testimony before the Commission today are going to be 11 sworn in as witnesses. You do have other options, if you 12 choose not to be sworn in and give testimony.

I believe there is a table just outside the entrance 13 to the hearing room, where -- or the board room, rather, where 14 you can pick up a special report that -- I'm sorry that I don't 15 have one to hold up for you, but it is a colored brochure. Ιt 16 17 is a green color. The mayor is nice enough to hold it up for us. That has a space in the back, aside from the summary of 18 the case which will be useful to all of you, it does have space 19 in the back where you can put your written comments and make 20 them, submit them to the Commission and they will be put in the 21 hearing file as well. 22

You also have an opportunity to provide comments by fax. You can also provide comments electronically by logging on to our web site and providing them that way. So for those

f you that may not want to give testimony may still have an
 pportunity to make your comments known to the Commission.

This is part of an official hearing, so there are 3 ranscripts. We have a court reporter here taking down our 4 very word and, hopefully, I pronounce them right. The 5 vitnesses will be sworn. We will first start off with a 6 resentation by -- a brief presentation by the staff, another 7 rief presentation by the company. Public Counsel is here as 8 rell, and I suspect will have some opening remarks, and any of 9 the others parties to the docket as well will have an 10 poportunity to give opening remarks, and then we are going to 11 to ahead and take public testimony. If you will just bear with 12 13 is, we will hear from everyone that is here that wants to 14speak. I thank you for being here. 15

16 Mr. Keating, did I cover just about everything, or is
17 there anything that you need to fill in?

18 MR. KEATING: I think you covered just about 19 everything, and I may cover some of the same ground again, but 20 I will try to be brief this morning.

21 CHAIRMAN BAEZ: Go ahead and start with the 22 presentation.

MR. KEATING: Thank you, Chairman.
Good morning. My name is Cochran Keating. I'm a
senior attorney with the Public Service Commission. And as you

know, we are here today to hear from FPL's customers concerning its request to recover storm restoration costs in excess of the storm reserve.

1

2

3

Some might be asking what is the storm reserve? Т 4 want to take care of that question up front. Each of the large 5 investor-owned electric utilities in Florida, including FPL, 6 are required to set aside a certain amount of their revenue 7 each year to cover the costs of storm damage. Currently FPL is 8 9 setting aside \$20.3 million per year to its storm reserve. And as the hurricane season ended in 1992, traditional insurance 10 for transmission and distribution facilities became 11 unaffordable and no longer provided adequate coverage. In 1993 12 the Commission approved the use of the storm reserves as what 13 is referred to as the self-insurance mechanism. And in the 14 event the utility's storm damage costs exceeded the amount in 15 its reserve, the utility may ask for relief from the 16 17 Commission.

And that brings us to why we are here today. FPL has 18 asked the Public Service Commission to approve a surcharge that 19 would allow it to recover costs related to the 2004 hurricane 20 season, but particularly the purpose of the surcharge would be 21 to recover those costs in excess of the amount set aside in the 22 storm reserve. The total amount that FPL has requested for the 23 surcharge is \$533 million. Now, this slide will show you how 24 they arrived at that number. The top number there is 998 25

FLORIDA PUBLIC SERVICE COMMISSION

That is their total estimated cost for storm damage. τillion. Irom that they subtracted insurance proceeds related to power lants, and then they subtracted the amount that was in the torm damage reserve going into the storm season. And, inally, they subtracted the amount that's related to acilities not used for utility retail purposes.

The Commission has approved FPL's proposed surcharge n a preliminary basis. The amounts collected are subject to efund pending the Commission's final decision in this docket. low, the surcharge results in an increase of \$2.09 in a monthly , ill for the residential customers using a thousand kilowatt ours per month. If it's less than a thousand kilowatt hours, that number will be lower. If you use more, that number will be higher. FPL has proposed that the surcharge remain in effect for a three-year period. 15

Briefly I would also like to talk about the 16 17 commission hearing process. As the slide shows, the process started with FPL filing a petition. After the petition was 18 filed, the Commission staff and parties to the docket began a 19 20 fact-finding process called discovery and that process is still going on. We will be wrapping it up soon. Service hearings 21 have been scheduled like this one. And, finally, there will be 22 a technical hearing in Tallahassee, and that is currently 23 scheduled to begin on April 20th. 24

25

1

2

3

4

5

6

7

8

9

10

11

12

13

14

As has been mentioned a few times, the purpose of the

service hearing today is to hear from you, the customers of
FPL. The Commission is interested in your testimony concerning
the company's petition and the company's efforts to restore
electric service after the storms of 2004. The company and
intervenors will have their opportunity to present their cases
through sworn testimony and evidence of the technical hearing
later this month in Tallahassee.

As the Chairman mentioned, because this is a hearing much like a court proceeding, if you do wish to testify you will be asked to be sworn in so that your comments can be used in this proceeding.

At the technical hearing to be held later this month, 12 13 the parties will put forth their own witnesses, cross-examine 14 other parties' witnesses, present exhibits to complete the 15 evidentiary record of this proceeding. Once that hearing is completed, the parties will be responsible for filing legal 16 briefs, which is simply a summary of the evidence and how they 17 believe the Commission, based on that evidence, should decide 18 the case. 19

After the legal briefs are filed, after the hearing, the Commission staff will prepare and present their recommendation to the Commissioners based on the evidence presented. The Commission will consider the recommendation at a public meeting and will make a final vote.

25

I also want to briefly comment on a few other

1 urricane-related activities that have recently taken place or 2 ure taking place at the Commission. The first deals with 3 underground power lines. The Commission recently conducted a 4 study for what it would cost for utilities to move overhead 5 iacilities under ground. The results of that study were 6 provided to the Legislature at the start of this year's 7 legislative session in March.

The second area involves tree trimming. The 8 9 commission routinely monitors tree trimming practices of the 10 itilities, and each utility is required to file what's called 11 an annual distribution reliability report. That report 12 provides statistics concerning power outages, the causes, the length of outages, discusses vegetation management practices, 13 and also discusses customer complaints concerning outages. 14 In 15 addition to review of these annual reports, the Commission has 16 initiated a quality of service audit for all industrial 17 electric utilities reporting. This audit is designed to take a comprehensive look at the current utility management practices 18 effecting service reliability and quality of service. 19

Finally, as some of you may know, Florida Power and Light Company recently filed an application for a general rate increase. That is a -- right now, a separate docket from the storm cost-recovery proceeding. The service hearing today is related only to FPL's request to recover storm damage costs. The Commission will schedule separate hearings to address -- to

FLORIDA PUBLIC SERVICE COMMISSION

1	take customer testimony concerning FPL's request for a general
2	rate increase.
3	And with that, that concludes my presentation.
4	CHAIRMAN BAEZ: Thank you, Mr. Keating.
5	At this point, we are going to move on to the
6	lifferent presentations of opening remarks of the parties. And
7	since we only have one station for speaking, why don't we just
8	30 ahead and take appearances in conjunction with the opening
9	remarks?
10	Mr. Hoffman.
11	MR. HOFFMAN: Thank you, Mr. Chairman.
12	Good morning, Mr. Chairman, Commissioners. My name
13	is Kenneth Hoffman, with me today is Patrick Brian. We are
14	appearing this morning as counsel on behalf of Florida Power
15	and Light Company. I'm here this morning primarily to
16	introduce Geisha Williams to you. Before I do that, I want to
17	mention to the Commissioners and to any customers who may be
18	here that those customers who have specific questions about
19	their account, their service or restoration activities that
20	effect them specifically, FPL has customer service
21	representatives who are here this morning with on-line
22	terminals that are outside of the hearing room. They are in
23	Room 142 just outside the hearing room to the right, just down
24	the hall, and we can provide them with all sorts of information
25	specific to their account.

Mr. Chairman, I also want to mention that Ms. Marlene 1 antos, who is our vice president of customer service, is here 2 his morning. And she is available to introduce customers to 3 he appropriate FPL employee available this morning to assist 4 ustomers with their concerns. If the Commissioners or if any 5 ustomers have questions, and we don't have the answers 6 vailable through our on-line facilities this morning, let me 7 assure you that we will attempt to assist each customer with 8 :hose concerns within 24 hours, and we will provide the 9 10 appropriate information to the Commission. 11 As I said, Mr. Chairman, I'm here really to introduce Jeisha Williams, who will provide the presentation to the 12 commissioners this morning. Ms. Williams is FPL's Vice 13 President for Distribution. During storm restorations 14 15 Ms. Williams assumes the additional role of FPL's emergency operations officer, and in that role she is responsible for the 16 overall coordination of all restoration activities to ensure 17 that service is restored to our customers as quickly as 18 19 possible. Ms. Williams. 20 21 MS. WILLIAMS: Thank you, Ken. Mr. Chairman, members of the Commission, PSC staff, 22 and ladies and gentlemen, good morning. My name is Geisha 23 Williams, and I'm Vice President of Distribution for Florida 24

25 Power and Light Company. I'm responsible for the

FLORIDA PUBLIC SERVICE COMMISSION

infrastructure that delivers energy or electricity to the homes
 and businesses in our service territory. And as Ken has
 already mentioned, one of the most important responsibilities
 that I have is the restoration of power after hurricanes.

5 I want to take this opportunity to thank the Public 6 Service Commission for allowing us to speak to you about our 7 unprecedented storm restoration efforts last year, and 8 especially to thank the customers and public officials that are 9 here today, as I think they play an important role in this 10 proceeding.

Today I'm going to provide you with an overview of three areas. First, our commitment to reliability; second, our unprecedented restoration efforts last year; and, third, how we are planning for the future, because we know that there will be a next time. And we also know that we can do even better for the customers and the people who we serve in this great state.

FPL is committed to a strong, reliable power delivery system, because we know how important reliability is to our customers and families and the communities at large. We are so committed that over the last five years we have invested about \$4 billion in the infrastructure, both in terms of distribution, transmission, and generation, all of it focused on enhancing service reliability.

Last year four major storms hit Florida within a period of six weeks, and three of them hit directly in our own

FLORIDA PUBLIC SERVICE COMMISSION

1 ervice territory. In the last hundred years nothing like that 2 as happened anywhere in America. Now, even though mother 3 ature can be unpredictable, it is our responsibility to be 4 repared to really handle the disaster in every way; 5 perationally, financially, as well as technologically.

We put a lot of time and effort into this effort, I 6 should say, as a matter of principle, because getting power 7 8 ack to our customers as safely and as quickly as possible is our top priority. And to that end our storm preparation really 9 begins much, much before hurricane season starts. Every one of 10 11 our employees has two jobs, their normal job as well as their storm restoration job. And they practice their storm 12 restoration jobs every year. 13

In last year's unprecedented storm season, FPL nobilized more field crews over a more concentrated time frame chan any other electric company in the history of electrification. We had as many as 17,000 workers from 39 states and Canada all working for our customers to restore ower, an effort of national and international teamwork that has not been seen in this country since the tragedies of 9/11.

We created a small army all with one single purpose in mind, and that was to get the lights back on quickly. We had thousands of downed poles. I'm sure you have seen the pictures. We had hundreds of miles of down lines. We literally had half a million splices -- or wires that had to be

FLORIDA PUBLIC SERVICE COMMISSION

pliced together. The conditions were terrible. And many imes there were people who had to work waist-deep in water to et the work done. Through it all, our focus never wavered. t was always about the customer, even when our own families 'ere impacted.

1

2

3

4

5

Last year our employees, even those whose homes were lamaged and even more impressive, I think, those whose homes rere destroyed put their personal situation aside and came to rork. All with the same purpose, to get the lights back on for ur customers. Our goal has always been about speed because we inderstand the importance of getting power back to the :ommunities as it enables them to get back to normalcy.

Now, speed does come at a price. Nearly 80 percent 13 of the cost of the restoration process is labor or labor 14 15 celated. Our 17,000 workers had to be paid. They normally vorked about 16 hours a day every day during the restoration 16 process. Our workers have to be fed. We delivered over 38,000 17 neals every single day. And I know that Chairman Baez saw some 18 of the process involved in doing that. We delivered over 19 20,000 gallons of water every day. Thousands of these workers 20 needed hotel rooms. Although I have to tell you in the early 21 joing, many of our employees and workers out of state wound up 22 sleeping in their trucks because hotels rooms weren't 23 available, or in tents that were set up. It was a huge 24 commitment in manpower and resources, costing hundreds of 25

FLORIDA PUBLIC SERVICE COMMISSION

5 percent of our customers were restored to electric power 1 ithin three days, 90 percent within five days.

1

2

3

In addition to planning for today, we have a 4 'esponsibility to plan for the future as well. That's why we 5 stablished a storm reserve fund that was just covered briefly 6 over ten years ago. Now, had Charlie been the only hurricane, 7 the storm reserve fund would have paid for the repairs as it 8 vas set up to do. But with three storms hitting us back, to 9 back, to back as close together as they did, our expenses to 10 restore power and recover from the storms as quickly as we did 11 amounted to \$890 millions, using up the reserve and leaving us 12 13 vith a deficit of \$533 million.

We are seeking recovery of only the direct costs hassociated with restoration, exactly as the Public Service Commission prescribed many years ago. We are looking at a remporary charge of 8 cents per day per household. That is a fair request.

Meanwhile, here we are less than two months away from the beginning of the storm season of 2005, which is unbelievable, hard to believe that we are here already, and we have begun just like we always do to get ready with our pre-storm planning.

And let me be specific. First, we are continuing to upgrade the logistics and support structures that are needed to

ensure rapid restorations. We are checking inventories of
 supplies, securing agreements and contracts for food,
 transportation and lodging.

Second, we are enhancing our communications systems,
particularly looking at our computer systems, telecommunication
systems and satellite systems, critical in the early going to
be able to communicate.

8 Third, we are examining and expanding our mutual aid 9 capabilities with other utilities, as we learn how important it 10 is to get additional resources here in Florida quickly.

Fourth, we are continuing to collaborate with the state and local emergency operation offices to ensure really that all restorations priorities are synced up.

Fifth, and perhaps most important of all, we are continuing to enhance our efforts to provide more information on a more timely basis to more of our customers, so they can plan, so they can make plans for their homes and families.

And, finally, we will soon stage our annual full mock 18 hurricane drill. We call it our dry run. We have been doing 19 20 this for years, for decades as a matter of fact. And every year we improve on it. That's part of the reason I think we 21 are so prepared. All of this pre-storm planning is essential. 22 23 It is essential because it helps to restore the power to our customers quickly, as well as enabling us to provide customers 24 the information they so desperately need in times of disaster. 25

In closing, I would like to applaud the performance of all the local governments and all the local emergency officials during last year's storms. It is never easy being on the front lines when disaster strikes, and I think they did an incredible job under very difficult conditions.

We all wish that hurricanes wouldn't come, but this .s Florida, and it is beyond our ability to stop them. Our job is to respond quickly and safely when they do to restore power to our customers in the least amount of time. We will make the necessary investments, we will apply the state of the art technology, and we will continue to learn. We will continue to build on what we have already learned.

Most importantly, we are listening to the communities we serve and understand what they expect from us. We will always strive to do more and to do it better, because we know that you and our customers are counting on us. And by working together in partnership with our communities, Florida will be even stronger for the future.

Thank you.

1

2

3

4

5

6

7

8

9

10

11

12

19

20

21

CHAIRMAN BAEZ: Thank you, Ms. Williams.

And now we will hear from Public Counsel.

MR. McGLOTHLIN: Good morning, Commissioners. Good morning, ladies and gentlemen. My name is Joe McGlothlin with the Office of Public Counsel. Let me also enter an appearance for Public Counsel Harold McLean, who is also present today.

For those in the audience who are not familiar with our office, the Legislature created the Office of Public Counsel to participate in proceedings before the Florida Public Service Commission on behalf of the utilities' customers.

5 I want to spend about five minutes this morning 6 describing in very summary fashion the presentation that our 7 office will make on the dollars and cents aspects of FPL's 8 request during the technical hearing that will take place later 9 this month.

In our view, the issue in this docket is not whether 10 11 FPL will recover any prudently incurred costs associated with restoration efforts. The issue is to what extent does FPL need 12 13 to increase its rates to do so? During the hearing, the technical hearing, we will contend that FPL has overstated its 14 request in -- for a surcharge. Instead of \$533 million that 15 FPL requests, it is our position that the Commission should 16 17 approve a surcharge of no more than \$225 million. The difference in amounts is explained by two fundamental 18 disagreements between FPL and our office that I will describe 19 20 very briefly.

First of all, the Office of Public Counsel or OPC contends that the storm damage reserve should be limited to the incremental and extraordinary costs that the storms imposed above and beyond normal levels of expense that the utility would incur in those storms. On the other hand, FPL maintains

FLORIDA PUBLIC SERVICE COMMISSION

that it should not be required to make any adjustment to filter cut its normal level of expenses from the storm-related costs that it has charged to its storm reserve. This difference letween the OPC and FPL extends to both operations and raintenance expense, such as payroll, and plant items, such as he poles and conductors that were replaced as part of the restoration effort.

8 The payroll item provides an easy illustration. FPL 9 'ants to charge all payroll costs incurred by those who were 10 nvolved in the storm restoration efforts, including base pay, 11 .o the storm reserve. We contend that the base pay would have 12 been incurred in any event is covered by FPL's base rates, and 13 :hat to include base pay in the surcharge amount would require 14 :ustomers to pay twice.

Similarly, FPL has charged the storm damage reserve 15 the full cost of replacement of poles, conductors and other 16 plant items that are normally capitalized. FPL wants the 17 customers to pay for those plant items over the surcharge 18 period of two or three years instead of the normal 20 or 30 19 years associated with base rate. We don't object to handling 20 21 the extraordinary costs of the plant items that can be attributed to storms in this way, but we want the Commission to 22 remove from the cost that FPL charges to the storm reserve the 23 normal level of capital costs; that is the amount that FPL 2.4 would have spent on those poles, conductors and other plant 25

1 items if the storm conditions had not caused the price of labor
2 and materials to be higher than is usually the case.

The second major point of disagreement, and the one 3 that matters far more in terms of dollars and cents, is that we 4 5 contend the Commission should take FPL's profitability into account when deciding how much of the storm costs it should 6 7 require the customers to pay. We believe the applicable 8 principles should be not to collect 100 percent of the storm 9 costs from customers through a dollar-for-dollar indemnification type of approach, but, instead, to allow FPL to 10 11 collect the amount from customers that will ensure that the 12 storms do not prevent FPL from earning a fair and reasonable 13 return on its investment. To require customers to bear 100 percent of the storm damage reserve deficiency, as FPL is 1415 trying to do, would inappropriately place the entire risk of 16 storm damage on customers and insulate the company's investors 17 from the risks they are paid to accept.

18 Deciding which of these principles to apply matters 19 very much in this case. Because to the extent that the utility 20 already has healthy earnings, the reasonable return standard 21 significantly reduces the amount customers will be required to 22 pay through a surcharge. We have used a ten percent return on equity as the standard criterion the Commission should employ 23 24 to calculate FPL's share of deficiency in the storm damage reserve. This ten percent criterion is consistent with the 25

itipulation that FPL signed in 2002; and, according to our ixpert who will testify during the technical hearings, this ten percent return on equity is also more than adequate to provide i fair return in the current economic environment. Applying :his sharing principle alone would reduce the amount to be collected from customers by more than \$270 million.

1

2

3

4

5

6

Before I conclude, I want to mention very briefly a 7 8 levelopment that we think may bear upon FPL's request. Earlier [said that at most we believe the Commission should allow FPL 9 10 to collect \$225 million from customers. A recent development 11 suggests the availability of an alternative course that could obviate the need for some or all the surcharge. FPL filed in 12 13 March a new depreciation study in which FPL concluded that over time it has collected from customers more than a billion 14 dollars, that is with a B, than would be necessary to recoup 15 its capital investment at this point in time. 16

17 Recently our office filed a motion to consolidate
18 FPL's new depreciation case with the rate case and with this
19 docket, so that the possibility of using those excess
20 depreciation reserves would offset the deficiency in the storm
21 damage reserve can be evaluated.

I would like to emphasize that if one or both of our recommendations are adopted, again, this would not mean that FPL would not recover all of its reasonable and prudent storm costs. It means, instead, that it will recover a portion by

FLORIDA PUBLIC SERVICE COMMISSION

1	absorbing the costs in earnings and/or excess reserves instead
2	of tacking 100 percent of the costs on the customers' bills.
3	At the end of the day, under our approach, FPL will recover its
4	costs and still earn a fair and reasonable return on its
5	investment. Our office believes that this approach constitutes
6	a more equitable balancing of interest than does FPL's
7	petition.
8	Thank you.
9	CHAIRMAN BAEZ: Thank you, Mr. McGlothlin.
10	Are any of the other parties here? I don't see them.
11	Very well. At this point, I was going to ask Mr. Durbin to
12	bring the sign-up sheets, I was going to ask if Public
13	Counsel I guess I will. At this point I will swear in those
14	members of the public that are going to testify. All of those
15	that are signed up to speak before the Commission, would you
16	stand up and raise your right hand?
17	(Witnesses sworn.)
18	CHAIRMAN BAEZ: I want to apologize, I'm working with
19	a cold. The people back in Tallahassee know all about this. I
20	may mangle some words. That's my story, and I'm sticking to
21	it.
22	First, I have a couple of people I want to call up.
23	We have the honor of having the Mayor, Jim Humphrey of the City
24	of Fort Myers here. Mr. Mayor, go ahead, sir. Welcome.
25	MAYOR HUMPHREY: Thank you very much, Mr. Chairman.

nd good morning, Mr. Chairman, and members of the Commission. 1 2 irst of all, welcome to our beautiful city of Fort Myers. And hope you have an opportunity to be able to visit some of the 3 owntown area along the water front as well as around the 4 dison and Ford Estates. We are very proud of our city that 5 as formed in 1886, and so I hope you have a chance to see it. б lore importantly, I hope you have a chance to spend some money 7 8 *hile you are here.* (Laughter.)

9 But when I learned that you would be here in the 10 :ity -- oh, first, let me also introduce Mr. Al Abdo 11 [phonetic], who is the director of our public works. So if you 12 lave questions, I asked him to accompany me so that he can 13 lassist, maybe he can answer questions, or if you want to hear 14 [rom him.

15 But when I was first informed of this meeting -- and [want to make it clear, for the record, I specifically 16 requested the people at FPL to allow me to come not only to 17 welcome you here, but to express to you what all FPL 18 accomplished for our city and the manner in which they 19 accomplished it. Because I will tell you that -- and this was 20 ny first experience. I moved here in 1970, so Hurricane 21 Charley was the first experience, and I happened to be mayor, 22 and under a form of government where I am the chief executive 23 officer and chief administrative officer. So to be able to see 24 firsthand and work with FPL as well as our own staff to -- how 25

FLORIDA PUBLIC SERVICE COMMISSION

they responded to this storm was remarkable, and the remarkable
 accomplishments. And I want to talk about that very briefly if
 I can.

And I, frankly, want to single out Bill Carlyle, the 4 5 local representative, and Grover Whidden, who were part of the coordination. And I've learned just from this talk, Ms. 6 Williams is the one I also want to specifically compliment, 7 because of the preparedness and the way they prepared and how 8 well prepared they were. So we, as I said, learned firsthand 9 how well prepared and how quickly mobilized that they were, and 10 11 how they worked with the city and its citizens to restore 12 power.

13 First to high proprietary areas, through Bill Carlyle, they coordinated with our EOC and coordinated with our 14 oublic works to ensure that the medical facilities, the master 15 sewer system, the main water systems, and then their 16 restoration priorities. Again, wherever she is, they were so 17 well prepared to be able to know that coordination and set the 18 priorities. And in my notes I said it was evident they had a 19 good disaster preparedness plan, and that they performed in an 20 21 excellent and timely manner. Power was returned to our central facilities in an unbelievably short time. 22

Hurricane Charley came through on a Friday afternoon, and we started seeing FPL trucks almost immediately. And, in fact, we started seeing trucks from the other states on

FLORIDA PUBLIC SERVICE COMMISSION

aturday and Sunday. And to show you the magnitude of it, too, e had mobilized our public works department and our police and ll before Hurricane Charley hit just to remove the debris for ur city, because our city is a small geographical area, equired more -- it was more tonnage than we -- in square cubic ards, than we had removed in the ten years prior to that time. nd so trying to coordinate that removal with FPL, trying to ake sure that we also performed, quite frankly, as well as they did, that was our goal was to keep up with it. So we were nost impressed with their planning and organizational skills.

1

2

3

4

5

6

7

8

9

10

And then I was impressed with the way they mobilized 11 12 the thousands of people that they have told you they have, and 13 : know that they had thousands within our area of all the rucks. And I also know that during that time they were 14 nousing and feeding and coordinating the logistics associated 15 So we had, as a results of their actions, most of 16 with that. our power, over 75 percent, returned in three days. We had, in 17 fact, to the emergency priorities we had it by either that 18 afternoon or the next day. And in three days we had it 19 returned to most of it. And in five days our city was back 20 with full power. 21

22 So I give them high marks for what it accomplished. 23 And while, you know, I cannot get into the discussion, of 24 course, of the costs, what I will say to you, just for our 25 little city in this it was over \$5 million just to remove the

FLORIDA PUBLIC SERVICE COMMISSION

1 debris. But I can tell you that the reliability and the 2 quality of their performance was exceptional. The restoration 3 of power to me was unprecedented, and I want to congratulate 4 them.

And then I want to frankly ask you to please give them -- we are already hearing what's going to happen to us possibly this year. Please give them sufficient reserves to ensure that they can perform just as well this time as -- I mean, just as well in the future as they have performed this time.

So I know that will be your responsibility and duty, 11 but not only as the mayor of the city, but also as a customer, 12 13 I'm prepared to pay that amount if I can get the same type of treatment. Because nothing is more uncomfortable than not to 14 15 have power, to sleep in the mayor's office, or sleep somewhere 16 else, because we are having to operate our facilities. And so to have them return that within the three days was just 17 exceptional. 18

So, as I said, I just wanted to come to let you know that they -- they were exceptional, I guess that is the best way I can say it. And I greatly appreciate the way in which they were prepared, and the way in which they performed their obligations. And then to know that they need a reserve to be able to accommodate the same type of quality of service that they provided to us and the timeliness of service that they

provided to us this time. 1 Thank you. If you have any questions, I'll be glad 2 :o try to answer your questions. 3 CHAIRMAN BAEZ: Questions of the mayor? 4 Mayor Humphrey, thank you for coming out this 5 norning, and we really do appreciate your comments, and they 6 7 are very useful for us. 8 MAYOR HUMPHREY: Thank you. 9 CHAIRMAN BAEZ: The next, Commissioners, is Howard Rynearson, I hope I got that right, vice mayor of the town of 10 Fort Myers Beach. 11 Good morning, sir. 12 MR. RYNEARSON: Good morning, Commissioner. Τ 13 appreciate the time to listen to me. 14 CHAIRMAN BAEZ: Not at all. 15 HOWARD RYNEARSON 16 17 appeared as a witness and, swearing to tell the truth, testified as follows: 18 19 DIRECT STATEMENT WITNESS RYNEARSON: We, mainly come to observe and 20 listen, but we also echo the mayor's voice, also. They did a 21 tremendous job. They were there when we needed them. Our 22 lights were back on within three to four days. They worked 23 night and day. They took the time to call us, let us know when 24 certain grids of power were coming on, so we could tell our 25

	30
1	people. And we really appreciate it. But mainly we are here
2	to listen to what you have to say. Thank you.
3	CHAIRMAN BAEZ: Thank you, sir.
4	Next I hope I get this right, Jerrod Rouby.
5	MR. ROUBY: Close.
6	CHAIRMAN BAEZ: Close?
7	MR. ROUBY: Right, Mr. Chairman. Jerrod Rouby,
8	R-О-U-В-Ү.
9	CHAIRMAN BAEZ: I'm sorry.
10	MR. ROUBY: That is all right, sir.
11	CHAIRMAN BAEZ: Thank you.
12	JERROD ROUBY
13	appeared as a witness and swearing to tell the truth, testified
14	as follows:
15	DIRECT STATEMENT
16	WITNESS ROUBY: I am here twofold. First, to
17	represent the Lee County Alliance for the Arts, an Organization
18	chat was commissioned in 1975 under the 501-C3 status, and also
19	is the designated local arts agency for the county by the
20	County Commissioners and for the Department of Cultural Affairs
21	for the Florida Arts Council. We are located in a ten and a
22	nalf acre campus and, fortunately, our damages during the
23	hurricane were very minimal. We did receive superb support
24	from FPL for tree removal, and also we had one halogen parking
25	lot light with a shield that was taken care of in a month, and

1 that was superb to us considering the aftermath of what had 2 occurred. This caught everyone by surprise, the amount of 3 damages, and we realized this was negligible compared to the 4 needs of those within the community. We have always had superb 5 association with FPL in the past with transformers blowing, 6 lines apparently that were damaged, and they have been 7 immediately in response to us.

8 Now as an individual consumer. I live in the City of Fort Myers, and I have been very, very pleased with the support 9 we received from the utility. We have had blown transformers 10 11 in my back yard. Scared the heck out of us. But they were there the next day to replace them. We have recently had two 12 poles, one on each side of our property replaced, a new 13 transformer, new lines. And they are still working, and they 14 are working day and night. And we appreciate it very, very 15 16 I would support totally the request from the utility and much. hope that you will agree with them. 17

I do have one problem with FPL, though. There are lot of cars in that parking lot today, and it was difficult to find a parking space from them. Thank you very, very much. If you have any questions, I will be glad to answer them.

CHAIRMAN BAEZ: Thank you, sir.
Mr. Jim von Rinteln. I got that one wrong, too.
MR. RINTELN: You did good.
JIM VON RINTELN

1	appeared as a witness and, swearing to tell the truth,
2	testified as follows:
3	DIRECT STATEMENT
4	WITNESS RINTELN: Good morning, Commissioners, and
5	Mr. Chairman. I'm Jim von Rinteln from the Collier County
6	Emergency Mangement Department. And on behalf of the Bureau of
7	Emergency Services and Dan Summers, the director of the
8	bureau of the Department of Risk Management, Emergency
9	Manager for Collier County, I have been authorized to share the
10	department's written testimony with you today and answer any
11	questions that you may have.
12	Collier County would like to thank all the men and
13	women of Florida Power and Light Company and the various
14	cooperatives, including the respective contract personnel, for
15	their hard work and dedication in the recovery efforts of the
16	2004 hurricane season. As is the case with any single natural
17	disaster event, all response systems were challenged to say the
18	least. The fact that four storms impacted on Florida makes the
19	magnitude of the response effort nearly impossible to
20	comprehend.
21	Critical to future disaster preparedness efforts is
22	for us to take a hard look at current disaster plans, policies,

32

24 on-the-ground events. The following recommendations are meant 25 to address both Lee County Co-op and Florida Power and Light

procedures, and training, and compare them with the actual

23

1 who provide service to Collier County.

Our first recommendation highlights the lack of a 2 reliable communication network between Florida Power and 3 4 Light's Emergency Communications Center and the county's 5 emergency operations centers. All disaster responders have reported on the impacts of telephone, Internet, cellular phone 6 7 and two-way radio system failures during the 2004 hurricane 8 season. All counties in Florida have a two-way satellite 9 system that are extremely reliable. And we would look to that, 10 you know, to help alleviate that problem. Florida Power and 11 Light, the state emergency management and local emergency 12 managers should look closely at investing in equipment and 13 subscribing to additional talk channels to ensure that a reliable backup communication system exists. 14

Second, the utilities, Florida Power and Light and 15 16 Lee County Electric Co-op, should be complimented for 17 dispatching liaisons to many of the county Emergency Operations 18 Centers. However in many cases the liaison had limited experience or training with regard to working in emergency 19 operations centers or had difficulty in relaying high priority 20 emergency dispatch information to their respective storm 21 command centers. 22

Florida Power and Light liaisons had many challenges
towards gaining reasonable information requests regarding
status updates. Additionally, personnel arrived at the Collier

County EOC without any backup two-way radio capability. They relied either on cell phone, land line, or the Internet. I-mails from the county EOC to the respect storm centers were apparently addressed in the order of receipt, not necessarily in the order of proprietary and that was a problem.

1

2

3

4

5

Florida Power and Light and Lee County Co-op are 6 7 encouraged to revisit their current policy of waiting until the coad conditions are safe after the storm has passed to dispatch 8 9 their liaisons. County EOC liaisons should report to the 10 respective EOCs at the time of the county's activation or the 11 Local state of emergency declaration prior to the deterioration 12 of road conditions. Local EOCs can assist the utility liaison with staffing, scheduling, and family sheltering issues, et 13 cetera. 14

The third recommendation is to have the utilities revisit its current policy regarding priority restoration efforts. Florida Power and Light, to our knowledge, does not share its list of priority restoration locations. Conversely, counties do not have an avenue to review its list of persons with special needs or critical facilities with the utilities.

In my opinion, and that is the opinion of the emergency management director, much can be done to avoid the duplication of the planning efforts and confirm response priorities when EOCs and the utility storm centers are working in the same planning strategy.

It should be noted that many critical facilities, 1 2 such as nursing homes, rest homes, assisted-living facilities were severely impacted due to secondary feeder lines not being 3 nitigated from downed trees or other minor factors contributing 4 to the interruption. Florida Power and Light reported to us 5 that it did not consider nursing homes and rest homes as 6 priority locations within their current restoration policy, and 7 rather later in the post-storm response. We are requesting 8 that the utilities work jointly in the planning efforts with 9 emergency managers and facility owners to develop a better 10 understanding of the needs and capabilities. 11

Furthermore, we go on the record respectfully requesting that the utility commission communicate to the Legislature the need for improved stand-by generator capability and reliability at the human services facilities noted above.

In closing, allow me to summarize a few of the remaining issues. First of all, we have not conducted any financial analysis of the request for a surcharge related to the storm cost, we will comment that we observed a well-orchestrated Herculean effort on behalf of Florida Power and Light and Lee County Electric Co-op for what we should refer to as a reconstruction effort, not a repair effort.

23 Secondly, we must remind all parties of the 24 advantages and disadvantages of above-ground and below-ground 25 power installation. Most importantly, from the emergency

nanagement perspective, is the emergency managers recognized 1 that Hurricane Charley produced minimal storm surge, which 2 3 generated minimal salt infiltration to the underground systems. Conversely, we saw hundreds of downed power poles, along with 4 5 rapid response for that repair. Ultimately, local officials, 6 levelopers, and market forces may address the underground · 7 installation design philosophy. However, local emergency 8 managers should have the utilities full support in correcting, 9 reviewing, or designing, or helping in designing paths to the critical infrastructure for human services facilities. 10 Finally, counties can contribute mutually to the 11 12 peneficial training opportunities if Florida Power and Light 13 and the co-ops will include local emergency managers as part of their respective storm training sessions or exercises. Ample 14 15 room exists to become better partners in communications, 16 corporation, and coordination that will ultimately benefit the 17 citizen customer. Thank you. And I will be glad to answer any 18 19 questions. CHAIRMAN BAEZ: Thank you, Mr. Von Rinteln. Any 20 21 juestions? Thank you for coming. 22 WITNESS RINTELN: And I have copies of the written testimony, and I leave it with you. 23 24 CHAIRMAN BAEZ: You want to leave it with the court reporter. Thank you so much. 25

1	Mr. Lee Ford.
2	LEE FORD
3	appeared as a witness and, swearing to tell the truth,
4	estified as follows:
5	DIRECT STATEMENT
6	WITNESS FORD: Commissioners, my name is Lee Ford,
7	and I'm just a layperson here in Fort Myers. And I just want
8	to say on behalf of most of the people that I do know, we are
9	very pleased with what FPL did during the storms. I'm not only
10	a business person, I'm on the horizon council, and I'm on the
11	city's planning board. We have had discussions, and I haven't
12	neard anyone say anything negative about the level of service
13	we received during the storms.
14	And as far as the mayor has already done a very
15	good job of giving FPL the accolades. I'm just going to say as
16	far as the money is concerned, it is very unrealistic for
17	someone to think that there was no costs associated with the
18	above and beyond the norm, because everything involved with
19	this was above and beyond the norm. I had nothing to do with
20	power lines, but I had extra expenses that I didn't plan on.
21	So I am in agreement with giving them what they need. And as
22	far as you people assessing what that need might be, that is
23	between you all. But I believe that they should, and they do
24	deserve, what they are requesting at some level. Thank you.
25	CHAIRMAN BAEZ: Questions of Mr. Ford?

FLORIDA PUBLIC SERVICE COMMISSION

1	Thank you, Mr. Ford, for coming this morning.
2	Mr. Steve Tirey. Did I get that one right?
3	MR. TIREY: You did fine, Mr. Chairman.
4	CHAIRMAN BAEZ: Good. Mr. Ford gave me a brief
5	respite there from the challenge.
6	STEVE TIREY
7	appeared as a witness and, swearing to tell the truth,
8	testified as follows:
9	DIRECT STATEMENT
10	WITNESS TIREY: Good morning, Mr. Chairman, members
11	of the Commission, staff members, members of the public. My
12	name is Steve Tirey. I'm the president and the chief executive
13	officer of the Chamber of Southwest Florida. We are a regional
14	business association representing nearly 200 major employers in
15	Lee, Collier, Charlotte, Hendry and Glades counties.
16	The experiences I want to share with you briefly this
17	morning and my comments are representative from my direct
18	experience and knowledge, coupled with feedback from my
19	regional business members. I recognize my working role
20	provides me with the unique position of access to information
21	from a broad cross-section of employers in our region.
22	Charley, Frances, Jeanne, and I, and 4.2 million
23	other FPL customers had an interesting day beginning on Friday,
24	August the 13th of 2004, as we shared a common experience.
25	Little did we know that on that day and over the next several

weeks more than \$700 million would be required to not only
 restore, but in many cases rebuild the power system required
 and used every day by FPL customers.

I don't know about you, but when you move to Florida, 4 5 there are few days in your life in which you have very clear recollection. Perhaps it is your first day on the job when you 6 7 come to Florida. I can tell you one of the clear days of recollection that I have is 53 hours after Friday, August the 8 13th, when the first storm rolled through and the power came 9 back on at my household. I have never seen the look of joy 10 that I have seen on the members of my family when the power 11 came back on and the air conditioning was restored in our home. 12 And I'm sure it was that way across Florida as power was 13 interrupted and then restored for FPL customers. 14

15 In retrospect it is now evident to me that FPL 16 entered the series of events at a high level of preparedness. 17 It is apparent that a well thought out plan provided 18 outstanding preparation for these events, and FPL proved to be 19 responsive and adapted to local needs. They provided good 20 coordination with other local agencies, and they were willing 21 and able to call on outside resources to get the job done.

In thinking about being here today, I read and asked a few questions and did some research on the Internet, and it was very easy to see that FPL was very ready, willing, and able to bring labor resources into our community. You have heard, I

believe, today that those resources came from over 39 states and Canada. And in Southwest Florida over 17,000 persons were 2 imported working through FPL's recovery. These efforts were 3 staggering military like proportion and unprecedented in our state and our region. 5

1

4

I also learned in my research that in December of 6 2004, FPL was one of five companies in our nation honored by 7 the Edison Electric Institute as a winner of the association's 8 emergency response award for the company's outstanding efforts 9 to restore electricity for so many customers so quickly under 10 the circumstances. Now, EEI officials noted that following 11 Hurricane Frances, restoration of electricity to nearly 90 12 percent of the affected customers was done within six days and 13 to every customer within 12 days, something for which they and 14 15 a few other companies in our country received some well earned 16 recognition.

17 So preparedness, the well thought and exercised plan, ready access to resources, and the skillful and flexible FPL 18 work team made the difference for our region in the months of 19 August and September of 2004. The outstanding preparation for 20 these events and having an emergency infrastructure in place 21 really made a positive impact in getting our community back on 22 23 its feet and operating as quickly as possible.

24 The chamber is like any other small business in our marketplace. Just because we are a business association 25

1 coesn't mean that we are not buffeted by the same dynamics that 2 ccur in terms of business interruption, getting people safely 3 o and from the work place, and all the issues surrounding 4 hese storm events. Multiplied across our business membership, 5 know that without the kind of preparation that FPL brought to 6 he table, the communities in our region would have been much 7 onger in terms of recovery from these weather events.

Like most FPL customers, I was really unaware that 8 'PL would be preparing for this series of unfortunate events by 9 etting up a storm reserve years ago. Smaller weather events 10 ver the years have created needs offset by this established 11 eserve. We know now that this year's events have created a 12 ircumstance where short infusion of additional revenues will 13 be required to recover the hurricane recovery costs that 14 exceeds the amount of reserves already in place. 15

I am not here to talk about the technical aspects of 16 now much that should be or how it should occur, but I know that 17 nyself and companies that I work with on a daily basis 18 appreciate Florida Power and Light's community leadership and 19 cheir culture of continuous improvement. I know that they will 20 take the feedback from their customers and from sessions like 21 today and incorporate them into their preparedness as we enter 22 the next cycle of weather activity for this year. Last year's 23 weather events have helped us all re-evaluate our priorities 2.4 25 for preparation.

FLORIDA PUBLIC SERVICE COMMISSION

1	There is a cost of being prepared for these
2	unfortunate events. Preparing a fiscally sound and publicly
3	fair method to keep capital reserve ready to meet the needs of
4	FPL customers is not only good business and good public policy
5	it is just good common sense.
6	Thank you.
7	CHAIRMAN BAEZ: Thank you, Mr. Tirey.
8	Questions of the witness, Commissioners?
9	Thank you for coming this morning, sir.
10	WITNESS TIREY: My appreciation to you.
11	CHAIRMAN BAEZ: Michael McNally.
12	MICHAEL MCNALLY
13	appeared as a witness and, swearing to tell the truth,
14	testified as follows:
15	DIRECT STATEMENT
16	WITNESS MCNALLY: Good morning, Mr. Chairman,
17	Commissioners, members of the public and Staff. My name is
18	Michael McNally, and I'm here representing Janet Eustis
19	(phonetic), who is the chief executive officer with the Ruth
20	Cooper Center for Behavioral Health Care. In my capacity as
21	director of advocacy services of the center, I would like to
22	make some comments that is going to perhaps put more of a human
23	face on some of the events and on FPL's response. I think
24	sufficient testimony has been given to their preparedness to
25	the extraordinary job they did under extraordinary

1 :ircumstances. But I would like to speak to their flexibility
2 ind sensitivity with our agency in particular.

We are not a priority agency. We are a community 3 mental health center. We serve over 6,000 people in Lee 4 County. Of those 6,000 people, 2,200 are individuals who are 5 6 some of the most vulnerable citizens in our county. They suffer from and cope daily with serious and persistent mental 7 illness. We have twelve buildings on our campus. Four of 8 those building are residential buildings, housing an adult 9 crisis unit, a children's crisis unit, a transitional 10 residential facility for people transitioning from state 11 hospitals and mental health care back into the community, and 12 we also have a chemical dependency program. 13

On the day that Hurricane Charley arrived we had 14 approximately 76 residents on our campus, 30 of them acutely 15 psychiatrically ill people, eight of them children on a 16 17 children's crisis unit, and the remainder from the other two residential programs. As the storm escalated, we were informed 18 that three of our buildings were not safe for us to remain in. 19 As a result we had to move everyone to our adult crisis unit. 20 Therefore, we had a mix of individuals in acute psychiatric 21 crisis with children, with other folks transitioning, and 22 people with chemical dependency issues. 23

When the power went out, we had an inordinate number of people in a 30-bed crisis unit. Our generators kicked in.

FLORIDA PUBLIC SERVICE COMMISSION

We had sufficient electricity, but, obviously, we did not have
 air conditioning. We all know that heat has a tendency to
 aggravate any one of us. For individuals who are acutely
 psychiatrically ill and dealing with other emotional problems,
 the heat exacerbates all of those conditions.

We made a trip down to the emergency operation center 6 7 to tell them what our dilemma was and the situation that we 8 were in with all the folks housed in our adult crisis unit. In 9 less than 36 hours we had air conditioning, we were fully restored, every building on our campus. And without the 10 11 intervention and the flexibility beyond the enormity of what FPL was dealing with, their flexibility to pay attention to our 12 agency was incredible, and we sincerely thank them for that. 13

We are not in the business nor do we have the expertise to make determinations about reimbursements and surcharges. However, I would certainly submit to you to listen with the appropriate due diligence, which I know you will, to all of the testimony and look at some of the more human aspects of what occurred, some of the flexibility that FPL provided to organizations like our own.

I thank you for your time.
CHAIRMAN BAEZ: Questions for Mr. McNally?
Thank you, sir.

24 WITNESS MCNALLY: Thank you.

25 CHAIRMAN BAEZ: Mr. Herb Dorsett.

FLORIDA PUBLIC SERVICE COMMISSION

1	MR. DORSETT: Good morning to you.
2	CHAIRMAN BAEZ: Good morning.
3	HERB DORSETT
4	appeared as a witness and, swearing to tell the truth,
5	cestified as follows:
6	DIRECT STATEMENT
7	WITNESS DORSETT: I represent the Harry Chapin Food
8	Bank of Southwest Florida. We serve five counties. Four of
9	them were particularly hit by Hurricane Charley and resulting
10	storms. But, first of all, let me explain to you what a food
11	bank is.
12	We bring in surplus food from all over the country
13	into the food bank and make it available to feed people in
14	need. And that is a lot of different kinds of people. But
15	when you think about that one of every nine people in our
16	community in Southwest Florida is in need of food, that is a
17	substantial number. In fact, it is 110,000 people. We supply
18	food for 85,000 of those people on a daily basis.
19	So when the storm came, we had a 32,000 cubic foot
20	refrigerator/freezer that had probably 50,000 pounds of frozen
21	or refrigerated food. Obviously, we were very concerned about
22	that, but more than that we had dry food storage of up to
23	probably a half million pounds. All of a sudden we were
24	confronted with the fact of food beginning to arrive in
25	southwest Florida for the food bank to distribute to the people

in need. And as you can imagine, in Charlotte County there
 were hundreds, perhaps thousands of people in need of food
 because their home had disappeared, and they had no idea what
 to do beyond that.

Now, we serve 120 agencies in these five counties. 5 6 These are people who operate food pantries, who distribute food 7 on a every day basis or every week basis in each of these 8 counties. That means that the people have access to food. But 9 if you put on top of that an overlay of people suddenly 10 displaced, no home, no place to go back to, no food, and no other means of resource. The Red Cross stepped in in a very 11 large way to feed all of these people, but where did the food 12 13 come from? It came from the Harry Chapin Food Bank. We 14supplied the food to all of the different sites that Red Cross 15 operated. Same thing with the Salvation Army. Same thing in 16 Charlotte County for the Southern Baptist Convention who 17 brought in a whole feeding unit, but they had to have the food, 18 and we supplied the food.

We get it from -- in this 19 We get food from USDA. 20 case, we got a lot of food through American Second Harvest. In 21 the six weeks in which we were involved in the storm activity, 22 we brought in over a million pounds of food that we distributed 23 during that same six weeks. That meant we had to bring in 24 additional warehouse space and additional help, and there was a 25 lot of volunteers that were involved in helping us to

listribute that food. But in six weeks an extra million pounds of food came in and was distributed to the people in need.

3 If we had walked in three days later and found that 4 our freezer or refrigerator had gone bad and could not be 5 restored, we would have been in a terrible fix. But, instead, Florida Power and Light had us back in operation within three 6 7 Our refrigeration held. We were able to save all of our days. food, and to refrigerate all the food that came in after that. 8 I can't say enough about Florida Power and Light and their 9 operation in our area, particularly as it pertains to the Harry 10 Chapin Food Bank. 11

We handle more than four million pounds of food a 12 year coming in and being distributed throughout five counties. 13 14 That number is growing every year. Within another five years 15 we will be distributing ten million pounds of food. That is 16 what the need is for hungry people in Southwest Florida. We 17 are building a new food bank. We know and now have all the assurance in the world Florida Power and Light will take care 18 of us no matter what the situation is. And we are very proud 19 to represent them today as being someone for you to look at 20 21 very carefully. Because what they did was, indeed, Herculean, and was, indeed, a lifesaver to a lot of people in need of 22 23 food. And we are delighted to represent them today.

24

1

2

25

CHAIRMAN BAEZ: Questions of Mr. Dorsett.

Thank you.

1	Thank you, sir.
2	Patricia Howell.
3	PATRICIA HOWELL
4	; ppeared as a witness and, swearing to tell the truth,
5	estified as follows:
6	DIRECT STATEMENT
7	WITNESS HOWELL: Good morning. Unlike my
8	redecessors, I'm going to be very brief. FP&L did a great
9	ob. They were kind, they were considerate. They explained
10	hat they were doing at all times. We had power here in Fort
11	yers within two days. So I do support the surcharge. I only
12	sk that it be fair and reasonable.
13	Thank you.
14	CHAIRMAN BAEZ: Questions for Ms. Howell?
15	Thank you, Ms. Howell.
16	Yes, Commissioner?
17	COMMISSIONER BRADLEY: Are you representing anyone in
18	articular, or are you just
19	WITNESS HOWELL: No, myself.
20	CHAIRMAN BAEZ: Commissioner Bradley's question.
21	Thank you, ma'am.
22	Mr. Eric Flusche.
23	ERIC FLUSCHE
24	appeared as a witness and, swearing to tell the truth,
25	cestified as follows:

FLORIDA PUBLIC SERVICE COMMISSION

1	DIRECT STATEMENT
2	WITNESS FLUSCHE: Good morning, Mr. Chairman, and
3	nembers of the Commission. My name is Eric Flusche. I'm with
4	Senior Friendship Centers, an agency here dedicated to
5	naintaining frail seniors in their homes for as long as
6	possible through the services we provide, adult day care, et
7	cetera. And I can tell you that our job is made so much easier
8	through the efforts FPL gave through the hurricanes. Because
9	without their efforts I can't tell you how many of our seniors
10	would have been we would have been shipping out to other
11	counties, other states, you know, locating other family members
12	keeping in central quarters. We really don't know what we
13	would have done without the efforts that they provided us.
14	So, to that end, I would just like to extend our
15	appreciation to FPL for all the effort they gave after the
16	hurricane:
17	Thank you.
18	CHAIRMAN BAEZ: Questions for Mr. Flusche?
19	I have a question. Your centers, do you have medical
20	facilities, medical care facilities?
21	WITNESS FLUSCHE: We have got adult day cares in Fort
22	Myers and in Lehigh. We do not have well, we have a health
23	services clinic in North Fort Myers that operates on a daily
24	basis. We do home-delivery meals on a daily basis, and we do
25	coordinate with EOC for volunteers to respond. While we are

FLORIDA PUBLIC SERVICE COMMISSION

1 not first responders, our case managers are out there, you :now, identifying the clients that were in need of food and 2 3 nater. We are providing that food and water. And, again, I an't tell you how much easier it made our jobs not having to 4 5 ocate and relocate individuals that didn't have -- you know, ust because they didn't have power. 6 CHAIRMAN BAEZ: Thank you very much. 7 8 WITNESS FLUSCHE: Thank you. 9 COMMISSIONER BRADLEY: I have just one question. So 10 'ou, if I understood you correctly, provide an in-home service 11 :o individual residents? THE WITNESS: Correct. 12 COMMISSIONER BRADLEY: Thank you. 13 COMMISSIONER EDGAR: What was the name? 14 WITNESS FLUSCHE: Senior Friendship Centers. 15 16 COMMISSIONER EDGAR: Thank you. CHAIRMAN BAEZ: Next we have Mr. Damian Grant. 17 18 Ir. Grant? Fort Myers Beach. Okay. 19 Next we have Mr. Bob James (phonetic), Commissioner 3ob James. 20 21 BOB JAMES appeared as a witness and, swearing to tell the truth, 22 23 cestified as follows: DIRECT STATEMENT 24 25 WITNESS JAMES: Thank you so much. I'm Bob James.

50

I'm a Lee County Commissioner, and I want to thank you, first of all, for coming down to the Fort Myers area. It is a beautiful area. We would like to see more of you. And when you come, always remember to bring money.

1

2

3

4

5

6

CHAIRMAN BAEZ: You're the second person that has reminded us.

7 WITNESS JAMES: Am I? Okay. I was going to say 8 credit cards are okay, too. But I want to thank you for the opportunity. Last year, as you know, Lee County was hit pretty 9 hard by Hurricane Charley, which, as you know, was a Category 4 10 11 storm, and that was on August 13th. The following six weeks, or the subsequent six weeks, Lee County also endured hurricane 12 watches and warnings from Hurricane Frances, Ivan and Jeanne, 13 and each necessitating its own response. And we need to 14 respond to support those that were impacted both within and 15 16 without our communities, communities in southwest Florida. These hurricanes tested Lee County's governments and private 17 18 entities' ability to respond to such threats. And many 19 communities in Southwest Florida are still dealing with 20 hurricane recovery efforts.

However, we have been able to recover due to the strength and will of its own citizens and to the goodwill of many hundreds of volunteers from all over Florida. And due to the regional, state, and national networks of disaster relief that we had going for us. Lee County had not experienced a

strong hurricane in over 40 years. And I can tell you that Lee 1 County and Southwest Florida has changed drastically during 2 those 40-plus years, as you well know. The population is 3 4 growing. Right now we are we, just within Lee County we are 5 five hundred thousand -- I think it is 525,000, and expected within the foreseeable future that is as long as you and I are 6 going to be around to be a population of a million. So it has 7 changed drastically and will continue to change drastically. 8

9 Lee County is in the process of developing a 2004 10 hurricane season self-assessment. And in reviewing the 11 successes in problem areas, governments and private entities 12 performed well in our preparation and in our responses and in 13 our recovery effort. We really, really did get together a good 14 team that worked quite well.

Today I'm here to share with you that FPL, Florida 15 Power and Light, truly did a phenomenal job. They mobilized 16 their restoration workers very quickly. They were sent out 17 into the communities. Their recovery efforts and priorities 18 were always, always speed and safety. And they accomplished 19 both. With getting one-half of the customers' service restored 20 within 48 hours, 75 percent within 72 hours, and 90 percent 21 within five days. These areas received the most damage from 22 the hurricane, and in some cases completely rebuilding of the 23 electrical service was necessary for the area. 24

25

I've got a number of facts and statistics so I have

to write them down. I can't keep it all in my memory because
 of my advanced age, but I don't tell everybody that.

There are many areas that we in Lee County feel that we can learn from FPL. They were organized, mobilized and ready to go absolutely as soon as it was safe to do so. Electricity for the first response critical areas of need were immediately restored, which is to say police, fire stations, hospitals, for an example.

And I'm not here today to advocate one way or another 9 regarding a rate issue, that is a decision which you have the 10 11 privilege of making. But I am here as a community leader to let you know that FPL partnered with Lee County last year in 12 what I consider to be an outstanding recovery effort for our 13 citizens. FPL was part of a very large team of governmental 14 and private entities that were called upon to handle an 15 16 emergency situation, and they did their job. They did it 17 efficiently, effectively and safe as well as cost-effective. And they had one purpose, and that was to bring the power back 18 up and on as quickly as possible and as safely as possible for 19 each and every customer that was affected by these storms. 20

Now, there is a cost obviously associated with nurricane recovery. The county is sill paying for hurricane recovery efforts and trying to recoup some of the losses from FEMA. As you read in the papers, that is a tremendous effort that we have been involved in. However, in some areas our

FLORIDA PUBLIC SERVICE COMMISSION

citizens will have to pay extra taxes for recovery efforts that
 are not reimbursed or reimbursable by FEMA.

I appreciate you providing me the opportunity to 3 share Lee County's assessment of FPL's disaster recovery 4 5 Thank you, again, for your service to the citizens of process. the state of Florida, but I also cannot leave without telling 6 7 you that FPL was an exceedingly important member of a team that we had assembled in our area. And I am extremely proud. If 8 you can drive through the community now and see how FPL, for 9 example, worked with many communities and worked well with 10 them, and our cities within Lee County. And we expect that 11 cooperative effort to continue and just want you to know how 12 appreciative we were of their efforts and how terribly 13 expensive the process was. So good luck to you, and thank you 14 15 for the opportunity to be here today. CHAIRMAN BAEZ: Thank you, Commissioner. 16 WITNESS JAMES: I will try to answer any questions 17 18 you may have.

19 CHAIRMAN BAEZ: Thank you for coming out this20 morning.

That is the last speaker that I have signed up. Is there anyone in the audience who did not sign up to speak who wishes to speak?

24 Commissioners, at this point, since there is no one 25 in the audience, I would recommend we break for about 10 or 15

1	ninutes, just to make sure that anyone coming late may have a
2	chance to get in. So at this point we will be in recess for 15
3	ninutes.
4	(Recess.)
5	CHAIRMAN BAEZ: Let's go back on the record. We will
6	reconvene the hearing.
7	Commissioners, we have two additional speakers, and
8	if they are in the room, I have Mr. Wilson and Mr. Browner.
9	Are they in the room?
10	All right. Gentlemen, would you kindly I need to
11	swear you in, so if you will stand and raise your right hands.
12	(Witnesses sworn.)
13	CHAIRMAN BAEZ: I guess I am going to take them in
14	the order that they were given to me. Mr. Wilson, John D.
15	Wilson.
16	JOHN D. WILSON
17	appeared as a witness and, swearing to tell the truth,
18	testified as follows:
19	DIRECT STATEMENT
20	WITNESS WILSON: Good morning. My name is John
21	Wilson. I serve as the emergency management director for Lee
22	County and also as the public safety director. I just wanted
23	to provide my I guess my two bits toward you all today as
24	far as FPL's help to us following Hurricane Charley this past
25	August 13th. We did our initial assessment that evening. We

found that we were 90 percent out of power in our community. 1 And that is just absolutely an amazing thing to wake up to, 2 3 sometime around that evening, that 90 percent of your community does not have power. And certainly when that happens, we go 4 into the business of providing food, water, ice until we can 5 get the power back up. And Florida Power and Light, along with 6 7 our other partner here in Lee County, Lee County Electric Co-operative, did a phenomenal job of getting that power back 8 9 up in a week. And that just allowed us to get that far ahead 10 of the power grid in terms of changing our response efforts 11 from providing food, water, and the basic biological 12 necessities to getting back to the business of recovering from 13 Hurricane Charley.

I had a chance to take a look at their logistical 14 structuring here in Lee County, in the old Metro Shopping 15 Center, a Lee County School District Facility, and it was 16 17 absolutely amazing. We could learn lessons from the way they did business as far as how they set up their structure in terms 18 of getting their people fed, and getting their people out into 19 the field, and getting our power back up as quickly as they 20 21 did. We were able to get 90 percent of the power back up, I believe, in a week in the Florida Power and Light franchise 22 23 And the only reason the other ten percent could not was area. because there was infrastructure loss, or the homes just 24 weren't able to take power because they were damaged as well. 25

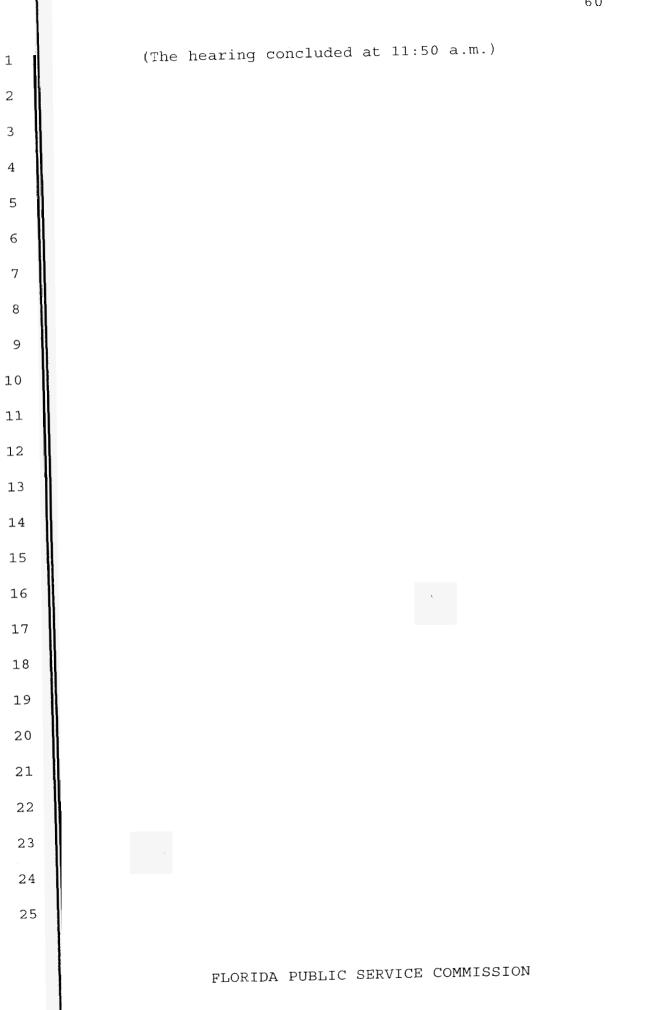
	57
1	So, we really appreciate it what FPL did for us, and I just
2	want to kind of present that to you.
3	CHAIRMAN BAEZ: Questions of Mr. Wilson?
4	Commissioner Bradley?
5	COMMISSIONER BRADLEY: Yes. Mr. Wilson, you said
6	that you were 90 percent out of power. Was that for all three
7	hurricanes?
8	WITNESS WILSON: No, it was just for Hurricane
9	Charley.
10	COMMISSIONER BRADLEY: Okay. And do you know what
11	the percentage was for the other two?
12	WITNESS WILSON: We basically served as a host area
13	during Hurricane Frances and Hurricane Jeanne for evacuees for
14	the others areas. We did lose some power. I don't know if it
15	was more than 10 or 15 percent though, as a result of those
16	storms, it was minimal.
17	COMMISSIONER BRADLEY: Okay.
18	CHAIRMAN BAEZ: Any other questions?
19	Thank you, Mr. Wilson, for coming out this morning.
20	Mr. Browner.
21	JIM BROWNER
22	appeared as a witness and, swearing to tell the truth,
23	testified as follows:
24	DIRECT STATEMENT
25	WITNESS BROWNER: Good morning, ladies and gentlemen,
	FLORIDA PUBLIC SERVICE COMMISSION

Jim Browner, Superintendent of Lee County Schools. I, like Mr. 1 Wilson, am here just to share with you that during the 2 hurricane season we experienced a lot of support and time and 3 energy from the part of Florida Power and Light. And as 4 Mr. Wilson said, the other provider also. But from my 5 standpoint, we could not have been ready to open schools in one 6 short week had it not been for the efforts of the whole 7 community, but especially some of the providers and especially 8 Florida Power and Light Company. 9

Mr. Wilson, since I'm up here, I will say what a 10 great job he did, also, from the emergency standpoint. But 11 from a school district standpoint, Florida Power and Light 12 Company provided the support we needed to get our schools ready 13 to qo. I actually -- most of our schools had power by the end 14 of that first week in Charley, so that we could get teachers 15 16 back in the buildings and get ready for the opening which was 17 the following Monday. So we were out essentially six days, five school days. And they did just an unbelievable job of 18 assisting us in getting ready to receive students. 19

And, most importantly, from my standpoint inside of that, that provided us an opportunity to feed 75,000 children that we were not sure were fed right for that first six or so days of that. And just for your information, the Lee County School System provided, I believe, 20 days of food for every child in the system. And we did that through the state and

federal government in order to provide that food. 1 So we couldn't have done that without Florida Power and Light giving 2 3 us the power to do that. CHAIRMAN BAEZ: Questions of Mr. Browner? 4 5 COMMISSIONER BRADLEY: What's the population of Lee County? 6 7 WITNESS BROWNER: A little over 500,000 at this point. 8 9 CHAIRMAN BAEZ: Thank you, Mr. Browner. 10 WITNESS BROWNER: Thank you, Commissioner. CHAIRMAN BAEZ: Is there anyone else in the audience 11 that did not sign up to speak that would like to address the 12 13 Commission? All right. Seeing none, I will adjourn this. 14Before I do, Mr. Keating, could we have the next 15 service hearing and location and any other matters we need to 16 take up quickly, if any? 17 MR. KEATING: The next service hearing in this docket 18 will held at 6:00 o'clock in Port Charlotte, Florida, at the 19 Charlotte County Commission Chambers. 20 21 CHAIRMAN BAEZ: All right. If there is nothing else, 22 Commissioners, we can adjourn. 23 Thank you all for coming this morning, and thank you to those of you that gave comments. We really do appreciate 24 it. Good afternoon. 25



1	
2	STATE OF FLORIDA)
3	: CERTIFICATE OF REPORTER
4	COUNTY OF LEON)
5	T TANE ENDOW DDD Chief Office of Heaving
6	I, JANE FAUROT, RPR, Chief, Office of Hearing Reporter Services, FPSC Division of Commission Clerk and
7	Administrative Services, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.
8	IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been
9	ranscribed under my direct supervision; and that this
10	ranscript constitutes a true transcription of my notes of said proceedings.
11	I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative
12	or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in
13	the action.
14	DATED THIS 12th day of April, 2005.
15	
16	JANE FAUROT, RPR
17	Chief, Office of Hearing Reporter Services FPSC Division of Commission Clerk and
18	Administrative Services (850) 413-6732
19	
20	
21	
22	
23	
24	
25	
	FLORIDA PUBLIC SERVICE COMMISSION