FLORI	BEFORE THE DA PUBLIC SERVICE COMMISSION
In the Matter of	DOCKET NO. 060038-EI
PETITION FOR ISS	SUANCE OF A STORM
	ING ORDER, BY FLORIDA
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	VOLUME 2
	Pages 49 through 160
PROCEEDINGS:	SPECIAL AGENDA CONFERENCE
BEFORE:	CHAIRMAN LISA POLAK EDGAR
	COMMISSIONER J. TERRY DEASON COMMISSIONER ISILIO ARRIAGA
	COMMISSIONER MATTHEW M. CARTER, II COMMISSIONER KATRINA J. TEW
DATE:	Monday, May 15, 2006
TIME:	Commenced at 1:30 p.m.
	Concluded at 5:40 p.m.
PLACE:	Betty Easley Conference Center
	Room 148 4075 Esplanade Way
	Tallahassee, Florida
REPORTED BY:	MARY ALLEN NEEL Registered Professional Reporter
PARTICIPATING:	(As heretofore noted.)
	DOCUMENT NUMBE
	DA PUBLIC SERVICE COMMISSION 04317 MAY

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1	PROCEEDINGS
2	(Transcript follows in sequence from
3	Volume 2.)
4	CHAIRMAN EDGAR: Commissioners, that will
5	bring us to Issue 28, and I'm going to ask staff to give
6	an overview of that issue.
7	MR. BREMAN: Commissioners, 28 is the
8	vegetation side of 27. FPL had the opportunity to
9	implement vegetation programs prior to the storms. They
10	developed a program initiated in 2003, but they didn't
11	initiate it as initially proposed. They ramped it in
12	kind of slowly. Again, because of FPL's slow
13	implementation of the program, it results in a basis of
14	argument between FPL and the intervenors.
15	FPL believes no adjustment is warranted. The
16	intervenors believe some adjustment should be made
17	because the forensic team that reviewed FPL's system
18	found that had FPL done some level of tree trimming,
19	some of the pole failures would not have occurred.
20	Staff has a very similar approach in Issue 28
21	as in 27. I don't think we need to go back through all
22	of that. Staff is ready to answer your questions.
23	COMMISSIONER CARTER: Madam Chairman.
24	CHAIRMAN EDGAR: Commissioner Carter.
25	COMMISSIONER CARTER: I was thinking that if

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Commissioner Deason still had his calculator handy that we could follow the process that we just did on Issue 27. If that doesn't give anybody heartburn, it seems that at least we will be consistent.

COMMISSIONER DEASON: Madam Chairman, if I may.

CHAIRMAN EDGAR: Commissioner Deason.

COMMISSIONER DEASON: I want to be internally consistent, but there's a big factor here which applies to vegetation management adjustment, and that has to do with the third line, which is percent avoidable. And we certainly have a big difference in opinion between the Public Counsel witness and the FPL witness. And I know staff is taking the same position as Public Counsel, and I think that is partly attributable to the fact that FPL's own forensics team drew a conclusion that there were some pole failures that could have been avoided with more aggressive vegetation management; is that correct?

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MR. BREMAN: That's correct.

COMMISSIONER DEASON: Did the forensic team offer any estimate of the percent of failures that would have been avoided?

24 MR. BREMAN: They only recorded what their 25 specific observations were. They recorded three. Those

three observations were not on FPL-owned poles. They were third-party poles.

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The center column, Ms. Williams' testimony, results in three -- excuse me, four avoidable pole failures. The testimony of Mr. Byerley results in 888 avoidable pole failures. So that's the difference in all these factors for you.

COMMISSIONER DEASON: So we do have an extreme difference of opinion.

Madam Chairman, I've looked at this issue with some difficulty, and I'm just having difficulty jumping to the conclusion that half of the pole failures could have been avoided by a more aggressive vegetation management approach.

Tree trimming is certainly a vital part of the utility services necessary. It's necessary to provide reliable service. But I'm just not convinced that normal, even aggressive tree trimming is going to have that much of a meaningful impact when it comes in terms of avoiding pole failures from a hurricane.

Tree trimming certainly is advantageous and necessary for just the normal day-to-day operations of a reliable utility. But, Madam Chairman, I just -- it's difficult for me to conclude that simply trimming the limbs is going to have that meaningful of an effect on

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preventing pole failures. When an entire tree -- even though its limbs may have been trimmed, if it blows over, it's going to take the line and the pole down with it whether the limbs had been trimmed or not. That's the difficulty I'm having.

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So maybe I'll throw that out to staff for their viewpoint and discussion about the real impact of tree trimming in terms of catastrophic storms of this nature and storms of the nature we're talking about, entire pole failures as opposed to normal reliability disruptions from a branch that may swing in the wind and touch the line from time to time.

MR. BREMAN: I think you have two extremes being proposed to you by the witnesses, and the truth is somewhere in between. FPL does not have the data, and it's not in the record, because they just don't have the data. We're going to be getting the data through the other dockets that we have, the hardening dockets and so forth, and the pole inspection dockets.

So that's where we stand today. The truth is
somewhere in between the two numbers, Commissioners.
COMMISSIONER CARTER: Madam Chairman.
CHAIRMAN EDGAR: Commissioner Carter.
COMMISSIONER CARTER: I just wanted to ask -I guess I'm just thinking aloud. It seems to me that

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FP&L would have an incentive to provide as much information as possible, particularly something where we're talking about recovering costs on something as significant as trimming. I mean, if the data is there, it's there. I mean, if I were in that position, I would certainly want to prove my costs and say, "Here's the documentary evidence to show that these costs were incurred."

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So I'm just having some internal concerns about the differentiation between the OPC witness, staff's recommendation, and FPL's witness on the -- I'm just zeroing in on the percent avoidable here. I don't know. There's a big difference. You say somewhere in the middle between 0.3 and 50. That's a big middle.

COMMISSIONER DEASON: May I ask another question at this point?

CHAIRMAN EDGAR: Commissioner Deason.

COMMISSIONER DEASON: The second line, percent due to trees, these are pole failures that were categorized as due to trees was the reason for the pole to fail?

22 MR. BREMAN: Right. There's two levels of 23 review that the forensic team did. They determined 24 which poles failed and for what cause. In this case, 25 we're just interested in the cause code due to trees.

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1 And the next step of the review asks the question, if 2 FPL had trimmed, would that failure have occurred. 3 So that's what the two percentages are. 4 Effectively, Mr. Byerley is saying 12 percent of the 5 total poles, and Ms. Williams is 0.063 percent. That's 6 the differences we're really talking about. 7 COMMISSIONER DEASON: And what was the 8 rationale for Mr. Byerley's recommendation of 9 50 percent? Was there some analysis done, or was it 10 just a subjective professional estimate? 11 MR. BREMAN: The latter, sir. 12 COMMISSIONER DEASON: And of the percent that were due to trees, the 24 percent, how many of those 13 were because the tree fell across the line as opposed to 14 15 a limb blowing in the breeze that was not trimmed? 16 MR. BREMAN: That information is not here. 17 CHAIRMAN EDGAR: I always have discomfort when 18 there is a data gap, a data gap or multiple data gaps. 19 MR. BREMAN: I want to -- I don't know. Maybe 20 I'm confusing everybody more, but the percentages that 21 we're talking about here are applicable to only those 22 1,740-some sites that the forensic team reviewed. And 23 those numbers are then being allocated to the pole population that FPL owned. That's Mr. Byerley's 24 25 analysis and the analysis that Williams advocates if you

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need to do an adjustment.

COMMISSIONER DEASON: Madam Chairman, may I ask legal a question?

CHAIRMAN EDGAR: Commissioner Deason for a question.

COMMISSIONER DEASON: How much discretion do we have in terms of -- do we need to accept the 0.3 or the 50 percent? Are those our two options that are supported in the record, or do we have discretion for something in between?

MR. MELSON: That's a good question. If you were talking about cost of capital, I would tell you you probably had discretion for something in between. When you're dealing with a matter of either fact or opinion, I have a hard time suggesting that you can pick a number in the middle.

I think you almost have to believe one number or the other or disbelieve them both. And if you disbelieve them both, then you get back to asking who has the burden of proving what, and that may not simplify your analysis.

COMMISSIONER DEASON: Well, Madam Chairman, if it's a question of either/or, I have more confidence in the 0.3 number than I do the 50 percent number, which almost makes the adjustment meaningless. There is some

adjustment, but in terms of the magnitude of this case, 1 2 it's very small. Certainly it could be calculated, but --3 COMMISSIONER CARTER: Madam Chairman. 4 5 COMMISSIONER DEASON: -- I just have -- and I don't think it boils down to a burden of proof either. 6 7 I think that -- I believe that FP&L made a very credible case that the majority of the pole failures were not due 8 to a lack of tree trimming. And so I just put more 9 faith in the 0.3 number if we have to choose between the 10 two. That's just my personal opinion. 11 CHAIRMAN EDGAR: Commissioner Carter. 12 COMMISSIONER CARTER: If I may think aloud, 13 14 Madam Chairman, I just have far more credence in the OPC and staff's recommendation on this matter here, because 15 I don't see -- I see no incentive for staff to be 16 17 otherwise, and I see an incentive for FPL to be more forthcoming with data and evidence. It just -- you 18 know, it defies logic. 19 20 So I'm real leery on getting beyond staff's recommendation on something as obvious as this. And 21 obviously, if I was in the superior position with the 22 documents and evidence, I would present that data. And 23 I think if it were available, then, you know, we 24 wouldn't be trying to guess between 0.3 and 50. So I 25

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think that staff is right on this one.

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COMMISSIONER DEASON: We have a difference of opinion. This is what makes this process good, though. CHAIRMAN EDGAR: Commissioner Arriaga.

COMMISSIONER ARRIAGA: Try to explain to me why did you select that 50 percent. What was the empirical or the mathematical procedure? I mean, is it just something that I took out of a bag and this is a number that I like? And I'm saying that in a nice way. I'm not -- you know, I'm worried. Where did it come from? Why 50 and why not 0.3?

MR. BREMAN: I can't speak for Mr. Byerley. He used his judgment based on whatever experience he has to come up with his recommendation.

Staff was inclined not to agree with what 15 16 Williams was proposing, because FPL does not have 17 pole-specific data and because FPL's vegetation program 18 was not fully rolled out. It wasn't fully developed. 19 So there's no guarantee that at the beginning of the 20 hurricane season of 2005, all the streets, all the trees 21 were trimmed. Some trees were and some weren't. And we 22 don't have the information saying how much of the system 23 was or wasn't trimmed, was it within the cycle. All we 24 know is that FPL was in the process of trimming trees 25 somewhere on its system, and we hope that the 1,700

inspection locations the forensic review team looked at were substantially randomly selected and not chosen because they were associated with the tree trimming locations.

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COMMISSIONER ARRIAGA: I'm going to continue. CHAIRMAN EDGAR: Commissioner Arriaga. COMMISSIONER ARRIAGA: If you just told us that the truth is somewhere in between, why isn't your

proposal where you think it is, according to yourself? MR. BREMAN: I couldn't answer the question

you're struggling with, Commissioners. I just picked one side or the other.

COMMISSIONER ARRIAGA: So you didn't think that going in the middle was more appropriate when we don't have specific data to rely on?

MR. BREMAN: I just didn't come up with a methodology to pick a number one side or the other. I know it's more than four poles, and so I picked the number that was proposed by Byerley. He has some experience, some years of experience in the field, so I relied on that information. I wasn't a witness.

COMMISSIONER ARRIAGA: Okay.

CHAIRMAN EDGAR: Well, again, Commissioners, I think we're struggling with data gaps. And as the staff has told us, we have as a Commission tried to take steps

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1 so that in future years, perhaps in similar situations, although we're all hoping there won't be a similar 2 situation, but that there will be some additional data 3 gathered for analysis. I think that's a good thing. 4 5 However, here we are. 6 COMMISSIONER CARTER: Madam Chairman, I'm 7 just -- I don't know where the Commissioners are, but I'm prepared to follow staff's recommendation on Issue 8 9 28. And if I'm in order, I would make a motion to that effect. 10 11 CHAIRMAN EDGAR: Commissioners, we do have a motion on the table in favor of the staff recommendation 12 on Item 28. Is there discussion? 13 14 Commissioner Tew. COMMISSIONER TEW: Commissioner Carter, if I 15 16 may, I just wanted to be clear. Are we including all of staff's column in Table 28-1, all the recommendations 17 there, or are we following some of our decision in Table 18 19 27.1 in the prior issue regarding the number of poles 20 and the conductor cost per replaced pole, number of 21 poles replaced, those sort of things that we changed in the last issue? 22 23 COMMISSIONER CARTER: Madam Chair, if I may. CHAIRMAN EDGAR: Commissioner Carter. 24 25 COMMISSIONER CARTER: In view of the FLORIDA PUBLIC SERVICE COMMISSION

1 representation that these two would be inconsistent to 2 do it that way, I'm prepared to go with staff's recommendation, unless staff has a perspective that 3 4 would make this all different. I'm prepared to go in my 5 motion with the recommendation as presented in 28, 6 unless staff says that throws everything off from Item 7 27. But from the discussion I heard earlier, they said 8 the two were apples and grapefruit, so it didn't really throw it off that much. I mean, that's -- apples and 9 10 grapefruit is my term. 11 MR. BREMAN: Commissioner Carter, the adjustment that you would have to make on this one would 12 13 be to reduce the 11,400 number to one of the two pole

15 Mr. Byerley presented a 7,400 figure. That 16 would tend to include more than just wooden poles. 17 Witness Williams simply used the same pole count that 18 she used in Issue 27, the 6,500. So that's the 19 difference between the two numbers.

count numbers provided by the witnesses.

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20 Whichever number you all pick would be -- of 21 those two numbers would still be consistent with your 22 vote in Issue 27, which was to stay with company-owned 23 assets.

24 COMMISSIONER CARTER: So in answer to your 25 question, Commissioner Tew, yes, it would be consistent.

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I just see it moot to Issue 28 as presented.

CHAIRMAN EDGAR: Commissioner Tew.

COMMISSIONER TEW: Let me ask Mr. Breman about the number of poles. Is there reasoning with regard to this issue that doesn't exist with regard to Issue 27 when the number of pole failures may differ? In other words, would there be a reason with regard to vegetation management in this case to go along with the greater number of poles, FPL-owned and non-FPL-owned poles, with respect to vegetation management?

MR. BREMAN: As I understand the record, the record shows that -- the KEMA report specifically addresses that FPL practice is to trim all poles, all circuits, regardless of who owns the poles. I don't know if that helps you or not.

Did I answer the question about the 7,400 that has non-wood poles in it? Okay.

CHAIRMAN EDGAR: Commissioner Arriaga.

19 COMMISSIONER ARRIAGA: Mr. Melson, did I 20 understand you correctly a few minutes ago to indicate 21 that we should not pick a number in the middle, that we 22 should go either staff recommendation or OPC 23 recommendation? I mean, can't we just go in the middle? 24 The staff is saying that the truth is somewhere in the 25 middle.

1 MR. MELSON: And the problem is, we don't have support in the record to choose a number in the middle. 2 3 If there was a methodology in the record and we could use different assumptions in the record and calculate a 4 number in the middle, my answer would be different. 5 But to just pull a number out in between 6 7 leaves you potentially with a decision that is not supported by the record and that someone could challenge 8 9 on appeal. Whether in this case it's a significant 10 enough issue that either party would be unhappy with choosing a number in the middle and would choose to 11 appeal, I don't know. But with an appeal, it could be a 12 very tough one to defend. 13 CHAIRMAN EDGAR: Commissioner Tew. 14 COMMISSIONER TEW: I just want to be clear 15 16 about the motion again. Is it to move the staff recommendation as we have before us without any changes 17 to the number of pole failures? 18 19 COMMISSIONER CARTER: Yes. 20 COMMISSIONER TEW: I can second the motion. 21 CHAIRMAN EDGAR: Commissioners, we have a 22 motion and a second. Is there further discussion? 23 Okay. All in favor of the motion say aye. 24 (Simultaneous affirmative responses.) 25 CHAIRMAN EDGAR: Opposed?

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1 COMMISSIONER DEASON: Nay. 2 COMMISSIONER ARRIAGA: Nay. 3 CHAIRMAN EDGAR: Commissioners, Issue 29 has been withdrawn. That will bring us to Issue 30. 4 COMMISSIONER DEASON: Madam Chairman, this 5 6 appears to be duplicative, but I can move staff on Issue 7 30. CHAIRMAN EDGAR: Thank you, Commissioner 8 9 Deason. Is there a second? 10 COMMISSIONER CARTER: Second. 11 CHAIRMAN EDGAR: I have a motion and a second 12 on Issue 30. All in favor say aye. 13 (Simultaneous affirmative responses.) 14 CHAIRMAN EDGAR: Opposed? Show Issue 30 15 adopted. 16 That will bring us to Issue 31, which is also, 17 Commissioner Deason, similarly duplicative, but I will 18 look for a motion. 19 COMMISSIONER DEASON: Move staff. 20 COMMISSIONER CARTER: Second. 21 CHAIRMAN EDGAR: I have a motion and a second on Issue 31. 22 23 Issue 32 has been withdrawn. 24 It is almost three o'clock. I am expecting that we will have some discussion on the next issue, so 25 FLORIDA PUBLIC SERVICE COMMISSION

I would say let's take 15-minute break and come back at 1 2 3:15. (Short recess.) 3 CHAIRMAN EDGAR: We'll go ahead and go back on 4 the record. 5 Commissioners, at the break, we were just 6 coming to Issue 33. For planning purposes, I think that 7 my thinking is that we will move through Items 33, 34, 8 35, 36, and then go back to the two items that we TP'd, 9 which was a portion of Issue 17, and then Issue 25. 10 That will then have us have moved through all of the 11 issues dealing with charges. 12 13 So with that, I'm going to ask staff to start us off with a discussion of Issue 33. 14 MR. BREMAN: Commissioners, Issue 33 has to do 15 with a transmission line that failed during Hurricane 16 Wilma, the Conservation-Corbett line. And when it 17 failed, it fell on top of the Alva-Corbett transmission 18 line and took that line out of service. 19 The question that's being raised in this issue 20 is whether or not FPL acted reasonably and prudently to 21 avoid this transmission line failure. 22 23 In brief, the history of the transmission line is that it went into service in 1996. In 1998, FPL had 24 a transmission line outage due to a failed insulator. 25

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During that investigation and review, FPL found that bolts were missing off the towers. An FPL engineer subsequently reviewed the scenario and recommended that FPL peen its bolts that are on the towers and also address the conductor vibration. Conductor vibration is a phenomenon that exists on all transmission lines, and it is apparently the cause for the outage that happened in 1998.

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Now, FPL proceeded with the conductor vibration analysis and wanted to minimize it. Prior to 1998, FPL had no history of transmission towers similarly built with bolts coming loose and falling off, so this is a rather unique event on FPL's system.

FPL proceeded with the conductor vibration analysis remediation and operated under the assumption that all problems were associated with conductor vibration, including the missing bolts or the bolts that had come loose. FPL proceeded to do subsequent inspections to verify they were addressing the assumed conductor vibration problem in subsequent years.

In 2000, everything looked good. The vibration problem was not a problem. 2001, same story. In 2002, no conductor vibration, but they found a missing bolt. FPL decided that that bolt problem, that one bolt was an anomaly. They apparently didn't go back

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and test themselves to see whether or not their initial assumption that everything was a conductor vibration problem was correct. They didn't apparently go back and revisit the bolt peening recommendation by their engineers.

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In 2003, FPL did another conductor vibration review and inspection, and again, no missing bolts were found. And the record does not show that -- well, the record shows that FPL did not do any subsequent inspections after 2003, so we don't know if there were missing bolts in 2004 and in 2005 prior to Hurricane Wilma.

The intervenors, and staff agrees with the 13 intervenors, believe that FPL had a unique circumstance. 14 15 Bolts were coming off towers. It was unique to FPL's 16 system, and it was unique in North America. And in 17 2002, FPL had a warning sign, the one missing bolt, that 18 the problem still was not fully addressed, but apparently FPL decided otherwise. And that's where 19 20 staff and intervenors recommend that you make an adjustment to recognize that FPL should have taken the 21 22 precaution to peen the bolts and tighten the bolts.

23 Mr. Byerley's testimony has an exhibit that 24 includes a forensic review by FPL. FPL's engineers 25 reviewed the situation and found that FPL had not

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tightened the bolts in 1998. They found that there was no evidence that bolt tightening had occurred, which further supports the lack of activity by FPL to avoid transmission tower failure. So that really puts the icing on the cake, so to speak, and suggests that an adjustment is appropriate.

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CHAIRMAN EDGAR: Thank you, Mr. Breman. Commissioners, there are questions or discussion?

COMMISSIONER DEASON: Move staff.

COMMISSIONER CARTER: Second.

CHAIRMAN EDGAR: I have a motion and a second on the staff recommendation for this issue. Is there further discussion? Seeing none, all in favor say aye. (Simultaneous affirmative responses.) CHAIRMAN EDGAR: Opposed? Show Issue 33 approved. Issue 34.

COMMISSIONER DEASON: Move staff.

COMMISSIONER CARTER: Second.

MR. SLEMKEWICZ: Commissioners, I just would like to point out that you really can't vote on the dollar amount. You can vote on the concept that there should be interest, but because of subsequent adjustments, that dollar amount will change.

CHAIRMAN EDGAR: Thank you. Commissioners,
Issue 34, we have a motion and a second. All in favor

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1 say aye. 2 (Simultaneous affirmative responses.) 3 CHAIRMAN EDGAR: Opposed? Show Issue 34 4 approved. 5 That will bring us to Issue 35, and I'll ask 6 for an overview. 7 MR. DEVLIN: Madam Chair, Issue 35 deals with the issue of sharing. And this may, by the way the 8 9 issue is worded, be a moot issue, but that's something 10 for the Commissioners to consider. By virtue of other 11 decisions in the case, I would proffer that sharing has 12 already taken place. 13 Staff agrees that FPL should not be 100 percent insulated from the adverse effects of storms, 14 15 and indeed, they have not been. We talked earlier about 16 the business risk associated with weather changes and lost revenue, et cetera. FPL through your decision is 17 18 absorbing that risk in their cost of capital. The same with the uncollectibles. To the extent there's prudency 19 adjustments that Mr. Breman talked about, to me, that's 20 an adverse effect to FPL. Even being subject to 21 22 prudency adjustments is an element of risk for FPL. 23 So I'm giving you two examples where I think 24 the shareholders of FPL are sharing in the adverse 25 effects of storms. And the third area I think is still

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up for grabs, and that would be the indirect costs issue, backfill and catch-up work. To the extent that FPL absorbs those costs, that would be a third category of costs that FPL would absorb and share in the risk of the storms. So I guess in that sense, staff is saying sharing does make sense, and it has indeed happened as a result of other issues in the case.

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CHAIRMAN EDGAR: Thank you, Mr. Devlin. Commissioner Carter.

COMMISSIONER CARTER: Thank you, Madam Chair. I don't know if I heard you right, but did you say that this is -- because of other votes we've taken so far in this case, that this issue is moot? Or what are you saying?

MR. DEVLIN: Commissioner Carter, I think you could entertain taking that position, that it's moot because of other issues that have been decided upon in this case, such as the lost revenue and the uncollectibles and a couple of the issues that Mr. Breman talked about.

My view is that because of those decisions, FPL has shared in the adverse effects of the storms. So the answer is yes, and, yes, they have already done that as a result of your decisions in other issues. There are a couple of them that are still pending, but there

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have been decisions in three or four areas that will 1 result in adverse effects to FPL shareholders. 2 COMMISSIONER CARTER: Madam Chair, permission 3 to follow up, please. 4 CHAIRMAN EDGAR: Commissioner Carter. 5 6 COMMISSIONER CARTER: So what is your recommendation on Issue 35? 7 8 MR. DEVLIN: No further action is necessary. And by virtue of other adjustments in the case, FPL 9 shareholders are sharing in the adverse effects of the 10 11 storms, and no further adjustments are necessary. COMMISSIONER CARTER: 12 Thank you. CHAIRMAN EDGAR: Commissioner Arriaga. 13 COMMISSIONER ARRIAGA: I like the way you say 1415 Arriaga. It's really appropriate Spanish. CHAIRMAN EDGAR: I've been practicing. 16 17 COMMISSIONER ARRIAGA: You are rolling the 18 R's. 19 My question is to Mr. Keating. It's basically a legal issue here. During the whole process, there 20 were a lot of comments regarding our not being bound by 21 this settlement agreement, and I would like to interact 22 23 with you a little bit regarding this issue. First of all, am I understanding correctly 24 25 that whatever recommendation you're making right now is

based on the fact that we are not bound by the settlement agreement?

MR. KEATING: I think to accept staff's recommendation here, which is essentially to recognize that the items that are listed here on page 124, with the exception of, I guess, the matters raised in Issues 17B and C that have yet to be addressed, essentially result in some sharing of adverse effects. I don't think you have to get into an analysis of what the stipulation does or doesn't preclude to recognize that.

COMMISSIONER ARRIAGA: Nevertheless, on page 128, in the last paragraph, in the second sentence, you indicated that we are not entirely bound. And when I read that, it means that we are partially bound. So what is it?

MR. KEATING: I'll clarify. I think we are bound to the extent that we're bound by any final order we issue setting rates. Any order we issue setting rates, we do so recognizing that we retain authority going forward to set fair and reasonable rates. If there's a change in circumstances that warrants doing so or if there's a modification of those rates that's required in the public interest, we retain the authority to make a change.

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Now, that said, I'm sure we've discussed this

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before, and it has been discussed in the public forum before that the Commission has given deference to settlements. But as a legal matter, you're bound by it not an as a signatory as the other parties are, but to the extent that it's adopted as your final order setting rates for FPL.

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COMMISSIONER ARRIAGA: May I continue, please? And I have a little concern here, because to me, the issue is -- originally I had some second thoughts, and during the discussion, I was wondering if we are bound or not.

12 And to me, it was very important to notice the 13 silence of certain intervenors and the active 14 participation of others, whether we are bound or not. And after listening to the discussion, I came to the 15 16 conclusion personally that we are not. And like you 17 just said, we do have -- the Commission has deference for these types of agreements, and we encourage them, as 18 a matter of fact. 19

Now, the point that I'm trying to make is, for future references about our own personal participation, or institutional participation, I should say, wouldn't it be better -- and this is more or less a legal semantics issue. Rather than approving settlement agreements, wouldn't it be better to authorize

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## settlement agreements?

And let me read -- may I read, Madam Chair? I went to Webster's dictionary, and I started looking at the definition of approved versus authorized, and approved says, "To give one's consent to, to sanction, to confirm, to be favorable towards, think or declare to be good and satisfactory." To authorize means to give official approval to or permission for, to give power or authority, to empower, to commission.

Wouldn't it be better in the future, to avoid this kind of confusion, to authorize settlements rather than approve settlements?

MR. KEATING: I think as a practical matter, you would get to the same point. The decision or the order approving the settlement would have the same legal effect, in my opinion.

COMMISSIONER ARRIAGA: It may have the same legal effect, but the interpretation of third parties may be different as to their request for us to intervene in something that we have authorized rather than -- and the reason being that you're saying we're not entirely bound, which to me meant that we are partially bound.

MR. KEATING: And again, only to the extent that we would be bound by any final order we issue. There is the doctrine of administrative finality. We

issue an order, and it speaks to the matters addressed in that order. And so that the parties have some assurance going forward that we're not just going to reverse ourselves on that order, the doctrine is that -the legal doctrine is that we allow that order to govern unless we find that there's a significant change in circumstances or some modification is warranted to be in the public interest.

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9 COMMISSIONER ARRIAGA: And allow me make a 10 clarification, if I may, Madam Chairman. I'm not trying 11 to send a message. Let's be very clear. I'm not 12 sending a message out there that I'm not supporting 13 settlement agreements. On the contrary, welcome, do 14 them as much as you can.

But this Commission, how much it interferes or intervenes or participates in approval or authorization is my worry, because one of the intervenors during the case indicated thoroughly many times that we should intervene because we're not bound. And I just want to reserve that possibility and leave it there just for the sake of argument.

I'm just thinking out loud here, because I'm concerned about how much should we participate or endorse or, you know, become part of the settlement agreements, which are really the responsibility of the

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people out there. We should authorize, overview, but not become participants in any way.

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MR. KEATING: From my recollection of the settlements that we've seen in recent years, in rate cases in particular, I think we've always been careful to say that the settlement binds the parties, that it doesn't necessarily bind the Commission, that it's subject to the standard that I cited before, significant change in circumstances or some modification to make sure our decisions are in the public interest.

We have, I think, almost always made that point in recommending or presenting a settlement to the Commission for discussion or for approval, that while we have given them great deference and encouraged settlements, there may come a point when circumstances change to the extent that we feel it's necessary going forward in the public interest to do something 18 different, even though -- using this settlement as an 19 example, it's got a certain term. If you were to find 20 two or three years into the term that something 21 significant has changed and that it's just not a fair 22 arrangement anymore, we could pursue that.

23 COMMISSIONER ARRIAGA: Okay. Thank you. 24 CHAIRMAN EDGAR: Commissioners, questions on 25 Issue 35?

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COMMISSIONER DEASON: I have a couple of questions.

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CHAIRMAN EDGAR: Commissioner Deason. COMMISSIONER DEASON: I guess my question pertains to just the concept of sharing and what that term implies. And the way I think staff is using it here is that if we make any determination that an amount is unreasonable or imprudent or inappropriate and we disallow that, that's a sharing.

And I'm not sure that I agree with that, but I 10 think that's where you are. You're certainly not 11 adopting a certain percentage sharing. It's that you've 12 gone in and you've analyzed all the issues and you've 13 made recommendations. And in fact, this Commission has 14 voted on a number of those, and there have been 15 adjustments made for various reasons. And by 16 disallowing those amounts from total costs, staff is 17 interpreting that as a sharing of those costs. Is that 18 correct? 19

20 MR. DEVLIN: That's correct. Not necessarily 21 costs even. I'm looking at it in a more broader sense, 22 a sharing of adverse effects, which could be a shifting 23 of business risk to shareholders.

24 COMMISSIONER DEASON: But the goal is that by 25 analyzing all these issues that we're in the process of

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doing, the ultimate goal is to determine the reasonable, 1 2 prudent, and appropriate amount of recovery for storm recovery; is that correct? 3 MR. DEVLIN: Yes, sir. 4 COMMISSIONER DEASON: Okay. But we're not 5 6 recommending sharing any of the reasonable, prudent, and appropriate amounts. It's just that there may be some 7 amounts beyond that that we're disallowing. 8 9 MR. DEVLIN: Correct. 10 COMMISSIONER DEASON: Okay. Madam Chairman, with that understanding, I can move staff's 11 12 recommendation, realizing that some of the numbers in 13 the table on page 124 may change. In fact, I think 14 maybe some of those numbers have changed. COMMISSIONER CARTER: Second. 15 CHAIRMAN EDGAR: Commissioners, we have a 16 motion and a second on Issue 35. Is there further 17 discussion? All in favor of the motion say aye. 18 (Simultaneous affirmative responses.) 19 20 Opposed? Show Issue 35 CHAIRMAN EDGAR: adopted. 21 22 And, Commissioners, I did say a few moments ago that we would finish this sort of subsection of our 23 issues, but upon further reflection, I think it makes 24 sense to go back to 17 now, so I would like to go ahead 25

and do that. And if the staff can give us just a second 1 2 so that we all get the right papers in front of us, we 3 will go back and take up the remainder of Issue 17, which began on page 62. And when we TP'd this item, we 4 5 left subparts B, C, and E that still need to be disposed 6 of. So, Mr. Breman. MR. BREMAN: Commissioner, the record only has 7 8 one number. I don't remember who -- I think it was Commissioner --9 CHAIRMAN EDGAR: Actually, it was me. 10 MR. BREMAN: Okay. There's only one number 11 12 that's not broken down. There's no breakdown between 13 whether or not it's outsourced or not, capital versus noncapital. There's only one number. 14 15 COMMISSIONER CARTER: I'm sorry. I couldn't 16 hear. CHAIRMAN EDGAR: Mr. Breman, a little louder. 17 18 And, Commissioner Carter, I'll paraphrase, and then 19 staff can certainly jump in. When we were discussing this item, I had asked 20 about the number. I think it's a couple of times in the 21 item, but I'm looking right now at the top of page 68, 22 where it gives a dollar value estimated at 7.8 million 23 for catch-up work. And I was wondering if there was 24 some additional information in the record to help break 25

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that down, and Mr. Breman I believe is telling us that 1 2 there really is not. 3 MR. BREMAN: There is not. It's Exhibit KMD-13, page 2 of 2, line 11. There's only one number. 4 5 CHAIRMAN EDGAR: Thank you. So, Commissioners, with that additional 6 discussion and review that our staff has done of the 7 record while we proceeded with the other items -- as I 8 9 said, we still have subparts B, C, and E before us. Are there further questions? 10 11 COMMISSIONER DEASON: I have a question. 12 CHAIRMAN EDGAR: Commissioner Deason. 13 COMMISSIONER DEASON: Well, as a follow-up 14 question, does staff has an opinion as to whether the 15 \$7.8 million of catch-up work is an appropriate estimate 16 at this point or not? 17 MR. BREMAN: It's appropriate for the purposes 18 of this proceeding, Commissioner. It will be trued up, 19 and there's no way to avoid that. CHAIRMAN EDGAR: Mr. Breman, I thank you for 20 21 raising that point, because I was about to ask that 22 question, that there would be true-up as we move through 23 the process. 24 Commissioners, are there further questions or 25 discussion? Then I think it's time for a motion.

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1 COMMISSIONER DEASON: Madam Chairman, I can 2 make a motion. I would move that we deny staff's 3 recommendation on Issues 17B, C, and E, and that we allow backfill and catch-up work to be charged to the 4 5 reserve for recovery. CHAIRMAN EDGAR: Okay. Commissioner Deason 6 7 has made a motion on all three of the subparts that we 8 had yet to take up. We will have some further discussion on his motion. 9 10 I do note that in the discussion that the 11 staff has laid out an analysis for us that -- my 12 understanding is that one of distinctions they had used 13 was trying to draw that line between indirect and direct 14 costs that can be attributed to storm restoration. And 15 I note again -- I think I said this earlier -- that I 16 fully recognize that sometimes there can be a gray area. 17 It's not always a bright line. But yet in my opinion, 18 it is one way, and it is a very useful way of trying to categorize costs and expenses. 19 20 Commissioners, we do have a motion on the table. Is there a second or discussion or a question? 21 22 Commissioner Arriaga. 23 COMMISSIONER ARRIAGA: I'm not going to second it yet. I just want a clarification from Commissioner 24 25 Deason.

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CHAIRMAN EDGAR: You're recognized. COMMISSIONER ARRIAGA: Thank you.

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Commissioner, please explain to me, are you proposing this for the same reason that we did the previous Issue 17 items, the same reason, that we may be sending a message to the company not to appropriately go ahead and do what they need to do to restore power?

COMMISSIONER DEASON: Yes, Commissioner. I'm concerned that we're providing a financial disincentive to make decisions to restore service as quickly and as efficiently as possible.

And I also think that -- while I agree with 12 13 the Chairman that there may be degrees of difference 14 between true incremental costs and directly associated 15 costs and unassociated costs, I think this type work, 16 while perhaps it was not direct costs of restoring 17 service, it's costs that are the direct consequence of trying to restore service quickly and efficiently. And 18 19 for that reason, I would think they are costs that should be allowed for recovery. 20

> COMMISSIONER ARRIAGA: May I continue, please? CHAIRMAN EDGAR: Commissioner Arriaga.

COMMISSIONER ARRIAGA: Listening to what Commissioner Deason has to say, Mr. Breman, what would be your reasoning to propose that we don't allow this

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expense?

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MR. DEVLIN: I have two reasons. One is the reason that the Chair mentioned, that it's not directly related to storm restoration. And the other is, I think it would be very difficult to verify these costs. I mean, they're after the fact. It could be six months, could be a year down the road that this backfill and catch-up work takes place. And I think it might be very hard to discern, you know, regular O&M costs from costs that were incurred because people were taken off the job six months earlier. So I have a little auditability question that comes into play here as well.

COMMISSIONER ARRIAGA: But if there's going to be a true-up, wouldn't that be an opportunity for us to determine --

MR. DEVLIN: I was just asking John about how 16 difficult that might be to true up, because these are 17 costs -- and somebody can correct me if I'm wrong --18 that are not charged to the storm reserve. They would 19 be charged to perhaps an O&M account. And if we allow 20 these costs in this case, yes, we would do an audit, and 21 I didn't know how difficult it would be to discern that 22 23 these costs related to backfill and catch-up versus normal O&M, and I don't have an answer to that question. 24 I think it might be difficult to audit and verify. 25

COMMISSIONER ARRIAGA: But it says it represents additional overtime hours or contractor work incurred until catch-up work is completed. Additional overtime hours are -- I mean, a record is kept in any company of overtime, and so is a record of contractor work. There are invoices. There are all kinds of things that you can verify.

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MR. DEVLIN: That's very true, Commissioner, but overtime takes place all the time, and they have contract labor all the time as well.

COMMISSIONER ARRIAGA: So what you're saying is that it's difficult to determine whether that overtime was applied to storm-related activities or to normal overtime that the company incurs?

MR. DEVLIN: It might be difficult. I'm not sure. It's not really storm restoration activities. It would be this backfill and catch-up work that they'll be doing, you know, after the fact. And I'm just not sure how -- I think it would be difficult to tag those dollars as relating to the hurricanes.

21 COMMISSIONER ARRIAGA: So because it is 22 difficult for us as the Commission and staff to 23 determine, we are denying it because of the difficulty? 24 MR. DEVLIN: That was one reason I have, and

the other is that it's not directly related to

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restoration. Those are my two reasons.

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CHAIRMAN EDGAR: Commissioner Deason, I agree wholeheartedly with your thought about us wanting to avoid trying to unpurposefully put in a disincentive to the actions that we want our regulated utilities to carry out. And I think that -- and I am also, Commissioner Carter, thinking out loud here. But there certainly are times when, you know, decisions are made, and down the road you realize that there was an impact or effect that had not been realized.

In this instance, though, I am somewhat persuaded by comments made by Mr. Devlin earlier about the good work done by the utilities in the state and the seriousness with which they take the responsibility to provide service and to provide it reliably and safely and efficiently to all of the customers that they serve.

And again, pointing out that -- I've said it now two or three times, but that is because I'm thinking out loud -- that I fully recognize there are some gray areas, but trying to provide some consistency between direct and indirect costs to me seems like a good message and a clear message to send as well. And I put that out also just for discussion.

24 Commissioners, are there further questions or 25 comments?

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Commissioner Carter.

COMMISSIONER CARTER: Madam Chairman, I would agree wholeheartedly, because I think if you have an incentive to have a bifurcated process or have at least some distinguishable perspective in terms of what costs are and what they are pertinent to in terms of cost areas and income areas and things like that, it gives a greater perspective, and it makes the whole process more transparent. And I think that's really what we should be doing as Public Service Commissioners.

And I just think that it -- the industry is doing a great job, and we appreciate that, but also, in the process of doing a great job that should be appreciated, it should also be a transparent job so that we don't come back six months or four months or whatever down the road and say, you know, we don't really know what the real number is.

And I think that if we put in some parameters, then at least they will have some direction to say the Commission says put these costs in this category, put these costs in this category, such that later on when there's a process for audit, then there's legitimate audit process taking place. So that's why I'm convinced to take staff's position on Items B, C, and E that are outstanding.

1 COMMISSIONER DEASON: Madam Chairman, I don't think the motion is going to have a second, but I want 2 to clarify the motion for just a moment. 3 I'm not recommending that we do anything of an opaque nature, 4 5 and I'm not recommending that we do anything that can't 6 be audited and verified. I'm simply recommending or 7 suggesting that we make decisions internally consistent with what we expect a well run and managed utility to 8 9 Our decisions should be consistent with what we do. 10 expect management to do, and that was the reason for the motion. 11 COMMISSIONER ARRIAGA: 12 May I? 13 CHAIRMAN EDGAR: Commissioner Arriaga. 14 COMMISSIONER ARRIAGA: And I truly understand 15 what Commissioner Deason has just clarified, and I take the same point of view, and I even go one step further. 16 We're telling the company, "You're doing a good job, and 17 whenever you're doing a good job, we appreciate it, but 18 at the same time, we're going to penalize you for it." 19 It's sort of like, "Stop doing a good job," and that 20 worries me a little bit. So, Commissioner Deason, I'm 21 22 going to second your motion.

CHAIRMAN EDGAR: Commissioners, we have a
motion and a second. Is there further discussion?
Seeing none, all in favor of the motion say aye.

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1 COMMISSIONER DEASON: Aye. 2 COMMISSIONER ARRIAGA: Aye. CHAIRMAN EDGAR: All opposed? Nay. 3 4 COMMISSIONER TEW: Nay. 5 COMMISSIONER CARTER: Aye, aye for opposed. Ι 6 thought you were going to say "like sign." 7 CHAIRMAN EDGAR: Commissioner Tew, I'm sorry, 8 but I did not hear you, and that means I hear a 2-2, and 9 so I'm going to ask for a clarification of your vote. 10 COMMISSIONER TEW: I also said nay. But let 11 me just clarify that I also have concerns about sending 12 the wrong signals to utilities and feel like I'm 13 believer in incentive based regulation, but I've just. 14 really struggled with this, and I feel like I just have 15 to come down on the side of staff in this case. 16 CHAIRMAN EDGAR: Thank you. Commissioners, I 17 believe that means we need a motion. 18 COMMISSIONER CARTER: We're on -- where are we 19 at? Two to 2? 20 CHAIRMAN EDGAR: No. The motion failed. 21 COMMISSIONER CARTER: The motion failed. 22 CHAIRMAN EDGAR: And so if we want to adopt 23 the staff recommendation --24 COMMISSIONER CARTER: Okay. I would move we 25 follow the staff recommendation on Items B, C, and E,

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1 Madam Chairman, on Issue 17. 2 CHAIRMAN EDGAR: Thank you, Commissioner 3 Carter. 4 COMMISSIONER TEW: Second. 5 CHAIRMAN EDGAR: I have a motion and a second. 6 All in favor of Commissioner Carter's motion say aye. 7 COMMISSIONER CARTER: Aye. 8 CHAIRMAN EDGAR: Aye. 9 COMMISSIONER TEW: Aye. 10 CHAIRMAN EDGAR: Opposed? 11 COMMISSIONER DEASON: Nay. 12 COMMISSIONER ARRIAGA: Nay. 13 CHAIRMAN EDGAR: All right. Thank you very much. 14 And with that, we will move to the next 15 temporarily passed item, which was Issue 25, and that 16 was on page 87. Mr. Slemkewicz, in light of the votes that we 17 18 have just taken, can you give us an overview of Issue 25, please. 19 20 MR. SLEMKEWICZ: Okay. Issue 25, the only 21 change -- let's see. Okay. There were no changes 22 through Issue 25, so there would not be a -- there 23 should not be a change to the number. The number in the recommendation does not reflect the change we made to 24 25 Issue 22. And the bottom line number based on the

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1	changes to Issue 22, if you turn to page 88, on the
2	third number from the bottom, the 725,972,500 would now
3	be \$730,129,115, and the jurisdictional portion of that
4	would be \$729,552,313.
5	CHAIRMAN EDGAR: Thank you, Mr. Slemkewicz.
6	Commissioners?
7	COMMISSIONER DEASON: I have a question. I
8	thought that we made an adjustment to staff's
9	recommendation on the issue dealing with pole
10	inspections and pole replacements. Am I mistaken?
11	MR. SLEMKEWICZ: Yes, 27, but that's past 25.
12	COMMISSIONER DEASON: Okay. That's going to
13	be taken up in the next
14	MR. SLEMKEWICZ: That's in the next fallout
15	issue, in 36.
16	COMMISSIONER DEASON: That's fine. So there
17	will be a further adjustment on that fallout issue.
18	MR. SLEMKEWICZ: Yes, sir.
19	COMMISSIONER DEASON: Okay. Thank you.
20	CHAIRMAN EDGAR: Thank you, Commissioner
21	Deason.
22	Commissioners, with the clarification, are
23	there further questions?
24	COMMISSIONER DEASON: Move staff as modified
25	and described by staff.

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1	CHAIRMAN EDGAR: Thank you. Do I have a
2	second?
3	COMMISSIONER CARTER: Second.
4	CHAIRMAN EDGAR: I have a motion and a second.
5	All in favor say aye.
6	(Simultaneous affirmative responses.)
7	CHAIRMAN EDGAR: Opposed? Show Item 25
8	adopted.
9	Commissioners, that will bring us then to Item
10	36.
11	MR. SLEMKEWICZ: Okay. Item 36 is again
12	another fallout issue, and this one will incorporate
13	Issue 27, where the amount changed from 4,460,0000 to
14	1,650,000. So if you turn to page 132, the fifth number
15	from the bottom, where it says let's see.
16	\$718,962,500 would now be \$725,929,115. The
17	jurisdictional factor doesn't change. The net
18	jurisdictional costs would then be instead of the
19	718 million that's listed there, it would be
20	\$725,355,631. The interest adjustment or the total
21	interest would increase to \$10,213,507, which would give
22	you a grand total of \$735,569,138.
23	CHAIRMAN EDGAR: I'm sorry, Mr. Slemkewicz. I
24	was still one number up. Can you give me the very last
25	number there, the total jurisdictional number?

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1 MR. SLEMKEWICZ: 735,569,138. 2 CHAIRMAN EDGAR: Thank you. 3 MR. MELSON: Chairman Edgar, could I ask 4 Mr. Slemkewicz one question? 5 CHAIRMAN EDGAR: Mr. Melson. 6 MR. MELSON: John, did that include the change 7 to the top number on the page, the carryover from 8 changed Item 25? 9 MR. SLEMKEWICZ: Yes. All those numbers would 10 change. I was just trying to get to the bottom line. 11 I'll have to redo all these schedules to get all the numbers to show correctly. I was just trying to get to 12 13 the bottom line numbers. 14 CHAIRMAN EDGAR: Thank you. Commissioners, with the numbers that have been described to us by 15 16 staff, are there other questions for Issue 36? 17 COMMISSIONER DEASON: I can move staff. 18 CHAIRMAN EDGAR: I have a motion. Is there a second? 19 20 COMMISSIONER CARTER: Second. 21 CHAIRMAN EDGAR: I have a motion and a second on Issue 36. All in favor say aye. 22 23 (Simultaneous affirmative responses.) 24 CHAIRMAN EDGAR: Opposed? Please show 36 25 adopted.

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Commissioners, that will bring us to Item 37. And I'll look to our staff to give us an overview.

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MR. BREMAN: Issue 37 has to do with the contribution to the storm damage reserve. It's a one-time infusion. FPL has recommended a \$650 million figure, and it's based on the traditional sense of, if we were insuring, where would we try to target the reserve to.

The intervenors took a different tack. They said that FPL had no risk; therefore, how much are we willing to pay as a one-time infusion into the reserve so that we're going to mitigate some level of price or bill volatility. And that's the difference between the two presentations.

In this case, FPL's rebuttal witness indicated the company is not at risk with the lower reserve level, and it has no effect except resulting in the volatility that we just spoke about. And the intervenors appear to be in agreement with that and are willing to go forward with a lower reserve level because they think that's in their best interest, at least today.

And witness Stewart provided an exhibit to his testimony where he calculated 16 years of FPL hurricane costs. He averaged those 16 years and came up with a \$147 million figure, and he added a little bit more to

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that and came up with his \$200 million contribution to try to pad the reserve so that there wouldn't be a filing, hopefully, this year.

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FPL made an assumption using traditional long-term hurricane insurance methodologies, and they came up with an estimate that on average, FPL will have about \$73.7 million of annual storm damage. Whichever is approximately correct, the \$200 million will cover us either for one year, or perhaps three years. Again, the intervenors are willing to go forward with the higher risk and the volatility associated with the lower amount.

CHAIRMAN EDGAR: Commissioners?

14 COMMISSIONER CARTER: Madam Chairman, just for 15 a comment. I think the 200 million gives an opportunity 16 for -- if things do happen in a, quote, unquote, 17 worst-case scenario, at least we can come back and 18 revisit this issue, and everybody, including the public, 19 will be able to see the nature of that.

20 So the 200 million seems to be a reasonable 21 amount for the storm damage reserve. I notice there was 22 testimony to between 140 million all the way up to 650 23 million, and the perspective of the AG's office, as well 24 as from staff, is 200 million.

And I think that's a reasonable amount,

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because nobody really knows -- notwithstanding the predictors, nobody really knows what the level of storms will be in any given year. But it certainly will give the public comfort if there is a catastrophic storm season to have a process where they get some input as we go through this process. And I think that people are reasonable. If things are significant like that, they will want to have it taken care of. So I think the 200 million is a fairly reasonable amount to have in the storm damage reserve.

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CHAIRMAN EDGAR: Commissioner Arriaga.

COMMISSIONER ARRIAGA: I think I totally agree with staff and with the intervenors on the fact that this is a 100 percent consumer risk. I agree with that. And you have indicated that the consumers are willing to -- the citizens are willing to take that risk.

But at the same time, I think this Commission needs to weight what the citizens -- we're not second-guessing them, but we need to weight whether their proposals are also in the best public interest.

So I don't have any problem with the figure. It could be 100, 600, or whatever. My problem is, how do we get to \$200 million? What is the mathematical formula we use to get to that? Why not 150?

MR. BREMAN: I relied on the testimony that

was provided. And there's two groups of testimony. There's testimony supporting 200 million, and there's testimony supporting 650 million, and those are the only two numbers in the record.

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The 200 million was sponsored by witness Stewart, and the way he calculated it was simply averaging the 16-year history of FPL and adding to it a 50 million kicker, so to speak, to get to the round figure of 200 million. His theory was that the kicker was necessary to recognize the potential for more frequent storms.

That's essentially it, Commissioners. So you have two options, either 200 million or 650 million. COMMISSIONER ARRIAGA: Nowhere in between? MR. BREMAN: Not in the record. COMMISSIONER ARRIAGA: Not in the record. MR. MELSON: Commissioner Arriaga? COMMISSIONER ARRIAGA: Yes.

MR. MELSON: This is one where there are a number of factors that each witness who sponsored a number testified to that went into their calculation. And without examining it further, I'm reluctant to tell you that this is a case where you could not choose a number in between if you weighed those factors differently, for example, the likelihood of increased

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storm activity, the more recent experience.

Obviously, the safest thing to do is to go with one of the two numbers in the record. But unlike the prior discussion, I would be hesitant to tell you that choosing something in the middle would be inappropriate. If you did choose something in the middle, you would have to think about it in terms of the specific factors in the record and how you weighed those.

> COMMISSIONER ARRIAGA: May I, Madam Chair? CHAIRMAN EDGAR: Commissioner Arriaga.

COMMISSIONER ARRIAGA: And I appreciate that, 12 and let me clarify my position. I said at the beginning 13 that I truly understand that it is the citizens' call, 14 and if they want 200 million, I'm willing to go with 15 There's absolutely no problem. But I think that 16 that. 17 we have an obligation to weight all the factors, considering, for the record, that this is a call made by 18 19 who is assuming 100 percent of the risk, and they're entitled to assume that risk. And if that's what they 20 want to do, that's fine with me. I have absolutely no 21 22 problem with that. I'm willing to go with the 200 23 million reserve.

24 But I do need to ask the question, because 25 again, these numbers pulled out of the hat worry me a

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lot. Let's talk about any other utility, maybe Progress Energy, for example. What would be the storm reserve that is being discussed right now for Progress Energy, if at all? And what I'm trying to get here is the size of Progress Energy versus the size of Florida Power & Light and the amounts that would be going to the storm reserve in either case. Is that a fair question? I'm just trying to figure out where did this 200 million number come from. And, again, beforehand, I'm saying I'm going to approve the million 200, because that's what the citizens want, but I'm trying to figure out what mathematical calculation was made to get to that point.

MR. BREMAN: As I said, the record has a very simple mathematical process. They took historical data for the past 16 years and averaged it, and that came up to \$147 million. And then witness Stewart added \$50 million, in his judgment, took into account the other various factors that he was concerned about.

No witness specifically quantified all the various factors. They didn't say factor A has these dollars associated, factor B has these dollars, and then added all those complements up. The witnesses simply produced one number based on a judgment.

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COMMISSIONER ARRIAGA: May I continue, please?

CHAIRMAN EDGAR: Commissioner Arriaga.

COMMISSIONER ARRIAGA: Thank you. Would it be fair to say in the future, for example, that -- let's say Gulf Power, which is five time smaller than FPL, or ten times smaller. Would it have been fair to say that in the case of Gulf Power, if we had a similar case presented here, and assuming they're ten times less than FPL, that we would be approving a storm reserve of 20 million?

MR. BREMAN: No. I think the facts and circumstances of each utility have to be considered, including such things as what are the customers already paying for through their base rates. That's a factor you have to consider. And FPL has a different set of facts and circumstances. In this case, FPL's base rates do not include a component for storm damage reserve, so you set a target level.

The theory of that would be, suppose they have no storms for a period of years and the storm reserve continues to accrue that annual amount and it starts getting really big. So that becomes the concern about what level do you have before you say, "Okay. Stop accruing to it. Let's do something else with the dollars."

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So the whole regulatory concept of how you

1 deal with the utility has to be done case by case, 2 looking at the specific facts and circumstances of that 3 utility. It's very hard to make a generalized statement about what a storm damage reserve should be for any 4 5 given utility using some uniform rule. 6 COMMISSIONER ARRIAGA: Madam Chair, with those 7 clarifications, I'm prepared to move staff's 8 recommendation. 9 COMMISSIONER CARTER: Second. 10 COMMISSIONER DEASON: Madam Chairman, if I 11 may. 12 CHAIRMAN EDGAR: Commissioner Deason. 13 COMMISSIONER DEASON: I'm going to support the 14 motion, but just let me say that it causes me some 15 concern. And I believe that the comfort that I find is 16 in the possibility that we're going to approve the 17 securitization. And I know that's in subsequent issues, 18 and we will deal with that. 19 But let me say this. If we were to choose not 20 to go the route of securitization and go back to a more traditional surcharge, reserve target approach, maybe 21 22 even trying to -- in the future, after this stipulation 23 expires, trying to have some type of an accrual in base 24 rates, I think that the number should be higher than 200 million. 25

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I know that when the Commission reviewed the target of an appropriate reserve that was necessitated by Andrew and the fact that insurance was no longer available in that era, and continues now, I think the Commission had internally set a target of having in the reserve at least enough to cover one type Andrew event. And I don't know what that would be in current dollars, but I would anticipate it probably would be 400 million plus, just in round numbers.

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So I'm comfortable with the 200 million, even 10 11 though -- given that hopefully we're going to review securitization, and maybe that's what the Commission is 12 going to decide. If the Commission were not to decide 13 14 to go to securitization and go to a more traditional 15 approach, Madam Chairman, I probably would move that we 16 reconsider the 200 million and maybe look at a higher But given what I know now, I'm comfortable with 17 number. 18 going with the 200 million.

19 CHAIRMAN EDGAR: Thank you. Commissioner
20 Arriaga, you did make a motion?
21 COMMISSIONER ARRIAGA: Yes, I did.
22 CHAIRMAN EDGAR: And we had a second?
23 COMMISSIONER CARTER: Yes.
24 CHAIRMAN EDGAR: And we had a second. Okay.
25 Thank you. Is there further discussion?

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1	Okay. All in favor of the motion say aye.
2	(Simultaneous affirmative responses.)
3	CHAIRMAN EDGAR: Opposed? Motion carries.
4	We are on Item 38. Commissioners, are there
5	questions for our staff or discussion on Issue 38?
6	COMMISSIONER DEASON: Move staff.
7	COMMISSIONER CARTER: Second.
8	CHAIRMAN EDGAR: Motion and a second on Issue
9	38. All in favor say aye.
10	(Simultaneous affirmative responses.)
11	CHAIRMAN EDGAR: Opposed? Issue 38 is
12	carried.
13	That will bring us to Issue 39.
14	Commissioners, questions or discussion?
15	COMMISSIONER DEASON: I can move staff.
16	COMMISSIONER CARTER: Second.
17	CHAIRMAN EDGAR: Motion and a second. All in
18	favor say aye.
19	(Simultaneous affirmative responses.)
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21	CHAIRMAN EDGAR: Issue 39 is approved.
	Issue 40 has been withdrawn. That will bring
22	us to Issue 41.
23	COMMISSIONER DEASON: Move staff.
24	COMMISSIONER CARTER: Second.
25	CHAIRMAN EDGAR: Motion and a second on Issue
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41. All in favor say aye.

2 (Simultaneous affirmative responses.)
 3 CHAIRMAN EDGAR: Opposed? Issue 41 is
 4 approved. Issue 42. Mr. Slemkewicz.

MR. SLEMKEWICZ: Issue 42 is the last fallout 5 6 issue. And based on all the other adjustments that have 7 been made, I'll give you the bottom line number equivalent. If you look on page 149, the bottom line 8 number would now be 708,137,799. And that would include 9 10 the estimated up-front bond issuance costs of 11,425,000. And there probably would be some rounding. 11 When they want to issue bonds, they're not going to 12 issue them in these dollar amounts. They would at least 13 14 round up to the nearest thousand anyway, if not 15 millions. 16 COMMISSIONER DEASON: Move staff. COMMISSIONER CARTER: Second. 17 CHAIRMAN EDGAR: Motion and a second. All in 18 19 favor say aye. (Simultaneous affirmative responses.) 20 21 CHAIRMAN EDGAR: Opposed? Show Issue 42 22 approved. 23 Issue 43. Commissioners, are there questions? 24 COMMISSIONER DEASON: Well, given our earlier 25 vote, how does that affect this issue? Is it moot, or

is it --

2	MR. KEATING: I believe it's moot. Basically,
3	through Issues 39, 41 and 42, you voted to approve
4	recovery through the securitization mechanism.
5	Forty-three just gives you the dollar amount if we're
6	going to go the route of a traditional surcharge, so I
7	don't think there's any approval required there.
8	CHAIRMAN EDGAR: Commissioner Arriaga.
9	COMMISSIONER ARRIAGA: And you just mentioned
10	that we did approve securitization. Therefore,
11	Commissioner Deason's observation on the last issue
12	kicks in; correct?
13	COMMISSIONER DEASON: Well, I'm comfortable
14	with the 200 million, since we
15	COMMISSIONER ARRIAGA: Because of the
16	securitization issue.
17	COMMISSIONER DEASON: Yes.
18	MR. KEATING: Let me try to avoid a potential
19	problem up front. I just second-guessed myself already.
20	There is an Issue we won't look at it for quite a
21	while 76, which asks whether if the bond issuance
22	is delayed, whether a surcharge should go into effect
23	temporarily until the bonds are issued. In the event
24	that the Commission approves that request from FPL
25	and I'll look to staff to some extent. I'm not sure

that -- well, the number in Issue 43 may be relevant 1 there. 2 MR. SLEMKEWICZ: Well, I can give you the 3 number that 43 -- if you turn to page 151, I will give 4 you all three numbers. Instead of the 728 million, it's 5 now 735,569,138. The 200 million remains the same, and 6 7 the 198 million remains the same. So the total would be \$1,134,249,570. 8 COMMISSIONER DEASON: Madam Chairman, if it's 9 going to facilitate the potential for other issues, I 10 can move staff on 43. 11 12 COMMISSIONER CARTER: I want to second that --13 Madam Chairman? 14 CHAIRMAN EDGAR: Commissioner Carter. 15 COMMISSIONER CARTER: I want to second it, but I wanted to find out -- I mean, we're into the 16 securitization right now, are we not? So by 17 approving -- I'm asking for legal. By approving these 18 19 numbers, the 43 basically will tie into the actual 20 securitization process; is that correct? 21 MR. MELSON: Commissioner Carter, on further 22 reflection, I think the best thing to do may be to treat 23 Issue 43 as moot, since you've approved securitization. 24 If in one of the later issues you decide to approve an interim surcharge, we could simply write the correct 25

number in in that issue and avoid having any confusion 1 2 here. COMMISSIONER DEASON: Madam Chairman, I'll 3 withdraw my motion. I'm comfortable with just finding 4 Issue 43 moot. 5 CHAIRMAN EDGAR: And I am more comfortable 6 7 with that as well, so I say thank you to you all, because --8 9 COMMISSIONER CARTER: That's great. CHAIRMAN EDGAR: -- I was finding myself in 10 11 this sort of circular reasoning. 12 Okay, so with that, we will take up Item 44. Commissioners --13 COMMISSIONER CARTER: Is this -- excuse me, 14 15 Madam Chairman. 16 CHAIRMAN EDGAR: In light of this, are there 17 questions? Commissioner Carter. COMMISSIONER CARTER: I was going to ask 18 Mr. Melson, are we now into this 49? I thought you said 19 it was 73. Is this the real issue here? 20 21 MR. MELSON: I asked Mr. Keating to look at 22 this one, but I think this one is moot also. MR. KEATING: I would agree. And I think for 23 24 clarification of my earlier comments, if we get to Issue 25 76 and approve some sort of interim mechanism, I think

it was only envisioned to be based on 2005 costs and not 1 2 replenishment of the reserve. That's just a clarification, but I do agree that 44 is moot. 3 CHAIRMAN EDGAR: Commissioner Deason, did you 4 5 have a question? No? Okay. 6 All right, Commissioners. Then we will move 7 on to Issue 45, and I'll look to staff. 8 MR. LOWE: Commissioners, 45 deals with 9 deferred taxes. The issue as stated specifically refers 10 to the deferred tax liability. All parties are in agreement on that particular part of it. However, OPC 11 12 has expanded the issue to include the deferred tax 13 debits and their treatment. Staff agrees with most of what OPC wishes to 14 do, which would eliminate the deferred tax debits for 15 16 AFUDC and surveillance purposes in the future. 17 COMMISSIONER DEASON: Move staff. 18 COMMISSIONER CARTER: Second. 19 CHAIRMAN EDGAR: Is there discussion? There's 20 a motion and a second for Issue 45. All in favor say 21 aye. (Simultaneous affirmative responses.) 22 23 CHAIRMAN EDGAR: Opposed? Issue 45 is 24 approved. Issue 46. 25 COMMISSIONER DEASON: Move staff. FLORIDA PUBLIC SERVICE COMMISSION

COMMISSIONER CARTER: Second. 1 2 CHAIRMAN EDGAR: Motion and a second on Issue 46. All in favor say aye. 3 (Simultaneous affirmative responses.) 4 CHAIRMAN EDGAR: Opposed? Issue 46 is 5 approved. Issue 47. 6 COMMISSIONER DEASON: Move staff. 7 COMMISSIONER CARTER: Second. 8 CHAIRMAN EDGAR: Motion and a second. All in 9 favor of the motion on Issue 47 say aye. 10 (Simultaneous affirmative responses.) 11 CHAIRMAN EDGAR: Opposed? Issue 47 is 12 13 approved. Issue 48. COMMISSIONER DEASON: Move staff. 14 COMMISSIONER CARTER: Second. 15 CHAIRMAN EDGAR: Motion and a second on Issue 16 17 48. All in favor say aye. (Simultaneous affirmative responses.) 18 19 CHAIRMAN EDGAR: Opposed? Issue 48 is approved. Issue 49 has been withdrawn. We are on Issue 20 21 50. 22 COMMISSIONER DEASON: Move staff. 23 COMMISSIONER CARTER: Second. CHAIRMAN EDGAR: Motion and a second on Issue 24 25 50. All in favor say aye.

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1	(Simultaneous affirmative responses.)
2	CHAIRMAN EDGAR: Opposed? Issue 50 is
3	approved. Issue 51.
4	COMMISSIONER DEASON: Move staff.
5	COMMISSIONER CARTER: Second.
6	CHAIRMAN EDGAR: Motion and second. All in
7	favor say aye.
8	(Simultaneous affirmative responses.)
9	CHAIRMAN EDGAR: Opposed? Issue 51 is
10	approved. Issue 52.
11	COMMISSIONER DEASON: I move staff.
12	COMMISSIONER CARTER: Second.
13	CHAIRMAN EDGAR: All in favor of the motion on
14	Issue 52 say aye.
15	(Simultaneous affirmative responses.)
16	CHAIRMAN EDGAR: Opposed? Issue 52 is
17	approved. Issue 53.
18	COMMISSIONER DEASON: I move staff.
19	COMMISSIONER CARTER: Second.
20	CHAIRMAN EDGAR: All in favor of the motion on
21	Issue 53 say aye.
22	(Simultaneous affirmative responses.)
23	CHAIRMAN EDGAR: Opposed? Issue 53 is
24	approved. We are on 54.
25	COMMISSIONER DEASON: Madam Chairman, I
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thought Item 54 was stipulated. So we need to vote on 1 the stipulation; is that correct? 2 MR. KEATING: Yes. 3 COMMISSIONER DEASON: Move to approve the 4 stipulation. 5 COMMISSIONER CARTER: Second. 6 CHAIRMAN EDGAR: All in favor say aye. 7 (Simultaneous affirmative responses.) 8 CHAIRMAN EDGAR: Opposed? Fifty-five. 9 COMMISSIONER DEASON: Move staff. 10 COMMISSIONER CARTER: Second. 11 CHAIRMAN EDGAR: All in favor of the motion 12 13 say aye. (Simultaneous affirmative responses.) 14 CHAIRMAN EDGAR: Opposed? Issue 55 is 15 approved. We are on 56. 16 COMMISSIONER DEASON: Move staff. 17 18 COMMISSIONER CARTER: Second. CHAIRMAN EDGAR: All in favor of the motion 19 say aye. 20 (Simultaneous affirmative responses.) 21 CHAIRMAN EDGAR: Opposed? Issue 56 is 22 23 approved. Issue 57. COMMISSIONER DEASON: Move staff. 24 COMMISSIONER CARTER: Second. 25 FLORIDA PUBLIC SERVICE COMMISSION

CHAIRMAN EDGAR: All in favor of the motion on 1 2 Issue 57 say aye. (Simultaneous affirmative responses.) 3 4 CHAIRMAN EDGAR: Opposed? Issue 57 is 5 approved. Fifty-eight. 6 COMMISSIONER DEASON: Madam Chairman, I know 7 that this is not something that we initially set up for staff to discuss, but it would be helpful for me if 8 9 staff could --10 CHAIRMAN EDGAR: Absolutely. 11 COMMISSIONER DEASON: -- give us some 12 background information on 58. 13 CHAIRMAN EDGAR: Mr. Maurey. 14 MR. MAUREY: Thank you. Commissioners, the 15 process that was recommended by FP&L for review of these 16 costs was to look at their estimates of the costs, the background they provided, and to -- that if they fell 17 within a given range of estimates, that they would be 18 19 approved. 20 Staff is recommending that the Commission look 21 at these costs in the 120-day look-back review when 22 there are actual costs provided and make a determination 23 The initial costs, or the estimated costs that there. 24 will be used in the initial charge will still be in 25 place. However, if the Commission determines that any

1 of the estimated costs were excessive, the Commission 2 can make a charge to the reserve in the amount of that 3 excess. This review is consistent the statutory 4 5 review. COMMISSIONER DEASON: Move staff. 6 COMMISSIONER CARTER: Second. 7 CHAIRMAN EDGAR: All in favor of the motion on 8 9 Issue 58 say aye. 10 (Simultaneous affirmative responses.) 11 CHAIRMAN EDGAR: Opposed? Issue 58 is 12 approved. We are on 59. 13 COMMISSIONER DEASON: Move staff. COMMISSIONER CARTER: Second. 14 15 CHAIRMAN EDGAR: All in favor of the motion 16 say aye. (Simultaneous affirmative responses.) 17 18 CHAIRMAN EDGAR: Opposed? Issue 59 is 19 approved. Issue 60. COMMISSIONER DEASON: Move staff. 20 21 COMMISSIONER CARTER: Second. 22 CHAIRMAN EDGAR: All in favor of the motion 23 say aye. (Simultaneous affirmative responses.) 24 25 CHAIRMAN EDGAR: Opposed? Issue 60 is FLORIDA PUBLIC SERVICE COMMISSION

approved. We are on Issue 61, and I will look to our staff for an overview.

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MR. MAUREY: In Issue 61, staff is 3 recommending certain findings of fact, conclusions of 4 law, and ordering paragraphs be included in the 5 6 financing order to provide the appropriate comfort to investors regarding the high quality of these storm 7 recovery bonds. In addition, staff is recommending that 8 the financing order require fully accountable 9 certifications from the lead underwriter, FPL, and the 10 Commission's financial advisor that the actual 11 structuring, marketing, and pricing of the storm 12 recovery bonds in fact resulted in the lowest storm 13 recovery charges consistent with then prevailing market 14 conditions, the financing order, and applicable law. 15 Thank you. Commissioners, 16 CHAIRMAN EDGAR: are there questions for our staff? 17 COMMISSIONER CARTER: I have a question. 18 CHAIRMAN EDGAR: Commissioner Carter. 19 COMMISSIONER CARTER: Thank you, Madam 20 Chairman. Just for staff, this won't have any negative 21 impact on FP&L getting the appropriate amount necessary 22 for their storm cost recovery; is that correct? 23 MR. MAUREY: That's correct. It will not 24 25 hinder their ability to raise that money, no.

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COMMISSIONER CARTER: And if I may, Madam 1 Chairman, this will in no way enhance the rating quality 2 3 of the bonds? MR. MAUREY: It will enhance the rating 4 quality of the bonds. 5 COMMISSIONER CARTER: I'm sorry. I was trying 6 7 to go in the inverse, but that makes sense. I just wanted to make sure that it would not deter the value or 8 reduce it from investment grade guality or reduce the 9 10 quality of the bonds. That's my question. MR. MAUREY: That's correct. 11 COMMISSIONER CARTER: All right. My brain got 12 13 ahead of my mouth on that one. Thank you. 14 CHAIRMAN EDGAR: Commissioner Deason. COMMISSIONER DEASON: I have a question on 15 Items 5 and 6 within Issue 61. This seems to be some 16 fairly specific conclusions of law that we are being 17 asked to make. First of all, I want to make sure that 18 it's consistent with Florida Statutes, and do we have --19 is this something that we need evidence in the record, 20 or is this just a conclusion of law that we can make 21 based upon counsel's representations? 22 MR. KEATING: We believe it's a conclusion of 23 law that you can make based on the statute that we 24 operate under here in Florida, the new securitization 25

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1 law. We looked at these proposed conclusions of law in 2 relation to the statutory provisions to ensure that they 3 are supported, and we do believe that they are supported by the securitization law. 4 5 COMMISSIONER DEASON: And these provisions will enhance the marketability of the bonds and perhaps 6 7 expand the potential participants, potential buyers of 8 these bonds? MR. KEATING: That is what's anticipated, and 9 that is the intended purpose of including those 10 11 conclusions. COMMISSIONER DEASON: I can move staff if 12 there are no other questions. 13 COMMISSIONER CARTER: Second. 14 CHAIRMAN EDGAR: Commissioners, any further 15 16 questions? COMMISSIONER ARRIAGA: May I ask something, 17 18 please. CHAIRMAN EDGAR: Commissioner Arriaga. 19 COMMISSIONER ARRIAGA: Mr. Keating, page 185 20 again. And I know we have spoken about this, but I just 21 22 want to make sure it's clear for everyone. At the top 23 of page 185, you went into a whole explanation of what the Legislature intended to do but did not do. Is it at 24 25 all necessary to try to second-quess the Legislature or

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something like that?

MR. KEATING: Probably not, in hindsight, after having a little more time, after the short turnaround time for the recommendation.

When you look at construing the statute, you look at the plain language of the statute first, and if it's real clear, there's really no need to try to go behind the plain language to discern what the Legislature's intent was. In this case, we believe that the plain language of the statute is clear that it gives the Commission the opportunity to impose any other conditions that it deems appropriate in the financing order. And we don't see any provisions of the statute that are inconsistent with using the lowest cost standard.

16 COMMISSIONER ARRIAGA: I appreciate the 17 clarification. And I know that sometime in the future 18 this is going to come back to us eventually. Not this 19 specific issue, but the fact that the Legislature 20 intended but did not do, somebody is going to raise that 21 argument eventually for other things. That's why I 22 wanted to clarify it.

CHAIRMAN EDGAR: Commissioners, we have a motion and a second on Issue 61. All in favor of the motion say aye.

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(Simultaneous affirmative responses.) CHAIRMAN EDGAR: Opposed? The item is approved. We are on Issue 62.

COMMISSIONER DEASON: Madam Chairman, I have a question on 62.

CHAIRMAN EDGAR: Commissioner Deason.

COMMISSIONER DEASON: The recommendation actually references a decision to be made in Issue 74B and references the bond team concept. I guess the first question is, should we go ahead and address this before we address 74B, or will we come back and revisit this if something in 74B is inconsistent with the decision in Issue 62?

MR. MELSON: Commissioner, if you wanted to proceed to 74B, I notice there are several issues in a row here that do cross-reference 74B, at least Issues 62, 63, and 64, and several -- there's another one. It might make sense to take 74A and B both out of order and deal with the review process, because that then helps answer the question on these. I'm sorry we didn't pick up on that earlier.

22 CHAIRMAN EDGAR: I'm sorry. Mr. Melson? 23 MR. MELSON: I recommend that you may want to 24 move to 74A and B, because we've got several issues in a 25 row that really assume a decision on 74B that has not

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been made.

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CHAIRMAN EDGAR: Okay. Then on the advice of counsel, we will take items out of order, and we will move now to Item 74A. For those following along, I believe that begins on page 205.

MR. KEATING: Commissioners, in Item 74A, staff recommends that an informal meeting with staff, its counsel and advisors, FPL, its counsel and advisors, and intervenors be held at some point before issuance of the financing order to allow input on the portions of the order related to securitization.

The purpose of the meeting would be to ensure that the order -- that there's precise wording in the order that allows for issuance of the bonds on the most favorable terms and meets the anticipated requirements of the financial community.

Most orders that we issue are done so without 17 18 the input -- once the Commission's vote has been taken, without the input of other parties. I think we want to 19 make sure, given the irrevocable nature of this order, 20 21 that it doesn't include any provisions that are going to throw a wrench in the works when it comes time to do the 22 23 financing, and that's why we've proposed -- and I 24 believe that the parties that did brief this issue 25 appear to be in agreement that an informal meeting would

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be appropriate.

And again, that would be limited to review of the financing portions of the order. The order would still be subject to reconsideration under the time frame permitted in the statute.

CHAIRMAN EDGAR: Commissioner Carter.

7 COMMISSIONER CARTER: I like the language, but 8 I just want to be sure that this meeting is not 9 something that's going to -- I mean, we're talking about presecuritization interest and things like that. 10 This is not going to be a meeting that's going to hold up the 11 12 process. This is -- you know what I'm trying to get to Because I don't want us to pat ourselves on the 13 here? 14 back on the front end and stab ourselves in the back on 15 the back end with these meetings.

So give me some comfort here in terms of what the nature of this meeting is. I mean, is this a stop meeting, this is a drop dead meeting, is this a "let's get together have a cup of coffee" meeting? You know what I'm saying?

21 MR. KEATING: Again, it would be for the 22 limited purpose of looking at the financing provisions 23 in the order. To the extent that there's something 24 perhaps that comes up that would require 25 reconsideration, I think that would have to take place.

I don't think we can modify your order, modify an order inconsistent with the vote. I mean, the order is going to have to be consistent with the vote here today. And I don't anticipate it being a meeting where we open up everything for discussion again. It should be a limited scope meeting.

COMMISSIONER CARTER: Thank you, Madam Chairman.

9 CHAIRMAN EDGAR: Commissioners? Yes, 10 Commissioner Deason.

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COMMISSIONER DEASON: And this is just for the period of time from the vote until the order is actually issued. It's a very narrow focus; correct?

MR. KEATING: Correct.

15 COMMISSIONER DEASON: And the purpose is to 16 make sure that the securitization portion of the order 17 is consistent with best practices, I suppose, using that 18 term kind of loosely, but to make sure that the order 19 does not do anything that would do harm to the ultimate 20 issuance of the bonds.

21 MR. MELSON: That's correct. And to the 22 extent after the order is actually issued any party 23 feels that violence is done, they will have an 24 opportunity to seek reconsideration. But we're hoping 25 if there were any issues that could be worked out

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consistent with the order and written in a way that would satisfy the financial community, we could perhaps avoid some delay caused by reconsideration.

COMMISSIONER DEASON: I can move staff, Madam Chairman.

COMMISSIONER CARTER: Second.

CHAIRMAN EDGAR: Commissioners, we have a motion and a second on Issue 74A. All in favor say aye. (Simultaneous affirmative responses.)

CHAIRMAN EDGAR: Opposed? Show 74A approved.

And we will now take up 74B.

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MR. MAUREY: Commissioner, 74B concerns the level of post-financing order regulatory oversight for the transaction.

Staff recommends the Commission, its staff, 15 its outside counsel and financial advisor, along with 16 FPL, FPL'S financial advisor, and its counsel work in a 17 collaborative process to ensure that the structure, 18 marketing, and pricing of the storm recovery bonds 19 result in the lowest cost consistent with prevailing 20 market conditions and the terms of the financing order. 21 Staff recommends that the Commission be represented 22 primarily by its staff, but be advised by its outside 23 counsel and financial advisor. Staff would periodically 24 brief the Commissioners and parties on the progress of 25

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the transaction.

Issues that arise during the process that cannot be resolved collaboratively should be submitted in writing to a designated Commissioner for guidance. If any party objects to the designated Commissioner's proposed resolution, the matter should be submitted to the full Commission for de novo consideration.

The final structure of the transaction, including pricing, should be subject to a limited review of the full Commission for the limited purpose of ensuring that all requirements of the law and the financing order have been met.

In this recommendation, we will talk about 13 three key decisions staff recommends the Commission make 14 regarding its participation in the transaction. We also 15 have a discussion of FPL's proposed review process, a 16 seven-step process with the staff's comments on each 17 step. But if we decide on the first initial three 18 19 decisions, that encompasses the seven-step process that 20 FPL has proposed.

CHAIRMAN EDGAR: Commissioner Carter.

COMMISSIONER CARTER: Thank you, Madam Chair. On staff's recommendation, just kind of in my brain, I'm -- did we not in the process of the hearings, the public hearings, and in the process of the evidentiary hearings

say that whatever we did, we wanted it to be in the most immediate manner possible so that we don't hold up the financing process? We said that; right?

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MR. MAUREY: I believe so, yes.

COMMISSIONER CARTER: Madam Chairman, if I may follow up.

CHAIRMAN EDGAR: Commissioner Carter.

8 COMMISSIONER CARTER: And in your 9 recommendations, it's incumbent upon that to where, even 10 going with your recommendations, if there were an 11 appeal -- I know if we were to say there's one 12 Commissioner that's responsible, but in case there was an appeal by the parties to the full Commission, we 13 14 would expedite that hearing as soon as possible. That's 15 what I'm thinking, Madam Chairman. I know that I didn't 16 see it in here anywhere, but that's what I'm thinking, 17 because when you're talking about bonds, you're talking 18 about dollars, and when you're talking about dollars, 19 you're talking about interest, you're talking about the 20 time value of money. So I'm -- I mean, if that's not in there, that's what my thinking was on that issue, to 21 22 make it as expeditious as possible. Did you guys get 23 that?

24 MR. MAUREY: Well, we looked at this. If it 25 had to -- first of all, if it could not be resolved in a

collaborative process and it had to be kicked up to a designated Commissioner, we would hope that that decision would be final. But if necessary for a look by the full Commission, we would work within the noticing requirements, but we would hold those meetings as expeditiously as possible. We would not necessarily -we wouldn't have to hold any additional hearings, but we would have to notice those meetings for the full Commission.

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COMMISSIONER CARTER: Madam Chairman, just --CHAIRMAN EDGAR: Commissioner Carter.

COMMISSIONER CARTER: And I don't want to beat a dead horse to sleep or anything like that, but it seems to me that the parties that would have to be notified would be the parties to the transaction; right? MR. MAUREY: Yes.

COMMISSIONER CARTER: And if I may follow up, Madam Chairman, obviously, in Florida, we pride ourselves on Government in the Sunshine, so we would obviously have to notify the press and the public at large.

But in that process, my thing is that if there's a bump in the road and it cannot be resolved by one sitting Commissioner, we need to specifically say we want this process to be expedited so that we don't have,

you know, the regular -- this is not a regular matter, in my opinion, and I think we want to have it expedited as soon as possible so that the financial markets will be comfortable. And we're really just talking about best practice in business and all that, but I think that the financial markets would find some comfort in knowing that we're not going to dilly and dally or -- what is it they say in baseball? You know -- well, I won't use that term, but lollygag.

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Thank you, Madam Chairman.

CHAIRMAN EDGAR: Thank you. Commissioner Deason.

COMMISSIONER DEASON: When you use the term 13 "collaborative process," you know, collaborative is a 14 good thing. You know, we encourage collaboration. You 15 16 know, it's reasonable people getting together and discussing matters and hopefully resolving them. But is 17 there some special connotation you give to collaborative 18 19 process, perhaps something that was done in other 20 states? Is there some legal meaning to the term 21 "collaborative process"?

22 MR. MAUREY: I don't know if it has a legal 23 distinction, but it is a process that has been modeled 24 in other states, yes. This recommendation is based on 25 the record in this case, but it has also been

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successfully employed in other transactions in other states. And I would say collaborative process, because there are different parties, different transaction parties involved. Each has their own interests that they're representing, and those interests aren't -while they're not all mutually exclusive, they're not all overlapping either, and so there has to be some give and take so that the specific credit quality of this instrument can be communicated effectively and accurately, but also that all of the rights and responsibilities are understood by everyone and that the instruments can be marketed and sold so that we can take the maximum advantage of the legislation and place the minimum financial burden on the ratepayers.

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15 COMMISSIONER DEASON: Well, let me ask this 16 question. As a result -- hopefully, the collaborative 17 process would go very smoothly. Being an optimist, I 18 would hope that would be the case. But what happens in 19 the -- I know you've got some backstop things here, but 20 if the collaborative process does not work, who has the 21 final say as to what happens, when, and what process is 2.2 followed?

23 MR. MAUREY: Based on staff's recommendation 24 here, it would be the full Commission that would have 25 the final say.

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COMMISSIONER DEASON: And it would be -- it's your recommendation that it would be a de novo -- now, your recommendation is to have one Commissioner assigned, is that correct, and then have a de novo proceeding to the full Commission if necessary? Explain that to me.

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MR. MAUREY: That's correct. One Commissioner 7 would be designated to not necessarily be on the bond 8 team. We're not recommending against their 9 participation on the bond team. But looking at, from a 10 practical standpoint, all of the responsibilities, the 11 weekly conference calls which may turn into multiple 12 calls within a week and even within a day as we get 13 closer to the pricing, the range of responsibilities 14 might be too much for the Commissioner's other 15 responsibilities. 16

So we didn't want to force a Commissioner to be on the bond team, but we certainly wouldn't recommend against it if they wanted to be part of the process. But that's why we recommended multiple staff members be on the bond team for day-to-day activities.

But for the designated Commissioner that's going to resolve differences between the principal transaction parties, if there's a difference between FPL's financial advisor and the Commission's financial

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advisor on some key point, that will be -- those differences would be submitted in writing to the designated Commissioner for a proposed resolution. And only then if some party disagrees with that resolution would it get kicked up to the full Commission for a de novo look.

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COMMISSIONER DEASON: And when it gets kicked up to the full Commission, what type -- and maybe this is a quasi-legal question. What type of noticing requirements, what type of time frames are involved? Does it jeopardize the overall process that we're trying to achieve here?

MR. MAUREY: We've talked about that, and we didn't believe that we would be able to get along with the FAW notice requirements, but that we would be able to satisfy the minimum notice requirements and still have these meetings in a timely manner.

18 MR. KEATING: Commissioner, I think what I had 19 envisioned in the process is, to the extent possible, to 20 use the existing agenda conference schedule. Those are 21 already noticed. You've got the full Commission 22 present. That would probably be the preference to avoid 23 having to have a meeting that's separately noticed.

24 COMMISSIONER DEASON: Okay. Madam Chairman, I25 had one other question.

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I'm looking at your recommendation statement, 1 which is on page 207, the last sentence. It says the 2 Commission should specifically determine that the fees 3 and expenses of its financial advisor and outside 4 counsel in this post-financing order collaborative 5 process are entitled to payment from the bond proceeds. 6 Now, I don't have a problem with that 7 statement if that's as far as it goes. But I do I have 8 -- let me ask this question. Is there going to be some 9 type of review by someone, someplace, somehow, as to the 10 reasonableness of the fees and expenses of our financial 11 advisor and our outside counsel for ultimate payment 12 from bond proceeds? 13 MR. MAUREY: Yes. 14 COMMISSIONER DEASON: And how is that to take 15 place? 16 MR. MAUREY: I believe it's going to be done 17in-house. We have -- the contract manager will review 18 19 those costs for approval. 20 COMMISSIONER DEASON: Who is contract manager? MR. MELSON: Commissioner Deason, let me give 21 maybe a slightly different answer. We've got a contract 22 with a financial advisor that at this point is on an 23 hourly basis, and that contract was entered into as a 24 25 result of an RFP. Under that contract, the staff

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instructs the financial advisor on what tasks he's to undertake, basically approves participation in meetings, that sort of thing. So long as he has performed within the scope of that assignment, there's no post facto review to say, "Hey, wait a minute. This was a lot of hours and a lot of dollars." We've got a contract that calls for those costs to be paid out of the bond proceeds.

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COMMISSIONER DEASON: Is there any outside limitation on what the ultimate amount would be?

MR. MELSON: Not at this point. There may be in terms of the certifications that were referred to in Issue 61, I believe it is. At this point, that type of certification is beyond the scope of the contract, so there will have to be a contract modification negotiated, and presumably we could look at a cap on the fee for that portion of the work. But at this point, there is no overall dollar cap on the contract, and the contract would have to be amended to include one.

20 COMMISSIONER DEASON: Well, let me tell you 21 what my concern is. If we agree with staff's 22 recommendation, these fees are going to be paid out of 23 bond proceeds. Well, what that means is it's coming 24 directly out of the pocket of the ratepayers.

MR. MELSON: Yes, sir.

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COMMISSIONER DEASON: And I think we should engage in the same prudency review of our own internal counsel -- I mean our outside counsel and our advisor as if we were reviewing what we've just gone through with FP&L, the prudency of all the actions and costs that they've incurred, because it's ultimately coming out of the pocket of the ratepayer. I don't want to write a blank check. While I think it's appropriate that we have counsel and that we have an advisor, there needs to be limitations on those costs as well. Would you agree with that?

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MR. MELSON: In the abstract, yes. In many other states, the arrangement has been a fee that is a 13 percentage of the bonds issued, subject to a cap. Ι think we are unique in having gone to an hourly rate, 15 and that was a conscious decision that staff made at the 16 17 front end to go to an hourly rate.

The contracts are -- payment of the advisor is 18 contingent on a bond closing. If we never get to a 19 closing, the Commission is on the hook for nothing. The 20 statute contemplates that our advisor's fees will be 21 22 paid out of the bond proceeds.

I quess what I'm saying is, we could have 23 negotiated a different type of contract, but the RFP we 24 put out we thought after consulting with folks at the 25

Division of Bond Finance and elsewhere was going to be the way that would get us a reasonable cost for the services.

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COMMISSIONER DEASON: There is going to be a review as to the reasonableness of the fees associated with counsel and the advisor?

MR. MELSON: There's a review to ensure that the advisor was performing the work that was assigned under the contract. But if he was performing the work that was assigned, there's no post facto judgment about the total dollar amount, as I recall the current contract.

CHAIRMAN EDGAR: Commissioner Arriaga.

COMMISSIONER ARRIAGA: I'm going to try to get some of the money's worth out of legal counsel, outside counsel. I do have a question for you. He came all the way from San Francisco, so we might as well use him.

18 During the hearing process, I asked two or 19 three times different people a specific question, and 20 every one related me to outside counsel or legal 21 counsel. And the question was, our oversight could be 22 somehow interpreted as some kind of limitation on SEC 23 rulings or SEC regulations. In other words, by 24 participating the way staff is suggesting we participate 25 with full Commission involvement, that could make some

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kind of liability on behalf of the Commission. Is that true?

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MR. CRIDDLE: Under the federal securities laws, responsibility for any materially false or misleading statements rests in the first instance with the issuer of bonds. In this case, it would be the special purpose subsidiary, generally referred to in the application as the SPE, special purpose subsidiary of FPL. That entity would be fully responsible for the entire disclosure. Therefore, the federal securities liability, if any, would rest initially with the issuer.

There are other parties who might have derivative responsibility. For example, FPL as the wholly owned -- the owner of the SPE issuer might have responsibility as a control party. Although it would be derivative responsibility, because FPL wouldn't be the issuer, FPL would be responsible if it either knew or had reasonable grounds to believe that any statement in the disclosure was false or misleading.

If the Public Service Commission were deemed to be a control person of the SPE issuer, then the Public Service Commission in theory might also have responsibility to the extent it also knew or had reasonable grounds to believe that a statement in the disclosure document was false or misleading. We're not

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aware of any case or statement by the SEC that takes the position or even suggests that a regulatory body acting within the scope of its regulatory authority would be treated as a control person of a regulated entity. We also would fully intend and be vigilant to ensure that nothing the Commission requests or urges be included in a disclosure document be false or misleading in any respect.

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However, the financial advisor has testified that in its experience, it's important for a financial advisor to step forward on behalf of ratepayers to ensure that the full credit story in favorable terms is put forward in the disclosure document for the benefit of ratepayers. And so that's what we've seen, for example, take place in Texas, in a recent New Jersey transaction, and the groundwork is set for that same model in a recent West Virginia financing order and in a recent Wisconsin financing order.

Having said all that, staff's recommendation would be that FPL -- would recognize that FPL also has a responsibility as a control party. If anything that's recommended by any party in a disclosure document in the view of FPL would be false or misleading, staff's recommendation, at our urging, has been that FPL have an affirmative duty to step back and not allow the bonds to

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be issued.

So we envision that each party, the Commission and its representatives, as well as FPL, would have a responsibility with respect to disclosure, that the Commission wouldn't supplant the responsibility of FPL, but would be an active and aggressive advocate for the benefit of correct favorable disclosure so as to capture the credit of the instrument for ratepayers.

COMMISSIONER ARRIAGA: So would it be -- let 9 10 me qo to a hypothetical exercise here. Let us assume 11 that we're in the middle of the process, we're ready to 12 write up the prospectus, and all of a sudden FPL says, "I want to include a disclaimer, a bottom footnote 13 14 disclaimer saying that because the Commission has 15 participated fully, we're not totally responsible, or 16 there is a proportional liability on behalf of the Commission, on the part of the Commission." Is that 17 something that could happen? Could you foresee 18 19 something like that happening? And this is 20 hypothetical. And again, it goes back to all the 21 questions that I asked in the hearing, and I did not get 22 a straight answer.

23 MR. CRIDDLE: I suppose you would really need 24 to ask FPL, but I haven't seen that dynamic arise. What 25 I have seen arise in other transactions in other states

has been the financial advisor pressing for a more fulsome, a more complete disclosure of the favorable credit features of securitized utility bonds and utilities being more reticent about including a more complete statement of the favorable features, and there has been considerable give and take. But in each case, the utilities had the responsibility to make sure ultimately it's comfortable with the disclosure, and if it were uncomfortable, it would have had a responsibility to step back and not allow the bonds to be issued.

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COMMISSIONER ARRIAGA: Thank you. May I continue?

CHAIRMAN EDGAR: Commissioner Arriaga.

COMMISSIONER ARRIAGA: Thank you. So now, having heard that, I go to Decisions 1, 2, and 3 that we have to make according to the staff proposal, because we can be unconcerned with the fact that there may be some kind of disclaimer, and we can go ahead and review staff's recommendation with Decisions 1, 2, and 3.

Two and 3 are okay to me, perfectly okay. But I see that you stepped away on Issue 1, and you do not include the Commissioner in your recommendation. You include the bond team without the Commissioner, and you insinuate that X Commissioner may not have the proper

time to take care of this and work along with you. And 1 I can understand that. I personally will say, yes, 2 you're right. But would it be wrong, would it be a 3 problem to include a Commissioner in Decision 1 in the 4 bond team all from the beginning? 5 Absolutely not. It would not MR. MAUREY: 6 wrong. You could have a Commissioner on the bond team. 7 COMMISSIONER ARRIAGA: Then why are you not 8 recommending that possibility? 9 MR. MAUREY: Well, for the reasons you just --10 11 COMMISSIONER ARRIAGA: Because of our time? MR. MAUREY: Because of the time constraints. 12 We looked at it purely from a practical standpoint, not 13 that any given Commissioner couldn't do it, but we just 14 didn't want to put that kind of demands on their time. 15 COMMISSIONER ARRIAGA: And I appreciate that. 16 Madam Chair, I'm going to yield to you and to 17 Commissioner Deason any kind of personal interest in 18 being the Commissioner. I am not -- I would allow you 19 make that -- I would suggest that you make that decision 20 yourself, but if you don't want to make it, I'm going to 21 also suggest that Commissioner Deason would be the most 22 appropriate. I'm sorry to throw that in your lap. 23 CHAIRMAN EDGAR: I'm not sure I had a chance. 24 COMMISSIONER ARRIAGA: He's the Prehearing 25

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CHAIRMAN EDGAR: That was a pretty short window to --

COMMISSIONER ARRIAGA: What I really wanted to say, I yield. I yield to do whatever you wish.

COMMISSIONER DEASON: So after you confirmed that it would be very burdensome. Thank you, Commissioner.

COMMISSIONER ARRIAGA: You're really the best prepared because of your background and all that.

COMMISSIONER DEASON: I would defer to the Chairman, and if she would free my schedule up --

COMMISSIONER ARRIAGA: I'm comfortable with the proposals made by staff, except in Decision 1, I would suggest that if the designated Commissioner wants to take on that responsibility, that he also be included, he or she be included on the bond team. That would be my only modification to the proposal made by 19 staff.

21 COMMISSIONER CARTER: Madam Chair, on this 22 Commissioner that's involved, particularly if it's our 23 Chairman, I mean, with the demands on your time, and if 24 it's Commissioner Deason and the demands on his time, still I would think that -- I would hate -- I'm just 25

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CHAIRMAN EDGAR: Commissioners, discussion?

thinking aloud. I would hate to have the bond team cancel a meeting just because a Commissioner can't make it, even when staff is there to check out the dotting of the I's and the crossing of the T's.

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So I would just -- if you're going to do that -- I mean, I don't read it as precluding the Commissioner from participating, but if I am, then I just would say you would want to put it in such a manner where the Commissioner could participate at his or her discretion with the support of staff, because staff would be there on a day-to-day basis.

CHAIRMAN EDGAR: Commissioner Carter, I am in agreement with your comments and am very comfortable with that.

In essence, since I'm obviously just speaking 15 personally as the Chair of the moment, and hopefully a 16 little while beyond, but I would think each of you, many 17 of you sitting here with me might have an interest in 18 this as well, which is that I think it's important 19 20 within the structure that we have that we don't start carving out exceptions for the administrative function 21 of the Chairman's office. So, with that, my preference 22 is that the Chairman's office, and I do mean office, 23 from this point forward and into the next years retains 24 25 that ability. I think that's important.

With that said, while I am the Chair, I am 1 2 always going to look first to the Prehearing Officer for 3 any post-hearing activities, decisions, or items that need to be addressed. But I do, Commissioner Carter --4 again, I am comfortable with a Commissioner, and in this 5 instance, I think it should be the Prehearing Officer 6 7 being the one Commissioner who is most involved in those items. But as far as -- and for them to be able to 8 determine their degree of participation and the method 9 of that participation is the way that I'm most 10 11 comfortable. 12 So Commissioners, with that, we are on 74B. Is there a motion? 13 COMMISSIONER DEASON: I would move staff's 14 recommendation consistent with the discussion that we've 15 had. 16 17 COMMISSIONER CARTER: Second. 18 COMMISSIONER DEASON: Whatever that means. CHAIRMAN EDGAR: All in favor of the motion 19 20 say aye. (Simultaneous affirmative responses.) 21 22 CHAIRMAN EDGAR: Opposed? And the motion 23 carries. It is almost five o'clock. Commissioners, I do think we're in the home stretch. Although we're 24 25 about two-thirds of the way through the issues by

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number, there are a number of issues ahead that have 1 2 been stipulated and/or withdrawn. But as it is five 3 o'clock, I would like to take about a 10-minute break, and then we will come back. 4 Mr. Keating, did you have a comment? 5 MR. KEATING: I was just going to add that 6 7 based on the vote on 74B, during the break we can go back through some of the prior issues to see which ones 8 9 are essentially resolved by the vote on Issue 74B. 10 CHAIRMAN EDGAR: Thank you. And with that, we 11 will come back at 5:15. (Short recess.) 12 13 CHAIRMAN EDGAR: We'll go back on the record. Commissioners, our legal counsel tells me that 14 15 although we have covered probably much in our discussion 16 that is contained in some of the previous items, in the interest of making sure that we don't miss something, it 17 18 probably behooves to us to go back through the items that we have not yet addressed in our chronological 19 20 order. So with that, we will begin on Issue 62 and move 21 through the list until we get to the end. And so if we'll take up Issue 62, Commissioners, questions or 22 discussion? 23 24 Commissioner Carter. I just had a -- excuse 25 COMMISSIONER CARTER:

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1 me, Madam Chairman. I just had brief question about --2 in light of what we've done in our earlier votes on 74B, 3 what implication does this have on Issue 62? CHAIRMAN EDGAR: Mr. Keating. 4 5 MR. KEATING: Looking at the recommendation statement in Issue 62, I believe what we've discussed in 6 74B probably addresses the first sentence in the 7 recommendation statement. I'm not sure the second 8 9 sentence is explicitly addressed. That's part of the 10 reason I suggested to the Chair that we go back through 11 these. I don't want to inadvertently not address 12 something that we had intended to address in these 13 separate issues. And I look to Mr. Maurey to help me if my recollection is incorrect on any of these. 14 15 CHAIRMAN EDGAR: Commissioner Carter. COMMISSIONER CARTER: For a follow-up, Madam 16 17 Chairman. So in essence, your recommendation for Item 18 62 stands? 19 MR. KEATING: Yes. 20 COMMISSIONER CARTER: Okay. Thank you. 21 CHAIRMAN EDGAR: Thank you. 22 COMMISSIONER DEASON: Move staff on 62. 23 COMMISSIONER CARTER: Second. 24 CHAIRMAN EDGAR: Motion and a second. All in favor of the motion on Issue 62 say aye. 25

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1	(Simultaneous affirmative responses.)
2	CHAIRMAN EDGAR: Opposed? Show Issue 62
3	approved. That brings us to 63.
4	COMMISSIONER DEASON: Move staff.
5	COMMISSIONER CARTER: Second.
6	CHAIRMAN EDGAR: Motion and a second on Issue
7	63. All in favor say aye.
8	(Simultaneous affirmative responses.)
9	CHAIRMAN EDGAR: Opposed? Show Issue 63
10	approved. Issue 64.
11	COMMISSIONER DEASON: Move staff.
12	COMMISSIONER CARTER: Second.
13	CHAIRMAN EDGAR: Motion and a second on Issue
14	64. All in favor say aye.
15	(Simultaneous affirmative responses.)
16	CHAIRMAN EDGAR: Opposed? Show Issue 64
17	approved. We are on Issue 65.
18	COMMISSIONER DEASON: Move staff.
19	COMMISSIONER CARTER: Second.
20	CHAIRMAN EDGAR: Motion and a second. All in
21	favor of the motion for Issue 65 say aye.
22	(Simultaneous affirmative responses.)
23	CHAIRMAN EDGAR: Opposed? Show Issue 65
24	approved. Issue 66.
25	COMMISSIONER DEASON: I had a
	FLORIDA PUBLIC SERVICE COMMISSION

1 CHAIRMAN EDGAR: Commissioner Deason. 2 COMMISSIONER DEASON: -- question as to -- is 3 this issue moot at this point, or is this something we need to address? 4 MR. MAUREY: I don't believe it's moot. 5 We're 6 proposing that the initial true-up letter be combined 7 with the issuance advice letter. There wouldn't be a 8 need for a separate letter. The initial true-up letter 9 will provide the projected initial storm bond repayment 10 charges and tax charges and also provide the tariff 11 sheets, but we can have that all combined with the 12 issuance advice letter, as discussed in Issue 65. 13 COMMISSIONER DEASON: With that understanding, 14 I can move staff. 15 COMMISSIONER CARTER: Second. 16 CHAIRMAN EDGAR: Motion and a second. All in 17 favor of the motion for Issue 66 say aye. 18 (Simultaneous affirmative responses.) 19 CHAIRMAN EDGAR: Opposed? Issue 66 is 20 approved. Issue 67. 21 COMMISSIONER DEASON: Move staff on 67. 22 COMMISSIONER CARTER: Second. 23 CHAIRMAN EDGAR: Those in favor of the motion 2.4 say aye. 25 (Simultaneous affirmative responses.) FLORIDA PUBLIC SERVICE COMMISSION

CHAIRMAN EDGAR: Opposed? Issue 67 is 1 2 approved. Issue 68. 3 COMMISSIONER DEASON: Move staff. 4 COMMISSIONER CARTER: Second. 5 CHAIRMAN EDGAR: Motion and a second. All in 6 favor of the motion say aye. 7 (Simultaneous affirmative responses.) 8 CHAIRMAN EDGAR: Opposed? Issue 68 is 9 approved. Commissioners, Issue 69 and Issue 70 have been 10 11 withdrawn. We are on Issue 71. 12 COMMISSIONER DEASON: Move staff. COMMISSIONER CARTER: Second. 13 14 CHAIRMAN EDGAR: All in favor of the motion on 15 Issue 71 say aye. (Simultaneous affirmative responses.) 16 17 CHAIRMAN EDGAR: Opposed? Show 71 approved. 18 Commissioners, Issue 72 and 73 have been 19 stipulated. We need a motion to approve the 20 stipulations. 21 COMMISSIONER CARTER: Move staff on 73, Issues 22 72 and 73. COMMISSIONER DEASON: Second. 23 24 CHAIRMAN EDGAR: Those in favor of the motion 25 say aye. FLORIDA PUBLIC SERVICE COMMISSION

(Simultaneous affirmative responses.) 1 CHAIRMAN EDGAR: We are on Issue 74. 2 COMMISSIONER DEASON: Move staff. 3 COMMISSIONER CARTER: Second. 4 CHAIRMAN EDGAR: All in favor of the motion 5 6 say aye. (Simultaneous affirmative responses.) 7 CHAIRMAN EDGAR: Opposed? Show Issue 74 8 approved. That will bring us to Issue 75. 9 COMMISSIONER DEASON: Move staff on 75. 10 11 COMMISSIONER CARTER: Second. CHAIRMAN EDGAR: Those in favor of the motion 12 13 on Issue 75 say aye. (Simultaneous affirmative responses.) 14 15 CHAIRMAN EDGAR: Opposed? Show 75 approved. We are on Issue 76. 16 17 Commissioner Arriaga. 18 COMMISSIONER ARRIAGA: Seventy-six? 19 CHAIRMAN EDGAR: Yes. COMMISSIONER ARRIAGA: I was reading this, and 20 something came up in my mind that concerned me. Are you 21 22 saying that if anything happens here that delays 23 indefinitely or for a short period or medium-term period 24 of time, there is absolutely no recovery? 25 MR. MAUREY: What staff is recommending in

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this issue is that the Commission not approve an interim surcharge for 2005 at this time. With the Commission issuing a financing order in the form that we believe, based on all its decisions earlier in the case, the company will be able to issue storm recovery bonds in a timely manner.

If at some point in the future the company uncovers some delay, something occurs, there's an appeal and the bond issuance is delayed, at that time, the company is free to file a petition to have an interim surcharge imposed then for the recovery of 2005 costs. It would be a matter that could be taken up relatively quickly, much like the interim surcharge was approved for 2004 recovery.

COMMISSIONER ARRIAGA: Let me continue, please. Let's go to a hypothetical scenario, and let's remember our rate rebalancing case that went all the way up to the Supreme Court, and it took two years for it be resolved. In the meantime, everything was paralyzed completely. So let's say that XYZ party decides to protest this whole process and take it all the way to the Supreme Court. What's going to happen? Are you saying it's zero?

4 MR. MAUREY: Well, no. If that were to be the 5 case and the company finds itself in that position, say,

six weeks, eight weeks from now, when they're well into the process of trying -- well, let me back up. If the financing order is appealed, that will be before the bonds are moving towards being issued. And if this financing order is appealed, then it's staff's recommendation that the company come back at that time with a separate petition and ask for a surcharge for 2005 interim recovery.

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COMMISSIONER ARRIAGA: But isn't this an unnecessary burden that can be solved? I mean, why place a additional burden on the company that I believe is unnecessary? Why not recognize the fact that a third party may come in and delay this thing for XYZ reason and put the company in harm's way?

MR. MAUREY: You have a point, Commissioner. There is that extra step. But we're also hopeful that the transaction goes through as planned and there isn't an appeal, there isn't any delay, and they issue the bonds.

20 COMMISSIONER ARRIAGA: Let me take you back to 21 the rate rebalancing case. Everybody was hopeful that 22 nothing was going to happen, and it went all the way up 23 to the Supreme Court. We need to be fair and listen to 24 all sides and equate them. Do you have any suggestion? 25 MR. WILLIS: Commissioner, you could put a

requirement in here -- and this is, of course, with 1 legal's approval. You could put a requirement in here 2 to have a surcharge approved if a party other than FPL 3 protests it at that point. You could have an automatic 4 5 provision. COMMISSIONER ARRIAGA: What you're saying is 6 7 anybody can protest except FP&L? MR. WILLIS: Yes. 8 9 COMMISSIONER ARRIAGA: That's fine with me. MR. WILLIS: That would protect FP&L at that 10 11 point. COMMISSIONER ARRIAGA: Okay. Thank you. 12 CHAIRMAN EDGAR: Commissioner Carter. 13 COMMISSIONER CARTER: The part that gives me 14 heartburn is -- one would be -- well, obviously, a lot 15 of people do a lot of things for a lot of different 16 reasons, and we certainly wouldn't want to hold up 17 18 the -- the company has incurred costs. We know that. Ι mean, all of us here know that. We certainly don't want 19 20 to have anyone playing games out there to work an extraordinary burden on the company. By the same token, 21 we wouldn't want the company to sandbag either. 22 23 But I think that somewhere there's a comfort 24 zone, if you will, or a meeting of the minds, because 25 I'm thinking that if -- let's say hypothetically, if you

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take what Commissioner Arriaga has said about the rate rebalancing case, it takes two years. When you get the rate increase, do we just automatically throw a number out there, or how do we -- do you know what I'm saying? Do we just say, "Well, we'll just grant them a rate increase"? What's the amount of the rate increase? When does it -- I mean, do we not have a transparent process then? I mean, since you guys are thinking aloud, I'm thinking aloud with you. I'm trying to --

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MR. MAUREY: In its application, the company offered a 2005 surcharge. I believe it was \$2.98 for 1,000 kWH that would be additive to the 2004 surcharge currently in place, to start being billed by August 15th if the securitization bonds are delayed for any reason.

15 It's staff's position that the Commission doesn't need to make that decision now, that if there is 16 17 a delay later, that the company could come back and get that interim surcharge. The prudence of those costs 18 19 have already been determined earlier today, and that 20 charge would probably need to be recalculated to be 21 consistent with the decisions that were made earlier today. But that would be available to the company, and 22 it would be some interim protection that would be 23 available to them quickly. But it's staff's 24 recommendation that if the bond transaction in fact is 25

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delayed, then they come back after that and petition for 1 that surcharge. 2 COMMISSIONER CARTER: Madam Chairman, just one 3 itty-bitty follow-up. 4 CHAIRMAN EDGAR: Commissioner Carter. 5 COMMISSIONER CARTER: But it's multiple. 6 CHAIRMAN EDGAR: And I knew that. 7 COMMISSIONER CARTER: You're at 1.57 a month, 8 and now you're saying it's 2.78? 9 MR. MAUREY: I'm sorry. I believe it's 1.65 a 10 month right now, the current 2004 surcharge. It's per 11 thousand kWH, obviously. And in its petition, FPL 12 requested a 2005 surcharge of \$2.98 per thousand kWH. 13 Again, that was based on their estimate of their costs. 14 Now that you've made decisions that have adjusted that 15 level, that factor would be reduced. Staff doesn't have 16 that calculation in front of us. We don't know what 17 that 2005 interim surcharge would be. 18 MR. WILLIS: The two surcharges would have to 19 be on top of each other. They already have one for 20 2004. 21 That's exactly what I COMMISSIONER CARTER: 22 23 was asking. There you go. MR. WILLIS: The new one would be only for the 24 2005 costs. It would not include anything to rebuild 25

1 the reserve. It would have to be only for the 2005 costs, and that would be on top of the 2004. So you 2 would have the two costs running simultaneously. 3 COMMISSIONER CARTER: Thank you. 4 COMMISSIONER ARRIAGA: 5 May I? CHAIRMAN EDGAR: Commissioner Arriaga. 6 7 COMMISSIONER ARRIAGA: Thank you. And I can relate to Commissioner Carter's concern about the 8 amount, but I wasn't talking about the amount. I'm 9 talking about the process. I think if I read your 10 recommendation right, it's absolutely no. That's what 11 12 I'm reading in your recommendation. It says no interim surcharge. But what you said to me verbally a few 13 14 minutes ago is different. 15 MR. MAUREY: Okay. I apologize. 16 COMMISSIONER ARRIAGA: Can you clarify the 17 specific recommendation? MR. MAUREY: Okay. I apologize for any 18 misunderstanding. 19 20 COMMISSIONER ARRIAGA: No, don't worry. 21 MR. MAUREY: The recommendation is -- the 22 question as it's written is, should the Commission 23 approve an interim surcharge today to be implemented on 24 or after August 15th in the event the bonds get delayed. And our position is no, it should not do that at this 25

time.

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I offered in the form of an oral communication 2 that the company is free to petition for a separate 3 interim surcharge at any point in the future, and if the 4 bonds are delayed at some point in the future and the 5 company takes advantage of that opportunity then, then 6 the Commission can consider an interim surcharge then at 7 that point in time, and that it's staff's recommendation 8 that it's not necessary to approve an interim surcharge 9 today. 10 COMMISSIONER ARRIAGA: And I understand what 11 12 you're saying, but I don't read it. And I'm worried that -- is this going to be interpreted as no, you 13 cannot have an interim surcharge. 14 MR. MAUREY: Okay. I understand your 15 question. We should clarify that. Our position is no, 16 17 in the way the question is asked, should an interim surcharge be approved today. We're not saying, no, an 18 interim surcharge should never be approved under a 19 20 separate petition. MR. MELSON: Commissioner Arriaga? 21 22 COMMISSIONER ARRIAGA: Yes, sir. 23 MR. MELSON: To address your concern, if what 24 Mr. Maurey has described would address it, you could amend the staff's recommendation statement to add a 25

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sentence that says something to the effect, "This does 1 not preclude FPL from seeking an interim surcharge at a 2 future date in the event of an undue delay," and make it 3 clear that you contemplate that they could come back and 4 that this hasn't put the issue to bed forever. 5 COMMISSIONER ARRIAGA: Thank you, Mr. Melson. 6 I appreciate the clarification, and I accept it, and, 7 yes, I will make a motion with that addendum. 8 CHAIRMAN EDGAR: And, Mr. Melson, if indeed we 9 were to find ourselves in that hypothetical situation, 10 that petition would come before us at an already 11 12 scheduled agenda conference? 13 MR. MELSON: Correct. 14 CHAIRMAN EDGAR: And I'll also note that, 15 Commissioner Arriaga, the example you used of the rate 16 rebalancing, which was delayed for a significant amount of time, that in that instance they did not have 17 Commissioner Deason on the bond team. 18 (Laughter.) 19 CHAIRMAN EDGAR: Commissioner Arriaga, did you 20 make a motion? 21 COMMISSIONER ARRIAGA: I did. I did make a 22 motion adding what Mr. Melson had indicated. 23 COMMISSIONER CARTER: Second the motion. 24 CHAIRMAN EDGAR: We have a motion and a 25

second. Is there further discussion? All in favor of 1 2 the motion say aye. (Simultaneous affirmative responses.) 3 4 CHAIRMAN EDGAR: Opposed? Show the motion approved. We are on Issue 77. 5 6 COMMISSIONER DEASON: Move staff. 7 COMMISSIONER CARTER: Second. 8 CHAIRMAN EDGAR: Motion and a second. All in 9 favor say aye. (Simultaneous affirmative responses.) 10 11 CHAIRMAN EDGAR: Approved? I'm sorry. 12 Opposed? 13 COMMISSIONER ARRIAGA: It's getting late. 14 CHAIRMAN EDGAR: Where's my coffee? Okay. Issue 77 has been approved. We are on Issue 78. 15 16 COMMISSIONER DEASON: Move staff. 17 COMMISSIONER CARTER: Second. 18 CHAIRMAN EDGAR: All in favor of the motion 19 say aye. 20 (Simultaneous affirmative responses.) 21 CHAIRMAN EDGAR: Opposed? Show Issue 78 22 approved. Issue 79 has been stipulated. We need a 23 24 motion in favor of the stipulation. 25 COMMISSIONER DEASON: Move the stipulation. FLORIDA PUBLIC SERVICE COMMISSION

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1	COMMISSIONER CARTER: Second.	
2	CHAIRMAN EDGAR: Those in favor of the motion	
3	say aye.	
4	(Simultaneous affirmative responses.)	
5	CHAIRMAN EDGAR: Opposed? Show Issue 79	
6	approved. We are on Item 80.	
7	COMMISSIONER DEASON: Move staff.	
8	COMMISSIONER CARTER: Second.	
9	CHAIRMAN EDGAR: All in favor of the motion	
10	for Item 80 say aye.	
11	(Simultaneous affirmative responses.)	
12	CHAIRMAN EDGAR: Opposed? Show Item 80	
13	approved. We are on Issue 81.	
14	COMMISSIONER DEASON: Move staff.	
15	COMMISSIONER CARTER: Second.	
16	CHAIRMAN EDGAR: All in favor of the motion	
17	say aye.	
18	(Simultaneous affirmative responses.)	
19	CHAIRMAN EDGAR: Opposed? Show Issue 81	
20	approved. We are on Issue 82.	
21	COMMISSIONER DEASON: Move staff.	
22	COMMISSIONER CARTER: Second.	
23	CHAIRMAN EDGAR: Those in favor of the motion	
24	say aye.	
25	(Simultaneous affirmative responses.)	
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CHAIRMAN EDGAR: Opposed? Show Item 82 1 2 approved. 3 Commissioners, we are on Item 83, which is a stipulated issue. Is there a motion in favor of the 4 stipulation? 5 COMMISSIONER CARTER: Madam Chairman. 6 CHAIRMAN EDGAR: Commissioner Carter. 7 8 COMMISSIONER CARTER: If I may, in light of the fact that Items 84, 85, 86, and 87 are stipulated, I 9 10 would move the approval of those issues. 11 CHAIRMAN EDGAR: So moved. Is there a second? COMMISSIONER DEASON: Second. 12 CHAIRMAN EDGAR: Motion and a second to 13 14 approve Issues 83, 84, 85, 86, and 87. All in favor say 15 aye. 16 (Simultaneous affirmative responses.) 17 CHAIRMAN EDGAR: Opposed? Show those issues 18 approved. We are on Issue 88. COMMISSIONER DEASON: Move staff. 19 20 COMMISSIONER CARTER: Second. CHAIRMAN EDGAR: All in favor of Issue 88 per 21 22 the motion say aye. (Simultaneous affirmative responses.). 23 24 CHAIRMAN EDGAR: Opposed? Show Issue 88 25 approved.

Commissioners, that takes us all of the way through the 90 issues that we have before us. We've moved through a lot of information thoroughly, timely, and I appreciate your cooperation.

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I would like to before we close thank again our staff for the enormous workload that they have had to work their way through to get us to this point today. As you know, we had a very long hearing. We had a very short turnaround time for a number of the pieces to get us to this point that was dictated by the statutory framework. We are implementing a statute of first impression.

And I would like to take this opportunity to again urge the collaboration of the bond team and that we move forward through the next steps without undue delay.

Commissioner Keating -- I'm so sorry. Counselor Keating. MR. KEATING: Where do I sit?

20 COMMISSIONER CARTER: She's just kidding.
21 COMMISSIONER ARRIAGA: We've got two seats.
22 CHAIRMAN EDGAR: Don't we all. Mr. Keating,
23 are there any further items that we need to take up?
24 MR. KEATING: None that I'm aware of.
25 CHAIRMAN EDGAR: Thank you. Commissioner

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Carter.

COMMISSIONER CARTER: Madam Chairman, if I may be recognized for the good of the order.

CHAIRMAN EDGAR: You may.

5 COMMISSIONER CARTER: On behalf of 6 Commissioners Tew and Arriaga and myself, we have 7 extended an opportunity to our staff to visit with us 8 tomorrow morning before their hard work in not only 9 doing their regular jobs, but working with us through 10 the confirmation process, and so tomorrow we want to 11 have a good, old-fashioned PSC breakfast. It's in Room 12 140 for staff, all of our Tallahassee staff, at 8:00 13 In fact, our Chairman and Commissioner Deason as a.m. 14 well, the entire Commissioners will be there, and we 15 want to tell staff how much we sincerely appreciate your 16 help.

Thank you, Madam Chairman.

18 CHAIRMAN EDGAR: Thank you. Commissioners, 19 further comments? 20

We are adjourned.

(Proceedings concluded at 5:40 p.m.)

1	CERTIFICATE OF REPORTER
2	
3	STATE OF FLORIDA:
4	COUNTY OF LEON:
5	I, MARY ALLEN NEEL, Registered Professional
6	Reporter, do hereby certify that the foregoing
7	proceedings were taken before me at the time and place
8	therein designated; that my shorthand notes were
9	thereafter translated under my supervision; and the
10	foregoing pages numbered 49 through 159 are a true and
11	correct record of the aforesaid proceedings.
12	I FURTHER CERTIFY that I am not a relative,
13	employee, attorney or counsel of any of the parties, nor
14	relative or employee of such attorney or counsel, or
15	financially interested in the foregoing action.
16	DATED THIS 16th day of May, 2006.
17	
18	Mary allen Beel / Sp
19	MARY ALLEN NEEL, RPR 2894-A Remington Green Lane
20	Tallahassee, Florida 32308 (850) 878-2221
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