050257-TP Motion for Extension of the Discovery Period (I am resending this all in one document)

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From:	Fatool, Vicki [Vicki.Fatool@BellSouth.COM]	91		
Sent:	Wednesday, July 19, 2006 4:48 PM			
То:	Filings@psc.state.fl.us			
Subject:	050257-TP Motion for Extension of the Discovery Period (I am resending thi	is all in c	ne docu	iment)
Importance:	High			
Attachments	: 050257-T.pdf			

A. Vicki Fatool

Matilda Sanders

Legal Secretary to James Meza III BellSouth Telecommunications, Inc. 150 South Monroe Street Suite 400 Tallahassee, Florida 32301 (305) 347-5560 vicki.fatool@bellsouth.com

B. Docket No. 050257-TP

Complaint by BellSouth Telecommunications, Inc., Regarding the Operation of a Telecommunications Company by Miami-Dade County in Violation of Florida Statutes and Commission Rules

- C. BellSouth Telecommunications, Inc. on behalf of James Meza III
- D. 73 pages total (includes letter, pleading, certificate of service and exhibits A thru H)
- E. BellSouth Telecommunications, Inc.'s Motion for Extension of the Discovery Period

<<050257-T.pdf>>

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Legal Department

James Meza III General Counsel - Florida

BellSouth Telecommunications, Inc. 150 South Monroe Street Room 400 Tallahassee, Florida 32301 (305) 347-5558

July 19, 2006

Mrs. Blanca S. Bayó Director, Division of the Commission Clerk and Administrative Services Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Re: <u>Docket No. 050257-TL</u>: Complaint by BellSouth Telecommunications, Inc., Regarding the Operation of a Telecommunications Company by Miami-Dade County in Violation of Florida Statutes and Commission Rules

Dear Ms. Bayó:

Enclosed is BellSouth Telecommunications, Inc.'s Motion for Extension of the Discovery Period, which we ask that you file in the captioned docket.

Copies were served to the parties shown on the attached Certificate of Service.

Sincerely

cc: All Parties of Record Jerry D. Hendrix E. Earl Edenfield, Jr.

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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In re: Complaint by BellSouth Tele-Communications, Inc., Regarding The Operation of a Telecommunications Company by Miami-Dade County in Violation of Florida Statutes and Commission Rules

DOCKET NO. 050257-TL

BELLSOUTH TELECOMMUNICATIONS, INC.'S MOTION FOR EXTENSION OF THE DISCOVERY PERIOD

BellSouth Telecommunications, Inc. ("BellSouth"), by and through undersigned counsel, moves for an extension of the discovery period, which ends July 20, 2006, for purposes which include, but may not be limited to, taking discovery concerning airport security pursuant to an affidavit produced by Miami-Dade County (the "County") and the County's contention that its STS system is integral to airport security and/or the safe and efficient transportation of passengers through the airport. In support thereof, BellSouth states as follows:

1. In this proceeding, the County asserted that its telephone system at Miami International Airport ("MIA") is an integral part of the airport's security, important for communications among police, fire and the operations center, and key to the safe and efficient transportation of passengers and freight through MIA. <u>See</u> Motion to Dismiss, attached hereto as Exhibit A, at 23-25.

2. In support of this contention, the County filed the Affidavit of Mark Forare, identified as the Assistant Aviation Director of Security for the Miami-Dade County Aviation Department. The affidavit describes the role of the County's shared airport system, its functional abilities, its use by concessionaires, vendors and tenants, the

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need for notification during evacuations and bomb threat alerts, and the system's use by emergency and security personnel.

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3. Subsequently, at the hearing before the Public Service Commission on the County's Motion to Dismiss, the County asserted that the reason the concessions at MIA are part of the shared system is for evacuations such as those that the County said occurred on six specific dates in 2004 and 2005 (July 11, 2005, January 21, 2005, January 12, 2005, December 14, 2004, September 25, 2004 and August 16, 2004). <u>See</u> Transcript of Hearing, August 2, 2005, attached hereto in pertinent part as Exhibit B, at 11-12.

4. In order to begin challenging this contention, BellSouth propounded a discovery request, seeking:

Any and all documents which support the County's contention that STS was necessary for the evacuation of Miami-Dade County International Airport on July 11, 2005, January 21, 2005, January 12, 2005, December 14, 2004, September 25, 2004 and August 16, 2004.

<u>See</u> BellSouth Telecommunications, Inc.'s First Request for Production to Miami-Dade County ("BellSouth's First Request for Production"), attached hereto as Exhibit C, No. 12, at 7 (specifically referring to the hearing transcript at pages 11-12).

5. The County responded that it would produce documents responsive to No. 12 among those responsive to BellSouth's First Request for Production. Approximately two weeks ago, the County produced one box of documents allegedly responsive to BellSouth's First Request for Production. In reviewing the documents, BellSouth located a single page related to the evacuations on the six referenced dates in 2004 and 2005. The document is attached hereto as Exhibit D.

6. On July 13, 2006, BellSouth's counsel asked the County for dates for the deposition of Mr. Forare, the County's affiant, regarding the issues raised in his affidavit

and the just-produced document regarding the airport evacuations. <u>See</u> Letter from Martin B. Goldberg to David Stephen Hope and Jean L. Kiddoo, July 13, 2006, attached hereto as Exhibit E. The County did not respond, even though the discovery deadline was scheduled to expire the following week.

7. Having gotten no response from the County, BellSouth's counsel again wrote, on July 17, 2006, asking for deposition dates for Mr. Forare. <u>See</u> Letter from Martin B. Goldberg to David Stephen Hope and Jean L. Kiddoo, July 17, 2006, attached hereto as Exhibit F. BellSouth's counsel also called that same day and sent an e-mail to the County's counsel to obtain deposition dates. <u>See</u> E-mail from Martin B. Goldberg to David Hope, July 17, 2006, attached hereto as Exhibit G. By e-mail, the County thereafter summarily informed BellSouth that Mr. Forare had retired and was no longer a County employee. <u>See</u> E-mail from David Hope to Martin B. Goldberg, July 17, 2006, attached hereto as Exhibit H.

8. As noted above, in this proceeding the County contends that security is a key reason it should be permitted to operate the shared tenant system at MIA and not be subject to Commission's jurisdiction or certification requirements. Therefore, BellSouth should be permitted to inquire into and test the County's contention through discovery.

9. The County has only recently produced the document related to airport evacuations and only recently informed BellSouth that its affiant on security issues is no longer available. Consequently, BellSouth is in need of an extension of the discovery period for discovery aimed at this issue.

10. Additionally, in its recently filed motion to compel, BeilSouth has asked the Commission for an extension of the discovery deadline to address discovery needed, if

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any, to respond to the County's current customer list which the County has produced to the Commission but has withheld from BellSouth on the purported basis of a trade secret privilege. Should the Commission provide BellSouth access to this information, BellSouth also requests additional time to conduct discovery concerning this information as well. Of course, in order to save time and be efficient with the remaining discovery, BellSouth would strongly prefer to have this customer information in hand prior to the taking of discovery aimed at the security issues outlined herein.

11. BellSouth attaches hereto a Notice of Taking Deposition of the person with the most knowledge of these issues and proposes that the deposition be allowed to take place on August 22, 2006, or at another mutually agreeable time in August. The timing of the deposition, beyond the existing discovery cutoff of July 20, 2006, will not prejudice the County. By contrast, if BellSouth is unable to take the deposition on this issue, BellSouth will be prejudiced in presenting its case and refuting the County's contention that its shared tenant system and its current use of the system is integral to airport security and/or the safe and efficient transportation of passengers through the airport.

12. Consequently, BellSouth requests an extension of the discovery period for purposes which include, but may not be limited to, the taking of this deposition at a time mutually agreeable to the County and the Commission Staff, and taking any additional discovery aimed at this issue.

WHEREFORE, BellSouth Telecommunications, Inc. moves for an extension of the discovery period, which ends July 20, 2006, for purposes which include, but may not be limited to, deposing the person or persons with the most knowledge, representing Miami-Dade County, of the contents of an affidavit regarding airport security, the

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DOCKET NO. 050257-TL

recently produced document regarding airport evacuations, the County's contention that its STS system is integral to airport security and/or the safe and efficient transportation of passengers through the airport and any other necessary discovery that arises therefrom.

Respectfully submitted:

BELLSOUTH TELECOMMUNICATIONS, INC.

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James Meza, Esq. Sharon R. Liebman, Esq. c/o Nancy H. Sims 150 South Monroe Street, Suite 400 Tallahassee, Florida 32301 (305) 347-5558

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É. Earl Edenfield, Jr. [675 West Peachtree Street, N.E. Suite 4300 Atlanta, Georgia 30375 (404) 335-0763

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Martin B. Goldberg, Esq. LASH & GOLDBERG LLP Bank of America Tower, Suite 1200 100 Southeast Second Street Miami, Florida 33131 (305) 347-4040

CERTIFICATE OF SERVICE

* * * * .

I HEREBY CERTIFY that a true and correct copy of the foregoing was mailed

this 19 day of July 2006, to:

Adam Teitzman, Esq. Staff Counsel Florida Public Service Commission Division of Legal Services 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

Jean L. Kiddoo, Esq. Danielle C. Burt, Est. Bingham McCutchen LLP 3000 K Street NW, Suite 300 Washington, D.C. 20007-5116

Murray A. Greenberg Miami-Dade County Attorney David Stephen Hope, Esq. Assistant County Attorney Miami-Dade County Attorney's Office Aviation Division P.O. Box 592075 AMF Miami, Florida 33159-2075

MARTIN B. GOLDBERG

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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In re: Corr plaint by BellSouth Telecommunications, Inc., Regarding The Operation of a Telecommunications Company by Miami-Dade County in Violation of Florida Statutes and Commission Rules

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Docket No. 050257

MIAMI-DADE COUNTY'S MOTION TO DISMISS

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Counsel for Miami-Dade County

Dated: June 1, 2005



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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Complaint by BellSouth Telecommunications, Inc., Regarding The Operation of a Telecommunications Company by Miami-Dade County in Violation of Florida Statutes and Commission Rules

Docket No. 050257

MIAMI-DADE COUNTY'S MOTION TO DISMISS

Miami-Dade County (the "County"), by its undersigned counsel, hereby requests that the Florida Public Service Commission (the "Commission") summarily dismiss the complaint filed by BellSouth Telecommunications, Inc. ("BellSouth") in the above-captioned proceeding on April 13, 2005 (the "Complaint"). The Complaint is based on an interpretation of the Commission's 1987 decision adopting rules for the sharing of local telephone services that is wholly inconsistent with the terms of that decision and the rational stated by the Commission in its adoption. As an active participant in that 1987 proceeding, BellSouth (then known as Southern Bell Telephone & Telegraph Company ("Southern Bell")) should know and understand completely, what the Commission meant when it created an "airport exemption" from the shared tenant services ("STS") rules for shared services provided by airport managers in furtherance of their duty to provide for "the safe and efficient transportation of passengers and freight through the airport campus." BellSouth's attempt to redefine the scope of that exemption eighteen (18) years later should promptly be dismissed without further waste of Commission and County resources.

In 1987, after protracted proceedings in which detailed testimony was received and opposing positions considered, the Commission adopted rules governing the provision of shared local exchange services. See In re: Investigation into Appropriate Rates and Conditions of Service for Shared Local Exchange Telephone Service, Docket No. 860455-TL, Order No. 17111 (Jan. 15, 1987) (the "STS Order"), recon. denied and clarified, Order No. 17369 (issued Apr. 6, 1987). In addition to considering rules for commercial STS providers and other types of sharing arrangements, the Commission heard considerable testimony regarding shared a irport systems that the Greater Orlando Aviation Authority ("GOAA") and the County had, prior to that decision, established to accommodate the special and unique circumstances of airports. GOAA and the County's systems, unlike commercial STS operations, are operated by governmental authorities for the convenience of the traveling public and have unique - and critical communications needs such as the "ability of airport tenants to quickly communicate with one another for security reasons." Based on that testimony, and over the strenuous objections of BellSouth and other incumbent local exchange telephone companies ("ILECs"), the Commission determined to exempt airports from the commercial STS rules and to permit airports such as Orlando International Airport ("Orlando") and Miami International Airport ("MIA") to continue to share local exchange service for their airport purposes (i.e., services related to the "safe and efficient transportation of passengers and freight through the airport campus")² without the requirement of certification or the other restrictions applicable to commercial STS providers such as prohibitions on inter-tenant calling, and single building and local trunk sharing limitations.

¹ STS Order at 18.

² Id. (the "Airport Exemption").

The Complaint filed by BellSouth in the above-captioned proceeding is nothing more than a sec and anempt by BellSouth to relitigate the Commission's 1987 STS Airport Exemption, which has remained in effect, unchanged, since the Commission first adopted a over eighteen (18) years ago. In support of this ruse, BellSouth focuses on the Commission's discussion at the hearing o certain future plans and other hypothetical types of possible airport expansions discussed in cross examination by GOAA's witness, Hugh I. MacBeth ("MacBeth"), and the Commission's resulting caution that some types of possible future expansions (i.e., hotels, shopping 1 talls and industrial parks)³ would go beyond the limits of the exemption.⁴ Yet today, just as at the time of the Commission's 1987 STS Order, the only telecommunications services of any tenant at MIA routed through the County switch not covered by the airport exemption established by the Commission are the services provided at the hotel, which BellSouth concedes are NOT r ovided on a shared basis but instead, consistent with the Commission's STS Order provided on a fully partitioned basis. Indeed, the only thing that has materially changed since 1987 is the the management of airports, and in particular the paramount need and importance for airports to lo everything possible to assure security, has increased exponentially in complexity since Septe nber 11, 2001. As a result, the Commission's justifiable concern in 1987 to permit airports to provide for the safe and efficient transportation of passengers and freight through an airport cam sus is even more appropriate today.

Air ort management presents many challenges with scarce and costly resources. It is contrary to he public interest for an airport such as MIA to be engaged in defending a frivolous Complaint that: (i) questions a system that fully complies with the Commission's rules and the

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STS Order, and has operated since before the Commission's 1987 STS Order;⁵ (ii) ignores the fact that the Commission has already issued an order (albeit one that BellSouth did not like) as to the appropriateness of such arrangements;⁶ and (iii) seeks to relitigate the same evidence the Commission has covered exhaustively.⁷ Such an effort is equally wasteful of the Commission's

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⁴ Fo example, GOAA was planning a new hotel on the airport campus at the time the Commissi-n first decided these matters.

⁵ On March 16, 1982, the Miami-Dade County Board of County Commissioners (the "Board") 1 assed and adopted Resolution No. R-361-82, for the installation, and purchase or lease of a sharet telecommunications system for the Miami-Dade Aviation Department ("MDAD") at Miami International Airport ("MIA") in which telephone service using a shared PBX switches and shared local trunks would be provided to the airport administration and airport tenants, including sirlines and freight carriers, aviation and airport operations vendors and retail concession. located in the MIA terminal. Southern Bell was an unsuccessful bidder for the contract. L'ursuant to Resolution No. R-361-82, on September 9, 1982, the County leased the system in 1 eu of purchasing the equipment from Centel Communications Company ("Centel") and entered into a (i) Master Equipment Lease whereby the County leased two (2) separate relecommunication systems (two (2) PBX switches, one of which has been partitioned to provide service to he MIA Airport Hotel) with associated telephone handsets, cables, software, and equipment, and (ii) Service Agreement whereby Centel used the telecommunications equipment and certain MIA facilities to manage the shared airport telephone service on behalf of MDAD. The County purchased the MIA Airport Hotel system on October 7, 1987. See Ex. 4, Aff. of Pedro J. Ga cia, 93.

⁶ STS Order at 18. ("Airports are unique facilities, generally construed as being operated for the convenience of the traveling public. One unique communication need is the ability of airport tenau ts to quickly communicate with one another for security reasons. It is for this reason that we will permit intercommunication between and among tenants behind the PBX without accessing the LEC central office.") and ("To the extent that sharing of local trucks is limited to this purpost, there is no competition with not duplication of local exchange service by the LEC.... Because of the unique pature of the airport, we consider it to be a single building. As an alternative 15 becoming certified as an STS provider, the airport could partition the trunks serving thes, other entities. With these caveats, airports may continue to provide service under existing con thions.").

⁷ Even more troubling, this latest Complaint is part of a campaign to divert the County's resources at Miami International Airport and its critical jobs of operating and making the airport as safe and e ficient as possible. Since 2002, BellSouth has pursued similar claims in state court. BellSouth fitsd a complaint against the County on November 12, 2002, in the Eleventh Judicial Circuit in an I for Miami-Dade County, Florida. Case No. 02-28688 CA 03. The complaint has been amende I twice, with the last one filed on May 27, 2004. BellSouth alleged in its complaint that the County is operating a telephone utility, based on the County's acquisition of (com'd)

resources Both the Commission and the County's energy and effort; could much more meaningf illy, economically, and efficiently be spent on myriad public health, safety and welfare issues for which they are responsible to the citizens of Florida and Miami-Dude County.

I. B.,CKGROUND

A. The Commission's STS Proceedings

In 1985, prior to the opening of local services to competition and in response to a 1984 petition by Southern Bell, the Commission concluded that the Florida Statues only permitted the sharing of resale of local telephone service where existing LEC facilities were inadequate to meet the reasonable needs of the public. Accordingly, the Commission adopted a rule which prohibited the provision of shared tenant services unless and until a provider demonstrated that its propose i services did not duplicate or compete with LEC services – a rule that, in addition to prohibiting commercial STS operations in the State of Florida, arguably would have prohibited the County and GOAA from continuing to configure their airport telecommunications systems in a way that enabled the airport management to accommodate the specialized and dynamic changing n eds of the airports, and also permitted the airline, freight carrier, aviation and airport operations support, security, and terminal concession tenants, on their respective airport

telecommunications facilities and operations at Miami International Airport, purportedly in violation of the Miami-Dade County Home Rule Charter. Further, BellSouth alleges that the County has violated Florida Statutes by not obtaining a certificate of convenience and necessity from the Commission, to provide shared tenant services. The County's Answer and Affirmative Defenses demonstrated that (i) it legally and validly exercised its sovereign home rule power under the F-orida Constitution in the provision of shared tenant services at Miami International Airport, and (ii) its services were exempt from the Commission's certification requirements. The County also asserted that its operations were not tantamount to a telephone utility because the services are not indiscriminately available to the public. In addition, the County asserted that BellSouth la :ked standing to bring its complaint.

campuses 10 share a common PBX switch and thereby intercommunicate among each other for the safety and security of the airport.⁸ Rule 25-4.041, F.A.C. (effective Dec. 22, 1985).

In response to that decision, a number of commercial STS providers and other operators of sharing arrangements, including alroots, sought legislative relief. In 1986, the Florida Legislatur: enacted Chapter 86-270, codified as Section 36.339, Fla. Stat., to permit the Commission to authorize STS, to the extent it determined that such services are in the public interest. ... s a result of that amendment, the Commission instituted a second STS proceeding to make such a public interest determination.

Be, ause the Commission's earlier broad prohibition of the sharing of local service would, if applied p airports, have required both the County and GOAA to jettison the communications systems them in use at Miami International Airport_and Orlando, and would have similarly affected ot ter types of non-commercial shared systems, that second STS proceeding considered not only the sharing of local service in a commercial STS context, but also such services provided in the context of other sharing arrangements at facilities such as: (i) resorts and time shares; (ii) colleges and universities; (iii) hospitals; and (iv) nursing homes, retirement, and other health care facilities. GOAA intervened and actively participated in that proceeding to argue that alrports should be permitted to continue to configure their telecommunications systems in the manner be: I suited to the specialized needs of an aurport, and free from restrictions and limitations imposed on commercial STS operations. The County also participated in the proceeding. Both BellSouth and Verizon (then known as GTE) argued strenuously that the

⁸ At il at time, the Commission "grandfathered" existing STS providers for an eleven (11) month period to come into compliance by partitioning their PBX switches on both the trunk and line sides, 20 that there was no sharing of local trunks and no intercommunication between tenants with out use of the LEC network.

sharing o: local telephone service should not be permitted, including the sharing of services that was in place and operating at Orlando and Miami International Airport.

B. The Commission's STS Rules

In its STS Order,⁴ the Commission found that limited local sharing is in the public interest us der certain conditions. For example, the Commission circumscribed the scope of commerci, I STS arrangements to:

- a single building (one structure under one roof);¹⁰
- a maximum of 250 PBX trunks; and
- purchasing message rated PBX trunks.

The STS Order also prohibited commercial STS operators from permitting communications between a naffiliated tenants without accessing the LEC central office. Moreover, the Commission required all such STS providers to obtain a certificate of public convenience and necessity to provide service on a building-by-building basis ¹¹ The Commission also required that STS providers must permit direct LEC access to any tenant seeking such service, offer unrestricted access to all locally available interexchange carriers, and provide access to LEC operators and, where available, to 911 centers for emergency services. In addition, the Commission specifically noted that STS providers would be subject to the Commission's regulatory ssessment fees and the Florida gross receipts tax, and extended its then-existing "bypass" prohibition to STS arrangements.

⁹ In r.: Investigation into Appropriate Rates and Conditions of Service for Shared Local Exchange 3 slephone Service, Order No. 17111, Docket No. 860455-TL (issued Jan. 15, 1987) ("STS Orde"), recon. denied and clarified, Order No. 17369 (issued Apr. 6, 1987).

¹⁰ If more than one building is served by a single PBX, the trunks serving each building were required to be partitioned, and each building would be required to receive separate Commission certification as a separate STS arrangement.

C The Airport Exemption

A: noted above, GOAA argued strenuously throughout the proceeding that the limitations placed on STS arrangements and the regulation of STS providers would be inappropriate in the unique context of an airport. The Commission was persuaded by those arguments and found that

> [a]irports are unique facilities, generally construed as being operated for the convenience of the traveling public. One unique communication need is the ability of airport tenants to quickly communicate with one another for security reasons. It is for this reason that we will permit intercommunications between and among tenants behind the PBX without accessing the LEC central office.

STS Order at 18.

Ac ordingly, after an extensive review of the type of sharing arrangements in effect at Orlando a d Miami International Airports, the Commission found that, due to their unique circumstantes, airports should not be subject to the rules applicable to commercial STS providers so long as heir sharing of local telephone service is "related to the purpose of an airport - the safe and efficient transportation of passengers and freight through the airport campus."¹² (the "Airport E: emption"). The STS Order cautioned, however, that extension of an airport's shared telephone struces beyond that in effect at that time to "facilities such as hotels, shopping malls and industrial parks" would require either that the local trunks to such emitties be separate from the shared airport system or that the airport obtain a certificate of publik: convenience and necessity at an STS provider. *Id.* The Commission also provided that with this caveat as to the

¹¹ The Commission also initially required STS providers to file a separate tariff of their rates and charges for each STS building served, but that requirement has been removed.

¹² Id. a 18 (emphasis added).

extensior of the shared service to "hotels, shopping malls and industrial parks," which would

require a certificate, "airports may continue to provide service under existing conditions." Id.

In January 1991, the Commission codified the Airport Exemption in Section 25-24.580 of

the Flories Administrative Code (the "Code").¹³ That section of the Code provides that:

Airports shall be exempt from other STS rules due to the necessity to ensure the safe and efficient transportation of passengers and freight through the airport facility. The airport shall obtain a certificate as a shared tenant service provider before it provides shared local services to facilities such as hotels, shopping malls and industrial parks. However, if the airport partitions its trunks, it shall be exempt from the other STS rules for service provideo only to the airport facility.

Th: parameters within which an airport may share local telephone service without becoming subject to the STS rules have not changed since the Airport Exemption was adopted in 1987. Thirefore, so long as the County's sharing of local telephone service is related to the purpose of an airport (i.e., "the safe and efficient transportation of passengers and freight"), it will not be required to obtain a certification of authority from the Commission or to comply with the Commission's regulations applicable to telephone companies or STS providers, such as the filing of ta tiffs of its rates and charges or the filing of annual reports at the Commission, given

¹³ Ad. ption of Rules 25-24.550 through 25-24.587, F.A.C., Docket No 891297-TS. Order No. 23979 Jan. 19. 1991). Subsequently, in 1995, the Florida Legislature substantially amended Florida Strutes to allow competition in the provision of local exchange survices, and among other chan es amended Section 364.339 of Florida Statutes to remove certain restrictions placed on STS previders. Importantly, STS providers were no longer statutorily limited to providing service to 1 mants in a single building. The Commission also subsequently revised its STS rules to conform to the 1995 Florida Legislature's directive. See Proposed Repeal of Rules 25-4.0041, F.A.C., Prevision of Shared Service For Hire and 25-24.557, F.A.C., Types of Shared Tenant Service CC mpanies and Proposed Amendment of Rules 25-24.555, F.A.C., and 25-24.560 through 25 24.585, F.A.C., Relating to Shared Tenant Services, Docket No. 951522 (1995) ("Proposed Repeal of Rules"), adopted in part, Final Order Establishing Rates, Terms and Conditions for Shared Tenant Services Pursuant to Chapter 95-403, Laws of Florida, Docket Nos. 9515-1-Tl and 951522-TS (1997). In that rulemaking proceeding, the Commission (cont'd)

"there is no competition with no duplication of local exchange service by the LEC." STS Order at 18. The County's shared airport system at Mianu International Airport fully complies with those requirements and BellSouth's Complaint should be summarily dismissed.

ARGUMENT

A: an initial matter, BellSouth lacks standing to bring this claim to the Commission. Whether or not the County provides STS as a certificated provider, Florida law and the Commission's rules allow BellSouth to offer service to tenants of the airport and compete to serve theil telecommunications needs. <u>BellSouth's Complaint does not allege that the Coupty</u> <u>denies BeltSouth direct access to MIA tenants pursuant to Section 364.339(5). Fla. Stat. and the</u> <u>STS Orde</u>. Thus, BellSouth cannot satisfy the requirement under Commission rules, which require Be ISouth to demonstrate that its substantial interests are affected.

The substance of BellSouth's Complaint is also fatally flawed and incorrect. BellSouth contends that the County requires an STS certificate from the Commission in order to provide its shared telt phone services to airport tenants and to the partitioned MIA Airport Hotel. This contradicts both the letter and legislative history of the Commission's Rules. Although the Commission did not *per se* define "hotels, shopping malls, and industrial parks", the Commission neither intended nor required airports to obtain certification from the Commission in order to serve any commercial tenant within the airport terminal facility. Indeed, there was substantial estimony at the hearings about the security reasons for permitting airport tenants, including n-it only airlines, freight carriers, and aviation and airport operations support services, but also concessions in the airport terminal (e.g., restaurants, newsstands, pars, and even the

specifically stated that the Airport Exemption would remain unchanged. Proposed Repeal of Rules at 4. emphasis supplied).

shoeshine thand) to obtain service through the shared airport system and therefore to continue to intercommunicate "behind" the PBX switch -i.e. without accessing the LEC central office.

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To the extent the County provides shared services to tenants of the airport, such service is entirely consistent with the Commission's rules and orders that specifically exempt airports from the Commission's STS certification requirement. Put simply, it was clear to the Commission in 1987, that he shared operations at Orlando and Miami International Aurport included sharing of service by terminal shops, restaurants, bars, newsstands, shoeshine stands and other terminal concession in order to intercommunicate behind a PBX, and the Commission permitted airports "to continue to provide service under these conditions.²⁰¹⁴ In addition, the County fully complies with the Commission's requirement regarding sharing of local trunks with hotels – the MIA Airport Ho el at Miami International Airport is <u>not</u> part of the shared airport system, but instead is served or a partitioned basis consistent with the STS Order and the Commission's Rules.

II. BEI LSOUTH LACKS STANDING UNDER THE COMMISSION'S RULES

In Florida, a party has the burden to prove standing by demonstrating that it has a substantial interest in the outcome of a proceeding. Joint Application of Mill Worldcom, Inc. and Sprint Corporation for Acknowledgement or Approval of Merger, Docket No. 991799-TP, Order No. 10-0421 (2000) ("MCI WorldCom Order"); see also, Rule 25-22 036(2)(b), F.A.C. The party n ust demonstrate that (1) it will suffer injury that is substantial and immediate, not merely speculative or conjectural, and (2) the injury is of a type that the proceeding is designed to protect. ACI WorldCom Order at *10 (rejecting intervener's claims of potential injury as speculative). Request for approval of transfer of control of MCI Communications Curporation to TC Investme us Corp., Docket No. 971604-TP, Order No. 98-0702 (1998) (rejecting GTE and

CWA cla ms for standing because neither demonstrated that it will suffer ar. injury in fact). See also Ame. isteel Corp. v. Clark, 691 So. 2d 473, 477 (Fla. 1997); Agricu Chem. Co. v. Dep't of Emul. Rez ulation, 406 So. 2d 478, 482 (Fla. 2d DCA 1981).

BeilSouth has failed to demonstrate that it will suffer any injury, either immediate or speculative. It merely states in its Complaint, without factual support, that it has "an interest in competitive providers complying with applicable PSC requirements." Complaint § 4. This interest is tot an actual injury to BellSouth. Moreover, it is apparent that BellSouth has not been injured, because the County fully and freely allows BellSouth to provide service to MIA tenants directly, which BellSouth has done and continues to do when a tenant requests service directly from Bell: outh. In addition, even though local service competition now exists and other suppliers the. County purchases the trunks used to serve the shared airpurt system and the Separate, partitioned trunks used to serve the hotel, from BellSouth, so BellSouth receives revenue for all telephone service provided through the airport switches to the public switched telephone tetwork.¹⁵ In fact, the Miami-Dade Aviation Department ("MDAD") which manages and operates MIA for the County, pays BellSouth over \$630,000 annually for local service, trunks, and other equipment, services, and access necessary for MDAD to provide shared

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¹⁴ Id

¹⁵ Sinc: the time of the STS Order, the Commission has opened the local market to competition so unlike the environment in 1987 when Southern Bell was the only local service provider in Miami-Dade County and therefore had some basis to claim that it was affected by the MIA's sharing arrangement, there is no assurance that, in the absence of the airport sharing arrangement BellSouth would serve any or all of those tenants directly.

services.¹¹ Accordingly, without any injury, BellSouth does not have standing to bring this Complaint and its Complaint should be summarily dismissed.

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III: UNDER COMMISSION RULES, MIAMI INTERNATIONAL AIRPORT IS EXEMPT FROM CERTIFICATION AND OTHER STS REQUIREMENTS

Ev. n if the Commission determines not to dismiss the Complaint for lack of standing, BellSouth's claim that Commission rules require airports to apply for and obtain from the Commission a certificate to provide the type of shared services in effect at Miami International Airport is virong. Complaint [7] 13-14. Contrary to BellSouth's claims, the Commission's rules adopted in 1987, exempted MIA from the Commission's STS certification requirement, and the sharing, op ration and configuration at MiA- and the Commission's rules - remain unchanged to this day.¹⁷

¹⁶ The County pays BellSouth approximately \$13,000,000 annually for local service and aggregated proadband transport services.

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¹⁷ The only change in the Miami International Airport system is that the shared airport system was initially implemented using a leased PBX and was managed on a contract basis by Centel, and the switch was subsequently purchased on February 5, 2002 by the County and is managed by NextiraOne, LLC ("NextiraOne") on behalf of MDAD, through a management agreement. NextiraOne was the successor or assignee of Centel's rights and obligations under the previou: contracts. The scope, nature, and type of MIA tenants serviced by the airport system has 1 of changed.

Bell: outh seems to claim that use of a leased switch somehow meant that the County was not providin; shared tenant service until after 1994, is wholly at odds with the argument that it made in the STS proceeding that the sharing of maks by both GOAA and the County was in violation of he STS laws. Indeed, given that MIA has always consisted of multiple buildings and intercon munication behind the PBX, Wiltel Communications System ("Wiltel"), the former MIA system manager, could not have had a commercial STS operation at the airport prior to 1994 when such operations, unlike exempt shared airport systems, were limited to single buildings and prohibited intercommunication among tenants without access to the local exchange network. Insteed, neither Wiltel nor its successor companies ever had an STS certificate to serve MIA (and as the managers on behalf of MDAD, which operated a shared airport system fully compliant with the Commission's rules, did not need such a certificate).

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Section 3 64.339 of F lorida S tatutes provides the Commission exclusive jurisdiction to authorize the provision of STS, and generally requires STS providers to obtain Commission certification, but also exempts service to government entities. §§ 364.339(1), (2), and, (3)(a), Fla. Stat. Moreover, Section 363.339(3)(a) of Florida Statutes gives the Commission authority to exempt entities from any certification requirements. See also § 25-24.555 F.A.C. Pursuant to this authority, while generally requiring STS providers to obtain an STS certificate from the Commission and limiting the scope of their services, the STS rules specifically exempted airports from such certification requirements and other limitations. Section 25-24.580 of the Code, the 1991 codification of the Commission's STS Order provides:

> Airports shall be exempt from other STS rules due to the necessity to ensure the safe and efficient transportation of passengers and freight through the airport facility. The airport shall obtain a certificate as a shared tenant service provider before it provides shared local services to facilities such as hotels, shopping malls and industrial parks. However, if the airport partitions its trunks, it shall be exempt from the other STS rules for service provided only to the airport facility.

(emphasis added.)

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BellSouth claims that the County was required to obtain a certificate of public convenience and necessity: (i) prior to providing shared airport services to "restaurants, retail shops or other commercial entitics" located in the MIA terminals to serve the traveling public; (ii) for the hotel to receive non-shared, partitioned service; and (iii) before the County commenced operation of the shared airport system.¹⁸ Complaint §1 12-13. Contrary to

(cont'd)

¹⁸ In addition, BellSouth makes an oblique reference to the Commission's rules that appears to challenge whether the Commission in fact exempted shared airport systems from certification requirements, and if it did, whether such exemption was legal. Complaint § 15. BellSouth apparently believes that the word "other" in the first line of § 580 indicates that MIA is exempt from "other" rules but not exempt from the certification requirement. See e.g. Complaint at Ex. A, pp. 17-18 (Tr. pp. 62-66).

BellSomi 's effort to parse and narrow the scope of the Commission's decision, the STS Order clearly provides that when an airport operates shared airport telecommunications for the purpose of "the s fe and efficient transportation of passengers and freight through the airport campus", the airport is exempt from certification because "There is no competition with nor duplication of

local exc. ange service by the LEC." Specifically, the STS Order provides that:

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While we recognize the unique needs of airports such as GOAA, the sharing of local exchange service must be related to the purpose of an airport - the safe and efficient transportation of passengers and freight through the airport campus. To the extent that sharing of local trunks is limited to this purpose, there is no competition with nor duplication of local exchange service by the LEC. There was some discussion at the hearing of extending local sharing to facilities such as hotels, shopping malls and industrial parks. To the extent an airport engages in this type of local sharing, it must be certificated as an STS provider. Because of the unique nature of the airport, we consider it to be a single building. As an alternative to becoming certificated as an STS provider, the cirport could partition the trunks serving these other entities. With these

There is no question that the Commission exempted shared airport systems from the centification obligation as well as other STS requirements. § 25-24.580, F.A.C. If it had not done so, t ien clearly the Commission would have required both GOAA and the County to obtain certificate ; for their existing shared airport systems immediately upon adoption of the STS Order rather thin permitting them to "continue to provide service under existing conditions." Moreover the plain wording and meaning of the Commission's STS Order and the rules debunk BellSouth's interpretation. For example, Section 580 operates as an exemption to the Commission's STS rules applicable to commercial STS providers. The text of the Commission's exemption clearly requires that an airport needs a certificate only "before it provides shared local services 1 facilities such as hotels, shopping malls and industrial parks." § 24.25.580, F.A.C. If the defaur rule is that airports need Commission certification to provide shared airport services to any ten int as Bellsouth asserts, there would be no need for the rule to state that "[1]he airport shall obtain a certificate as a shared tenant service provider before it provides shared local services to facilities such as hotels, shopping malls and industrial parks." Thus the only reasonable, and possible interpretation of § 580 is that it generally exempts airports from STS certification requirements and only applies such a requirement in limited instances where an airpon's ystem goes beyond services "related to the safe and efficient transponation of passenger and freight through the airport campus." STS Order at 18 ("To the extent that sharing of local u inks is limited to this purpose, there is no competition with no duplication of local exchange ervice by the LEC.") (emphasis added).

caveats, airports may continue to provide service under existing conditions.

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STS Order at 18. Thus the general rule, as outlined in the text of the STS Order and in Rule 25-24.580, F A C., is that certification is not required for an airport providing shared service to airport ter ants for the purpose of "the safe and efficient transportation of pussengers and freight through the airport campus."

It is interpretation is consistent with the record of the Commitsion's deliberations adopting the STS Order. In describing the Commission's decision regarding shared service in airports, 4 thairman Nichols explained that the Commission's exemption would allow usage "incidenta;" to the airport's purpose "but doesn't make [the airports] have to go through whole certification process because they've got a <u>newsstand</u> and a <u>coffeeshop</u>."¹⁹

Th: STS Order also reflects that the Commission intended to allow airports such as Orlando o MIA that intervened in the STS proceedings to continue operating as they had in the past — w thout any certificate from the Commission. The STS Order provides that "airports may continue to provide service under existing conditions." STS Order at 18. Thus, the Commission should dismiss Bellsouth's Complaint that the County is required to obtain an STS certificate o serve tenants in the Miami International Airport.

A. The STS Airport Exemption Includes Concessions In The Airport Terminal and Is Not Limited to Aviation Industry Tenants

BerlSouth's argument rests on three (3) mistaken premises: (1) that the provision of shared ser ices to "restaurants, retail shops or other commercial entities" is not "related to the safe and etficient transportation of passengers and freight through the airport campus"; (2) even

though U e hotel is not part of the shared system, the County is required to obtain a certificate for it to obtain service; and (3) the County was required to secure a certificate before commencing operation of the airport system. Complaint \P_1 13, 15. In support of these arguments, BellSouth relies upon the examples of "Hotels, Shopping Mails and Industrial Parks" used by the Commission in the STS Order to illustrate what types of commercial services by an airport authority would not be permitted to be shared without the authority obtaining a certificate as an STS provider.

1 The Retail Concessions in the Miaini International Airport Terminal that are Part of the Shared Airport System are "Related to the Safe and Efficient Transportation of Passengers and Freight Through the Airport Campus"

In order to make the first erroncous argument, BellSouth makes the dubious claim that because inopping malls may contain restaurants and retail stores, such establishments in an airport terminal must transmogrify the airport into a "shopping mall", instead of being related to the "safe ind efficient transportation of passengers and freight through the airport campus", and that the Commission meant to require that inclusion of any type of entity that could be located in a commential retail shopping mall in an airport sharing arrangement would require that the airport ob ain an STS certificate. Bellsouth's expansive reading of the rule is untenable. The Commission could easily have applied the rule to retail shops and restaurants but did not. It used the term ' shopping mall." The term shopping mall, in ordinary usage, is understood to be a building o series of buildings that house a litany of stores, shops and restaurants to serve the general public who come to shop. The MIA terminal building does not provide shops for

¹⁹ In e: Shared Local Exchange Telephone Service, Docket No. &60455-TL, Special Agenda Tr at Vol. II, p. 201, ll 1-5 (lan. 8, 1987) ("Special Agenda Transcript") (emphasis added).

people to walk off the street and shop. As the STS Order noted, the airport provides concessions in its terminals for the convenience and comfort of travelers passing through the airport. S S Order at 18. The plain language of the rule must prevail and BrillSouth's claim that the term hopping mall actually means individual shops in an airport like MIA should be rejected

Th it the text of the rule actually means only what it says, and not what BellSouth wishes that it said is evident from the transcript of the Commission's deliberations. As noted above, at the Specia Agenda session to consider adoption of the STS Order, Chairman Nichols explained that the Commission's exemption would allow usage "incidental' to the airport's purpose "but doesn't m: ke [the airports] have to go through whole centification process because they've got a newsstand and a coffeeshop.²⁰ In addition, at that same session, Commissioner Herndon proposed : fourth general category of entities (in addition to "hotels, shopping malls and industrial jarks") that an airport would be required to obtain a certificate for the provision of STS. Id. This addition would have required a certificate to provide STS to any "other commercial activities that are unrelated to the mission of an airport." 1d. The other Commissioners, including Commissioner Gunter, the sponsor of the exemption adopted in the text of the STS Order, disputed the additional language, arguing that it "might exclude restaurants , which was clearly not an intended result. Id. at 271, 1. 10. Commissioner Herndon then clarify id that the intention of the language was to distinguish terminal restaurants and shops from a "sh pping mall" or the "Sebring Raceway that's down there on the suport" Id. at 272, Il. 6-10.

As Commissioner Herndon explained:

The mission of the airport is to provide an environment where travelers – leaving aside the freight for a moment – where travelers can move in an efficient, safe manner; they have the necessary kind of amenities to make their travel productive. If their ctothes are ruined they can replace them. They can get food, buy a trinket for relatives. I think those are a part of the mission of the airport.

Id. at 2 0, 11. 13-22 (emphasis added). Obviously, the Commission clearly considered

commerc al tenants providing retail service to travelets as "related to the purpose of an airport -

the safe and efficient transportation of passengers and freight through the airport campus" and

NOT as : "shopping mall." As stated by Commissioner Gunter:

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C DMMISSIONER GUNTER: Let me tell you what my interpretation is. My in erpretation is that the airport, if you just picture a chain link fence around nothing but the airport and you didn't have any warehouses, you didn't have an industrial park and you didn't have a hotel sticking up in there – everything in there that can be construed m a easonably common-sense approach as being necessary for the operation of the airport.

C IAIRMAN NICHOLS: And that would include -

C DMMISSIONER GUNTER: And that would include the traveling public and those aviation services that are available at the airport.

C DMMISSIONER MARKS: Let me ask a question then. Does the bar that's on the concourse in the Tallahassee municipal airport as you go past the metal detector on the ri;ht, the little cubby hole looking bar, does that include that [--] that would be a part of that services?

C DMMISSIONER GUNTER: I would think yes.

C DMMISSIONER WILSON: Nobody drives out to the Tallahassee airport to go to that b: r.

C DMMISSIONER MARKS: Well, that would include that and that would be a part of the airport services in [sic] exempt.

C HAIRMAN NICHOLS: The newssiand would be included.²¹

 21 N ite that this response appears to follow from the subsequent question and therefore appears to be out of order in the transcript.

²⁰ Special Agenda Tr. Vol. II at p. 271, ll. 2-7.

COMMISSIONER GUNTER: How about a newsstand? Even an old railroad terminal. I used to ride the railroad and they had a magazine rack in the railroad terminal in I a ksonville.

COMMISSIONER MARKS: Let me ask another question now. Does this, what you're do ng, exclude hotels?

CHAIRMAN NICHOLS: Yes.

CUMMISSIONER MARKS: All and any hotel?

CHAIRMAN NICHOLS: We specifically excluded hotels, industrial parks and shopping centers.

One of the five sitting Commissioners (Commissioner Marks), opposed the exemption of airports from certification and other STS requirements where they serve retail tenants in the terminals, but the examption nevertheless carried after discussion in a 4 to 1 vote. Thus, provision of STS to such lenants is clearly and indisputably exempt from the Commission's certification requirement for STS providers.

2. The Hotel at Miami International is Served on a Fully Partitioned Basis and is Not Part of the Shared Airport System

Be iSouth concedes the MIA Airport Hotel at Miami International Airport is not part of the shared airport telecommunications system, and the trunks that serve the hotel are partitioned to serve i nly the hotel. Complaint ¶ 12. BellSouth's concession exposes the failacy of BellSouth's second argument. Because there is no sharing of service with the MIA hotel,²² the fundamental concern of the STS Order – the prevention of duplication or competition with local exchange tervice by the local exchange carrier and the reduction in the number of trunks that would in the absence of sharing be provided by the LEC on an unshared bases – is completely

²² See Ex. 4, Aff. of Pedro J. Garcia, § 3.

absent. There is no ability to intercommunicate between guest rooms and other airport tenants "behind" he switch without accessing the LEC central office, and the trunks used to serve the hotel are not shared with any other airport tenant. Complaint at Ex. A, pp. 13 (Tr. pp. 46, 49). There is 10 duplication or competition with the LEC as the trunks used to serve the hotel guests are AT&" trunks. See Ex. 4, Aff. of Pedro J. Garcia, \P 3. It is precisely this structure that the Commiss on expressly outlined in the STS Order as an "alternative to becoming certificated as an STS p ovider." STS Order at 18.

3. The County can Operate the Airport System Without a Certificate of Necessity.

L ist, BellSouth incorrectly alleges "the County was required to secure a certificate ... prior to its beginning to operate...." Complaint \P 13. Entities whose operations and systems preceded the STS Order were exempt from certification. "[A]irports may continue to provide service under existing conditions." STS Order at 18. The plain language of the STS Order shows the ability of airports like MIA to continue providing shared services to its tenants without a certificate, and the Commission's dictates on the provision of STS have remained static since the 1987 STS Order.

E. Providing STS To Tenants In The Airport Is Necessary "For The Safe And Efficient Transportation Of Passengers Ad Freight Though The Airport.

The County's interpretation of the rule is consistent with the Commission's stated policy objective in formulating the rule — allowing airports to share local service so as to manage its airport ' for the safe and efficient transportation of passengers and freight though the airport." See STS Order at 18.

I urther, in the STS proceedings, there was much discussion at the Commission hearings concerning the need for an airport to share service with tenants such as shoeshine stands, hot dog vendors, nd other concessions that serve the public using the airport. Mr. MacBeth, the GOAA witness v ho provided comprehensive testimony and was extensively cross-examined during the proceedir gs, demonstrated that shared telecommunications service to all tenants in the airport facility is an indispensable aspect of airport safety and security.²³ Recognizing this, the STS Order per nits airports to share services with such tenants, given the fact that it permitted airports to continue to provide service under existing conditions.

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Bi ilSouth's claim that any services provided to entities such as encession stands and restaurant: within the MIA terminal is outside of the exemption, and certification would be required 1 effore the County could provide STS service is incorrect. The County provides STS service no cessary to ensure the safe and efficient transportation of passengers and freight through the MIA :acilities. The Commission in 1987 recognized the unique communication needs of an airport an 1 now, more than ever, due to the need for increased and tightened airport security after the tragic events of September 11, 2001, these needs have expanded exponentially. The safery and security of the traveling public is now a focus of national security policy. The County must always m sintain MIA in the most efficient manner possible to meet unforeseen emergency condition: , and in fact, must rely on the crucial communications links in its zirports to respond to a terrorist attack or other crisis.

Th: STS service that the County provides to airport tenants is an indispensable componen of "the safe and efficient transportation of passengers and freight through the airport

²³ See Testimony and Rebuttal Testimony of Hugh J. Macbeth, Docket No. 860455-TL (July 15, 1986 and Aug. 14, 1986, respectively) (Attached as Exs. 1 and 2). Commissioner Gunter acknowledged that a bar at the Tallahassee airport is necessary to the operation of the airport's shared tele communications service. Special Agenda Tr. Vol. II at p. 273, II. 15-21.

campus." As part of its mission to ensure the safety of the traveling public, Miami International Airport has its own fire and rescue, police, and emergency personnel and systems. See Ex. : Aff. of Mark Forare, § 2. These systems are seamlessly interconnected with MIA's shared system. Id. at 99 3-4. Any tenant using the STS service can dial a tour (4) digit number, and acce s the MIA emergency system. See Ex. 4, Aff. of Pedro J. Garcia, ¶ 4. All of the telephones on the shared system throughout the terminal and MIA facilities, can access emergency services through the use of a four (4) dign number. Id. at 19 1-5. In addition, the MIA op rations center, fire department, and police department can receive "caller ID" information from each telephone on the shared airport system that enables them to know the originating entity and telephone extension which reduces response time. Id. at § 6. See also, Ex. 5, Aff. o. Mark Forare, § 2. Thus if someone picks up a telephone on the shared system but doesn't know the airport location, the MIA emergency system and emergency personnel know the origin using entity, and can dispatch the appropriate emergency or security personnel to that entity's k cation. Id In addition, since these calls are transmitted "behind the PBX," they are not subject to cable cuts and switch overloads that might occur in the public switched network environm nt.25 It is this type of functionality, described in GOAA's testimony,26 that the Commission relied on in its 1987 STS Order, that fails squarely within the ambit of ensuring "the safe and ifficient transportation of passengers and freight through the airport campus,²⁷ and which the Commission specifically found to be of paramount importance in the "unique"

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²⁴ ST 3 Order at 18.

²⁵ Fo. example, just a week ago, Verizon recently suffered severe cable cuts in Florida that impacted service. See Ex. 3.

²⁶ Ser. e.g., Exs. 1 and 2, at 7-8, 14-18.

²⁷ See STS Order at 18.

circumst. nees of an airport. Any airport terminal tenant who is not part of the shared system does not have the ability to intercommunicate with police, fire and the operations center on a four (4), ign basis, and BellSouth's contention that all commercial tenants in the terminals could not be s rved without partitioning or certification by the airport would eviscerate the entire purpose if the Airport Exemption and the Commission's conclusion to permit "airports [10] continue o provide service under existing conditions."

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IV. CONCLUSION

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I or the aforementioned reasons, BellSouth's Complaint should be dismissed.

Respectfully submitted.

Robert A. Ginsburg Mami-Dade County Attorney

Assistant County Attonicy Florida Bar No. 87718 Aviation Division PO Box 592075 AMP Miami, FL 33159-2075

Tel: (305) 876-7040 Fax: (305) 876-7294

Jean L. Kiddoo Joshus M. Bobcok Danielle C. Burt SWIDLER BERLIN LLP 3000 K St., NW, Suite 500 Washington, DC 20007 Tel: 202-424-7500 Fax: 202-424-7547 jikiddoo@awidlaw.com jmbobcck@swidlaw.com

Counsel for Miami-Dade County

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NO.436 P.4

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing was mailed this 1st day of Ji ne, 2005, to: Nancy B White, Esq. and Sharon R. Liebman, Esq. c/o Nancy H. Sims, BellSout; Telecommunications, Inc., 150 South Monroe Street, Snite 400, Tallahassee, Florida, 32301; a. d R. Douglas Lackey, Esq., BellSouth Telecommunications, Inc., 675 West Peachtree Street, N E., Suite 4300, Aulana, Georgia 30375.

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C 00 David Stephen Hope Assistant County Anorney

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EXHIBIT 5

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Affidavit of Mark Forare

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

Docket No.: 050257

In re: Comp laint by BellSouth) Telecommunications, Inc. Regarding) The Operation of a Telecommunications) Company I y Miami-Dade County in) Violation of Florida Statutes and) Commissin n Rules)

MIAM -DADE COUNTY'S NOTICE OF FILING AFFIDAVIT OF MARK FORARE

Mi uni-Dade County (the "County"), by and through its undersigned counsel, pursuant to Fla.R.Civ. P. 1.510(C), gives notice of filing the affidavit of Mark Forare. This affidavit is in support of its Mor. m to Dismiss filed in response to the Complaint by BellSouth Telecommunications, Inc. ("BellSou h").

Respectfully submitted,

ROBERT A. GINSBURG Miami-Dade County Altorney Avistion Division F.O. Box 592075 AMF Miami, Florida 33159-2075 (305) 876-7040 / FAX (305) 876-7294 Tel: (305) 375-5151 Fax: (305) 375-5634

By: > David Stephen Hope

Assistant County Attorney Florida Bar No. 87718

Ducker No. 050257 Page 2.

AFFIDAVIT OF MARK FORARE

STATE OF)
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COUNTY OF)

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BE ORE ME, the undersigned authority, personally appeared MARK FORARE, who after being duly sworn, deposes and says:

- My name is Mark Forare. 1 am the Assistant Aviation Director of Security for the Miami-Da & County Aviation Department ("MDAD"). MDAD is responsible for the management and operation of the Miami-Dade County (the "County") airport system, which includes Mi imi International Airport ("MIA"). My primary responsibilities are to direct and manage the Police and Security Divisions of MDAD which includes local law enforcement, facility access control, security, regulatory compliance, and identification. I imm a Lieutenant with the Miami-Dade Police Department ("MDPD") and have held this Assistant Director polition for three (3) years, and have worked for MDPD in various politions for twenty-six (2-) years.
- 2. M A has its own fire and rescue, police and emergency personnel and systems. These energency and security services are all connected to and integrated in the shared airport system. The MIA operations center, fire department, and police department can receive "t aller ID" information from telephones on the shared airport system. This enables airport energency and security personnel to identify the originating entity and extension of the telephone making the call. This allows emergency and security personnel to rapidly respond to any emergency in MIA.
- 3. All MIA concessionaires, vendors and tenants are required to make immediate notification of u vattended bags and suspicious incidents/persons via telephone to the MIA operations c inter, and actively participate in the evacuation plan or bomb threat search if invoked.

Ducker No. 058257 Page 3.

Thes: notifications and participation require access to the MIA shared tenant services ("SI 5") telecommunications network. The current notification network is a telephone tree usin; this STS system. MDAD analyzes and compiles statistics on the number of notifications made for evacuation and bomb threat alerts assessment.

4. MD AD operates the STS system to maximize the safety and security of the traveling public. Bet ause the shared system allows emergency and security personnel to immediately identify the originating entity and the telephone extension, the airport is better equipped to address emergencies and other dangerous situations. MIA concessionaires on the STS system, like new systems, food and beverage establishments, and drug stores, are connected to the system for hese reasons. MIA personnel are not able to predict where an emergency situation might arise and must be able to address situations that threaten the safety and security of pastengers or aviation personnel, whether they occur at an airline reservation desk or at the sheet shine

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Docker No. 050257 Page 4.

sund. In this era of heightened security and concerns over support safety, MIA emergancy and se surity personnel must have the ability to rapidly respond to threats wherever they occur.

FURTHER AFFIANT SAVETH NAUGHT.

ark Forare

S worp to and subscribed before me at Miami, Miami-Dade County, i?lorida this ______ may day of _ _

Who is personally known to me

_ Who produced identification:

Type of identification

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Signatur : of Notary Public State of Florida at Large

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My Cor mission Expires:

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EXHIBIT 4

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Affidavit of Pedro Garcia

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

Docket No.: 050257

In re: Corr plaint by BellSouth) Telecommunications, Inc. Regarding) The Oper: tion of a Telecommunications) Company by Miami-Dade County in) Violation of Florida Statutes and) Commission Rules)

MIAMI DADE COUNTY'S NOTICE OF FILING AFFIDAVIT OF PEDRO J. GARCIA

N iami-Dade County (the "County"), by and through its undersigned counsel, pursuant to Fla.R.Civ. P. 1.510(C), gives notice of filing the affidavit of Pedro J. Garcia. This affidavit is in support of its Motion to Dismiss filed in response to the Complaint by BellSouth Telecommunications, Inc. ("BellSouth").

Respectfully submitted,

ROBERT A. GINSBURG Miami-Dade County Attorney Aviation Division P.O. Box 592075 AMI¹ Miami, Florida 33159-2075 (305) 876-7040 / FAX (305) 876-7294 Tel: (305) 375-5151 Fax: (305) 375-5634

By:)

David Stephen Hope Assistant County Attorney Florida Bar No. 87718

Docket No. 050257 Page 2.

AFFIDAVIT OF PEDRO J. GARCIA

STATE OI)
)SS
COUNTY OF)

BEFORE ME, the undersigned authority, personally appeared <u>PEDRO J. GARCIA</u>, who after using duly swom, deposes and says:

- My name is Pedro I. Garcia.) am the Chief of Telecommunications, Information Services an. Telecommunications Division ("IST") for the Miami-Dade County Aviation Department ("14DAD"). MDAD is responsible for the management and operation of the Miami-Dade County (the "County") airport system, which includes Miami International Airport ("MIA"). My primary responsibilities are to supervise: (i) the provision of telecommunication services by BellSouth, or comparable entities to MDAD; (ii) the leasing of equipment and facilities to M A tenants; (iii) the provision of network connectivity and data network services to MDAD pt resonnel and MIA tenants; and (iv) the provision of shated tenant services ("STS") to MIA te tants. I have held this position for four (4) years and have worked for the County in v: rjous telecommunications related positions for fifteen (15) years.
- If T provides continuous, titnely, and cost effective information technology and te ecommunications services to MDAD and the airport system's diverse user base. IST st pports approximately 2700 users which includes MDAD personnet, tenants, consultants, a id management companies located at the MIA airport campus.
- 3. V'ith respect to MDAD's provision of telecommunications services, the County owns and c serates through MDAD two (2) PBX switches (the "Airport System"), one of which has heren partitioned to provide service to the MIA Airport Hotel (the "Hotel System"). In 1982, the County leased the switches with associated telephone handsets, cables, software, and e quipment from Centel Communications Company ("Centel"), and Centel managed both C:Weberth DCidumert8URTPC/8223176_2400C

Dockei Nu. 050257 Page 3.

telec immunications systems on a contract basis. The County purchased the Hotel System on Octoper 7, 1987, and the Airport System on February 5, 2002. The Hotel System is served on a fully partitioned basis, and is not part of the shared Airport System. The trunks used to provide the MIA Airport Hotel with telephone service are a separate trunk group, and not shar id with other MIA tenants. MDAD leases the trunks which serve the Hotel System from ATellT, and the trunks which serve the Airport System from BellSouth. There is no ability to inte communicate between guest rooms at the MIA Airport Hotel and other MIA tenants "bell ind" the switch, without accessing the local exchange company ("LEC") central office. Bell South provides MDAD and the MIA tenants on the Airport System, with dial tone for loci 1 service for the Airport System. MDAD pays BellSouth over \$630,000 annually for loc: 1 service, trunks, and other equipment, services, and access necellsary for MDAD to provide the Airport System.

- 4. MI I tenants on the shared Airport System lease equipment, cable facilities, and fiber optics fro.n MDAD for network connectivity within MIA. The leased equipment allows MIA ten ints to connect with: (i) MIA tenants on the Airport System, MDAD, FAA, TSA, INS, Cu toms, MIA police, fire rescue, security, or other emergency personnel by dialing a four (4) digit number; and (ii) BellSouth facilities, which connects to the public network, for local set vice by dialing an eleven (11) digit number (9 + area code + telephone number).
- 5. M(A tenants may purchase telephone services, systems, and equipment directly from Be (South or any competitive local exchange company, for any telecommunications service, in-luding local service. When an MIA tenant does not use the MIA shared tenant services (" (TS") system, that tenant is not able to connect with MIA tenants on the Airport System, M DAD, MIA police, fire rescue, security, or other emergency personnel by dialing a four (4) di (it number. In order to call to these airport emergency services, a tenant not on the STS

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Docket Nu. 950257 Page 4.

syst:m would need to dial the telephone number and would be connected through Bel South's local exchange network.

6. MI AD operates the shared Airport System to maximize the safety and security of the traveling public. Because the shared system allows emergency and security personnel to immediately identify the originating entity and telephone extension of any call made on the Airport System, MIA is better equipped to address emergencies and other dangerous simulations. Any MIA tenant which is not part of the shared Airport System does not have the ability to reach MDAD, MIA police, fire rescue, security, or other emergency personnel on a four (4) digit basis in emergency situations. In addition, telephone sails placed over the Ai port System are not subject to cable cuts and switch overloads that might occur on a public switched network.

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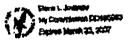
1

Docket No. 050257 Page S. FURTHER AFFIANT SAYETH NAUGHT. Faria duð Pedro J. Garcin Sw. m to and subscribed before me at Miami, Miami-Dade County, Flurida this 27^{4} day of $-\frac{2005}{2005}$, by Redro T. Garcia Who is personally known to me _____ Who produced identification: Type of identification Signature of Notar Crublic State of Forida at Large trann 8 2 8 2

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Elera Jovanov Print, typ : or stamp name of notary public

My Commission Expires:



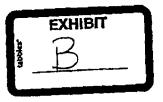
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interconnection to multiple buildings, to the airport campus
behind the switch by this Commission.

And in that hearing, let me just read certain things 3 that the Commission said. "To the extent that sharing of local 4 trunks is limited to this purpose, and that purpose being the 5 safe and efficient transportation of passengers and cargo 6 through the airport campus, there is no competition nor 7 duplication of local exchange service by the LEC." So, 8 therefore, the argument of BellSouth that we're competing with 9 10 them, the Commission has already said this type of provision of service by airports behind the switch is not competition. And 11 والمع صريان المواجع also because of the unique nature of the airport, we consider 12 it to be a single building. And if, indeed, it wants to serve 13 other entities like hotels, shopping malls, industrial parks, 14 15 then it needs to partition the trunks. The County has partitioned its trunk to the airport. Its concessions are 16 necessary for the safe and efficient movement of transportation 17 and cargo. The concessions here are for the benefit of 18 federal, state and county employees at MIA, passengers, airline 19 20 flight crews and aviation support entities which support the operation of MIA. And the reason that the concessions are part 21 22 of the shared system, even though they can directly access with the LEC as pursuant to the STS order and what this Commission 23 has dictated, is because when there is something that happens 24 25 like on July 11th of 2005, January 21st of 2005, January 12th

FLORIDA PUBLIC SERVICE COMMISSION



of 2005, December 14th of 2004, September 25th of 2004 and 1 2 August 16th of 2004, those concessions and those concourses have to be evacuated as those dates at Miami International - 3 Airport.

Commissioners, please do not fall for the ruse that 5 this is a new operation and, therefore, BellSouth can now use 6 this as a way to try and erode the airport exemption and the 7 ability for airports like Miami International and Greater 8 9 Orlando to provide shared tenant services and intercommunicate for the safe and efficient movement of passengers and cargo. 10

CHAIRMAN BAEZ: Ms. White.

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MS. WHITE: Thank you. Nancy White for BellSouth 12 Telecommunications. 13

I'd like to remind everybody where we are again in 14 25 this, what we're doing here today. We're arguing a motion to dismiss. The County has filed a motion to dismiss BellSouth's 16 17 complaint. The legal standard for reviewing a motion to dismiss is that the moving party must demonstrate that, 18 19 accepting all of the allegations in the petition as facially and factually correct, the petition fails to state a cause of 20 action for which relief can be granted. You must look at the 21 22 four corners of BellSouth's complaint. You cannot look beyond that. You cannot look to affidavits attached to a motion to 23 dismiss, you cannot look at testimony attached to a motion to 24 25 dismiss, you cannot look at memos or affidavits attached to a

FLORIDA PUBLIC SERVICE COMMISSION

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Complaint by BellSouth Tele-Communications, Inc., Regarding The Operation of a Telecommunications Company by Miami-Dade County in Violation of Florida Statutes and Commission Rules

DOCKET NO. 050257-TL

BELLSOUTH TELECOMMUNICATIONS, INC.'S FIRST REQUEST FOR PRODUCTION TO MIAMI-DADE COUNTY

BELLSOUTH TELECOMMUNICATIONS, INC. ("BellSouth"), through its undersigned counsel and pursuant to Rule 28.106-206, Florida Administrative Code and Rule 1.350 Fla.R.Civ.P., hereby serves its First Request for Production to MIAMI-DADE COUNTY ("County") to produce and make available for inspection and duplication, in response to each numbered paragraph, all documents specified herein which are in the County's possession, custody or control, or in the possession, custody or control of the County's agents, accountants or attorneys, and as hereinafter defined.

DEFINITIONS AND INSTRUCTIONS

1. As a preliminary matter, Bellsouth does not seek to have the County duplicate its production of documents to the extent the County has produced responsive documents in Case Number 02-28688 CA (03) in the Circuit Court of the 11th Judicial Circuit in and for Miami-Dade County, Florida (the "State Action"). Therefore, to the extent the County has previously provided a response in the State Action, which prior response is responsive to any of the following Requests, the County need not respond again via production to such request. Rather, the County may respond to such request

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by identifying the prior response in the State Action by its date and number. If such prior response does not respond to the Requests below in its entirety, you should provide all documents and additional information necessary to make your responses to these Requests complete. BellSouth reserves the right, if necessary, to request that the County provide specific bate numbers of previously produced documents that the County claims are responsive to the Request.

 "BellSouth" means BellSouth Telecommunications, Inc., its subsidiaries, present and former officers, employees, agents, representatives, directors, and all other persons acting or purporting to act on behalf of BellSouth Telecommunications, Inc.

3. The terms "you," "your," and "County" mean the party or parties to which this request is addressed, including its agents, accountants, attorneys, and all other persons acting or purporting to act on its behalf.

4. The term "County Airports" means Miami-Dade County International Airport, Homestead General Airport, Kendall-Tamiami Executive Airport, Opa-Locka Airport, Dade-Collier Training and Transition Airport and Opa-Locka West Airport.

5. "Greater Orlando Aviation Authority" means that certain agency of the city of Orlando created to govern the Orlando International Alrport, its subsidiaries, present and former officers, employees, agents, representatives, directors, and all other persons acting or purporting to act on its behalf.

6. "Hillsborough County Aviation Authority" means that certain agency of the city of Tampa created to govern the Tampa International Airport, its subsidiaries, present and former officers, employees, agents, representatives, directors, and all other persons acting or purporting to act on its behalf.

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WESTON CORPORATE CENTER SUITE 400 2500 WESTON ROAD FT. LAUDERDALE, FLORIDA 33331 954 384 2500 + 954 384 2510 FAX 7. The term "STS" means Shared Tenant Services and includes Shared Airport Tenant Services ("SATS").

8. The term *2002 Purchase Agreement" means the Agreement between the County and Nextira to purchase the telecommunications equipment and facility at Mlami-Dade County International Airport in 2002.

9. The term "2002 Management Agreement" means the Non-Exclusive Telecommunications, Data Network, and Shared Airport Tenant Services Management Agreement entered into between the County and Nextira on February 1, 2002, effective February 6, 2002.

10. The term "document" means any written or graphic matter or other means of preserving thought or expression and all tangible things from which information can be processed or transcribed, including the originals and all nonidentical copies, whether different from the original by reason of any notation made on such copy or otherwise, including, but not limited to, correspondence, memoranda, notes, messages, letters, telegrams, teletype, telefax, bulletins, meetings or other communications, interoffice and intraoffice telephone calls, diaries, chronological data, minutes, books, reports, studies, summaries, pamphlets, bulletins, printed matter, charts, ledgers, invoices, worksheets, receipts, returns, computer printouts, prospectuses, financial statements, schedules, affidavits, contracts, cancelled checks, statements, transcripts, statistics, surveys, magazine or newspaper articles, releases (and any and all drafts, alterations and modifications, changes and amendments of any of the foregoing), graphic or aural records or representations of any kind (including without limitation photographs, microfiche, microfilm, videotape, records and motion pictures) and electronic,

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WESTON CORPORATE CENTER SUITE 400 2500 WISTUN ROAD FT. LAUDERDALE, FLORIDA 33331 954 354 2500 • 954 354 2510 Pax mechanical or electric records or representations of any kind (including without limitation tapes, cassettes, discs and records).

11. The term "all documents" means every document or group of documents as above defined that are known to you or that can be located or discovered by reasonably diligent efforts.

12. The terms "refer" or "relate to" mean to make a statement about, discuss, describe, reflect, constitute, identify, deal with, consist of, establish, comprise, list, evidence, substantiate or in any way pertain, in whole or in part, to the subject.

13. The term "entity" means any natural person, individual, general or limited partnership, corporation, association, organization, joint venture, firm or other business enterprise, governmental body, group of natural persons or other entity.

14. Any and all documents produced pursuant to this request must be segregated and identified as being responsive to a specified numbered request, or when producing the documents in the ordinary course of business, please keep all documents segregated by the file in which the documents are contained and indicate the name of the file in which the documents are contained and the name of the documents being produced.

15. If any response is withheld under a claim of privilege, please furnish a list of each document for which the privilege is claimed, reflecting the name and address of the person who prepared the document, the date the document was prepared, each person who was sent a copy of the document and a statement of the basis on which the privilege was claimed.

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LASH & COLDBERG W www.lashgoldberg.com WESTON CORPORATE CENTER SUITE 400 2500 WESTON ROAD PT. LAUDERDALE, FLORIDA 3231 954 384 2500 • 954 384 2510 FAX 16. If any Requests cannot be responded in full, answer to the extent possible and specify the reason for your inability to respond fully. If you object to any part of a request, answer all parts of the request to which you do not object, and as to each part to which you do object, separately set forth the specific basis for the objection.

17. These Requests are continuing in nature and require supplemental responses should information unknown to you at the time you serve your responses to these requests subsequently become known or should your initial response be incorrect or untrue.

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DOCUMENTS TO BE PRODUCED

- 1) Any and all documents which identify the equipment purchased or leased by the County at any time between 1988 and the present concerning the provision of telecommunications or STS at County Airports.
- Any and all documents which evidence and identify a list of customers at all County Airports which purchase telecommunications services (including STS) provided by the County as of the date of this request.
- Any and all marketing materials, studies, forecasts and any documents which demonstrate efforts to provide or sell telecommunications services (including STS) to tenants at County Airports.
- 4) Any and all documents which identify the revenue and/or profits anticipated and/or actually derived from telecommunications services (including STS) provided at County Airports, including but not limited to financial statements, forecasts and budgets, all for the period 2001-2006.
- 5) Any and all documents which refer or relate to any decisions or analyses as to whether the County was required to obtain a PSC Certificate of Public Convenience and Necessity.
- 6) Any and all documents which support the County's contention that the County (not Nextira or its predecessors) was the provider of STS at County Airports prior to January, 2002.
- 7) Any and all documents containing the County's analyses and decision making processes of the County leading up to and concerning its decision to purchase the assets of Nextira referenced in various documents, including but not limited to, Steve Shiver's January 29, 2002, memorandum to the Board of County Commissioners.
- 8) Any and all documents which refer or relate to the negotiation and execution of the 2002 Purchase Agreement between the County and Nextira and its predecessors including but not limited to:
 - Any and all marketing materials, studies, forecasts and budgets;
 - Any and all documents which identify the revenue and/or profits anticipated from the 2002 Purchase Agreement; and

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- Any and all documents which identifies the role of the County and the role of Nextira pursuant to the 2002 Purchase Agreement.
- 9) Any and all documents which refer or relate to the negotiation and execution of the 2002 Management Agreement between the County and Nextira and its predecessors-including but not limited to:
 - Any and all marketing materials, studies, forecasts and budgets;
 - Any and all documents which identifies the revenue and/or profits anticipated from the 2002 Management Agreement; and
 - Any and all documents which identifies the role of the County and the role of Nextira pursuant to the 2002 Management Agreement.
- 10) Any and all documents which refer or relate to the County's partitioning of trunks, if any, at County Airports, or that support the County's contention that it has partitioned certain trunks at the Miaml-Dade County International Airport.
- 11) Any and all documents which support the County's contention that STS to concessions, restaurants, shops and other County customers at County Airports is necessary for the safe and efficient movement of transportation and cargo.
- 12) Any and all documents which support the County's contention that STS was necessary for the evacuation of Miami-Dade County International Airport on July 11, 2005, January 21, 2005, January 12, 2005, December 14, 2004, September 25, 2004 and August 16, 2004. <u>See</u> Transcript of the Hearing on the County's Motion to Dismiss on August 2, 2005, at pp. 11-12.
- .13) Any and all correspondence by and between the County and the Greater Orlando Avlation Authority which refers or relates to this PSC proceeding or BellSouth's complaint against the County in the State Action.

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14) Any and all correspondence by and between the County and the Hillsborough County Aviation Authority which refers or relates to this PSC proceeding or BellSouth's complaint against the County in the State Action.

Respectfully submitted:

BELLSOUTH TELECOMMUNICATIONS, INC.

Ty 8/3. -for

James Meza, Esq. Sharon R. Liebman, Esq. c/o Nancy H. Sims 150 South Monroe Street, Suite 400 Tallahassee, Florida 32301 (305) 347-5558

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E. Earl Edenfield, Jr. 4 675 West Peachtree Street, N.E. Suite 4300 Atlanta, Georgia 30375 (404) 335-0763

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Martin B. Goldberg, Esq. LASH & GOLDBERG LLP Bank of America Tower, Suite 1200 100 Southeast Second Street Miami, Florida 33131 (305) 347-4040

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CERTIFICATE OF SERVICE

Docket No. 050257-TP

I HEREBY CERTIFY that a true and correct copy of the foregoing was served via

: : * ·

Electronic Mail and First Class U.S. Mail this 7 day of June, 2006 to the

following:

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Adam Teitzman Staff Counsel Florida Public Service Commission Division of Legal Services 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850 ateitzma@psc.state.fl.us

Robert A. Ginsburg Miami-Dade County Attorney David Stephen Hope, Esq. Assistant County Attorney Miami-Dade County Attorney's Office Aviation Division U.S. Mall Address P.O. Box 592075 AMF Miami, Florida 33159-2075 Miami International Airport Terminal Building Concourse A, 4th Floor Miami, Florida 33122 Tel. No. (305) 876-7040 Fax No. (305) 876-7294 dhope@miami-airport.com

Jean L. Kiddoo Joshua M. Bobeck Danielle C. Burt Bingham McCutchen LLP 3000 K. Street, N.W., Suite 300

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Washington, D.C., 20007 Tel. No. (202) 424-7500 Fax No. (202) 424-7647 ilkiddoo@bingham.com imbobeck@bingham.com dcburt@bingham.com

An B. $\gamma\gamma$ L Martin B. Goldberg

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Date	Case Number	Incident	Description
7/11/05	346194-D	CTX/IED	CTX machine at Concourse H revealed a possible I.E.D.
		1	The area was evacuated, Bomb Squad responded and
			cleared the items, which were slipper shoes and a IPOD.
2/12/05	76012-D	Information	CTX machine at concourse D revealed possible I. E. D.
			components. Safety zone established Bomb Squad
			cleared the item which was a Geology GPS device.
3/21/05	36604-D	CTX Akrt	Four components were observed in the CTX machine at
			Concourse F. The area was evacuated Bomb squad
			responded and cleared the items, which were a cell phone,
			popcorn jar, batteries and a pan.
1712/05	21562-D	CTX Alen	CTX machine at concourse F revealed items consistent
	1	1	with an I.E.D. and the concourse was shut down and area
			evacuated. Bornb Squad cleared the items, which were
			fishing equipment, pool cleaning equipment and batterics.
12/14/04	659136-C	CTX Alen	CTX machine at Lower H-2 revealed what appeared to be
			blassing caps. The area was evacuated and Bomb Squad
			cleared the item which was non-explosive.
9/25/04	513612-C	Information	CTX machine at Concourse F atened to a large mass of
		1	explosive materials. The area was evacuated, Bomb
			Squad cleared the item which was a bag of sand and a
			child's electronic toy.
\$/16/04	441535-C	CTX Alen -	CTX machine at Concourse E revealed components
		In-Transit Inspection	consistent with an 1.E.D. Lower Concourse E was closed
		ļ	due to location of the item. Bomb checklist completed and anached
7/17/2004	385594-C	CTX Alen	While screening a passenger at Mexicana Airlines, TSA
			discovered a hunting knife along with an inert grenade.
		1	The area was cleaned of passengers and workers. The
	1		items were secured. The passenger had declared the items
		• • • • • • • • • • • • • • • • • • •	to the airlines prior to screening and was allowed to
			continue on the flight,
4/15/05	191284-D	Fire	A fire was ignited from construction welding on the A.O.
			A. The smoke caused evacuation of upper and lower
	···		Concourse A and B. Safety zone established.
4/5/05	173304-D	Fire	A conveyer belt fire & Concourse G cause the evacuation
			of the upper and lower levels of Concourse G and H.
12/4/04	6558770-C	Information	Safety zone established. An electrical fire occurred at Concourse E area evacuated
	0338170-C	Incolation	without incident. Safety zone established.
12/2/04	675757-C	Suspicious Incident	Concourse G and H were evacuated due to pepper spray
	V	and the second second	affecting the AC system.
11/12/04	601131-C	Flex Response	A Firearm image was observed through the X-ray
	1 00175-2	eres response	machine at Concourse E. Concourse E was evacuated and
	1	1	safety zone established. Concourses A through D were
	1	1	closed. Investigation revealed the image was a test
			image.

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SENDER'S E-MAIL: MOOLDBERG@lashgoldberg.com REPLY TO MIAMI OFFICE

Via Telefax & U.S. Mail

July 13, 2006

David Stephen Hope, Esq. County Attorney's Office P.O. Box 592075 Mlami, FL 33159-2075 Jean L. Kiddoo, Esq. Binghmam McCutchen LLP Suite 300 3000 K Street NW Washington, DC 20007-5116

Re: In re: Complaint of BellSouth Telecommunications, Inc. Against Miami-Dade County for alleged operation of a Telecommunications company in violation of Florida statutes and Commission rules. Docket No: 050257-TL

Dear Counsel:

The purpose of this letter is to address a number of discovery matters.

First, regarding the County's current position not to provide BellSouth with a copy of its current customer list, I request that Mr. Hope advise us as to whether our draft protective order provided yesterday satisfies the County's concerns in this regard.

Second, BellSouth desires to take the deposition of Mark Forare, Assistant Aviation Director of Security for the Miami-Dade Aviation Department. As you recall, Mr. Forare signed an affidavit that was submitted in this proceeding in support of the County and GOAA's position, and relates to information just recently produced by the County via document production. To this end, I request that you provide us with dates upon which you and Mr. Forare are available for deposition. We are available to take the deposition prior to July 20, 2006 (the current discovery period cut-off), or thereafter. In any event, by this request we reserve our right to take the deposition. Please advise as to available dates as soon as possible. Of course, by copy of this correspondence to Mr. Teitzman, I want to ensure the Staff's ability to attend. Thus, I ask that Mr. Teltzman also provide dates concerning the Staff's availability. We are prepared to take the deposition at the Airport, our Miami office or a mutually convenient location.

5	EXHIBIT
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tabbie	<u> </u>

David Stephen Hope, Esq. Jean L. Kiddoo, Esq. July 13, 2006 Page 2

Third, please be advised that we expect to serve tomorrow a supplement to BellSouth's Preliminary Exhibit List, which shall include approximately 15 additional documents. We will provide you with copies at our expense.

Thank you for your attention to these matters. Please do not hesitate to call me should you have any questions.

Very truly yours,

LASH & GOLDBERG LLP

man B.M.

Martin B. Goldberg

MBG/rd

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cc: Adam Teitzman, Esq. James Meza, Esq. Dorian Denburg, Esq. Sharon Llebman, Esq.

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SENDER'S E-MALL Ingoin Derg Das ngokiberg.com REPLY TO MIAMI OFFICE

Via Telefax & U.S. Mail

July 17, 2006

David Stephen Hope, Esq. County Altorney's Office P.O. Box 592075 Miami, FL 33159-2075 Jean L. Kiddoo, Esq. Bingham McCutchen LLP Sulte 300 3000 K Street NW Washington, DC 20007-5116

Re: In re: Complaint of BellSouth Telecommunications, Inc. Against Miami-Dade County for Alleged Operation of a Telecommunications Company in Violation of Florida Statutes and Commission Rules. Docket No: 050257-TL

Dear Mr. Hope and Ms. Kiddoo:

I write to again follow up on certain discovery issues.

First, to the extent that we have not obtained the County's current customer list as of this date, please accept this letter as notice of our reservation of rights to take additional discovery that may arise from the receipt of this information in the future notwithstanding the expiration of the current discovery period this Thursday, July 20, 2006.

Second, should you object to extending the discovery period for the purpose of taking the deposition of Mark Forare, Assistant Aviation Director of Security for the Miami-Dade Aviation Department as requested last week, please advise me by close of business today, so that we may address this matter this week, if necessary.

I am certain we can work together to resolve these issues, but thought I would document them at this point in time.

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David Stephen Hope, Esq. Jean L. Kiddoo, Esq. July 17, 2006 Page 2

Thank you for your attention to these matters and I look forward to hearing from you.

Very truly yours,

x x + 2

LASH & GOLDBERG LLP

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Martin B. Goldberg, Esq.

cc: Lawrence Lambert, Esq. Dorian Denburg, Esq. Sharon Llebman, Esq. James Meza, Esq.

BANK OF AMERICA TOWER SUITE 1200 100 SOUTHEAST 2ND STREET MIAMI, FLORIDA 3331-2158 305 347 4040 • 305 347 4050 FAX



WENTON CORPORATE CENTER SUITE 400 2500 WENTON RUAD FT. LAUDERDALE, FLURIDA 33831 954 384 2500 + 954 384 2510 FAX •

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Martin B. Goldberg

From: Martin B. Goldberg

Sent: Monday, July 17, 2006 3:57 PM

To: 'Hope, David (CAO)'

Cc: Lawrence Lambert

Subject: RE:

David: I left several messages for you today. Can you advise on: (1) whether the County will agree to the presented protective order concerning the County's customer list; and (2) whether you will agree to have the deposition requested of the airport security official taken after July 20? Please advise. Thank you.

Martin B. Goldberg Lash & Goldberg LLP Tel: (305) 347-4040 Fax: (305) 347-4050 e-mail: mgoldberg@lashgoldberg.com

http: www.lashgoldberg.com

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Martin B. Goldberg

From:Hope, David (CAO) [DHOPE@miamidade.gov]Sent:Monday, July 17, 2006 5:02 PMTo:Martin B. GoldbergCc:Lawrence Lambert; Lee, Cynji (Airport)Subject:RE:

Marty:

By facsimile, I stated the County will not agree to enter into the protective order.

As to the second question, Mark Forare has retired and is no longer a County employee.

54.50

* * * •

Cordially,

david stephen

EXHIBIT