ORIGINAL

Timolyn Henry

From:

Peg Griffin [pgriffin@moylelaw.com]

Sent:

Tuesday, October 10, 2006 4:29 PM

To:

Filings@psc.state.fl.us

Cc:

Vicki Gordon Kaufman; Felicia West; Patrick Wiggins; Michael Barrett; Laura King; Tracy Hatch; james.meza@bellsouth.com; Nancy Sims; Ken Hoffman; marty@reuphlaw.com; cgerkin@fh2.com; fself@lawfla.com; charles.palmer@troutmansanders.com; Michael Gross;

bill.atkinson@sprint.com; de.oroark@verizon.com; sberlin@nuvox.com

Subject:

E-filing - Docket Nos. 050119-TP and 050125-TP

Attachments: Response to Motion for Clarification.pdf

Attorney responsible for filing:

Vicki Gordon Kaufman 118 N. Gadsden Street Tallahassee, FL 32301 Telephone: (850) 681-3828 Facsimile: (850) 681-8788 vkaufman@moylelaw.com

COM 5 CTR ____ ECR ____

Petition of TDS Telecom d/b/a TDS Telecom/Quincy Telephone, ALLTEL Florida, Inc., Northeast Florida Telephone Company d/b/a NEFCOM, GTC, Inc. d/b/a GT Com, Smart City Telecommunications, LLC d/b/a Smart City Telecom, ITS Telecommunications Systems, Inc. and Frontier Communications of the South, LLC, concerning BellSouth Telecommunications, Inc.'s Transit Service Tariff

Docket No. 050119-TP

GCL ____ OPC ___

Petition and Complaint of AT&T Communication of the Southern States, LLC for suspension and cancellation of Transit Traffic Service Tariff No. FL2004-284 filed

by BellSouth Telecommunications, Inc. Docket No. 050125-TP

Association (collectively, Joint Respondents)

RCA ___

SCR __Filed_on behalf of:

Sprint Spectrum Limited Partnership, Nextel South Corporation, and Sprint Communications Company Limited Partnership (collectively, Sprint Nextel), T-Mobile, USA, Inc., MetroPCS Florida, LLC, Competitive Carriers of the South, Inc., NuVox Communications, Inc., and the Florida Cable Telecommunications

SEC

SGA

Number of pages:

Document attached:

Joint Response in Opposition to BellSouth's Motion for Clarification

Peg G. Griffin Assistant to Vicki Gordon Kaufman Moyle, Flanigan, Katz, Raymond White & Krasker, P.A. 118 N. Gadsden Street Tallahassee, FL 32301 Telephone: (850) 681-3828

Facsimile: (850) 681-8788 E-mail: pgriffin@moylelaw.com

Tax Advice Disclosure: To ensure compliance with requirements imposed by the IRS under Circular 230, we inform you that any U.S. federal tax advice contained in this communication (including any attachments), unless otherwise specifically stated, was not intended or written to be used, and cannot be used, for the purpose of (1) avoiding penalties under the Internal Revenue Code or (2) promoting, marketing or recommending to another party any matters addressed herein. DOCUMENT NUMBER-DATE The information contained in this electronic mail transmission may be attorney/client privileged and confidential. It is intended only for the use of the individual or entity named above. If the reader of this message is not the intended recipient, you are hereby notified that any dissemination, distribution or copy of this communication is strictly prohibited. If you have received this communication in error, please notify us immediately by telephone collect at 850-681-3828. Thank you.

ORIGINAL

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

Petition of TDS Telecom d/b/a
TDS Telecom/Quincy Telephone,
ALLTEL Florida, Inc., Northeast Florida
Telephone Company d/b/a NEFCOM,
GTC, Inc. d/b/a GT Com, Smart City
Telecommunications, LLC d/b/a Smart
City Telecom, ITS Telecommunications
Systems, Inc. and Frontier Communications
of the South, LLC, concerning BellSouth
Telecommunications, Inc.'s Transit Service
Tariff

Docket No. 050119-TP

Petition and Complaint of AT&T Communication of the Southern States, LLC for suspension and cancellation of Transit Traffic Service Tariff brNo. FL2004-284 filed by BellSouth Telecommunications, Inc.

Docket No. 050125-TP

Filed: October 10, 2006

JOINT RESPONSE IN OPPOSITION TO BELLSOUTH'S MOTION FOR CLARIFICATION

Sprint Spectrum Limited Partnership, Nextel South Corporation, and Sprint Communications Company Limited Partnership (collectively, Sprint Nextel), T-Mobile, USA, Inc., MetroPCS Florida, LLC, Competitive Carriers of the South, Inc., NuVox Communications, Inc., and the Florida Cable Telecommunications Association (collectively, Joint Respondents) file this response in opposition to BellSouth Telecommunications, Inc.'s (BellSouth) Motion for Clarification. Such motion should be denied. As grounds therefore, Joint Respondents state:

The Commission entered Order No. PSC-06-0776-FOF-TP (*Final Order*) in this case on September 18, 2006, following an evidentiary hearing. In the *Final Order*, the Commission found, among other things, that BellSouth's transit tariff was not the

DOCUMENT NUMBER-DATE

appropriate mechanism by which to address transit service. In making its decision, the Commission looked appropriately to "both Florida and federal law, as well as recent FCC decisions and rule changes."

BellSouth has filed what it labels a "Motion for Clarification" (Motion). This Motion should be denied for both procedural and substantive reasons.

In describing a motion for clarification, in the order on which BellSouth relies, the Commission stated:

We note that neither the Uniform Rules of Procedure nor our rules specifically make provision for a motion for clarification. However, we have typically applied the <u>Diamond Cab</u> standard in evaluating a pleading titled a motion for clarification when the motion actually sought reconsideration of some part of the substance of a Commission order.²

BellSouth's motion seeks reconsideration of the *substance* of the Commission's order. BellSouth is not asking the Commission to "clarify" anything; it is asking the Commission to reconsider a pertinent basis for its decision. It seeks to have the Commission change (that is, reconsider) its *Final Order* and to remove³ its discussion of the highly relevant *T-Mobile Order*⁴ or declare the *T-Mobile* case inapplicable.

That this is not a motion for clarification is clear from the *Performance Order*, upon which BellSouth seeks to rely. That order related to BellSouth's performance measures plan. In the *Performance Order*, the Commission clarified that Staff could not

² In re: Investigation into the establishment of operations support systems permanent performance measures for incumbent local exchange telecommunications companies, Docket No. 000121-TP, Order No. PSC-01-2449-FOF-TP (Performance Order) at 9, emphasis supplied.

¹ Final Order at 16.

³ BellSouth says: "...[T]he Commission should clarify its *Order* to remove its discussion of the *T-Mobile* decision, or alternatively, clarify that T-Mobile ... is not applicable" Motion at 5-6.

⁴ In the Matter of Developing a Unified Intercarrier Compensation Regime; T-Mobile et al. Petition for Declaratory Ruling Regarding Incumbent LEC Wireless Termination Tariffs, CC Docket No. 01-92, FCC Declaratory Ruling and Report and Order; FCC 05-42, 20 FCC Rcd 4855; 2005 FCC LEXIS 1212; 35 Comm. Reg. (P & F) 291. February 24, 2005 ("T-Mobile Order").

order specific changes to the plan and confirmed that the number of submetrics had been correctly calculated.⁵ There was no change in the substance of the order.

Therefore, despite the nomenclature BellSouth has chosen for its Motion, it is a motion for reconsideration and must be reviewed under the reconsideration standard.⁶

This well-known standard is described in the *Performance Order* on which BellSouth relies:

Rule 25-22.060(1)(a), Florida Administrative Code, governs Motions for Reconsideration and states, in pertinent part: "Any party to a proceeding who is adversely affected by an order of the Commission may file a motion for reconsideration of that order." The standard of review for a Motion for Reconsideration is whether the motion identifies a point of fact or law which was overlooked or which we failed to consider in rendering our Order. See Stewart Bonded Warehouse, Inc. v. Bevis, 294 So. 2d 315 (Fla. 1974); Diamond Cab Co. v. King, 146 So. 2d 889 (Fla. 1962); and Pingree v. Quaintance, 394 So. 2d 161 (Fla. 1st DCA 1981).

Thus, to prevail, BellSouth must prove that the Commission failed to consider or overlooked a point of law or fact in making its decision. While BellSouth apparently disagrees with the Commission's view of the *T-Mobile* decision, it has not pointed out anything that the Commission overlooked or failed to consider.

BellSouth's complaint appears to be that the Commission should not have discussed, referred to, or relied upon *T-Mobile* because the traffic at issue in the *T-Mobile* case was not transit traffic.⁸ BellSouth spends much of its Motion describing what the *T-Mobile* case does and does not say.

⁵ Performance Order at 9-10.

⁶ Even if the Commission were to find that BellSouth's motion is a motion for clarification, it should be denied, as there is nothing to clarify. The Commission's discussion of the *T-Mobile* case is clear.

⁷ Performance Order at 2-3.

⁸ Motion at 3.

However, a review of BellSouth's Post-Hearing Brief in this matter demonstrates conclusively that BellSouth's Motion does not request "clarification" of the Commission's *Final Order* but is rather simply reargument of points on which it did not prevail. Compare pages 5-6 of BellSouth's Brief with the arguments made on pages 3-5 of its Motion regarding the *T-Mobile* decision. The arguments are the same, and, in some instances, whole sentences are simply lifted from BellSouth's Brief verbatim or with minor changes. Thus, the Commission had the very same arguments before it when it reached is original decision and did not overlook or fail to consider them.

The Commission recognized and *explicitly* considered the applicability of *T-Mobile* decision to the circumstances of this case. It noted that transit traffic was not the subject of the *T-Mobile* case and it did not rely on the case to determine reciprocal compensation issues. Rather, the Commission made it clear that *T-Mobile* was important for the well-established federal policy that negotiations and mutual contract arrangements are preferable to one party unilaterally attempting to set a rate, as BellSouth tried to do with its transit tariff:

An important question is whether the decision in the <u>T-Mobile Order</u> applies to the dispute in this proceeding. We recognize that the <u>T-Mobile</u> decision addresses non-access CMRS traffic specifically; however, the <u>T-Mobile</u> decision is significant in its overarching principle that contractual arrangements are preferred to a default mechanism. The compensation arrangements as issue in <u>T-Mobile</u> were for transport and termination of traffic, which include[s] transit traffic. Our goal is to stay consistent with this policy. As the Joint CMRS Carriers point out, the FCC based its rule change on the rationale that "[p]recedent suggests that the Commission intended for compensation arrangements to be negotiated agreements and [...] that [such] agreements are

more consistent with the procompetitive process and policies reflected in the 1996 Act.⁹

Further, the Commission's approach is amply supported by the record in this matter. Numerous witnesses explicitly discussed the applicability of the *T-Mobile Order* and made clear the facts of that case as well as the relevance of the *T-Mobile Order* to the issues before the Commission. *See*, *i.e.*, Tr. 495¹⁰; Tr. 628¹¹; Tr. 710, n.8. ¹² Therefore, the Commission was fully informed regarding the *T-Mobile Order* and neither overlooked nor failed to consider its implications.

Nor does *T-Mobile's* clear preference for negotiation and mutual agreement raise any "inconsistency" ("apparent" or otherwise) between the Commission's invalidation of the BellSouth tariff and its decision that the transit rate should be negotiated. The Commission's discussion of *T-Mobile* is not directed toward section 251. Rather, the *T-Mobile* decision supports the Commission's decision, that as a policy matter, the imposition of a unilateral rate by one party is inappropriate.

⁹ Final Order at 18.

¹³ Motion at 5.

¹⁰ "The same reasoning the FCC used in the *T Mobile Decision* supports the rejection of BellSouth's Florida transit tariff and supports the continued use of negotiated agreements to address the terms for BellSouth's transit service." (Gates rebuttal testimony).

¹¹ "In this [*T-Mobile*] proceeding the FCC amended its rules going forward to make clear its preference for contractual arrangements for non-access traffic." (Pruitt rebuttal testimony).

¹² "While the rule changes referred to by the FCC [in the *T-Mobile Order*] apply specifically to the

[&]quot;While the rule changes referred to by the FCC [in the *T-Mobile Order*] apply specifically to the termination of traffic from CMRS carriers, the same fundamental principle is completely valid in the context of this case." (Wood rebuttal testimony).

WHEREFORE, BellSouth has failed to meet the standard for reconsideration and its motion should be denied.

s/Vicki Gordon Kaufman William R. Atkinson Sprint Nextel 3065 Cumberland Circle, SE Mailstop GAATLD0602 Atlanta, Georgia 30339 Telephone: (404) 649-4882 Facsimile: (404) 649-1652

Vicki Gordon Kaufman Moyle Flanigan Katz Raymond White & Krasker, PA 118 North Gadsden Street Tallahassee, Florida 32301 Telephone: (850) 681-3828 Facsimile: (850) 681-8788

Attorneys for Sprint Nextel

s/Floyd Self Floyd Self 2618 Centennial Place Tallahassee, FL 32308 Telephone: (850) 222-0720 Facsimile: (850) 224-4359

Michele K. Thomas T-Mobile USA, Inc. 60 Wells Avenue Newton, MA 02459

Attorneys for T-Mobile

s/Charles V. Gerkin, Jr.
Charles V. Gerkin, Jr.
MetroPCS Florida, LLC
Friend, Hudak & Harris, LLP
Suite 1450
Three Ravinia Drive
Atlanta, GA 30346
Telephone: (770) 399-9500
Facsimile: (770) 234-5965

Vicki Gordon Kaufman Moyle Flanigan Katz Raymond White & Krasker, PA 118 North Gadsden Street Tallahassee, Florida 32301 Telephone: (850) 681-3828 Facsimile: (850) 681-8788

Attorneys for MetroPCS

s/Vicki Gordon Kaufman
Vicki Gordon Kaufman
Moyle Flanigan Katz Raymond White &
Krasker, PA
118 North Gadsden Street
Tallahassee, Florida 32301
Telephone: (850) 681-3828
Facsimile: (850) 681-8788

Susan J. Berlin Two North Main Street Greenville, South Carolina 29601 Telephone: (864) 331-7323 Facsimile: (864) 672-5105

Attorneys for CompSouth

s/Susan J. Berlin
Susan J. Berlin
NuVox Communications, Inc.
Two North Main Street
Greenville, South Carolina 29601
Telephone: (864) 331-7323
Facsimile: (864) 672-5105

Vicki Gordon Kaufman Moyle Flanigan Katz Raymond White & Krasker, P.A. 118 North Gadsden Street Tallahassee, Florida 32301 Telephone: (850) 681-3828 Facsimile: (850) 681-8788

Attorneys for NuVox

s/Michael Gross Michael Gross 246 E. Sixth Avenue, Suite 100

Tallahassee, FL 32303 Telephone: (850) 681-1990 Facsimile: (850) 681-9676

Attorney for FCTA

CERTIFICATE OF SERVICE Docket No. 050119-TP

I HEREBY CERTIFY that a true and correct copy of the foregoing Joint Response in Opposition to BellSouth's Motion for Clarification was served via electronic mail and first class United States mail this 10th day of October, 2006, to the following:

Felicia Banks West
Patrick Wiggins
Michael Barrett
Linda King
Florida Public Service Commission
Division of Legal Services
2540 Shumard Oak Boulevard
Tallahassee FL 32399-0850
fbanks@psc.state.fl.us
pwiggins@psc.state.fl.us
mbarrett@psc.state.fl.us
lking@psc.state.fl.us

Tracy Hatch
AT&T Communications of the Southern
States, LLC
101 North Monroe Street, Suite 700
Tallahassee, FL 32301-1549
Phone: (850) 425-6364
FAX: 425-6361
thatch@att.com

James Meza
BellSouth Telecommunications, Inc.
c/o Nancy H. Sims
150 South Monroe Street, Suite 400
Tallahassee, FL 32301-1556
Phone: 850-577-5555
FAX: 222-8640
james.meza@bellsouth.com
Nancy.sims@bellsouth.com

Ken Hoffman/Martin McDonnell/
M. Rule
Rutledge Ecenia et al.
P.O. Box 551
Tallahassee, FL 32302-0551
Phone: 850-681-6788
FAX: 681-6515
ken@reuphlaw.com
marty@reuphlaw.com

Charles F. Palmer Verizon Wireless Troutman Sanders LLP 600 Peachtree Street, N.E., Suite 5200 Atlanta, GA 30308-2216

Dulaney (De) O'Roark III Verizon 6 Concourse Parkway, Suite 600 Atlanta, Georgia 30328 de.oroark@verizon.com

s/Vicki Gordon Kaufman Vicki Gordon Kaufman